| 01 |             | COMMONWEALTH OF PENNSYLVANIA                 |
|----|-------------|--|
| 02 |             | HOUSE OF REPRESENTATIVES                     |
| 03 |             | LIQUOR CONTROL COMMITTEE                     |
| 04 |             | * * * * * * * * *                            |
| 05 | IN RE: PUBI | LIC HEARING ON ALCOHOL ADVERTISING ON PUBLIC |
| 06 |             | TRANSIT SYSTEMS                              |
| 07 |             | * * * * * * * * *                            |
| 08 | BEFORE:     | ROBERT DONATUCCI, Chairman/Representative    |
| 09 |             | Dante Santoni, Member                        |
| 10 |             | Paul Costa, Member                           |
| 11 |             | Scott Petri, Member                          |
| 12 |             | Jeffrey Pyle, Member                         |
| 13 |             | Karen Beyer, Member                          |
| 14 |             | Joseph Brennan, Member                       |
| 15 |             | Michael O'Brien, Member                      |
| 16 |             | Lynn Benka-Davies, Executive Director        |
| 17 | HEARING:    | Thursday, September 13, 2007                 |
| 18 |             | Commencing at 10:00 a.m.                     |
| 19 | LOCATION:   | City Hall, Philadelphia                      |
| 20 |             | Broad & Market Streets, Room 400             |
| 21 |             | Philadelphia, PA 19102                       |
| 22 | WITNESSES:  | Faye Moore, David Jernigan, Reverend Brown,  |
| 23 |             | Karen Warrington                             |
| 24 |             | Reporter: Sharon M. Marsh                    |
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| 01 | PROCEEDINGS   |
|----|---|
| 02 |   |
| 03 | REPRESENTATIVE DONATUCCI:                             |
| 04 | Good morning. Calling this liquor                     |
| 05 | hearing to order, I'm Representative Donatucci. I     |
| 06 | represent Philadelphia and Delaware County.           |
| 07 | Basically, Chairman Regan (phonetic) had a prior      |
| 80 | meeting this morning, but he hopes to be here by the  |
| 09 | end. If not, Representative Petri will cover for him. |
| 10 | Basically I want to turn it over to Lynn Benko in     |
| 11 | reference to explaining the Bill, then we'll go on    |
| 12 | with the first witness. But before I do that, could   |
| 13 | the members identify themselves from my right.        |
| 14 | REPRESENTATIVE SANTONI:                               |
| 15 | Good morning. I'm State Representative                |
| 16 | Dante Santoni from Berks County.                      |
| 17 | REPRESENTATIVE COSTA:                                 |
| 18 | Good morning. Paul Costa, Allegheny                   |
| 19 | County.   |
| 20 | REPRESENTATIVE PETRI:                                 |
| 21 | Yes. Scott Petri from Bucks County, and               |
| 22 | I'm also the Chairman of Marketing on the             |
| 23 | Subcommittee.   |
| 24 | REPRESENTATIVE PYLE:                                  |
| 25 | Jeff Pyle, Armstrong and Indiana                      |

- 01 Counties, 60th Legislative District.
- 02 REPRESENTATIVE BRENNAN:
- Joe Brennan, Lehigh/Northampton County.
- 04 REPRESENTATIVE O'BRIEN:
- O5 Michael O'Brien, 175th District, which by
- 06 the way is across the street in Philadelphia County.
- 07 REPRESENTATIVE DONATUCCI:
- 08 Thank you, Representatives. Lynn Benka-
- 09 Davies is going to explain a little bit about the
- 10 Bill.
- 11 MS. DAVIES:
- 12 My name is Lynn Benka-Davies. I'm the
- 13 Executive Director for the House Liquor Control
- 14 Committee. Representative Donatucci's Bill, which now
- 15 has a number, it's House Bill 1837 would prohibit any
- 16 manufacturer or other licensee by putting any
- 17 placement of an advertisement of an alcohol beverage
- on the property of a state funded public transit
- 19 system, including any bus, railroad, car or other mode
- 20 of transportation.
- 21 REPRESENTATIVE DONATUCCI:
- 22 Thank you, Lynn. I want to welcome
- 23 Representative Beyer. All right. Our first witness
- 24 is State Board General Manager of Southeastern
- 25 Pennsylvania Transit Authority, known as SEPTA.

- 01 Welcome.
- 02 MS. MOORE:
- Thank you. Good morning, Mr. Chair and
- 04 members of the House Liquor Control Committee. First
- 05 of all, welcome to Philadelphia and thank you for all
- Of of your efforts. My name is Faye Moore, as mentioned,
- 07 and I am General Manager of SEPTA. The topic of this
- 08 morning's hearing is alcohol advertising on state
- 09 funded transit vehicles.
- 10 SEPTA is the public transit operator for
- 11 the five county region in this area. We cover Bucks,
- 12 Chester, Delaware, Montgomery and Philadelphia
- 13 Counties. The Authority was created by state
- 14 legislature. Our enabling act, Act 3 of 1994, governs
- 15 actions of the Authority, both the activities
- 16 authorized and those required. As a public entity,
- 17 SEPTA receives state funding for both operating and
- 18 capital purposes, and as you know, their funding base
- 19 was increased.
- 20 In conjunction with state funding, SEPTA
- 21 has also been subject to requirements to reduce its
- 22 need for state funding. For example, Section
- 23 1741(a)(24) of SEPTA'a enabling statute calls on the
- 24 SEPTA Board to explore alternative means of raising
- 25 revenue or reducing expenses, including, but not

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01 limited to, real estate leases and rentals, equipment
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- 02 leases and rentals, contracting of services, the
- 03 solicitation of competitive bids and the awarding of
- 04 contracts to the highest responsive, responsible
- 05 bidder for both interior and exterior advertising on
- 06 all authority equipment on which the public is charged
- 07 a fare for riding. However, on rail passenger units
- 08 only bids for interior advertising shall be solicited,
- 09 and that is the quote from that section that I
- 10 referenced.
- 11 Over the years, since that language was
- 12 adopted, SEPTA has been aggressive in its efforts to
- 13 find such means. The chronic fiscal shortfalls that
- 14 faced SEPTA for so many years helped to motivate the
- 15 authority to be energetic and creative in increasing
- these revenues. In fiscal year 2006, the last year in
- 17 which our numbers are absolutely complete, SEPTA
- 18 generated over \$11 million through the lease of
- 19 portions of its real estate, including unused space
- and the parking garage at its office headquarters,
- 21 train stations, right-of-way agreements and
- 22 communications access fees. Parking fees generated
- 23 about \$5 million --- or \$3.5 million. Advertising
- 24 generated over \$8 million in revenues. And if any of
- the members would like, I do have copies of our 2007

| 01 Report on Alternative Means | of | Raising | Revenue | and |
|--------------------------------|----|---------|---------|-----|
|--------------------------------|----|---------|---------|-----|

- 02 Reducing Expenses that we annually submit to the
- 03 Department of Transportation. The report goes into
- 04 some amount of details on items I mentioned and other
- 05 revenue generating efforts that that we incurred.
- O6 Today's hearing focuses on one piece of
- 07 SEPTA's advertising revenue, that which is generated
- 08 through the sale of alcohol advertising. Alcohol
- 09 advertising has been permitted on the SEPTA system
- 10 since July 28, 2005 after Board action allowed --- was
- 11 taken to allow it on the system. The step was taken,
- in part, SEPTA's efforts to enhance revenues or
- enhance system generated revenues. Alcohol
- 14 advertising is allowed on other large northeastern
- 15 public transportation systems, including New York, New
- Jersey and Baltimore, but I will tell you, our limited
- 17 research shows that we might be the only Pennsylvania
- 18 transit property that includes alcohol advertising.
- 19 Over the past 24 months, advertising of alcohol has
- 20 generated slightly over \$1 million for us.
- 21 Documented complaints about alcohol
- 22 advertising had consistently been quite limited until
- 23 the issue of recent Colt 45 ads. A number of elected
- 24 officials objected to the ads that fully wrapped two
- 25 buses. In addition, our customer service department

01 received two complaints taking exception to those ads.

