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2	COMMONWEALTH OF PENNSYLVANIA
3	HOUSE OF REPRESENTATIVES HOUSE INSURANCE COMMITTEE
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6	STATE CAPITOL ROOM 140
7	HARRISBURG, PENNSYLVANIA
8	
9	THURSDAY, JUNE 5, 2008
10	10:00 A.M.
11	
12	PUBLIC HEARING ON
13	HOUSE BILL 351
14	
15	BEFORE:
16	HONORABLE ANTHONY M. DELUCA, CHAIRMAN
17	HONORABLE NICHOLAS A. MICOZZIE HONORABLE VINCE BIANCUCCI HONORABLE SCOTT W. BOYD
18	HONORABLE RON BUXTON
19	HONORABLE JOHN R. EVANS HONORABLE FLORINDO J. FABRIZIO
20	HONORABLE NICK KOTIK HONORABLE STEVEN R. NICKOL
21	
22	
23	
24	
25	

		2
1	(CONT'D)	
2	ALSO PRESENT:	
3	RICHARD SPEESE, EXECUTIVE DIRECTOR (D) LISA KUBEIKA, RESEARCH ANALYST	
4	LISA ROBETRA, RESEARCH ANALIST	
5		
6	BRENDA S. HAMILTON, RPR REPORTER - NOTARY PUBLIC	
7	REPORTER NOTART POBLIC	
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PROCEEDINGS

CHAIRMAN DELUCA: Good morning, ladies and gentlemen. I want to welcome you to the House Insurance Committee meeting today on House Bill 351, which is the Service Contract Act providing for the regulation of service contracts.

The purpose of this act is to create a legal framework within which service contracts may be marketed, sold, offered for sale, issued, made, and proposed or -- to be administration -- and administered in the Commonwealth.

Although our agenda this morning is limited to a couple of testifiers, I thought it would be a good idea for the Insurance Committee members to gain an understanding of what service contracts are and, equally important, what they are not.

I introduced this bill in order to protect the consumers who purchase service contracts on appliances, computer equipment, and the like -- and the like who expect -- and the individuals who expect when something breaks the service contractor will fix the problem.

What I have seen, however, indicates
that consumers sometimes are purchasing service
contracts and when the time comes to use the
repair services, the company does not deliver on
the promise to repair. When this occurs, it is
not clear where the consumer is to turn for
assistance.

This bill attempts to clarify what service contracts are and what they are not. It makes it clear they are not insurance products.

As many of you know, the Senate has passed Senate Bill 1254, which simply delineates that service contracts are not insurance products and, therefore, are exempt from regulations as insurance.

Let me also state that I consider that bill to be wrong. I have no quarrels with this distinction. In fact, my bill generally makes the same distinction.

However, I believe we need to do more than just clarify this issue. In my bill service contract providers would have to register with the Insurance Department and, as these hearings progress, we might find other avenues where we would put this language. We also are looking at

the Department of State and the Attorney General's Office.

And, most importantly, in order to assure they will be able to provide their legal obligations under the contract, they are responsible to show they have the wherewithal to do so. They would have to have an insurance policy or bond or maintain a funded reserve account in order to ensure the services will be provided when needed by consumers.

I believe it's important that we go
further than just stating these contracts are not
insurance. We need to take this opportunity to
further protect our constituents, the twelve
million Pennsylvanians who reside in the
Commonwealth of Pennsylvania, the individuals who
purchase these products in good faith.

Today I look forward to our discussion to educate the committee and hope the members of the committee will take this opportunity to learn more about these products and the need to provide some protection for consumers.

Let me state I am willing to continue the discussions with the service contract industry, which we will hear from today, in order

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1
     to make this legislation better, and I am
     certainly willing to meet with any interested
2
     parties to further redefine this bill, to make it
3
     a better piece of legislation for the consumers
4
5
     of the Commonwealth of Pennsylvania.
              Now, before I start with the testifiers,
 6
     I want to introduce my good friend and the
7
8
     Republican Chairman, Nick Micozzie, who evidently
9
     we stole his sign or misplaced it. It's not
10
     here. But we'll have another one made.
              But Representative Micozzie and myself
11
     have been very compatible. We are interested in
12
13
     the consumers out there.
14
              And, Representative Micozzie, if you'd
15
     like to say a few words.
16
              REPRESENTATIVE MICOZZIE: That shows you
17
     what happens. I mentioned about my sign.
     what happens when you go to the minority.
18
     do a lot of things. They take your sign.
19
20
              I'm here to listen to the testimony.
     read -- I read some of it and I want to hear the
21
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remarks. Thank you.

22

23

24

25

CHAIRMAN DELUCA: I'd like also, from my left, for the members to introduce themselves.

REPRESENTATIVE KOTIK: Representative

- 1 | Nick Kotik, Allegheny County.
- 2 REPRESENTATIVE BIANCUCCI: Vince
- 3 | Biancucci, Beaver County.
- 4 REPRESENTATIVE FABRIZIO: Flo Fabrizio,
- 5 | Erie County.
- 6 REPRESENTATIVE BOYD: I'm Scott Boyd
- 7 | from Lancaster County.
- 8 REPRESENTATIVE EVANS: John Evans from
- 9 | Erie and Crawford.
- 10 | REPRESENTATIVE NICKOL: Steve Nickol
- 11 | from Adams and York Counties.
- 12 REPRESENTATIVE BUXTON: Ron Buxton from
- 13 | Dauphin County.
- 14 | CHAIRMAN DELUCA: And this is Rick
- 15 | Speese, my executive director.
- 16 The first individual -- and I also want
- 17 to state as a fact that we have contacted other
- 18 individuals to testify before this committee on
- 19 | this issue.
- 20 But evidently two things. They probably
- 21 | don't want to go on record opposing this type of
- 22 | legislation, because I don't know how they
- 23 | possibly in good faith could stand the press that
- 24 | they would receive about protecting the consumers
- 25 of the Commonwealth of Pennsylvania.

