

COMMONWEALTH OF PENNSYLVANIA
HOUSE OF REPRESENTATIVES
JUDICIARY COMMITTEE

In re: House Bill 160, Codification of Sex Crimes

Stenographic record of hearing held in
Room 140, Main Capitol, Harrisburg,
Pennsylvania

Wednesday, September 1, 1993, 10:00 a.m.

HON. THOMAS R. CALTAGIRONE, Chairman

MEMBERS OF THE COMMITTEE

Hon. Karen Ritter
Hon. Albert H. Masland, Jr.
Hon. Michael C. Gruitza
Hon. Jerry Birmelin
Hon. Robert D. Reber, Jr.
Hon. Christopher R. Wogan
Hon. Tim Hennessey
Hon. Dennis O'Brien
Hon. Pete Daley

Also Present:

William H. Andring, Chief Counsel to Committee

Kenneth Suter, Counsel to the Committee

Galina Milohov, Research Analyst

Reported by:
Emily R. Clark, RPR

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1 CHAIRMAN CALTAGIRONE: This is the House Judiciary
2 Committee. I'm Chairman Tom Caltagirone of Berks County.

3 I would like to start today's hearing and I would
4 like the members and staff that are present to identify
5 themselves. We will have additional members that will be
6 joining us, but rather than wait, I think it's time that we
7 get started. We're going to be dealing with House Bill 160,
8 and if those that are here would introduce themselves,
9 please.

10 MS. MILOHOV: Galina Milohov, research analyst.

11 MR. SUTER: Ken Suter, Republican counsel.

12 REPRESENTATIVE RITTER: Karen Ritter, member from
13 Allentown.

14 MR. ANDRING: Bill Andring, chief counsel to the
15 committee.

16 REPRESENTATIVE MASLAND: Al Masland, Cumberland
17 County.

18 REPRESENTATIVE HENNESSEY: Tim Hennessey, Chester
19 County.

20 CHAIRMAN CALTAGIRONE: And Representative Jerry
21 Birmelin has just joined us.

22 I would like to start off with comments from the
23 prime sponsor of the bill, Representative Karen Ritter.

24 REPRESENTATIVE RITTER: Thank you, Mr. Chairman.
25 House Bill 160, which was introduced in February

1 of this year, proposes major changes to the current sexual
2 offenses law in Pennsylvania. It's been 20 years since we
3 last comprehensively reviewed these laws. In that time, we've
4 learned a great deal about the nature of sexual assault and
5 abuse. So it is certainly time that we update our laws to
6 bring them in line with the things we know and understand
7 about the nature of these crimes.

8 The increased reporting of attacks and abuses has
9 focused much attention on the prosecution of a case, and we
10 have seen played out in courtroom after courtroom, some of the
11 inadequacies of our laws. This legislation, requested by both
12 prosecutors and victims, reflects our new attitudes and
13 thoughts on sexual assault.

14 Many of the changes I'm proposing will protect
15 victims of sexual assault from being victimized a second time
16 in the courtroom. Additionally, this bill provides greater
17 protection for child victims. We need to change the manner in
18 which we handle child victims in the prosecution of a case by
19 making accommodations for their unique circumstances.

20 This legislation was introduced in the previous
21 session, but it's been substantially changed since then.
22 Prior to its initial introduction in the 1991-'92 session,
23 the legislation had actually been in the works for about ten
24 years.

25 PECAR, the Pennsylvania Coalition Against Rape,

1 had done quite a bit of research on laws in other states as
2 well as discussing with prosecutors and other law enforcement
3 folks in Pennsylvania the deficiencies in our law.

4 Since the introduction of the first bill in
5 January 1992, we've continued to do more research and talk
6 with many other people involved in law enforcement.

7 One of the most helpful sources has been Attorney
8 General Ernie Preate's office, especially Fran Cleaver and her
9 staff. The Attorney General's office was particularly helpful
10 in suggesting some excellent modifications to the bill which
11 has resulted in making it much more efficient and effective.
12 House Bill 160 as it was introduced in February of this year
13 reflects those modifications.

14 I've attached to my testimony a short summary of
15 the major changes to the sexual offenses statutes proposed by
16 this legislation, as well as some newspaper articles and
17 editorials which appeared across the state.

18 The major change in this bill involves renaming
19 the crimes of rape, involuntary deviate sexual intercourse,
20 and aggravated indecent assault all under the category of
21 sexual assault. This was done by defining a sexual act to
22 include all of the activities currently defined under those
23 separate crimes, and then defining sexual assault as occurring
24 when the defendant engages in a sexual act with another person
25 by forcible compulsion or threat of forcible compulsion.

1 The other major change that's been hailed by
2 prosecutors as a long-needed change that will help them get
3 more convictions and with more serious penalties is the fact
4 that there will be two classes of sexual assault. That is,
5 sexual assault and aggravated sexual assault.

6 Aggravating circumstances which would make the
7 charge aggravated sexual assault are defined to apply when the
8 defendant is armed with a weapon or an object fashioned to
9 lead the victim to believe it's a weapon, and threatens by
10 word or gesture to use that weapon or object; he inflicts
11 serious bodily injury upon the victim or anyone else in the
12 course of the committing the offense; if the defendant commits
13 the sexual act during the commission or attempted commission
14 of any other felony, such as kidnapping; commits the act upon
15 a victim who is mentally disabled, mentally incapacitated or
16 physically helpless, all of which are defined in the bill;
17 serves in a position of authority in respect to the victim; is
18 a family member of a victim under 18 years of age; or, if the
19 defendant and one or more other persons engage in a sexual act
20 with the victim without consent.

21 Aggravated sexual assault will be a first degree
22 felony and sexual assault will be a second degree felony.
23 Now, some people have looked at that two-tier penalty and
24 decided that this bill is bad for people who are victims of
25 what is commonly called date rape or acquaintance rape because

1 the penalty is lower if no aggravating circumstances are
2 present than the first degree felony penalty which currently
3 applies to rape.

4 On the contrary, however, the bill, which has the
5 full support of PECAR and their representatives here today, of
6 that organization, the bill shows that we consider
7 acquaintance rape to be a more serious crime than simple
8 assault, which is what, if charges are even filed by the
9 prosecutor, is what it's often plea bargained down to.

10 Acquaintance rape cases are very difficult to
11 prosecute because of the severe penalty and the jury's
12 propensity to look for weapons, serious injuries and so on in
13 order to convict. As a prosecutor who testified in favor of
14 the bill at a Judiciary Committee hearing in the last session
15 said, this change will enable more sexual assault victims to
16 get justice because it will ensure that their assailants are
17 convicted of a more serious crime and one that makes them
18 guilty of a sexual offense rather than simple assault.

19 The public's perception is that date rape or
20 acquaintance rape really isn't sexual assault, and this law
21 will show that that perception is wrong.

22 Other major changes include elimination of the
23 charge of spousal sexual assault. Up until 1984, the law said
24 you couldn't sexually assault your spouse. In 1984 the law
25 was changed, but spousal sexual assault, regardless of whether

1 or not a weapon is used or other serious bodily injury is
2 inflicted, is currently a second degree felony just like
3 incest. In other words, current law in Pennsylvania says it's
4 a lesser crime to sexually assault a family member than it is
5 to sexually assault a stranger. We think it's more
6 appropriate to base the punishment on the nature of the
7 assault or the age of the victim rather than on the
8 relationship of the victim to the defendant. And so this bill
9 would treat spousal sexual assault the same as any other
10 sexual assault.

11 Also, there's a section in the bill, Section 3109
12 called Condition Constituting Incapacity to Consent. This
13 section says the prosecutors would not be required to prove
14 that forcible compulsion was used to commit the sexual assault
15 if the victim was 13 years of age or younger. This
16 establishes the minimum age of consent for most sexual
17 assaults that does not now exist. In fact, there have been
18 court cases holding that children as young as nine years old
19 are capable of consenting to sex and, therefore, the
20 prosecutor must prove, for example, that the ten-year-old
21 victim did not consent to sexual activity with his or her
22 father, because there is no age of consent for incest in our
23 current law.

24 This legislation says that children thirteen years
25 of age and younger are not capable of consenting to sexual

1 acts and, therefore, that the prosecutor does not have to
2 prove that the victim did not consent to the activity
3 charged. It doesn't change the penalties or the circumstances
4 for charging these crimes. It doesn't say that all children
5 14 years old and older are going to be considered
6 automatically capable of consent or to have consented to a
7 particular act. The only thing that will be charged will be
8 the burden of proof on the issue of consent. Children age 14,
9 15, 16 and older will still be able to prosecute sexual
10 assailants who use forcible compulsion, which includes
11 intellectual, moral, emotional or psychological force, as well
12 as physical force.

13 Some of the members of this committee have
14 expressed to me concerns that 14 is too young for this age of
15 consent. As I said several times during the last campaign,
16 when my opponent continually harped on this issue, the
17 Attorney General and I chose age 14 because we felt that it
18 was a minimum age, that no one would argue that it should be
19 lower. Also, since it's my understanding that this state
20 recognizes common law marriages made by 14 year olds, and
21 since the statutory rape law has used age 14 as the age of
22 consent, we felt that that age would provide some consistency
23 under the law.

24 However, I'll say again as I also said several
25 times during the campaign, if there is a consensus among the

1 members of this committee, the members of the House, the
2 members of the Senate, wherever the bill ends up, that the age
3 should be higher, I will support that. I have no problem with
4 whatever age this General Assembly would decide is
5 appropriate.

6 You need to remember, however, that since we've
7 eliminated the requirement in this bill for the defendant to
8 be 18 or older, as is in the current statutory rape law, we
9 could have some 14-, 15- or 16-year-old boys facing first
10 degree felony sexual assault charges for having consensual sex
11 with their girlfriends if the girlfriends are under the
12 threshold age. So we need to keep that in mind as we consider
13 that part of the bill.

14 We've also created a new crime called Sexual
15 Exploitation of a Child, which is procuring a child for
16 purposes of engaging in sexual activity with another person,
17 and has a penalty of a first degree felony. This is to deal
18 with situations such as children being given to someone for
19 use for sexual activity in exchange for drugs, money, et
20 cetera, that are often separate and apart from pornography
21 rings or prostitution. After discussions with my local
22 prosecutor of sex crimes and a police officer who deals with
23 child sexual abuse cases, a suggestion has been made to rename
24 this crime as Sexual Procurement of a Child, and divide it
25 into two levels: A first degree felony and a second degree

1 felony for forcing the child to perform different types of
2 sexual acts, bringing different penalty levels.

3 We would then add another crime called Sexual
4 Exploitation of a Child, which would apply to those persons
5 who knowingly allow or force a child to watch any sexual act,
6 whether live or on videotape, and that would be a third degree
7 felony.

8 This is not intended to apply to those parents
9 whose children accidentally walk into their bedrooms, but to
10 those parents who, as part of a pattern of sexual abuse or the
11 beginning of such a pattern, force their children to watch
12 them or other persons having sex.

13 Also under this bill, incest has been redefined to
14 cover only knowing and concensual sexual activity between
15 relatives, most commonly cousins, I would suppose, and is
16 therefore reclassified as a misdemeanor. This would force
17 prosecutors to charge any sexual victimization of a child
18 under Chapter 31 as a sexual assault, which said any family
19 member, it would be a first degree felony if a family member
20 assaults a child under the age of 18.

21 This would guarantee that all sexual offense cases
22 are governed by the special provisions of Chapter 31, such as
23 the rape shield law and so on, but would also guarantee that
24 the penalty for sexual assault of a minor family member would
25 be increased and have the same penalty as the sexual assault

1 of a minor who is a stranger.

2 Several changes would make it easier for child
3 victims or witnesses to testify in court. The major change
4 addresses the competency of child victims or witnesses to
5 testify. Some court rules have declared a child to be
6 considered incompetent to testify unless otherwise proven if
7 the child is below age 14. This is particularly ironic in
8 view of the cases that have held that children as young as
9 nine years old can be considered competent to consent to
10 sexual acts as I mentioned earlier.

