1 2	COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES JUDICIARY COMMITTEE
3	In re: <u>Effect of Act 14 of 1992</u> , Providing for Damages in
4	Actions on Thefts of Leased Property
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7	Stenographic record of hearing held in
8	Room 140, Main Capitol, Harrisburg, Pennsylvania
9	remsylvania
-	Mharadan Gantamhan 3 1000 1010 c.m
10	Thursday, September 3, 1992, 10:10 a.m.
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14	HON. GERARD A. KOSINSKI, ACTING CHAIRMAN
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l6	MEMBERS OF COMMITTEE
L7	Hon. Robert D. Reber, Jr.
18	
L9	
50	Also Present:
21	David Krantz, Executive Director, House Judiciary Committee
22	
23	Katherine Em Manucci, Secretary
24	
25	Reported by: Emily R. Clark, RPR

Cumberland Valley Reporting Associates (717) 258-4542 & 233-7901

1992-111

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1	ACTING CHAIRMAN KOSINSKI: The hour of 10:00
2	a.m. having come and gone, I would like to call this meeting
3	of the Judiciary Committee on the effect of Act 14 of 1992
4	to order.
5	Today, we have along with myself, Jerry
6	Kosinski, Bob Reber from Montgomery County.
7	I would like to call to testify Mel Rosenthal,
8	the owner of Reliable Warehouse Furniture Store in Reading,
9	and Charles Wittenmyer, co-owner of a business.
10	Are you also an owner of Reliable, sir?
11	MR. ROSENTHAL: No. He owns his own.
12	MR. WITTENMYER: I'm owner of a store in
13	Pottstown.
14	ACTING CHAIRMAN KOSINSKI: Okay. We'll take
15	that in the testimony.
16	And Mr. Jim Morgan, Esquire, who is also an
17	attorney.
18	Mr. Rosenthal? Could you come to the main table
19	and give us your testimony, please.
20	MR. ROSENTHAL: What is it that you're really
21	asking? What problems we've had? Has it been effective,
22	has it been of worth?
23	ACTING CHAIRMAN KOSINSKI: What we want you to
24	do, Mr. Rosenthal, is give us guidance on where the problems
25	are and how we can correct them.

MR. ROSENTHAL: Fine.

The law, the way that it was written, has two small changes that would make it much simpler for us. The actual person involved, it would make no difference. The area that says in the law itself a court of competent jurisdiction should also say, "including a municipal small claims court and/or a district magistrate court."

The reason I'm broaching that subject is that
the attorney in Berks County in charge of district
magistrates has given us a problem, and the district
magistrate that covers our exact area, the store, he doesn't
care that this law says that the merchandise must be
returned, they're not, it's not a court of competent
jurisdiction, by definition in this law, and therefore, they
don't have the right to demand the return of the
merchandise.

It has not been a terrible problem because most people have enough common sense to realize that when they're renting something, in the first place, they appreciate the fact that they've had the use of the item, and in the second place, they don't want to get themselves into the position of having further legal problems. But there are numbers of times that it does not work that way, and it all comes to that one area. His attitude would be if that was inserted in that law, it would be totally different.

The second part is, and I have here a copy of, I had procured from your Committee, that at one time when the law was first written, where it says may utilize the following remedies, it had once said shall, and that was changed by a Mr. Heckler, am I saying it correctly? And I would like to ask the question, of course, why? Because that makes a difference.

The reason for that is the district magistrate in our area, and I'm under a gun from that angle. We have a district magistrate who has been discharged from the office because of a criminal act. We've had appointed different district magistrates from different counties until such time as the Governor says yes to a proposed very efficient female who was nominated for the job, and had the training already, she's been to the schooling and nothing is happening. And he has this funny attitude that if a person shows up for the hearing, they shall not pay the \$150 fine. The fact that we sent our truck four times with two men has nothing to do with it, in his attitude. And they showed up, that means that they have some kind of semblance of honesty. I don't know what that means, when I heard it.

But out of the other side of the mouth, if it said shall utilize the following remedies, he would have a different feeling on the subject. He admitted to that, the one that's there now.

It just isn't worded where I feel I must come up with this recourse. That's our experience in that area.

