JUDICIAL REFORM HEARING HOUSE SUBCOMMITTEE ON COURTS

MONDAY, NOVEMBER 28, 1994

COUNTY COMMISSIONER'S HEARING ROOM LUZERNE COUNTY COURTHOUSE WILKES-BARRE, PENNSYLVANIA

FRANK DERMODY, CHARIMAN PHYLLIS MUNDY THOMAS CALTAGIRONE

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1258 HIGHWAY 315

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MR. DERMODY: Good morning. My name is Frank Dermody. I'm Chairman of the House Judiciary Subcommittee on Courts, and I'm pleased to convene this hearing this morning.

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Before we begin, I would just like to make a few introductions. On my left is Chairman Tom Caltagirone, Chairman of the House Judiciary Committee, and on my right is Representative Phyllis Mundy. Phyllis is from Kingston, and I'm sure you're all familiar with Phyllis. Phyllis is doing a great job for you in Harrisburg, and we're happy that she is attending these hearings today.

This is the fourth hearing on the subject of judicial reform in Pennsylvania that the Subcommittee has conducted during the past several months. During this hearing, we will be hearing from a number of distinguished participants in our judicial system who have generously consented to share their considerable expertise with this Subcommittee.

I also wish to thank John Moses for his invaluable assistance in helping us set up this hearing, and Representative Kevin Blaum, who helped us, and I believe we're sitting in his

district.

There can be little doubt that the need for judicial reform or improvement must be thoroughly evaluated at this time. Over the past decade, numerous proposals designed to bring about improvements to the judicial system have been offered by a variety of sources.

Some of these proposals may be accomplished by legislative action, others may be achieved only through actions taken by the Supreme Court or through constitutional amendments and all deserve consideration.

In preparation for the Subcommittee's efforts this year, we have examined several studies of the judicial system conducted during the past decade, such as the Pomeroy Committee Report and the Beck Commission Report.

As a result, we have a list of some thirty recommendations which will be studied by the members of the Subcommittee.

The list of improvements includes the following major categories: Court administration, the role of advisory bodies in court administration, financial accountability, Supreme Court practice and procedure, and judicial

selection and reform.

In other words, we are not approaching this effort in a vacuum but are making ourselves fully aware of all the valid and significant proposals for court reform that have been offered in recent years. Furthermore, we welcome and invite new ideas and proposals that I am certain will be offered by the speakers today and at subsequent hearings.

Now, this morning we had scheduled Michael Barrasse, who is the District Attorney for Lackawanna County, and he was scheduled to appear before us; however, unfortunately, he has had a death in his family and is unable to appear.

However, Carolee Medico is here today. I have had several conversations with her, correspondence from her, and has requested that she be allowed to make a statement to the Subcommittee, and I said absolutely. There is no problem with that.

As a matter of fact, I think two
weeks ago in Pittsburgh Marysue Johnston, who I
think you're familiar with -- I forget the name of
the group, however --

MS. MEDICO: Legal focus.

MR. DERMODY: She is part of that group, and she testified before the Subcommittee, so that's fine. We welcome the input, and, Carolee, we would like to hear from you right now.

MS. MEDICO: First of all, thank you for allowing me to speak. I really didn't expect this. I just gave my words to the court stenographer.

Understand, my tone right now is a little harsh because I'm disgusted. May 16th of this year I traveled down to Harrisburg to meet with Tom Caltagirone to express my concerns for a pseudo meeting. I had gotten a list of the judiciary committee meetings and hearings that were to be heard. My hearing was not on that list.

It was obvious when I showed up that day no one was prepared to take me seriously. I was also advised that there would be a transcript of that testimony. No transcript to this date has been given to anyone. I don't appreciate being jerked around. I traveled a long time and my time is valuable, and this is why this statement is being made today.

There is one word that could get us

out of this mess. You had mentioned accountability, financial accountability, but what about accountability when there is corruption, when the rules of court are being violated, when the laws are being violated. Where do you go?

My life has totally been absolutely destroyed by all of this. I could walk away from it, but you know what, I can't because we're talking about morality, integrity, justice. I refuse to go on with my life and allow the next person to go through what I went through.

I have no gains out of this. As far as the courts go, as far as my personal situation is, I am finished, but I will never, ever, ever give up and allow this to go on as long as I can breathe.

The meetings scheduled by your committee regarding the courts are nothing but a cheap political trick where politicians would have the public believe the fraud of truth and justice in Pennsylvania. The real purpose of these meetings is subterfuge and damage control in the belief that the legislature can fool all of the people all of the time.

With the recent revelations

concerning corruption high up in the Pennsylvania Supreme Court, it is clear that politicians are very concerned for themselves and their positions rather than showing concern for public interest by taking steps to reform the corrupt legal system in Pennsylvania.

The various public meetings which your committee has held around Pennsylvania and now today in Luzerne County are merely public circuses in an attempt to placate aroused voters. Looking at some of you here today, is a classic example of the inmates running the asylum.

Luzerne County has one of the worse reputations for corruption in the entire state.

Unfortunately, President Judge Patrick Toole has been unable to do anything about it because he too is responsible for court misconduct equal to and perhaps worse than Larsen, and I can prove it.

Instead of holding Patrick Toole accountable for court wrongdoings, it is being ignored and he has been rewarded with promote -- he may be rewarded with a promotion to the Federal bench. This is an outrage and a disgrace.

It is inconceivable that lawmakers do not recognize that increased numbers of voters

are aware that the Pennsylvania legislature has no real interest in court reform. Recently I was interviewed by the Judicial Conduct Board and was advised that if the legislature wanted to cleanup this mess they can do so in a day simply by holding judges accountable when the rules of court are violated. Please keep in mind that I'm not just talking about people who are going through domestic litigation. I'm talking about any type of litigation where a judge's decision can be influenced by things other than the facts and the law.

For many years I have been at the forefront in the fight for court reform in Luzerne County and other counties. I continually stand up for the rights of women and their children while politicians turn a deaf ear to the abuses inflicted by lawyers and judges.

All over this Commonwealth there are powerful, prominent men who have reached their tentacles into the court system by placing certain judges into office. These men control the courts regardless of whether judges are elected or selected on personal merit.

Corrupt politicians will not agree

to make judges, lawyers and court officials accountable for their conduct and dealings in and out of the courtroom until we force it upon them, and we will.

Without a public system of accountability, personal corruption will continue to fester and reek throughout the entire court system. Wealthy, well-connected men will continue to use the courts as a tool to deny and destroy their victims. Of course, Common Pleas judges go along with this because they are beholding to these powerful men.

In the coming months, as our master development plan comes underway, we intend to establish in every county in the Commonwealth local branches of Legal Focus dedicated to educating and making ourselves responsible for carrying out court reform in Pennsylvania.

I respectfully request that you would meet with me and work with Legal Focus toward real court reform in our Commonwealth, as you have already indicated, Mr. Dermody, and I thank you for that, and I will be meeting with you on December the 7th, I believe.

We have been suffering from abuse

too long. Judges are human and at times humans can be weak. Judges are the untouchables. They have a tremendous amount of power that is accountable to no one. This power has become a tool to commit legalized crime that has turned our courts into pseudo courts making a mockery out of justice. No one questions judges, and unless that issue is resolved, the system will never, ever, ever work.

I ask you to listen to the cries of all the victims and their children who are begging for your help. A monster has been created within our judicial system. The time has come to destroy it and make the system impossible for judges to weaken to the pressure of the powerful. Only you can do this. Regardless of how the judge is seated, merit or elected, they will still be controlled by special interest crooks.

I lived with a family. I know what goes on behind closed doors. We must restore honor, truth and justice to our legalized system. Give us a justice system that we can be proud of.

We need accountability. Not just financial accountability, but we need accountability. We need real judicial reform and

we need it now. Thank you.

MR. DERMODY: Thank you. Just I think a few comments for the record. You came to Harrisburg, you mentioned that in your statement, I believe Mr. Caltagirone and Representative Blaum met with you, is that correct?

MS. MEDICO: Right.

MR. DERMODY: They spent a significant amount of time with you talking about your problems.

MS. MEDICO: Two and-a-half hours.

MR. DERMODY: So, you weren't ignored at that point. As a matter of fact, the hearing was scheduled and there was a meeting.

I would also like to point out in your discussion about these hearings, I believe, Carolee, this is the first hearing you have attended, is that right?

MS. MEDICO: Yes.

MR. DERMODY: I would also like to point out that I believe in was 1990, '91 Chairman Caltagirone held a series of hearings across the Commonwealth with some great risk to himself -- there was opposition to his holding these hearings -- regarding the problem in the family division of

the family courts throughout the Commonwealth, and a significant amount of time and effort was put in on his part on several of the problems I know you have been focused on and several of the problems that members of your group have had problems with.

I'm not saying we have all the perfect answers for you, but there has been a significant attempt by this Chairman to go out and find out what those problems are. I participated in those hearings. I attended several of them.

One of them was held in my community in Oakmont, I think several of you were there, so that that information -- and I understand the frustration.

Just for the record, I'm trying to set it straight here that the Committee, and particularly its Chairman, has gone out of its way to try and listen and receive the input that you wanted to --

MS. MEDICO: Mr. Dermody, you have been listening and listening and listening but we need results. We need action. We need for you to resolve it. For God sakes, we go to the moon. We could resolve this. This is no big deal. It's one word, accountability, let's do it.

I was at the Judicial Conduct Board.

I met with them. He looked at me and he said, absolutely you have a case here. I mean, what happened to you happened --

MR. DERMODY: It's understood, in closing, that you're using the tools that are available to you, if you have those problems, that is the appellate process, the Court of Judicial Discipline they are there.

MS. MEDICO: There is no one that can answer this question: Who is responsible to see that the rules of court are not being violated when they are, who is responsible for it?

I mean, I have a letter into the Judicial Conduct Board from over a year ago. They can't even answer me. They won't even answer me because I have the proof, and where are you going to go with it? You're talking about my whole hearing, my whole transcript was destroyed, removed from the record. That's not legal, you heard.

Tom, when I was in his office, he sat there for three hours and kept going, this is illegal, this is criminal, this is wrong. Yeah, right, but where do I go? Nowhere. This is the problem.

MR. DERMODY: We appreciate your comments. As I said, I'll talk to you more about meeting with you again. Thank you very much.

MS. MEDICO: Excuse me, one other thing. After meeting with Tom Caltagirone for three hours, what's the purpose of me traveling down to Harrisburg for -- I was told I was going to get 15 minutes to speak. I have a bus load of people, what was the purpose of it?

MR. DERMODY: I don't know.

MS. MEDICO: I don't understand.

Like in other words, I went down -- this is what

I'm saying about when I said this is a cheap

political ploy because think about this. I went

down to Harrisburg. I spoke with Tom Caltagirone

for three hours. Why on earth would I ever want

to travel back there to give him 15 minutes of

what I just gave him three hours for if it wasn't

going to mean anything, if there was to be no one

present and no transcript? My time is valuable.

I didn't enjoy during that. Mr. Caltagirone --

MR. CALTAGIRONE: There is a transcript and it's in the Chief Clerk's Office, and if you care to pay for one, you'd be able to access it, because I gave specific instructions to

let me know that that was transcribed, and as you know, and I think the people that were there at that hearing, we went above and beyond to sandwich you in for a special hearing.

when we were scheduled to be in session at 1:00 o'clock, but at the request of Kevin Blaum, I went ahead and I scheduled that for your convenience to come down to testify, and what we did then, we had tape recorders because we were not able to get a stenographer in that short of time because these people were really booked up, as you may or may not know, and we did give you your time.

You know, if you think we have all the answers, you're wrong. If you think we can waive a magic wand to correct all the ills of society, you're wrong again. And let me tell you, we have made tremendous strides in trying to improve the judiciary in this state.

In my six years as Chairman of this Committee, we have done more innovative things, we have outstretched the receptiveness of trying to get the judiciary involved with the legislative process so that we can work together to resolve problems. That's what it's all about. That's

1	what makes our government work. Nothing is
2	perfect though, Carol, nothing is perfect.
3	MS. MEDICO: Tom, first of all
4	MR. DERMODY: One at a time. When
5	Carolee is finished, then we'll have to move on.
6	MS. MEDICO: This is important
7	because this shows what happened. I did not
8	schedule that meeting, you did. It was scheduled
9	a month in advance. I still have the letter, all
L O	right. If there was really no purpose to it, why
L 1	
L 2	MR. CALTAGIRONE: That's your
L 3	opinion now, that is your opinion.
L 4	MS. MEDICO: The meeting was a
L 5	pseudo meeting.
L 6	MR. CALTAGIRONE: That is your
L 7	opinion again.
L 8	MS. MEDICO: It went nowhere, that
L 9	was it.
20	MR. DERMODY: We're not going to
21	resolve that but thank you for opinion on it. One
2 2	last one person.
33	MS. RUMONCHEK: Mr. Dermody, the
24	only thing I want to ask Tom
2.5	MP DRPMODY. Could I have your

name, please? 1 MS. ROMANCZUK: Emily Romanczuk. 2 3 MR. DERMODY: Where are you from, Emily? 4 5 MS. ROMANCZUK: Duryea. Did you 6 bring the transcript with you, sir? 7 MR. CALTAGIRONE: Pardon me? MS. ROMANCZUK: The transcript of 8 9 that meeting, the prior meeting, did you bring it 10 with you, sir? 11 MR. CALTAGIRONE: No. MS. ROMANCZUK: Why not? You knew 12 13 you were coming down here. 14 MR. DERMODY: No, it's not transcribed. 15 16 MR. CALTAGIRONE: No, she has to 17 request it. 18 MS. MEDICO: I requested it many 19 times. 20 MR. DERMODY: We'll look in to where 21 that is. I don't have the answer, but it wasn't 22 transcribed, okay? 23 MS. MUNDY: I had housing hearings 24 here in June and they're not transcribed either. 25 They're backed up.

