COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES APPROPRIATIONS COMMITTEE HEARING BUDGET HEARING

STATE CAPITOL MAJORITY CAUCUS ROOM HARRISBURG, PENNSYLVANIA

WEDNESDAY, FEBRUARY 20, 2008, 9:00 A.M.

VOLUME I OF VI

PRESENTATION BY
PENNSYLVANIA HOUSING FINANCE AGENCY

BEFORE:

HONORABLE DWIGHT EVANS, CHAIRMAN

HONORABLE MARIO J. CIVERA, JR., CHAIRMAN

HONORABLE STEPHEN E. BARRAR

HONORABLE STEVEN W. CAPPELLI

HONORABLE H. SCOTT CONKLIN

HONORABLE BRIAN ELLIS

HONORABLE DAN B. FRANKEL

HONORABLE JOHN T. GALLOWAY

HONORABLE WILLIAM F. KELLER

HONORABLE BRYAN R. LENTZ

HONORABLE TIM MAHONEY

HONORABLE KATHY M. MANDERINO

HONORABLE MICHAEL P. McGEEHAN

HONORABLE RON MILLER

HONORABLE JOHN MYERS

HONORABLE CHERELLE PARKER

HONORABLE SCOTT A. PETRI

HONORABLE DAVE REED

HONORABLE DOUGLAS G. REICHLEY

HONORABLE DANTE SANTONI, JR.

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   BEFORE: (cont'd.)
      HONORABLE MARIO M. SCAVELLO
      HONORABLE JOSHUA D. SHAPIRO
2
      HONORABLE JOHN SIPTROTH
3
      HONORABLE DON WALKO
      HONORABLE JAKE WHEATLEY, JR.
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  ALSO PRESENT:
      MIRIAM FOX
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      EDWARD NOLAN
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                                  JEAN M. DAVIS, REPORTER
                                  NOTARY PUBLIC
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CHAIRMAN EVANS: Good morning. The hour of 9 o'clock having arrived, we will convene the House Appropriations Committee meeting.

We have on the agenda first the Pennsylvania Housing Finance Agency.

Mr. Hudson, you know the rule.

MR. HUDSON: Yes; you are going to ask questions.

CHAIRMAN EVANS: The rule is that we go right into the questions. We get to go into it right away; we get to go right away.

MR. HUDSON: Yes, sir, Mr. Chairman.

CHAIRMAN EVANS: I would like to start off by saying that I know how good of a job you have been doing at the agency for a long time.

MR. HUDSON: Thank you.

CHAIRMAN EVANS: But what I'm most interested in is what is happening with HEMAP, and this is your opportunity to obviously tell us and to educate us about what is happening with HEMAP and what is the need, particularly with the market that we are in with foreclosures occurring.

So can you talk a little bit about HEMAP? As I understand it, there's going to be a shortfall, potentially by June 30, and it's something that the

1 members need to know and understand, because I know 2 how important HEMAP is to the State. So do you want to talk a little bit about HEMAP? 3 MR. HUDSON: Yes, sir. CHAIRMAN EVANS: Just describe it. 5 MR. HUDSON: Thank you, Mr. Chairman and 6 members of the committee. 7 In answer to your question, the HEMAP 8 program, as you know, was started in 1983, and I can 9 10 say that for the first year, we've actually broke the 10,000 mark in applications for the current 11 12 environment. 13 The subprime crisis has affected the program. We're seeing more applications across the 14 Commonwealth for HEMAP. Some of those we are able to 15 16 help, a lot of them we cannot help. We did develop a couple of new products, which I will talk about later 17 18 in my testimony. 19 We asked for a \$13 million appropriation for 20 the '08-09 budget year. I think we're in for \$11 million. We are projecting a shortfall that would 21 22 occur before the end of the current fiscal year of 23 about \$1 million to \$1.5 million. 24 Now, the biggest impact that the subprime

crisis has had on the market is that we see that

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decrease in our repayments. Individuals that normally would have an opportunity to refinance, that is no longer available to them.

So as credit has tightened, we're not seeing the amount of payoffs that we would typically under the program. We're down to like 84 loans paid off, which typically that would be around 103, 105 loans, down \$4 million per year annually. So we are seeing an impact with HEMAP.

CHAIRMAN EVANS: Okay.

MR. HUDSON: What we are attempting to do internally within PHFA is to coordinate our efforts with our refi programs for HEMAP applicants.

We are using HEMAP somewhat as a bridge to provide temporary assistance to homeowners so that we can get them refinanced into one of our refinance products at that point in time, but we are seeing a need for an additional appropriation for the program.