- 02 In response to the complaints, SEPTA worked with its
- 03 advertising contractor to remove the ads from the
- 04 vehicles on which they appeared, and we were happy to
- 05 say that the firm agreed.
- O6 Approximately half the value of the
- 07 advertisement has been used in promoting responsible
- 08 drinking messages throughout the system. Since
- 09 inception of alcohol advertising, SEPTA has placed
- 10 drink responsibly ads throughout the system valued at,
- 11 again, slightly over a half a million dollars, with
- 12 approximately \$273,000 spent in 2007 alone. Whenever
- 13 possible, these drink responsibly messages are placed
- 14 at locations where liquor advertising is present and
- 15 displayed for the same period. I have attached to my
- 16 testimony examples of some of the advertising posters,
- drink responsibly advertising posters that we have.
- 18 Titan has been SEPTA's advertising
- 19 contractor since May of 2005. The contract is for
- three years, with two three-year renewal options.
- 21 Titan is expected to abide by any advertising industry
- 22 standards on the advertising of alcohol and to take
- 23 commonsense measures to avoid targeting youth or any
- 24 specific racial or ethnic group. These measures
- 25 include clearly adult-oriented models, themes and

01 locations in their advertising and avoiding placement

- 02 locations and media directed specifically to youth.
- 03 This concludes my testimony, and I'm available to
- 04 answer questions that you might have.
- 05 REPRESENTATIVE DONATUCCI:
- Of Thank you for your testimony. I have a
- 07 comment and a little quick question for you.
- 08 Basically, I've been a House Member for 28 years, so
- 09 I've been through all the steps of the financial
- 10 problems and SEPTA basically had a major, major
- 11 financial problem. You're in that situation, you get
- 12 mandated from Washington, you do certain --- so on and
- 13 so forth. So I understand why you do have problems.
- 14 About 15 years ago, I don't know if Rick will remember
- this, SEPTA would not accept ads at all on their
- 16 transportation equipment. It was myself and --- I
- don't remember. It may have been Representative
- 18 Linton talking to Rick, whoever, asked why. And they
- 19 said --- at the time, they said that it causes
- 20 vandalism. It attracts vandalism. Okay. Basically,
- 21 we forced SEPTA to start doing advertising on their
- 22 vehicles. Okay. But now we're in the situation that
- 23 10 percent of your revenue comes from liquor. About
- 24 \$1 million out of \$9 million you mentioned in your
- 25 testimony. \$9 million a year in advertising revenues?

| 01 | MS. MOORE:  |
|----|---|
| 02 | Right.  |
| 03 | REPRESENTATIVE DONATUCCI:                             |
| 04 | Okay. \$1 million is from the liquor                  |
| 05 | industry?   |
| 06 | MS. MOORE:  |
| 07 | \$1 million every two years.                          |
| 80 | REPRESENTATIVE DONATUCCI:                             |
| 09 | Okay. So  |
| 10 | MS. MOORE:  |
| 11 | So that's half a million.                             |
| 12 | REPRESENTATIVE DONATUCCI:                             |
| 13 | All right. Fine. Basically, the members               |
| 14 | who were at the hearing yesterday, we have a major,   |
| 15 | major underage drinking problem in Pennsylvania, and  |
| 16 | Philadelphia is even a larger of a problem. And       |
| 17 | testimony we heard yesterday was a lot of people come |
| 18 | because of advertising from the beer companies, so on |
| 19 | and so forth. The reason the first time I seen        |
| 20 | this Colt 45 bus was I was going to Harrisburg. I was |
| 21 | on 76 Westbound and the bus was in front of me. I     |
| 22 | could not believe SEPTA would even put an add it      |
| 23 | looked like a cartoon ad. It was engineered for young |
| 24 | people, and to me, that was uncalled for. You know, I |
| 25 | don't care how much revenue SEPTA was making. That ad |

01 should've been declined before it got on that bus. As

- 02 soon as I got to Harrisburg there was a piece of
- 03 legislation in the works. Then I heard Councilman
- 04 Kenney on the radio about it. And what upset me even
- 05 more, SEPTA, according to that report I heard, said
- 06 that they weren't going to remove the ads until
- 07 Congressman Brady got involved.
- 08 MS. MOORE:
- 09 It's a little complicated.
- 10 REPRESENTATIVE DONATUCCI:
- 11 Okay.
- 12 MS. MOORE:
- 13 We did have a contract. We also did not
- 14 --- we want to work in such a way to avoid any type of
- 15 litigation and bad will, I guess, with our contractors
- 16 wanting to advertise, so SEPTA had to be taken to
- 17 actually sit down with the advertisers, sit down with
- 18 our agency. So it was not that we were not going to
- 19 remove it, but we couldn't remove it. They wanted us
- 20 to remove it by the end of some one day.
- 21 REPRESENTATIVE DONATUCCI:
- Okay.
- MS. MOORE:
- We just couldn't do it. We absolutely
- 25 couldn't remove it at the end of that one day.

| 01 | REPRESENTATIVE DONATUCCI:                              |
|----|--|
| 02 | Basically going back to the point I made               |
| 03 | earlier, how does SEPTA change their attitudes about   |
| 04 | ads on their vehicles? No, no, they were sub-links     |
| 05 | that created a problem. Now, SEPTA's going out to get  |
| 06 | advertising. What happened in the 10 to 12 years ago   |
| 07 | to today that SEPTA sees it different?                 |
| 08 | MS. MOORE:   |
| 09 | All right. The bottom line is, out of                  |
| 10 | necessity, 15 years ago I'm not so sure that it        |
| 11 | would've been as much about vandalism as it is that a  |
| 12 | lot of transit agencies do not want advertising on     |
| 13 | buses. It takes away the beauty of the buses. You're   |
| 14 | finding that some of the agencies, even within         |
| 15 | Pennsylvania still, there are people having to         |
| 16 | advertise. I thought that was more of an issue 15      |
| 17 | years ago. When the wrapping of some of the ads        |
| 18 | became more professionally done, some of the major     |
| 19 | ones started falling by the wayside. After being       |
| 20 | encouraged to do it, now it's pretty much a routine    |
| 21 | for us, for advertising, but I will tell you that      |
| 22 | after you looked at the Colt 45 ad, we agreed with you |
| 23 | that it did not necessarily pass the internal review   |
| 24 | that we normally have.                                 |

## 25 REPRESENTATIVE DONATUCCI:

| 01 | Basically, you mention in your testimony               |
|----|--|
| 02 | that you got two phone calls from people. And          |
| 03 | basically, one thing I do know, people don't have the  |
| 04 | time when they see something that upset them to pick a |
| 05 | phone and call. Just like a legislator, if I get 25    |
| 06 | phone calls on an issue, I know it's a hot issue. I    |
| 07 | don't need 100. I don't need 150 and so on and so      |
| 08 | forth. But the problem is someone might see that       |
| 09 | advertisement that day, registered, went home and      |
| 10 | started cooking dinner. It wasn't a priority to write  |
| 11 | SEPTA an e-mail about that bus. The complaint, as      |
| 12 | literature, I got complaints actually, Councilman      |
| 13 | Kenney had a statement he wanted to put on the record. |
| 14 | But it is a problem and I appreciate SEPTA working     |
| 15 | this out to get those ads off the bus.                 |
| 16 | And the other thing I wanted to mention                |
| 17 | is that you're showing, you know, your promotion to    |
| 18 | underage drinking stopped and all that. I wish you     |
| 19 | could do a bus, a wrap like that Colt 45, have a small |
| 20 | poster inside the bus. It would be nice for SEPTA      |
| 21 | would do a couple big buses on 76 to Harrisburg next   |
| 22 | week. I see the same bus with the stop underage        |
| 23 | drinking or whatever. I appreciate you coming to       |
| 24 | testify. And Lynn, do you have any questions?          |

REPRESENTATIVE BENKA-DAVIES:

| One of my questions would be, | the |
|-------------------------------|-----|
|-------------------------------|-----|