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I personally have called the other firms that are in the same business in our county. They have all not had a problem with the district magistrate. I'm talking now of four other firms. They all feel, and I guess I have to say it this way, as nice as I can, having, as I say, been in business pretty many years, this happens to be a growing retail type of business, whether you would like to think it It's producing more and more state tax money all or not. the time and it's important to see to it how -- I'm past this stage, I'm looking to sooner or later unload, I'm 69. And the time comes, and it's a growing business from the angle that there are firms that have 300 and 400 and a thousand stores throughout the country all in the -- and the retail furniture business in our area, for example, is dying. The appliance businesses, the old mom and pop stores, are dying. And it all has to do with the availability of credit. You don't think it because you personally aren't in that position to think about it. know it.

I'm president of a local apartment building,
B'Nai Brith House in Reading, I've been that for four
years. I rent to a few people that get in there that need
furniture. They went from a big house to this small

efficiency. And it boils down to, and I'm only bringing that up for the simple fact of life that who the renters are is a big misconception by maybe legislators, certainly by bankers, until they find them. My God, they'll go through a hundred rentals and see that every one of them work, as opposed to thinking that they're all on assistance. And I'm not saying we don't have those that are, but it's a growing kind of way of business because, and the simple reason is a person is able to pick merchandise they like that they can afford, they have the right to pay it and own it or return it any time they want and pay the rent up to that point and return it as is, with normal wear and tear.

They can't do that at a store. They can't go to the store that advertises something real cheap and the person's getting it and it's inferior in quality. The rental store has to be very careful of what they buy and put out so that people will want additional items of merchandise, and that's why it's a growing business. We can all, including me, complain about the big operators in the business, but from a merchandising angle they know what they're doing. And they're good at it. There's Colortyme, there's Rent-A-Center, there's National Rentals. I mean, there are firms all over. A magazine, I didn't bring it but if you would see it, your head would swim. I mean, there's an area for rent-to-own, if any of you went to Florida,

you've seen those kind of stores. They're looking for franchisee stores all the time.

You don't see that in other furniture operations, or appliance operations. And I feel it's important for the state to protect that kind of state tax coming in. I mean, that six percent adds up and will add up more and more all the time is basically what it's all about.

My experience has been that this became very necessary because people were getting away with keeping the merchandise. I mean, that's what the old story, condoning thievery doesn't make any sense. This has been a very good way of teaching people, because what is buying or renting to own any different from each other, really nothing. And it's teaching people how to budget themselves, how to budget to be able to own the merchandise. The guy who is looking to find out if he's going to live with this girl or get along with her, thank goodness we don't see much of that. It's not like the big cities, I guess. We don't see a lot of it.

It's working out pretty well. If these couple things would get changed, then this law would be very extremely beneficial to anyone who is in this business.

When I, as I said to Charlie, when I'm broaching to someone to look over our business, that they may have the

1 interest in taking it over, I want to have a sensible state 2 law for them. We're sitting in the position, and you gentlemen may not know it but there are close to 30 states 3 4 now that have rent-to-own laws, that make, that are all much 5 more tough than ours, much more stringent, much more б complicated, and we're not looking for anything 7 complicated. We're not looking for anything more than how 8 do we get them to pay what they owe in rent, how do we get them to return the merchandise. That's basically what it's 9 10 all about. Any questions I'll be glad to answer. 11 ACTING CHAIRMAN KOSINSKI: Thank you, Mr. 12 Rosenthal. Just as a little aside, for the first six years 13 I was in Harrisburg, I rented to own in my apartment here. 14 So I know that the people who do rent to own a lot of times 15 have good jobs and just with the circumstances of today's 16 mobile society, I'm on a two-year lease, as I like to say, 17 and --18 MR. ROSENTHAL: IFR? 19 ACTING CHAIRMAN KOSINSKI: Right on there. 20 That's exactly who I leased from. So then when I thought I 21 was a bit more confident and was going to be staying here, I 22 went out and bought my furniture, and I'm leaving the 23 legislature in November and I'm trying to get rid of it. 24 MR. ROSENTHAL: Talk to IFR. 25 ACTING CHAIRMAN KOSINSKI: I think I'm going to

