HOUSE OF REPRESENTATIVES COMMONWEALTH OF PENNSYLVANIA

House Bill 916 Product Liability Issues

* * * * * * * * *

HOUSE JUDICIARY COMMITTEE HOUSE LABOR RELATIONS COMMITTEE

Room 140, Majority Caucus Room Main Capitol Building Harrisburg, Pennsylvania

Thursday, October 26, 1989 - 10:00 a.m.

--000--

BEFORE:

Honorable Thomas R. Caltagirone, Majority Chairman

Honorable Mark B. Cohen, Majority Chairman

Honorable Nicholas B. Moehlmann, Minority Chairman

Honorable Jeffrey E. Piccola, Minority Chairman

Honorable David K. Levdansky

Honorable Andrew J. Carn

Honorable Robert L. Freeman

Honorable John F. Pressman

Honorable Michael R. Veon

Honorable Kenneth E. Brandt

Honorable Edgar A. Carlson

Honorable J. Scot Chadwick

Honorable Joseph M. Gladeck, Jr.

Honorable David W. Heckler

Honorable Kenneth E. Lee

Honorable Ronald S. Marsico

Honorable Jere L. Strittmatter

Honorable Christopher McNally

Honorable Michael E. Bortner

BEFORE (CONT'D):

Honorable Richard Hayden
Honorable Joseph Lashinger, Jr.
Honorable Lois Sherman Hagarty
Honorable Robert D. Reber, Jr.
Honorable Karen A. Ritter
Honorable Michael C. Gruitza
Honorable Paul McHale
Honorable Gerald A. Kosinski

STAFF MEMBERS: (Labor Relations Committee)

Michael Cassidy
Majority Executive Director

Nevin J. Mindlin
Minority Executive Director

James M. Trammell, II
Minority Research Analyst

STAFF MEMBERS: (Judiciary Committee)

Katherine Manucci Executive Secretary

William H. Andring, Esquire Majority Chief Counsel

David Krantz
Majority Executive Director

Mary Woolley, Esquire Minority Counsel

\underline{C} \underline{O} \underline{N} \underline{T} \underline{E} \underline{N} \underline{T} \underline{S}

WITNESSES	PAGE
Representative Jeffrey W. Coy Prime sponsor House Bill 916	6
Senator Rogert Madigan, Chairman Senate Labor & Industry Committee	14
Former Governor George Leader, Co-Chairman Civil Justice Coalition	n 23
Jim Moran, Director PHILAPOSH	35
Carolyn Hall Concerned citizen	4 8
Nancy Wisniewski Concerned citizen	5 2
Vince Gallagher, Safety Specialist	5 7
(Letter submitted; authored by Representative Patrick Fleagle)	86
Ted Walters, President United Injured Workers	87
Eleanor Filoon, President Injured Workers of PA	91
Dr. James H. Henderson Cornell University Law School	99
Donald E. Matusow, Esquire PA Trial Lawyers Association	175
Howard F. Messer, Esquire, Chairman PA Product Liability Section	187
Leonard Sloane, Esquire, President PA Trial Lawyers Association	197
Dr. Peter Linneman, Professor of Public Policy & Finance - Wharton	229

<u>C_O_N_T_E_N_T_S</u>

WITNESSES	PAGE
Robert S. Grigsby, Esquire Alder, Cohen & Grisgby	272
Timothy D. Proctor, Esquire Merck Sharp & Dohme	276
Paul R. Roedel, Chairman & CEO Carpenter Technology Corp.	283
Harvey Bradley, President Bradley Lifting Corporation	291
Karen Hicks, President Dalkon Shield Infor. Network	298
Peter J. Hoffman, Esquire, President PA Defense Institute	3 0 8
Arthur Glatfelter, Chairman Civil Justice Coalition	313
Donald A. Tortorice, Esquire	318
Peter H. Hickok, President W.O. Hickok Mfg. Co., Inc.	3 2 6

2.5

CHAIRMAN CALTAGIRONE: I'd like to get started. Members and guests, I appreciate it if everybody would refrain from smoking in the room because it is kind of crowded. If you care to indulge in a smoke, please use the hallway outside.

I'd like to start off with the introduction of the members. I am Chairman Tom Caltagirone, Chairman of the House Judiciary Committee. Chairman Mark Cohen will be joining us, Chairman of the House Labor Relations Committee.

also our stenographer, if the members and staff that are currently here would please introduce themselves, we will start over to my left at the far table. Please introduce yourself for the record and just come right down the row. We will do the members that are present at this time.

REPRESENTATIVE CARLSON: Representative Edgar Carlson, 68th District.

MR. TRAMMELL: Jim Trammell with the staff of the Labor Relations Committee.

REPRESENTATIVE BORTNER: I'm

1	Representative Mike Bortner, York.
2	MR. MINDLIN: I'm Nevin Mindlin and
3	I'm the Minority Executive Director of Labor
4	Relations Committee.
5	MR. ANDRING: Bill Andring, I'm legal
6	counsel for the Judiciary Committee.
7	REPRESENTATIVE CHADWICK: Represen-
8	tative Scott Chadwick.
9	REPRESENTATIVE HECKLER: Represen-
10	tative Dave Heckler, Bucks County.
11	REPRESENTATIVE McNALLY: Represen-
12	tative Chris McNally, Judiciary Committee from
13	Allegheny County,
14	MR. CASSIDY: Mike Cassidy, Executive
15	Director of Labor Relations Committee.
16	REPRESENTATIVE MOEHLMANN: Represen-
16 17	REPRESENTATIVE MOEHLMANN: Represen- tative Nick Moehlmann, Lebanon County, Minority
17	tative Nick Moehlmann, Lebanon County, Minority
17 18	tative Nick Moehlmann, Lebanon County, Minority Chairman of the Committee.
17 18 19	tative Nick Moehlmann, Lebanon County, Minority Chairman of the Committee. REPRESENTATIVE HAYDEN: Represen-
17 18 19 20	tative Nick Moehlmann, Lebanon County, Minority Chairman of the Committee. REPRESENTATIVE HAYDEN: Representative Rick Hayden, Philadelphia County.
17 18 19 20 21	tative Nick Moehlmann, Lebanon County, Minority Chairman of the Committee. REPRESENTATIVE HAYDEN: Representative Rick Hayden, Philadelphia County. REPRESENTATIVE MARSICO: Representative Marsico.
17 18 19 20 21 22	tative Nick Moehlmann, Lebanon County, Minority Chairman of the Committee. REPRESENTATIVE HAYDEN: Representative Rick Hayden, Philadelphia County. REPRESENTATIVE MARSICO: Representative Ron Marsico, Dauphin County.

who is the prime sponsor of House Bill 916. He will have former Governor Leader, I believe, testifying.

REPRESENTATIVE COY: Governor

Leader's schedule, I understand, is such that he will be a bit delayed. He will be here later.

I'd like to have Senator Madigan join me.

Mr. Chairman, members of the

Committee, as I'm sure you're aware, recent

events have given today's hearing, and the

timeliness of it, particular interest. I

introduced House Bill 916 and Senator Madigan,

who is with me, introduced an identical piece of

legislation, Senate Bill 816, several months

ago. The Bills have been referred to the

appropriate committees in the House and the

Senate. Today is really the first opportunity

we have had, in a public forum, to introduce the

issues and to discuss it with you all.

We received the results of a study conducted by two professors at Pennsylvania's Wharton School, which you will hear a little bit later. They found that product liability costs had increased by \$5 billion--I say billion with a "b"--in Pennsylvania over the past three

years, a significant drain on our state's economy.

This month <u>Forbes</u> magazine ran a cover story headline, "The Litigation Scandal." They said the liability system is out of control. It said that the rest of the economy was being held to ransom.

Just six days ago, ABC's 20/20 news program devoted a major segment of the show to the product liability crisis. ABC came to the same conclusion. Our product liability system is crippling the economy. It's driving safe, useful products off the market and it's stifling innovation.

The ABC report made many of the same points and cited several of the cases that Senator Madigan and I had planned to discuss this morning. With the Committee's permission, we'd like to relinquish some of our time in order to show the report in its entirety. We'd like to do that now, Mr. Chairman.

(Video presentation occurred)

CHAIRMAN CALTAGIRONE: Before we get started again, there have been several members that have since joined us. Chairman Mark Cohen,

1	Chairman of the House Labor Relations Committee,
2	has joined us and other members that have since
3	come in since we opened, stand and identify
4	yourself.
5	REPRESENTATIVE RITTER: Karen Ritter
6	from Allentown.
7	REPRESENTATIVE VEON: Mike Veon,
8	Beaver Falls.
9	REPRESENTATIVE PRESSMAN: Jack
10	Pressman, Allentown.
11	REPRESENTATIVE LEE: Ken Lee, Wyoming
12	County.
13	REPRESENTATVE LEVDANSKY: David
14	Levdansky, Allegheny County.
15	REPRESENTATIVE LASHINGER: Joe
16	Lashinger, Montgomery County.
17	REPRESENTATIVE GLADECK: Joe Gladeck,
18	Montgomery County.
19	REPRESENTATIVE HAGARTY: Lois
20	Hagarty, Montgomery County.
21	REPRESENTATIVE PICCOLA: Jeff
2 2	Piccola.
2 3	REPRESENTATIVE MORRIS: Sam Morris of
24	Chester County, Chairman of the House
2 5	Agricultural Committee.
ŀ	

1

REPRESENTATIVE COY: Thank you,

2 3

Mr. Chairman. ABC, as you can see from the

crisis from national perspective. I would ask

4 5

that the committees keep in mind that the crisis

videotape, was looking at the product liability

б

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

is at its peak in Pennsylvania. The Commonwealth Foundation recently

reported that more product liability cases were filed in federal courts in Pennsylvania last year than in any other state. The number of million dollar awards has increased in Pennsylvania by more than 1500 percent since 1983.

One of this country's most distinguished legal scholars, Professor James Henderson of Cornell University, will be joining us later this morning to explain why Pennsylvania has become a breeding ground for public liability lawsuits. He will confirm what I'm telling you now. Pennsylvania's product liability law encourages people to sue. It's confusing, extreme and unfair. It's the worst of its kind in the nation.

Bear in mind also that it is entirely case law; law that has been created by a lot of different cases and a lot of different

2

its say on the issue. We've never put a product liability statute on the books. It's time we did.

2.1

2.2

In April, Senator Madigan and I introduced the Pennsylvania Product Liability Act as additional identical Bills in the State House and State Senate. The House Bill 916 has 67 co-sponsors drawn from both sides of the aisle and it awaits action in your Committee, Mr. Chairman.

You each have received a detailed commentary on the Bill. We will be addressing specific provisions later in the hearing. In the few moments left for me, I'd like to share general thoughts on the intent of the legislation and anticipate some of the arguments that may be raised against it.

You will hear from people today who have been injured while using a product. When they relate the circumstances of those injuries, ask yourself this question: If House Bill 916 had been law when the injury occurred, would it have prevented the person from going to court and recovering damages?

Those highly publicized cases that we are all familiar with, cases involving products like the Ford Pinto, the answer to the question is an emphatic no. If a supplier puts a defective product on the market, he will be legally accountable for the injury that the product causes. That's the law in Pennsylvania today and it will still be the law if House Bill 916 is enacted.

The proponents of this legislation will try to characterize it as a "big business" Bill, but ask yourself this question: When a lawsuit without the slightest validity can still generate hundreds of thousands of dollars in legal expenses, who is at the most risk? The corporate giant or the neighborhood merchant? Large corporations can absorb the costs of lawsuit on the fringes. The owner of the corner hardware store may not be able to. Even if he wins, a lawsuit can put him out of business.

That's precisely why the most active and vocal support of this legislation comes from small businesses. They know what's at stake. They know who has been hurt the most by the current law. When you hear today from those who

would like to leave the current law as it is, you'll be asked to think about the rights of consumers. Senator Madigan and I agree with that. This is a consumer issue. It's a consumer issue because it involves public safety. It's also a consumer issue because safe products are being pulled off the shelves. It's a consumer issue because new products are not being developed. It's a consumer issue because all of us are paying unnecessarily higher places for a great many of the things that we buy.

The heart of the issue is the need for fairness; fairness for the consumer who is harmed by a flawed product, and fairness as well for those who are being harmed by flaws in our product liability law.

Senator Madigan and I believe that you will find that fairness in the legislation before you now. You will find too that House Bill 916, for the most part, achieves its purpose within existing boundaries. It isn't a wholesale reworking of our liability system. In some areas we are simply affirming or clarifying current case law.

Elsewhere, we are making specific

narrow changes that will bring Pennsylvania back into the legal mainstream. House Bill 916 is a reasonable measure. Senator Madigan and I hope it can be addressed today and in the days ahead in a reasonable way.

We have already had lengthy discussions with organizations and colleagues who have had questions and concerns about the Bill. We will continue to have those discussions and we will continue to look for ways to improve the legislation. We will ask the Judiciary Committee, in turn, to act promptly on the Bill so that we can continue this discussion on the floor of the House.

One final point. It has been eight years since the full House of Representatives has had an opportunity to air this issue. In those eight years, my colleagues, we have voted to spend billions of dollars on economic development in Pennsylvania. Yet, we have done nothing to correct a law that's costing us billions; a law that has a major impediment to economic growth; a law that's hurting businesses and consumers and workers alike.

In those same eight years dozens of

б

states have reformed liability laws. More than 30 states in this nation have passed some sort of product liability reform statute. Every other major industrial state has passed some sort of product liability reform statute.

2.5

Product liability is a major area of public policy. Everyone in this room realizes, I think, that sooner or later the General Assembly will have to come to grips with the issue. This isn't a decision that's going to be deferred. It's not a decision that is going to go away. It's a responsibility that we have to face up to, and the longer it takes for us to reclaim the issue, the greater the price we will all have paid.

I'd like to ask Senator Madigan to make a few remarks at this time before we go on.

SENATOR MADIGAN: Thank you,

Representative Coy and to Chairman Caltagirone.

I want to thank you for the privilege of

allowing me to appear here this morning. It's

been five years since I have had the opportunity

to participate in the workings of the House of

Representatives, so it's a bit like coming home

today. I thank you for that.

I have co-sponsored, or sponsored the Bill in the Senate and I would like to update you as to the status there. Senate Bill 816 was introduced with 27 co-sponsors in the Senate. By mutual agreement, I have allowed my good friend, Representative Coy, to move this in the I'm pleased that we are having hearings and I have no doubt, when it comes to the Senate, if you take action, we will act expeditiously on it also.

.17

I think -- and I'm going to be brief. There are just a couple of areas. As pointed out, and there has been a study done and there's billions of dollars of costs to our economy, and as part of that study a question was raised to me by a good friend, how come so many of the CEOs say the product liability that we have now is not a major problem?

The reason is that, cost is passed right through to the consumers and we all pay for it. I believe we have a real opportunity to do some reform in product liability. Eight years ago we failed to do that. I believe the consumers of this Commonwealth, the small business people --

I have a small businessman in my -who has a family business who decided to go
ahead and develop a product. His general area
is in construction, but he's an inventor. He
was unable to purchase product liability and
that product never went on the market.

1.3

However, there were some sales made and he told me just a few days ago, he said, "I lay awake at night. I'm trying to buy back every piece of equipment that I sold, and there's very few left." But he said, "I wake up at night wondering whether my family and my business is going down the tubes."

Small aircraft -- I represent

Lycoming County which is the home of Textron

Lycoming Aircraft, makers of the Lycoming

motors, which for 65 years has been the backbone

of small aircraft. In four years the product

liability cost of a small aircraft has gone from

\$75,000 per aircraft to \$100,000 per aircraft.

Piper Aircraft left the State of
Pennsylvania and, perhaps, with product
liability reform they will return. I thank you
for your consideration. I hope we can move
ahead. There are many areas of agreement, as I

have talked with opponents and proponents of the product liability, they have indicated that there are areas of agreement and I believe that we do have the opportunity to move ahead and do some meaningful product liability reform.

Thanks for your consideration.

REPRESENTATIVE COY: Thank you, Senator Madigan.

CHAIRMAN CALTAGIRONE: Good to have you back with us again, Senator. I also might add, your daughter who works for the Attorney General, works very closely with us. She's doing a great job.

REPRESENTATIVE COY: Mr. Chairman, I see we are still on the time schedule for your next witness at 10:40. I just want to say one or two brief comments. No. 1, thank you for holding this public hearing. This is the first time that a legislative committee, in recent years, has even brought this matter this far, to a public hearing, to have the issue heard. I think you're to be commended for that.

Mr. Chairman, you obviously have people on both sides of the issue talking to you about it. I think it's important that we hear

this in public; that we air it in public and work on the issue. For that much, and for your willingness to do that part, I appreciate it. Thank you very much.

CHAIRMAN CALTAGIRONE: I'd like to add that that same comment should apply equally to Chairman Cohen of the Labor Relations

Committee. We have worked very closely together on these issues.

We'll open it up for questions from the members. Representative Bortner.

REPRESENTATIVE BORTNER: Senator

Madigan, since I serve in the House, not the

Senate, I'm not as familiar with your Bill and
what's going on in the Senate. Is your Bill in
your Committee or the Judiciary Committee?

SENATOR MADIGAN: It's in the Judiciary Committee of the Senate.

REPRESENTATIVE BORTNER: Is the Chairman of the Senate Judiciary Committee taking up the Bill or is the Bill under active consideration of the Senate?

SENATOR MADIGAN: It is not at this point. We made the determination that I would not attempt to move it as long as there was

activity in the House.

REPRESENTATIVE BORTNER: On such an important issue, why would you do that?

SENATOR MADIGAN: I believe many times it gets much more confusing if Bills are moving in both Houses. Mutual agreement with Representative Coy, we felt that we should -- would allow him to move in the House. As long as movement was in the House, it would continue and I have not made a personal request to the Chairman of the Judiciary Committee to move this legislation.

I have talked with him about it. I have not asked him what his feelings are. I asked him to be a co-sponsor. He did not desire to be, for a number of reasons. Many of us as Chairmen in the Senate do not specifically like to get on Bills and give us the opportunity of flexibility as a Chairman to move in many directions as those Bills are considered.

REPRESENTATIVE BORTNER: Have you asked him not to move the Bill?

SENATOR MADIGAN: No, I have not.

REPRESENTATIVE BORTNER: I only finish by saying, this strikes me as odd. This

KEY REPORTERS (717) 757-4401 (YORK)

is my second term now, that all the focus on this issue has been in the House of Representatives. Obviously, this is a bi-partisan coalition, a lot of different groups involved. It strikes me as odd that there's not an effort made to also move the Bill and work on this issue in the Senate. I was curious to get some input on that.

SENATOR MADIGAN: I believe, perhaps, a little bit of history, eight years ago product liability passed the Senate and came to the House where it died. I believe certainly our feeling was that I did not want to ask my colleagues to move a Bill that was not going to move in the House of Representatives.

REPRESENTATIVE BORTNER: One other question for either one of you, and there are a lot of other specifics I will talk about with other witnesses. Just one sort of general question for your reaction, both of you have stated, and I believe you honestly feel, that this would not impact on people who have legitimate claims to -- for a product or for injuries and that you said that most of the cases you look at would still have been able to

be brought. Is that true also with the 15-year statute of repose? Would that not have been an impediment in some of the cases that you are talking about?

REPRESENTATIVE COY: Mike, I honestly don't have the figures on how many cases would have been impacted by the 15-year statute of repose. There's no question about the fact that that section of the Bill is a limiting factor. Frankly, the line has to be drawn someplace. Many other states that have passed some sort of product liability reform have different statutes, nine years in some states, ten, twelve.

I choose 15 when we drafted this Bill because I thought it was a liberal figure. If that doesn't work, let's suggest a year term that does work. Does 20 work? Does 25?

Somewhere along the line you have to say that you cannot warrant a product forever. That's what the current case law in Pennsylvania is. You have to warrant a product forever. That's what I think is unfair. That's what I think we need to address by statute in the Commonwealth.

REPRESENTATIVE BORTNER: Thank you

```
very much. Thank you, Mr. Chairman.
 1
                  CHAIRMAN CALTAGIRONE: I also would
 2
      like to submit an opening statement remarks by
 3
      Chairman Cohen for the record then.
 4
 5
                  ( Opening statement submitted and
          attached hereto )
 6
                  CHAIRMAN CALTAGIRONE: Are there
 7
 8
      other members?
 9
                  ( No audible response )
10
                 CHAIRMAN CALTAGIRONE: Gentlemen,
11
      thank you.
12
                 REPRESENTATIVE COY: Mr. Chairman, I
13
      do want to indicate, as your schedule indicates,
      Governor Leader will be here a bit later and was
14
15
      unable to be here right now.
16
                 CHAIRMAN CALTAGIRONE: He's here.
                 REPRESENTATIVE COY: May I take this
17
18
      opportunity to introduce him.
19
                 CHAIRMAN CALTAGIRONE: If he'd like
20
      to share some remarks with us, he's certainly
21
      welcome to do so.
22
                 REPRESENTATIVE COY: Mr. Chairman,
      those of you who don't know, ought to know a
23
24
      gentleman who served the Commonwealth ably and
25
      well for four years as the Chief Executive
```

Officer. It's my privilege to introduce to the Committee at this time former Governor and good friend and a strong supporter of this legislation, Governor Leader.

(Applause)

FORMER GOVERNOR LEADER: Seems like old times. It's be a long time. I want to address the two chairmen, Chairman Caltagirone, Chairman Cohen, members of the Committee, Ladies and Gentlemen:

I'm delighted to be here. I appreciate the fact that your two committees have taken the time to bring up this very important subject and give all of us a chance to come in here and share our opinions, our feelings and our experiences with you.

If you will permit, I'd just like to give you my written document and ask you to make that a part of the record. Then I'd just like to sit here and chat with you a little bit about some of my experiences, some of my feelings.

I left Harrisburg about 30 years ago this past January. When Chairman Caltagirone introduced me to the House a few months ago, I must confess I hadn't been before anybody in the

General Assembly for 30 years, and I received a warm reception that kind of gave me a few goose pimples to be back. It's like coming home. I can only assume that people who are in the legislature now must have learned about me through their grandfathers.

Д,

2.5

In any event, when I left here it was not with the feeling that a former Governor should be coming back here and advising or critiqueing what was happening in the legislative branch, or the executive branch for that matter. So, for the past 30 years I have been keeping myself busy in business, especially in health care. I like to believe now that maybe I have earned my spurs, so to speak, as a businessman and in the sense of a health care professional. It's been a stimulating and interesting career.

I must say that a lot of it was triggered as a result of the motivation and stimulation that I received while studying, considering and even helped legislate in the field of health care, and in matters that pertained very strongly to business.

There was one thing I was always very

proud of, and that is, even though we did push hard for a number of social welfare programs, I was proud of the fact that we never did anything that jeopardized the financial standing of the Commonwealth of Pennsylvania in the financial community; that we always received interest rates when we had to go to the market to borrow that were comparable to all of the other industrial states of the nation. I'm sure that all of us here today are very much aware of the fact that Pennsylvania must stay competitive in every possible way.

<u>Q</u>

б

I remember, when I was elected in 1954, Pennsylvania had slipped back in permitting certain truck weights. All our neighboring states had permitted trucks to carry heavier weights. We slipped behind. In the bi-partisan basis, we were able to bring those laws and regulatios up to date.

During the Thornburgh administration,

Pennsylvania slipped behind in some of our

banking laws. Some of the states in the Federal

Government, especially our neighboring states,

were pushing ahead and we had fallen behind.

Thanks to the legislative action and the

Governor's signature we were brought up to date in that field.

Recently, two professors at the Wharton's School of the University of Pennsylvania announced that in a survey of 150 odd businesses in the Commonwealth, in over a six-year period it had cost them over \$3 billion because of what I like to believe are out of date, laws in the field of liability, tort reform.

Pennsylvania can't afford to fall behind. Yes, thank God, we are prospering pretty well today, but where will we be tomorrow? Where will we be in the eyes of those who control the relocation of plants. Where will we be in the eyes of those who are considering plant expansions, those who are already here? We have to look to the future.

I'd just like to mention a few of my personal experiences in the field. One of them was as a board member of a gas and water utility, perhaps eight years ago. We have a major insurance carrier on liability insurance. They simply canceled. They said we are not going to renew. We are not going to do any more

6

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

gas and water liability insurance.

So, we shopped around for a couple of months and, fortunately, found four or five smaller companies and we pieced the thing together with an increase of a couple hundred

percent, we were able to replace the insurance.

Now, you say utilities can afford to pay it. Sure they can. It becomes part of the rate pace. The utilities and the people who consume gas and water are paying for it. is an insidious thing. What happened to this \$3 billion that 150 some companies had to pay over six years. It gets not just into business; it gets just not into utilities; it gets into various charities.

A couple months ago my wife decided -- we were very interested in an abused women's operation out our way. My wife said, "I think instead of trading" -- She was going to get a new car, a new station wagon. She said, "I think instead of trading my station wagon in, I think I will give it to this group." I said, "That's a very noble thing to do. While you're doing it, you better get the insurance for it because I don't think they budgeted insurance

for a station wagon over there, and in that kind of operation it might be a little bit onerous."

So, my wife called our insurance agent, bought the insurance at \$2600 a year. The vehicle was appraised at \$6500 a year. She pays the insurance for the next two or three years, her charitable contribution for the insurance will be greater than the gift. You see how it's diluting our charitable dollars.

Two weeks ago on NBC, on the <u>Today</u>

<u>Show</u>, they had a doctor, a gynecologist. They asked him why he discontinued his obstetric practices. He said because my insurance went from \$37,000 a year to a \$100,000 a year.

Members of these Committees, how many babies do you think that gynecologist would have to deliver to make up the difference between \$37,000 and \$100,000 plus a year?

You say we have plenty of people to deliver babies. Well, that's probably true; but among the nations of the world -- among the western nations of the world in terms of infant mortality, we are 13th from the top. Why?

Well, the experts say lack of prenatal care, lack of good care at the time of delivery. How

many gynecologist have dropped the obstetrics end of their practice because they can't afford to pay that additional money? It's an insidious thing. It creeps into everything.

paying \$63,000 a year for their liability insurance. Six years later today they are paying \$160,000 a year, a 250 percent increase. Of course, the taxpayers are going to pick that up. It hits us everywhere; as I pointed out a moment ago, right down to our charitable dollars.

I don't need to tell you what happens to us in health care, which is my field. We keep pushing it up. We were carrying \$11 million of liability insurance. We pushed it up to sixteen because we saw some of the settlements that were coming through. Now we pushed it up to 21 million; a little company taking care of 650 people, carrying \$21 million of insurance coverage in liability because we are scared.

We had 35 or 40 of those people to my farm yesterday for a hay ride. You know what went through my mind. I wonder if my liability

insurance covers this when we take people to my farm for a hay ride?

How many good things aren't happening in America, or in Pennsylvania, because we are scared. We are intimidated. We are intimidated because we have developed a lottery mentality where everybody pays and a few people benefit. You wonder why insurance companies won't shoot craps with us anymore, a lot of them? Do you wonder why they have either dropped out of the field or restricted the areas in which they are willing to cover? I know there are people who say this won't bring your liability insurance down, to which I say nonsense. I believe in the free American system.

A lot of years ago, when I went into the nursing home field, a friend of mine said, "Why are you going in there? I said, "There's a tremendous need for nursing homes." Twenty-five years ago there was. My friend said, "George, just remember one thing. Anything that's needed in the United States of America that somebody is willing to pay for, will not only be produced, but it will be produced in abundance and even in surplus." The same thing is true when we take

the crap shooting out of liability insurance,
there are going to be companies coming back in
it and will introduce the competition that we
used to have and rates will come down.

But, you can't blame people with the insurance mentality who are accustomed to sound actuarial business practices that they are not going to shoot craps with us in Pennsylvania, and they don't have to. There are 34 or 35 other states that have already taken other action. They can do business there.

Enough said about that. I'd like you to think about this whole matter, not as to what may be to your best advantage in the next six weeks or the next six months, or even in the next six years. We have a wonderful Commonwealth. Your people and my people, most of them, came here a long time ago. We prospered here. We built a great economy. Why should we permit this undercutting of our basic economy by an antiquated, outdated, unfair set of laws. That's why I'm here on behalf of myself and Drew Lewis, my Co-Chairman, for the Pennsylvania Committee on Civil Justice.

I think you know I feel this very

1 deeply in a personal way or I wouldn't be here. 2 I don't make a practice of coming before committees. This is not part of my job. I have 3 a very busy career in what I do. I feel this 4 5 very deeply. I'll convey that to you. I'm very grateful, and I'm very grateful for each one of 6 you for your patience with me. 7 8 CHAIRMAN CALTAGIRONE: Thank you 9 Governor. Are there questions? Chairman Cohen. 10 CHAIRMAN COHEN: Thank you very much 11 for coming before us, Governor. One of your 12 examples dealt with automobile insurance, about 1.3 the high cost of automobile insurance. Does 14 this Bill deal with automobile insurance? 15 FORMER GOVERNOR LEADER: It's a whole series of Bills. I'm not an expert on any or 16 17 all of them. It's just an example of the type 18 of thing where big settlements and big claims 19 are gotten. 20 CHAIRMAN COHEN: You also dealt with 21 22

your experience in the nursing home field. Does this Bill deal with the nursing home industry? FORMER GOVERNOR LEADER: I don't know that it especially does.

23

24

25

CHAIRMAN COHEN: Thank you. I have

no further questions.

CHAIRMAN CALTAGIRONE: Thank you Governor. Thank you, Representative Coy. Are there any other questions from members?

Representative Freeman.

REPRESENTATIVE FREEMAN: Thank you,
Governor, for coming. It's always a pleasure to
see anyone that served the Commonwealth before a
Committee of our nature.

You mentioned in your remarks that, in your opinion, our products liability laws were one of the primary reasons why the cost of products liability insurance is high. Given the fact that you mentioned 34 or 35 states that have changed their products liability law, do you have any evidence that their insurance rates in this area have come down after changing the products liabilities law?

FORMER GOVERNOR LEADER: I don't at this time, but it seems to make common sense if we re-introduce competition by getting more people back in the field, we have always found in America that that has tended to bring prices down.

REPRESENTATIVE FREEMAN: To the best

of your knowledge --

FORMER GOVERNOR LEADER: I haven't made a study of those other states.

REPRESENTATIVE FREEMAN: Thank you.

CHAIRMAN CALTAGIRONE: Mike.

REPRESENTATIVE VEON: Thank you,

Mr. Chairman. Governor, I would be one of those
legislators whose grandfather, in fact, did tell

me about your career and I have the greatest
admiration and respect and appreciate you being
here today.

I'd like to, for the record, suggest that I think that your comments made a very good case for reform of the insurance industry, but I'm not so sure that it's for reform of the products liability. I just want to, for the record, suggest, with all due respect, that there is another side to this issue and that some of us have some very deep concerns about workplace safety, safety of workers in this state, and that the groups such as the AFL-CIO, who represent hundreds of thousands of workers in this state, feel very strongly about this Bill.

I just would suggest, with great

1	respect that there is another side; that the
2	issue is not as cut and dry as you have
3	suggested, and would hope that maybe at sometime
4	there would be a chance for me to sit down with
5	you and present that other side of the issue.
6	Thank you, Governor, and thank you,
7	Mr. Chairman.
8	FORMER GOVERNOR LEADER: Thank you.
9	I will be glad to do that.
10	CHAIRMAN CALTAGIRONE: No other
11	questions?
12	(No audible response)
13	REPRESENTATIVE CALTAGIRONE: Again,
14	thank you very much Governor Leader and
15	Representative Coy.
16	FORMER GOVERNOR LEADER: Thank you,
17	Chairman Caltagirone.
18	REPRESENTATIVE COY: Thank you.
19	CHAIRMAN COHEN: Our next witness is
20	Jim Moran, Director of Philadelphia Project on
21	Occupational Safety and Health, PHILAPOSH.
22	MR. MORAN: Mr. Chairman, thank you.
23	I'm Director of PHILAPOSH. We're 150 unions.
2 4	We fight for safe jobs.
25	What this Bill is about is making the

KEY REPORTERS (717) 757-4401 (YORK)

workplace less safe than it really is. It's already unsafe and it's going to be made worse by this legislation. We feel this Bill would deprive the economic incentive to make the workplace safe. We feel it's a killer bill and it will kill more workers and injure more workers and maim more workers and poison more workers than we are already doing, and we are doing a lousy job at this point. We have witnesses here today to tell the other side of this story. We have some slides to show you actual conditions.

I have given out my statement to the members of the Committee. It goes as follows and will be followed by a few slides and a brief presentation by two victims.

Product liability is the main force to cause product safety. Workers injured on unreasonably dangerous products must not be stripped of the Common Law Right to sue culpable, unethical manufacturers.

An unreasonably dangerous product is one that contains a risk of injury that could be eliminated or reduced by reasonable accident prevention measures. Courts have held that

reasonable accident prevention measures are those that are both economically and technically feasible. We agree.

It is unethical to expect

Pennsylvanians to pay for the harm caused by

out-of-state manufacturers of unreasonably

dangerous products. Out-of-state manufacturers

and unethical Pennsylvania-based manufacturers

would obviously rather we pay for the harm

caused by their unreasonably dangerous products.

why should Pennsylvania workers suffer physically, mentally and economically when they get injured and sick on unreasonably dangerous products? Why should the spouse and family members of a seriously injured and sick worker suffer mentally and economically when their loved one is needlessly injured or sickened on unreasonably dangerous products.

Occupational injury and disease leads to family problems. Divorce is a common result. Why should Pennsylvanians pay for the cost of social worker services, psychologists, psychiatrists and other counselors. Why should our school counselors be burdened with the task of caring for students whose lives have been

disrupted because of the physical pain, mental stress and economic hardship that result when a parent is seriously injured or sickened on the job?

Psychologists and psychiatrists have consistently found that the greatest stress-linked mental disorders are affected most severely by life changing events such as major personal injury or illness, loss of job, and major financial change. Sexual dysfunction and divorce are common consequences of this stress. Families are shattered.

The manufacturers of unreasonably dangerous products would rather we Penn-sylvanians pay for the social and economic consequences of occupational injury and disease rather than allowing our tort system to respond to this injustice. Very shortly I'll show you some slides of unreasonably dangerous equipment that cause serious injury and death to Pennsylvania workers.

I was unable to obtain graphics to demonstrate the results of chemicals which caused reproductive damage. Mutagens and teratogens cause birth defects. Some workers

who are exposed to mutagens and teratogens are operating room personnel in hospitals exposed to anesthetic gases, workers in foundries, battery manufacturers, chemical workers, construction workers and many others exposed to lead; agricultural workers exposed to pesticides; x-ray technicians, radiologists, dental technicians, et cetera, exposed to radiation. Manufacturers very, very rarely warn of mutagenic and teratogenic effects of their chemicals. They very rarely do research to determine what level these chemicals cause reproductive damage.