11 This means under current law, you could have, for
12 example, a 10 year old who the court might consider old enough
13 to consent to the sexual act being charged if that's part of
14 the defense, so the prosecutor would have to prove lack of
15 consent in order to get a conviction. Yet, that same
16 youngster would have to be proven competent to testify about
17 that act in court because the court would presume the child is
18 not competent to testify unless otherwise proven.

19 This legislation would deem child victims of
20 sexual assault, abuse or neglect, to be competent to testify
21 unless proven otherwise. And there are conditions in the bill
22 which would allow the court to declare that child to be
23 incompetent. Prosecutors and police officers who work with
24 child victims say this could save most children as much as a
25 full day in court.

1 Now, also, in cases where the criminality of the
2 conduct depends upon the child victim being below a certain
3 age, including producing or distributing child pornography,
4 this legislation would eliminate as a defense the defendant's
5 ignorance of the child victim's age, misrepresentation of the
6 child's age by the child, or the defendant's belief that the
7 child was older. In the case of child pornography, the age
8 for a child to participate in pornography would be raised
9 under this bill from 17 in current law to 18.

10 Legislation would also set the statute of
11 limitations for all sexual offenses at five years. Currently
12 some offenses are five years and some are two years, so they
13 would all be five under this bill, and the statute of
14 limitations for all these crimes would not begin until a child
15 victim reaches age 18.

16 Those are the highlights of the legislation. I
17 would like to when we get -- later on as we have the testimony
18 here and also as part of the roundtable discussion, I would be
19 happy to discuss any of the points that are of concern to the
20 members of the committee. But I think we can make significant
21 and meaningful changes to the sexual offenses statutes and we
22 can protect the victim without trampling on the rights of the
23 accused. In fact, as I said, a lot of the changes that have
24 been made since the original introduction are intended to
25 address concerns expressed at the previous hearing by the

1 Defenders Association and the ACLU in their testimony. We'll
2 hear from them today to see whether or not we were successful
3 in eliminating some of their objections and see how many they
4 still have left.

5 I'm not suggesting that we throw out our whole
6 body of law on sex crimes. Rather, I'm suggesting we base our
7 laws on what is proven and not what is mythical. Sex crimes
8 are unique on the one hand, in that the violation a victim
9 feels is all-encompassing. Yet they are no different from any
10 other crime in that the criminal should be punished and the
11 victim should be protected.

12 This bill intends to see to it that sexual
13 offenders are adequately punished and that their victims are
14 not subject to further victimization by the criminal justice
15 system. Thank you.

16 CHAIRMAN CALTAGIRONE: Thank you, Representative
17 Ritter.

18 We do have Representative O'Brien and Daley that
19 have also joined the panel today.

20 We'll next hear from Suzanne Beck-Hummel, Lehigh
21 Valley Crime Victims.

22 MS. BECK-HUMMEL: Good morning. My name is
23 Suzanne Beck-Hummel and I'm very pleased to be here providing
24 support of House Bill 160.

25 Crime Victims Council of Lehigh Valley is a

1 comprehensive victims center serving all victims of violent
2 crime for the past 20 years. As executive director of this
3 organization, I've not only seen the devastating destruction
4 that crime can have on an entire family but also the emotional
5 turmoil that it can cause child victims.

6 I personally have accompanied a six-year-old girl
7 to the hospital emergency room for her first pelvic exam
8 following the brutal rape by her uncle. I've sat in a
9 courtroom with a mother while her 12-year-old daughter
10 explained to a room full of strangers how two teenage boys
11 shoved her into the woods behind her bus stop and brutally
12 raped her. I've sat in high school classroom presentations
13 and listened to young women discuss the emotional coercion,
14 manipulation and pressure used by their boyfriends even after
15 they've said no to their sexual advances.

16 Last year, Crime Victims Council served 536
17 victims of sexual assault. Almost 40 percent of these victims
18 were under the age of 18. People are always shocked when I
19 share that statistic, and I have trouble understanding why. Who
20 do you think is the easiest target for a perpetrator of sexual
21 assault? Who is the most vulnerable victim? Who needs the
22 most protection? It's children.

23 As executive director of a victim center and as a
24 victim advocate who has heard first-hand the violent, vicious
25 and vile acts perpetrated against people who are your friends,

1 your neighbors, and your relatives, I urge you to support
2 House Bill 160. The last major revamping of Pennsylvania's
3 sexual offense laws took place in the early 1970s, and it is
4 reprehensible to think that our knowledge of sexual
5 victimization has not increased in nearly a quarter of a
6 century. Representative Karen Ritter's proposed legislation
7 provides for greater response to sexual violence, not only by
8 expanding the laws, but also by strengthening the protection
9 under the laws, especially for children.

10 This legislation addresses the ongoing dilemma of
11 endless continuances in the criminal proceedings involving
12 child victims and witnesses. It indicates that the court must
13 consider any adverse impact that granting delays will have on
14 a child. Is this truly asking for too much? Ongoing
15 continuances are a form of intimidation and re-victimization
16 of children, and the defense knows this and uses it very
17 well. Providing testimony in court is a difficult experience
18 for anyone. Imagine how traumatic it must be for a child who
19 must do this in front of their attacker. The stress,
20 nightmares, fear and terror that we are making our children,
21 our most vulnerable citizens, endure over and over and over
22 again is unconscionable.

23 The initial victimization and then the continued
24 re-victimization not only affects the child's emotional
25 wellbeing but also the child's education, physical health and

1 development. How can a child concentrate on tomorrow's
2 spelling test when all they've thought about day in and day
3 out for the past several years is this continued court
4 experience? The legislation ensures that a child going
5 through this awful ordeal will experience as little turmoil as
6 possible, so that there is a chance for them to grow into a
7 strong, healthy productive adult.

8 Another aspect of this bill which will reflect the
9 reality of sexual violence is the area dealing with spousal
10 sexual assault. Why the act of sexual assault should be
11 treated less severely because of a marriage certificate is
12 absurd. Yes, sexual assault by a stranger happens and is a
13 horrible crime. But statistics show that more than 80 percent
14 of sexual assaults are committed by someone the victim knows,
15 including her spouse.

16 A victim of sexual assault by a stranger or
17 non-relative has five years to bring charges. A sexual
18 assault by a perpetrator with a marriage license essentially
19 has a license to commit sexual assault and get away with it.

20 A woman in her relationship with her attacker
21 needs more time to bring charges, not less. She needs to
22 secure shelter, financial independence, before she can think
23 about pressing charges. This takes more than 90 days. I can
24 recall a case where a woman called our hotline from our local
25 domestic violence shelter where she had finally escaped the

1 night before. She had been brutally beaten and raped by her
2 husband 93 days prior. A sexual assault counselor had to
3 explain to this horrified woman that nothing could be done
4 with the sexual assault charges. He had essentially gotten
5 away with the crime.

6 Sexual assault is sexual assault. Every single
7 aspect of the demeaning act is identical, whether or not it's
8 committed by a stranger or by someone known to the victim.

9 A final point about Representative Ritter's
10 legislation that needs to be made is around the issue of lie
11 detector tests. Law enforcement officers and prosecutors must
12 be prohibited from requiring sexual assault victims to take a
13 lie detector test as a condition for proceeding with the
14 investigation or for bringing charges. We're not certain
15 about the reliability of lie detector tests and they're not
16 admissible when used with criminals. Why should there be a
17 double standard for victims? Lie detector tests can be
18 controlled and affected by so many different outside factors
19 including emotional state and fear. Very rarely will you
20 encounter the relaxed victim, and of course she's going to
21 fail the test.

22 We are scaring our victims into not reporting and
23 prosecuting sexual assault. Currently, only 16 percent of
24 sexual assaults are ever reported to the police. Victims are
25 already carrying around a huge amount of guilt and self blame,

1 and requiring this unreliable form of questioning only adds to
2 these feelings and to the feelings that no one believes them,
3 anyway. Lie detector tests serve to discourage and defeat
4 victims and the prosecution of a crime a large portion of our
5 society doesn't want to believe happens.

6 In conclusion, I would like to commend
7 Representative Karen Ritter for her patience, perserverance,
8 and persistance in working to bring Pennsylvania's sexual
9 offense statutes into the 1990s. While I was only able to
10 touch on a few points of this legislation, I urge you to
11 support House Bill 160 in its entirety. Thank you.

12 CHAIRMAN CALTAGIRONE: Representative Wogan also
13 joined us.

14 Are there any questions from the members of the
15 witness that testified?

16 No questions. Thank you very much.

17 We'll next move to Thomas Ritter from Allentown.

18 MR. RITTER: I would like to thank this committee
19 for the opportunity to testify today. I've arranged my
20 testimony in the form of question and answer because although
21 I've done quite extensive research on this bill, I want to be
22 sure that what I'm looking at is what I think I'm looking at,
23 so I'll move right along.

24 The first question I would like to ask about this
25 bill is, does this bill reduce from 16 to 13 the age at which

1 children may legally be seduced for homosexual sex?

2 REPRESENTATIVE RITTER: No.

3 MR. RITTER: You're say it does not?

4 REPRESENTATIVE RITTER: Not from 16 to 13.

5 MR. RITTER: Well, from 16 to under 14? Would
6 that be correct?

7 REPRESENTATIVE RITTER: I think, Mr. Chairman, I
8 think what would be easier, because we have a lot of people
9 who want to testify and who have valuable information to
10 provide to the committee, we have a list of your written
11 questions. If I can answer them succinctly when you're
12 finished, I'll do that. Otherwise, I'll provide written
13 answers to you and the members of the committee at some later
14 date, rather than try to get into it now. I think it would be
15 better.

16 CHAIRMAN CALTAGIRONE: I agree. We do have a very
17 lengthy agenda of a number of very important people that came
18 from around the state to participate in this hearing, and
19 rather than delay the matter with questions, I would like for
20 you to present your testimony. Representative Ritter will, in
21 fact, attempt to answer those very briefly and then at a later
22 date give you written remarks so that we can expedite the
23 process here. I would hope that you would cooperate with us.

24 MR. RITTER: I will, Mr. Chairman, but I would
25 like to point out that she jumped in on this, and she says

1 that --

2 REPRESENTATIVE RITTER: And I made a mistake. I
3 admitted it.

4 MR. RITTER: Okay. But I think the committee
5 would very much like to know if this bill does reduce the age
6 at which children may legally be seduced for homosexual sex?

7 CHAIRMAN CALTAGIRONE: It's so pointed out.
8 Please proceed.

9 MR. RITTER: In my opinion it does. Current age
10 under Section, and this is all, of course, Title 18, Section
11 3123, Subsection 5, homosexual sex is statutory rape under the
12 age of 16. House Bill 160 would lower this age, and of
13 course, here it depends because the language is not consistent
14 with the current law. If it were consistent, it would say
15 below the age of 14. The House Bill 160 calls it age 13. The
16 same thing is below the age of 14. This is by Sections 3121
17 and Subsection (b), and the definition of 3109.

18 Next the question, does this bill reduce the
19 number of first degree counts for homosexual rape? By my
20 reading it does. Under current law, homosexual rape would
21 incur two first-degree felony counts by way of Section 3121,
22 which is rape, and also Section 3123, which is involuntary
23 deviate sexual intercourse, both first-degree felonies. That
24 would be two counts, Felony 1. House Bill 160 would reduce
25 the severity of this crime. This bill would reduce the

1 severity of homosexual rape to one first-degree count under
2 3121 and second-degree count under 3122.

3 Am I misreading that, Representative Ritter?

4 CHAIRMAN CALTAGIRONE: We would like you to
5 proceed.

6 REPRESENTATIVE RITTER: I'll answer that later.

7 MR. RITTER: Okay. Third point. Artists can
8 produce quite accurate drawings of children engaged in
9 prohibited sexual acts, and images of live poses can be
10 scanned into computers and then graphically altered or faxed
11 without ever using videotape.

12 Would this bill change Pennsylvania law to
13 legalize sexually explicit depictions of children, which is
14 child pornography, which are not photographs, films or
15 videotapes?