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1
              I want to say that at the outset of this
     hearing. And I want to commend the individuals
2
     who testify here today and certainly I understand
3
     that one individual came from St. Louis. Am I
4
5
     correct on that?
              MR. TIMOTHY MEENAN: Kansas City.
6
              CHAIRMAN DELUCA: Kansas City. I want
7
8
     to thank you very much for taking -- you took the
9
     time to come here from Kansas City while we had
10
     individuals who couldn't take the time because
     they fear it's not in their public interests.
11
12
              REPRESENTATIVE MICOZZIE: You probably
    wanted to get away from the weather.
13
14
              CHAIRMAN DELUCA: The first individual
     to testify is Arthur Chartrand. He's an attorney
15
    with the law office.
16
              Tim, are you going to speak separate or
17
     are you coming up here?
18
19
              MR. MEENAN: I'll speak separate, after
20
    he's spoken.
21
              CHAIRMAN DELUCA: All right. Thank
22
     you.
23
              Welcome, Art. And, again, I want to
24
     thank you for taking time out of your busy
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schedule to come all the way here.

MR. ARTHUR CHARTRAND: Thank you very

much, Mr. Chairman. My name is Art Chartrand. I

represent the National Home Service Contract

Association. You've seen our letterhead. It's

Olathe, Kansas. That's Kansas City by any other

name.

We're glad to be here. We're glad to go on the record. We've been very happy to work with Chairman DeLuca and other members of the committee we've met over time to deal with this issue as we are in every state. I think it's going to be a great process.

We're a nonprofit trade organization.

We serve the home service contract providers in this country and consumers interests around the country.

Our member companies provide a simple agreement, to service, repair, or replace normal household consumer products and appliances for one simple annual fee.

We hire local licensed, guaranteed

Pennsylvania contractors to perform all our

work. We remain fully regulated, we believe, and

in compliance with the various statutes in the

state of Pennsylvania, the Consumer Protection

Acts in the state of Pennsylvania, and various regulations in the state of Pennsylvania.

The concern is that -- that we have is that our industry is made up of a very, very diverse group of different industries. We have providers that offer service contracts and extended warranties on new products and new retail products that are offered through retailers. There are automobile service contracts that are out there, and then there are also various home service contracts that are out there, and different combinations of all the above.

The one key thing, as Chairman DeLuca indicated, that we have in common is that we're not insurance. That was decided by NAIC in 1995. These are not contracts of insurance and we want to make sure the consuming public understands these are not contracts of insurance.

We do just the opposite of what an insurance contract does. Insurance contracts would never take care of a product that failed due to normal wear and tear. That's always excluded.

On the other hand, we don't take care of any sort of things like fire, wind storm, hail, vandalism, collision, anything -- fortuitous acts that would occur under an insurance contract.

The other thing is that we don't really provide a warranty. Some players in the industry may provide something that's akin to a warranty, but at least in the home service contract area and most service contracts, we don't manufacture or sell the product. Warranty is more of a generic and historical name.

Realtors, if you go to buy a home these days, and say there's a home warranty on it, if it's not a brand new home, where it might be a true home warranty, they're often referring to our industry, just because they've historically called this a home warranty, because we weren't defined by statute until the last 20 years.

So that's an important distinction. We are our own industry, and that's what the NAIC decided in 1995. So this is a new industry.

It's the service contract industry.

The reason we started to work with

Chairman DeLuca and many of you is simply because

people confuse who we are. It's as simple as

that.

Several years ago there was a very

needed -- and I compliment the Chairman for his

work on looking at people who provide home health

care services. These are people dealing with

human bodies and people, and particularly the

concern was how they prey on the seniors.

That's not our industry at all. We don't have any -- we deal with dishwashers and air-conditioners and appliances, so -- but the key is often people will confuse what those terms -- terms are.

Chairman DeLuca and others suggested, as they have in other states, you need to define your industry. And so that's what we sought out to do.

Yes, some states have adopted a model law, which yours is somewhat based upon. There are about twenty-some states in the past that have adopted that. It has proved to some futility in places.

I think in our opinion most states simply have -- find it's simply not necessary.

There are plenty -- of any issues that have come up, at least in the home service contract

industry in the last 20 years, there's plenty of authority under your existing -- in most states, existing state consumer protection acts to deal with those sorts of issues.

And that's what we still support. And we work with states if they want to pass a regulatory bill to do so.

Unfortunately, the practical matter is that our industry has grown so diverse that a one-size-fits-all bill just doesn't seem to work.

While we may support it, other interests may want all kinds of -- very powerful interests may want all kinds of exclusions. The communications industry, who is not here today, I don't think, wants to be excluded from these bills and it ends up with a bill that really doesn't do anything. And there are actually protections under your Consumer Protection Act.

Therefore, while we think the effort under 351 was laudable, time has shown most states in recent days, in 15 of them in the last -- almost seven years have been passing bills simply saying, you know, if we need to regulate home service, we'll pass a home service

bill. If we need to regulate automobile service

contracts, we'll pass an automobile service

contract bill. If we need to regulate retail

service contracts, let's pass a bill tailored for

that industry.

But in the meantime, the more important thing is our industry at least be defined. And so that is why we would like, as an alternative, Senate Bill 1254 simply defines our industry. It says we're not insurance. It creates -- it does provide consumer protection there so that -- it's assuming the public knows we're not insurance and if nothing else we would like to see that bill get passed so we at least get that much done.

If this committee would like to work with us in the future to develop a bill strictly dealing with home services and the issues that might arise there, we certainly would entertain that.

So those are my prepared comments.

Really appreciate it. Appreciate the work of the committee and it's been marvelous to work with

Chairman DeLuca over the last few years trying to get something done in this area. Appreciate it.

CHAIRMAN DELUCA: Thank you. Thank you,

Art.

Let me ask you. You say there are protections, and I have seen this industry growing. Okay. And certainly we have -- I know out in the west we've had problems with appliance stores who have gone out of business and the individuals who have bought service contracts were stuck.