1	have a flea market with some of my colleagues, because
2	somebody already put dibs on my mattress.
3	MR. ROSENTHAL: You sell it to the new guy
4	coming in, you know.
5	ACTING CHAIRMAN KOSINSKI: Good idea.
6	Representative Reber?
7	REPRESENTATIVE REBER: Thank you, Mr. Chairman.
8	Just for the record I want to make sure that we know exactly
9	the individuals, because there will most likely be a later
10	testifant, Mr. Morgan, and I just want to make sure that
11	we're all speaking from the same song book, as far as the
12	exact specifics.
13	The jurisdiction is Berks County; is that
14	correct?
15	MR. ROSENTHAL: Yes.
16	REPRESENTATIVE REBER: And the individual
17	counsel you were referring to is the solicitor for the
18	county district justices, the individual that's their chief
19	counsel, advisor; is that correct?
20	MR. ROSENTHAL: Who has given the problem to
21	them, yes, or given them advice that became a problem to us,
22	yes.
23	REPRESENTATIVE REBER: Do you know that
24	individual's name?
25	MR. ROSENTHAL: Attorney Leon Ehrlich. You

1	invited him here and he didn't want to come.
2	REPRESENTATIVE REBER: And the district justice
3	court in which you've had contact is which district
4	justice?
5	MR. ROSENTHAL: You would think I would know the
6	number. I don't know the number.
7	REPRESENTATIVE REBER: Do you know the judge's
8	name?
9	MR. ROSENTHAL: Well, it's a different judge
10	periodically, that's why I'm saying it. Wally Scott is the
11	official on-paper judge. The district justice number is
12	23-1-03.
13	REPRESENTATIVE REBER: So there are rotating
14	district justices in that office.
15	MR. ROSENTHAL: They're bringing in an
16	out-of-town, out-of-county retired judge on a periodic
17	basis, yes. In fact, this particular one now says we're
18	having a problem with him pertaining, and this attorney,
19	pertaining to constables to do our work.
20	REPRESENTATIVE REBER: That's a whole 'nother
21	day and another subject of some other hearings.
22	MR. ROSENTHAL: I know that.
23	REPRESENTATIVE REBER: The advice that the
24	solicitor has been giving, has that been universal as to
25	this interpretation of the current Act 14 court of competent

1	jurisdiction and not to include district justice and
2	municipal courts? Is that an interpretation that he is
3	giving countywide in Berks County to all the district
4	magistrates, to the best of your knowledge?
5	MR. ROSENTHAL: I've been told it, but by the
6	same token I'm also reporting to you that when I contacted
7	the other firms, all of which are in different, what do we
8	call them, magisterial districts, that they don't have that
9	same problem.
10	REPRESENTATIVE REBER: So it's only out of, to
11	your experience, then, from firsthand knowledge, you're
12	saying that it's relative to the court that you just
13	previously cited.
14	MR. ROSENTHAL: Right. Right. Correct.
15	REPRESENTATIVE REBER: Okay. I think that's all
16	the questions I have.
17	MR. KRANTZ: Mr. Chairman?
18	Mr. Rosenthal, can you go back over the first
19	wordage that you would like to see?
20	MR. ROSENTHAL: Where it says a court of
21	competent jurisdiction, I would like to see added, exactly
22	after it: Including a municipal small claims court and/or a
23	district magistrate court.
24	The reason for both of those is that in
25	Philadelphia area they call theirs small claims court.

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1	Different terminology.
2	MR. KRANTZ: Municipal small claims court and
3	a
4	MR. ROSENTHAL: And/or a district magistrate
5	court.
6	MR. KRANTZ: Thank you very much.
7	MR. ROSENTHAL: The other area is where it says
8	right after that: May utilize the following remedies.
9	MR. KRANTZ: I got you.
10	MR. ROSENTHAL: I would like "shall."
11	MR. KRANTZ: Okay, thank you.
12	ACTING CHAIRMAN KOSINSKI: Thank you, Mr.
13	Rosenthal.
14	MR. ROSENTHAL: Anything else?
15	ACTING CHAIRMAN KOSINSKI: I would like to call
16	Charles Wittenmyer, Esquire.
17	MR. KRANTZ: He's not Esquire, I'm sorry.
18	MR. ROSENTHAL: He's an ex-Esquire.
19	REPRESENTATIVE REBER: We're going to make you
20	an attorney before you leave yet, Charlie.
21	MR. WITTENMYER: I'm Charles Wittenmyer, owner
22	of Saratoga Corporation in Pottstown, Pennsylvania.
23	We've been in the rental business since the late
24	'40s. I wanted to testify that we are not having any
25	problem in our area going after the merchandise that we

