COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES APPROPRIATIONS COMMITTEE HEARING BUDGET HEARING

> STATE CAPITOL MAJORITY CAUCUS ROOM HARRISBURG, PENNSYLVANIA

WEDNESDAY, MARCH 19, 2008, 1:30 P.M.

VOLUME I OF I

## PRESENTATION BY MEMBERS OF THE HOUSE OF REPRESENTATIVES

BEFORE:

HONORABLE WILLIAM F. KELLER HONORABLE H. SCOTT CONKLIN HONORABLE BRYAN R. LENTZ HONORABLE KATHY M. MANDERINO HONORABLE DANTE SANTONI, JR. HONORABLE MARIO M. SCAVELLO HONORABLE JOHN SIPTROTH

ALSO PRESENT: MIRIAM FOX EDWARD NOLAN

> JEAN M. DAVIS, REPORTER NOTARY PUBLIC

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1 REPRESENTATIVE KELLER: The hour of 1:30 2 having arrived, I'd like to call this hearing of the 3 Appropriations Committee to order. 4 This is the day where all the members have a chance to testify. 5 Our first testifier will be Representative 6 Daryl Metcalfe. 7 8 REPRESENTATIVE METCALFE: Thank you, Chairman Keller. 9 Good afternoon, committee members. 10 11 On February 5, the Governor addressed the 12 Pennsylvania Legislature to present us with his 13 2008-2009 budget proposal. Like an all-too-familiar repeat of the 14 classic motion picture "Groundhog Day," the Governor 15 16 is once again proposing his sixth consecutive budget driven by excessive spending, increased debt, and 17 18 higher taxes. This Administration has an 19 indisputable history of moving expenditures out of 20 the General Fund to be paid for out of other funds 21 and eliminating expenditures that they expect the 22 Legislature to restore. 23 Their sleight of hand, numerical maneuvering 24 enables the Governor to claim that he is increasing 25 spending by a lower percentage rate than he really

1 is. Based on the Governor's fuzzy math, this year's 2 proposed budget would increase the General Fund 3 budget by \$1.13 billion over last year's budget, or a 4 4.2-percent increase in the spending. The actual 5 level of new spending this year is really more than a 6 6-percent increase.

7 The Governor also proposes that we borrow 8 more than \$2 billion and increase miscellaneous taxes 9 by \$230 million. Of course, once again, the single 10 largest expenditure contained in the Governor's 11 budget is \$10.34 billion for the Department of 12 Welfare.

Much like any other severely afflicted addict in need of treatment or drunk with power or a wannabe dictator, Pennsylvania's spend-a-holic Governor has made some outrageous statements lately in a desperate attempt to cover up the actual direction his overtaxing, spending, and borrowing tendencies are taking Pennsylvania.

20 When a Pittsburgh reporter asked about the 21 tax increases in his budget, the Governor responded, 22 "Are you nuts, Jon? Are you nuts?"

The Governor tries to deny the tax increases are a tax increase by breaking them down to what the cost would be across the population in Pennsylvania

1 and then indignantly stating that, quote, "This isn't 2 a tax; it's 42 cents a year." I don't know who is feeding the Governor his 3 4 numbers, but Pennsylvania taxpayers will certainly realize that the State extracting \$230 million more 5 in taxes is a tax increase, which causes me to think 6 7 of another quote by the Governor, who was recently 8 quoted in a local paper stating, quote, "Remember...I always tell the truth." 9 10 In light of the Governor's continued insatiable appetite for tax dollars in this year's 11 12 budget, I would like to share a few excerpts from 13 budget testimony that I have provided to the House Appropriations Committee over the last 4 years that 14 are certainly appropriate reminders of our history as 15 16 we consider this year's budget. On February 11, 2004, I said, "This year's 17 18 budget proposes to increase State spending by 19 \$872 million, or 4.1 percent more than last year. At a time when the economy is struggling, personal 20 21 income growth is lagging and there is a net loss in 22 employment growth, it is irresponsible to increase 23 government spending at a rate 152 percent faster than 24 last year's rate of inflation." 25 On February 16, 2005, I stated, "The

Governor also attempted to speak to us about freedom.
However, the Governor must define Freedom differently
than most other Americans do based on his proposing
to continue to take away Pennsylvanians' economic
freedom through increased government spending,
increased government debt and increased taxes."

7 On February 15, 2006, I remarked, "On November 10, 2005, the Governor sent a letter 8 challenging me about remarks I made during our House 9 10 debate on State spending caps with regard to Pennsylvania's economic health. In my first reply to 11 12 the Governor, I informed him that his budgets have 13 continued the faulty policy of government spending above the rate of economic growth, thereby heaping a 14 greater financial burden upon the backs of the 15 16 working men and women of Pennsylvania."

Last February 28, 2007, I testified, "The 17 18 road that Rendell has placed us on is one of more 19 economic power for the State and less economic 20 freedom for each individual Pennsylvanian. The 21 Governor continues to propose that the State take 22 more money from taxpayers through higher taxes, new 23 taxes, increased fees and greater State debt." 24 Now on March 19, 2008, the truth of the 25 matter, whether this spend-a-holic Governor and his

1 welfare State expanding enablers in the General 2 Assembly can handle it or not, is exactly the same as I have argued for the last 5 years. 3 The unprecedented confiscation and transfer 4 of wealth that has occurred during the Rendell 5 б Administration has proven time and time again to have 7 a negative impact on job-creating, private-sector entrepreneurial efforts. 8 Unlike the five previously-enacted State 9 10 budgets, the 2008-2009 budget should reduce spending, 11 reduce debt, and reduce the tax burden for all 12 Pennsylvania citizens. 13 Thank you, Mr. Chairman. REPRESENTATIVE KELLER: Thank you, 14 Representative Metcalfe. 15 Our next testifier will be Representative 16 John Evans. 17 18 REPRESENTATIVE EVANS: Thank you, Mr. Chairman and members of the committee. 19 20 Good afternoon. REPRESENTATIVE KELLER: Good afternoon. 21 22 REPRESENTATIVE EVANS: I would like to thank 23 you for allowing me the opportunity to speak before 24 you today. 25 During my remarks, I am going to focus on

1 two issues within the 2008-2009 proposed budget --2 higher education and public safety. The first one, higher education, is very 3 4 important to me, as my district is home to Edinboro University of Pennsylvania, where I obtained two 5 б degrees and where I serve on the university's Council 7 of Trustees. I speak today not just on the needs of Edinboro but on the needs of the 14 universities 8 within the State System of Higher Education. 9 10 Our Commonwealth is very blessed to have 11 this extraordinary network of universities, 12 especially in this time when families' finances are 13 getting tighter and when new student loans may be more difficult to achieve. The State System makes 14 higher education accessible to those who would 15 16 otherwise be unable to afford college, private or otherwise. 17 18 In fact, tuition has increased by a total of \$799 since the 2002-2003 school year for the PASSHE 19 20 universities, while schools such as Penn State and Pitt have increased by more than \$4,000. 21 22 I am very pleased that a 2.9-percent funding 23 increase for the system was proposed for the next 24 fiscal year, and as we proceed with budget 25 negotiations, I am asking the Appropriations

1 Committee to keep this funding at the proposed 2 levels. I'm told that during some of the hearings, 3 there was also some discussion about the performance 4 5 funding amongst the 14 State university schools and some of the inequities that are involved with that 6 7 performance-based funding program and how there have been winners and losers in each of the State System 8 districts. 9 10 I'm hoping that with the new transfer coming on board this summer, that that can be revisited. 11 There has been done a wonderful job of leading the 12 13 institutions, but I think with the change coming up here, we may have to take a closer look at that 14 performance-based funding program and possibly find 15 16 some ways to make that better. 17 I would also like to speak briefly about the 18 funding for the Pennsylvania State Police. 19 Public safety is an issue that affects each 20 and every one of the residents I represent, whether it's an influx of drugs from our neighboring States 21 22 to the north and west or vehicle crashes and traffic 23 safety. 24 I am pleased that funding for the State 25 Police will increase, if only amounting to

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1	2.2 percent in the General Fund budget. I realize
2	additional money is available through the Motor
3	License Fund, and I am hopeful that amount will be
4	the same or increase for the next fiscal year.
5	Because I represent a rather rural district,
6	the State Police is oftentimes the only law
7	enforcement agency that my residents have access to.
8	In times of emergency and crisis, wait times of
9	30 minutes or more are routine, especially in some of
10	the more remote locations. I applaud the State
11	Police for all they do to keep our communities safe.
12	There are a couple of items that Colonel
13	Jeffrey Miller mentioned during his appearance before
14	this committee on March 4, and I'd like to speak in
15	support of those.
16	Currently, the maximum complement for the
17	State Police is 4,696, and presently there is a
18	shortfall of 139 troopers. The State Police would
19	like to remedy and research the maximum complement by
20	September 2008 or the beginning of 2009.
21	To accomplish this, Colonel Miller has
22	suggested the possibility of streamlining and/or
23	shortening the academy classes, and I wholeheartedly
24	agree. Our communities need these additional
25	troopers, especially when 60 troopers have been

assigned to patrol the interstate highways 1 2 surrounding Philadelphia, leaving the rest of the State basically 199 positions short. 3 I think everyone in this room can agree that 4 public safety is an important part of our jobs, and I 5 б would respectfully ask that you consider these 7 requests as part of your negotiations. Mr. Chairman and members of the committee, 8 thank you for your time. 9 REPRESENTATIVE KELLER: Thank you, 10 11 Representative Evans. Our next testifier will be Representative 12 13 Phyllis Mundy, the Chairperson of the Aging and Older Adult Services Committee. 14 15 REPRESENTATIVE MUNDY: Good afternoon, 16 Representative Keller and members of the committee. 17 Thank you for this opportunity to share my top priorities for the 2008-2009 State budget. 18 My 19 testimony today will focus on two critical areas: 20 early childhood education, including education and outreach for first-time, at-risk parents; and access 21 22 to home- and community-based services for senior 23 citizens. 24 Research consistently shows, and the 25 evidence continues to mount, that the most critical

developmental stage for any human being is the time from birth to age 3. No period is more important in helping to determine how we learn and live. As a nine-term legislator, I have been dedicated to promoting the issue of early childhood education and development for many years and many budgets now.

7 Over the past 4 years, Pennsylvania has taken tremendous strides and made significant 8 investments in early childhood education and 9 10 development. And while the Governor deserves credit for his leadership in this area, legislators on both 11 sides of the aisle, in each chamber, can take pride 12 13 in the key role that they have played in making initiatives such as Pre-K Counts a reality. 14

So I ask you, the members of the committee, to respectfully consider these fiscal year 2008-2009 budget items for deliberation and support.

18 Pennsylvania has many programs that deal 19 with children who have problems. We pay for juvenile 20 courts and detention centers, alternate education for disruptive students, and remedial classes to help 21 22 children try to catch up once they've fallen behind. 23 Programs such as these focus on intervention. They 24 are vital, but they are very costly. The real 25 solution lies in prevention, and prevention lies in

1	early childhood education and development.	
2	Investments made in the early years of a	
3	child's life generate significant benefits for the	
4	child, the family, and society as a whole.	
5	Investments in early childhood education produce	
6	considerable long-term benefits for our economy,	
7	especially when it comes to sustaining financial	
8	support for senior citizens helping to keep Social	
9	Security solvent and the influx of aging baby	
10	boomers into the long-term-care system.	
11	But don't take my word for it; the evidence	
12	is overwhelming. The High/Scope Perry Preschool	
13	Project, for those who don't know, is a study	
14	assessing whether high-quality preschool programs can	
15	provide both short- and long-term benefits to	
16	children.	
17	The study monitored children from ages 3 to	
18	27 and found that for every dollar invested in early	
19	childhood education, over \$8 in benefits were	
20	returned to children and society as a whole, an	
21	8-to-1 return on investment.	
22	A 40-year follow-up of the study shows	
23	savings of \$17 for each dollar invested. Those are	
24	returns that would make even the most frugal "budget	
25	hawk" very proud, the very definition of a "win-win."	

