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1	COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES
2	COMMITTEE ON JUDICIARY
3	In re: Senate Bill 634
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5	Stenographic report of hearing held
6	in Room 140, Majority Caucus Room, Main Capitol Building, Harrisburg,
7	Pennsylvania
_ ′	Thursday,
8	November 8, 1990 11:00 a.m.
9	
10	HON. THOMAS R. CALTAGIRONE, CHAIRMAN Hon. Kevin Blaum, Subcommittee Chairman on
11	Crime and Corrections
	MEMBERS OF COMMITTEE ON JUDICIARY
12	Hon. Jerry Birmelin Hon. Paul McHale
13	Hon. Michael C. Gruitza Hon. Nicholas B. Moehlmann
14	Hon. Michael C. Gruitza Hon. Nicholas B. Moehlmann Hon. Lois S. Hagarty Hon. John F. Pressmann Hon. David W. Heckler Hon. Robert D. Reber Hon. David J. Mayernik Hon. Karen A. Ritter
15	Hon. David J. Mayernik Hon. Karen A. Ritter
	Also Present:
16	David Krantz, Executive Director
17	Mary Woolley, Republican Counsel
18	Mary Beth Marschik, Republican Research Analyst Katherine Manucci, Staff
19	
20	Reported by:
21	Ann-Marie P. Sweeney, Reporter
22	
23	ANN-MARIE P. SWEENEY 536 Orrs Bridge Road
24	Camp Hill, PA 17011 717-737-1367
25	17-737-1367 Hay allow. 1 46 al
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CHAIRMAN CALTAGIRONE: We'll open up today's hearing dealing with Senate Bill 634. We're here today to take testimony on Senate Bill 634, the legislation removing a statute of limitations for sexual offenses that involve anyone under 18 years of age.

Child abuse in any form is a tragedy, and many of the 23,323 child abuse cases reported last year involved sexual offenses. The number of reported and confirmed cases of child abuse, which include sexual offenses, increased last year to record proportions. The pain and scars of that abuse can last a lifetime.

Senate Bill 634 would allow a victim of child sexual abuse to take action against an accuser any time by removing any statute of limitations. State law has no statute of limitations for neglect or wrongful pain inflicted on a child by a parent or a guardian or someone living in the child's home. The committee must consider whether the same standards should be extended to child sexual abuse cases.

Let us begin the testimony. Before we start that, I'd like the members of the committee and the staff to please introduce themselves. If we could start with Jack.

REPRESENTATIVE PRESSMANN: Representative

John Pressmann.

REPRESENTATIVE REBER: Representative Bob Reber, Montgomery County.

REPRESENTATIVE HECKLER: Representative Dave Heckler, Bucks County.

REPRESENTATIVE BLAUM: Kevin Blaum, city of Wilkes-Barre.

MR. KRANTZ: Dave Krantz, Executive Director of the House Judiciary Committee.

CHAIRMAN CALTAGIRONE: And Mary Woolley was around somewhere.

REPRESENTATIVE HECKLER: She'll be back.
CHAIRMAN CALTAGIRONE: Okay.

We can start off with the first presenter, which would be Eric Paul.

MR. PAULEY: Thank you, Chairman Caltagirone, members of the committee.

District Attorneys have indicated that they are faced with a serious problem with child sexual abuse cases. It usually takes a number of years before the child comes forward about the allegations. Because of this, the general statute of limitations, which is two or five years, depending on if it's a felony or misdemeanor, will elapse and the child cannot take any repercussions, court action against the perpetrator of

that crime.

Senate Bill 634 would delay the start of the statute of limitations period on child sex offenses until the victim reaches 18. Under current law, a family or custodial relationship between the perpetrator and the victim must exist in order to delay the running of the statute of limitations until the child's 18th birthday. This bill would expand the law to include sexual offenses against a minor committed by any individual, not just parents and custodians.

An example of the present law is this:

An uncle who molested a child would have to be prosecuted within two or five years of the date of the offense. However, the uncle who would commit the same offense but resides in the house with the child or is responsible for the child welfare, that prosecution must occur within two or five years from the time the child reaches 18. This distinction appears to have little practical validity. The results can be absurd because the same offense can have differing time limitations depending upon when the perpetrator fits into this narrow exception.

Senate Bill 634 would protect the children of this Commonwealth from sexual abuse and neglect by enabling prosecutions to be brought against

perpetrators with a more lengthy period of time which applies to other offenses.

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Another concern with the current law is that you must be able to show that an injury has occurred by the sexual abuse. This is a problem, according to the district attorneys, because there's no physical evidence of sexual abuse. Therefore, it's hard for them to actually carry out the existing law.

The supporters of this legislation include the Allegheny County District Attorney's Office, the Pennsylvania District Attorneys Association, the Pennsylvania Coalition Against Rape.

Our office has worked with Mary Lou
Barton of the AG's office, who is Chief Deputy of the
Child Abuse Prosecutions Unit, and I was also aware
that in June a House Select Committee on Sexual Assault
and Domestic Violence issued a report which recommended
legislation to extend the statute of limitations.

Several States have enacted laws which extend the statute of limitations for crimes committed against a child which include Wisconsin, New Jersey, Ohio, Florida, Montana, and Washington, just to name a few. And those laws apply to everyone and not just parents or custodians.

This legislation passed overwhelmingly in

the Senate 45 to 3 on March 20, 1990, and Senator

Hopper would respectfully urge the House Judiciary

Committee to vote the measure out and get a full action

on the House.

CHAIRMAN CALTAGIRONE: Thank you, Eric.

