1	COMMONWEALTH OF PENNSYLVANIA
2	HOUSE OF REPRESENTATIVES COMMITTEE ON JUDICIARY
3	In re: Oversight Hearing of State Police
4	* * * *
5	Stenographic report of hearing held
6	in Room 140, Majority Caucus Room, Main Capitol Building, Harrisburg, PA
7	
8	Thursday, February 18, 1993 10:00 a.m.
10	HON. THOMAS R. CALTAGIRONE, CHAIRMAN
11	AND ADDRESS OF SOME TIME BY AN AND ADDRESS.
12	MEMBERS OF COMMITTEE ON JUDICIARY
13	Hon. Michael Gruitza Hon. Kathy Manderino Hon. Harold James Hon. Al Masland Hon. Frank LaGrotta Hon. Robert D. Reber
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15	Also Present:
16	David Krantz, Executive Director Galina Milahov, Research Analyst
1.7	Paul Dunkelberger, Republican Research Analyst Elaine Butterhoff, Intern
18	Henry Polee, Intern
19	
20	Reported by:
21	Ann-Marie P. Sweeney, Reporter
22	
23	ANN-MARIE P. SWEENEY 3606 Horsham Drive
24	Mechanicsburg, PA 17055
25	717–732–5316

1	CHAIRMAN CALTAGIRONE: I'd like to start
2	off the House Judiciary Committee hearing regarding the
3	oversight functions on the operations of the
4	Pennsylvania State Police. And we have the
5	Commissioner of the Pennsylvania State Police, Colonel
6	Glenn Walp, and I would like for the members and staff
7	to introduce themselves for the record.
8	I'm Chairman Tom Caltagirone from Berks
9	County.
10	Kathy?
11	REPRESENTATIVE MANDERINO: Good morning.
12	Representative Kathy Manderino from Philadelphia
13	County.
14	REPRESENTATIVE REBER: Representative Bob
15	Reber from Montgomery County.
16	MR. DUNKELBERGER: Paul Dunkelberger,
17	Republican staff.
18	REPRESENTATIVE MASLAND: A1 Masland,
19	Representative from Cumberland County.
20	MR. KRANTZ: Dave Krantz, Executive
21	Director of the committee.
22	MR. POLEE: Henry Polee, an intern with
23	Representative Caltagirone.
24	MS. BUTTERHOF: Elaine Butterhof, intern
25	for the House Judiciary Committee.

MS. MILAHOV: Galina Milahov, Research

Analyst.

CHAIRMAN CALTAGIRONE: Okay,

Commissioner.

COMMISSIONER WALP: Mr. Chairman, before I begin, just to introduce who I have with me today, to my left is Major Woodring, my executive officer; Mr. Charles Tocci, our press secretary, and I think the other gentleman you all know, Major Miller, legislative liaison officer. Thank you, Mr. Chairman.

The Honorable Mr. Chairman and honorable committee members, on behalf of the men and women of the Pennsylvania State Police, I wish to express my appreciation for the opportunity to update the committee concerning the administration and operations of the Pennsylvania State Police. This presentation will touch, although it may not appear to be that way, but very briefly on multiple topics. If you desire additional information on any subject, I would be pleased to distribute it through your leadership, if you will simply contact me or our legislative liaison, Major Miller.

An act of May 2, 1905, created the State
Police, the first department of its kind in the United
States. The State Police was created at the request of

Governor Samuel Pennypacker to deal with escalating violence of the anthracite coal strike and the concern for the safety of the citizens of Pennsylvania. Nearly 88 years have passed, but this concern for our citizens has not diminished. The Troopers of the Pennsylvania State Police have responded repeatedly to police incidents of every nature as we continue to protect and serve our citizenry.

Attached to the copies of my remarks are the vision and mission statements of the Pennsylvania State Police. While our basic emphasis is on enforcement of traffic and criminal laws, our broader mandate is the protection of life and property and service to the citizens of our Commonwealth.

The Pennsylvania State Police is, as I indicated, most noted for efforts in the basic traffic and criminal related programs. I would like to provide you with a brief background on our agency and information relating to a wide range of programs and activities that our department performs daily but often go unnoticed. And, Mr. Chairman, I'm going to be reading this and there are certain areas I may step in and make some comments on some of the issues that may come up in that paragraph. That will be my methodology.

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the Pennsylvania State Police. The Commissioner, as a member of the Governor's cabinet, is directly responsible to the Governor for the operations of the department. During the present fiscal year, we have an operating budget of approximately \$356 million. authorized complement set by legislature is 4,157 sworn officers. At the present time we are nearly -- it should be 419, latest update this morning, members under the authorized strength. We also employ about 1,200 civilian personnel. And I might add, Mr. Chairman, that we have a class of about 150 graduating next week. We have a class going in in about two weeks in the academy of another 150. We also put a class in at 50 in the southwest training center in January of this year, and another class at this time probably around 150 in April. So by the end of the summer or into the fall, the early fall, we should be pretty well back to authorized complement.

The Governor is the Commander in Chief of

Organizationally, we are divided into 6 areas, 17 troops, 106 stations, and 13 bureaus and 6 offices. Fifteen troops are responsible for county operations. Two are referred to as line patrols. Troop S is responsible for interstate highways, and Troop T is responsible for the Pennsylvania Turnpike.

The attached location map and organizational chart specifically shows areas of responsibility and the breakdown of our chain of command.

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In addition to the Commissioner, three deputy commissioners are also appointed by the Governor. They are responsible for the areas of operations, administration, and staff. The purpose of the bureaus is to assist and support the troops. A review of bureau activities will provide a picture of various functions at the troop level.

First, the Bureau of Patrol. The Bureau of Patrol consists of two divisions - the Patrol Services Division and the Safety Program Division. The major responsibilities of the bureau are to aid in minimizing traffic accidents and related injuries and deaths by the establishment of uniform traffic law enforcement and patrol activity programs. The bureau directs the operations of vehicle inspection station programs and safety programs. The Patrol Services Division develops, coordinates and directs traffic and special enforcement programs for improved highway safety with State and Federal agencies. The division also prepares and reviews proposed changes to the Vehicle Code and coordinates department participation in the Motor Carrier Safety Assistance Program (MCSAP),

TrashNet, and weight enforcement programs.

During 1991, and I might add, Mr.

Chairman, that we're collecting the '92 stats now, which should be done by the end of this month, but for this particular one we only have the '91 stats. For '91, the Pennsylvania State Police made 444,859 traffic arrests for violations of the Pennsylvania Vehicle Code, and I'm understanding, too, Mr. Chairman, that probably anywhere between a 5- and 7-percent increase in all of these areas for '92, but that isn't definitive at this point. A breakdown in major violations is as follows, and I won't quote on them, but they are listed there, the traffic citations.

Three major priorities will continue to receive emphasis - DUI, speeding, and safety belts.

DUI and speeding continue to be two major causative factors of death and destruction on our highways, and there is no other traffic safety tool that will save lives like the use of a safety belt. Currently, the department has over 272 certified motor carrier inspectors calls MCIs. In 1992, the department's MCIs performed over 31,420 of the 50,000-plus inspections completed along Pennsylvania highways. As a result of these inspections, 21,983 traffic citations and 91,300 police warning notices were issued.

The Commercial Vehicle Weight Enforcement Program is comprised of 29 mobile teams and 1 permanent detail. The teams work throughout the State weighing commercial vehicles and enforcing our size restrictions. In 1992, 501,054 commercial vehicles were stopped and checked. Of that number, 395,799 were weighed and 5,208 weighs were cited. Another 6,252 trucks were checked for size, and another 135 were

cited.

The Motorcycle Patrol Program was placed in operation on August 17, 1989. The program consists of 12 trained motorcycle operators and are assigned within densely traveled highway systems to augment the existing patrol units in these high-volume traffic areas. And, Mr. Chairman, we've had a request from the turnpike also. They're planning, I believe, to put four motorcycles in the Plymouth Meeting station area on the turnpike down in the Philadelphia area because of the high density of traffic in that area, which will probably occur in this year or the early part of '94.

Backhauling enforcement has also been instituted with the Department of Environmental Resources. Trucks are inspected to uncover operators that haul food products in vehicles that previously carried garbage.

Our department has initiated a number of safety programs such as, and these are only a few of them and I'll quickly run through them:

S.P.I.E.S., a program designed to impact

on speeding on interstate highways.

V.I.P., a program designed to impact the retail establishments serving visibly intoxicated persons and underage drinkers. This program is operated in conjunction with the Bureau of Liquor Control and Enforcement.

C.A.R.E., a national program designed to reduce accident and fatalities on interstate highways. This program is concentrated over the following holidays: Memorial Day, Independence Day, Labor Day, and Thanksgiving. This program is a cooperative effort by all 50 States, U.S. Territories, and the Providences Of Canada.

corridor Safety Initiative, a program to enforce DUI and speed on selected highway locations designated by PennDOT, based on accident data. This is a cooperative effort with local police departments and, of course, the State Police.

S.T.E.A.D.D., a federally funded DUI enforcement program on specific highways, has operated each year since its inception in 1988. Current

statistics indicate that during 1991, S.T.E.A.D.D.
teams were responsible for 5,466 total arrests. Of
this total, 807 were DUI, 2,290 were speeding
citations. In addition, DUI-related accidents were
down 13.7 from '90 to '91; DUI-fatal accidents were
down 18.75 percent; and DUI-injury accidents were down
11 percent.

Pike Watch, this program which began on the Pennsylvania Turnpike system and recently expanded to the interstate highways utilizes drivers of commercial motor vehicles to report accidents, hazardous violators, a disabled motorist, to State Police patrols for further investigation. Currently, Mr. Chairman, we have about 12 major trucking agencies that are involved in this program and it is expanding and has a potential of expanding into other States at this juncture.

I would like to say on some of the comments regarding DUI, we have had in 1991, and it appears to even be less in 1992, the lowest amount of people killed on Pennsylvania highways since 1962. We had 1,661. My personal perception is one of the major reasons this is occurring is that the heavy DUI enforcement, sobriety checkpoints, seatbelt enforcement in 1985 in Pennsylvania was around 25 percent, now it's

around 66 percent in Pennsylvania. Heavy speed enforcement, air bags, underage drinking enforcement, and also the education programs that are being enveloped within all these enforcement efforts. I believe that's one of the major contributory factors, and of course, that's our major goal, to bring down the deaths and injuries on the highways.

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Our department has initiated several programs designed to increase the use of safety belts and child passenger safety seats. The most successful of these was the four-county safety belt/motorcycle helmet program initiated in July of '92. This program is designed to impact on safety belt usage. Rates in rural counties which have traditionally had low safety belt usage rates and a high incidence of serious accidents where the injured parties were not wearing safety belts. This program ran for six months in the counties of Bedford, Greene, Perry, and Susquehanna. These four counties had a 53.8 percent safety belt usage rate prior to this enforcement effort. At the conclusion of this program, the safety belt usage rate was 70.3 percent. This program is being expanded to an additional 13 rural counties in 1993 utilizing a Federal grant.

