

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

COMMONWEALTH OF PENNSYLVANIA
HOUSE OF REPRESENTATIVES
JUDICIARY COMMITTEE
LEGISLATIVE SEMINAR

- - - - -

In re: Defining the Public Health Problem of
Violence

- - - - -

Stenographic report of hearing in
Fourth and Market Streets, DER Building,
Auditorium, Harrisburg, Pennsylvania

Monday,
January 10, 1994
1:40 p.m.

GUEST SPEAKERS:

DR. ALLAN S. NOONAN, SECRETARY OF HEALTH
JAMES HOLLIMAN, M.D.
RICHARD MCDOWELL, M.D.
J. STANLEY SMITH, M.D.
KYM SALNESS, M.D.

MEMBERS PRESENT:

THOMAS CALTAGIRONE	HAROLD JAMES
RALPH KAISER	ROBERT FLICK
FRANK LAGROTTA	STANLEY JAROLIN
ALBERT MASLAND	DONALD SNYDER
DENISE LEH	
DICK HESS	
GREG FAJT	
JERE STRITTMATTER	

REPORTED BY: JANET E. SMITH

HOLBERT ASSOCIATES
(717) 540-9669

CERTIFIED
ORIGINAL

1 MS. MILOHOV: I'd like to welcome the
2 presenters to our first legislative seminars on roots of
3 crime. Today, we should have excellent information for all
4 those here regarding the issue of violence brought on by
5 the use of guns and trauma.

6 And I would like to introduce the secretary
7 of health Allan Noonan as our beginning speaker. Thank
8 you.

9 DR. NOONAN: Good afternoon. I'm happy to be
10 here to spread the word. And I'm going to talk for a few
11 minutes and then open it up for questions if that's okay.

12 I've been in the public health for a quarter
13 of a century. And now, as secretary of the fifth largest
14 state, it becomes more and more apparent to me that each
15 day the violence is much more than a matter of police and
16 law enforcement, the courts and the judicial system,
17 discipline and punishment.

18 Violence is a matter of public health. And
19 even more important than that, violence is preventable.
20 Violence takes a horrible toll in our society, has a
21 devastating impact on all segments of life nationally and
22 Pennsylvania alike.

23 Violence can be expressed in a variety of
24 actions. But today, I'd like to focus on five specific
25 areas: homicide, suicide, child abuse, elder abuse and

1 domestic violence.

2 I have a series of overheads to try lay out
3 the picture for you. And Number 1, we see the homicide
4 rates for males from age 1 to 24 in the United States
5 compared to other western countries.

6 And you see that a male in the United States
7 has a three times greater chance of dying of homicide than
8 a male in Canada or in more than that, any other rest of
9 the countries. We are dramatically more homicidal than
10 other western countries.

11 The next slide shows that the overall
12 homicide rate is much higher than the other nations and it
13 holds for Pennsylvania. Pennsylvania's homicide rate is
14 near that of the nation.

15 What stands out is the rate of homicide among
16 black males. The increase in homicide deaths since 1985 is
17 due, in large part, to the increase in deaths among black
18 males.

19 This is a very interesting chart. One that I
20 have been talking about for many years now. But it shows
21 the history of homicide in this country.

22 And during 1991, '92, how high the rate of
23 homicide was, and it was alarmingly high and never been
24 higher. But we could see that there have been previous
25 peaks, peaked in 1975. And then there's a long cycle.

HOLBERT ASSOCIATES
(717) 540-9669

1 This only goes back to 1930, this graph.

2 But there is information that indicates that
3 in 1907, we may have had a rate of homicide as high as the
4 rate in 1992. That data was not as good. So it's not as
5 specific. So I can't be absolutely sure that that's the
6 case.

7 But the point is that homicide is a sick
8 problem and has been one in this country for many years.
9 The rate for black males has risen since 1985.

10 It's part of that cycle that I just showed
11 you. And if you look at the rest of the population, this
12 is black males, if you look at the rest of the population,
13 white male, female and black female, the rates are
14 significantly lower. And that cycle isn't there.

15 So in 1985, we began again to see the cycle
16 of increase in homicide and began to see it in black males.
17 In the next slide, black males have a higher rate of
18 homicide across all ages.

19 This is especially true for young men 15 to
20 24 and 25 to 34. A rate of 123 per hundred thousand and 25
21 to 34 age group; and 121 in the 15 to 25 range group.

22 For white males, these rates are 6.1 and 7.1.
23 Homicide is the leading cause of death for black males from
24 age 15 to 44.

25 As you can see from this next graph, a large

1 percentage of homicide deaths are from firearms and
2 explosives, two-thirds of them.

3 Cutting and stabbing are now only 15 percent.
4 If you looked at the figures in 1950, 1951, cutting and
5 stabbing were more frequently the source of method used in
6 homicide than explosives and firearms. So we're seeing
7 that change. And then you see the strangulation and other
8 forms are small part of the problem.

9 But not only do black males have a higher
10 rate of homicide. They also have a higher rate of death
11 due to firearms and explosives as compared to the overall
12 population in slide 7.

13 Okay. So these numbers are bleak. It's true
14 that homicide is going up. It's true that it's going up in
15 black men, particularly in young black men.

16 And the devastation in the population is
17 overwhelming, and the devastation station in the black
18 population is more than overwhelming.

19 I'd like to turn now to another violent cause
20 of death, and that is suicide. Pennsylvania, by and large,
21 mirrors the national picture for suicide also.

22 And you can see, again, that males have a
23 higher rate of suicide than females in almost every age
24 group. The black lines are Pennsylvania. The gray bars
25 are -- the black are Pennsylvania and the gray bars are the

1 United States.

2 And here we have white male versus black
3 male. And you can see that suicide rates are absolutely
4 higher among white male than black. And females are in a
5 different category when it comes to committing suicide.

6 Let me mention that suicide, like homicide,
7 is not a problem just of the cities, not a problem just of
8 the ghettos. It's an urban and a rural problem.

9 In fact, in 1990, the suicide rate per
10 100,000 was 11.8 for urban people and 13.5 for rural people
11 here in Pennsylvania.

12 In slide 9, you can see that suicide spans
13 all age groups, white males 65 and over having the highest
14 rate.

15

16 If you look at this, the 15 to 24 and 25 to
17 34, we have this is the black male bar. In most states,
18 white males are always at the top of the frequency of
19 suicide.

20 In this state, the 25 to 34, black males
21 commit suicide more frequently than black males. That's a
22 little bit of a difference between the national picture.
23 But, except for that difference, this is pretty much the
24 same as what we seen all over the country.

25 Now, how do people commit suicide? By guns

1 and explosives. No longer surprising to us. More than
2 half suicides committed in Pennsylvania are committed with
3 guns and explosives.

4 Hanging and suffocation comes in second and
5 then the other more, what I think of as exotic ways of
6 committing suicide.

7 Pennsylvania is has the second highest rate
8 of people over 65 than of all states in this country. So
9 he have a very elderly population.

10 Yet, elder abuse has not received the
11 attention that homicide does. But it's a serious condition
12 that exists in our communities and with which we must come
13 to grip.

14 In fiscal year 1992, the Department of Aging
15 reported that there were 8,000 reported cases of elderly
16 abuse. 31 percent of these were substantiated as you can
17 see in this slide.

18 In the next slide, of the substantiated cases
19 in 1991/92 and '92/93, the largest percent of cases took
20 place in the victim's own home.

21 You can see that more than three-quarters of
22 the cases of elder abuse took place in the home of the
23 victim.

24 And the top bar is for victims of elder abuse
25 who live alone. That's what the A stands for. And the

1 second is for victims of elder abuse who live with others.
2 That's what the O stands for. Whether they're alone or
3 with family, elder abuse takes place primarily in the home
4 of the victim.

5 And just for comparison, this is caretaker
6 home. Nursing homes, you hear a lot about nursing homes.
7 But look at the difference.

8 Personal care home. We have problems in all
9 of these facilities. But here again, you have to teach
10 people how to behave themselves in their own situation just
11 as much or more so in regulating facilities that we have
12 direct control over.

13 The next slide, we have a breakdown of elder
14 abuse by type. What do we mean by elder abuse? And this
15 is the percent. And we see we're not talking about
16 physical abuse. We're talking about emotional abuse,
17 self-neglect, a major part of the elder abuse as is
18 caretaker neglect and financial problems which lead to
19 abuse.

20 So elder abuse is a very complex problem.
21 It's a problem that we need to address looking at nursing
22 homes and looking at the facilities we have.

23 But we need to address much more aggressively
24 looking at people who are out in the community, trying to
25 help them take care of themselves and keep from abusing

1 themselves or abusing people they're taking care of.

2 Then the other end of the spectrum takes us
3 to child abuse, back to pediatrics and paternal and child
4 health.

5 And the Department of Welfare reported over
6 25,000 cases of child abuse in 1992. Of those 25,000,
7 8,000 were substantiated. Over the last 10 years, the
8 number of substantiated cases have risen from over 5,000 to
9 a little almost 8,500.

10 So child abuse is becoming reported probably
11 more efficiently. But we also think that the rates of
12 child abuse are increasing.

13 Almost two-thirds of all substantiated child
14 abuse cases are committed by the parent of the child.
15 One-quarter of these cases are committed by another
16 relative.

17 So we can see that 88 percent of child abuse
18 cases are perpetrated on the children by members of the
19 family. We get back again to the behavior of people in
20 their own setting, not in settings where we have direct
21 control.

22 Another important and shocking part of the
23 child abuse is the number of repeated cases of child abuse.
24 You can see the unsubstantiated gray bar, the black bar is
25 substantiated. Look how 5 to 9 year olds, 10 to 14 year

1 olds have been abused before, have documented abuse before.
2 and see them again in seeking medical care for child abuse
3 at that age.

4 So we have a major job to do in teaching
5 people who have already identified themselves as abusers
6 how to deal with the stress that makes them resort to child
7 abuse.

8 Domestic violence causes more injuries to
9 women which require medical treatment than any other.
10 Nationwide, there are over 2.1 million women battered each
11 year.

12 In Pennsylvania, in the 1990/91 fiscal year,
13 in Pennsylvania Coalition Against Domestic Violence
14 received 78,000 reports of domestic violence.

15 Again, this is a problem that exists in all
16 pockets of the Commonwealth; urban, rural, rich, poor or
17 black/white.

18 The problem that we have to see as part of
19 the violence picture, a problem that we have to see as
20 preventable as we get public health more and more involved
21 in the violence picture.

22 The last slide shows domestic violence child
23 abuse, elder abuse, street violence and the cost. In
24 looking at the agenda of this retreat, I see that a lot of
25 the people have talked about cost. And I hope these

1 figures coincide with the figures you already seen.

2 But what you can see is that violence, if you
3 look at the dollars, costs a tremendous amount here in
4 Pennsylvania.

5 And, in fact, one of the things I didn't
6 mention when I talked about homicide was that we look at
7 homicide as a measure of violence.

8 For every case of every one case of homicide,
9 it's estimated that 100 people seek care in an emergency
10 room for an attempted homicide.

11 So the homicide figures are just the tip of
12 the iceberg. So, we can see that violence is an
13 intolerable situation and one that is preventable.

14 Injury and death caused by intended acts of
15 violence in Pennsylvania are robbing our people of their
16 life, their health and their security.

17 But the people we know that are frustrated by
18 unemployment, poverty, inter-personal strife, marital
19 difficulties, racism and other problems living in the
20 society. The problem is further compounded by drugs, the
21 fact the first place where we put our action was in
22 parallel with drug and alcohol programs.

23 And another part of violence in this country
24 is what I will label here the American macho lifestyle.
25 It's not acceptable for men to negotiate, for men to feel

1 hurt. It's only acceptable for men to lash out and fight
2 back in many societies here in this country.

3 As I've pointed out racial and minorities, in
4 particular, are at the highest risk of death of injuries
5 and violence.

