1 HOUSE OF REPRESENTATIVES COMMONWEALTH OF PENNSYLVANIA 2 3 Amendments to House Bill 1189 4 5 6 7 House Judiciary Subcommittee on Crime and Corrections 8 Main Capitol Building 9 Room 36, East Wing Harrisburg, Pennsylvania 10 11 Wednesday, January 14, 1998 - 1:36 p.m. 12 13 --000--14 15 16 **BEFORE:** 17 Honorable Jerry Birmelin, Majority Chairperson Honorable Stephen Maitland 18 Honorable Al Masland Honorable Harold James, Minority Chairperson 19 Honorable Andrew Carn Honorable Kathy Manderino 20 21 IN ATTENDANCE: 22 Honorable William Robinson Honorable Thomas Caltagirone 23 Honorable Joseph Petrarca Honorable Thomas Gannon Honorable Peter Daley 24 Honorable Robert Reber 25 **KEY REPORTERS** 1300 Garrison Drive, York, PA 17404 (717) 764-7801 Fax (717) 764-6367

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CONTENTS WITNESSES PAGE Honorable William R. Robinson 19th Legislative District Chris Mills, Bureau Manager Credit Bureau of Reading E. Barry Creany Senior Deputy Attorney General 9. Bureau of Consumer Protection Office of Attorney General

CHAIRPERSON BIRMELIN: 1 I want to welcome 2 you this morning to the Pennsylvania House of 3 Representatives Judiciary Committee meeting. This is a Subcommittee on Crime and Corrections. 4 5 I'm the Chairman of the Subcommittee, 6 Representative Birmelin from Wayne County. 7 And joining me at the table here this 8 morning is Representative William Robinson from 9 Allegheny County. He's the prime sponsor of the 10 bill that we are going to be discussing this 11 morning. 12 And the bill number is House Bill 1189 13 dealing with consumers' credit fraud. And next 14 to me is Representative Petrarca, who is from 15 Westmoreland County. I probably won't remember 16 that in the next hearing. And also joining us is 17 Representative Caltagirone. 18 And would you introduce the young lady 19 who's your --20 REPRESENTIVE CALTAGIRONE: Ursula 21 Shadows (phonetic) is our intern at the Reading 22 District offices. CHAIRPERSON BIRMELIN: We have before us 23 24 this morning a bill that deals with the issue of 25 credit fraud and introduced by Representative

1 Robinson; and I'm sure he has some other 2 information, if you're interested in this 3 subject. He passed some information around to 4 the Committee Members, which I read. He is a personal victim of consumer 5 6 credit fraud. And I guess that's one of the ways to get a legislator's attention to try to change 7 8 things is to have them become the victims of a 9 problem; and, unfortunately, that's what happened 10 with him. And I'll let you share that more when 11 you have your opportunity to do so. 12 If any other Members come as we're 13 meeting here this morning, I'll be sure to 14 introduce them to you. We do have a short schedule today. We only have -- other than 15 16 Representative Robinson, we have two other people 17 who are going to be testifying; and so it will be a more relaxed atmosphere, I'm sure. 18 And after those who testify give their 19 20 testimony, we would appreciate them sitting and 21 answering any questions the Members of the panel 22 may have for them. At this time, I'm going to ask 23 24 Representative Robinson, the prime sponsor of 25 this legislation, to make his statement. And

also to alert Members of the Committee as well as those who are present here, we've given copies of all the testimony to all of the Members of the Judiciary whether or not they are here.

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So even though there aren't that many Members here today, they will get copies of the testimony and have the opportunity to review and to read what has been said here today. With all that having been said, Representative Robinson, it's your floor.

11 **REPRESENTATIVE ROBINSON:** I'd like to 12 thank Chairman Birmelin and the Members of this 13 Subcommittee for the opportunity to share with 14 them an issue I think is of major importance to 15 Pennsylvanians and perhaps an issue that many 16 people don't spend a lot of time thinking about 17 because, like myself, you only find out when you have become victimized. 18

Occasionally, we have seen in the media stories related to the issue of credit card fraud or credit card identity theft or credit identity theft. In a nutshell, this issue is one where a unsuspecting consumer has his or her credit identity utilized by someone else without authorization.

The result being that the person whose identity is used may find themselves with a bad credit history; they may find themselves harassed by creditors; they may find themselves faced with bankruptcy because their own financial situation has been compromised.

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This is an issue that certainly many of you face, but you're facing it in such a way that you have to be very diligent and you have to be very committed to maintain your own credit integrity to find out about it.

12 There could be people sitting in this 13 room today whose credit identity has been 14 compromised. Someone could have opened up accounts in your name in 1990 and for six or 15 16 seven years paid on those accounts, the bills 17 were sent to another address, and you wouldn't 18 know anything about it and your credit integrity 19 would be in place.

If that individual somewhere along the line stopped paying on those bills, your credit might be jeopardized, particularly if you were to apply for a major credit card or suddenly go to a retailer for services, credit services, you may find out that you're ineligible.

That's how I found out is by applying for a credit card and being told that there was information in my credit history which would indicate that I should not be issued a credit card by a certain creditor.

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6 There are a number of horror stories 7 that I could tell you that I think indicate why 8 this is such an important issue. We all are 9 aware that consumer-related issues, particularly 10 those that relate to the elderly, are usually 11 high on the agenda for the elected officials of 12 this Commonwealth, be it the Attorney General, 13 Members of the Legislature, or the Governor.

14 Many of our seniors are particularly 15 vulnerable to this type of situation. Many of 16 them who have worked hard all their life to 17 maintain their credit history, have worked hard 18 all their life to pay their bills find themselves 19 victimized by other people who have used their 20 social security number, have used information 21 from their driver's license, or who have used 22 other information that has been falsely obtained. And these seniors, unlike many of us, 23 24 aren't able to recover the financial devastation

that this can bring. Many of you have probably

1 seen the reports on ABC, CBS, NBC that relate to 2 the widespread identity theft problem. A11 3 across America, this is a problem. 4 Some people, unfortunately, utilize this 5 means of taking advantage of consumers as a way 6 of making a living. Can you imagine today that perhaps someone is out buying a washer or a dryer 7 8 or maybe even a car using your credit identity? 9 And perhaps they decide they're going to 10 sell that washer or dryer or car, make a profit, 11 and then not pay the bill. You're going to be 12 The other part of this problem is stuck. 13 retailers and credit reporting agencies don't 14 seem to have a great incentive to solve this 15 problem. I suspect part of the reason they don't 16 17 have a great incentive is that the credit 18 reporting agencies work for the retailers and 19 that the credit reporting agencies are engaged in 20 Then, who's marketing credit for the retailers. 21 paying for all this bad debt? Who's paying 22 for that washing machine, that dryer, or that 23 car? 24 I suspect you and I are paying for it. 25 And I think we're paying for it by way of higher

1 prices. The same way we pay for insurance fraud. 2 The insurance companies, whether it's a nickel or 3 a dime or a dollar, on each of our policies; and they move forward. 4 5 While a lot of progress has been made in 6 the area of insurance fraud, we haven't made a 7 lot of progress in the area of consumer fraud. Our Attorney General is limited in what he can do 8 9 to address this issue.

10 Most people who confront the kind of 11 problem that I'm outlining now are required to go 12 to the Federal Trade Commission -- the Federal 13 Trade Commission.

14 If you're a Pennsylvanian and you have a 15 basic problem with your credit situation where 16 someone's opened credit in your name or you have 17 a problem with a credit reporting agency, the 18 federal government has passed a law which 19 essentially says to you if you want to solve that 20 problem, go to the Federal Trade Commission.

It seems to me that Pennsylvanians ought to be able to go to our Attorney General and our Attorney General and his staff ought to be able to address this problem. And we ought to identify this situation for what it is. It's a

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1	crime. It's a crime against consumers. It's not
2	right, and it needs to be addressed.
. 3	Unfortunately, many of the retailers
4	also aren't very much interested in solving this
5	problem. And I suspect the reason they aren't
.6	very much interested in solving the problem,
7	again, they pass the cost along to the rest of
8	us.
9	They not only pass the cost along to the
10	rest of us, they make it very difficult for
11	consumers to try to get information that might
12	help them resolve this issue.
13	Let me tell you one horror story that
14	was related to me last night. I had a consumer
15	call me a constituent. Hard working, her and
16	her husband. They always paid their bills and
17	had good credit.
18	She found out about two years ago that
19	her credit had been compromised. She was able to
20	identify the party who did this. She shared the
21	information that she had with the credit
22	reporting agencies; she shared that with the
23	issuing agency, the agency that issued the credit
24	cards.
25	To this day, this young lady and her

1 husband are unable to get the cooperation of the 2 credit reporting agencies or the retailers to 3 reestablish her credit. She's had to hire an 4 attorney. She very frustrated, as many consumers Who do you turn to who will help you? 5 are. 6 I believe you ought to be able to turn 7 to our State Attorney General, for one, to 8 process your concerns about people who take 9 advantage of your credit situation. 10 Two, I think it is important that we 11 hold retailers and credit reporting agencies more 12 accountable; (1), for how they establish that a 13 person is authorized to open credit; (2), to make 14 sure that you as a consumer have access to those 15 files; and (3), that nobody who works for a 16 credit reporting agency has any opportunity to 17 use this information without a penalty -- a criminal penalty being issued against them. 18 19 Currently, there is no law in 20 Pennsylvania to amend to address some of these 21 concerns that I have raised. The two amendments that Chairman Birmelin made reference to are 22 23 amendments to House Bill 1189 introduced by 24 Representative Marisco. In talking to Representative Marsico and 25

Representative Gannon, I agreed with them that my two amendments should be withdrawn from 1189. And I want to thank them for helping to arrange for me to have this opportunity today.