The Safety Program Division is

responsible for coordinating the regulatory aspects of department participation in the State Traffic Safety The division also oversees the vehicle Program. inspection station program, and the school bus safety program, the driver's licensing program, maintain responsibility for the testing of all operators of motor vehicles for the Commonwealth. This included both knowledge tests of the related vehicle code laws and a demonstration of driving skills. In 1992, over 1,240,308 tests involving 141,885 hours were administered. A federally mandated commercial driving testing program was administered by the department. 1992, 79,046 commercial driving tests involving 64,025 hours were administered. The program required the hiring of 25 additional driver license examiners. On January 2, 1993, the Department of Transportation assumed control of the driver examination program. are providing liaison and support to PennDOT throughout the transition period of January through July of 1993. And I add, Mr. Chairman, that as a result of that transfer, approximately 67 Troopers will be able to be released from that program to go out and do police work such as traffic safety and criminal investigation.

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A division member is on the Department of Education Driver Safety Advisory Committee. This

committee meets several times a year to discuss and provide methods to provide driver safety education in schools.

The Safety Program Division supervises the Inspection Station Supervisor Program activities. Approximately 74 enlisted members are involved in this function full-time, and 58 part-time alternates. During 1992, inspection station supervisors routinely visited and audited 19,845 inspection stations. A total of 554 reports of violations were submitted, which resulted in 144 mechanics and 130 inspections stations being suspended. In addition, 2,572 dealer related investigations were conducted. Approximately 2,792 citations and 9,089 written warnings were issued by inspection station supervisors in 1992.

The Pennsylvania State Police also inspects school buses. Statewide training on school bus regulations was also provided to the 132 members of the State Police who were involved in the annual inspection program. A school bus inspection video is near completion. This video will assist in training State Police school bus inspectors of the proper method of State Police inspection. In 1992, 20,232 school buses were inspected, and 16,360 discrepancies were corrected prior to school year operations.

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The Bureau of Liquor Control Enforcement, with a complement of 143 enforcement officers, 15 enlisted members, 75 civilian employees and 8 attorneys, works in conjunction with other Commonwealth agencies to enforce the Pennsylvania Liquor Code and related Crimes Code statutes. This bureau has developed close working relationships with law enforcement agencies throughout the Commonwealth. In addition to investigating liquor violations, agents routinely uncovered many other criminal violations, such as gambling, drugs and prostitution, that are turned over to the police agency having jurisdiction. Special emphasis is placed on nuisance bars and underage drinking. College officials throughout Pennsylvania have been contacted to offer our assistance and explain our resolve in this issue.

Bureau of Liquor Control Enforcement.

Drug law enforcement. The Bureau of Drug Law Enforcement was created in July 1992. During the department's reorganization, the bureau's primary responsibility is to direct, coordinate, and supervise investigations into the alleged distribution, sale and use of drugs in this State. The bureau consists of an administrative division and operations division. The operations division is further divided into eastern and western sections. The sections are also divided into

southwest, northwest, central, cast and Philadelphia units.

The operations division has nine region strike force offices and five tactical narcotic teams located throughout the State. The strike force has offices in Allentown, Reading, Harrisburg State College, Greensburg, Butler, Eric, Wilkes-Barre and Philadelphia. The TNT units are located in Wilkes-Barre, Philadelphia, Harrisburg, Greensburg, and Prospect. The bureau headquarters is located at Strawberry Square, Harrisburg.

The region strike force units concentrate on middle to upper level drug dealers. They coordinate drug enforcement efforts with the office of Attorney General, Bureau of Narcotics Investigation. The TNT units have two missions. First, team members are undercover officers who are available for assignment anywhere in the State where there is a need for an undercover Trooper. Second, team members are trained in the techniques of interdiction of drugs from the State's transportation corridors.

In addition to strike force operation, each troop is also very active in drug enforcement activity in their particular area of responsibility. Bureau members are also assigned to the Violent

Traffickers Program (VTP), whose activities are to destruct the elicit drug traffic in the Philadelphia area. A member is also assigned to the U.S. Customs office in Philadelphia to coordinate the efforts in reducing the smuggling of drugs into the State.

The Drug Enforcement Administration recognized the Pennsylvania State Police as the primary State level agency responsible for marijuana eradication. The bureau coordinates the collection of marijuana plant seizures and eradication data from municipal, township and county police departments. In addition, the bureau coordinates the clandestine laboratory enforcement program, which provides specially trained and certified chemists and Troopers to investigate, respond to, dismantle and dispose of hazardous clandestine laboratories.

The bureau conducts financial investigations into money laundering and conspiracies into narcotic trafficking. The bureau also conducts Operation Whiteline training for all troops. Whiteline training consists of highway interdiction techniques, search and seizure, and officer safety issues. The members at bureau headquarters serve as liaison between local police departments and the Pennsylvania National Guard's counter drug mission support.

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Criminal investigation. The Bureau of Criminal Investigation provides a wide variety of law enforcement functions and related services. The general investigation division provides assistance to troop investigators as well as responding to requests from Federal, State and local law enforcement agencies in the areas of auto theft, criminal investigation assessment, psychological profiling, criminal intelligence, missing persons and child abuse, and coordination of the polygraph program. Division also coordinates certain statewide and multi-area investigations such as burglary rings, obscenity cases and truck stop intelligence.

The auto theft unit provides investigative assistance to various agencies involved in combating auto theft. The unit coordinates information and initiates major investigations throughout the State.

The Criminal Investigative Assessment
Unit is staffed with 1 full-time supervisor, 3 regional
coordinators, and 41 part-time criminal investigative
assessors. The CIAU is mission-oriented, providing
assistance to specific violent crime investigations.
The CIAU offers expertise to all law enforcement in
Pennsylvania in personality assessment, criminal

personality profiling, investigation assessment, and case strategy, interview and interrogation strategy, equivocal death analysis, behavior based affidavits of probable cause to obtain search and arrest warrants and provide assistance to prosecutors in trial preparation.

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The Missing Persons Unit is recognized by the U.S. Department of Justice, National Center for Missing and Exploited Children, as Pennsylvania's clearinghouse of information and coordinator of missing child investigations. The MPU provides investigative support to all law enforcement agencies within the Commonwealth. Services offered to investigators include the preparation of police investigation flyers and their distribution, resources available for missing person searches and the location of human remains. prevention literature, missing persons investigation training, data entry into the NCIC unidentified persons file, interagency communication and coordinating the State's Analytical Techniques for the Apprehension of Criminals (ATAC)/Violent Criminal Apprehension Program, (VICAP) Program. The ATAC/VICAP program is a law enforcement communication neiwork on violent crime encompassing homicide and attempts of homicide, missing persons, unidentified dead, and violent sexual assaults.

To just make a comment, Mr. Chairman, one of the major areas we have going in the crime unit now, among the other things, is the psychological profiling unit, and we are about two-thirds of the way through of structuring this statewide, from department headquarters and within the troops, and also a troop task force that will consist of criminal investigators from every troop that will respond as a team to every major crime that we have in the State - homicides, rapes, and those types of situations. It's extremely important that you put your expertise immediately at the scene, and we were lacking somewhat in that area.

Plus with the dimension of the CIA Unit, it has just enhanced their operations tremendously. So effective is the CIA Unit that we had an example in the Frackville area where there was a homicide occurred, the CIAU men went to the scene, it was about two weeks after, looked at photographs, talked to the investigator and told the individuals he's probably X amount years old, was in prison, so much education, et cetera, et cetera, and one of the officers said, gee, that sounds like Joe down the street. That's exactly who it was, and ultimately they made the arrest and had a conviction on that crime. And these are things that are occurring throughout the State. It's a tremendous

program and it's now being enveloped within the troop task force as I respond to these programs.

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In addition to that, the ATAC program. that's the Analytical Technique for the Apprehension of Criminals, that's on the State level, that's our program. VICAP is the Violent Apprehension of Criminals on the Federal level. We interface by computers, and whenever we have a major violent crime homicides, rapes, serial killers, those types of things, we put all the data into the computers and for example, if you have a homicide occurring in Philadelphia, it matches with a profile in Erie, we put those two agencies together to determine if they're working with the same individual. And likewise, you may have someone who has committed a murder in Oklahoma, the profile connects with a crime that may have occurred in Harrisburg, so with the computer techniques that we're using, we can interface and connect and work conjuctively together by the exchange of all this criminal information. It's really in its infancy, but we are developing it throughout the State and really by the end of the year we should be totally and fully on line.

The Intelligence Unit responded to over 900 intelligence inquiries from Federal, State, and

and distribute an intelligence newsletter, prepare intelligence assessments, disseminate intelligence information and support field operations. The unit also manages the Narcotic Analysis Referral Center, and that's another computer system set up where we interface with all police departments in Pennsylvania where we get profiles. For example, you may have a drive-by shooting again in the city of Scranton where they saw a certain type of vehicle, maybe got a portion of plate, Harrisburg has the same thing, we connect those two agencies together to coordinate their investigation because you may have the same individuals working in Scranton as you have in Harrisburg, and that's an ongoing program.

The Organized Crime Division consists of eastern and western task forces. Each task force includes an organized crime unit, a white collar crime unit and a fraud unit. The division connects multi-jurisdictional and/or labor-intensive large scale investigations involving racketeering, gambling, official corruption, embezzlement, fraud, and various other types of organized and conspiratorial crimes. The division also provides technical assistance to the troops in the development of relevant localized

investigations. Recent significant projects included stolen property sting investigation in eastern and western Pennsylvania, a significant gambling investigation in western Pennsylvania, and several significant white collar fraud cases in various parts of the Commonwealth. Current initiatives include refining the organizational structure of the division and various administrative projects to enhance the effectiveness and efficiency of investigative procedure.

The Fire Marshal Division has 42 fire marshals and 70 alternates assigned though 15 troops throughout the State. The division is responsible for the investigation of all fires of suspicious origin, the promulgation of enforcement of regulations governing the storage and handling of flammable liquids, and coordination of activities with other authorities in fire safety and investigation. The division, in coordination with the Department of Environmental Resources and Federal Environmental Protection Agency, is also working to enforce the Spill Protection Act. This law involves the investigation of storage tanks holding flammable and combustible liquids.

Statewide, the department has

approximately 435 full-time criminal investigators that are assigned to all stations except those in Troop S-Interstate and Troop T-Turnpike. These members routinely conduct investigations of serious crimes including murder, kidnapping, robbery, and similar type incidents. Criminal investigators work in conjunction with and assist Federal. State and local criminal justice agencies. Assistance is frequently provided to local police agencies who are often faced with complex criminal investigations that extend beyond their resources or jurisdiction. Data regarding criminal investigations and arrests is provided in the attachments.

The Missing Persons Unit conducted a three-day highway homicide law enforcement meeting addressing violent crimes occurring along primary roads and the interstate highway system. Contributing to the information exchange were investigators from Federal, State, and local agencies, New York, New Jersey, Virginia, Maryland, Ohio, Connecticut, New Hampshire. Vermont, and other agencies such as MAGLOCLEN and the FBI. Through the information exchange, over 30 cases were identified in Pennsylvania occurring over the last 25 years. These cases involved homicides, sexual assaults, unidentified dead who were the victims of

homicides, and also unidentified dead where no foul play was indicated as a cause of death but the body was simply dumped along the roadway. The information exchange resulted in potential leads in a number of cases and a definite link in two homicides based on modus operandi, victimology, body disposition and manner of death. These two cases occurred in Pennsylvania and in New Jersey, and the information exchange put investigators in contact to coordinate their efforts.