16 The federal child pornography statute, which is
17 Title 18, Section 2251, uses the term depiction no less than
18 six times in what is a very short section of the law. In the
19 recent case of Osborne vs. Ohio, I don't have the final three
20 digits of the citing but it's there, this is 1990, the Supreme
21 Court of the United States went out of its way to say it found
22 no constitutional problems with any state kiddie porn
23 statutes, many more poorly written than Pennsylvania's,
24 including, I might add, Ohio's, which was significantly
25 inferior to Pennsylvania's.

1 But House Bill 160 removes the broad and effective
2 word depict or depicting or depiction everywhere in 61 or 6312
3 and substitutes the much less inclusive photograph, videotape
4 or film. Now, you may recall that earlier this year, the feds
5 broke up a ring which was faxing kiddie porn, I think out of
6 York. Faxes and direct computer scans are depictions but they
7 are not photographs, videotapes or films. If you were
8 prosecuting this case under House Bill 160, how would you
9 prove beyond a reasonable doubt that these faxes did not
10 originate from direct computer scans, remembering the burden
11 of proof is on the prosecution?

12 Accurate paintings or drawings or sketches like
13 those used by the media in trials where cameras are not
14 permitted are depictions but not photographs of videotapes or
15 films. House Bill 160 is an amended version of last year's
16 House Bill 2302. That bill that is last year's bill proposed
17 to exempt from our law child pornography which is possessed,
18 controlled, brought or caused to be brought into this
19 Commonwealth for a bona fide artistic purpose. In other
20 words, House Bill 2302 proposed to legalize child pornography
21 for artistic purposes. Is that correct, representative
22 Ritter?

23 CHAIRMAN CALTAGIRONE: I would appreciate if you
24 would continue your comments.

25 REPRESENTATIVE RITTER: We're not discussing House

1 Bill 2302.

2 MR. RITTER: Taken together, it would seem these
3 bills are trying to legalize artistic productions like the
4 Mapplethorpe exhibit but featuring children instead of
5 adults. When I say that, I'm fully aware that Mapplethorpe
6 was photographs, but I say, like, in a similar manner to
7 perhaps drawings or whatever. There seems to be an artistic
8 angle to this.

9 Fifth question. I'm sorry, the fourth. In the
10 1980 case of Commonwealth vs. Bonadio, the state supreme court
11 overturned Pennsylvania's anti-sodomy law which is Section
12 3124. Let me read these four subquestions and then answer
13 them all together.

14 In light of the AIDS epidemic, do you believe the
15 Court's reasoning would be valid today? Do you believe that a
16 municipality's attempts to pass a gay rights ordinance would
17 produce an opportunity for the court to re-examine Bonadio?
18 If the anti-sodomy law stays on the books, would an intact
19 anti-sodomy law overturn municipal gay rights ordinances? In
20 that these ordinances would seek to protect that which is a
21 felony under state law. Would this bill remove the statute's
22 anti-sodomy law from the books? And of course, I think it
23 would. And I think even Representative Ritter would agree
24 with that.

25 First, it's worth noting that anti-sodomy laws

1 like Section 3124 are not used by police to invade private
2 bedrooms. Liberals constantly harp on this. They'll say,
3 well, this is police intrusion into private matters. This is
4 not how these laws have been enforced. To the contrary, in
5 each of the cases cited here, the perpetrators flattered the
6 law with some public action.

7 In Commonwealth vs. Bonadio, which is the 1980
8 case, two exotic dancers were caught performing sexual acts on
9 customers in a nightclub. In Commonwealth vs. Waters, which
10 was handed down by the state superior court very shortly after
11 Bonadio, an undercover policewoman was solicited for deviate
12 sex.

13 And in Bowers vs. Hardwick, which is the 1986
14 United States Supreme Court case involving a Georgia
15 anti-sodomy law, the defendant apparently asked to be
16 prosecuted. The court gives a brief outline of how the case
17 got there and it's not entirely clear what went on, but it's
18 apparent that the defendant asked to be prosecuted in order to
19 test the law and, in fact, the DA tried to decline this offer,
20 he didn't really want to get involved, but for some reason or
21 other, the thing went forward and that's not clear either,
22 why. It's also worth noting, a married couple tried to join
23 Hardwick as defendants saying they engage in deviate sex and
24 were afraid of prosecution. The court told them they had no
25 basis for their fear and denied them standing.

1 Although 3124 was overturned by the 1980 Bonadio
2 decision, since then, two matters make it quite possible the
3 State Supreme Court might reverse itself, given the
4 opportunity to re-examine Bonadio. One is the AIDS epidemic,
5 unknown in 1980 when Bonadio was handed down. Anal sex is a
6 major mechanism for spreading AIDS and other sexually
7 transmitted diseases put on married practitioners of anal or
8 oral sex at great risk.

9 Perhaps more significant is the 1986 case of
10 Bowers vs. Hardwick in which the Supreme Court of the United
11 States upheld a Georgia anti-sodomy law saying the states did
12 have the power to pass such acts without infringing on federal
13 constitutional rights. Bonadio was based in part on federal
14 constitutional principles, and it would seem that Bowers would
15 overturn that.

16 3124 has been overturned for criminal purposes,
17 but a municipality's attempt to pass a gay rights ordinance
18 would clear a path for a re-examination of that decision. If
19 a gay rights ordinance were to force an unwilling resident of
20 the municipality to hire or rent to an avowed homosexual, and
21 this is generally what these ordinances propose to do, the
22 resident could argue in court that the municipality was trying
23 to protect an activity which is a felony under state law.
24 Lower courts would, of course, dismiss under precedent, but as
25 this would not be a criminal proceeding as double jeopardy

1 would not apply, plaintiff could appeal all the way to the
2 state supreme court.

3 As stated above, if the court reversed Bonadio, if
4 Bonadio were overturned, all municipal gay rights ordinances
5 would fall beneath it. In other words, gay rights ordinances
6 would become impossible in Pennsylvania because the
7 municipalities would be attempting to legalize something which
8 is a felony under state law. Thus for the militant
9 homosexuals, abolishing 3124 may well be the most important
10 feature of this bill.

11 The fifth question. Does this bill remove the
12 concept of deviate sex from this part of the bill? And does
13 this bill remove all references to men and women or husband
14 and wife from the definition of a spouse in this part of the
15 law? Yes. All references to homosexuality is deviant sex or
16 any reference which would suggest that spouses are man and
17 woman or husband and wife are stricken in House Bill 160,
18 which must be very pleasing to the homosexual lobby.

19 Does including the following paragraph, anyone who
20 by virtue of living arrangement acts in a position of
21 authority within the household, and this can be found in the
22 definition section under family member for anyone who is
23 interested, that would be page 3, lines 6, 7 and 8. Does
24 including this statement mean that homosexuals living together
25 would be defined as family members under this part of the

1 bill? At first glance it would seem both necessary and
2 appropriate to include in the 3101 definition of family
3 member, protection for children who are victimized by, quote,
4 anyone who by virtue of living arrangements, end quote. But
5 notice that everywhere a crime refers to this definition of a
6 family member, it also refers to position of authority. And I
7 cite here about four or five places where this is the case.
8 And, in fact, the very words, position of authority, are used
9 within the definition itself. It would seem the only
10 practical effect of putting this definition under family
11 member instead of under position of authority is that
12 homosexuals living together would thus be defined as family
13 members.

14 This bill aims to revise the sexual abuse laws and
15 I don't doubt it does that. But it's also a major piece of
16 homosexual rights legislation. And it doesn't need to be.
17 There is no reason the two of them must be connected.

18 What effect on children -- what is the effect on
19 children of legalizing homosexuality? I've included at the
20 end of my testimony copies of a front page article from the
21 Washington Post on July 15th of this year. It shows why
22 homosexuality must stay in the closet. This shows how
23 vulnerable adolescents are at interpreting their growing
24 acceptance of homosexuality as a green light to experiment
25 with their sexual orientation. When one considers the

1 potentially lethal physical consequences of homosexual sex,
2 and the added potential for long-term emotional scars which
3 such ill-considered liaisons can produce, it is apparent that
4 for the sake of the children, homosexuality, by law, must stay
5 in the closet.

6 Much has been said and will be said in these
7 hearings about protecting children with this law. I submit to
8 you as a matter of personal opinion that basically what you're
9 doing here is closing the barn door after the horses are out.
10 Trying to prosecute cases after the offense, I think will have
11 little impact on reducing the number of offenses. However, if
12 these homosexual provisions are allowed to stand in House Bill
13 160, you can see by the consequences which are outlined in
14 this article of the Washington Post, that you will do great
15 harm to the children of this Commonwealth. Thank you.

16 CHAIRMAN CALTAGIRONE: I want to recognize that
17 Representative Reber and Representative Gruitza have also
18 joined the panel.

19 Thank you for your testimony.

20 Representative Ritter, did you have some
21 comments?

22 REPRESENTATIVE RITTER: If I could just respond
23 real quickly. That's all right, Tom, we don't need you
24 anymore, thanks.

25 First of all, as to the first question, seduction

1 is not a legally defined term, but I would think that forcible
2 compulsion could in many circumstances cover that. Current
3 law on IDSA says that a child has to be under 16. That means
4 it's 15. Just as under 14 means it's 13.

5 Reducing the number of first-degree felony counts
6 for homosexual rape, I fail to see whether that, why that's
7 even important in terms of the eventual penalty and the
8 eventual conviction. You can be convicted of several counts
9 depending on the types of acts or how many times it occurred
10 and so on. That hasn't changed.

11 I already had discussions with the assistant DA in
12 Lehigh County in terms of the computer depictions and that is
13 something that we've already decided. In fact, the members of
14 the committee will see it on the amended copy of the bill that
15 I gave you. We've included computer depictions also.

16 The anti-sodomy law, yes, this bill does eliminate
17 voluntary deviate sexual intercourse. I think that probably
18 you would be better off raising taxes and going back to your
19 constituents and telling them that you've removed that law
20 from the books. It doesn't change anything for non-consensual
21 activity. It still would continue to be a crime, it just
22 allows sexual conduct that is consensual, and the court has
23 already declared this law to be unconstitutional, to
24 continue.

25 In terms of man or wife and husband, man or woman,

1 husband and wife definition of spouse, there's no definition
2 of spouse anywhere in this section of the law and and it has
3 not been changed in this way at all.

4 As far as family member including homosexuals, I
5 think that that's a conflict with the previous part, because
6 we're defining family members and giving the higher penalty
7 for family members assaulting anyone under the age of 18. So
8 if, in fact, you want to get to homosexual rape and you're
9 worried about homosexuals in the home, I would think you would
10 want that to apply as broadly as possible so that those types
11 of crimes could apply. We're not trying to redefine what a
12 family is. We're simply trying to cover as many circumstances
13 as we can so as to protect our children. And that's probably
14 it.

15 CHAIRMAN CALTAGIRONE: Any comments from any of
16 the members?

17 (No audible response.)

18 CHAIRMAN CALTAGIRONE: Can we get into the
19 roundtable? I would like the participants, Judges Stallone,
20 Temin, Cleland, Sgt. Bogart, if we could come up and assemble
21 at the table here. We'll start off with Judge Stallone first
22 and then if Judge Temin, or if you could sit aside of Judge
23 Stallone and Judge Cleland.

24 (Discussion held off the record.)

25 CHAIRMAN CALTAGIRONE: I think the members have

1 the written testimony that has been shared with us from, I
2 think from almost all of the participants. We would like to
3 start with Judge Stallone?

4 JUDGE STALLONE: All right. Chairman Tom
5 Caltagirone, Representative Karen Ritter, members of the House
6 Judiciary Committee, my distinguished two colleagues here to
7 my immediate left, and many that are here that have a vital
8 interest in this bill.

