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1	COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES
2	HOUSE JUDICIARY COMMITTEE
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4	In Re: House Bill 127
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6	Stenographic report of hearing held at
7	Oxford Center, 301 Grant Street Pittsburgh, Pennsylvania, on
8	THURSDAY
9	SEPTEMBER 19, 1991
10	HONORABLE FRANK DERMODY, CHAIRMAN
11	MEMBERS OF HOUSE JUDICIARY COMMITTEE  Hon. Karen Ritter Hon. Chris McNally
12	Hon. Gregory Fajt
13	Also Present:
14	David Krantz
15	Galina Milohov Kathy Manucci
16	Rathy Manucci
17	Reported by: Cathy R. Mull, Reporter
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## INDEX TO WITNESSES Representative Christopher McNally Thomas Capozoli, Arson Investigator, City of Pittsburgh

## P.R.O.C.E.E.D.I.N.G.S

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McNally's bill.

2 CHAIRMAN DERMODY: Good morning.

My name is Frank Dermody. I am the State
Representative from the 33rd District, right here
in Allegheny County. It is my pleasure to be the
Acting Chairman here this morning for the hearing
on House Bill 127, which is Representative

Before we get started, I would like to thank Duquesne Light for letting us meet here today. I would like to get the panel and the staff to introduce themselves.

REPRESENTATIVE FAJT: Greg Fajt,

Allegheny County.

REPRESENTATIVE RITTER: Karen

16 Ritter, Lehigh County.

CHAIRMAN DERMODY: We are done.

MR. KRANTZ: David Krantz,

Executive Director of the Committee.

MS. MILOHOV: Galina Milohov.

MS. MANUCCI: Kathy Manucci,

Secretary for the Committee.

CHAIRMAN DERMODY: Thank you.

Representative McNally will be the first witness.

REPRESENTATIVE McNALLY: Good

morning, everyone. Thanks very much for coming to Pittsburgh to talk about House Bill 127. I think it is a very important piece of legislation and let me say at the outset, I want to credit the introduction of this legislation to the Pittsburgh Fire Department, Mr. Thomas Capozoli, who is an Arson Investigator with the City of Pittsburgh. He asked me to review this legislation that had been enacted in New York State and if I thought it would be a good idea to introduce it here in Pennsylvania. And that suggestion was made to me, not only at the initiative of Mr. Capozoli, but other firefighters here in the City of Pittsburgh.

The requirements of the Bill, I think, are pretty simple and straight forward and they are summarized in Section 1 of the Bill. That would simply require a physician, resident, medical assistant or public health nurse who is licensed to practice in Pennsylvania, or any other health care worker, to report burn injuries that are treated by that health care professional to a central authority, specifically the State Fire Marshal.

The original intent of this legislation in

New York, I think, was to aid arson investigators in tracking down the potential arsonists. Arson is inherently, I think, a very difficult crime to investigate and prosecute and convict. It is, I think, typically done at night and an arsonist takes great pains in order to avoid being detected and, of course, a lot of the evidence, I think, is probably destroyed in the course of the fire. But one piece of evidence that sometimes remains are injuries that the arsonist sustains in committing his or her crime.

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By creating a central system of reporting burn injuries, it would allow arson investigators throughout the state to detect potential arsonists and then to build a case against them.

That is the primary purpose, but one of the secondary benefits of this legislation is that it helps in the detection of child abuse, because one form of child abuse involves burning and scalding, and so this would aid our Children and Youth Services workers in detecting potential child abuse.

That summarizes the legislation. I believe that it is a very simple and straight forward piece of legislation that creates really

very few administrative burdens for either the health care industry or for the state and yet it would yield, I think, very substantial benefits. This is something simple and easy that we can do that may have, I think, a fairly significant effect on enforcing laws that are already on the books.

With that, I would just like to turn it over to Mr. Capozoli.

MR. CAPOZOLI: Thank you. My name is Thomas Capozoli. It was spelled wrong on the letter. There is only one P, one Z and one L, but that's okay.

