COMMONWEALTH OF PENNSYLVANIA

HOUSE OF REPRESENTATIVES

LIQUOR CONTROL COMMITTEE

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PUBLIC HEARING IN RE: HOUSE BILL 2165

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BEFORE: ROBERT DONATUCCI, Chairman

Ronald Raymond, Dante Santoni, Paul Costa,

John Payne, Tom Blackwell, Karen Beyer,

Scott Petri, Marc Gergely, Ted Harhai,

Joseph Brennan

Members

HEARING: Wednesday, July 30, 2008

Commencing at 10:47 a.m.

LOCATION: Paradocx Vineyards

1833 Flint Hill Road

Landenberg, PA 19350

WITNESSES: John P. Lutz, John Landis, Sam Landis, Mark

Wilcox, Karin Moore, Rick Fraser, Ray Hottenstein,

James Goodman

Reporter: Susan Koons

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CHAIRMAN:

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Good morning. I would call this meeting of the House Liquor Control Committee to order. name is Bob Donatucci. I represent Philadelphia and Delaware County. I'm the Chairman of the House Liquor Committee. I'm joined by Republican Chairman of the House Liquor Committee, Representative Ron Raymond to my left. I would also like to welcome everyone to our second hearing on House Bill 2165, on the issue of direct shipment.

Before I start with an introduction, I would like to thank Paradocx Vineyards and the Pennsylvania Wine Association for hosting us today at this beautiful winery.

I also want to recognize to my right Representative Paul Costa as the prime sponsor. And we're running a little bit late, so I'm going to start. I'm going to turn it over to Representative Raymond. He wants to say a few words.

REPRESENTATIVE RAYMOND:

I just want to get moving. Very briefly, 24 we will get to moving. It's just nice to be here in 25 beautiful Chester County, I'm from Delaware County

myself. I'm close to Lancaster County. So I cover all three. It's good to be here. Thank you.

CHAIRMAN:

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Representative Paul Costa, a very short opening comment.

REPRESENTATIVE COSTA:

Thank you, Mr. Chairman. I'd also like to thank Paradocx for opening up here today, although I was surprised we were still in Pennsylvania. nervous when we had to drive through Delaware to get here. But I want to thank the Chairman --- both 12 Chairman Donatucci and Chairman Raymond for having this hearing. As he said, it's the second hearing on 14 this issue.

I think it will help clear the air 16 because the initial intent of my legislation was to try and help Pennsylvania businesses and Pennsylvania wineries. If we have to make some kind of legislation dealing with direct wine shipment, I wanted to make sure we did it right and we got input from the 21 wineries, from the consumers and from the LCB. And this is part of the process to make this bill --- to do it right the first time, and I thank the Chairmen for allowing me to do this. So thank you.

CHAIRMAN:

Thank you. Before we call our first witness, I'm going to go to my left and have the representatives introduce themselves and the county they're from.

MR. PAYNE:

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County.

Representative John Payne, Dauphin

MR. SANTONI:

I'm Representative Dante Santoni. from Berks County.

CHAIRMAN:

Thank you. On that note, I'd like to call the Pennsylvania State Police Bureau of Liquor 14 Enforcement, Major John P. Lutz and Captain Patrick Gebhart. Good morning. Before you start, I want to introduce Representative Blackwell from Philadelphia County. Thank you. You may start any time you're ready.

MR. LUTZ:

Good morning, Chairman Donatucci, Chairman Raymond and distinguished members of this committee. My name is Major John Lutz and I serve as 23 the Director of the State Police Bureau of Liquor Control Enforcement otherwise known as BLCE. With me today is Captain Patrick Gebhart, Director of the

Operations Division of the Bureau of Liquor Control Enforcement.

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I would like to extend my thanks to the House of Representatives Liquor Control Committee for the opportunity to participate in this hearing today.

We are here today to discuss House Bill 2165 and the issue of direct shipment of wine into the Commonwealth of Pennsylvania as it applies to the Bureau. As you know, in 2005 the U.S. Supreme Court ruled in the case of Granholm versus Heald that states could not treat out of state wineries differently than instate wineries. Later decisions in the cases of Cutner and the PA Wine Association rendered the prohibitions against direct shipment of wine into Pennsylvania unenforceable by the Pennsylvania State Police.