9 The sexual offenses enumerated under this proposed
10 act where consent is at issue, either as an element of the
11 crime or at least as a possible defense, are as follows:
12 Simple assault, as you will see, I like to use the word simple
13 especially when you're using aggravated from a judge's point
14 of view. I like to see the word simple in there but that's
15 not why I'm here. But simple assault, aggravated sexual
16 assault and indecent contact, the sexual offenses where
17 consent or a lack of consent or neither elements of the crime
18 are a matter of defense are incest, concealing death of a
19 child, indecent exposure, sexual exploitation of a child, and
20 the sexual abuse of children.

21 The title sexual offenses as I understand it, that
22 will be gone by this legislation, and I might be wrong on
23 this, I only received this bill the day before yesterday,
24 believe it or not. I had a court calendar yesterday to attend
25 to, and you'll see that I'm making some changes from the

1 written statement since I had a chance to look over it this
2 morning, that those that are passing out of the picture are
3 rape, statutory rape and voluntary deviate sexual intercourse,
4 voluntary deviate sexual intercourse to the extent that still
5 is a crime, simple indecent assault, again, as I used to like
6 to call it, aggravated indecent assault, and spousal sexual
7 assault.

8 So we, as trial judges, and I'm speaking now again
9 for myself -- I do not represent the trial judges of the State
10 of Pennsylvania -- so we as trial judges now have only two
11 crimes where consent is a defense and a third, that being
12 indecent contact where a lack of consent is a material element
13 of the crime itself.

14 Now, I know that this is somewhat technical.
15 However, I also know that there are several members of this
16 committee who are lawyers and the rest of you have had so much
17 exposure to this kind of thing that I think you can follow
18 what I'm about to say.

19 Therefore, the two crimes I am here to express a
20 viewpoint on are the two sexual assaults, simple and
21 aggravated, where the terms consent or lack of consent,
22 although material to the outcome of the case, are not even
23 alluded to in House Bill No. 160. Instead, if this
24 legislation is adopted as written, we will continue to use the
25 term forcible compulsion, or threat of forcible compulsion,

1 which came about as we now know almost 20 years ago when the
2 Pennsylvania State Legislature employed that term for the
3 first time to convey the thought that the result produced by
4 the sexual act must be non-voluntary. The legislature did not
5 want to describe the character of the force that would bring
6 about that result, thereby constituting that particular
7 crime.

8 Beginning on line 12 of House Bill No. 160, we
9 find that simple sexual assault, another new term to describe
10 a criminal offense, is defined as, quote: When the defendant
11 engages in a sexual act with another person by forcible
12 compulsion or threat of forcible compulsion. Aggravated
13 sexual assault, which is to apply where an aggravating
14 circumstance is present, I assume was to have the same wording
15 but does not include the words "threat of forcible compulsion"
16 as does simple sexual assault. And I just call that to your
17 attention because I think it's something that you might want
18 to correct. That's not my concern but I thought I would point
19 it out to you.

20 I venture to say that if I were to ask you what
21 forcible compulsion or threat of forcible compulsion meant as
22 opposed to the term consent, or a lack of consent, at least as
23 it is applied to a sexual assault, that each one of you would
24 give me today a different answer. My proposition is supported
25 by the fact that someone decided in the April 7th, 1992,

1 revisions, to totally eliminate the definition of that term
2 from the first bill because perhaps, it was at best unwieldy,
3 if not totally meaningless.

4 When it was put back into what is now known as the
5 '93 bill, which I said I got the day before yesterday, the
6 definition as I understand it is far different than what it
7 was in the original 1991 House Bill.

8 I further suggest to you that your task would not
9 become any easier in telling me what those terms meant,
10 forcible compulsion, if I were to ask you as jurors to first
11 read the definition which begins, again, on your line 19, and
12 I quote: Forcible compulsion means to compel by use of
13 physical, intellectual, moral, emotional or psychological
14 force, either expressed or implied.

15 I say this even though I am well aware of where
16 that definition came from. It came from our Pennsylvania
17 Supreme Court's landmark decision of Commonwealth vs. Rhodes,
18 and I have the citation, where, for the first time, the
19 highest court through Justice Larsen, sought to define what
20 you, the legislators, meant by the use of that term 20 years
21 ago.

22 It would be my suggestion, and that is why I am
23 here today, that you not only eliminate that term from the
24 definitions section of the bill, but that you totally
25 eliminate any and all references to it in this new

1 legislation. Because its continued use, again, in my opinion,
2 by judges and juries will only lead to more confusion. And
3 this is especially so when you consider what you have added to
4 the House Bill, including but not limited to those legal words
5 of art, quote, either expressed or implied.

6 My original plan when I first talked to Galina
7 perhaps almost two years ago when some of the members of the
8 House Judiciary Committee was in Reading to view my courtroom
9 and talk to my staff, was to have you listen to a judge's
10 instruction on forcible compulsion, or threat of forcible
11 compulsion, and then ask you whether the use of that term by
12 the judge in trying to explain the law to a lay jury, makes it
13 easier or harder as a juror to decide whether the criminal act
14 of sexual assault as defined by the use of the words forcible
15 compulsion or threat of forcible compulsion, has any
16 meaningful application to a particular set of facts. Facts
17 perhaps similar to the ones you may have heard if you were in
18 Reading when Galina and her committee were in Reading, because
19 in Reading, when I tried back-to-back two acquaintance rape
20 cases, one involving an employee at the Maple Grove Raceway,
21 and the other involving a student in the co-ed dormitory of
22 Kutztown State College.

23 However, time will not permit me to read my charge
24 or my instruction to you. Perhaps when we get to the
25 Roundtable discussion, I might have a chance to say something

1 or point to it.

2 What I would further suggest is that you simply
3 separate all other kinds of force from physical force.
4 Because forcible compulsion, no matter how hard a judge tries
5 to explain that to a jury, still means force. And force to a
6 layperson implies some kind of physical force, and this, in my
7 mind, may very well be the reason we are getting verdicts that
8 do not reflect the contempt today's society has for anyone's
9 sexual domination over another.

10 And if I had another 15 minutes, I would make
11 reference to some of the things that Representative Ritter
12 said about the confusion. This is where I think much of the
13 confusion is. Not in the substantive law. I don't want to
14 change one word of the substantive law. I just want it
15 written properly in a bill, and written so that judges can
16 explain it to a jury and a jury can understand it and apply
17 it. And I think that you will be pleased with the results.

18 Wouldn't it be far easier if we could go back to
19 the common law that said that a person commits a sexual
20 assault any time one engages in a sexual act without the other
21 person's consent? But then go on to set forth those
22 circumstances in which a person is deemed not to have
23 consented to the act? And you can do that. You talked about
24 it here already this morning, whether it's age or whether it's
25 this or whether it's that. Perhaps we could say that one acts

1 without the consent of another if the victim is, 1) mentally
2 disabled, or incapacitated; 2) physically helpless; 3)
3 physically forced to submit; or, 4) is compelled to submit to
4 a sexual act because of malicious intimidation.

5 You already have the definition of consent
6 beginning on line 19 as being the intelligent, informed and
7 voluntary affirmation, not to be construed as coerced or
8 reluctant submission. Mentally disabled is defined on line
9 21. Mentally incapacitated is defined on line 24. And
10 physically helpless is defined on line 29.

11 The term physical force should be defined in
12 accordance with the ordinary meaning of that term, as
13 referenced in the Oxford English dictionary, such as, and
14 these are my words so don't look in the dictionary but they
15 basically come out there and I've taken the words that don't
16 apply and have written it this way: To exert physical
17 strength of power upon another, or to use physical strength to
18 constrain the action of another person, or to use violence or
19 to violate or to ravage. Malicious intimidation could have
20 almost the same meaning as your forcible compulsion
21 definition, except to eliminate the words forcible, which
22 again, I suggest implies physical force to anyone, and the
23 words we also want to eliminate, either express or implied,
24 which obviously only serve to further confuse the issue.

25 I suggest that the wording could encompass one or

1 more of the following, when you talk about malicious
2 intimidation: To act under self-constraint and against one's
3 natural impulses; to exert mental or moral strength for the
4 purpose of overcoming resistance; or C, to influence, effect
5 or control.

6 The court in Justice Larsen's opinion in
7 Commonwealth vs. Rhodes stated that there is one common thread
8 to the meaning of the term force, or any of its synonyms;
9 compel, coerce, constrain, oblige, and that is to make someone
10 yield. Therefore, I would suggest that any definition used to
11 define this illegal behavior, which again is something other
12 than physical force, encompasses those concepts.

13 The reason I have chosen to encompass that
14 behavior in the term malicious intimidation is because
15 malicious intimidation is something that I believe everyone at
16 one time or other in their lives experiences and, therefore,
17 knows what it is. It is something like pornography as we
18 lawyers know, or our justices said that you can't define it
19 but damn it, you know it when you see it. And you know what
20 malicious intimidation is when you experience it.

21 To be in fear because of malicious intimidation
22 could come from something as simple as a change in another
23 person's voice, but the effect of that, being fear, is as real
24 as the threat of physical force. That to me, Representative
25 Ritter, is what we are trying or what we should be trying to

1 clarify in this legislation.

2 My term, perhaps together with the terms compel,
3 coerce, constrain, oblige, et cetera, et cetera, if used,
4 should be clearly defined so that judges and jurors alike can
5 apply them to the facts of a particular case with a greater
6 degree of confidence than we as judges and jurors can now
7 apply to the term forcible compulsion, or threat of forcible
8 compulsion.

9 In summary, and at the sake of repeating, which
10 is, of course, what judges do when they give a charge, we
11 repeat and repeat, hopefully the jury will understand it, is
12 let me say that it would be a lot easier and make a lot more
13 sense if the crimes of sexual assault were considered once
14 again in the context of the terms consent, incapacity, force,
15 together with the new term or whatever other term you want to
16 use. I say the term of malicious intimidation, because the
17 general public knows what those terms mean. The same cannot
18 be said of the term forcible compulsion or threat of forcible
19 compulsion. Thank you very much.

20 CHAIRMAN CALTAGIRONE: Thank you, Judge Stallone.

21 If we could, each in their turn would testify and
22 then we can open up for an exchange of the members of the
23 panel.

24 JUDGE TEMIN: Thank you, Chairman Caltagirone. My
25 name is Carolyn Engel Temin and I'm a judge from Philadelphia

1 County. I sit on the Common Pleas Court. I want to thank
2 Chairman Caltagirone and Representative Ritter for inviting
3 members of the Pennsylvania Conference of State Trial Judges
4 to participate in this discussion concerning this very
5 important piece of legislation.

6 I have the honor to serve as the immediate past
7 president of the conference, and I know that I speak on behalf
8 of all the members of our conference when I tell you how
9 deeply appreciative we are of the opportunity to participate
10 with you in this continuing dialogue on matters of mutual
11 concern. One of the great pleasures I had in my year as
12 president was to watch the development of this growing
13 relationship between the judiciary and the state conference of
14 trial judges, and I know that particularly Representative
15 Caltagirone had a lot to do with that and I am delighted to
16 have this opportunity to personally participate in this
17 process.

18 I must emphasize that the Pennsylvania Conference
19 of State Trial Judges has taken no position on House Bill 160
20 and that my comments this morning are expressions of my own
21 personal reactions to the legislation. For the past ten years
22 I have been a judge on the Court of Common Pleas of
23 Philadelphia County and I have tried literally hundreds of
24 cases involving charges of sexual assault against both
25 children and adults. House Bill 160 is clearly a very

1 important attempt to reorganize the laws relating to these
2 offenses.

3 Cases involving sexual assault, particularly those
4 involving assaults on children, are among the most difficult
5 cases that a judge must handle. Young children often do not
6 understand what has happened to them and do not have an
7 adequate vocabulary with which to describe what has occurred.
8 The use of anatomically correct dolls, or I should say the
9 so-called anatomically correct dolls, often does not enhance
10 the factfinding process, and problems are sometimes created by
11 well-meaning prosecutors who over-prepare their witnesses and add
12 to the difficulty of the factfinder in separating truth from
13 fantasy and suggestion.