I have been with the Pittsburgh Fire

Department, I am about to complete my 19th year of service. The last four years I have been assigned to the Fire Investigative Unit with the City of Pittsburgh. In 1990, I was fortunate enough to be selected to attend the New York State Academy of Fire Science, which is in Montour Falls, which is probably one of the two best fire science colleges in the country. The only one that has more credibility than New York State's would be the National Fire Academy.

The course that I had taken up in New York

was an arson detection course that was a combination of a two-week course given at the Fire Academy for arson detection and a two-week course given at Glenco, Georgia, federal training center for advanced arson for profit. It was an excellent course. In my opinion, it was the best course I have ever taken.

Two of the instructors that we had for the arson detection course, one is a Sergeant with the Seneca Falls Police Department. He is also a fire investigator. The other was a DA's -- liaison between the DA's office and the police community as far as arson cases go, and they told me about the bill that New York State had about reporting burns and I thought that it was a good bill.

They thought it would be nice if other states could be involved. I think New York State was the second state to get this bill.

Pennsylvania, hopefully, would be the third and they would like Pennsylvania to be involved because their largest border is with Pennsylvania, and a lot of times some of the people that get burned, knowing that there is a burn bill in New York, just cross the border into Pennsylvania where there is no bill and Pennsylvania would

reciprocate with New York and vice versa.

The interesting side effect of the Bill was, as Mr. McNally said, was the child abuse. As a matter of fact, when I had called up to New York and talked to a Mr. Burratelli, I believe it was, I wanted to see if he could give me some actual numbers of how many child abusers they had caught and how many arsonists they had caught.

It is kind of difficult because of the size of New York, people call and get the information or they call a hospital before they call Albany, the Office of Fire Prevention and Control, to see if any burns had been reported in Seneca Falls, but unfortunately when Seneca Falls makes a conviction or whatever community makes a conviction, they don't always tell Albany. So some of the numbers may not be as high as I know they are.

But when I talked with Mr. Burratelli, he had said it was about a week before they had caught a mother that was using scalding water to train her son to use the potty and so in my respects, as far as catching an arsonist, I certainly hope that this Bill gets passed. As far as curbing or maybe putting a detraction for child

abuse or taking a child off someone who may be abusing their son or daughter, I think is important.

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According to the August issue of Fire
House Magazine, 1991, according to the FBI
reporting of the UCR's, arson is -- has gone up in
the northeast 8 percent since last year. The
biggest is in cities between 100 and 200,000 and
half a million and a million. If the recession
continues or even if the drug war escalates -- 1
mean, right now they are just shooting each other
in Homewood. Sooner or later they may be throwing
fire bombs at each other. This would definitely
help us. I am sure if it does escalate or if it
does continue -- it is not hard to sell your house
back to the insurance company as long as you don't
get caught.

personally, we have called twice -- we have two cases pending now that, one we turned over to the Bureau of Alcohol, Tobacco and Fire Arms because an individual was burned setting a fire. It took us almost a week. You call the hospital and say -- we had information that the fellow that set the fire had burned himself. So we called the hospital that we knew he had gone to

and they wouldn't give us the information. So we had to go get a Subpoena and all of this other stuff. So it was about three or four days before we could even talk to the fellow about the burn.

This would definitely help us here because within 72 hours or even if we were to call the hospital tomorrow and say, well, the Burn Bill says you have to let us know, they would have to let us know and it would make it easier for us.

We caught a gentleman, his trial is coming up next month. We feel he poured gasoline through a house filled with tires and when he lit it, the whole house blew up and he sustained burns on his arm which would not have been reported to us because this Bill didn't exist, but when we went to his house to talk to him, we saw the burns on his arm.

The reason I have gone to Mr. McNally and not my local legislator who is Mr. Gigliotti is because Chris' father and uncle are Battalion Chiefs in the City of Pittsburgh Bureau of Fire and I felt that if he had any questions with Fire Department colloquialisms and terminology, they could best answer it.

I thank you for this opportunity. I hope

the Bill passes. If you have any questions, I will be glad to answer them.