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But the issues remain, and I'd just like to explain very quickly what those two amendments would do. And it's very simple: The one amendment says that if you possess credit information, personal identity information and you're not authorized to have it, that's a crime in Pennsylvania and you'll be punished and the Attorney General can come after you and prosecute you.

The other amendment says if you have it and then you use it and you're not authorized to use it, that also is a crime in Pennsylvania and the Attorney General has the authorization to come after you and prosecute you.

As part of the compromise that I worked out with Representative Gannon and Marsico, it seemed to me that it makes sense to offer a more comprehensive bill that addresses this issue.

And so I am in the process of
circulating a memo to my colleagues in the House
dealing with the issue of fair credit reporting.

1 And it's a comprehensive bill that deals with 2 this basic issue of people who have good credit 3 and that credit is compromised by someone else 4 and they want to reestablish their credit. 5 And we're trying to find a way to hold 6 the person who engaged in this fraudulent 7 activity accountable, the credit reporting agencies accountable, and the retailers 8 9 accountable. 10 We already have in Pennsylvania 11 extensive latitude -- not latitude -- but 12 extensive law that deals with the granting of 13 credit and setting of rates for credit cards. 14 This Legislature constantly is in 15 interaction with the people representing the retailers who are trying to address their 16 17 concerns about the credit issue, so there is a basis for us to get more involved. 18 19 Unfortunately, we don't hear very much 20 about protection of the consumers; and so this is a consumer protection bill. The bill that I'm 21 going to introduce next week would be a bill that 22 23 combines aspects of some California legislation 24 which deals with the criminal aspects of this 25 situation, a federal legislation which does deal

1 with reporting. 2 It gives to you and me more access to 3 our credit files than we've had in the past. It 4 also incorporates some ideas in the September issue of Consumer Report. 5 6 Representative Birmelin mentioned that I 7 had shared with Members of the Judiciary 8 Committee and Members of the Consumer Affairs 9 Committee information from that particular 10 magazine article that dealt specifically with 11 this issue of credit card identity -- I mean, 12 credit cards and identity theft. 13 So hopefully, this Committee will look 14 favorably upon not only the legislation, but 15 certainly working with me and others in this 16 regard. 17 I'd like to thank Representative Lloyd for his help in this regard and Ms. Audrey Powell 18 19 on his staff who did a lot of the technical work 20 to bring us to this point. 21 One last comment, if I might. Let me 22 just share with you just a couple of things that 23 my proposed legislation would attempt to do. It 24 outlines a permissible purposes for furnishing a 25 credit report, including conditions under which a

consumer report may be provided for employment purposes and in connection with credit or insurance transaction which is not initiated by the consumer.

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5 It also would prohibit the reporting of 6 obsolete credit information. In one of the horror stories I can relate to you, after an 7 8 individual had done everything that the law 9 required, everything that the law required and 10 shared that information with the credit reporting agencies and shared it with the retailers, their 11 12 credit report still contained negative and 13 obsolete information. And that person to this date still is unable to receive credit. 14

Here is a big one that all of you have probably encountered. In the case of instant credit, you know, when you walk into a Boscov's and they want to give you a credit card right there on the spot so you can shop.

In the case of instant credit, it's required retail sellers to inspect a photo identification of the consumer and certify in writing to the Consumers Credit Reporting Agency that his employees and agents made such an inspection.

1 This is where you're most vulnerable 2 where someone can walk into Boscov's and say, I'm 3 Jerry Birmelin, here's my social security number, 4 give me a credit card. I think I'll buy a couple 5 suits. Maybe I'll buy a coat. Maybe I'll buy a 6 hat. Maybe I'll buy a couple thousand dollars 7 worth of stuff if you'll let met. 8 Jerry Birmelin is very vulnerable. 9 Mr. Chairman, you might want to check on your 10 status. It gets more frightening the more I 11 investigate this. 12 Make it a criminal offense for a person 13 to obtain or to attempt to obtain personal 14 identifying information about a person from a 15 credit reporting agency under false pretenses. No one should be able to go to a credit 16 17 reporting agency and get any information about you, about your family to use this kind of 18 19 information. Nine out of ten times, they're up 20 to no good. 21 One other thing, if I might. In the case of instant credit issued by a retailer, 22 23 seller to a consumer who appears in person on the 24 basis of an application submitted in person, require the consumer reporting agencies to match 25

at least three categories of personal identifying information within the files maintained by the agency on the consumer with the information provided to the agency by the retail seller.

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Some may say, oh, my goodness, more procedures; oh, my goodness more paperwork; oh, my goodness for the Jerry Birmelins of the world and the Bill Robinsons of the world and the rest of you who are left vulnerable.

10 There is no sound reason in Pennsylvania why our retailers and credit reporting agencies 11 12 should not be working along with us and the 13 Attorney General's Office to protect the very 14 consumers that they have extended credit to, and 15 particularly those who have been good credit card 16 holders and good creditors for fifteen, twenty, 17 twenty-five years.

18 Absolutely my last comment. Many of you 19 have college-age students. And you probably have 20 been horrified to find out that these students have been issued credit cards, sometimes four and 21 22 five. Students that have no job, no credit history are issued a credit card; yet their 23 24 parent might be denied a credit card because of 25 false information.

1 We have a lot of credit being offered in 2 this society, we have a lot of credit being 3 offered in Pennsylvania, and I hope we can spend 4 a little bit more time protecting consumers. 5 Thank you, Mr. Chairman. 6 CHAIRPERSON BIRMELIN: Thank you, 7 Representative Robinson; and I've invited 8 Representative Robinson, although he's not a 9 Member of this Committee, to sit with us on the 10 panel here. 11 And I'm not sure how we want to do this; 12 but if you have any questions for Representative 13 Robinson, well, we'll be glad to entertain them. 14 You may not be able to make eye contact. Let me introduce some of the new Members 15 that have joined us new this morning after I had 16 17 introduced the ones who were here earlier. The 18 third gentlemen to my left between Mr. Petrarca 19 and Mr. Caltagirone is my counterpart, the 20 Democratic Chairman of the Subcommittee, Harold 21 James. 22 Seated to my immediate right is the Republican Chairman of the Committee, 23 24 Representative Gannon. Next to him is 25 Representative Daley. And you are from

	. 20 .
1	Washington County; is that right?
2	REPRESENTATIVE DALEY: Right.
3	CHAIRPERSON BIRMELIN: I tried to send
4	Representative Petrarca there yesterday. He
5.	didn't want to go there. He said you were there.
6	And next to him is Representative Kathy
7	Manderino, who is from Philadelphia. And
8.	immediately to her right is Representative Reber,
9	and he's from Montgomery County.
10	Do any of the Members of the panel have
11	questions for Representative Robinson?
12	Representative Petrarca.
13	REPRESENTATIVE PETRARCA: I applaud you
14	trying to bring this forward. I know that myself
15	at home in my mail every week I think that my
16	wife and I are solicited three, four, five, six
17	times with credit cards. So I just wonder what's
18	going on with the rest of people across this
19	Commonwealth.
20	Is there something or I was told in
21	the past that there are places where you can try
22	to call and have your credit protected, some
23	different places that will remove your social
24	security number from files or access to groups or
25	to people. Are you familiar with any of those?

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REPRESENTATIVE ROBINSON: 1 I've heard 2 about that, but all I can say is that the 3 practical experiences of both myself and numerous other people I've talked to don't indicate that 4 5 making those kind of calls or sending letters 6 results in you being protected (1), against 7 anyone using your credit information or having 8 your credit filing deleted -- I mean, the 9 information deleted that's obsolete or in any way 10 reestablishing your credit. 11 I think the most damaging thing is that 12 if your credit is destroyed by someone who's not 13 authorized to do so, the process that you're 14 forced to go through by law to reestablish it does not give you any guarantee that the retailer 15 16 or the credit reporting agency is going to follow 17 the law and reestablish your credit. It's almost as if the retailers and the 18 19 credit reporting agencies are working against the 20 very consumers that they just sold the 21 refrigerator and the suit to. 22 **REPRESENTATIVE PETRARCA:** Thank you.

CHAIRPERSON BIRMELIN: We've also been
joined by Representative Andrew Carn from
Philadelphia sitting to the left of

Representative Robinson.