14 First of all, I would like to say that I have had
15 the opportunity previously to review the remarks of my
16 colleague, Judge Cleland. Judge Cleland has very cogently
17 covered the necessity to coordinate Bill 160 with the proposed
18 Evidence Code S.B. 176. I agree with Judge Cleland's remarks
19 concerning the competency of child victims, the use of expert
20 testimony to evaluate credibility, and the oath to be
21 administered to child victims, and I'll leave the exposition
22 of those remarks to Judge Cleland.

23 With regard to section 3108 relating to evidence
24 of the manner in which the victim was dressed, I would make
25 the following suggestion. Apparently, the purpose of this

1 section was to protect a victim from demeaning questions
2 concerning manner of dress where such testimony would not be
3 relevant to the case. However, the wording contained in
4 section 3108 is from a practical point of view, meaningless.

5 What would happen in a trial is that the defense
6 would attempt to bring this evidence in, the factfinder would
7 hear it, that is, the judge or the jury, and we're mostly
8 concerned here about a jury, of course, or at least they would
9 hear the question, and the prosecution would object on the
10 grounds that it was not relevant. This is what happens with
11 regard to all evidence, and in that regard, evidence of the
12 manner in which the victim was dressed does not need to be
13 singled out. As Judge Cleland points out, the real issue here
14 is relevance, and that should be coordinated with the parts of
15 the evidence code that covers this.

16 Moreover, this section as presently drafted, does
17 nothing to ensure that the victim will not be needlessly
18 embarrassed by the questions about dress. I suggest that the
19 solution is to provide that evidence relating to the manner in
20 which the victim was dressed shall not be admissible unless
21 such evidence is ruled to be relevant by the trial judge and
22 in an in-camera hearing. In other words, evidence of the
23 manner in which the victim was dressed would be handled
24 similarly to evidence of the victim's prior sexual conduct
25 under the rape shield law. And that, I think, would better

1 suit the purpose of that section.

2 Section 3107 concerning resistance is internally
3 inconsistent. As a practical matter, whether evidence of a
4 particular act is construed as consent or not, will be up to
5 the factfinder. A better way, I think, to deal with this
6 would be to define consent in the definition section, section
7 3101, more precisely. That way, when the judge was charging
8 the jury on the defense of consent, the statutory definition
9 of consent would be read to the jury and they would apply that
10 standard in deciding whether or not a particular act
11 constituted consent. For instance, consent might be defined,
12 and here again, these are just my words, I say the same thing
13 Judge Stallone said, these are suggestions only, but consent
14 might be defined as intelligent, informed and voluntary
15 affirmation by the victim. Coerced or reluctant submission or
16 actions done for self preservation, shall not constitute
17 consent. Use of the word accommodation, I think, poses
18 problems because of its unfamiliarity to the jury and
19 imprecise meaning in the context of sexual offenses.

20 The proposed bill in Section 3105 provides that
21 expert testimony may be introduced regarding reasons for
22 failure to make prompt complaint. This is usually referred to
23 as rape trauma syndrome evidence, and rape, I would just
24 suggest that rape trauma syndrome evidence covers a much wider
25 sphere than just why someone might not have made a prompt

1 complaint, and it seems to me this section was drafted to
2 overcome the case in which the Supreme Court specifically said
3 that type of evidence could not come in. I would suggest that
4 it may be a little bit narrow.

5 Section 5990 would also permit expert witness
6 testimony regarding, quote, the typical behaviors of children
7 who are victims of sexual assault. These sections were
8 apparently included in order to overcome previous Pennsylvania
9 appellate court decisions holding such evidence inadmissible.
10 These sections may be problematical. It is important to
11 understand that the reason that appellate courts have rejected
12 this type of evidence heretofore is because the courts are not
13 convinced of the validity of the evidence or because it
14 invades the province of the jury.

15 You are all aware, I'm sure, that there is a
16 plethora of scientific and pseudo-scientific evidence
17 available today on any one of a number of issues and there are
18 real experts and so-called experts willing to testify, often
19 for large fees, on a variety of these issues. We must
20 remember that the purpose of the trial is to seek the truth
21 and the purpose of the rules of evidence is to assist in that
22 process. Ultimately, it has to be up to the trial judge in
23 each individual case to evaluate expert testimony and to
24 decide whether or not that testimony is legally relevant.

25 In fact, in a recent decision by the United States

1 Supreme Court, in fact, a case that was decided June 28th of
2 this year, the case is called Daubert vs. Merrill Dow
3 Pharmaceuticals, the court held that it's up to the trial
4 judge in each case to determine whether expert testimony is
5 scientifically valid and properly can be applied to the facts
6 at issue. The court pointed out that in this context, many
7 considerations will bear on the inquiry, including whether the
8 theory or technique in question can be and has been tested,
9 whether it has been subjected to peer review or publication,
10 its known or potential error rate, and the existence and
11 maintenance of standards controlling its operation, and
12 whether it has attracted widespread acceptance within a
13 relevant scientific community. This type of approach allows
14 for the flexibility that is so important in the truth seeking
15 process.

16 The proposed code of evidence is based, to a large
17 degree, on the federal rules of evidence, and though it has
18 specifically not included the specific section the Supreme
19 Court of the United States referred to when it made this
20 decision, nevertheless, from a practical point of view, this
21 is what would occur. Because when expert testimony was sought
22 to be introduced on any of these issues, you can bet your
23 bottom dollar that the other side will object. That will
24 require the judge. They will do it by virtue of a motion in
25 liminae, which is a motion held outside the hearing of the

1 jury, before the trial, asking the court to rule that the
2 evidence should be excluded. The judge would then, of
3 necessity, hold this kind of hearing, even though the evidence
4 code as drafted and as it's going to stay, will not require
5 it. But that's what the bottom line would be.

6 So I would suggest that rather than the present
7 approach of having the statute expressly allow certain types
8 of expert testimony, the statute should merely provide that
9 expert testimony will be admissible where it would be
10 admissible in other cases under the applicable rules of
11 evidence. In other words, that sexual assault kind will not
12 be different than anything else.

13 And now I would just like to briefly touch on two
14 areas that are not addressed in the present legislation.

15 First of all, I would like to discuss the problem
16 of sexual abuse of small children. And I'm really talking
17 about children, say, below the age of eight or nine. Very
18 often I have had children of four years of age testify before
19 a jury in my courtroom. In referring to this, I am relying
20 not only on my experience as a trial judge, but also my
21 experience as president of the board for 15 years of the
22 Joseph J. Peters Institute in Philadelphia, which is a mental
23 health clinic which I think is known internationally,
24 actually, which treats victims of sexual abuse, most of them
25 children, and also, treats sex offenders.

1 Now, it is well known in the treatment of sexually
2 abused children that the trauma to the small child of any sort
3 of sexual abuse, whether or not penetration actually results,
4 is pretty much the same. In other words, the trauma depends
5 really on the child but it doesn't really depend on the nature
6 of the touching. Where a child of tender years, and I would
7 leave that definition up to the legislature involved, the
8 distinction such as the one made in the proposed legislation
9 between crimes involving penetration and crimes not involving
10 penetration, seems less rational. Furthermore, because under
11 the present statutory scheme, that is in existence now and the
12 statutory scheme in Bill 160, crimes involving penetration are
13 more serious and involve more serious penalties, and there is
14 a tendency on the part of prosecutors in prepping child
15 witnesses to attempt to get them to testify that penetration
16 actually occurred, because of the nature of the penalty and
17 the seriousness of the crime.

18 And I think prosecutors are well meaning. I'm not
19 criticizing prosecutors in doing this. It's very difficult to
20 deal with small children. They're inarticulate, they lack of
21 vocabulary to describe what is actually happening. But very
22 often, as I say, a small child will not be able to describe
23 whether something went in or was placed on the anus or the
24 vagina. The combination of the child's inarticulateness
25 coupled with the zealous and sometimes overzealous preparation

1 of the child witness by the prosecutor, may result in making
2 the child sound totally incredible. This sometimes results in
3 a not guilty verdict where prohibited sexual activities
4 actually occurred, but the evidence comes in as too
5 inconsistent on which to base a verdict.

6 One of the solutions to this problem is to create
7 a special crime involving sexual abuse of children where no
8 distinction is made as to the greater the crime between crimes
9 involving penetration and crimes involving touching. The
10 committee may wish to consider this.

11 Another area which is not considered in the
12 present legislation is the issue of sentencing. If the
13 present bill becomes law, the sentencing statute presently in
14 place would apply, including the mandatory minimum sentence of
15 five to ten years for section 3121, crimes, in this case, it
16 would be aggravated sexual assault. One of the groups of
17 offenders who are subject to mandatory sentences under present
18 law and would continue to be so under the proposed bill are
19 the group known as, I should say, incest parents. In my
20 written testimony, I use the very sexist term incest fathers,
21 and I apologize to the men in the room for the use of that
22 term.

23 Judge Cleland has properly pointed out that very
24 often there is charge bargaining with relation to sexual
25 offenses because many of the issues concerned with the trauma

1 to the child and the desire on the part of the victim to
2 lessen the consequences to the offender when the offender is a
3 close relative, particularly one in loco parentis. The
4 problem with charge bargaining is that it distorts the
5 criminal record of the offender, providing the record of a
6 much less serious conduct than the one that actually was
7 committed. When the purpose of charge bargaining is really to
8 alleviate the possible penalty or avoid the effect of the
9 mandatory sentence, the issue, I think, is better dealt with
10 by facing the sentencing aspect head-on rather than distorting
11 the nature of the actual act that was committed.

12 Incest parents constitute a very special group of
13 sex offenders for a number of reasons. First of all, they are
14 almost all of them themselves victims of child sexual abuses.
15 It's one of the things that turned them into incest parents.

16 Secondly, they are very often otherwise
17 law-abiding citizens who are providing the total financial
18 support for their family.

19 Thirdly, they are one of the few types of
20 offenders who can be absolutely insulated from their victim.
21 They are not likely to prey on strange children and they are
22 only likely to commit sexual offenses with young children with
23 whom they are associated in loco parentis.

24 To subject incest parents to mandatory five- to
25 ten-year sentences often results in punishing the victim as

1 much as the offender. If the mandatory minimum sentence did
2 not apply to incest parents, then a judge would have the
3 flexibility to provide a sentence that would punish the
4 offender, protect the victim from the offender, but at the
5 same time, where it is appropriate, allow the offender to be
6 on a work release program whereby he or she could continue to
7 support the family. This type of possible result would also
8 greatly enhance the prosecution of these offenses, since the
9 victim would be less deterred from reporting and prosecuting
10 the offense because of the consequences to the parent.

11 We must keep in mind that the parent will always
12 be the child's parent and regardless of the sexual acts
13 committed, the relationship is likely to remain and to have to
14 be resolved at some level in the future. An incest parent may
15 have to undergo treatment before being permitted any contact
16 whatsoever with the victim or other siblings of the victim,
17 but removing the incest parent from the effects of the
18 mandatory minimum sentence would permit judges to make
19 discretionary decisions and fit the punishment to the
20 situation.

21 That is not to say that there are not situations
22 in which the act of an incest parent is so reprehensible as to
23 require a very long prison sentence. It is merely a
24 suggestion that the matter should be left within the
25 discretion of the sentencing judge.

1 I want to thank you again for this opportunity and
2 I look forward to the roundtable discussion. Thank you.

3 MR. CLELAND: Good afternoon. My name is John
4 Cleland. I'm president judge of the Court of Common Pleas of
5 the 48th Judicial District, which is McKean County. I want to
6 reiterate what Judge Temin said, that we're appearing here
7 today in response to the invitation of the committee to the
8 Conference of Trial Judges, and although we are representing
9 the conference, we certainly don't represent any official
10 position which the conference has taken. And her views, as
11 are mine, are solely our own. We do appreciate the
12 opportunity to participate in this process.

13 I intend to limit my comments to the substantive
14 and procedural issues which this bill raises for the
15 judiciary. I think it's important that this bill be
16 coordinated with the proposed Evidence Code. I am aware that
17 that code is also working its way through the legislation and
18 I don't know what the status of that is, but I would like to
19 point out some possible conflicts that might be taken into
20 consideration.