And it's not all dollars and cents. The study showed that children who had not participated in the program were five times more likely to become chronic lawbreakers and were 70 percent more likely to be arrested for a violent crime by age 18 than those who participated.

7 Children who participate in quality 8 childhood education programs have an advantage that 9 begins early and stays with them for the rest of 10 their lives, which ultimately makes our communities 11 safer and more secure.

12 The proposed fiscal year 2008-09 budget 13 calls for \$28.4 million in child-care services. This 14 includes an increase of \$4.8 million to maintain 15 Keystone STARS, the largest, most comprehensive, 16 voluntary, quality child-care rating program in the 17 nation. The success of the Keystone STARS program 18 has received both State and national acclaim.

This increase will help to provide a quality early learning program to more than 170,000 children and assures that nearly 235,000 low-income working families, Temporary Assistance for Needy Families recipients, and former TANF families who are now fully employed will continue to have monthly access to quality school-readiness services through the

1 child-care system.

2	The budget also calls for \$19.9 million in
3	child-care assistance. Within this item is the
4	subsidized Child Care Program. This program allows
5	low-income children access to quality child care
6	while their parents are training or working. Using
7	State and Federal funds to supplement parental
8	copayments, it encourages families to be
9	self-supporting and self-sufficient while allowing
10	the choice of various child-care options, such as
11	registered family child-care homes, relatives, or
12	neighbors.
13	Local Child Care Information Service
14	agencies, or CCIS, offer families a choice of
15	child-care services and provide information and
16	counseling on how to select a quality early childhood
17	program.
18	Full funding in both of these areas is even
19	more critical, considering that in fiscal year
20	2008-2009, the child-care system will serve almost
21	41,000 more children of low-income working families
22	than in 2000-2001, an increase of 75 percent.
23	Finally, the Nurse Family Partnership
24	Program is a proven approach to supporting
25	first-time, at-risk parents and promoting their

1 children's healthy development. Registered nurses 2 visit their homes during pregnancy and throughout the 3 first 2 years of the baby's life. Started in 2001, 4 this program has produced compelling results for 5 families in Pennsylvania.

6 The Nurse Family Partnership Program has 7 significantly reduced smoking by mothers during 8 pregnancy, significantly increased safety at home by 9 decreasing incidents of domestic violence during 10 pregnancy, and significantly increased the number 11 of babies receiving recommended immunizations to 12 90 percent.

This budget includes a \$1 million increase 13 to expand the number of families participating in the 14 Nurse Family Partnership Program. As a result, 240 15 additional families will receive services in fiscal 16 year 2008-2009, bringing the total number of families 17 served to 4,287. While this increase is commendable, 18 19 it is, in my opinion, not enough. I ask for your 20 support in securing additional funding for this vital 21 program.

Just as we need to ensure that our youth have the skills and training necessary to support our ever-increasing older population, we must also ensure that our aging baby boomers, many of whom began reaching retirement age this year, and other seniors
 have access to the care and services they need and
 desire.

As Chairman of the House Aging and Older Adult Services Committee, I have been a staunch advocate for expanding access to home- and community-based services for seniors. It's clear that older Pennsylvanians want to remain at home for as long as possible.

10 Allowing seniors to age in place not only makes sense from a quality-of-life standpoint by 11 12 enabling them to maintain their independence and 13 self-autonomy, but it's also more cost-effective for the Commonwealth and taxpayers. Supporting 14 individuals in the community is much cheaper than 15 16 keeping someone in institutional care, the importance of which will only increase with our aging 17 18 baby-boomer population.

According to the Office of Long Term Living, it costs approximately \$52,000 per person to provide 1 year of nursing-home care compared to \$21,000 for home- and community-based services.

I applaud the Administration for their efforts to rebalance the State's long-term-care system so that more seniors are able to direct their own care and age in place. I was proud to assist in the passage of the assisted living licensure bill last year and support the expansion of the Department of Aging's PDA Waiver, which provides home- and community-based services for Medicaid recipients who are nursing-home eligible.

7 However, we must not overlook other 8 important programs if we are to fully realize our 9 goal of helping seniors delay or avoid institutional 10 care. One such initiative is the Aging Block Grant 11 or PENNCARE, which funds OPTIONS and various aging 12 services.

The Aging Block Grant is utilized by local area agencies on aging to provide extensive personalized services so that individuals can remain in their homes and communities.

17 Unfortunately, funding for OPTIONS has not 18 kept pace with rising costs, resulting in waiting 19 lists for many services such as meals, respite for 20 caregivers, and transportation. There are over 4,000 21 Pennsylvanians on the OPTIONS waiting list. This 22 does not include those currently being underserved, 23 meaning those who are receiving some, but not all, of 24 the needed services.

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Although the fiscal year 2008-2009 PENNCARE

1 appropriation, which is \$247 million, contains an 2 increase for the Attendant Care Waiver, it does not contain any increased funding for OPTIONS and the 3 previously mentioned services. While our local area 4 agencies on aging do a tremendous job, we must 5 provide them the resources necessary to ensure that 6 7 the needs of our seniors are properly met. The earlier we do so, the less likely these individuals 8 9 will be to require more expensive and intensive care 10 later on.

11 I ask for your support and advocacy for 12 providing additional funding for the OPTIONS, 13 including a 3-percent cost-of-living adjustment for all area agencies on aging to address the increased 14 costs of doing business. Our local area agencies on 15 16 aging and the direct-care workers who provide much of 17 this care do yeoman's work and must be given the support they need. 18

To illustrate this point further, I recently learned that there are many direct-care workers in the community who have been covering a significant portion of their work-related travel expenses because the reimbursement they receive for gas, et cetera, has not been adequate. This is simply not acceptable and must be addressed. Another important tool in helping seniors
 remain at home is the Family Caregiver Support
 Program. This program provides eligible family
 members financial support and services in caring for
 a functionality-dependent older relative.

To expand access to the program and better 6 7 maximize resources, my staff and I worked with the 8 Department of Aging to introduce House Bill 1830. This legislation would make Pennsylvania's Family 9 10 Caregiver guidelines consistent with the Federal 11 government as well as increase the monthly 12 reimbursement limit and grant caps, representing the 13 first adjustment since the inception of the State program in 1990. 14

15 It's important to note that House Bill 1830 16 does not require any additional appropriations. In 17 fact, the fiscal year 2008-2009 budget calls for the 18 same level of funding as last year -- \$12.1 million. 19 All this bill would do is enable our local area 20 agencies on aging to more effectively target the 21 funding they already receive.

House Bill 1830 unanimously passed the House of Representatives and the Senate Aging and Youth Committee last year. It is currently in the Senate Appropriations Committee, where it was referred on 1 January 14, 2008.

2	We must not forget that today's caregivers
3	are not limited to traditional family members but
4	increasingly include friends and neighbors. It is
5	with this in mind that I ask for your assistance in
6	making sure this important legislation is enacted
7	either before or in conjunction with the fiscal year
8	2008-2009 budget.

9 Before I conclude my remarks, I'd like to 10 take a few moments to talk about senior centers. Ι 11 believe senior centers play an important role in our 12 communities. Many older Pennsylvanians participate 13 in senior center activities on a daily basis, benefiting from continued social interaction with 14 15 their peers as well as from educational and recreational opportunities. 16

Seniors can also take advantage of additional services while at the center, including hot meals. Senior centers also provide a wealth of information about programs available to older adults.

21 Clearly, senior centers enrich and engage 22 our elderly population and allow them to live 23 independently and stay connected to their 24 communities. I believe that we should do all we can 25 to support these valuable resources and respectfully

1 request your support for ensuring adequate funding. 2 Thank you again for the opportunity to share 3 my budget priorities with you. REPRESENTATIVE KELLER: 4 Thank you, Chairwoman Mundy. 5 Our next testifier will be Representative 6 7 Glen Grell from the 87th District. REPRESENTATIVE GRELL: Good afternoon, 8 Chairman Keller and members of the committee. 9 10 REPRESENTATIVE KELLER: Good afternoon. REPRESENTATIVE GRELL: Thank you for the 11 12 opportunity to give testimony concerning the proposed 13 State budget. 14 I have always appreciated the opportunity for members to testify, albeit briefly, on any matter 15 16 of concern to them, and I am certainly glad that you 17 have reinstated this opportunity to us. 18 I would like to use my few minutes here 19 today to advocate for State funding to assist local municipalities to meet the requirements of their 20 21 sewage discharge permits in order to comply with the 22 Chesapeake Bay Clean-Up Strategy developed and 23 imposed upon the municipalities by the Department of 24 Environmental Protection. 25 I have been engaged and interested in this

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matter for about 2 years, since it first became 1 2 apparent that strict nitrogen and phosphorous limits 3 would be imposed on sewage treatment plants and that 4 these stricter limits would result in major expenses to upgrade treatment facilities. 5 I have supported the leadership efforts of 6 my colleagues, Senator Vance and Representative 7 8 Nailor, as we forced public forums and convinced the 9 DEP to engage in some meaningful stakeholder 10 dialoque. 11 I don't want to dwell on the history of the 12 issue other than to say that these mandates have 13 their origin in Federal court litigation involving Pennsylvania as well as Maryland, Virginia, Delaware, 14 New Jersey, and the District of Columbia. In order 15 16 to settle this litigation, these States agreed in a consent order to attain certain watershed 17

18 | water-quality improvements by the year 2010.

In December of 2004, Pennsylvania's plan to achieve these goals was released by the DEP. This strategy was developed without any legislative input and was not authorized through any legislation.

Nevertheless, the impact of this strategy
will be felt by municipalities throughout the
Chesapeake Bay region, impacting facilities in at

1 least 34 of Pennsylvania's counties. Approximately 2 183 sewage treatment plants will be required to comply over the next 3 to 4 years. The first wave of 3 4 these upgrades is happening right now. The estimated cost of complying with this 5 mandate is the subject of some dispute, but even DEP 6 7 acknowledges now that about \$630 million will be spent by sewage treatment plants in order to comply. 8 The municipalities believe the actual cost will 9 exceed \$1 billion. 10 11 Without a State appropriation, which is 12 lacking in Governor Rendell's proposed budget, all of 13 this expense will be borne by homeowners and other 14 sewage system ratepayers. Some municipalities are anticipating rate increases of 50 percent, 100 15 16 percent, and even upward. 17 It is noteworthy that Maryland and Virginia 18 have already stepped up and provided significant 19 amounts of State funding to support the mandates. 20 Maryland is funding between 50 and 100 percent of the upgrades to the tune of \$1 billion, and Virginia has 21 22 already dedicated State funding of \$350 million and 23 is currently considering an additional \$250 million. 24 We had hoped the Administration would 25 include some funding to support this mandate but were

1 disappointed to see no such funding in the proposed 2 budget.

I am here today to ask you to correct this 3 4 by supporting a \$300 million matching grant program. I am not asking that \$300 million be dedicated in 5 this year's budget. Rather, we believe and we are 6 7 supported by the Pennsylvania Municipal Authorities 8 Association in believing that a first-year commitment of \$40 million would be sufficient. This is because 9 10 not all of the upgrades will occur in a single year, 11 and the upgrades will be done largely in conjunction 12 with other plant upgrades to be financed through 13 municipal bonds, which will be repaid over 10 to 20 years. 14

15 If you represent a district located in the 16 Chesapeake Bay Basin, you are already painfully aware 17 of this issue and the unfunded mandate to be imposed 18 on your municipalities. This is a statewide 19 commitment and requires statewide funding.