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2 We're going to call on Chris Mills, the 3 Bureau Manager of the Credit Bureau of Reading to be our next testifier. Mr. Mills, if you would 4 5 come forward. Mr. Mills, do you have written 6 testimony prepared for today? 7 MR. MILLS: No. 8 CHAIRPERSON BIRMELIN: Perhaps you'd 9 like to introduce yourself and tell the other 10 Members of the Committee what your job is and 11 then state your testimony as far as the 12 legislation that's before us. Thank you for 13 coming. 14 MR. MILLS: Thank you, Representative 15 Birmelin. Ladies and gentlemen, it's my pleasure 16 to be here today; and I thank you. Through 17 Heather, I've been contacted to give some testimony for the Committee. 18 19 And I come in more of an educational 20 standpoint. I did not prepare testimony because 21 I'm not aware of all of the implications and 22 everything. I've read the law briefly. I've been bureau manager and part of the 23 24 Credit Bureau in Berks County Bureau for over 35 25 I'll be in 36 years this coming March. years.

Over those years, I've employed many, 1 2 many people -- young people, older 3 citizens -- and still have many of those types of 4 people as friends today. 5 The credit bureaus, as credit bureaus 6 were established, were to be the in between the 7 consumer and the credit grantor. In the 35 years 8 that I've been at the Bureau, it's been our 9 position to always talk with consumers, always 10 try to deal with their problems and at the same time work with the credit grantors. 11 12 We're sort of like the principal's 13 office in the high school. All we're doing is 14 maintaining the information that's put there that 15 individuals have provided to us. 16 It's what the individual has given when 17 they apply for credit and it's what the credit 18 grantors reported back at the time the person has 19 had credit experience. 20 As an industry, we supported the Fair 21 Credit Reporting Act. I was part of a group of 22 people who with -- from our area. Representative 23 Gatron (sic) supported getting that bill passed 24 because there were people who were operating as 25 credit bureaus, who were acting as credit

bureaus who were not doing the right information. 1 2 And we as legitimate credit bureau 3 operators have wanted to have those kinds of 4 protections in place. The Credit Bureau of 5 Reading has been there for eighty years. We 6 haven't stayed in business by trying to do things 7 incorrectly. 8 We understand that there are situations 9 that can occur that can cause doubt in peoples' 10 minds, and we try to resolve those on a daily 11 basis. We have worked within the Fair Credit 12 Reporting Act and within the laws of 13 Pennsylvania. 14 And I would say that in the State of 15 Pennsylvania, our Associated Credit Bureaus of Pennsylvania, all of us abide by those kind of 16 17 standards professionally as well as the ones that are written in the law. 18 19 We have standards of ethics to operate; 20 we have standards for the security of credit 21 information; in the area of fraud, we have a completely dedicated section. We're part of the 22 23 TransUnion Reporting System. TransUnion maintains a Fraud Victim 24 25 Assistance Department that allows a person to

1	write or to phone, and we've worked with this.
2	We've had not many instances of this type of
3	thing in the Reading and Berks County area.
4	Those times when we have, we've referred
5	people to this. Representative Robinson
6	mentioned Boscov's Department Store. They're
7	located in Reading and we've worked closely with
8	them in situations where that comes up.
9	And there may be credit grantors out
10	there who seem to not have an interest in it.
11	But I know that in the case of many of the credit
12	grantors I've dealt with over the years are very
13	concerned about fraud from the standpoint of cost
14	to them, people that they must maintain to
15	control that type of a problem, and the overall
16	damage it does to the entire community.
17	The same thing from the standpoint of a
18	credit bureau. We don't allow anybody to come in
19	our office and request credit information unless
20	they have the proper identification.
21	People come in and get upset with us
22	because they're not carrying their driver's
23	license with them. I'm wondering how they got to
24	the bureau, okay.
25	So that there are situations and,

unfortunately, times when you try everything you can to work within what the scope of the law is. You're still going to have people that are going to be unhappy because they couldn't get their credit report, but they didn't have ID with them when they came forward.

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7 The establishment of credit by an 8 individual and the determination of who meets the 9 requirements for credit, like at a credit card 10 company, we say -- and it was mentioned by this 11 Representative here. I don't know all the names -- about the fact that you're getting all 12 13 those things in the mail. We get those at my 14 house.

And my wife has two first initials, and we know right away when it comes with the first two initials where they got the name, from what list they got it, okay.

19The thing is that there are departments20at those business that are responsible to sell21their product, but then there's also the credit22operation that's going to make a credit decision.23I always tell people the person that24sent you that request and made it sound like it25was the end of world to have this card is not the

1 same person that's going to make that decision at the end.

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We work very hard at the security of the credit information. Employees that are hired at the Bureau must sign statements to the effect that they are not to provide information to anyone that they think is in question.

8 They're trained in the fact that if 9 somebody calls them up and is sort of beating 10 around the bush, if there's any question about 11 whether to give the information, they come to 12 management to determine what's going to happen.

Also under the Fair Credit Reporting Act there's a \$5,000 fine or two years in jail or both for someone in a credit reporting agency that compromises that security.

17 We've not had those kind of problems in 18 Reading or in Pennsylvania that I'm aware of, but 19 there are things in place to stop those types of 20 things from happening.

21 We explain to people that things that we 22 see in the course of our business, I can't go home and tell my wife anything. You can talk to 23 24 people about generalities, but I can't tell my 25 wife something this evening that I saw about a

28 1 neighbor or one of our friends today. Same thing for the people in our office. 2 3 We also deal in assisting the consumers 4 from the standpoint of getting credit and also 5 from the standpoint of mortgage reporting, that 6 type of thing. We seek public record 7 information: Suits and judgments and tax liens 8 and those sorts of things. 9 We still considered those items to be 10 basically a confidential type of information. We 11 don't like that information to be because it's 12 public record that it's just obligation that it 13 can just be given out to everyone. 14 We do the same thing in instructing our 15 members. Our members are -- they get a bulletin on a weekly basis. And the bulletin contains at 16 17 least every two months an indication to the 18 effect that someone should always be checking 19 that the information is being properly handled in 20 their offices. 21 They've all signed contracts. As new 22 employees come on, they're properly trained in 23 what the credit operations are. So from those 24 standpoints, we're trying. 25 And as everyone would, one of the things

that concerns us from the standpoint of fraud is the fact that in some cases fraud can start from the fact that people are careless.

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Persons must be careful that they do not give their social security numbers and IDs out 5 over the phone. Families should be training youngsters that if you're getting solicited for a credit card at college and those places, it should be part of your upbringing or part of your 10 training to say you don't got to fall for all 11 those things.

12 So some of the responsibility lies 13 within all of us to take care of meeting some of 14 those problems. If you want -- people can come 15 up to you every day they want to sell you drugs; 16 they want to sell you a watch; they want to sell 17 something. You still have to learn. Whether 18 it's credit, drugs, or whatever, you've got to 19 learn to say no at that particular point.

20 I think that the instant credit thing 21 again becomes something where the market has said 22 this is what the consumer wants. They want to be 23 able to get something instantly.

That's not something that everybody in the industry subscribes to from the standpoint

1 that we all want to see proper identification and 2 information given out properly and correctly. 3 I think that in some cases we see fraud 4 started by people who will go to a public record, 5 to a courthouse and get the death information of 6 infants and use their social security numbers 7 that have been given to them shortly after birth, 8 in many cases, use those things to set up some 9 type of fraud arrangement. 10 May not involve credit card fraud. It 11 can involve just opening checking accounts at the 12 banks. In my own opinion, I certainly see that 13 there's -- there are various amounts of 14 legislation both from the federal and a state 15 area that address some of these issues. 16 This is very good intended (sic). I am 17 just from the standpoint of having been 35 years 18 in the Credit Bureau and have hundreds of 19 employees who have done the job right don't like 20 to see us being used as the people who have done 21 things -- everything wrong. 22 And I think it's regrettable that 23 somebody has not gotten back to your individual 24 and said to them, If there's negative or 25 absolutely obsolete information on that file,

the federal law addresses that. A credit bureau 1 2 should not be operating that way. 3 And I'd be one to say I'd like to look You know, I've done that in the past 4 at that. 5 with Tom Caltagirone. We had a problem, someone 6 can come to me and we'll try to help to solve the 7 problem. 8 But it's unfortunate if those types of 9 things happen when I see the millions of 10 transactions and the millions of consumers that life has been able to -- and the progress and our 11 selling of merchandise, let's say, that credit 12 13 can involve, it can be a very big plus. 14 But we still do need some things; but I 15 don't think that the credit bureaus specifically are the bad people in every case, you know what I 16 17 Thirty-five years I've tried to do an mean? 18 honorable job. I've tried to always answer 19 peoples' questions and tried to get to the bottom 20 of something. 21 Unfortunately, there are also some people out there who make the problem. We had a 22 23 situation where a man was having a difficult time 24 getting a mortgage, But his parents came from 25 Jamaica.

1 He allowed his father to use his social security number to obtain credit. Now his credit . 2 3 file is very confused, and it's very hard for credit grantors or anyone else to try to separate 4 that at that particular point. 5 6 We've had occasions of juniors and 7 seniors. It's a very difficult thing. And 8 sometimes the juniors or the seniors are smart 9 enough to try to throw people off. 10 We had a person with the last name of 11 Pickle, lived on the same street, a different 12 hundred block. The bad Pickle had the good 13 Pickle's address. The good Pickle is in the 14 phone book. Guess who's getting all the phone 15 calls? And the funny thing is his name is 16 Pickle, right?

17 I'd be happy to answer any questions. I
18 don't -- like I say, I wasn't exactly sure of
19 everything that I wanted to say; but I did want
20 to address some of your issues and just point out
21 that we've tried very hard to do a good job.