1.

Their products are unreasonably dangerous unless people know full extent of the harm to which they are exposed. Until employers fully recognize the dangers of the chemicals they purchase and until workers fully recognize the danger they are exposed to, this harm will continue. The basis of toxic tort is almost always the failure to warn the purchasers and users of the dangerous effects of the chemicals and methods to control their exposure.

Children with birth defects are a great emotional burden on their parents, as well

as a great economic burden on school systems, mental health facilities, et cetera. Don't take away from parents the right to sue for the injustice of being exposed to chemicals which cause birth defects in their children when they were not given the opportunity to know what damage could result from their exposure.

Manufacturers are reluctant to perform research into mutagenic and teratogenic effects of chemicals. They are reluctant to warn people that these results are likely among people of child-bearing age. They will not do so unless they are forced to pay for the consequences of their conduct.

I want to start the slides. In this first slide the baker lost two fingers while reaching in to feel the dough being mixed in the dough mixer, in this dough mixer. An interlock barrier guard should cover this area. However, as it is in this photo it complies with the manufacturer's standards as well as the OSHA standards. This is an unreasonably dangerous product because a simple interlocked barrier guard could reduce the risk of injury.

European manufacturers equip their

vertical dough mixers with interlocked barrier guards. Our manufacturers haven't been sued enough to give them the economic incentive to

protect our workers.

Now Slide 2. This is a block-making machine with many unguarded parts. The next slide is a closeup of one of the reciprocating parts.

Next slide. This part moves in and

out. A worker lost three fingers when trying to lubricate it. It should be fully enclosed with a remote lubricating system as was suggested many years ago by the National Safety Council. This machine was manufactured in the '70's. The National Safety Council recommended remote lubricating methods before this machine was

manufactured. This machine was manufactured in

violation of OSHA standards.

This machine number 4. This machine was also manufactured in violation of OSHA standards in the 1980's. A woman lost the use of her arm while trying to feed this machine. The manufacturers settled this case for \$200,000.00. The woman has very little use of her dominant arm. She's 28 years old. She was

very angry with the small settlement. She's permanently, totally disabled.

Slide 5. A worker was squirted with scalding hot water in the face when attempting to operate this hose. The nozzle is not done conspicuous as to which end the stream will come from.

when the load jumped out of the hook when a shaft broke above. The hook should be equipped with a safety latch at its throat to prevent the load from slipping out. In the construction industry, hooks are almost always equipped with safety catches. In factories, they are almost never equipped with safety catches. Until manufacturers supplying hooks on overhead cranes, hoists, et cetera, are sued, they won't provide safety catches in factories.

Slide 7. This is a taffy mixer. It was rebuilt by a machine rebuilding company in violation of OSHA standards. A worker lost an arm when his shirt got entangled with one of the rotating shafts.

Slide 8. A worker fell while gaining access to this cab. He was disabled for one

year. He still suffers pain from his back injury.

Another manufacturer has recognized the hazard -- change the slide -- Another manufacturer has recognized this hazard and installed guardrails to prevent this type of injury. Product liability brings product safety.

Slide 10. This is a forklift truck. The operator stands in the compartment on the left-hand side. That needs to be corrected on your copy. The operator stands in the compartment on the left-hand side. One manufacturer has had over a thousand operators have their feet crushed when the vehicle is in reverse and the brakes fail. The worker's foot becomes crushed between the truck and the object that it strikes. When the operator lifts his right foot it is necessarily outside of the compartment.

The instructions say, never have your feet outside of the compartment, but this is impossible. Side entry trucks are manufactured by some manufacturers whose side entry design

eliminates this hazard. The product shown is unreasonably dangerous. This manufacturer still manufactures trucks that are essentially identical to this after crushing a thousand workers' feet.

б

The company that sold the forklift trucks to this employer sold them with standard forks. It is unreasonably dangerous to handle the loads in this factory with standard forks. Special load attachment devices are designed to handle this type of a load. This load fell on a young woman and she's now a paraplegic. Sellers of equipment should be sure it is appropriate for the use that the employer will put it to. The employer didn't know there are devices to safely handle these loads.

Next. This cabinet tipped over and crushed a worker when he opened the top two drawers. It was top heavy. It should have been designed so that he could only open one drawer at a time. It also should have been designed so that it was tapered with regard to the depth of each drawer; that is, so that the deeper drawers are on the bottom to preclude the possibility of dangerously changing the center of gravity.

The black and yellow striped mechanism moves in a vertical direction. It was descending and crushed a worker's head. He was fatally injured. The guard was put on after the accident. This machine was sold by the manufacturer in 1983. It violates OSHA standards. However, there are no particular industry standards related to this machine.

Next. This is a conveying system in a stone quarry. The rectangular device -next slide -- The rectangular device just above center is a magnet to pick up tramp iron from the conveyor. A worker climbed up on the conveyer with a crow bar to remove the metal which had adherred to the magnet. The operator of the conveyor didn't realize he was on there. He started up the conveyor and the worker was crushed. He's now a quadraplegic.

The manufacturer of the magnet should have had a device to de-energize the magnet.

The manufacturer of the conveyor should have had an alarm system to announce to the worker a warning sound to alert him that the conveyor was about to start.

Next. Foundry workers are exposed to

silica which causes silicosis. Many manufacturers of material containing silica fail to
warn that it could cause permanent lung damage.
When workers, their representatives and factory
owners are acutely aware that their product is
causing harm in their factory, they are more
likely to reduce the exposure.

However, manufacturers of silica containing material often fail to get the warning to the users. Incidentally, the primary reason that our society is now addressing the public health hazard created by asbestos is because juries have found it to be unfair for the asbestos industry to have hidden the information that they knew about the harm asbestos can cause.

The recently passed right-to-know laws have helped workers know what they are being exposed to. However, there are great deficiencies in the information supplied by manufacturers. It is extremely important that workers are able to hold these manufacturers responsible for giving misleading information.

I can list more than a dozen accidents where people suffered serious physical

harm because information given to the employer by the manufacturer with regard to safe ways to handle the chemicals was inadequate. Many of these workers are suing the manufacturer of chemicals because of inadequate warnings. Don't take away their chance of some measure of economic justice.

The tort system can never fully compensate people who become paraplegics, quadraplegics, lost arms, suffer brain damage, suffer serious burns, have children with birth detects, et cetera. Nevertheless, the tort system is the greatest hope for giving economic incentive to manufacturers of unreasonably dangerous products. Please don't give these unscrupulous, unethical manufacturers a free ride on the backs of Pennsylvania workers and employers.

If the perpetrator of the injustice is not held accountable, it will continue. In our society the dominant motivator is the "bottom line". Our greatest hope to affect the bottom line is to speak the language of the unethical manufacturers, and that's money. It is "economic greed" and "license to kill", not

social or economic justice to motivate the sponsors of this Bill. Thank you.

б

2.5

I want to introduce Carolyn Hall whose father worked at Roman Haus. She has a few things to tell you about what happened to her.

MS. HALL: I live in Bridesburg. I don't know if any of you are familiar with that area. I live down by the Betsy Ross bridge by the Delaware River. I live in the chemical death trap of the city. I was 16 years old and my father was murdered by a chemical plant. He was one of 53 workers who worked on BCME. It was a terrible death. One by one my father's friends would die.

Every day he'd come home he said he was going to be next, but prior to this, the government had issued a warning to Roman Haus to supply equipment to the men who were working on this chemical with suits, gloves, masks, goggles, and special equipment.

Well, Roman Haus didn't want to put out that money. They wanted to make their bucks and that was it; so, the hell with the workers.

According to the plant, one by one would die.

Questions were being asked by families, why were these men being murdered? I use the word murder because that's exactly what it was. They were told and did nothing. They didn't protect their men.

б

One day my father came home and he said his ear lobe blood test showed some signs. They sent him for an x-ray. It started out to be a speck on his lungs. The next x-ray they sent him for -- but they never changed his job or protected him. They continued to let him go in there unprotected.

Yeah, they took his work clothes once in a while and washed them, but other times they came home and were washed with our clothes but nothing was ever -- We didn't know. We didn't know it was really the chemical that was the bad guy until later.

Then he would come home with weird stains on his clothes, yellow residue. Then the odor started. It smelled like fish. It smelled like rotten meat that had been laying in the hot sun. The lung spot got bigger and they took him to the hospital. He had one lung removed and part of his rib cage. He started his way back.

б

Instead of putting him in the mixing department where he was used to, they degraded him. They put him on a tow motor, made him feel less of a man, made his mental status worse.

As time went on he got sicker and another one of his friends died, Beansy. They had nicknames for each other. He was a pall bearer. He cried and he said, "I'm not going to last much longer." I didn't go to school one day because I had a funny feeling in my stomach, and my father was rushed to the hospital. A couple days later he did die. He had oat cell cancer all through his body.

For a man went from two hundred and some pounds down to 130, it was degradable. For a man who went from a well paid job to a lesser paid job and management laughing at him all the way, the unprotecting company reaped all their profits on the death of all of these men.

Where was the government to help protect these men with your rules and laws?
Where was OSHA when we needed them? Where was the environment people when we needed them and we kept crying out for help?

Many of you have seen my face on TV

before about air pollution. Yeah, I live there yet and I should get out, but why should I give up my home and my fight so people in higher places and Roman Haus can reap the benefits without knowing what they have done.

I have had medical problems but I can't link them to Roman Haus, but some day I will. Before I die I will link them to there because I know they are responsible for a lot more deaths than were ever recorded.

Don't put this law in effect.

Protect the working person. Make the workplace protect us. It took me 17 years to get money to help my mother to live a better life; 17 years to get people to help me prove that these people were murderers, which the government already knew but did nothing but sit back and collect their money, their pay.

Please look at both sides of this issue before you pass any kind of Bill. We didn't get that much money out of the lawsuit before you pay your lawyer. We had \$50,000 the first time, the lawyers takes their half.

Second time I had to go back and fight because there wasn't enough. How can you put a price on

a life? We got \$100,000 the second time I went back. Again, your lawyers take your money.

Again, you have to put out money to investigate all these things. By the time you're done you don't really have anything left.

Ą

We had a struggle and I had to give up my education in order to go to work. I don't think anybody here would do that. You would get up and fight, and that's why I am here; to make sure you look at both sides.

Make these people do what they are supposed to; to protect the working person.

Don't take our rights away. This is the only thing we have left. Thank you.

MR. MORAN: This is Nancy Wisniewski.

MS. WISNIEWSKI: I'm here to testify for my husband because he cannot do it from an injury he sustained on September 1988. My husband cannot be here because he has a brain injury from falling from a ladder approximately 30 feet, September of 1988. Also, he has total amnesia of the accident. He is still under different doctors for his injuries.

Besides the head injury he has a back injury, disk problem in his neck, a dislocated

shoulder. He also has nerve damage in the arm and fingers. He's seeing a psychiatrist because he has major depression. He has organic personality syndrome with psychotic features and he's paranoid.

Although he's collecting workmen's comp, we just don't have a family. I don't have a husband. My children don't have a father anymore. He's like a knick-knack. He's like a vegetable.

I never brought a lawsuit yet against this, but his co-worker said the ladder didn't have any feet and he would be willing to testify. This past year I was just more concerned that he was going to live.

Also, his employer, the Philadelphia
Housing Authority, did nothing but harass him
from the beginning, which made matters worse.
All of the injuries that he has had, they would
call on the phone, knock on the door, sit on the
street and tell my husband if you can sit there
you can go to work.

I wish my husband could have made it here today because you don't have to be a doctor and look at this man to see I don't have a

KEY REPORTERS

husband.

MR. MORAN: I want to sum up.

MS. WISNIEWSKI: That's all. I just get upset.

of this might not seem it related to this bill. In one case here we talked about somebody who did sue and ended up with \$180,000, grand total after a 17-year fight. The loss of a father, the injury to the family, all this is irreplacable. No way to compensate it.

In the other case the suit wasn't filed, but look what the injury did to the family. Somebody has to take care of somebody that can't go out and work themselves and they have to stay home and take care of somebody because of brain damage. What are we talking about here that insurance companies are not doing too well or something's wrong with the present system? Are we getting too much out of this, workers?

It seems to me you're shutting off
the last chance for any economic justice for
working people. Consumers are part of this too,
but I think it's an attack on workers and an

attack on injured workers. We are outraged with this bill. That's all I have to say.

CHAIRMAN COHEN: Thank you very much for your testimony. Representative Chadwick.

REPRESENTATIVE CHADWICK: Thank you, Mr. Chairman. Mr. Moran, I'd like to address my comments and questions to you, if I might. I would first like to refer to the last sentence of your testimony where you indicate that it's "economic greed" and "license to kill"; not social or economic justice that motivates the sponsors of this bill.

My name is on this bill. I'm a sponsor. I have no financial interest in any business doing business in this Commonwealth or anywhere else. I am personally offended that you have challenged my motives. There are 65 sponsors of this legislation, good men and women, friends and colleagues of mine on both sides of the aisle. Not a one of them, in my view, is guilty of what you have charged us with. I think you owe us an apology.

MR. MORAN: Sponsors was probably a poor choice of words. What I really meant to say, and my apology for that, and you're correct

in pointing that -- those who bring and lobby for this bill is what I'm talking about; the people who would benefit from this bill: insurance industry, the tobacco industry, drug companys, manufacturing companys. I think I said that throughout the testimony.

That's unfortunate that word is there. I agree with you. You deserve an apology and I apologize for that.

REPRESENTATIVE CHADWICK: It's accepted and I appreciate that.

MR. MORAN: I also point out who I'm really talking about. I want that to be clear and let that show on the record.

REPRESENTATIVE CHADWICK: Fine. Now, if I might get to some more substantive matters. We saw some slides and we discussed a number of cases where workers had been injured as a result of defective or poorly designed products. Other than the possible exception of a statute of repose, would you please tell me the specific section of House Bill 916 that would have prevented any one of those injured Plaintiffs from recovering or bringing a lawsuit?

MR. MORAN: Well, the one argument in

the Bill, and I don't have it in front of me, is that, if it meets OSHA standards or meets industry standards, that kind of think. Much of this equipment met standards. It still injured or killed.

б

REPRESENTATIVE CHADWICK: Mr. Moran, my recollection is that, in case after case you said these pieces of equipment violated OSHA standards?

MR. MORAN: Not in all those cases. Some cases I did say that, but not in all cases.

MR. GALLAGHER: My name is Vince
Gallagher and I'm a safety specialist. I used
to work for OSHA for 12 years. I do volunteer
consulting work for PHILAPOSH. I helped Jim
with the presentation. Most of those slides did
not violate OSHA standards. OSHA standards were
promulgated, for the most part, the safety
standards in 1970. They are the state of the
art from almost two decades ago. That's what
the OSHA standards are.

Most of those slides showed violations also of industry standards, current industry standards. The American National Standards Institute is where OSHA 20 years ago

got their standards. The state of the art 1 2 question or doing it as everybody else is doing it is not -- will take away a lot from workers 3 4 because people today will manufacture according to industry standards, according to OSHA 5 6 standards unreasonably dangerous products that are still killing people and maiming people. 7 Incidentally, much of the references 8 9 to support those slides show defective products 10 come from literature established around the turn of the century by safety engineers. 11 12 REPRESENTATIVE CHADWICK: Were you here earlier when the ABC report was shown? 13 14 MR. MORAN: Yes, I was. I thought it 15 was highly prejudicial and should have been 16 showing a film of 60 Minutes to tell the other 17 side of it. 18 REPRESENTATIVE CHADWICK: Do you 19 disagree with the statements made by employers 2.0 in that presentation that people have lost their 21 are out οf work because of the jobs and 22 liability problem? 23 MR. MORAN: I would disagree with 24 that.

REPRESENTATIVE CHADWICK:

KEY REPORTERS (717) 757-4401

What is the

(YORK)

13

25

reason, if not liability, that Cessna stopped making single-engine airplanes?

MR. MORAN: I don't know the answer to that. The reason I'm responding the way I am is because, in many cases where plants have shut down in this country or moved out of state, their parting shot is, it was OSHA or EPA that made me move.

OSHA was attacked like crazy in the early '70's. Whenever a plant shut down it was because of OSHA or EPA, or whatever. When you further investigated those stories and looked into the real reasons for plant closure and plant movement, those issues were 17 and 18 on the hit parade; weren't really the cause that those places moved. There might have been some element of it in why a company stopped doing something, but the sole reason I don't buy it. I don't believe it.

REPRESENTATIVE CHADWICK: I have no further questions, Mr. Chairman.

CHAIRMAN COHEN: Thank you.

Representative Heckler.

REPRESENTATIVE HECKLER: Thank you, Mr. Chairman. Mr. Moran, just a few additional

questions. I know we have heard from you before in the Labor Relations Committee, but could you tell me just in very short terms what does PHILAPOSH do? What are your primary activities as an organization?

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MR. MORAN: We are an independent, nonprofit coalition of 150 unions and health and legal professionals. We develop educational materials, put on workshops, conferences. We consult to workers who are injured, consult to unions who have helped safety problems in the workplaces they represent, whether those are chemical problems or asbestos or unsafe machinery. We are a resource center for information and expertise, essentially.

REPRESENTATIVE HECKLER: That had been my understanding, particularly the resource center part of it. I'm just wondering, we saw a number of slides depicting particular pieces of equipment that may well be dangerous. Do you do anything about, or organizations with whom you have relationships, one, getting OSHA standards changed to encompass the particular devices and make whoever is in charge of the workplace responsible for updating that equipment?

And two, what do you do about simply informing on a direct basis a manufacturer or somebody in control of this equipment that they have got a problem that should be corrected?

1.3

.15

MR. MORAN: It's a twofold question.

On the first part, we, for example, have petitioned OSHA for new regulations in a number of areas. We also have filed suit against OSHA for their failure to do their job. Yes, we do watch OSHA and police it somewhat.

In terms of correcting conditions, above and beyond all of the things that I mentioned earlier, we also go into plants where there's agreement between labor and management and we look at conditions. We write up a report and make recommendations and companies, in many cases, correct those conditions; replace machinery, put in ventilation, et cetera.

Because we are not a federal body, we do not fine the companies or anything like that. Right at the work site, yes, we try to help conditions. As a matter of federal regulation or state regulation, we work on that end of it too.

REPRESENTATIVE HECKLER: I have one

(717) 757-4401

(YORK)

KEY REPORTERS

question which may be -- I'll direct it to you and may be best answered by your consultant -- I assume in response to Representative

Chadwick's previous question that you were referring to the Section 8374 of the proposed Bill, the product design language.

As I read that language, a lawsuit alleging that a particular product failed to meet either a recognized industry standard or recognized government standard would not be barred. I'd like to understand what it is about the language of that Bill specifically that --

Let me preface that question by saying that I have been disappointed up to this time. I'm delighted we are having this hearing because there's been an inclination in the whole area of tort reform that the opponents can sit back and pot shot without ever attempting to join the issue and say this standard is unreasonable, but this standard is reasonable.

I'd like to know with as much specificity as you can muster, either now or in writing at some later point, what it is about the standard, the language concerning product design that is inappropriate and what language

you believe would be appropriate.

MR. MORAN: I think you said if it didn't meet the standards a suit could follow? Is that what you said?

REPRESENTATIVE HECKLER: Well, essentially. As I say, I framed the question. Perhaps, you could discuss it with your consultant and --

MR. MORAN: We will be happy to follow-up and write to you some more specific information.

A short answer to your question is, the standards under OSHA for example, which is mostly what we see affecting workers as far as we deal with in the tri-state area, are woefully inadequate and outdated and too weak. If somebody would point to, well, we met the standard, that's too week.

REPRESENTATIVE HECKLER: Just so we are clear, and I will look forward to getting some additional information from you. So we are clear, I think the language in the Bill, what you're referring to and Representative Chadwick just pointed out to me, is an evidentiary profession. It assures that the persons being

sued will be able to offer into testimony the existence of a protective government standard. It's not going to prevent the Plaintiff and Plaintiff's counsel from attacking that standard for presenting more up-to-date industry standards or expert testimony that says OSHA is a bunch of fools and knaves. Here is this standard as it should it be, and his product was defective therefore. I will look forward to receiving that.

2.2

I wonder if I might address a couple questions. I'm sorry, ma'am, I did not get your name.

MS. HALL: Carolyn Hal.

You mentioned the tragic situation involving your father and it has taken 17 years to get it redressed. Can you describe to us, and again, I recognize that you are not legal counsel, what sort of lawsuit you ultimately brought and won in this matter?

MS. HALL: What I had to do first was to prove to Roman Haus that I was well aware of the government telling them about BCME. I had to show them first that I knew all about that

letter that they had received and destroyed from the government. They did a research backing on it. I had to go back in 1953 or earlier when it first came to light.

Then I had to research what it did.

It was absorbed into the system. Is that what you were asking me?

REPRESENTATIVE HECKLER: Rather than get into the facts, I suppose the question I'm asking is how your testimony relates to the legislation before us? I think, unfortunately, the way these hearings have been scheduled there's a danger of sort of muddying the safety of the workplace legislation, which I understood would be taken up more next week, with the product liability issue. Was the lawsuit which you or your mother and your family brought against Roman Haus as a Defendant?

MS. HALL: Roman Haus and the chemical plants that produced the compound.

REPRESENTATIVE HECKLER: And the chemical -- so it was a separate company that produced the chemical?

MS. HALL: Right. It comes through a chemical truck, one of those with nozzles, and

they hook it up to the place and they just leak so much of that chemical into the kettle. It's cooked and brought to a certain temperature and another one inserted.

REPRESENTATIVE HECKLER: Prior to filing the lawsuit, did your family receive Workers' Compensation benefits?

MS. HALL: No. We were told we were not eligible for any kind of Workers' Compensation because my father had cancer and that was his problem. We lived on Social Security at that time.

REPRESENTATIVE HECKLER: Your issue with Roman Haus was that, they had a Workers' Compensation obligation because your father's death was the result of a disease caused by the workplace?

MS. HALL: Right. There was a lot of us who brought suit at that time.

REPRESENTATIVE HECKLER: Then you separately brought suit against the chemical supplier, presumably, for failure to warn or --

MS. HALL: They were the chemical supplier. They made it themselves. They said it was separate, but it was their partner, I

1 quess you would say. 2 REPRESENTATIVE HECKLER: Subsidiary. 3 MS. HALL: Right. 4 REPRESENTATIVE HECKLER: Again, I would welcome, if it's possible, Mr. Moran, to 5 learn whether the circumstances of that case, of 6 this tragic situation, would have -- if this 7 product liability legislation that we are 8 considering had been in effect at relevant 9 10 times, whether it would have precluded the kinds 11 of recoveries that ultimately occurred. 12 MR. MORAN: Short answer is, she 13 would not have the right to sue. You want more 14 detail. 15 REPRESENTATIVE HECKLER: I doubt your 16 conclusion. 17 MR. MORAN: Isn't there a latency 18 period in this bill? Isn't there a problem with 19 the 15 years? Wouldn't it affect asbestos 20 legislation as well as chemical tort? 21 REPRESENTATIVE HECKLER: What I'm 22 hearing, and maybe I misunderstood, but what I 23 was hearing was that, the exposure was occurring 24 virtually up to the time of death and certainly 25 shortly well within 15 years so that it had not

15

seemed to me, as I understood the facts, that the period of repose would impact this particular case. I would say to you --

MR. MORAN: I don't want to split hairs on that, but we will get you information on that.

MS. HALL: Can I answer that? That ball that had started back in 1953 and it is still up to date. I have not linked it yet with my condition and my children's condition to Roman Haus, but I will, like I said prior to this; that there is a connection that -- it's like a chemical imbalance in the body that because of the air and the clothes being washed together and the bed linen and things like that, all that was contaminated and reproduced in us, in the children.

REPRESENTATIVE HECKLER: You're saying that, conceivably, an action that you would have in the future --

MS. HALL: Right. You don't know what it can be. Later on in time you're going to see children born with a lot of defects.

You're not going to know where they came from, but they originated from the problem in the

workplace. What we are saying is, please take a look and see what's going on and bring your CSHA up to date.

may be a great deal of merit in a lot of what you say. I'm trying to understand its impact upon this legislation specifically. Thank you very much, Mr. Chairman.

REPRESENTATIVE LEE: Mr. Chairman.

CHAIRMAN COHEN: Representative Lee.

REPRESENTATIVE LEE: Mr. Moran, I'd like to address one question to you. You mentioned when you were showing the slides, the bread mixer I believe, you said that in Europe they have guards against that kind of stuff. Is it your opinion that the state of workplace safety is generally better in Europe than it is in the United States?

MR. MORAN: I didn't say that, but in some cases it is. Certainly, in Scandanavia it is.

REPRESENTATIVE LEE: Are you aware, though, in Europe the laws regarding product liability make it much more difficult to sue than any law in the Unites States?

MR. MORAN: That may be true. 1 2 REPRESENTATIVE LEE: In fact, if you bring a lawsuit in Europe and you lose the 3 4 lawsuit, you have to pay the Defendant's legal 5 fees. Are you aware of that? MR. MORAN: No, I'm not. I don't 6 know how much that impacts on that specific 7 8 machine. 9 REPRESENTATIVE LEE: They also have 10 no law concerning such strict liability. I know 11 because I spent a month in Europe taking a course just on comparative liability laws. 12 13 There's no comparison between the two. I don't think there's any appreciable difference between 14 15 the state of the workplace safety in Europe and 16 workplace safety in the United States. Just 17 claiming that product liability law is the sole 18 reason for workplace safety is not the case. 19 MR. MORAN: I don't believe I said 20 that. I didn't say it was the sole reason. 21 REPRESENTATIVE LEE: Thank you. 22 REPRESENTATIVE McNALLY: Mr. 2.3 Chairman. 24 CHAIRMAN COHEN: Yes. 25 CHAIRMAN CALTAGIRONE: Chris.

KEY REPORTERS (717) 757-4401 (YORK)

REPRESENTATIVE McNALLY: Mr. Moran, 1 are you familiar with the doctrine of the 2 3 voluntary assumption of risk? 4 MR. MORAN: I'm not an attorney. REPRESENTATIVE McNALLY: Mr. Chadwick 5 6 had asked you about which provisions would have 7 an adverse impact and would have prevented 8 employees from being compensated. In this bill, 9 on page 4, line 11, there is an expansion of the 10 adopted voluntary assumption of risk. 11 To summarize it, assumption of risk 12 means that if you know that there is an inherent 13 danger in a particular activity and you engage 14 in that activity, then you should not be 15 compensated for any injuries that result from 16 that conduct. 17 MR. MORAN: Certainly, we oppose that 18 line of reasoning. It says coal miners should 19 not be compensated because they know it's 20 dangerous in a coal mine. 21 REPRESENTATIVE McNALLY: That's 22 right. MR. MORAN: That's a ridiculous line 23 24 of reasoning. 25 REPRESENTATIVE MCNALLY: The

KEY REPORTERS (717) 757-4401 (YORK)

1	individuals that we heard about in the slide
2	presentation; for example, the baker, he knew
3	that there were dangers and risks inherent in
4	his occupation, did he not?
5	MR. MORAN: People know that in any
6	line of work.
7	REPRESENTATIVE McNALLY: That's
8	right.
9	MR. MORAN: Yes, that's true. They
10	know they are dangerous.
11	REPRESENTATIVE McNALLY: Point is,
12	that here again is another example of a
13	provision in this bill that would have prevented
14	those employees from being compensated for their
15	injuries?
16	MR. MORAN: Okay.
17	REPRESENTATIVE McNALLY: I wanted to
18	add that's another provision that's going to
19	adversely affect employees in the workplace.
2 0	CHAIRMAN CALTAGIRONE: Representative
21	Lashinger.
22	REPRESENTATIVE LASHINGER: Thank you,
2 3	Mr. Chairman. Very briefly, Mr. Moran, has your
2 4	organization compiled any data that might
2 5	demonstrate that maybe through an evaluation of

KEY REPORTERS (717) 757-4401 (YORK)

workmen's comp claims, specific loss claims, 1 2 that there are people that don't litigate? I was intriqued by the last lady who was kind 3 4 enough to testify today, by her statement that 5 they had yet to explore the notion of suing in 6 that case. Are there people --Maybe this could be an earthquake and 7 8 it's not. Maybe it's just a tremor at this 9 point in the crisis. 10 MR. MORAN: For the most part, 11 injuries at work, people can't sue. The 12 compensation laws says you cannot sue your 13 employer. The vast majority of injuries at 14 work, there's no suit. 15 REPRESENTATIVE LASHINGER: I'm 16 talking about cases that involve product safety? 17 MR. MORAN: You're saying they don't 18 sue? 19 REPRESENTATIVE LASHINGER: Yes. 20 MR. MORAN: There's a lot that don't 21 I don't have the specific -- Where would 22 be the best place to get the statistics? 23 MR. GALLAGHER: If I may respond, I 24 would appreciate it. When I worked for OSHA and

made 792 inspections and almost always looked at

the OSHA injury log before making an inspection and would generally try to look at the machine that caused the injury, my experience has been that the vast majority of time when people are injured on unguarded machinery that they don't have any notion that they can sue somebody because they thought it was their fault because they are often told that it was their fault; that they should not have been doing what they were required to do, in many cases.

I would say that it's my experience, having investigated over 500 serious injuries, the vast majority of time, even when there is a possibility of liability, it is not recognized by the person who is injured nor by their employer.

MR. MORAN: We deal with injured workers all the time. There are other injured workers who are here; at least a few hundred calls a year from injured workers. Even when they have a clear right to sue, often I'm told by widows who lost their husbands and other injured people that they don't want to sue. They are not interested in suing. They don't want money. You can't replace what they lost.

I don't agree with that thinking, but a lot of people feel like that. It's not the litigation circus that we are being told.

б

CHAIRMAN COHEN: Thank you.

CHAIRMAN CALTAGIRONE: Representative Heckler.

REPRESENTATIVE HECKLER: Thank you,

Mr. Chairman. Just very briefly, since

Mr. McNally has offered his interpretation of
one provision of this bill in the aid of the
witness, I would just like to point out that the
voluntary assumption of risk provision which he
quotes does not attempt to establish a new
principle of law. What that section says is
that, "The doctrine of voluntary assumption of
risk, as it applies to injuries and damages and
associated with downhill skiing or any other
activity or conduct involving known or inherent
risks is not modified by this section."

It's always been my understanding that that was a doctrine recognized in court case law. I recall walking out of a torts class in law school because a Texas court applied that doctrine to a fellow who was required to walk over an open vat on a board, into which, he

plunged one day and perished and was found not to have any liability exists on the doctrine of assumption of risk.

It is my understanding that Pennthat doctrine in that fashion. The language of
this bill isn't going to change case law, at
least as I understand it.

CHAIRMAN COHEN: Represented Hayden.

REPRESENTATIVE HAYDEN: Thank you, qwertyuiopMr. Chairman. I'd like to direct the question to your consultant. I'd like to cover the area of the government or industry standards issue of the admissability of that kind of evidence.

I'd like to clarify, I think there's a misconception among some people who seem to think that when a government standard is enacted with respect to a product, or actually directs a manufacturer to comply with certain specifications, that somewhere there's a huge government research and development unit that does independent testing with respect to those standards and makes independent verification and certification as to the validity of those standards. My understanding is completely the

opposite. I think you started to touch upon
that in your testimony.

My understanding is, if you are talking about OSHA and some of the other industry-based organizations which are in our Federal Government, that what they do they will sift through and examine standards which are generated; in fact, not by the government but by the industry, and review them, but not review them in the sense of independent testing and simply apply them across the board.

Was that your experience at OSHA and is that an accurate description of the way government standards are enacted?

MR. GALLAGHER: With all due respect, sir, to explain the standards the promulgation process within OSHA and industries influence would be very very lengthy. I'd like to make one comment that I think may clarify things.

When I first started with OSHA, the industry standard and the OSHA standard was five fibers per cc time waited over eight hours, which would mean you could breath about 100 million fibers of asbestos daily and that was considered the safe level.

1 2 which brought it down to 40 million fibers per day you could breathe and that was considered a 3 safe level within OSHA. Now they have it down 4 5 to .2 fibers per cc, a far cry from where it was when I first started in the business. And now 6 7 8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

OSHA compliance officers are telling people that that's safe, and that's what industry will comply with and that's what everybody tends to think is safe.

The standard promulgation process within OSHA and within industry is a compromise The people who make recommendations to OSHA invariably don't get what they want. base their recommendation on science. OSHA promulgation standards is a process where everybody participates, everybody brings in their researchers and everybody argues it's going to cost too much or it's not going to cost hardly anything at all. But, the scientists are the ones that recommend to OSHA what they would like them to do and OSHA usually gets something watered down from that.

Then they lowered it to two fibers,

The same with industry standards are compromised standards. They are considered

KEY REPORTERS (717) 757-4401(YORK) minimal standards, but my experience has been there's a great myth that industry standards and OSHA standards are the state of the art. They are, perhaps, the state of the industry, but they are not the state of the art because the state of the art is what could be done in my mind; what's ethically possible; what's economic justice. I think they are the primary considerations of what brings PHILAPOSH here today to talk about economic injustice.

CHAIRMAN COHEN: Chief Counsel Andring.

MR. ANDRING: This bill would establish a 15-year statute of repose. Is it common for industrial equipment and machinery to be used beyond the 15-year period or not?

MR. GALLAGHER: I have been in over a thousand factories in Pennsylvania. It's most of the industrial equipment is over 15 years old. Most of the technology used today is over 15 years old.

MR. ANDRING: One other question which kind of ties into that. Under current Pennsylvania laws, the supplier would have an obligation to recall a product if it

subsequently discovered information intending to show it was dangerous, or at least to disseminate to the ultimate customer information that it acquired problems with use of the product. This bill could be read to remove that requirement that a manufacturer, supplier, would no longer be required to disseminate subsequently acquired information.

б

Is it common in the industry, since machinery and equipment is in service so long, for subsequent information to be disseminated and result in modification of the machinery or changes to improve safety based on experience?

MR. GALLAGHER: I can't say to the extent that recall programs exist with product manufacturers. The National Safety Council has recommended for over 15 years that manufacturers of products establish product safety management programs which include a written recall program. I have dealt with some attorneys in litigation who ask the Defendant for a copy of their written recall program and we have never received a copy of a written recall program.

I would think if you made a search and called up some of the manufacturers that you

know and ask them to send you a copy of their recall program, their written recall program recommended for well over 15 years, if they can send you one then they should be able to trace their products also. They should know who buys their products to the extent feasible.

б

They should also know how they are going to communicate with their users in the event that they find alternative to the design that was found to be defective. That would mean to advertise in the journals, to know who their customers are, and know which percentage of their customers they can locate and which they can't. All that type of information is rarely given to the Plaintiff's attorney in discovery.

That type of information would defend them against these lawsuits. The recommendation, it seems to me, by the National Safety Council has not been followed by a great deal of the manufacturers; not all of the manufacturers. Some of them have excellent programs. I don't want to sound one-sided.