If you don't live in the Chesapeake Bay region, it is just a matter of time until similar limits are imposed on your municipalities to correct water-quality problems in the Delaware, the Allegheny, the Monongahela, or some other waterway. This is not a Republican or a Democrat

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1	issue, and it offers us an opportunity for the House
2	to work across the partisan divide to do what is
3	right for the environment, for our municipalities,
4	and for our constituents.
5	Thank you for your consideration of this
6	request. I'll be pleased to work with the committee
7	on the details of this funding proposal at any time.
8	REPRESENTATIVE KELLER: Thank you,
9	Representative Grell.
10	Our next testifier will be Representative
11	McIlvaine Smith.
12	REPRESENTATIVE McILVAINE SMITH: Thank you,
13	Representative Keller.
14	I'm here today as the Chairman of the
15	Subcommittee on Special Education, and I am asking
16	for a line item to be submitted to our budget for the
17	Bureau of Autism Services.
18	The Bureau of Autism Services and the Office
19	of Autism Affairs was established as a result of
20	recommendations offered by the PA Autism Task Force.
21	The PA Autism Task Force was created in response to
22	the increasing number of individuals diagnosed with
23	autism spectrum disorders, or ASD.
24	According to the task force report issued in
25	December of '04, the number of Pennsylvanians

1 diagnosed with ASD increased by more than 2,000 2 percent. That is from 2 for every 10,000 to 40 for every 10,000. The level of need for individuals with 3 ASD can vary greatly. 4 The task force was comprised of 250 5 individuals, including physicians, researchers, 6 7 family members living with people diagnosed with ASD, educators, agency representatives, and therapists. 8 And then it was divided into 12 subcommittees, and I 9 won't go into all of those. 10 11 The task force identified problems and solutions and then offered some recommendations, the 12 13 most important of which was to create an Office of Disability in DPW which would encompass a division of 14 autism spectrum and related disorders. 15 16 The Director of Autism Affairs was appointed 17 by Estelle Richman, DPW Secretary, in May '05. The 18 Bureau of Autism Affairs was formally established in 19 February 2007. It is a bureau within the Office of 20 Developmental Programs. 21 In its report, the task force noted the lack 22 of programs for adults with autism as well as the 23 lack of coordination between agencies that provide 24 services and programs. 25 Individuals with autism in Pennsylvania

generally had to access programs through multiple resources. The Bureau of Autism Affairs is needed to provide a single point of entry to needed programs and resources for individuals with autism and their families as well as service providers.

6 The task force noted that autism is a 7 chronic neurodevelopmental disorder that may improve 8 with treatment, but will almost always require 9 continuous services and ancillary supports throughout 10 an individual's lifetime.

11 Adults with autism are particularly at a 12 loss, because once an individual reaches the age of 13 21, there are virtually no supports available to It is critical that adults with ASD receive 14 them. educational, vocational, and housing support. 15 Such 16 supports enable many of those with ASD to live at 17 home as productive taxpaying citizens, but 18 coordinated, efficient service delivery is essential 19 to ensuring that this population is able to access these services. 20

Further, Pennsylvania has a shortage of qualified, trained individuals who can properly diagnose and provide the appropriate treatment for ASD. The State must improve the infrastructure and identify incentives in order to develop and increase 1 the number of professionals needed to work with 2 people with autism.

The Bureau of Autism Affairs works with 3 4 individuals with autism, their families, educators, and service providers. Once established, the Bureau 5 launched phase 1, which was in 2006 and '07, in 6 7 collaboration with other State agencies as needed, which focused on training and capacity building. 8 They established statewide diagnostic standards for 9 10 medical professionals. They provided statewide training in the use of those diagnostic tools. 11 They 12 developed assessment standards and training protocols 13 targeted to build capacity amongst professionals working with individuals with autism and other items. 14

The bureau has initiated the process for obtaining requests for an autism-specific Medicaid waiver. This waiver will provide PA the ability to be more flexible and creative in providing services to this autistic population. The public comment hearing on that waiver closed this year in February.

The bureau has established a mini-grant program that has many project grants, it has training programs, and the bureau is exploring a managed-care option called the Adult Community Autism Program, or ACAP. An effort to estimate individuals with ASD in Pennsylvania has been launched under the supervision of the Center for Mental Health Policy and Services Research at the University of Pennsylvania.

6 The bureau has collected information on a 7 number of individuals with ASD being served on 8 publicly funded systems, whether those individuals 9 are known across the various systems as having ASD 10 and the degree to which individuals are served by 11 more than one system. That initiative was completed 12 in July of 2008.

13 The bureau has sponsored pilot programs to identify good practices in meeting the needs of 14 children as well as adults with ASD. It has offered 15 16 training sessions to identify best practices for 17 providers treating individuals with ASD. And the 18 bureau has developed a Web page as well as other materials from the dissemination of information 19 20 regarding programs and services.

21 With the 2007 study from the Centers for 22 Disease Control estimating that 1 in 150 children 23 have some form of ASD, it is absolutely imperative 24 that the Bureau of Autism Services have its own line 25 item in the State budget.

1 The ability to streamline and efficiently 2 deliver services to individuals with ASD and their families is dependent upon the bureau having a stable 3 4 and adequate funding stream. Thank you for your attention. 5 REPRESENTATIVE KELLER: Thank you, 6 7 Representative Smith. 8 Our next testifier will be Representative 9 Dave Levdansky. 10 REPRESENTATIVE LEVDANSKY: Thank you, 11 Chairman Keller. I just want to talk about an issue that I 12 13 have been working on for a while, trying to get some interest in the General Assembly. 14 15 We have two State agencies that manage our 16 State's wildlife, everything from birds and mammals to amphibians and fish, and they are entirely funded 17 18 by the Pennsylvania Game and Fish Commissions, which 19 are entirely and solely funded by the sale of hunting 20 and fishing licenses and boating licenses. And the Game Commission, for instance, also has the sale of 21 22 some of the resources that are on their lands and 23 properties. 24 In addition to matching all hunting and 25 fishing and boating throughout the Commonwealth, the

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1	Game and Fish and Boat Commissions are also charged
2	by State statute with managing all wild birds,
3	mammals, fish, reptiles, and amphibians, and their
4	habitats, in the interests of all Pennsylvanians, not
5	just in the interests of hunters and anglers.
6	While many associate the Game Commission and
7	the Fish and Boat Commission as traditionally
8	managing the wildlife resources of particular
9	interest to hunters and anglers, both agencies do
10	have a broader public mandate to manage all of
11	Pennsylvania's wildlife resources in the interests of
12	all residents of the Commonwealth.
13	This broad mandate, coupled with the
14	demographic change of declining hunting and fishing
15	licenses, has placed a lot of our management agencies
16	in a serious financial predicament. Pennsylvania is
17	one of the only States that does not have a long-term
18	dedicated public funding source for our wildlife
19	management agencies.
20	An allocation of public funding is needed to
21	cover the currently unmanaged or undermanaged species
22	and a deteriorating infrastructure, particularly as
23	declining hunting and fishing sales continue to
24	impact the programs of the Game Comission and the
25	Fish and Boat Commission.

An increase in hunting license fees would only provide a short-term solution but would exacerbate an erosion of the sale of hunting and fishing licenses. Every time we raise hunting and fishing licenses in Pennsylvania, we always, over the next several years outwards, experience a decline in the number of hunting and fishing license sales.

8 So I'm committed to establishing a reliable 9 and permanent source of public funding for the Game 10 and Fish Commission to augment their existing revenue 11 streams that are paid for by people who buy hunting 12 and fishing licenses.

13 I have introduced legislation, House Bill 1676, to effectuate this. And what it does, it takes 14 a very small slice of the sales tax revenue. And 15 16 understand, there is significant sales tax revenue 17 generated by the sale of hunting and fishing and 18 boating supplies and equipment and other expenditures 19 on hunting and fishing. It's the multibillion 20 expenditures that go on in our Commonwealth for hunting and fishing. 21

I'm just proposing that we take 116 -- I'm sorry -- 116/100,000ths of 1 percent of the sales tax revenue for---

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REPRESENTATIVE KELLER: Can you actually

1	write that? Do you want a calculator?	
2	REPRESENTATIVE LEVDANSKY: I did. I have	
3	this written up. It is .00116, okay, of the sales	
4	tax revenue and allocate that to the Game Commission,	
5	and .00058 for fish. In real numbers, what I'm	
6	proposing is that we do that on a percentage basis.	
7	And we do this for mass transit, you know, and for	
8	other purposes, we carve out a little bit of the	
9	sales tax revenues for mass transit.	
10	All I'm suggesting is a very small carve out	
11	on sales tax revenue that will generate approximately	
12	\$5 million a year for the Fish and Boat Commission	
13	and \$10 million a year for the Pennsylvania Game	
14	Commission. This will enable us, you know, to	
15	provide some funding.	
16	Again, both agencies manage all kinds of	
17	stuff. Just let me give you a little example that	
18	I'm working for the Game Commission on. You know, we	
19	need, as part of our renewable portfolio standards,	
20	we need to ramp up windmill power in the State. We	
21	are going to have to site a lot of different	
22	windmills across the Commonwealth. It's the Game	
23	Commission that is charged with the development and	
24	protocol to help the windmill companies figure out	
25	where we can locate these, okay? It's the Game	

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1 Commission that's looking at the impact of windmills 2 on hawks, owls, other raptors, and bats. Nobody hunts bats; it's illegal. Nobody hunts raptors; it's 3 4 illegal. But the Game Commission is spending dollars to do all of this work to help the State find sites 5 to site windmills. That's just the latest example of 6 7 things that are going on, programs that are paid for 8 by hunters and anglers to benefit all of Pennsylvanians. 9 10 So I just think it's high time that we carve out just a little piece of the sales tax revenue and 11 12 dedicate it to these two agencies. Look, they need 13 more money than that, but I think this is the least that the general public can do in the State to help 14 financially support these two agencies and put them 15 16 on a stronger financial footing so that they can complete and further their mission that we all need 17 them to do. 18 19 Thank you. 20 REPRESENTATIVE KELLER: Thank you, 21 Representative. 22 Our next testifier will be Representative 23 Paul Costa. 24 REPRESENTATIVE COSTA: Good afternoon, 25 Mr. Chairman, and good afternoon, members of the

1 committee. How are you doing today? 2 Thank you for the opportunity to present my testimony to you today. I have submitted it in 3 4 writing to you, and I will try to stick as close as I can to what I wrote down, but sometimes I may veer 5 б off. 7 I am here as a voice for Pittsburgh's film industry. I am here to illustrate how the film tax 8 credit plan is working for southwestern Pennsylvania, 9 10 benefitting the Commonwealth in general, and explain why it is a program that needs this and future State 11 12 budgets to provide permanent, sustainable funding. 13 Between 2001 and 2005, filmmaking in the 14 region had an economic impact that averaged \$5.4 million a year. The following year, in 2006, 15 16 when the tax program was fully implemented, its 17 economic impact doubled to \$10.8 million, and it only 18 got better from there. 19 In 2007, the EI increased 80 percent to 20 \$18 million, one of the best figures the region had seen since more than a decade ago in 1995. 21 22 Here we are now, 3 months into 2008, and 23 already filmmaking's economic impact is estimated to be \$15 million with four major feature films already 24 25 in production.