6 That's what we see in many other health
7 problems. We must accept that violence is a learned
8 behavior. And that to reduce it, we must change broadly
9 the behavior within the society.

10 Human behavior will have a permanent place in
11 the future of public health. We can change public health
12 and human behavior. We've already demonstrated that.

13 If you look at some of the successes that we
14 can brag about, we changed the behavior that led to
15 smoking. We changed behavior in many cases that led to
16 drug abuse, and we hope to change that behavior more and
17 more as we integrate drug abuse and drug abuse prevention
18 into public health in preventing AIDS.

19 And that's a behavior change. That's the way
20 we prevent AIDS. So behavior changes, getting the
21 population to change behavior is going to replace the focus
22 on infectious disease in public health.

23 Public health started out in controlling
24 infectious disease. I am convinced that during the next
25 half century public health will focus on this. But there

1 are many parts of the public health where this has not been
2 recognized.

3 We would not have experts in behavior in
4 health departments in public health agencies. And there
5 are still people in public health who are insulted when
6 they call them social workers, etc.

7 But that kind of ability, that kind of skill
8 is so key if we're going to work with communities and work
9 with families in helping them to develop strategies,
10 develop behaviors which will reduce violence.

11 As you've heard time and again, programs for
12 children are of paramount importance here in Pennsylvania.
13 If the children of today are taught to solve their problems
14 without violence, then the children of tomorrow will
15 develop in an environment that discourages violence and
16 encourages creativity, thought and knowledge.

17 When I first came to Pennsylvania, I was
18 upset, as I am with many health departments, to find there
19 was no anti-violence strategy within the health department.

20 But one of the first things we did in the
21 health department was to undertake a strategic planning
22 effort where the leaders of the department were asked to
23 spend time sitting down talking with one another and also
24 with some national public health experts and asking, What
25 is our mission and priorities?

1 And violence was among the top six priorities
2 identified by the health department during that exercise.
3 So based on that exercise and based on the need that we've
4 seen here today, we took our first step last year in
5 allocating \$400,000.00 of the preventive health block grant
6 to award many grants to communities to help them develop
7 violence prevention programs especially for children.

8 I am pleased that the first round of awards
9 of totalling 112,000 was made to 13 community-based
10 organizations around the state.

11 The grants ranging in varying amounts from
12 4,000 to \$10,000.00 will be used to assist groups with
13 violence prevention in communities such as Harrisburg,
14 Wilkes-Barre, Philly, Pittsburgh and several other parts of
15 the state.

16 Grants have been made to agencies in urban
17 and rural communities alike. And acknowledging that no
18 city or town or neighborhood is immune to the ravages of
19 violence. Programs which have been selected are
20 community-based and custom-tailored to respond to the
21 community's specific needs and issues.

22 They encourage the investment of individuals
23 within the community to work on the problem and reflect
24 collaborative efforts of the church, law enforcement,
25 schools, businesses and health.

HOLBERT ASSOCIATES
(717) 540-9669

1 Violence prevention programs are designed to
2 meet the needs of different communities around the state.
3 And I'd like to give you a couple of examples which are
4 very exciting to me.

5 Right here in Harrisburg, the design academy
6 church received over \$8,000.00 for a program that targets
7 African-American youths for conflict resolution and
8 mentoring.

9 While in Philadelphia, the Big Sisters
10 Organization received \$10,000.00 to conduct outreach crisis
11 intervention programs for Hispanic girls who are at risk
12 for substance abuse, teen-age pregnancy and domestic
13 violence.

14 In Cumberland County, the Carlisle YWCA
15 received close to \$5,000.00 to provide 13 hours of training
16 and mediation to 4th and 5th grade students, elementary
17 schools, who will then go out and work as mediators of
18 conflict among their peers.

19 I had the joy of running into one of the
20 students at a local conference. And it was a young man.
21 He was probably in the 6th grade who had on this glowing
22 yellow hat, and I couldn't read what it said on his hat.

23 And I went up and said what is the hat all
24 about. On the hat, it said, Fuss busters. What's that?
25 He said, Well, when it comes time for recess at our school,

1 we go out and have our hats on. And if anybody is getting
2 into an argument or a fight, our job is to go over and
3 mediate the dispute and keep it from coming to conflict.

4 I could see then that the ideas are out
5 there. The strategies are working. And in Allegheny
6 County, the Wilkinsburg School District received \$10,000.00
7 to increase the self-esteem of 150 6th graders by having
8 them participate in alternatives to street gangs by
9 performing random acts of kindness gangs.

10 The names of the gangs is Random Acts of
11 Kindness gangs. These gangs include all aspect of the gang
12 membership which are attractive to young people, the
13 rituals, the signs. But the member's duties or
14 responsibility as a member of the gang is to carry out a
15 anonymous acts of kindness in their own neighborhood.

16 So these are some of the things that we've
17 done. We have worked closely with the State Police, with
18 corrections, with welfare, with education, in trying to
19 develop a collaborative strategy to prevent violence. Our
20 focus is on young people.

21 We realize that that is just the beginning.
22 We have major issues to deal with around the area of
23 collection of data.

24 If you look at violence data, police data is
25 different from corrections data is different from health

1 data. And nobody knows what the reality is.

2 So we have that part of the problem to
3 address. This is a start in addressing the health
4 promotion part of the problem, and we will also have some
5 quality assurance problems once we get into the business of
6 preventing violence so that we can know who is being
7 effective and who is not. And thereby, place priorities on
8 the most effective strategies within the population.

9 So that's just a brief overview of where the
10 health department has started to go in this arena. Let me
11 also indicate that within public health, this is a growing
12 concern. Nationally, we're getting a lot of attention paid
13 to the violence issue. And many states are beginning to
14 get into prevention of violence as part of health.

15 So we're not alone, but everybody who is
16 involved is very anxious about the lack of information that
17 we have and the lack of evaluation and the lack of
18 knowledge about the best way to address this very
19 significant problem. Any questions?

20 MR. MASLAND: I have one question. It was
21 the next to last graph where you had the unsubstantiated
22 and the substantiated child abuse situation.

23 Were they directly related? Are you saying
24 that somebody went to an unsubstantiated case and then
25 later on, there was another act of violence and that was

1 substantiated? Was there a direct relationship?

2 DR. NOONAN: No. Those were two separate
3 graphs on the same bar.

4 MR. MASLAND: It said re-abuse. I wasn;t
5 sure whether that meant you had somebody that was in an
6 unsubstantiated case that was later involved in
7 substantiated.

8 DR. NOONAN: No. Previously substantiated.

9 MS. MILOHOV: With the National Federal
10 Secretary of Health and other states secretaries of the
11 health band together to have, like, television advertising
12 campaigns to hopefully help educate the public; or are
13 there any sort of campaigns slotted to build awareness and
14 understanding of the issues?

15 DR. NOONAN: I have not seen any specific
16 funds in that part of the activity. It's been done state
17 by state. I'm not sure that it will be done nationally. I
18 suspect it will be done nationally just by talking to the
19 violence prevention nationally. I haven't seen a concrete
20 program for that.

21 MS. MILOHOV: Do you have any idea how
22 education might help resolve some of the problems?

23 DR. NOONAN: Do you want me to talk all
24 afternoon? Well, Number 1, by supporting public schools.
25 If we abandon our public schools, which I think many of us

1 are doing, we're going to see that these kinds of problems
2 will get worse.

3 Number 2, we need more men in elementary
4 schools. Number 3, we need to make teaching a more honored
5 profession.

6 I guess I think of being a physician as the
7 best thing you could do. But I think very close to that is
8 teaching. I think we need to get more socially minded men
9 into the teaching profession so that young people,
10 especially young boys, have a male figure to deal with if
11 there's none at home.

12 And have that male reality which they don't
13 encounter until they get out of school, until they drop out
14 of school. And then they encounter it through unsafe
15 means. That's just the beginning.

16 In fact, the Department of Education has also
17 put into place the violence prevention strategy. And I
18 think the community strategies and the school strategies
19 have to go hand in hand.

20 MR. MENDLOW: Do you see the issues of jobs
21 and poverty tied in with this whole public health concern,
22 or is that more of a social concern or the two were linked?

23 DR. NOONAN: They're linked. There's no
24 question. I think that public health has to begin to see
25 itself as more than just providing medical solutions,

1 medical preventions.

2 It's got to tie into homelessness. It's got
3 to tie into jobs and unemployment, and all of knows things.
4 And we are making efforts in various areas. For instance,
5 a drug and alcohol program is working with homeless
6 programs, trying to integrate strategies for the homeless.

7 If you look at TB, the rates of TB in some of
8 our shelters are more than alarming. They're all tied
9 together which makes it much more complex to come up with a
10 successful strategy.

11 MS. FORRESTER STAZ: Could you please expand
12 a little bit about what the department is doing with your
13 sixth strategy on violence, what all is happening through
14 the department on that one?

15 DR. NOONAN: Yes. I didn't hear you.

16 MS. FORRESTER STAZ: You said that the
17 department had a strategy plan in one of the six areas was
18 violence. Would you expand a little bit about what the
19 department is doing in that area if you have some flyers or
20 how is that violence piece working within the department?
21 And the other is --

22 DR. NOONAN: I just talked about that.
23 \$400,000.00 to prevent --

24 MS. FORRESTER STAZ: If the 400,000 was set
25 aside and 100,000 was used, what's going to happen with the

1 other 300,000? How does that come together?

2 DR. NOONAN: It's separate granting rounds.
3 For the first year that we're involved in violence, our
4 priorities community-based programs, we have \$400,000.00.
5 We've only spent 112,000 so far. But we will spend 400
6 this year.

7 MS. FORRESTER STAZ: There's going to be
8 another rounds of grants?

9 DR. NOONAN: Yes.

10 MS. FORRESTER STAZ: And community-based or?

11 DR. NOONAN: Yes. Our first strategy is to
12 go the community-based, knowing that the Department of
13 Education is working in the schools. But the amount of the
14 money is very small compared to the size of the problem.

15 MS. FORRESTER STAZ: Is there a particular
16 person -- this is my third question. Is there a particular
17 person at the department who's appointed as responsible
18 person to work within the violence effort?

19 DR. NOONAN: Yes; Gene Boyle.

20 MS. FORRESTER STAZ: Thank you.

21 MR. RALPH KAISER: About abandoning the
22 public school system, as legislator, I see us sinking more
23 and more money in the public school systems.

24 And, you know, I don't see us abandoning
25 people within the system. Maybe they're not focused. It's

1 hard to say. It's a tough call.

2 DR. NOONAN: I'm not an expert in education.
3 But I have seen figures like \$4.00 per -- \$4.00 per day per
4 student in rural intercity versus \$15.00 to \$16.00 per day
5 per student in suburban schools.

6 From personal experience and from the things
7 that I've read, I think that in poor and intercity schools,
8 at least, the teachers largely have given up. And they've
9 given up because one of the reasons is lack of support,
10 lack of pats on the back that they're doing a very valuable
11 job.

12 MR. KAISER: That's the problem. You know,
13 the money is there. It's just having the right people.

14 DR. NOONAN: \$4.00 compared to 16.

15 MR. KAISER: You're talking about the equity.
16 If you look at Philadelphia and Pittsburgh, they're school
17 districts do receive a lot of money from the Commonwealth.

18 You got rural areas like Green County or
19 Somerset, those schools do not receive as much money. But
20 one of the problems I think we have is you have
21 administrators who don't get that pat on the back.

22 And a lot of teachers are thinking they're
23 going to be in here four years and out and in for a year or
24 two. And that's the big problem.

25 Like you had said earlier, by get more black

1 male teachers in the elementary grades maybe that would
2 help out.

3 DR. NOONAN: Not just black, more men. I
4 think we need more male representation in the elementary
5 and junior high schools, including black men.

6 But, I think this sounds like the old
7 struggle of where the problem lies. I'm not going to say
8 that schools don't have administrative problems and
9 spending problems.

10 But we see the problems in schools today.
11 And, yet, we're talking about taking tax money and spending
12 it on private schools.