MR. DERMODY: Thank you very much.

The next witness this morning is Patrick J. Toole,

President Judge of Luzerne County Court of Common

Pleas.

JUDGE TOOLE: Good morning. I may begin by expressing my appreciation to the Committee for the opportunity of appearing to make some remarks this morning on the subject of judicial reform.

At the outset, I would like the record to reflect and the Committee to know that while I serve as President Judge of this judicial district, I appear this morning as an individual member of that Court, and any views that I might express are not those necessarily shared by my brethren.

We live in an age of discontent and dissatisfaction, as is obvious. Ours is a contentious society, a litigious society. We live in a culture of confrontation. Read a newspaper, listen to a radio or watch television, and unless it's Mr. Rogers neighborhood, chances are you're going to see or hear something usually negative, someone complaining, threatening or blaming someone else for something else.

We no longer seem to have discussions or reasoned debates. Nowadays it's all accusation and confrontation. We see a lot of accusing, pointing fingers but very few offers of a helping hand.

This morning this distinguished

Committee has convened to hear voices requesting,
supporting or opposing changes in our judicial
system. There are many advocates of change, some
made out of frustration, some for spite, some for
revenge, some out of jealousy, some for political
reasons and some in hopes of securing some selfish
advantage, recognition or promotion, and of course
there are others who appear and testify not from
any selfish motive but simply out of a sincere and
truthful desire to improve the quality of justice
in this Commonwealth. I'm sure this committee
will recognize and appreciate the difference.

Without question there are complaints about the judiciary and the judicial system and many of the complaints are obviously valid. Exactly what the problems are, what reform is needed or demanded depends upon who is speaking.

If the complainant is a disgruntled

litigant -- and that is usually the person who didn't prevail -- you will probably hear accusations that the judge who presided was corrupt, bias or prejudice. If the complainant is a convicted defendant, you will probably hear complaints that the judge was incompetent, the jury was biased, the verdict contrary to the facts or the sentence imposed was too severe.

If it's a D. A. who is complaining, you will usually hear that the judge erred in his evidenciary rulings or that the sentence imposed was too lenient, and you may hear complaints from victims who will tell you that the system and the process is weighted in favor of defendants.

Ours is a system where the judge is expected to protect and promote everyone's rights: the parties, the lawyers, the witnesses, the jurors, the public and the media, and when those rights conflict or clash, as they very often do, they can't all prevail. Something has to give, and pity the poor judge who tries to balance those rights.

He or she is damned if they do, damned if they don't, and no matter what the judge does, it's likely that someone will question his

honesty, his loyalty, his competency and at times even his parentage. Unfortunately, nowadays most litigants see their own cause as just and any resolution that does not favor that cause is unjust.

The judiciary is the branch that is generally called upon to make unpopular checks and balances, and as we know, what is popular is not always right. What is legal is very often unpopular. Judges are the ones who must often thwart the ambitious programs and desires of presidents, governors, legislatures, litigants and attorneys. Judges must often stand in the way of powerful special interest.

Judges, as legislatures, know that today most of the issues that we are confronted by are complex. They are in the gray area, and things are no longer, as to many believe, black and white.

There was a time when a judge ruled that he pleased at least one side. Nowadays it's difficult to please any side. Make no mistake, the judge's rule is not to please or appease. The judge is expected to decide issues and let the chips fall where they may, and everyone who dons a

robe soon learns that making decisions and rendering judgments is never easy and does not usually endear the judge to litigants, lawyers, the media or the public.

There are some individuals who believe that everything wrong in the world can be changed or corrected in the courts, that judges have absolute authority, that they can do anything at any time to anyone with or without reason.

They can answer to no one.

Some say judges are not accountable. Those who know the law know better. As an eminent Jurist and legal scholar Justice Cardozzo once observed, Even though the Judge is free to do much, he is still not wholly free. He is not to innovate or please. He is not a knight errant roaming at will in pursuit of his own ideal of beauty or of goodness. He is not to yield to spasmodic sentiment today and unregulated benevolence.

Make no mistake, judges are bound by the constitution, statutes, rules and precedent.

Judicial critics don't seem to realize -- or if they do, they don't seem to care -- that almost every ruling, decision or judgment that a judge

makes can be appealed to and reviewed by many judges in many courts. And when an appeal is taken, the trial judge is required to justify every ruling, decision or judgment that is questioned and he must do so in writing.

Judges are also bound by written rules or standards of judicial conduct and can be disciplined for infractions or violations with suspension or removal from the bench.

Disappointed litigants, critics, reporters, columnists and talk show hosts have no such written standards or rules and can say and do as they please almost with impunity and too often with immunity.

Make no mistake, I'm not here this morning advocating that the judiciary is or should be free from criticism. If deserved criticism, it should be expected, welcomed and heeded, whether it comes from litigants, lawyers, the public, the media or the legislature.

I know and appreciate that at times judges are too ridged, impatient, doctrinaire, seemingly arrogant and even stupid. I know that judges make mistakes, but as lofty as the position is or might seem to be, judges are human. The

question then is not whether there should be change but what those changes ought to be, who, how and when they ought to be made.

I have no detailed program or blueprint in mind to improve or modernize the judiciary, but after 35 years at the Bar and almost 25 years in public service, I believe I can offer a few suggestions for possible consideration by the legislature.

Before making those suggestions for change, let me offer though a method for evaluating complaints often made by individuals.

I believe before anyone embraces a complaint about a judge or the judicial process, the listener, the reader, the viewer should make some inquiries about the complaint and the complainant.

First, determine whether the complainant is or was a litigant. Second, if so, what was the nature of the litigation. Some proceedings are more emotional than others. Three, determine if the litigation is still pending and/or how long it was involved in litigation.

Four, determine how many judicial proceedings have been involved. Fifth, how many

of those proceedings were resolved in favor of or against the complainant. How many adverse decisions were appealed, and were those appeals sustained over dismissed. How many attorneys represented the complainant throughout the procedures.

How many judges did the complainant and counsel appear before. Did the complainant make any complaints about counsel or the court? Did they file any formal complaints with the Disciplinary Board or the Judicial Conduct Board, and if so, what was the outcome of those complaints. Then determine whether the complaints relate to the dispositive issues involved in the case or whether they're just general accusations against the judge or the system.

Making such inquiries and securing timely and truthful answers will usually provide a reasonable basis to conclude whether the complaint is founded or whether the complaint lacks merit and the complainant lacks credibility.

Now, let me offer, if I can, what I believe were a few areas for consideration by the legislature. First, I believe the Constitution of the Commonwealth of Pennsylvania should be amended

to permit judges to serve past their 70th
birthday. Judges are the only persons I know -MR. DERMODY: Excuse me, there will
be order.

JUDGE TOOLE: I'm used to that, so it doesn't bother me.

Judges are the only people subject to this discriminatory practice and that is of course because it's a provision of Article V of our Constitution. It is also clear that in complying with that constitutional provision, we truly act somewhat hypocritical, because while we tell the judge he must retire on his 70th birthday, he doesn't miss a beat if he decides to continue as a senior judge and he goes on as if nothing happened.

Next, I believe the Constitution should be amended to authorize utilization of a jury panel of less than 12 persons. There is no magic in selecting 12 persons to decide any issue. Selecting six would hasten the selection process, provide better utilization of jury panels and save considerable judicial time and taxpayer money.

Next, I believe the Constitution should be amended to afford the Commonwealth the

same right of appeal that is given to a defendant. At present, the Commonwealth has no appeal from the verdict of not guilty even if that verdict is clearly the result of an error. I think the Commonwealth should have that same right.

Now, let me just add a few words about judicial selection. Until recently I firmly supported the public and popular election of Common Pleas judges on a county level, the public election of Commonwealth and Superior Court judges on a regional basis and the election of Supreme Court members by majority vote of the judges of the Court of Common Pleas, Commonwealth and Superior Court.

I also believe that judicial elections should be separate and distinct from the usual municipal elections. That all judicial candidates should be listed by drawn ballot position without identification of or regard to the political affiliation or preference of the candidate.

However, in view of recent trends toward negative campaigns and judicial bashing,

I'm not sure that the best qualified individuals will pursue a judicial career, particularly if it

means participating in partisan political campaigns.

I still, of course, have reservations concerning merit selections of judges. We still have to decide who picks the pickers, what's the committee to be made of, how many individuals are on the committee to recommend, what is the tenure of the committee, what is the tenure of the judge.

When the committee selects individuals, are there qualifications. Is experience required or just a degree. There are some additional questions: The list that is submitted must it contain a certain number of recommended candidates. Is the ultimate authority to select the Governor or is that in conjunction with a vote by the Senate.

If it's a vote by the Senate, is that simple majority or a two-thirds majority, and we also have to know if the committee recommends certain persons is the appointing authority free to reject the entire list. These are just some of the issues.

I know that this issue has proponents and opponents. Each has strong

feelings and persuasive arguments. I know that emotion and rhetoric run high on both sides. I know we have been debating this for 200 years. I know there had been a number of studies, but fortunately I believe in the end the responsibility for determining how Pennsylvania judges will be selected rests with the people, for any change requires a Constitutional Amendment and any such action is, of course, subject to popular vote.

So when and if the reform is proposed, all sides will have the opportunity to present their arguments, and I'm sure the people will then decide.

Speaking about judicial selection, I would also note that I think the time has come to devise some method of legal certification that will hopefully offer efficient and effective representation to clients. Merely because one has secured a jurist doctorate degree does not mean the person is able or likely to effectively and efficiently represent a client in a legal proceeding, just as an election or appointment to the bench is no guarantee of judicial ability.

I believe the law has become so

complex that no one should be permitted to act as a trial lawyer in civil or criminal procedures or an appeal of such cases unless that ability has been clearly established through tests and by experience and certified by some professional board or committee.

I also believe that no attorney should be elected or appointed to a specific court unless that person has been previously certified as an attorney in that particular court. Along the same line, I think the time has come to create a chancery court to handle complex business issues and make it a part of the unified judicial system.

And a word about our District

Justices. I don't believe it's fair that we bind
our D. J.'s to the judicial rules of conduct,
which prohibit political activity, and then deny
them the right to the retention process. I

believe D. J.'s, like judges, after being elected
in a popular election should have the right
thereafter to seek terms through retention rather
than popular election.

And I realize that many feel that judicial terms, the ten years for the judge and six for the district justice, may promote or cause

indifference, and perhaps the answer to such criticism is to reduce the length of the term, but we must always keep in mind that the length of the term must be such as to promote and protect judicial independence.

It is also clear we have a very litigious society. Our courts are being burdened by frivolous lawsuits, and it's time we did something to eliminate those kind of actions. I believe a step toward that end would be legislation that would require, in the absence of good cause shown, that the losing party or parties — and some might even add their attorneys, be required to pay the reasonable costs incurred by the prevailing party, including attorneys fees, as well as an allocation of the cost of the proceeding for such items as the jury, the court reporters, the judge and the clerks.

I don't pretend to be an expert on the judiciary or judicial system. I don't pretend to know or have all the answers, in fact, I'm sure I don't know all the problems, but I do know that despite our problems or whatever our shortcomings might be, we still have the best legal system in the world, but even the best can be made better,

and so we must continue to look for ways to improve the system.

I know there are some very distinguished and articulate individuals that are scheduled to appear, and like you, I'm anxious to hear their presentations. I sincerely thank the Committee and the members for the opportunity to make remarks this morning, and I commend you and the members of the Committee for your interest and desire to improve the quality of the judiciary and the judicial process in Pennsylvania.

I don't believe this is a subterfuge. I don't believe this is a circus. I think it is a public service, and again I congratulate and commend each of you. I wish you good luck and God's speed and wisdom in the tremendous endeavors that lay ahead. Thank you very much.

MR. DERMODY: Judge, thank you.

JUDGE TOOLE: If you have any

questions, I'd be happy to answer them.

MR. DERMODY: Representative Mundy.

MS. MUNDY: I have a question, Judge Toole, about your observations. Now, you mentioned that you would be in favor of chancery

court for business issues. Would you also be in favor of a separate family court that might have sort of, as we do now, we have masters, you know, who serve on a lower level as a judge?

1.3

JUDGE TOOLE: I believe -- we have a family court. I know it doesn't please a lot of people. It doesn't please some people. I do think it pleases most.