CHAIRMAN EVANS: And if that additional appropriation should not occur, tell me what will occur. What will happen?

MR. HUDSON: Well, by law, we have to advertise to close the program down, a 60-day notice in the Bulletin -- the Pennsylvania Bulletin needs to be published -- and then we effectively would have to

cease operation of the program.

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There's always a trickle of funds coming in.

It becomes a question of, how many loans can you do
under the HEMAP program going forward?

Right now, we approve about 2,200 loans annually. Our approval percentage is hovering around the 26-percent level. That has been the same for the last year or two. But we do see that increased need, and just to use that program to help bridge the homeowners until we can get them refinanced actually.

CHAIRMAN EVANS: Thank you.

Representative Mario Civera.

CHAIRMAN CIVERA: Thank you, Mr. Chairman.

In this year's budget, there is \$11 million that has been appropriated, and the Governor has proposed \$11 million, but instead you are asking for \$13 million. What dollars do you need for the fiscal year for this year?

MR. HUDSON: For the current fiscal year?

CHAIRMAN CIVERA: Yeah.

MR. HUDSON: Well, we have \$10 million in the current fiscal year, and we're going to probably run short about a million, a million and a half, so we would actually need about \$11 to \$11 1/2 million for the current fiscal year based on the program volume.

1 In the new budget that we proposed, we did 2 ask for \$13 million, and \$11 million was in the budget. So we were looking for \$13 million. 3 4 CHAIRMAN CIVERA: So you're looking for \$13 million? 5 MR. HUDSON: Yes. 6 7 CHAIRMAN CIVERA: And if you don't get the \$13 million, what are the repercussions with 8 everything that is going on with housing? 9 10 MR. HUDSON: Well, the repercussions of that, we won't be able to help as many homeowners, and not 11 12 just for HEMAP assistance but also to try to give 13 them temporary assistance for the agency to get the ability to refinance those homeowners. So the 14 program would operate somewhat at a reduced rate. 15 16 CHAIRMAN CIVERA: I see. 17 MR. HUDSON: We're at 26-percent approval 18 Where we do 2,200 loans, that may go down to 19 1,800 or 1,900 loans, so we would be able to help 20 less homeowners, quite truthfully. 21 CHAIRMAN CIVERA: With the housing market the 22 way it is at the moment and the climate that we're 23 in, your applications are up? 24 MR. HUDSON: Yes. 25 CHAIRMAN CIVERA: What is the percentage of

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    that?
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            MR. HUDSON: Well, we saw a 6-percent
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    increase---
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            CHAIRMAN CIVERA: What did you say? Six?
            MR. HUDSON: Yeah; a 6-percent increase from
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    '06 to '07, and we were at 10,592 in applications for
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    the 2007 year. We were at a little over 9,500, about
    9,500 applications. So we're up about almost a
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    thousand applications.
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            CHAIRMAN CIVERA: Thank you, Mr. Chairman.
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            CHAIRMAN EVANS: Thank you.
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            Representative Scott Conklin.
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            REPRESENTATIVE CONKLIN: Thank you, Mr.
    Chairman.
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            Just a clarification, and then I have one
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16
    more question.
            My understanding of this program is that as
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    long as it is in existence, it slows down the
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    foreclosure on a home, that as long as it is there,
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    the banks have to go through a certain process which
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    slows the foreclosure down and gives the folks time
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    not only to work with your organization but other
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    organizations.
            But I also understand that if you run out of
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    money, you close down, which means the banks then can
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go directly to foreclosure, which speeds up that 1 2 Is that true? process. 3 MR. HUDSON: That's correct. REPRESENTATIVE CONKLIN: The second question 4 I have--- And that is disturbing, that fact, to say 5 the very least. 6 7 The second question I have, tell me, since these are all working individuals, could you tell me 8 the approximate income brackets of these folks, 9 10 because I know that within my area, I see that coming into my office. Folks are in foreclosure because of 11 12 whether a plant they had worked at has closed down or 13 other parts beyond their control have shut down, and 14 they have gone from making, say, \$45,000 a year to working maybe one or two of the wonderful 15 16 minimum-wage jobs that we now have and they just 17 can't make ends meet. Do you have any types of 18 statistics that show the average income bracket of 19 these folks that need help? 2.0 MR. HUDSON: I don't have those with me 21 today, but I will get those to you. 22 I can tell you that these are not high-income 23 individuals. We are probably looking at incomes

ranging from \$50,000 to \$75,000 on an average.

are not seeing the higher-income individuals,

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sometimes one- or two-person working families, but we are talking about average working families here.