I come across the most scrupulous and conscientious of manufacturers who, indeed, follow the guidelines established by the highest

1	authorities., That's not the rule. The rule is
2	that, most of the time they can't present
3	information to take them off the hook.
4	MR. ANDRING: Thank you.
5	CHAIRMAN COHEN: Nevin Mindlin.
6	MR. MINDLIN: "Thank you,
7	Mr. Chairman. I too am a little confused. As I
8	understood this was to deal with product
9	liability. Is that generally what we are
10	discussing or are we talking about workplace
11	torts?
12	MR. MORAN: Products are in the
13	workplace.
14	MR. MINDLIN: Dealing with products
15	in the workplace but not the workplace itself.
16	In other words, a product brought into the
17	workplace, a manufactured product utilized by an
18	employer as opposed to what may take place
19	between the employer and employee? Is that my
2 0	understanding of what you're doing? Products
21	liability we are talking about?
2 2	MR. MORAN: Sure.
23	MR. MINDLIN: I'm trying to get an
2 4	understanding of that. If that's the case, I'm
25	a little curious and like to know for my own

edification. There was a couple questions raised about the applicability of OSHA standards with regard to various equipment. In your testimony there was one at least that you indicated clearly that it did meet OSHA standards and others that indicated that they did not -- It's not clear whether or not they met them at the time of their manufacture or whether OSHA standards had changed after the purchase.

think so.

I'd like to get an understanding, if one accepts at face value the legal concept that OSHA deals with what are recognized hazards. If an employer of individuals purchases a product that at the time of its purchase met OSHA standards and an injury occurs despite the safety precautions that are required by law, and a standard course of law, is there a tort there?

MR. MORAN: I'm not a lawyer but I

MR. GALLAGHER: You're saying it was manufactured in violation of OSHA standards?

MR. MINDLIN: No, it was manufactured according to OSHA standards. It met what were recognized as health and safety standards in

order to obviate or recognize hazard.

MR. GALLAGHER: Sir, I'm not a lawyer but as I understand the law today is that, if the product did not comply with OSHA standards, that is not a bar from a liability suit. The state of the art is not a bar. It's a defense, but it doesn't mean that the jury might not recognize that the standard within OSHA or the National Consensus Standard was inadequate.

MR. MINDLIN: I'm asking your opinion. Do you believe that's correct?

MR. GALLAGHER: My opinion is not important. As a matter of fact, juries have decided in favor of Plaintiffs in products that have complied with OSHA standards and industry standards.

MR. MINDLIN: Assuming that's your opinion. The next question is, the product meets with OSHA standards at the time of its manufacture. The standard changes at some later time. Whose responsibility is it to bring that equipment up to standard?

MR. GALLAGHER: Both the manufacturer is responsible under -- not legally, but under prudent behavior --

MR. MINDLIN: I'm talking under OSHA. 1 2 MR. GALLAGHER: OSHA has authority only over the employer of the employee. 3 4 MR. MINDLIN: If that equipment is no 5 longer meeting OSHA standards; it had at the 6 time of its manufacture, but it is no longer meeting OSHA standards, you're saying that it's 7 the employer's responsibility at that point to 8 9 bring that equipment --10 MR. MORAN: Under OSHA. 11 MR. MINDLIN: -- To refit that 12 equipment. 13 MR. MORAN: Under OSHA. 14 They are legally MR. MINDLIN: 15 required to bring that machinery up to 16 standards. 17 MR. GALLAGHER: Yes, sir. One of the 18 problems with that, is that, a machine 19 manufacturer employs design engineers. Employs 20 all the full staff of (inaudible word) engineers 21 as well as statisticians, et cetera, to make 22 that sure they manufacture a reasonably safe 23 product. The person who purchases the machine 24 manufactures a different product and should be

interested in the safety of that product that

1. they manufacture. 2 Unfortunately, especially the small 3 businessman, assumes that the products they buy 4 are reasonably safe because they were purchased 5 that way. That is not always true. Many times, б and even until today, people will manufacture equipment that's in violation of OSHA standards, 7 8 in violation of ANSI standards (American National Standards Institute) and it results in 9 10 injury and the employer thinks that they have complied with OSHA and they were providing a 11 12 safe work environment when, indeed, they were 13 not. 14 MR. MINDLIN: Thank you. 15 CHAIRMAN COHEN: Are there other 16 questions? 17 (No audible response) 18 CHAIRMAN CALTAGIRONE: Gentlemen, 19 thank you, and ladies. 20 Ted Walters and Eleanor Filoon. 21 I'd like to also submit comments and 22 some documentation from Representative Fleagle 23 for the record.

Representative Fleagle was submitted for the

(Letter dated 10/24/89 from

KEY REPORTERS (717) 757-4401 (YORK)

24

record)

CHAIRMAN CALTAGIRONE: For benefit of the House Judiciary members that are here, when we break for lunch I'd like to see you just briefly in the Speaker's office to give you an update on the Camp Hill situation.

Identify yourselves for the record.

MR. WALTERS: Good morning. Ladies and Gentlemen. My name is Ted Walters. I'm President of an activist group. We are called Pennsylvania Citizens for Workers' Compensation Reform. I'd like to speak on two subjects.

The first is just a little factual background on the Norelco clean water machine. This is a liability case. From 1982 to 1986 agencies of the Federal Government, Consumer Product Commission, Food and Drug Administration, Consumer Report, Environmental Protection Agency and the Federal Trade Administration has told Norelco to take this off the market, to no avail.

We were enforced, my wife and I, to file a class action suit benefiting every man, woman and child who had purchased and proof of this machine. Through this class action suit,

if they would incur any damages due to the cancerous substance put in this machine, in these tinted filters, they could open up and sue individually for the damage to this chemical exposure, which was misrepresented. It was stated that the clean water machine would purify the tap water. Instead, it put a substance, a chemical known as methylene chloride, which is a cancer-causing agent.

I'â like to speak on the second thing.

CHAIRMAN CALTAGIRONE: All right.

MR. WALTERS: Second thing which is very bad, it's called asbestos, the road to a dusty death. We seen pictures of a very nice video of 20/20. It belittled the asbestos worker for the sake -- They are saying the courts are filled with these cases of asbestos and it doesn't mean much. We have known about the dangers of asbestos to the human body for 75 years; first being in 1907 in Great Britain. It hit the United States shortly after the first World War in 1918.

In 1928, two of the first death resulted asbestos cases were shown in the United

States. During World War II we had over one million men and women working around the clock in our shipyards. They were sawing this substance and contaminating different types of people. This generatation has mainly passed away, most likely due to the asbestos exposure cancer but not detected at that time.

In 1974, Dr. Ken Smith, a medical supervisor of the then John's Mandal Corporation evaluated 708 workers and found that 435 workers had lung changes.

The positions of these conglomerates who manufactured the asbestos and supplied the asbestos and used the asbestos products, and this was their position, don't tell the workers of the lung changes. Let them get sick and take off work because of their association with the asbestos or die from asbestosis.

Under House Bill 916's 15-year period of repose, countless victims from asbestos exposure, chemical exposure and other industrial diseases and faulty equipment, and so on, could not be compensated for the loss of life and health.

House Bill 916 is an inhumane,

anti-worker, un-American bill. We, the workers of this Commonwealth, have been lied to. Our health and our well-being has been seduced by our employers. I'd like to note we have injured workers in the audience today, injured workers from our group, some who have asbestosis who are dying on their feet; some have lymph gland cancer who are dying on their feet; some from toxic chemical spills which wouldn't come down in 15 years. It will take 20 or 25 years for them to come down with these illnesses.

Employers sent them into an unsafe workplace unprotected and even lied to them, said, there's no danger in our health. I'm one of these victims. Our present Workers'

Compensation system is poor compensation for these terminal occupational diseases. Most of these diseases don't show up until 20 to 25 years down the road. The 15-year period of repose under House Bill 916 would deny most of these victims of their due compensation.

As President of the Pennsylvania

Citizens for Workers' Compensation Reform, I

strongly urge you to defeat House Bill 916 and

support and pass House Bills 1012 and 1030, the

Workplace Safety Bills. Pennsylvania workers
want to succeed, not just survive. Thank you
very much.

MS. FILOON: My name is Eleanor Filoon. I'm President of Injured Workers of Pennsylvania.

We oppose this bill, not only for workers, but I think that every person that uses products would be subjected to loss of their health, for basically the protection of the insurance companies. Who's going to benefit by this bill? Certainly not the workers; certainly not people at large. We are the victims of the various things that this bill includes. We need protection by this legislature to really look into what this bill is going to do.

Let me give you an example of what happens in Workers' Compensation. In Workers' Compensation the legislators decided that they didn't want to have double recovery for injured workers if there was a third-party suit involved, which is basically what you're talking about here where it is a machine that could cause the injury -- a defect in the machine. So, they said they don't want the injured worker

to have double recovery. They will collect Workers' Compensation but nothing else.

We will have subrogation. The employer won't be subrogated. The insurance company will be subrogated. That's double recovery for the insurance company. They have already received the premium collecting for the insurance. Now what they are saying is, when the injured worker gets injured, now the injured worker can't collect the benefits; the insurance company is going to collect the benefit. They have collected twice already and the injured worker is injured but not being compensated. What makes sense in that?

In fact, the injured worker is the only party that can take the case into the courts on a third-party suit. The insurance company can't do it. The employers can't do it. Yet, if there's an award of benefits for pain and suffering in a third-party suit, that award has to be paid in subrogation to the insurance company for repayment of anything that they have paid out.

Workers' Comp doesn't provide pain

and suffering. It just doesn't make sense. Who is this bill for? It's for the insurance companies.

Are the premiums of the employers going to go down? Are the premiums of the manufacturers going to go down? No. Is the liability for the injury going to be paid? No. So, who is going to profit? The insurance companies; strictly the insurance companies.

The premiums on the insurance is going to go up and up just as it always has.

They have recently requested, and it's before the Insurance Commissioner, an increase of 30 percent -- 5 percent in insurance rates on workers' compensation against every employer, but there's no increase in benefits to the Claimant to substantiate that.

Over 28,000 people that are injured in Pennsylvania are denied their benefits by the insurance companies. The administration does not enforce the laws against the insurance companies and it is we, the injured workers, who have are subjected to the harassment by the insurance companies and the lack of administrative ability to enforce any law in

Workers' Compensation against the insurance companies for the Claimants.

We have a few people. There was a young man, Chuck his name was, he was approximately 19. He was at work. He worked in sheet metal, had four of his fingers cut off.

The man collected a total of \$1300, and had four fingers removed by a machine that was defective—\$1300, a young man. Would you like to walk around like that? I don't think so.

The man is dead now. A few years later he took his life. How much was that a part of what this man felt; the fact that his four fingers in such a severe accident and the misery that it caused this boy. How much of that was to blame for the suicide?

We have another member in our group, the man is probably about 48 years old. His injury occurred in 1976. He had a third-party suit. The chair he was sitting on -- He was a guard. The chair he was sitting on was defective. The chair broke, caused injury all through his arm, up his shoulder and into his neck. Third-party suit Workers' Compensation, they settle for \$35,000.00. We are not talking

these millions that they are showing on this 20/20. \$35,000.00. You know what he got of that \$35,000.00? Nothing. Because, what has happened is, there was a contract that they had made that the insurance company would settle for \$10,000 in subrogation.

In this latest appeal the Workers'

Compensation Appeal Board said the insurance company cannot lessen the amount of the subrogation than the amount that they actually paid in the claim. Ten thousand was to go to them. Eight thousand was to go to the attorney and he was to get the balance of what, \$14,000.00. What happened was, the Referee said no. You have to subrogate the insurance company for the entire amount.

Understanding now, first of all, the insurance company can't take a case to court.

It's not a -- an injured party can't take the case in court and neither is the employer. Only the injured worker can take that case in court.

why take a case in court? Because under Workers' Compensation law, everything that is paid is going to be paid back to the insurance company so the insurance company can

have a double recovery. What does the Claimant get? Well, if you don't know anything about Workers' Compensation, I would suggest that you make an investigation, because what they get in Workers' Compensation is a lot of harassment, a lot of run around.

This Mike that had the \$35,000 settlement, his case is still going on. There was just a remand from the Workers' Compensation Appeal Board, second remand -- we are not talking about first -- second remand. Since 1976 this case has been bounced back and forth between the Referees and the Workers' Compensation Appeal Board trying to get a decision on this settlement.

It's before the Referee. He's waited over six months now and he's still waiting for a hearing date on this one issue. This man is in such bad shape now that he expects to die any day with all of the harassment he has gone through. What has he gotten? So little it's ludicrous, and we are talking about the liability.

Let's look into the Workers'

Compensation law. Let's make it so, yes, if the

employer deliberately does something to cause that injury, that this man does not have to just be subjected to years of harassment by the Workmen's Compensation and insurers. That this man is going to profit for pain and suffering, and that this man will get attorney fees and there'll be punitive damages in there.

Workers' Compensation is not sufficient, and in particular, what we go through in Workers' Compensation I beg you people, please look into this. Right now we have nothing; and we need not less, but more cases taken into the courts so that our rights will be taken care of. They are not done now. Nobody is protecting the injured worker and we need more trial attorneys to be in there taking these cases, making these demands that these cases are made and payments is made as is required by the Act that you put into effect.

We need somebody to sit down and say, yes, they will be compensated for these deliberate injuries that are destroying Pennsylvania citizens, your constituents and injured workers, them and their families. I thank you very much for hearing me.

CHAIRMAN CALTAGIRONE: Thank you. 1 2 Ouestions from members? (No audible response) 3 4 CHAIRMAN CALTAGIRONE: Thank you very 5 much. We appreciate your testimony. 6 Dr. Henderson. Representative Steighner will make 7 8 brief remarks. 9 REPRESENTATIVE STEIGHNER: Thank you, Mr. Chairman. Chairman Caltagirone, on behalf 10 11 of Chairman Cohen, members of the House Labor 12 Relations Committee and House Judiciary 13 Committee, I appreciate this opportunity to present to you this morning Professor James 14 15 Henderson of Cornell University Law School.

16

17

1.8

19

20

21

22

23

24

25

Professor Henderson is considered one of the leading authorities on product liability in this country. He's co-author of the most widely used case book on product liability. He's currently involved in putting together a five-volume treatise on product liability. think you will find his testimony this morning enlightening, informative and succinct on the legislation that is before you concerning product liability. Thank you, Mr. Chairman.

CHAIRMAN CALTAGIRONE: Thank you.

PROFESSOR HENDERSON: I'm Jim

Henderson. As he just said I teach law at

Cornell Law School. I have done this over the

past 25 years, more or less, at several law

schools. I'm coming here today -- I'm from out

7 of town and so I'm an expert. As you saw when I

8 sat down, I'm sure the biggest expert in

9 products liability in this country, maybe the

10 | world.

I appear on behalf of the Pennsylvania task force on product liability which supports passage of HB 916. I submitted to you some written testimony, and, with your permission, would like it to be made part of the record. In that written testimony I indicate I'm not only pleased to be here, but I'm excited. I'm excited because Pennsylvania court decisions in products liability present unique problems that require fixing and I'm participating in this modest way in the process of considering what changes will occur.

Pennsylvania products liability law is not just unique. It is patently perverse and wrong headed. Among scholars like myself, your

decisions have generated. In that five volume treatise that I'm doing for Little-Brown, the

highest court is famous for the confusion its

publisher in Boston, I have, as you'd imagine, a

chapter in product design liability and

subsections on the various standards that courts

in this country have used to decide whether

designs are defective.

I have 11 standards. Ten of them I refer to generically, reasonableness, consumer expectation and the sort. Frankly, they are shadings on one another. One of them I have labeled "The Pennsylvania Approach". You shall be honored and memorialized in this treatise as having produced a unique and I think unmanageable and incoherent approach to product design liability and, more generally, products liability.

Let me explain briefly why I think

Pennsylvania law is pathological in a number of respects and what Bill 916 would do to remedy the situation. I start with a proposition to which no one objects. Suppliers of products are strictly liable for the harm proximately caused by product defects. Section 402 (a) of the

Restatement of Tort second established that proposition 25 years ago and Pennsylvania courts adopted it soon thereafter. The basic notion is common sense itself. For a supplier to be liable in tort, something must have been wrong with the product. I haven't heard anyone contradict that so far today. Products can have something wrong with them in several different ways. The two ways that are most problematic are product design defects and defects due to failure to instruct or warn about hidden risks.

They are difficult because the courts have got to engage in the process of developing standards for defectiveness. A majority of jurisdictions have adopted standards for design and failure to warn defects that require Plaintiffs to show something that the supplier could practically and feasibly have done to make the product safer. Indeed, that was the thrust of most of the testimony from labor people concerned with safety in the workplace.

I stress the words practically and feasibly because every product ever distributed in this world could be made safer at any cost in materials or inconvenience. Automobiles could

be made safer by selling them without engines. Therefore, they would not be able to move or hurt people, but no one would want engineless cars.

Jurisdictions, everywhere but here, sensibly require the Plaintiff to show that an alternative method of design or warning was available at the time of distribution and was feasible for the Defendant to adopt. Cars without engines are not defective because engineless cars are not feasible alternatives.

In 1978, in an infamous decision in a case entilted Azzarello v. Black Brothers

Company, your high court steered Pennsylvania law out of the mainstream into -- incoherence is the only word that comes to mind. In effect, they substituted the garbled form of absolute liability with a version of strict liability adopted by most other jurisdictions, and clearly intended by the framers of 402 (a).

What I'd like to do is read you a quote from that infamous case and see what you think. Here is an instruction that every jury in every case in this Commonwealth is given routinely. "The supplier of a product is the

guarantor of its safety. The product must
therefore be provided with every element
necessary to make it safe. If you find, jury,
that the product at the time it left the
Defendant's control lacked any element necessary
to make it safe or contained any condition that
made it unsafe, then the product was defective
and the Defendant is liable for all harm caused
by such defect."

Now, it seems to me that, clear enough, that this standard abandons the anchor of feasibility—and your courts have made it very clear that's what's going on in the mainstream approach—and substitute something which virtually every academic observer of products liability law, and I'm quite certain judges and jurors in this Commonwealth as well have found it incoherent. It's a garbled form of absolute rather than merely strict liability.

What I find interesting, and in a way ironic, is that, Mr. Moran when he spoke condemning the products we saw on the slides repeated the phrase, "unreasonably dangerous product" at least 20 times. If I had to characterize the thrust of what he had to say,

2.5

and I embrace it and bear hug it, is that, if you produce an unreasonably dangerous design and that unreasonably dangerous design hurts somebody you ought to pay. But are you ready for this? Your courts for some 12 years have denied that unreasonably dangerous has anything to do with design and warning cases.

Do you know what this Bill before you does? Several things. It re-introduces the unreasonable dangerous design concept into your law. So, honest to goodness, for 20 minutes -- moved by what I heard and very much moved by the stories and I'm not trying to trivialize them a bit, I heard him making a point in pitch for the heart of this Bill, bring back "unreasonably dangerous" and you will be in the mainstream. Keep it out in the corridor and you're headed for unnecessary grief of the sort that we began with this morning.

when I first read the Azzarello opinion, understand the one that I read to you that took the "unreasonable danger" out of the design arena, I wrote and published not one but two articles condemning that decision. I did that in 1978 and 1979. I'm emphasizing that so

you don't think that I came to this conclusion recently. I've believed this ever since your court did this.

what I wrote in 1978, taken literally, "The test in Azzarello is absurd and unworkable. No sensible person would insist that a product designer must include every precaution however costly. At bottom, the designer alternatives to which Plaintiffs points in these cases must be shown somehow to have been feasible or sensible regardless of whether one speaks in terms of unreasonable danger." What I was trying to say, if Pennsylvania wants to play a verbal game, fine, but by God, don't take this seriously. I tell you that for 12 years your courts have taken it serious with a vengeance.

In 1987 your high court had an opportunity to revisit Azzarello quite self-consciously. When I saw it coming, and I got the event sheets and began to read the opinion in Lewis v. Coffing Hoist, my heart skipped a beat. I said, "Now we are going to get this right. Thank goodness." Well, no, sir, far from it. Your court pushed Azzarello, your high

court, a step or two further.

Evidence of how a certain type of product was generally designed and the relevant industry was not -- simply not the legal standard, and I think that's mainstream. Custom ought not prevail as the standard. It wasn't even admissible because it was completely irrelevant because your court has eschewed unreasonable danger completely. This is absolute liability, not strict.

Two justices, this is Dissenate

(phonetic) and Lewis. Justice Hutchinson begins
his dissent with words that I cannot recall
having seen an appellate opinion in tort, "I am
obliged in the words of popular song to speak
out against the madness." I got misty-eyed
reading that. Of course, five of your seven
justices are further in the trenches the other
way.

I ought at this point to have you bear in mind that I'm an academic from out of state and I will not directly be affected by what you do in this matter. If you enact legislation my treatise will reflect that fact. If you do not it will reflect that fact.

think the treatise will be more interesting if you don't act and leave the law the way it is.

In fact, I think lawyers will need my treatise more than if you make sense of Penn-sylvania law, so I'm here hurting the sales of my treatise in the future; but I don't want you to make a mistake. Your highest court has made your states famous among my fellow products liability mavens. What to do, if anything? I suggest that you enact legislation before you or very close to it.

Why a statute? Well, it's my sincere and considerate judgment that your high court is not going, until I retire, to do anything about this. They seem perfectly happy in their confusion. Even if I thought they might, I would probably be retired and my son teaching law before it ever happened. You're here. You have got something going. Now you ought to do it.

Why this particular statute? I have testified before other legislatures regarding other proposals. I have refused to do it a couple of times and a couple of times I have insisted on major overhauls before I would agree

I'm

1 to support, but I can't remember a time when a 2 Bill, when I first read it struck me with the resonance that this one does. It's aimed right 3 Ą at the problems. It's restrained. perfectly willing, when I quit in a minute, to 5 6 take question on the provisions, here or later. I have gone through them rather carefully. 7 8 have the best chance I have ever seen to do it 9 right and to make some sense out of it.

The concrete example I would turn to is 8374. This is on page 8 of the Bill. going to read through it, but I'm going to save time by simply saying, it speaks to the shortcoming that's at the heart of your Juris Prudence. Plaintiffs, if this becomes law, will have to show feasible reasonable alternatives. That's, in my opinion, what's basically wrong with what you're doing, but your court is doing it in any event. I would be happy to respond, as I say, to other provisions.

I want to close making one further point. Although I'm very weak on the details, I understand that you -- and I understand more clearly now having heard this morning's testimony, share a concern with what I refer to

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

as workplace safety. I share the concerns.

From the age 16 through my second year in law school I worked summers in a food processing plant. I have my own little stories to tell.

Thank God I came out with my fingers, and others I knew quite well didn't, and I think it's a mess.

In the course of these hearings you have heard people say that products liability laws made the workplace safe in Pennsylvania. I didn't read that fellow Moran to say that was the only thing, but he did stress it as an important factor. I hope that's the case. I mean, what are we doing after all.

My point is that, passage of this
Bill will do nothing to reduce the incentives
for producers of machinery and the like to take
care in the design of their products and the
marketing of them. If you look at 8374, if
feasible alternatives are available, and I swear
that's every case we saw this morning, then
manufacturers, if they fail to adopt those
alternatives, are going to be liable under this
Bill.

I have to make an exception for the

repose business, and we can talk about that if you'd like, but other than that I don't agree with the suggestion that the voluntary assumption of risk is going to lay a glout on workplace litigation. It never has to this date, and Representative Heckler made the point that this law doesn't change it. It simply leaves it where it is. It's not a threat to workers in the workplace environments when they sue manufacturers. I wouldn't put any faith in the claims that this is going to kill incentives for manufacturers to take care.

Indeed, moved as I was by the testimony, it really went right by the problem that you are confronting now. A lot of it had to do with worker comp. May I say, and I will close with this observation, as an outsider I'm somewhat baffled why you would be mixing in one hearing worker comp problems and products liability problems. I'm not telling you they aren't related, and I'm not telling you one is more important than the other. I could be persuaded they are both important.

By gosh, you have a Workers' Comp system in a statute entirely separate from this.

You have a long and sometimes proud and sometimes less than that history in dealing with Workers' Comp. It's a very complex matter without going into it. I didn't come here to talk about worker comp. I came here to talk about my main field, products. I'm alittle puzzled as to why they get mixed up in a hearing like this.

2.5

I heard some people condemn the Bill before you because it's not going to solve worker comp problems. It's not going to prevent the next war either. There are some things this bill isn't going to do, but one thing I think it will do is, it's going to make Pennsylvania law sensible for the first time in half of my career.

Thank you, and I would take questions if you have some.

CHAIRMAN CALTAGIRONE: Thank you, Doctor. Questions?

REPRESENTATIVE McHALE: Thank you,

Mr. Chairman. Doctor, I found your testimony to

be --

PROFESSOR HENDERSON: I dare say, I'm not a doctor. I went to law school when you got

a Bachelor of Laws. They sent me, Harvard did, a little certificate. For ten bucks I could have gotten a JD. It may have happened to somebody else in this room. I said, "The hell with it. I'm going to die a bachelor of law person." So I'm not a doctor.

REPRESENTATIVE McHALE: Professor, I appreciate that clarification. I do have a JD and you can call me doctor.

PROFESSOR HENDERSON: God bless you.

REPRESENTATIVE McHALE: Professor; do you support the concept of strict liability as it is traditionally defined under Section 402 (a) of the restatement?

PROFESSOER HENDERSON: Sure. May I say this bill does too. This is a, let's have Pennsylvania go to strict liability measure in my view. That's what this is and get the heck out of the mess.

REPRESENTATIVE McHALE: That's how I heard your testimony. Frankly, I'm a little bit confused by that because, as I look at Section 7102 on page 3 of the bill, the concept of comparative responsibility is introduced in Pennsylvania law. At least as I understand

strict liability, that kind of concept raises a defense would not be traditionally allowed.

Would you comment both on strict liability and how that section would impact upon it?

PROFESSOR HENDERSON: Yes. Some states have, in my opinion, unfortunately, reasoned thus: Negligence is a doctrine that comparative fault is comfortable with because fault is negligence. When you move to strict liability, comparative fault or negligence is, in its terms, inapplicable.

REPRESENTATIVE McHALE: If I can interrupt, that's the reason for my confusion. That was black letter law when I went to law school. Has that changed?

PROFESSOR HENDERSON: Yes, it really has. There are a lot of jurisdictions now, and if you like I can brief this later, that are very merrily and happily applying comparative fault notions to strict liability cases. What this would do is bring you in line with that.

It's a complex issue. There are many reasons. The one I urge you not to adopt, don't sit still for the purely formal argument that

since this is negligence and this is strict we can't do it, because you can.

. 8

2.5

REPRESENTATIVE McHALE: When I took the bar exam in 1977, that pure approach is what got you through the bar exam.

PROFESSOR HENDERSON: Okay, but we got you your JD.

REPRESENTATIVE McHALE: Yes, it certainly did. That's doctor, Professor.

PROFESSOR McHALE: God bless you.

REPRESENTATIVE McHALE: I truly am not familiar with the change in the case law in the intervening years. I'd be interested to know what the predominant approach is among the majority of jurisdictions. I truly don't know what the answer to that question is, as to how many jurisdictions allow a Defendant to raise fault as a defense and how many jurisdictions rely on what I will refer to as the more traditional, perhaps outdated, approach of strict liability which would preclude such a defense. I'd like to know how the jurisdictions break down.

PROFESSOR HENDERSON: I'm not, as brilliant as I may appear, a walking

encyclopedia. I cannot right now spout off my mouth the printout of all the jurisdictions. I could do that if you give me just a little bit of time when I get home.

My impression is, that the cases, the jurisdictions in this country are split. The trend is toward the adoption of comparative fault. Most of the academic talk is one hundred percent behind that move for reasons we can articulate and there seems — The cases in which this is most important are ones that I referred to earlier, design and warning cases.

The manufacture and defect cases and we all kind of know what those are, are just not problematic. This bill doesn't really speak to them directly. If that's all we had we would never be here. It's the design cases where you condemn every single one of them, all ten million of them by implication when you condemn one. That's where the comparative fault idea seems to flourish. I would support it. My own analysis suggests it's time.

You asked me how is it done? How do you think about comparative fault in a strict?

It's mostly causation. If you look at the

section that you asked me to respond to, you'll see that that's just what the drafters had in mind. Did the behavior of the Plaintiff arguably, unforseeable and untoward, make a substantial factual contribution to the harm, and if it did, we ought to reduce the recovery. We ought to have some incentives on people like me--I'm probably the clumsiest person in the room--to invest moderately in care.

I don't know of a jurisdiction that pushed it real hard, but it ought to be in the law.

REPRESENTATIVE McHALE: As a matter of theory, I have no problem with that. Having spent some time in the courtroom, I have concerns about the practicalities of that approach. I'll touch on that in just a moment.

You indicate you're not quite sure off the top of your head. I don't know either off the top of my head how jurisdictions break down in terms of the legitimacy of raising a defense of comparative fault.

Do you know, for instance, what the rule of law is among most of the urban states, particularly those in our part of the country?

k? Can

octor.

pression

be the

1	Can you raise it as a defense in New York? Can
2	you raise this defense in New Jersey or
3	Maryland? Is there any trend in this part of
4	more urbanalized or industrialized part the
5	nation?
6	PROFESSOR HENDERSON: I'm going to
7	have to check. You gave me that much, Doctor
8	What I will do is check on it, but my impress:
9	is that, yes, in the state similar to yours,
10	that would be the way to gothe comparative
11	fault way.
12	REPRESENTATIVE McHALE: Would be the
13	way to go or is the way to go?
14	PROFESSOR HENDERSON: Is and would
15	be.
16	REPRESENTATIVE McHALE: The concern
17	that I have with that approach is a practical
18	one. That is, if we require a Plaintiff who h
19	been injured to prove not only the traditional
2 0	elements of a strict liability claim against a

6

21

22

23

24

25

oncern tical who has tional Defendant, often, frankly, a Defendant whose financial resources are superior to the financial resources of the injured Plaintiff. And, in addition to that, we force the Plaintiff to rebut claims that are raised by the Defendant

as to the Plaintiff's own fault, I envision years of discovery and complications in the litigation of that claim that we do not now have.

As a practical matter, it's going to make it a whole lot tougher, no matter how meritorious the claim the Plaintiff might have for that Plaintiff to recover; not because justice isn't on his side, but money and time may not be on his side. If you can respond to that, I'd appreciate it.

In conjunction with that, do you or have you represented Plaintiffs in products liability cases?

PROFESSOR HENDERSON: Well, how would Agent Orange strike you starting off?

REPRESENTATIVE McHALE: Pretty significantly.

PROFESSOR HENDERSON: I engaged in that for two and half years, with no expectation of any compensation. I did it because I thought veterans were getting screwed. The Veterans Administration, if you know, turned their backs on these people and I worked my fanny for two and a half years fighting what we call the paper

∥ war.

9 .

REPRESENTATIVE McHALE: That's an excellent example. You and I agree on that substance and point of law. In that case, bringing it back to my question here, did the manufacturer of dioxyn raise a claim of comparative fault, i.e., that the veterans knew what they were doing or acted in a manner that contributed to their own injury? Was it raised in that case? And if it were raised in that case, would it have complicated your job unfairly?

PROFESSOR HENDERSON: We had not reached the stage. That case had been set up to be tried in a seriatim fashion, with the causation issue one of the very first, because without cause there's no claim. I do not recall having seen the Plaintiff's fault issue being raised. I do not recall briefing it and I would have been there when we did. Whether some of the lawyers --

You see, we were the academic team, and they got us for nothing. We did a pretty good job, fighting what I call the paper war; you know what I mean, endless papers, briefs.

REPRESENTATIVE McHALE: It's terribly expensive.

б

PROFESSOR HENDERSON: It buries you. When we finally filed with the Court the work we had done, I swear it was a stack four feet high without any duplications.

REPRESENTATIVE McHALE: I'm worried that this bill would take that four-foot stack and triple it, particularly in terms of the burden placed on the Plaintiff. I'll give a practical example of the litigation you raised. I don't want to monopolize things so I'll conclude at this point.

In the case you described, Agent Orange, I think it would have been ludicrous if the manufacturer of dioxyn had claimed, for instance, that the soldiers in the field were told not to drink out of streams; that they were told to use water that was supplied through the normal logistics and systems; but that, in fact, one of your clients, on a very thirsty -- on a very hot day, with extreme thirst had consumed and drunk water from a stream. As a result of that, had, through his own conduct, ingested dioxyn into his system.

Maybe that happened, maybe it didn't; but the simple fact that that defense would have been raised would have, I think, very much complicated your job on behalf of the Plaintiff. That's the sort of thing that I'm worried about.

In a case where the Plaintiff clearly has justice on the side, the cost and pain of litigating that matter could be increased substantially by requiring him not only to prove his own case, but to disprove, perhaps, a spurious allegation of comparative fault raised by a Defendant.

PROFESSOR HENDERSON: I think I have pretty good answer to what you said, though I share your concern. If I accepted the conclusion that you just reached I'd have problems, but I don't. Here's why.

I confess not to have researched the Pennsylvania law on this very point. Had I been pressured I would have pretty easily. I know, speaking generally, across the country that there are two kinds of cases; one of them is a warning case and the other is design, where I'm pretty confidence that your judiciary, given their history, would never let the, "Oh, you

have yourself to blame" element to come in. One of them is failure to warn.

The Agent Orange case is a failure to warn case at heart. Think of how heinous it would be if the Plaintiff's claim is, you never told me about the risk and the Defendant says, I told you not to drink the water. That is self-defeating in extreme.

The other kind of case is the workplace case. If I claim that there should have been a guard to prevent my hand from getting under a ram, if that's the gist of my claim, then it is heinous to think a Defendant could—and in most states that have addressed this question they clearly cannot—this is a matter of law, no litigation claim—claim, "Oh, but what were you doing sticking your hand under the ram?"

You see the characteristic the two cases share. You should have saved me from my inadvertence with a cost-effective device. I'm human. I work in the place day-in day-out, day-in day-out. I make one mistake and I lose four fingers. That should not happen. You should have a guard. This bill would permit

that claim to come.

REPRESENTATIVE McHALE: No, not under the circumstances that you described, but not because of any reason that you articulated. Are you familiar with Pioser v. Newman Company under Pennsylvania law?

PROFESSOR HENDERSON: I'm not good at names.

REPRESENTATIVE McHALE: I urge you to look at that case decided by the Pennsylvania Supreme Court on March 17, 1987. It bars virtually any litigation which might be brought by a Pennsylvania employee against a Pennsylvania employer.

PROFESSOR HENDERSON: No, no. Stop.

I'm talking about claims against the machine

manufacturer. Fair enough. No. I'm talking

about claims against the machine manufacturer

for failing to have a device. I thought this

was a products liability.