I favor, truly, dividing courts into areas of specialization. I think you should have in family court the judges who were practitioners in family practice. I think in criminal court you should have judges who were practitioners in criminal practice and so on, and I think you benefit from that expertise and that experience.

Too often the judge, the jury and sometimes even the lawyers are not experts in the very area that they're in that courtroom litigating, and I think that affects the quality of your representation.

So the answer is yes and no.

MS. MUNDY: I one have more question. You and I have had discussions about the rules of evidence, and as you're aware, there was a proposal this last legislative session to

codify the rules of evidence, and I would like for you, for the record, to express your opinion on that.

2.0

JUDGE TOOLE: I have no hesitancy in saying that the sooner we make uniform rules of procedure and evidence the better we're going to be, and if that means adopting rules analogous to the Federal, I support that.

MS. MUNDY: Thank you, Judge.

MR. CALTAGIRONE: I just wanted to comment on that we spent close to two years trying to refine and work on that Code of Evidence, and I don't think anybody from the legal community was left out or any citizen that wanted --

JUDGE TOOLE: No, I think you sent letters to everyone and solicited all the input that could be solicited.

MR. CALTAGIRONE: We certainly made a bold effort at trying to come up with a workable code to take all sides into account, and I think we pretty well came to that point -- we ran out of time unfortunately at the end of the session. I do believe though that that bill will be resubmitted in the next session, and that we will see some type of activity on that.

I know that there were concerns by the Supreme Court about the implementation and the date, and the last agreement that we had received about trying to work out those differences as to which areas belong to the courts, which areas belong to the legislature, and we had finally concluded that we are going to have a one-year delay so that a commission could take a hard look at those areas to work that out and make the recommendations so that that code could become a reality.

I just want to assure you that that was not for naught. I think anybody in the legislature -- and I know my good colleagues here realize this -- it takes more than one or two or three sessions sometimes to get things accomplished. There is no easy solution to a lot of these complex problems and they are in fact complex, as many of us know.

JUDGE TOOLE: And if there's any profession where change comes slowly and painfully it's obviously in the judicial process, but, again, I don't believe the admission of evidence should be decided on what court you're appearing before. It should be the same whether you're in

the Federal or District Court or the Common Pleas
Court.

MR. DERMODY: Judge, thank you. I also speculate that Mr. Moses might have comments also on the Commonwealth's right of appeal if they lose their case, but we'll save that for another day.

JUDGE TOOLE: I thought he might, too. Thank you very much.

MR. DERMODY: Our next witnesses this morning or Paul Stevens and Arthur Piccone, Pennsylvania Bar Association.

MR. STEVENS: My name is Paul Stevens, and I am President of the 28,000 member Bar Association. With me is Art Piccone, our president elect, who will succeed me in May of 1995. Art practices here in Wilkes-Barre and will address you in a few minutes.

for the opportunity to testify this morning. The Pennsylvania Bar Association was founded 100 years ago -- we're in the middle of our hundredth anniversary -- for the express purpose of improving the Pennsylvania system of justice. Therefore, we are pleased to offer our opinions on

court reform before this prestigious Committee.

1.8

The Pennsylvania Bar Association has been and will be in the forefront of efforts directed to improvement of the system. We were very active in the successful efforts to revamp the judicial discipline system and more recently we supported efforts to enact merit selection of appellate judges.

Unfortunately, merit selection

legislation was deferred when the legislature

failed to consider it before recessing, and I just

might digress for a minute to indicate support for

the idea that putting it before the people to

decide is something that we have advocated many,

many times.

We have supported merit selection incidentally since 1947, so we are not newcomers to that initiative. However, before I speak to merit selection, I would first like to address other judicial reforms which encompass a very broad spectrum. I would like to begin by commenting on the events of the past year as they relate to the overall issue of judicial reform.

The Larsen proceedings were a sad chapter in Pennsylvania's judicial history;

however, it is important that there not be a hasty overreaction to that particular situation. Our system has worked well for some 200 years prior to the appearance of ex-Justice Larsen on our judicial scene.

Certainly, however, the Larsen situation suggested areas of possible reform. However, in addressing those areas, we urge that the legislature keep in mind the traditional constitutional balance of power between the branches. There is a fine line between fixing the perceived ills of the judiciary and usurping its Constitutional role.

Quick fixes hastily developed to address the specifics surrounding the Larsen situation are not recommended by the Pennsylvania Bar Association. Rather we urge careful study of the recommendations of the Pomeroy and Beck reports, with which you have indicated this morning you are familiar.

These recommendations were objectively developed after careful study without reference to a specific perception of need. I might note parenthetically that they were developed in two different decades with two

different commissions and they came to very similar results, and I suggest that they deserve, for that reason alone, your serious consideration.

We also urge that you give consideration to our Supreme Court's response to the recommendations that arose from the Larsen legacy. Internal operating procedures have been developed by two blue ribbon panels and implemented and a voucher system is in place. Other issues have been addressed. These measures deserve the opportunity to be monitored, analyzed and observed.

Let me again note parenthetically that when you look at the Beck Commission Report, the Pomeroy Report and the reports of the two blue ribbon committees you will see one common thread, and we advocate consideration of that common thread. That common thread is centralization. Centralization of the staff, centralization of capability. I'm setting aside for the moment the question of where the Supreme Court physically sits but addressing the issue of where the staffs are.

MR. DERMODY: Administration?

MR. STEVENS: Administration of all

at appellate courts. An adjunct to that also in today's super highway info network is consideration of how computers might work into that, and all four of the reports that you have all emphasize that. The Pennsylvania Bar Association has gone on record for many years in favor of that centralized effort.

Returning to our concern about respect for constitutional balance, we have for many years before the Larsen controversy arose called for cooperation between the legislature and the judiciary, and we see no reason why cooperation should be any less a goal today.

As an example, we have opposed unilateral -- and I underline that word -- enactment of a code of evidence by the legislature. A code of evidence should be produced by cooperation with the legislature and the judiciary not by one or the other adopting it, and for that reason we applaud the idea of a commission.

At the same time we have also supported the necessary funding to create a unified, centralized judicial system. That probably is the largest issue that you face

because every initiative that is suggested requires tremendous sums of money in order to implement.

We also, at the risk of sounding like a broken record, over a span of 45 years, support and recommend that the Pennsylvania appellate judges be chosen under a merit selection system. So long as appellate judges are elected by a partisan, campaign-driven, political system, our judiciary will remain subject to the charge in the eyes of the public of political involvement. Our judiciary should be above that.

The Commonwealth of Pennsylvania should not have one more political campaign in which appellate judges are chosen based on party or geographic affiliation, name recognition, TV sound bites, negative verbiage, ballot position or the amount of money raised. We should not have another election in which exit poles show that the voters had no idea about the qualifications, temperament, integrity, competence or experience of the person they voted for.

A judge obviously is not like a governor, a senator, president or legislature. Those people represent people and partisan

viewpoints. They should campaign. They should get out and meet voters. They should talk about their feelings on crime, abortion, gun control, but a judge should be objective. A judge's constituent is the law, pure and simple. He or she doesn't represent anyone. A judge represents everyone.

So that's why we feel that merit selection of our state-wide judges -- and we do emphasize appellate judges -- does make sense.

Thirty some other states do it that way and we wonder why we should be any different here in the Commonwealth.

As the speaker before me said, judges do make tough decisions and many times they are unpopular decisions. A judge who is thought to be beholding to people -- contributors, ideologies or political party bosses -- may think twice about making an unpopular decision even though it may be the right decision.

The Pennsylvania Bar Association remains committed to changing the way we select our judges. Choosing judges on qualifications as opposed to name recognition or political backing, that is the only way to go if Pennsylvania is

truly committed to reforming its judiciary.

We still maintain that merit selection of judges is the most important court reform measure that the legislature could adopt by allowing the people to decide how they will hereafter select our judges.

Since merit selection would require a constitutional amendment and must be voted on twice by the general assembly before it goes on a voters' referendum, we cannot possibly have merit selection until 1997.

However, the PBA will continue to lobby for legislature for merit selection but at the same time we will do what we can to improve the election process of our judges, which, we repeat, is the primary obstacle to public confidence in the system's impartiality.

Early next year the Pennsylvania Bar Association will announce campaign advertising guidelines, which judicial candidates that we rate will be asked to sign pledging their support to abide by Cannon 7 of the Code of Judicial Conduct and to adhere to fair and ethical advertising.

We will also be launching a campaign in early May to encourage voters to become

knowledgeable about PBA's judicial candidates' ratings in order to help them make informed choices for appellate judges. Obviously, these measures will not change the system from a partisan election system, as it is today, to one that hopefully focuses primarily on qualifications.

In the interim, we recognize that some are advocating reform of the elective system itself, in view of the fact that our three next appellate judges will be selected through the current system.

Accordingly, in October, the

Pennsylvania Bar Association's House of Delegates,
which is comprised of some 300 lawyers, -- by the
way, is one representative for each 100 lawyers -comes together and meets twice a year representing
all regions of Pennsylvania, voted on what I call,
"interim judicial selection reforms." I emphasize
interim because we certainly continue to hope for
true merit selection by 1997.

I would like to ask Mr. Piccone to speak to these measures.

MR. PICCONE: Thank you, Paul. I also would like to thank the committee for the

opportunity to speak this morning.

One of the things you have to understand that when Paul and I speak we do not give our own personal points of view. We only speak for the Pennsylvania Bar and the positions taken by our House of Delegates.

And although many of us share in entirety those points of view, we are restricted in that regard, and it does create sometimes a problem, and that's why the opportunity to come before you this morning is so very important because we get a sense of what people are saying and what people are testifying to before you, and we can take that sense and get back to our own house and see if we can get them to take positions on various things that have come before you.

Some of the things I would like to talk about this morning with you are positions that the House just recently took in October after having heard about what the process was that was going through the legislature in terms of certain changes.

We have to make it clear, however, that we still reaffirm our strong commitment for the adoption of a merit selection system, and we

also, within that context, acknowledge the political realities that even if merit selection were to be approved by the next two sessions of the general assembly, it could not get on the ballot until 1997 as a referendum vote.

However, as Judge Toole said -- and I think we can all echo that -- however this state goes, it's important that the voters decide the system, and again another wonderful reason why the hearings of this Committee are so important, but until that happens, we're confronted with the situation that within the next two years we're going to have at least six open seats in appellate judiciary elections and they are going to be filled by the partisan election system.

Because of this, we encouraged our House of Delegates to take positions on interim judicial election reforms. They did that, and I'm going to discuss those with you, but let me first stress to you that we're not satisfied with these. We think they're really a Band-Aid and ultimately the system is going to have to be addressed by the process that you all are presenting today.

Here are the positions that the house took in October. They were opposed to

lifting the gag rule of judicial candidates. As you know, Cannon 7 of the Judicial Code prohibits candidates from expressing their views on legal and professional issues, and as Paul just said, the last thing you need is a candidate expressing his point of view indicating how he would come down on an issue. He couldn't very well be a fair and impartial judge if he already predecided how he would rule on a matter, and that's why the House thought it was so important that we not change our position and allow candidates to speak out on certain issues.

We support ballot rotation, if it can be done in an equitable fashion. We also support cross-filing by appellate judicial candidates. Although these are not a perfect solution, they will in some fashion minimize the luck of the draw, and we think it's worthy of consideration.

The House, however, defeated a resolution to restrict campaign contributions and expenditures as well as defeating a measure to prohibit post-election contributions for judicial campaigns. I think the sense was that unless there is a system in place that raises the dollars

for people to run for election, we didn't want to place an election in a position where those who had more money would be able to run for office and poorer people, who didn't have money on their own and not being able to raise money, would almost be precluded from running a state-wide campaign.

All three of you know what it's like just to run campaigns in a limited area today and that's just so terribly magnified when we go state-wide, and for this reason the House voted in opposition to those type of restrictions.

Again, we continue to support merit selection, and we recognize that it will have a hard road but it's a road that has to be walked, and the people of Pennsylvania ultimately have to decide.

We're satisfied that the impeachment proceedings of Justice Larsen are now over, and although we look forward to a new election, we want to remind the voters of Pennsylvania that the improvement of the judiciary should be a top agenda item for them and for the new administration. Improvements have been started and must continue in order to regain the public's confidence in our system.

We thank this committee for its efforts in holding these hearings, which we know will facilitate needed changes. Thank you very much.

MR. STEVENS: Are there any questions by the Panel?

MR. CALTAGIRONE: I just want to mention that, you know, I initiated the court computerization project in this Commonwealth with my legislation that initially started it, and of course, we ran out of gas this session to get the next phase completed, which is Common Pleas, and I think total integration of the system state-wide is such an important facet of the judiciary. I don't think people realize, just as an example, the kind of useful information that was developed there, and you need to be on a system.

As an example, the District Justices last year were able to collect \$189 million totally state-wide, which is shared not only with the Commonwealth but many of the local counties and other programs that get money out of that.

That was somewhere around a 92 percent collection effort that was raised.

I mean, the amount of time that's

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information by all people for whatever purpose is just fundamental to the system working, and I can envision in the near future, hopefully within the next four or five to ten years, that we would be able to do the same thing.