REPRESENTATIVE CONKLIN: And the point I am only trying to make is, just to make myself clear, I am trying to show, one, how important it is, and two is that these are those folks that, because they work hard, don't have that expendable income. With the price of gas, the price of heating fuel, and the price of everything now, they are falling behind on their mortgage payments. That's the only point I'm trying to make from it.

Thank you very much.

MR. HUDSON: That's correct.

CHAIRMAN EVANS: Thank you.

Representative David Reed.

REPRESENTATIVE REED: Thank you, Mr.

17 | Chairman.

Last year at the budget hearing, we learned a little bit about a new initiative through your agency, and if I remember correctly, it deals with the construction and reconstruction of day-care centers?

MR. HUDSON: Yes.

24 REPRESENTATIVE REED: And last year there was
25 a General Fund appropriation of \$1.25 million to be

used to pay down the debt service on the bonds that would be issued to fund this particular initiative, and if I'm not mistaken, I believe that same appropriation is listed this year.

MR. HUDSON: That's correct.

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REPRESENTATIVE REED: Will your agency issue those bonds directly, or will you be working through another State agency to issue those bonds?

MR. HUDSON: We will be working with the Department of Community and Economic Development to issue those bonds. PHFA will serve as technical advisor on structuring the bond and overseeing construction of the facilities. That's correct.

REPRESENTATIVE REED: Okay. Have any of those bonds been issued to date?

MR. HUDSON: Not at this point. We are still in the developmental stages of putting together a request for proposal to receive from the providers, and then from that point we will select what we think to be the best of the submissions to do the construction for the facilities for them.

REPRESENTATIVE REED: So then it would be safe to say that the \$1.25 million from last year's budget or this current fiscal year's budget has not been drawn down upon, because the bonds have not been

issued yet.

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MR. HUDSON: That's correct. We will be drawing down on some technical assistance funding, but not the entire \$1,250,000 from the last year's budget. That is correct.

REPRESENTATIVE REED: Do you anticipate that \$1.25 million lapsing into the next fiscal year, and if so, is there actually a need to appropriate another \$1.25 million when that money, it looks as though, at least, that money may very well carry over, and since it is used to pay down the general debt service, it would almost be a duplicate. That money could probably be spent elsewhere, and we would take care of it in the upcoming years.

MR. HUDSON: I think we should leave that in place, because when we structure the bonds, and I think the demand for the facility is going to be greater than what we can sell on the bond side, so we want to maximize our bond sale at that point in time.

The way we structure the bonds would be maybe to front load some of the debt service, so we would anticipate using last year's appropriation in addition to this year's appropriation. All that would be factored in that restructured bond-issued sale.

1 REPRESENTATIVE REED: Do you anticipate 2 issuing the bonds before the end of this fiscal year, or would you anticipate that being in the next? 3 MR. HUDSON: I think it will be in the next 4 fiscal year. 5 REPRESENTATIVE REED: Okay. Thank you very 6 7 much. 8 MR. HUDSON: Sure. 9 CHAIRMAN EVANS: Thank you. 10 Representative Scott Petri. 11 REPRESENTATIVE PETRI: Thank you, Mr. Chairman. 12 13 I want to follow up on a couple of those questions from Representative Reed. 14 As I understand your testimony here today, 15 16 you anticipate that by the end of this fiscal year, you may be about \$1.25 million short, which since we 17 18 have a balanced budget, I guess you would need an 19 additional supplemental appropriation approved by the 20 Legislature and the Governor. 21 MR. HUDSON: Yes. 22 REPRESENTATIVE PETRI: On the other hand, you 23 have \$1.25 million sitting in a fund called Early 24 Childhood Education Capital, which looks like it 25 probably should be lapsed, because you are not going

to spend it in this fiscal year.

Would your agency be willing to consider utilizing that or asking or requesting that that money be utilized, if necessary, to complete your fiscal year with regard to a program that I think is very important, and that is the program where we are talking about the low-income housing or the Mortgage Assistance Program?

MR. HUDSON: We can take a look at that. I mean, by transferring the \$1,250,000, it does impact the structuring of the Early Childhood Fund. We would anticipate structuring bonds that would incorporate that \$1,250,000 in the payment that serves.

The problem that we face with the Early
Childhood Fund is, how long or how far out could we
sell bonds? Ten, fifteen years? I think reasonably,
we are probably looking at 15 years or less on a bond
sale, which means that we would have to front load
the bonds to pay debt service, which means that
\$1,250,000 would be needed to compensate for that
given the facility. But that is something that we
can take a look at.