Are there any questions from any of the members or staff?

(No response.)

CHAIRMAN CALTAGIRONE: Seeing none, thank you, Eric.

MR. PAULEY: Okay.

CHAIRMAN CALTAGIRONE: We'll next hear from Sue Cameron, Executive Director of the Pennsylvania Coalition Against Rape.

MS. CAMERON: Good morning, Mr. Chairman, members of the committee. I'm Sue Cameron, the Executive Director of the Pennsylvania Coalition Against Rape, and I'm pleased to present testimony to the committee on behalf of PCAR and its member centers.

PCAR, through the Department of Public Welfare, administers funds to 45 sexual assault centers across the State. We serve women, children, and men in 58 of Pennsylvania's 67 counties. Last year, those centers served more than 27,000 victims and others closely associated with the victims, including many

family members.

Four out of ten adult victims that were seen by centers are survivors of childhood sexual abuse. Since 1985, the number of adult victims has increased by 119 percent, and centers report that the most rapidly increasing victim population is adult survivors of incest and child sexual assault.

To understand the necessity and the importance of extending the statute of limitations for sexual offenses committed against children, one must first understand the dynamics of child sexual abuse and its devastating toll on the individual in society. The complexity and the very nature of child sexual abuse requires us to re-examine and revise our current laws.

manual, oral, or genital manipulation or contact
between and adult and child where the child is unable
to change or understand the adult behavior because of
the imbalance of physical, emotional, and psychological
power between the adult and the child. Children who
are sexually abused are victims of their age, their
naivete, and their trust in adult authority figures.
Paramount to the continuation of the abuse is the
offender's ability to coerce the child into silence.
In very young children it's the manipulation of their

desire to please the adult, their need for emotional and physical security. As the child gets older, the secret is kept through fear of physical harm, fear of the disruption of the family unit, fear that no one will believe them, and their feelings of shame and quilt.

Fear is the major factor in why children don't tell about sexual assault. The secrecy coerced by the offender and maintained out of fear eliminates accountability on the offender's part and allows the abuse to continue. Not unlike other sexual assault victims, the child's entire well-being is affected socially, emotionally, psychologically, and physically. The victim may experience a variety of immediate emotional and psychological problems. These include confusion, shock, fear, shame, anger, guilt, anxiety, isolation, depression and helplessness. Self-esteem is destroyed. There is no longer trust in themselves or anyone else.

It is estimated that a child is sexually abused or assaulted every two minutes. While the majority of child victims are between the ages of 8 and 13, incidents have occurring involving children as young as 2 months olds. Equally disturbing is the fact that between 80 and 90 percent of sexually abusive acts

are committed by individuals known to the child, both relatives and nonrelatives. It's also estimated that there are currently 34 million adult women in the United States who were sexually abused as children. This figure supports other research findings that estimate that one in four females will be sexually abused before they reach the age of 18. difficult to say how many adult males suffer the same kind of abuse, but some research suggests that one in seven boys will be abused as children. It is said that for every victim revealed, nine are never brought to the attention of the authorities. According to David Finkelhor, Associate Director of the Family Violence Research Program in New Hampshire, the cases actually uncovered by statisticians and researchers may represent only a tip of an unfathomable iceberg.

Offenders capitalize on a child's immaturity and trusting nature to fulfill their need for domination, approval, and/or recognition. The victim is exploited socially, emotionally, physically, and psychologically. Since in the majority of cases the victim knows the offender, sexual abuse is rarely a one-time occurrence. Studies conducted by Gene Abel at the Sexual Behavior Clinic at the New York State Psychiatric Institute reveal that the average offender

has abused a total of 76 victims all under the age of 14. The typical offender within the family has committed more than 80 acts of incest with a female victim or victims. Child molesters are responsible for more than 10 times the number of victims than is the average rapist.

It is estimated that less than 10 percent of all sexually abused victims receive treatment as children. As stated earlier, 4 out of 10 of the adult victims seen by Pennsylvania's sexual assault centers are survivors of child sexual abuse. On the average, these individuals wait a number of years before seeking help. PCAR's statistics show that 49 percent of adult survivors waited 5 years or less before coming forward; 30 percent reported that the abuse occurred between 6 and 10 years ago; another 21 percent reported that the abuse occurred more than 10 years ago.

Those individuals who do not disclose and receive help as children suffer from a number of problems as adults. They range from repression of the memories of abuse, eating disorders, compulsive behavior, self-hatred, sexual dysfunction, drug and/or alcohol abuse, chronic physical problems, and debilitating mental health problems - depression, phobias, panic disorders and suicidal tendencies.

Without proper treatment and support, they are unable to function as healthy adults within our society.

The harm caused by the abuse and the offender's ability to manipulate the victim clearly interferes with the victim's capacity to seek legal redress. In cases where the offender is a respected member of the community, such as a teacher, clergy, businessman or professional, the dynamics and the politics of the community may also interfere. It is difficult for a community to perceive that an outstanding member of the community could be guilty of so heinous a crime. Offender behavior is excused or minimized by the alleged offender's standing in the community. Decisions to prosecute may be influenced either suddenly or overtly by such standing. Decisions made about and for them as children may be less than satisfactory once the child has become an adult.

Once an adult survivor has sought help and is on the way to recovery, they seek ways to make their offender accountable; not an unreasonable pursuit. Survivors soon realize that criminal and civil statutes of limitations have expired. They are overwhelmed with feelings of helplessness and powerlessness. Victims call our office weekly expressing their dismay and frustration with the

current law. As one victim just last week so aptly put it, "He ruined my life. I am unable to work. I gave birth to his daughter. It just isn't fair. Why does the law let him get away with it? He is running around scot-free with everyone thinking he is a great guy."