13 I know, personally, a young lady who teaches
14 in a high school who's had a gun held up, stepped between
15 two grown men, because that was the size of them, who were
16 fighting with knives and who then received no support from
17 the principal or the school system in helping to keep that
18 kind of behavior changed and modified. It's a war zone in
19 there. And it's frightening.

20 MR. KAISER: If you want to place blame, I
21 think it starts from the principal down?

22 DR. NOONAN: I don't want to place blame.

23 MR. KAISER: I think blame has to be placed
24 from the principal down. If you want to run a tight ship,
25 you can do it. I read a newspaper article about a

1 principal up in the Bronx.

2 Very violent school. Within one year, she
3 cut it down in half. She made a point that violence was
4 not going to be accepted in her school. You can do that.
5 It doesn't take money. It's a change of attitude.

6 DR. NOONAN: It's very difficult. And you
7 get these anecdotes of people who do it in a community
8 where it's not the rule. And they stand out. And these
9 are probably outstanding people.

10 But what we need to be able to do is to make
11 that kind of capability less outstanding more than normal.
12 And that's where the support and standardization comes into
13 play.

14 MS. MILOHOV: Thank you very much. Next, I'd
15 like to introduce Dr. James Holliman who is a practitioner
16 and professor in emergency care.

17 DR. HOLLIMAN: Essentially, everything I have
18 to present today is taken directly from a series of
19 articles from medical journals and copies are available
20 with the set of handouts.

21 The handouts I put together for this were a
22 summary and fact sheet of what I think are some of the
23 alarming statistics related to gunshot wounds.

24 Most of my comments I will try and stick
25 pretty much just at the gunshot wound aspect of the

1 violence problem.

2 The second thing I prepared was a reference
3 list of the key medical articles related to the gunshot
4 wounds and the cost of taking care of these in this
5 country. There's a brief analysis for each of those
6 articles.

7 In addition, I think there's a sheet that is
8 my personal individual opinions on some of the things that
9 can be done about this.

10 And that, I think, is certainly potentially
11 controversial. And I don't want to address that. I think
12 more presentable are medical and statistical facts.

13 I'd like to make a few comments just so my
14 personal background and training so you're aware of where
15 I'm coming from.

16 I'm a member of the faculty at Penn State
17 University at Hershey. Also a member of division of trauma
18 of critical care at Penn State.

19 I served as the education coordinator for the
20 center for emergency medicine and basically run all the
21 training programs. We have to students residents and
22 outside physicians.

23 My undergraduate training was at Duke,
24 Washington University in Saint Louis. And I did residency
25 training and fellowship training in burns and trauma at the

1 University of Utah in Salt Lake City.

2 I'm board-certified in emergency medicine and
3 in practice for about 10 years. I also worked as the
4 medical director for U.S. Health-Tec which runs all the
5 emergency ambulance care for the City of Reading. I used
6 to be in private practice in Reading.

7 In addition to running those training
8 programs, doing research and administrative work with the
9 pre-hospital care and developing programs, I also take
10 care of the patients in the emergency department probably
11 about 36 hours a week.

12 And because of that, I get to see, on a
13 regular basis, patients injured by violence and by gunshot
14 wounds in the emergency department.

15 Now, on the personal side, I actually own a
16 number of firearms. I enjoy target shooting. I used to
17 hunt ground hogs. My father is an avid NRA member and a
18 licensed gun dealer. And I know his views are in
19 considerable variance with my own.

20 The other physicians that are here today in
21 include Dr. Richard McDowell. He's the former state
22 director of the emergency medical services. He's currently
23 the president of the Pennsylvania chapter of the American
24 College of Emergency Physicians.

25 Dr. McDowell is a theme as president for

1 physicians to deal with violence and try to reduce the
2 level of violence as a public health issue in this country.

3 In addition, Dr. J. Smith, who's an associate
4 professor of surgery at critical care in Hershey. He's
5 also here. He's the founder and director of the trauma
6 program at Penn State, Hershey.

7 Dr. Salness, who is the new director of the
8 center for emergency medicine who moved here from
9 California is also here. And these other physicians after
10 Dr. McDowell speaks, we're going to sit up front and the
11 panel will have a question and answer session and
12 additional comments could be addressed. And they can
13 present their views on the same problems.

14 The first set of things I'd like to talk
15 about are sort of a general scope of gunshot wounds in this
16 country in terms of statistics.

17 Currently, there are almost 40,000 deaths per
18 year in this country from gunshot wounds and about 300,00
19 non-fatal gunshot injuries.

20 The exact figures for '93 haven't been
21 compiled or made available. Everyone expects that these
22 totals will exceed the record set in the year 1992.

23 As of December 29th, 1993, 22 major U.S.
24 cities had set new homicide records for the year. I won't
25 read the entire list. The most noticeably is Pittsburgh.

1 Closer to us, Washington D.C., the murder capital of the
2 country set another record.

3 Baltimore, Maryland is in this top 22 list.
4 New Orleans, Saint Louis, which used to be the murder
5 capital when I was in medical school. And a bunch of other
6 cities all across the country.

7 Now, a breakdown of the causes of firearm
8 deaths from 1991 data is kind of summed up like this.
9 Total firearm deaths for that year were over 38,000. Of
10 these 18,000, were suicide. 17,000 were due to homicide.
11 And accident or unknown causes, a little over 2,000.

12 In 1992, there were 22,540 homicides
13 throughout the country with 12,489 of these due to
14 handguns. So that handguns constituted 55 percent then of
15 all the homicides.

16 Total firearm homicides then in 1992, the
17 same year, were a little over 15,000. So handguns then
18 represent about 80 percent of all firearm homicides. In
19 addition, handguns also caused 80 percent of all firearm
20 deaths because of the percentage of handguns are used in
21 suicides.

22 In 1992, over a thousand people were shot to
23 death at the place they work. This constituted 17 percent
24 of all work-related deaths throughout the country that
25 year.

1 The current sort of sum data, you might say,
2 there is one death for every 6,500 people in this country
3 per year or 15 per 100,000 per year.

4 Of the firearm homicides that occur each year
5 only about 300 throughout the country are so-called
6 justifiable homicide by people defending themselves or the
7 police. That represents less than 2 percent of the firearm
8 homicides.

9 Most firearm homicides victims are of young
10 age. This represents a tremendous number of years of life
11 lost. A lot of different diseases that we deal with
12 medicine are dealt with on calculated how many years of
13 life lost.

14 Gunshot wounds that adds up to 700,000 years
15 of life lost per year in this country. Gunshot wounds are
16 now the leading cause of death in teen-age boys in the U.S.

17 Suicide is now the third leading among
18 children and adolescents in the United States. This rate
19 has doubled in the past 30 years. And almost all of this
20 doubling is directly due to firearms use.

21 From 1960 to 1980, the population of the
22 country increased by 26 percent. But the firearm homicide
23 rate increased 160 percent.

24 Currently, every 1 1/2 years in the United
25 States, the same number of people are killed or wounded by

1 firearms as were killed and wounded in the entire Vietnam
2 War.

3 In the 1980s, when you figure up over the
4 whole decade of '80s, three times the people died in the
5 United States from gunshot wounds as died with AIDS.

6 During the course of the Persian Gulf War,
7 the Martin Luther King Center in Los Angeles admitted more
8 gunshot victims, over 800, than the number of Americans
9 killed or wounded during the war, which was about 600.

10 L.A. currently has more gunshot wound in any
11 time period than Beirut. In about 60 percent of the trauma
12 deaths that concern urban trauma centers are due to
13 gunshots.

14 In 1990, Texas passed a new milestone. The
15 number of deaths due to gunshots, over 3,400, exceeded the
16 number due to auto accidents that year which was about
17 3,300. Louisiana has also crossed this threshold.

18 If current trends continue, it's projected
19 that the number of deaths from gunshots to the entire U.S.
20 will be more than the number of deaths from car accidents
21 perhaps as early as this year, certainly, by the year 2004.
22 And I have a reference in the reference list that shows you
23 the graph and statistics for that.

24 Now, Pennsylvania, unfortunately, I think Dr.
25 Noonan alluded to some of these is just as effected by

1 gunshot wound injuries as anywhere else in the country.

2 In 1992, there were 1,431 cases of gunshot
3 wounds admitted to the state's trauma centers. This number
4 does not include the number of people throughout the state
5 that were killed by gunshots and never reached the hospital
6 as well as patients that were treated at the state's
7 numerous non-trauma center hospitals.

8 For instance, Harrisburg, I think, actually
9 sees more gunshot wounds than we do at Hershey a few miles
10 away.

11 Dr. Jay Smith has the breakdown of all these
12 reported cases if you're interested. And we can extend
13 that as part of a panel discussion.

14 The highest percentage of firearm injuries
15 due to deliberate assault with firearms occurs from the
16 Philadelphia reporting region.

17 Of the total 1,400 gunshot cases that we've
18 seen in trauma centers, over a thousand were due to
19 assaults with firearms, deliberate intent.

20 The next series of comments I'd like to make
21 are about international comparison. Dr. Noonan presented
22 in data related to this the overall homicide rate in the
23 United States is at least 6 to 10 times that of most
24 European countries and other developed nations homicide of
25 the males 15 to 24. He had a nice graph.

1 Currently, about 9 times higher or 37 for
2 100,000. And the closest which is only 4 for 100,000. The
3 U.S. rate is 40 to 80 times higher for that age group, 15
4 to 24 than for, say, any of the other western countries and
5 Japan.

6 Another source of telling statistics in the
7 nation of Sweden with a hundred million people. They had
8 two gunshot wounds in the entire nation in four years. And
9 both of these were hunting accidents.

10 Some other statistics. In 1990, handguns
11 killed 22 people in Great Britain, 68 in Canada and 87 in
12 Japan. And 10,507 in the U.S.

13 A comparative study of homicide rates in
14 Seattle and Vancouver, two cities in fairly close degree
15 graphics proximity, and I have this reference in the
16 reference list. It showed that the homicide rate in
17 Seattle overall was twice that of Vancouver.

18 And virtually, all that was due to handguns.
19 And, in fact, that difference is even more prominent. At
20 that time the homicide rate in Seattle is half that of most
21 other cities and the homicide of Vancouver and twice that
22 of other Canadian cities.

23 The reason for much less rates are in the
24 western European countries, Japan, are clearly
25 multi-factorial.

1 A major component is clearly the fact that
2 firearms are much more restricted in all of these countries
3 than the United States.

4 All these countries have a much lower total
5 number of firearms as well as number of firearms per
6 persons than we do in the United States.

7 Currently, there are over 200 million guns in
8 circulation in the U.S. And about 3 million are produced
9 domestically and have between 2 and 3 million imported each
10 year.

11 The next section I have on the medical
12 effects of gunshots and I think separate from the
13 consideration of human tragedy and the large number of
14 deaths, they cause tremendous tissue damage and severe
15 medical effects.

16 Gunshots are now the third leading cause of
17 spinal cord injuries after motor vehicle accidents and
18 falls.

19 In Detroit, it's the leading cause of spinal
20 cord injury. High velocity bullet injuries from assault
21 type weapons and hunting weapons can cause huge areas of
22 tissue damage and often can cause such shattering of bone
23 that injuries to the arm or left leg may have to be
24 amputated.

25 A single chest wound from these type of

1 bullets very often is fatal. It blows out all the blood
2 vessels in the chest.

3 The trauma centers of the University of
4 Pennsylvania in Philadelphia, and an additional trauma
5 center in Washington D.C. have documented that the average
6 number of gunshot wounds per patient that's increased in
7 the last few years. This is apparently directly due to the
8 increasing use of the semiautomatic multi-round clip 9
9 millimeter semiautomatic.

10 The average number of gunshots wounds has
11 increased from 1.6 to about 2.7, and that was as of 1990.
12 And there's been a further increase since then.

13 1988 report from Chicago reported that 20
14 percent of their gunshot victims had been shot more than
15 once. And that percentage has also increased.