I went around the State this past
year trying to sell that notion to all of the row
offices integrating all of the information. I
know what I have seen in Montgomery and Bucks
County is on the cutting edge of what we should be
doing in the Commonwealth.

whereas an attorney who's working on a case late at night, a weekend, a holiday, has access to that computer information because he's locked in. They pay a service fee, by the way, for that, so the county makes money out of that which helps defray the cost of operating government through the tax dollars that are raised with property tax.

So, they had taken in hundreds of thousands of dollars, real estate people and others that need that kind of information that the courts have and is accessible. There are steps that they have taken to make sure that the

information is secured, that it just doesn't leak out, and it works and it works well, and the information highway that we keep talking about, the ease of the access of that information is already here today.

If we were able to convince the legislature to take the next step -- and of course, the insecurity of the funding and that is a problem that AOPC and I have gone round and round about with the fees, and, you know, depending on the use of the service, the fees can increase and they can decrease, and the availability of the money to go to that next level is always something that is going to be hanging there in a balance because you have to continue to fine tune these operations.

We did in fact integrate the entire Commonwealth at the District Justice level for all of the computers in their offices. The next phase, of course, is going to be the Common Pleas Courts in the criminal division, as I understand it, and they're going to do the civil then, but I think that is important, so extremely important, and then at this courthouse and all the other courthouses, 67 courthouses in this Commonwealth I

would like to eventually see them totally integrated too so that information is available at all of the offices and state-wide, and I believe that we will eventually reach that point, that's the goal.

If you have any comments on that, I would be curious.

MR. STEVENS: We very strongly support everything that you've just stated for all of those reasons. The judicial computer project, before anyone thinks about building a Supreme Court center in Harrisburg, bricks and mortars, the judicial computer project is probably one of the best means for ensuring that the system is more accessible and, by the way, more economical for the consuming public because it can be supported by user fees, which in our judgment would be far less than the current cost of having a lawyer physically go to the courthouse to find that deed where we just tap it in.

So, Representative Caltagirone, we couldn't be more in favor of that than probably anything else. That is an aspect of centralization, it's a necessary one, and it's needed as soon as possible.

MR. DERMODY: Representative Mundy.

MS. MUNDY: Do you support or does the Bar Association support allowing judges to serve past their 70th birthday?

MR. PICCONE: I don't think we have a position. We haven't taken a position on that, but I have to tell you, it's an interesting concept.

Again, as I had mentioned before, and I was saying, in getting input from what you all are discussing, that gives us an open door to go back to our own House of Delegates and ask them to take positions on these things, because I imagine the next few years we're going to be rather busy trying to develop whatever that new plan will be for the court system, and I think the Bar should speak on that type of issue.

I have my own opinions, of course, but I'm not going to respond and say what they are.

MR. STEVENS: It is very interesting. It's certainly something that we will probably consider in the future. We do have to go through the process, the same representative process that the legislature goes through to get

to a position.

As a practical matter, what

President Judge Toole suggested is fairly true.

That practically speaking, judges who turn 70

become senior judges and continue to serve. So,

it's something we will certainly get involved in

by May probably.

MR. PICCONE: I would like to, just in terms of computerization, just the utilization of manpower force, counties where judges get tied up certain times of the year and not others, you could utilize by knowing what their court calendar was, to take those men and women and transfer them into a busy district if there is a surge of drug cases or certain types of criminal cases to bring that manpower to bear to clear up the situation, and with computerization, that becomes a very easy tool for the distribution of your work force.

I just think it's one of the answers to reducing the cost of the operation of the court system, there is no doubt about it.

MS. MUNDY: How about chancery courts for business issues, how does the Bar Association support that?

MR. STEVENS: We have been on record

as supporting a business court, a so-called chancery court. I don't believe that issue has been finally determined by our House of Delegates. Our various sections and committees, however, did take a favorable position with regard to it.

MS. MUNDY: And my last question is, you talked about the campaign finance reform efforts by the legislature, but I'm sorry, I was a little confused as you went through the different aspects of it.

Do you support public financing for state-wide judicial campaigns, public financing attach check-off?

MR. PICCONE: I don't think we have decided that. The thing that we came down on was the restriction of campaign financing. We felt that unless there was a system in place that allowed for and paid for a candidate's campaign, unless that was in place -- so I guess that's what you're saying. Although we didn't quite address it in that fashion, we said we're opposed to restricting people's right to pay for a candidate's campaign because of the fear that all of a sudden we have allowed the very, very wealthy to have an in-road in seeking judicial office as

opposed to someone who didn't have money. So, we're opposed to that type of restriction.

MR. STEVENS: And we haven't taken a specific restriction on public financing of campaigns, but I will tell you that one of our biggest reasons for being in favor of merit selection is our concern that campaigns are financed primarily by lawyers.

MS. MUNDY: Thank you.

MR. DERMODY: Gentlemen, I just have a few comments and we'll all be done. Our Constitution, Article V, as you know, relegates an expressed amount of administrative responsibility to the Supreme Court over the whole system, and that has been of some controversy.

We had a lot of testimony and several hearings regarding some possible changes in that regard, and I don't know if you have looked at them or discussed them, but it was two weeks ago in Pittsburgh, Judge David Craig, former President Judge of the Commonwealth Court, and Judge Joseph Weis of the Third Circuit Court of Appeals, who also was Chairman with Judge Rehquist's position on changing and doing -- changing the judicial conference rules, testified

before the committee on judicial administration.

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There maybe some ideas and changes that might be helpful with regard to our own system in our own Supreme Court. I thought we might be able to get copies of their testimony and take a look at that and see if it's something --

MR. PICCONE: Absolutely.

MR. STEVENS: We will be very glad to. I will tell you that we have gone on record, our House of Delegates, in favor of the provisions of both Pomeroy and Beck with regard to judicial -- the Supreme Court administration, the judicial conference, the administrative responsibility of the Chief Justice and the various things that were recommended by those commissions were supported by our House in '75, '78 and '88 in separate votes.

MR. DERMODY: I didn't know that.

Good, because that's been very interesting, and
one of the -- some problems, the cause of some
problems and concern, so we'll get those.

MR. STEVENS: And with your permission, we'll certainly get them to you, we have a document that compares our policies with the court reform proposals which we can put forth, if you're interested.

MR. DERMODY: We would like to have that, yes. I also think it's a great idea to do the best you can to have the public become aware of your ratings of the appellate court judges. At least we're going to continue to elect them for a little while longer. I think that's important.

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I don't know that enough people even pay attention to that and are aware that you do it. So if we can help you at all, let us know.

MR. PICCONE: We'll certainly take you up on that, because there is always a sense or very often, you know, with candidates, and it's happened over and over again, whenever you get the support of the Bar, then they say it's an ol' boys club and you're only supporting one of your own as opposed to someone who has the equal opportunity, but let me tell you that process is a grinder, and anyone who comes before it their qualifications are clearly laid on the table, and if we could ever take our input and turn it over to legislature and somehow work together, let me tell you -- at least for the next year and-a-half while Paul and I are still in the seats, you have our support for total cooperation, absolutely.

MR. DERMODY: Thank you. We'll

recess for five minutes.

(At this time there was a brief recess taken.)

MR. DERMODY: We are going to call this hearing to order. Our next witness is Robert F. Reilly, Luzerne County Clerk of Courts. Mr. Reilly.

MR. REILLY: Thank you, Mr.

Chairman, and members. First of all, I want to welcome you to Luzerne County as an elected official. I'm sure I'm the first one to do that. Thank you for coming to our fine county, and our State Representative Phyllis Mundy is here also, and we appreciate it very much.

I want to thank you all for the opportunity to speak to you. There are two basic issues that I would like to go over with you. One is just more of a personal nature that I feel that someone from our side of the coin, so to speak, should have said to someone, and I feel this is the right and proper place to say that.

We must put ourselves in a position to try and put into focus the entire picture, and I know you are looking at judicial reform. It's my concern that in doing those kinds of looking

and changing that the functions of the Prothonotary's offices and the Clerk of Courts offices have not been tied into, as much as is needed, into the whole picture.

Several things which come to mind recently are changes which were made in post-verdict motions. We now have the responsibility, if you recall that particular motion, that in 120 days if the judge does not answer that post-verdict motion the Clerk of Courts office now must deny that motion.

judicial reform, the responsibilities of the Clerk of Courts offices and the Prothonotary's offices have increased, and I don't say that is a wrong move. What I'm saying is that in making your determinations and in making your considerations that those functions and how that impacts on the way the system totally works, as far as the Clerk of Courts go, should be entirely looked at and made sure that it's tied into how we function.

For instance, I don't know how the rest of the Clerk of Courts operate it, but it took me -- I have to put in an addition into the programing that I have in my computer system now

to handle that particular function, which nobody at any time said to me, hey, how is this going to impact you.

As we make that move also into giving the Clerk of Courts office more responsibility, which again I reiterate in saying it is a good thing, I'm not against that, we should also be inclusive in more of the judicial conduct towards the Clerk of Courts office. We have always been sort of the arm that is over here that takes care of all the things that have to be taken care of when in fact we are more than that, we are more part of the judicial system than as in the past.

That was something that I simply had to say and I thought it should be part of the record here as far as that.

MR. DERMODY: It's a good point. I think that probably sometimes we forget you, leaving the Prothonotary and Clerk of Courts behind when we're talking about all these changes; however, you're the front line. You're dealing often times with the public, and we relegate many of the changes to you and you have to suffer the consequences without money and without any input,

so that was a good point.

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MR. REILLY: I have been here eight years, I'm going on my eighth year, and the changes that have been made during that period of time has made my job not more difficult but more precise than it was when I first took over eight years ago. We have to worry about a lot more detail as far as number of days for cases and those kinds of things than we ever did before, and I think it's in the right place. I don't think you can put it anyplace else, but I think we have to be more inclusive in it.

Now, the real reason I came here today was to discuss with you a problem that has been haunting me since I became the Clerk of Courts of Luzerne County.

Presently the system, as it exists, is a defendant stands before the judge and says -- the judge says to him you are fined \$200. You must pay your court costs, and can you do that within the next 90 days. And of course the defendant who is standing before the judge says, of course I can. There is no reason why I shouldn't be able to do that.

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After they leave the courtroom, then

it is my responsibility to ensure that they do that. Unfortunately, the system does not allow me any enforcement powers to make sure that that happens. The system now is antiquated and it is burdensome to everyone who is involved.

Now, what we have to do is I have to petition the District Attorney's Office to ask for a contempt of court hearing. After he does all the research and find out in some cases where these gentlemen are or ladies, we then have to now go and file a petition with the Court asking for a contempt of court hearing.

Now, after we tie the court all up -- and I'm talking, and you'll see in a minute what kind of volume I'm talking about, what kind of dollars we're talking about, but after we do that, then the court sets a date for hearings.

The gentlemen or ladies come in. At that point in time the court says, Can you pay this again, and of course the answer is, yes, I can. They leave. Another 90 days or 120 days goes by and they don't make any payments again. I now have to go through that whole system again. Now the judge isn't going to be so kind the second time they appear.

What I'm saying to you is, with the fact that the court system is so burdened down, we are doing double the work for one case. I have no authority at the present time to say to a constable -- and since the constable system is now being revamped and they have insurance and training and all that, which also has to be filed in our office and I have to be careful of, we cannot say to a constable, look it, I have a gentleman who owes us \$2,000. He was on a drug charge. Please go pick him up and incarcerate him until he finds it in the kindness of his heart to pay us, and it's a flaw in the system.

What is happening to us now -- these people are getting real smart. When they have summary appeals, or whatever, they file an appeal for \$25 because by law that is the highest amount I could make it -- it should be 50 or a hundred because if they have a \$187 speeding find, they file a \$25 appeal. By the time the court case comes up, whether they win or lose it's irrelevant because after that I have no authority to collect the \$187 anyway. So for \$25.00 they save themselves 150. It's a real flaw.

Those cases that we have, just to

give you a kind of idea which we're trying to -remind you, this is state money, this is county
money, it's city money, everybody shares in this
pot of money that has to be collected. I just had
my people in my office Friday run a list from
1992, so it's '92 to present.

There is 3,870 cases in Luzerne

County that are not paid. The sum comes to

\$1,353,887, 1.3, almost \$1.4 million of

uncollected fines and court costs in Luzerne

County alone. It's a real issue. It's a real
problem.

I don't have the answer. I don't know what the answer is. I would assume that enforcement power on our side where I can say simply, you don't pay how you're supposed to pay, you're going to be incarcerated. I feel that that probably would be the answer. I come to you and ask you in your considerations that this particular area please be addressed.

MR. DERMODY: Chairman Caltagirone.

MR. CALTAGIRONE: You struck a cord with me because for the last six years I have met with the president judges of all the counties inviting them to Harrisburg, and one of the topics

that I have always brought up has been this very topic, and at the time of sentencing I have said to the president judges -- and we have had between 50 and 60 and 65 percent participation each time, which is a pretty good turn out -- that part of their official responsibilities is not just the administration of justice but administering their budgets and that means collections of these fines and costs.