REPRESENTATIVE McHALE: It is.

That's why I didn't raise that earlier. That's next week, but there would be no claim against the employer under the circumstances that you described.

PROFESSOR HENDERSON: No. no. 1 2 Whether there should be or not is a matter I 3 wasn't asked to come here and address. If your 4 claim is that the machine should have had a 5 device to prevent you from inadvertently ruining your life, it damn well doesn't sit on the б manufacturer's position to say, what were you 7 8 doing being inadvertent? You sell the prima 9 facie claim and there's no room to arque 10 comparitive fault, and most courts that have had to address that question have come out that way. 11 12 I'm so certain your courts would. 13 REPRESENTATIVE McHALE: "I don't share that certainty. It's a possibility but 14 15 not a certainty. 16 PROFESSOR HENDERSON: I don't know 17 whether to be funny now or not. This is 18 serious. 19 REPRESENTATIVE McHALE: It certainly 20 is.

PROFESSOR HENDERSON: Your courts have certainly shown a propensity to push this thing about as far in the direction of "what does it matter". My sense is, if you enacted this bill, that that same propensity balanced

21

22

23

24

25

off against these measures of good sense would put you maybe in the forefront. No promises.

REPRESENTATIVE McHALE: I simply close with this. My concern with Section 7102 is that, for a Plaintiff bringing a products liability claim, the increased burden, in terms of practicality of litigation, would be substantial. It would be much harder for that Plaintiff to prove his case, whether or not the Plaintiff has a good case, if justice is on his side. If there's no justice on his side, without relevance to the equity of his claim, as a practical matter, during discovery and in the Court room, Section 7102 would raise hurdles that would be very difficult for a Plaintiff of modest means to overcome.

PROFESSOR HENDERSON: What I have tried to say today is that, I don't agree with that. If I agreed with it I would be concerned. I think that there are ways around the most serious problems with this, most courts have taken them.

REPRESENTATIVE McHALE: You're relying on future judicial interpretation rather than the literal text of this statute?

PROFESSOR HENDERSON: This statute ought to get an A plus--we use the letter system at Cornell--for its restraint. If the suggestion were that this thing start to look like the model uniform product liability act, a codification of will of the law, a little treatise -- I resent it for that fact by the way. It's in the Federal Register and you can get it free. Here I'm writing a treatise that I hope I'm going to sell.

Put that aside --

REPRESENTATIVE McHALE: Do you have a citation in the Federal Register on that?

PROFESSOR HENDERSON: I do, actually

I do. I'm not going to try to fake it. I can't
remember the cite.

REPRESENTATIVE McHALE: I was teasing when I said that.

PROFESSOR HENDERSON: I know you were. Let us tease a little. Even as you could remember miraculously that case's name on the worker comp, we don't want to make this a 35-page angle. I'd rely on the courts. I have a theory about it. We are saving them from themselves as much as anything.

REPRESENTATIVE McHALE: My suggestion is, why don't we put it in the statute? I'll close with that. Why don't you take what you'd like to see a court conclude at some point in the future, reduce it to current language and amend the pending bill. I think that would relieve many of my concerns.

Thank you, Mr. Chairman.

CHAIRMAN CALTAGIRONE: Representative Bortner.

REPRESENTATIVE BORTNER: Thank you, Mr. Chairman. I don't want to belabor this point but I want to pick up on it. What I'd like to do is, rather than talk about the elements of the legislation that I might agree with, focus on the ones that I have problems with and get your comments on that.

My law school training tells me that in a products liability case you focus on the defective product. I think you said that that's what that should be. I guess I'm not nearly as concerned about what other states may be doing as in doing what I think is right and what I think is logical.

I guess it is not logical for me to

introduce the concept of comparative fault or contributory negligence or fault when the focus of a claim is not on, either what the Plaintiff did or really what the manufacturer did, but on the defective product itself.

PROFESSOR HENDERSON: Okay. That's an argument that I've heard and it's honestly held and I don't give it the back of the hand.

I suppose at this point I have got to say, speaking for myself, that if you're talking about the design and warning cases, you can say the focus is on the design or the warning and that's strict liability. That's what you people do here and I'm all for it. But, the moment you start doing that, by implication, if you condemn the design, if this works the way it should, you condemn the choices that the designer made and you've condemned the designer. I'm not saying that you want to do that in your jurisprudence.

The wonderful thing about this statute is, and I was struck by it. I raised some questions when I first got it, why don't you go this way. I'm convinced that you ought not tinker, or tinker at the very minimal, with your terminology. That talk about guarantor has

got to go, but stick to the substance.

What my sense is, Representative, I find it intellectually quite comfortable to talk about what was wrong with the design and then did the user contribute, and here I'll use a word major, because I don't think we will trivialize the thing, component to causing the harm. It just so happens that out there, there are accidents where you might say the design is defective and you might say the user contributed in a significant way of causing it. I don't like the notion of the system imposing the whole brunt of the responsibility on the designer.

I guess, if I put it personally; what I resent is the notion that if there is ten of us on a block that buy a product like a lawn mower and eight of us use it very carefully and sensibly and two of us abuse it, you conjure the picture, ten beers for lunch. What I don't like is if you don't discount those guys who injure themselves, I'm going to share the cost. I don't think that's fair.

In the egregious cases it seems to me the law ought to have some way, in those cases, of saying to the users, you guys played a role

in this. You're not non-contributors to the risk. Maybe that's where we part. It does, I will say, and I admire your notion of don't do it just because they are doing it. That isn't where I'm coming from.

REPRESENTATIVE BORTNER: I understand that. Let me ask another question here. This is a part of the bill that you specifically did not talk about. Quite honestly, I find to be the most objectionable part of the legislation probably. That's the statute of repose. Am I to understand that you do not support that concept of the legislation?

PROFESSOR HENDERSON: Put the way you did, no. I support that concept. Now, I'm careful because I have seen dozens of statutes of repose. Some of them are Draconian and we wouldn't want to get near them. North Carolina has a six-year period commencing with first distribution. That would take care of -- Most cases would be barred.

Fifteen years strikes me as more than the medium length of time. A rational person might, and you heard earlier the comment, consider altering that dimension of it. If you

ask me, is the concept of repose worthy of enactment, I say yes. Yes, it is. Again, the explanation would take some time and I don't want to impose on you, but it's the notion that, in products liability cases especially, you reach a point when a product is old enough, and I'm thinking now durable goods cases, where to try to try it today under circumstances that existed then when so much has changed becomes impossible. It really becomes a crap shoot.

At that point, you do reach a point at sometime, and let me leave that vague, where it sorts of nets out a plus not to consider the old product cases. That's the way I feel. It's a tradeoff. You're going to bar a few worthy claims.

If I said otherwise, I would be kidding you, but you're going to resolve quickly--which was his concern--the lion's share of what turn out to be unworthy claims on a feasible alternative approach. You reach a point where the tradeoff is worth it and I'd recommend it to you. You have a statute of repose in your jurisprudence here dealing with completed improvements to real property.

have made some exceptions. My concern, and you actually put your finger on it because you kind of qualified your answer in terms of durable goods. I can understand that much better. I have met with some of my manufacturers of equipment. In those cases I can understand that.

Fifteen years is a long time when you make a machine that's used day in and day out and if the machine causes an injury that's generally recognized right away. My problem is in the case of chemicals, consumables, pharmaceuticals, where I'm not sure that is such a long time. The injury may be occurring without the person who's being injured being aware of it. I make that comment to you because I can see a big difference between the argument for that statute in the case of, as you said durable goods, as opposed to those kind of products that I see the effects, perhaps, not showing up for a much longer period of time?

PROFESSOR HENDERSON: I'm under no

myself, I tend to agree with you.

REPRESENTATIVE BORTNER: One last question on the statute of repose. That would be this. In your opinion, could this still be a good piece of legislation without that statute? Could we have states reform their products liability laws without addressing that problem?

PROFESSOR HENDERSON: Could I first say something that I think is important to be said? I'm not a legislator and I'm not an expert on how this works. My fear would be, if you all are on the verge, and I get the sense you may be, of doing something about the state of your law that is so screwed up, then my hope as an objective viewer would be to see that happen. So, here's my fear.

If I say to you, yes, it still would be a good bill, then I have pointed to something, by implication, that can go and then I am going to be asked would it still be a good bill if something else. I think, and this could get wittled down to the point it becomes not a good bill.

My sense is that, what's mainly wrong--how to put this?--you lack a statute of

repose for products. That's a characteristic that many other jurisdictions, whose law I respect, share with you. What you're famous for isn't the lack of statute of repose. What you're famous for is what I addressed; this guarantor, reasonable safety doesn't matter a twit. That speaker earlier made his whole presentation on the point of something something, and I sat their going "Wow". Wait until I get up and remind you that's what this bill introduces into your law. So, you know, I don't want to dissemble.

REPRESENTATIVE BORTNER: I don't really mean it as a trick question. I think you have answered my question pretty well.

PROFESSOR HENDERSON: I'd like to see every jurisdiction in the product area have a sensible repose statute. I think that would improve the jurisprudence of every state. Your lack of one probably is not what brings me here today.

REPRESENTATIVE BORTNER: I agree with you, by the way. I don't think anybody can or should be the guarantor of a product forever. I don't think that's reasonable.

б

One last thing, and I'll make a comment and follow with a question. You, I think, have said you believe this was products liability and somewhat unsure as to why the workmen's compensation issue enters into it. I'll tell you why I think that happens is because, I believe because our Workers' Compensation law, I assume like most, is an exclusive remedy.

There are, in fact, products
liability suits brought against the manufacturer
of equipment that would not be brought if there
was a remedy against an employer, where there
may have been a change in the equipment. There
may have been something removed from the
equipment that the manufacturer had no control
over. That's why I think to a certain extent
they are related.

You will not be here next week when we really go into more of the workplace safety, what's been called the toxic safety aspects of some other legislation. I'd like to ask you, if you don't mind giving your opinion, do you feel that an employer who may be guilty of intentional conduct, intentionally removing a

piece of safety equipment or a guard or who intentionally hides the fact from workers that they are dealing with toxic or dangerous chemicals, do you believe there should be a direct cause of action against those perpetrators, or that employer, for lack of a better term?

PROFESSOR HENDERSON: Yeah, but can I follow-up?

REPRESENTATIVE BORTNER: Sure.

PROFESSOR HENDERSON: I have watched the courts in several states attempt to do that. Some of them have retreated from it and here's the problem. The moment you sit down to try to draft a remedy, until somebody shows me some work that I haven't seen yet--and I confess I haven't tried myself--it threatens to unravel the whole worker comp situation.

Bear in mind, when I was working one summer down in Miami, my hometown, in that plant. I saw somebody walk into the bathroom. They were screwing around with a colleague, tripped, fall and break his elbow badly on the floor. I was about 18 at the time and I didn't know any law. I said, "Oh God, what a terrible

thing. You're going to sue somebody. No, I can't." I got it explained to me quickly in the next day or two. I marveled at the fact that this fellow, no one was at fault, he tripped on his own feet, screwing around with a friend, is going to have a remedy through the worker comp. He appreciated that fact also.

In exchange for that, we have the bar. If I could, by some magical way, articulate an exception that just captured the cases worth capturing, then I would be moved to do that. I'm moved by what I heard today this morning. I'm telling you I haven't seen it happen yet, and my hunch is, if I had that other proposal before me I would see it by steps, gut the bar and every case could be stretched to make a prima facie case, and then what have you got? You have amended this other thing in the context of a products liability debate. I don't deny they are related by the way. We're on the same wavelength.

REPRESENTATIVE BORTNER: I didn't mean to suggest you were. I'm really giving you my comments as to why I think the two are related. To really try to reduce what you have

me it's kind of a flood gate argument. You would be opening the door not to just worthy claims, but less meritorious claims.

7.

2.3

PROFESSOR HENDERSON: I haven't studied the proposal before you with any care. I read it in haste. I would be willing to bet if we played the game of what about this and what about that, you would see pretty soon, again, in terms of reaching the jury -- it's kind of a first cousin to his problem on the Plaintiff's side, but I do think the two problems differ in that regard.

If somebody would show me good language, I would have two suggestions. One, deal with it. Don't mix it up with products liability because half of the testimony this morning was addressing a problem, and indeed, his case, Poindexter or whatever, was sue the employer case. That went right by me. I thought we were talking products. I see a chance for confusion mingling the two in the hearings. That's up to you.

REPRESENTATIVE BORTNER: What I'd like to do, if you haven't seen them, I'd like

1	to send you those two bills and the two opinions
2	that they result from. You don't have to
3	comment to me; just for your own information
4	since I have asked you questions.
5	PROFESSOR HENDERSON: I have the
б	bills. I was given them yesterday. As I say, I
7	have read them in haste. My impression was,
8	though I'm not ready, I do have them and you'd
9	like to I would be happy to share some thoughts
10	with you.
11	REPRESENTATIVE BORTNER: Thank you.
12	I have taken a lot of time. Thank you,
13	Mr. Chairman.
14	CHAIRMAN CALTAGIRONE: Representative
15	Heckler.
16	REPRESENTATIVE HECKLER: Thank you.
17	Professor, you made me feel better than I have
18	felt in years about having opted for a L.O.B.
19	rather than a JD.
20	PROFESSOR HENDERSON: Did you have a
21	choice at the time? Don't take credit.
22	REPRESENTATIVE HECKLER: At Virginia
23	I think they were just going to a JD. I asked
2 4	did I had to take any extra courses? They said,
2 5	no. I said, what the heck, same difference.

(717) 757-4401

(YORK)

KEY REPORTERS

11

To get away from some of the esoteric discussion of legal doctrine that we heard from the last couple questioners, one of the arguments that has been made generally by the critics of this legislation, in the press in particular, is that, this whole piece of legislation is really, to coin a phrase, "a smoke screen for the tobacco industry". What this is really about is cigarettes and people suing about lung cancer or emphysema. Do you have any observations with regard to that?

thought that that was the major effect of this legislation; in other words, if I had been sent the bill and could see at a glance that's what this was about, I think it would have put me off. If you ask me, will certain provisions of this bill shore up what I think are existing rules of Pennsylvania law, making an attack on a variety of products, I use the phrase "where they live", attacking beer because it contains alcohol is the example in my written statement, or cigarettes because they cause the dreaded effects. Will this bill shore up your law on those fronts? Yes, it will.

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

line the good sense of that. I have done it in print; again, several years before it ever occurred to you to consider this bill. On top of all of the difficulties of trying a design case, to attempt to decide if a category of product that can't be changed to be made safer without taking the essence of it away, is good for America on a case-by-case basis just cannot be done in anything but an incoherent, hit-ormiss way. That's the view.

Now, I would defend right down the

Will this bill, if it's enacted into law, hold in place something that I think is there already, and I'd say practically everywhere and it's a position that I applaud. It is not, you see, that I don't think cigarettes are a menace. I don't smoke and I resent it when people smoke. You don't have a no-smoking section of this restaurant? See you later. That's me.

But, I can't imagine that the products liability system could address the enormity of the issue of whether we ought, as Americans, tolerate any level of smoking among the minority of us that seem to enjoy it. We

are addressing that at another forum. A day doesn't pass that I don't see it. It's not getting by us. It's not like we turned our back on it. It's not like the poor worker who has nobody but the Plaintiff's lawyer as a champion. We are worried to death about it. If you asked me, if I were suddenly the czar of products litigation, do I want that in court, case by case. Oh no, for goodness sake, no. It just asks so much more of the system than I could ever hope to deliver.

I don't view this as a cigarette measure but it has some effects. Your law currently does.

Professor. One other question. There was some earlier discussion from earlier witnesses about this business of the admissability or the relevance, shall we say, of government standards; whether it be OSHA standards or, conceivably, as I understand the bill, could apply to various other government adopted standards that would apply to a product.

Is the way that that subject is treated in the bill generally in step or

2

1

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

generally out of step with the general state of the law?

PROFESSOR HENDERSON: I think it's in In fact, again, I would view it as more step. modest than a lot of positions that courts have There is a kind of subtext out there that is moving in the direction of bowing to government standards, making them control in some effective way. As I read this, it's a measure aimed at more letting them into proof.

As I understand your law, you currently do allow government standards into proof. As I understand it, you may not allow--and it's confusing and fault-ridden because of your jurisprudence--are your industry standards. This recent case, <u>Lewis v. Coffing</u> Hoist, suggest very strongly that those are not admissible, and how seriously the Court system will take that.

Understand, admissible even, gee, everybody says to me, "Have faith in the jury." Yet, they don't want to allow something in as though jurors cannot handle it. It comes in. It's worth what it's worth. To keep it out, if you're going to try to run a sensible system,

12

this state is almost unique in that regard. I can't think of another one that does that in terms of admissibility. If you ask me should custom control, no. Should it be relevant and admissible, yeah.

thank you. If we ever succeed in adopting a merit selection system for appellate court judges I hope you consider moving to Pennsylvania. I wouldn't want to suggest that you would have to go through a state-wide campaign, although I think you're up to it. Thank you very much.

CHAIRMAN CALTAGIRONE: There are several more members. Representative McNally.

REPRESENTATIVE McNALLY: Mr. Reber had the first question.

CHARIMAN CALTAGIRONE: Representative Reber.

REPRESENTATIVE REBER: Before you do move to Pennsylvania, I'd check the salary structure. Professor, you do have in front of you and have had an opportunity, as I understand your testimony, to review House bill 916, is that correct?

PROFESSOR HENDERSON: Yes.

1.2

REPRESENTATIVE REBER: In this House bill in Section 7102, it appears on page 3, there are comparative -- blotting out the use of the word negligence and introducing the word responsibilities. I counted at least seven times and I know prior to that you referenced it a few occasions before I did so start counting the use of the word fall as opposed to the use of the word responsibility as set forth in this statute.

I also found very heartening your comment, not to "tinker" very little with terminology. I always have a sincere concern when we as a legislative branch begin to tinker with traditional words and when we talk about tort law, when you tinker with the word negligence, it really causes me some concern. It causes me some concern when we went to a comparative negligence doctrine in the Common-wealth of Pennsylvania a number years back.

I'm wondering what your thoughts are on the use of the word "responsibility" as proposed by the proponents of this statute and knowing the propensity of the appellate courts

in Pennsylvania to really go out on a far-fetched expositions and terminolgy and what have you, as well as legal theories arising from terminology, what we may, in fact, be doing with the stated case law in years to come by tampering with that? Your comments in 30 seconds or less.

PROFESSOR HENDERSON: Quickly. I deserve that. Look at page 4, the definition of responsibility; "Causing or contributing to cause the death or injury to a person or property for which recovery of damages is sought, whether by negligent act or omission," then it goes on to pick up the products language. I honestly believe that this responsibility notion is probably artful drafting.

Fault, I was more responding to the concern over here -- no, the notion of whether we can apply a contributory fault notion in strict. I use that word. I think moving to some word of this sort and then making it clear in the definition that you're including negligence and the product stuff will work.

Now, if you ask me to bet on your

courts to work this out, sort of here we go again, I have some hope that they would look at this, guided by what's happening in a lot of other states. Indeed, some states, as you may know, the courts have interpreted statutes that talk about negligence as though they apply to strict as well.

Wisconsin I believe has done that.

They say that strict is nothing but negligence per se. It's a verbal trick but they see the good sense of applying comparative notions to strict tort. Responsibility, as I sit here, until informed further, gets kind of good marks. It gets us out of the pit but includes the negligence in the definition.

REPRESENTATIVE REBER: Are you familiar with any other jurisdictions that after a long substantial pattern of the usage of the word negligence in the traditional sense as we know it in tort law has gone away from that in statutory instruction and applied the word responsibility?

PROFESSOR HENDERSON: I am not going to kid you. I don't know --

REPRESENTATIVE REBER: I do not --

б

PROFESSOR HENDERSON: My answer is,

I don't know; then I don't know either way. I

could certainly check. That would be something

that could be done very quickly, but I think

even if it's true that no other state has done

it, defined as this is, it will work. But --

REPRESENTATIVE REBER: My concern being, by defining a word which we really have no track record, if you will, even from other jurisdictions, as to where it leads to, do we, in essence, then wipe out, for all intent and purposes, other traditional case law determinations that may have been given to the word negligence and what normally and consequentually would have flowed from that in the past and, thereby, open up a whole new pandora's box in defining what, in fact, is the responsibility, et cetera, et cetera?

Do you understand where I'm going with this? I thought I made that known at the outset my concern in tampering with something such as a word that we seem to all know.

PROFESSOR HENDERSON: My written statement I admit to you, when you get a chance to look at it, aware of tinkering, aware of

introducing new boutique ideas, I do see that as a cost. I guess I see this as a cost. If I accept your thought, it might be worth incurring.

REPRESENTATIVE REBER: One last comment, Professor. I'd like to thank you for another statement that you did make to the Committee. With your permission I will hopefully be allowed to quote you in the future. That statement was that, the "poor workers who have no one other than the Plaintiff's lawyer to act as their champion" when there's an attempt in the course of, I'm sure this particular piece of legislation and other pieces of legislation in the so-called tort reform area, to limit attorney fees and contingencies I'll be glad to quote you on that.

PROFESSOR HENDERSON: Just a moment.

I mean every word of that. This bill in no way,
in my view, takes away from the chance of a poor
injured worker to seek a damn good lawyer on
contingency fee. It's one of the things, of
which, I'm frankly proud when you compare with
other systems. There's nothing like getting
screwed and having nobody to turn to, whether on

the criminal side or the tort side.

The fact that we have the opportunity

I view as a plus. I have said that in Chicago

Law Review telling you, in effect, don't enact

the New Zealand plan. I doubt you would do

that. That much of it is good. What we need

are better standards, better than you have now

and then it will work.

I meant it when I said I feel for these people, and I think that if I could work out an exception, and if you people can do it then more power to you. I think adopting may be impossible to ask. You can quote me.

CHAIRMAN CALTAGIRONE: Representative Hagerty.

REPRESENTATIVE HAGERTY: My question was covered.

CHAIRMAN CALTAGIRONE: Representative McNally.

great deal about the strict liability aspects of this bill. Apparently, the bill applies to claims and actions other than those which are in a theory of strict liability. For example, one type of product liability action that's covered

by this legislation would be a misrepresentation 1 2 action. 3 PROFESSOR HENDERSON: Right. REPRESENTATIVE McNALLY: As I under-4 stand it, there are generally two varieties of 5 misrepresentation: intentional and negligent б 7 misrepresentations. I quess maybe the colloquial term of intentional misrepresentation 8 is a lie. 9 10 PROFESSOR HENDERSON: Yes. 11 REPRESENTATIVE McNALLY: Given that, 12 why should we have a period of repose for a 13 supplier who lies? How would that be reasonable 14 or restrained? 15 PROFESSOR HENDERSON: Again, I'm here not saying something somebody told me to say. 16 17 My answer is, I don't think you should have such 18 a thing. 19 REPRESENTATIVE McNALLY: What about 20 in terms of negligence? 21 PROFESSOR HENDERSON: Can I interrupt 22 because I should not be flip. I'm sitting here 23 trying to look like I'm doing God's work. 24 I say you should not have one, there's a lot of 25 detail to be filled it. It's just a smidgeon of

fraud that has no causal connection with the Plaintiff's injuries, but I know what you're saying. If the fraud is what causes the Plaintiff to delay in bringing a claim beyond the repose period, then no.

REPRESENTATIVE McNALLY: What is about the theory of negligence? A lot of manufacturers provide maintenance bulletins for the lifetime of the product. If we have a statute of repose at 15 years, doesn't that -- and suppose the reasonable and prudent manufacturer does provide maintenance bulletins.

Wouldn't the statute of repose tend to provide an incentive for a manufacturer to stop providing those maintenance bulletins after 15 years because he can't be sued, even though it's the reasonable and prudent thing to do?

PROFESSOR HENDERSON: You know, I confess that's a problem that I hadn't addressed in my thinking about this. What you're afraid of is, if you continue to do that, you extend the period that those bulletins would cause the 15 years to continue to run each time that was done. Is that the notion?

REPRESENTATIVE McNALLY: If providing

maintenance bulletins on a product for the lifetime of the product, say an airliner or DC10, 747, if that would be the reasonable and prudent thing to do, why should we provide an incentive to just -- for a manufacturer to stop doing that after 15 years, even though the manufactured product might be in existence for 16, 20, 25, 30 years?

PROFESSOR HENDERSON: I'm having trouble -- I thought I understood what you were asking. I know it's my problem but not yours. In what sense would the incentives -- I'm looking here on pages 2 and 3 for the operative language.

maybe back up. Suppose the reasonable and prudent manufacturer, that the standard of care for a manufacturer is to provide a maintenance bulletin for an aircraft like a DC10 for the lifetime of that product. It wouldn't be very difficult. There's a limited number of DC10's.

PROFESSOR HENDERSON: I see what you're saying.

REPRESENTATIVE FCNALLY: If the manufacturer knows that he or it cannot be sued

after 15 years, even though it would be reasonable and prudent to provide the maintenance bulletin for the lifetime of that aircraft, they might as well stop. They are never going to be liable if we have the statute of repose.

PROFESSOR HENDERSON: Let's look at the top of 3, supplier's period of repose, we won't drag this out, but just let me react to it. "The period ending 15 years after that supplier supplied for use or consumption the product alleged to have caused the death to persons or property for which recovery of damages is sought."

Let me ask you and anybody else that wants to speak it, might not Representative

Heckler's point about the continued exposure to the carcinogen in the workplace be read into that? That is to say, I'm sitting here honestly wondering if the language "supplied the product" might not, and I'm looking now to see, might that not cause in the case that you described where there's clearly under Pennsylvania law a duty to continue to supply these things, and if such a failure occurred a breach of a duty say

to warn or instruct after the 15 years, whether a court might not looking at this construe the language in a way to cause the period to begin to run anew.

REPRESENTATIVE McNALLY: I don't know if that would be a statute of repose.

PROFESSOR HENDERSON: Well, yeah. It might be, though, in the cases where a Defendant, by the nature of the product, has this continuing duty, we would make an exception very close to the one alluded to where workers are exposed over time continually to a product that causes them injury. If you ask me will the repose effectively bar those claims, no, at least with respect to the product continually delivered.

It might be that I could read this and, I'm flying by the seat of my pants, it might be I could read this to be sufficiently analagous to the other point to get us out from under.

Under existing Pennsylvania law a breach has occurred and then -- but more to the point, a product has been supplied, that would include within the notion of the product it

could come off. Clearly, component parts distributed later kick in a new 15-year period.

REPRESENTATIVE McNALLY: I think you're stretching it pretty far. Maintenance bulletins are part of the product that was supplied.

Let me move on. I just had really a couple other questions. Again, talking about not strict liability theories, but for example, contributory responsibility does seem a little bit in opposite when you're talking about misrepresentation being the theory of recovery. If my injuries are caused because someone lied, how is my responsibility or my actions, how should that have a bearing on whether I recover and how much?

PROFESSOR HENDERSON: You're talking about comparative responsibility?

REPRESENTATIVE MCNALLY: Right.

PROFESSOR HENDERSON: As I said to you, it seems to me that if you're talking about failure to warn and the Plaintiff's fault consists of conduct which proves the fact that there was a failure to communicate a risk, all you have done is told, "By the way, stay away

from the drinking water" and the gist of the complaint is, you could have told me it would kill me or it might. Then I don't see comparative fault playing any role. I resist the notion we start making this statute 30 pages long, I really do. You could come back at a later time if that became a problem. I wouldn't predict that it would. Your misrepresentation point is even easier for me.

REPRESENTATIVE McNALLY: The other thing about the failure to warn is that, this law would say that a warning is unnecessary if the information contained in the warning or the instructions is generally known to the class of persons in which the Plaintiff was included. How are we going to know and how are we going to define a class of persons?

Obviously, from the Defendant's perspective, they are going to define class of persons in such a way that even a person who may not have had any knowledge or reason to know the warnings or instructions is still included in the class of persons?

PROFESSOR HENDERSON: Elsewhere in other jurisdictions where the class of persons

notion has been developed. I don't see any great difficulty. I'm always looking to criticize courts. The classes, it's not as though there's one hundred different classes or one huge class. Usually, courts deal in terms of an expert class of users and what might be called ordinary users. It's a generalized notion and I don't remember seeing a lot of problems with that.

2.5

Again, I'd come back and say, my advice would be, for goodness sake, if you all think this is a basically good measure, then don't expand it and address every single problem. I think what's gone wrong here is a very fundamental glitch that occurred 12 years ago and has affected a good bit of your law dealing with warning and design, but there are some fronts on which. I think this statute is -- at least half of it is codification against the possibility of change for the worse.

You're doing it. The marginal costs are low and going ahead and addressing, but I would think we can leave it to courts. That idea of category or class of consumer is not a hot house notion. It's in the law. I would

just bet that the courts would handle that with some good sense.

REPRESENTATIVE McNALLY: Last question. I happened to look very quickly at an article that you wrote called "Products Liability in the Passage of Time, The Imprisonment of Corporate Rationality". You seemed to indicate that the products liability system—and I tend to think that you would argue that Pennsylvania is one of the worst culprits—tends to provide an incentive to a corporate manager to defer improvements in product design because that would be offered as proof that the original product was defective.

But at the same time you seem to indicate that another reason for deferral of improvements in product design was, if I can remember the terms you used, corporate psychology, concentration on the short-term returns on innovations and investments.

Again, I only got to read your article briefly, but it seemed to me that you rather brushed aside the possibility that deferrals in product improvements may really be a result of the concentration on short-term

results rather than looking at the long term.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

PROFESSOR HENDERSON: This bill,
unless I miss something, doesn't address that
problem. I don't know how it could be expected
to, but may I say, in the theory of charity with
which I took Moran's testimony, I didn't feel he
felt that products was the only thing making the
workplace safe. Don't we say enough if we say
that, given those underlying economic
incentives -- and you have it quite right. I'm
tickled. You're the fourth person to read that
piece. I'm tickled you got it right. It's a
thankless task.

You got it straight. I don't think this bill can address the underlying economics. I think it would be crazy to try to reform the market in that sense. Don't I prove enough if I say that having a rule this permits subsequent design changes to come in and be flaunted any limits at all exacerbates without the difficulties that underlie it? It's throwing kerosene on a fire as far as I'm concerned. It need not happen, truly, that subsequent measure provision makes a great deal of sense.

б

Rule 407 of the Federal Rules makes it the law in most federal courts, a lot of states agree. You got me there a little bit. I did point to some factors that I think are beyond maybe control. It's the theory of the firm notion that incentives within a firm cause managers want to look good in the short run and they are dancing to a tune that kind of ignores the societal interest. That's true in every institution; it's not just business firms.

If that theory is right, I honestly don't know what a products liability bill could do with it, except to say, make the law as straight as you can make it because you're dealing with an underlying current that failure to change products will make it much worse than you imagine.

It wasn't a piece, by the way, condemnatory of managers of firms as being special monsters. It's true of law faculties; it might even be true of legislatures for all I know. Any system of members trying to be together but competing within an environment is going to have those incentives. That's the theory of the firm literature that I applied to

products. You've got it.

CHAIRMAN CALTAGIRONE: Representative Pressman.

REPRESENTATIVE PRESSMAN: Thank you, Mr. Chairman.

Professor Henderson, unlike a number of the other questioners, I don't have a JD or LLB or whatever those things are.

PROFESSOR HENDERSON: Why should you have the advantage?

REPRESENTATIVE PRESSMAN: Except that these things are written by you people. There's more us in the legislature than you, but we are expected to understand these. I have a question. I'm taking advantage of the fact that you are here today and are somewhat an expert on product liability and I guess on legislation in this area.

On page 11, line 13, that begins with -- paragraph begins on line 13. On line 19 it says something about "comment i to Section 402A of the Restatement (Second) of Torts." My understanding, and this was briefly described to me that this is a textbook or some kind of a book that's out there that describes certain

things in law.

1.2

2.5

It was also brought to my attention that in this Restatement of Torts, and I'm not sure if I have the right section, because of my lack of LLB or whatever, it says something like certain products are inherently dangerous. Am I correct?

PROFESSOR HENDERSON: Well, keep going. Yeah.

REPRESENTATIVE PRESSMAN: Under that section, does it not address the issue of tobacco; that tabacco is inherently an unsafe product or something like that; so, the idea being that because it is inherently unsafe, if people use it they are doing something themselves and that the tobacco company should not be held liable for any diseases or death that may occur from the use of that product?

PROFESSOR HENDERSON: Comment i specifically refers to tobacco, but other products as well. If you'd like to know, this much I checked before I came here. I'm not faking like I'm remembering this from long ago.

Butter is an example; alcoholic beverages, I think they used whiskey. I used

beer in my written statement; and castor oil. I can't understand that. To that list I would add salt. If you had been to my last appointment with my doctor, you'd have a longer list of things that would meet the comment i.

I gather that this group of mostly legal intellectuals, judges and professors, met in the early '60s in Washington and tried to develop this strict liability rule and said, what are some products that we think might be dangerous and might be consumables, which is what this about, where we would not like to see and we think common sense suggests that you can't go after those products per se or categorically as being bad.

I like your words. Let the consumers make the personal choice. If the society ever should want to ban one of them, like we tried before I was born, then we will try that again. That was fun.

Until the time comes when we decide to do that -- There'd be a whole new Elliot

Ness series; I can see it coming. Until the day comes we want to do that, don't let tort try to address those mega problems. Yes, tobacco is

mentioned but not singled out.

REPRESENTATIVE PRESSMAN: Part of the reason I ask this question is, Representative Heckler in his examination brought up the issue of tobacco and whether or not this bill does address tobacco. It does address tobacco when it mentioned in Restatement of Torts, tobacco was specifically mentioned?

PROFESSOR HENDERSON: Yes. I would be happier myself thinking of it as it addresses tobacco because it addresses product and tobacco is a product. It addresses products and tobacco is a product.

REPRESENTATIVE FRESSMAN: Follow-up question to that, is it common practice in writing legislation like this to refer to something like the Restatement of Tort? Is it more common to state in the legislation the exemptions or the law?

My reason for asking that is, in my studies of government and political science, a fellow from the state you live in now, Al Smith, was known as the best little bill drafter in Albany. One of his tactics was to keep referring to different things that lead the

reader away from the bill and doesn't tell you in the bill exactly what his bill is about.

I have to find a copy of the Restatement of Torts to know what this is about and I can't find out what this bill is about by just reading the bill. I'm asking you, is this a common practice; and if it is, then I stand corrected and I guess maybe I need to get some more books for my shelf.

PROFESSOR HENDERSON: Yes. I certainly can't tell you, I don't recall another statute making reference to comment i. If you ask me if is it fair for a statute like this --

REPRESENTATIVE PRESSMAN: I'm not asking you if it's fair. I'm asking you if it's common practice in your experience.