As a result, BLCE was relegated to a wait and see position pending legislation which would provide clarity to this issue. In the interim, the Board has implemented a process whereby out of state limited wineries may become licensed for direct shipment in the same manner in which instate wineries are licensed.

It is important to note that any enforcement program aimed at direct shipment brings

with it its own unique issues. Due to the nature in
which most direct shipment orders take place, via
telephone or more likely over the internet, they are
difficult, if not impossible, to detect. This is
further complicated by the fact that some supplies
have resorted to mislabeling the shipping container to
reflect other products such as nonalcoholic food
products. Accordingly, we would recommend that any
direct shipment legislation include a statutory
requirement that the shipping container be clearly
labeled with the actual contents.

Due to the manner in which the direct shipping process occurs, it would be impossible at this juncture to estimate the amount of wine being direct shipped into the State of Pennsylvania.

In 2007, the Bureau handled 17,224 incidents as compared to 16,718 in 2006, a three percent increase. These incidents ranged from routine inspections of licensed establishments, minor patrol at concerts and other large venue events, to investigations of nuisance bars.

Given the current number of responsibilities assigned to the Bureau, the limitations posed by our existing staffing levels and the potential for direct shipment to become resource

intensive, the Bureau believes the emphasis for 1 2. enforcement should continue to be complaint driven and 3 focused on quality of life violations occurring throughout the state. Quality of life violations are those which take a toll on society by causing harm to our citizens and include the service of alcoholic beverages to minors, service to visibly intoxicated persons, noise and disorderly operations and ultimately nuisance bar violations which often have a 10 significant negative impact on their communities.

In conclusion, on behalf of Commissioner Jeffrey B. Miller and the Bureau of Liquor Control Enforcement, thank you for this opportunity to testify before you today. We will now address any questions you may have.

CHAIRMAN:

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17 Thank you, Major. Any questions? Representative ---. 18

REPRESENTATIVE RAYMOND:

One brief comment. My understanding in 21 having worked with you folks for a long time, you do a great job under the circumstances, what we ask you do, and with the fuzziness of the law so to speak. you're aware --- I'm pretty sure you're aware, we've been working to try to come up with a configuration

that works better with what you're trying to do and
make changes necessarily for you to be able do a
better job. I agree we've put a lot on your plate. I
don't know how you're going to do it. It's very
difficult, very hard to even determine what is shipped
in and not shipped in. Almost impossible. We're aware
of that. You're doing a great job under current
circumstances and abilities. We appreciate what you
do for us. Thank you.

MR. LUTZ:

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Thank you very much, Representative.

CHAIRMAN:

Thank you, Chairman Raymond. Any other questions? Major, Captain, thank you.

MR. LUTZ:

Thank you, sir.

CHAIRMAN:

Is James Goodman here yet? Okay. Sam and John Landis. Vynecrest Vineyards. Good morning. Whenever you're ready, we're ready.

MR. JOHN LANDIS:

Good morning. My name is John Landis.

I'm here with my son, Sam. My wife Jan, Sam and I are
owners of Vynecrest Winery and Vineyards. It's a
family owned and operated vineyard located west of

Allentown in Lehigh County. I would not be here today if it were not for the foresight of the Pennsylvania legislators in creating the Limited Winery Act of 1968. That Act created a whole new agricultural tourism industry which today is as strong as it ever has been.

Sam and I would like to thank Chairman

Donatucci and the House Liquor Committee for giving us
an opportunity to present our testimony today on House

Bill 2165 on behalf of the winery and the Pennsylvania

Wine Association, which we are one of 92 members --
91 members.

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13 This proposed legislation is the first 14 legislation since 1969 which is designed to restrict 15 the growth of our industry. My wife and I started our vineyard in 1974 and opened Vynecrest Winery in 1989. 16 In 1989, we had five acres of land and made 800 17 18 gallons of wine. Today we own 75 acres, 17 acres of 19 which are planted in vineyards and we produce 12,000 20 gallons a year. Our success has been predicated on 21 the fact that we have reinvested heavily in our 22 business over the last 30 years, taking pride in the 23 fact that we are producing 100 percent homegrown 24 Pennsylvania product. Furthermore, our success has 25 had a trickle-down effect on other Pennsylvania

businesses that have been the benefactor of our sustained growth. Table 1 provides a partial list of the Pennsylvania companies with whom Vynecrest does business. This manufacturing multiplier factor is clearly in effect. I think you have that table, and it lists all the people we deal with in Pennsylvania.