- 02 legislation addresses other property within the ---
- 03 not just your buses and bus wraps, you mentioned that
- 04 they have been removed. Have the other alcohol
- 05 advertisements that's ---?
- 06 MS. MOORE:
- 07 We got a contract with Heineken. We
- 08 still have the authorization of the Board. Their
- 09 mandate still is to generate as much revenue as
- 10 possible, so we did not ban alcohol advertising. We
- 11 did remove Colt 45, because they did not necessarily
- 12 --- when we did our internal review, it was
- 13 questionable whether or not they should have had
- 14 internal review. But alcohol advertising is still
- 15 allowed on SEPTA systems.
- 16 REPRESENTATIVE BENKA-DAVIES:
- 17 If an advertiser comes before you and
- 18 asks to advertise on that, on a billboard in your bus
- 19 stop it, would still be permitted and you would
- 20 consider it?
- 21 MS. MOORE:
- It's allowed. It is allowed, yes. And
- 23 Representative, I will take back your request for the
- 24 wrap buses. I'll take it back.
- 25 REPRESENTATIVE DONATUCCI:

| 01 | Okay. Thank you. Representative Costa?                 |
|----|--|
| 02 | REPRESENTATIVE COSTA:                                  |
| 03 | Thank you, Mr. Chairman. Good morning,                 |
| 04 | Faye.  |
| 05 | MS. MOORE:   |
| 06 | Good morning. How are you?                             |
| 07 | REPRESENTATIVE COSTA:                                  |
| 08 | You mentioned, I guess this is the law,                |
| 09 | which you're permitted to do. If you do                |
| 10 | advertisement, it's by bid; correct?                   |
| 11 | MS. MOORE:   |
| 12 | Correct.   |
| 13 | REPRESENTATIVE COSTA:                                  |
| 14 | And you?   |
| 15 | MS. MOORE:   |
| 16 | Well, yes and no.                                      |
| 17 | REPRESENTATIVE COSTA:                                  |
| 18 | On the outside of the?                                 |
| 19 | MS. MOORE:   |
| 20 | We have an agent. We do like a formal                  |
| 21 | bidding process to obtain an agent, which is Titan.    |
| 22 | Titan then has the authority to go forward and solicit |
| 23 | ads and do   |
| 24 | REPRESENTATIVE COSTA:                                  |
| 25 | So all of the alcohol advertising is                   |

- 01 roughly five to ten percent of your revenue from
- 02 advertising. These other people that you turned away,
- 03 the advertisers --- but my point is if you had a
- 04 policy set up where or if we get this policy set up to
- 05 prohibit you from selling ads of alcohol, would you be
- 06 able to make up with other products? Would it be that
- 07 difficult?
- 08 MS. MOORE:
- 09 I'd have to speculate and probably --- my
- 10 quick answer is going to be, no. Part of what we do
- is we do an inquiry, what's available to put ads on
- 12 billboards, buses, et cetera. Advertising of alcohol
- gave us an entirely new avenue to approach. If you
- 14 remove that avenue, that piece of revenue is no longer
- 15 available to us. Could we be more aggressive and try
- to sell a little more, et cetera? That is ultimately
- 17 what we attempt to do. But one piece of our
- 18 population is going to be forever removed. So I would
- 19 think that we would suffer some degree of loss.
- 20 REPRESENTATIVE COSTA:
- 21 Well, I guess my question would be to
- 22 Titan. Are there people that are being turned away?
- 23 Because of these competitive bids, some people aren't
- 24 making it?
- MS. MOORE:

| 01 | Well, | there's | only | competitive | bids | for |
|----|-------|---------|------|-------------|------|-----|
|    |       |         |      |             |      |     |

- 02 our agents, for us to obtain an agent. They then do
- 03 the standard marketing to get the Nike, different
- 04 agencies, to place an ad.
- 05 REPRESENTATIVE COSTA:
- 06 I understand.
- 07 MS. MOORE:
- 08 I will tell you, not every ad is
- 09 accepted.
- 10 REPRESENTATIVE COSTA:
- 11 Okay. Thank you.
- 12 MS. MOORE:
- They have to enter a check and balance
- 14 process, and 99 percent of the time it works.
- 15 REPRESENTATIVE COSTA:
- 16 Okay. Thank you.
- 17 REPRESENTATIVE DONATUCCI:
- 18 Representative Petri?
- 19 REPRESENTATIVE PETRI:
- 20 Thank you, Mr. Chairman. Just a couple
- 21 questions. Number one, is there any policy set for a
- 22 prohibition against smoking ads?
- MS. MOORE:
- 24 Yes.
- 25 REPRESENTATIVE PETRI:

| 01  | Okay. | So | you | have | an | internal | policy |
|-----|-------|----|-----|------|----|----------|--------|
| * = | 2     |    | 7   |      |    |          | 12     |

- 02 that says you will not advertise cigarettes and
- 03 tobacco, otherwise ---?
- 04 MS. MOORE:
- 05 Correct.
- 06 REPRESENTATIVE PETRI:
- 07 Okay. How about political ads? Let's
- 08 say my campaign --- could I, you know, put my name and
- 09 picture all over SEPTA? Would you take that?
- 10 MS. MOORE:
- If you paid us, I would only imagine,
- 12 yes.
- 13 REPRESENTATIVE PETRI:
- I just wondered if there was any certain
- 15 prohibition against political ads.
- MS. MOORE:
- We know 95 percent of the population who
- 18 would accept campaign dollars, or whatever it is for
- 19 your advertising.
- 20 REPRESENTATIVE PETRI:
- 21 Going back to the smoking, is there a
- 22 reason that you know of that sets SEPTA decided not to
- take smoking ads?
- MS. MOORE:
- 25 Well, I think there is a federal

| 01 | prohibition, | and | we | are | obviously | in | accordance | with  |
|----|--------------|-----|----|-----|-----------|----|------------|-------|
| 01 | promibition, | and | we | are | ODVIOUSIY | ТП | accordance | WICII |

- 02 all regulations.
- 03 REPRESENTATIVE PETRI:
- O4 So because of the federal prohibition
- 05 that's why you would obviously have to be ---?
- 06 MS. MOORE:
- 07 And I think a part of the whole
- 08 settlement with the smoking, tobacco industry.
- 09 REPRESENTATIVE PETRI:
- Now, would there be any prohibition
- 11 against taking anti-smoking information, such as that
- 12 might come out of the tobacco settlement fund?
- MS. MOORE:
- I do not think so, because, again, the
- only one is the advertising of tobacco.
- 16 REPRESENTATIVE PETRI:
- 17 Can you get that information and get it
- 18 back to me?
- MS. MOORE:
- 20 I'll double-check. I'm pretty sure the
- answer's a no.
- 22 REPRESENTATIVE PETRI:
- The last area of questioning, on Titan,
- on your contract with Titan, do you know how long
- 25 Titan obligates your buses once the ad has been

01 approved? Let me give you an example. Let's say that

- 02 I have a new shoe that's going to make a superstar in
- 03 basketball. Could I go to Titan and get a long-term
- 04 contract?
- 05 MS. MOORE:
- Of It depends on what you want. We have
- 07 some long running ads than others. Some of them are
- 08 30 days. Some might even go longer. So it depends on
- 09 the package that you're obtaining through Titan.
- 10 REPRESENTATIVE PETRI:
- Do you know whether if this legislation
- 12 became law, whether there would be any potential
- 13 breach of contract issues with those advertisers who
- 14 have committed through Titan or maybe they had a three
- 15 to five year term where they can advertise their
- 16 product on your bus, and if so, who would suffer the
- 17 breach of contract? Would that be Titan or would that
- 18 be SEPTA? Obviously SEPTA would lose revenue or can
- 19 be subject to some other punitive type action?
- MS. MOORE:
- I will double-check to see if there's
- 22 anything about breach law, but I will tell you, our
- 23 history has been, if our agent has breached, we have
- 24 breached because that's a lawsuit, if there's a
- lawsuit. But I will double-check and get back to you.

| 01 | REPRESENTATIVE PETRI:                                  |
|----|--|
| 02 | Yes. If you would check it, because I                  |
| 03 | think that's important to know if we're going do       |
| 04 | something in a timely sense, too. I don't personally   |
| 05 | think it would be fair to have you suffer not only the |
| 06 | loss of revenue, but perhaps, punitive measures if, in |
| 07 | fact, you would be subject to a breach of contract     |
| 80 | because of a long-term commitment. Thank you.          |
| 09 | MS. MOORE:   |
| 10 | I will double-check and confirm a                      |
| 11 | termination or an expiration date of the Titan         |
| 12 | contract.  |
| 13 | REPRESENTATIVE DONATUCCI:                              |
| 14 | Thank you, Representative Petri. I want                |
| 15 | to welcome Representative Brennan and I want to        |
| 16 | recognize Representative Beyer.                        |
| 17 | REPRESENTATIVE BEYER:                                  |
| 18 | Thank you, Mr. Chairman. Good morning.                 |
| 19 | MS. MOORE:   |
| 20 | Good morning.  |
| 21 | REPRESENTATIVE BEYER:                                  |
| 22 | I was going to ask all of the questions                |
| 23 | that were previously asked. How much of SEPTA's        |
| 24 | advertising space is left for public service           |
| 25 | announcements? And what I mean by that is, how much    |

| 01 advertisin | g space | has SEPT | A donated | to | non- | profits |
|---------------|---------|----------|-----------|----|------|---------|
|---------------|---------|----------|-----------|----|------|---------|