Bureau of Emergency and Special
Operations. The Bureau of Emergency and Special
Operations was formed in July 1992 to consolidate
various functions of the department under a single
command in order to more effectively deliver their
services and support the operational needs of the
department and the law enforcement community in
Pennsylvania. The bureau's comprised of two divisions,
the Aviation and Special Services Division, and the
Tactical Operations Division. The Aviation and Special
Services Division includes the Aviation Section, the
Technical Operation Section, and the Executive Service
Section.

The Aviation Section has 26 enlisted members and 2 civilian employees and is responsible for

aerial speed enforcement, marijuana eradication search and surveillances, photography missions and various other aviation related duties. The department operates seven helicopters and six airplanes located strategically throughout the Commonwealth. The airplanes are dedicated primarily to aerial speed enforcement, surveillances, and drug-related purposes. One airplane owned by the Pennsylvania Turnpike is flown by department pilots exclusively for speed enforcement and surveillance activities occurring on the turnpike system.

The Technical Operations Section with four members assigned conducts electronic surveillance training of State, Federal and municipal law enforcement officers. In addition to the training function, its members also provide various electronic surveillance services in support of investigative activities. The executive service section provides protection for the Governor, Lieutenant Governor and their families and assists the department in its protective responsibilities for other dignitaries. The Tactical Operations Division is comprised of a Special Emergency Response Team Section, the Canine Drug Enforcement Section, and the Underwater Search Team Section.

The Tactical Operations Section is comprised of 79 permanent and detached members and functions as an emergency support service during hostage and barricaded gunmen incidents, high risk warrant services, civil disturbances, bomb threats, incidents involving suicidal persons and other high risk situations.

The Canine Drug Enforcement Section is comprised of 13 handler/narcotic search dog teams. The canine handlers and their dogs search transportation terminals, postal packages, vehicles, et cetera, and respond to requests for searches where concealed narcotics are suspected. One of the dogs is also trained to locate cadavers.

The Underwater Search Team Section is in the early stages of reformation. When functioning, that section will be responsible for providing underwater search and recovery capability to support the department and other law enforcement agencies in their investigative roles.

The Director of the Bureau of Emergency and Special Operations is the department's emergency operations officer and is responsible for monitoring and exercising the State Police emergency operations plan and ensures State Police members are prepared to

respond to situations that involve natural disasters and nuclear hazardous substance emergencies. The emergency operations officer is the department's liaison with the Pennsylvania Emergency Management Agency. This position is responsible for the coordination with other State and Federal agencies concerning the safe conduct of nuclear and hazardous material shipments that traverse the Commonwealth by highway or rail.

Bureau of Research and Development. This bureau is involved with programs such as our pursuit of international accreditation. This goal will be met this summer and by meeting over 900 nationally set standards, this accomplishment recognizes the high quality and professionalism of our department. With the attainment of accreditation, the Pennsylvania State Police will become the largest currently accredited organization in the world.

The Bureau of Research and Development also monitors our programs of strategic planning, strategic management, and total quality management. Our strategic planning and strategic management programs thus far have resulted in over 25 positive projects that increase our effectiveness and service to the public. Several committees continue to provide

valuable input on such topics as scheduling, career development, career tracking, career counseling, enhancement of the patrol trooper, and an awards project.

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The projects include a wide range of topics such as but not limited to: Vision light bars, semiautomatic handguns, new leather gear, new protective bullet-proof vests, pepper mace, expandable batons, ride-alongs with bureau and division directors, increased command visits, citizen surveys, criminal justice agency surveys, discontinuance of non-police functions such as the transportation of eye tissue, O.R. service--which was cut back dramatically--and the driver examination; modification of the requirements of background investigation for the Department of Corrections: revised traffic citation forms: development of the State Police allocation formula, including the "Span of Control" project; revision to the nonreportable accident policy; simplification of the department suggestion program; suggestions relating to the promotion examinations; development of a Senior Trooper program; distribution of a strategic planning newsletter; acquisition of electronic typewriters for patrol units; AT&T language line, et cetera.

These programs will result in a more

satisfied and productive management/employee team that
is more responsive to the needs of our citizens. The
TQM project is simply the formation of a positive
attitude by every employee of our department and a
commitment to provide the best product we are capable
of providing.

Training and education. This bureau has a staff of 56 enlisted members. The bureau is responsible for the initial 23 weeks of cadet training, basic Liquor Control Enforcement Officer training, and in-service training for Pennsylvania State Police personnel. In-service training for our members include a wide variety of our subjects.

The academy in Hershey and the four regional training centers have recently begun an extensive in-service training program to provide much needed training. The attached training calendar lists courses that will be available to our personnel.

Additional presentations and seminars will be offered as they are developed. In addition, our members also attend appropriate out-service training courses.

I would just like to make one comment,

Mr. Chairman, that this is the first time ever we began
in January of this year to have extensive ongoing,
perpetual in-service training programs for our

training. There are many other agencies in

Pennsylvania that handle that training now, and we are
concentrating on training our people. Regrettably,
through the years everybody else was getting the
training and our officers were not, and it's time to
get them up to speed and continue that, not only the
members but all civilians likewise.

As the handout shows you, I have many programs also for civilians. A certification for our police communication operators, certification for our record and identification operators, accident reconstructionists, mid- and upper-level management level training as it deals with our supervisors, so it's a tremendous program. The personnel are extremely excited about it, and again, it's an ongoing, perpetual training program within our department which was just created in January of '93.

With many recent retirements, this bureau has been very busy training cadets to keep our complement stable. While I am on the subject of training, may I say that as Commissioner of the State Police, I have the honor as serving as the chairman of the Municipal Police Officer's Education and Training Commission. The commission has the responsibility for

the administration of two acts: Act 120, the Municipal Police Officer's Education and Training Act; and Act 235, the Lethal Weapons Training Act. The Commission establishes requirements and types of training for municipal police officers. All political subdivisions of the Commonwealth maintaining local police departments must comply with these established provisions.

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The Bureau of Lab and Communications Services. This bureau consists of the Lab Division and Communications Division. The Laboratory Division operates a system of six laboratories to provide forensic services to State and local law enforcement agencies at no cost. The staff of 110 consists of 25 enlisted members and 85 civilian employees. civilian positions include analysts, laboratory technicians, clerical, and administrative personnel. Laboratory Division DNA unit located at the Greensburg Regional Lab became fully operational on September 22. 1992. Using DNA analysis, the Laboratory Division can link perpetrators of crimes to biological evidence with a degree of certainty heretofore unavailable. advanced technology will also aid investigators in the identification of missing persons and unidentified bodies. To date, DNA analysis has been utilized in 12

investigations, implicating suspects to a particular crime in 7 of those cases. More importantly, in at least three cases several suspects were exonerated.

The Laboratory Division is now in the process of establishing a second DNA unit in the Bethlehem Regional Laboratory located in southwestern Pennsylvania. Funding for this project was obtained through PCCD grants and matching Commonwealth funds. It is anticipated the Bethlehem DNA unit will begin casework analysis sometime in early 1994. DNA analysis is available to all members of the criminal justice community.

In conjunction with the DNA expansion project, funding has also been obtained by the Laboratory Division to acquire an Automated Laboratory Information Management System, ALIMS. ALIMS is a distributed computer network designed to automate evidence processing, case management, analysis and data storage. The increased capabilities and productivity afforded by ALIMS technology will significantly enhance the Laboratory Division's ability to provide more efficient and effective forensic services to the law enforcement community.

In support of the drug law enforcement effort, the Laboratory Division, through grant moneys,

has funded acquisition of two clandestine drug laboratory response vehicles, as well as automated instrumentation for drug analysis. The response vehicles are equipped to insure the safety of all personnel during the seizure, assessment, and removal of hazardous, toxic chemicals or materials from the clandestine drug laboratories pursuant to OSHA mandated safety requirements. One vehicle will be based at the Bethlehem laboratory, the other in Harrisburg. The automated instrumentation will enable the Laboratory Division to keep pace with the escalating drug case submissions and ensure timely analytical results for prosecution.

Scientific examinations and analysis of physical evidence are conducted by the Automated Fingerprint Identification System (AFIS), ballistics, chemistry, documents and latent print sections of the Laboratory Division. In 1992, this division received in excess of 35,500 cases for analysis. This represents an increase of approximately 1,000 case submissions over the previous year. The division is developing a plan which now promises to provide significant economy and manpower improved operations. By consolidating dispatch operations in the Commonwealth, both personnel, savings and facilities

improvement can result. In addition, the division is developing the use of mobile data technology, which drastically reduce the need for expensive voice communication systems while providing nearly paperless processing methods for the Trooper in the field. The division has undertaken the extensive training of all State Police communication operators and has provided new portable radio technology for use in the field. Improvements include secure communications designed to protect officers from the vulnerability of open communication, and the ability to inter-operate with county and municipal police departments by radio.

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The division is also responding vigorously to special technical projects in the development and use of new speed detection devices such as laser and moving radar. They also provide instant recall recording systems for police dispatch telephone lines to include call processing and provide greater safety to the public when responding to police emergencies.

Community services. This bureau coordinates the department's efforts in working with the community to reduce crime and promote traffic safety. The bureau was functionally responsible for the activities of approximately 27 community relations/

youth aid and safety education officers stationed throughout 15 troops during 1992. These officers were responsible for providing community relations, crime prevention, and youth-related programs to the public. During 1992, 2,996 programs were presented to 44,742 adults and 221,678 youth. Effective February 1, 1993, a reorganization of assigned duties has been implemented. A department directive requires the selection of full-time community service officers for all 15 troops to serve in four specific functional capacities - community relations, crime prevention, safety education, and public information. full-time officers will be supplemented if necessary. The duties of youth aid will be reassigned to perform. under the supervision and direction of the criminal investigation section commander within the respective 15 troops.

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The community services officers develop and maintain neighborhood watch and utility watch programs. As of December 1992, there were approximately 159 programs in operation with over 12,000 citizens participating.

The Pennsylvania Crime Stoppers program, which is operationally staffed by the department, and consists of a supervising coordinator and five members,

combines the public, media and police in a cooperative effort to fight crime. Since the inception of the program in 1986, a total of 978 serious crimes were solved, 305 criminals were arrested, and 230 fugitives were captured. Over \$1.6 million in stolen proper and illegal drugs were recovered.

In 1992, the Pennsylvania State Police were responsible for conducting a total of 21 Camp Cadet programs throughout the State, with 1,407 male and female cadets. It must be noted that the planning, development, and operations of these Camp Cadet programs for youths are primarily on a volunteer basis by personnel of our department. It is anticipated that for the year '93, personnel from our department will again be engaged in the Camp Cadet programs, and projections indicate a total of 22 programs to be operational this year.

Our Hug-a-Bear Program will continue, where we give small stuffed teddy bears to children who have been involved in traumatic incidents and accidents.