Now, what protection? I understand about the -- the fair trade laws and all that kind of stuff, but what protections do the individuals have when they buy these contracts, and they're getting bigger and bigger. You can by a contract on anything anymore. TVs are very expensive today, especially with the plasma and LCD TVs and that there. What protection does somebody have who buys it off a company? The company goes bankrupt, they haven't done anything wrong, they just haven't -- they really haven't -- they went out of business.

Now, tell me, what protection does the Attorney General have and what position does the Attorney General have? Because they didn't commit a crime. They went out of business. Now they go through bankruptcy. These people are at

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1 the end of the line to get their money. They
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- 2 | can't wait to get that TV or whatever that
- 3 | appliance they've paid maybe 2,000, \$3,000 for.
- 4 | So where do they go?
- 5 MR. CHARTRAND: Mr. Chairman, members of
- 6 | the committee, an excellent question. I would
- 7 | answer it this way.
- I spent most of my life in the -- in the
- 9 | insurance regulatory committee. I was an
- 10 | attorney with the National Association of
- 11 | Insurance Commissioners.
- We have -- the insurance industry is
- 13 | probably the most heavily regulated industry in
- 14 | America. Doesn't stop companies from going belly
- 15 | up.
- 16 It does not -- it does not -- all the
- 17 | rules, laws, and regulations don't stop some
- 18 | fly-by-night and some spurious company being out
- 19 | there and taking some consumers. And the
- 20 | insurance industry has always been easy pickings
- 21 | because of all the cash involved in that industry
- 22 to do that.
- 23 You know what? I quess what I've seen
- 24 | over the years is passing laws and regs does not
- 25 keep that from happening, number one.

The second thing, and I think the

important thing you point out, Chairman DeLuca,

is that if there's a problem in the retail

service industry, then laws should be crafted to

deal with -- and those are, by the way, on brand

new products. As you mention, LCDs and all

that.

My industry deals with used products.

It's -- it's -- we're a home service. We -
we're kind of like hiring the people to cut your

lawn or to spray for your bugs or to clean your

house.

We come out and -- just on an annual basis and take care of your appliances and household systems. We're in a very different industry.

So if our industry has become a problem, our view is focus some laws and regs on us. If that new product retail industry is a concern to you, we would suggest draft a law dealing just with that -- that particular issue.

If the automobile industry, which has had its problems, has a need, then draft a law dealing with the automobile industry. Not to try to draft -- because the claims issues, the

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1
     solvency issues, the product issues, the
     interaction with the consumer, is total -- is
2
     very, very different on the new product retail
3
4
     extended warranty, which is what those are,
5
     service contract than they are under home. By
     and large we empathize with that issue.
6
              One other comment I would make, and I
7
8
     work -- I'm a consumer. I'm concerned about
9
     that, too, and I don't mean to be too long in my
10
     answer, Mr. Chairman.
              CHAIRMAN DELUCA: No. That's all
11
12
     right.
              MR. CHARTRAND: Is that those are some
13
14
     risks consumers can take. It's unfortunate. You
15
    went out and spend $200 on an extended warranty
16
     on a new TV and the retailer that sold that to
17
     you took the money and went belly up.
              Most consumers, it's unfortunate, but
18
     the attorney -- if there was fraud, the Attorney
19
20
     General's got plenty of authority there. It's
     unfortunate that it happens, but I think it's
21
     got -- for me, it's an issue that I think we can
22
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Now, if it's your life carrier, if you spent money with your life insurance, that's a

probably live without government regulation.