16 Another effective of this has been the death
17 rate at the scene from being shot with these guns is three
18 times of that of being shot with other types.

19 An additional medical effect of these kinds
20 of shooting is that the first bullet that hits the victim
21 tends to spin them. The subsequent bullets hit at
22 different angles. This tends to injure more organs and
23 body structures and it makes it more difficult to figure
24 out what structures have been injured.

25 This contributes to the tremendous increase

1 of expense of taking care of these injuries because of the
2 greater number of pre-operative tests that we have to do to
3 figure out what has been injured by the bullets.

4 Now, in addition to the spinal cord injuries,
5 gunshot wounds also cause severe adverse long-term effects
6 in other ways. These include nerve and muscle damages with
7 result to poor use of an arm and leg, severe cosmetic
8 problems with the wounds to the face and head, lead
9 poisoning from bullets in the body.

10 One study from Los Angeles showed that
11 victims of firearms have about a 20 percent mortality when
12 they survive long enough to reach a center.

13 If a patient was injured in a chest or
14 abdomen, mortality was about 20 percent. 49 percent chance
15 of significant long-term disability and 11 percent being
16 made paraplegic.

17 The complication for abdominal wound was 38
18 percent. 17 percent of the patients required a colostomy
19 bag and 31 percent required long-term care for a large open
20 wound.

21 Late deaths far after the gunshot itself
22 occurred from rupture of the heart and complications of
23 subsequent surgery.

24 In studies of police officers, it was found
25 that they were off duty in an average 143 days after the

1 gunshot and had an additional period of limited subsequent
2 duty time of about 70 days. 20 percent of the officers had
3 permanent disabilities related to this gunshot injury.

4 Another international comparison is that each
5 year in this country about a hundred law enforcement
6 officers are killed. About 90 percent of those by gunshot.

7 In contrast, in Britain, they only have one
8 or two police officers killed per year. That includes some
9 of the spill-over from Northern Ireland.

10 The next section I want to address is the
11 effects of the U.S. gunshot wounds directly on health care
12 personnel.

13 Health care workers are now directly at risk
14 of being a victim even working within a health care
15 facility. This was dramatically demonstrated by the
16 shooting of three physicians at Los Angeles County Hospital
17 last year by a person in the Emergency Department.

18 In addition, an increased number of health
19 care workers have been injured by gang activity in
20 emergency departments. One of the references I have is
21 about a hospital emergency department that was sprayed by a
22 machine gun waiting room because the gang members were
23 waiting on somebody who had been admitted.

24 And everybody in the waiting room was injured
25 by flying glass. I have a scar from a knife attack when I

1 was an E.M.T. working in North Carolina before I went to
2 medical school.

3 Now, the profuse and sometimes uncontrolled
4 bleeding that results from gunshot wounds and the need to
5 do major surgery, actually, there's a tremendous increase
6 of the likelihood you are going to be directly exposed to
7 blood contaminated with hepatitis or HIV virus that causes
8 AIDS.

9 The HIV positivity rates is at least 10
10 percent and probably pushing to 20. In San Francisco,
11 their data is like 30 or 40 percent.

12 Gunshot wounds that cause open fractures with
13 bone splinters in the wounds as well as wounds due to the
14 sharp-edged bullets such as the super talon pose a direct
15 risk to health care workers.

16 Now, because of the direct risk of being
17 wounded by gunfire, most urban prehospital personnel,
18 E.M.T.s and paramedics now wear protective body armor. I
19 strongly recommend this to all of my paramedics in the City
20 of Reading.

21 Wearing flak jackets is actually required now
22 in Los Angeles for certain specific type of ambulance
23 responses.

24 The care of gunshot wound victims is so
25 time-consuming, resource and personnel intensive that it

1 often directly interferes with other hospital patients and
2 other trauma victims. This is documented in the list.

3 We've had occasions where they received so
4 many gunshot wounds that they've been totally unable to
5 care for other patients.

6 One of the trauma centers in Washington D.C.
7 have shut down entirely because the trauma staff were so
8 completely tired out from working 'round the clock for a
9 number of days in a row that they don't take care of anyone
10 else.

11 Now, dealing with the steady and seemingly
12 unending flow can cause severe psychological problems and
13 burnout in health care personnel.

14 Part of the frustration in caring for these
15 people is a feeling of powerlessness to prevent or reduce
16 the carnage that we are all seeing on a regular basis.

17 The additional stress is that some of the
18 victims are young in age and maybe entirely innocent
19 victims. The tragic cases of small children accidentally
20 shooting themselves have also a psychological stress when
21 hospital personnel take care of them.

22 The next section I have on effects of keeping
23 firearms in the home. Dr. Art Kellerman, who is now the
24 director of the Emory University Center of Injury
25 Prevention in Atlanta, has published a series of articles

1 which study the effect of firearm related deaths in the
2 home.

3 His first study was from Seattle, Washington
4 published in 1986. And this showed that of the 398 deaths
5 due to firearms that occurred in a home in Seattle, 333 or
6 84 percent were suicide.

7 41 or 10 percent were criminal homicides.
8 And 12 or 3 percent were accidental. And only 2 cases were
9 of a homeowner shooting an intruder. An analysis of the
10 homicide cases that 37 percent of the homicides were
11 committed by a friend of the victim. 17 percent by a
12 relative. 14 percent by a spouse, and 9 percent by a
13 roommate.

14 This same point has been found in a lot of
15 the other studies which is; namely, that the victim is much
16 more likely to be shot by a friend or a close relative
17 usually in a domestic argument or altercation.

18 The second study of his series was published
19 last year and showed that the mere presence of the gun
20 increased the risk of suicide in the home about 5 times.

21 The third study was published in October of
22 '93 and showed that the presence of a gun in the home was
23 associated with an overall three-fold increased risk of
24 homicide.

25 This study was done in three separate county

1 locations throughout the country. Virtually all the
2 homicides in this study were committed by a family member
3 or an intimate acquaintance.

4 The relative risk ratio was ten-fold when any
5 household member had had any problem with alcohol and the
6 risk was twenty-fold when the shooter or the victim had a
7 problem with alcohol.

8 The risk factor was ten-fold increased when
9 any family member had required medical attention because of
10 a fight within the home and was nine-fold increase when
11 there was any use of illicit use of drugs.

12 It study also identified several other
13 factors that also showed increased risk of homicide.
14 Conversely, it showed, however, that the use of the
15 protective devices on the house of security does not lessen
16 the homicide risk. And their quote was most homicides in
17 the home come from within the home.

18 So this series of studies clearly showed that
19 rather than being protective, the presence of firearms
20 within a home, in fact, make the occupants of the home at a
21 much greater risk of committing suicide or being victims of
22 a homicide.

23 The next section of the cost of the medical
24 care for gunshots. There's no question that gunshot wounds
25 are an expensive form of trauma. They are estimated as

1 being the second or third most costly form of injuries in
2 the United States following motor vehicles and accidents
3 and falls.

4 The Center for Disease Control has estimated
5 nationwide gunshot care cost in 1988 as \$16.2 billion.
6 Now, the cost of the care for gunshot wounds need to be
7 considered.

8 One significant difference between the U.S.
9 health care system and the health care of Japan and others
10 is that these countries don't have to care for 300,000
11 gunshot victims per year.

12 Much criticism has been leveled at the U.S.
13 for accounting for the expenditure of 14 percent of the
14 U.S. gross national product.

15 This percentage is typically only 8 percent
16 for Japan and a portion of this difference is health care
17 spending based on the percentage of the GNP and could be
18 explained by the expense of having to care for the huge
19 number of gunshot wound victims.

20 Another way of looking at this involves the
21 following calculations: In '87, Germany spent 8.2 percent
22 of the its GNP on health care, which represents 165 billion
23 U.S. dollars.

24 If the Germans had to spend \$16 billion on
25 gunshots as we did, that would have raised their GNP to 9

1 percent.

2 Now, for the year 1990, the U.S. gross
3 national product was 5 trillion, 454 billion dollars. And
4 the total health care spending that year was about \$600
5 billion or 11 percent of the GNP.

6 If you assume that gunshot wound care that
7 year cost \$18 billion which represents only a 12 percent
8 increase from the GNP of \$16 billion, then that means that
9 3 percent for entire health care that year 1990 was for
10 gunshot wound treatment.

11 Now, there had been a number of studies with
12 the direct cost of firearm injuries from several U.S.
13 trauma centers. These studies show that the average direct
14 cost varies between 7,000 and \$20,000.00.

15 Now, that \$7,000 figure is from 1984. That's
16 almost a decade old. And I think, you know, how much
17 inflation has occurred since then.

18 These costs aren't the true picture. That's
19 the hospital cost. These don't include the physician fees,
20 cost if autopsies, cost for ambulance transports, cost for
21 rehabilitation care and follow-up care and surgery.

22 And in addition. these costs don't represent
23 the even larger indirect costs of gunshot wounds which
24 include lost time from work, cost for funerals, cost for
25 law enforcement, cost for security measures and court

1 costs.

2 Gunshot wound deaths result in \$373,000 per
3 death which makes it the most expensive form of
4 injury-related death.

5 Dr. Smith analyzed the cost of caring for
6 trauma victims in our trauma center in Hershey. We found
7 the average cost in 1992 to be over \$27,000.00 per case.
8 And in 1993, \$23,000.00 per case.

9 Again, this is hospital charges only.
10 Doesn't include the physician fees and follow-up fees.
11 Patients who spend a long time in intensive care can
12 readily rack up bills of several hundred thousand dollars.

13 In a number of the studies, you will see a
14 typical number is the cost of caring for gunshot wounds per
15 individual trauma centers is about \$10 million per year.

16 Patients with spinal cord injuries and
17 gunshot wounds can easily have lifetime cost over a million
18 dollars.

19 Something I must admit I neglected to put is
20 the who's paying for this. And studies done in different
21 places show that 68 percent of the cost of this is done by
22 tax money. And the patients themselves pay less than 1
23 percent of the treatment cost.

24 This is the final section I have on
25 discussion and summary. I think the current level of

1 firearm violence in the United States ought to be regarded
2 as a national embarrassment.

3 Our nation's capital city has had the highest
4 murder rate in the country for the past several years.
5 Emergency medics projected to invite physicians from other
6 countries to come over here to visit our medical centers
7 because of its particular problem.

8 The occurrence of all types of violence and
9 especially live firearms related violence in this country
10 are huge orders of magnitude than the other developed
11 countries.

12 The current gunshot problem in the U.S., I
13 think, must be recognized through one of the massive
14 epidemic proportions and should be treated as a public
15 health problem as Dr. Noonan stated.

16 The application of criminal justice measures
17 alone to deal with this problem has clearly not proved to
18 be sufficient in dealing with this as a public health
19 problem.

20 The current epidemic of gunshot wounds is
21 only part of the even broader epidemic as violence and
22 violent behavior in this country. Strong measures to
23 reduce other forms of violence are clearly necessary along
24 with reducing firearm-related violence.

25 There appears to be very broad public support

1 to control this epidemic of violence and particularly for
2 controlled gunshot injuries. And I'm sure everyone is
3 aware.

4 A large amount of the attention is focused on
5 this around the country. I brought USA Today from last
6 week. The entire issue was devoted to the firearm problems
7 and measures for gun control. I don't usually watch the
8 evening news, but I have been recently.

9 And almost every evening on each of the major
10 networks, there's been a feature presentation on violence
11 and gunshot wounds.

12 Now, the urgency in dealing with this is
13 important as it also directly affects efforts to undertake
14 health care reform in the United States as you are
15 considering health care reform.

16 I think it's critically important to observe
17 this relationship and inter-relationship with the problem
18 of violence. Because the magnitude, as Dr. Noonan stated,
19 is seen greater than that of gunshot wounds. The efforts
20 to control and reduce violence in this country ought to
21 result in huge savings in money that we could put to better
22 use.