This year we will expand a project in our school program where robots will be used to give traffic safety and drug prevention messages to young children. The program is highly successful and really

grabs the attention of young children.

We will continue to emphasize safety education and drug prevention programs.

Records and Information Services. The Bureau of Records and Information Services, comprised of the Information Systems Division, Records and Identification Division, and Office of AFIS Administration, is a support and service group for all criminal justice agencies in the Commonwealth. The bureau has a complement of 13 enlisted members and 191 civilian employees.

The Office of AFIS Administration is the bureau's liaison with the Bureau of Laboratory and Communications Services and the remote sites of Philadelphia and Pittsburgh.

The Automated Fingerprint Identification System became operational in 1990. This \$5 million project utilizes computer technology to read, match, compare and restore fingerprint images. Eight latent remote devices are located throughout the Commonwealth and offer all law enforcement agencies the ability to access the automated fingerprint identification system for crime scene latent fingerprint inquiries. Thus far, over 700 cases have been cleared with the assistance of the AFIS system.

The information systems division provides automated technology for the department, administers all agency data processing related activities, manages all central computer systems, and remote terminal equipment and maintains an administrative computer system for department programs. Data communications and informational resources extend to law enforcement and criminal justice communities nationwide via the Commonwealth Law Enforcement Assistance Network (CLEAN). The CLEAN program provides computer access to the National Crime Information Center (NCIC), the National Law Enforcement Telecommunications System (NLETS), the Philadelphia Police Department, and the Pennsylvania Department of Transportation.

The Records and Identification Division is responsible for the collection, compilation and maintenance of criminal records. It is also responsible for the keeping of criminal investigative reports, traffic accident reports, firearm, and administrative records of the department. The division functions as a central repository for State and local law enforcement agencies within the Commonwealth. The operational aspect of AFIS is located within the division and is involved in the reading, identifying, and storing of criminal arrest fingerprint cards. The

fingerprints are the basis of criminal records which are computerized and available through national and State telecommunications networks to all law enforcement agencies.

Personnel. In addition to the previously mentioned new programs dealing with promotions and career development, emphasis will continue with our recruitment program. In 1991, minority applicants increased 54 percent, and that figure has also held for 1992. While the Commonwealth's minority population is 12.3 percent, our recruitment of minority applicants is above 13.2 percent. Every effort is made to secure qualified applicants who reflect the diversity of our Commonwealth.

function of the Heritage Affairs Officer to interact with other Commonwealth agencies and police and officials from political subdivisions to diffuse potential critical incidents before they become a problem. This office deals with the diversity of the citizens of Pennsylvania and the changing demographics of our Commonwealth. This office and our affirmative action office monitor major problems such as the civil tension task force, which is a State Police troop initiative on the identification and reduction or

throughout Pennsylvania, as well several training programs such as cultural awareness sensitivity, ethnic intimidation, and conversational Spanish.

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We have a few legislative initiatives, Mr. Chairman. During the past year and the beginning of '93, our department either initiated a request or voiced our support for several legislative suggestions. They include: Equal distribution of State Police jurisdictional coverage to municipalities. And I would like to comment briefly, if I could. One of the problems we see in the Commonwealth is this, that you basically have three entities - you have communities, the rural communities who pay the normal tax base for State Police support, and then you have other communities who pay the normal tax base support but they also pay for their own municipal police, and then you have other municipalities, in fact in Pennsylvania there are 17 that have an excess of 10,000 population, 3 have an excess of the 9,000 population. Hempfield Township in Westmoreland County I know has like 43,000-plus. Unity Township in Westmoreland County has around 23,000-plus. They don't have a local police department. They have a high tax base, they have the ability to pay for local police, but their response is

we have the State Police, why should we pay for a local police, which is their position. But what happens then on the other end of the spectrum, because we are so involved addressing the needs of those communities, we don't have the time to go out into the rural areas as much as we should to take care of their problems, nor go into the other municipalities who are paying for a police department to help them as much as we want. So I think there needs to be some parity throughout the State. It falls within the political arena and not my arena, but I believe there needs to be something done to distribute and have them pay something in order to have State Troopers in that area, to increase our complement or whatever, so that we have more parity throughout the State.

False alarms. We respond to over 30,000 false alarms every year. Talking to municipal police, I think they have around 80,000 to 90,000. We're pushing, again, to get an alarm package through that those individuals who willfully, they have a problem, a wire is loose, they walk into a door and say, oh, gee, we forgot again, we respond, we keep responding, it's a waste of manpower, a waste of time, and it's very dangerous. We have responded in some cases 12 to 15 times to the same place, and as the Trooper responds,

oh, here we go again, a false alarm, and that could be the time he gets injured because he becomes complacent thinking it's another false alarm. And we feel we definitely need something there.

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Reduction of blood alcohol context from .10 to .08. Reduction of blood alcohol content to point .02 for juveniles and .02 for commercial vehicle operators. Provide for administrative suspension of driver's license of drinking drivers. Provide for funding for State Police support of the 911 system. Establishment of a primary law for safety belt enforcement. Transfer regulatory functions presently performed by State Police fire marshals to more appropriate agencies. Amend the HIV-Related Information Act to permit first responders, such as police officers, to receive timely information. the use of laser radar. Amend the Crimes Code to allow law enforcement officers to utilize a camcorder or video simultaneously during situations which audio recording is currently prohibited. Permit preliminary breath testing devices to be used for alcohol enforcement. Permit fingerprint cards of federally prosecuted criminals where Pennsylvania criminal justice agencies have assisted to be entered into Pennsylvania central repository of records. Expansion

of the child passenger restraint law to include vehicles operated in Pennsylvania not just registered in Pennsylvania. Prohibit radar detectors in commercial motor vehicles. Strengthening of the harassment statutes, stalking legislation, but I understand there has been one introduced at this time. Establish enforceable window tint laws. Updating the fireworks law. Providing for an open container law for alcohol enforcement.

Additional information about any of these topics can be obtained from our legislative liaison officer.

Mr. Chairman, in the interest of time I have addressed only selected activities of the Pennsylvania State Police in order to provide a brief overview of our agency. If you or any other committee member are interested in the topics I have addressed or you have any question concerning any of my remarks, I would be pleased to respond to your questions. I must add that it's an honor to receive the invitation to address the committee, and I assure you of the continuing support and cooperation of the Pennsylvania State Police.

And likewise, Mr. Chairman, I would like to give to you as the chairman and then to the

committee a video we just had prepared. It's 1 2 approximately 30 minutes long, and it's an overview of 3 everything that we do in the department, and you can 4 use it for your benefit to let you know what we do, 5 which goes through some of the things that I went 6 through, and perhaps even a few other things that I 7 didn't mention. 8 And with that, that ends my specific report, Mr. Chairman. Thank you. 9 10 CHAIRMAN CALTAGIRONE: Thank you, 11 Commissioner. 12 We've had a couple other members join us, 13 if they would like to introduce themselves for the 14 record. 15 REPRESENTATIVE JAMES: Representative 16 Harold James, Philadelphia. 17 REPRESENTATIVE GRUITZA: Mike Gruitza 18 from Mercer County. 19 BY CHAIRMAN CALTAGIRONE: (Of Comm. Walp) 20 Commissioner, one of the things that Q. 21 we've looked at over the years, and I wanted to ask 22 your personal opinion and maybe your professional 23 opinion as to whether or not this should be looked at.

You're cognizant of the situation financially in

Pennsylvania, and the Governor just gave us his budget

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address, one of the things that concerned me as a member, and particularly as it relates to this committee, is the Department of Corrections and the phenomenal growth that we've seen of the numbers of people that are being incarcerated in our Commonwealth.

We passed, and I plan to continue to do that, to take tours of all the different facilities that are involved in the criminal justice system, whether it's halfway houses, treatment houses, but especially the Department of Corrections. And with the phenomenal growth and the costs that's linked to that, I have pushed, over the last two to three years, alternative sentencing and a rethinking of exactly what we're all about as a Commonwealth and we're placing our limited resources, because they are very limited, and there are so many different areas of our budget that's crying out for additional help, especially if it's education or job training, specifically in those two areas that I think is woefully lacking simply because the money is not there.

And looking at the additional prisons that have been opened, understanding that people that violate our laws have to be punished, but it's the type of punishment that we're looking at, marijuana in small amounts, as an example, handled by let's say a local

district justice, and instead of being incarcerated that there would be some type of community service and/or other type of help for that person. As opposed to incarceration. What are your thoughts on language along that line?

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And I don't want to send out the wrong signal to the public that we're going soft on crime or drugs or anything like that. That is not the intent at all. We have so many different programs to try to help people that have that problem, but to look at, begin to look at it very realistically that incarcerating people and those specific instances without getting the proper help, number one, and/or taking up some very valuable prison space doesn't seem to make a heck of a lot of sense.

A. Obviously, it's a broad area and I will address it this way: Obviously, my expertise is not penology, it is being a police officer, and the more effective—and I go to the first part of your comments—the more effective we are in the police arena, and each year we become more effective, technology, the money that was given such as Governor Casey in the PennFree program, so the more people we go out and arrest, the more people that are going to have to be locked up, and for every action there is a

reaction, and of course that is what's happening.

I am an advocate of heavy enforcement as it deals with drugs. You selected the one as it deals with marijuana. I would not be in a position to say to not have any jail time for that. The effects of drugs are so devastating, so devastating beyond the possession, beyond the sale, but I know going with the Governor in the PennFree program, and we looked at areas such as Philadelphia and Erie and Scranton, other areas as it deals with the medical environment, children that are born addicted to cocaine, government is going to pay for them forever, as long as they live. The drastic effects of drugs.

else. In fact, marijuana is the drug of choice right now because people are getting away, and this is the reason: People are going to marijuana for two reasons. Number one, because of the heavy enforcement on cocaine; and number two, and we're hearing this from those we are arresting, because of the less punishment you get for marijuana as opposed to cocaine. If you're caught for possession or selling of cocaine, the punishment is much harder than it is for the possession or the use of marijuana. So that is why a lot of them, especially college kids, are going to marijuana. This

is what they're telling us.

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So I'm saying by letting them off the hook, that's not the answer. But I will sum up my comments to this: I've been on the job for nearly 27 In May I'll have 27 years on the job. ultimate war on drugs will never be won until you do away with the want and the demand. We will keep enforcing, we will keep spending more money enforcing, we will keep putting them in prisons, we will keep dealing with them in there until that person says I do not want that drug, I do not need that drug. therefore I feel, as I said in a PCCD meeting, rather than give me, the State Police, that money, as was federally funded in through the PCCD, give it to training programs. Before they become involved. Give it to the youth of our society to train them so they get away and they know to say "no" to the drugs. That is the ultimate answer. We're winning battles and we're going to continue to win battles and we must go out there and fight, but the ultimate war will not be won until you educate the people starting with the children that they don't want it, they don't need it. So that's my position on your comment.