We support the fact that there has to be attention by the industry. And, for instance, in the case of this type of a fraud setup, it's been supported and money has been given to it by the

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1	credit grantors to help to support that.
2	And part of our cost to the credit
3	grantors builds in the fact that they're going to
4	help to pay for the all the consumer interview.
5	We've done consumer interviewing for 35 years
6	that I've been there, but it was only required by
7	law since '76.
8	But we had in recent years with
9	federal legislation, we had established that the
10	cost to do a current consumer interview was
11	something like \$16. We agreed as an industry to
12	reduce the price to 8, and then the State of
13	Pennsylvania put a tax on it of 48 cents.
14	So I'm not always sure where everybody
15	stands. The fact that we have the ability to
16	provide a report to anyone who asks for it and
17	under the recent change of the Fair Credit
18	Reporting Act, if a person tells us they're
19	unemployed, they can get the report without any
20	charge.
21	But anybody who's denied credit is
22	supposed to get a letter from that place of
23	business or a verbal telling them where we're
24	located and how they can get that credit file.
25	And as long as they have the ID

information -- most people today send us the 1 2 turn-down letter that they have. We will only 3 send the credit report back to a known address. 4 If somebody says, I live at this 5 address, but send my credit report to this box 6 number, we don't do that. The report will only 7 go to listed addresses and places that we can 8 identify. 9 Again, as I said before, not anybody can 10 just get it from the standpoint of walking in the 11 door and asking for it. But I'd be happy to 12 answer any questions. 13 As an industry, I know that we've done a 14 lot in trying to prevent these kinds of problems 15 and to assist consumers. And I'd like to answer 16 any questions you have. 17 CHAIRPERSON BIRMELIN: Thank you, 18 Mr. Mills. I'll ask the Members of the panel 19 if they have any questions, and I'll start with 20 Representative Robinson. 21 **REPRESENTATIVE ROBINSON:** Just a couple 22 of questions. And I thank Mr. Mills for sharing 23 with us at least how your credit agency operates. 24 Are you required by law to assist a consumer in 25 reestablishing credit?

Under the Fair Credit MR. MILLS: 1 2 Reporting Act, we would review the file with the consumer, we would have all of the information in 3 4 the file that they -- we give them a sheet. 5 We say, What in the file do you want verified? 6 Then we contact each of those credit 7 grantors, reverify the information, and then 8 issue a new report back to the consumer saying 9 this is the information that has come back. 10 And then they can go through the process 11 again if they still have a problem, you know what 12 I mean? The other thing that's part of that is 13 that if something on that report is changed, we 14 will then forward a copy of that report to the 15 people that got a report in the last six months 16 as long as that consumer requests us to do that. 17 Maybe the consumer doesn't want us to do 18 that, but we will send it to whoever has inquired 19 in the last six months, if they wish to do that. 20 We would then also, if it's a fraud situation, we

We've -- maybe in some cases we have told a person, they said, you know, one of my relatives is using my name and this and that. We say the best thing for you to do is go through

help to get them to the fraud people.

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1 the legal process. Go to an attorney because 2 we're not attorneys and we can't get involved in 3 that. 4 They say -- we have people that call us 5 up and say, Gee, my farther just passed away and 6 I'd like to get his credit report because of his 7 obligations. 8 Well, we don't know if that credit 9 report's going to be used properly or not at that 10 point; so we draw the line at those kinds of 11 things, you see, because that could be getting 12 that file and using it wrong. It could be the 13 wrong kind of person asking for it. 14 If there's an estate, the attorney 15 should have some responsibility in that. We tell 16 people, you know, go to the attorney that's 17 handling the estate if you're concerned. There's 18 ways to handle that. 19 **REPRESENTATIVE ROBINSON:** Let me ask one 20 other question. In my opening remarks, I 21 indicated that the credit reporting agencies work for the retailers, the issuers of credit. 22 23 I represent two of the largest retail 24 districts in the Commonwealth of Pennsylvania, 25 and so my concerns here are not to punish

creditors but a recognition of what's going on in my district.

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I have both the creditors and the people to whom credit is being issued, and I think it's a problem that we all need to work on. My question is very specific.

In the case of your credit reporting agency in Reading, are there retailers that pay you to perform the services that you perform?

MR. MILLS: Our services are paid for by the consumer or the credit grantors, whoever wants the service. In the case of somebody that wants us to do a service for them, in order to exist, you know, paid employees and -- I mean, we're a tax paying entity.

I mean, we're not a free organization.
We pay taxes to the State of Pennsylvania. We
pay federal taxes and so forth so that, yes, they
pay us; but we're in a very competitive
situation.

I've been at the Bureau, as I mentioned, Some years. When I came here, the cost of a credit report was 70 cents. Today, the cost of a credit report -- we haven't raised the price of a basic credit report in file for ten years.

Price of a report is, like, a dollar and sixty 1 2 cents, dollar and seventy cents. 3 REPRESENTATIVE ROBINSON: Would it be 4 fair to say that your day-to-day operating 5 expenses are paid for by the retailers who 6 utilize your service? 7 MR. MILLS: Retailer -- it's the only 8 people we work for. The federal government or 9 the state government or somebody isn't paying to 10 keep that system working. 11 The consumer is indirectly paying 12 because they're using credit and they're helping 13 to pay the cost of credit; so, therefore, they're 14 helping also to help to pay the cost to keep the 15 system operating. And part of our responsibility 16 is to the consumer as well as the credit grantor. 17 **REPRESENTATIVE ROBINSON:** Then I was 18 correct that the credit reporting agencies work 19 for the retailers, they work for the companies 20 that use their services day-to-day? 21 MR. MILLS: We have -- we have contracts 22 with companies. In some cases, they're small 23 business. The largest number of our members are 24 small businesses, people that are making -- that 25 have a six- or eight-unit apartment complex that

1	don't want to lose lots of money, you know, go
2	bankrupt and that type of thing.
3	So the largest base of our income is
4	really from smaller businesses. The large
5	businesses are now using large organizations, you
6	know, the large credit granting organizations who
7	in some cases, prices are even lower.
8	REPRESENTATIVE ROBINSON: One other
9	question, Mr. Chairman. And this is still
10	related to this issue of who you work for. And
11	it would seem to me that the credit reporting
12	agencies are put in an enviable position of
13	having to say no or that they're verifying no, a
14	no that's given by a retailer.
15	There's a retailer in my district that
16	turned down someone for credit; indicated the
17	person could go to a credit reporting agency and
18	check their file, which they did. They even went
19	to the retailer concerning this issue.
20	Neither the retailer nor the credit
21	reporting agency indicated that the credit
22	reporting agency was working for this retailer.
23	They're working together; and, together, they
24	couldn't solve the problem. They didn't do what
25	you mentioned of going back and

checking -- here's what I see it is: 1 If a retailer has information that's 2 inaccurate and they have hired you to store this 3 4 information for them and to give it to whoever's 5 authorized, if that information initially is 6 incorrect, if you go back and check it, all 7 you're doing is going back checking incorrect information. 8 9 So the consumer is bounced between the 10 credit reporting agency and the retailer. Is 11 there any suggestion that you might have as to 12 how consumers might be able to address this 13 problem without the retailer and the credit 14 reporting agency sort of talking to one another 15 about information that's obviously inaccurate or 16 at least inaccurate from the standpoint of the 17 consumer? 18 Two things: First of all, MR. MILLS: 19 as a point, the credit grantor would use the 20 credit bureau and the credit bureau work with the

20 credit bureau and the credit bureau work with the 21 credit grantor from the standpoint that a credit 22 grantor, in most cases, wants to grant credit. 23 I mean, for him to be able to stay in 24 business and sell his goods, he's in the position

of wanting to grant credit. We as a Credit

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Bureau want to try to make things work for the 1 2 credit grantor and the consumer. You know what I 3 mean? 4 So from that standpoint of who we work 5 for, we're working -- and the credit grantor is 6 just going to spin his wheels and waste time and 7 money, you know, if he's not opening credit card 8 accounts and he's not giving us the correct 9 information. 10 We have a system in place which is for 11 the verification of information. And for 12 instance, you mentioned Boscov's. Boscov's knows 13 on a monthly report how many requests they get 14 for reverification of information. They're very 15 concerned that all those responses are given back 16 promptly, okay. 17 None of them are allowed to go longer 18 than thirty days, by law. They don't want any to 19 go by ten days or five days, and there's always 20 an open line with people in that credit 21 department in order to get a problem resolved if 22 there is something. 23 Now, if it gets to the point that 24 they're holding their line and they're holding their line, there's, in effect, the ability for a 25

consumer to put a consumer statement on his credit file stating, you know, I was out of work at the time and I'm trying to pay this bill or I have an objection about what was paid to or paid for. And so that there's those kind of things.

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And there's a Fair Credit Billing Act which says that a consumer can protest something and then during that period of time, the credit grantor cannot report that information to us negatively.

11 So there are a lot of things in place to 12 assist the consumer. And, really, my experience 13 with many, many credit grantors over these years 14 has been that they're all interested in getting 15 information right. They're just like the people 16 in our office.