1 By June, the projected EI is \$75 million, 2 the highest economic impact in southwestern Pennsylvania history. 3 This booming industry has such a positive, 4 resounding impact on local jobs and vendors. 5 Within б the last 2 years, companies like Smithfield Street 7 Productions and Batpack Studios have set up shop in 8 Pittsburgh, creating dozens of jobs for each film 9 project. These businesses hire, train, and use 10 11 home-grown crews. The increased demand for our 12 region as a desired location has spurred even more 13 spin-off job creation, like in the case of Gaffhouse, 14 an independent company that rents equipment to 15 filmmakers. 16 From January through June of this year, at least four full film crews are needed for the feature 17 18 films in production. This means hundreds of people 19 are working in the local industry. 20 Construction initiatives for sound stages 21 and production facilities capable of handling large 22 film projects are underway in Monessen and Cranberry. 23 At the very center of all of this is the 24 Pittsburgh Film Office. Since 1990, it has been 25 recognized by the Association of Film Commissioners

1 International as the official marketing body for film 2 in southwestern Pennsylvania. Eight years ago, in 2000, the sole source of 3 4 funding for the film office, the Allegheny County hotel room tax, was taken away to support the 5 development of two stadiums and the Convention 6 7 Center. Since then, the Pittsburgh Film Office has 8 had to scrape to obtain funds through small grants 9 10 and an annual fundraiser. It has had to cut its programs and staff to a minimum, compromising the 11 12 office's ability to properly deal with the area's 13 enormous increase in film production and compete against other States and Canada. 14 The need for a fully-funded Pittsburgh Film 15 Office is critical if the future of southwestern 16 17 Pennsylvania's film industry is to remain successful 18 and continue to grow in its impact. For the survival 19 of the office, permanent and sustainable funding is 20 required so staffing and marketing programs can return to pre-2000 levels. 21 22 Adequate staffing and support is needed to 23 handle the thousands of communications, location 24 scouts, and film productions in the region each year. 25 Without this, film production will look to other

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1	regions and other States that have also developed tax
2	incentive programs, and much like the exodus of
3	steel, Pittsburgh will again feel the fallout from
4	another collapsed industry.
5	Please don't let this happen. Thank you all
6	for your time and sincere consideration of this
7	matter.
8	REPRESENTATIVE KELLER: I would like to
9	congratulate Pittsburgh for getting nine films this
10	year. I'd like to point out to my friend from Monroe
11	County that Philadelphia had zero films this year.
12	REPRESENTATIVE SCAVELLO: Well
13	REPRESENTATIVE COSTA: Oh, here we go.
14	REPRESENTATIVE SCAVELLO: I look out for
15	Pittsburgh. I'm surprised you didn't know that.
16	That's why we're being shortchanged.
17	REPRESENTATIVE COSTA: Well, I will tell you
18	another reason why they did say that Pittsburgh is
19	benefitting from this, is not only the tax credit,
20	but the way that the structure is set up.
21	Philadelphia and the whole eastern region of
22	Pennsylvania falls under the New York price ranges
23	and Pittsburgh does not.
24	So when they're looking, again, they look at
25	Pennsylvania and they see the tax credit, and then

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1	they look at Pittsburgh and they see that the
2	workforce is experienced and they have done great
3	productions. We've had a couple of Academy Awards.
4	"Silence of the Lambs" won several Academy Awards,
5	and it was all done in Pittsburgh.
6	The workforce is there, the experience is
7	there, and they are finding it's actually cheaper to
8	work in our State now.
9	REPRESENTATIVE KELLER: Well, we would like
10	to congratulate Pittsburgh for the great work they're
11	doing.
12	REPRESENTATIVE COSTA: Thank you,
13	Mr. Chairman.
14	REPRESENTATIVE KELLER: Thank you.
15	Representative Kathy Rapp, please.
16	REPRESENTATIVE RAPP: Good afternoon,
17	Chairman Keller and members of the committee. I
18	really appreciate the opportunity again to come
19	before you and give a few comments about the
20	Governor's proposed budget.
21	A few days after Governor Rendell presented
22	his annual budget address on February 5, I had the
23	opportunity to brief the members of the Warren County
24	Chamber of Commerce on his 2008-2009 budget proposal.
25	What I told them in my opening remarks was

1 simply this:

The best thing about the Governor's proposed 2008-2009 budget for the residents of the 65th 4 Legislative District is the picture of the Kinzua Dam 5 on the cover.

Sadly, between February 5 to this very 6 7 moment, nothing about the Governor's proposed 2008-09 8 State budget has changed for the better, which brings me to the primary topic of my testimony, the negative 9 10 impact that the Governor's inequitable public school 11 funding formula continues to have on the rural school 12 districts I represent: a prescription for a taxpayer 13 mugging; a colossal waste of tax dollars; flawed to 14 the point of being useless; guesswork at best; fails to consider that taxpayers do not offer an endless 15 16 pot of gold; not worth the cost of the recycled paper 17 and ENERGY STAR compliant computer equipment used to 18 print it.

These are only a sampling of the criticisms leveled against the results of the \$648,000 taxpayer-funded, educational costing-out study that the Governor is now using as the benchmark, or should I say small town versus big city dividing rod, to determine how much revenue is needed to bring every Pennsylvania public school student's proficiency

1 levels up to par with State academic standards. 2 Released in November of 2007, the one-size-fits-all conclusion of this opinion poll 3 4 estimates that each of Pennsylvania's 501 school districts must spend an average of \$12,058 per 5 student. Based on current educational funding 6 7 levels, this equates to a \$4.8 billion spending increase. 8 Worst of all, this study miserably fails to 9 10 address why some school districts manage to achieve 11 superior marks to others, despite significantly less educational funding levels. 12 13 As statewide academic proficiency testing during each year of the Rendell Administration 14 proves, spending more tax dollars does not guarantee 15 more scholars. 16 Notwithstanding, when it comes to any 17 18 educational funding decision, the biggest guestion 19 for State lawmakers should be how to fairly and 20 equitably finance public education without 21 bankrupting the people and job creators of this 22 Commonwealth. 23 To further drive this point home as it applies to rural school districts, I would like to 24 25 read a few excerpts from a letter I recently received

1 from two of my constituents, Mr. and Mrs. Matthew 2 Thompson of Marienville in Forest County: "Our district, Forest Area School District, 3 4 has been fortunate in the past to have been able to sustain our educational programs and give our 5 children, who live in a very rural area, 6 opportunities that students in large, urban areas 7 8 have on a daily basis. "Currently there are 1,762 resident parcels 9 10 and 4,528 seasonal parcels of real estate in Forest 11 County. 12 "There is also 123,197 acres of tax-exempt 13 land (Allegheny National Forest). "Because we have a low enrollment of 14 students, the State's market value aid ratio formula 15 makes our district look like a district of wealth. 16 17 "However, our district's average family 18 income is about half the average rate for the State. 19 "Our district's free and reduced lunch 20 average rate for the 2007-2008 school year is 48 percent of our students. 21 22 "Forest County is the only county in 23 Pennsylvania that is designated as 'economically depressed by the Appalachian region'. 24 25 "We are not a district of wealth.

"The current school funding proposal for the 1 2 2008-2009 school year presented by Governor Rendell is compounding our revenue shortages. 3 "Forest Area School District is only 4 5 receiving a 1.5-percent increase over last year's б funding. 7 "This is equal to a \$36,000 increase which does not even cover the rate of inflation.... 8 "There is no other school district in 9 10 Pennsylvania that has our demographics. 11 "We have two K-12 buildings which are 30 12 miles apart. 13 "We have transportation costs that far exceed most school districts in Pennsylvania when 14 considering the number of students that are 15 16 transported to and from school for an average of 4,193 miles a day. 17 "Our teacher-to-student ratio at the high 18 19 school level is greater than the State average. 20 "But we are under the same mandates for 21 curriculum and assessment as any other schools and 22 cannot offer the board array of electives that the 23 larger schools offer. 24 "Please consider the needs of our children 25 when you are voting on school funding.

1 "Governor Rendell is proposing greater 2 percentage increases for larger schools in Pennsylvania. 3 "Their needs may not be the same as Forest 4 Area School District, but the children of Forest Area 5 б School District's education should be the same and 7 equal to any other education provided to children in 8 Pennsylvania. "If our district's State allocation 9 10 continues to not pay for our district needs, there 11 will be no equality in education." In conclusion, to summarize and expand on 12 13 the written sentiments of Matthew and Tammy Thompson, when compared to the multimillion dollar 14 22.5-percent, 21.2-percent, and 19.7-percent 15 16 increases respectively that the top three funded school districts, which are all conveniently located 17 18 in the Philadelphia/Lehigh area, will receive under 19 the Governor's proposed 2008-2009 State budget, what 20 message does this minuscule 1.5-percent funding 21 increase for Forest Area School District send to 22 children living in economically depressed areas? 23 Put another way, is Governor Rendell trying 24 to say that the value of the education students 25 attending Philadelphia area schools receive is higher

1	than those attending rural school districts?
2	Moreover, when considering the tens of
3	thousands of Pennsylvania property owners that are
4	facing 2008 as the year when their homes are lost to
5	sheriff's sales or foreclosures, where will rural
6	districts turn for the revenue they need to survive
7	when there are even less property owners left to tax?
8	In short, the inevitable and even more
9	costly final result of inequitable school funding
10	could very well necessitate a complete and total
11	State government takeover of all rural school
12	districts.
13	Early in my legislative career, I came
14	across this very important lesson that has served me
15	well on virtually every vote I have ever cast as a
16	State Representative.
17	As lawmakers, we will not be remembered for
18	the problems we identify, but for the problems we
19	solve.
20	Whether it takes completely eliminating the
21	school property tax, sending the Governor's current
22	public education funding formula back to the drawing
23	board, or a solution yet to be determined, I look
24	forward to working together with my colleagues on
25	both sides of the aisle to address the problem of

1 providing equitable and sustainable educational 2 funding for all Pennsylvania children. 3 Thank you. REPRESENTATIVE KELLER: Thank you, 4 5 Representative Rapp. б REPRESENTATIVE KELLER: Our next testifier 7 will be Representative Scott Perry. 8 REPRESENTATIVE PERRY: Thank you, Mr. Chairman and members of the committee. 9 10 I represent the citizens of the 92nd 11 District, which is located in York and Cumberland 12 Counties. I do sincerely believe it is my job to 13 represent their concerns and interests in this august body. And, ladies and gentlemen, from what I have 14 heard at numerous town meetings, the citizens and 15 taxpayers of this district do not believe their State 16 government is looking out for their needs and best 17 18 interests. 19 Unfortunately, once again this year, my 20 testimony will touch on many of the same issues as it 21 did last year. Governor Rendell's voracious appetite 22 for spending, borrowing, and taxing has not changed. 23 This year, we have been presented with a budget that 24 calls for another \$1.4 billion increase in spending. 25 This represents a 5.3-percent growth in

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1	spending from the previous year. This will be on top
2	of a 29-percent increase in his first term and almost
3	\$6 billion more in spending over 4 years. We simply
4	must begin to cut taxes and control spending to a
5	rate of growth equal to or less than the rate of
6	growth in the cost of living as measured by the CPI.
7	Over those 4 years, the cost of living rose
8	just over 12 percent, which means the Governor
9	outspent the rate of inflation by a rate of almost
10	2 1/2 to 1.
11	And if that isn't bad enough, this increase
12	does not take into account budgeting gimmicks that
13	shifted items from the General Fund spending to
14	off-line budget funds, such as the tobacco funds.
15	This rate of increase is just simply unacceptable.
16	Now, predictably, the Governor is trying to
17	shift the blame for his spending spree on reduced
18	funds from the Federal government. However, the
19	Commonwealth has received a net increase of
20	\$1.4 billion in Federal funding since the Governor
21	took office.
22	In the troubled economic times that we find
23	ourselves in now, I believe it is more important than
24	ever that we focus on our middle-class families who
25	are having trouble making it.

Last year, we had a \$650 million surplus in revenues to the State. I believe we should have returned a significant amount, if not all of that money, to the hard-working taxpayers who are our bosses.

Instead of taking more money from their pockets for special programs that serve the friends of the Governor, we need to leave that money with the people who earned it -- the hard-working taxpayers.

10 Instead of dreaming up new programs that we 11 have been able to survive without for all these 12 years, we should focus on making Pennsylvania a 13 friendly environment for employers to maintain and 14 create family-sustaining jobs.

Our Commonwealth has lost more than 80,000 manufacturing jobs since the Governor took office in 2003. We need to focus on expanding the economy by working with employers. We can do that by controlling spending and enacting a tax-cut package that will stimulate the economy.

To keep spending in check, I, along with other members of the House Republican Policy Committee, have urged the Governor and the General Assembly to adopt a zero-growth budget for the 2008-2009 fiscal year. To stimulate the economy, we have proposed a tax-cut package that includes four components: reducing the PIT; reducing the consumer electric bill tax; uncapping Pennsylvania's net operating loss deduction; and implementing a 100-percent sales factor.