have, since this law has been enacted. But I'm afraid that if the information gets passed around, as it does with our customers, and they learn the loopholes of the law, that it will soften the ability to collect the \$150 extra, and we do spend a lot of money till we get to the point of taking these people to court. Trying to contact them is the most difficult thing.

I'm very willing to answer any questions you might have. I don't have anything else to offer.

REPRESENTATIVE REBER: Mr. Chairman, I don't really have any questions other than the fact I would be remiss if I didn't say on the record that Mr. Wittenmyer's operation has been longstanding in the area. I'm very familiar with it, having been born probably less than the length of this room from that operation, lived part of my life at that end of the hill and moved up to the other end of the hill for the remaining years up to the present time. And I find this testimony extremely troublesome that the small businesses would be treated different, less than 20 miles or so apart, even though they are two neighboring counties, and I think it's important that we do have this kind of testimony back to back so that we can get to some finalization of consistency on it.

And I would like to thank you, Charlie, for taking your time to come up here just to corroborate this

1 issue and the way that it's sitting. 2 ACTING CHAIRMAN KOSINSKI: Thank you, 3 Representative. 4 Mr. Morgan? Representative Kosinski, I didn't 5 MR. MORGAN: come because I volunteered to come up here, I was asked to 6 7 I am solicitor for the District Justice Association and district justice and municipal court in R 9 Philadelphia. 10 As you recall, the damages for theft of at least 11 property provision was an add-on provision last year and 12 piggybacked the exact language of the retail theft 13 language. 14 This is new law. Until that time, it is 15 premised on the fact that there has to be a criminality 16 involved, that is, an intentional theft of the property in 17 order to utilize these sections. Otherwise, and I'm not, 18 since I do some work for IFR and I'll put that on the record 19 so that it's clear, I'm very familiar with the type of 20 operations of the people that are involved. 21 It's clear, though, that they have a remedy 22 civilly regardless, in a civil process, and in the district 23 justice court it would be up to \$4,000. What this 24 particular provision is in those cases in which criminality

is involved, that is, theft of the leased property, it gives

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an additional remedy in the civil end.

I did talk to him before I came up, was that the problem is not in the language itself, but in the do-ability. If, in fact, you have a situation in which it's the question of money or the property, and that has to do with the legal proposition regardless if you change the language as was asked to for the district justice to have jurisdiction, they don't. And the problem is that of replevin. Replevin has been a limited cause of action in the law, and that is where you physically go and pick up goods and return them, and because it has to do with title and damages, it has been eliminated from district justices, many of whom are lay people rather than lawyers. It's been the province of the courts.

That doesn't mean that the district justice can't put pressure on as part of this proceeding, since it has may, one or the other, and in my experience most district justices do that in a way in which the person understands that if, in fact, they don't do it, they're going to owe the \$150 and that's the fine that's there. There is the criminal charge that is available, if, in fact, they continue not to do that.

In both those cases you have a limitation on restitution. But my problem is that I think, in fact, we've

given the merchants something they never had before in this law. That is, they get \$150 and in this case if, in fact, they can show that there was criminality involved and as a result they did not respond. I think the law as it's set forth gives the courts the right to do that.

The fact that certain district justices or certain courts of common pleas judges do things different is one of those things we have every time we have the problem of personality. I do believe that most district justices do understand that the purpose from the standpoint of a rent-to-own or a leased property is that the person wants the goods back if at all possible. And I do think that in most of these cases they have been putting pressure on in those cases.

I think it's unfortunate that in the case here where Mr. Rosenthal's situation is one in which we've had a long ongoing situation in that district justice court, long litigation going on with the removal of the district justice and I don't want to make -- it's a very difficult situation, but that there have been the problem of having other judges continue to come in who aren't familiar with him and his operation.