17 We don't want to -- if somebody at a 18 place of business doesn't give us what we think's 19 the right answer from the standpoint of 20 reverifying it properly, you know, we go back. 21 We're not just trying to reverify and say, well, 22 just repeat the old stuff to us, but this is what 23 the consumer said. We'd like you to verify if 24 that is the case. If they don't verify it 25 properly, we can delete it from the credit file

43 1 because it's not proper. REPRESENTATIVE ROBINSON: Thank you, 2. 3 Mr. Chairman. Thank you, Mr. Mills. 4 MR. MILLS: Thank you. 5 CHAIRPERSON BIRMELIN: Chairman Gannon. 6 REPRESENTATIVE GANNON: I have a quick 7 question. Do you keep a record in a person's 8 file of the entities or a person, whatever, that 9 had requested credit information? 10 MR. MILLS: That's correct. It's known 11 as an inquiry. An inquiry is listed on the 12 credit report for each time that anyone inquires. 13 CHAIRPERSON BIRMELIN: Representative 14 Carn. 15 REPRESENTATIVE CARN: Thank you, 16 Mr. Chairman. What does the law say as relating 17 to how long you keep a statement on a credit 18 report? 19 MR. MILLS: Okay. Negative information 20 can stay on a credit report for seven years 21 except for a full, straight bankruptcy. A 22 straight bankruptcy stays on a credit file for a 23 period of ten years. All other information comes 24 off within seven years. 25 REPRESENTATIVE CARN: So when does that

44 seven years begin? 1 2 MR. MILLS: The seven years will begin at the time a suit or something is adjudicated, 3 4 you know, when it's actually determined what the status of that thing is. 5 We have -- there's been a lot of 6 7 investigation and work done by the Federal Trade 8 Commission and the credit industry and the credit 9 grantors to get to those dates. And part of 10 these last changes to the Fair Credit Reporting 11 Act indicated that those dates are from the date 12 of the last occurrence of a delinguent account. 13 **REPRESENTATIVE CARN:** How do you define 14 that last occurrence of a delinquent account? 15 I'm not clear what that means. 16 MR. MILLS: If you were delinquent in 17 January and then you got it straight and then you 18 were delinquent in December, they would use the latest date. They wouldn't go back to January 19 20 and use that date. 21 They would use the **REPRESENTATIVE CARN:** 22 December date? MR. MILLS: They'd use the December 23 24 That's when you were last delinquent. date. 25 **REPRESENTATIVE CARN:** So that would be

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1	the start of the seven years?
2	MR. MILLS: That's right, yeah.
3	REPRESENTATIVE CARN: In the situation
4	where those kinds of issues are being disputed,
5	does that delay the beginning of the seven years?
6	MR. MILLS: In that case it would from
7	the standpoint that you would have to be in a
8	position where you you would want it to be
9	your last date, I suppose, from the standpoint that
10	if you were good in between here, you know, a
11	credit grantor would know that you're paying your
12	bills good in here.
13	You may have gone delinquent again; you
14	may have another reason for that. If you're
15	applying for credit, it'd be a good idea to tell
16	someone, you know, gee, I was delinquent or I had
17	a late payment because of illness or I was laid
18	off or something.
19	But your credit history is shown in,
20	like, a 24-month pattern of how you've paid the
21	accounts. So that way it gives you a history of
22	how it's being taken care of. That's sort of
23	history.
24	REPRESENTATIVE CARN: But again, the
25	question is you're delinquent, it's been reported

on your credit report, but it is in dispute. 1 See, I'm trying to get a sense of because I have 2 3 people who said that they had statements on their credit report for over seven years. 4 5 So the question is, When did that begin? 6 If they were going through a disputed situation 7 over a period of six to eight months or year or 8 two and people are saying that while it was under 9 that dispute that year and a half the seven years 10 didn't begin. And I didn't know that the law 11 stated that, and you're saying it does? 12 MR. MILLS: There's a -- it's outlined 13 completely as to when that time starts. 14 **REPRESENTATIVE CARN:** Okay. Thank you, 15 Mr. Chairman. 16 CHAIRPERSON BIRMELIN: Representative 17 James. 18 REPRESENTATIVE JAMES: Thank you, 19 Mr. Chairman, and thank you for testifying. In 20 terms of -- I notice your credit bureau is in 21 Reading. Are they regionalized to cover certain 22 areas? 23 Yes. MR. MILLS: 24 **REPRESENTATIVE JAMES:** So Philadelphia 25 area would be --

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1	MR. MILLS: Different credit operation.
2	REPRESENTATIVE JAMES: Pardon me?
3	MR. MILLS: It would be a different
4	credit bureau.
5	REPRESENTATIVE JAMES: So by counties or
6	perhaps
7	MR. MILLS: Correct, yes, in most cases.
8	It depends. We have three national entities.
9	There's TransUnion; TRW, which is now called
10	Experian; and CBI called also Equifax.
11	REPRESENTATIVE JAMES: Equifax?
12	MR. MILLS: Equifax, yeah. For
13	instance, in the State of Pennsylvania,
14	TransUnion System has the most bureaus, a lot of
15	small bureaus. Lancaster, Harrisburg, Reading,
16	Allentown are all in the TransUnion System, okay.
17	TRW has an office in Wilkes-Barre and
18	Scranton and one in Pittsburgh, I believe.
19	Equifax has no office in Pennsylvania. So it
20	depends on the system.
21	We are authorized on the TransUnion
22	System to work Berks and Reading Reading and
23	Berks County and parts of Schuylkill County. And
24	other bureaus have specific areas. Lancaster has
25	Lancaster County.

REPRESENTATIVE JAMES: Because I 1 2 remember several years ago I raised some 3 concerns and we met with the credit bureau people 4 and they met with our entire delegation because 5 we had a lot of constituent concerns and a lot of 6 constituent problems, and I think we probably 7 need to do that again soon. 8 But one thing they did at that time -- and since then, they've moved out of 9 10 Philadelphia -- yeah, TransUnion moved. But they 11 set up a service whereas legislators, that if we had problems, you know, concerns with 12 13 constituents that we had a contact in the credit 14 bureau at management level -- higher-level 15 management where we could call dealing with 16 constituent problems. Because one thing you said today that I 17 18 was not aware of, and that was that if a person 19 is unemployed they can get their credit report at 20 no charge. Now, I don't know when you send that 21 credit -- when you notify them that they got bad 22 credit or whatever that that's part of the 23 correspondence, I don't know. 24 If it is not, at least so that when the 25 person says, well, I got a bad credit report or

they got notified that they got turned down and 1 2 if they want to get their credit report, then 3 they should be on that notice --4 MR. MILLS: Excuse me. If they're 5 denied credit by someone, it should tell them in 6 the letter that they can get the report free. 7 **REPRESENTATIVE JAMES:** Right. 8 MR. MILLS: There's no charge at that 9 point. But if somebody says, I just want to 10 check and see how my credit is because I'm 11 unemployed --12 **REPRESENTATIVE JAMES:** Okay. I see. 13 MR. MILLS: Okay? You can come in and 14 you can get your report. 15 REPRESENTATIVE JAMES: The other thing 16 is that what's the problem; why do we have to 17 wait seven years? Why can't it be five years or 18 three years in terms of --19 MR. MILLS: It's up to the -- that was 20 part of the federal law, okay. And some of the 21 other statutes of limitations are going to affect 22 things. But it's up to a credit grantor. 23 For instance, we'll have and you'll hear 24 on the radio there are places selling automobiles 25 that as long as your bankruptcy's been

discharged, they'll give you a car. They'll sell 1 2 you a car. So you can walk out of bankruptcy today 3 and you're still out of the woods, but you can 4 So the credit grantors make the 5 buy a car. 6 decision as to who they're going to give credit 7 to. 8 So some credit grantor may say, Gee, 9 this person had a slow payment, they had a 10 disputed account, but they've taken care of 11 everything and that happened two years ago or a 12 year ago. 13 Then they can make that decision based 14 upon their requirements for credit, you know, 15 because I say these financial institutions and 16 credit card companies are sort of like a grocery When you walk in today, there's peas and 17 store. 18 corn and everything in there. There's so much on 19 the shelves. Those credit grantors have shelves with 20 21 They're going to give some to money on them. 22 their best customers, some to the borderline 23 customers, some to other customers that they must give to or whatever. So they have different 24 25 requirements, and they can change from day to

