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A JOINT RESOLUTION

- Proposing integrated amendments to the Constitution of the
- 2
- Commonwealth of Pennsylvania, providing for hearing and deciding cases involving dissolution of marriage, custody, 3
- child support, spousal support, alimony, equitable division of marital property and related family law matters.
- 5
- 6 The General Assembly of the Commonwealth of Pennsylvania
- hereby resolves as follows: 7
- 8 Section 1. The following integrated amendments to the
- Constitution of Pennsylvania are proposed in accordance with 9
- 10 Article XI:
- 11 That section 5 of Article V be amended to read: (1)
- 12 § 5. Courts of common pleas.
- 13 There shall be one court of common pleas for each judicial
- 14 district (a) having such divisions and consisting of such number
- 15 of judges as shall be provided by law, one of whom shall be the
- 16 president judge; and
- 17 (b) having unlimited original jurisdiction in all cases
- 18 except as may otherwise be provided by law[.]; and

- 1 (c) having a procedure for the disposition of cases
- 2 involving dissolution of marriage, custody, child support,
- 3 spousal support, alimony, alimony pendente lite, equitable
- 4 division of marital property and related family law matters as
- 5 provided by statute; and
- 6 (d) having a family resource center as provided by statute;
- 7 and
- 8 (e) having educational requirements for judges and family
- 9 <u>law masters and mediators as provided by statute.</u>
- 10 (2) That section 10(c) of Article V be amended to read:
- 11 § 10. Judicial administration.
- 12 * * *
- 13 (c) The Supreme Court shall have the power to prescribe
- 14 general rules governing practice, procedure and the conduct of
- 15 all courts, justices of the peace and all officers serving
- 16 process or enforcing orders, judgments or decrees of any court
- 17 or justice of the peace, including the power to provide for
- 18 assignment and reassignment of classes of actions or classes of
- 19 appeals among the several courts as the needs of justice shall
- 20 require, and for admission to the bar and to practice law, and
- 21 the administration of all courts and supervision of all officers
- 22 of the Judicial Branch, if such rules are consistent with this
- 23 Constitution and neither abridge, enlarge nor modify the
- 24 substantive rights of any litigant, nor affect the right of the
- 25 General Assembly to determine the jurisdiction of any court or
- 26 justice of the peace, nor suspend nor alter any statute of
- 27 limitation or repose. [All] Except for statutes enacted pursuant
- 28 to section 5 of this article, all laws shall be suspended to the
- 29 extent that they are inconsistent with rules prescribed under
- 30 these provisions. Notwithstanding the provisions of this

- 1 section, the General Assembly may by statute provide for the
- 2 manner of testimony of child victims or child material witnesses
- 3 in criminal proceedings, including the use of videotaped
- 4 depositions or testimony by closed-circuit television.
- 5 * * *
- 6 (3) That section 18(a)(7), (8) and (9), (b)(5), (c)(1), (3)
- 7 and (4) and (d) introductory paragraph and (1), (2) and (3) of
- 8 Article V be amended to read:
- 9 § 18. Suspension, removal, discipline and other sanctions.
- 10 (a) There shall be an independent board within the Judicial
- 11 Branch, known as the Judicial Conduct Board, the composition,
- 12 powers and duties of which shall be as follows:
- 13 * * *
- 14 (7) The board shall receive and investigate complaints
- 15 regarding judicial conduct filed by individuals or initiated by
- 16 the board against a justice, judge, justice of the peace or
- 17 <u>family law master;</u> issue subpoenas to compel testimony under
- 18 oath of witnesses, including the subject of the investigation,
- 19 and to compel the production of documents, books, accounts and
- 20 other records relevant to the investigation; determine whether
- 21 there is probable cause to file formal charges against a
- 22 justice, judge [or], justice of the peace or family law master
- 23 for conduct proscribed by this section; and present the case in
- 24 support of the charges before the Court of Judicial Discipline.
- 25 (8) Complaints filed with the board or initiated by the
- 26 board shall not be public information. Statements, testimony,
- 27 documents, records or other information or evidence acquired by
- 28 the board in the conduct of an investigation shall not be public
- 29 information. A justice, judge [or], justice of the peace or_
- 30 <u>family law master</u> who is the subject of a complaint filed with