- 02 throughout the Philadelphia area who need to get their
- 03 message out to many shelters, food banks, all of that?
- 04 MS. MOORE:
- 05 We are in partnership with some non-
- 06 profits, where they --- for space allowed. There are
- 07 certain public service announcements. We are
- 08 prohibited from running a series of donations. We
- 09 don't necessarily call them donations. But if space
- 10 is available, we do make available some of that space.
- 11 It is normally for agencies like United Way, March of
- 12 Dimes or some agencies like that. But we don't
- 13 actively deal with non-profits. They may advertise on
- 14 this space, because we want to make sure all of the
- 15 spaces are sold.
- 16 REPRESENTATIVE BEYER:
- 17 Mr. Chairman, do you entertain an
- 18 amendment to your Bill from me that would require all
- 19 public transportation agencies designate 30 percent,
- 20 50 percent of their advertising space to non-profits?
- 21 REPRESENTATIVE DONATUCCI:
- 22 Well, I'd be open to it, but I believe
- 23 the number of ---.
- 24 REPRESENTATIVE BEYER:
- 25 But it should be one of the requirements

01 that would be left up to the discretion of the --- we

- 02 see those quite often and it occurred to me on the
- 03 tobacco that this would probably be a great
- 04 opportunity to get the messages out. I know we
- 05 require that of the cable industry. I'm not sure why
- 06 it's not required of public transportation. Thank
- 07 you, Mr. Chairman.
- 08 REPRESENTATIVE DONATUCCI:
- 09 Thank you. Representative Pyle?
- 10 REPRESENTATIVE PYLE:
- 11 Thank you, Mr. Chairman and Faye, good to
- 12 see you again. I've been running into Faye, I'm also
- on the Transportation Committee.
- 14 MS. MOORE:
- 15 Last two or three months.
- 16 REPRESENTATIVE PYLE:
- 17 Yes. That question, you're generating a
- half a million dollars here of advertising. Titan's
- 19 people you have contracted to go contract advertisers.
- 20 You also mentioned an internal apparatus you have for
- 21 reviewing these ads.
- 22 MS. MOORE:
- Well, we have internal marketing group,
- 24 and joined here by John McGee (phonetic), but we do
- 25 have an internal marketing group. They work in

- 01 conjunction with Titan.
- 02 REPRESENTATIVE PYLE:
- 03 But before Titan is allowed to contract
- 04 anybody to put advertising on your bus has to pass
- 05 your own internal apparatus?
- 06 MR. MCGEE:
- 07 We review the information before it goes
- 08 on the street. Well, Mr. Chairman comment, please?
- 09 REPRESENTATIVE DONATUCCI:
- 10 Sure.
- 11 MR. MCGEE:
- 12 It sounds to me that this is working and
- 13 you just had a bad ad go off that everybody objected
- 14 to and this is my own little thing. I don't have any
- 15 public transportation where I'm from. The Route 356
- local operation and this is what happens in Western
- 17 Pennsylvania, that would be Freeport, Pennsylvania.
- 18 Mr. Chairman, I quess what we, and I don't know how to
- 19 ask it properly, is how did this one ad slip through?
- 20 And you have given us no example of this ad. I don't
- 21 even know what it looks like. You know, I got to ask,
- 22 at what point is there a fail safe? What were you
- going to do to keep, I don't know, the ---?
- 24 MS. MOORE:
- Well actually, the First Amendment, don't

01 you think you're going to have to avail them the

- 02 opportunity to advertise, as well. But internally, I
- 03 think the biggest error that occurred in this case is
- 04 the Colt 45, the fact that it probably is a little
- 05 stronger than a beer or something else, and you didn't
- 06 quite understand or appreciate the gravity of the Colt
- 07 45.
- 08 REPRESENTATIVE PYLE:
- O9 This ad I understand was offensive in
- 10 that what?
- 11 MS. MOORE:
- 12 Well, I think it was primarily because it
- 13 was Colt 45. It was nothing that they believe that it
- 14 was targeted more to youth, even though it really
- 15 caricatures ---.
- 16 REPRESENTATIVE PYLE:
- 17 Mr. Chairman, is it aimed at youth?
- 18 REPRESENTATIVE DONATUCCI:
- I thought so.
- 20 REPRESENTATIVE PYLE:
- Okay. I'm just trying to ---
- MS. MOORE:
- 23 And when that was pointed out to us, we
- looked at it a different way and we didn't necessarily
- 25 agree that it was aimed at youth, but we did say there

01 could be a possibility and that's when we made the

- 02 determination to pull it.
- 03 REPRESENTATIVE PYLE:
- 04 I'm fine with you covering the bus, but
- 05 leave the license plate showing and covered the rest
- 06 of it. I'm fine with it. Thank you, Mr. Chairman.
- 07 REPRESENTATIVE DONATUCCI:
- O8 Thank you. I just want to get the point
- 09 across, being a Southeastern Pennsylvania legislator,
- 10 being a Philadelphia legislator, Representative Pyle,
- 11 that's what we get, you know. Southeastern
- 12 Pennsylvania we don't care not so much as
- 13 Representative Pyle. Some legislators attitude is you
- don't need a system. We don't need SEPTA. We need
- 15 SEPTA in our district and we need the heat for it
- 16 every day in Harrisburg. Rick knows that. And you
- 17 know, it's not regional SEPTAs. It's the Philadelphia
- 18 transit system. You know, they don't come down and
- 19 say, well, Southeastern Pennsylvania is my county.
- 20 It's Philadelphia County. So you can understand the
- 21 pressure that we get as a delegation from
- 22 Philadelphia, Southeastern Pennsylvania for SEPTA.
- 23 And it really upsets me when I see what I see, and
- 24 that's why I feel strongly the way I do. I hear the
- 25 horror stories of kids drinking and getting killed,

| 01 | and | Ι | can' | t sit | back | and | just | have | SEPTA | or | an | ÿ |
|----|-----|---|------|-------|------|-----|------|------|-------|----|----|---|
|----|-----|---|------|-------|------|-----|------|------|-------|----|----|---|

- 02 transit authority come here in Harrisburg, Allegheny
- 03 County advertising liquor that's aimed towards
- 04 children. SEPTA's attitude, but it was aimed towards
- 05 children. On that note, I'll turn it over to
- 06 Representative O'Brien.
- 07 OFF RECORD DISCUSSION
- 08 REPRESENTATIVE O'BRIEN:
- 09 Thank you, Mr. Chairman. Here in
- 10 Philadelphia and, I believe, Allegheny County we have
- 11 a surcharge on alcohol beverages. Now, let me ask
- 12 you, revenue that is derived from advertising alcohol
- on the buses is that going to a general fund or is
- there some dedicated purpose for that?
- MS. MOORE:
- 16 It goes within the general fund.
- 17 REPRESENTATIVE O'BRIEN:
- 18 It does?
- MS. MOORE:
- 20 Right.
- 21 REPRESENTATIVE O'BRIEN:
- Now, what's the process? As the
- 23 Chairman said, you got beat up pretty good. But we
- 24 not only got beat up pretty good from the General
- 25 Assembly, but through some cost cutting moves that