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1	day.
2	REPRESENTATIVE JAMES: According to
3	the U.S. Credit Bureau, you have to keep it on
4	there seven years because it's the federal law?
5	MR. MILLS: It's a part of federal law
6	and it's part of some of the statutes that have
7	been written into some of the laws.
8	REPRESENTATIVE JAMES: Thank you. Thank
9	you, Mr. Chairman.
10	CHAIRPERSON BIRMELIN: Mr. Mills, we
11	want to thank you for your testimony. I think
1 2	it's been very enlightening and educational for
13	us. I appreciate your coming in and for taking
14	the time to be here.
15	MR. MILLS: My pleasure to be here. I'm
16	happy to answer anything anytime.
17	CHAIRPERSON BIRMELIN: Our next and last
18	testifier is Mr. E. Barry Creany. He's the
19	Senior Deputy Attorney General with the Bureau of
20	Consumer Protection at the office of Attorney
21	General. Mr. Creany, am I pronouncing that
22	correctly?
23	MR. CREANY: That's correct.
24	CHAIRPERSON BIRMELIN: You do have
25	written testimony; is that correct?
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1	MR. CREANY: Yes, sir.
2	CHAIRPERSON BIRMELIN: We thank you for
3	coming here this morning and invite you to give
4	your testimony.
5	MR. CREANY: First, My name is Barry
6	Creany. I'm a Deputy Attorney General assigned
7	to the Bureau of Consumer Protection.
8	Specifically, I'm in one of the regional bureaus
9	in Evansburg, Pennsylvania. It's the smallest of
10	seven regions; but nonetheless, we have about
11	3,000 complaints a year in a very, very small
12	office.
13	Chairman Birmelin and the distinguished
14	Members of this Subcommittee, thank you for the
15	opportunity to testify today on House Bill 1189.
16	These two amendments would provide reasonable and
17	necessary protection for Pennsylvania consumers
18	who increasingly must rely on their credit and
19	the strength of their credit histories in order
20	to afford themselves the basic needs of housing,
21	transportation, and education.
22	Before I begin my formal remarks, I
23	extend the greetings of Attorney General Mike
24	Fisher. Attorney General Fisher commends
25	Representative Robinson and this entire Committee
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for your efforts to enact laws that will deter the misuse of confidential individual identifying information which can result in both immediate economic losses for consumers and leave them with ruined credit.

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In deciding to support these amendments, we first reviewed the types of frauds that have occurred, the emerging trends in consumer frauds; we also looked at the impact that such frauds have had upon consumers and the recourse consumers have under current laws.

In analyzing these problems and the laws, we find that the added deterrent effect of Amendments 5060 and 5111 of House Bill 1189 will provide law enforcement with a well-tailored means to prosecute perpetrators of such fraud.

17 We live in an instant credit society. 18 It's a society that is far more reliant on credit 19 than we were a generation ago. Consumers save 20 less than ever before and they allocate more of 21 their net income toward the payment of mortgages, 22 car loans, student loans, and credit card debt. 23 Traditionally, car sales have been the 24 No. 1 source of complaints in the Bureau of 25 Consumer Protection. Car dealers tell us that

consumers no longer care about the price of a 1 All they want to know is what the payment 2 car. will be. 3 They tell us that consumers are only 4 5 concerned about that payment, and dealers love 6 the payment buyers. In order to maintain this way of life, consumers must maintain good credit 7 8 ratings. 9 We often hear from consumers about debt 10 problems they've experienced as a result of their 11 inability meet payments from a loss of 12 employment, health-related expenses, divorces, 13 and other catastrophic events which leave them 14 with ruined credit. 15 But far more disturbing are the periodic 16 complaints we have received from people who have 17 worked hard all their lives and paid their ways, 18 but nevertheless are harassed by creditors or 19 have their credit destroyed by con artists who 20 have tapped into their confidential financial 21 information and used that information to perpetrate telemarketing and identity fraud 22 23 scams. Consumers are victimized in a number of 24 25 Likewise, perpetrators of the fraud obtain ways.

the confidential information by various methods. 1 2 For example, currently my office is 3 investigating the case of a California-based 4 company that provides phone sex chat services for 5 a fee -- a very high fee. 6 Our specific focus is on Debt Regs 7 violations in that case. While it appears that 8 Pennsylvania Debt Collection Regulations have 9 been violated in a number of cases, we've 10 discovered one case in which a consumer was being 11 harassed because an employee at an auto repair 12 shop where he had had his car serviced had taken 13 the consumer's credit card number and used it to 14 charge a number of phone calls. 15 When the fraud was discovered, the

16 consumer's problem was resolved with the company 17 writing off the debt. Now, arguably, the 18 company did not violate Debt Regs because they 19 reasonably believed that they were dealing with 20 that consumer and that the consumer had 21 authorized the charges.

But what is certain is that the repair shop employee is getting away scot-free because neither the company nor the consumer is pushing for criminal charges even if the local District

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1	Attorney were willing to pursue the case.
2	More serious harm occurs in
3	telemarketing cases where we have found con
4	artists who are selling mooch or sucker lists for
5	fees of up to hundreds of dollars per name.
6	These lists will include the names,
7	addresses, telephone numbers, credit card
8	numbers, and bank account information for
9	consumers who were past victims of telemarketing
10	fraud.
11	Those who purchase these lists then
12	revictimize the consumers, sometimes using that
13	confidential information in order to fashion
14	their new scams. While the users of mooch lists
15	are sometimes criminally prosecuted, list brokers
16	are rarely ever included in the indictments.
17	Another serious crime we are beginning
18	to hear about is what is know as identity fraud.
19	As Representative Robinson stated, identity fraud
20	is a situation where someone has intentionally
21	used confidential information to steal one's
22	credit identity and thus enable them to use and
23	ruin a person's credit.
24	Typically, we hear from a consumer that
25	complaints that a credit reporting agency is

carrying inaccurate information on their files. 1 2 We attempt to mediate the problem by contacting the credit bureaus and guiding the consumer 3 through the process of a dispute resolution 4 5 mandated by the Fair Credit Reporting Act. 6 This process can be a very daunting 7 task, even where the credit bureaus recognize 8 that identity fraud has occurred and cooperate in 9 removing the false information. Again, we 10 believe that identity fraud con artists are 11 rarely prosecuted unless they are part of an 12 operation that has perpetrated frauds in excess 13 of \$50,000. 14 More often, the creditor writes off 15 these fraud losses and passes the costs on to 16 honest consumers in the form of higher interest 17 rates, fees, and higher retail prices. 18 Although consumer complaints involving

19 identity fraud are relatively few at the present 20 time, we believe that it is an emerging trend in 21 consumer fraud. This belief is supported by the 22 California District Attorney's Association, which 23 last fall warned that identity fraud is one of 24 the fastest growing crimes in the nation. 25 The magnitude of the losses due to

identity fraud is likewise difficult to 1 However, in the recent special report 2 determine. 3 published by the Consumer Reports, Diane Terry, 4 who's the director of Fraud and Victim Assistance 5 for TransUnion was quoted as saying that identity 6 thieves make off with billions of dollars a year. 7 If, in fact, we're seeing an emerging 8 trend, it's likely that it will grow rapidly as . 9 more people and more private financial 10 information becomes available as a result of 11 consumers who are doing business over the 12 Internet. 13 Without stronger measures to deter fraud 14 involving the use of confidential financial 15 information, there is very little that consumers 16 can do to protect themselves. Over the years, we 17 have cautioned consumers never to give out 18 confidential financial information over the 19 phone. 20 While this remains good advice, is it 21 inadequate because of the myriad methods and 22 sources used by thieves to obtain personal 23 financial information. In reality, it takes 24 constant vigilance to spot and stop thieves who 25 have accessed and are using your personal

1	financial information.
2	Once discovered, repairing one's credit
3	files can become a time-consuming and expensive
4	endeavor. As I mentioned earlier, too rarely are
5	the perpetrators of such fraud criminally
6	prosecuted. Even less frequently are instances
7	where such individuals are civilly prosecuted.
8	Occasionally, consumers bring actions
9	against credit bureaus for their negligence in
10	reporting and disseminating credit information.
11	Recent amendments to the Fair Credit Reporting
12	Act have extended liabilities to those who
13	furnish information to the credit bureaus and
14	authorize consumers to sue in instances where the
15	Act is violated.
16	However, the amendments to House Bill
17	1189 provide the necessary criminal sanctions to
18	help further deter the unauthorized access and
19	misuse of a person's personal identifying
20	information.
21	Passage of these amendments will provide
22	additional tools for criminal prosecutors to
23	address these economic crimes. For these
24	reasons, the Office of Attorney General strongly
25	endorses Amendments 5065 and 5111 to House Bill

1	1189. I would be happy to answer any questions
2	you have. Thank you very much.
3	CHAIRPERSON BIRMELIN: Thank you,
4	Mr. Creany. I had one question. I'm not sure
5	where in your testimony you gave it; but
6	something to the effect that even when a local
7	District Attorney wanted to prosecute a offense
8	under this Credit Information Act or whatever,
9	that apparently the credit lending institution or
10	bureaus are unwilling or unable to participate in
. 11 .	that.
12	And I guess I have a twofold question:
13	No. 1, why aren't they; and No. 2, why can't the
14	District Attorney prosecute without their
15	cooperation or their desire to join them in that
16	effort?
17	REPRESENTATIVE MANDERINO: I think
18	especially where we've seen in the metropolitan
19	areas where the other types of crimes that are
20	being handled by District Attorney's offices
21	these ones have a lower priority for prosecution
22	with all the violent crimes and other types of
23	drug-related crimes.
24	These unless you're talking about an
25	organization that's involved in a large-scale

identity fraud situation, we see that it's rarely
 the type of crime that's prosecuted. We have
 similar situations with a lot of other consumer
 protection issues.
 Under a theft statute, some of these

5 Under a theft statute, some of these 6 acts are certainly criminal; but to the local 7 District Attorney that has, you know, is handling 8 a large amount of other types of offenses, more 9 traditional types of crimes, these are ones that 10 rarely come to prosecution.