23 A huge amount of human tragedy could be
24 prevented. As different health care reform measures are
25 considered, the interrelated effects of violence on the

1 health care system and on health care spending need to be
2 appreciated and considered.

3 And I'd like to thank Chairman Caltagirone
4 and the Judiciary Committee for the opportunity to present
5 this information.

6 Why don't we hold questions or comments from
7 my presentation for the panel that we'll have after Dr.
8 McDowell's speech.

9 DR. MCDOWELL: My name is Richard McDowell,
10 and I'm going to speak only for 15 minutes. I was given 15
11 minutes. And I'll try to keep it short and sweet.

12 When I found out I was going to be able to
13 speak with two distinguished physicians from the
14 Commonwealth, Dr. Noonan and Holliman, I decided to grow a
15 beard. But I found out about this about a week ago, so I
16 haven't started it too long ago.

17 Emergency medicine is a safety net for the
18 health care system. We catch all the patients who fall
19 through the cracks and always there to treat everybody, 24
20 hours a day, regardless of what their problem is or what
21 their ability to pay is.

22 We also provide medical direction for the
23 paramedics that provide care in the streets and at your
24 homes and car accidents.

25 Emergency physicians also direct patients as

1 they pass through the gates of the health care system. We
2 occupy a unique position and interact with the entire
3 health care system.

4 Emergency departments admit 35 to 50 percent
5 of all the patients in hospitals. And the other patients
6 that are discharged get sent into the health care system by
7 referrals. We're on the front lines of delivery of health
8 care.

9 What I've done today for you is a handout
10 which I'm going to follow. But we're not going to get
11 to all parts of the handout. We don't have time. I think
12 some of the information would be helpful to you. I would
13 like to sort of use that for the guide for the next 15
14 minutes.

15 Just to let you know. I'm director of the
16 emergency department at Chester Medical Center which is
17 outside of Philadelphia. And I'm president of the
18 Pennsylvania Chapter of Physicians. We're the second
19 largest chapter in the country with over a thousand
20 emergency physicians.

21 If you'll refer to page 2 of my
22 handout -- excuse me, to page 1, I want to tell you what
23 we're going to go through today quickly.

24 There are four sections. First is emergency
25 medicine and how it relates to interpersonal violence.

1 Second is violence is a public health issue. Third is
2 Pennsylvania resources and some initiatives, which I think
3 we'll focus on. And the final section will be very brief
4 on specific interventions. And you'll have to read those
5 for yourselves because we don't have time to do that.

6 If you turn to page 2, item number 3, in the
7 United States in 1990, there were 100 million visits to
8 emergency departments in this country.

9 In Pennsylvania, in 1990, I think there were
10 about 5.4 millions visits per year to the 250 departments
11 in the state.

12 Emergency physicians see all the victims of
13 abuse that Secretary Noonan talked about. Child abuse,
14 spouse abuse, elderly abuse, sexual assault, other
15 assaulted violence, suicidal and homicidal, crazy patients.

16 And, typically, emergency docs patch them up
17 and send them home. This is referred to treating them and
18 streeting them.

19 But emergency physicians are learning more
20 and more that there are other things we can and should be
21 doing. We talk about secondary prevention where if we have
22 victims of violence in our emergency departments, we are
23 not only treating them but try to prevent secondary
24 episodes of violence.

25 For example, the patient that comes in as a

1 victim and is a perpetrator. This guy beat me up. I'm
2 going to go get him. Is there any way to break that cycle?

3 I think emergency physicians are more
4 interested in primary prevention which is the purview of
5 public health. And we're more interested in trying to get
6 into that.

7 Item 5 is just a reference that Secretary
8 Noonan talked about from a study by Health Policy
9 International on the cost of violence in Pennsylvania.
10 Those numbers are reproduced for you.

11 I want to mention a book that is very
12 instrumental to me by Deborah Prothrow-Stith it's
13 referenced as item number 6 called Deadly Consequences.

14 I think it's important because, in her book,
15 she really is the person who convinced me to appoint a
16 special task force on personal violence this year.

17 Because she is a public health physician,
18 assistant dean of the Harvard School of Public Health. And
19 she's written a violence prevention curriculum for public
20 high schools.

21 If you read this, you'll find out the reasons
22 you she got interested in this is that when she was a
23 third-year medical student at Harvard and she was doing a
24 rotation in the emergency department at the Boston City
25 Hospital.

1 And she realized if she were taking care of
2 the patient who was a victim of child abuse or spouse
3 abuse, there was some mandatory reporting requirements.
4 There was some resources to refer these people.

5 But she would take a young patient who was
6 beat up and the patient would say, Look Doc, don't go to
7 bed tonight. I'm going to get the guy who did this.

8 And, of course, there's no mechanism or
9 precedent for us doing anything than sewing him up and
10 sending him out. So that book is full of statistics and
11 also an important reference for me.

12 Point 7, I wanted to let you know if you're
13 really interested in seeing emergency medicine firsthand,
14 call your local emergency department or contact
15 Pennsylvania ACEP and we'll have you shown around in your
16 local emergency departments. That's where the rubber meets
17 the road in health care.

18 Section B is violence is a public health
19 issue. And we don't have time to talk about that. I do
20 want to tell you that I'm going to use as a reference this
21 book written by Mark Rosenberg, edited by Mark Rosenberg,
22 Violence in America, a Public Health Approach.

23 The CDC in 1985, set up a whole section on
24 violence as a public health problem. And Rosenberg has
25 been the guru in the CDC for that effort.

1 Point 2, on page 2, mentions that although
2 the CDC has studied years of life lost before 65 for
3 injury, they've compared that to years of life lost before
4 65 for heart disease and cancer.

5 And although the years of loss of life are
6 comparable, the research dollars for injury are only 7
7 percent of those spent for the research for heart disease
8 and cancer.

9 The rest of this section on violence is a
10 public health issue we'll skip except for point 5 on page
11 3.

12 Violence in society is an incredibly
13 complicated problem. And there are no simple solutions.
14 If there were, we might have solved it by now. We have a
15 interdisciplinary approach to this problem.

16 I think it's important that you all who write
17 the laws and make the policy do understand that there is
18 some science that can be brought to bear on this problem.

19 And that people like Dr. Noonan, who is such
20 a phenomenal example and a great resource for this
21 Commonwealth and people like Jim Holliman at Hershey, can
22 provide some data and some information that can help you as
23 policymakers help everybody else who's involved in this
24 solve the problems.

25 What's important that we try to use science

1 and not rhetoric for some of these problems. I think we
2 need physicians, legislators, social service people, law
3 enforcement specialists and people involved in the judicial
4 systems to solve the problem.

5 Let's move to section 3, which is
6 Pennsylvania resources and initiatives. Item 1 is the
7 Chapter of American College of Emergency Physicians has two
8 special task forces that I appointed this year to deal with
9 these issues that we've talked about today.

10 The first is the task force and interpersonal
11 violence. And the second is the task force on health care
12 policy.

13 We're very concerned with community
14 responsive medicine and prevention. That's not
15 traditionally the purview of the emergency medicine. But
16 more and more are interested in that, and think it's
17 important.

18 We're also are concerned with preserving
19 access to care for patients, particularly those with no
20 other access or options like poor patients, inner city
21 patients, patients in rural areas.

22 We think it's important that U.S.
23 policymakers focus on subsets of the problem since we can't
24 solve of whole problem all at once. But there are certain
25 subsets that are very important.

1 For example, in Pennsylvania, there's no law
2 that prohibits possession of a handgun by a minor. But
3 recently, North Carolina passed a law prohibiting
4 possession of a handgun by a minor.

5 Even though we have lots of concerns about
6 gun control and lot of questions about where's the science
7 and rhetoric, clearly a lot of us believe that minors have
8 no reason to possess handguns. That's at least one area
9 where we can focus on certain subsets to try to solve
10 problems.

11 Other subsets where we can focus our efforts
12 on youth violence, violence in the schools, and
13 particularly what people call fatality of violence.

14 That is, there are many cases of violence.
15 We talked about elder abuse, child abuse, and domestic
16 abuse. But certain types of violence are more lethal than
17 others.

18 Secretary Noonan put up a slide that talked
19 about an increasing homicide rate in the United States from
20 1985 to the present.

21 What he didn't put up was that if you
22 factored out the method of homicide, that increase is
23 almost completely accounted for by handguns.

24 So that focusing on the fatality can be an
25 important way to help nibble away at this huge problem of

1 violence. Pennsylvania ACEP also feels that preserving EMS
2 systems and trauma center funding is a critical element
3 that we think is at some risk at the health care policy
4 debate currently in Pennsylvania and in the nation.

5 On page 4, there are a couple other
6 Pennsylvania resources in initiatives. We have about five
7 more minutes here.

8 The Center for Injury Reduction and Control
9 is a multidisciplinary program at the University of
10 Pittsburgh Medical Center which by coincident is directed
11 by an emergency physician and also associate director is an
12 emergency physician.

13 The purpose is to reduce the mortality and to
14 control the morbidity associated with acute traumatic
15 injuries using primary prevention, public health, and
16 improve technique and treatment.

17 An example is that CIRCL is working with
18 Allegheny County Health Department thanks to state funding
19 to get data from the emergency departments on the magnitude
20 of the problem of violence as seen in emergency
21 departments.

22 A lot of the data you saw today deals with
23 morbidity; that is, people's mortality. People who die
24 from these problems. What needs to be studied further in
25 many parts of the country, including Pennsylvania, is the

1 morbidity. That is, the patients are injured and treated
2 but don't die. We have don't collect that data. And, of
3 course, there are some estimates.

4 I think Jim mentioned that 6 to 10 times the
5 number of patients that are injured versus are killed in a
6 lot of these settings.

7 If we have no data, we really can't have any
8 solutions that are going to work. We feel that funding of
9 these public health projects are needed.

10 Item 3 is the Pennsylvania Trauma Systems
11 Foundation. And they do superb data collection and outcome
12 analysis on victims of trauma that are seen at Pennsylvania
13 trauma centers.

14 But they need funding to expand their studies
15 to non-trauma center and emergency departments. We're
16 missing a lot of information that could broaden the
17 database in our understanding of violence.

18 Four is the Pennsylvania Coalition Against
19 Domestic Violence. More funding is required for county
20 domestic abuse programs and for shelters for abused women
21 and their children. The same is true for child and elder
22 abuse and sexual assault problems.

23 One of the problems we have in the emergency
24 departments is if we do a job and identify victims of
25 abuse, which sometimes we don't do as well as we perhaps

1 could, the problem is where do we refer those victims for
2 follow-up?

3 And in many areas of the Commonwealth, the
4 resources just aren't there. And at 2 in the morning, the
5 shelters that are required so that a woman can leave an
6 abusive situation with her children are just not available.
7 That sort of funding is critical.

8 Point 5 here is violence prevention programs
9 like SAVE in Philadelphia. Secretary Noonan talked about
10 the \$400,000.00 available from the Commonwealth. And
11 that's incredibly important.

12 This concept of community-based or
13 school-based primary prevention programs is critical.
14 Julie Good is director of student anti-violence education
15 program in Philadelphia that directs an anti-violence
16 curriculum at children in grade school.

17 It's amazing to think that there's data from
18 social studies that say if you want the most bang from your
19 buck, you should start in the 5th grade.

20 Because by the 8th or 9th grade, it may be
21 too late to teach children conflict resolution. That's
22 kind of a scary thought.

23 But those sorts of studies, these curriculum
24 that talk about conflict resolution and the fact that it's
25 okay to be angry but you don't have to have fights to solve

1 it, that whole movement which is really well-described by
2 Prothrow-Stith in her book, needs to be studied, validated
3 and funded.

4 The final point that I mentioned at 6, the
5 centers for the study of violence at Albert Einstein
6 Medical Center in Philadelphia was formed in the department
7 of the psychiatry in 1992, again, to work with a
8 multidisciplinary approach to the problem of interpersonal
9 violence.

10 Since my time is about up, I want to tell you
11 that the last three pages of my handout I think are worth
12 reading. We're not going to be able to go through them
13 now.