- 01 essentially enacted, specifically transfer. We got
- 02 beat up pretty good back here at home, too. Now, I
- 03 would like to ask if, perhaps, Chairman, if this Bill
- 04 does not make its way to the General Assembly,
- 05 perhaps, you can consider taking some of the revenue
- 06 from this city and putting it towards the general
- 07 good. Thank you.
- 08 REPRESENTATIVE DONATUCCI:
- 09 Thank you, Representative O'Brien. You
- 10 know, I've listened to Representative Pyle talk about
- 11 the last budget and getting beat up. But I got to
- 12 also tell Representative Pyle that I remember 10, 15
- 13 years ago, going back a little while, when we put the
- 14 gas tax on those five counties and Philadelphia paid
- 15 for SEPTA we thought it was going to be the cure.
- 16 You would never have to ask for another penny for
- 17 SEPTA. So this is not my first beat up. I have scars
- 18 all over my body from SEPTA. But on that note, ---.
- MS. MOORE:
- Thank you for your scars.
- 21 REPRESENTATIVE DONATUCCI:
- 22 On that note, I'll turn it over to
- 23 Representative Santoni.
- 24 REPRESENTATIVE SANTONI:
- Thank you, Mr. Chairman. Thank you for

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01 your testimony. In Berks County we do actually take a
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- 02 lot of time on buses and stuff. There is no question
- 03 here. And again, some of the questions I had were
- 04 answered. I'm just concerned about what we just went
- 05 through about --- with regards to the transportation
- 06 issue, and I'm not on the Transportation Committee, so
- 07 I fought that battle hard and then others up here are
- 08 also committed. But we're going to try to --- you're
- 09 going to receive your revenue. We're heading right
- 10 back where we were back in the beginning of the
- 11 summer. But I know we've been talking about a number
- of different scenarios and I guess my question goes
- 13 back to the policy utilized and excepted advertising,
- 14 et cetera. And some people are offended by the
- 15 alcohol advertisements. Now, in your policy, do ---
- some people might be offended when a clothing store
- 17 has a line of new spring bikinis coming out and they
- 18 come to you for advertising. What about a Viagra
- 19 commercial? How do you decide what to use, what to
- 20 turn down? You talked about the First Amendment, I
- think that's a extreme example, but that's just one
- 22 way to kind of --- in your meetings that you have, how
- 23 do you go about deciding?
- 24 MS. MOORE:
- I'll give you the high level answer. If

- 01 I put up the screen and there are items that they
- 02 question, they ran around these market people, we look
- 03 at a creative to see, a final check and balance to our
- 04 attorneys for constitutional --- if we say no, we'll
- 05 give you a new challenge. We haven't even had
- 06 something put on our system because of the first
- 07 amendment, where it has been proven, been sued,
- 08 tested, they prevailed. And we do what we have to, to
- 09 put half of that to start advertising for us.
- 10 REPRESENTATIVE SANTONI:
- 11 Thank you, Mr. Chairman.
- 12 REPRESENTATIVE DONATUCCI:
- 13 Thank you, Representative Santoni. Any
- 14 other questions? I see none. Thank you for your
- 15 frank testimony and I believe there were a couple of
- 16 questions that you were going to get back to us on?
- 17 MS. MOORE:
- 18 Yes. And thank you all for the major
- 19 efforts in Harrisburg.
- 20 REPRESENTATIVE DONATUCCI:
- 21 Thank you. I have no problems, except
- 22 that any time I did call Rick 99 out of 100 times were
- 23 resolved, but this is just over the line. Thank you.
- MS. MOORE:
- Thank you very much.

| 01 | REPRESENTATIVE DONATUCCI:                             |
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| 02 | Our next witness is Dave Jernigan,                    |
| 03 | Executive Director of the Center on Alcohol Marketing |
| 04 | and Youth.  |
| 05 | MR. JERNIGAN:   |
| 06 | Thank you very much for having me. I am               |
| 07 | David Jernigan, the Executive Director of the Center  |
| 08 | on Alcohol Marketing and Youth at Georgetown          |
| 09 | University. And I just want to begin by reminding us  |
| 10 | of the problem that we're facing. These are national  |
| 11 | figures from the surveys of 8th through 12th graders  |
| 12 | that the federal government does every year. Looking  |
| 13 | at trend over the last 15 years, despite tremendous   |
| 14 | efforts to reduce underage drinking, basically we've  |
| 15 | made some progress with the boys, but we got very     |
| 16 | little progress with girls. This is the National      |
| 17 | Survey on Drug Use and Health.                        |
| 18 | Twenty (20) year olds tells a slightly                |
| 19 | different story. According to that survey, actually   |
| 20 | the bingeing rates are going up, but again, the       |
| 21 | problem is worse among girls than among boys. The     |
| 22 | girls rate is going faster than the boys. About 11    |
| 23 | million young people in the U.S. report drinking in   |
| 24 | the last month. About seven million reported binge    |

drinking, that's five more drinks on a single occasion

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01 within two hours. Every day 5,200 kids in the U.S.
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- 02 start drinking. The average age for the first drink
- 03 is about 14. It hasn't changed much and this is a
- 04 problem. The earlier young people start drinking the
- 05 worse the consequences. According to the Surgeon
- O6 General, young people who start drinking before age 15
- 07 are five times more likely to develop alcohol problems
- 08 than those who wait until they're 21. Four times more
- 09 likely to become addicted, 11 times more likely to be
- in physical fights after drinking, 12 times more
- 11 likely to suffer from other unintentional injuries,
- 12 like falls. Roughly 5,000 deaths a year of people
- under the age of 21 as a result of underage drinking,
- 14 according to the Surgeon General.
- 15 What role does alcohol advertising play
- in this? When the Federal Trade Commission looked at
- 17 the issue in 1999, they concluded that while many
- 18 factors influence an underage person's drinking
- 19 decisions, including parents, peers and the media,
- 20 there's reason to believe that advertising plays a
- 21 role. Since 1999, there's been more reason to believe
- that in 1998 the National Institute on Alcohol Abuse
- 23 and Alcoholism funded a series of longitudinal long-
- 24 term studies following cohorts of young people and
- 25 measuring their exposure to alcohol advertising and

01 marketing in various forms and then looking at the

- 02 impact on their drinking behavior controlling all
- 03 sorts of other factors.
- 04 What those studies have uniformly found
- 05 is that the more young people are exposed to alcohol
- 06 advertising and marketing in various forms the more
- 07 likely they are to drink. Certainly it's not the only
- 08 factor, but it is a significant factor that they use
- 09 in drinking decisions. One of these that has an
- 10 impact is outdoor advertising, which is what we're
- 11 talking about here at this hearing recently. Research
- in Chicago looked at all other advertising within
- 13 1,500 feet of 63 Chicago schools and then surveyed
- 2,500 sixth grade students from those schools two
- 15 years later. Exposure to the ads around the school
- 16 was associated with intentions to drink, even among
- 17 non-drinking students, suggesting that those that who
- 18 are not getting to the alcohol are affected by alcohol
- 19 advertising, as well as the drinkers themselves.
- Other studies have also found that the
- 21 exposure to the alcohol advertising actually
- 22 translates through to measurable increases in underage
- 23 drinking. The largest of these studies, which was a
- 24 study at the University of Connecticut, found that for
- 25 every additional ad over an average of about 23 a

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01 month those that were exposed to them drank one
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- 02 percent more. For every additional dollar per capita
- 03 spent on alcohol advertising in their media market,
- 04 they said that they drank three percent more.
- The underage youth alcohol market is
- 06 substantial and underage drinking accounts for between
- 07 11 and 20 percent of the alcohol consumed. The 20
- 08 percent was published in the Journal of the American
- 09 Medical Association. And the drinking young people do
- 10 is heavy drinking. More than 90 percent of the
- 11 alcohol consumed by underage drinkers is drunk when
- 12 the drinker is having five more drinks at a sitting,
- 13 the usual, usually within two hours. All right.
- 14 The main way that young people are
- 15 protected from alcohol advertising is through self-
- 16 regulation by the alcohol companies themselves.
- 17 You've heard a little bit about SEPTA's self-
- 18 regulatory efforts. Let me tell you a little bit
- 19 about the industry's efforts. I want to focus on beer
- and distilled spirits because they are by far the
- 21 largest advertisers and just show you some provisions
- 22 from their codes and some examples of recent
- 23 advertising.
- 24 The Beer Institute code says Beer
- 25 advertising and marketing materials should not claim