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The dynamics of child sexual abuse prohibit many victims from achieving immediate criminal redress. Pennsylvania's current law effectively bans such redress to them as adults. Specifically, the tolling of statutes begins running from the time of the incident. Since the majority of child sexual abuse is ongoing and long-term, our Criminal Code may prevent prosecution for incidents that occurred when the abuse began. For instance, an offender who began sexually abusing a child at age 5 until age 16, when the abuse is first reported, cannot be prosecuted for offenses prior to age 11. Even if the law holds him accountable for the most recent offenses, legally six years of sexual abuse are erased for the offender but not for the victim. Senate Bill 634 addresses this issue.

Consideration of this legislation has raised a number of questions regarding the possible implications for the judicial system and those who may be prosecuted. In particular, concern has been raised over the issues of individuals bringing false charges,

may be 10 or more years old, the reliability of evidence, and the inclusion of all offenders, not just family members, in the legislation. PCAR wishes to address these concerns for the committee.

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First, in all categories of crime, there is an approximately 2 to 3 percent false reporting This figure holds true for both adult rate and child sexual abuse. According to Dr. Arthur Green at the Columbia University in New York, 95 percent of children who accuse adults of sexual abuse are telling the truth. Experts in the field believe that false recantations are far more common than false accusations. In a North Carolina study conducted by Everson and Boat, 8 percent of adolescents alleging sexual abuse were believed to have falsely recanted a true accusation. Changes in the story are often due to family pressure, guilt, and a lengthy court process. While there's always a possibility to abuse the law, rarely does anyone lie about sexual abuse. highly unlikely that an individual will fabricate a history of sexual abuse in light of the social stigma still surrounding its disclosure. The experience of centers supports research on the likelihood that false allegations will be made or in fact will not be made.

Clearly, this is the exception rather than the norm.

Pennsylvania law should be reflective of the norm

rather than driven by the exceptional situation.

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Second, prosecuting child sexual abuse cases is always difficult, whether the abuse occurred yesterday or more than 10 years ago. A year-long study of felony child sexual abuse cases conducted by Mimi Rose, Philadelphia Chief Assistant District Attorney, and Dr. Allan De Jong, Jefferson Medical College in Philadelphia, concluded that: First, proven cases of child sexual abuse usually have no physical evidence; and, second, the presence of physical evidence did not guarantee the conviction of the alleged perpetrator. Of the 115 cases that involved penetration charges, the legal outcome did not appear to be affected by the child's age, sex, type of sexual conduct, relationship to the prepetrator, number of victims, or perpetrator's duration of abuse, type of trial, testimony by physicians, or interval from disclosure to trial. According to Rose and De Jong, "We do not want these findings to be misinterpreted as a condemnation of physical evidence and forensic evidence collection. believe the findings support the idea that the essential elements in the prosecution of these cases are the quality of the history obtained and the ability

of the child to tell his or her story effectively."

Cases brought by adult survivors include their ability
as adults to tell their story accurately and
effectively, something that they were unable to do as
children.

Third, offenders subject to this proposed change in law must include nonrelatives. If adult survivors are unable to press charges against an offender who is not a relative, the offender is able to continue abusing new victims. The adult survivor not only seeks criminal redress for her or his victimization but to end the cycle of abuse perpetrated by the offenders against other children.

And finally, the decision to prosecute cases rests finally with the district attorney. Their judgment and the checks and balances within the judicial system must be given an opportunity to work. To not pass legislation out of fear of misuse by a few would be a grave injustice to the numerous adult survivors whose lives have been permanently scarred.

PCAR supports passage of Senate Bill 634 and urges the members of this committee to report the measure out of committee with one minor change. This past spring Title 18 of the Consolidated Statutes was amended to create a new sexual offense of aggravated

indecent assault. This offense, a second-degree felony, is charged in cases involving digital penetration. Paragraph 4 of Senate Bill 634 must be amended to include this new felony offense.

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With this amendment, PCAR urges the House Judiciary Committee to report the bill to the floor for final action during these closing days of the session. And the change that we're suggesting I think is understandable in that the original draft of this bill occurred prior to the change in Title 18.

Let me raise a parallel concern just for future acts in consideration, and that involves the issue of civil suits by victims in cases of sexual abuse. The current law provides for a two-year statute of limitations beyond the age of majority. We encourage the committee to consider extending the statute of limitations in civil cases to at least 12 years beyond the age of majority. Adult survivors may require lengthy and expensive counseling or therapy. Although criminal accountability may be foreclosed as an option, some financial accountability from the offender for pain and suffering should not be precluded from civil, if not criminal, action, and current law effectively does that. So we would suggest that hopefully next session the committee can begin to look

at the issue of civil liability. This is in line with the previously referenced recommendation of the House Committee on Rape Crisis and Domestic Violence Services, which endorsed this extension. What we estimate from our statistics if this change in civil law were made that about 80 percent of the adult survivors that our centers see would then at least have the potential for some kind of civil recourse.

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A second issue, and this is a new issue that's beginning to be looked at in States across the country in cases of civil action involves the concept of delayed discovery. It's not unusual for adult survivors to regain conscious memory of childhood abuse long after the expiration of any kind of statute of limitations. In effect, these persons are denied both criminal and civil recourse under current law. extending the statute of limitations to 12 years in civil cases may not suffice in these instances. The concept of delayed discovery, which is most often used in breach of trust, fraud, and medical malpractice suits, can be extended to include cases of childhood sexual abuse. Essentially, delayed discovery stops the clock on the statute of limitations in cases where the victim was unaware that they had been injured. regain their memory long after the statute has expired.