As you can see, our impact within

Pennsylvania stretches far beyond serving the wine and spirit needs of Pennsylvania consumers, which was laid out as a goal of the Pennsylvania Wine and Spirits

Association. We are proud to be firmly entrenched as one of the driving forces of the two largest agricultural sectors in Pennsylvania's economy, which are agriculture and tourism.

extremely proud to produce a Pennsylvania product on Pennsylvania farmland. We are PA Preferred. In addition to our 17 acres, the nine Lehigh Valley Wine Trails have over 220 acres devoted to viticulture. In April 2008, Lehigh Valley was designated a new viticulture region called AVA by the federal government. This is a testament to the potential of our region to produce world class wines like our fellow AVA regions such as Napa Valley and Sonoma.

Speaking directly to tourism, over 10,000

people visit our winery each year. Over 100,000

people visit the nine wineries composing the Lehigh

Valley Wine Trail each year. These people eat in

Pennsylvania restaurants. They shop in Pennsylvania

shops and boutiques and they stay in Pennsylvania

hotels and bed and breakfasts.

Consequently, in 2005 Pennsylvania wineries contributed \$661 million to the state economy. According to the economic impact study conducted in 2005 by MKF Research, in that year alone, the winery industry generated \$176 million in tourism expenditures and returned \$37.5 million in state and local taxes to the Pennsylvania economy.

I would like to speak directly for a moment to the several actions that House Bill 2165 proposes, which would severely cripple our growth and success.

By limiting the winery output to 80,000 gallons from the current 200,000, an unintended consequence would be restricted the growth of the family business. As a new generation joins this industry, it would be limiting to the families such as ours to grow. We have three wineries that are producing more than 60,000 gallons a year and as our industry expands, these wineries and others would

approach the 80,000 gallon a year limit. The implementation of an 80,000 gallon limit would restrict the growth of our expanding wine industry, which in turn embodies agriculture, manufacturing and tourism.

I believe that direct shipment to customers can be revenue positive for the State of Pennsylvania. Nationwide, 49 percent of all wine shipped is generated directly from winery tasting rooms. Pennsylvania wineries can be a major shipper of wines to their customers both in and out of the state. New Hampshire, a controlled state, has a simple permit system which charges eight percent sales tax and no permit fees. Less than .4 percent of their total sales is from shipping and last year they generated \$420,000 in revenue. I would expect a similar performance in Pennsylvania.

A sure way to stop shipping wine to our customers is to add 18 percent tax. This measure inhibits the growth of Pennsylvania wineries and would certainly restrict direct shipping. If the Johnstown Flood tax did not exist, would the price in wine in the State Store drop 18 percent? The market would just increase to cover the difference, since both tax and markup contribute to the state general fund. This

could be viewed as an attempt to increase taxes on the consumers who chooses to have wine shipped to them.

The Supreme Court did not find any relevance in the National Liquor Distributors claims that direct delivery of wine with adult signature represents a threat to minors' alcohol abuse. A system already exists to ensure adults' signatures and is operating efficiently and effectively in 30 other states. This proposal would cause additional cost and inconvenience to the consumer.

Vynecrest Winery firmly supports the position of the Pennsylvania Wine Industry on direct shipment of wine. We believe that Pennsylvania wineries should be permitted to ship directly to their customers provided they obtain a shipping permit from the PLCB and file quarterly reports with the PLCB. We also support permits for out of state wineries provided they follow the same rules and regulations and go through the PLCB in terms of permits and reports. We believe that this privilege should be afforded to all out of state wineries that have reciprocal shipping agreements with Pennsylvania.

In summary, we oppose House Bill 2165 as written and would recommend that the House Liquor Committee oppose the bill in its entirety.

While we oppose House Bill 2165, Sam and I do have recommendations for legislative support that will benefit the 114 family owned Pennsylvania wineries.