7 When Governor Rendell increased the PIT from 2.8 percent to 3.07 percent in 2003, nearly 8 \$1 billion was taken out of the pockets of families 9 10 and businesses here in Pennsylvania. As a result, 11 36,000 jobs were lost. It is time for tax relief to 12 become a reality. I believe that if we are to make 13 Pennsylvania the economic engine it can be, we must eliminate and reduce taxes, not create and increase 14 15 them.

In addition to the spending increases, the Governor also wants to dramatically increase our State's debt.

In his first 4-year term, the Governor enacted five borrowing initiatives totaling \$3.5 billion, which will cost the taxpayers of Pennsylvania \$4.716 billion to pay back in principal, interest, and fees.

Furthermore, in his second term, he has proposed additional borrowing in the amount of

1	\$1.85 billion. That would amount to almost
2	\$3.1 billion in principal, interest, and fees.
3	Now, according to a survey by the American
4	Legislative Exchange Council, Pennsylvania ranks 45th
5	the worst being 50th among the States in debt
6	service as a percentage of total tax revenue. I
7	really believe the Rendell Administration must stop
8	using debt as a way to finance his spending agenda.
9	As long as I am a member of this body, I
10	will continue to fight the growth of spending and
11	debt in State government.
12	In my opinion, I see our budget discussions
13	simply as a debate, as an exercise, in setting
14	priorities. It is not that we aren't spending enough
15	money, but rather how we are spending it.
16	I personally believe spending can be
17	curtailed by taking a close look at the various line
18	items within each of the State's executive agencies.
19	I believe we need to take a much closer look
20	at how our State dollars are being spent and whether
21	or not programs are actually producing the results
22	that they promised.
23	Last year, I noted that all of Pennsylvania,
24	under the Governor's proposal, will be expected to
25	pay for repairs and upgrades at SEPTA.

1 As it turned out, the repairs and upgrades may be paid for in part by individuals who drive on 2 the Pennsylvania portion of Interstate 80. At its 3 nearest point to the city, Interstate 80 is about 4 100 miles from Philadelphia. 5 If we are to toll a road in Pennsylvania, I 6 7 believe Interstate 95, which runs right through 8 Philadelphia, would be a much better choice. Parts of Interstate 95 in Florida, Virginia, Delaware, New 9 10 Jersey, New York, and New England are already toll 11 roads. 12 It would also follow that tolling the road 13 may encourage commuters to take mass transit, such as 14 SEPTA, thus increasing its revenues and lessening the burden on taxpayers. 15 Our infrastructure and environment is in 16 17 peril. That is why I am in the process of 18 introducing legislation to help my constituents and 19 many other residents of central Pennsylvania to 20 shoulder the burden of the costs they are expected to

21 pay for as a part of the Chesapeake Bay Initiative. 22 Pennsylvania is a party to the Chesapeake 23 Bay Initiative -- an agreement among Pennsylvania, 24 Maryland, Virginia, and the District of Columbia, 25 along with the Federal Environmental Protection

1 Agency, to clean up the Chesapeake Bay. Phosphates 2 and nitrates flowing into the Bay have caused a significant reduction in the Bay's aquatic life. 3 The Department of Environmental Protection 4 has imposed onerous and expensive requirements on 5 wastewater treatment systems that account for a very 6 7 small portion of the problem and threaten to withhold 8 permits if its mandates aren't met. The cost to affected ratepayers and 9 10 taxpayers is estimated to be more than \$1 billion, not including the costs of financing which could 11 12 easily double that amount. 13 Families and small business people are being asked to foot the bill through higher sewer bills. 14 No one suggested tolling a highway in some remote 15 16 part of the State to pay for this, nor would it be 17 appropriate to do so. However, if those living in 18 the mid-State are expected to pay for the traffic 19 issues hundreds of miles away, I think it only fair 20 that the entire State help pay for its share of these unfunded mandates. 21 22 Mr. Chairman, time does not permit me to 23 fully address other priorities that should be 24 addressed in this budget, such as the need to reduce 25 welfare fraud and abuse that we learned about in the

1 House Republican Policy Committee Task Force on 2 Welfare Reform. Clearly, too, Mr. Chairman, our 3 infrastructure needs attention. There were stories 4 in the news media this week about two seriously 5 defective bridges -- one, ironically, that is part of 6 7 Interstate 95, and another one here in Harrisburg that is within walking distance of this building. 8 At the end of the day, Mr. Chairman, we must 9 10 decide what our priorities are. We have been on the wrong track of increased taxes, spending, and 11 12 borrowing while the roads beneath us are crumbling. 13 It's time to fundamentally change the way we 14 approach the budgeting process and infuse performance as a measure of effectiveness to the spending of the 15 16 taxpayers' dollars. 17 Thank you, Mr. Chairman and members of the 18 committee. 19 REPRESENTATIVE KELLER: Thank you, 20 Representative Perry. 21 Our next testifier will be Randy Vulakovich. 22 REPRESENTATIVE VULAKOVICH: I'm going to 23 keep you pretty much on schedule, because this is 24 going to be very short and to the point. 25 On March 3, 2008, a group of us, 23 State

1 Representatives, sent a letter to the leaders of all 2 four caucuses, the Senate and the House of 3 Representatives, and I would like to read that letter 4 and get it on record:

"Dear Leaders:

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"We write to you in the spirit of bipartisan 6 7 cooperation to change the manner in which the General 8 Assembly operates. The General Assembly recently fundamentally changed the public's access to 9 10 documents for the better with a new open records law. 11 This measure was only possible because members of 12 both parties and chambers worked together toward a 13 common goal. It is in this spirit that each of us joins this effort and respectfully submits this 14 letter to each caucus leadership team for your 15 consideration. 16

"As rank and file members of the 17 18 Legislature, we believe that it is incumbent on all 19 of us to aggressively push for greater efficiency and 20 effectiveness. One of the areas that we believe this 21 can be accomplished is in reducing the cost of our 22 Legislature to Pennsylvania taxpayers. As you know, 23 according to the Speaker's Commission on Legislative 24 Reform, Pennsylvania spends \$23.01 per person on our 25 Legislature -- ranking the Commonwealth third in the

1 Country. The Speaker's Commission recommended a 10% 2 reduction in the Legislature's budget, but this recommendation was not acted upon. We firmly believe 3 4 that the cost to operate the General Assembly must be reduced in order to save money and demonstrate that 5 б we can be good stewards of public dollars. 7 "To that end, we" -- the 23 Representatives -- "write to respectfully urge you to reduce the line 8 item for the operations of the Legislature in the 9 10 2008-09 budget. Specifically, we respectfully request a 20% reduction in the General Assembly line 11 12 item in the budget. Based on the '07-08 budget, this 13 would result in savings of approximately \$66 million. "It is our firm belief that this step is 14 necessary to restore the public's trust that we will 15 16 act as responsible stewards of their tax dollars. 17 Reducing the cost of the Legislature is a common 18 sense step toward cost effective good government. 19 "We look forward to working with you on this 20 important issue." 21 Thank you. 22 REPRESENTATIVE KELLER: Thank you, 23 Representative Vulakovich. 24 Representative Tom Murt. 25 REPRESENTATIVE MURT: Good afternoon,

1 Mr. Chairman and members of the committee. 2 Mr. Chairman, I believe that one of the most painful situations we face as elected officials in 3 4 Pennsylvania is watching families who struggle to care at home for an adult-aged child with special 5 The plight of these special families does not 6 needs. 7 appear on the front page of any newspaper, but to 8 these families, this issue is vitally important. These families are to be commended for 9 10 caring for their adult special-needs children, by themselves, at home, and I think that those of us who 11 12 serve in State government should examine ways to make 13 their jobs a little easier. Simply stated, the State resources that we 14 dedicate to caring for the adult members of our 15 16 families who have special needs are not ample and need to be increased further than they have been in 17 18 the preliminary budget. 19 According to the Department of Public 20 Welfare, a total of 21,475 adults with mental 21 retardation are currently on the waiting list for 22 These special members of our families come help. 23 from every community in the Commonwealth. Governor Rendell's proposed budget 24 25 designates \$28.8 million to reduce that waiting list

1	by 1,818 individuals for fiscal year 2008-2009. This
2	funding is much appreciated and badly needed.
3	However, I believe we cannot turn our backs on the
4	thousands of Pennsylvanians who would not be helped
5	in this scenario.
6	With that in mind and on behalf of these
7	families and all special-needs Pennsylvanians, I
8	respectfully request that the committee see fit to
9	provide supplemental funding so that even more
10	families who care at home for an adult with special
11	needs can get the helping hand they so desperately
12	need.
13	Mr. Chairman, I strongly encourage the
14	continued support of the 800 special-needs students
15	graduating from high school each year by making this
16	allocation a permanent line item in the budget.
17	I add that providing support for
18	special-needs adults at high school graduation
19	prevents regression and maintains vital connections
20	to community, while empowering parents to continue
21	working to support the household. This action also
22	serves the waiting list at the source.
23	Mr. Chairman, State law requires that up
24	until 21 years of age, special-needs children with an
25	IEP be educated in public schools or in another

appropriate setting. Once these special members of our families leave the public school system, however, they and the families who lovingly care for them are frequently left to navigate an underfunded system that requires them to wait for services for their adult child who has special needs.

7 Additionally, after these special-needs children leave school, many do not have opportunities 8 either socially, educationally, or with suitable 9 10 employment due to a lack of funding and programming. Many of these special-needs members of our 11 12 communities must stay at home and are understimulated 13 and sometimes develop even more health, emotional, and other mental-health problems due to a lack of 14 services. Some special-needs adults will only be 15 16 given a housing placement outside their parent's home 17 if their parent/caregiver dies.

Mr. Chairman, one very serious condition that has evolved in Pennsylvania is where parents who have worked hard for many years to care for their special-needs adult child at home start to experience serious age-related health problems themselves.

In these heartbreaking cases, in addition to having to care for themselves and worry about their own health care, these older parents must also continue to care for an adult special-needs child.
 Many of these families have parents who are in their
 eighties and an adult child with special needs who is
 in their sixties or older.

5 Needless to say, these special-needs adults 6 start to experience their own health challenges 7 relating to age or years of understimulation. 8 Providing supports to aging caregivers and older 9 adults with mental retardation is of the utmost 10 importance.

Many aging parents simply can no longer provide care for their special-needs sons and daughters living at home, and they badly need relief. The challenges of caring for a loved one with special needs at home are already painful, and the aging process exacerbates these challenges even more.

17 Mr. Chairman, I am not pressing the panic 18 button, but if the waiting-list issue is not 19 addressed in the near future, these adults with 20 special needs could very well end up in other systems 21 within the State such as State hospitals or even in 22 the corrections system. This would be much more 23 costly to the State than taking action now, and certainly much less prudent. 24

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Supporting our most vulnerable citizens is a

1 core function of our government and should be a top 2 priority for us. Thousands of Pennsylvanians and their families anxiously await the supports they need 3 4 to be healthy and productive citizens in their communities. 5 Mr. Chairman, as you well know, this issue 6 7 is quite complicated and requires much effort in 8 order to simply understand its magnitude. 9 Essentially, I am requesting you to reconsider the 10 budgeted amounts and to appropriate even more badly 11 needed and deserved funding for adults with special needs and the families who care for them. 12 13 Mr. Chairman, I end my testimony with my favorite quote by former Vice President Hubert H. 14 Humphrey. You might be curious about why a 15 16 Republican would quote what is sometimes called the liberal mantra, but the message is not about partisan 17 politics here and is clearly one of compassion, 18 19 empathy, and concern for others. 20 Vice President Humphrey said, "The moral 21 test of government is how that government treats 22 those in the dawn of live -- our children; those in 23 the twilight of life -- our elderly; and those in the shadows of life -- our sick, our needy, and our 24 25 handicapped."