Q. See, I know we toured an operation which is a drug rehabilitation facility in Lancaster. We're

getting one started in Reading. They have very successful operations in the Commonwealth of Puerto Rico. It's a long-term rather than 30 days and out or 60 days and out. It is a long-term type facility that shows some signs of at least initially, I think, progress as far as combating that problem. In our tours of the prisons, and we've been in a number of State prisons over the last two to three years, we've met with the lifers, we've held hearings with them, we've held hearings with a lot of the others that have had repeat problems with the law, and time and time again we hear from the corrections officers as well as the wardens and others involved with the system that 60, 70, 80 percent of those being incarcerated are either drug or alcohol related problems—

A. Yes.

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Q. —that really led them to the trouble that they got into and ended up with incarceration. We're groping, I think, and I think this is probably a national problem, not only the State, to look at other alternatives to dealing with the problem, because what was it, almost \$500 million that we spent to open up the four or five new statewide prisons, 3,000 new cells, we didn't have the money, we literally didn't have the money to open them up to operate them. And I

think somewhere in the neighborhood, I think some of you that might be on Appropriations might have that figure, I think they're talking around \$130 million or somewhere like that, just to get it up and running, and somewhere in the neighborhood of \$20,000 to \$25,000 per year per prisoner for incarceration, and I know that the treatment centers, the halfway houses, the other facilities, it's half that amount.

So economically, when you look at what we can do with some of the people that are nonviolent. I'm not talking about violent offenders, I'm talking about the nonviolent offenders that we can put in other settings rather than the formal prison setting and rather than keeping places like Camp Hill open and running, and I'm going to continue to say this for the next two years until it gets on somebody's wave length that we should be closing down the outdated, outmoded State prisons in this State. We should not continue to allow Graterfords and/or Camp Hills to exist when we've built new facilities to replace them. What we're begging for, and this falls in your bailiwick and anybody involved in law enforcement, fill them up.

So the mentality out there with the public and many officials that want to use this as a grandstanding tool for whatever office they want to be

running for at the time, clean up the streets, lock them up, throw the key away. Well, the fact of the matter is except for lifers, everybody that's confined to a State prison is eventually going to come back out on the street, whether it's a two, three, four, five year term, whatever. And unless we do something dramatically while they're in our care in these facilities, and part of the problem that we've seen, and many of the members of this committee have been to those facilities, there's such limited space in most facilities that they can't do any programs. And until we free up people from those institutions, the inmates to get them out or put them in other alternative settings, we're not going to have that valuable space. And we're just begging for other type of Camp Hill type situations - riots and/or problems - and then having to have to deal with that and all of the commensurate problems that we have to deal with.

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You know, as chairman of this committee and going through this situation for the last three, four years and seeing the explosion financially that we're dealing with, and a very large chunk of the increases in this current budget that was put to us also goes right into the same area, and I don't think there's the kind of return to the citizens of the

Commonwealth that we really need to be seeing from the limited dollars that we have, and that's the concern, Commissioner, that I have. It's no — I'm not saying that you shouldn't be doing your job. You're probably doing an effective job, a very effective job of getting people off the streets that need to be off the streets, and we need to, and this is the other area that disturbs me because we look at the Readings, the Philadelphias, the Pittsburghs, the Eries, and I know you're limited in what you can do and it has to be coordinated with both the Federal and the local police, that more of the big people aren't being taken down and out.

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I look at situations where I see, and we've walked the streets of Philadelphia with Ralph Acosta and saw the drug transactions taking place right in broad daylight, and I think you can see that in just about any city, even in Harrisburg, anytime you want to walk down one of the streets where there's a lot of drug activity. And you begin to wonder, where is all the money being channeled? Okay, we can take off the small street dealers, the users and everybody else, but what really puzzles many of us, and some of us have had these private conversations, where is all that money going? If at any time, let's say in the city of

Harrisburg, several hundred thousand dollars are exchanging hands in a given week in the purchase of drugs, that's got to be filtering somewhere. That's got to be put somewhere. Where is it going, into businesses? Legitimate businesses? Is it going into bank accounts? Where is it going? And who are the people that are handling it? I mean, these are not drug users that are handling that kind of money and investing it and doing other things with that money. We're concerned about taking those people out. we can take all the little people off the street and there's going to be a whole bunch more to replace them. We do round-ups in Reading all the time, and right near my district office it's a drug nest. They did a sweep two or three weeks ago, four weeks ago. They got 20, 30 individuals. That same night there were 20, 30 more replacing them, like soldiers. Boom, they're back on the front line.

So it's profitable for people to take those chances, especially whether they're black, white or Hispanic. It's a mix of everybody. If they're low-income and they want to take the chance to get themselves out of the dredges of their condition of which they're living in, they'll take that chance.

A. Sure.

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And they don't care what time they'll ٥. spend in jail. And as a rhetorical question I think that we confront ourselves with as legislators in trying to mold policy in this State with the legislation that we craft to try to deal with some of these problems, but it plagues me as an individual and as chairman of this committee as to why aren't we taking out more of the key people, more of the top people? I mean, I can see that we hammer the little guys constantly, but I would like to see more of the in-depth intelligence following the conduit to the top, to some of these people that maybe they don't even reside in our Commonwealth. Maybe they're operating out of other States, and maybe even out of the United States. But it bothers me that where is this money going? And you and I both know what we're talking about when that kind of money has changed hands. not the little guy that's going to jail that has that pile of money in his house. He certainly doesn't have It's a conduit that's working its way through the system somehow.

- A. Can I respond to that, sir?
- Q. Certainly.
- A. Okay. One of the things that we are doing in the State Police is exactly that,

concentrating on the mid- and upper-level dealers. We could go out every day and pull in the street dealers by the hundreds. And in fact, we have had very successful operations in an area where we took down the largest methamphetamine lab, according to DEA, probably in the United States of America last year. For the first time in Pennsylvania history, we connected a large drug ring in northeastern Pennsylvania to La Cosa Nostra directly in New York City into the Gotti family. First time ever that we've been able to do that through the distribution of drugs in Pennsylvania.

We took down the largest hydroponic marijuana growing system in Eric last year. One of the cases—in fact, two of them in the Reading area—was one of the largest marijuana distribution rings that connected Mexico, Texas, and Reading. So we are concentrating in that area.

And when you talk about the money, if you deal with, for example, La Cosa Nostra, that money would go into there, it's coming back through things such as video poker, coming back in through legitimate-run organizations. We tracked another one that the—and it's a very difficult, tedious task of tracking back, as you indicated, but you just don't do that alone, you use the Feds in that—but we tracked it

to the Bahamas, from the Bahamas into Europe, Europe into Canada, back into Pennsylvania. It's a very elaborate trail. We're not talking millions, we're talking billions. It's a billion dollar operation.

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Now, let me bring it back full circle. Until the people in Pennsylvania, the people on the street, kids in the colleges, the moms and dads who buy the junk, until they say "no," it's going to happen, and you can wipe out every major dealer in Pennsylvania right now if you had that capability, and there would be somebody to take their spot tomorrow, because the profits are too high; the risks are too low. And they are going to continue to sell as long as someone says I want it. It's like the Edsel. If you don't have anybody that wants an Edsel, it's history. But as long as people want drugs, it's going to be there. All you need is one mother load and you can live wealthy the rest of your life. Now, they get greedy, but that's all you need, one person. The profits are too high.

You've got to get rid of the want and demand. Yes, we are going after the mid and upper level, but it may take you years, years, and then you may fail in that process. You go through the income tax. You go every angle you can, and we have. We have been taking down mid- and upper-level dealers, but

again, you take them down tomorrow, there will be another one tomorrow. It's just the way it is. The profits are just too high.

We just had one, you probably read in the paper where they took down a huge shipment of cocaine that came into Philadelphia and then they dumped it into New York. Well, we, along with the U.S. Customs and the Feds, have been following that from Florida to Baltimore, we've been sitting on it for weeks until they made their move and it was taken down about two weeks ago. But we're talking about 2 tons of cocaine. And that's just one shipment that we latched into. Well, that's only a fingernail of all that's going on out there. The profits are tremendous. The profits are tremendous.

CHAIRMAN CALTAGIRONE: Questions from members?

Kathy.

BY REPRESENTATIVE MANDERINO: (Of Comm. Walp)

- Q. Commissioner, a couple things.
- A. Yes.

- Q. You may have answered one of my questions but I just didn't realize it. PCCD is what?
- A. Pennsylvania Commission on Crime and Delinquency. Jim Thomas is in charge of that.

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Q. Okay. The proceeds -- confiscation of illegal proceeds from drugs, I know what happens to it when it happens on a local level. I assume you also confiscate in your operations?

A. Yes.

Q. And I guess my question is, where does that go when the State Police has confiscated it?

Where do the illegal proceeds go? What are they used for?

Okay, according to the Judicial Code, if Α. you confiscate any forfeiture that would be under the law of forfeiture in the State, that would be filtered through the Attorney General's Office. If you have local or the district attorney involved, then it is filtered through the district attorney, and the district attorney and the Altorney General, they have an agreement on that distribution. If we would work conjunctively just say with the Attorney General's Office, we already have a memorandum of understanding how that works. It depends upon the percentage of time you put into it and the Attorney General will give us X amount of money. When you deal with the Feds, the Feds again will give it back directly to our agency after they take off an administrative fee. But it is put into a special account, and one of the things that

we're doing with it, we are setting, and again, on the Federal level you can use it for any law enforcement purpose. On a State level it must be used only for drug law enforcement. So there's two accounts in that area.

For what we're doing, we have set up similar to the PennFree program, all that money is now gone. But that was one of the tremendous programs where we were able to go out and get mid- and upper-level dealers, because you need money, you need money to fight this crime. All right? So we have set up a program for buy money, informant money, and witness relocation money that our officers can use throughout the State in their attack against the drug dealers. So it goes back into the system for drug enforcement.

From the Federal program we can do it from the same thing, but what we're doing, we're buying many things. For example, the new vision bar lights that we have on our cars. About a third of that was used for Federal forfeiture money. We have purchased cameras for our investigative units out in the field. We have purchased electronic typewriters for our people in the field. We purchased various weapons for our strike force and TNT units. We have purchased radios, encrypted radios for the drug enforcement. We are

looking at now there is a video system, it's called AIMS, where you can bring an officer in and it's a video set up, in order to bring safety to the officer and the citizen we serve, they put you in a scenario where let's say a bank job is going down and you're watching this huge screen and it's set up with the exact weapon you're using and they have various scenarios through a computer to see how you react. Did you shoot at the proper time? Did you shoot an innocent victim, and that type of thing? So we're looking to buy that type of system for our local Troopers as well as local PDs.

So these are the things that we're using with the forfeiture money. We're dumping it right back into the system to fight the dealers or to use for equipment that the citizens of Pennsylvania don't have to pay through the budget process then.

- Q. What kind of numbers are we talking about? Do you have an estimate?
- A. I don't have a total calculation right now. This is a guesstimate, I think in the State forfeiture that would be through the State we probably have around \$200,000, in that area. And I think there's around \$400,000-and-some, although a lot of that is already dedicated to things we're buying within

1 | the Federal forfeiture. I don't let it set. I use it.