REPRESENTATIVE PETRI: Yeah; I guess the problem is, there is always a shortage of money and

1 then there is priorities ---2 MR. HUDSON: Yes. REPRESENTATIVE PETRI: --- and at least given 3 our current financial circumstance and the 4 circumstance that's hitting a lot of our employed 5 workers, to me, the Homeowners' Emergency Mortgage 6 7 Assistance Program is a program that has existed for a long time. It has helped a lot of people. 8 9 not free money. It's a great program, in my opinion, 10 and I think that's the direction we should go. 11 Thank you, Mr. Chairman. 12 MR. HUDSON: Thank you. 13 CHAIRMAN EVANS: Thank you, Representative. Representative Mike McGeehan. 14 REPRESENTATIVE McGEEHAN: Thank you, Mr. 15 Chairman. 16 17 Good morning, Mr. Hudson. 18 MR. HUDSON: Good morning. 19 REPRESENTATIVE McGEEHAN: I want to follow up 20 on Representative Conklin's line of questioning 21 about, who are the people who are seeking assistance 22 through PHFA, their Mortgage Assistance Program? 23 it changed? And just a brief comment, if I may. 24 We all read about the situation in places 25 like California and Florida, and I think that the

situation is different here in Pennsylvania. There it is being driven by flippers and investors and speculators; here in Pennsylvania, I think that that is not the case, and maybe you can be instructive in that.

And are the increases, the 6-percent increase in applications and obviously the increase in foreclosures, due to a loss of jobs or is it basically this subprime problem, these adjustable rate mortgages, or is it a combination of both?

MR. HUDSON: The increase in applications is certainly due to some of the subprime crisis. As individuals credit tightens, those avenues to refinance have been cut off for those individuals. We are talking, you know, blue-collar working families where one medical issue or illness can basically send that home into foreclosure. That's another factor.

And then, of course, layoffs, you know. As you know, the program provides 24 months of assistance to get back on your feet to resume their mortgage payments.

But those are the issues that we are seeing.

As that credit tightens, those individuals no longer have that avenue of refinance. So we are losing \$4

million just on payoffs alone, because individuals cannot refinance into new mortgages. So that's one issue.

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The other issue that sends the individual into foreclosure is the loss of the job or a medical reason. You know, they have been off for a long illness and have gotten behind in their mortgage payment. They have now recovered and are resuming their work, but they are back and delinquent in their mortgage and have gotten a foreclosure notice.

So those are the types of individuals that we are attempting to help in this program.

REPRESENTATIVE McGEEHAN: It's important in any debate in Harrisburg to put a face on a problem, and it is important for us, and I know Representative Conklin had asked for the information of the typical profile of someone who is seeking assistance from your agency.

MR. HUDSON: Yeah.

REPRESENTATIVE McGEEHAN: So that would be constructive for us and help for us to frame the debate for the public.

MR. HUDSON: Yes. I will get you some income brackets in terms of the applicants that we have been able to help, yeah.

1 REPRESENTATIVE McGEEHAN: Thank you very 2 much. 3 Thank you, Mr. Chairman. CHAIRMAN EVANS: Thank you. 4 5 Representative Jake Wheatley. REPRESENTATIVE WHEATLEY: Thank you, Mr. 6 7 Chairman. 8 And I guess I will join in the chorus of those before me who were talking about the HEMAP 9 10 program, and before I go there, though, can I back up and ask you a question around how you as an agency, I 11 12 know that you get a lot of Federal support for 13 programs, how you as an agency account for the homes, the multi-used home, mixed-income homes, development, 14 and how that plays in the accountability of what you 15 16 are investing in and how that plays in the 17 communities across the Commonwealth that you invest 18 in? 19 MR. HUDSON: For the types of financings that 20 we have done? REPRESENTATIVE WHEATLEY: For the tax credit 21 22 programs, for the mixed use, the home repair -- for 23 your various programs that you invest in or you are 24 sponsors of with developers, be they nonprofit or 25 for-profit. Do you hold them accountable to their

plans? How do you do those things, and how do you report that back?

MR. HUDSON: Yes; on a tax credit, and particularly if it has PHFA soft money or our hard dollars where we actually have done the financing, we are monitoring those projects on a monthly basis. So we actually would go out and take a look, make sure the upkeep is there, that they are in compliance with the income levels that they said they would be renting to, and they have to comply with that in order to continue to receive the Federal tax credits.

For those where we have just tax credits alone, they still have to certify the incomes of the individuals that are living in those units to PHFA. So all of that is reportable.