1	Mr. Chairman, I want to be able to say that
2	all of us passed that moral test, so I respectfully
3	request your reconsideration of the preliminary
4	budgeted amount for funding for our mental
5	retardation waiting list for services.
6	Thank you, Mr. Chairman, and thank you to
7	the members of the committee.
8	REPRESENTATIVE KELLER: Thank you,
9	Representative Murt.
10	Our next testifier will be Representative
11	Karen Beyer from the 131st District.
12	REPRESENTATIVE BEYER: That was a terrific
13	statement by Representative Murt. It's nice to
14	follow someone so dedicated and so passionate.
15	So good afternoon, Mr. Chairman, Chairman
16	Keller. And Chairman Scavello, it's good to see both
17	of you.
18	REPRESENTATIVE KELLER: Excuse me; I didn't
19	hear you.
20	REPRESENTATIVE BEYER: You know what? I
21	have an actual speech or comments that I'll submit
22	for the record. But just to make it as brief and to
23	the point as I can, I'll go off my remarks a bit.
24	But again, good afternoon. It is good to see you.
25	Representative Manderino, I have to tell

1 you, I sat in on some Appropriations Committee 2 testimony, and I enjoy watching you question. 3 They're always very articulate and very succinct 4 questions and very probing, and I always enjoy that. REPRESENTATIVE MANDERINO: 5 Thank you. REPRESENTATIVE BEYER: I am, as a 6 7 Representative sitting before you, pretty satisfied with this budget, as I feel very fortunate in that 8 now, being the third budget that I voted on, we're 9 10 not seeing any increases in taxes on our citizens, which is always, I think, good, especially in line 11 12 with what the economy is doing. 13 I am very supportive of the increase in 14 education that the Governor has proposed, and as a member of the Education Committee, I can tell you 15 16 it's vitally important and should be. Obviously 17 that's our priority and it is the priority of the 18 Governor, which is very satisfying to me. 19 I'm also deeply grateful for this year's proposed budget, as again, Allentown School District, 20 one of the five school districts that I represent, is 21 22 looking at a 19-percent increase over last year's 23 funding in basic education funding. That's good. 24 That's terrific. It's a school district, an urban 25 school district, that needs that money, and I want to

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1	try to make sure that you all keep that right where
2	it needs to be.
3	I do want to talk to you about the small
4	business development centers. I suppose as part of
5	the educational process, again, that funding was cut.
6	So I'm asking that you members restore that funding
7	to \$8.8 million.
8	This program, as you all know, stimulates
9	new business formulation and growth. Based on an
10	actual independent impact analysis of the program
11	over the past 15 years, it conservatively estimates
12	that the appropriation of \$8.8 million will result in
13	\$65 million into the State in additional tax revenue.
14	Just to give you an idea, Lehigh University
15	has a small business development center in it that
16	happens to be, obviously, an extraordinarily
17	important university in our Commonwealth, but
18	certainly to the Lehigh Valley.
19	Let me just give you some statistics: 24
20	new businesses were started, 6 clients brought
21	businesses; 62 clients received \$29 million in
22	financial commitments and investments; \$2.6 million
23	in government prime and subprime contracts were
24	received by clients, and a \$3.3 million increase in
25	exports to the SBDC assistance that was just last

1 year.

2 So these small business development centers 3 are vital, because they are in partnerships with the 4 business community and our universities all across 5 the Commonwealth.

Next is the PITA line item under DCED. That was zeroed out this year. In previous fiscal years, the General Assembly has restored funding to PITA every year, and again -- up to levels of \$6 million -- and again we're asking that this funding be restored.

PITA represents a unique alliance between two of our Commonwealth's universities. That is Lehigh University and Carnegie Mellon University in Pittsburgh. They joined with the Commonwealth to help in increasing operating efficiency and enhancing economic development in companies all over Pennsylvania.

19 PITA has enabled eight start-up companies, 20 funded more than 575 technology projects, and 21 partnershiped with more than 250 Pennsylvania 22 companies. So as you can see, it is vitally 23 important.

I hope, Dr. Nolan, you are talking notes.The chart has already been pointed out to you. But

1	these two areas, again, this year, let us restore
2	funding.
3	And then I think on the small business
4	development center, I really am asking for it to get
5	to the funding level that it should have been at, at
6	\$8.8 million.
7	Another issue is a diesel technology tax
8	credit bill that I put in two sessions well, last
9	session and again this session. It is vitally
10	important that we promote new diesel technology,
11	green technology, in our heavy trucking industry by
12	getting businesses to invest in the new truck diesel
13	technology.
14	That tax credit bill is an amendment on a
15	bill that is sitting in the Senate, but we still have
16	an independent standing bill that I would like very
17	much to see sent through as part of this budget
18	process.
19	Additionally, and I'm going to get to the
20	small number \$100,000 for the Coast Guard
21	Auxiliary. And, Chairman Keller, this may be of
22	interest to you, as well as you, Kathy.
23	Senator Vince Fumo has for several years
24	and I'm not even sure how many funded the Coast
25	Guard Auxiliary with a \$50,000 Department of

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Community and Economic Development grant to keep the
 statewide and volunteer organization afloat -- no pun
 intended.

The Coast Guard Auxiliary patrols our 4 waterways, provides safe boating classes to folks who 5 б purchase boats, to safety vessel examinations, and 7 it's all volunteer. In light of the fact that we have a Homeland Security budget and in light of the 8 fact that we have allocations there, years ago it 9 used to be funded out of the Fish and Boat 10 11 Commission. For some reason the line item was 12 dropped, and Senator Fumo kept giving that 13 organization money -- much to his credit. One of the very good deeds that he has done. 14

I think that should be a line item in the 15 16 budget, and I don't see any reason why it shouldn't 17 be, given that we are giving \$400 million or so from 18 the Federal government in flow-through money for 19 exactly these kinds of purposes. They patrol 20 waterways. They are a vital part of the health of our waterways here in the Commonwealth of 21 22 Pennsylvania.

I know, Dr. Nolan, I have talked to you about it, so I'm mentioning it again to the committee. It's a small line item, but I think it

1	says a lot about what we value here in the
2	Commonwealth, especially with an all-volunteer
3	organization that is obviously a very critical part
4	of the Coast Guard itself.
5	And on a final note. To you members who are
6	sitting here, House Bill 446 is in the Appropriations
7	Committee. House Bill 446 is the cyber charter
8	school accountability act, a bill that I have now
9	championed for the past 2-plus years.
10	This is of absolutely no fiscal consequence
11	to the Commonwealth at all in that our State budget
12	is not affected. It is, however, a bill that will
13	save our school districts across the State by setting
14	a statewide tuition for those children who attend
15	cyber charter schools. And by the way, that rate
16	will be a little bit more than \$7,000 a year; special
17	education students would be a little over \$11,000.
18	By setting that statewide tuition rate and
19	following States like Ohio and Florida who have
20	already established these rates, we would we save our
21	Pennsylvania school districts over \$40 million a
22	year.
23	Now, this needs to get done. In my mind, it
24	needs to get done sooner rather than later,
25	especially before the next school year starts.

1 It is a bill that I worked very hard with the Governor's Office on. I worked in concert with 2 the Department of Education on it. But this bill now 3 4 sits before Appropriations, and I think it is time for it to come out. And as members of the 5 Appropriations Committee, I would be deeply grateful б 7 for your support and assistance in getting this bill out of committee. 8 So having said all that, members, thank you 9 10 very much, and thank you for giving me this few 11 minutes to talk with you. 12 REPRESENTATIVE KELLER: Thank you, 13 Representative Beyer. REPRESENTATIVE KELLER: Our next testifier 14 will be Representative David Kessler from the 130th 15 District. 16 17 REPRESENTATIVE KESSLER: Thank you, Mr. 18 Chairman. Thank you for this opportunity. 19 I have been meeting with the Rodale 20 Institute for the last 9 months working on a piece of 21 legislation that I've introduced on organic farming. 22 My piece of legislation is twofold: one is to make 23 farming more profitable, and two, to better the 24 environment. 25 I have visited several farms throughout

Pennsylvania in the last month that have gone from conventional to organic, ranging anywhere from 100 acres to 300 acres, milking anywhere from 50 head to 120 head, which is above average of a normal farmer.

What my bill does is help the farmer through 6 the transition period. When a farmer goes organic, 7 8 what will happen in the first 2 to 4 years, their yields will drop as far as their corn production and 9 10 soybeans. But once they get the organic matter back into the ground and the nutrients back into the 11 12 ground, after that transition period, they will see 13 yields the same, if not better. So what my bill does is help them through that transition period and 14 subsidizes them for their loss and loss in yields. 15

16 As far as the environment is concerned, a 17 farm field, as the dirt is turned over, there's 18 carbon in the ground, and the carbon escapes and in 19 turn mixes with oxygen and creates carbon dioxide, 20 which is a greenhouse gas. If every acre in 21 Pennsylvania was to go organic no-till -- no-till 22 meaning not turning the dirt over, drilling a hole 23 and dropping the seed into the ground, which some 24 farmers are doing now -- if every acre was to do 25 that, that would equate to sequestering enough carbon

1	to take 2 to 3 million cars a year off our streets.
2	As far as the Chesapeake Bay is concerned,
3	we have been spending hundreds of millions of dollars
4	on cleaning up the Chesapeake Bay. I attended a
5	presentation by Secretary McGinty and was given some
6	information. I would like to read a sentence from
7	the information I was given from Secretary McGinty.
8	It says, "The Pennsylvania agricultural
9	industry collectively is the largest contributor of
10	nutrients to the Bay's tributary, discharging 46
11	percent of the nitrogen and 58 percent of the
12	phosphates which flow into the Bay."
13	By going organic, you are pesticide free as
14	well as chemical free, and this in turn can save
15	money as well.
16	We spend millions of dollars also on crop
17	insurance. Rodale has been keeping statistics for
18	27 years, and in those 27 years when they have had
19	drought, or the other extreme, very wet conditions,
20	organic fields produce 35 to 70 percent more higher
21	production than a conventional field will.
22	As far as our health is concerned, organic
23	food is more healthier for us. The healthier we are,
24	the less we have to spend on health insurance.
25	Rodale Institute has 50 acres of organic

1 corn beside 50 acres of conventional corn. The same 2 thing with soybeans, wheat, and rye. When the deer 3 pass through the Rodale farm, they bypass the conventional corn and go right to the organic corn 4 and eat the organic corn. 5 The same with the groundhogs with soybeans. They bypass the 6 7 conventional soybeans and go right into the organic soybeans and eat the organic soybeans. So that 8 9 certainly says a lot.

What I'm looking for is \$5 million per year for a 6-year period. And you know how the saying goes, you need to spend money to make money. In this situation, we need to spend money to save money, because we can save money, again to recap, we can save money on cleaning our air, cleaning our water, on crop insurance, as well as health insurance.

17 This is extremely important, not for our 18 generation but our children's, our children's 19 grandchildren, and their grandchildren. Fifty years 20 from now when we're not here, 100 years from now when we're not here, if we don't have clean air and we 21 22 don't have clean water, we mustn't forget about 23 everything else. 24 Thank you.

25

REPRESENTATIVE KELLER: What's your bill

1	number?
2	REPRESENTATIVE KESSLER: It is 3727.
3	REPRESENTATIVE KELLER: Thank you,
4	Representative Kessler.
5	REPRESENTATIVE KESSLER: Thank you.
6	REPRESENTATIVE KELLER: The next member to
7	testify will be Representative Dan Moul from the 91st
8	Legislative District.
9	REPRESENTATIVE MOUL: Good afternoon.
10	Mr. Chairman and members of the
11	Appropriations Committee, thank you for the
12	opportunity to communicate with you regarding the
13	Governor's proposed budget for 2008-09.
14	Today I am respectfully requesting that the
15	Governor's budgeted amount of \$58,000 for the
16	Pennsylvania Tourette's Syndrome Association be
17	restored to \$100,000.
18	Mr. Chairman, with the exception of fiscal
19	year 2004-05 and fiscal year 2007-08, the Legislature
20	has approved budgets appropriating \$100,000 for the
21	Tourette's Syndrome every year. That \$100,000
22	covered research costs, tests for the disease,
23	treatment, and most of all, advocacy for families
24	throughout the Commonwealth.
25	Many of these families who require advocacy

have no other place to turn in their quest for help in finding an appropriate educational program for their son or daughter. With the Governor's proposed budget allocating only \$58,000, almost half of what has been allocated in the past, many of these associated costs will be placed upon the families of the patients.