- Q. Okay, but on a yearly basis do you know how much money?
- A. It's difficult. I'll give you this: I became Commissioner in January of '91, and again, this is a guesstimate, I would say within the Federal forfeiture within the two years going into the three years, federally we probably had a little over a million dollars, because we spent about \$300,000, \$400,000 just for the vision bars. State forfeiture, not too much. Maybe a half a million, \$400,000, in that area, approximately.
- Q. Not taking away from the need to be modern with equipment, but given your earlier remarks with regard to we can do all the enforcement we want from a policy area, that if we don't deal with the problem and decrease the want or the need, we're still going to have the problem, I guess part of my question is leading to, what is your opinion or what are your thoughts on the movements or the cry out there from certain individuals or whatever to change that law so that part of the proceeds are not just going back into drug enforcement for additional equipment or whatever but a portion of it is going into preventative measures, whether it's alcohol or drug treatment, back

into the communities for community recreation or
whatever that we keep the kids off the street, et
cetera?

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Α. Okay. I would have to go on a case-by-case basis. If you have a police department out there that doesn't have the needs like a Pennsylvania State Police has--regrettably, because of the economy, we have been cut drastically year after We got cut \$17 million last year. We're year. We're scraping, and we're getting so far scraping. behind as it deals with equipment, as it deals with We don't even have fax machines in every station. We have a station--and I'll get back to your point--we have a station, they had a homicide and the information was faxed from a New York State Police and we had to go to a lumber yard to get a fax machine to get this confidential information. And we are using, that was one of the other areas, fax machines. We are using that money because we don't have the money.

But if you happen to be, and I'm not quite sure where that's at, but if you happen to be in an affluent police department and you have that money and you're saying, gee, what are we going to do with this thing, I'd say, yes, dump it into the education.

Don't let et sit. Use it. But we have such needs, and

it's needs then that the citizens don't have to put up and you can use that; instead of giving it to us in those areas, you can exactly use that.

So if I had a lot of money laying around that I'd say, hey, we don't need, I say take it and use it for education. But we don't have that. We're hurting, and so we're taking that to fill the void, and thank God we do have that money to help. And it really deals with a lot of safety issues with the Troopers — automatic weapons, body armor, vision bars, and safety is a factor for that Trooper out there. We're outgunned out there.

- Q. I have a couple more questions that are going to kind of jump around.
 - A. Okav.

- Q. When you talk about the personnel of the department, this is silly, but, recruitment of minority applicants is above 13.2 percent. Does that mean that you have 13.2 percent or higher minority State

 Troopers? I mean, is recruitment of minority applicants the same as the people that we've hired, or is that just the pool that we're pulling from?
- A. No, right now we're under a consent decree, and under a consent decree right now we have to have at least 10.2 minority representation in the

department. We're around, the latest check I think is around 11.6 or something like that. But that soon will be going to 12.3. But no, that specific comment dealt with our recruitment effort, and that alone.

- Q. Okay, but we're not to 13.2 percent on the force, correct?
 - A. No, but we shortly will be.
 - Q. Okay, how about women Troopers?
- A. Women, we have about 130 females on the troops right now, and in line with that which I didn't comment, we have an effort as it deals with minority and females, an extensive program there. Regrettably, it's difficult getting females. It's even more difficult getting female minorities. Even though we go out and we attempt, and we've knocked down a lot of barriers in the last two years in our recruitment efforts and we're getting people we never got before, but it's difficult getting females, and then when they do come on the job, many times they get married and their husband will have a job and he'll move away and they move with them, so it's difficult getting them and it's difficult keeping them. But we're trying.
 - Q. Do you know what the percentage is now?
 - A. Well, out of right now--
 - Q. You said a hundred, but I don't know what

that means.

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A. Yeah. We have about 130. We have a complement of 4,157, we're down about 400, so mathematically I can't figure it out in my head, but that's where it's at right now.

Q. Two legislative initiatives, you have some items under legislative initiatives that deal with reduction of blood alcohol for people in general, and then with regard to juveniles and commercial vehicle operators.

A. Yes.

Q. And if you could just give me a little bit more background in terms of what that means practically and how that helps?

Λ. Yes. Currently, the blood alcohol content (BAC) level is .10 in Pennsylvania. came on the job it was .15, and through the years it has come down. And I mean this as a big sermon here as it deals with DUI, but drunk drivers, and I'd rather use the word impaired drivers, because when you say drunk, it gives you the vision of someone stumbling I'm talking about impaired drivers. around. Current research has disclosed that most everybody is impaired at .05. Most everybody. Everybody is impaired at .08. And that means your judgments are affected, what you

see, what you don't see, what you hear. Your eye-to-hand motions. Everybody is impaired at .08. That's a proven, physical fact. And therefore, what I'm saying, and there's a lot of feel out there—in fact, I think I read an editorial down in the Reading area this morning, that point .08 people don't kill people. That's ludicrous. .08 people do kill people. It just doesn't take the slobbering drunk as we may envision that individual.

Drunk drivers kill people, and about 44 percent in Pennsylvania are killed because of drunk drivers. The statistics nationwide for many years was around 50 percent, but it's come down now to 45.8 percent, down from 48 percent the year before, and the reason they're coming down is because of the items I mentioned - because of our heavy enforcement, sobriety checkpoints, education, along with seatbelts. You may have a DUI accident but they're saved because they have a seatbelt.

So in order to get the people who are causing accidents down there, we must bring it down to .08. Personally, I think it should be .05. I don't think Pennsylvania is ready to make that quantum leap, but .08. There are already five States that have moved into that area.

We have a law that says people under 21 can't drink, but we have no law that parallels that with a DUI. All we ask for them is DUI. It makes no sense. If you can't drink, you should not have any drink in your system. So there should be a law that is consistent with that, and there are 15 States that already have that law.

When you look at a commercial vehicle operator, that's what they make their living at, driving a truck, 40 ions of steel down the road. They kill people. No more than I would allow my Trooper to go out on a road with alcohol in his system to do his job, I don't think a commercial vehicle operator should have any alcohol in his system. That's his job, and he's taking everybody's life in his hands when he's out there. It's .04. I think it should be 0, with the idea of .02 that you need a little tolerance because some people just have trace amounts.

And the other one is administrative per se law. There are 32 States that have that now. In fact, according to NTSA, one of the most effective laws out there now is the administrative per se law, and that simply means that the Trooper or the officer, when you have probable cause to make that arrest, you immediately take that license from them. They are

immediately suspended, and within 10 days they have a hearing, and if you have the probable cause, they are immediately suspended, because what happens now, you may go a whole year in appeal process and this person is still out there driving, killing people. That doesn't make any sense.

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So I think those four areas need to be addressed. Drunk drivers, impaired drivers kill people and we need to see it from the eyes of the people who are being killed and who are being injured and not from the idea that there but by the grace of God goes I. I think it's time to get it out of the way, because that's not the way we should be moving.

Q. And if you could indulge me with one last question. There's been a movement in other States, I remember in New Jersey a couple of months ago, I can't even recall, quite frankly, if anything was introduced in Pennsylvania within the past year or two, but when New Jersey was looking at, and I think they actually passed it, a school bus seatbelt law, there was really a lot of controversy about whether or not that was making the buses less safe as compared to, I guess, the general public perception of seatbelts work in cars so therefore they would work in school buses, and I guess I'm just really asking, do you have any—obviously you

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probably have more experience and have read more or learned more about that than I have, and can you share some information with regard to the value or misnomers that have arisen around that issue?

I have not done any great research on that, but I'll say this: Seatbells save lives. that simple. I used to ride on the school bus and you're bouncing and flopping around, and if that bus is in an accident, there's only one way you're going you're going forward or sideways, and if it flips, that scatbelt will help save your life. Sure, you may have circumstances where you have a seatbelt on, it could be in a car or whatever, and maybe having that seatbelt on you were killed because you had that seatbelt on. That's a rarity. But in Pennsylvania in 1991, had we had 100 percent scatbelt use, based upon empirical data, 552 lives would have been saved, 1,800 serious injuries would have been avoided, and it would have been a savings to the Commonwealth of \$3 1/2 billion. Seatbelts save lives, and it's just as effective in a school bus as it would be in anything else.

Q. So you think that the opposition to it in the school buses was maybe more from the people who had a vested interest in not wanting to upgrade school buses?

1	Λ. Sure. Costs.
2	Q. Thank you.
3	Λ. That's my opinion.
4	CHAIRMAN CALTAGIRONE: Representative
5	Reber.
6	REPRESENTATIVE REBER: Thank you, Mr.
7	Chairman.
8	BY REPRESENTATIVE REBER: (Of Comm. Walp)
9	Q. On page 4 and 5 of your testimony, Major
10	you referenced the TrashNet and the backhauling
11	enforcement of DER coordinated initiatives in those
12	arcas.
13	Λ. Yes, sir.
1.4	Q. Sometime next month, in my capacity as
15	minority chairman of the House Conservation Committee,
16	I'm going to be moving forward with a comprehensive
17	package of legislation to address what heretofore by
18	Supreme Court pronouncement has slowed down, if you
19	will, the various manners in which out-of-State trash
20	travel through the Commonwealth, or for that matter
21	through any States, as a result of the Supreme Court
22	pronouncements in the Alabama, Michigan cases.
23	A. Good.

Miller is listening over there, if you could get

My question to you, and I guess Major

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Q.

together with Paul, if there are any areas of need for enhancement as you see it in the TrashNet procedures, as well as the backhauling enforcement situations that might need any type of statutory remediation. I would appreciate hearing about it so we can analyze that and incorporate that into what we're intending to move into in the near future. I don't need any response, just turn it over to your experts in that area.

A. Okay.

Q. Now, moving to page 19, something that I think maybe you can have a little bit more specificity with, the Bureau of Community Services issue. I was encouraged to hear your remarks relative to the chairman's inquiry about pouring money back into the education of children to keep them off. Let me say this: In southeast Pennsylvania, specifically Montgomery County, and again, I've been in contact back and forth with the Major relative to the cutback, if you will, or the change in philosophy, and to use your words, the department directive, and I guess you're as good as anyone to talk about when we're talking about department directives.

A. Yes.

Q. Trooper Ash specifically in Montgomery County, let me put it this way: I coach basketball,

soccer, and baseball, and short of Michael Jordan, I see no more T-shirts other than Trooper Ash and Michael Jordan that the kids wear. This individual is so impressionistic. Now, to some extent I think it goes with the individual.

A. Yes.

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But if I'm not mistaken, we're going to O. about a 45-percent reduction in, as I figured the numbers, having a little bit of time to figure it as you were speaking with some of the other members. In this particular situation, you did say on page 20 of your testimony that these full-time officers will be supplemented, if necessary. I have had a tremendous amount of contact in the community from both AAA organizations, administrators, teachers, playground monitors, people of that nature, and my 9-year-old as well, about the fact that they really have gotten so much out of that program, and I can attest to it myself having worked with many of these same kids, that I would implore you to consider re-evaluating that department directive and upgrading that program, if nowhere else at least in southeast Pennsylvania, and specifically where I come from. But in all sincerity, I think consistent with your remarks about places that we can make an impact, I can specifically testify to

the impact that comes from that type of program.

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Let me say this: I can still remember as if it was yesterday, and boy, it's been a long time since that yesterday, of these type of programs and the impression it had upon me and many of my peers when I was matriculating through the elementary school systems and even the secondary school systems, and this cutback has brought about a tremendous, I'll put it right at the top of the list of concerns that I've had over the past year when this was beginning to be implemented.