PROFESSOR HENDERSON: If it's fair or common practice for a statute of this sort to address a complex rather technical subject like products and incorporate by reference right on through technical terminology, terminology known only to lawyers and that kind of thing, yes, I would say it was. Indeed, I didn't have a problem. It could be that this is a function of my being so steeped in this that I fail to see

it from your perspective.

I said I was from Florida. My dad told me, "There's one thing I have to warn you about Jim. If you are going to succeed in life and that is, when somebody starts off a question with 'I don't know a whole lot about this but I'm just' -- down there with a slight draw, 'I'm kind of a good old boy, you're going to have to help me with that.'" He said, "Duck for cover because you're about to have your head taken off."

I think your non-lawyer status does put you at a slight disadvantage making sense of this. I found nothing untoward in making reference to what is, to products people, just a classic idea. I can walk up to friends and say, comment i or they will laugh or cry. It's really quite a frequently used notion. I didn't read as though they were failing to say anything.

REPRESENTATIVE PRESSMAN: One of the concerns that's been raised in this town about this issue and in relation to tobacco, up until a few years ago, the tobacco industry as a force or presence in this town was almost nonexistent.

In recent years many of our contract lobbyists have signed outside contracts with the tobacco industry. There's a whole group of people that are supporting this legislation that, according to information, is primarily supported by the tobacco industry. I don't know if those facts are all completely true. In fact, I plan to ask the gentlemen that later today when they testify about that.

It's made a number of us very suspicious when things like this appear because we keep getting told this is not about tobacco. In my area they said no one in the room was even representing tobacco industry. That wasn't true. That was an incorrect statement that was made that day. I'm becoming very suspicious. I think you may understand my suspicion. Also, my suspicions are raised by my abhorrence for tobacco.

PROFESSOR HENDERSON: I share that.

I might even outdo you about that. But, 12

years ago in the North Carolina Law Review with

no sense that I'd ever be here today, I

supported language--and I would be happy to send

you--that is remarkably similar to the language,

the mood of this bill. I just think it's right.

If tobacco is one of the -- that's the way I

look at it, one of the many, many products

affected, then sobeit. This is good law.

Tobacco fight I'll join you, honest to God, out

on the picket line someplace, but just not in

court; not case by case, is my view. Products

cannot address that question.

б

REPRESENTATIVE PRESSMAN: One final question, Professor. In this area you made several references about why you're here today and everything. Is someone your client?

PROFESSOR HENDERSON: I told you who
I represented--the Pennsylvania Task Force on
Product Liability Reform.

REPRESENTATIVE PRESSMAN: And you're a paid representative of them?

PROFESSOR HENDERSON: Well, I'm hoping that's the case. Indeed, can I say something to you. If I'm not, I want all of you to be witnesses. I'm relying on the fact and the hope that I will get renumerated for my work, not my opinion. I wrote these things down and published them. You're so damn young you might have been in high school. I believe it

KEY REPORTERS (717) 757-4401

(YORK)

18

attempting to scare us away from doing something we ought to be doing unreasonably?

PROFESSOR HENDERSON: If he's not, he's not doing his job, is he? But, you know, again, not to trivialize it, it seems to me those are major concerns. Every one of those items on that list is something. I put tobacco up at the top of my personal hit list in terms of things that I resent. I mean it when I say to him I will go out, if he wants to join me, on some picket line somewhere. I will fight to the end the notion you will bring it in my courts and do it ad hoc case by case.

Now, would this bill change the Pinto cases? No. Now, I got to put repose aside and we did that. I don't think it would. Those products were well within 15 years when they -- some could not, maybe weren't, but would this feasible approach stop a Pinto claim? No. Would it stop a Dalkon Shield? No.

You saw on the screen two hours ago that there are good IUDs. That was a lousy one. If it hurt a woman in my life I would be so damn mad I'd be coming down here screaming, but not against this reform but, you know. If he says

things like that he's doing his job, but it's overkill. It's missing the point. This won't lay a glove on it.

If he's down here saying we ought to ban tobacco through the courts, then I'm saying, "the hell you say we ought to do that," as much as I feel strongly about it.

REPRESENTATIVE CHADWICK: Thank you Professor, for saying something that I think really needed to be said.

CHAIRMAN CALTAGIRONE: Representative Bortner.

REPRESENTATIVE BORTNER: I really hate to do this. In the area of the design defect, I want to know this honestly. Would this legislation bar a recovery in the case where a product is defective, absolutely detective, but there is no better way to make it?

I say that because, in my view, there may be some products out there that we just don't need. First one that comes to my mind is Bounce fabric softener or something like that. Society just doesn't need it. Perhaps, there's not a better way to do it, but maybe it should

not be manufactured in the first place. Would this legislation interfere with a lawsuit to recover damages in that situation?

PROFESSOR HENDERSON: Yes. But it would not do any more than what your law has done on that front so far, to my knowledge. It certainly is. I say mainstream. It's the vast majority opinion. I don't think Bounce is at all an example of a product that couldn't be improved.

REPRESENTATIVE BORTNER: It really isn't. It's just really the most worthless kind of thing I can think of in a minute.

PROFESSOR HENDERSON: I have it way down on my list. I never thought about Bounce. You see, when you sit and think about this, examples come to mind. But if I were someone who did this for a living, I think I could show you, with no slight of hand, those aren't examples of unavoidably dangerous products; they really just are not.

When you come up with an example that is truly, then my feeling is, and I say this with respect, where are we getting off telling a bunch of folks who do think Bounce is the

1	neatest thing in the world, they think it's
2	going to help their sex lives Why? Let the
3	market decide those things. The moment you
Ą	start talking, though, about products that are
5	really, really bad, then I'm thinking let's turn
6	to other forums. Really, that's my thought.
7	REPRESENTATIVE BORTNER: Thank you.
8	It's a fair answer. I appreciate that.
9	CHAIRMAN CALTAGIRONE: Thank you very
10	much, Professor. I think you really earned your
11	fee.
12	PROFESSOR HENDERSON: I thank you for
13	that.
14	CHAIRMAN CALTAGIRONE: We will recess
15	now for a late lunch until the hour of 2:30.
16	Members of the Judiciary Committee please
17	proceed over to the Speaker's office for a very
18	brief briefing.
19	(At or about 2 o'clock p.m., the
2 0	Committees recessed for lunch; to reconvene
21	at or about 2:30 p.m.)
2 2	*** ***
23	
24	
25	

1

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

AFTERNOON SESSION

2 CHAIRMAN CALTAGIRONE: Could we get started with this afternoon's proceedings? 3 will have Trial Lawyers Association start off. 4

MR. MATUSOW: My name is Don Matusow. I'm a practicing lawyer and do a considerable amount of work in the area of product liability. I'm here representing the Pennsylvania Trial Lawyers Association. With me today on my left is Leanard Sloane, also a practicing lawyer who happens to be President of Pennsylvania Trial Lawyers Association this year. A job, frankly, I do not envy him. On my right is another practicing lawyer, Howard Messer from Pittsburgh. He is the Chairman of Pennsylvania Trial Lawyers Product Liability Section.

I'd like from the outset to state that I have heard the present Bill 916, proposed House Bill 916, represents some form of compromise and does not really radically depart from existing law. If I could do anything else today other than to convince you that that is very, very far from what actually the effect of 916 would be. 916 is true other than the statute of repose would not bar access to the

Court. The Dalkon Shield cases and other cases could still be instituted. That is true, except, again, as I say, with the statute of repose.

Each of the sections of this statute is designed to deprive the victim of his opportunity to win that case. This piece of legislation says, yes, you can come into court. What we don't want you is to go out of court as a winner. That's the effect of this, each of the sections of this particular piece of legislation.

There really are two effective ways to deter irresponsible or negligent conduct, particularly in the area of product liability. The first of those ways is government regulation. A second of those ways is private lawsuits.

Unfortunately, government regulation, this morning's witness who was a former OSHA inspector. I think really captured that; government may be well meaning, but in terms of attempting to regulate the safety of products, it is ill equipped to perform that job. I think government regulation has brought about many

safety improvements. I don't mean to say it's a totally ineffective vehicle.

insure that the workplace will be safe or that our homes will be safe or that our automobiles will be safe, or that the drugs we take will be safe. We need in addition to that an effective avenue of access to the courts through private litigation. Yes, I am going to mention Dalkon Shield and the Ford Pinto and DDS. Not so much for the exact impact of this statute on those cases, we can discuss that, but for the regulatory impact that private lawsuits had on those products.

Ford Pinto, that gas tank passed government regulations. It was in full compliance with then existing standards. We all know that hidden in Ford Motor Company's files was a memorandum where they decided that instead of spending three to ten dollars per car for a safety improvement, they'd bite the bullet for lawsuits and incur whatever deaths, maimings resulted from the location of that particular gas tank.

That memo and the change in the Ford

Pinto -- not just Ford Pinto, but all of the other car manufacturers who had to respond to that emphasis on safety with regard to the location of their fuel system. You can't measure what a product liability law that is in effect now has done just by each individual case. The deterrent effect is tremendous.

2.5

If it was not for private litigation,

I don't know whether Ford would still be

manufacturing that death trap; hopefully not.

Hopefully, publicity and other things finally

would have caught up. Many, many lives were

saved through private litigation.

The same with Dalkon Shield,
Thalidomide, a drug that made grotesque babies.
There's no other way to describe it. The only
way that drug was taken off the market was a
lawyer in Philadelphia, Arthur Rains. He
happens to be Chancellor of the Bar in
Philadelphia now. He gave up about five years
of his life, professional life, and yes, he did
receive fees. He was doing it pro bono. He was
doing it on behalf of specific clients, but
notwithstanding that, if it wasn't for the
activities of that one particular lawyer,

2

1

Thalidomide probably would have stayed on the market for at least another decade, maybe longer.

4

5

6

7

3

I believe that the product liability laws, one of its primary functions, even as opposed to compensating victims, is the deterrent effect that it has on manufacturers.

I have heard today that this

8

9

legislation won't impede that deterrent effects.

10

and I'm sure I will get a few questions testing

I must say that defies logic. If I'm accurate,

12

11

that accuracy, this legislation is really

13

designed to limit a client's ability to recover.

14

Along with it goes the deterrent effect hand in

15

glove. For someone to say that this really is

16

just sort of cleaning up the law and making it

17

sort of look like the rest of the law around the

18

country and it's not going to have any impact on

If it makes a product liability

19

20

deterrence is really blinded to the facts.

20

21 lawsuits more difficult, makes them less likely

22

to win, there's less likely the deterrent effect

23

that's been carried on. Maybe if these cases

24

become so difficult there won't be an Arthur

25

Rains to discover Thalidomide.

How do you measure those costs? I'm
not sure how you're going to do that. I'm
telling you one thing, they are significant
savings that are bought about for every citizen
of this Commonwealth by effective product
liability legislation.

If there's any doubt about the intent of this legislation to limit people's opportunities in the courtroom, I just take you to the preamble of this particular House Bill 916 where it says the "purpose is to establish, in statutory form, certain clear limitations with respect to the imposition of liability in product liability cases." That's not my statement of what the purpose of this law is. That's the statement of the drafters of this legislation.

I must say that every section that follows that and comes after that preamble carries it's intent out with deadly accuracy. It carries the intent out to limit, as it says, "to set certain clear limitations" with respect to the ability of people to recover. This is not trial lawyers jargon. This comes, again, as I say, from the statutory preamble.

The other thing, I have not heard in these hearings of an example of one improper result in the courts of Pennsylvania as a result of the existing legislation. They talked about scare tactics. This legislation creates all sorts of problems. I would like to be -- I'm sure there's one or two in every system; there's going to be. I would like to see the proponents of this legislation to point to cases where the manufacturer lost when he should not have lost.

б

That's what I challenge the proponents to do, because this system that we have now, and as a practicing attorney I can tell you, it's not easy to win a product liability lawsuit. Then Chief Justice Lord of the Eastern District of Pennsylvania several years ago conducted a survey. Manufacturers won approximately 80 percent of all product liability lawsuits under the current type of law that's in existence today.

We all heard we want to level the playing field. If we are going to level the playing field any further, I guess you want the level playing field is where there's no

successful product liability lawsuits.

2.5

In order to win a product liability lawsuit, the Plaintiff must be able to show—he has the absolute burden—that there was a defect in the product. That means that the product was made with some element that made it unsafe for its intended use, or it lacks some element to make it unsafe for its intended use. In design cases that really pits David against Goliath. David here is the Claimant and the Claimant's attorney with their limited resources against Goliath, General Motors.

Our firm has a number of cases against General Motors. In most of those cases the out-of-pocket expenses that the law firm incurs to prosecute those actions go well above \$50,000.00. Some automobile cases have gone above \$200,000 that the law firm has put out in prosecuting the case. That particular case involved air bags and the attempt to institute more safe restraint systems in automobiles.

So, there is a heavy burden on the Plaintiff. I sort of have gotten the idea today that a Plaintiff comes in and he shows he was hurt with abusing a product, and that he's hurt

badly, and he goes out with a pot full of money.

That's not accurate. Again, if the proponent can start to point to cases, to make it alive to you, where this Claimant unjustly secured an advantage from the company because of our laws on a repetitive basis, then I would say, wait a second; the problem has to be addressed. I haven't heard one word of testimony in that regard this morning.

б

With regard to the deterrence effect of product liability legislation, I think many of you probably are familiar with the Rand Corporation. It's basically a conservative think-tank organization. In one of their studies on this issue they say, it is the threat of product liability lawsuits which constitutes our singular most effective deterrent against the manufacture, distribution and sale of unsafe products. That, indeed, is an accurate statement by the Rand Corporation.

We all saw the <u>20-/20</u> tape this morning. I guess we should share the <u>60 Minutes</u> tape which took just the other view. I don't agree with the Piper manufacturer that said it was because of product suits that we went out of

business. The only reason that that could be is, so many Pipers went down that -- there were so many accidents with Pipers that they were an unsafe plane. Then maybe they deserved to go out of that line of business.

As one of the other witnesses said this morning, when OSHA was passed, and any plant would close, that's what they'd throw their blame on. It was OSHA and all those horrible requirements that the law is imposing upon us to make these safe products. Now, if a manufacturer who has an interest in depriving and limiting lawsuits goes out of a particular line of business, that's the claim.

If the claim is accurate, I say thank

God. Thank God the Piper -- I don't

particularly think the Piper is that dangerous

from my experience. In truth, because of my

limited knowledge of how many Piper accidents,

if there are that many falling out of the skies

that product liability has become an onerous

problem to them, then they ought to get out of

the business. They have insurance. I really

have a very, very hard time with those claims of

the disasters that product liability legislation

is supposed to have taken place.

I have seen personally, in representing injured workers, improvements in products. Not many years ago I represented a young man 15 years old in a meat processing place. The young man was required to work on a power driven meat grinding machine. There had been a guard placed on there by the manufacturer, but they knew everybody took them off, so they made it very easy to take the guard off instead of taking steps -- because the people are working in the cold sometimes and the guard might slow things down a little bit.

In tracing that particular manufacturer's product, I went back probably about
40 years and the product I'm talking about was
probably made about 20 years before. You could
see improvements in those products that
corresponded with liability imposed costs
through the court system.

In other words, I could find a case when I put the name of a manufacturer in the computer thing and you get all of the cases that were ever decided against that manufacturer.

Well, you see the case and not long thereafter

you see the product improvement as a result of that particular finding by a court. Until finally, the present machine that that manufacturer is making, a young man would have to almost dive into it to lose his arm. It was just using your head. There was no new technology involved in the most recent machine. It was just a way of using existing technology. Again, I'm a great believer in the deterrent effect of product liability litigation.

with regard to House Bill 916 and its effect on litigation, I'll address a couple of the sections and then certainly answer any questions with regard to remaining sections.

I think we heard enough about the statute of repose and the ill effects that the proposed legislation would create in both latency cases, airplanes, almost every product in manufacturing plants, the broadness of that statute of repose was shocking.

In terms of the admissibility of industry standards and government standards, it's true that this piece of legislation just makes that admissible. It doesn't sound so bad. Why shouldn't it be admissible? Particularly

with industry standards, that's having the fox watch over the chicken coop. If you think why this is in the legislation, and I can tell you in terms of the courtroom where I have spent some time, that if the manufacturer is able to go in and show this complied with existing regulations, the Ford Pinto with its existing regulations --

Ą

There was child's sleepwear on the market that passed all regulations that would burn just as fast as newspaper and slower than cardboard but met all those regulations. It can have tremendous impact to juries when they hear that the government says that this product is safe and who are we to say different from the government, and the same with industry standards.

National Fire Safety Council, that sounds very impressive, but 90 percent of the members of that particular council are made up of industry. To have an industry regulate itself and say what's a good product and what's not a good product is exactly what the courts are designed not to do. It's to leave it to the jury what is and what is not a good product.

2.5

with regard to the product design cases, now this legislation would require the Plaintiff to become the design engineer for the manufacturer. That's what it's asking. It's asking David to say to Goliath, look, here's how this should have been made safer. I would say, in most instances, the Plaintiff's lawyer does undertake that obligation to show how it could be safer. This makes it mandatory that David becomes Goliath's engineer.

It says, look, it's not going to be defective unless there was no practical alternative design that was cost-effective and that would not affect the desirability of the product. That language is in this legislation. They are saying, if any of those changes would affect what the manufacturer intended as the desirability of its product, then the product would not be defective. There's lots of zingers in this. I submit that in some ways that beginning of Section 8374 sounds not totally unreasonable, I must say.

Then you read the full language where they say any improvement can't impinge on the desirability of the product. Again, that really

goes way, way beyond present law, the law of any state in this country and is unnecessary.

we've talked about the protection specifically for the tobacco industry and this legislation is replete with that. This would guarantee that there would not be one case against the tobacco companies in Pennsylvania; end of case; no maybe's, no if's, no possibilities. They would go on. That's not an unintended result of this legislation.

Another, product warning which is another big avenue where people are asking that they be advised of what can harm them. I don't think an unreasonable request. Again, some parts of this section don't sound too bad. You read it. It doesn't sound too bad, but when you look at the language it says they only have to give the warning that a reasonable person in the same position as themselves would have to give. Let me translate that for you.

That means they only have to give the warning that other manufacturers would have had to give. Again, it's a case of the fox guarding the chicken coop. When they say a manufacturer -- They are not saying in here it's

what a reasonable consumer would want to know.

They are only saying what a reasonable manufacturer would tell them. That's in this bill, again, in the guise of some language that just doesn't sound so bad. But is there any justification, I ask you, to limit a manufacturer's duty to warn to the same as what other manufacturers would have told those people. We'll let them know what we're going to tell them.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Another example in that same section is that there would be no liability to failing to provide information that was generally -- let me start over. There would be no liability under this section for failing to provide information generally known to the class of persons to whom the warning was supplied to. What about the worker who didn't know? He's a new guy. He didn't know what his other workers knew. Shouldn't they have tried to get to him by having the warning on the product? This bill would encourage them not to put the warnings on the product itself because it gives them so many defenses to that requirement. Isn't that new worker entitled to that same protection?

I believe we have a few additional minutes. I'd like I did introduce Mr. Messer who has some comments with regard to workplace safety.

MR. MESSER: Mr. Chairman, members of the committee, when we talk about the bill, or any bill, it's always comforting to know that everybody in the room has a desire to do two things: First of all, it seems to me that the paramount interest of every legislator is to protect the health and well-being of his or her constituents.

The second important issue is, how can we at the same time provide a reasonable economic climate within which business can be conducted in this state?

As Mr. Matusow said, there's no reason this Committee is considering this legislation other than to provide some cost savings by either insurance rate reduction or some economic factor or benefit which would anored (phonetic) to the manufacturers as a result of the legislation being passed. There is no other purpose to this legislation unless, as the professor told us this morning, it's

2

1

3

4

5

6

7

8

9

10

11

12

3

13

14

15

16

17

18

19

20

21

22

23

24

25

simply for the academic purpose of placing Pennsylvania in what he considers to be the mainstream of product liability law.

With that in mind, the Pennsylvania Trial Lawyers Association suggests there are certain remedies that you might consider in addition to the ones that you have in 916. example, on the issue of the statute of repose which was discussed this morning, wouldn't it be easy for the manufacturer of a product to place on that product a useful life for the product? For example, a sheer might have a useful life of ten years; a ram rod in a steel mill might have a useful life of 30 years.

So, the manufacturer who designs that product, obviously using engineering and scientific technology which we all know is at his command, would have the opportunity to say to the purchaser, another businessman, my product will last for ten years. After it's done ten years from now it's not going to be safe anymore. During that ten-year period I am going to warrant this product for three years, and for the next seven years I will send you bulletins and so on to tell you how to maintain

this machine. But, after ten years you're on your own.

We could all live with that, can't we? If, at the end of that ten years that employer, that manufacturer, then undertakes to continue using the machine, despite the representations of the manufacturer of the product, then he should assume the liability of the manufacture of the product because at that point in time he knows that the manufacturer says it's not safe.

I'd ask you to consider whether or not that is not a reasonable solution to the argument regarding a statute of repose within the product liability area.

In addition to that, as Mr. Matusow has told you, Plaintiffs' lawyers don't walk into courtrooms and have bushels of money thrown at them. It doesn't happen. Many reasons for that. Some of the defense lawyers in this room are the reasons for that; some rules of evidence are the reasons for that; the cost is the reason for it. But, there are certain things that this legislature can do to increase the availability of information to all Plaintiffs, all of your

constitutents, about products who are the subject of litigation.

2.5

There's a massive trend in the United States today for defense lawyers to request the Court to have the Plaintiffs' lawyers sign secrecy stipulations. What these stipulations entail is, "Mr. Messer, if you represent this client, whatever information you find out during the discovery of this lawsuit about any defect in this product will not be disclosed to any other person without an order of court." And the courts are asking you to sign them, some directing you to sign them, and you sign them, because, obviously, you have a client to protect and your duty to that client supersedes your duty anywhere else.

There are a lot of cases sitting out there that have never been tried; that you have never read about; that have been settled regarding defective products where the information which would be of general public good and welfare will never hit the light of day. This legislature can say, those orders of court are inappropriate in this jurisdiction and any information that must be disclosed in a public

court proceeding is available for public examination.

2.5

We talked a lot about the tobacco industry being involved in this state and in this litigation, in this legislation, and in this effort. I don't know if they are or not. But, their industry is a prime example of the type of manufacturer that may need to be reminded of its social responsibility to our society.

There is in existence the technology and the scientific know-how to produce a significant fire safe cigarette. This fire safe cigarette is designed to prevent fire arising out of cigarettes left in beds, on pillows, on rugs, on carpets, around children. The effort of the tobacco industry to develop this cigarette is not well-known; however, it does exist. There is a cigarette that is better than the one we have today that can be sold and manufactured in this jurisdiction that isn't being manufactured in this jurisdiction and it is safer than the old one.

I think you have a right to question whether or not this legislature can develop a

bill which requires the production of cigarettesin Pennsylvania to be of a fire safe quality.

In addition, as to the tobacco industry, there's always a question as to the cause of the carcinoma, or cancer. It's extra-ordinarily difficult for a Plaintiff to prove causation in these cases. This is despite the fact that the Surgeon General has already spoken on the issue; Surgeon General of the United States.

This is only industry, that I'm aware of, that periodically, and over a period of years, and, for example, in one year kills 358,000 of its clients that they have to replace. We should say to them, you're making billions of dollars off of cigarette sales. You're promoting your industry which you have a right to do. However, we are going to place the burden upon you to come into the courtroom and say that the cigarette that this man smoked did not kill him; that some other cause did.

Let's make -- If the manufacturer is so sure his product is safe or his product didn't do what the Plaintiff says it did, then let's make him come in affirmatively in the

tobacco situation and prove -- let's shift the burden to him to prove that the cigarette did not kill this gentleman and not the other way around. They have the money. They have the time. They, obviously, have the energy within which to protect their own interest.

These are the types--I overspent my time here a bit--of legislation that we need to have in order to protect the public. There has to be a balance between cost and the shifting of cost and human lives. There is no member of this legislature, at least in my opinion, that would say that if we save 50 bucks it's worth the risk if 35 people die. That's not the issue.

The issue is, we have to maintain and we have to provide the traditional protection to all of our citizens. In today's society we are not only talking about punch presses. We are not only talking about people who use scissors in a mill. We are not only talking about these machines. We are talking about chemicals that have never had a long-term test on what happens to a human, for example, who inhales a particular chemical. We don't know, for

example, right now what contaminants there are in certain products because they don't have to be disclosed.

or 30 years from now, are we going to foreclose our sons and daughters and grandsons and nieces and nephews from attacking the manufacturers of these products who may have made, and probably do make enormous sums of money off of them? If the risk is to be placed in this situation, it has to be placed upon private industry.

Government doesn't have the money or time or the regulators to control it.

The court system has handled the problem effectively and now we have to say, if industry is going to manufacture products, they must bear the risk of undertaking to cure the problems they create if, in fact, they do create them.

REPRESENTATIVE LEE: Mr. Chairman.

CHAIRMAN CALTAGIRONE: Mr. Lee.

REPRESENTATIVE LEE: I'm interested in your testimony, Mr. Matusow. I sit here and I'm an attorney as well. I can't disagree with anything you say concerning how the products

liability tort arena plays a significant role in encouraging manufacturers to make their product safer.

2.5

What I'm sitting here and finding hard to believe is that, trial lawyers can come in here today and just say there's absolutely no problem out there as far as some of the cases that are being brought.

was going to law school. I had a friend, my roommate, in fact, who was working for a local Plaintiff's firm here in Harrisburg. They had a case about an unfortunate kid who dove into a swimming pool where there was a tire in the middle of it, big industrial tractor tire. Unfortunately, he dove into it. He broke his neck and he was paralyzed. What did the lawsuit pertain to? They sued the manufacturer of that truck tire on the basis that they failed to warn that you should not dive into this truck tire when it's in the pool. I hope that case was thrown out early on.

MR. MATUSOW: It was.

REPRESENTATIVE LEE: At the same time that truck tire manufacturer had to come in,

spend a lot of its time and money and people that buy those trucks, drive those trucks, or carry those materials around. I am just disappointed that trial lawyers aren't in here saying we have a problem in here. Please do not -- We can see why you want to try to solve that problem, but at the same time don't forget about the people that are legitimately injured and should be compensated.

MR. MATUSOW: I don't disagree with you, Representative, that there are lawyers who bring stupid suits. It happens, unfortunately. As with every other profession, there are wrong headed or misguided or whatever. By the way, this legislation would not assist in that problem one bit. Other legislation with regard to frivolous suits that have been talked about, and we have indicated some willingness to participate in those discussions, I agree with.

Again, though, I have not heard of cases where the system has been abused by the law as it exists now for the recoveries of people. Yes, some cases I wish there were, but this particular bill won't cure that.

MR. SLOAN: I want to mention, you're

talking about the swimming pool case. Do you know there are an awful lot of quadraplegics as a result of swimming pool accidents. In Philadelphia there were recently cases that were tried, whereby, gentlemen were diving off of diving boards not realizing that they were hitting their head on the other end of the pool, the hopper bottom, because the manufacturer, to make it cheaper, didn't make the pool long enough and knew about the injuries.

б

There's a situation where maybe this particular case you're talking about was wrong, but there are 150 quadraplegics or 300 quadraplegics a year as a result of economic decisions being made in the swimming pool industry. The NSPI has the statistics.

REPRESENTATIVE LEE: One of the most disturbing areas of this whole problem to me is not who ends up getting the money; whether it be that the manufacturers keep the money or it ends up getting to people who are legitimately injured. My problem is somewhere between here, where the manufacturer has the money, and here, where the person injured is getting the money, we have nearly 50 percent of the money going

into paying attorney fees, insurance fees, court costs, et cetera.

I'm trying to find some way we can reduce that amount of money and stop wasting all this money on an endless bureaucratic system that we have set up right now.

MR. MATUSOW: I'll tell you. When I first started practicing, discovery was not nearly as extensive as it is now. It sort of was try it out of your briefcase. I kind of liked that system better. It suits my temperament; meaning, I don't want to go through all the work that's required in product liability lawsuits now. There's a tremendous amount of paperwork, as was discussed this morning, in discovery. That's not just in product liability litigation. It's in securities litigation, any kind of litigation you want to talk about. There's nothing peculiar about products in that regard.

With regard to the point as to fees, our law firm does charge one-third after deducting costs of a lawsuit. I have indicated cost of those lawsuits might run up to \$200,000.00. If we lost those cases, and we do

lose cases, those \$200,000 are not paid by anybody. We can't come to the government or anyone else. That's an economic risk that we took. So, that has something to do with the contingent fee.

2.5

I heard somebody say this morning that with an airline crash case all you have got to do is come into court and you'll get money; it ought to be two percent. That's crazy. I have a friend out in California who is on trial now for the tenth week and they haven't even finished the Plaintiff's case in an airplane crash case. Their expenses are phenomenonal.

Particularly in products where it's so difficult to win, the contingent fee, which is the only way an injured person can get representation, can be supported almost every time. Very few times, when I sued General Motors or anybody else, they say, "Well, don't worry about it, we'll pay you the money."

Between starting that suit and whenever it's resolved, the amount of time, effort and resources spent are phenomenonal; not just large.

I mean, to really prosecute a case

against General Motors we might have three lawyers in our office working tremendous hours, pouring through papers. Sometimes they have you come into a room, and I think they throw the stuff up the stairs first, documents that might take two weeks to find a document where they show they crash tested that car and it failed. It might take you three weeks to find that in the mountain of paper. It's not just the Plaintiffs' lawyers that contribute to the extent that there are costs involved.

2.5

But, again, I think most importantly, there's nothing peculiar to product liability lawsuits to the problem that you're addressing.

REPRESENTATIVE LEE: I know it's a general concern I have concerning all types of cases. No further questions.

CHAIRMAN CALTAGIRONE: Representative Hagerty.

REPRESENTATIVE HAGERTY: Thank you.

Since this bill was introduced, the favorite attack has been against tobacco. We all understand that tobacco is evil and bad. I'm just curious, are you suggesting that you ought to be able to sue the tobacco company and

recover for getting cancer? I don't understand what the argument is, other than tobacco is evil and a great word to use. Should we be able to sue and recover for getting cancer?

MR. MATUSOW: I believe there are certain valid cases against the tobacco company that go back many years when they had knowledge and didn't put the warnings on. Once warnings came out in existence -- This, again, is my personal view; other lawyers might disagree.

Again, I think there are valid cases to be brought against the tobacco companies.

REPRESENTATIVE HAGERTY: You're suggesting, I guess, warnings have been 25, 30, 35 years?

MR. MATUSOW: Less than that. I think it was in 1972. The statute of repose would have knocked out, as proposed in this bill, would have knocked out what I believe are the valid cases against the cigarette manufacturers.

REPRESENTATIVE HAGERTY: So that the whole fight over tobacco, then, you're telling me is whether or not the cases of people who smoked prior to 25 years ago, and I assume kept

on smoking because they didn't get cancer even after the warnings, can be brought or not?

1.2

MR. MATUSOW: We have been looking for the guy who quit smoking then, but we haven't found him, 15 years ago. I frankly don't understand the tobacco companies. They know a lot more than I do, so fine. For them to have spent the time, money and resources that they have, and they have targeted Pennsylvania, there's no doubt about that, as one of the states -- there's not been a case yet against them that has won. I think they are spending money in varieties of ways to achieve a result. I think they are crazy. I think it's dumb business. There's no cases against them; no offense guys.

REPRESENTATIVE HAGERTY: You're not suggesting that the cases should be brought. I thought other attorneys suggest that somehow if tobacco is killing people they should be able to be sued.

MR. MATUSOW: Not just because they're killing people, once the warnings were there. If they're fire safe -- Mr. Messer was indicating there are a lot of accidents caused

207 by cigarettes setting fires. They can make a --1 2 REPRESENTATIVE HAGERTY: You're not suppose to smoke in bed. Don't we all know 3 that? 4 MR. MESSER: That doesn't apply to 5 the children that are hurt. 6 7 REPRESENTATIVE HAGERTY: I'm frustrated because it seems to me it's been very 8 9 convenient to somehow judge this whole piece of legislation because --

> MR. MATUSOW: You judge it somewhat by its proponents and what their motives are.

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

REPRESENTATIVE HAGERTY: I disagree with you. I judge a piece of legislation by what's in the bill, by the content of the bill. I have already gone through this one week suggesting that we ought to look at content of a piece of legislation and what it's going to do and not by name calling.

I only bring this up because I would be more interested in hearing specifically which sections would limit what kind of lawsuits, because I happen to be sympathetic generally to many of the concerns, particularly about statute of repose, than I would to continuing the

rhetoric over what I think is a non-issue here, and that is this tobacco lawsuit.

б

MR. MATUSOW: Again, I believe there are valid cases, potentially valid cases against cigarette companies. Personally, I don't think a lot about them. I don't think they are such great cases. I'm just saying they're potentially valid.

I'm sort of with you about that.

That's why I'm kind of mystified at the process why there is so much time and effort being expended in order to achieve a result that I think the courts are already going to take care of for the tobacco companies.

By the way, that was not on behalf of Pennsylvania Trial Lawyers. They would kill me. That was just on behalf of myself in terms of my view of tobacco litigation.

REPRESENTATIVE HAGERTY: I don't know about time and effort. I can only tell you the 30 letters I got this week from businesses supporting this legislation were businesses in my district. I don't know about time and effort.

I have a lot of concerns about this

legislation. I agree with you on that, but I want to focus on those concerns because I don't think it serves any purpose for anyone to just continue to point fingers at non-existent issues here to make it easy.

MR. MATUSOW: I didn't in my testimony.

REPRESENTATIVE HAGERTY: I should not be expressing my frustration with you. It's been the whole tone of discussion on this legislation that I have heard.

MR. MATUSOW: If I can do anything today is to leave you with the idea that the rhetoric that you have heard that this piece of legislation is modest, is compromised, is far from the truth. It is not. It will radically alter a client's ability to recover in every aspect of that bill, including --

This morning I heard the discussion about contributory negligence now being added as a defense. As the law exists now you can look at the Claimant, if he voluntarily assumed the risk--that is, he knew there was a danger and he took the chance--he would be barred from recovery. The punch press operator who said I'm

going to get my hand in there before that ram

comes down again, he would be barred from

recovery.

This legislation doesn't want to stop there. They add a whole new defense, a very important one. The professor this morning said the courts wouldn't make it too broad. I happen to disagree with that. I think it would be inappropriate to pass legislation hoping the courts would not make it too broad. But that worker, because he momentarily -- He's been on the line six hours that day. He's a little tired, his hand gets caught. He put his hand where it shouldn't be, he would be barred or substantially barred under this proposed legislation. That's a radical, not just a modest, a reform, a nice easy kind of change that we can all deal with.

Most every one of the sections have kickers like that. With the design section, which in some ways look reasonable, but when you analyze it, they really want to go beyond any law that exists in the country in the design area.