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1
    whole different deal in my boat. With your
    automobile carrier, with your health insurance
2
    company, all those issues where we really need
3
4
    proactive and try -- and quarantee funds to try
5
    to keep those companies from going belly up.
              Any -- any company that -- that goes
 6
    belly up and takes consumers' money, whether it's
7
    your dry cleaner or your local gift shop, it's
8
9
    unfortunate, but do you need a specific
10
    government regulation, aside from the consumer
    protection acts just to deal with it?
11
12
              Our view is that other states have shown
    it just hasn't been really necessary.
13
14
              CHAIRMAN DELUCA: Tell us how your --
    your business works. Do you insure anything
15
16
    after somebody buys something?
              MR. CHARTRAND: No. The home service --
17
              CHAIRMAN DELUCA: I mean warranty. Do
18
    you extend -- do you warranty anything? Can I
19
20
    buy a warranty policy for something off of you?
21
              MR. CHARTRAND: One of our member
    companies would sell you a home service contract
22
23
    on your house right now if you wanted one.
24
              CHAIRMAN DELUCA: What does that cover?
25
             MR. CHARTRAND: It covers your major
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1
    household appliances and systems. What that
    typically means is your air conditioning, your
2
    heating units, plumbing, electrical wiring, your
3
    major appliances, dishwasher, garbage disposal.
4
5
              If you have a pool, you can add the pool
    pump onto it. If you have a septic system, you
6
    can often add that on as an optional item. Most
7
8
    of your major household systems and appliances.
9
              These have traditionally been
10
    sold when a house -- excuse me.
              CHAIRMAN DELUCA: Sure.
11
12
              MR. CHARTRAND: I use my hands a lot.
                                                    I
    apologize.
13
14
              When a house is being sold. But you can
    buy one right now and put one on your home and it
15
    gives you a set budget. It gives you a budget --
16
17
              CHAIRMAN DELUCA: Can I go in that
    business?
18
19
              MR. CHARTRAND: In?
20
              CHAIRMAN DELUCA: What do I have to do
21
    to open up a business like that?
22
              MR. CHARTRAND: And I would --
23
              CHAIRMAN DELUCA: No, I'm sorry.
24
    do I have to do to open a business? Is there any
25
    regulations that I have to follow?
```

MR. CHARTRAND: And I'd be careful not to speak directly to the state of Pennsylvania, because I'm sure the Chairman and the members know this better than I do, what you have to do.

But certainly there filings you have to make with the Secretary of State. There are things you have to do in any state. Plus you subject yourself to the Attorney General's authority under your many consumer protection act laws.

And so we are much like any other industry out there, service industry, and I think you pointed out one important thing,

Mr. Chairman. This is a growing industry. This isn't just run by all the big guys out there somewhere in another -- when we developed and studied this issue at the NAIC we wanted to be very careful.

We never took any sort of effort that would chill small businesses from getting going and small businesses from starting in and providing home services.

Typically they're provided by most -- by many of the large national providers. But there are certainly many things you have to do in terms

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of complying with your existing Pennsylvania
statutes to go into business.
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CHAIRMAN DELUCA: What I'm trying to allude to, but I mean there's really not a, quote, bond. I don't really have to register.

As you know, we dealt with that home service contract. We took \$565,000 off of poor senior citizens who thought they had an affordable home service contract. You remember that, don't you?

MR. CHARTRAND: Yes, Mr. Chairman.

CHAIRMAN DELUCA: We have people who still didn't get their money even though the Attorney General sued. They were out the money.

But let me ask you this. Is it NAIC's position that we only specify that these are not insurance contracts?

MR. CHARTRAND: The NAIC did adopt a -- a model law in 1995, which requires registration, would require some sort of financial assurance, three different types, and consumer disclosures.

But when the NAIC did that they -- when they adopt model laws they adopt them in the sense you -- you have to adopt this state and you've been through that on the --

1 CHAIRMAN DELUCA: No. MR. CHARTRAND: You've seen that through 2 the accreditation process. 3 CHAIRMAN DELUCA: Right. I understand. 4 5 MR. CHARTRAND: They also adopt laws that are saying, if you feel this is a problem in 6 your state, here's our collective wisdom. 7 8 how the NAIC model service contract was adopted. 9 Most of the commissioners at the time 10 said I'm not sure we want anything to do with this. This is not an insurance product. 11 12 But we had a task force working for two or three years. Let's adopt this model. 13 14 presents a good work product in the state. 15 We don't object to a regulatory approach, Mr. Chairman. We do not object, and 16 17 we've supported laws in 22 states to --18 registration, posting some financial assurance, 19 and agreeing to the consumer disclosures. 20 What we've found is all of our industry already complies with all the consumer 21 22 disclosures. All the financial assurance in the 23

world, no matter how many mechanisms, you don't

guarantee that that -- unless you're going to

24

- 1 subject them to your guarantee funds. And I
- 2 | haven't seen a state yet willing to do that.

7

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- Simply registering is -- is never a bad

 idea, and I don't know that anyone would oppose a

 simple registration. We support it.
 - I'm just not sure that the rest of -even your domestic industry would support it. If
 they would, we would.
- 9 We don't ever support though,
 10 Mr. Chairman, a bill that would say regulate just
 11 us and we're going to exempt everybody else in
 12 the world.
- 13 CHAIRMAN DELUCA: No, I understand that.
 - MR. CHARTRAND: If -- if communication companies and retailers, anybody else who is politically powerful come in and say, that's fine for those guys, but we're the good guys. We're not -- then we have to say, hey. No. That's as far as our -- we -- we only support good laws and good regulations.
 - We have a practical side to us that says we'll support what's adoptable and what the state feels is appropriate for its interests.
- 25 CHAIRMAN DELUCA: And I commend you for

- that and the thing -- the only thing that I

 can -- and I understand these other ones who

 don't want to have any -- any type of

 legislation. We keep hearing about too many
- regulations and all that. Until they have a problem with their industry, then they want some regulations and that there.

But doesn't this keep some of the fly-by-nighters out? We're not talking about a great deal. I mean even if we have to, say, register, we have to have a bond or something like that, we -- my notary has to have a bond. She doesn't collect anybody's money. All right.

MR. CHARTRAND: But the --

CHAIRMAN DELUCA: Yet she has to be bonded. Now it doesn't make sense to me that if somebody can take my money and take any other constituent's money, and -- and I'm not saying that they've done anything.

Because the only reason the Attorney

General gets involved is if there's fraud or

something like that or if he feels he can recoup

some of the money, but they're at the end of the

list, the people that have a warranty. They

really never -- they really never recoup their

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money in bankruptcy or anything like that. And I
understand about that.

But if there was a fund out here that
```

those individuals could go to, certainly
wouldn't -- wouldn't that be beneficial for the
consumers?

MR. CHARTRAND: Mr. Chairman, members of the committee, I suppose in an ideal world that probably would be better for the consumers. I think for us it's how far do we do it.

There are many industries.

Mr. Chairman, I have lawn service. Fortunately I can afford one. They offer me a deal at the beginning of the summer. And I cut so much grass when I was growing up, I just won't cut grass anymore. They offer us a deal at the beginning of the summer, and it says, here, you pay us in advance; we'll give you a discount. They do it. If they don't I'm probably out that money.

Do we have a special law regulating those sorts of home services?

CHAIRMAN DELUCA: That's what we're regulating now.

MR. CHARTRAND: I understand that. But this dealing -- there are people -- home cleaning

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1
    services operate the same way. Home pest control
    companies operate the same way.
2
             We're just another home service
3
4
    company. We charge a fairly modest annual fee,
5
    350 to $500. We take care of all your home
    appliances. You call us, a 1-800 number. We
6
    send a quaranteed contractor out.
7
8
             We're not a panacea for everything. We
9
    fit a niche in the home services industry. A lot
10
    of people don't -- can't fix things anymore.
              Is it possible one of our players could
11
12
    go belly up? Yeah. And there have been a few
    very small players.
13
14
             But a consumer may be out a few hundred
15
    dollars, but they have alternates. And, again,
16
    it just doesn't, in our view, bear the need to
    put together an administration and guarantee
17
    funds or that sort of thing to guarantee that one
18
    of our members would never go out of business.
19
20
              I don't like any consumer to get hurt.
21
             CHAIRMAN DELUCA: Yeah. Thanks.
    you, Art.
22
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23 Any other questions? Representative 24 Biancucci.