14 But I've taken them almost verbatim and
15 unashamedly from Mark Rosenberg in his book on violence.
16 Let me explain to you what those last few pages are.

17 Rosenberg has suggested some specific
18 interventions to prevent assaulted violence and divided
19 them into four areas, social and cultural changes, health
20 and related social, etc., etc.

21 And I want to give you an example from each
22 one to them to wet your appetite a little bit. On page 5
23 under social and cultural changes, Item 1, decrease the
24 cultural acceptance of violence.

25 You know, many people feel this is such a big

1 problem that can't be solved. But one of the first things
2 that public health does is redefine the unacceptable.

3 And if we believe that it can be solved, then
4 we need to look at creative and proven ways to decrease our
5 acceptance of violence in this culture.

6 Obviously, what we see in the media is a
7 critical piece of this, what we see on television every
8 night.

9 Under 2, Roman Numeral 2, Item 1, develop
10 educational programs to teach conflict resolution skills.
11 We talked about these being school-based, community-based,
12 etc. That's incredibly important.

13 Also under health and related social
14 services, many of us in our own emergency departments don't
15 identify and refer victims of violence as well as we could.

16 There have been studies that show that even
17 though we do it every day, we can do it better. And there
18 are ways we can improve our own identification referral of
19 victims.

20 On page 7, under criminal justice changes,
21 item 4 says to initiate informal citizens surveillance and
22 silent witness programs. Town watches have been studied.
23 Although they may focus on burglary and disorderly conduct
24 and robbery, they are effective.

25 They can be expanded to include violence,

1 drug activity and homicide. A rand study of detectives
2 found that most crimes, including homicides, are solved
3 because someone witnessed the event or an informant told
4 police or the victim identified the offender.

5 Finally, under environmental and other
6 changes, Number 1, there is developed strategies to reduce
7 injuries associated with firearms. We need to avoid
8 rhetoric and adopt a scientific perspective.

9 I think it's important for us all to
10 understand. We talked about in Pennsylvania that there is
11 no law that prohibits possession of handguns by minors.

12 Hopefully, you'll have time to read some of
13 those specific proposals. My time is up. I appreciate the
14 opportunity to present a couple of perspectives from
15 emergency physicians, and thanks very much.

16 MS. MILOHOV: What I'd like to do is call our
17 four sitting physicians forward and have the two doctors
18 that haven't been formally introduced to the audience,
19 introduce themselves and give a brief description of their
20 work and interest. And then we'll open it for further
21 discussion or questioning.

22 DR. SMITH: My name is Jay Smith. I'm the
23 director of trauma at the Hershey Medical Center. And I
24 think all of the statistics have already been covered. I
25 have a couple things I'd like to show on some overheads to

1 give you some idea of where we're heading here.

2 Pennsylvania is a fairly diverse state. And
3 looking at things, we actually have broken the state into
4 three areas.

5 I'll explain what the three areas are.
6 Philadelphia is the Philadelphia area and the five counties
7 of Southeastern Pennsylvania. Central Pennsylvania also
8 includes Lehigh Valley and the northeastern part. So it's
9 more than Central Pennsylvania.

10 Looking at the different trauma centers,
11 these come from the trauma centers of these particular
12 areas.

13 In Western Pennsylvania, it's Erie,
14 Pittsburgh and Johnstown. These are all trauma centers
15 that you have been instrumental in authorizing through the
16 Pennsylvania Trauma Foundation.

17 This is some of the data that we can identify
18 for you from the database of the trauma registry of the
19 Pennsylvania Trauma Systems Foundation.

20 Looking at a few things here, if you look at
21 accidental and mechanisms, and these are probably
22 approximately equal population areas.

23 But if you look at accidentals, they're
24 pretty much the same for the three different areas. It's
25 interesting that Philadelphia actually has the least number

1 total of accidental gunshot wounds.

2 Suicides, again, Western Pennsylvania is
3 somewhat higher. Philadelphia is less than Western
4 Pennsylvania. Central Pennsylvania is about the same.

5 Where we see a marked difference or in the
6 purposeful category and we see that Central Pennsylvania is
7 much different than western. And by the time that you get
8 to Philadelphia, there's a tremendous increase in
9 purposeful types of injuries.

10 And what I'd like to show you is a few other
11 things if we look at on a graph. The purposeful and the
12 accidental are almost the same level in a graph like this.

13 And as you go toward the Philadelphia area,
14 you get to Western Pennsylvania. The purposeful is higher.
15 And as you get down to Philadelphia, although the scales
16 change and sheets fly away, you can see what's happened now
17 that we've gone from 50 at the top to 100 at the top to a
18 thousand at the top. And suddenly, the accidentals and
19 suicides pale in comparison to a number of purposeful
20 gunshot wounds.

21 One of the most important aspects of this
22 from your standpoint is if we're going to look at who's
23 going to pay the bill or, at this point, who's not paying
24 the bill, it's certainly not the patient.

25 If you look at the payer class, self-pay in

1 Central Pennsylvania and medical assistance, you can see:
2 the numbers in this strategy is generally people who do not
3 have resources to pay their own bills.

4 And unfortunately, it doesn't get any better
5 as we go across the state. A tremendous number of medical
6 assistance in Western Pennsylvania and self-pay.

7 As we go further down, Philadelphia area,
8 there are a lot not known. But the self-pay is way out on
9 a scale.

10 So as you consider health care reform, just
11 remember that these are things that if you're going to have
12 universal coverage, these are things that aren't covered
13 right now.

14 DR. MCDOWELL: And in our experience is
15 equivalent to no pay. The hospital eats that bill. The
16 self-pay part of that does not come out as much pay.

17 DR. SMITH: Back down to Philadelphia. Since
18 there's a difference in scale, I'll show some Western
19 Pennsylvania at the same time.

20 You are look at this and say, Well, what
21 types of guns are being used? And this second bar is
22 handgun purposeful, otherwise intentional. And as you can
23 see, the way that this is increased across the graph.

24 And the other bar that sticks up rather high
25 which is the gray bar is other firearm purposeful, and this

1 other firearm really is where your semiautomatic weapons
2 would be fitting in.

3 This is your 9 millimeter, semiautomatic
4 weapon. And you can see a sudden increase in this. And
5 actually, what's happening as well is Philadelphia is
6 peaked perhaps a little bit. And it's now spreading
7 westward throughout the rest of the state.

8 So it hasn't been to Pittsburgh as yet. But
9 as you heard from the homicide records, it's get to
10 Pittsburgh now. And looking at all this, this also
11 parallels the manufacture of the 9 millimeter handgun that
12 the manufacture or the number of 9 millimeter handguns that
13 have been manufactured in this country that's has gone
14 sky-high in the last decade. Thank you.

15 DR. SALNESS: I'm Dr. Kym Salness. I'm the
16 physician director of the center for emergency medicine at
17 Penn State. I'm newly arrived in Pennsylvania. I have a
18 similar position for 10 years in the State of California
19 and just recently recruited to Penn State.

20 I'm primarily going to add some national
21 perspective to the panel also to see presentation being a
22 form like all of you. I thought I would flip out a very
23 short and brief comment.

24 I might interest and amuse some of you
25 regarding the California experience that I've had.

HOLBERT ASSOCIATES
(717) 540-9669

1 University of California Irvine is relatively a tame part
2 of Southern California. It's near Disneyland.

3 In that part of the country, we do have now
4 quite frequent drive-by shootings in many parts of Orange
5 County with quite a high death rate, not quite as high as
6 some we have here. We are setting some records.

7 We are famous for our freeway-related
8 shootings a few years ago. Thankfully, they seem to have
9 come and gone.

10 In our increasingly violent society,
11 emergency physicians and caregivers have been stunned by
12 this epidemic of violence across the country. I speak for
13 primary emergency physicians and emergency nursing.

14 We are stunned, and this has been contributed
15 to a high rate of burnout and stress amongst health care
16 providers that see all this kind of carnage on this basis.

17 I personally think that this kind of violence
18 seen in your emergency department is adversely affecting
19 career choices. People are not choosing to go in those
20 specialties because of the violence they're going likely
21 see and witness and perhaps the risk for nurses also.

22 You couple of people mentioned a real point
23 that I'd like to emphasize and their risk of exposure to
24 hepatitis and HIV or AIDS-related diseases. Getting it
25 from your patients that you are forced to care for.

HOLBERT ASSOCIATES
(717) 540-9669

1 Also, health care provider across the
2 countries really fear some substantial amounts of harm from
3 some of their patients or some of the visitors or guests
4 related to their patients.

5 This is a substantially costly measure to
6 enhance the security of these emergency departments. Every
7 emergency department that I know of either in California or
8 in Pennsylvania are beefing up security measures.

9 They are putting bulletproof glass areas to
10 separate the patients from the visitors or be it metal
11 detectors. This is a real common theme all across the
12 country for emergency departments and trauma centers.

13 As I said before, emergency medical care
14 providers fears some of their patients and the activities
15 around them. I can affirm for you that paramedics wear
16 body armor in many places of California and Pennsylvania
17 routinely in fairly tame areas of Orange County.

18 The point that I'm especially expert in is
19 the cost of this care as Dr. Smith mentioned. Much of
20 these patients that are involved in gunshots and other such
21 injuries are so-called self-pay.

22 It really translates into no pay. And in
23 California, because of the health care mess that that state
24 is in, really the Medicaid is in trouble all across the
25 state, the financing and funding of health care is in

1 serious trouble. I can tell you that there are definitely
2 trauma centers that have closed because of the huge
3 financial burdens occurred by the trauma center of
4 uncompensated care.

5 They would choose as administrative decisions
6 despite the protest of the physicians and other caregivers.
7 Caregivers don't want to provide care and the business
8 decision would be made to eliminate the service.

9 Doesn't make the problem go away. It just
10 goes down the street. Then further adds to the magnitude
11 of their original problem. And now it's somebody else's
12 problem.

13 Just a lost couple of comments. Perhaps my
14 own philosophy. We know that guns don't kill people.
15 People kill people. And furthermore, I personally presume
16 that most gun owners are law-abiding, honest, constructive
17 and really productive citizens.

18 Furthermore, I don't think that guns are the
19 root of the problem. We heard the roots of the problems,
20 and I'm sure they have the family unit and the same thing
21 that contribute to be drug use and failure of intercity
22 problems.

23 However, the answer is tied up in other
24 problems that we have heard, like violence prevention
25 programs involved in schools, businesses, churches,

1 lawmakers, law enforcement agencies and health care
2 providers.

3 However, I feel that really some increasing
4 controls on gun access will be coming across our country
5 and will be helpful and hopefully without limiting the
6 rights of honest citizens that we have.

7 But, here's my punch line to my perspective.
8 I think this is really somewhat an analogous to other
9 legislation that we have.

10 We have the rights of smokers versus the
11 rights of non-smokers. And in California the pool owners,
12 they all have to put up 6-foot high fence around their
13 pools. Really, we've seen unfortunate restraints and
14 restrictions to be placed not because of the behavior of
15 the most conscientious, honest or well-intentioned citizens
16 but rather these restrictions and restraints are placed
17 because of the actions associated with the behavior of the
18 least conscientious, competitive or ill-intentioned
19 citizens. That's my closing statements.

20 MS. MILOHOV: I have a question. I think
21 I'll direct it at Dr. McDowell. And if anyone else has
22 something to add. Could you please explain how gathering
23 more data would help physicians and trauma centers be a
24 secondary prevention mode, and if there's anything that
25 legislators can do to promote that?

1 DR. MCDOWELL: If you believe that violence
2 is a public health issue, which I think is well-documented,
3 what is the public health approach to a problem? The
4 public health approach is a scientific method to collect
5 data.

6 Analyze the data and suggest some
7 interventions. Try the interventions. Study the results
8 of those interventions. And see if, you know, how to
9 continue in that cycle to improve the problem. So that
10 anything starts with data is a collection.