If their project is out of compliance, then we actually send a letter to the Federal government letting them know that this project is no longer in compliance. That developer risks losing or recapturing those credits, which has a catastrophic effect on your investors in the project.

We have over 500 projects in our own portfolio that we monitor on a monthly basis. We have entire housing management staff that goes out to make sure that the tenant, that the upkeep is there

and the units are in great shape. We actually do annually an annual unit inspection, where we actually go through the unit to make sure that it meets health and safety standards also.

With regard to our homeownership programs, we are looking for impact projects -- the projects that actually turn around communities and have an impact with blighted areas and things like that. We have strict criteria with those developers which must be met. When our money is going in to be a catalyst for rehab, we are looking for at least 20 percent of those to be affordable to the residents who live in that area. So we want to maintain the ability of those residents to buy in that neighborhood if they so choose.

So we have an ongoing compliance issue there also. But that is how we kind of monitor the issues with regard to when our moneys are going in.

Now, we also oversee HUD's Section 8 portfolio in Pennsylvania. So we do the monitoring for HUD in Pennsylvania. That's over 500 properties, about 37,000 units, and we serve as a subcontractor to the Department of Housing and Urban Development.

REPRESENTATIVE WHEATLEY: And I guess the question I have is, you report federally but you do

not report back to the State at all, and the reason why I am saying that, you are very familiar with one of the areas in my district, primarily a senior center that had some money from you all invested in it but over the years has sat and languished, and I'm trying to work through what some of the difficulties are for pulling down money for reinvesting that money, and I was just wondering, because State officials may not know all of the necessary information, do you have reporting mechanisms that report to the State so that we also are kept abreast of what is happening inside of these districts? MR. HUDSON: If there is a problem project per se in the member's district, we try to keep them abreast of that. Normally, the developer is reaching out to PHFA. Over time, there are a number of restructurings that occur. For instance, on the tax credits, they have to comply with the Federal guidelines for a 15-year period. At the end of that 15-year period, there is no reporting that needs to be done to the PHFA or none to the Federal government. So what we are looking to do is restructure those properties and get into that property an owner who has a long-term affordability

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mission. So we are attempting to be the catalyst, if you will, to make sure that that occurs.

REPRESENTATIVE WHEATLEY: Yeah.

MR. HUDSON: Sometimes we may not be involved when a project has reached that point or we are not aware of that, because we may not have been involved with the ongoing monitoring of that particular project given the nature of its financing. But, you know, we try to keep the members abreast of that, though.

REPRESENTATIVE WHEATLEY: Two quick questions, because I know the Chairman is going to pull me after that.

One is on your Renovate and Repair Loan

Program. Again, I know that's not a State financed

program; that's something that you guys do with other

moneys.

MR. HUDSON: Yes.

REPRESENTATIVE WHEATLEY: But I'm interested to know if you have ever thought about increasing the usage of this program for middle-income families to be able to access it and to improve their properties in some of the struggling neighborhoods. That's just a suggestion; you don't necessarily have the opportunity to answer right now. We can follow up

with you later.

2 MR. HUDSON: I would like to answer that, if 3 I can.

REPRESENTATIVE WHEATLEY: Okay.

And then a second question, and let me get it out here before Mr. Chairman pulls me, is, I read an interesting report that talked about the indicators of people who were more likely to lose their homes, and it seems to be that people who would purchase homes under \$100,000 tend to be ones that are losing their homes, or those who are in very low-income housing that have stayed there over 15 years or so. They tend to be the ones that are losing their homes right about now. So as you focus in on the HEMAP, are you also kind of being very strategic in how you are investing in those and trying to help rectify those problems?

So those are the two questions that I have.

MR. HUDSON: Absolutely.

First on the R and R Program, we will look at expanding that program. And just backing up a little bit, the reason why we created that is because we saw that homeowners were the victim of predatory lenders. One of the primary focuses was to prey on the elderly for rehab and repair, or those individuals who didn't

know where to get a loan to get a new hot-water heater, a new roof. So we developed that R and R to do just that, and we would reach out to higher-income groups. We try to design programs that are flexible in nature, and we will be expanding that program, hopefully, in the future.

We try to partner with community groups, so we want a local nonprofit or for-profit entity to go out and work with that homeowner. We certainly will sign off on all the documents, but we need somebody that that homeowner trusts to get the work done and make sure the contractors are reputable also.

On the other front, it's an educational process. We started a statewide counseling network in 2003 as the result of the foreclosure study that was done jointly with the Department of Banking, and we today fund that counseling network to the tune of about a million dollars a year.