8 Frankly, Mr. Chairman, the original \$100,000 9 appropriation was not adequate. By reducing it, we 10 further adversely affect the mission of this 11 organization and the services that these families 12 require.

Determining whether a child has Tourette's Syndrome often requires frequent doctor visits to track the symptoms that the child is experiencing and then connect them to the condition. Furthermore, extensive tests that include MRI, CT, EEG scans, and blood tests to rule out other diseases in the diagnosis stage are costly.

Additionally, in order to perform research and studies to find the causes of Tourette's Syndrome and to cure Tourette's Syndrome, funding is badly needed. The association also provides statewide community-based support for information, referral, educational materials, individual education programs,

1 support groups, training, and workshops. 2 Mr. Chairman, in my opinion, the most important mission of the Pennsylvania Tourette's 3 4 Syndrome Association is its advocacy on behalf of children who have Tourette's Syndrome. 5 Specifically, this organization and its 6 7 professional staff travels the State, from Erie to 8 Philly, from Stroudsburg to Pittsburgh, to help families who face difficulty in working with their 9 10 local school districts in finding an appropriate 11 educational setting or support services for their child who has Tourette's Syndrome. 12 13 Without appropriate funding for this critically important advocacy, these families will be 14 denied the support they need for their children. 15 Ι 16 know I am asking for a small amount of money, taking into account our Commonwealth's multibillion dollar 17 18 budget, but I cannot think of another budget purpose 19 more critically important than this. 20 Mr. Chairman, the bottom line is this: This 21 organization, which was founded in 1985 and today 22 works for the approximately 3,000 Tourette's Syndrome 23 children in the Commonwealth of Pennsylvania, if the 24 2008-2009 budget year is passed with this \$58,000 25 budget line, then that is the level of funding that

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1	they will get for their sole source for the next
2	3 years. In a sense, it almost puts them out of
3	business.
4	Their total operating budget is \$225,000.
5	The State grant has always been \$100,000. It has
6	been reduced to \$58,000. They lost \$42,000, which is
7	19 percent of the total operating budget.
8	They run on a shoestring. They are the only
9	Tourette's Syndrome or Tourette's help in the
10	Commonwealth of Pennsylvania the only one for
11	3,000 children.
12	There are four advocates that work out this
13	office. They not only pay rent and heat and
14	electric; they pay for the fuel in their cars, they
15	pay for their cars, and they travel 26,000 miles a
16	year going out working with these children in our
17	school districts. We cannot afford to let these
18	children go without help.
19	I know that the Governor wants to help
20	children, and I want to help the Governor help these
21	children. We cannot let them out in the cold. If we
22	don't get this funding restored, at least one
23	advocate will have to go. We can't afford to do that
24	to our children.
25	So with that, I thank you for your time, and

1 I hope that you will take this under consideration. 2 Thank you. 3 REPRESENTATIVE KELLER: Thank you, 4 Representative Moul. The next testifier will be Carl Mantz. 5 REPRESENTATIVE MANTZ: 6 Thank you, Mr. Chairman. 7 Mr. Chairman and members of the House 8 Appropriations Committee, I am certainly grateful for 9 10 the opportunity to once again appear before your 11 committee, at this point in order to seek State 12 funding by means of a budget amendment to ease the 13 financial burden of Pennsylvania municipalities that not only "host" SSHE member institutions within their 14 geographic boundaries but those which, because they 15 16 geographically adjoin or are otherwise proximate to 17 them, continue to sustain a net negative financial 18 impact attributable to the ever-increasing demands 19 the constantly growing student populations of SSHE 20 universities place on local municipal police 21 department resources and the comparatively reduced 22 per capita earned income tax receipts these same 23 municipalities derive as a result of the growing 24 number of SSHE students they house within their 25 borders.

1 The Borough of Kutztown is one such municipality. The campus of Kutztown University does 2 not lie within the borough but is contiguous to it. 3 Although not a "host" municipality per se by virtue 4 of having any substantial portion of the Kutztown 5 University Campus lying geographically within its 6 7 borders, the borough of Kutztown is nonetheless 8 adversely impacted by Kutztown University's student population in both its earned income tax collections 9 10 and the demands placed upon its police department -consistent with the findings of a relatively recent 11 12 Pennsylvania Economy League study entitled "Impact on 13 the Cost and Financing of Government Services in Selected Host Municipalities of the Pennsylvania 14 State System of Higher Education," which focused 15 16 particularly on the municipalities hosting each of the five SSHE member institutions of West Chester, 17 18 Bloomsburg, Lock Haven, Edinboro, and Millersville. 19 Statistical data pertaining to the Borough 20 of Kutztown's 2006 and 2007 earned income tax collections and its police department bear out the 21 22 truth of this assertion.

Earned Income Tax. The PEL study points out the negative impact that student residents have on the earned income tax collections of impacted

1 municipalities. Looking at the Borough of Kutztown's 2 2006 and 2007 EIT collections on a per capita basis, 3 compared with the "control group" of non-university 4 municipalities used in the PEL study, it is clear 5 that the Borough of Kutztown, like the host 6 municipalities studied by the PEL, has a suppressed 7 EIT per capita rate.

8 In 2006, the Borough of Kutztown's EIT rate 9 was approximately \$66 per capita, compared to the 10 control group's rate of \$102 per capita.

11 In 2007, the Borough of Kutztown's EIT rate 12 was about \$69 per capita. As pointed out by the PEL 13 study, earned income tax is one of the most 14 significant revenue sources for Pennsylvania municipalities. Hence, the loss of collection of 15 earned income tax from transient student residents, 16 who still demand services, has a major negative 17 18 financial impact on the municipality in which they 19 reside.

20 Police services. A quick look at the 21 Borough of Kutztown's public police statistics from 2 22 months last year clearly shows the extraordinarily 23 increased demand that the annually expanding Kutztown 24 University student population places on the Borough 25 of Kutztown Police Department.

1 The obvious jump in police service calls 2 when Kutztown University is in session requires the borough to expend more resources than it would if 3 4 there was no such adverse university student impact. In summary, the Borough of Kutztown's 5 experience is consistent with the findings in the PEL 6 7 Revenue generation is suppressed and police study. service requirements are increased due to the impact 8 of the annually increasing SSHE institution student 9 10 population. 11 The Borough of Kutztown is confident that 12 were the PEL study's criteria applied to additional 13 pertinent borough statistical data, it would be found that Kutztown University's student population 14 financially impacts the Borough of Kutztown in 15 16 virtually the same way other SSHE member institutions impact the "host" municipalities that were 17 18 specifically studied. 19 Therefore, I earnestly solicit your support 20 for a \$3 million supplemental 2008-09 budgetary 21 request to fund the amount requested in my House Bill 22 2235 authorizing such municipal service grants now 23 pending before the House Education Committee and 24 scheduled to be brought up before the committee for 25 discussion and a vote in early April.

1 My House Bill 2235 has 68 cosponsors and 2 substantial bipartisan support. 3 Thank you. 4 REPRESENTATIVE KELLER: Thank you, 5 Representative Mantz. б Our next member to testify will be 7 Representative Bryan Lentz from the 161st Legislative District. 8 REPRESENTATIVE LENTZ: Good afternoon, Mr. 9 Chairman and members of the committee. 10 11 I'm reminded of the saying that it's always 3 o'clock in hell, so I'll try to make my testimony 12 13 interesting. REPRESENTATIVE KELLER: It's a quarter 14 15 after. 16 REPRESENTATIVE LENTZ: Thanks, Mr. Chairman. 17 I have two topics I'd like to address. The 18 first is the future landscape for funding of the 19 education of our children, as I'm sure you heard from 20 other witnesses. 21 As you know, the State Board of Education 22 recently issued the results of a costing-out study 23 that attempted to develop a formula to more fairly 24 allocate State aid among the Commonwealth's 25 501 school districts.

This costing-out study calculated what it called an adequacy target, which represented the basic cost per student to provide an education necessary to meet the State's academic standards. It then compared that target to actual

6 school district spending to arrive at what it termed 7 an "adequacy shortfall" and used the difference to 8 calculate the level of State aid.

The goal of helping school districts which 9 10 truly cannot afford to provide funding at the local 11 level to educate children is a laudable goal which I 12 support. However, it is important that this 13 Legislature address flaws in the study's analysis which I believe perpetuate unfairness in the 14 allocation of State aid and create perverse 15 incentives for school districts. 16

Although the State funding target considers a district's wealth and tax effort in determining how much of the shortfall will be funded, both of these factors are completely ignored in determining State aid to districts that do not have a shortfall, such as the Wallingford Swarthmore School District in my legislative district.

24Taxpayers in districts like Wallingford25Swarthmore have paid for many years to maintain

excellent public schools at the same time that the
 State's basic education funding has declined to
 unacceptably low levels.

The transition funding proposed in this 4 year's budget for districts like Wallingford 5 б Swarthmore provides a minimum increase of 1.5 percent 7 for the upcoming school year, which is significantly less than the 4.4-percent rate of inflation for 8 educational expenditures. This continues instead of 9 10 correcting the Commonwealth's decline in support for 11 these types of districts.

12 I am also very concerned about the impact on 13 the Special Education Contingency Fund access. The funding formula based on a district's aid ratio hurts 14 districts like Wallingford Swarthmore because it does 15 not account for the widely varying services provided 16 for individual children or the number of children 17 18 that require such services. As we all know, this 19 class of children is increasing on an annual basis.

The current funding proposal also creates perverse incentives for school districts. It penalizes districts that have acted responsibly by funding their public school districts up to the adequacy target and rewards districts that have underfunded their schools even if their aid ratio

1 suggests that they could have provided more funding. 2 The current proposal also risks encouraging school districts to reduce expenditures below their 3 4 adequacy target and force the State to make up the difference. 5 One way to correct these flaws would be to 6 7 determine an appropriate basic education subsidy level for each district using a formula adequacy 8 target against the market value/personal income aid 9 10 ratio, which is essentially an economic term for the 11 ability of a district to pay. 12 This need-appropriate subsidy would become 13 the long-term subsidy target for each district, 14 regardless of its past spending history and would accomplish the goal of helping needy school districts 15 16 without penalizing successful ones. 17 The other issue I wish to bring up with the 18 committee is one which I'm not surprised, Chairman Keller -- the use of our aviation assets in 19 20 southeastern Pennsylvania. This issue is critical to 21 our entire region and in particular Delaware County 22 where I live. 23 Two-thirds of Philadelphia International 24 Airport lies within Delaware County. Philadelphia 25 International Airport has more takeoffs and more

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1	landings than any single airport in the northeastern
2	United States, well over half a million annual
3	operations.
4	Unlike cities such as Boston, New York, and
5	Washington, however, commercial air traffic is
6	heavily concentrated at Philadelphia instead of being
7	spread out among existing airports in the region.
8	Philadelphia Airport is situated on 2,400
9	acres, and by comparison, the Denver Airport is on
10	36,000 acres and has about the same level of
11	operations.
12	Aircraft operations at Philadelphia
13	International are expected to increase by more than
14	50 percent over the next 10 to 20 years, to well over
15	700,000. Philadelphia wants to address this problem
16	by aggressively expanding the airport.
17	In 2005, the airport began extending a
18	commuter runway to handle larger planes, a
19	\$60 million project that will address only 8 percent
20	of the traffic increase. Later this year, a report
21	is expected on the impact of Philadelphia's proposal
22	to spend over \$2 billion to add a parallel runway at
23	the airport.
24	Even the most ambitious of these plans for
25	airport expansion won't provide the capacity needed

1 to satisfy the airport's own estimates of future 2 needs. Despite the stunning cost and impact of these 3 proposals, Philadelphia International Airport and the 4 FAA did not consider greater use of regional airports as a way to relieve the coming air traffic 5 congestion. 6 7 Just an hour north of Philadelphia, Lehigh Valley International has ample capacity but is 8 starved for traffic. The same is true of airports in 9 Trenton, Wilmington, and Atlantic City. 10 11 I believe it is ill-advised to spend 12 billions of dollars to expand Philadelphia 13 International without first exploring fully the greater use of many existing regional airports and 14 other modes of transportation. 15 16 I oppose and I would urge the committee to 17 closely scrutinize any State funding for airports that is not linked to a regional approach to dealing 18 19 with increases in air traffic. 20 Thank you for your time and attention. 21 REPRESENTATIVE KELLER: Thank you, 22 Representative Lentz. 23 And that's a good lead in to our next 24 testifier, Representative Joe Markosek, the Chairman 25 of the Transportation Committee.