11 We feel -- many of us feel that the problems
12 that we've talked about today like gun ownership, who
13 should have guns, who should be allowed to have them, can
14 escalate into a rhetoric that is counterproductive that you
15 need to look at.

16 And so that's really we feel a a cornerstone
17 of any action that's going to show some reasonable results
18 and be convincing to people that have to pay for it.

19 In emergency departments, particularly, I'll
20 give you an example. In Pennsylvania, if a person comes
21 into the emergency department with a gunshot wound, you're
22 supposed to report that to the local police department.

23 Some people do that and some don't. Even if
24 every gunshot wound would be reported, there would be no
25 way for you, the policymakers, to go and get that data.

1 I may make the call, but there's no
2 coordination of where that information goes. There's no
3 uniform collection of that information.

4 Now, if a person is shot dead, there's some
5 way to get that information. But there's no way for you to
6 find out in the states the incidents of how many people
7 come into my emergency departments in this state with
8 gunshot wounds.

9 How can we study the problem? How can we
10 identify where the money should go to solve this issue? I
11 think data collection in emergency departments and other
12 places, not just emergency departments, is, you know, the
13 first step in solving some parts of the problem.

14 MS. MILOHOV: So you're suggesting that the
15 legislature could pass a law that would allow some agency
16 with the state to collect the data. And that there might
17 be a task force previous to that to decide what data is
18 necessary?

19 DR. MCDOWELL: Yeah. The example that I gave
20 in my handout with CIRCL and the Allegheny County Health,
21 they took some money from a block grant and said we're
22 going to do that. They're working together in Allegheny
23 County. That's a good start.

24 And I think, perhaps, if we're able to look
25 at the information we get, it looks worthwhile, then money

1 like that can be allocated through projects like that to
2 set up together at least enough information to see if
3 that's something that can be done on a statewide basis.

4 If you're talking about mandatory reporting
5 in a system of surveillance, it sounds kind of sinister,
6 but the surveillance is it. Maybe that should be something
7 done throughout the state. It's going to cost money to do
8 that.

9 MS. MILOHOV: What about the case that was
10 cited Deborah Prothrow-Stith saying that we treat them and
11 street them. And in the meantime, that mandate should get
12 less rest because they she know there would be more
13 violence. How can physicians intervene in that?

14 DR. MCDOWELL: Well, again, trying to be
15 specific because it is a huge problem. Right now, there's
16 not way that in most emergency departments in the country
17 where if you see a person like that -- I'll give you a
18 better example.

19 In a personal assault and violence, if
20 somebody comes in and says I got into a fight with my
21 brother, we've never fought before. We had this terrible
22 argument. They identified the brother for a person at risk
23 for escalating violence, a problem with drugs or alcohol
24 with the gun in the house, there is no place we can refer
25 that patient after we stitch them up.

1 There's no place we can send them for
2 mediation. No place for follow-up. We call the police
3 they say we'll do what we can. We have plenty of homicides
4 to take care of.

5 That whole problem is unaddressed. Even more
6 specifically, a woman comes into the emergency department,
7 abusive situation. Has to get out of the situation. We
8 have 20 patients waiting to be seen in the emergency
9 department. It's 2 in the morning.

10 Where can that person go for help? Where is
11 the shelter that person can take her children? We don't
12 even have that. That's not just a problem in Pennsylvania.
13 That's a problem in many parts of the country.

14 So we can't even practice secondary
15 prevention which is kind of what that is without the
16 resources which have to be made available.

17 MS. MILOHOV: Would there be an ethical or
18 moral or constitutional problem with having an intermediary
19 agency that could intervene and/or cool down or whatever,
20 work with those people that needed the intervention on the
21 secondary level?

22 DR. MCDOWELL: No. And what emergency
23 departments are doing in the Commonwealth and in the
24 country are developing better relationships with their
25 county domestic violence programs.

1 For example, I practice in Delaware County.
2 The domestic abuse project in Delaware County, the
3 administrators of that program meet with me and my staff on
4 a regular basis to try to improve identification victims
5 and referral. But they have limited resources.

6 MR. JERE STRATTMATTER: One bill we passed was
7 an anti-stalking law. I know it's too soon to tell the
8 effect. I think that would be one of the answers that now
9 you don't have to wait until after the fact, that you can
10 lock these people up and put them away before the fact if
11 you feel endangered. All you do is feel endangered.

12 Have you been referring your patients or are
13 you familiar with the anti-stalking law that you refer them
14 to police to be able to lock those people up?

15 DR. MCDOWELL: Yes. I think not just my own
16 opinion but the opinion of many people in the public health
17 aspect think that those sorts of measures are very
18 important.

19 MR. STRATTMATTER: What kind of
20 confidentiality we should have? Those in mental health
21 field, psychiatrist, psychologist with sharing information
22 that I would presume most of these things don't just
23 happen.

24 I presume every once in a while there is an
25 instance where the neighbors say, Oh, my gosh, I'm totally

1 surprised. Most of the times, it can be predicted. It can
2 be predicted six months. This is a time bomb. For 10
3 years, I knew this person was crazy doing that.

4 What kind of confidentiality problems do you
5 see or what do you think the medical profession should be
6 doing to try to tighten up where you know that you have a
7 ticking time bomb that maybe should be getting some type of
8 help. But it seems that are mental health laws is such now
9 that it leans the other way to let them out. What are your
10 thoughts?

11 DR. MCDOWELL: Clearly, I do think that
12 confidentiality is critically important. And we're very
13 cognitive of a patient that comes to our department. We
14 have to take care of them. But you all can also protect
15 health care workers and report. It's done for child abuse.

16 Our risk of reporting potential child abuse
17 is acceptable. In other words, if I have to tell a parent.
18 I have to call and report you as a possible -- report the
19 situation as possible abuse situation, I have to prove it.
20 I just report it, and I'm protected. I think that's
21 important.

22 DR. HOLLIMAN: It's technically any time you
23 report to anybody else anything that was said in a
24 doctor/patient relationship, we're violating our oath in
25 violating patient confidentiality.

1 So we need specific state law that says in
2 this particular kind of situation or suspicion as is the
3 case with child abuse, that we are required by law to
4 advocate our hypothetical oath to report this information
5 to the appropriate state agency or the police or whoever.

6 For instance, that applies to gunshots. We
7 have a specific thing we're supposed to do. Technically,
8 someone walks with a gunshot wound and we tell somebody,
9 that's a violation of patient/physician confidentiality.

10 We need kind of a specific release from you
11 all in order to be able to do these things. And we're
12 perfectly agreeable to release this information as
13 appropriate. Again, we recognize the public health
14 benefits of doing it. We got to be specifically allowed to
15 do that other, or we're going to get sued by the patients
16 for violation of confidentiality.

17 MR. STRITTMATTER: What we need is, you know,
18 we need your help in order to work with the other members
19 of the medical family that deal with mental illness and the
20 fact that, you know, you could advocate to us or write that
21 where we don't overstep our bounds.

22 I think the intended good is far outweighing
23 by the unintended bad and goes too far the other way. I
24 certainly appreciate your help. If you can explore that
25 with the other allied health and report back to the

1 chairman what you think the best way to go about in doing
2 this.

3 I know we got from the school teachers.
4 They're there to help. Just like yourself, you're there to
5 help people not to act as a police officer.

6 You always feel I could help you. The
7 teachers, they witness violence. They're subjected to
8 violence. They won't report it for the fact they can help
9 this person. By reporting, it's not going to be helping. I
10 can work it through.

11 Now they've been working rewarded for bad
12 behavior. The more they're rewarded, the more it
13 escalates. I know it's a fine line. But I'm not
14 one -- people know me in this room. I'm not one to be
15 writing laws.

16 So I would be one of the conservative side of
17 wanting to get your advice. I think you pointed out a very
18 good point. I would like to go slow and work with you to
19 find out what the mental health people would like to have
20 as a law.

21 I know as emergency room people how you'd
22 feel. If you could sort of know the right questions to ask
23 for the psychiatrist and psychologist and I would
24 appreciate that.

25 DR. HOLLIMAN: I think this is a problem

1 where the public health approach and problem. For society
2 is good physicians should violate their patient
3 confidentiality to report these things so we can fix them
4 on a public health society level.

5 That, of course, violates the individual's
6 relationship with the physician. It's important from the
7 overall public health aspect, and that's why the public
8 approach is such an important program.

9 DR. MCDOWELL: There is some areas where
10 things can be pretty easy. Again, this concept is subsets.
11 There is some others areas that are, for example, a guy
12 comes to the emergency, I need to talk to somebody. I
13 think I'm going to go out and shoot Mr. Smith.

14 I think I'm going to go kill him. I say,
15 fine. Glad you came to the emergency department. The guy
16 is a paranoid schizophrenic and hasn't taken his medicine.
17 Obviously, he is asking for a bad problem.

18 And then he decides to leave. I try to
19 restrain him. He runs out the door. Clearly, in
20 Pennsylvania, I report that. I call Mr. Smith and call the
21 police.

22 There are some things that are simple and
23 that's not a problem in Pennsylvania. But there are some
24 things like a patient comes and wants some help and then
25 refuses to continue in a therapeutic plan. Then clearly,

1 that breach of confidentiality that the patient doctor
2 relationship takes on a broader significance for other
3 people that can get hurt.

4 For example, if someone is impaired by drugs
5 or alcohol or medical condition, gets in a car. We have
6 reporting requirements in Pennsylvania that we have to
7 report that incident to PennDOT in writing.

8 So there are areas where, you know, you can
9 do some good without causing a lot of consequence.

10 DR. SMITH: What happens when it is reported,
11 somebody has to follow up with it. A lot of times I think
12 that certain things are reported but nothing is ever is
13 followed up on it.

14 For example, drinking alcohol while driving,
15 somebody comes in with a very high blood alcohol and nearly
16 been in a couple of accidents. She needs to record that to
17 the Department of Transportation. What's going to happen
18 to them?

19 And, you know, is it you that is really bound
20 to report that and assuming the police will catch up with
21 that person. But oftentimes, is the case when they're
22 injured.

23 MS. MILOHOV: Dr. Smith, could you
24 extrapolate for us using your figures on trauma cases and
25 collating with self-pay as to what the general cost is for

1 a health care to the individual.

2 I mean, how it escalated? How it might work
3 with the current health care plan, ways that we could save
4 money and better utilize our funding and our resources of
5 doctors and trauma care.

6 DR. SMITH: Well, first off, the inflation
7 has gone from, perhaps, about \$7,000.00 per gunshot wound
8 care of a surviving gunshot wound. The cheap ones are the
9 ones that are killed.

10 Frankly, I hate to say that. But the cheap
11 ones are the ones that are killed. The survivors and the
12 cost of inflation, the cost has gone from 7,000 to
13 approximately \$20,000.00. 23,000 is some of the figures
14 that Jim brought.

15 If we look at that, most of the these people
16 are uninsured. If we're going to go into cover that,
17 universal insurance, it means that that cost is going to
18 have to be covered from somewhere.

19 If there is less cost shifting, in other
20 words, now, in order to cover that cost, there has to be
21 some cost shifting. So that some of that cost is going to
22 be born by cost shifting.

23 Otherwise, there are places in Pennsylvania
24 in the Philadelphia area and so on who are absolutely
25 inundated and financially are very strapped because of

1 trying to take care of these gunshot wound victims.

2 There have been institutions in the
3 Philadelphia area that have either wanted to give up taking
4 care of the gunshot wounds and taking care of trauma or
5 have sought other means and other support through
6 Pennsylvania legislature or through separate grants to help
7 try to take care of this tremendous problem.

8 The losses that they're incurring are then
9 going to be transferred over through cost shifting to other
10 things that are paying items. So at some point, this whole
11 cost is still going to have born through universal
12 coverage.

13 I think the more important thing is we don't
14 want to have to pay the cost of taking care of these
15 victims.

16 We'd rather prevent the wounds and the
17 injuries in the first place because if the increase in the
18 number of gunshot wounds and the increase in violence
19 continues, it's soon going to consume all of our health
20 care dollars. And we won't be able to take care of normal
21 diseases when we talk about health care reform.