01 or represent that individuals cannot obtain social,

- 02 professional, educational, athletic or financial
- 03 success or status without beer consumption. But if
- 04 you're longing for a first date to go smoothly you
- 05 should drink Heineken Premium Light and of course it
- 06 will also help seduction happen anywhere. The Beer
- 07 code also says that marketing materials should not
- 08 portray persons lacking control over their behavior,
- 09 movement, or speech as a result of consuming beer, or
- in any way suggest that such behavior is acceptable.
- 11 TELEVISION COMMERCIAL PLAYED
- MR. JERNIGAN:
- 13 That aired on the Super Bowl in 2006 and
- 14 advertising and marketing materials should not contain
- 15 graphic nudity, but can have a lot of bottle caps.
- 16 But the Distilled Spirits Council DISCUS
- 17 code says beverage alcohol advertising and marketing
- 18 materials should not degrade the image, form or status
- of women, men or any ethnic, minority, sexually
- 20 oriented, religious or other group. This
- 21 advertisement was the subject of a protest to the
- 22 DISCUS's Code Board Review. The DISCUS Board said
- 23 Svedka Vodka is not a member of DISCUS and so they
- 24 simply said we like their advertising. The code also
- 25 says that ads should not depict situations where

01 beverage alcohol is being consumed excessively or in

- 02 an irresponsible manner and it should not portray
- 03 persons in a state of intoxication.
- 04 TELEVISION COMMERCIAL PLAYED
- 05 MR. JERNIGAN:
- Now, that has played 559 times last June.
- 07 There was a complaint from the Center for Science in
- 08 the Public Interest. The producer of Bailey's said
- 09 that the form of this Irish Cream was a time for a 15
- 10 year old to get surveyed and this 15 year old to
- 11 report also a period of superimposed text in the
- 12 advertisement. I'm sure you all saw that down in the
- 13 right-hand corner. No? And with the alcohol content
- 14 at 17 percent, the amount of Bailey's put in the ice
- 15 bucket was less than standard as defined in the
- 16 guidelines. The Code Review Board disagreed. The add
- 17 was pulled. They felt that it did create an
- 18 impression. However, they didn't think that anybody
- 19 appeared intoxicated in the advertisement. The
- 20 gentleman with the ice cubes was just extraordinarily
- 21 uncoordinated. The ad was revised and it was re-
- 22 released with the young man pouring the Bailey's into
- 23 a jigger that was on the table and then pouring a
- 24 small amount of alcohol into the large ice bucket and
- 25 then inserting a straw into the ice bucket and

01 inserting a straw into the ice bucket, which strains

- 02 credulity as to whether he could've actually drank the
- 03 alcohol with a straw, but nonetheless, it was re-
- 04 released and continued to play last year.
- These are some examples of the content of
- 06 alcohol advertising. You've also heard of alcohol
- 07 refined advertising, Colt 45 and a number of things.
- 08 And I can talk to you more about that if you want, but
- 09 there's a huge problem with content and regulating
- 10 content areas. First Amendment issues is highly
- 11 subjective and I can turn to the judgments made. Our
- 12 center started in 2002 based on the public health
- 13 premise that if we were going to reduce underage
- drinking, we had to have an approach that rested on
- 15 two pillars, reducing young people's access to alcohol
- and reducing the appeal of alcohol to young people.
- 17 To provide public health messages about underage
- 18 drinking, but also limiting alcohol advertising impact
- 19 by reducing youth exposure to it. Our bright idea was
- 20 to try to replace this debate over content, this
- 21 highly subjective debate, with a more objective debate
- over placement. Where the ads are being placed and
- 23 who the audience is.
- 24 So what we've done is we've subscribed to
- 25 the industry-standard databases like Nielsen,

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01 Arbitron, et cetera. Using those databases, we can
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- 02 actually identify where the ads were and exactly who
- 03 the audience for the advertising was, and these were
- 04 some of our findings. In magazines, in 2005, compared
- 05 to adults 21 and over, youth ages 12 to 20 saw 7
- 06 percent more beer ads per capita, 19 percent more ads
- 07 for malternatives and alcopops, like as Skyy Blue and
- 08 53 percent fewer wine ads, which suggests that there
- 09 are channels where the industry can advertise if they
- so choose and not so overexposed to the young people.
- 11 The overwhelming majority of youth exposure, 81
- 12 percent of it comes in magazines where young people
- 13 are statistically more likely to be in readership than
- 14 adults at the legal drinking age.
- In 2004, we published an article in the
- 16 Archives of Pediatrics and Adolescent Medicine. We
- 17 looked at girls versus boys exposure in magazines and
- 18 found that the girls were substantially more over
- 19 exposed compared to women than the boys were to men,
- 20 even though boys overall exposure to alcohol
- 21 advertising is higher than girls. On TV in 2005 there
- were more than 300,000 alcohol product commercials.
- 23 Young people were more likely to have seen about 20
- 24 percent of them. That is about 20 percent are placed
- where young people are more likely to be the audience

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01 than adults. This figure has remained consistent in
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- 02 the five years that we've been monitoring. At the
- 03 same time, over that five year period, the number of
- 04 alcohol ads on television seen by the average 12 to 20
- 05 year old has increased by more than 40 percent. An
- 06 increasing amount of this exposure comes from
- 07 distilled spirits advertising on cable television. In
- 08 Philadelphia, about 22 percent of the ads were on
- 09 programs more likely to be seen by youth than by
- 10 adults, and examples of programming on which the ads
- 11 were placed were 106 & Park on BET, Strip Search, I
- 12 Love the 90s Part Deux and Hogan Knows Best on VH1.
- On the radio, we reported the MMWR in
- 14 2006. We analyzed a sample of about 67,000 airings
- 15 for the 25 leading alcohol brands. We found that 14
- 16 percent of them were actually in violation of the
- industry's own voluntary placement standard and that
- 18 nearly half, 49 percent, were on programming to
- individuals more likely to be listening to than
- 20 adults. Those ads were responsible for about 71
- 21 percent of exposure.
- We've looked at the internet. We were
- able to get data on the last six months of 2003 for 55
- 24 alcohol company websites. They had traffic from
- almost 700,000 underage youth on those sites in that

- 01 period. We only assessed in-depth visits that stuck
- 02 out on the so called age verification screens. The
- 03 content on these sites were things that tends to be
- 04 highly youth-oriented, with things like alien blast a
- video game, air hockey, mix your own music, downloads
- 06 of various kinds, send humorous postcards to your
- 07 friends and so on.
- 08 We've looked at the exposure on
- 09 minorities. In the context of young people being more
- 10 exposed than adults to this kind of advertising,
- 11 minority are even more exposed than the rest of the
- 12 youth. For instance, in 2004, Hispanic youth were
- 13 exposed to 20 percent more alcohol advertising in
- 14 English-language magazines than were youth in general.
- 15 And they heard more radio advertising than other youth
- in 7 of the top 20 markets by the Hispanic population.
- 17 American youth were exposed to 34 percent more alcohol
- 18 ads in national magazines and more radio advertising
- 19 for alcohol in six of the top ten markets by
- 20 population.
- Now, the industry has come back and said,
- 22 well, we do all this wonderful responsibility
- 23 advertising. Gee, it's really not fair, you know.
- 24 TELEVISION COMMERCIAL PLAYED
- MR. JERNIGAN:

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01
                In public health, we call that a bit of a
02
     mixed message. If you want to designated driver, you
03
      should have highjack subway car. Nonetheless, we
04
      surveyed this kind of advertising to the same local
05
      schools that we used for the product advertising from
06
      2001 through 2005. Young people were 239 times more
07
      likely to see an industry ad for products than an
80
     alcohol industry ad about underage drinking.
09
                The bottom line, whether intentional or
     not, and we don't have anything that says this is
10
11
      intentional, beer and distilled spirit industry
     practices pervasively over-expose youth to alcohol
12
     advertising. The wine case shows it doesn't have to
13
     be this way. And I should say that I'm only talking
14
15
     about a small subset of marketing in this presentation
16
      so far. Other areas where young people are exposed to
17
      include product placement sponsorship, Spring Break
18
     marketing and campus marketing, point of marketing,
     point of purchases, and so on.
19
                What's happening about this? In 2003,
20
     Congress, Commission, and the National Research
21
22
     Council, and Institute of Medicine came back with a
23
      comprehensive report on what should be done to reduce
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underage drinking. On this issue, the IOM said there

should be a national media campaign. The federal

24

01 government should monitor underage exposure to alcohol

- 02 advertising, as my organization has been doing, and
- 03 the industry needs to move towards a 15 percent
- 04 maximum for youth composition of audiences for its
- 05 advertising.
- Of This issue about maximum or placement
- 07 standards has been going on since 1999 when the
- 08 Federal Trade Commission said the industry should move
- 09 25 percent to 30 percent. At that point, they had a
- 10 50 percent standard that covered exactly 1 percent of
- 11 television programming. In 2001, they moved to 30
- 12 percent. In 2003, the brewers and distillers moved to
- 13 30 percent as well. The Institute of Medicine said
- 14 actually they should go to 25 percent immediately and
- 15 eventually move towards this 50 percent standard. In
- 16 2006, 20 of the state Attorneys General wrote to the
- 17 Federal Trade Commission to ask them to explore with
- 18 the industry, moving the standard from 30 to 15
- 19 percent. In 2007, Beam Global Spirits, the second
- 20 largest marketer in the U.S. and the fourth largest in
- 21 the world, announced it would adopt a 25 percent
- 22 standard and a 15 percent annual aggregate average for
- 23 youth audience of its advertising by brand and by
- 24 medium.
- 25 Why 15 percent? According to the