Work with our industry and the legislative winery caucus to create an interstate shipping bill for direct shipment for all customers using simple systems that have worked in other states. Support the requirements that wineries should receive a Pennsylvania limited winery license to use 75 percent fruit in their wines. This has been a successful incentive that has increased the agriculture base of our industry. This support should include a provision for the Secretary of Agriculture to waive this requirement in case of crop failure. Finally, support our initiative to double the size of our industry by 2012.

On a personal note, the creation of the vineyards and winery by my family has required a lot of investment, sweat equity and passion. We have carved out 75 acres of green space in a rapidly expanding township. Our family has dedicated time and energy to helping the Lehigh Valley Wine Trail, PWA and the Commodity Board invest of \$200,000 yearly of Pennsylvania wineries' funds into marketing and

research programs.

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2 Our industry has had great support from the legislator. For example, in 2006 when the PLCB 3 adopted a more restrictive permit --- festival permit policy, the legislature responded by passing legislation to clarify the intent of the law. This kind of support was deeply appreciated by the wineries.

I believe our industry could be the next Oregon, Washington or New York success story with your continued support and a working partnership with the 12 PLCB.

CHAIRMAN:

Thank you, Mr. Landis. Before we go any further, I want to welcome Representative Petri and Representative Beyer. And I want to recognize Representative Blackwell. Any questions? Oh, I'm sorry.

MR. JOHN LANDIS:

Sam's got a little note.

CHAIRMAN:

Okay.

MR. JOHN LANDIS:

You want to ask questions?

CHAIRMAN:

No, go ahead. Do your testimony and then we'll take questions all at once.

MR. SAM LANDIS:

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Good morning. My name is Sam Landis. As mentioned previously, I'm co-owner of Vynecrest Winery with my parents, John and Jan, both here today.

Thank you again for the opportunity to speak to the House Liquor Committee regarding these very important issues we're faced with. I would like to follow up some of the previous testimony with some background information on why I feel so strongly about not only the future of Vynecrest Winery, but the Pennsylvania Winery Association.

My parents planted our first grapes 14 15 before I was born in 1974. And while I grew up with the Pennsylvania wine/grape issue, it was still very 16 17 much a work in progress when I left for college in 18 1994. After college, I had jobs in Boston, New York and California working for the largest winery in the 19 20 world, E & J Gallo. But I finally returned to the family business in 2003 because there was an 21 22 opportunity to have a fulltime career back home in Pennsylvania. 23

In the short time that I was away, not only had the Pennsylvania wineries grown and

prospered, but the Pennsylvania consumer had changed.

People were reaching out to support and consume a

locally grown and produced product. With this change,

Vynecrest, along with countless other Pennsylvania

wineries, changed as well. We have invested heavily

in our businesses over the last five years to meet the

demands of this growth. I am one of many second

generation winery families that has made a commitment

to stay here in Pennsylvania and produce a 100 percent

Pennsylvania product.

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I have also made a commitment to serve on the PWA board for the last two years, where I currently serve as the vice president. Outside of seeing my business grow and succeed, nothing gives me greater pride than seeing other Pennsylvania family businesses grow and prosper with second generation family members making the same commitment to the industry as we have. I have served with no less than four second generation families on the PWB board in the last year alone, the Zimmerman family, Skrip family, Mazza family and Williams family. It gives me great hope for the future when I have the privilege to work with so many bright young college educated peers who have seen the opportunity and made the same commitment to grow our industry. They, like me, have

1 made the choice to stay here in Pennsylvania and strive to be future leaders in their family business that is centered on agriculture and tourism, two of Pennsylvania's biggest industries.

What concerns me today is that the same support for our industry that has allowed me to come home and work in my family business is being threatened by House Bill 2165. Our industry has never been stronger, and I hope your committee will become a partner in finding solutions that allow us to drive the agricultural tourism market in Pennsylvania.

In closing, I'm grateful for the opportunity to tell my story to you today and looking forward to serving as a resource to your committee. Thank you.

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Thank you. For the record, we want you to know we're very happy to have you in Pennsylvania and we want to help you in any way we can, to keep you here and be a profitable winery. And like I say, I want to thank both of you and your mother, you know, for coming here. Thank you. On that note, I'll turn it to Representative Costa.