22 If we're sinking all this money to taking
23 care of things and aren't paying for themselves, where are
24 we going to get the money to take care of people that are
25 sick from diseases?

1 DR. MCDOWELL: When he brought that up at a
2 forum in a national discussion about health care costs, the
3 fact that all the other countries that talk about what
4 percent of their gross domestic product that pay for health
5 care don't have the violence problems that we have. That
6 cost is part of it.

7 And, clearly, we've tried to cut down on
8 drunk driving. We've had some success. We've had public
9 health approaches to that and public health approaches to
10 smoking and some success with that.

11 And, clearly, this is another area where we
12 might have some success. Having a trauma center is
13 important. I've got to drive home tonight. And if I'm in
14 an accident on the freeway, I would like to go to a trauma
15 center.

16 The point is that the trauma centers in our
17 urban areas are being overwhelmed by kids shooting other
18 kids. And that's something we should be able to prevent
19 and cut down.

20 It's amazing when you think about the dollar
21 cost and what it's doing for us try to deliver health care
22 it, you know, all the other situations that we need trauma
23 centers.

24 DR. SMITH: I have a good friend, actually,
25 who is one of the authors of the articles that Jim passed

1 out Dr. Schwabb. He became director of trauma at the
2 University of Pennsylvania. They were seeing a few cases
3 of trauma over the past five years.

4 They're now averaging at least four gunshots
5 a day at the University of Pennsylvania. It's a state Ivy
6 League Institution. It is not previously been associated
7 with a lot of intercity/urban type violence. This is now
8 what they see as part of the trauma department.

9 This goes on more and more. As you can see
10 in the figures, it has spread. It's not just in
11 Philadelphia as far as Pennsylvania. It is spreading to
12 Central Pennsylvania much more slowly than it is to Western
13 Pennsylvania.

14 But it's certainly affecting Pittsburgh at
15 this point in time. And where's it going to go from there?
16 And it's eventually going to consume the rest of the state.

17 DR. HOLLIMAN: Two traumas can tie up a
18 surgical team for a day in terms of operating on them and
19 then taking care of them in ICU.

20 DR. SMITH: In places where they are very
21 active with penetrating stab wounds or gunshot wounds,
22 people end up lying in hallways waiting to be taking care
23 of.

24 It's almost a MASH hospital-type situation
25 where the sickest are taken care of first. And who aren't

1 quite as sick, wait for their opportunity to get into the
2 operating room because we don't have enough people in the
3 medical care side to take care of the number of victims
4 that are being brought to us.

5 It's not necessarily true here in Central
6 Pennsylvania. People who are representatives from the
7 rural and suburban parts of Pennsylvania aren't going to
8 see this as much. But it's definitely true in Philadelphia
9 and the other major cities in this country.

10 MR. DAVID KRANTZ: Do you think that's partly
11 because a lot of the people use emergency wards just as the
12 first place of physicians instead of having one?

13 DR. SMITH: I think some of that's true. But
14 I don't think that's the problem with violence. It's an
15 expensive form of primary care for violence. But people
16 aren't going to -- back in the old days, you see the
17 gangster movies where he went to the local doc and he
18 pulled out a bullet.

19 But the bullets now are such you can't pull
20 them out with a pair of tweezers. You've got to open
21 somebody up to take care of the injuries caused by them.

22 MS. FORRESTER STAZ: Could you speak for a
23 moment about Dr. Stan Carroll's article in the general of
24 trauma about baseball bat injuries.

25 DR. SMITH: Yes. The other aspect of

1 violence is not just in guns but more recently, people who
2 don't have guns so much in Philadelphia, which is where
3 this is experience is from, there's been a tremendous
4 increase in a number of people using baseball bats for
5 weapons rather than for baseball.

6 And so that this has become another problem
7 on the horizon. Perhaps, the control of guns could get
8 such that baseball bats become the next thing. And how are
9 you going to control baseball bats? We only use them
10 inside of baseball.

11 Do you have to give your license to get a
12 baseball bat or sign out a baseball bat? We need to
13 address the societal problem. Why are we so violent? Why
14 are people in this country so violent and the people in the
15 rest of the world aren't necessarily?

16 We look at the news every night and see the
17 violence in the Middle East and Ireland. Ireland is way
18 down on the list of homicides and gunshot injuries compared
19 to many other countries. It didn't appear on Dr. Noonan's
20 graph. But it's well below Great Britain.

21 And the places that we think about as having
22 tremendous violence problems and that make the national
23 news every evening, their violence problem is not near what
24 we accept. We don't accept their problems. We accept this
25 problem every day in our own state to a greater magnitude

1 than what we see on the news.

2 MS. MILOHOV: Could this partly be because we
3 don't sunshine, for lack of a better word, or broadcast the
4 figures of violence throughout our society and talk about
5 the number of lost days of life and the cost to the public
6 for these things?

7 Or is it because we overemphasize those very
8 aspects of how it is bleeding society dry to have this kind
9 of violence go on?

10 DR. SMITH: I don't think that we see that.
11 But when we see that favored movies among our teen-agers
12 are the Terminator, Dirty Harry movies, Clint Eastwood as a
13 figure, the type of things that portray the Sylvester
14 Stallone movies, Rambo, etc., this is an image that we're
15 portraying to our society that this is okay.

16 MS. MILOHOV: What I guess I'm saying is, I
17 understand how the media and popular movies and so on is
18 emphasizing it and making it more acceptable. But I'm
19 wondering if we had fallen down on the job of letting
20 people know the reality of the consequences.

21 DR. SMITH: We haven't presented the other
22 side of the consequences. We really haven't. And we
23 should.

24 MS. MILOHOV: Just like when the Surgeon
25 General started his campaign for anti-smoking 20 some years

1 ago, suddenly, we have now, you know, non-smokers rights
2 and so on. It seems suddenly to me because there was an
3 awareness of the cause and effect.

4 And right now, kids that are playing with
5 guns and using them for one-upmanship or what they consider
6 protection, don't really have a full concept of what the
7 consequences of their acts would be if they follow through
8 and use the gun on someone.

9 DR. MCDOWELL: Why is that?

10 MS. MILOHOV: Because they think it's
11 playacting just like the movies.

12 DR. MCDOWELL: That's correct. That's one of
13 the points. There's no consequences associated with the
14 violence that we see on television. When we see somebody
15 in the emergency department that's been hit in the head
16 with the baseball bat, we see the consequences.

17 When you see Terminator 2 and all these other
18 movies, you don't see the consequences of the violence.
19 That's clearly a problem that the media perpetrates.

20 MS. MILOHOV: It would be appropriate to
21 develop a stronger message of what the consequences are?

22 DR. SMITH: Absolutely. When you're used to
23 running around, and now your whole life in every single way
24 has changed in a terrible tragic way.

25 I read in USA Today one of these articles of

1 the kids were kind of getting into, well, if I get shot on
2 the way home from school, they were planning their funerals
3 and planning what songs they were going to play.

4 Very glorified. They were having fun talking
5 about what it would be like if they were dead because of
6 the songs that they were going to pick. They didn't
7 realize that they would be dead. They would also be dead.
8 Besides having good music and not really getting to go on
9 with life.

10 It was a glorious moment for them rather than
11 the reality. It was preposterous how they were looking at
12 it. And through lack of publication, this is how to get
13 tied up in all the violence.

14 MR. STRITTMATTER: It seems to be going,
15 well, if we do public health, more public programs and more
16 government consequences, but we've had all these government
17 rules. With smoking, the example that you gave, you have
18 young ladies that are smoking at a greater rate now than
19 ever before. Obviously, it didn't work.

20 The stairways, many kids point out that you
21 can win every event until you're 25 and then you're going
22 to die.

23 Well, yes, I'm going to do it. I want to
24 look and feel good. It still goes back to what the family
25 is and consequences to people having a conscious. And that

1 is something that the government cannot instill by
2 executive or by legislative laws. You just can't do that.

3 But not to give it as a panacea to think that
4 that's going to happen, I want to get my point.

5 MS. MILOHOV: I don't mean to be
6 argumentative, but I do that think that government has a
7 role. That's why we have polio vaccinations and mumps and
8 measles vaccinations and why we know that alcohol and
9 nicotine are deadly to people.

10 It's because government said it's important
11 for the public to know what the consequences are of their
12 actions.

13 And I think that it's very important for
14 government to suddenly realize that they can have a
15 relationship with the public and they can say what the
16 risks are so that people are better informed. And I think
17 better information means better actions.

18 DR. HOLLIMAN: I think the government can't
19 do it directly. But through supporting the indirect
20 measures, that would be our idea of how the government
21 could support dealing with those in sort of general
22 society.

23 DR. MCDOWELL: We can't do it alone. In
24 terms of numbers, I don't have them in front of me. The
25 polio vaccine had been invented for sometime.

1 In the mid '70s, in 1977, immunization rates
2 for polio were only 65 percent even though it was a
3 perfectly safe and effective vaccine. It's the same thing
4 today.

5 If you look at the rate of immunization of
6 our children, the vaccines are available. They may be
7 inaccessible or too expensive.

8 You can get them free. But that doesn't mean
9 that you don't have to wait for hours at a public health
10 clinic in a bad area that's dangerous.

11 But the point I was going to make was the
12 rates for 65 percent and only increased after public and
13 private agency support.

14 I think the problem is it's not the
15 government can't solve it, public health can't solve it,
16 the police can't, the court systems can't solve it. It's
17 we all have to.

18 But in response to your question in
19 particular, one thing we can all do in society is say this
20 is now unacceptable. Polio used to be a fact of life in
21 the summer.

22 Once we developed a good vaccine, we decided
23 it was not acceptable. And likewise we said that the
24 carnage from drunk driving is not acceptable. We haven't
25 solved it but cut it down.

1 I think we have to say that the violence in
2 our society is unacceptable. There are some things we need
3 to do to cut it down.

4 Simon from Illinois was talking during an
5 interview and mentioned that the recent President of the
6 United States used the phrase, Make my day. And it drew a
7 big laugh. And that sort of surprised me.

8 The more I thought about it, that's exactly
9 the sort of thing that I think we policymakers and public
10 health people and social workers and everybody needs to
11 look at. And it's a big problem and needs many years to
12 change.

13 We have to identify the problem first and
14 move towards solving it. It's not going to happen over
15 night.

16 MR. CALTAGIRONE: I might as well wrap it up
17 and thank the doctors for participating today and share
18 your knowledge. And we are certainly groping with this
19 problem.

20 And this year's budget is going to be
21 difficult at best and one of the outbreaks of the topic
22 that we're talking about here today, the end results are
23 the prisons.

24 And the exorbitant cost are incurring as a
25 state and even our counties for the increasing tax dollars

1 that are being poured into it. Whether it's a co-relation
2 or direct result or indirect result of our society and the
3 violence that we're seeing and all of these other issues
4 that we're talking about.

5 But I think that the approach has to be
6 multifaceted. We are not going to be able to solve this
7 problem over night. I also agree and I agree with you,
8 Jere, it's not going to be government completely coming up
9 with the answer. I don't think we can.

10 And we don't have enough money to either.
11 But I think it's got to be a total unified effort from
12 everybody in our society if we're going to continue in our
13 society as it is. Thank you.

14 (Whereupon, at 3:50 p.m., the hearing was
15 concluded.)

16
17
18
19
20
21
22
23
24
25

1 I hereby certify that the proceedings and evidence
2 are contained fully and accurately in the notes taken by me
3 during the hearing of the within cause, and that this is a
4 true and correct transcript of the same.

5
6
7
8 
9 JANE E. SMITH
10 Court Reporter

11
12
13
14 The foregoing certification does not apply to any
15 reproduction of the same by any means unless under the
16 direct control and/or supervision of the certifying
17 reporter.
18
19
20
21
22
23
24
25