So I bring that to you specifically and directly in your capacity as the individual, if you will, to express my concern that if there is an opportunity for an upgrading of that, I think that would be time well spent and I think we ought to look at it before an exigent circumstance necessitates a re-evaluation of that. And I think it's consistent, obviously, with what you said, that certainly the full-time officers will be supplemented if necessary. I would certainly like to suggest that that consideration be given top priority.

- A. Yeah. Can I respond to that?
- Q. Certainly.
- A. Okay. I don't know what happened there or who started a rumor down there, because I received

nagazines down there, I forget which one it is in your area there, because they had an editorial in which they were totally off base. I don't know where they got their information from. But somehow when Trooper Ash, and Trooper Ash was a phenomenal individual. He was a unique individual. He did a phenomenal job, and it's tough replacing that individual.

- Q. I'd hope there are a lot of other Trooper Ashs around the State.
- Λ. Yeah, well, he was unique. We have a few, but Ash was—
 - Q. So my information is good.
- A. In fact, I recommended him for a national award. He didn't get it, but he should have gotten it. But anyhow, we have not curtailed that program in any way. We were in the process of selecting one to replace him. The only issue that came up was municipal police were coming to us, because some of the municipal police in Montgomery County are putting the same program on, and they came to us and said, hey, if we're putting it on, why is there a need for you to put it on? And so we looked at that and we said, well, if they're doing the same thing we're doing, because we don't get to everybody, but by allowing municipal

police to cover certain areas and rather than duplicating, now we can go to more schools, we are going to be covering more kids in Montgomery County than we ever did before. And the order that I sent out really had nothing to do with that, because what I found, there were some troops in Pennsylvania that didn't have anybody doing this. So my order came out and said, every troop will have at least one, that was my mandate, and you will pick them. And it is the troop commander's responsibility to ensure that all community service needs of your area is complied with. Which means that if you need more than one, then you select more than one. And that's the order and that's the rule.

And so I don't know how it started, but it snowballed in your area and I responded to probably about 10 letters, and again to an editorial, and I forget the name of that magazine--

Q. $\Lambda A \Lambda$.

A. AAA in Montgomery County, and you'll see my response. But that is not the case. In fact, it will be more effective now, and one of the ideas that I'm doing, in fact, Federal forfeiture money is going to purchase these, they're like little Trooper robots and you take them into the classroom, the Trooper can

use them to teach traffic safety, drug prevention, and every troop in the State is going to have them through Federal forfeiture, because they were saying, hey, we need things. Not all of them are as innovative as Trooper Ash was.

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But no, we are enhancing that operation. I'm a heavy advocate of community relations. Education is an answer. And I'm dumping a lot of resources, time and money into that area. So I think what you're going to find in Montgomery County will be very pleased with. In fact, it's going to be better than before — not that Trooper Ash is gone, but the time and energy we're putting into it.

Q. That's good to hear. One of my problems is, as you referenced the PennFree, the drug moneys that came as a result of the failure of the tax initiative, you know, it's called. You know, it was interesting, everybody was hot on the war on drugs, but there were a number of battles won but I don't think the war is over, and whenever these situations come about, I like to re-emphasize them, and this was one that I felt I wanted you to be aware of personally one-to-one, as opposed to picking up the phone.

A. I thank you for telling me. I appreciate that. Thank you, sir.

CHAIRMAN CALTAGIRONE: Representative 1 2 James. REPRESENTATIVE JAMES: Thank you, Mr. 3 And thank you, also, Commissioner for your 4 Chairman. testimony. 5 COMMISSIONER WALP: You're welcome. 6 7 BY REPRESENTATIVE JAMES: (Of Comm. Walp) And in regards to DNA, I can testify, I 8 Q. 9 guess, to the incident which in Bloomsburg we had a previous meeting with and the DNA tests kind of 10 exonerated the person who was arrested for one rape 11 12 from being accused by the papers of several other 13 By the way, did you make an arrest on that yet? 14 Α. No, they're still investigating. 15 Q. Okay. 16 Have some ideas, but no official Α. 17 suspects. 18 Okay. And then I just want to commend Q. 19 the department for holding a news conference 20 immediately after finding that that kind of diffused the situation in Bloomsburg, and I wanted to thank you 21 22 for that. 23 Λ. You're welcome, sir.

One of the things in law enforcement and

with my experience, and I hear you say you've been in

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Q.

it 27 years, is they have always seemed to be — there used to always seem to be a lack of cooperation with various law enforcement agencies, in terms of jealousy, in terms of giving credit, et cetera, et cetera.

Λ . Um-hum.

Q. And with the rise of drugs and narcotics, only then did it seem to be more cooperation. Since I've been out since '87, I would just like you to comment in terms of what do you think in terms of that cooperation, and is it only regulated to task forces dealing with drugs or has it now become regulated to deal with the entire law enforcement field?

A. I would say, sir, that one of the most drastic changes that I have observed in the 27 years I've been on the job is exactly that topic. When I came on in 1966, I started in Troop A Greensburg, and I heard Federal agents say — wouldn't even talk to us because they felt they were a little bit better than Thou. State Troopers wouldn't talk to local police, they felt they were better than Thou. Local police wouldn't talk to township police. It went on and on and there were all sorts of walls. Lack of communication. Who gets the glory. But really it has been the drug war that has brought us together. And in the last couple years there has been a tremendous

advancement in that area, be it Federal, local, Attorney General, State Police, we are working better than ever. I'm not naive to think that there may not be a pocket here and there, but my mandate from my people is you work with them, because by working together you get results, and if you don't work, the only winner is the culprit out there committing the And I see that in every agency - Federal, crimes. local, and in conjunction with the computer systems now that we have, that goes beyond the task force, just general investigations like homicides and rapes, thefts, traffic safety, tremendous program as I mentioned here with traffic safety with municipal police. We have multiple programs. But we've come a long way. We haven't reach nirvana yet, but we have come a long way and absolutely the cooperation is just tremendous, and I'm excited about it and we're winning because we're working together.

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Q. Well, that's good and I'm pleased to hear that because that was basically my observation, and if any way that you think that this committee can help in terms of enhancing that, because that's something that people basically don't understand, they think all law enforcement work together, and any way you think that we may be helpful and useful in enhancing that, let our

1	Chairman know.
2	A. I shall. Thank you very much.
3	Q. The other thing is in terms of you talk
4	about 15 enlisted members and 75, I think, civilians as
5	it relates to liquor enforcement.
6	A. Right.
7	Q. When you say enlisted members, are you
8	talking about the actual State Troopers?
9	A. No, there's only 15 State Troopers. The
10	others are enforcement officers that they came over
11	from LCB when we took over that in July of 1987.
12	Enforcement officers are civilians.
13	Q. Okay. So that's what I was confused. I
14	wasn't sure whether they were civilians. So the total
15	number of people you have in the liquor enforcement
16	would be
17	A. The 156.
18	Q. Okay.
1.9	A. Plus the 15 Troopers, but basically
20	they're support. But the 156 mainly take the load of
21	all the operations as it deals with liquor enforcement.
22	Q. Okay, I was just concerned because I
23	thought maybe you only have 15 actually.

All right. On page 15 you talk about the

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Q.

No.

accreditation.

- A. Yes.
- Q. And you said that you have become the second largest accreditation in the country or the world?
 - A. The world.
 - Q. Well, who is that now?
 - A. Who is the largest right now?
 - Q. Right.
 - A. Houston.
 - Q. Houston Police Department?
- A. Houston Police Department, but I understand that they are not going to, in fact, I think they've already bowed out of their accreditation. See, one of the issues of accreditation, whether you're an attorney or physician, whatever it is, you must meet these standards but you almost must maintain those standards. And it was an initiative of mine when I came on to get accredited, and if you get another commissioner in down the road who maybe is not interested in it and say, I don't want to maintain the standard—
- Q. You're not thinking about leaving, are you?
 - A. Well, I'll probably be gone in two years,

but anyhow, if you get someone who is progressive and wants to maintain those standards then will follow suit, and I don't know what happened in Houston, but you just can't get the accreditation and say, hey, we made it and we're in. You've got to maintain those things because what may be relevant this year may not be relevant next year, and you've got to keep ensuring your professionalism and keeping on that cutting edge. So I know Houston was but is not now, so if we receive this, and I'm positive in saying we will, hopefully by July, we will be the largest accredited in the world. And that in and of itself is not for honor, but the idea more importantly by being accredited means we are a much more professional agency, and that means we can better service the citizens of this Commonwealth, which we are all about, and that's service.

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- Q. Will that be able to help you financially in terms of, because you have that accreditation, that maybe people that aspire for you pay for such services?
- A. I don't sec it in that area. One of the areas that pops up is in civil suits. Those departments that are accredited, they find out that when they go to court, the courts are less likely to award them more money because when you can go in and show all your standards and you meet those standards.

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your policies, your regulations, the courts are giving sometimes no money to the people who are suing you, or less amount of money, and so that's where I would see any savings, in that area at least right now.

- Q. Okay. The other thing is in the Act 120, I think you said you were getting out of that--
 - A. Yes.
- Q. --were you not, as the agency receiving funds to train other people in Act 120?
- Okay, Act 120, and by virtue of being the Α. Commissioner, I'm the chairman of that commission, but as you know, that commission is made up of many different people. And there is a special appropriation that goes through our department specifically for municipal police education. And originally when this started, we were the only game in town. And therefore, the municipal police in Pennsylvania came to our academy or our regional training centers, and we had them by the hundreds. But other agencies came on line - colleges, universities, and those types of things which you have now, and I think in 1991 we had I think it was like 60 or something that we trained, because these other people can give the same education and plus many of the colleges can give them credits, when they walk out of there they've got credits. So we then

weren't the most important thing. We weren't the only game in town. And so we were wasting a lot of time and energy in that area. And that money that is appropriated still goes for that training, but it goes to these other agencies.

But what I saw in our department was we were getting way behind. Everybody else was getting trained and they were on the cutting edge and we in the State Police were behind. It was so long before we had a training program in Vehicle Code, Crimes Code, criminal procedure, and so it was time to get our department up on line, and so we have converted those training centers, which comes out of our budget. All the training center money comes out of our budget, our normal budget. It doesn't come out of the appropriations. The appropriations for municipal police go strictly for that and that alone, not to the State Police.

- Q. I see. I thought that some of the municipal police agencies had to pay you for that training.
- A. They pay certain parts of it. If it's the initial training, that's covered. But when it comes back to the in-service training, it's only partly covered. I think it's around 80, 80 percent is

covered. So they pay that. They don't pay us, they don't pay the State Police, they pay the commission. It's an adjunct to the State Police, but it goes back into that area, not into our budget, State Police.

- Q. Okay. Thank you.
- A. You're welcome.
- Q. And I was glad to see in terms of your community relations. I think that's the biggest part of policing, because that's what if we had more community policing concepts, we would have less problems.
 - A. Um-hum.
- Q. One thing I did notice and I just want to ask you, do you have an officer or someone assigned to deal with victims assistance?
- A. We don't have anybody specifically assigned. We do have a policy and procedure that when you have a victim there's certain things that you have to tell them and you talk to them and that type of thing, but we don't have an officer per se. I know many agencies throughout the United States are designating officers specifically for that, but we do not at this time, no, have that.
- Q. Is that something that maybe you could look at particularly in the areas where municipalities

don't have local or municipal police?