Other States have passed legislation extending or eliminating the statute of limitations in civil actions. They've also included in that some very strict procedural guidelines when the concept of delayed discovery is invoked, and we certainly have information to provide members of the committee on this issue.

So in addition to acting favorably on Senate Bill 634, we urge the committee to begin to address the issue of civil liability. Changes in law can never eliminate the devastation resulting in child sexual abuse, but the provisions of law can provide full range of criminal and civil redress to adults who as children have been its victims.

Thank you.

CHAIRMAN CALTAGIRONE: I want to recognize Chairman Nick Moehlmann from Lebanon, who has joined the panel.

Are there any questions? Representative Reber.

## BY REPRESENTATIVE REBER: (Of Ms. Cameron)

Q. Do you have any statistics as to the number of cases that would have or could have been prosecuted if this particular statute was in effect that because of its lack of existence it went

unprosecuted? I see in our information we have documentation from the Pennsylvania District Attorneys Association of a Wayne County case where the alleged sexual abuse took place in '85, '86 and wasn't brought to light until '89 and therefore it could not go forward. How many cases have fallen between the cracks? Is there any type of statistical analysis on that?

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We don't have particularly statistics. I can give you situations that I'm familiar with, and there are a number of instances where it may, different kinds of scenarios where it most often occurs. would be, for instance, where a fairly young child may in fact report abuse, it may be investigated, but because of the child's -- well, for a number of It may be because of the child's inability to articulate satisfactorily, to satisfy those that are investigating, a finding or a finding of an unfounded case may in fact result. That doesn't mean that the abuse did not occur. It means they were not able to demonstrate through the investigation sufficient to go forward bringing charges. As that child gets older, they certainly may become more articulate and able to satisfy what would have been the requirements necessary to bring a prosecution. Under current law, that

situation may be foreclosed to the victim and to the district attorney also.

- Q. Of course that dilemma is something that has existed since time immemorial wherever you have a child victim and/or a child witness situation, regardless of whether it's in the criminal side or the civil side.
  - A. That's right.
- Q. We have always had that problem from an evidentiary standpoint.
- A. There is always great difficulty in investigating cases of child sexual abuse. I think, though, the thing that we need to look at is do the provisions of law in fact hinder that investigation or do they in fact help it to go forward? And I think that's as we look at this change.

The other kind of scenario where it's difficult to get specific statistics are the situation that I mentioned where charges may -- a child may disclose abuse and the alleged perpetrator is a member of the community with some kind of standing, whatever that means, and it varies from community to community. There can be significant pressure brought on the child's parents, for instance, but the case can be handled in ways that don't affect that person's

standing in the community. In cases of clergy you end up where transfers are made, and what we find is that an offender known to someone in Pennsylvania is now in another State and another State and another State. In those kinds of situations, once the child reaches 18, there is no recourse. And you can say that everyone involved at the time of the incident made decisions that were perhaps what they thought were in that child's best interests, but I think by the time the child then reaches 18 they say, that wasn't in my best interest at all and I have no recourse, and I think this then provides that additional recourse that we feel is important for victims to recover.

- Q. One last question. On page 2 of your testimony you referenced "While the majority of child victims are between the ages of 8 and 13, instances have occurred involving children as young as 2 months old."
  - A. Um-hum.

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- Q. Just so I understand the ramifications of what this proposed legislation would do, let's take the two-month-old scenario.
  - A. Um-hum.
- Q. If in fact there was a single event at the age of 2 months and this statute was, this proposed

1	bill was law, we are talking conceivably just shy of 23
2	years later, correct?
3	A. That's right. Presuming that there is
4	first the recall is sufficient to satisfy the district
5	attorney. I think that's the check that you have.
6	Q. I understand the absurdity of the
7	example, but theoretically, it could stretch it out.
8	A. That's exactly right.
9	REPRESENTATIVE REBER: Thank you, Mr.
10	Chairman.
11	CHAIRMAN CALTAGIRONE: We've also had
12	Representatives McHale and Birmelin join us. And
13	Representative Ritter.
14	Are there any other questions?
15	(No response.)
16	CHAIRMAN CALTAGIRONE: No other
17	questions, okay, thank you very much.
18	We'll next hear from Cynthia Martelli.
19	(No response.)
20	CHAIRMAN CALTAGIRONE: We'll go on to Dr.
21	Puthenpurayil.
22	DR. PUTHENPURAYIL: Thank you, Mr.
23	Chairman and the members of the committee.
24	I am the father of a daughter who was
25	abused and through painful personal experience

discovered that the law in Pennsylvania was not adequate to protect children from sexual abuse. If you will bear with me, I would like to explain some of the circumstances of the events that occurred so that you can really appreciate my feelings.

I was born and raised in India as a member of a very traditional Christian family. The Christian church there dates back to the first century. My parents, my father is a farmer and he had 10 children. I was second of the 10 children. Two of my sisters died when I was young.

I completed my Master's degree and I was teaching at a college for about five years and then I decided that in order for me to help the rest of the family that it would be better for me if I came to the United States and got an advanced degree and went back to work there. So I came and joined the University of Pennsylvania as a graduate student in chemistry in 1962. I finished my Ph.D. in '66 and I decided to work a couple of years before I went back, so I started teaching at the McKeesport Campus of Penn State. There I happened to meet my present wife, who is American, and even when we got married we had every intention of returning to India to live.