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National Household Survey, there's some drinking
01
02
     before age 12, but age 12 is the age when drinking
     really starts to take off. Twelve (12) to 20 year
03
04
     olds are the group at risk, and they are roughly 15
05
     percent of the population. That's the population
06
      exposed to magazines and radio. Thirteen (13) percent
07
      of the population, that's the TV population. But the
80
      industry standard basically allows the group most at
09
     risk to be double exposed to alcohol advertising.
10
                There has been some progress. The moving
11
      to 30 percent has caused reduction of youth exposure
      in magazines, but it has been countered by the
12
      enormous increase on television, particularly of
13
     distilled spirits. We estimate that if they were to
14
15
     adopt this 15 percent standard, we did a stipulation,
16
     we moved all the alcohol advertising in the first ten
     months of 2004 to below 15 percent programming. We
17
18
     had the youth exposure drop by 20 percent and the
19
      industry would have saved between 7 and 8 percent of
20
      its expenditures. According to econometric study
21
     published in Health Economics last year, a 28 percent
22
      exposure to alcohol --- decrease in exposure to
23
     alcohol advertising would lead to between a 4 and 16
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percent drop in monthly youth drinking and an 8 to 33

percent drop in youth binge drinking.

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01
                The Surgeon General has said that the
02
      alcohol industry has a public responsibility for its
03
     marketing of its product and that placements should
04
     not disproportionately expose youth to messages about
05
     alcohol, and the Surgeon General also said that
06
      independent monitoring is necessary. Congress has
07
     unanimously and President Bush signed it into law last
80
     December the Sober Youth on Preventing Underage
     Drinking Act, or the STOP Act, is only authorizing
09
10
      legislation, but it does many annual reports on
11
      underage drinking, including information on race and
     youth exposure and discourages alcohol us in the mass
12
     media. At this point, it is largely unfunded in
13
14
     Congress.
15
                At the state level, there are a number of
      things that have happened. Connecticut banned all
16
17
     alcohol signage except at point of purchase at
18
     Renschler Field, the new University of Connecticut
      stadium. Here in Philadelphia, the city council
19
20
     wanted to ban alcohol advertising on bus shelters that
      are controlled by the city. And according to numerous
21
22
     First Amendment opinions, the state can do that. It's
23
     not a First Amendment issue if it's a state-funded
     activity. In Maine, they have moved to reclassify
24
     youth-oriented alcopops and alcoholic energy drinks,
25
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01 giving them a higher tax rate. In Ohio, the state

- 02 took the industry's voluntary 500 foot limit on
- 03 billboard placements in proximity to schools,
- 04 playgrounds and churches and put it into state law so
- 05 it could be enforced.
- Of It is extremely heartening that here in
- 07 Philadelphia and here in Pennsylvania and other states
- 08 people are examining and acting on this important
- 09 public health issue. Our Center will begin work at
- 10 the end of this year. An ongoing spotlight on
- 11 industry activities produced by the kind of monitoring
- 12 that's been recommended by the Surgeon General and the
- 13 Institute of Medicine as crucial. And the Center for
- 14 Disease Control have already worked with us on some of
- this and hopefully Congress will support them to
- 16 continue this important work.
- Without this attention, the situation is
- 18 likely to continue as it has been, with our children
- 19 surrounded by alcohol advertising in the magazines
- 20 they read, the music they listen to, the movies they
- 21 watch and of course the places they go on vacation.
- 22 It's our belief that clear and enforceable standards
- 23 for alcoholic beverage advertising can allow for
- 24 legitimate business activity while protecting our
- 25 children from predatory marketing practices. We can

01 do a better job of protecting our children from

- 02 advertising for alcohol, the industry can do a better
- job and we will believe our children deserve better.
- 104 Thank you very much for the opportunity to testify.
- 05 REPRESENTATIVE DONATUCCI:
- Of Thank you, Dave. Your testimony was
- 07 unbelievable, very explicit. I seen the --- this is
- 08 not my first hearing. Some of your commercials I've
- 09 seen, other commercials I've not seen, so I just want
- 10 to make the Committee know, whose never been to a
- liquor hearing, that these are just some of them.
- 12 There's more out there, a lot more out there. On that
- note, I want to turn it over to Representative Pyle
- 14 who has a few questions.
- 15 REPRESENTATIVE PYLE:
- 16 Actually, Mr. Chairman, I only speak on
- 17 behalf of people who do have problems operating ice
- 18 tongs and ice cubes. I tend to just grab ice out of
- 19 the bucket. I did not take that the same way you're
- 20 considering it. I mean, Bailey's --- should we be
- 21 advertising in young magazines with illustrations?
- 22 Probably not. I'm just curious having done numerous
- 23 studies myself as a Sociologist, an exposition to
- 24 alcohol, drugs, you know, teenage sex, all that. I
- 25 mean, we covered the gamut pretty much. What is your

01 standard for what is accepted and what is not? I

- 02 mean, you have to let them advertise, but what point
- 03 do you draw the line? Apparently the Chairman here
- 04 found the Colt 45 add egregious.
- 05 MR. JERNIGAN:
- 06 I'd like to show you that Colt 45 add and
- 07 you can make that assessment yourself. The point
- 08 here, though, is that steady subjective content
- 09 standards sets us into an extremely difficult area for
- 10 decisions to be made. Reasonable adults can disagree
- on the contents of these, and that's why the Surgeon
- 12 General and the Institute of Medicine have both come
- down on the side of, let's do what we can about where
- 14 these things take place. Marketing is a bubble. It's
- 15 a swishy bubble. If you press in one area, it's
- 16 likely that it will protrude out in another area. And
- so the point is, let's look at every place where we
- 18 could reasonably reduce youth exposure to this kind of
- 19 advertising.
- 20 Now, here in Philadelphia, I think the
- 21 decision was because 26,000 kids were using the buses
- 22 every day to go to school, that it was a reasonable
- 23 thing to get rid of the advertising on the bus
- 24 shelters. It is a question of looking everywhere we
- 25 can and well, preserving the industry's right to

01 advertising its products to a legal age audience.

- 02 What are reasonable steps that can be taken to reduce
- 03 youth exposure to advertising?
- 04 REPRESENTATIVE PYLE:
- 05 Thank you.
- 06 REPRESENTATIVE DONATUCCI:
- 07 Any other questions? Representative
- 08 Santoni?
- 09 REPRESENTATIVE SANTONI:
- Thank you, Mr. Chairman. Thank you, Dr.
- 11 Jernigan. I appreciate your testimony. There's some
- 12 good stuff in there. I'm paging through some other
- 13 --- we get a lot of information and some people tell
- 14 us one thing and some people tell us another and it's
- 15 always confusing as to who to believe. Your testimony
- is very extensive and I was looking at some other
- 17 testimony while you were speaking from Titan
- 18 Worldwide, from a Dr. David Hanson, Professor Emeritus
- 19 of Sociology at the State University of New York at
- 20 Potsdam. There's a lot of information that has been
- 21 provided to us today. It says a study by the Federal
- 22 Trade Commission found that there's no reliable basis
- 23 to conclude that alcohol advertising significantly
- 24 affects consumption, let alone abuse. And a United
- 25 States Senate Subcommittee reported in the