21 The proposed legislation House Bill 160 addresses
22 four evidentiary issues: The competency of child victims; the
23 use of expert testimony to evaluate credibility; the oath to
24 be administered to child victims; and evidence relating to the
25 manner in which the victim is dressed.

1 In terms of protecting children, I find section
2 5951, competency of child victim witnesses, very troublesome.
3 Under current law, a child over 14 is presumed competent, a
4 child under four is presumed incompetent, and a child in
5 between may only testify after the judge determines the child
6 to be competent. That is, had the capacity to observe events,
7 remember events and communicate events.

8 Under the proposed bill, a different procedure
9 would be employed. Section 59951 of the bill proposes that
10 every child victim of sexual assault be presumed to be
11 competent to testify in any judicial proceeding regarding the
12 alleged offense. It provides, however, that this presumption
13 may be rebutted by evidence to the contrary.

14 As a practical matter, then, what is going to
15 happen is that the child is going to take the stand at the
16 calling of the Commonwealth. He or she will be presumed to be
17 competent, and defense counsel will then immediately request
18 an opportunity to voir dire that child witness. As a result,
19 that child then faces his or her first questioning not from
20 the impartial judge, but from the attorney for the defendant.

21 It does not seem to me that this furthers the
22 intention of protecting the child witness. This might be
23 better done through the proposal in the evidence code, which
24 handles the matter differently. It simply provides that every
25 child is presumed to be competent unless the witness is

1 incapable of remembering or expressing in a way that can be
2 understood either directly or indirectly through an
3 interpreter, or does not understand the duty to tell the
4 truth.

5 This approach tracks the intent of the sexual
6 assault legislation, but by deleting the language about
7 rebuttable presumptions, it leaves the questioning regarding
8 competency, in my view, in the hands of the judge and more
9 likely protects the child.

10 Subsection (c) of the competency section also
11 proposes a change in the law regarding the oath to be
12 administered to child victims of sexual assault under 10 years
13 of age. In effect, it provides that no special form of oath
14 is required, and the child only needs to promise to tell the
15 truth. The proposed evidence code in 6243 also deals with
16 this problem, but it applies the principle not just to
17 children under 10, but to all witnesses, and provides that the
18 oath or affirmation shall be administered in a form calculated
19 to awaken the witness's conscious and impress the witness's
20 mind with the duty to tell the truth.

21 These two sections involving competency of child
22 witnesses and the oath administered to them point out the need
23 to coordinate the sexual offense recodification with the code
24 of evidence. Why, for example, should there be one oath for
25 an eight-year-old victim witness, and a different one for an

1 eight-year-old non-victim witness? And why should there be
2 one procedure to determine the competency of a child victim of
3 sexual assault, and a different procedure for determining the
4 competency of a child witness to such abuse?

5 I'm going to delete what I said with regard to the
6 matter of dress in the interest of time and rely on Judge
7 Temins' cogent comments in that regard.

8 Similarly, I want to abbreviate what I said about
9 expert witnesses to help the jury understand the typical
10 behaviors of children. The problem, of course, as the court
11 points out in Commonwealth vs. Dunkle is not whether the
12 evidence of this kind is relevant, but whether it's credible,
13 because the underlying scientific principles may not be firmly
14 enough established.

15 Having said that, it seems to me that it might be
16 worthwhile to explore the admissibility of expert testimony
17 first to explain the particular child victim's cognitive
18 abilities and limitations.

19 One of the most difficult things any of us do as a
20 judge is to evaluate the credibility of a child witness.
21 Children see things differently, they remember things
22 differently, they recall things differently, and they express
23 themselves differently than adult witnesses. It has been my
24 experience, and I must constantly protect against my tendency
25 to accept a child witness's testimony at face value, when they

1 may be speaking figuratively instead of literally.

2 I do not mean to say that children lie, although I
3 think it is obvious that sometimes they do, as do all people
4 of any age. But with the help of expert opinion, the jury may
5 be able to understand a child's testimony and use that
6 expert's opinion to evaluate the credibility of that child
7 witness.

8 I'm also going to skip over my comments about not
9 restricting prosecutors to engage in meaningful charge
10 bargaining. I appreciate that that is a delicate subject. I
11 understand Judge Temin is concerned about the intellectual
12 honesty of this. But in any event, there are practical
13 problems involving this that should not be overlooked and that
14 we should not tie up a prosecutor's hands in very difficult
15 cases to protect a child and their family from having to go
16 through a trial because they don't have any charging options.

17 I do want to use the balance of my time to suggest
18 the possibility of another approach to the problem of defining
19 and codifying sexual offenses. I'm suggesting simply that we
20 treat assaults as assaults and that we do not make a separate
21 category for sexual assaults, any more than we make a separate
22 category for assaults with a knife or assaults with a fist.
23 If the assault is sexual in nature, then that can be used as a
24 factor considered in grading the offense or in establishing
25 the offense gravity score under the sentencing guidelines.

1 Rape is not an act of sexual passion, it is a
2 crime of violence. It is an assault. Why should we
3 complicate the law by making separate rules and proceedings
4 for this particular kind of crime, and in the process,
5 stigmatize the victim? At common law, a battery was defined
6 as an offensive touching of another without the other's
7 consent. In common parlance, of course, we no longer speak of
8 this conduct as a battery, we call it an assault. But
9 certainly, that definition is broad enough to cover rape,
10 indecent assault and involuntary deviate sexual intercourse.

11 But by trying to do what House Bill 160 does, we
12 end up in a definitional maze that leads us to results that I
13 don't believe are intended. For example, conduct which would
14 clearly be an indecent assault under current law would not be
15 prosecutable under House Bill 160. Consider a recent case
16 from Somerset County, and in that case, a camp counselor
17 rubbed and touched the calf, neck and cheek and kissed the
18 neck of a 12-year-old girl. He was charged with indecent
19 assault. Under the proposed statute, however, he could not
20 have been prosecuted for the crime of sexual assault because
21 there was no intercourse, and he could not have been
22 prosecuted for the crime of indecent contact because he did
23 not touch the child's intimate parts as defined in the bill so
24 that he would not have been prosecuted for any clearly sexual,
25 what is clearly improper sexual conduct.

1 To use another example, under the statute as
2 proposed, an uncle could use his 10-year-old nephew for his
3 own sexual gratification almost with impunity. Suppose the
4 uncle rubbed the nephew's genitals. Well, the genitals are an
5 intimate part. There has been no sexual act as defined by the
6 bill, and therefore, even though the child is under 13, he
7 could consent to the uncle's advances, a consent probably not
8 difficult for the uncle to obtain. Because the child
9 consented, no crime defined in the bill has been committed by
10 that uncle who rubbed the child's genitals.

11 To expand the example even farther, even if the
12 child did not consent, the uncle cannot be charged with
13 aggravated indecent contact since he does not fall within the
14 definition of family member, which is an element of the
15 crime. This is where the definitional maze leads us.

16 Instead, why not treat sexual assaults for what
17 they are? Offensive touching without the other person's
18 consent. This is essentially the good-touch/bad-touch
19 approach that we teach kids in our elementary schools. If
20 there is no intent to either harm the victim or to use the
21 victim for the defendant's own sexual gratification, there is
22 no crime. It is nothing more than good touch. If there is
23 intent to harm or if there is no consent, or if the victim is
24 being used for sexual gratification, then it's bad touch and
25 prosecutable as an assault. I'm aware that this would involve

1 substantial changes to the assault statutes since the focus of
2 the assault statutes as now written is on bodily injury. And
3 in sex crimes, there is frequently no physical injury as
4 such. Nevertheless, in terms of explaining the law of sexual
5 assault to a jury, to the public, to the victims, to the
6 defendants, such simplification may well be worth the effort.

7 In closing, I want to thank again the committee
8 for extending the invitation to the Conference of State Trial
9 Judges. I hope that my comments have been helpful to you in
10 the pursuit of your very serious responsibilities. Thank
11 you.

12 CHAIRMAN CALTAGIRONE: Thank you, Judge. Just to
13 let you know, we do have two days of Code of Evidence exchange
14 that will be taking place, I think it's sometime in October,
15 David?

16 MS. MILOHOV: Tuesday and Wednesday of next week.

17 CHAIRMAN CALTAGIRONE: Next week? Sorry. Next
18 week, and your Commonwealth association will be participating
19 in that.

20 MR. KRANTZ: 7th and 8th.

21 REPRESENTATIVE RITTER: I did bring that up at the
22 roundtable discussion. I think you might have been here,
23 Judge Stallone?

24 JUDGE STALLONE: No. I don't think so.

25 REPRESENTATIVE RITTER: There was somebody else

1 here from the Trial Judges Association.

2 JUDGE STALLONE: Judge Cohen.

3 REPRESENTATIVE RITTER: And I asked at that time
4 that they would look at this to see how --

5 JUDGE TEMIN: As a matter of fact, I had the
6 opportunity to talk to Judge Cohen about 160 before I came.

7 REPRESENTATIVE RITTER: Right, because I knew
8 there was going to be definitely some conflicts there, and I
9 do like some of the discussions.

10 CHAIRMAN CALTAGIRONE: One of the reasons why we
11 have exchanges like this is to get the life history of what's
12 actually taking place out there. And I think coming at it
13 from that perspective, you see what is working and what isn't
14 working. And it looks like we're making bad law. It doesn't
15 make any sense at all to continue to turn that kind of
16 process, and hopefully the kind of dialogue we've established
17 can make some corrective amendments to the legislation that
18 we're presently considering and how it's going to interplay
19 with the Code of Evidence. Your point's well made, Judge.

20 SGT. BOGART: Good afternoon. Thank you for the
21 opportunity to speak before this committee. I'm Cindy
22 Bogart. I'm a sexual assault investigator at East Stroudsburg
23 University. I also work for the Borough of East Stroudsburg,
24 Borough of Delaware, Water Gap, and a member of the Monroe
25 County Drug Task Force.

1 My comments here today are my own. I'll make them
2 short and brief. I did not get a copy of the House bill until
3 Monday so my time was rather limited.

4 As a police officer specializing in sexual assault
5 cases, I have had the opportunity to work with various
6 sections of Chapter 31 of the Crimes Code of the Commonwealth
7 of Pennsylvania. It is my professional opinion that this
8 section of offenses has been in serious need of updating for a
9 long time. I have received House Bill 160 which covers the
10 recodification of the sex offenses statutes for Pennsylvania,
11 and recommend that the changes in this bill be adopted by the
12 legislation.

13 With the recent Pa. Superior Court denouncing the
14 decision in the Commonwealth vs. Berkowitz case, the state sex
15 offense laws have been seriously questioned by everyone who
16 utilizes them. I am the arresting and prosecuting officer of
17 Robert Berkowitz, and I must admit that I do not feel
18 comfortable enforcing laws that I no longer have faith in.
19 These are the same laws that I, as a police officer, have
20 taken an oath to uphold. As the statutes presently read, they
21 can be confusing and perplexing to those who need to work
22 within the system. I have found this to be true among the law
23 enforcement community.

24 The clarification of the statutes as they read in
25 House Bill 160 simplifies the enforcement of the statutes.

1 Since I have worked with victims of sex offenses, I have been
2 exposed to the painful ordeal that they must endure for such a
3 crime and that they, the victims, feel re-victimized by the
4 insensitivity of the same system that was set up to protect
5 them.

6 Investigation of a sex offense is not easy. The
7 victims are usually emotionally traumatized, and since most
8 assault victims are acquainted in some manner with their
9 assailants, fluctuation between these emotions can be severely
10 extreme. It makes it imperative that all criteria in such an
11 investigation be met to the fullest, and that enforcement is
12 done by the letter of the law. Having these statutes clearly
13 defined and without question as to interpretation makes
14 enforcement more successful for police as well as
15 prosecutors.

16 The statistics for sex offenses are alarming.
17 Rape is the most under reported violent crime in the United
18 States. One of every four women will be a victim of a sex
19 offense in her lifetime, and only one out of every ten
20 offenses will ever be reported to authorities. Very few of
21 these cases that are reported are ever prosecuted in a court
22 of law.