But a year after we were married, our

first daughter was born, and when she was about four-months-old she developed a brain lesion. We took her to the hospital and the doctors said they thought it was cancer, so they did surgery and they inserted a shunt which runs from her brain into her heart, and she went through six brain surgeries in a period of about four months. And after that, the shunt started working so we were happy and she was having a fairly normal life. When she was four years old she started having seizures and so she was placed on a heavy dose of Phenobarbital and Dilantin. These are drugs that tend to slow down the brain activities. And she was on these drugs for about nine years.

Because my daughter was ill and then we had a son that was born about two years later, we decided to -- well, because of my daughter's condition, I decided that I could not go back to India because the medical facilities there would not be sufficient to take care of her problems. And since we decided to settle here, I thought I would try to bring one of my family members so that in case of an emergency, I would have somebody to watch my son when we took her to the hospital. So I brought my sister over and she stayed with us for five years and she went to school here.

Now she's living here and she's working here.

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My older brother, who also had 10 children, asked me if I would be able to bring one of his children over so that he can help the rest of the family. So his oldest son was married to a nurse so I was able to get her a visa and they came over and the only way I could keep them here was by allowing them to stay in my house. So after she came, she sponsored her husband, so my nephew was able to come over. And they lived with us for a little over four years. And he came here in 1978 and he lived with us until 1981. in the fall of 1983 we found out that my daughter was being sexually molested by this man. And we asked her about it and she was not able to say everything about it, she was so devastated. She never admitted to being raped for a long time. I took her for counseling for over two years and it took her until about a couple of years ago only that she was able to say to us that she was actually raped.

When we would ask her questions, she would say, "Well, you know, he did this, he did this, he did that." "And then what happened?" And she would reach a point and say, "Well, I don't remember. I don't want to talk about it." That's how she would react.

So when I found out the extent of the

abuse and so forth, I wanted to take action. As soon as I found out about it I wanted to take action and I asked her if she would be able to testify and she refused. She said, "No, I cannot do it." This man had her totally brainwashed, he had her convinced that the parents did not care about her, only he cared about her, and if she said anything to us, that the family will fall apart. So that's why she was not willing to say anything to anybody.

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But then after the counseling and so forth and when she got older she was able to see that she was, you know, being told lies by this guy and so she wanted to prosecute him. And I approached the district attorney's office and because of the tollings in the statute of 1985, he said there was some possibility but there had to be proof for use of force, there had to be proof for injury, and so forth.

So after we took her to the police officers, two different places because it happened in his apartment and in our house, finally he, the DA's office, decided that they were not going to prosecute, especially because he is now living in California. And I'm not blaming the DA's office. I think the letter of the law makes it very difficult to fault them to prosecute. But as a father, I could not live with that

decision, so I went to a private attorney and through the private attorney I filed a complaint before the presiding judge of Allegheny County, Judge Dauer. And after hearing the circumstances, Judge Dauer granted my petition. And therefore, now the case is being prosecuted. Well, the procedure for extradition is going on at this time. And I've been told by the lawyers that even if he's brought here and even if he's prosecuted, the chances of getting a conviction are less than 50-50 because of the way the law reads at this time.

And therefore I feel that this bill, Senate Bill 634, would correct a problem with this statute. This is -- the way the law is written is very unfair to the children because in most cases, in many cases, the children are unable to seek justice until they reach the age 18, and by that time it's too late.

And I would also request that a prohibition be added to the bill saying that this would be retroactive, because I happen to read a court decision where it says that the tollings in 1985 did not specifically say that this will be retroactive and therefore it will not apply to anything that happened before 1985.

If anybody has any questions, I would be

1 happy to answer them. 2 CHAIRMAN CALTAGIRONE: Questions? 3 (No response.) 4 CHAIRMAN CALTAGIRONE: Doctor, thank you 5 very much for your testimony. We appreciate it. 6 DR. PUTHENPURAYIL: Thank you. 7 CHAIRMAN CALTAGIRONE: Is Cynthia 8 Martelli here? 9 (No response.) 10 CHAIRMAN CALTAGIRONE: Dr. Stephen 11 Ludwig? Is Dr. Ludwig in the room? 12 (No response.) 13 CHAIRMAN CALTAGIRONE: We'll take a 5-minute break until the other two testifiers are 14 15 present. 16 I might add that we do have two pieces that I'd like to enter for the record from Allegheny 17 18 County and the Pennsylvania District Attorneys 19 Association, so that we could enter this into the 20 record. 21 (See Appendix for exhibits.) 22 CHAIRMAN CALTAGIRONE: We'll take a 23 5-minute break. 24 (Whereupon, a recess was taken at 11:50 25 a.m. The proceedings were resumed at 12:16 p.m.)

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CHAIRMAN CALTAGIRONE: We can start again, and we will start with Dr. Stephen Ludwig, and then I think Cynthia is here, so if you'd like to come up with the Doctor, Cynthia, you can give your testimony and then stand for questioning.

DR. LUDWIG: Good morning. My name is Stephen Ludwig. I'm a pediatrician at the Children's Hospital of Philadelphia and a Professor of Pediatrics at the University of Pennsylvania School of Medicine. For the last 16 years I've been working in the city of Philadelphia and around the State on the problem of child abuse, and in the last 10 years with a very heavy concentration on the problem of child sexual abuse.

In Pennsylvania, this problem has escalated quite dramatically, and in our own experience where we were seeing about 12 cases of child sexual abuse per year, we're now seeing more than 30 cases of child sexual abuse per month. So the numbers have increased many fold.