That they have got to take more of a direct role as the administrative part of the courts, which they are, they make the budgets and they prepare it and run it by the county commissioners, in trying to work out a plan to collect this kind of money.

Believe me, in some of the counties, Philadelphia County it's hundreds of millions of dollars, if not, you know, closer to a billion dollars. I mean, it's phenomenal when you start adding it up, and you only went back two years, and what we were trying to do if we get the court computerization project, this is where it is really going to get hairy, because you can't just load up all the old cases on the -- you have to have a cut-off period.

You've got to say you're either going to write them off, number one, or you're going to make an effort to collect them and find out that either some of these people are deceased, moved or whatever happened to them. Just trying to track them down is going to be a monumental problem. We will face that, as a matter of fact, with computerization.

When it gets to the Common Pleas

level -- because your area is one of the areas

along with the Prothonotary's that absolutely has

to be integrated into the computerization project,

and I have maintained that for a long time that it

is incumbent upon all of us to make sure that that

money is collected.

Justices they do it on a payment plan, they have credit cards. They make it as convenient as possible, but that is money due and owed to the Commonwealth, which is all the taxpayers, and there has got to be a system devised that could make your job a little bit easier, and at least an attempt, an effort at collecting that kind of money, because it helps to keep our costs contained in operating government, number one, and

the property taxes, which then go to support your operation as well as the other county operations in each county.

I wanted to share that with you because this has been near and dear to my heart for a number of years, and we have worked on it.

MR. REILLY: Since I became the Clerk of Courts, it's one of the things I've tried very hard to do because I feel very strongly, as you do, that this is the taxpayers' money and it's laying out there and somebody has got to do something to get it in there. I can send threatening letters, and I could have contempt of court hearings, but it's got to have something else. It's got to have a little --

MR. CALTAGIRONE: At the time of sentencing there's got to be more teeth in what the judge says, that there's an obligation after they finish their time in jail or probation or whatever that that's a responsibility that they've got to meet, period, and I have informed the judges that I think that they really have got to be stronger with that at the time of sentencing when they render those decisions.

MR. REILLY: At the District Justice

level, they can in fact, if someone doesn't pay, they simply send a constable out, but we don't have that ability.

MR. CALTAGIRONE: We have asked the president judges particularly to try to address that, and a lot of them don't feel that they want to be bill collectors.

MR. REILLY: Then they have to relinquish the responsibility to somebody that will, and I don't have a problem with that.

MR. CALTAGIRONE: There is a lot of money out there that could be collected and is not being collected.

MR. DERMODY: When you're sentenced -- that would be in a district justice case or summary case, but in a court case there is some type of probation or -- jail time or probation or parole, correct? Now, some counties have as a condition of probation or their parole they are -- the defendant is to pay all fines and costs and that defendant is not released to probation until that takes place. Does that happen?

MR. REILLY: Yes, in some cases it has.

MR. DERMODY: Does that help your

problem with collections?

MR. REILLY: Yes, it does. It helps our problem with collections, but there are people who fall through the cracks. For instance, transferred to other probation departments or sentenced to a state facility. There are numerous, numerous ways --

MR. DERMODY: You have no idea when somebody gets out even on parole.

MR. REILLY: There's a lot of ways they fall through the cracks, and I'm a smaller county, but we do over 4,000 criminal cases a year.

MR. DERMODY: Do you work with the county --

MR. REILLY: Probation department, yes, we do, but there is still a lot that has to be done to correct some of the problems.

MR. DERMODY: We had testimony at one hearing that you conducted, Mr. Chairman, from a Mr. Davis, who was the chief probation officer or parole of Dauphin County, who has had a backlog that was millions and is now -- I don't agree with Mr. Davis all the time and his techniques; however, they have been deemed to be legal and

1	they have been successful. Maybe we ought to talk
2	to him. Remember him?
3	MR. CALTAGIRONE: Yes, that is true.
4	MR. REILLY: I sent some, with the
5	help of my solicitor
6	MR. MOSES: I'm the solicitor for
7	that office, and I'll address that.
8	MR. REILLY: We have sent some very
9	nasty letters. The problem is that they mean
10	nothing.
11	MR. DERMODY: That's the Clerk of
12	Courts, but I'm saying the probation officer has
13	got some teeth, but I don't know how that works
14	out in the county. It changes from county to
15	county, also, as to how they deal with them.
16	But you're right, it's a tremendous
17	amount of money, and you're right, it's the
18	taxpayers' money.
19	MR. REILLY: We ask that you
20	consider that in your deliberations. Thank you
21	for having us.
22	MR. DERMODY: We will. Thank you
23	very much. It's a pleasure to be here.
24	We are honored today to have with us
25	a distinguished trial lawyer from Lackawanna

County, Tom Foley. We appreciate your coming here today, Tom.

MR. FOLEY: Thank you very much, Mr. Chairman. Mr. Chairman and other distinguished members of the House Judiciary Committee, my name is Thomas J. Foley, Jr. of Scranton, and I'm the past president of the Pennsylvania Trial Lawyers Association.

I would like to begin by thanking this august body for the opportunity to appear before you and present my views and those of the Pennsylvania Trial Lawyers Association on the selection of appellate court judges of Pennsylvania that will hopefully be useful in your deliberations.

Although I have not seen the text of their testimony, I know that others have previously testified on the subject of proposed constitutional amendments in Pennsylvania that would eliminate the right of the citizens of Pennsylvania to vote for appellate judges and allow as in its substitution the appointment of appellate judges.

By way of background, I have been an active civil trial lawyer in the Commonwealth of

Pennsylvania for the last 32 years. During part of that time, I also engaged in the criminal defense practice. When I began my career upon graduation from law school, I had the privilege of serving for two years as a law clerk to the late Chief Justice Michael J. Eagen and became intimately acquainted with the operation of the Pennsylvania Supreme Court and the hard work and dedication of the Justices who served on that court up until Chief Justice Eagen's retirement in 1980.

My occupation as a trial lawyer and personal experience in the election process have provided me with a great deal of insight into the elective process, as well as the quality of our judiciary, both in the Court of Common Pleas and in each of the three appellate courts in Pennsylvania. I have found our judiciary, both on the local and appellate levels, to have the greatest of integrity, knowledge of the law and judicial temperament.

As a member of the Board of

Governors of the American Trial Lawyers

Association, I have had an opportunity to discuss

state appellate courts with prominent trial

lawyers from all over the country. As a result of I have had an opportunity to measure Pennsylvania judges against the judges from the other 49 states, and I can honestly say, ladies and gentlemen, that the Pennsylvania appellate courts are good.

Granted we have had a very traumatic experience in the case of former Justice Ralph Larsen, but basically it is my perception that our justices and the judges are hard working, highly motivated judicial scholars.

On January 23rd, 1993, the Board of Governors of the Pennsylvania Trial Lawyers
Association met and overwhelming voted to reaffirm its 1983 resolution to support the right to elect all judicial candidates in Pennsylvania. However, the Board included in this reaffirmation to support: One, the Judicial Discipline Bill in order to more effectively deal with judicial indiscretion and improprieties; two, election reform as it relates to judicial candidates; and, three, reform in the administration of the Supreme Court, but only to the extent necessary, and still allow the judiciary to continue as an independent branch of government.

I ask you, why is there a cry from some quarters for changing the selection of our judges from an elective process to an appointed process? There is nothing wrong with the way we are selecting our judges in this Commonwealth.

The voters in the Commonwealth of Pennsylvania are doing just fine in selecting their judges. In fact, the voters are doing equally as well in selecting their local judges and appellate judges as they are in electing their governor, senators, legislatures, attorney general and other state-wide offices. The voters are not demanding to give up their right to vote for appellate judges in order to allow the Governor the advice and consent with the Senate to select them.

It is important for us to make an evaluation about the caliber of our sitting appellate court judges as we go forward with the inquiry about whether to change the system, because all of the Bills which I have had access to deal exclusively with appellate judiciary and leave in place the elective process for our other courts of record.

Initially I would pose the question

of whether our appellate courts in Pennsylvania would be any better had a merit selection method been utilized rather than the present system now in place. There is no guarantee, no matter how zealous the effort, that a better quality of judge will result merely because he or she is appointed rather than elected.

I would reaffirm my belief, at this stage of my presentation, that the appellate courts of Pennsylvania are not in disarray. There is no denying, however, that the Pennsylvania appellate judiciary does have some problems, and I applaud the legislature for interesting itself not only in the problems but also in proposing solutions.

The impeachment of former Justice
Ralph Larsen through the hard work and dedication
of you, Mr. Chairman, and members of your
committee, I believe, showed the members of the
public that the system does work. And further,
the passage of the Judicial Discipline
Constitutional Amendment will strengthen the
judiciary.

The electors of Pennsylvania in the primary election of 1969 rejected the option of

having an appointed judiciary, which was presented to them by Section 13 (d) of Article V of the Pennsylvania Constitution. Rather, the citizens of the Commonwealth chose to select their judiciary by election and not by appointment.

In 1980, the citizens of the Commonwealth of Pennsylvania elected for the first time their attorney general. Again, the voters opted to elect a state-wide official rather than having him or her appointed by the governor.

fighting for democracy, striving to have the same rights, freedom, and the right to vote for their government officials who will govern them just as we do here in Pennsylvania. Why should any consideration be given to reverse this form of democracy. There appears to be no reason to present to the voters of this Commonwealth the option of giving up their right to vote.

What is it about the concept of appointing judges as opposed to electing them that is so appealing? Would better qualified judges be guaranteed to serve on the appellate courts? Will politics be eliminated in the appointive process of appellate judges? It's respectfully submitted

that there is no less and probably will be no more politics in the appointive systems. If there is no overwhelming improvement or advantage to appointing judges, then the issue should be resolved in favor of maintaining the right to vote.

The right to vote is a precious right that guarantees individual participation in the democratic process. Our forefathers came to this country to escape the tyranny of monarchs. They came to this country to participate in the selection of those who will govern them, and they fought for the right to vote.

The right to vote is such a precious right. Unless there is a clear, distinct and overwhelming advantage that can be demonstrated through the appointment of members to the appellate branch, which is a very important part of our government, I do not believe that it is appropriate to even submit such a proposal to the voters.

The phrase "merit selection" is a "sound bite" that has a negative connotation about the election process. There is no denying the phrase has a certain ring to it, and one feels the

same pressure to support it that the words motherhood, patriotism and the American flag engender.

However, since 1850 we have had merit election of our judges, both local and appellate. This popular sound bite "merit selection" is utilized to cleverly lead one to believe that you can select better qualified judges through the appointive process than through the elective process. With few exceptions, the quality of judges elected in this Commonwealth suggest that such a conclusion about "merit selection" bears no relationship to reality.

Unfortunately, the process of appointed judges, while no less political, is certainly less public. The nominating committee will submit to the Governor a proposed list of candidates from which the Governor will appoint with the advice and consent of the Senate. There will be no public hearings, no public scrutiny, no public participation.

Phrases like the "litmus test" crop up in the media whenever a judicial appointment is on the table, and it is the appointer who administers the test. There will simply be the

selection of the Governor's person from amongst
the list approved by this committee. History
bears out that the Governor's appointments are
usually from a person within his own political
party. On a national basis, more than 90 percent
of all gubernatorial judicial appointees come from
the same party as the Governor.

It is sometimes suggested that the financial aspect of the political campaign is what taints the elective process when used for judges. But if true, this overlooks the fact that when the Governor is the appointer he or she will have to run the gamut of a political campaign to become Governor, will have accepted monies from many sources to conduct the gubernatorial campaign and will have thereby created a political debt, payment of which is sometimes made by judicial appointments.

To suggest that despite the fact that a Governor takes money from contributors to get elected doesn't taint him when he makes a judicial appointment, but that a judicial candidate does get tainted when he or she takes a contribution towards a judicial campaign flies in the face of logic.

The Federal system, which is often referred to as the model for appointment of judicial candidates, is probably the most political method of selecting a member of the judiciary, especially in today's climate. Witness the hearings of Judge Bork and Justice Clarence Thomas over the last several years.

Over 95 percent of all federal trial judges appointed by the President of the United States since the Civil War have been members of the President's political party. With the exception of nine Supreme Court Justices, all the Justices appointed to the United States Supreme Court were from the same party as the President of the United States. Under the appointive process, politics is a major role in the selection of a judge. However, it is the politics of a few individuals rather than the politics of the entire electorate.

This proposed merit selection system allows for the appointment of judges for a tenyear term, who will thereafter run for retention election. No one is permitted to run against he or she. If 50 percent or more of the voters agree the judge should be retained, he or she will

continue in office for another ten years or until age 70, whichever occurs first. The concept of appointment and retention is called The Missouri Plan, where it was invented.

Gary Spence, one of the most prominent trial lawyers in America, stated:

"I know of no state, including Missouri, in which those who have experienced the plan's operation believe it has materially raised the quality of the State's Judiciary."

The phrase "merit selection", which
I have previously criticized, is an elusive
concept. How would each of us define the word
"merit"? Would you take into consideration the
school of the candidate, his experience in private
practice, activity in the Bar Association, or is
public service more important? There are judges
whose ability has been doubted upon their election
who have turned out to be among the most or best
qualified jurists we have seen. On paper, they
were not perhaps as qualified as others. However,
what was not being measured was their common
sense, their heart and their judicial temperament.