The other, I think, half of your question
was with respect to what the bureaus are doing.
Well, the local bureaus are passing along the
information that's required by the Fair Credit
Report Act in a dispute process.

16 Often the actual resolution of that 17 takes quite a bit of time and quite a bit of 18 effort in order to establish that there was fraud 19 and to have that removed.

Recent amendments to the Fair Credit Reporting Act have prohibited reinserting some of this information, which was a problem in the past for us where we have worked hard to have some bad information removed, it surfaces again from another source that has reported the information

to another bureau.

2	CHAIRPERSON BIRMELIN: This may be
3	a off on a tangent, the one of the problems
4	that I've seen with some of my constituents over
5	the years who have come to me is that they
6	contract with a person to perform certain
7	services be it a home builder, be it an
8	auto dealer, any number of providers of services
9	or products they receive very poor service or
10	defective product.
11	And though there is some law in
12	Pennsylvania that protects them the Auto Lemon
13	Law, for instance, and some other things there
14	are a lot of situations where there is no real
15	protection and you wind up in the civil
16	proceeding where you built a house for me and I
17	don't like the job you did. It's very defective,
18	and I have to sue you.
19	And I've tried to in all those cases
20	recommend that the Bureau of Consumer Protection
21	with the Attorney General's Office be involved in
22	that process. And much to my dismay and to the
23	dismay of my constituents, we find out that the
24	Bureau of Consumer Protection does very little to
25	protect consumers.

They are in a position more or less to try to negotiate a settlement between the two but never have any force of law or any strength from a position of making things happen where there may have been some wrong done to the consumer.

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I know that is off on a tangent somewhat from this subject, but I think it's relevant to this subject as well. And I'm wondering if the legislation that Representative Robinson has introduced would help to address some of those inequities and weaknesses in the current Consumer Protection Division of the Attorney General's Office in helping to solve some of those problems?

MR. CREANY: Chairman Birmelin, I think that it would; and I share in your dismay that at times where you see clearly that an individual has been wronged by a business that our office is unable to effect a resolution.

I think part of the problem there is that we're working under General Deceptive Practices Law. And, for instance, in the home builder case, we would be using one of the provisions of the Consumer Protection Law that says that they must do it to the standard agreed

to in writing.

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2 Or in most cases, we have a -- in most 3 cases, we have a simple contract that has very little in the way of a guarantee. What amounts 4 is that builders have at least one bite out of 5 the apple in those situations. 6 7 If we see that he's done it to your constituent and then he's done it to another 8 9 constituent, then we can start bringing an 10 investigation based upon a pattern of deceptive 11 practices. 12 I have just finished in December a case 13 down in Somerset County where it was the third 14 time around for this one home builder and we're 15 waiting for an order that will bar him from business in Pennsylvania permanently. 16 I think this statute -- or this 17 amendment introduced by Representative Robinson 18 19 is on the right course. Because we've seen even 20 just in the last legislative session when the 21 legislator considers more specific laws to 22 address the problems it enables us to act more 23 promptly based upon those new laws; namely, the 24 Telemarketer Registration Act has been helpful 25 and the amendments last year to the Consumer

65 Protection Law itself. 1 2 Thank you for CHAIRPERSON BIRMELIN: 3 those comments. Representative Robinson. 4 **REPRESENTATIVE ROBINSON:** Yes. Thank 5 you, Mr. Creany. I apologize for being absent for the bulk of your testimony, but I did read 6 7 your remarks prior to the start of the hearing. 8 And I appreciate the interest of yourself and the 9 Attorney General. 10 Let me ask a question that relates to 11 areas that perhaps have not been addressed by the 12 amendments or the proposed legislation. 13 Are there other specific things that the 14 Legislature might consider -- and this relates to Representative Birmelin's concern -- to 15 16 strengthen this piece of legislation so that the Attorney General's Office can be a active 17 18 participant in either minimizing or stopping that kind of fraudulent activity? 19 20 MR. CREANY: I believe so, 21 Representative Robinson. One issue that came up in the first question is why aren't the local 22 district attorneys involved? 23 24 I think all of us are up -- with 25 funding and with personnel, everyone has their

1 share of work to be done. I think one thing in 2 crafting a comprehensive legislative piece, we'll 3 have to also look toward the Commonwealth 4 Attorney's Act that designates the 5 responsibilities between local district attorneys 6 and the attorney generals. 7 Currently, we would have jurisdiction in a case like this criminally if it is a 8 9 multi-county involvement or the local District 10 Attorney requests our involvement due to 11 resources. 12 Therefore, it might be important to 13 include in the legislation something to provide 14 for dual ability to enforce the laws I've seen in 15 other Pennsylvania statutes; namely, the Health 16 Club Act is one where the local District 17 Attorneys or our office has authorities. 18 REPRESENTATIVE ROBINSON: One other 19 question relates to proposed penalties. This is 20 a area where oftentimes in the Legislature we 21 have some very interesting discussions as to what 22 should the penalty actually be. 23 The penalties that are proposed in the 24 draft legislation I believe are reasonable. Do 25 you think they are reasonable? And if not,

1 should they be higher; and if so, how much 2 higher? 3 MR. CREANY: I have a very limited 4 reference to make recommendations on the 5 penalties because I'm in the Consumer Protection 6 Division. But in -- it appears to me from what I 7 know of this law and other criminal laws that 8 they are in line with other theft-related types 9 of charges; and, therefore, I think it is clearly 10 appropriate. 11 And I believe it even has an enhanced 12 type of penalty for those over the age of 60, 13 which is a trend nationally. We're seeing a lot 14 of legislation. 15 I think even here so (sic) it might be more important because if you've worked all your life 16 17 to establish credit and you've been victimized, you have a very difficult time in amending that 18 19 to make plans for retirement. So I think those 20 kinds of enhanced penalties are appropriate as 21 well. 22 **REPRESENTATIVE ROBINSON:** Just one other question, if I might: The issue of identity 23 24 theft, currently in Pennsylvania is there such a 25 definition, identity theft, that the Attorney

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1 General's Office can use if it is able to 2 prosecute someone? Does anything exist now? 3 MR. CREANY: Not that I'm aware of. Ι 4 think that it is an emerging trend; and, therefore, it's one that we just haven't had that much in 5 6 the way of legislation. Maybe -- it's clearly 7 one close to theft by deceptions; but we don't 8 have a clear definition at this point. 9 **REPRESENTATIVE ROBINSON:** Thank you, 10 Mr. Chairman. 11 CHAIRPERSON BIRMELIN: Representative Manderino. 12 13 **REPRESENTATIVE MANDERINO:** Thank you, and thank you, Mr. Creany. I think I have the 14 15 answer to my question if I combine answers you 16 gave to both prior Reps; but let me make sure I 17 understand it. Right now, primary responsibility for 18 19 bringing a criminal charge based on something 20 like this is with the local District Attorney? 21 MR. CREANY: I believe so. 22 **REPRESENTATIVE MANDERINO:** Even if we pass the Robinson Bill -- or Amendments and 23 24 create this new crime of identity theft or 25 whatever we're going to call it, primary

1 responsibility will still be with the district 2 attorneys? 3 MR. CREANY: I think that maybe good 4 guidance in crafting the bill would be to look to 5 the, I think, '96 or '95 laws that were passed on 6 the insurance fraud. And those ones did spread 7 the burden and, in fact --8 **REPRESENTATIVE MANDERINO:** Duel 9 authority. 10 MR. CREANY: -- give primary authority 11 in some cases to the attorney generals, because 12 they are one that generally encompassed more than 13 one county. 14 So the insurance fraud has been one of the big initiatives in our office over the last 15 16 few years that maybe is a good place to look for 17 how to address that problem of who's going to take the lead on these issues. 18 19 REPRESENTATIVE MANDERINO: My second 20 area of questioning -- and I don't know that you 21 would even have any experience in this, but let 22 me just ask it. 23 Identity theft, vis-a-vis credit cards 24 and creditors, was probably in the forefront of most peoples' minds and it's a big issue. I've 25

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1	run across a couple of instances recently that
2	was an identity theft of a different sort.
3	Somebody's driving record, for example.
4	You know, somebody drives around, police pulls
5	them over because they did something wrong; and
6	instead of showing them their own license, they
7	say, they're their buddy. And they give Joe
8	Smith's name and address and enough identifying
9	information. And the next thing you know, Joe
10	Smith starts getting all these violations popping
11	up on his drivers record.
12	Do you know and I realize you're in
13	Consumer Protection and that's a different do
14	you know if that is can be prosecuted now?
15	MR. CREANY: I think that would probably
16	fall under one of the theft charges. But it is
17	disturbing because although they're not targeting
18	a credit history and abuse of one's credit, it's
19	something that apparently is a lot simpler than
20	all of us think. If I had
21	REPRESENTATIVE MANDERINO: I've had
22	people with their license in jeopardy and, you
23	know, they're trying to save their license so
24	they can save their job. I mean, it could have
25	the same kind of ramifications if you don't catch