- 1 the board or initiated by the board or of an investigation
- 2 conducted by the board shall be apprised of the nature and
- 3 content of the complaint and afforded an opportunity to respond
- 4 fully to the complaint prior to any probable cause determination
- 5 by the board. All proceedings of the board shall be confidential
- 6 except when the subject of the investigation waives
- 7 confidentiality. If, independent of any action by the board, the
- 8 fact that an investigation by the board is in progress becomes a
- 9 matter of public record, the board may, at the direction of the
- 10 subject of the investigation, issue a statement to confirm that
- 11 the investigation is in progress, to clarify the procedural
- 12 aspects of the proceedings, to explain the rights of the subject
- 13 of the investigation to a fair hearing without prejudgment or to
- 14 provide the response of the subject of the investigation to the
- 15 complaint. In acting to dismiss a complaint for lack of probable
- 16 cause to file formal charges, the board may, at its discretion,
- 17 issue a statement or report to the complainant or to the subject
- 18 of the complaint, which may contain the identity of the
- 19 complainant, the identity of the subject of the complaint, the
- 20 contents and nature of the complaint, the actions taken in the
- 21 conduct of the investigation and the results and conclusions of
- 22 the investigation. The board may include with a report a copy of
- 23 information or evidence acquired in the course of the
- 24 investigation.
- 25 (9) If the board finds probable cause to file formal charges
- 26 concerning mental or physical disability against a justice,
- 27 judge [or], justice of the peace or family law master, the board
- 28 shall so notify the subject of the charges and provide the
- 29 subject with an opportunity to resign from [judicial] his office
- 30 or, when appropriate, to enter a rehabilitation program prior to

- 1 the filing of the formal charges with the Court of Judicial
- 2 Discipline.
- 3 * * *
- 4 (b) There shall be a Court of Judicial Discipline, the
- 5 composition, powers and duties of which shall be as follows:
- 6 * * *
- 7 (5) Upon the filing of formal charges with the court by the
- 8 board, the court shall promptly schedule a hearing or hearings
- 9 to determine whether a sanction should be imposed against a
- 10 justice, judge [or], justice of the peace or family law master
- 11 pursuant to the provisions of this section. The court shall be a
- 12 court of record, with all the attendant duties and powers
- 13 appropriate to its function. Formal charges filed with the court
- 14 shall be a matter of public record. All hearings conducted by
- 15 the court shall be public proceedings conducted pursuant to the
- 16 rules adopted by the court and in accordance with the principles
- 17 of due process and the law of evidence. Parties appearing before
- 18 the court shall have a right to discovery pursuant to the rules
- 19 adopted by the court and shall have the right to subpoena
- 20 witnesses and to compel the production of documents, books,
- 21 accounts and other records as relevant. The subject of the
- 22 charges shall be presumed innocent in any proceeding before the
- 23 court, and the board shall have the burden of proving the
- 24 charges by clear and convincing evidence. All decisions of the
- 25 court shall be in writing and shall contain findings of fact and
- 26 conclusions of law. A decision of the court may order removal
- 27 from office, suspension, censure or other discipline as
- 28 authorized by this section and as warranted by the record.
- 29 * * *
- 30 (c) Decisions of the court shall be subject to review as

- 1 follows:
- 2 (1) A justice, judge [or], justice of the peace or family
- 3 <u>law master</u> shall have the right to appeal a final adverse order
- 4 of discipline of the court. A judge [or] _ justice of the peace
- 5 or family law master shall have the right to appeal to the
- 6 Supreme Court in a manner consistent with rules adopted by the
- 7 Supreme Court; a justice shall have the right to appeal to a
- 8 special tribunal composed of seven judges, other than senior
- 9 judges, chosen by lot from the judges of the Superior Court and
- 10 Commonwealth Court who do not sit on the Court of Judicial
- 11 Discipline or the board, in a manner consistent with rules
- 12 adopted by the Supreme Court. The special tribunal shall hear
- 13 and decide the appeal in the same manner in which the Supreme
- 14 Court would hear and decide an appeal from an order of the
- 15 court.
- 16 * * *
- 17 (3) An order of the court which dismisses a complaint
- 18 against a judge [or], justice of the peace or family law master
- 19 may be appealed by the board to the Supreme Court, but the
- 20 appeal shall be limited to questions of law. An order of the
- 21 court which dismisses a complaint against a justice of the
- 22 Supreme Court may be appealed by the board to a special tribunal
- 23 in accordance with paragraph (1), but the appeal shall be
- 24 limited to questions of law.
- 25 (4) No justice, judge [or], justice of the peace or family
- 26 <u>law master</u> may participate as a member of the board, the court,
- 27 a special tribunal or the Supreme Court in any proceeding in
- 28 which the justice, judge or justice of the peace is a
- 29 complainant, the subject of a complaint, a party or a witness.
- 30 (d) A justice, judge [or], justice of the peace or family