REPRESENTATIVE HAGERTY: One more

б

2.5

question on that point. Have you made any proposals to modify these sections so that you think they will be either modest proposals or clarify the law?

MR. MATUSOW: No. We are against this legislation. There's nothing preservable in that particular piece of legislation. We have dealt, and I have been active in the legislature including on products liability, since 1978; called into Senator Jubelirer's office and spent—over ten years ago now—and spent until 2:30 in the morning on product liability reform legislation, with I might say a small gun at our heads, but in any event, that happens.

There's not been one issue,

Representative, that we have walked away from and said we will not discuss. That's been true.

No one has approached us on this, particularly.

This legislation we can't go and put a pen to it. It's that radical. You have to put an axe to it.

REPRESENTATIVE HAGERTY: I'm curious. How do you respond to the case we heard about this morning?--I don't remember the name of it--

Azzerello case, in which our court gave the following instruction to the jury to indicate that the supplier of the product is the guarantor. You do not believe that that needs any correction or clarification in Pennsylvania?

2.5

MR. MATUSOW: I believe they should be the guarantor. You want them to be the guarantor, but you can't win, Representative.

You take one line, that's one thing. You can't win unless you show the defect in the product.

They're a guarantor if there's a defect. That's what the judge tells them.

That language was taken out of context. It's matched with other language what's required of the Plaintiff to prove. That doesn't mean -- Again, that's what I thought people might think when they heard that language. All you have to show is the product hurt someone and they collect. No. You have to show the specific design or manufacturing defect and then they're the guarantor. I would think you would want that to be the case.

REPRESENTATIVE HAGERTY: I guess what I'd like to see would be the whole jury instruction then, because if that's the jury

instruction read to us this morning, I would be concerned. I don't see how the jury can reach a contrary conclusion, contrary to the Plaintiff, if that's what the jury instruction is.

MR. MATUSOW: There is no doubt, and we are trying to get statistics. They are just not available. Product liability lawsuits in Pennsylvania, under this law, most are lost. Whether that figure is still Judge LLoyd's 80 percent, slightly above or somewhat below, I can't tell you. But I do know --

REPRESENTATIVE HAGERTY: I have to tell you that that statistic does not mean anything to me. I don't know how many are settled. More than that, what I need to know what our law is and what it should be. I think that's our job; not to determine how many lawsuits are won or lost.

MR. MATUSOW: In this case I have to disagree with that. They are saying that this law brings about bad results. That has to be eventually tested in the crucible. Our crucible is our courtrooms -- or our juries are. If they are under this present law, and I'm correct that they are winning way, way more than the

1 2

majority, that crucible is working. They want you to change that crucible.

.

Again, I haven't heard--I'm sure there will be some--but day-in, day-out results with that law is responsible for improper recoveries.

REPRESENTATIVE HAGERTY: Let me share with you one other perspective and then I will stop. Quaker Chemical is in my district, and when the head of Quaker Chemical came in to see me he expressed to me the problem is not jury verdicts. The problem is that the civil justice system is such that you don't get to the jury; that the cases are settled with the enormous pressures because of costs and time lag is such that these cases have to be settled for amounts of money where probably if you got to the jury, at least he felt in Montgomery County, a fair result would be obtained

I only share that with you because I agree with you. I'm not someone who says that jury verdicts are unfair. I have great faith in our juries and think that most results are fairly determined.

MR. MATUSOW: Their insurance

companies and large and small corporations who make business judgments about settlements, and a lot of it has to do with what their product is. It's not so much -- they're not really so much worried about the law exactly. The law is not as important as the product. When they are making their settlements, almost every time they're taking a look, what is our exposure because of problems with this product. They are making business judgments.

Ä

If they believe that, business-wise, they will come out dollars ahead by prosecuting and following the statistics, they will do it. There's no gun to anyone's head to settle. Trust me, Representative Hagerty, this is no gun to their head if they are winning cases. They know what the outcomes are if they want to take the client to the courtroom.

They are talking about some potential. I can only show you how the law day-to-day operates in the courtrooms of this country -- of this Commonwealth, under the law I hear is out of the mainstream. The results aren't. They are consistent.

As a matter of fact, this

1 legislation, in the design area, wants to take 2 the law of Pennsylvania in favor of the manu-3 facturers where no one else will trod. 4 they say -- The new change can't interfere with the desirability of the product. Again, you 5 read the rest of the section it doesn't sound so 6 bad, but that's far into any jurisdiction. 7 8 REPRESENTATIVE HAGERTY: Thank you. 9 CHAIRMAN CALTAGIRONE: Representative 10 Ritter. 11 REPRESENTATIVE RITTER: No. 12 CHAIRMAN CALTAGIRONE: Representative 13 Chadwick. 14 REPRESENTATIVE CHADWICK: Thank you, 15 Mr. Chairman. 16 I'd like to start out, Mr. Matusow, 17 by congratulating you on another excellent job. 18 I don't think I had an opportunity after the 19 medical malpractice hearing to tell you that I 20 thought you also did an outstanding job 21 testifying as an expert witness in that complex 22 area. I think the litigation industry is fortunate to have someone like you who is so 23 accomplished in so many areas. 24

KEY REPORTERS (717) 757-4401 (YORK)

Further, if I'm ever injured by a

25

defective product and been mistreated by the doctor, I want you to represent me. Before we leave today I'd like your card.

MR. MATUSOW: Our law firm does get most of its business from other lawyers, referral basis. Basically, the only work we do is product liability and medical malpractice; number of areas in the workplace, construction site accident. The other kind of cases most lawyers feel they can handle. Those are the kind of cases that get referred to us routinely.

REPRESENTATIVE CHADWICK: On a more serious note. I was very much moved today by the testimony of some the victims of defective products and substances who testified earlier. I was also struck by the fact that two of them, as I recall, indicated that one of the reasons that they really hadn't been very well compensated as a result of what had happened to them--I can't remember the exact words--it was the lawyers got so much of the money.

As Representative Lee indicated, the ABC report indicates that the whole litigation process eats up more than 50 cents out of every dollar and less than 50 cents of every dollar

goes to an injured victim.

б

I congratulate your firm for holding the line on contingent fees at 33 percent, but it's a fact that in more and more places they are drawing as high as 40 percent. Is there any real reason in view of the fact that it's these innocent and injured victims who are losing out that we shouldn't put an amendment in this Bill to cap fees at 33 percent?

MR. MATUSOW: Can we talk about your statistics first?

REPRESENTATIVE CHADWICK: Let me touch one more line.

I have heard from witnesses, not just at this hearing, but some of the Labor Relations Committee hearings we have had, from a lot of victims who are in pretty serious financial straits, but I haven't run into a trial lawyer yet who is in the same circumstances. In view of the fact that we are talking about injured victims here, should we do something to hold the line on legal costs?

MR. MATUSOW: The statistics that you quoted about the 50 percent, a lot of that 50 percent is going to defense lawyers and just the

general costs; not the lawyer itself. Now you're talking about the contingency fee.

That's not under the same circle that you have just drawn. In those cases, the clients routinely get well more than the 50 percent.

The question again is whether or not, at least the cases I'm aware of, they come away reasonably compensated for all of the work that

was done--the lawyers.

If you are saying to me is 40 percent unreasonable, I can't say that. I can say what our law firm does. Are you going at the same time look to the defense side to save the money, or are you just going to the Plaintiffs? It's one thing where our fees are attacked -- I'm not embarrassed about any fee I have ever charged. Our firm will, and many many firms do, if the case gets settled more quickly than we anticipated, charge less. I can take you through our contingent fees and it wouldn't be 5 percent or ten percent where the fee is less than I have indicated. That's not unusual for lawyers.

Most times the people who talk about that--I'm sure this is not in your case--are looking to prevent the person from getting to

the lawyer to begin with. That's the main topic.

If you said 33 percent, I can't disagree with that. That's what I charge, but are there circumstances that I believe 30 percent is not adequate, yeah. Those air bag cases, they are monstrosities to undertake on behalf of the victim. The Philitamide litigations, they are monstrosities. It's not a red herring but, again, it's not what you have been talking about in this Bill. You have succeeded in putting me on the hot seat I'll say that.

REPRESENTATIVE CHADWICK: Your voice is very good at attacking. I wanted to put you on the defense to see how you did.

MR. MATUSOW: It's not addressed in this bill, for one thing. To the extent that people want to talk about contingent fees and have a study about that, I don't think that's inappropriate. That should at least be the subject of scrutiny. I'm not sure if it's honest scrutiny.

I get concerned when I have a feeling
I'm being made a scape goat and I have had that

feeling many times on this issue. Where I'm not
made a scape goat and it's a legitimate inquiry
into fees, and I respect that, and I think the
lawyers are every bit as entitled to that
scrutiny as any other profession in this
Commonwealth.

REPRESENTATIVE CHADWICK: I really had no intention of raising that subject when I came in here today. When two of the victims indicated that fees had eaten into the compensation that they so much needed --

MR. MATUSOW: Did you hear the pathetic amounts that they got, though? The lawyer might have worked an awful long time. You really don't know that that was an unfair thing that the lawyer charged. These people talked about years and years where the lawyers was with them and the system let them down; not the lawyer in those particular instances.

Maybe you ought to look at--I know this is not this hearing--the compensation system. Maybe it's not working properly in those terms, or the law product liability which could give freer access to these people.

Those particular examples, I'll bet

you the lawyer was way undercompensated on an hourly basis. You could pick examples where that may not be true, but with the Claimants that were here today with the plight that they were in, that the law placed them in, the lawyer dian't make any windfall on those cases.

REPRESENTATIVE CHADWICK: Let me leave it with the statement that I don't see any reason why 33 percent isn't enough. I would be interested in knowing why we shouldn't cap fees at what you charge, 33 percent. Thank you, Mr. Chairman.

CHAIRMAN CALTAGIRONE: Any other questions? Representative Heckler.

REPRESENTATIVE HECKLER: Good afternoon. We found it to be a fruitless endeavor to interrogate you on an earlier occasion. Nevertheless, being a fool, I will try again.

My greatest concern in these matters is that you folks, and I say you folks the trial bar, have succeeded in raising objections to various tort reform proposals. I'm kind of surprised if the tobacco industry spends more than you folks do in the general environs of

Harrisburg, preventing some kind of closure, preventing everybody from sitting down in the room and saying, "All right, this is what makes sense; this is not what makes sense. You, as members of the legislature, should buy into this and should not buy into that."

Once again, Representative Hagerty was looking for some kind alternatives from you and we are told that this Bill, which has been described by what I found to be at least a pretty credible witness, to be getting us back into the mainstream. Instead, this Bill is some kind of radical departure. There's no point in talking about it.

I'm doing better at making a speech than asking a question, you mentioned in passing frivolous suits. Do you have any specific response to the bill, which is part of the general tort package dealing with frivolous lawsuits, which, as I understand it, embodies federal rules.

MR. MATUSOW: I have not read that.

I'm not empowered to speak on that. I'm kicking this one to my left.

MR. SLOAN: Let me say in general, we

KEY REPORTERS (717) 757-4401 (YORK)

have never been opposed to preventing frivolous lawsuits. In fact, when we looked at the frivolous lawsuits provisions, we have looked at them in terms of protecting the clients and the public against frivolous lawsuits. It would have to be a provision that was fair; frivolous lawsuits and frivolous defenses.

REPRESENTATIVE HECKLER: What that bill does --

MR. SLOAN: In addition to which old Federal Rule 11, which eliminated this need for this reasonable inquiry, which in many cases cannot be done because the case comes to the lawyer, the victim comes to the lawyer at some points in time. We never really opposed controls on frivolous lawsuits because regardless of what you read in The Inquirer, the great majority of our members do not file frivolous lawsuits.

We would not be opposed to legislation preventing frivolous lawsuits, frivolous
claims, frivolous hindering of the prosecution
of the claim against the Defendant, hiding
discovery materials, things of that nature. As
long as it covers everything, we are willing to

live with the consequences of it.

REPRESENTATIVE HECKLER: But, specifically, are there expansions, that you are aware of, that are required to that bill that's presently pending?

MR. SLOAN: We haven't sat down and gone through it word for word in terms of adding or changing words. No one has asked us to. We are testifying in terms of what's going on.

MR. MATUSOW: I think what's been clear is, there is concerns that we have. As long as they are addressed at one time and not piecemealing it and saying, do you agree with this, do you agree with that, you might find a surprising number of agreements as long as it was in part of the total package. That happened in medical malpractice which I did participate in for at least seven years now in that process, where we had almost arrived at a deal that would have -- there would have been substantial interference with the Claimants in court. But, as a compromise, had to include insurance reform; that killed the proposal.

MR. SLOAN: Let me say with this products bill, I don't see how you can

straighten out whatever problems you perceive in this Commonwealth without addressing two other areas; that is, the insurance reform, because we have heard this morning from Governor Leader that he was concerned about insurance premiums. I don't see one representative of the insurance industry on the agenda nor any information that in any way, anything you're doing by this bill will affect premiums.

Second thing that we don't have here in your bill is the corollary which is workplace safety. If we can have a products liability bill which has some product reform, some workplace safety, some insurance reform, then it's going to benefit the citizens of this Commonwealth.

REPRESENTATIVE HECKLER: It's my understanding that representatives of the insurance industry want to testify before this jointure committees and are requesting that additional time be scheduled for that purpose, so I don't think those folks are hanging back.

Let me offer the observation, and that is, in the words of a trial lawyer who is close to my heart, a D.A. back home, that's the

the octopus -- this famed octopus closing. You guys, as far as I'm concerned, are laying down an ink screen.

I want to deal with the merits of the legislation that is before us. The question of whether the insurance industry are good guys, bad guys or somewhere in-between is simply not relevant to the merits of whether we are going to make our laws better or worse. We can do this all day. I'm imposing on the Committee at this point.

One or two very specific points. You have raised the question of the ability to cross-examine on -- I'm sorry, the admissibility of standards and how potentially devastating that would be to the Plaintiff's case because the government says it's so. You're, obviously, a fairly effective cross-examiner.

For those who are hearing this who aren't familiar with the courtroom, wouldn't you agree that given bare admissibility, you're going to be able to cross-examine whoever is advancing that -- however that standard comes in, you're going to be able to demonstrate just the things we heard today; that they were

1]

promulgated in 1974 based on state of the art back then; that there are other states of the art that are more relevant.

You're telling me you can't get the truth about the shortcomings of a particular standard before a given jury by cross-examination and presenting other witnesses for that matter?

MR. MATUSOW: I'm saying I could give it a good try; sometimes yeah and sometimes no, depending on the circumstances. But, why should an industry be entitled to show their own regulation as being safety -- as saying to the jury that that's some plus on their behalf? Why should that industry, and no other industry, get that same protection; that they can say their regulations have some impact as whether it's safe or not?

To answer your question directly, it's really sometimes yeah and sometimes no. I have done it in other jurisdictions where I have had to. In the government regulations it's pretty tough stuff. It's got a pretty heavy imprimatur of being bought on high. It's a heavy burden to do that. It's one that they are

not really entitled to.

heard today that the statute of repose is a particular area of concern with this legis-lation. Are any of you aware of standards in other states which provide some latitude or exception for, for instance, situations which involved latency period, toxic exposure, that sort of thing.

MR. MATUSOW: There are such examples. If you would really be effective, though, you put in exceptions for life expectancy. We all know about the aging fleet of airplanes and crashes have been shown to be as a result of defective products, not just defective maintenance or poor piloting. Those products are still capable of causing mass deaths. If you put something in, as Mr. Messer indicated, about the life expectancy of the product, the latency period, the people -- you would exception it to death, basically.

Again, you're talking -- that particular thing only gives, primarily, stability to the insurance company to cut off the tail then be able to regulate the amounts of

1 their premiums a little bit better. That has some validity, but I think the cost is way too 2 much if you are going to turn out injured 3 4 victims of a huge airplane crash. That 5 stability ain't going to mean a lot to them. I don't think as a matter of social 6 7 balancing, who is more entitled to the 8 protection. I don't think it's any insurance company in the statute of repose. I think it's 9 the victims. 10 11 REPRESENTATIVE HECKLER: That's the 12 policy situation we are here to make. 13 MR. MATUSOW: That's a policy choice, 14 I agree. 15 REPRESENTATIVE HECKLER: One final question. Maybe this is frivolous. You have 16 17 told us that there are cigarettes now that are safe, or could be manufactured which would be 18 19 safe, as regards to starting fires. 20 First of all, are there any 21 cigarettes manufactured in Pennsylvania? 22 MR. MESSER: I have no idea whether 23 they are not.

MR. MATUSOW: Only some funny ones I have a feeling. Other than that, I'm not aware

24

25

of any straight cigarette that would come under that.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

1.8

19

20

21

22

23

24

25

REPRESENTATIVE HECKLER: One thing that occurs to me, and I don't know whether it's a particular kind of paper they use, or whatever, but my thought, if I were a cigarette manufacturer, would be that, I'll start distributing these things and then you guys are going to find a way to sue me for causing somebody's lung cancer or black luna o r whatever, because I'm now using some material that has not been used in the past. Frankly, I think that's a good example of what you have done to all of the industries in this country.

MR. MATUSOW: You mentioned any cigarettes manufactured in -- The interesting thing about the bill is, it's basically going to serve foreign manufacturers at the expense of Pennsylvania citizens. That's really what's going to happen. Products coming in from Taiwan will take the protection of the law over Pennsylvania's citizens. No savings in insurance, because insurance is a national or international kind of situation. No matter what you do here you won't save any premium dollars. What you

will do is take away the rights of Pennsylvania citizens.

I know it's flippant because it's easy to go after the Taiwanese or the Japanese. But, all manufacturers out of this state are going to take advantage of this legislation. There's not that much -- Most of the cases that we deal with are out-of-state Defendants. That's who is going to reap the benefit of this proposed legislation and not even save any money.

It's more psychological to them than it is what they actually save. They are not going to save money, but they are going to deprive people. That's what I don't understand.

REPRESENTATIVE HECKLER: At the risk of prolonging this, I'm going to try to get the last word in. If that's the case, maybe what we should do is move the joint and several bill so that at least we can be sure that the distributers and middle men and retailers of this Commonwealth will get some relief.

CHAIRMAN COHEN: Thank you very much for coming.

MR. MATUSOW: Thank you very much for

having us.

б

CHAIRMAN COHEN: Next witness, running only two and a half hours behind schedule, Dr. Peter Linneman, Professor of Public Policy and Finance, Wharton School of the University of Pennsylvania. Dr. Linneman had previously testified before the Labor Relations Committee on minimum wage. We're pleased to have you here before this joint Committee this afternoon.

DR. LINNEMAN: I'd like to make a few comments, and then also mention that there is a prepared report that I hope you have available.

I'd like you all to take a look at it and incorporate it as part of the record.

It's an opportunity on my behalf to be here. I was originally going to say "this morning". As you pointed out, we're running a little late, so I will say this late afternoon. What I'd like to do is take a few moments of your time to tell you about a study that's been sponsored by the Pennsylvania Product Liability Task Force that has been conducted by Dr. Daniel Ingberman and myself. He is also of the Wharton School of the University of Pennsylvania.

This study does something that we were unable to find anybody else having done before, which was to pick up on some of the things that occurred here today; nobody gets It's only a few industries. It doesn't affect workers. It doesn't affect prices. Among other questions, and quite simply, try to do ascholarly study and examine if that's true in the Commonwealth. Let me give you a broad

overview of our results.

What we found was that the current system is imposing a large adverse effect on the business environment in the Commonwealth, and that this impact is growing more negative and is expected to grow more negative over the coming years. It cuts across all sizes of firms in the State of Pennsylvania. It cuts across all industries, though, as you might expect, not as large in the server sector, the impact is not felt there, and that is a significant portion of our economy.

Notably, it is felt in the wholesale and retail distribution as well as various forms of manufacturing. We estimate something on the order of \$5 billion. Let me say it again,

\$5 billion additional cost of doing business in the State of Pennsylvania over the last three years for Pennsylvania firms have resulted from dealing with the product liability system.

Those are not the costs. Those are the increases in the cost that have taken place over the last three years as a result of product liability consideration. That's not the end of the story.

Contrary to what I just heard testified, our study shows it does affect citizens in the Commonwealth in two very dramatic ways. It reduces their choices as consumers and raises the prices they pay as consumers, as well as reduces their job opportunities. I'll come back to that in a few moments.

Let me give you a little background on how we did the study. The study is modeled after a national study done by the Conference Board. It notably differs, in that, we narrow the focus just strictly be on the State of Pennsylvania rather than nationally, which was the case with the Conference Board study. We

did that for the obvious reason that this is the group that's trying to make a decision about what is the environment in this state; and you heard this morning from Professor Henderson that Pennsylvania, at least in his view and I think a lot of legal scholars, who said it is extreme in that regard. We wanted to focus on Pennsylvania.

We also wanted to do, unlike the Conference Board which just focused on manufacturing, to look at the economy of the State of Pennsylvania and how it is impacted, for better and for worse, for no impact and some impact, to try to identify this broader picture. The way we achieved that was a survey which is included in the full report which you have available.

It's a survey that was sent to the chief officer of a sample of firms drawn randomly from the million dollar directory of the State of Pennsylvania which represents a broad cross-section of firms in the State of Pennsylvania. We asked these questions of the chief executive simply because they are the ones who have an idea of the costs the firm has

13

1

2

3

4

5

б

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

undertaken, how they have taken price change decisions, movement decisions, product decisions.

We found, for example, that 80 percent of these executives responded that they believe that the current system is having a negative impact on the business environment in the State of Pennsylvania. Now, they are not saying that's the only thing that's having a negative impact. They are not saying it's not the most important, but 80 percent are saying negative aspect of the business this is State of Pennsylvania. in the environment

Fifty-two percent indicated that the current system has a negative impact on their own business. I think that's noteworthy in the sense that it has a larger impact in terms of its negative perception on the business environment than it is actually having on individual businesses.

You may say, 52 percent, that's half of the economy. To me that's a large number.

To you, you might say half are unaffected.

Don't forget, we have a large service sector in this state. You would not expect them to be

terribly impacted; not surprisingly, the impact is higher among wholesale, retail and product manufacturing firms.

Sixty-two percent indicate that they have had significant cost increases as a result of the product liability system; and 93 percent indicate it's not going to get any better, at least as they see the system right now, in the future.

I already indicated the \$5 billion in additional costs incurred over the last three years is what we estimate. I'm not trying to mislead you by saying I know that is \$5 billion to the dollar. I'm trying to give you a sense of the order of magnitude. In the full report we provide alternatives so you can get a sense for yourself of where you think that falls.

As I said it doesn't end there.

Forty-two percent of these firms indicated that they have raised their prices to their customers as a result of the current system, imposing additional costs on them that they then pass on to consumers. A quarter of the respondents indicate that they killed, for lack of a better term, or dropped, introduction of new products

into the marketplace; in so doing, reducing consumers choice.

2.0

I might also mention, in so doing, may create a perverse situation in terms of customer safety, which, as we all know, the evolution is towards safer products; and by deterring new products there is a sense of you're left with the older model in many cases; certainly, not in every case.

Picking up on the theme that was just mentioned, it doesn't affect the citizens of the Commonwealth. It does. Nine percent indicate that they have laid off workers as a result of product liability costs and their related concerns. I believe three percent, a very small number, actually moved their facilities. Bear in mind this doesn't even include those firms who chose not to locate in the Commonwealth. We could not survey them. We are only looking at those who are here.

Essentially, I think the message of our study is that, for the first time we tried to quantify some aspects of costs. What we find is ambiguously, those costs are large and they're growing. Any way you want to cut it

they're large and growing. They are significant concern to the businesses in the state.

б

should eliminate the product liability system, and I hope you don't interpret our study in that way. I think the real statement we are making is that, those of you here who are legislators have a duty, we believe, in face of these costs, to try to figure out a way to achieve the benefits of the system but eliminate some of these costs and reduce the growth of these costs. We are not here saying take anything away from the citizens, but rather, give them what they deserve but more efficiently.

I'll give you an analogy that comes out of my professional life as a teacher. You may recall, you always wanted to know what are we going to be responsible for on the exam? That's the most common question we get asked. We tell the students what they are going to be responsible for on the exam; not to take away options of those students to learn, but to rather assist their options in learning. By giving them certainty and some guidance, we can better utilize their scarce resources.

I think that's the task before you; 1 2 that by introducing more clarity and more 3 certainty that you can achieve lower costs and the same benefits. I think that's a challenge 4 you face. I understand the bill is trying to 5 deal exactly with that, of introducing more 6 certainty and in the process reducing costs. 7 8 Let me stop at that point and say I'm 9 happy to answer any questions you might have, 10 clarification or otherwise. 11 CHAIRMAN COHEN: Dr. Linneman, can we 12 discuss the methodology of your study? 13 DR. LINNEMAN: Be happy to. 14 CHAIRMAN COHEN: You interviewed 15 corporate executives in Pennsylvania. Were these interviews conducted in person or by mail 16 17 responses? 18 DR. LINNEMAN: They were survey 19 responses by mail and fax. They were not 20 personal interviews. Let me say it that way to 21 cover it best. 22

14

23

24

2.5

CHAIRMAN COHEN: These were estimates by the people I suppose. Did you require any documentation of any of these figures for you to evaluate in these surveys?

DR. LINNEMAN: No. The instrument for the survey is the three-page or four-page, whatever it is, as included. As a researcher, obviously, I would have liked to have had more information. Truthfully, if we would have asked for the type of documentation you're requesting, I think as a research matter we would have been left with absolutely no information, no response and no insight at all as to where the system is.

2.1

So, these are the type of tradeoffs you always make in research; not just economic research, but any type of research. How you balance off, I'd like more and better information. I want some information of quality. We believe that this methodology is valid. It follows standard methodology and yields useful and helpful results.

CHAIRMAN COHEN: What you have is, although you come up with percentages and average figures, what you have is percentages and averages of undocumented estimates? That's all this really is, right?

DR. LINNEMAN: They may have documentation; they, being the Respondent.

CHAIRMAN COHEN: Do you have any

1	documentation for this on your survey so that if
2	somebody gave you an estimate with documentation
3	that would count more than an estimate without
4	documentation, or did you just ask what is your
5	opinion?
6	DR. LINNEMAN: The instrument is
7	exactly as shown. They may have documentation.
8	I don't have access if they do and I don't know
9	if they have documentation provided or not.
1,0	CHAIRMAN COHEN: Representative
11	Pressman, do you have any questions?
12	REPRESENTATIVE PRESSMAN: Yes,
13	Mr. Chairman, thank you. Dr. Linneman, hello
14	again. We saw each other in Philadelphia.
15	DR. LINNEMAN: This is a much more
16	pleasant surrounding as I recall.
17	REPRESENTATIVE PRESSMAN: Do you have
18	a copy of your report in front of you?
19	DR. LINNEMAN: Yes, I do.
20	REPRESENTATIVE PRESSMAN: Turn to the
21	letter that comes right after page 20. In your
2 2	opening remarks you referred to trying to do a
23	scholarly, your word, report on this product
24	liability question. You may have used that word

25

offhand.

Would you consider your report a

Scholarly report? Would this be something that

you would use to be published if you were up for

tenure or something like this? Would this be the kind of report you would use?

DR. LINNEMAN: Fortunately, for a lot of reasons, I'm not up for tenure. Fortunately, I guess, I'm well beyond that. I suspect some of the junior faculty would like me to have that moment again in life from their point of view.

The answer is, is this the type of research I normally do as a scholar, which I think you're saying and would publish and use? I think the answer is yes. We are in the process of submitting this to a scholarly journal. That process will take the normal review time. I can't say what an editor will say. I'm on a number of editorial boards. I'm hopeful. I think my co-author is hopeful that it be accepted and be disseminated. We believe it has important results.

Let me also say, it is the type of work I normally do, in that, I don't think scholarly journals are the only thing I was trained to disseminate through. In particular,

I think disseminating in this sort of forum is a useful forum for someone who has had the training I have had to utilize through their career.

DR. LINNEMAN: Have you been involved much in public opinion or other types of surveys in the past, or is it a new endeavor?

DR. LINNEMAN: No, it's not a new endeavor. I have probably done surveys of generically this sort eight times, ten times, seven times. In fact, we just got done, I reported yesterday at a conference survey of -- I can't remember the number; a number of communities across the United States. Yes, it's the type of research we do.

REPRESENTATIVE PRESSMAN: Are you in the habit, when you do a public opinion survey like this, of stating a point of view as you did in the first paragraph of your letter, where you said, "Public concern about the product liability system has dramatically increased during the last few years as individuals and corporations have been affected by the rising cost of litigation insurance and other defensive measures", immediately starting out with a point

of view. Are you in the habit of doing that in public opinion surveys?

parts. Yes, I am in the habit of having an introductory paragraph that states why this is being done. No, I'm not in the habit of writing a cover letter that states an opinion on the study matter in terms of results, and I certainly believe that it's a gross mischaracterization, and I must tell you, some offense, quite honestly, at saying that paragraph, which I will read because it's short enough that I actually can read it. It says:

"Public concern about the product liability system has dramatically increased during the past few years as individuals and corporations have been affected by the rising costs of litigation, insurance, and other defensive measures." I'd like to a assert that is a fact. That is not an opinion.

The mere fact that this hearing is taking place I will use as my evidence; not necessarily my presence, but the fact that you have had a full room better part of the day; that you have got hearings next week scheduled,

I don't think that's an opinion. I think that's a factual statement.

REPRESENTATIVE PRESSMAN: We will differ a little bit on that. That second paragraph, you state who your client is. All public opinion surveys that I have ever been involved in, and I think probably all the politicians sitting up here, one of the important things is, you never reveal your client because it's stating your client out excuse (phonetic) your answer.

DR. LINNEMAN: I have never done a political survey in the way you have described. I can't comment how they are done. I can tell you every survey business that I have done in this case, and as I understand literature of survey of businesses, by all means.

Again, I usually would say in the second paragraph, exactly as done here, I state who it is that is sponsoring this. Why? I believe that the Respondent deserve that right to know. They particularly deserve that right to know, because you may or may not be aware, there are many instances where firms are willing to respond to me because of the latter part of

this saying that things will be kept confidential and not be revealed to others. I think it's important they know why I'm doing -- REPRESENTATIVE PRESSMAN: Not reveal it to the legislature?

2]

DR. LINNEMAN: In aggregation, I have no trouble with that in my publication when I've done it. What I don't want to do is send a letter to someone saying, do business, tell me your business on ways you might not tell a competitor and just trust me. I'm not working for a competitor.

That's what that paragraph says. It says, I'm going to lay my cards on the table and tell you who it is that I'm involved with as a factual statement; nothing more.

REPRESENTATIVE PRESSMAN: Your admission of who your client is and in the third paragraph you state, "Legislative hearings on product liability reform could be held in Harrisburg as early as May and the result of the survey will be sent to legislators at those hearings." Did you have any concern by stating what the exact use of your report would in any way skew the results?

DR. LINNEMAN: No. I do not believe that saying that is skewing in its nature. There's nothing in the study itself as you look at the responses that would suggest it was skewing in nature. Again, I think if you are asking anyone to take the time to carefully consider doing something, and I think this is consistent with all of the survey literature that I'm aware of on, at least (inaudible word). As I said, I have no knowledge of the political surveys.

REPRESENTATIVE PRESSMAN: Public opinion surveys. I'm not just talking about political surveys, but public surveys.

DR. LINNEMAN: What I'm telling you is the literature I'm aware of, in terms of business surveys, you let them know what your intention is. You let them know who you are.

As I said, the opening paragraph is nothing more than a factual statement of motivation.

REPRESENTATIVE PRESSMAN: In your seeking of information, you were not really seeking hard data. What you were seeking was opinions of CEOs?

DR. LINNEMAN: Depends what you mean

by hard data. I was --

2.0

2.5

REPRESENTATIVE PRESSMAN: As you told the Chairman, you have no hard data to back up this information. You told the people you were surveying who your client was, told what it would be used for, but you asked for no back-up documentation to prove their point; and yet, you present this fact. It's just an opinion. It's not actual fact.

DR. LINNEMAN: What I'm presenting are the results of the survey. I think that's what we say very clearly in the study. In fact, what we lay out very clearly in the study is the methodology for the standard reason of scientific replication so that somebody can know exactly what's there. If what you're saying is that --

REPRESENTATIVE PRESSMAN: I'm challenging your methodology is what I'm doing.

DR. LINNEMAN: You can challenge it but I'm willing to sit here saying it's a methodology that I have employed and that has, in other instances, that I know of any number of other scholars who have employed it in many other instances.

If you are going to tell me that the methodology is going to stand up to the scrutiny of the editor of the journal, I don't know. If you ask, do I think it will, I think it will or I wouldn't do it.

REPRESENTATIVE PRESSMAN: In Pennsylvania there's approximately 220,000 firms doing business. You reduce that 220,000 to 6324.

DR. LINNEMAN: It's roughly that number, six thousand some odd.

REPRESENTATIVE PRESSMAN: Go to page 35, Table 1. From that 6324, which was originally 220,000 in Pennsylvania, you reduced that to that 439 for your sample of people that you were going to survey.

DR. LINNEMAN: Let me start by saying, I didn't per se reduce it from 200,000 or whatever the number is, of all firms in the State of Pennsylvania. That was done by the million dollar directory, which was a broad source of listings of who these firms were. I want to clarify it wasn't like I was hand picking who not to include. Then taking that million dollar directory number, the 6234, a

sampling of 439 was done.

2.5

REPRESENTATIVE PRESSMAN: From that you received 115 usable surveys; usable is your word.

DR. LINNEMAN: That's correct.

REPRESENTATIVE PRESSMAN: Now, out of 220,000 firms in Pennsylvania, you have usable surveys of 115 out of 200,000.

DR. LINNEMAN: Is there a point?

REPRESENTATIVE PRESSMAN: My point
is, again, your methodology. The survey size
is, I believe, and the error rate is somewhere
around 10 percent when you have such a small
sample of 115 out of a possible universe of
220,000.

DR. LINNEMAN: The large portion of the two hundred -- I don't know if the number is two hundred, but beyond the 6324 are extremely small firms.

REPRESENTATIVE PRESSMAN: One of the things we are hearing in these hearings and what we have been hearing in the rhetoric concerning this is about how much the small firms are being hurt. That's why they are supposed to tug at our heart strings to do something about this

because of the small firms that are being hurt; yet, you excluded them automatically from your survey.

DR. LINNEMAN: That's not true. I did not exclude them automatically. There are, as I recall --

REPRESENTATIVE PRESSMAN: Didn't you have something like a half a million dollar cutoff.

DR. LINNEMAN: Half a million dollars in sales.

REPRESENTATIVE PRESSMAN: So, anybody who made less than half a million dollars in sales, mom and pop retail we have been hearing about so much, who doesn't do half a million dollars in sales is not included?