We are looking at national money through the NeighborWorks Program. Federally, the Feds will be pushing out about \$230 million. We expect Pennsylvania to get a share or a good piece of that for counseling efforts.

We want to educate the consumer as to what to look for before you get to the point where you

actually need HEMAP. You know, is it a problem early? If you start to slip back, you see one of our counselors, and we can get that loan restructured, or at least get you on some sort of repayment plan before you actually get that Act 91 notice in the mail.

Scavello.

So we expect to be using our extensive counseling network with some funding from the Federal government to get the word out to educate consumers.

I think that is going to be one of the keys to making our programs even more successful.

REPRESENTATIVE WHEATLEY: Thank you.

CHAIRMAN EVANS: Representative Mario

15 REPRESENTATIVE SCAVELLO: Thank you, Mr.

16 Chairman, and good morning, Mr. Hudson.

MR. HUDSON: Good morning.

REPRESENTATIVE SCAVELLO: Could we follow up with that, because I think that is so important, the helping of especially a first-time home buyer, a person that has never owned a home before, that help early on to let them know exactly what they have to look forward to in the mortgage process and even in the upkeep of a house. Is that what your program is going to do?

MR. HUDSON: Yes; that's exactly right, and we would rather have, I mean, everyone wants to hear, yes, you qualify for the home, and I think that has been part of the issue with the subprime crisis -- low documentation or no documentation loans, no income verification -- because they wanted to tell someone, yes, you can afford this property.

What our workshops and our counseling agencies are doing is actually helping train that homeowner what to expect. If the roof goes bad and needs repaired, the hot-water heater goes bad, these are expenses that you need to plan for. We have increased the minimum liquid cash that a homeowner can have in reserve up to, I think we are over about \$10,000 now to get a home. So they can have that money for an emergency, because it's that one emergency that slips the homeowners into foreclosure.

But more importantly, what to expect from homeownership. You know, there is upkeep involved; there is escrow; there's taxes. If there is a tax increase, your mortgage payment will go up, even though you say you have a fixed-rate mortgage. But that's what we want to educate them about.

And then it's not just to get a PHFA loan, because when most homeowners start to go shopping for

loans, they are going to see a lot of different rates and a lot of options thrown at them. What we want them to do is just get a second opinion: Is this the right loan? If it's a 4-percent mortgage rate, that sounds too good to be true; get a second opinion. So that's what we are trying to do.

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REPRESENTATIVE SCAVELLO: I think that is so important. In Monroe County where I am from, that's been our biggest problem. You know, people will see an ad in New York City, "Why rent for \$900? You can come up here to the Poconos and own a home," but they don't look at the other costs involved in that homeownership. It's not just the \$900 mortgage that can go up---

MR. HUDSON: That's right.

REPRESENTATIVE SCAVELLO: ---property taxes, condominium fees, or whatever else, community fees, the water, sewer, that they never paid before that they were not prepared to.

MR. HUDSON: And the single issue and the other issue is that their credit may not be quite ready to take on homeownership. They already have some bills, outstanding bills; then we tell that homeowner or potential homeowner, you should wait about a year or so until you get these debts paid

down, because this is what you are looking at from a cost standpoint.

REPRESENTATIVE SCAVELLO: I think that is so important.

Can I just review the HEMAP for a second?

I'm 60- to 90-days in arrears; what do I do? Put me
through the whole process.

MR. HUDSON: Well, let's say you have gotten the Act 91 notice from the lender---

REPRESENTATIVE SCAVELLO: Okay.

MR. HUDSON: ---which is a foreclosure notice, and then part of that notice is to direct you to go to one of our counseling agencies.

You have 30 days to go to see one of those counseling agencies. They will take an application on you -- what are the circumstances; what happened -- and basically review that app and send it into the agency. Our underwriters on staff will review it, will get in contact with the homeowner and, in addition, follow-up information, and make a determination.

The HEMAP program will provide 24 months of assistance if you are in that situation through no fault of your own, and this is one of the reasons why we are not able to help a lot of subprime victims, if

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    you will, because one of the criteria of the program
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    is that you have to show the ability to resume your
    mortgage payments within that 24-month period.
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            If your application is approved, we will
    process it and make either all or a portion of your
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    mortgage payment, either just an arrears loan or it
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    could be in a continuing loan, which means that we
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    will help make a portion of that homeowner's mortgage
    payment for up to 24 months if it's needed.
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            REPRESENTATIVE SCAVELLO: That approval
    process takes how long?
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            MR. HUDSON: We're probably looking at 30
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    days to do that.
            REPRESENTATIVE SCAVELLO: Thirty days. Okay.
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    Thank you.
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            CHAIRMAN EVANS: Thank you.
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            Representative Cherelle Parker.
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            REPRESENTATIVE PARKER: Thank you, Mr.
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    Chairman.
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            Good morning, Mr. Hudson, and thank you for
    being here.
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            MR. HUDSON: Good morning.
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            REPRESENTATIVE PARKER: I want to go back to
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    the issue of the number of foreclosures and the
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    increase in the number of applications that PHFA has
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received.