In Pennsylvania, in the Child Protective Services Law Reports from 1989, of the 12,000 cases, reported cases of child abuse in our State, approximately 50 percent, or 6,000 cases, were child sexual abuse, and these merely represent the tip of the iceberg because these are only the cases that are

reported to the Child Protective Service agency and involve a family member, whereas there are other cases that involve strangers as alleged perpetrators that would only be reported to the police.

Of those that are reported to the Child Protective Service agency, more than 4,500 of the 6,000 involve involuntary sexual intercourse or sexual assault which would be in the realm of touching or fondling of the child. In the National Incident Study of 1989 that was done by the Federal government, it was shown that child sexual abuse involved .9 per thousand males and 3.5 per thousand females, making it an extremely widespread problem in our society.

There are several reasons that I would support the passage of Senate Bill 634 in order that the statute of limitations be extended in these cases of more, quote, unquote, "minor," that is less physical perhaps contact but nonetheless serious cases of child sexual abuse, as well, of course, as the more serious cases.

One thing is that we find in our experience that disclosure of sexual abuse occurs a long time after the episode may occur. Some children do not get around to revealing the problem until months or years after it has happened to them. And this

occurs for many reasons. For one, many of the children involved in this kind of crime are young victims. Ten percent of the patients that we see at the Children's Hospital are less than 4 years old. The statewide statistics show that an additional 33 percent, so a total of 43 percent, are children who are less than 9 years old.

Of those who are particularly young, these children do not yet have the ability in a developmental sense to tell us what has happened to them. Their sequencing of events, their vocabulary, their ability to place things in terms of time, that this happened on this certain day, those abilities are not developed in children that age and it may take a year or two or more until they have the ability to look back and tell us what happened to them.

In addition, we know that many children's sexual abuse encounters start when they are this young, particularly in the intrafamilial type of sexual abuse, that the contacts start early and the abuser or the perpetrator escalates those episodes as time goes on. So it's important that we would have the ability to hear from these children across a long period of time.

We know that the effects of child sexual abuse are lifelong, and though an event of sexual abuse

may have occurred at one point in time, the child may have the ability to cover that up, to not allow it to affect him or her until a later point in time, so that as the child reaches a point in time where they're beginning their own sexual awareness, perhaps in the young teenage years or later, it is only then that past episodes of abuse will come to their memory and will interfere with their ability to sexually mature.

We know further that incest and intrafamilial abuse, there may be ongoing contact with the perpetrator and that this perpetrator may continue to, although not -- may continue to abuse the child, but even if they don't continue to abuse the child, may continue to be a force which will work against the child's disclosure. And so again, even though an episode may have occurred several years previously, it is only when the child gains strength and gains the ability to function outside the family system that they will then have the ability to report the abuse to us.

The perpetrators that we see are particularly powerful in their ability to repress this information by telling the child that they will be taken away, by telling the child that the family will be destroyed, by threatening the child physically, by other forms of intimidation they have the potential to

keep this information quiet over a number of years, and again, an expanded statute of limitations would allow us to seek the proper remedy to this crime when it comes to light.

Additionally, besides the perpetrator's power in repressing the information, in some families there also is a component of the second parent, the mother, we could use as an example, may be in complicity with the child sexual abuse or that the child may have come to her and told her that they were being abused and yet the mother chooses not to take any action. And again, this is a force which works against disclosure and will keep the child from disclosing until they reach an age and suitable maturity so that they can speak for themselves.

So for all these reasons, I would support Senate Bill 634. I think we know that the affects of sexual abuse go on for a long time. We should allow the victims of this crime a sufficient time to report to us that the crime has been committed and be able to take action.

CHAIRMAN CALTAGIRONE: Thank you, Doctor.

Cindy, if you would indicate who you are

for the record and provide us with your testimony.

MS. MARTELLI: My name is Cynthia

Martelli. I'm an Assistant District Attorney in the Philadelphia District Attorney's Office. I've been an attorney for 11 years, I've been in the DA's office for 6 years, and I've been a member of the Child Abuse Unit, specifically I've been the Chief of the Child Abuse Unit, and I've been working in that capacity for about 3-plus years now. I have prepared written testimony here.

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On behalf of the Pennsylvania District Attorneys Association, I am here to indicate today my support for Senate Bill 634 for the following reasons: As the statute of limitations currently exists, we have two major obstacles to the successful prosecution of child abuse cases. Specifically, the first obstacle is that as it presently reads, the tolling statute doesn't even apply to sexual assaults against children. statute speaks only of injuries to the person caused by a wrongful act or neglect or unlawful violence or negligence. Now, we have been able to successfully argue that this language embraces sexual assaults by virtue of a sexual assault constituting a wrongful act. Clearly, the statute applies to physical injuries, but since there is no specific language targeting sexual offenses, we've had to make this argument. And while we have been successful in convincing our courts that

the statute does apply to sexual offenses, it's often been a very arduous and uphill battle to convince some of our judges of this.

And we argue again that injuries to the person constitutes not just physical injuries, injuries that you can see on the child's body, but injuries internally, emotionally, and mentally to the child which are caused by sexual assaults.

have a second obstacle, which is we have to establish that the perpetrator is either a parent, a person responsible for the child's welfare, an individual residing in the same home, or a paramour of the child's parent. Now, in a lot of the cases it's very clear, like a parent or mommy's boyfriend or something like that or an adult who resides in the home, mommy's brother. Again, somebody who clearly falls within the statute. But unfortunately, unless that situation exists, we have a very difficult time in establishing that any other adult would be a person responsible for the child's welfare.