Several things are clear. There is no way to identify that lawyer who possesses a

true judicial heart. Judging, like painting, is an art. Like an artist you cannot judge his work merely because he takes up his brush. Rather, you must view his canvas.

Would the appointive process have produced as many black or female appellate judges as we presently have in our appellate courts in Pennsylvania? Chief Justice Nix is the only black Chief Justice in the United States -- a result of the elective process.

The Federal system of appointment, which is very political, has yielded some interesting results. This committee should consider the potential for the following statistics. President Regan appointed over one half of the nation's 744 Federal judges, including the Chief Justice of the Supreme Court, shortly into his second term of office. Over 90 percent were white males and 89.5 percent were Republican. Approximately 50 percent of those judges were former prosecutors; 60 percent were from Ivy League or private law schools; 64 percent were Protestants.

As lawyers, many of the judges were wealthy and had represented corporate clients.

Most importantly, these candidates had to answer extensive questionnaires and undergo personal interviews. Their attitudes towards school prayer, abortion, criminal procedure, et cetera, were scrutinized. Only three were black and four were Hispanic. Interestingly, one of these merit selection judges was the subject of impeachment charges. These statistics are an example of the potential to reshape the Pennsylvania judiciary into an extension of the Executive Branch of government through merit selection.

There is hypocrisy in the position taken by the proponents of merit selection and the reasons upon which they rely in seeking to eliminate the role of the people in judicial selection. They say we must take the court out of politics and yet advocate a retention election as part of the merit process.

A judge running for retention must attend political functions, meet political leaders, form a committee to raise contributions, and in all ways participate in the political process. The difference between a retention election and a general election is that in the latter people have a role in the selective process

while on the former they do not. If politics is necessarily a soiling and corruptive process, then there should be no election involving judges at all.

Merit proponents charge "people don't know enough or care enough to properly exercise the right to vote." The same people, however, advocate staunch adherence to that provision in the Judicial Code of Ethics which prohibits a candidate for Judicial Office from speaking out on the issues. This gag rule is particularly distressing because it apparently applies primarily to the public's right to know rather than to the candidate's ability to speak.

There are bar associations in this Commonwealth that have judicial selection committees to interview and evaluate judicial candidates. I know these evaluators are permitted to ask direct questions of candidates and expect direct answers. Apparently the rule which interferes with a candidate's ability to speak to the public is relaxed in the lawyer atmosphere of merit evaluation.

Lastly, in all those states utilizing the appointive process to select

appellate judges, they also appoint their local judges with the exception of only a few states. Except for political expediency, there is no reason to make a distinction between local and state-wide judicial candidates in the appointive process.

If the appointive process truly allows the people of the Commonwealth to obtain better qualified and more independent judges who are not soiled by corruptive politics, then there should be no election involving either state-wide or county judge.

Proponents of the appointment of appellate judges that believe this process will take politics out of the selection process presuppose a naivete of those individuals who agree with their reasoning. The "inside politics" through the appointment process will make the election process look like child's play. With gubernatorial appointments, a Republican or a Democratic administration that has a continuum of 8 to 12 years (like the Regan and Bush years) can have a significant impact in shaping the philosophy of the Supreme Court of Pennsylvania in its own philosophical image.

One need only make a quick survey of recent Presidential appointments. Since 1969, when the Pennsylvania voters rejected the appointment process to select our judges, 11 Supreme Court appointments in a row, from Warren Burger in 1969 though Clarence Thomas in 1991, have been made by Republican Presidents applying increasingly ideological criteria with a Democratic Senate dutifully confirming all of the nominees, except Judge Bork.

Leadership and government tends to be more single-minded with a search of ideological purity. Clearly, Presidents Regan and Bush blatantly paced our Federal Court System and clearly demonstrated their lack of respect for the Court as an independent third branch, and they were relatively successful in their efforts with a Democratic Senate. Like gubernatorial appointments throughout the country of appellate judges, Presidential appointments of appellate judges are usually individuals of the same party as the Governor or President regardless of the make-up of the Senate.

The Executive Branch of the United

States Government has remade the Judicial Branch uniformly in the image of the Executive Branch.

Instead of deference being given to the Constitution and the concept of an independent judiciary, deference has been given by the Senate in the appointment process to the Governor or President in his or her appointment to the Appellate Courts.

A great deal of power will be placed in the hands of few if the proponents of merit selection convince the voters in this Commonwealth that it is in their best interest to give up their rights to vote so that a select few and the Governor can pick their appellate judges.

Will we ever see a right to life candidate for appellate court? For example, would an otherwise qualified candidate who is pro-choice be appointed by a pro-life governor, and on the other hand, would a Governor who espouses a pro-choice philosophy ever appoint an otherwise right to life candidate? Political philosophies will become an integral part of the selection process. Judicial temperament and the ability to judge may become secondary to these other considerations.

It is a great experience to run for

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an elective position in government. There is great benefit to previous political experiences in shaping judicial temperament that will be responsive to the needs of a complex, diverse and ever-evolving society. A successful state-wide political campaign must be broadly based so as to expose the candidate to the wants and needs of every element of our culture, an invaluable educational reservoir from which a judge may later draw in weighing competing equities to arrive at a fair and just decision.

A state-wide judicial candidate who has traveled around the state to meet the voters, will have a better understanding as to the diversity of his state or its needs. On the other hand, an appellate judge who is selected by the governor need only obtain a favorable vote from a select few who will never have had to address the many constituents that he must serve.

Appointment denies access to the process by those who are not privy to the partners of large firms, high government officeholders, people of prosperity, state leaders and the like. It denies the ambitious an opportunity to participate because the contender can't get on the

playing field unless he or she has connections with the power structure already in place.

The small town lawyer will be hard pressed to make known his credentials as a prospective appellate court judge when his only access is by a written application. Similarly, minority groups, except by tokenism, will have little or no success.

reaching decisions on civil rights, abortion, criminal procedure, equal rights for women, et cetera, made by individuals with no experience in running for elective office? Can such issues be fairly decided in a supposedly democratic republic when more than 99.9 percent of the governed will have been denied the right to vote/participate in the selective process? Will appointive appellate judges command the respect of the voters? Can we afford to find out?

The Pennsylvania Trial Lawyers

Association, as previously stated, supports

election reform of the appellate courts. Some

suggestions for improvement of the current elected

process for state-wide candidates are as follows:

(1) Rotating the position of state-

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wide judicial candidates as they appear in each legislative district to take away the "luck of the draw";

- Give judicial candidates a (2) greater degree of freedom to discuss topics of public importance without permitting them to prejudice specific cases, enabling voters to make better informed choices;
- Encourage merit ratings before (3) and/or as a condition to political party endorsements, enabling the parties to make better informed decisions;
- (4) Elimination of County designation on the ballot;
- Public financing of state-wide (5) judicial elections through a voluntary one dollar contribution by a Commonwealth taxpayer;
- A reasonable cap on personal (6) and PAC contributions so as to avoid the appearance of impropriety caused by large contributions to the judicial candidates.

In closing, as my worthy colleagues and past Presidents of this Association, Mundy and Carmen Belefonte, state to the Senate

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Committee in 1983 and in 1993, respectively: 1 2 "Merit selection" is probably best 3 addressed by a poem by James Garrett Wallace, with which I will close: 5 'Oh, the Old Missouri Plan, 6 Oh, the Old Missouri Plan, 7 When Wall Street lawyers all 8 judicial candidates will scan, If you are not from Fair Old Harvard 9 10 They will toss you in the can... 11 Oh, the Old Missouri Plan, 12 Oh, the Old Missouri Plan, 13 It won't be served with sauerkraut 14 nor Sauce Italian. 15 There will be no corned beef and 16 cabbage, 17 The spaghetti they will ban; There will be no such dish 18 19 As gefilte fish 20 On the Old Missouri Plan.'" 21 Thank you for allowing me to testify 22 on behalf of the Pennsylvania Trial Lawyers 23 Association on this issue of vital interest to all 24 the citizens of Pennsylvania. 25 Thank you very much. I'm sorry I

took so long. I didn't have a chance to proof it after I put it together, and I didn't time it, so it took a little longer than I anticipated.

MR. DERMODY: We appreciate you coming over on short notice. I want to see if there are any questions.

MS. MUNDY: I just have one comment, which I would hope you would react to, and that is that during the course of your testimony you hit on what for me is the most problematic aspect of popular selection of appellate court judges, and that is that you indicated that as a candidate goes across the state he becomes more familiar with the wants and needs of the electorate, and for me that's a problem. Not that he becomes more aware of it but that that's not my idea of what a judge's function is, is to enact the wants and needs of the electorate. That is my job as a legislature to make law.

To me that's problematic because I want a judge to be holding to the law and the facts of the case and obviously to the U.S. and Pennsylvania Constitutions not to interest groups throughout the state, not through particular constituencies that they might favor one or way or

the other.

The issue of abortion I think is -you know the law says that abortion is legal up to
the sixth month. I don't want a judge
interpreting that I'm for or against abortion so
I'm going to render a decision that would change
that.

I don't see that as a judge's function, and I'd appreciate your response to that.

MR. FOLEY: I think what I was trying to get across is that if you're going to select lawyers from the appointive process, you're going to have a tendency to, I believe, appoint -- the Governor will appoint lawyers from the large firms in Philadelphia and Pittsburgh who deal in corporate work and other esoteric areas of the law and don't get out to meet the people.

I think when a candidate has to campaign for office and they get out to the fire departments, the volunteer fire departments, they get to church groups or they get to other various groups, they have a chance to meet the people and they hear their concerns, whether it's from labor or the chamber of commerce or other groups, and

they -- remember the judges do deal with constitutional issues on each level, the Supreme Court, the Superior Court and the Commonwealth Court, but they are a small minute number of cases that they deal with.

They are dealing with -- in Commonwealth Court the majority of the cases deal with workmen's compensation. The Superior Court it's basically tort and criminal law, and if you're in the ivory tower you're not going to have them exposed to the people and their feelings on certain issues, and I think that is the point is that myself and the trial lawyers are trying to get across is that it broadens the base of the judicial candidate when he gets out and meets the people.

If he is going before the appointive process, he has to make his deals or make his case between the five or six or seven or eight people that are going to be on this committee and with the Governor, and they are not going to have a broad based approach to what the law is.

As I say, the constitutional questions are very few and far between, but the questions that affect the lives of people everyday

are the civil tort questions, the workmen's compensation issues, the criminal law decisions, and I think that's where the exposure is needed.

I don't think you're going to get a broad base approach to the law if you go into the appointive system. Let's face it, in other states it's shown that the appointees are most likely to come from the firms that give the largest contributions to the Governor or help them the most politically, that is the way the system works in those areas, and we see it in the Federal level, also.

MR. DERMODY: Tom, thank you very much.

MR. FOLEY: I have copies of my testimony here for everyone.

MR. DERMODY: Our next witness is a distinguished professor of Wilkes University and a columnist for the Wilkes-Barre Times Leader, Tom Bigler.

MR. BIGLER: I don't know that I'm so distinguished, but if anything distinguishes me, it is that I am a layman, and I am grateful to you for inviting at least one layman to speak for something from which no layman can possibly make

any personal gain from anything that I might recommend, but except other than what I think is a joint goal or a goal that we share and that is to improve justice.

With good reason, the Pennsylvania legislature --

MR. DERMODY: Can you pull the microphone --

MR. BIGLER: You'd think I'd know how to use them by this time. With good reason, the Pennsylvania legislature has been discussing the ticklish problem of getting a co-equal branch of government to be more accountable about its operations: the money it spends, those it serves, the records it generates, and the money in particularly because the money is especially troublesome for legislatures because the judiciary is the only branch that doesn't have the burden of raising what it spends.

Some claim that those who spend taxpayer dollars should be directly accountable to those taxpayers, but that is an argument that falls apart when the spender is something like the Turnpike Commission, for one example, but all those other concerns are equally troublesome,

especially since it was only 26 years ago that
Pennsylvania's 5th Constitution authorized a
unified court system state-wide, and an impressive
range of councils, committees, boards and agencies
were created to do what many of the current
reformed proposals seek to compel the system to
do. It's obvious that the answer has more to do
with those who were elected to do that job.

administration has been either shaken awake or released from its confinement in the last few months. There has been a rash of reports of progress in activating its administrative duties, especially those that are the subject of pending legislation, and it just may be that the impeachment of Justice Larsen has persuaded the remaining members of the Supreme Court that if they don't act the legislature will. Of course, it remains to be seen if that's enough.

The area of reform, in which I have been interested in even before the 1967 constitutional convention, is an adoption of the merit selection system of judges. A confounding perversity is that we have adopted merit retention before we've had selection. We're claiming to

keep merit in the courts before we put it there. We've got the carriage ahead of the horse.

Moreover, it's discouraging that a concept which flies at the heart of judicial reform and which has had a prominent place at the state and house calenders for all these years appears to be about to be abandoned, and some destructive, corruptive imitation offered in its place.