REPRESENTATIVE BIANCUCCI: Just a

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technical question, and I don't -- I don't know

if you can answer it. Let's say I purchase an

appliance today. I go in and they tell me it has

a one-year warranty and then they offer me a

three-year service contract.
```

My question to you is, is it unnecessary to have a three-year service contract the first year or does it kick in at the end of their one-year warranty? So in essence am I getting four years or three years, if you can even answer that?

MR. CHARTRAND: It's an excellent question, Mr. Chairman, member of the committee, Representative.

First off, professionally, I don't represent that industry. Personally, I -- it probably depends upon -- upon the contract.

Again, the home service contract industry doesn't sell those product. We cover existing -- your home, whole house products.

That's the retail extended warranty industry.

I think Mr. Meenan represents some of those so he might be able to answer that question better.

But I think that's the point I was

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1
     wanting to make, is a lot of people tend to focus
     on the retail industry and confuse it with the
2
     home service industry. Or they'll take a look at
3
     the auto industry and confuse it with the retail
4
5
     industry. It's a huge diverse industry.
              And our view is, if the retail industry
 6
7
     is a concern to you, let's pass a law dealing
8
     with them. If our home service contract industry
9
     is a concern to you, let's pass a law. If the
10
     automobile service contract, you get the -- I'm
    being redundant. Sorry.
11
12
              CHAIRMAN DELUCA: Any other comments?
    Representative Boyd.
13
14
              REPRESENTATIVE BOYD: Thank you,
    Mr. Chairman.
15
16
              So if I'm clear in specifically what
     your industry does, I could retain your services
17
     for an annual fee of roughly how much?
18
19
              MR. CHARTRAND: Annual average is
20
     somewhere between 350 to $550, depending on what
    part of the country you live in.
21
22
              REPRESENTATIVE BOYD: What would that
     get me?
23
24
              MR. CHARTRAND: You would have a
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one-year contract. You would have an 800 number

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1
    to call, one of our -- to any of our member
    companies that's involved and they -- if -- if it
2
    was a covered appliance or system, usually it's
3
4
    your heating, your air conditioning, plumbing,
5
    electrical systems, dishwasher, garbage -- major
    household appliances and systems that tend to -
6
    they would dispatch a local Pennsylvania licensed
7
8
    contractor out to either service that item and
9
    fix it, service it, repair it, or, if need be,
    replace it.
10
              REPRESENTATIVE BOYD: At that point free
11
12
    of charge? So for $550 if my $8,000 Carrier heat
    pump went out, you guys couldn't fix it, you'd
13
14
    replace it?
15
              MR. CHARTRAND: If they had to. There
16
    is a service fee. Just like utilization in any
17
    industry, typically it's about $50, a service fee
    to have someone come out to take a look.
18
19
              But if it could not be repaired, it
20
    would be replaced. And they often are.
21
              REPRESENTATIVE BOYD: And it's a
    one-year contract typically? So it's not like
22
23
    the consumer's putting up -- you know, buying a
24
    lifetime guarantee on something? It's -- it's --
25
    I mean you brought up pest service. I have
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1
    Terminix because I have pests. I pay $350, I
    think, at the beginning of the year. If they
2
    would go belly up, I'm out the 350 bucks.
3
             MR. CHARTRAND: That would be correct.
4
5
             REPRESENTATIVE BOYD: So it's a similar
    situation. I'm buying a service contract, not an
6
    extended warranty on any specific -- and you said
7
8
    system. Does it cover things like Chairman
9
    DeLuca brought up, televisions, one of the five
10
    plasma TVs that the chairman has in his home?
             MR. CHARTRAND: If I could get an
11
12
    invitation for the Super Bowl.
              REPRESENTATIVE BOYD: He's got a great
13
14
    big screen.
             MR. CHARTRAND: Mr. Chairman,
15
16
    Representative, typically not. We don't cover
17
    consumer electronics typically. Each member has
18
    options in their contracts to put on. If you
    have a hot tub, that's an optional coverage. If
19
20
    you have a pool, spa.
21
              We typically don't cover electronics and
22
    computers. That's a different industry in
23
    general. So the answer would be -- would be no.
24
             REPRESENTATIVE BOYD: Okay. Thank you,
25
    Mr. Chairman.
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1
              CHAIRMAN DELUCA: Thank you,
2
     Representative Boyd.
              Any other comments? Representative
3
     Nickol.
4
5
              REPRESENTATIVE NICKOL: Yes.
                                            Thank
     you.
6
              Two questions. The chairman spoke to
7
     Senate Bill 1254, which I'm not familiar with,
8
9
     but I gather from his explanation it simply
10
     clarifies that the Insurance Department isn't
     responsible for service contracts. They're not a
11
12
     insurance product.
13
              Are those -- I gather those provisions
14
     have been passed in a number of states. Are they
15
     a clarification of law to protect the Insurance
     Department or are they protection for your
16
     industry from the Insurance Departments that are
17
     kind of overly aggressive in these areas?
18
19
              MR. CHARTRAND: Mr. Chairman,
20
     Representative, excellent question.
21
              1254 does a little more than that and it
22
     defines what our industry is so people aren't
23
     confused. It says a service contract of any
24
     type, and this includes the entire industry, the
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service, repair, replacement due normal wear and

1 tear, et cetera, et cetera is not a contract of
2 insurance.

That's important. Because we had a history in this country up to 20 years ago where no one knew what these contracts were, and a lot of them got lumped into the insurance laws because no one knew what to do with them.

At least in terms of home service contracts, all states now have, either by law, interpretation, or regulation, have indicated the home service contracts are not contracts of insurance.

That is, we believe, to protect
everyone. And, most importantly, it protects the
consumer, because it is a statement by the state
saying that this type of an agreement is not a
contract of insurance.

In fact, a lot of states that passed those have required us, and we gladly put on our contracts, this is not a contract of insurance.

We don't want people to think they're buying a contract of insurance when they're buying one of our service contracts. So it's -- we believe it's to protect everyone.

REPRESENTATIVE NICKOL: With that kind