- A. Yes. We can look at it. One of problems is, and I looked at it, I tossed it around in my mind a little bit and we're running into manpower problems.
- Q. Well, I would think even if you had to take some of that drug forfeiture money and maybe reduce some equipment, and I know how important equipment is.
 - A. Right.
- Q. For an officer that's going to deal with victims assistance, it would seem to give more cooperation, more compassion for victims of crime. And I just hope it was something that you looked at.
- Λ. Yeah. I will definitely look at it. I'm aware of it, but we haven't had any moves in that direction yet, but I definitely will look at it.
 - Q. Okay, thank you.
 - A. You're welcome.
- Q. The other thing on minority recruitment, Kathy basically asked the questions for me. But in the terms of the number, the percentage you say you have is 11.6 percent minorities?
 - A. Somewhere in that area.
- Q. And you say you have a problem in recruiting females?

Α. Yes.

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me, I would be able to help you in terms of recruiting.

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Λ. Okay.

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If you could have your recruiters contact Q.

- Q. Because we don't see a problem in race or getting an applicant pool. We see a problem in retention. And Philadelphia has a recruitment unit that has done very well in terms of minority recruiting and raising that pool, so if they would talk to me about that and I will share that with the committee, we can maybe increase that.
 - Α. I would appreciate that very much so.
- Two more questions. One, in terms of the Ο. Pennsylvania Crime Commission, how do you see that as being the agency that helps you?
- Tremendous. Tremendous. In fact, the raid we had in Reading yesterday as it dealt with fencing where we arrested 92 people, according to my officers as they were briefing me for the press conference told me they were extremely valuable in getting information as to who this connected to who and criminal intelligence in that area. In fact, they were represented there. But we use them quite frequently as it deals with drugs, organized crime, video poker, gambling, prostitution, those types of things. I think

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they are a very worthwhile unit and we use them quite frequently.

- Q. Do you realize that there are some police chiefs, small numbers in terms, do not share that view?
- I understand that. I can only speak from Α. truth, and as an officer in the field I know when I worked in western Pennsylvania, and a case jumps out, it was a gambling operation in Indiana, Pennsylvania, in Indiana County, and without the Crime Commission we made numerous arrests there. They were hard to get into and track, but without them we wouldn't have had a In fact, their officers were assigned to ours case. where we had surveillance in certain places. worked hand in hand with us. They gave us information, again, who the connections, based upon their They were extremely valuable there. So information. through my experience, I have nothing but positive remarks to say about them, and I realize there are others, but I can only tell the truth.
 - Q. Well, thank you. I appreciate that.
 - A. You're welcome.
- Q. In talking about drugs, when I first came on the police force I was undercover in narcotics and they gave me \$15 and told me to buy some drugs.
 - A. Right.

And so it wasn't really much money. 1 Tt 2 wasn't trying to get at the big drug dealers. 3 Λ. Right. 4 ٥. As our Chairman pointed out, we're not getting at the big people. Are you familiar with Mayor 5 6 Smoke, I think, from Baltimore? 7 Λ. I am not familiar with him, sir. Have you heard about his comments in 8 o. ġ terms of taking the profit out of the drug market? 10 I can't say as I did, sir. 11 Q. Okay. It would be interesting to me if you would, and I will give you a copy of that if Major 12 Miller would be able, he talks about a concept that has 13 14 a lot of controversy in terms of he talked about that 15 we're not going to win the war against drugs because 16 we're not concentrating on taking the profit out. 17 Λ. Um-hum. 18 Q. And I kind of agreed with the fact that we have to take the profit out. 19 20 . Α. Um-hum. 21 And you talk about decriminalization in Q. 22 some area and making it a health concern, and I just 23 think that our law enforcement officials should look at 24 that and just see how, I think it's a matter of

discussion, where we can come together on some points

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that maybe help impact on the drug traffic.

And my last comment is about the Pearl 2, which is an operation that's funded through the State Police that happens to be in my district that has been doing good and is continuing. Where do those funds come from? I should ask, are you familiar with them?

- Yes, I am. Very much so. Λ.
- I understand or heard that those funds may run out this year. Is that true?
 - Λ. That is true.
- Q. And where do those come from? Are those part of the forfeiture money or PennFree?
- No. it's Federal money. It was a Λ. decision at that time that the money, we would be just the filtering agency. And we gave those funds, they were applications submitted throughout the State and one of them came through Pearl, Bob Armstrong, and he was given the funds, but it's actually Federal money that was given to fight drugs in various States. received X amount of money and that's how it was filtered, but this is the last year for it, yes.
- Is there any way we can get some funds Because the problem is we start programs in devastated communities and then it runs out.
 - Λ. Yes.

Q. Is there any way we can get some funds through the Federal government again?

A. The only way I would recommend you get a hold of Jim Thomas, because he's in control of that PCCD, and I think because of this year, it was the meetings, we had the commission meeting there and it was thoughts being tossed around as to where the money should go and mainly from every quadrant it said throw it into the education process and teaching as it dealt with the drug issue and alcohol and those types of things, and I think it has already been designated for this year, but Jim would be able to give you that answer.

- Q. He's the--
- A. PCCD.
- Q. Thank you. The last comment I would just ask you, just your opinion, as the top law enforcement officer in the State, how do you feel about forfeiture money, a portion of it going back to the communities, community-based organizations?
- A. I think I responded regarding that. The forfeiture money as it deals with the State Police, we need every penny of that. I would say this and I'll clarify that, but those police departments, again, that have sufficient funds, and I'm sure they're out there,

if they don't need them and they're looking for spots to put that money, I'm certainly an advocate of education and training. And so I would say there's a possibility that depending upon the need of the agency who's getting that money, but we have been so deficient in budgetary funds for the last couple of years because of the economy. The economy went south and therefore we got cut like everybody else, but we took a real beating. Last year it was \$1,700 million. And there's so many needs we have as it deals with equipment and computers, fax machines, that we're so far behind that what we're doing with the Federal forfeiture money at least we're using that money, because State tax dollars can't pay for it, so through forfeiture they're paying for these things and upgrading the department as it deals with Trooper safety initiatives. But as with State forfeiture money, we're using it for buy money and witness relocation money, because Pennfree has gone dry and because of PennFree, I worked out there too, like you said, and you almost had to grab someone by the throat to get 5 bucks. And when you're dealing with mid and upper level dealers, you got to have thousands of dollars in your pockets and drive BMW and Cadillacs or you won't get anywhere.

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So as far as the State Police and on our

1 behalf, we dearly need those funds and we're using 2 them, but if you have an agency out there or you go out. 3 to a department this says we have enough of everything, 4 you certainly have my vote to throw it back into the 5 system. But it has been extremely helpful to the Pennsylvania State Police to do our job, so I say don't 6 7 take it from us, at least right now, but maybe there 8 are some agencies out there that could take that money 9 away. 10 Q. I wouldn't encourage taking it from you, 11 I would just encourage that the district attorneys and I think that the law enforcement know that you cannot 12 13 do effective job of policing unless you have the cooperation of the community. 14

- Α. Absolutely.
- And I think that they should look at just Q. sharing a small percentage with the community.
 - Α. I sec. Okay.
 - So thank you very much. Q.

REPRESENTATIVE JAMES: Thank you, Mr.

Chairman?

COMMISSIONER WALP: Thank you.

Appreciate it.

CHAIRMAN CALTAGIRONE: Representative

25 Gruitza.

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Thank you, Mr.

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Chairman.

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BY REPRESENTATIVE GRUITZA: (Of Comm. Walp)

REPRESENTATIVE GRUITZA:

Q. Colonel, I just have a brief comment and it's been going on here for a while. In light of the budgetary constraints that we've faced particularly over the last couple of years, I was real interested, and I don't know if it was by accident that it topped your list of legislative initiatives or if the order isn't important, but I was interested in the equal distribution of State Police jurisdictional coverage to municipalities, and I feel very strongly on this point. I represent one distressed municipality that has recently been forced to merge with a neighboring township and a few other municipalities to form a regional police force because of the budgetary problems. I have a couple of other municipalities who are border line distressed that the local tax effort in the municipalities is high. The city of Hermitage has a high wage tax. Property taxes in Sharon and Farrell are high. A substantial amount of my population is fixed income retirees, and who's not retired is unemployed. And I feel very strongly on the point that our people in spite of this are paying their share to provide local police departments and good local police

departments, and a great portion of this State is getting a free ride.

A. Um-hum.

- Q. And not only larger municipalities but the nature of townships I believe in this State has changed a lot.
 - Λ . Um-hum.
- Q. They've become more and more suburban and less rural. Pennsylvania isn't the same even as it was maybe 15 or 20 years ago. So I think that that's a very important point that with the budgetary problems that I think it's a very valid point you raise here that we need to start looking at I guess the people who are getting a free lunch out there and maybe finding a way of addressing that—
 - A. Um-hum.
- Q. --as a possible way of providing funding for the department--
 - Λ . Um-hum.
 - Q. --that you need.
 - A. Yes.
- Q. You desperately need. To me, that, to a \$17 million cut in your budget, is a lot of money.
 - A. A lot of money.
 - Q. And I'm pleased that you're interested in

there are some specific--

A. Great.

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Q. --specific measures or specific formula or something that we could look at legislatively. You're right. It's a political issue. And it is a political hot potato, but I think it's something that we need to look at. Time and time again we hear about urban areas being subsidized and that, but when you see situations like this, you know, I'm sure there are some suburban areas and some rural areas that could be picking up a little more of their fair share on this. I agree totally.

this and I would be happy to work with Major Miller if

Q. And I just feel very strongly about it.

I have communities that are very poor communities and these people are paying their own tab and relieving the State Police of the burden of spending a lot of time in the Shenango Valley area, although they do get in there and do a lot of work in there, but still, so I'm pleased to see that that's in your list of initiatives and I am just offering my willingness to work with the department.

- A. Okay. We'll northbound contact with you.
- Q. Okay.
- A. Okay, thank you very much, sir. I

appreciate it. CHAIRMAN CALTAGIRONE: Are there any other questions? (No response.) CHAIRMAN CALTAGIRONE: Commissioner, thank you very, very much. We certainly appreciate it, and we want to put in a good word for your liaison, Major Miller. COMMISSIONER WALP: By the way, my executive officer says it's 3 1/2 percent female. That's why I have executive officers. Thank you very much. Thank you, Mr. Chairman. Thank you very much. CHAIRMAN CALTAGIRONE: Thank you very much. (Whereupon, the proceedings were concluded at 12:00 noon.)

I hereby certify that the proceedings and evidence are contained fully and accurately in the notes taken by me during the hearing of the within cause, and that this is a true and correct transcript of the same.

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ANN-MARIE P. SWEENEY

Ann-Marie P. Sweeney 3606 Horsham Drive Mechanicsburg, PA 17055 717-732-5316