My own belief is that that is an individual kind of situation as opposed to a general situation, and I've done some checking around. I think that generally this law

works fairly well, but I do want to say that I do think that putting in and saying they have the jurisdiction doesn't allay the real problem, and that is the one on the case and that's why the "may" is more important, because it's the choice of either money or the goods, because it is very difficult to get goods back and these are the same people who we've already said have, by their criminality, put them within the civil action of hiding goods and not making them available.

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It is a problem, though, in that in the way the law has been done relative to the issue of replevin. It's no different than Representative Kosinski's issue that he has fostered for the district justice, and that is the contempt bill. We have things like the Sunshine Law, which says in the Sunshine Law, you can order them to cease and desist and hold them in contempt if they don't. Many people say, well, DJs can do that because there's also a penalty. They can't hold the contempt, therefore, they can't do it.

In the replevin the issue is title, and that issue is somewhat difficult, conceptually, in the law. I don't know that it has to be, but that's the way it's been and that's the reason for the withhold on that as far as worrying district justices about their ability to collect back the goods where the person doesn't make them available.

1 ACTING CHAIRMAN KOSINSKI: So what you're 2 saying, Jim, is equity actions in general, the minor 3 judiciary is not enforcing them and that's where the whole problem lies. 4 5 MR. MORGAN: That's correct. And I think it's much more deep rooted in the law than it is as simple a 6 7 question of adding that jurisdiction. We would have to 8 clarify a whole series of case law on it because it's been 9 limited historically. 10 REPRESENTATIVE REBER: Jim, on that particular 11 issue, the verbage, a court of competent jurisdiction, the 12 current line of case law that currently exists, is this, is 13 a district justice and/or a municipal court, quote, a court 14 of competent jurisdiction? 15 MR. MORGAN: Correct, they are. 16 REPRESENTATIVE REBER: That's my understanding. 17 And specifically in an action like this because it allows 18 for an original action to be brought therein, correct? 19 MR. MORGAN: That's correct. That's not -- the 20 problem is where you get to the issue of money versus goods. 21 REPRESENTATIVE REBER: I understand that. 22 MR. MORGAN: And their inability to bring --23 REPRESENTATIVE REBER: I want to go down the 24 pecking order of concerns that the gentlemen did raise, just 25 to make sure that from what we've heard from legal counsel

on our staff, as well as your opinion, as well as other people that are steeped in the procedural aspects, that at least the statute is on firm ground, and whether the advice is correct or not, I want to know where we stand on this, so that answers that question.

I'm speaking now personally, I think to some extent has some applicability for being there, because I've always felt staying away from any kind of mandatory requirements is the way to go, and, unfortunately, this is one of those cases where it may be nice if you did have mandatory language where you have a particular judge as opposed to the entire judiciary going off.

I think you have to have that discretion at times, because as you say, there are different sets of circumstances where you don't want to have a plethora of using criminal concepts, double jeopardy type awards, et cetera, et cetera, and penalties.

But in your opinion, this is unique to a set of circumstances that have taken place in a particular jurisdiction, from everything you've been hearing?

MR. MORGAN: That's my belief. And I haven't heard a general discord in this area.

I would also like to add, in this particular area, we haven't had the problem that we have with retail

theft law. And retail theft law, we've had the criminal action and then bring back on the other side and attempt to double dip. That has not been the case in these cases.

Mostly they've followed the civil procedure, understanding that the other aspect of it, the theft at least, is a much more difficult statute to deal with.

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REPRESENTATIVE REBER: Let me ask you this one Is it possible in your capacity for the last question. state organization that you could at least go on the record to say that we are a court of competent jurisdiction, district justice and municipal court, and somehow get that back, at least from you? Not that that may in essence be the final opinion that they're going to react on in that particular jurisdiction, but at least for purposes of this hearing, accomplishing something? And when from all legal opinion is certainly factually and legally correct, that might at least go some steps to aid and assist this gentleman, because, you know, we can change the language again and again and again, and it's not going to be any more or any less binding than it already is, from everything we understand. So at least we might serve some purpose from the dialogue that's gone on here today.