1 it early enough that a credit fraud could 2 potentially happen to somebody's livelihood and 3 well-being. 4 Just as we were talking about it I 5 remembered a couple instances that I tried to 6 work on recently in that regard. And I'm 7 wondering if maybe with this bill or with another 8 one we should even look at that issue? 9 MR. CREANY: From what I understand and 10 through work, we've seen that in order to get into one's credit you need to know the name, 11 12 address, a Social Security Number, date of birth, or 13 at least two or three of those -- actually, the 14 primary one's the date of birth, the Social Security, and the name. 15 16 And I'm sure most of you have some form of this; but it's the Commonwealth's insurance 17 card. And on it, all somebody has to do is to 18 19 see right there is my Social Security Number. 20 With that, my name and address. 21 It wouldn't take much to find a date of 22 birth and create an identity, go to the 23 Department of Transportation and, you know, if 24 the party's deceased, maybe apply for the license at that point. 25

1 REPRESENTATIVE MANDERINO: You don't 2 even have to do that. You can be pulled over by 3 an officer on the side of the street and give somebody else's name and address or whatever; and 4 5 in order to give you that ticket and make sure 6 that there's a record of that, they'll put it 7 through. And until somebody catches it, you're 8 building a record on somebody. I had one I was 9 able to solve only because it was probably 10 because it happened in the city. 11 It was a guy from Western Pennsylvania 12 who started getting tickets from the City of 13 Philadelphia. And thank goodness for an astute 14 Philadelphia City police officer wrote on of his 15 tickets -- I quess because he was suspicious 16 because it's something he sees commonly -- a 17 description of the person who was using this identity and claiming he forgot his driver's 18 19 license. 20 And because it didn't match -- it was 21

21 some, you know, 6 foot 1, 200-pound person with 22 brown hair and the person he was claiming to be 23 was 5 foot, 7, you know, we were able to get it 24 cleared up with PennDOT.

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But had a police officer not done that,

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1	I don't know how we would have straightened out
2	that guy's record.
3	MR. CREANY: We hear those types of
4	situations quite often, even though it's not our
5	office that handles them.
6	REPRESENTATIVE MANDERINO: So you do
7	hear that's becoming a more common thing too?
8	MR. CREANY: Um-hum.
9	REPRESENTATIVE MANDERINO: Thank you.
10	CHAIRPERSON BIRMELIN: Representative
11	Reber.
12	REPRESENTATIVE REBER: Thank you,
13	Mr. Chairman. Just changing the focus a small
14	bit, the testimony that was elicited from the
15	gentleman from the Reading Credit Bureau,
16	Mr. Mills, highlighted the situation where
17	Mr. Pickle the Pickle situation, so to
18	speak where it was the younger Pickle that was
19	the delinquent or vice versa; but nonetheless,
20	there was a problem.
21	I've encountered with a number of
22	clients in the legal realm situations where, in
23	fact and I'm dealing with one right now out of
24	a credit operation emanating out of the
25	Pittsburgh area where similar situation let's

1 just call the individual Smith for sake of the 2 discussion -- and it's really Smith, Junior who 3 is being victimized by Smith, Senior's poor 4 credit record to the extent of corporate 5 bankruptcy and some of the things that follow and 6 flow from that. 7 The amazing thing is that when you spend 8 time and you deliver to so-called credit bureaus 9 that are attempting to purge incorrect 10 information, the length of time that these 11 incorrect black marks, if you will, on a person's 12 credit continue to remain when members of the 13 Bar, Members of the Legislature provide them with 14 certified copies of documentation that a first-year law student could understand is 15 16 evidentiary in nature to show that it's not the 17 individual who has his credit record besmirched. And eventually, after a lot of time, 18 19 aggravation, and expense for the consumer, and I 20 quess more importantly after a long time of 21 problems that emanate and flow from this particular mark against their credit record until 22 the discrepancy is taken care of, a lot of 23

And it just seems to me that if

troublesome water goes under the bridge.

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something can remain on your record for seven years there ought to likewise be some period of time in which something has to be as a matter of law taken off the record in a very quick fashion when appropriate evidence has been presented.

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Now, you know, there's always an argument as to what's appropriate evidence; and we're going to go round and round about that. But for sake or argument, do you or have you gotten involved in any situations where there has been complaints about inordinate periods of time to get things clear that seem to be relatively routine once you take a look at the file?

14 MR. CREANY: We've had complaints that I've been aware of and worked on with the agents 15 16 where it does seems irrefutable that this is the wrong information in a father/son situation, 17 particularly where it does take -- there's a 18 rippling effect that the dispute goes out to the 19 creditor and a creditor responds and there's some 20 21 back and forth.

And it does seem to take an inordinate amount of time. In that period of time, the person's credit is frozen for all purposes. REPRESENTATIVE REBER: I think an

1 inordinate period of time is the correct 2 phraseology to use, at least the one I've experienced. I just wanted to make sure that I 3 4 wasn't subject to just a few isolated instances. 5 That being said, I'm just wondering if 6 it might not be somewhat of a good idea to also 7 require with certain criteria -- and that's 8 always the difficult hurdle to get over; and I 9 certainly recognize that anyone in the business 10 has to be protected that it is the appropriate kind of criteria. 11 12 But I certainly think where there are 13 certified copies of court records, the 14 satisfactions, if you will, or whatever the case 15 might be or some other type of documentation, vis-a-vis a court order -- and you don't have 16 But I have instances where 17 that in any instance. that has not sufficed for quick resolution. 18 19 And I'm just wondering, Mr. Chairman, in 20 the course of this particular review we might not 21 also want to take a look at what would be an appropriate period of time where, in my opinion 22 23 in some instances that I'm aware of, the conduct 24 flowing back as a result has become in my mind criminal in nature flowing from the other side. 25

1 Not necessarily because of, you know, 2 any type of overt activity but just criminally 3 negligent in the way that it's being handled. So 4 I really was concerned whether your Department had experienced situations similar to that. 5 6 Because I got the impression from, I 7 think it was Representative Carn and some of the 8 other Members, that they had constituents that 9 just seemed like many, many times they provide documentation, they provide appropriate backup 10 11 evidence that it's not me; get it off. I'm not talking about the case where it 12 13 was me and I've cured the defect, now I want that 14 placed on the record so at least there's someone 15 checking to see that that's the case. It's where it's indisputable and 16 irrefutable that it wasn't me to begin with. 17 You've got the wrong person. And that certainly 18 19 goes to the heart of the concern we have here. Somewhat minor in nature compared to 20 21 some of the other problems; but certainly very, very real and major for those that you've 22 confirmed in my mind that at least it's not an 23 24 aggravation in my part that it's going on. 25 MR. CREANY: I agree. Representative

1 Reber, those are good points to take into account 2 in any further legislation on these issues. In 3 the 1996 -- actually, taking effect September of 1997 Fair Credit Reporting Act 4 5 Amendments there were some significant advances 6 for consumers. There's also some concerns. 7 But one of the advances was the 8 liability used to be just on the credit report 9 Now it's extended to the furnishers of agencies. 10 credit. So if that retailer or somebody's put 11 out the bad information, they're going to have 12 civil liability. The problem in --13 **REPRESENTATIVE REBER:** The damages is 14 the problem in any of these kinds of cases, as 15 you well know. And I think every constituent, 16 every particular type of client that is faced with this, really, all they want is to go on with 17 their life and they want it done reasonably and 18 expeditiously under the set of circumstances that 19 20 can be provided to accomplish that. And I think 21 that's where my direction is going. 22 Currently, the damages MR. CREANY: 23 civilly are \$1,000 per violation. I don't think that would cover the attorneys fees in a case 24 25 like this. So it is really a little bit of a

hollow type of provision, but at least it extends
 that liability.

Some of the concerns about the new
provisions are that it does have a partial
preemptive effect. So state legislation has to
be tailored to avoid those type of concerns. I
think there were grandfathers as to California's
law and at least a few other states that had been
in existence.

10 They also have a time line for the 11 preemption, but there's a lot of other areas that 12 would not be preempted. Ones that go further 13 than fair credit in certain areas will be also 14 allowed to be enforced by states.

15 REPRESENTATIVE REBER: Thank you very
 16 much.

17 CHAIRPERSON BIRMELIN: Representative 18 Reber, just for your information, Representative 19 Robinson's been very busy jotting down your 20 comments and recognizing the sagacity of your 21 observations; and I'm sure they will be 22 incorporated into his final version of the bill 23 before he introduces it.

At this point, we have no other questioners and no other testifiers. We want to

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thank Mr. Creany for coming and for your input, and we hope that this has been helpful to the Committee. I'm sure they'll take into account some of your comments and use them and incorporate them in this legislation. At this point, this Committee meeting is adjourned. (At or about 11:02 a.m., the hearing was adjourned.)

1	CERTIFICATE
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3	I, Deirdre J. Meyer, Reporter, Notary
4	Public, duly commissioned and qualified in and for
5	the County of Lancaster, Commonwealth of
6	Pennsylvania, hereby certify that the foregoing is a
7	true and accurate transcript of my stenotype notes
8	taken by me and subsequently reduced to computer
9	printout under my supervision, and that this copy is
10	a correct record of the same.
11	This certification does not apply to any
12	reproduction of the same by any means unless under
13	my direct control and/or supervision.
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16	$\left(\right) = 1811$
17	Deirdre J. Meyer, Reporter,
18	Notary Public. My commission expires August 10, 1998.
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