- 1 of clarification, would it be beneficial in that there wouldn't be any gray areas as to who you 2 would go to with a complaint, the Insurance 3 Commissioner, who has jurisdiction over insurance 4 5 products, and the Attorney General, who does not have, but has jurisdiction over consumer 6 products? 7 8 MR. CHARTRAND: Mr. Chairman, 9 Representative, that would be correct. It 10 provides that clarification. Rather than going and researching 30-year-old AG opinions and old 11 yellow case law and making up your own decision 12 as to what this is, it lets the commissioner know 13 14 what his line of authority is. It settles the issue once and for all. 15 16 Let's the Attorney General know that this is not a contract of insurance. Let's the consumers 17 know it's not a contract of insurance. So no one 18 has to guess anymore. 19 20 And so that's why we support 1254 at
 - And so that's why we support 1254 at a -- as a minimum approach. We just need it to define our industry.

22

23

- Again, we'll support other regulation if it becomes or proves necessary as well.
- 25 | REPRESENTATIVE NICKOL: Some years ago I

recall there was a problem with health care clubs going belly up and people who had paid an annual fee essentially being left high and dry. 3

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And as I recall, the General Assembly took action, passed a law and one of the requirements is, I believe, that those health care clubs have to post bonds to have some -some financial assurance available in the event that they do go bankrupt that the people who made those payments could have a chance to recover some of their money.

You had talked about states that have registration. And if I recall correctly, you said that often the registration requires the posting of financial assurance.

Would that posting be a requirement, that they have financial assurance, such as a bond, or is that just a posting to show evidence where they do have financial assurance to back them up in the event of a bankruptcy or something unexpected?

MR. CHARTRAND: Mr. Chairman, Representative, maybe all the above and none of the above.

The requirement was designed -- and

there's three options in the NAIC model and I
think in your bill as well. It was designed to
allow big, as well as small, operators either to
post a bond in reserves, to have some sort of
insurance company backing, which just passes the
risk on to somewhere else, or to have a very
large, significant net worth.

I guess over time, since there are more insurance companies by far that have gone belly up than service contract companies, since even companies like Enron go belly up overnight, and since bonds are very hard to collect on even in the best case those sometimes look better than they are in reality.

The fact is any industry out there can take your money and go belly up the next day.

For us the question has been, when does it justify the state or the government to get involved to protect the consumer?

And we really empathize. We don't want to see any -- any company go belly up and we don't want to see the consumer out a dollar.

The fact is it happens. It happens in every industry in America. And unlike -- this is a very voluntary, luxury product. If you want to

- 1 | look, it's a very optional product. You don't
- 2 have to buy a service contract in any of these
- 3 industries.
- And if it happens, lessons are learned.
- 5 And it doesn't happen that often. Passing it on
- 6 to some other industry is just -- practical
- 7 | experience in the last 20 years has shown us it
- 8 | hasn't done that much good.
- 9 The consumer protection acts that are
- 10 | already there have appeared to be more of a
- 11 | threat than these model laws.
- But we don't -- I want to make it
- 13 | clear. We do not oppose registration or bond or
- 14 | reserve requirement as long as it applies to
- 15 | everyone in every industry who's involved in this
- 16 | business and there aren't exemptions for everyone
- 17 | out there.
- 18 | REPRESENTATIVE NICKOL: Are there open
- 19 | thresholds? Are they -- for example, if I lose
- 20 | several hundred dollars because someone inspects
- 21 | my home for termites, goes belly up, and I
- 22 | prepaid for a contract, you know, that's within
- 23 | the rates of tolerance. After all, I've got six
- 24 | kids and I'm consistently shelling out small
- 25 amounts of money like that unexpectedly.

If you're talking several thousand dollars, though, it's a much more significant impact.

Do many of the states who do look at something like this that are requiring bonds separate out those who are, you know, kind of within a tolerable range of loss versus those that are a more significant loss such as several thousand dollars?

MR. CHARTRAND: Mr. Chairman,
Representative, somewhat indirectly in that
several of the states have simply passed laws
dealing with auto.

Auto have -- typically can get into the thousands of dollars for some of these and there have been some large insolvencies in that industry.

Some of them have just exempted out of home service, because you're dealing with a contract of 350 to the \$550 range, and, at any given time, keeping in mind that if the company did go belly up, they've already been providing services, so their unearned service fee is usually only about, on average, half of that, so you're talking several hundred dollars is the

most loss someone is out.

Now, they may be out an expectation level. We understand that. The fact of the matter is there have been very few home service contract companies that have gone out of business.

There was a very small one in Louisiana just a few months ago. Our industry tried to respond voluntarily to help those people out. It just doesn't happen that often.

And I guess with the amount of state resources, do you really want to commit your Insurance Department or your Attorney General to another proactive bill rather than saying we've got some laws in place to keep fraud from occurring.

And, as we've found, if someone is going to go out and take advantage and commit fraud, like happened in maybe the health club area, and I wouldn't ever want to even remotely compare my industry to the home -- to the -- to those -- to the health clubs, is there's very little you can do to stop it. It's -- it's something you have to deal with after the fact unfortunately.

REPRESENTATIVE NICKOL: As I recall in

the 18 years I've served, the only significant complaints I've received were with regard to one auto insurance -- I mean one dealer with regard to coverage for autos, and there you're talking about serious amounts of money. The Attorney General ended up prosecuting, but they weren't able to recover enough money to really compensate people for their losses in that case.

MR. CHARTRAND: Mr. Chairman,

Representative, it's not my intention to knock at

all what is a very, I think, good industry, the

automobile service contract industry, or a very

good industry, the retail service contract

company at all. They provide a service for

consumers consumers can afford and want that sort

of convenience whether -- if they want to pay for

it or not.

My only point is those are different -very different industries. The only thing we
have in common is it's not insurance. Clearly
not insurance. And if you have an issue with
that industry, take a look at that industry,
because the solutions for that problem, the