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CHAIRMAN DERMODY: I have a couple. Understanding that this would apply to Allegheny County at this point, but particularly with regard to children, do the hospitals have any policies now that you know of of reporting incidents of burns that they would suspect would be a problem with child abuse, right now that you know of?

MR. CAPOZOLI: No, they don't.

CHAIRMAN DERMODY: So it is

haphazard, sometimes they do and sometimes they don't?

MR. CAPOZOLI: I don't even know if it is sometimes they do. I know I would venture to guess that they don't, because I don't think they want to call the Pittsburgh Police and say, we have a child here that has 15 cigarette burns on his arm, we think something has happened and then the Pittsburgh Police or whomever gets involved and they go to the family and the family may say, well, you have no right to tell them that. He fell down or he got hit with -- they may come up with -- they may be completely honest that

he had 15 little burns on there and this way I think that would take any threat -- that is probably the biggest reason why they don't do it, everybody one is afraid of being sued.

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CHAIRMAN DERMODY: Have you talked to the health care community at all, the providers about the reporting requirements, any problems with that?

REPRESENTATIVE MCNALLY: Well, in anticipation of this hearing, I know of one hospital that has a Burn Center, very prominent Burn Center here in Pittsburgh, and it is West Penn Hospital, and I directed a copy of this legislation and a summary of the legislation and some other information to their Department of Public Affairs and told them about the hearing and invited them to testify and I haven't heard any response. That was, I would say, a month ago and I haven't heard any response one way or another, except that over the phone their Public Affairs people thought this was a good idea, but that was before they had a chance to talk to any physicians.

I presume that they have brought this up to their -- the people that work in their Burn

Center and as I say, I haven't heard anything negative. I don't know that Mr. Capozoli has either.

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MR. CAPOZOLI: No. We have like a junior fire program with the City of Pittsburgh that is through the University of Pittsburgh and there are three firefighters that are actively on the job and we sat down with them and they had a little bit of a legal problem with their end of it and this is not children being burned, it is just children that are setting fires and we know they are setting fires and we have a program and they go and talk with the parents. Sometimes the parents get up in arms, they don't like the fact that their kids may have set the fire and they threaten suits. So if this is just someone setting the fire and they are trying to help them mentally where we are getting static, so something like this, the threat of them being caught for abusing their child, I think would even be more of a threat.

CHAIRMAN DERMODY: Representative

REPRESENTATIVE FAJT: Yes. Two quick questions. I think Frank touched on this.

This is only to apply to Allegheny County?

CHAIRMAN DERMODY: No, I just meant

REPRESENTATIVE FAJT: This is state-wide, right?

their response.

MR. CAPOZOLI: Yes.

REPRESENTATIVE FAJT: Okay. The Fire Marshal that you talk about, is that a state-wide office then?

REPRESENTATIVE McNALLY: There is a State Fire Marshal, but the City of Philadelphia has a Fire Marshal and the reports go to the Chief of Police or a designated police official or to the Pennsylvania State Police Fire Marshal in the county where the injury occurred or the Fire Marshal for the City of Philadelphia, and I think each county has its own Fire Marshal as well.

MR. CAPOZOLI: I only know that
Allegheny County has a Fire -- I don't know what
they call theirs in other counties. The way they
do it in New York -- and I don't like to keep
comparing Pennsylvania to New York -- but they
have an Office of Fire Prevention and Control in
Albany and everything goes to this office. Every
fire report goes to this office, every burn report

would go to that office and then that office would distribute it.

The way they said they do it in the book is Albany -- Harrisburg would send the report to Allegheny County. The Allegheny County branch would look at it and say, hey, this happened in Pittsburgh, we will send it to Pittsburgh whatever.

REPRESENTATIVE FAJT: I guess the impetus of my question is if somebody sets a fire in Allegheny County and goes to Westmoreland Hospital in Greensburg to get treated and then that burn victim gets -- you know, a report gets sent to the fire Marshal in Westmoreland County, he is going to look at his records and say, no, we didn't have any burns, we didn't have any fires in Westmoreland County on X, Y, Z day, but they had a suspected arson in Pittsburgh, but maybe didn't make the news, so he would not know about it.