MR. MORGAN: Let me assure you that I was not aware until I was called by Dave Krantz that there was a problem in this particular area or that Leon had given the

1	opinion that they couldn't do any of it. But I will assure
2	you that in the next journal, which would be in September,
3	and I'll get their addresses from the Committee and make
4	sure it's in there.
5	Because it is an area of concern for me, because
6	I do represent them statewide, that there is a consistency.
7	550-some people, there's not always consistency, and we all
8	know that that becomes a problem. But I don't think that
9	the law itself is wrong in the way it's set up.
10	REPRESENTATIVE REBER: Dave, as executive
11	director of the Committee and on the Chairman's staff and
12	the Chairman being from Berks County, I assume you have no
13	objection to the request I made of the solicitor for the
14	state organization? And the Chairman probably would not.
15	MR. KRANTZ: No, no.
16	ACTING CHAIRMAN KOSINSKI: Thank you, Jim.
17	Are there any further testifants this morning?
18	(No audible response.)
19	ACTING CHAIRMAN KOSINSKI: Seeing none, I would
20	like to adjourn the meeting. Meeting adjourned.
21	(Whereupon, the hearing was adjourned at
22	10:35 a.m.)
23	* * * *
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1	I hereby certify that the proceedings and
2	evidence are contained fully and accurately in the notes
3	taken by me on the within proceedings, and that this copy is
4	a correct transcript of the same.
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6	Cruty Clare
7	Emily Clark, RPR, CP, CM Registered Professional Reporter
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JUDICIARY, CHAIRMAN

COMMITTEES

House of Representatives

COMMONWEALTH OF PENNSYLVANIA HARRISBURG

> September 3, 1992 Thursday, 10:00 A.M. 140 Main Capitol

Affect of Act 14 of 1992

Honorable Gerard A. Kosiniski Hearing Chairman

Mel Rosenthal, owner Reliable Warehouse Furniture Store, Reading, PA Charles Wittenmyer, Esq.

James Morgan, Es.

No. 1991-14

AN ACT

HB 23

Amending Title 42 (Judiciary and Judicial Procedure) of the Pennsylvania Consolidated Statutes, providing for damages in actions on thefts of leased property.

The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows:

- Section 1. Title 42 of the Pennsylvania Consolidated Statutes is amended by adding a section to read:
- § 8310. Damages in actions on thefts of leased property.
- (a) General rule.—In a civil action based on theft of leased property, as defined in 18 Pa.C.S. § 3932(a) (relating to theft of leased property), a court of competent jurisdiction may utilize the following remedies:
 - (1) Order the defendant to restore the merchandise to the plaintiff in its original condition, if possible.
 - (2) Award damages as follows:
 - (i) If it is not possible to restore the merchandise in its original condition under paragraph (1), award the value of the merchandise as damages.
 - (ii) Award actual damages arising from the incident. Damages under this subparagraph do not include the loss of time or wages incurred by the plaintiff in connection with the apprehension and prosecution of the defendant.
 - (iii) Award reasonable attorney fees and court costs.
 - (3) Award a civil penalty to the plaintiff in the amount of the value of the merchandise plus \$150.
- (b) Minors.—If the defendant is a minor, the act of July 27, 1967 (P.L. 186, No. 58), entitled "An act imposing liability upon parents for personal injury, or theft, destruction, or loss of property caused by the wilful, tortious acts of children under eighteen years of age, setting forth limitations, and providing procedure for recovery," applies.
- (c) Criminal disposition.—Criminal prosecution under 18 Pa.C.S. § 3932 is not a prerequisite to the applicability of this section.
 - (d) Limitations.—
 - (1) No civil action under this section may be maintained if the defendant has returned the merchandise to the plaintiff and paid all obligations under the contract establishing a lease agreement plus the sum of \$150.
 - (2) No civil action under this section may be maintained unless:
 - the plaintiff has sent a notice to defendant's last known address;
 - (ii) the plaintiff has given the defendant 20 days to respond to the notice before the action is commenced.

(e) Release.—If the person to whom a written demand is made complies with such demand within 20 days after the receipt of the demand, that person shall be given a written release from further civil liability with respect to the specific act of theft of leased property.

Section 2. This act shall take effect in 60 days.

APPROVED-The 11th day of July, A. D. 1991.

ROBERT P. CASEY