- 1 <u>law master</u> shall be subject to disciplinary action pursuant to
- 2 this section as follows:
- 3 (1) A justice, judge [or], justice of the peace or family
- 4 <u>law master</u> may be suspended, removed from office or otherwise
- 5 disciplined for conviction of a felony; [violation of section 17]
- 6 of this article;] misconduct in office; neglect or failure to
- 7 perform the duties of office or conduct which prejudices the
- 8 proper administration of justice or brings the judicial office
- 9 into disrepute, whether or not the conduct occurred while acting
- 10 in a judicial capacity or is prohibited by law; or conduct in
- 11 violation of a canon or rule prescribed by the Supreme Court. A
- 12 justice, judge or justice of the peace may be suspended, removed
- 13 from office or otherwise disciplined for a violation of section
- 14 17 of this article. A judge or family law master may be
- 15 <u>suspended or removed from office for failure to complete</u>
- 16 judicial education requirements as provided by statute. In the
- 17 case of a mentally or physically disabled justice, judge [or],
- 18 justice of the peace or family law master, the court may enter
- 19 an order of removal from office, retirement, suspension or other
- 20 limitations on the activities of the justice, judge [or],
- 21 justice of the peace or family law master as warranted by the
- 22 record. Upon a final order of the court for suspension without
- 23 pay or removal, prior to any appeal, the justice, judge [or],
- 24 justice of the peace or family law master shall be suspended or
- 25 removed from office; and the salary of the justice, judge [or],
- 26 justice of the peace or family law master shall cease from the
- 27 date of the order.
- 28 (2) Prior to a hearing, the court may issue an interim order
- 29 directing the suspension, with or without pay, of any justice,
- 30 judge [or], justice of the peace or family law master against

- 1 whom formal charges have been filed with the court by the board
- 2 or against whom has been filed an indictment or information
- 3 charging a felony. An interim order under this paragraph shall
- 4 not be considered a final order from which an appeal may be
- 5 taken.
- 6 (3) A justice, judge [or], justice of the peace or family
- 7 <u>law master</u> convicted of misbehavior in office by a court,
- 8 disbarred as a member of the bar of the Supreme Court or removed
- 9 under this section shall forfeit automatically his judicial
- 10 office and thereafter be ineligible for judicial office.
- 11 * * *
- 12 Section 2. (a) Upon the first passage by the General
- 13 Assembly of these proposed constitutional amendments, the
- 14 Secretary of the Commonwealth shall proceed immediately to
- 15 comply with the advertising requirements of section 1 of Article
- 16 XI of the Constitution of Pennsylvania and shall transmit the
- 17 required advertisements to two newspapers in every county in
- 18 which such newspapers are published in sufficient time after
- 19 passage of these proposed constitutional amendments.
- 20 (b) Upon the second passage by the General Assembly of these
- 21 proposed constitutional amendments, the Secretary of the
- 22 Commonwealth shall proceed immediately to comply with the
- 23 advertising requirements of section 1 of Article XI of the
- 24 Constitution of Pennsylvania and shall transmit the required
- 25 advertisements to two newspapers in every county in which such
- 26 newspapers are published in sufficient time after passage of
- 27 these proposed constitutional amendments. The Secretary of the
- 28 Commonwealth shall submit the proposed constitutional amendments
- 29 under section 1 to the qualified electors of this Commonwealth
- 30 as a single ballot question at the first primary, general or

- 1 municipal election which meets the requirements of and is in
- 2 conformance with section 1 of Article XI of the Constitution of
- 3 Pennsylvania and which occurs at least three months after the
- 4 proposed constitutional amendments are passed by the General
- 5 Assembly.