The major argument offered against merit selection is that it would deny the voters the right to elect the office holder. It claims that merit selection would not only deny a fundamental right but would eliminate all accountability of the judges and consequently of the judicial process.

You suspect that those who advance such a claim think that the Pennsylvania legislature is afraid to act. However, it was this populous sentiment run rampant that led the 1874 convention to inaugurate the election of judges. Until then they had been appointed.

It was the same constitution that saw the creation of a whole range of county row offices as elective offices and with no more

justification or success in improving the quality of the government. It was a slough of public passions that really has only increased the cost of government and often diminished the quality of the end service.

Some offices should not be elected. For one, judicial offices should not be elected because of several factors that make they unique. For one, while they are amply guided by law, by precedent and sometimes by counsel with other judges as impaneled or even with their law clerk, their ultimate work is singular. They alone make decisions that affect the property, the freedom and sometimes even the life of individuals and to a lesser degree of institutions. While those decisions are subject to appeal, more often than not they are final and binding.

For another, the range of subjects and people whose most intimate concerns are spread before them has no limits, yet the very heart of their profession is to recognize both the uniqueness of each case and yet the general application it has to existing law, the legal heritage of the nation and both to today's society and as best as can be determined tomorrow's as

well.

It is an awesome, lonely, constitutionally independent and absolutely essential service that ideally requires individuals of exceptional intelligence, integrity, objectivity and temperament. With all respect to every elected official, such qualities are not always evident in the brief, narrow generally irrelevant kind of exposures of a political campaign. This is especially true of the kind of negative, emotional and essentially partisan campaigns of today.

Indeed, the general tenor of today's political campaigns is the very antithesis of anything judicial. I regret to say, but it is honest, that the voters are not always right.

Most voters don't bother with the issues, analyses of candidates or consequences. They are too busy with their lives. The tragedy is that they don't have time for self-government of a democracy. It is one of the reasons we have a representative of a democracy.

As a consequence, they do not always chose the right person, and more often than not when they do it is for some of them for the wrong

reasons, which may be why political campaigning has become a welter of flashy symbols and simple slogans, but that's another story.

For me the confirming moment in my belief that voters are not competent to chose judges, especially in the state-wide courts, came in 1983. Then as you'll remember we were still enjoying that brief fling of cross filing by judicial candidates -- still another effort to remove partisan political labels from judges, as well to further distance overly ambitious party leaders from the courts.

well, it seemed for awhile, especially in the primary, that everyone with a law degree wanted to be a candidate. Some who talked about filing were not notably successful in practice and seemed to look at public office as escape. The key for them, and as it developed for most others, was drawing for position, position on the ballot.

Position was everything many agreed, even before the ballot was printed. The best spot, which means that the lever most likely to be chosen by the voter, was said to be at the top of the first column or at the top of any column or at

the bottom. In between was oblivion.

Lacking position, the next best thing was to have a nice name. What that might be dependent on was who was voting, of course, but these studies of voter habits had determined that too many allow those players that, I believe, that most didn't have the vaguest idea of the record, the ability or the character of the person for whom they voted for judge, and this often applies to the local courts as well. Instead, they chose by position or name or heaven knows what.

It was evident even then that what was shaping up was not an election but a lottery of judgeships, a place on the bench, almost any bench. It was about as cynical an election as we've seen.

Well, take one example: You know the State Bar Association for years has ranked candidates for most state-wide judicial offices being qualified or very qualified. In 1983 also was the year the Bar designated one as not being qualified. Yet in their infinite wisdom, Pennsylvania voters chose that one to serve on the Pennsylvania Supreme Court. That election was a debacle.

Indeed, there was so much hooting about making the elections of judges a lottery that there was reason for hope for reform at last. Instead, the ability to cross file was rescinded.

Justice, which is the hoped for end product of a democracy, is not served by chance. We are far more lucky than we deserve to be, to have done as well as this nation on the average has. It has been my observation over the last 30 years in this judicial district since Governor Bill Scranton began using an appointed judicial nominating commission rather than relying solely on the local political leaders that the caliber of those nominated and appointed to fill vacancies in the bench until the next election has uniformly, virtually invariably been superior to the replacement chosen by the voters.

why? Well, the most obvious answer appears to be was because the appointed was not the choice of the local political leaders or maybe they didn't have the charisma. Well, who made the party chairman or the power behind those thrones experts on judicial qualifications? Their expertise is in the elective process not in the selective. They are more interested in winning

elections than they are on the quality of service that results.

Furthermore, does anyone seriously propose that the basis or caliber of justice should evolve from the candidate of one party is or even should be superior to that of another? Come on, did anyone demonstrate in any manner that there is a republican interpretation of law that differs from that of the democrats? God forbid.

For far longer than the 1874 constitution, responsible citizens have been trying to isolate justice from political partisanship, from distortion or corruption.

Making the judicial office elected defeats that effort and invites all of those abuses and more.

Of course, judges are only human too, and since saints are rare, need to be accountable if their performance is to approach the ideal, and there are at least two means under the various merit selection systems that have been proposed that conforms snugly with the existing system or accountability.

For one, once appointed a judge could serve or should serve a full ten-year term before standing for merit retention. The

incumbent would at least have acquired a record over those years that would make a fair basis for public assessment. That alone would be an improvement over the present system.

For the second, the judicial nominating commission -- for this is the vehicle that is generally used to replace choice by local political leaders -- should include political representatives of both parties, those learned in the law and some laymen.

One version would have the majority and minority leaders of the Senate or the representatives on the commission to give a political voice to the chosen, because the Senate must confirm those appointments.

In assuring a professional and public as well as a political voice in choosing the candidates to be recommended to the Governor for appointment, the current system would be greatly improved.

Granted this is a very superficial skim over a very complex proposal about which volumes of testimony, discussion and recommendations by much more knowledgeable people have long existed and much of which has already

been received and reviewed here this morning, so before provoking you with a final thought and a thank you for hearing me, but now the real unanswered and perhaps unanswerable question is not about the wisdom for the need of merit selection of the state-wide judiciary but rather is why. Why has it never even been offered to the people of Pennsylvania.

MR. DERMODY: Representative Mundy.

MS. MUNDY: Well, you know -- maybe you don't know that I agree with you on the issue of merit selection, but I think it has been offered to the people of Pennsylvania through their representatives, and the fact that their representatives have not chosen to pass merit selection yet is perhaps an indication that we haven't reached a consensus on many of the issues involved in the process, and I'd like you to --

You kind of at the end were going pretty quick, and I missed the part, I think that selection of the merit selection panel is key to the whole process, and that is my -- while I have problems with popular election of judges, that's my problem with merit selection, is how do you select an impartial non-partisan panel that is

going to select judges not on the basis of politics but on the basis of qualifications and judicial temperament, and for me -- I mean, how do you see that? Would you run by that again? I know you touched on that in your testimony.

MR. BIGLER: Among the proposals for selection of a judicial nominating commission, it's been proposed that perhaps one state-wide would be ample, that would include the representatives of the Bar, representatives of the laymen and representatives of political parties.

How would it be chosen? I would imagine that this would be possibly something that could be appointed as the Turnpike Commission is appointed, by the Governor subject to approval by the Senate, no reason why that wouldn't be a workable position. The terms of the members should be staggered so that they are not consecutive with those of the executive but rather stretch across into other administrations.

It should be bipartisan, that should be clearly spelled out so that there is not domination by one party, and even by the Governor, and the recommendations that are made by the panel, the same thing as the Bar Association when

it surveys the appointments as it is now, to make some kind of recommendation regarding the candidates, is also generally a nonpartisan representative group. There is no reason why government can't do that as a reasonable operation.

The State of New Jersey, for example, in which the appointment commission -- the appointments suggested by the commission and sent to the Governor do not go to the Senate for confirmation but stand on the basis of the Governor's appointment, and if you look at the reforms that occurred in the State of New Jersey, they are remarkable.

Going back to the nominating commission itself, the kind of operation, the commission would not make any appointments. The commission would give the Governor a list of three potential appointees from which the Governor could chose one. If not, they would give him another one, and I think they could make proposals as many as three times. Beyond that point, if the Governor hasn't chosen, then the commission would chose to make the appointment subject to approval by the Senate.

But the effort is -- you're right, the representatives should have done this long ago.

MS. MUNDY: We've been trying.

MR. BIGLER: But it's not a burning, burning issue. It's not one of the issues that's got voters up in the air.

MR. DERMODY: Well, more and more however -- and not everybody feels it should have been done a long time ago. There are different viewpoints, as you know. Mr. Chairman, any questions?

we did in fact vote on merit selection. Even though there were many of us that leave it with the trial lawyers, we did feel that the issue should come to the forefront, and Dwight Evans, Chairman of the House Appropriations, his bill in fact didn't make it out of the house judiciary committee as such and was in appropriations and had been on the calendar. What came of that, I really don't know, but that was the first time in 18 years that I know of that it's come that close.

MR. BIGLER: We live in hope.

MR. DERMODY: Thank you very much.

Our next witness is the distinguished trial lawyer from Luzerne County John Moses and my good friend.

MR. MOSES: Mr. Chairman, thank you very much. As I sat and listened to the various witnesses testifying -- as you know, I wasn't scheduled to say anything, and I don't have anything prepared, but I think there were some compelling points which require some comment.

First of all, I would like to thank you, Mr. Dermody, and the Chairman of the Judiciary Committee, Mr. Caltagirone, and Representative Mundy for coming to Wilkes-Barre and holding these public hearings, and I want you to know that the people of this community truly appreciate the contributions that you have made as Chairman of the Subcommittee on Courts and Mr. Caltagirone as the Chairman on the Judiciary Committee to this point in time, and we look to you for continued effort in the area of judicial reform.

I also think it's important to note and to commend Speaker Bill DeWeese for the effort he has made so far with the resources he has given to the Judiciary Committee and the Subcommittee on

Courts to venture into the area of judicial reform.

Pennsylvania Trial Lawyers Association and
Pennsylvania Bar Association, and I find myself in
a position where I agree with neither. Too often
we have talked about judicial retention or
judicial election and we have wiped the whole
spectrum of the judiciary with one brush, and I
don't think that that's fair. I don't think that
that's fair to the judiciary, and I don't think
that it's fair to the people.

It's difficult to follow the eloquence of someone like Tom Bigler and the soundness of his reasoning, but the thing that concerns me about merit selection is that we exclude the possibility of that lawyer from Pike County or Sullivan County from seeking a position on the highest court in the Commonwealth of Pennsylvania.

And if we truly believe that the political process is an inclusive process, that the least of us can seek to serve the public, then we have got to be sure that we don't close the door on those lawyers who don't come from

Philadelphia or who don't come from Pittsburgh, with all due respect, Mr. Dermody, but who practice in small communities representing families and small businesses.

They are able, they are honest, they are talented and they have a great contribution they can make to the judicial process and to the history of judicature in Pennsylvania, and we have got to be sure that we don't exclude them.

Commission in Luzerne County, I have sat there for the last seven years, and I understand the dilemma of selecting people on, quote, merit. You cannot put on a form or an application judicial temperament. You cannot put on a form or an application your level of integrity, your level of character. You cannot quantify the most important qualities of a judgeship, and that's what concerns me about applications and commissions.

I am concerned that the big law firms and the big cities will dominate the selection of judges, and that's why I said when I opened, we can't just paint this whole system with one brush. I believe it is absolutely essential on the local level that we allow people -- people

who sit here today feel disenfranchised to go into the ballot box and say I vote for A, B and C.

They won't always pick the legal scholar, and we know that mistakes are made, but we can't throw the baby out with the bath water.

We can't develop a system that
excludes people from participating. That's what I
believe on the local level -- and let me quickly
add that I know as well as most who have
testified, Arthur Piccone, who we in Luzerne
County are especially proud of as the President
Elect of the Pennsylvania Bar Association, spoke
on what the Bar Association, the PBA, felt on this
issue. I happen to disagree but I do it
agreeably, because while I think that is important
that we keep the opportunity to serve on the local
levels important, I think there is a compromise
that can be reached on the state-wide level.

Mr. Chairman, you know better than most that we have spent 18 months studying the Pennsylvania Supreme Court and you know better than most that there are certain problems there, but we have got to learn to whom we attribute the problems.

Do we attribute some to the process

or do we attribute them to the personalities, and I think we have seen that the individuals by enlarge -- we haven't had an impeachment in Pennsylvania in 187 years. The Federal Courts appoint their judges, they have had three since 1970.

We can't say that appointment is going to purify everything and election is going to contaminate everything. I suggest a regionalization approach to the election of appellate judges. If there truly is and it is documented that voters go in and vote for state-wide judicial candidates because they don't know the individual or his character or his ability, then let's regionalize the Supreme Court.

We now have four judges from

Pittsburgh that sit on a seven-man court, the

highest court. I think the regionalization and
the election of those justices by region makes

sense for this committee to explore.

I would also like to point out that Mr. Justice Cappy had agreed to appear today and testify but for illness would have been here today, but I think it's important to note and for this Committee to study his report on internal

operating procedures and the allocatur system.

Justice Montemuro has submitted a report and

Justice Cappy has submitted a report.