For example, what do you do in a situation where you have a visitor to the home, an adult visitor, an adult family member who is not, per se, responsible for the child's welfare but visits the

child and might even take the child out on an excursion and bring it back in an hour or two and during that period this adult sexually molested that child? This is not a person, according to our courts, who is responsible for the child's welfare.

We've had situations where grandmom's boyfriend, who is a grandfather figure to the child but isn't actively involved in the child's well-being on a day-to-day basis, will sexually molest the child, and the courts have held, no, that's not a person who's responsible for the child's welfare. Similarly with friends of the family, similarly with neighbors. The courts refuse to hold that these people are responsible for the child's welfare.

We have made the argument that any adult who takes a child away from the custody of his parent or rightful guardian for a short period of time and then brings that child back, we have argued that that person is a person responsible for the child's welfare. Our courts are not buying it. And the reason for that, I believe, is that because of the context in which that phrase occurs.

As I stated in my testimony, it is placed in the middle of the other nouns from which it takes on its coloring and hue; i.e., parent, paramour of parent,

person living in the household. Obviously, grandaddy's figure who visits occasionally or neighbor who lives next door and sees the child occasionally doesn't constitute a parent or a paramour or anybody of that ilk. So the courts have rejected that, and as a result, in many cases we've had children who have been molested by other adults in their lives and these cases are not actionable if the child does not disclose in a timely fashion.

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Which brings me to the next point, as Dr. Ludwig has already told you. Children simply don't disclose this at the outset of the abuse. There are a lot of factors that inhibit the child's ability to tell. One, and I think the first and foremost thing that we certainly can't lose sight of is that children are children and as such they're taught to be subservient, polite, obedient and respectful of their They don't have the emotional, mental, and elders. educational skills to take control in a situation, to act responsibly and to act logically and to say, okay, this thing is wrong so I'm going to put a stop to it. Kids don't know how to do that. As a result of which, they take no action.

And then we have a whole other panoply of factors that come into play, such as the subtle, overt,

and covert influences that prevent a child from If it's an intrafamilial situation, the child is torn between feelings of love for the parent and dislike for what the parent is doing. Some children don't know it's wrong if daddy starts off teaching them at a very early age through this gradual escalation that Dr. Ludwig has already mentioned. They don't know it's wrong until they get to a certain age, and by that time, three, four, five, maybe seven years have passed. And we have a two-year and a five-year statute of limitations applicable to these crimes. The two-year statute of limitations is applicable to misdemeanors,. the five-year is to felonies. And not infrequently we have kids who simply will not disclose within a two-year period of time. It's just too short a period for the child to have assimilated all this trauma and to have become strong enough to take a stand against it.

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We frequently have a situation where a child will tell between the two years and five-year period, and this is what is very problematic to our prosecution of these two cases. We are left in a situation where we've got the felony, we have a rape or an IDSI, an involuntary deviate sexual intercourse, but we don't have anything else. We don't have corrupting

the morals of a minor, we don't have indecent assault, we don't have indecent exposure, we don't have any of those misdemeanors. So we have to go to court with everything or nothing, and we're totally taking away from the jury or the judge, the factfinder, any possibility of a compromised verdict. And in many of these cases judges and juries will say, well, something went on here, we're not sure exactly what. We believe the child was sexually abused in some way, but we can't say beyond a reasonable doubt that it was rape, i.e. penetration of the vagina by a penis; or IDSI, penetration of the mouth or the anus by a penis, we can't say that beyond a reasonable doubt, so we have to say "not guilty." And the kids are traumatized by this. It's a further trauma to them after what they've already suffered.

This is a situation that we've had not infrequently in Philadelphia, at least, and I can give you two specific examples that just happened very recently. We had a ballet teacher who was accused of sexually molesting one of her students, and this child was so traumatized by what happened and so seduced by the dream of being a famous and beautiful ballerina, which her ballet teacher told her she could be because she had such great potential, that this child blocked

and inhibited what had happened before, and it happened when she was 7 and 8. The child did not disclose until she was 12, just within the statute of limitations for involuntary deviate sexual intercourse. We had the five-year period. We lost all the indecent contact charges because she hadn't reported within two years.

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We went to trial and it was a very high profile case because the ballet teacher supposedly had connections to the mafia and had a very high-powered lawyer, and the judge basically believed this child but there was something that wasn't right. There was a lot of other things that were problematic with the case and it was a "not guilty," and after what this child went through in terms of her therapy and her healing process and having to disclose and relate in a court of law, and it was a packed courtroom because the whole community showed up in support for this famous ballet teacher, and the "not guilty" was very devastating for this child. I think if we had misdemeanors in that case we would have gotten a conviction on something.

Similarly, we had a case with grandmom's boyfriend, who was the grandfather figure to a little girl, and he takes her out of the house one day on a normal outing -- in fact, her name was Cindy, her mother's name was Cindy, and her therapist was Cindy,

and I had the case two years ago when I was in the unit and my name is Cindy, so any time anybody said, "Cindy," we all turned our heads and said, "Which one do you want?"