01 Congressional Record that it could not find evidence

- 02 to conclude that advertising influences non-drinkers
- 03 to begin drinking or to increase consumption. Another
- 04 report from the U.S. Department of Health and Human
- 05 Services, a University of Texas Study, et cetera, et
- 06 cetera doesn't agree with what you're saying.
- 07 MR. JERNIGAN:
- O8 The dates on those studies, the Federal
- 09 Trade Commission you're referring to I believe is from
- 10 1985. I show they're both from the Federal Trade
- 11 Commission position in 1999. The longitudinal studies
- where up until the mid 1990's was we didn't have
- 13 research that followed groups of young people over
- 14 time, measured their exposure to the advertising and
- 15 measured their drinking behavior. We did have some
- 16 studies that looked at their drinking intentions, plus
- 17 studies. Those studies suggested that the advertising
- 18 was influencing their intention. This was in 1998
- 19 National Institute of Alcohol Abuse and Alcoholism
- 20 funded this group of research groups. They funded
- 21 four different groups to undertake longitudinal
- 22 studies. All of those groups have now reported
- 23 research. All of them have found, as have other
- longitudinal studies, have found that exposure to the
- 25 advertising, as well as to other forms of alcohol

01 marketing, in films alcohol marketing is one of the

- 02 promotional items at beer concession stands, et
- 03 cetera, that all of these have statistically
- 04 significant relationships with youth drinking behavior
- 05 subsequently.
- 06 REPRESENTATIVE SANTONI:
- 07 Admittedly, I didn't look at the dates.
- 08 I just was paging through this and looking at ---.
- 09 MR. JERNIGAN:
- 10 As do many others.
- 11 REPRESENTATIVE SANTONI:
- 12 Thank you very much. Thank you, Mr.
- 13 Chairman.
- 14 REPRESENTATIVE DONATUCCI:
- 15 Thank you. Is there any other questions?
- 16 Seeing none, Doctor, I will thank you for your
- 17 testimony. It was very helpful, and thank you again.
- 18 MR. JERNIGAN:
- 19 Great. Thanks very much for the
- 20 opportunity.
- 21 REPRESENTATIVE DONATUCCI:
- We've had one other from May, she won't
- 23 be here today, but we also have a Reverend Brown who
- 24 would like to speak for a few minutes. Reverend
- 25 Brown, would you like to come up?

| 01 | REVEREND BROWN:  |
|----|--|
| 02 | Sure.  |
| 03 | REPRESENTATIVE DONATUCCI:                              |
| 04 | Reverend, can you give us your full name               |
| 05 | and who you represent?                                 |
| 06 | REVEREND BROWN:  |
| 07 | I'm Reverend Jesse Brown. I'm also part                |
| 08 | of the National Association of African-Americans for   |
| 09 | Positive Imagery and my office was also, at one time,  |
| 10 | the field office for Pennsylvania was with the Center  |
| 11 | up until a couple years ago. As you know, we continue  |
| 12 | to monitor the alcohol advertising on SEPTA and public |
| 13 | transportation systems for seven years and we were     |
| 14 | part of the group responsible for getting that off of  |
| 15 | there. And just as soon as we finally got it off of    |
| 16 | the bus shelters with the city, of course, the Septa   |
| 17 | Board had voted to put it back on the SEPTA system.    |
| 18 | The argument that we used in the                       |
| 19 | beginning still hold true today. The young people,     |
| 20 | and of course now even more so, the young people now   |
| 21 | have the right to go to school using the SEPTA system  |
| 22 | without charge, to go to and from. But the point is    |
| 23 | that alcohol companies cannot do without these kids    |
| 24 | and they have acted like children themselves in their  |
| 25 | marketing practices, and that is that they are willing |

01 to test the limits on the alcohol marketing. It's

- 02 unfortunate that I literally did not learn about this
- 03 hearing until 45 minutes ago and SEPTA came right down
- 04 here to talk about this. But I had been monitoring
- 05 the marketing and, in fact, particularly, the alcohol
- 06 advertising that has been on SEPTA for the last year
- 07 or so that I wish I had the opportunity to provide for
- 08 you. I think we only have about two of them at the
- 09 current moment, and it's currently running on the
- 10 system. And I also of course joined the chorus of
- 11 those who oppose the Colt 45 advertisement that was
- 12 --- that went out on the system and finally has been
- 13 removed.
- I don't want to revisit this issue over
- and over again with the alcohol industry on our public
- 16 transportation system. We keep coming back to this
- 17 whether it's in this hearing room or whether it's in a
- 18 separate boardroom or whether it's in city council,
- 19 with the same charge of the alcohol companies
- 20 advertising to kids, and they're using our public
- 21 system in order to do that. We need to cut it out
- 22 altogether and this kind of legislation moves us in
- 23 that direction to make sure that happens. And of
- 24 course for me, even after we get it off of SEPTA
- 25 again, we hope that this would be a more permanent

01 situation, not something that can be reversed in a

- 02 moments notice because a few board members change
- 03 because somebody wants to go back to advertising
- 04 alcohol on the system. Our kids need to be protected.
- 05 We're responsible for that. The family needs to be
- 06 protected. We're responsible for that, and if we
- 07 don't pick up our responsibility, then --- we do what
- 08 is required of us, then we become part of the problem
- 09 rather than part of the solution in our neighborhoods
- 10 and communities on these issues.
- 11 And I hope that we go ahead and make this
- 12 move fairly soon and you'll see a continuous need to
- 13 press for elimination of alcohol advertising on
- 14 billboards and out of the venues that they are using
- 15 at this current time to target kids. Thank you.
- 16 REPRESENTATIVE DONATUCCI:
- 17 Thank you, Reverend for your work and
- 18 your testimony. Are there any questions? Seeing
- 19 none, Reverend, thank you. We have one more witness,
- 20 Karen Warrington from Congressman Brady's office.
- 21 Good morning.
- MS. WARRINGTON:
- 23 Good morning. I am Karen Warrington,
- 24 Director of Communications in the office of
- 25 Congressman Robert Brady, and I am here to offer

- 01 testimony on behalf of the Congressman.
- 02 As you may know, in July of this year,
- 03 Congressman Brady asked SEPTA Chairman Pasquale T.
- 04 Deon to reconsider the wrapped ads of Colt 45 Malt
- 05 Liquor on SEPTA buses. In a letter to the Chairman,
- 06 the Congressman said, given our rising epidemic of
- 07 violence, your promotion of especially dangerous malt
- 08 liquor is extraordinarily counterproductive. Through
- 09 these ads, SEPTA is effectively condoning malt liquor
- 10 sales and consumption throughout Philadelphia.
- 11 And in a Daily News editorial, in support
- of Congressman's Brady's position, the newspaper
- opined, we give thumbs up to Brady's call against the
- 14 Colt 45 ads. Colt 45 has been called liquid crack.
- 15 It's cheap, highly alcoholic, and has lots of street
- cred in the neighborhoods where violence is a problem,
- in part because it's marketed heavily in poor
- 18 neighborhoods. And while it may seem like tilting at
- 19 windmills to be criticizing any kind of advertising
- 20 message in the 21st century, Brady is right.
- 21 Brady's protest reminds us that everyone
- is involved in the fight against rampant violence.
- 23 The problem is not just guns or criminals, but the
- 24 dropout rates, the truancy rates, the breakdown of the
- 25 family and the lack of jobs, as well as the messages

01 we allow to be plastered on our mass transit system,

- 02 end of quote.
- 03 Early in August, as a result of the
- 04 concerns of Congressman Brady and community pressure,
- 05 SEPTA announced it was pulling the wrapped Colt 45
- 06 ads. However, when making the announcement, a SEPTA
- 07 spokesperson said that Colt 45 ads were on SEPTA buses
- 08 in other forms.
- 09 The Congressman appreciates that the
- 10 Commission is holding this hearing and the leadership
- 11 of Chairman Donatucci. He also supports the proposed
- 12 amendment to the State Liquor Code that would prohibit
- the advertising of alcoholic beverages on public
- 14 transit property. Thank you.
- 15 REPRESENTATIVE DONATUCCI:
- Thank you for your testimony and thank
- 17 the Congressman for his statement. Are there any
- 18 questions? Seeing none, thank you.
- MS. WARRINGTON:
- Thank you.
- 21 REPRESENTATIVE DONATUCCI:
- That concludes this hearing. And before
- 23 we leave, I want to thank all the members. This was a
- long week and everybody hung in there. I want to give
- thanks to all liquor members. Have a good weekend.

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