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We do know that data suggests that foreclosures in the United States increased to about 42 percent, and while the number of applications you received has increased, Pennsylvania's number in terms of foreclosure filings overall decreased, according to the national average, by about 11 percent, and I believe that is because of the work done by PHFA.

So when I think about your requested appropriation and that which is proposed, I wanted to know if you could give us just a brief summary of what happened to the REAL Program and the HERO Program, that I know my constituents and I have heard many of my colleagues talk about how effective these programs have been, not just in urban regions but also in rural Pennsylvania and other portions of the Commonwealth.

That's the first question, if you could just comment.

MR. HUDSON: Well, the HERO and the REAL programs, as you know, we created to help those homeowners who were in subprime mortgages. From a statistics standpoint, we know that there are securitized subprime loans, and we actually were

working with City Group, who prepared Pennsylvania's portfolio of subprime loans that were securitized.

Over 200,000 subprime loans were securitized in Pennsylvania. About 15, 16 percent of those are delinguent.

Of that 200,000, 75,000 were subprime ARMs, adjustable-rate mortgages. Of the 75,000, about 20 percent were delinquent. So we had developed HERO and REAL to deal with those individuals in those mortgages to get them out of those mortgages and into 30-year fixed-rate mortgages.

The REAL Program we originate through about 80 lenders throughout the Commonwealth. They use our guidelines, originate the product, and then we buy the loan from those lenders, and we will do up to \$120,000 household income, 100 percent loan-to-value of the property, which I don't think there is not a program that exists to that measure to date.

We are not looking solely at the credit score. We realize that the credit score may have deteriorated. That is just one factor, but that is not the determining factor. We want to see, you know, how this individual has managed their credit over a time period.

So the HERO is somewhat for a homeowner who

is only one, no more than two months' delinquent.

They are just beginning to slip in their mortgage payment for REAL.

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On HERO, they are truly upside-down in their mortgage. They actually owe the lender more than the property is valued, and we have got cases where the lenders are in different States. We have to negotiate one on one with those lenders to basically take a write-down of that loan.

On a HERO loan, we are looking for that loan to be assigned to PHFA. So we're negotiating on the homeowner's behalf with the lender or the servicer, as the case may be, to reduce the mortgage amount to what that homeowner can afford, and we are underwriting that homeowner to the net income, so what they can afford on the mortgage side.

If HEMAP is not funded entirely, HERO and REAL will continue, because we are actually funding those through the sale of taxable bonds. So that does not impact HEMAP.

Where HEMAP has been able to help us with the HERO and REAL is to provide some bridge lending for those homeowners who have been threatened with foreclosure, to give us time to get help to them.

And we don't know how many will be caught in that for

lack of the bridge-loan financing at this point in time, but we are using HEMAP creatively to be able to help HERO and REAL applicants. But the funding source is different, because we are using taxable bonds to fund both the REAL and HERO programs.

REPRESENTATIVE PARKER: My final question,
Mr. Hudson, is in regard to the six-bill package that
the Governor and members of the Senate and this body
have introduced to help to address the issue of
subprime lending.

You know, prior before this issue of predatory lending became popular in the country, you know, we who were in the city of Philadelphia were talking about this issue in 1995 and '96---

MR. HUDSON: Right.

REPRESENTATIVE PARKER: ---before people realized that there were unscrupulous lenders who were lending to people without regard to their ability to repay the loan, balloon payments, the adjustable-rate mortgages, with little to no research and/or paperwork associated with it.

So I wanted to know if you could just comment on the six-bill package. You know, has PHFA reviewed it? Do you think this will help? Because aside from us being responsive to individuals who find

themselves having been victims of receiving a predatory loan, is this the preventive measure that PHFA is thinking will help to reduce the number of Pennsylvanians who are seeking assistance from your agency?

MR. HUDSON: Yes, I think so, and we do support the package. We had worked closely with the Department of Banking and the administration on that particular package of bills.