So I guess what I am looking for is, does it make sense to have a central repository of all of this information like they do in New York in Albany so that the investigator, you know, the person in Albany would have a better flow of information than somebody in a neighboring

county? I just bring that out as a --

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REPRESENTATIVE McNALLY: The intent of the Bill is that there would be a central repository of these records. But, of course, it is necessary that local authorities who are actually involved in the investigation of arsons and other crimes receive the information.

For example, in the City of Pittsburgh, I guess we do have professional arson investigators. For the rest of Allegheny County, there are three Fire Marshals, a Fire Marshal and two Assistant Fire Marshals, and then we have in Harrisburg, under the Pennsylvania Emergency Management Agency, a State Fire Marshal or Fire Commissioner, who is Jack Simon, and there is a staff, they run the State Fire Academy and have other responsibilities in terms of fire prevention, fire protection and detection and they would -- it would be in that office where the -- a report similar to this would be compiled and to which local arson investigators and Fire Marshals could refer or could inquire of Harrisburg various records.

Typically I think in other rural counties
-- the County Fire Marshal in Allegheny County is

a county employee. In other counties, smaller counties, the Fire Marshal, I think, is typically a state trooper or another police officer who, in addition to his other duties, has some specialty in arson investigations.

REPRESENTATIVE FAJT: Okay.

REPRESENTATIVE McNALLY: So that those people are called out to any suspicious fires in those areas in those counties.

make a comment that I think that this is a good
Bill in the sense that it brings public awareness
to this new wave, if you will, of child abuse. I
mean, I never heard of -- here in Allegheny County
or in Pennsylvania, we have had recent stories
where kids were, you know, their hands were put on
top of burners because they misbehaved during the
day and, you know, it really seems to be a new,
sicker form of child abuse than what I have ever
seen before and I think that this law will bring
that public awareness to the hospitals.

At the same time, you know, I have had other people say to me that any time you take a child into the hospital any more, that the staff is automatically questioning you now on potential

abuse. I mean, if somebody breaks their arm or breaks their leg, it seems that, you know, the hospitals at times become overzealous in their attempt to find out whether there is child abused. But I guess, unfortunately, that is just a fact of life in society today, as sad as that is to say. I think that the hospitals do have to make those inquiries to, you know, really to guard against the most innocent of our society and that is the children. I think it is a great Bill.

CHAIRMAN DERMODY: Sandy.

up on the point that Greg made in terms of additional information being given to a central and I think you said that was your intention, although I am not sure it is specifically set forth here.

Perhaps what you might want to do -because I think it is a good Bill, too -- is where
the form is going to be developed by the State
Police, perhaps they can prepare a duplicate form
where an original copy of the report is filed in
the county where the injury occurs, with a copy
being forwarded to Harrisburg or some central
place and then that way any arson investigation,

they would check their own county and then they could just check with Harrisburg, rather than having to go around to other counties, whatever, that the information might be available.

That might be the simplest way to accomplish that, because I think that does make sense, particularly since it is so easy. It is not like we have to travel hundreds of miles to go from one county to another. That is very easily accomplished.

I guess that was my only -- the only thing on the child abuse, as Greg said, too, it was my understanding -- and, Chris, since you are an attorney you would be more familiar than I -- isn't there a requirement, though, that if anyone suspects child abuse, they are supposed to -- physicians are included in the list of folks who are supposed to report?

REPRESENTATIVE McNALLY: That is right.

REPRESENTATIVE RITTER: This would help to catch those that aren't sure?

REPRESENTATIVE McNALLY: The primary purpose was arson investigation and this turned out, the idea of detecting child abuse,

turned out to be sort of an unexpected dividend.

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I think, though, you know, from what I have been able to determine, is that, you know -- and I think as Representative Fajt indicated -- we think of child abuse typically as being in the manner of battered children, broken arms, bruises and so forth. And, in fact, this is a more insidious and perhaps, you know, we are not as sensitive to the fact that this is another kind of child abuse, that burns from scalding water are -- is one form of child abuse.