DR. LINNEMAN: I think there are a lot of firms that are quite small and most people would call them mop and pops that are readily within the range of this sample. I think the important thing on this sample is that, among those surveyed the response rate was quite high by traditional standards; and that when you look at the responses you are finding impacts on firms below a million in sales, above

a million in sales, above five million in sales, above 50 million in sales.

I'm not trying to argue that it's, to the decimal point, the same in all of those.

I'm saying that the responses we got indicated across the board all these sizes are affected.

I'm happy to say that I can't give you a precise number what about under half a million in sales.

REPRESENTATIVE PRESSMAN: In your Table 1 under Respondents, the percentage for people under SIC Code No. 2, they are 20 percent of the Respondents, 20 percent of your sample; yet, they only represent 9 percent of the people of the million dollar directory, a plus of 11 percent.

Under SIC Code No. 3, under the million directory, they are only 15 percent of the population, but under your sample size they are 25 percent, a 10 percent swing. Again, just on those two there's a 21 percent variation in the original population. Again, it goes back to what I said about the error rate of approximately 10 percent.

Didn't you feel uncomfortable having this survey so heavily weighted in that area of

Respondents?

DR. LINNEMAN: First of all, I dispute a little bit--in fact, quite a bit--your characterization of heavily weighted. What I think you look at -- I think the easiest sense of overresponse is less so the sample representation than the response rate in a way that might concern, which is the last column in Table 1. You're correct in noting that SIC Codes 2 and 3 do have higher response rates than the average, which is 26 percent.

weighting, which is why we took the care in laying out any number of the results of giving you results that not only sort of gave an aggregate number. I gave some aggregate numbers in my overview, but as I said, you have the full survey. Why should you go through the other tables? We were careful to lay out the responses for each of those SIC categories for each of those size categories. In that sense, there is no bias at all when we are looking at them within that framework.

REPRESENTATIVE PRESSMAN: You're not an attorney, are you?

DR. LINNEMAN: Not that I'm aware of.

REPRESENTATIVE PRESSMAN: I guess I

follow-up with No. 6 where there's a 10 percent

swing the other way with negatives.

] 4

Again, I don't know political surveys other than I read them in the newspaper. You're going to have swings. The guestion is, what are the tolerable levels of swings? Remember here what you're talking about is a smaller universe of firms than you have of voters, for example, and you're not talking about a situation where views are sort of like the whims of what did I hear on the television this morning of a politician's view or something like that.

That's why we carefully tried to document these cross tabs so you can see what the responses are just among manufacturers or just among wholesalers or just among service firms, so you can get a sense of how robust those results are. I think the overall answer is, they are quite robust.

We also take the care to document some sense of confidence ranges and intervals in that regard. As I say, if I gave the sense of

absolute precision in any of the numbers that I gave you, in my overview I certainly apologize for that because I don't think that's the tone of the study. I didn't mean to create that tone.

REPRESENTATIVE PRESSMAN: I think this study has been presented in such a way that it is. I guess my final question would be, you mentioned in your earlier remarks that you didn't believe that you would be able to get the kind of evidentiary -- you wouldn't be able to get the kind of information from the businesses if you asked for more documentation or you asked it be documented.

I would be curious if you had presented yourself, as you did, representing Pennsylvania Task Force on Product Liability and also to what it was going to be used for. I would have thought because the firms of this state, many are represented in this room, many belong to the task force and belong to the Civil Justice Coalition would be anxious and willing to share this information with a scholar such as yourself and be able to provide us with information, documented information, on the effects.

When I don't receive documented

information and I receive this, and I understand

what you're trying to do, Doctor, it makes it

very hard for me to accept this as being truly

representative of the feelings of business

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

DR. LINNEMAN: I can't speak for you.

If you are uncomfortable, you're uncomfortable.

communities individually and us in Pennsylvania.

REPRESENTATIVE PRESSMAN: I'm telling you my concern. You said it's too small of a Two hundred twenty thousand firms in Pennsylvania is not too small of a group to get correct survey data from. If you are coing to use your method, I think you needed to have a much broader survey which would be much more representative of the businesses, and by cutting off at a half million you have thrown out a whole group of people that we are being constantly asked to defend by this law.

DR. LINNEMAN: I think that is a very good point that we may have cut off some people, but that does not mean that the responses for these groups of people are not accurate, are not representative, and are not indicative of what's going on.

May I add, that there's this large number of very small firms that are not caught if there's an iota of cost being borne by each of those firms and they are not even something Ą we attempt to put into this. Add up 190 or whatever it is -- 196,000 iotas because we limited, in some sense you say, to the larger. That just adds on top of the numbers we already indicated.

I can't speak for you, but I think what I would do is find discomfort, not in the fact they were excluded on a methodological grounds, but on top of whatever they have identified for these firms, of a fairly large variety of size I might add. There's only small guys who I hear screaming to me and I don't have a quantification of what's happening to them, which is beyond and above these numbers. That's what I would react to if I were in your situation, but I can't tell you what you should think.

REPRESENTATIVE PRESSMAN: Thank you.

CHAIRMAN COHEN: Representative

Heckler.

REPRESENTATIVE HECKLER: I just want

to make the observation that I think you have been keeping company with lawyers too long, although you didn't go to law school.

REPRESENTATIVE PRESSMAN: We need less in the legislature.

REPRESENTATIVE HECKLER: That would be one solution. I believe it was the Bar who said, first let's kill all the lawyers. I sometimes subscribe to that but I haven't decided to start with myself.

On the other hand, I did want to make the observation without asking any additional questions because I think the survey speaks for itself. It has certain limitations, but it certainly is not quite as meaningless as some folks would like to think it is. I once said I lost a jury trial as prosecutor because the defense counsel managed to convince the jury that despite the fact we had two eyewitness identification, we didn't have fingerprints.

This report is what it is. The fact that it's a horse and not a camel doesn't necessarily make it unmeaningful or unworthy of our consideration. Thank you.

CHAIRMAN COHEN: Mr. Cassidy.

2.0

2.5

KEY REPORTERS (717) 757-4401 (YORK)

MR. CASSIDY: Maybe I'm going to beat the dead horse just a little bit.

2.5

DR. LINNEMAN: Following up on that,

I hope you're not suggesting I'm dead. I've

just been called a horse. I hope the next man

doesn't suggest I'm the tail end of such a

horse.

MR. CASSIDY: Part of the reason, I think, for the analogy to polling—and polling is something I do some of—is because you're not collecting data, so in that sense you're not collecting hard data.

DR. LINNEMAN: Yeah.

MR. CASSIDY: You are collecting opinions. If you are collecting opinions you should follow, I would think, standard opinion collection practices. The standard practice for collecting polling data would be to have some sort of random sample or stratified sample in significant numbers; in other words, a statistically significant sample, I'll say you can draw some conclusions from the data.

The other problems in that, in your ll5 responses, which are not random to start with, would be a plus or minus ten percent if

1	you had saw your poll on television and they
2	would say this poll has an error rate of plus or
3	minus 10 percent. If you had accomplished a
4	goal and had all 439, you have would have plus
5	or minus five percent margin of error on that
6	opinion poll.
7	DR. LINNEMAN: I think you're high.
8	MR. CASSIDY: In around there. I
9	think on the ten percent I'm being kind.
10	DR. LINNEMAN: You're using 200,000,
11	I presume, in arriving at those numbers, rather
12	than the 6000. I'm just presuming.
13	MR. CASSIDY: The size of the
14	universe is not terribly relevant. The size of
15	the universe becomes more relevant as you come
16	down to your cross tabs.
17	DR. LINNEMAN: I fully agree with
18	that statement.
19	MR. CASSIDY: You would have to
20	increase the size of the sample if you are going
21	to increase confidence in your cross tabs.
22	DR. LINNEMAN: In the cross tabs;
23	precision, obviously, the more you cross cut.
2 4	MR. CASSIDY: So, cross-cutting the
2 5	sample of 115, you're goin to lose accuracy

rapidly.

DR. LINNEMAN: I readily admit, and in fact, that's why I think we tried to stress the broader implication that there is something out there; that it's moving in an unpleasant way. They may be perceptions. They may realities.

I happen to believe that there's a lot of realty in that because it matches other things I'm hearing, matches other things I'm seeing, but even if they are only perceptions --

Let me say on the perceptual part, I believe in the context particularly of what's the impact on the business environment, that perception is the reality when it's all said and done; that is, they may have no cost impact. It may not have hurt their business at all, but if they believe it has, and if that's the perception that businesses transmit to other businesses and that they believe when they are making decisions, on the business part, that is the reality.

MR. CASSIDY: You also translate that perception into dollars and cents as far as how much that cost in Pennsylvania.

DR. LINNEMAN: We tried to provide precision estimates.

2.5

MR. CASSIDY: If I was doing polling I would have lowest confidence in that sort of cross tab. When I do a poll, as a matter of fact I tell clients, although generally I'm not paid, what the confidence level is in that particular poll.

The other problem I think which shows that also the sample is skewed and didn't work out quite well, is that, your manufacturing SIC Codes came out about 21 percent above what it should have in response sense.

DR. LINNEMAN: Yes.

MR. CASSIDY: Your responses were what I normally call a sample as opposed to what you call a sample.

DR. LINNEMAN: You can call them whatever you want, as long as we both know what we're talking about.

MR. CASSIDY: I think it points out another problem. What we are doing here, we are essentially asking people who care deeply about first serving a universe and saying, who in this universe cares enough on this question to answer

and who wants to make a political statement on this because you told them in advance what you're going to use the information for, for a legislative Committee hearing.

In polling we call that, one instrument error, your questions, are reactivity. On the reactivity part of it, when you tell somebody in advance, I'm collecting information to gravitize the product liability crisis so I can give it to a legislative hearing, you're not likely to get very accurate opinion.

DR. LINNEMAN: Let me take exception.

I don't believe as we read through that letter that I said I was going to offer anything other than the results that I got. That's literally all it says; nothing more, nothing less.

MR. CASSIDY: If I design a survey and we can ask all of the business representatives in the room whether we think it would be a fair methodology, that I will contact all union stewards and see which ones really care about worker safety—out of that crew I will ask them if product liability helps ensure worker safety—I imagine I'd get a very, very high rate

of response.

Then I will ask to follow-up on that and say, in your opinion what would your company do if they didn't have the pressures of product liability, the threat of product liability is forcing them to make safer products. I'm sure all the union stewards would come back and say they'd do absolutely nothing.

I'd follow-up on one half and say, estimate how many limbs, deaths, concussions, things like that we are going to have as a result of not having any worker safety because there's no product liability?

DR. LINNEMAN: Let me say, if the statement is, wouldn't it be nice to have more responses; yes. It would also be nicer if I were seven pounds lighter, if I could run a little faster, jump a little higher, et cetera.

In life and in reality you set

parameters under which you do a study. You lay

out what those are. You lay out the limitations

and you lay out the implications fully, which I

believe we have done. I believe it says exactly

what it says; that there's a big problem here.

You may not like that answer. You may not

believe that answer, but what I have heard today, what I have seen in the newspapers, is that the businesses in this state do.

You mentioned the selectively dimensions. One of the things we did in pursuing alternative dollar calculations was to consider what if the responses were biased and we laid out that range of what that implied to the estimates, making a proper set of adjustments, and a very normal set of adjustments were done.

Quite honestly we felt that you, as the legislature, deserved that information. I don't think you should believe me per se. I think you should be particularly skeptical because this is the only game in town. This is the only study, period; not just Pennsylvania; of anywhere in the United States of anything like this. You can turn a blind eye to it and say, since it's the only one and it's not perfect, we are not going to care about it.

I think that would be a big mistake because that's, essentially, an anti-scientific approach that says, if it ain't perfect we don't do it. It has valuable, insightful information,

twist that information several ways to let you know the terms of these response possibilities.

MR. CASSIDY: The study also did not ask the questions to define the benefits which come from the cost. If there's a cost, there's a benefit. The legislature is being asked to weigh cost and benefits of product liability. We heard mostly about the cost. The 1987 --

DR. LINNEMAN: I don't think you were right when you said, to every cost there is a benefit. There are certainly lots of times, and I don't want to be cute with you, where there are costs there are benefits, and for where there are benefits there are costs. I don't think that is always true. Quite simply.

MR. CASSIDY: Going to the confidence report which you have in your study after the '88 report, going to the conference board '87 version where they did ask some of those questions, what were the costs of product liability? One of the costs of product liability was improved labeling. I think would you assume that also has a benefit?

DR. LINNEMAN: We did ask for the benefits among firms. We did not explore the

benefits among consumers. We are very candid and very forthright about that. I certainly

hope we were on that.

б

We did allow for firms to indicate benefits because if you look at the categories of responses that they were allowed, they were allowed to say positive impacts on them and very positive, strongly positive impacts on them.

Not many firms, in fact, almost no firms indicated positive or strongly positive effects on them. I think there's a reason for that. I don't think there's anybody getting, among the firms that is, much benefit out of this.

Now, among the consumer, people are being protected for the products. That is a different question of what are those benefits. This is a study of the costs. That's why in many ways -- I know we haven't done a cost/benefit study, nor did we try to do a cost/benefit study. Doing a cost study is a large enough task.

That's why I really believe the point here is not to take away benefits. The point here is to recognize very real costs. As you hear benefits being testified to one way or

another by other parties, you're going to have 1 2 to weigh those tradeoffs. What I tried to give you was some number on the costs side. We could 3 4 find no evidence other than individual people 5 testifying. Another way of doing this is 115 6 firms in the Commonwealth, if you want to view 7 8 it that way, testifying through a document. That is more firms than you're going to hear ç

during your hearings.

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MR. CASSIDY: That would be an accurate characterization.

DR. LINNEMAN: I think it's more than that, but at minimum it is that.

CHAIRMAN COHEN: I think it's 80 firms or so who believe there's a social problem affecting business in general.

DR. LINNEMAN: One hundred fifteen testifying, of which, 80 or so are saying this is a big problem.

CHAIRMAN COHEN: Fifty-five or so are saying this is a problem for them personally.

DR. LINNEMAN: Whatever the numbers divide out to be. That's at minimum what it says. I think it says more than that because I

1 do think it represents a broader insight. 2 CHAIRMAN COHEN: How many of these people were members of the Civil Justice 3 4 Coalition? 5 DR. LINNEMAN: I don't believe I've ever seen a membership list of the Civil Justice 6 7 Coalition. So, to be honest, I can't tell you. CHAIRMAN COHEN: You didn't have a 8 9 membership list of the Civil Justice Coalition? 10 DR. LINNEMAN: It's not something we check one way or the other in doing this. 11 don't believe I've ever seen a membership list 12 13 of that. I may have, but I don't recall seeing 14 it. Certainly, the sample was selected in a 15 way, and the million dollar directory was selected in a way that had no eye to that --16 17 totally blind. 18 MR. ANDRING: And how many of these 19 questionaires did you actually send out? 20 DR. LINNEMAN: 439. MR. ANDRING: And they were all 21 22 accompanied by a cover letter that indicated who 23 you were, who you were working for and the 24 results were to be submitted to this Committee?

Is that essentially the content of the cover

2.5

letter?

DR. LINNEMAN: That is essentially what it said.

MR. ANDRING: I have to admit I haven't read your report. I will also admit I don't know much about polling. It seems to me if you send out over 400 of these questionaires with that cover information to various companies around the Commonwealth and 75 percent of them don't even bother to respond, those 75 percent maybe are telling us something even more relevant than the 25 percent who did.

DR. LINNEMAN: I don't agree with that. I think that survey responses -- and we talked extensively with colleagues over the years on what type of survey responses are normal on these types of efforts. The answers tend to run around 15 to 20 percent. That cuts across a large range of types of studies. You can imagine --

I suspect you gentlemen and ladies get questionaires all the time on your desk.

How do you spend your day? It gets lost on your desk, you're doing other things. There's any number of reasons surveys are not returned. The

survey response, in the area where we are at, of 25 percent is good. I won't say it's spectacular beyond all description, but it's good by the standards. That, quite simply, is the statement on it.

CHAIRMAN COHEN: Any other questions?
Representative Strittmatter.

REPRESENTATIVE STRITTMATTER: Doctor,

I appreciate your defense in being here with us today. Thank you for testifying. I can't believe you have been subjected to such badgering. You have agreed to come and testify before these Committees. I'd like to also point out that I'm also dismayed at the late hour, such badgering of the opponents of the legislation earlier today. They only brought in two witnesses. They only showed pictures of few machines, but I didn't see the same degree of interrogation trying to discredit them. I appreciate you keeping your cool. I don't think I would have in your position.

Maybe myself in your position I know, dealing with my colleagues, we deal with surveys all the time, legislative surveys and opinions and anecdotal evidence. You hear it every day

on the floor.

Surveys go out to 30,000 households and get 200 back, and all of a sudden we're making major decisions on what we heard on 200 survey returns. I think 25 percent is fine.

I can't believe that we are challenging -- Your title, put in the record again, is Professor of Public Policy and Finance at the Wharton School University of Pennsylvania. I thank you very much for keeping your cool and thank you very much for coming to testify today.

DR. LINNEMAN: My pleasure. You guys are pussy cats in terms of badgering. I'm used to students. They are really nasty.

CHAIRMAN COHEN: I'd like to say when I send out questionnaires I never state in questionnaires the representing firms and I never represent to anybody who represent my constituency. I assume 55 people said one thing and 211 people said something else. That's the only way I report it.

I think what is controversial about Dr. Linneman's study is, he represents his sample as being representative of the universe

of Pennsylvania businesses. I think that's what's controversial. I think that's why we had the extended questioning. Thank you very much, Dr. Linneman, for being here today.

2.

Our next set of witnesses include
Timothy Proctor, Counsel for Merck, Sharp and
Dohme; Paul Roedel, Chairman and CEO of
Carpenter Technology Corporation; Harvey
Bradley, President Bradley Lifting Corporation,
York County; and Robert S. Grigsby, an attorney
from Alder, Cohen & Grigsby, a law firm in
Pittsburgh.

Gentlemen, we appreciate you coming. We appreciate you staying to this late hour.

Pittsburgh. Chairman Cohen and honorable members of the Committees: As promiseć, Mr. Proctor, Mr. Roedel and Mr. Harvey, in due course, are going to make statements to you.

Last time I had the pleasure of appearing here was to testify before the Senate Judiciary

Committee to confirm as a judge. It was a very mild experience in contrast to the searching inquiries I have seen today.

Since that time, when I didn't get

elected, needless to say, I have served on the Board of Directors of the PBI. I'm sure you all know what that is, those of you who are attorneys.

CHAIRMAN COHEN: Pennsylvania Bar Institute for those who don't know.

MR. GRIGSBY: That's correct. Thank you, Mr. Chairman. I also practice law representing both Plaintiffs and Defendants, but predominantly Defendants. I would like to make just a couple of short statements regarding this proposed legislation and what I personally believe to be a crying need for legislation of this nature.

I have heard a great deal controversy and discussion of pros and cons, although I haven't heard anything con that's been substantitive to hardly anything other than the questions having to do with the statute of repose.

The other provisions of this legislation relating to the stubstantive aspects of it, namely the attempt to bring back into focus that which the American Law Institution promulgated 25 years ago, in which our Supreme

Court, with the swift movement of its pen in 1978, emasculated and took unreasonably dangerous out. I think it's sorely needed in Pennsylvania because we don't have the definition in the field of product liability that other states do.

We can't change the climate in

Pennsylvania to make it equal with the sun belt

areas that seem to be attracting a lot of

business, but we can change the climate in

product liability to create a product liability

law, or collection of laws, through the

legislative action, that will give those people

who are engaged in manufacturing endeavors, both

within the state and out, who hire people in the

state, a better understanding of what the law is

and how to comply with the law.

Some simple illustrations I'd like to bring to your attention, first of all, those dealing with state of the art. When I get students in my law school class at the University of Pittsburgh, I tell them--and I don't teach product liability, by the way--that they prove state of the art in product liability cases. They can't believe that, but that's the

law in Pennsylvania.

when I explain to them they are defending a case they cannot prove there was no better design available to make it any safer, any more functional, any better product, they can't believe that. When I tell them if something is unavoidably dangerous, such as beer, that does produce certain problems with the pancreas if consumption is too much and the consumer happens to have any synthetic reactions to beer, as illustrated in the Stroh's case, they can't believe that, but they are beginning to believe it because they've read the cases now. They can't believe that one cannot prove, in defending a case, that you have complied with standards.

On the other side of the coin, there can be proof that you have not complied with the standards. That's proof of defect, but initially, you cannot prove that you have complied with standards. All of this point to the fact that there is a crying need.

I heard reference made to warnings being given, particularly to groups. Thought entered my mind if I were a seller of silica

products I'd like to have challenged that person at the moment as to how in the world someone is going to write a warning on a piece of sand.

That's a very challenging -- there's no way to do it.

shoveling it is working with it, there's no other way to impart this warning because if you impart the warning to the buyer, to the employer, the argument was made, well, that doesn't get to the victim. That's quite true, but the law is supposed to be sensible. It's supposed to be that which is workable and that can do justice across the board and not simply achieved results in a field of cases that they call hard cases making bad law.

I have probably talked more than I should have in view of the hour. I will be here to answer questions if I can. I would like to give the floor to my friend, Mr. Proctor.

MR. PROCTOR: Committee members who are here at this point in a long day and warm room I appreciate your attention. I have distributed a statement to the Committee which I'd like to go through quickly with you.

My name is Timothy D. Proctor. I am

Counsel, Marck Sharp & Dohme, Division of Merck

Company, Incorporated, headquartered in West

Point, Pennsylvania. I am here on behalf of the

Pharmaceutical Manufacturers Association of

which Merck is a member.

Association is a trade association representing more than 100 research-based pharmaceutical companies responsible for nearly all the new prescription medications discovered, developed and marketed in this country. Sixteen member companies have facilities in this state, among which Connaught Laboratories, Johnson & Johnson, the Rorer Group, SmithKline, Wyeth-Ayerst and Merck have major corporate offices in Pennsylvania. In total, PMA member companies employ over 27,000 Pennsylvania citizens.

\$6.5 billion on the research and development of new medicines. Once marketed, many of these medications will bring significant therapeutic advances to Pennsylvanians and, indeed, to people throughout the country and around the world.

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1 There are several Bills being 2 discussed today that PMA supports. I would like to focus my remarks on House Bill 916, which 3 addresses product liability; and, in particular, on Section 8381 of that bill, which addresses 5 6 punitive damages in cases involving products 7 regulated by the Food and Drug Administration. 8 witnesses are covering the 9 provisions of House Bill 916 and the other 10 important Bills.

> Product liability is a subject of particular to research-based concern pharmaceutical manufacturers. To quote from a report of the Board of Trustees of the American Medical Association: "Product liability is having a profound neqative impact on the development of new medical technologies. Innovative new products are not being developed or are being withheld from the market because of liability concernes or inability to obtain adequate insurance. Certain older technologies have been removed from the market, not because of sound scientific evidence indicating lack of safety or efficacy, but because product liability suits have exposed manufacturers to

unacceptable financial risks."

Among these risks the threat of punitive damages can be particularly discouraging for manufacturers engaged in pharmaceutical research. Section 8381 of House Bill 916 would prohibit punitive damages in cases involving products regulated by the Food and Drug Administration, when there is no evidence of fraud or misrepresentation by the manufacturer.

Let me summarize the arguments in favor of this provision. Punitive damages are intended to deter and to punish knowing, willful, wrongful conduct. A pharmaceutical manufacturer who has complied in good faith with the rigors of the FDA regulatory process, including years of study, the submission and review of literally a truckload of data, and thoughtful approval of product labeling has, by definition, not engaged in the kind of wrongful conduct that should be subject to punitive damages.

Requiring such a manufacturer to face the threat of punitive damages is a completely unwarranted deterrent to pharmaceutical research

and development, research which ultimately benefits patients in the Commonwealth, employees of pharmaceutical companies in the Commonwealth, and the Commonwealth's economy. Removing this threat in the context of compliance with FDA regulations represents no compromise of the rights of injured parties.

Product liability concerns and the threat of punitive damages in particular inhibit the access of patients to useful pharmaceutical products.

Consider, for example, vaccines. The magnificent results they have achieved are beyond challenge. Smallpox has been eradicated worldwide. The number of measles cases has dropped from 525,000 per year before 1962 to 3032 in 1981. Polio has dropped from 57,000 cases in 1952 to four in 1984. Whooping cough, still a dreaded killer disease in third-world countries, is largely controlled here. And yet, there has been a sharp decline in the number of vaccine manufacturers, and liability exposure is an important cause of that decline. A number of our most important vaccines are now produced by only one manufacturer.

Merck, the company I am associated with, is currently the sole U.S. supplier of vaccines against mumps, measles and rubella. Ιt is also the developer and merketer of a vaccine against hepatitis B, the first vaccine for human use produced using recombinant DNA technology. Much of the work leading to this scientific breakthrough was done in our laboratories here in Pennsylvania for sale worldwide. Hepatitis B 10 is a very serious, infectious disease.

1

2

3

4

5

6

7

8

9

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Chronic manifestations of the disease are associated with liver cancer. vaccines comprise approximately seven percent of Merck's U.S. pharmaceutical sales, they are responsible for half the product liability lawsuits we have faced in recent years. At this time, the total of pending claims in industry wide vaccine lawsuits is more than ten times the total annual sales of all vaccines in the United States.

It is this kind of experience with vaccines that led to the enactment of the National Childhood Vaccine Injury Act, federal legislation which recognized the inability of the tort system to deal with the scientific and public policy issues raised by vaccine lawsuits.

1.0

vaccines, it provides for a no-fault compensation fund derived from an excise tax on the vaccines covered. A Claimant unsatisfied with his award can still initiate a suit under modified rules, including a limitation on the availability of punitive damages similar to that being proposed here.

Vaccines intended for adults, such as our hepatitis B vaccine, are not covered by the Act at all and future pediatric vaccines are not automatically covered. An AIDS vaccine would not be covered by this Act.

House Bill 916 attempts to address some of the excesses that have come to exist in our tort system. House Bill 916 does not in any way exempt manufacturers from responsibility for defective products. Instead, the bill fairly limits inappropriate threats to those manufacturers who endeavor to provide quality products of significant benefit to society.

CHAIRMAN COHEN: Before the next speaker begins speaking, Representative Caltigarone and I have been discussing about how

late we should go tonight and how many witnesses we hear. Two witnesses already indicated they are really interested in this, but their goal is to get home at a reasonable hour so they would prefer to be scheduled at some other time.

we will be having another hearing next week. If anybody who has not contacted us and indicated they would prefer to speak next week, we will have at least one additional hearing. If anybody else wishing not to testify tonight and would prefer at a time when there will be more members present and probably greater attention span among the people present, please contact Michael Cassidy.

You may continue.

MR. ROEDEL: I'm Paul Roedel. I'm
Chairman and Chief Executive Officer of Carpent
Technology Corporation in Reading, Pennsylvania.
We employ 3600 people, 2900 of whom are in
Pennsylvania. We produce specialty steels for
a wide variety of end use markets, such as
automobiles, airplanes, power plants, the
defense industry, medical or surgical implants.

With me today is Mr. Harvey Bradley, President of Bradley Lifting Company of York,

Pennsylvania, and the two of us are here today on behalf of the Coalition of Pennsylvania

Manufacturers representing five regional manufacturers' associations across Pennsylvania with over 2000 member companies employing over 35,000 citizens in this Commonwealth.

I have given copies of this testimony to all of you. I will move through it and not cover parts of it that I think have been adequately covered with others, in respect to the time today. We are here in the hopes of moving forward House Bill 916, creating a product liability statute to guide the judicial decisions in product liability cases.

We support a product liability system that requires manufacturers of defective products to provide compensation to individuals who have been injured because of the product defect. What we ask you to do is to establish the principle and guideline that a product must be found to be defective in order for liability to be assessed.

The next paragraph of my testimony speaks to the number of cases filed in the State of Pennsylvania, in the last year, more than any

other state in the year. Pennsylvania is well above the national average of award sizes.

2.3

Among our members of the coalition it is extremely common for a company to have several lawsuits pending with the likelihood that the cases will be settled out of court regardless of whether the case has any merit.

Legal costs, lost man hours weighed against increasing uncertainty of winnning a product liability case in Pennsylvania puts heavy economic pressure on companies to settle those baseless lawsuits.

Chiefly through a succession of court cases, product liability for personal injury has expanded from a fault base standard, realistically, to a strictly liable standard, but is rapidly headed to a standard of absolute liability, even though there may be no wrongful or negligent conduct involved.

Manufacturers can be held liable for risks which were scientifically unknowable at the time of production. Furthermore, they can be found liable if the Plaintiff misused the product, if other parties contributed to the injury, and even if no connection was

established between the Defendant's actions and the Plaintiff's injuries.

2.2

Often damages for harm caused by a product are paid not because of wrongful or negligent conduct by manufacturers or sellers, but rather because of a social policy judgment about which party could bear the financial loss.

At present, Pennsylvania has no statutory guidelines on product liability. All Pennsylvania's product liability law is case law or common law developed on a case-by-case basis by the courts. We are not asking you to rewrite all product liability law, but to address some of the areas that are more onerous.

By enacting House Bill 916 you will be establishing a number of guidelines that are important. My testimony lists ten of those, all of which, have been covered through information you already have. I will not read through all of those.

We agree that manufacturers should be held liable for defective products. We do not agree that manufacturers should be held liable if they were not responsible for the injury. The provisions of House Bill 916 attempt to

bring that fairness back into the product liability system.

We are here as a coalition to tell you today that we cannot continue to absorb the increase in costs of our present liability system and remain competitive in today's increasingly global economy. The cost of lawsuits and liability insurance premiums are only part of the total costs of the liability system.

Much harder to measure are the indirect costs associated with a loss of productivity, loss of international competitiveness, and the economic loss related to goods and service that are withdrawn, not developed or not produced because the risks of liability outweigh the potential returns in today's product liability environment. Many U.S. firms incur much greater product liability costs than their foreign competitors. Total U.S. liability insurance costs, for example, exceed those of Japan by a factor of 15.

It is also interesting to note that the liability system is extremely inefficient. Plaintiff's receive only a fraction of the total

dollars expended through the tort system.

According to the Rand Corporation, of the \$19 billion spent on non-auto cases in 1985, \$11 billion went to litigation costs, including attorney fees and time cost of litigants, leaving only \$8.2 billion in compensation to the Plaintiffs. That's an average of 57 percent of the total expenditures.

1.0

Finally, several current court

practices deter improvements and innovations in

products. For example, evidence of subsequent

improvements being offered in court as evidence

of previous defects discourages such

improvements. House Bill 916 would remove that

barrier. The state of the art defense and the

statute of repose suggested in the bill would

also prevent the retroactive application of new

knowledge and new standards of liability.

Let me just close with a couple comments regarding Carpenter Technology
Corporation specifically. We are a specialty steel producer and part of the American iron and steel industry. That industry has played a vital role in this state over the course of its history. You know the economic problems we've

had in this state as a result of restructuring of the steel industry, a main thrust of which was international competitiveness on their part.

2.4

We'll tell you that during 1989 our company, Carpenter, celebrated its centennial year. We felt very good about that one hundredth birthday because we are now seeing the results of a very difficult restructuring that we too lived through in the past five years, and the driving force on that restructuring was the imperative that we become globally competitive in order to maintain our economic strength.

That meant we rationalized facilities; we shut down a plant in Connecticut; we reduced costs including 28 percent reduction in the number of people we employed, and we refocused our strategy. Our strategy is working.

What you need to understand is that Carpenter makes critical stainless, high temperature, high nickel, high alloy steels that ultimately become critical parts in very complex systems that support the quality of life that we enjoy in this country.

We make stainless and cobalt-based steels that our customers fabricate into hip

1 2

joints, bone joints, bone screws and knee joints for surgical implants.

We make high strength and nickel based steels that become rotating parts in jet engines for military and commercial airplanes.

We make stainless steels that our customers fabricate into pumps, valves, fittings and fasteners for critical applications in power plants, oil drilling rigs and chemical processing plants. We make chrome silicon steels that our customers fabricate into automobile engine valves.

During our entire 100 years, we have been on the forefront of the development of new specialty steels. We and our customers have found the scientific and engineering keys to producing and fabricating critical parts that support our ability to drive automobiles, fly in jet planes, enjoy reliable energy sources and our steel--I don't know why I picked this one-even helps us enjoy an occasional beer.

You can see that Carpenter and its customers fabricate products with a high product liability risks. We have accepted that risk and rigorously administer our product quality

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

systems with full documentation of our process and testing results. At the same time, we and our customers are competing against foreign producers of automobiles, airplanes, fittings, fasteners, surgical implants and hundreds of consumer products requiring specialty steel parts.

1.5

It is imperative that you recognize that companies like Carpenter accept the risk associated with our products and simultaneously drive to stay globally cost competitive against companies in different countries with different human and social value systems.

You can help us by supporting House Bill 916 which, in our opinion, will bring a reasonable balance into the present system of determining whether or not a product liability award should be assessed and against whom. We are not asking you to do away with strict liability doctrine. We are not asking to do away or put limits on the amount of compensation awarded, and we are not asking to reduce the incentive of the manufacturer to make a product safe.

What we are asking is for you to

establish the principle and guideline that a product must be found defective in order for liability to be assessed. We strongly support the passage of House Bill 916. Thank you.

1.5

Now, Harvey Bradley has a comment or two about his company.

MR. BRADLEY: Members of the committee, my name is Harvey Goliath Bradley. I'm President of Bradley Lifting Corporation. We are manufacturers of fabricated machinery in the steel, aluminum and paper mills. We are 16 years old. We employ 45 people. The present liability system is not only a financial burden with the large companies but also for the small ones.

There seems to be no control on the amount of time and money spent in the discovery stage, which would make Christopher Columbus look like an amateur. For example, my company has two pending cases; one is six and a half years old. We have one two and a half. In the first case the Plaintiff was badly injured through no fault of theirs, but the legal technicalities of rival insurance companies and their lawyers have kept it going for nearly

seven years.

1

2

3

4

5

6

7

8

9

1.0

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Being an engineer, I would have settled this in the first six months. It was fairly clear and fairly adequate.

Case No. 2, a broken finger. The suit came in out of the blue. It occurred two years before I got the suit. The person injured was already back at work for 18 months and still doing the same job. However, my problems are just starting.

You know, as a small businessman you receive a suit it's like you got a hot potatoe in your hand. I lost that first suit by default because I sent it to the wrong insurance company. Over that two years we have changed insurance companies and the law had changed. Ιt had to go to the original insurance company. Βv the time one had looked at it and sent it back and resent it to the other one and they started to take action, I had received a letter from the court saying, when are you going to be appearing That was a court in Kentucky. There was today? no way.

The Plaintiff lawyer called me and said, "Are you going to be there?" I said,

"There is no way." Anyway, the insurance company lawyers are very smart and very capable, and I wish I could hire engineers of the same quality. They latched onto the nub of the situation and I was running between public notaries and getting testimonies and documents written out so they could reverse the decision and that's what they did in two months' time and got me back in court. Now it's on the back burner.