solution for the home health -- or the health
clubs, the solutions for home care providers, the

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1
     solutions for retail service contracts on
     covering your 5 LCDs are different than they are
2
     for a home service contract company.
3
              REPRESENTATIVE NICKOL: Thank you.
4
5
              REPRESENTATIVE KOTIK: Mr. Chairman,
     just one quick question. How many members do you
6
     have within the Commonwealth? Membership in the
7
8
     Commonwealth.
9
              MR. CHARTRAND: Of our members that are
10
    based in Pennsylvania?
              REPRESENTATIVE KOTIK: Yes.
11
12
              MR. CHARTRAND: I don't believe we have
     any but we have probably thousands, collectively,
13
     of licensed contractors that our members
14
    utilize.
15
16
              REPRESENTATIVE KOTIK: Thank you.
17
              CHAIRMAN DELUCA: Thank you very much.
     Thank you for coming here to testify.
18
19
              MR. CHARTRAND: Thank you for the
20
     questions. I appreciate it.
21
              CHAIRMAN DELUCA: The next individual to
     testify is Tim Meenan, Service Contract Industry
22
    Council.
23
24
              Tim, welcome.
25
              MR. TIMOTHY MEENAN: Thank you,
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1
     Mr. Chairman. My name is Tim Meenan. I
     represent the Service Contract Industry Council.
2
              It's an honor to be here today. My
3
4
     parents live in a 120-year-old house that it was
5
     homesteaded by our family in Punxsutawney
     originally back in the 1880s.
6
              And I can tell you that I traveled from
7
     Tallahassee today where the weather was
8
9
     definitely hotter and I am probably the leader of
10
     the club down there for celebrating Groundhog
     Day. So we have a lot in common.
11
12
              And, of course, the number one question
     in Tallahassee is when will Bobby Bowden retire?
13
14
     And we say, the day after Joe Paterno retires.
              But, anyway, thank you for your
15
16
     indulgence.
              Our trade association, also known as the
17
     SCIC, Service Contract Industry Council, is the
18
     national trade association for automobile, home,
19
20
     and consumer goods service contract companies.
21
              It's been around since the late 1980's.
22
     We have over 45 companies that probably
     collectively in those three spaces provide 80
23
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percent of the service contracts sold in
America.

The idea of the model act in the late -in the mid 1990's came about because you have in
most states a definition of indemnity, or
insurance, that is very broad. It's an agreement
to pay a specified amount on a determinable
contingency.

And if you think about it, that -- that kind of a broad definition gives any regulator the ability to say, wow, isn't what you do insurance? Just like when Sony puts a warranty on your TV, that's an agreement to pay a specified amount on a determinable contingency.

So our goal has been to sort of educate legislators, work with legislators, and come up with a program that provides balanced regulation, which we support, but also recognizes that there are differences between warranty and indemnity.

And probably the key difference is --is that for the most part, with a few tiny enhancements that your bill, good bill, does include, as well as the Senate bill here, for the most part deal with defects from inside the product covered.

There are a couple of enhancements that go beyond and we'll talk about those if you would

like. But that's -- that's the key distinction.

Some of the trends that -- I would say

nationally that really do help the majority of

the consumers here in Pennsylvania go as -- go

like this. Most service contracts take -
getting outside of the home warranty industry, in

the auto, in the consumer goods place -- market

space, most of them are insured.

There is an insurance company that issues something, a contractual liability policy. It's a commercial policy to the provider or some call him the administrator and that policy covers a hundred percent of claims exposure throughout the United States.

Our members include insurers that issue those. In fact, we have one good company called Ace that's located here in Pennsylvania.

They include administrators. We have -- we have auto manufacturers and consumer products manufacturers. We have retailers.

So our members are across the spectrum of who provide these products.

We -- we have been in favor of balanced regulation because, quite frankly, it's helped our industry. Over time some of the

enhancements, such as clear disclosure in your
contracts, what is covered, what is not covered,
is such a basic thing that I would be surprised
that anybody wouldn't do that.

But because so many states require that, the fact is that most providers, not every provider, most providers have national programs. In other words, there's one company that works with Best Buy and Best Buy wants a seamless product and issues the same piece of paper to a customer in all 50 states. They don't want to offer one piece of paper in Pennsylvania and another piece of paper in Texas.

really very, very much in a large way benefit you. So other examples include a free look period. We're very much in favor of the fact that you may go to an automobile dealership.

You're making a lot of decisions that day. You walk out with a car. You walk out with financing. You walk out with pinstripping and the Sirius satellite radio. But you also may have chosen an included warranty.

We're -- our contracts put in a 30- or 60-day, depending upon the program, free-look

- 1 | program. You can go back. You can look at it.
- 2 | If you decide later on in that period you don't
- 3 like it, you get a hundred percent of your money
- 4 back.
- 5 Beyond that, we have mandatory
- 6 | cancellation provisions. And, again, I think
- 7 | you'll find that the national programs, the
- 8 | majority of service contracts sold in
- 9 | Pennsylvania, all have this. Even though they
- 10 | technically wouldn't need to, they do. So the
- 11 other is cancellation provisions.
- 12 | If you wait until after the free-look
- 13 | period, if you bought a -- let's say, a five-year
- 14 | car extended warranty or service contract and you
- 15 | sell your car after two or three years, you can
- 16 | turn that service contract back in and get a pro
- 17 | rata refund.
- So if you paid \$500 for the service
- 19 | contract, after three years, you'd get two --
- 20 | \$200 back of the unexpended portion.
- 21 It's good business sense and it -- and
- 22 | it has made our product, I think, more consumer
- 23 | friendly and it's something that I think is more
- 24 | embraceable.
- 25 We do have products that -- that start

- on the first day you buy the car or buy the big
- 2 | screen TV and run for different terms.
- 3 | BY I would say in the consumer goods space, they
- 4 | tend to go from two to five years, with probably
- 5 | the majority of consumer goods service contracts
- 6 | covering a -- a three-year period.
- 7 In the auto area, we probably start more
- 8 | at the three-year period and go as long as seven
- 9 | years. And that's because obviously the