23 I feel that the Commonwealth of Pennsylvania has a
24 responsibility to society, to the victims of such crimes, and
25 to its law enforcement personnel and to the prosecutors of

1 these offenses, to clarify and simplify the statutes of
2 Chapter 31. Hopefully by doing so, more victims will come
3 forward and file a formal complaint and victims will be
4 treated with the same respect and dignity as victims of other
5 violent crimes.

6 You'll find attached to this statement my
7 individual comments to each topic in House Bill 160, and
8 again, I urge that the amendments be adopted into the Crimes
9 Code of Pennsylvania.

10 I won't read all of that but I do thank you for
11 the opportunity, again, like I said.

12 MR. FRANKEL: Good afternoon, Chairman
13 Caltagirone, Representative Ritter and other members of the
14 House Judiciary Committee. The American Civil Liberties Union
15 of Pennsylvania welcomes this opportunity to participate in
16 today's consideration of House Bill 160.

17 Last session we were involved in productive
18 efforts to accommodate several of our concerns about the
19 proposed revisions to portions of the Crimes Code dealing with
20 sexual offenses and many of our concerns in the prior bill
21 were addressed, as Representative Ritter mentioned when she
22 gave her statement.

23 And while we acknowledge that considerable
24 progress has been made with regards to civil liberties
25 problems which appeared in that earlier version, there still

1 remain a number of provisions that we believe violate rights
2 protected by the United States and Pennsylvania Constitution.
3 We think that each of these problems can be addressed and
4 resolved without impairing the main thrust of House Bill 160,
5 which we do applaud which is the modernization and the
6 simplification of the sexual assault portions of the Crimes
7 Code.

8 The first problem I would like to address is the
9 language of subparagraph (5) of aggravating circumstances
10 which reads: The defendant serves in a position of authority
11 in respect to the victim or is a family member of a victim
12 under 18 years of age.

13 The ACLU does not think that every family member
14 should be treated similarly. We believe that only those
15 family members who actually serve in a position of authority
16 over a victim under 18 years of age should be faced with the
17 enhanced penalty which necessarily flows from classification
18 as an aggravating circumstances. For example, a sexual
19 assault committed by a 19-year-old step-sibling who lacks any
20 authority over a 17-year-old victim should not be treated with
21 the same degree of severity as a sexual assault perpetrated by
22 a parent or step-parent upon a child or step-child directly
23 under his or her authority and control. The evil in question
24 is committed by someone who exercises some authority over the
25 child and that is the behavior which should be more severely

1 punished.

2 I believe Representative Ritter, when she was
3 talking about treating spouses the same as anybody else,
4 mentioned that it was the act that was important and not
5 necessarily the relationship. And here again, I would say it
6 is the authority that a family member, if the family member
7 has the authority, and the abuse of that authority, which is
8 the evil, which is being addressed here rather than the mere
9 fact that they are within the same family unit.

10 I have offered here and it's written here in the
11 testimony, a possible amendment to this section which would
12 make it clear that we intend to treat only family members who
13 exercise authority over the victims in this manner.

14 Our next concern is with the definitions of
15 consent and forcible compulsion. Some of the other people
16 here today have already testified to this with regard to those
17 matters.

18 The factual context in these kinds of cases varies
19 so widely that we believe that our courts should be the proper
20 body to continue developing the concept of what constitutes
21 consent or forcible compulsion rather than having the
22 legislature provide fixed definitions for those terms.

23 The definition of consent set forth in House Bill
24 160 appears to be a reaction to a Superior Court decision in
25 Commonwealth vs. Berkowitz. That opinion was based on the

1 specific facts at issue in that case.

2 We believe that it is inappropriate for the
3 legislature to overrule a decision of an intermedial appellate
4 court. We think the judiciary, again, should consider the
5 facts as they come up in various cases and refine definitions,
6 rather than have a definition fixed at this time by the
7 legislature which may not deal with the next factual context
8 that might come up, and may actually create more problems
9 because they set forth a fixed definition.

10 And I would also point out, the Supreme Court has
11 granted allocatur in the Berkowitz case. They will be having
12 that case briefed with oral arguments, and they may, indeed,
13 reverse what the Superior Court did.

14 I would submit we should be more prudent and wait
15 to see how the Supreme Court deals with the concepts of
16 consent and forcible compulsion before this legislature acts
17 to put those terms in a fixed form.

18 We also find the phrase which defines forcible
19 compulsion, "psychological, emotional, moral and intellectual
20 force," whether expressed or implied, to be so vague that it
21 will be impossible for a jury or defendant to know with
22 certainly what conduct is forbidden. I would challenge any of
23 you to explain to me what implied intellectual force is and
24 how it could be applied in the context of a sexual assault
25 case. And I understand that those terms come from a Supreme

1 Court decision, but I find them very problematic to
2 understand. I think I've heard at least one judge here today
3 say he's not sure he understands them, fully believes that
4 juries don't understand them, and I don't think we want to
5 codify a term that people more experienced in the law don't
6 even understand.

7 We would suggest that the definitions of consent
8 and forcible compulsion be dropped from the bill and that the
9 refinement of those concepts be left to our courts for them to
10 continue developing them.

11 With regard to Section 3102 which refers to
12 mistake as to age, that section provides that under no
13 circumstance will a defendant's mistaken knowledge or belief
14 as to a child's age be permitted as a defense. It thus goes
15 farther than the current law does in this area. This section
16 imposes a standard of strict liability on a defendant. It
17 allows punishment for a crime even where the mature victim
18 intentionally misrepresents his or her age. The defendant
19 would not be able to present any evidence as to that
20 misrepresentation.

21 The section would take away from a jury the
22 opportunity to weigh any evidence of the reasonableness of a
23 defendant's belief as to a victim's age. It precludes the
24 jury from using its own common sense as well as the standards
25 of the community in determining whether a particular defendant

1 should be punished for mistakenly believing that his or her
2 victim is over a certain age.

3 We do not believe there is a need for an absolute
4 rule and urge the adoption of mistake as to age as a defense.

5 Under House Bill 160, a defendant can claim as a
6 defense a mistaken belief that the victim was not disabled
7 when, in fact, the victim was disabled. I do not understand
8 why we make a difference between a disabled victim and a
9 victim who is under age who may very well have represented
10 that they were over age.

11 At the hearings on this bill under its other
12 number in the last session, we testified to our concern about
13 the criminalization of sexual activity among teenagers.
14 Section 3109 and Section 3121(b), when read together, result
15 in the criminalization of consensual sexual activity among
16 teenagers where one of the sexual partners is 13 years of age
17 or younger. These proposed sections, along with a repeal of
18 the crime of statutory rape, would dramatically change the law
19 in this area.

20 Under current law, statutory rape, which is graded
21 as a felony of the 2nd degree, occurs only when the defendant
22 is over 18 and the victim is under 14. Under the proposed
23 changes, all consensual sexual activity between an individual
24 of whatever age, and someone 13 years of age or younger, is
25 considered to be aggravated sexual assault, a felony of the

1 first degree. Thus, a 14-year-old girl who had sexual
2 intercourse with her 13-year-old boyfriend would be committing
3 a serious crime and could be sentenced as severely as an adult
4 who engages in sexual assault upon an infant.

5 I have had an opportunity to examine what I
6 believe Representative Ritter has prepared as suggested
7 changes to the bill, and I believe, if I recall correctly,
8 that there is a suggestion that this section only applies when
9 there's at least four years' age difference between the victim
10 and the accused, and we would support that kind of a change.
11 It begins to resolve the problem of not, you know, we all know
12 teenagers engage in sex, and I don't think the intent is to
13 compound the problem that we already have with trying to get
14 safe sex information to them and birth control information to
15 them.

16 So we would support the kind of change that is
17 being proposed with that amendment. However, we would also
18 note that consideration should still be given as to whether it
19 should be a first degree felony or second degree felony, as,
20 again, the situation may not be deemed as serious as some of
21 the other aggravating circumstances which are noted in the
22 bill.

23 I would like to now move to some of the child
24 pornography sections and the First Amendment considerations
25 they raise.

1 We have previously suggested that Section 6312
2 contain the full list of exceptions which were in the Ohio
3 statute which was interpreted by the Supreme Court in Osborne
4 vs. Ohio. There are only a limited number of exceptions which
5 are contained in the bill, and that Supreme Court case
6 addressed an Ohio statute which had a list of other
7 exceptions. Those additional exemptions would be for bona
8 fide artistic, medical, religious, or other proper purposes.
9 In order to fully guarantee First Amendment protection for
10 those kinds of works, we believe that those exceptions should
11 be added to Section 6312(f).

12 We are particularly troubled that there is no
13 requirement under Section 6312(c) that a defendant who is
14 charged with the sale or distribution of photographs,
15 videotapes, films, and computer depiction has been added, that
16 kind of representation also, there is no requirement that the
17 defendant know that such photographs, videotapes, films, or
18 depictions actually depict a person younger than 18 in order
19 to be found guilty under this section.

20 Recently, last year, the 9th Circuit Court of
21 Appeals out on the west coast held that the section of the
22 Federal Protection of Children Against Sexual Exploitation Act
23 that prohibits the distribution, receipt or shipping of child
24 pornography, violated the First Amendment because it did not
25 require knowledge of the minority of at least one of the

1 performers as an element of the crime. That case is United
2 States of America vs. X-Citement Video, Inc., and I have a
3 citation to that.

4 That court stated with regard to the federal
5 section, that that section potentially applied to all kinds of
6 recipients or distributors of videotapes and magazines. To
7 render them all prima facie criminals if one of the performers
8 in a portrayal of sexually explicit conduct is under age,
9 without the distributor's or recipient's knowledge would be to
10 create precisely the chilling effect condemned by Smith, and
11 Smith is the United States supreme court case on pornography.

12 That we cannot do consistently with the First
13 Amendment as the Supreme Court has interpreted it. That case
14 demonstrates that the First Amendment mandates that knowledge
15 of the age of the participant is a critical element of the
16 crime such as that defined in Section 6312(c).

17 The ACLU is also troubled by Subsection 6312(e),
18 which bans the defense of mistake of age with regard to
19 pornography, child pornography cases. If the First Amendment
20 requires that an element of this crime be knowledge of the
21 minority of the persons depicted, then it certainly cannot bar
22 a defense as to mistake of age. To comply with First
23 Amendment concerns, Section 6312 should both require guilty
24 knowledge of the age of the performer and permit a defense of
25 reasonable belief that the depicted person is 18 years of age

1 or older.

2 The last issue I would like to address, and this
3 is, I think, having heard what two of the judges said about
4 expert witnesses, falls in line with what they've said. We're
5 concerned mostly with the discretion given to permit expert
6 testimony and prosecution for offenses committed against
7 children. We can see that this might be a tool for both the
8 prosecutor and defense, but we think that the legislature
9 should act carefully before sanctioning the use of such expert
10 witnesses.

11 I've attached to my testimony a recent article
12 from the Philadelphia Inquirer concerning an ongoing child
13 sexual abuse trial in San Diego. There have been a number of
14 other well-publicized cases in recent years where there has
15 been use of expert witnesses and even testimony from
16 therapists, which have raised considerable questions as to
17 fabrication of testimony. And I would underscore what Judge
18 Cleland said. I'm not saying that all children lie or that
19 all cases are fabricated, but there are concerns that that
20 does occur, and before we move into an area where we're going
21 to allow expert witnesses in these cases, I think we ought to
22 carefully examine and set up some procedural safeguards so
23 that those experts don't become tools for further abusing
24 people accused of these kinds of crimes.

25 I think we can carefully go through this area. I

1 think someone's suggestions with respect to coordinating with
2 the Evidence Code are appropriate. I think the reference to
3 the Supreme Court decision which came down this summer as to
4 the use of expert witnesses is appropriate in determining what
5 should and should not come into the courtroom. This is an
6 area of considerable controversy at this time and I think that
7 we ought to be very careful in moving in this area.