1.0

I have attended Interrogatories,
hearings and other dragged-out meetings of which
the Plaintiff, his lawyer, the Defendant and my
lawyer, our insurance company lawyer, the
employee's lawyer, the fringe-party lawyers and,
of course, the recorder. I sit back mentally
and I look at the cost of all of this in front
of me for one finger. It's ridiculous.

If you could pass this present

legislation with a reasonable statute of repose -- I would think ten years is reasonable. Even the lawyer said ten years was fine. I would think that would be great for my product. But, you must remember the life of a product depends on its use. If an airplane starts

falling out of the sky after about 15 to 20 years because of fatigue, use fatigue. It grows old.

2.5

All of the kinds of recycling and rehabilitation cannot beat replacing it. So, from a business point of view, I wish everybody would scrap everything in ten years' times.

It's the best thing that could happen to business.

Anyway, I'm going to cut a long story short. The lawyers talked about removing guards, making them difficult to remove. If I made them difficult -- I'm designing machines. You're talking to a designer now. I'm designing machines every day. If I made a guard difficult to remove, they won't remove it, so it won't get maintained properly or they will leave it off rather than screw around putting it back on.

There was a lot of wise words spoken today, but you should get on the business end of designing it and know how people use things and knowing that if you do this, they are not going to do a darn thing. You have got to make it as reasonably easy for people to do things as possible. That goes for protective guards too.

1	I'm prepared to answer any questions
2	at all about designing of machinery and things
3	like that because I have done it all my
4	lifetime.
5	CHAIRMAN COHEN: We appreciate that.
6	Any questions?
7	(No audible response)
8	CHAIRMAN COHEN: I would like to
9	know, any of you gentlemen active in the
10	Pennsylvania Chamber of Commerce?
11	MR. GRIGSBY: I am not.
12	MR. BRADLEY: I'm a member, but I
13	don't represent them.
14	CHAIRMAN COHEN: I was just asking that
15	because Chamber of Commerce just named Chief
16	Justice man of the year for 1988. It just
17	occurred to me we will be hearing all these
18	attacks on the Supreme Court seems to be some
19	discrepancy with that evaluation of Chief
2 0	Justice. I assume you would not be very happy
21	if the legislature would mandate that products
22	not be used after 15 years or so in order to
23	insure they were safe?
2 4	MR. BRADLEY: The life of a product
2 5	is a variable thing. What suits one industry

KEY REPORTERS (717) 757-4401 (YORK)

won't suit another. It's a question of abuse, how many cycles it's been put to and period of time. I would think that most machinery should go back to the manufacturer every ten years for an overhaul. It happens in my business. A person will say, this is getting pretty shot and they send it back and I give it a new lease on life. I'd say it's good for another five years. It saves them scrapping valuable machinery after only ten years of service.

2.1

CHAIRMAN COHEN: Is that standard practice to look into -- to have the manufacturer look into machinery after every five or ten years?

MR. BRADLEY: No, it's not standard practice.

MR. GRIGSBY: Being a farmer at heart, Mr. Chairman, I think you'll encounter a great deal of resistance from the agricultural forces of this Commonwealth because I have a 1949 Ford AM tractor that's been running very hard ever since. I'm sure that if somebody is going to look for defects they could find a lot of them, but it's never hurt anybody in all that time.

MR. ROEDEL: Speaking from a steel 1 2 industry standpoint, where equipment does last a long time, we recently put \$125 million hop mill 3 4 into Reading, Pennsylvania, that we hope to last 40 years because the hop mill that is there now 5 is 35 years old and is kept in good repair; but 6 it's not, in our opinion, the manufacturer's 7 8 responsibility. It becomes our responsibility 9 to maintain that equipment in a safe and well-10 maintained condition. 11 I think you cannot draw that broad 12 spectrum of 15 years and throw it out. 13

would not have very much in the steel industry left in the United States if you did that.

CHAIRMAN COHEN: That would be my feeling as well. Any other questions?

14

15

16

17

18

19

20

21

22

23

24

25

(No audible response)

Next witnesses is Karen Hicks.

MS. HICKS: Hello. My name is Karen Hicks. I'm National President of Dalkon Shield Information Network. I'm based in Bethlehem, Pennsylvania. I'm a resident of the State of Pennsylvania.

My personal story with Dalkon Shield began in 1971. We are now in 1989. Almost 20

years that it has affected my life, and to this day I have not been compensated for my injuries from the Dalkon Shield.

I divided Dalkon Shield history into two historical periods; the ancient period being the origin of the tragedy in '68, and the modern period modern period being the beginning of the Chapter 11 bankruptcy against Robins in 1985.

A. H. Robins is the manufacturer.

Our organization arose during this modern period, the last five years, out of a total lack of information to Dalkon Shield users, former Dalkon users, for what was more than a decade. To this day is still -- information is still spotty. Our organization is a nonprofit grass roots advocacy organization. We exist completely and totally on volunteer power and volunteer labor.

have asked other people today who is paying their bills. Nobody pays our bills. In fact, it costs me money to be here. I am passionately committed to the issue of defective products directly because of my personal experience, but also serving now as an advocacy organization and

having talked to thousands of other Dalkon Shield women.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

I have traveled to Richmond, Virginia, to the court hearings for the past three years. I have been there 15 times approximately. Because I felt that there were many issues that were not addressing the injured parties, I began to learn from the ground up when I first tried to meet with the judge I was told that he couldn't meet with litigants, direct litigants. I asked what's an litigant. I didn't even know. Today I am very proud to say Ι know a lot more about bankruptcy litigation and bankruptcy law than I ever thought I would have to in my entire lifetime.

The Dalkon Shield, earlier today

there was some -- I'm offended by a comment I

heard from one of the Representatives earlier

today who likened the Dalkon Shield as a scare

tactic and it's approaching Halloween and are

some of you supposed to be scared by the story

of Dalkon Shield. I certainly hope that you are

scared by the story of the Dalkon Shield. For

me it was a living hell for the better part of

my adult life. For ten years I was unaware that

the illnesses that I had repeatedly were caused by this defective product.

In 1985 I had a total hysterectomy on the one-week anniversary of my second marriage. The passion that I have for the issue sur-rounding deceptive tactics comes from the rage that has given me the energy to do this kind of work. The Dalkon Shield now is a symbol and only one of many. A recent book called Corporate Crime and Violence, Big Business Power and the Abuse of the Public Trust cites 36 cases of deception of public trust, not just Dalkon Shield.

I don't ever like to hear the case of the Dalkon Shield or others trivialized in any kind of way because those of us whose voices are getting stronger, whether we are Agent Orange victims or asbestos victims or DES victims or Thalidomide victims, we are coming together in the recognition that many of the tactics that are used involve suppressing tragedies like this for a very long time. So, something like the 15-year repose really would make many thousands, if not millions, of people unable to seek compensation.

I heard it said that the Dalkon Shield victims, this statute of repose in the new bill would not apply to Dalkon Shield victims. It absolutely would. The injuries began in early 1970's.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

There are still women in relation to a national publication where we were cited. had 500 telephone calls in April of 1989 from women who had no idea that their injuries and their own health histories were linked to this thing, their former use of the Dalkon Shield IUD. There are still many people, hundreds, maybe thousands of people unaware of the Dalkon Shield injuries. They would not be able to court οf law in the State οf approach a Pennsylvania.

Besides that, no one can because the solution for the Dalkon Shield tragedy was for a healthy robust company to seek the protection of a Chapter 11 of the U.S. Bankruptcy Code.

Therefore, now, whenever it becomes final and people may charge at this point that it is the Plaintiff's bar that is delaying the final resolution to that, I must point out in the first two and a half years of the bankruptcy

litigation there were only extensions and delays. The whole thing has been drawn out.

There may be some compensation. Most women will be disappointed with that compensation. There will be no punitive damages.

There will be no further liability ever allowed in the Dalkon Shield case. We are talking about an unsatisfactory resolution from a tragedy that's even somewhat accepted as resulting from a known defective product.

The thing that weighs on my mind a lot is the fact that this kind of corporate crime has only a civil redress at this time.

There are hardly any criminal prosecutions for these kinds of crimes. Many of us, including myself, feel that the corporation has used the shield, the A. H. Robins Company has used the shield of the corporation to really minimize its total liability in this particular case.

This type of corporate crime affects millions of unsuspecting people and potential victims. By contrast, street crime is one on one and it's single party. I don't mean to trivialize the trauma of street crime, but corporate crime affects potentially millions of

people. The entire public is put at risk for a case like willful and reckless endangerment of the public.

For that reason, the current form of the product liability bill for Pennsylvania is unsatisfactory to me and to victims like me. I have seen, unlike the Wharton professor, I have seen the list of the Civil Justice Coalition. I don't see one victims' organization on that list. They didn't approach my organization and ask for my support for the tort reform package in front of you.

I believe that the tort loss that we have should be made stronger than they are.

There are certainly excesses and counter arguments on either side at both ends and there must be a compromise somewhere, I agree, but we need to ensure that victims are protected.

I think that summarizes about all I wanted to say.

CHAIRMAN COHEN: Thank you very much. Any questions?

REPRESENTATIVE HECKLER: Thank you, Mr. Chairman. Apart from the statute of repose provisions which you indicate in the present

form would cut off some claims. Are there any other provisions of the Bill which you understand would have interfered either with the lawsuit which you brought or which should be available to other people who have been a victim of the kind of corporate conduct you're talking about?

MS. HICKS: I would have to get my notes out to be able to address that. I think there are, but let me get this other part.

Well, the state of the art, let's say. Dalkon Shield was state of the art at the time, was not widely acknowledged that there was scientific fraud, medical scientific fraud at the very first level. The inventor falsified his data and got it published.

They weren't at that time regulating medical devices at the FDA. The Dalkon Shield was a medical device. Pharmaceutical companies give very little data to the FDA. I'm not satisfied that even FDA approved drugs are necessarily safe. We are talking about deception. The drugs involved -- where there's clear fraud and deception in their invention and perpetration.

KEY REPORTERS (717) 757-4401 (YORK)

1 Also, eliminating punitive damages 2 for FDA approved drugs kind of goes along with I want to feel more confident that FDA is 3 that. 4 doing its job to protect me, and I certainly don't see evidence that it's a strong regulatory 5 6 agency, particularly in the area of drugs being 7 given to healthy people, not sick people; but in 8 the case where healthy people are given -- are 9 promised something that their life is going to 10 improve in some way. I will remain a skeptic; 11 that we have a sufficient strong regulatory 12 agency.

13

14

15

16

17

18

19

20

21

22

23

2.4

25

REPRESENTATIVE HECKLER: Thank you.

Let me just make the observation that I, as an elected official, I share some of your concerns generically about bureaucrats and their ability to make appropriate decisions, especially on important matters without appropriate public accountability.

I would make the observation that, both with regard to the state of the art and specifically the punitive -- bar on punitive damages which you infer, there's a specific exception to fraud in that language. It would have been to me the offensive cases that we hear

about involve the conduct of the asbestos companies in knowing that they had a harmful substance and concealing that and continuing to market. I'm not as familiar with all of the facts surrounding the Dalkon Shield, but that certainly is my understanding of the situation there.

I just don't see anything, with the possible exception of the statute of repose, in this legislation that would keep someone in a position of having been victimized by corporate crime from seeking redress. As I say, I have been looking today for people who want to reach some kind of jointure in terms of talking about the statute of repose and limitations or exceptions to that statute of repose where it is not reasonable for the victim to know that they have been victimized, whether it's by exposure to chemicals, or like the Dalkon Shield where the effects only become manifest over time.

I don't imagine that there's any member of this legislature who wants to prevent a victim, who was not reasonably on notice that they had been affected by a defective product, from being able to bring a suit.

is that, if we consider that there are strong tort laws now and we want to change them good for whom; good for business, in my opinion. But if we want to change them and do what I call make them more anti-consumer, or weaker -- look how long it has taken even in the cases where there have been fraud or deceit or willful reckless endangerment? Look how long it has taken for those people to be compensated.

I don't think you'll find asbestos victims either, or Agent Orange victims feeling satisfied that they have been duly compensated for their injuries. It's a struggle, a continual struggle.

I see that being more of a struggle and more difficult for future victims or the ones where there are products now, Dalkon Shield is just a symbol to me anymore. My fear is the other drugs, other devices, whatever, products that are out there right now.

REPRESENTATIVE HECKLER: As I say, it's my reading of this legislation it's not enough for us to say we are making things stronger or weaker. We have to deal with this

with a bit more precision. It's my understanding that, with possible exception of the
way in which the statute of repose is crafted,
that we are not talking about keeping you or
other people in those situations out of court.
Thank you, Mr. Chairman.

CHAIRMAN COHEN: Thank you very much for testifying.

MR. HOFFMAN: I was going to begin for the panel. My name is Peter Hoffman. I'm a lawyer in Philadelphia. I'd like to introduce the other Pennsylvanians that are here with this panel who will make presentations: Art Glatfelter of York, who is Chairman of the Criminal Justice Coalition; Peter Hickock from Harrisburg who is President of the W.O. Hickock Manufacturing Company; and Don Tortorice, a lawyer from here in Harrisburg.

It states on the agenda I'm here as a member of the Pennsylvania Defense Institute.

Until last week I was President of Pennsylvania

Defense Institute. I'm here in that capacity

and also as a lawyer who tries products

liability cases. It's been my privilege to represent Defendants, and it's also been by

privilege to represent Plaintiffs.

I represented Plaintiffs in products liability cases for both bodily injury and property damage and industrial accidents, aviation cases, consumer products, toxic torts, pharmaceutical products. It's been my privilege to work for the Pennsylvania Bar Institute and to have been a lecturer and author for them in their statewide products liability institutes in both in 1985 and 1988.

It's my opinion that this bill, House Bill 916, is a fair, balanced precise piece of legislation and I support it entirely and wholeheartedly.

As you were, I was moved by the testimony of Miss Hall this morning and Miss Wisniewski who talked about how they were affected and how their families were affected by exposure to toxic substances. I was moved by the testimony of Miss Hicks. It's my opinion, after reading the bill and studying it, and I agree with Representative Heckler in this regard, that the bill will not affect the rights of those people would have to sue a Defendant in a products liability case.

1 Representative Hagerty this afternoon 2 asked about the Azzerello case. She wanted to 3 know what the charge was and the state of the charge and state of the law was in Pennsylvania. 4 5 Let me read it to you. In all its precision and all its majesty, because when you're a Defendant 6 7 or representing a Defendant and you hear the charge, you will hear it three times. You hear 8 9 when the Plaintiff's attorney opens. You hear 10 it when the Plaintiff's attorney closes, and you 11 hear it when the judge charges the jury, at 12 which point the Plaintiff's attorney is nodding. 13 I can tell you when I have represented the 14 Plaintiff I've done The charge it. is 15 frightening charge.

16

17

18

19

20

21

22

23

24

25

It says, "The supplier of a product is guarantor of its safety". It was those words that caused Representative Hagerty to think that was the kind of charge that essentially instructed the jury to find for the Plaintiff. But the charge says more because it defines defective product. "The product must therefore be provided with every element necessary to make it safe for its intended use. If you find that the product, at the time it left the Defendant's

control, lacked any element necessary to make it safe for its intended use or contained any condition that made it unsafe for its intended use, then the product was defective and the Defendant is liable for all harm caused by such defect."

2.0

I suggest to you that that charge is not a balanced charge, and I agree with Professor Henderson that it should be amended and that this Act will be helpful in that regard.

CHAIRMAN COHEN: Was that charge upheld by the State Supreme Court?

MR. HOFFMAN: That is the charge mandated by the State Supremem Court, and it is the standard jury instruction that's put out by the Pennsylvania Bar Institute in reaction to that.

I want to talk about comparative causation. There was a question that was raised about comparative causation today and would the use of it at trial make things more cumbersome.

I can tell you the concept of comparative causation already exists and it exists now in three Superior Court cases which deal with it as

among Defendants; so the Superior Court has wrestled with it, and I believe had it not been for the precise language of 7102, as it currently exists, the Superior Court would have applied it in the products liability case with respect to the Plaintiff. It also exists in the asbestos cases, both the state court with the Martin case and the Bell case in the federal court.

1.0

With respect to warning, Section

8376, I want to make one comment about that.

Under Section 8376, in a failure to warn case,
the standards by which the Defendant would be
judged is what was known to the Defendant at the
time. That's not the state of the law in

Pennsylvania. The name of the case is Peg vs

General Motors. Under that case the manufacturer has a duty to warn regardless if he
knew of the risks or had reason to know. We
believe that Section 8376 writes what we believe
is wrong with respect to the Defendant.

I'll now turn the testimony over to Mr. Glatfelter.

MR. GLATFELTER: Thank you very much, Chairman Caligarone and Cohen, members of the

23456

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1

Labor and Judiciary Committees. I appreciate having this opportunity to make a very short statement on behalf of the Pennsylvania Civil Justice Coalition of which I'm Chairman. As both a Chairman and a concerned citizen and businessman, I have spent the better part of eight years now working to reform the civil

justice system. Before you are seven bills dealing with various reforms to this system. Civil Justice Coalition and its one thousand plus members endorse these legislative initiatives not because we feel the system needs dissolved, but because we feel it needs fine tuning. is proposed is not, in our estimation, a radical departure from current law. It will continue to ensure legitimate and proper rights of persons who suffer from wrongful or careless acts of others. It ensures fairness within the system. It eliminates fears that plaque the medical profession. It alleviates the practice of making anyone pay for all damages even if they are only slightly responsible; permit wrongdoers to be penalized and punished; enable our businesses to develop new products and devise

9

new techniques.

In short, if these bills are enacted into law they will inject predictability and balance back into the system. It will help foster a sense of individual responsibility for individual action or inaction.

Pennsylvania Civil Justice Coalition is a broad based coalition of more than 110 organizations representing various business trade associations, local political leaders and professional groups who actively support tort reform. Their involvement is indicative of the pervasive and ever-growing desire for some "sense" to be put back in a system that no longer exhibits any.

On their behalf, I urge your support in favorable action on House Bill 916 and House Bills 1436 through 1440.

I am an insurance agent. I have been an insurance agent for 42 years. I am a small businessman and I have heard a lot of comments made earlier today about small business. I can assure you with 42 years in this field dealing with primarily small business—and I happen, through my office, to ensure about 75 percent of

the volunteer fire departments in this state-that there is a serious problem with small
business. I am trying to fight it.

1

2

3

5

6

7

8

9

1.0

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

I take exception to the comment that was made this morning about who is going to I'll tell you who will benefit. benefit. Small business and the Commonwealth of Pennsylvania as whole will benefit by creation οf retention of jobs. I will be one of the people who will lose up front, because if we can do this, there's no doubt in my mind that over a period of time -- and I have seen it. I write business in 49 states. I can tell you states where this was done years ago where we have seen more insurance availability and certainly some reduction in premiums.

I have been through so many cycles in this business in 42 years that I can assure you it's a highly competitive business. If there's some predictability put back in this system, I think you will see the small business and the Commonwealth as a whole benefit because we will maybe quit sending our jobs overseas.

I thank you for your time and attention. Right now I'd like to introduce

Donald Tortorice, an attorney and a Board member of the Civil Justice Coalition to address each bill.

2.3

MR. TORTORICE: Chairman Caltagirone and Chairman Cohen, I think if we are talking specifically about the five general tort reform bills that comprise the rest of the package other than House Bill 916, which has taken the Lion's share of focus during all of the testimony today, that I reflect on a bit of history relating to the development of those bills.

When I first became active in the tort reform effort of the Chamber of Commerce, at that time it was called, it was apparent that those in business were pursuing bills, and you had all seen them, they had been introduced, which did more than just right the pendulum to a horizontal. That was essentially an attempt to move the pendulum in a very pro-business and anti- consumer, anti-Plaintiff kind of fashion.

On the Risk Control Committee two years ago, the then Chairman Bill Graham and I agreed that if we were going to do anything with respect to tort reform, whether it be a products

bill, whether it be a medical malpractice bill 1 or whether it be one of the specific bills, we 2 3 would have to first have a very strong Dutch 4 uncle talk with those of the moving members of the Chamber of Commerce and tell them that what 5 6 we have to ďО is not that which works necessarily to businesses' interest, but that 7 8 which is fair. For a couple of reasons.

One, to do so would be to expect this deliberative body, House of Representatives, to do, one, what we shouldn't be doing; and equally importantly, and from a practical standpoint more importantly, would be asking you to do what we know you wouldn't do.

We said, listen, boys and girls.

Let's sit down and take a look at the kinds of complaints we have had and see what we can do in order to redress what we genuinely think is inappropriate; what we genuinely think is unfair. At that time we decided that we would put aside and we would not pursue the kinds of things that really weren't inequitable.

You could see the bills that would put caps on awards. First they were proposed in statutory form and then they were proposed in

10

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

the form of the beginning of a process toward a necessary constitutional amendment, which would be necessary to do that in Pennsylvania.

2.3

You have seen a number of bills introduced attempts to limit or eliminate the contingency fee system, which essentially has been called and is to a large extent the poor man's keys to the courthouse.

We said, listen, let's not try to do those things that we know in our own hearts we should not be trying. Let's do those things which we think are fair and those things that we can go and look into the faces of legislators and try to convince them they should agree with us and do it.

The five specific bill package that we came up with is one that I think is imminently defensible in its objectives and in its fairness. I'm speaking with respect to each of the bills.

First of all, the reduction of present worth. The only thing that that bill does is reflect, in a very conservative way, the current value of money that is anticipated to be paid out as an annuity throughout the future,

determined by the amount to be paid out and the term over which it is to be paid out.

Let me anticipate a question that may come from the Committee because I've heard it before. In House Bill 1436 there is no specific authorization that a jury can consider inflation or that a jury can consider future increases in productivity as determined by an appropriate expert witness.

We believe that if the House believes it is necessary to specify that, we think it is probably true without specifying it, but if you think it is necessary to specify that and from the standpoint of the Civil Justice Coalition we do not object to it. The reason for it is because all of these factors; inflation, increased productivity and the current value of money, are all realistic, fair, facts of life that we are going to have to live with.

House Bill 1437, the frivolous claims bills. I haven't heard anybody rise to object to this bill. It requires that any Plaintiff or any Defendant, before he or she files papers, first read the papers; certify they are well grounded in fact; certify that the claims are

reasonably grounded in law and are not filed for the purposes of obstructors delay. I think even Len Sloane, the President of Pennsylvania Trial Lawyers Association, I think I quote him correctly, said they really didn't have a great deal of trouble with that particular Bill.

punitive damages in Pennsylvania today and we have limits. If anyone up there can tell me what the limits are, it will be the first time that I know. The phraseology used in appellate decisions to justify or to limit punitive damages are vague beyond my comprehension. Willfulness, wantonness, outrageous conduct, gross negligence, as applied practically, really mean nothing more than the sense of negligence plus.

We think that it would be fair, when we are talking about punitive damages, and keep in mind that this the only element of the civil law where we can visit punition, punishment upon someone. We do it in the civil law with preponderance of evidence, 51 percent -- really 50.1 percent. It's not beyond a reasonable doubt as is traditionally in all other cases

required for punition in our society.

What we have said is if we won't do away with punitive damages and for the deterrent effect, let's not rule them out altogether.

Let's define what is necessary in order to visit them upon a party.

We have defined it as being action that is a manifestation of an evil motive, or action which, pursuant to the evidence, is proved to have caused damages which the actor had a reason to know would occur, or which a reasonable person would have a reason to know a high degree of likelihood would be caused.

They are far-reaching standards, but we believe they are fair standards before through the civil law we exact punition upon a party. We also suggest that there is an appropriate nexus between punishment, between punition and whatever compensatory damages are or may be in a civil case.

The suggested standards we think is a very liberal one, 200 percent of the compensatory damages, so that, if in a civil suit \$100,000 in compensatory damages are awarded,

2.5

the trier of fact can recommend to the Court that up to another \$200,000 in penalty be visited upon the Defendant.

What we are suggesting to you is that there be another standard, rather a standard set. If you have another standard that you think would be fair, we will be happy to talk to you about it, but there should be some nexus, rather than having no guidelines at all as the Pennsylvania Supreme Court in the last year has said, a civil suit in which there's absolutely no compensatory damages can have punitive damage that is unlimited. That's what the Supreme Court said. We think that if that is the case, that is really why we have a body of criminal law. It should not be something that we have visited upon our civil law system.

Joint and several liability. Today
the law of Pennsylvania is that one who is one
percent liable could have to stand 100 percent
culpable financially. We think that doesn't
make any sense. We think it's unfair. We
suggest adjusting the system to this extent, and
we think it's a very, very modest extent. If
the Defendant is ten percent or less liable,

then all he should have to pay is his proportionate share of noneconomic damages pursuant to his culpability for the injury.

That is his noneconomic share. For all of the economic damages he is still fully jointly and severally liable.

Also, he should only have to stand responsible for pro rata share if he's less responsible than the Plaintiff who brings the action. If the Plaintiff is 20 percent culpable and a Defendant is five percent culpable, it doesn't seem a lot of sense that one who only has one-fourth of the culpability of the party bringing the action should have to pay 100 percent of the damages that are payable.

Finally, collateral sources. This is a bill which, quite frankly, has been visited with so many exceptions that it promises relatively little savings, but there are savings there. Under current Pennsylvania law, if a Claimant is paid for a loss of a limb or lost work or any payment from any third-party collateral source, the Plaintiff can go into court and can present his case as though he had received nothing. Any facts having to do from

payment from third parties cannot be mentioned at all in the proceeding. It would give rise to a mistrial.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Under any other circumstance the presentation case like that οf a constitute perjury, but, because of our collateral source rule, it's part of the way we do things. We suggest that if collateral sources have been paid, the jury be told about it. Not that they be deducted automatically, but you simply tell that body of people to whom we look for the resolution of all our civil law cases in this area; tell the jury about it.

Then we have listed exceptions, excepted from the rule that we propose would be life insurance paid for by the party who is making the claim, all life insurance, all pension benefits, all payments if there's federal subrogation, all health insurance or disability insurance that may have been paid by the Claimant himself or someone within his family so that the provident Plaintiff who has taken care of his family will not be punished as a result of his problems.

We also think that if there's any

subrogation that exists, the jury may also be told about that. The end effect being that what we have is to have presented a fair and complete story to that body of people to whom we look as a repository of appropriate results in our civil law system, the jury. Simply let them know.

Don't keep it out falsely and misleading.

1.0

2.3

Those are the five bills. We think they are fair. If you have any suggestions for making them more fair, we are more than ready to listen to you. Thank you.

CHAIRMAN COHEN: Last witness I believe.

MR. HICKOK: Good evening my name is

Peter Hickok. I'm President of Hickok

Manufacturing of Harrisburg, Pennsylvania. I am

also a member of the National Federation of

Independent Business/Pennsylvania and am here

today on their behalf.

With me today on my far left is

Timothy Lyden, State Director of NFIB Pennsylvania. NFIB Pennsylvania is the Commonwealth's largest small business organization,
representing well over 21,000 small business
owners. Our members comprise all sectors of the

economy. Their common tie is that they are all small indenpendent businesses.

We sincerely appreciate this opportunity to express our support for the package of liability reform bills before the Committee, House Bill 916, House Bill 1434 through House Bill 1440. The liability issue for some time has been one of the most serious issues facing small business. Reform of Pennsylvania's current liability system continues to be a top priority of NFIB Pennsylvania.

The costs of the liability crisis are very high. I could cover some statistics to show its impact. More effectively I feel a description of the impact that the runaway liability system has had on our small manufacturing business will give an even better picture.

Our business is a family-owned business founded by my great-great grandfather 145 years ago. We are a small machinery manufacturing company and our primary product is a machine that puts lines on paper. Our customers use our machines to produce loose-leaf paper, spiral notebooks, legal pads, et cetera.

Chances are, some of the legal pads you are using were lined by one of our machines.

In our 145 years of existence, our company has endured, among other things, foreign competition, the depression and hurricane Agnes.

I feel that we are still in operation today because we manufacture good products.

The constant threat of lawsuits does not affect our business. It affects our customers with regard to the type of product we can provide them, not to mention the costs of the product we provide them. I am here today because I know, as do so many other businesses, public and nonprofit agencies and consumers that the current liability system simply cannot be tolerated any further.

I want to say at the outset that neither I nor NFIB is interested in taking away an injured party's right to sue. If a business makes a product that is defective and that product injures someone, the business should be held liable. What we are interested in is bringing a level of common sense and fairness back to our liability system.

My experience with the liability

years ago with a lawsuit brought against us by a person who was hurt by one of our paper lining machines. Even though the machine's operating parts are unavoidably dangerous and common sense dictates that care must be taken when operating the machine, the person was hurt.

2.5

At this point in time, our machines did not have a safety guard, nor did the machines of any other company in the industry. However, after this accident, even before the person's lawsuit was completed, we immediately recognized the need and we accepted the blame, even though it was not entirely ours.

This is an example of how the liability system should work. The end result of this lawsuit was a safer product. But, despite the fact that we have greatly improved the safety of our machine with the inclusion of safety guards, numerous lawsuits where injury has occurred because these safety devices and procedures we have provided are not being used. We feel a liability system in which we are still liable for injuries over which we have no control is just not fair.

We manufacture a safe and productive machine. Yet, we constantly have to operate with the threat of a large judgment against us even if we have little or no responsibility for an accident. In other words, an unfair and unjust liability system could potentially do what foreign competition, natural disasters and depressions have been unable to do--put Hickok Manufacturing out of business.

This threat is not the only negative effect. The current liability system imposes uneccessary costs on our company in many other ways. Beyond the cost of our liability, insurance premiums is the cost of our company's resources, which must be diverted to defend against the numerous lawsuits with which we must contend. The deposition for the case in which I am now involved provides a good example. It involves one of our machines, for which we supplied the appropriate safety apparatus, but during the operation of which an accident occurred.

There are many co-defendants in this case, most of whom had nothing to do with the accident, but all of whom had to have attorneys

present for my deposition. As a result, there were an average of eight attorneys and a court reporter at my deposition for two-work weeks and a day. Multiply the average attorney's fee for eight attorneys times 11 work days and the cost clearly becomes overwhelming, and this is just for my deposition. Other costs include the engineering efforts to produce drawings for evidence in lawsuits. Most important, I had to be away from my business for over two weeks.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

The point of this is that, these lawsuits are not promoting a safer product. Τо think the contrary, we have to about manufacturing products that will withstand scrutiny in court. So twisted has liability thinking become that we actually have a disincentive to improve the safety of our product for fear that it will be claimed that we know that our machines are unsafe.

We have, of course, disregarded this disincentive and are manufacturing the safest product we can. Unfortunately, injuries may occur despite our best efforts to prevent them. The lawsuits that result from this are doing little more than diverting needed resources to

very unproductive uses.

If a person removes the safety shield from a circular saw or uses the saw in a way other than the way in which it was intended to be used, should the manufacturer be held liable if the manufacturer took all of the practical measures to prevent such misuse?

If a person is still using a product which was manufactured 30 years ago, is it realistic to hold the manufacturer of that product liable even though technological advances have made later generations of that product much safer? I know of no products that will last forever and continue to function as if they were brand-new. Is it reasonable to reduce awards to their present worth so that a Plaintiff does not receive an unfair windfall?

Is it fair to continue to allow those who initiate lawsuits that have no merit to go unpenalized for their actions?

Is it fair for a Defendant that shared only a small portion of the blame of an accident to nevertheless be responsible for the full judgment?

I could go on, but I will stop here

to say that the provisions of the liability 1 2 reform package address these very questions about our liable system. With the exception of 3 4 the reasonable limit of the statute of repose, 5 at no time do these proposals take away the 6 right to sue. We never want that right taken away from someone who is truly hurt by a 7 8 defective product, but we do want to remove the 9 abuse of that right. 10 NFIB Pennsylvania strongly believes

NFIB Pennsylvania strongly believes the time is now to bring fairness and common sense back to our liability system. We can no longer tolerate the system's ill effects.

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Again, thank you for this opportunity to express the views of small business.

CHAIRMAN COHEN: Thank you very much, Mr. Hickok. That concludes testimony this afternoon. Any questions?

(No audible response)

CHAIRMAN COHEN: I'd like to note very briefly, share with us approximately how many times suits have been brought against your company?

MR. HICKOK: I don't recall.

CHAIRMAN COHEN: Over what period of

time are we talking about? 1 2 MR. HICKOK: I don't recall specifically, but I can give you a general idea. 3 4 I believe starting about 1973, probably '73 or '74 was the first suit at a time when I just 5 started with the company. I believe we have had 6 about 10 to 15 lawsuits over that time frame. 7 8 CHAIRMAN COHEN: I quess your first accident was around 1973 or before 1973? 9 10 MR. HICKOK: I think it was in 1969, I believe; again, working from memory. 11 12 CHAIRMAN COHEN: How many of these 13 suits have been settled or decided? 14 MR. HICKOK: There are, at this 15 point, three pending suits. 16 CHAIRMAN COHEN: The others are over? 17 MR. HICKOK: Yes. 18 CHAIRMAN COHEN: For the first one where you did not have a safety quard which you 19 20 put it in subsequently, you accepted responsi-21 bility. Did you accept responsibility in the 22 other ones? 23 MR. HICKOK: In what sense? In some 24 cases --2.5 CHAIRMAN COHEN: Did you either

settle or lose them?

MR. HICKOK: Only that one case did we have a verdict against us. The remainder of the cases were either settled or thrown out. We have also had cases thrown out.

CHAIRMAN COHEN: You believe some other cases thrown out were frivolous cases?

CHAIRMAN COHEN: That's all of the questions I have. Thank you very much for coming.

MR. HICKOK: Apparently so.

I want to thank gentlemen from the bar institute for pointing out the bar institute has had an annual sessions on this. How far back are the annual sessions?

MR. HOFFMAN: Statewide products liability '85, '88, probably '82. We generally do them every two or three years.

CHAIRMAN COHEN: Okay. I will try to get copies of those.

 $\label{eq:MR.HOFFMAN:} \mbox{I will send them to}$ you.

CHAIRMAN COHEN: Thank you very much.

That concludes our hearing of this afternoon.

On behalf of Representative Caltagirone and I,

```
we thank everybody that is present.

At or about 6:15 p.m. the hearing

concluded)

*** ***
```

5

C E R T I F I C A T E

I, Karen J. Runk, Reporter, Notary

Public, duly commissioned and qualified in and

for the County of York, Commonwealth of

Pennsylvania, hereby certify that the foregoing

is a true and accurate transcript of my

stenotype notes taken by me and subsequently

reduced to computer printout under my

supervision, and that this copy is a correct

record of the same.

This certification does not apply to any reproduction of the same by any means unless under my direct control and/or supervision.

Dated this 20th day of November, 1989.

Karen J. Runk - Reporter