And so that I suspect that it may be somewhat common for health care professionals or even teachers and others who have a responsibility to report child abuse, suspected child abuse, that maybe they are laboring under this misconception as well and so that I think it will create a heightened sensitivity to the various forms of child abuse that exist.

If I could add, Mr. Capozoli also had an answer to the question about the form and the reporting requirements.

MR. CAPOZOLI: This once again is

New York's form. It is self-addressed, no postage

necessary. They are on how to report burn

Injuries. They are to immediately call the New York State Office of Fire Prevention and Control, 24 hour hot line and they give a 1-800 number. You are to tell the operator you are reporting a burn injury and give the following information, victim's name, address, date of birth, address where the burn injury occurred, date and time of injury, degree, area, injury severity, apparent cause of the injury, name and address of the reporting facility to the attending physician and then they are to complete this form within 72 hours and submit it to the Office of Fire Prevention in Albany, New York.

REPRESENTATIVE RITTER: So they do it strictly as a central record keeping as opposed to within each county, although I think it makes sense to keep it within the county as well.

REPRESENTATIVE McNALLY: I think that the intent is that the health care professional reports it to the local authority, since their offices are most accessible and then the local authority then files this report.

You can take a look at this form. I mean, this is an 8 and a half by 11 form. In terms of paper work, it is very economical and efficient

and I might add that this legislation was copied almost -- I take no credit for authorship -- this was copied almost verbatim from the New York law. So, the intent here is to do exactly what New York has done, because I can't really see any area for improvement and no sense trying to reinvent the wheel.

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having worked with law enforcement folks on House Bill 90, the Victims Rights Bill, they are very concerned about specific procedures and maybe you want to talk to the State Police, for instance, and get their suggestions on what they would want. It is a good idea probably to put the responsibility for the reporting of the incident to the central repository with the local police or Fire Marshal or whatever, that the hospital would report it to their own county official and then the county official would report it to the state, that probably makes sense.

But I would, again having worked with them extensively on this other legislation, would think that they would want to have that very specific procedure set forth in the Bill and you might want to talk to Dave Miller at the State Police to get

suggestions on how they would want to see that worded so that they would be able to follow your intentions exactly.

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Krantz.

CHAIRMAN DERMODY: I believe Mr.

MR. KRANTZ: Has either of the witnesses given thought to the possibility of including teachers? A lot of times I know they have to report suspected child abuse, but there is the possibility that students would arrive at school with burns and stuff that the parents aren't cognizant to take them to a hospital.

MR. CAPOZOLI: Well, I would imagine that most schools have an on-duty nurse and the nurse would be one of those attending physicians or medical staff persons and she would be required by this Bill to submit the form also.

MR. KRANTZ: Thank you.

CHAIRMAN DERMODY: Yes.

MS. MILOHOV: I did speak with the State Police legislative liaison who contacted the State Police Fire Marshal and they had expected to give us a memo that I would bring here and it did not come in a timely fashion, but they are definitely in support of centralizing the

reporting through the State Police. However, I do feel that there is a little bit of a vagueness in your Bill because although your intent is that they will have a report similar to this, it is not so stated in the Bill and these charts are really, really important.

For instance, if you look at pages 8 and 9, you will see that children one year old are the third most burned population in the state of New York. You will also see that most fires that are reported occur between 10 and 8:00 at night, so you know where -- what is occurring in a person's typical day and when they would have their burns.

You also know that the most fire -- burn injuries that are reported by far, in fact, five times more than the second most reported injury, is from hot liquids.

So, you are getting a large amount of information on this sort of report which maybe expensive to produce and distribute, but you are receiving more information than simply the burn. You are getting the statistics piled up in a significant way so you can interpret them, and [ think that it would be very important if this Bill became law that it was also required that such a

report was compiled on a yearly basis.

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The only thing that I find wrong with New York's reporting system and annual report is this is their very newest, just off the press report and it is for 1987.

REPRESENTATIVE McNALLY: Well, you know, I know I am sure that is a problem in terms of the timing, but I do know, for example, I get reports from the Department of Revenue on taxes, collections and personal income tax collections and I think the most recent report I have is for 1988. I mean, I am not sure why there is that kind of delay, but I -- you know, I think those are all constructive suggestions. I think I would support that kind of an amendment to the Bill. I don't know what the expert would say.