REPRESENTATIVE COSTA:

Thank you, Mr. Chairman and thank you.

welcome Pennsylvania business. And as I stated early on, my goal is to help you, not to hurt you. And that's why we're having these hearings, to get input from you. One of the things that we did hear about was the 80,000 gallon limit. When we drafted this legislation four years ago, that was sufficient enough. Obviously, four years later it's not. And one of the other representatives suggested that we raise it and somehow have an increase every couple years. And I have no problem with that. Again, my goal is to help you, not to hurt you.

One of the comments that you made was about the working with the legislature. That's why you're here. We're looking for your input. So believe me, I have not tried to do anything to hurt you. I'm trying to help you. I want to make sure that you continue to be able to do direct wine shipment. I know the 18 percent is an issue, but we'll have to deal with that another way, the tax issue. But I do want to help you and I really want to thank you for having your input and your comments on what is good --- well, actually you didn't say anything good about

MR. JOHN LANDIS:

the bill, but what's bad about the bill.

To respond to that, one of the things 1 2 that I was --- one thing in research to talk to you, 3 we had an opportunity to talk to some people in New Hampshire, another liquor state. And we did talk to some of the people who administer their program and they have a very --- a very well run low cost operation and seem to be working very effectively. They have good controls in place to make sure that people are following the law. And I might recommend 10 that --- that's a resource you could use maybe to get some information on how to do, this kind of interstate 11 12 shipping in a controlled state.

REPRESENTATIVE COSTA:

Thank you.

CHAIRMAN:

Thank you. Any other questions?

17 Representative Petri?

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REPRESENTATIVE PETRI:

My apologies for being late. I did have a chance to review your testimony, though. And you raised an issue that is in your testimony that I'd like to ask you about because I think it's really the crux of the problem as I see it in trying to resolve out of state wineries and instate wineries and that's the 18 percent Johnstown Flood tax. Do I understand

your thoughts --- or you tell me your thoughts with regard to that. What would that do to your business and your ability to sell your product?

MR. JOHN LANDIS:

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5 I --- what that would basically do is in addition to a six percent sale tax, we would now have a 24 percent tax on our shipped --- direct shipments. I guess the way to view it is if you look at the LCB, I view LCB as a retail organization and that they have 10 a certain amount of overhead and they generate a certain amount of revenue. And part of that revenue 11 12 they generate is 18 percent. We have our own cost for 13 our own retail organization and adding 18 percent onto 14 that is going to make it more difficult to compete. 15 As far as I know, there's no state in the United States that charges 24 percent for shipping wine 16 directly to a consumer. That cost is associated with 17 18 the overhead of running an organization and it doesn't provide any benefit to us at all. 19

REPRESENTATIVE PETRI:

Okay. Follow-up question. In the beer industry, we hear from some of the breweries, in particular the large manufacturers of the beer beverage or ale that there's a sweet spot, an arranged sweet spots for their sales. Have you found that in

the wine --- private winery industry that there is more or less a consumer driven sweet spot where you make most of your sales? In other words, a price point where you have to bring your product in in order to have a reasonable volume of sales.

MR. JOHN LANDIS:

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Sam is our marketing --- he worked for marketing for Gallo. I'll ask him.

MR. SAM LANDIS:

Okay. I think what separates us is the ability to sell wine that is unique to the consumer, and I think that's where we separate ourselves from a lot of things that are seen in the PLCB stores. And that's what makes shipping an important part of our business is the fact that people come in, tourists --come into our winery from all over the surrounding states as well as Pennsylvania and they find something that we make that no one else can compete with and no one else can make because we grow it, we produce it. It never leaves our property. And they want to have that over the holidays to share with friends and family and they want to be able to have it shipped to them and have the luxury. So I guess not really getting into price

point, but getting into what we offer and the

uniqueness of it. It's really --- they'll pay --they'll pay anything to have something that they can't get anywhere else, not anything, but it's more of just the uniqueness of the product.