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I did want to comment on Judge

Toole's position about District Justices because I think that is the most unfair situation for anybody to confront. Let's sit back for a minute and not talk like lawyers or legislatures but like sixth graders and look at our judicial system.

There are two people that we call justices in the system. The lowest on the rung, District Justices, and the Justices of the Supreme Court. We are have taken all of those that serve in this what is supposed to be a unified judiciary since the '68 convention, yet we have taken the District Justice, the one that is supposed to dispense justice in the neighbors and in the communities, and we have said to him that while you are bound by the Code of Judicial Conduct and while you're not allowed to participate in party politics and you're not allowed to go to the party's fund raisers and affairs, at the end of six years you've got to get that party's endorsement, and now that is just not fair.

There's only two ways to change it.

You don't have to be a rocket scientist to know it. The first is to give them the right to retention or the second is to exclude them from the Judicial Code.

Mr. Reilly spoke about the Clerk of Courts and the problems he has. That can be resolved easily by statute. Unfortunately -- I serve as Mr. Reilly's solicitor, and unfortunately the statute says that the attorney for the Commonwealth is the only individual empowered with bringing a contempt proceeding, and I know Mr. Caltagirone is familiar with that.

That means that neither he, the elected official, nor his solicitor, I, who is not an attorney for the Commonwealth, can proceed with the collection of the fines. Now we talked about \$1.2 million here. We haven't looked at Allegheny and Philadelphia.

You know what Senator Dirkson said, a million here and a million there adds up to real money, and you're talking about real money that we cannot recover, and I suggest that the drafting of a simple one sentence statute would solve that, at least give us the right to go and recover what we could.

Finally, since I have helped in large measure to arrange the witnesses that appeared here today, I want to thank each of them publicly. They are all very busy individuals, and for them to take the time out and appear before you and talk about these issues in such a substantive way is a contribution that this community and this Commonwealth should truly appreciate.

I can't sit down and stop without talking at least one minute about mandatory sentences because it does deal with judicial reform, and it does go through your committee, Mr. Chairman.

Aristotle once wrote that there is nothing more unjust than to treat unequal things equally. Yet that is precisely what the legislature has done time and again in response to public outcry for mandatory sentences.

For example, if an individual is convicted of driving while under the influence of -- criminal homicide while driving under the influence of alcohol, there is a mandatory minimum sentence of three years.

Well, if the legislature is going to

continue that course, let me suggest that we don't elect judges at all and that we don't appoint judges at all, that we buy a big computer and we put it on the third floor of the courthouse and we punch in the computer the nature of the offense, the grade level of the offense, as determined by the Sentencing Commission, which Mr. Dermody and I sit on, and we push another button and it will come out and say this is what the sentence is.

Judges are supposed to judge, and judicial reform has got to direct its attention to what judges are supposed to do and not respond to the outcry of the public by passing mandatory sentences.

Let's be sure that we elect good judges but then let's make sure that they do what they're elected to do and that's judge, and I hope that I haven't spoken too strongly on the issue, but I just think it is blatantly unfair to treat people that are different in the same way because that is the basic heart beat of democracy and that's the basic thrust of justice, and I think it's important that the legislature and the committee on the judiciary consider mandatory sentences in a light that says, hey, let's let the

judges do their jobs because if not we might as well buy computers.

Let me thank you for once again coming to Wilkes-Barre at our invitation to Luzerne County, Mr. Chairman. Once again, let me thank you not only for appearing here today but the opportunity you gave me to serve as majority counsel during the impeachment of Justice Ralph Larsen. It was a pleasure working with all of you. Thank you very much.

MR. DERMODY: John, thank you. I agree with you on mandatory sentences. You know we're trying to give the judges the wherewithal to sentence the longer sentences if need be, however, give them the discretion to do the right thing. However, that is a difficult process right now, but thank you very much.

I also would like to thank all the witnesses who participated today. This is one of the best hearings we have had. We appreciate the hospitality of Luzerne County, of the Commissioners in allowing us to use their room there today.

I see people with their hands raised. We are concluded taking testimony. If

you want to make a comment, I'll take five minutes before I conclude the hearing.

woman asked to address some important issues, and you said there would be no time to hear her.

MR. DERMODY: She submitted testimony for the record. I'll be more than happy to have -- Miss Bogart, isn't it?

MS. BOGART: Yes.

MR. DERMODY: I know you. You can testify at another hearing that we will have elsewhere. I have got some other things that I have to do this afternoon. I'll be more than happy to have you testify. Those remarks will be made a part of the record.

This will be transcribed, and if nobody else will give you one, I will give you one, but these materials will be presented to the members of the committee and will be considered. I've got a file this big with you, Charlotte, as you know.

If there are some comments or some questions you have of me, I'll be more than happy

MR. BURLY: I'm Mr. Burly, and I'm

associated with the Tax Payers Coalition from the State of Pennsylvania. We the people feel like we're being left out of all of this type of rhetoric, and we feel that we're being frustrated.

As you know, the people have spoke up in the last election. You saw what happened with the contract with the people, and this is what's going to happen and this is the future. We have found that because of the contract with the people and because of what is happening, people's frustration, not only in the county but through the whole country, and I think the political system better listen and it better listen now because there's a lot of mad people out there and it's getting worse.

I'm surprised at what people want to do, and I hope they don't do that, because what's happening here is that you're not addressing a lot of things to the voice of the people and to the taxpayer. We're taxpayers and we're voters --

MR. DERMODY: We're all voters and we're all taxpayers.

MR. BURLY: Now, what we want is reform. I'm not pretending to be the elite, I'm not a lawyer, but we're not stupid, and a lot of

people that go up there say we the voters are stupid, we're dumb. We're not. We are misinformed, that's our problem. We're not informed as to what is going on because this is a good example of giving us information. Now, I learned a lot in here.

MR. DERMODY: That's why we have public hearings.

MR. BURLY: And I appreciate that, and I appreciate you people being here. Now, what is coming out is what people want and what the contract says we want. I don't know about the merit system, maybe it's good. I don't know what it is. That's your job. We elected you people to do the job -- statesmanship, that's what we need. We have got to get rid of a political system that is corrupt and you know it's corrupt.

We want you to do a job with statesmanship, what's good for the country, and what is going on now is not good for the country. So, what we want is campaign reform, we want maybe term limits. These are the things to give the government back to the people.

We talk about democracy, we're fighting all over the world for it. I fought for

It in World War II, and this is what we want. So

I want to know what you people are going to do for

us, the taxpayers or the voters so we can be

informed to know if the merit system is good, this

is good, that is good, I don't know, but there's a

contract with the American people. We want a

contract in Pennsylvania for Pennsylvania people,

and we are 20 years behind the times in this area

MR. DERMODY: Let me tell you if you need some information on bills that are pending regarding merit selection, you contact my office and I'll be more than happy to supply those to you. You can read them, you can look at them, you can learn from them.

If there are any other hearings that are pending in this matter -- and if you want additional hearings, you think they're important, you contact John Perzel, you contact Jeff Piccola, who will be the Chairman of this Judiciary Committee, you tell them -- and it's P-E-R-Z-E-L, he's the majority leader, you tell him that it is important that these matters continue and you have additional hearings so you can speak up.

If you need information, I will be more than happy to deliver it to you so you can

become informed.

MR. BURLY: Thank you.

MR. DERMODY: Yes, sir.

MR. HARZOWSKI: My name is Gerald Harzowski, and I've been listening and I'm kind of disillusioned, that since our laws being written by our forefathers, I would like to know how many definitions of laws are there and how many millions or trillions of dollars were spent on converting laws and laws and laws, and then Judge Toole comes in and he said some judges make a decision, let the leaf falls where it may. That kind of attitude -- we don't need that kind of a people there.

and paying legislatures and then one individual comes in and says let the leaves fall where it may. As a judge, that's not the way to proceed with law. There have to be a definition and precise decision of individual integrity and response to the public and everything. Not the political affiliation which should be independent party and voted for the individual, not for the party that you want to just pull one lever of a machine.

MR. DERMODY: You don't have to pull one level. You can vote independent, and I appreciate that.

MR. HARZOWSKI: Somebody alluded to say there are some people not informed and they just pull one lever and everything comes out.

Maybe that's why Stish (sic) figure, oh, I'm going to beat the machine that way --

MR. DERMODY: You could become informed by coming to hearings and paying attention, reading the paper or whatever

MR. HARZOWSKI: That's what I'm doing.

MR. DERMODY: You could make an informed decision when you vote. There is a lot of people that pull the one ticket that believe they are making an informed decision, too.

MR. HARZOWSKI: We spend so many trillions of dollars on legislatures and law makers and judges and everything and we are still back into the corner of misconduct of judges and lawyers and so on because one lawyer can't take a case because it's only \$5,000. He can't defend you because he wants to make \$50,000, so he just

- throws it into the dogs, and I think the same way
 with judges.
- MR. DERMODY: I appreciate it, and
 I'm sure --

- MR. HARZOWSKI: That kind of attitude where the leaf might fall and let it lay is no good.
 - MR. DERMODY: I understand.
 - MR. HARZOWSKI: On the computers, if you're going to put in computers, don't let happen what happened when DeWild (sic) had to blow his brains out because of the computers.
 - MR. DERMODY: Okay. I'll make sure of that one.
 - MS. KUBRICK: Mr. Dermody and Mr.

 Caltagirone and Representative Mundy, are we going to have a meeting in the future where little people, ordinary people like myself that has experience, has become victims of the injustice --
 I'm not a politician, I'm not a lawyer.
 - I have listened to a lot of very legal minds here today and the only education I have is from experience, and are we going to have a meeting where we can express -- I think give our input what is wrong with this system?

MR. DERMODY: Let me say to you that there is a certain specific purpose for these hearings, and we were looking at certain aspects of the way the judiciary was administered, the administration of the courts, how judges are selected, and the ways we can improve those areas of the system in general.

I can't nor can this committee address itself to individual cases, because I have no authority over that. I mean, there is a judicial system that is in place, we have a case, it's decided and then there is an appellate process that is worked through.

Previously there have been a significant number of hearings regarding the family division and problems in that area that Chairman Caltagirone held that several people came in and testified and are able to speak.

I have no problem with you speaking. I can't solve all your problems here today, and I certainly would be more than willing to talk to you, but I can't today.

MS. KUBRICK: It will take God to solve all our problems. I have listened to a lot of advice from these legal minds and what to do

and that, but you know what? I think we have forgotten -- every time that I have gone into a courthouse and we have to swear on the Bible, we put our hand on the Bible, but do you know what I think? I think we have forgotten what's inside that Bible. I think we need to open its pages, and the greatest counsel that we can have is what was given to us many, many years ago, and if we follow this and we can all see this, that it truly is helpful.

I could give you many examples of it. One would be do onto others as you would have it done to them, and this isn't happening. I know that, yes, I heard so many comments saints are indeed rare, and I would like to say that politicians are there to really serve us, they have empathy and sympathy and do what is right.

What I have learned in my life it is not anymore to me what is legal or illegal. It is to me, what I go by, to my conscious what God gives me, what is right and what is wrong, and my own life reflects that there is a great deal wrong within our system.

MR. DERMODY: I know that it's not perfect, however, I would be more than happy

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MS. KUBRICK: Perfect? If I were to tell you my story very quickly --

MR. DERMODY: I can't. I've got to go. Where are you from?

MS. KUBRICK: I am from Scranton.

Will you be having any meetings up in the Scranton

area?

MR. DERMODY: Not until after the first of the year. Leadership is going to change with regard to this committee, so I think it would be important to contact Representative Perzel and Piccola to make sure these hearings will continue. We will no longer have the power after November 30th to continue these hearings.

UNIDENTIFIED PERSON: Are these hearings going to be held in any of the rural counties?

MR. DERMODY: Like I said, we had intended that they should, but because of the impeachment that took place I was unable to. You have got to contact John Perzel.

UNIDENTIFIED PERSON: I want to address something that wasn't addressed by your committee. You have the Judicial Conduct Board in

effect, you have the Disciplinary Board in effect but they're ineffective because there are people who they have to take their judgments that are actually -- you have judges sitting on the panels and --

MR. DERMODY: Let me say this to you: Give the Judicial Conduct Board a chance. It has lay representation.

. UNIDENTIFIED PERSON: Some of the members are from the previous --

MR. DERMODY: As it should be, but you got a new make-up on that Board, it's just started, let them do their job, and if you have a problem after a year or so it's been in operation, come and see us.

UNIDENTIFIED PERSON: The court administrator's issue came up. There is a lot of latitude given the court administrator where some shady things go on where the court administrator actually is in, for lack of a better word, collusion with a District Attorney where the District Attorney knows where the judge is, selecting magistrates that were beneficial for the prosecutor. Where are the defendant's rights?

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do it here, but they probably pick the judge --
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                   MR. MOSES: We're going to end the
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     record.
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             (At this time the hearing in the
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             above-captioned case was concluded.)
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CRRTIFICATE

I hereby certify that the proceedings and evidence are contained fully and accurately, to the best of my ability, in the stenographic notes taken by me on the hearing of the above cause, and that this copy is a correct transcript of the same.

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