One that in particular affects PHFA is the interest rate on the HEMAP loans. Of course, we think that should be reflective of the interest environment. By law, it's set at 9 percent. In today's market, that would be around 7 percent, and we think that's a good move, because we want to offer those homeowners who are receiving HEMAP rates that are reflective of the current interest-rate environment.

The other significant piece is to require PHFA to do a foreclosure study and provide that to the Legislature, which we support. The last study we did was in 2003, and it was from that study that we created our statewide counseling network, which we think has been very beneficial.

So we do support the package of bills, and we

think it is another measure to help our homeowners to prevent what has been happening from occurring to this magnitude again, definitely.

REPRESENTATIVE PARKER: Thank you, Mr. Chairman.

CHAIRMAN EVANS: Thank you.

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I would like to then ask one last follow-up question. I thought that Representative Parker did a very good job in talking about kind of the state of things and the six-bill package that the Governor talked about.

Are there any other kinds of additional things in addition to, and you talked about the six-package of bills, you talked about the HEMAP program, you talked about your HERO and your REAL programs, that should be brought to the General Assembly's attention to help this crisis, either subprime, foreclosure, and obviously on the national level? You know, you got it all in the Presidential debate.

Is there anything else that you think could be brought to our attention, things that we could do.

MR. HUDSON: Well, as I mentioned earlier, we are seeking some national funding from NeighborWorks.

Over the next month or so, you will see a number of

commercials, marketing, that will be telling homeowners where to go for help.

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About a year or so ago, as we were creating REAL and HERO, we were seeking some sort of support from the Legislature in terms of lost reserve. All of these loans will have some losses; we just don't know what those losses will be.

CHAIRMAN EVANS: What exactly are you requesting? What kind of number are you requesting?

MR. HUDSON: At that point, it was \$25 million that we were talking about for a loss reserve to do a pool of loans to refinance individuals. PHFA has set aside \$11 million towards this loss reserve funding.

We are just starting to lend money under the REAL and HERO. I think we have made commitments for about \$6 or \$7 million. As the marketing hits the airwaves, I think our applications and our volume will pick up.

I will be funding both REAL and HERO through the sale of taxable bonds. My negotiations occur with the rating services, both Moody's and S&P, and it would be after those negotiations that they would determine what type of loss reserves we need to have on hand for these funds that we would be setting up

for REAL and HERO.

CHAIRMAN EVANS: And is that where you talk about where the \$25 million would come in?

MR. HUDSON: Yes; yes.

CHAIRMAN EVANS: It would be that reserve?

MR. HUDSON: So that would be the help that we would probably be seeking from the Legislature to shore up the funding of those programs.

One of the components that we are offering to the homeowners, too, because these homeowners had been in trouble, a lot of them mortgage insurers have exited the business now, so mortgage insurance is hard to get.

PHFA has an insurance entity risk retention that we are providing the A-1 pricing to these homeowners so that we can get them refinanced also. But that is another risk that we are willing to take on.

So I would say that we will want to come back and maybe seek some assistance on the loss reserve side as we start to help these individuals.

CHAIRMAN EVANS: Okay. Sure thing.

I would like to thank you, Mr. Hudson, for all your years of leadership at PHFA. I think, personally, you have done an excellent job. You have

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    been consistent, always available to all members of
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    this General Assembly, and I thank you for what you
    have done in terms of presenting your point of view
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    to this committee.
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            MR. HUDSON: Thank you, Mr. Chairman, and
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    thank you, members of the committee, also.
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            CHAIRMAN EVANS: We are absolutely ahead of
    schedule. That comes with good leadership. I just
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    put that little nod in there.
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            We will recess until 10 o'clock.
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    Department of Aging will come before us at 10
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    o'clock.
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            I would like to thank Mr. Hudson again and
    thank the members of the committee. We will be back
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    here at 10 a.m.
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            MR. HUDSON:
                         Thank you.
            CHAIRMAN EVANS: One other announcement I
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    should have made, and I apologize, the Chairperson of
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    the Aging Committee will be sitting through with us
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    in this process, Representative Phyllis Mundy.
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            Phyllis, who is your counterpart?
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            REPRESENTATIVE MUNDY:
                                    Tim Hennessey.
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            CHAIRMAN EVANS:
                              Tim Hennessy.
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            Representative Phyllis Mundy, who is the
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    Chairperson, and Tim Hennessey, who is the Republican
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Chairman, they will be sitting through this process
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    with us.
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             So again, thank you very much.
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             (The hearing concluded at 9:38 a.m.)
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I hereby certify that the proceedings and evidence are contained fully and accurately in the notes taken by me on the within proceedings and that this is a correct transcript of the same. Jean M. Davis, Reporter Notary Public