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But what happened in that case, again, the child did not disclose until after the two-year period had run for misdemeanors and we were left with one charge - rape - and nothing else. And granddad came over, or the grandfather figure came over, took the girl out of her house to his trailer for a normal outing, he did this routinely once a week, a couple times a week, but the court found, one, he wasn't, quote, "a person responsible for the child's welfare," so I lost all my misdemeanors. We went to trial and it was a hung jury, and right now even as we speak it's being retried again, so I can't tell you what the outcome is going to be, but it's a very difficult case because the only evidence we have is the credibility of the child, her word against his word. And the jury that I tried had a very difficult time in understanding how come this is so long ago? How come it happened such a long time ago? And why do we only have one charge? If you had given us something else, maybe we could have compromised on it, but we couldn't say beyond a reasonable doubt that it was rape.

that work at inhibiting disclosure in children for many, many years, and again, I can't stress too much that the routine is that kids don't tell immediately. When we have a case where a child is touched improperly and immediately runs home and tells mommy, we're ecstatic. It just doesn't come down the road that often. The norm is children who tell a year, 2 years or even 5, 10 years or more because they simply can't deal with it, they need therapy and counseling to get strong enough to handle it.

So for those reasons, for all the factors

So I support this statute. I think it corrects a lot of the problems that currently exist with the tolling provision and it would allow us to revive prosecution of misdemeanors and felonies of children who just can't tell and don't tell for a considerable length of time.

CHAIRMAN CALTAGIRONE: Thank you.

You have a question?

REPRESENTATIVE HECKLER: Thank you, Mr.

Chairman.

BY REPRESENTATIVE HECKLER: (Of Ms. Martelli)

Q. I have just a couple of questions about the language of the bill, and I assume that you have a copy available?

A. Um-hum.

- Q. One, it's been suggested that the newly created crime of aggravated indecent assault be added to the list of offenses which the commission of which would result in tolling the statute, or whatever. I'm not stating it properly. I assume that you wouldn't see any reason, from a prosecutor's perspective, that that should not be included?
- A. Well, I looked at the phrase "indecent contact" to embrace, one, indecent assault and aggravated indecent assault. It's sort of assumed under the same umbrella, which is why I thought you did it that way. Certainly if you wanted to specify both those two charges, I think that would be appropriate.
- Q. Okay. A second question. I was kind of put off by the wording of the language that's presently in law. You know, it seems to me that if you were starting out to write the concepts you might write them a little bit differently and more succinctly, but when we start out with the language "a child is under the age of 18 years," in the language that's presently in the law, we are then told who the child is. "Where the crime involves injuries to the person of the child," and then of course there's the connection with the child's parent. I don't see any similar connective

language in 4, in the language that this bill would add, and I'm wondering if we need to make clear, and again, it's just a nitpicky lawyer kind of thing, but that we need to make clear that the child who is under the age of 18 years is indeed the child who is the victim of one or more of these crimes. That's implicit. Obviously, that's what's intended, but I just wonder if we need to clean that up, and if you have any thoughts about it as somebody who's going to have to make use of our handiwork if we succeed in getting this done?

- A. I think certainly we'd like to see specific language and anything that's expressed is then not subject to interpretation. Perhaps if you were to word something like, "a child is under 18 years of age and is a victim of any of the following crimes," and then list the crimes.
- Q. Thank you. Counsel Woolley, just as we were sitting here, came up with language, "a child is under 18 years of age and where the child is a victim of a crime involving incest," and then the rest of the list. Okay. Great. So that that was the only concern I had.

REPRESENTATIVE HECKLER: Other than that, Mr. Chairman, I would agree. Although my prosecutorial

experience is getting ever more dimly into ancient history, I can remember a couple of cases, one that I was relating to you during the recess involving a family of a number of daughters, each of whom had been victimized during a particular window of their lives, and we were able to prevent the victimization of the last daughter because the eldest daughter finally was able to break through and acknowledge what had happened and then confirmed that each of her sisters had been victimized during a period of their lives. And there's no question that this goes on and that it frequently comes to light later.

There are, I don't think we should be under any illusions that there will be many cases that will be hard or impossible to prosecute, even though we get the statute of limitations out of the way just because of the proof problems involving cases 10 or 15 years in the past, but there are certainly, and that's the case I always think of. That was a situation in which we were able to prevent, within which we were able to help the girl who was presently the victim acknowledge what was happening to be a witness, but there are other situations in which that won't happen but the perpetrator will be a danger to the community as a whole, and so I certainly urge that we do move

forward with this legislation, having cleaned up any possible ambiguities.

Thanks.

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CHAIRMAN CALTAGIRONE: Thank you.

I want to acknowledge Representative Hagarty for the record has joined us.

REPRESENTATIVE HAGARTY: Excuse my lateness. My car did not cooperate today.

CHAIRMAN CALTAGIRONE: Are there any other questions from members or staff?

(No response.)

CHAIRMAN CALTAGIRONE: I want to thank both of you for taking the time out of I know very busy schedules to testify before us today, and I would hope that if we do get a quorum tomorrow, and I know it's kind of different calling for a meeting on Friday, but I wanted to try to get some of this legislation, including this bill, ready for action next week. Ιf we're able to get the bill out, we'll do it tomorrow. If not, we're certainly going to do it off the floor ultimately on Monday, so that before the session ends I would hope we could get this piece of legislation into law. And that's the total if we get the cooperation, hopefully, of the leadership, we're certainly going to do our best to get that on the books.

And I want to thank you. That will conclude our hearing for today. (Whereupon, the proceedings were concluded at 12:45 p.m.) 

I hereby certify that the proceedings and evidence are contained fully and accurately in the notes taken by me during the hearing of the within cause, and that this is a true and correct transcript of the same.

Ann-Marie P. Sweeney

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Ann-Marie P. Sweeney 536 Orrs Bridge Road Camp Hill, PA 17011 717-737-1367