- 10 | financing of motor vehicles has now gone longer.
- 11 | People are keeping their cars longer in this
- 12 | economy and as the car ages, you certainly have
- 13 | more of a chance for claims.
- So I think we're here today to say that
- 15 | while our -- our -- our main -- if you asked us
- 16 | what we would really like, we would love a bill
- 17 | that defines it and lets us out.
- 18 But we are also here to say that we will
- 19 | work with you over the longer term to look at
- 20 | your good bill and -- and -- and help you make
- 21 | that become law.
- I would tell you, too, what Art said is
- 23 | very true. You will be inundated by groups. I
- 24 | see that the retailers' testimony says let
- 25 | certain retailers out. Well, our trade

association was formed after a company that you all may have heard of awhile back in -- in the late '80s or early '90s, Crazy Eddie.

You know, Crazy Eddie was a pretty big outfit and so, you know, the idea that the bigger they are it just means the harder they fall, I mean we stand for financial solvency. That's why most of our members insure their products.

On the other hand, some of our members insured their products with Reliance Insurance Company, which was a very large insurance company that went under.

And what happens in an insolvency in the auto space and the brown-and-white goods space usually goes like this. If the service contract provider goes under, your auto dealer usually is in a pretty tough spot.

And I can tell you there was a -- a company that went under in Nebraska a number of years ago and every auto dealer in Nebraska paid those claims. The fact is they paid those claims. Nobody's claim went unpaid.

Others that have gone under have had the insurance company kick in and pay those claims when they -- when the retailer is gone.

We -- we think that there's good protections in place and we appreciate the opportunity to testify here today.

Something, Tim. Since there's not a lot of problems -- I hear there's not a lot of problems, the way I hear, and what I heard John testify, and hearing you testify, I'm just a little confused.

Not a lot of problems, yet we need to pass legislation specifying that this is not insurance. Why -- why the retailers are not interested in it? They have no problems. They never came to me saying they want to clarify this is not insurance.

I mean why do we need to do anything?

If there's not a lot of problems out there, you guys don't have a lot of problems, I don't know why we need to specify it's not insurance.

If we don't have any problems, why are we doing anything? Tell me that.

MR. MEENAN: That's -- that's a very good question, Mr. Chairman. Your state has a specific ruling, which I would call incipient agency policy, that if you ask them what is the

status of service contracts in Pennsylvania, they will say it needs to be something called dealer obligated.

Dealer obligated means that the piece of paper technically should be between the car dealer and the customer or the retail store and the customer for it not to be insurance. If a third-party obligated company were to come in, your department would say that -- that kind of a program is not allowable.

There are tax reasons why that's not good for a car dealer or good for a retailer.

That's why the major programs, the major retail stores around the country and the major auto manufacturers tend to outsource their service contract programs to third-party companies.

So there's that technical issue of not wanting to be a dealer obligor state. That list of states have shrunk down to just a small handful. So that is something that we -- frankly, your bill would cure that problem for us and so would the Senate Bill.

CHAIRMAN DELUCA: Thank you.

Any questions? Thank you very much. I want to thank both of you --

1 MR. MEENAN: Thank you.

CHAIRMAN DELUCA: -- for coming and testifying. This meeting is now adjourned.

Thank you.

(The following are written remarks submitted to the Committee from Brian A. Rider, President and CEO of the Pennsylvania Retailers Association.)

Chairman DeLuca and Chairman Micozzie,

On behalf of the Pennsylvania Retailers

Association (PRA), I would like to thank you for
the opportunity to offer these comments regarding

House Bill 351 to the House Insurance Committee.

The PRA is comprised of retail merchants across Pennsylvania who engage in the retail sale of all types of merchandise to consumers throughout the Commonwealth. As such, a portion of the PRA's membership is concerned over House Bill 351's proposed impact on their operations.

Under House Bill 351, the type of activity which would be regulated is a small portion of the PRA member's regular activity.

Accordingly, the activity does not warrant an extra layer of review where there have been few consumer problems reported regarding payment on

- 1 | claims made under service contracts purchased
- 2 | from larger retailers. It should be noted that
- 3 | the PRA supports Senate Bill 1254, P.N. 1841 in
- 4 | its current form, which addresses service
- 5 | contracts as not being regulated as an insurance
- 6 product.
- 7 Unlike some of the proposed entities to
- 8 | be regulated by House Bill 351, the sale of
- 9 | service contracts is not the core function or
- 10 | basis of the large retailers' operations. A
- 11 | small portion of total sales come from the sale
- 12 of service contracts versus other retail goods or
- 13 | products sold.
- 14 Because the sale of service contracts is
- 15 | not the core business, the potential claims on
- 16 | the service contract portion of the retailers'
- 17 | business are small enough versus total assets
- 18 | available that these retailers would have
- 19 | sufficient capital available to make payment on
- 20 | the claims owed. Numerous, larger,
- 21 | non-automotive retailers have sufficient capital
- 22 | to pay claims for service contracts offered on
- 23 goods sold by such larger retailers.
- 24 Therefore, the PRA would respectfully
- 25 | suggest an amendment to House Bill 351 for review

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1
     and consideration (attached). The PRA recommends
     that larger retailers be exempt from the
2
     requirements of House Bill 351, as provided in
3
     the attached amendment. These larger retailers
4
5
     have sufficient total assets to allow for
     payments of service contract claims made on items
6
     sold. As such, regulation of their activity to
7
8
     ensure payment of claims could be better spent in
9
     those consumer areas where service contract
10
     claims payment has been much more problematic.
              We appreciate this opportunity to
11
12
     present the view of the PRA to the House
13
     Insurance Committee on House Bill 351. Please do
14
     not hesitate to contact us if you have any
15
     questions regarding this proposed amendment.
16
              Thank you for your continued support of
     the retail industry in Pennsylvania.
17
              (The proceedings were concluded at
18
     10:50 a.m.)
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I hereby certify that the proceedings and evidence are contained fully and accurately in the notes taken by me on the within proceedings and that this is a correct transcript of the same.

Brenda S. Hamilton, RPR Reporter - Notary Public