MR. CAPOZOLI: Going with the young lady, on page 3 it says that there was 5900 burns reported in '87. The most affected age group was from the infant to 4 year old, which is almost -- it is probably 20 percent of the total, which is probably the most critical time of their being trained and the terrible 2s fall into that age group and I am sure with some of the parents today that that -- I don't like people that set fires.

I really don't. But I detest people that do this to kids. I mean, how would they feel if because daddy didn't work today, or he is not working today, maybe the kid should be allowed to throw hot coffee in his lap or something. It is ridiculous.

As I said, I don't like people who set fires and I take great pleasure in hearing a judge or jury say guilty. It is really exciting when that happens. I think what would even be more exciting is if just one person could get locked up for doing something to a kid.

that the New York reporting form that you offered in your testimony is an excellent form and it does cover all of these statistical questions and it also is very, very simple for a health care provider to fill out and it could be simply attached to the hospital entrance stack of papers they have to fill out and it wouldn't be, you know, significantly more difficult to report this.

MR. CAPOZOLI: No, it is not very long at all.

MS. MILOHOV: It is very easy, very

easy to check off, very easily comprehensible by 1 2 any level of person that would be working in the hospital. 3 4 CHAIRMAN DERMODY: One last quick 5 Does New York -- this is a summary question. offense, that the doctor or the health care 6 7 professional would not --8 If they don't MR. CAPOZOLI: No. 9 report it, it is a Class A misdomeanor. 10 REPRESENTATIVE MCNALLY: It has to 11 be an intentional farlure to make a complete burn 12 injury report. CHAIRMAN DERMODY: 13 That is what I was wondering about enforcement. We contemplate a 14 15 summary offense here. 16 REPRESENTATIVE McNALLY: Maybe it 17 1s. 18 CHAIRMAN DERMODY: It says here it 19 is a summary in the Bill, Chris. 20 REPRESENTATIVE MCNALLY: Okay. 21 CHAIRMAN DERMODY: I was just 22 wondering how they do it and whether or not you 23 are even able to enforce it and whether you 24 thought about that at all.

It just says here

MR. CAPOZOLI:

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intentional failure to make a complete burn injury 1 report is a Class A misdomeanor in New York. 2 REPRESENTATIVE McNALLY: I am not 3 sure why it would have been changed --4 CHAIRMAN DERMODY: I like the 5 intentional language myself. We can talk about б that. I could be convinced. I just -- it is a 7 difficult law to enforce anyway. It is a 8 responsibility on doctors who often times find 9 themselves in very busy, difficult situations. 10 The intentional language would help that. 11 REPRESENTATIVE MCNALLY: Actually, 12 I don't recall -- as I say, this was supposed to 13 be copied verbatim. I am not sure exactly why the 14 Legislative Reference Bureau changed it. 15 CHAIRMAN DERMODY: Something you 16 17 may want to look into. REPRESENTATIVE McMALLY: Yes. 1.8 CHAIRMAN DERMODY: Thanks. 19 Anyone else who would care to other questions? 20 I believe our Fire Marshal has left. 21 testify? Thank you all very much. 22 (Thereupon, at 10:55 o'clock a.m., 23 the hearing was concluded.) 24

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## CERTIFICATE

I, Cathy R. Mull, the undersigned Notary Public in and for the Commonwealth of Pennsylvania, do hereby certify that to the best of my knowledge, the proceedings are contained fully and accurately in the Record taken by me of the Hearing in the previously entitled matter, and that this copy is a correct transcript of the same.

IN WITNESS HEREOF, I have hereunto set my hand and affixed my seal of office at Rittsburgh,

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MOTARIAL SEAL CATHY R MULL, NOTARY PUBLIC CRAFTON BOROUGH, ALLEGHENY COUNTY MY COMMISSION EXPIRES MAY 3, 1993

certifying reporter.

Niember, Permsylvania Association of Notanes 25