REPRESENTATIVE MARKOSEK: Thank you,
 Chairman Keller.

Members of the committee, it's good to be 3 here again, and yes, I do want to talk about 4 infrastructure today, because that's all I ever 5 talked about in this job, is infrastructure. 6 And 7 certainly it is something that we all need, want, and have to have and need to repair, refurbish, and in 8 9 many ways make certainly drivable, livable, safe, 10 efficient, and all those good things that come with a good, modern, well-run transportation system. 11

The gentleman before me mentioned airports, and we have been working with him on some of his issues with that, but there are plenty of other areas, too, that infrastructure is a big thing.

I know Chairman Keller here, your area is the ports, and we have been down to the port and we have seen that Pennsylvania needs that port down there to be very efficient and to grow and to prosper.

But it also needs a lot of other infrastructure, and I'm here to say today that the Governor has a plan on the books that I do support, and that is a plan to provide more dollars for infrastructure in the Commonwealth of Pennsylvania.

1	That plan would be a borrowing plan.
2	Essentially, we would use money out of the Motor
3	License Fund, which I'm not particularly happy about
4	doing that, but at least it is another transportation
5	issue, and I think those dollars can be used for
6	transportation even though we certainly need them for
7	roads and bridges. But by using about \$15 million
8	per year over the next 10 years out of that fund to
9	leverage \$200 million per year over the next 2 years,
10	a total of \$2 billion over the next 2 years, and have
11	that go into our bridge program in Pennsylvania.
12	PENNDOT has presented to the State
13	Transportation Commission, which I am a member, a
14	program whereby they have, which I think is a very
15	good program, a very well-thought-out program, to
16	repair, to identify, to refurbish bridges in our
17	Commonwealth, and more importantly, to provide
18	preventive maintenance to many of our bridges in our
19	Commonwealth.
20	We already have 6,000 bridges in the
21	Commonwealth that are rated as deficient 6,000.
22	We not only need to take care of those bridges, to
23	refurbish those bridges, but we also have to put
24	money into preventive maintenance for all of the
25	other bridges that aren't on that list, because if we

1	don't do it now, eventually every bridge in the State
2	will eventually become deficient.
3	They don't fix themselves. Our
4	infrastructure simply does not fix itself. It does
5	not get cheaper if we wait. We can't borrow money
6	right now fairly cheaply. We have seen the bond
7	markets, a lot going on there, as we know, and I'm no
8	expert in that. But this is a good time, I think, to
9	use a funding stream such as the Motor License Fund
10	to borrow revenue bonds up to \$200 million a year for
11	10 years that is \$2 billion to put into
12	long-term projects such as our bridge program.
13	I would never advocate borrowing that kind
14	of money and putting our future generations in that
15	kind of debt for short-lived kinds of expenses for
16	payroll, for maintenance, those kinds of things. We
17	ought to be doing that on a pay-as-you-go basis.
18	But for long-term capital projects such as
19	bridges and the average shelf life now with modern
20	bridges is close to 100 years. So by putting money
21	into the long-term capital projects such as that and
22	borrowing money to do it, say over 30 years to pay
23	these off, or 40 years, we still get a pretty good
24	deal, because we pay it off in 30 or 40 years and
25	have a bridge that will last for 100 years.

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1 That's like a mortgage on a house. It is not a credit card, and there's a difference. 2 When you borrow, you know, money with a credit card and 3 use it for your everyday lattes and things like that, 4 it's essentially not a good way to use credit. 5 But to take out a mortgage for a long-term capital 6 investment such as your home or a bridge that's going 7 to be there for 100 years, I think it's a wise thing 8 to do. 9

10 And I will just end by saying that for many, many years, PENNDOT has been very reluctant to do 11 12 this, and I understand why. Back in the seventies, 13 the 1960s and 1970s, PENNDOT got themselves into a 14 lot of borrowing problems. They were borrowing like it was a credit card, and as a result, for many, many 15 16 years, really into the mid-1980s, PENNDOT was paying off a huge amount of debt, and we can't let that 17 18 happen unless we have long-term capital projects to 19 pay for it.

20 So I want to thank again the committee, and 21 certainly it was great giving me this opportunity, 22 and I appreciate your time today. Thank you. 23 REPRESENTATIVE KELLER: Thank you, Chairman 24 Markosek. 25 REPRESENTATIVE KELLER: Our next member to

1 testify is Representative John Siptroth. 2 REPRESENTATIVE SIPTROTH: Good afternoon, Mr. Chairman and members of the committee. Thank you 3 for hearing my testimony today. 4 I would like to address several concerns I 5 have with the proposed budget as it applies to my 6 7 district and to highlight the need for funding in areas that affect the entire State. 8 My ultimate goal is to secure funding 9 10 resources for Monroe and Pike Counties which, as you may know, continue to see a spike in population 11 12 growth. 13 My first concern is that there is no provision for adjustment in funding for social 14 services in growing counties. Since the 2000 census, 15 16 both counties in my district have seen unprecedented 17 growth, yet we are not receiving our fair share in 18 many distribution formulas. 19 Thanks to the completion of the costing-out 20 study, a benchmark has been established so that 21 growing school districts will get an increase due to 22 growth. I am very pleased with this development. 23 However, places like Monroe and Pike Counties have 24 struggled for many years with inequitable funding. 25 My hope is that their funding struggles will be taken

1 into consideration by the Department of Education and 2 additional funds will be provided to these school 3 districts at some point.

Another one of my concerns is the need to 4 5 support our county conservation districts. At no other time in our recent history have grassroots 6 7 conservation efforts been more valuable, and these volunteers have repeatedly been asked to assume more 8 and more responsibilities. Their efforts enhance and 9 10 protect the quality of life for residents across Pennsylvania, and they deserve a budget to support 11 12 those additional responsibilities.

13 Community colleges across the State are 14 offering quality educations to more students than ever before. In my district, Northampton Community 15 16 College, which has campuses in Monroe and Pike 17 Counties, helps more than 30,000 individuals further 18 their education through degree programs, workforce 19 training, adult literacy classes, and noncredit 20 courses each year.

Though community colleges received an increase in their operational line item in the proposed budget, they did not see one in their capital improvement line. These schools need the resources to meet the demands of their growth and to

1 pay for necessities like buildings, desks, and 2 chairs. I would like to address the issue of funding 3 4 for the Civil Air Patrol. They requested an increase of \$100,000 from their original \$500,000 request. 5 Since the entire line was removed, they would be 6 7 happy to have the \$500,000 restored. The CAP provides a valuable service to our 8 citizens as search and rescue and, in some cases, as 9 10 first responders. It also provides an educational opportunity to the many cadets who are members. 11 Many counties in the State, including Pike 12 13 County in my district, host fairs. This line item has been cut by \$600,000. I would like to see those 14 funding moneys restored so that communities across 15 16 Pennsylvania have the resources necessary to carry on with these traditions. 17 18 Year after year, budget cycle after cycle, the Administration has seen fit to cut the Centers 19 20 for Independent Living by about \$450,000. These centers provide a safe environment for individuals 21 22 with disabilities. They offer information and 23 referral, advocacy, skills training, peer support, 24 and other programs to increase the independence of 25 people with disabilities.

The services provided by the Centers for Independent Living are vital to the quality of life of many Pennsylvania residents, and I would like to see their funding restored.

Finally, I would like to see additional 5 funding for the State System of Higher Education. 6 7 Since 1992, SSHE has seen a reduction in the 8 percentage amount the State provides. This has resulted in university Presidents hiring more 9 10 part-time professors. This does not allow students 11 the quality time they need to seek out advice from 12 faculty. If the practice continues, we will find 13 many of our full-time professors leaving the State System for both higher salaries and a more appealing 14 work environment. 15

Mr. Chairman, thank you again for allowing me to address my concerns. As we continue to expand programs in Pennsylvania, we in the Legislature need to also recognize the importance of providing funding resources to programs that already exist and provide assistance to residents across the State.

Thank you.

22

23 REPRESENTATIVE KELLER: Thank you.
24 Our last testifier is Representative Mark
25 Cohen.

1 REPRESENTATIVE COHEN: Thank you, Mr. 2 Chairman. I will make some brief comments. I brought 3 4 along a written statement to read. I will get you some written remarks in the future. 5 As I see it, key areas where the State ought 6 7 to be looking to increase spending are in the areas 8 of crime, education, and then benefit programs of one kind or another for our citizens. 9 10 First, we all know that crime is much too high everywhere. We have been talking about programs 11 12 that aid in the attracting of guns. I certainly 13 would support any reasonable program that fights the existence of guns in the hands of many criminals. 14 I would also support more State aid for 15 16 police around the State. I would support greater 17 State aid for the hiring of more probation officers, 18 and greater State aid for dealing generally with 19 crime prevention. 20 Crime prevention is a lot cheaper than imprisoning people. Our budget for convicted 21 22 criminals is now \$1.6 billion. I assume it will go 23 up in this year's budget. 24 In education, I would favor the greatest 25 possible amount of aid to local school districts. Ι

1 would support expansion of the State System of Higher 2 Education. Philadelphia could really use a State 3 university. I'm sure Philadelphia is not the only 4 place that could use expanded access to the State university system. 5 Charter schools could be funded much more 6 7 than they are now. And the status quo for PHEAA, under which 8 scholarship programs are not paid for by the State 9 10 dollars but are only paid for as a result of revenues generated by PHEAA, I believe that status quo should 11 12 be re-evaluated, and we certainly could use the State 13 helping more with scholarships as college educations become more and more unaffordable and out of reach 14 for middle-class people. 15 16 Finally, in the area of programs to aid low-income people, I certainly support Representative 17 18 Evans's proposal for an earned income tax credit. 19 Hopefully the Senate will also come aboard on that. 20 I would support expanding the exemptions 21 from the State income tax. The poverty exemption has 22 not been raised for a number of years now. It's now 23 at \$6,500 per person, so it would be \$19,500 for a 24 family of three. A raise in that amount would 25 certainly be worthy.

1	I also think we have to expand job-training
2	programs and also look at relocating people around
3	the State, even perhaps in other parts of the
4	country.
5	The poverty in Philadelphia is at an
6	all-time high in the total number of people in
7	poverty, this despite the fact that the population of
8	Philadelphia is now lower than it has been since
9	1910.
10	Anything we can do to help people get out of
11	poverty by bringing jobs into Philadelphia, by
12	expanding training, and by expanding the ability of
13	Philadelphians who might have skills that would get
14	them a job elsewhere, to get somewhere else, would
15	strongly be in the public interests.
16	That's the extent of my testimony, Mr.
17	Chairman.
18	REPRESENTATIVE KELLER: Thank you,
19	Representative Cohen.
20	REPRESENTATIVE COHEN: Thank you.
21	REPRESENTATIVE KELLER: I would like to
22	thank all the members who came before the committee
23	today and testified. We appreciate their testimony
24	and their remarks, and especially to the members of
25	the Appropriations Committee who were here today and

1	
1	listening to the testimony.
2	This ends this hearing. We will adjourn
3	this committee hearing right now. Thank you.
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5	(The hearing concluded at 3:53 p.m.)
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1	I hereby certify that the proceedings and
2	evidence are contained fully and accurately in the
3	notes taken by me on the within proceedings and that
4	this is a correct transcript of the same.
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8	Jean M. Davis, Reporter
9	Notary Public
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