8 In conclusion, I would again like to commend
9 Representative Ritter, Chairman Caltagirone and the other
10 members of the House Judiciary Committee for your efforts in
11 modernizing, simplifying and rationalizing the law in
12 Pennsylvania with regards to sex crimes. We urge you to
13 consider our concerns we have highlighted in our testimony so
14 that House Bill 160 will not result in the diminishing of the
15 civil liberties of any Pennsylvanian. Thank you.

16 MR. ROSALSKY: Good afternoon. I am Peter
17 Rosalsky from the Defenders Association of Philadelphia.

18 Representative Ritter in her opening remarks
19 suggested that the purpose of this legislation was, and I
20 think I got it correctly, to protect victims from being
21 victimized again in the courtroom. And of course, we all want
22 to do that as a society, but we also want to be fair, not
23 solicitous, but fair to an accused who is, after all, presumed
24 innocent. And though many accused are guilty, the law is
25 designed to protect the innocent by giving them a fair trial.

1 And what I would like to do in the remainder of my comments is
2 to point out exactly what certain provisions are doing by
3 giving hypothetical examples and then ask if that, in fact, is
4 what we want to do and if we're doing the right thing and if
5 we're being fair.

6 My comments are broken down into two general
7 categories. The first ones deal with the admissability of
8 evidence, and the second group of comments deal with specific
9 substantive offenses and substantive defenses.

10 My first comment deals with the definition in the
11 definitions section of sexual conduct. I raise that even
12 though none of the proposed legislation in House Bill 160 uses
13 the term sexual conduct, but I raise that because another
14 provision in the Crimes Code, the rape shield law, does use
15 that precise term, sexual conduct, and if this new definition
16 is included in House Bill 160, if it's passed, it will, in a
17 sense, modify the existing rape shield law, and that's why I
18 discussed the notion of sexual conduct.

19 The last sentence of the definition of sexual
20 conduct provides, quote: The term, the term being sexual
21 conduct, includes any sexual offense committed or alleged to
22 have been committed against the victim.

23 Now, that's in the context of a rape shield law
24 which provides that except in limited circumstances, i.e.,
25 consent, that evidence of the complainant's past sexual

1 conduct is inadmissible. So sexual conduct is now being
2 defined to include any past sexual offenses committed against
3 the victim. And what that does is this in certain
4 situations. If the victim has in the past falsely claimed to
5 have been a victim of sexual abuse, that is not admissible in
6 this trial.

7 In other words, let's just say, and this is a
8 hypothetical, the victim had made charges in the past, they
9 were unfounded, she recanted or he recanted and it was found
10 that those allegations were false. If that victim makes
11 another allegation of sexual conduct, the jury or the judge,
12 the tryer of fact, is disabled from hearing the fact that
13 there's been a prior false accusation.

14 Another example of this, and it's used frequently
15 as the situation where a relatively youthful complainant,
16 let's say a nine- or ten-year-old girl or boy alleges to have
17 been the victim of a sexual assault, and he or she explains
18 some of the mechanics of the sexual activity. The male
19 assailant gave a discharge after the act was done. The
20 prosecutors often argue, well, listen, this accusation must be
21 true, for after all, how would a nine-year-old or a
22 ten-year-old know about the mechanics of sexual acts unless
23 this perpetrator committed it on this occasion? And of
24 course, there may be situations where this unfortunate victim
25 has been the victim of other sexual assaults and could have

1 learned about the mechanics of sexual acts from prior sexual
2 assaults on her.

3 Again, that's another example where the existence
4 of a prior sexual assault is important and significant, and we
5 suggest that for a fair trial, the tryer of fact should be
6 able to know that. These pieces of evidence, of course,
7 subject to the discretion of the sentencing judge as to
8 whether they're relevant or probative.

9 The bottom line that I'm trying to make as to this
10 definition of sexual conduct is that what the legislation does
11 is it excludes a category of testimony which, in a given case,
12 could be probative and it could really expose either the
13 truthfulness or the fantasy of the victim. And we suggest
14 that since trials are to get to the truth, that a class of
15 evidence not be excluded.

16 My second comment goes to something that has been
17 alluded to before by several other people so I won't dwell on
18 it but I just do want to mention it, and that's Section 5990,
19 which allows expert witness testimony on typical behaviors of
20 child sexual abuse victims.

21 I would just like to suggest that there has been
22 mention of the recent Pennsylvania Supreme Court case that
23 disallowed it but I would like the mention why it was
24 disallowed. The Supreme Court in that case, which was Dunkle,
25 after extensively surveying the literature on the subject,

1 found that there are, and that experts agree, that there are
2 no typical behaviors of sexual abuse victims as opposed to
3 other children who are placed in stress. In other words,
4 whatever behaviors that a psychologist or an expert might
5 testify are typical of a child subjected to sexual abuse,
6 they're the same behaviors as a child who may have been
7 subject to a dysfunctional family, a divorce, a death, a bad
8 parent. And therefore, that these so-called typical behaviors
9 are not specific as to child sexual abuse victims.

10 The Supreme Court also surveyed the literature
11 finding that these behaviors exist significantly in many
12 children who are not sexually abused or in any way stressed at
13 all. And therefore, the Supreme Court concluded that the
14 child sexual abuse syndrome is not generally accepted by the
15 scientific community, is unreliable and misleading and
16 evidence pursuant to it is inadmissible.

17 I would suggest that whether this body believes
18 that the Supreme Court is right, it at least is the type of
19 determination that should be made by judges and the judiciary,
20 and is not the type of subject that the General Assembly
21 should legislate on. At the very least, well, I would just
22 suggest that the section be deleted altogether and the courts
23 will struggle with this issue and if, in fact, such expert
24 testimony does at some point come to the dignity of being
25 generally accepted, then at that point, it does become

1 admissible.

2 My second group of comments deal with substantive
3 offenses. I have six or seven concrete suggestions. I would
4 like to give examples as to what I think the evil is in the
5 legislation as it presently exists, and give an example of why
6 I think that.

7 The first one deals with Aggravating Factor No.
8 4. If an aggravating factor exists, a sexual assault is
9 raised to an aggravated sexual assault. Aggravating Factor
10 No. 4 provides that sexual assault becomes an aggravated
11 sexual assault if the act, that is, the sexual act, is
12 committed during the commission or attempted commission of any
13 other felony by the defendant. And we suggest that this
14 factor should be narrowed to require some sort of a nexus or
15 connection between the sexual assault and the accompanying
16 felony in order to aggravate the crime.

17 Representative Ritter, you gave the example in
18 your opening remarks that a kidnapping consummated pursuant to
19 a rape should be aggravated, and we believe that that is
20 correct. On the other hand, suppose that after the
21 unwarranted sexual act occurs, on the way out the perpetrator
22 decides to take car keys and therefore the car or a mink
23 coat. Now, this independent theft is independently punishable
24 but it in no way makes the sexual assault any more
25 aggravated.

1 So we suggest that in Aggravated Factor No. 4, the
2 requirement be included that the felony was committed not only
3 during the sexual assault but in furtherance of the sexual
4 assault, so there would be some sort of a requirement of a
5 nexus or connection between the underlying felony and the
6 sexual assault.

7 I also have a serious objection to the definition
8 of forcible compulsion. Other speakers have spoken to it. It
9 requires physical, intellectual, moral, emotional, or
10 psychological force, express or implied. Mr. Frankel asked
11 what implied emotional force is or implied moral force.
12 Again, it's certainly a hard concept to define. But it would
13 seem to me that under that definition, the following people
14 would be sexual assailants: A boy who threatens to tell his
15 friends, or a boy who tells his girlfriend that he will tell
16 his friends that she's a chicken and afraid to have sex unless
17 she agrees to do so. Is that implied emotional force? A man
18 who wines, dines and gifts his date and than persistently
19 requests sex as recompense for these expenses. A wife who
20 demands that her husband engage in sexual activity on their
21 anniversary as part of his conjugal duties. These are just
22 examples that I thought of, and it would seem to me that the
23 expansive definition would require that each of those
24 individuals be found as serious felons, and I question whether
25 this is what this legislature wants.

1 I think a better solution would simply be to leave
2 the term forcible compulsion there and and let sensitive
3 courts, and obviously some decisions I don't like and some
4 decisions prosecutors don't like, and some decisions this body
5 doesn't like, but let sensitive courts resolve the issue of
6 what is forcible compulsion.

7 I have two specific concerns about the new crime
8 of indecent contact. Indecent contact is defined as the
9 touching of the intimate parts of the body without consent,
10 and my two concerns are as follows.

11 The first one is the definition of consent. And
12 this definition of consent includes reluctant submission. And
13 I would suggest that reluctant submission is consent. A
14 married person who, due to the bonds of marriage, reluctantly
15 submits to sexual overtones of a non-spouse, is not a victim
16 at all and has not been, and there should should be no
17 criminal punishment.

18 Again, reluctant submission is submission. And as
19 long as the will of the person has not been overborne, if a
20 person is struggling with the decision, should I do it or not,
21 well, I don't know, okay, I'll go ahead and do it, that should
22 not be criminal conduct by the person who requests the sexual
23 act. If you reluctantly submit, you consent.

24 My second concern with the indecent contact
25 statute is there's no mens rea. Again, the statute says

1 you're guilty if you touch the intimate parts of someone
2 without consent. What about somebody who unintentionally
3 touches somebody, and on the elevator on the way up today,
4 somebody backed into me and I accidentally touched the person
5 in one of the prescribed areas, but I didn't do it
6 intentionally. And I would suggest that unless you
7 intentionally do it, there should be no indecent contact
8 offense.

9 I would also suggest that touching, even to the
10 prescribed areas without an intent for sexual gratification,
11 should not be an offense. I changed my daughter's diaper this
12 morning and again, that was the second time this morning I
13 committed indecent contact because I did touch one of the
14 prescribed areas. Not with an intent for sexual
15 gratification, with legitimate intent, but I nevertheless
16 committed the crime.

17 So I would suggest that the intent element of the
18 indecent contact require that the touching of the intimate
19 part be intentionally and with an intent or with a purpose of
20 sexual gratification.

21 I did have comments about the 13-year-old age of
22 incapacity, but since there is apparently some sort of a
23 modification, I will not comment on that.

24 My last comment has to do with mistake of age not
25 being a defense. And again, my hypothetical again is a

1 complainant says she is of age, maybe has false identification
2 showing she's of age. The defendant reasonably believes she's
3 of age and he thereupon engages in some sexual activity.
4 Society does have an interest in protecting young girls, but
5 an individual who reasonably, not unreasonably, you know, you
6 don't have a reasonable mistake of age when the complainant is
7 seven or eight. But a defendant who reasonably makes a
8 mistake of fact in this situation, has not taken advantage of
9 someone that he reasonably knows is an inappropriate subject
10 of sexual gratification, and I would suggest that a reasonable
11 mistake of fact should be a defense, and if we don't want to
12 make it easy for defense to prove reasonable mistake of facts,
13 making it an affirmative defense, make the defendant do all
14 sorts of things and jump through all sorts of hoops, but to
15 that defendant who reasonably believes that the victim is of
16 age, there should be no criminal culpability, especially where
17 we're talking now about crimes which are first degree
18 felonies, 20 years in jail. Thank you.

19 CHAIRMAN CALTAGIRONE: What I would like to do now
20 is to take a 15-minute break. We do have a cold lunch back
21 there for both guests and those that have testified as well as
22 the committee. There's refreshments back there. So if you
23 would like to just go back and help yourself, anybody that's
24 in here certainly is free to go back there and grab a bite to
25 eat and bring it back to the table and we'll engage in

1 dialogue. So we will take 15 minutes, if that's okay with
2 everybody, and we'll get right back at it.

3 (Whereupon, the record was closed at 1:07 p.m.)

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I hereby certify that the proceedings and evidence are contained fully and accurately in the notes taken by me on the within proceedings, and that this copy is a correct transcript of the same.

Emily Clark

Emily Clark, CP, CM
Registered Professional Reporter

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