REPRESENTATIVE PETRI:

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Just a final comment, Mr. Chairman, I think this issue kind of brings us all the way full circle to where we were two or three years ago when Chairman Raymond raised the issue about eliminating 10 the Johnstown Flood tax and trying to use variable pricing instead. I know that there's a cost to the 11 state, a tremendous cost of eliminating the Johnstown 12 13 Flood tax, but I think we may have to revisit that 14 because otherwise imposing the Johnstown Flood tax on 15 our private wineries, what I'm hearing from my wineries in Bucks County, would probably put them out 16 17 of business. It sounds like that's the potential 18 here. That's not what any of us want to do. So maybe that's the answer to solving this problem, that we try 19 20 to find a way to phase out or eliminate the Johnstown 21 Flood tax. Thank you.

CHAIRMAN:

Thank you. Representative Santoni?

REPRESENTATIVE SANTONI:

Thank you, Mr. Chairman. Just very quickly a point of clarification. I know that Sam is the vice president of the Pennsylvania Winery Association. Are you speaking on behalf of the association?

MR. SAM LANDIS:

Yes, we are.

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REPRESENTATIVE SANTONI:

Okay. Thank you.

CHAIRMAN:

Thank you. Representative Beyer?

REPRESENTATIVE BEYER:

Thank you, Mr. Chairman. You know, the Landis family is local, because here I am a Lehigh Valley representative and I have a Lehigh Valley winery here much to my surprise. And the Landis family is very well known to be not only incredible people, but happily one of the finest wineries in the Commonwealth I think. I enjoy your product very much.

So I'm just going to dovetail off of Representative Petri's comments on the Johnstown Flood tax issue. And my agreement with him is that it needs to be revisited. But let me --- let me ask you about the privatization just in general of the system. 24 know that's been a hot topic for debate and something that I have really not taken a position on and kind of

take all the facts in. How do you see that, the freeing up of allowing the privatization of liquor sales in general?

MR. JOHN LANDIS:

I have no position on that. As a person,
I don't want to speak for the Pennsylvania Winery
Association. I do think --- again, I'll go back to
another province, in this case Ontario, which has a
state controlled system. But they have a very good
working relationship with their wine industry, and
over 50 percent of the wine that they sell in the
state store system in Ontario is from Ontario
vineyards. So one of the things I think is going to
be finding and seeking ways to have a better
partnership of our industry with Pennsylvania and see
if we can have a better way of marketing more of wines
in the state store system, if we have that.

I don't think it's my position --- I have no position on privatization. I don't know if you want to speak to the --- to the PWA?

MR. SAM LANDIS:

You're getting me a little nervous. The only thing I would say is I can speak of privatization as the co-owner Vynecrest Winery --- and I mentioned in the testimony, agriculture and tourism will always

separate us from something that would eventually be
found in a Wawa or a Sheetz. And I think that's what
we really try to establish is when you come to our
winery you see our vineyards and you stay overnight.
You make a day of it. You have memories. And so the
bottled wine is part of that, but really it's the
whole package. And no matter if it's control or
privatization, I think that's really the heart of our
pennsylvania wineries and having our business. That's
really what we try to establish at our winery at
Vynecrest.

REPRESENTATIVE BEYER:

One follow up on the Johnstown Flood tax. You're suggesting --- and I just want to make sure that I'm clear because I, like Representative Petri, came in a little late. The repeal of this tax is very valuable to you because it would then be able to allow you to price point your wine at a different level to make them much more competitive? Is that the ultimate goal?

MR. JOHN LANDIS:

I think what it would do is if we have a \$10 bottle of wine now and we now could sell it at the winery for \$10 and we added an 18 percent tax to that, that would add another \$1.80 to that bottle. So in

order for them to ship it to somebody, the cost to ship this skyrockets. So that's the problem with the Johnstown Flood --- using the Johnstown Flood tax when shipping wine directly to one of our customers either in Pennsylvania or anyplace in the United States. And that 24 percent now, if we're competing with a winery in New York State or California or Oregon, they aren't going to see that same increase on that bottle of wine. So in terms of competing outside the state with other wineries, it puts us at a disadvantage.

REPRESENTATIVE BEYER:

I'm sorry. I apologize. I worded it wrong, but you ultimately answered my question correctly.

CHAIRMAN:

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Well, right now Pennsylvania wineries don't pay 18 percent.

MR. JOHN LANDIS:

That's correct.

CHAIRMAN:

For the record, the Court handed down a decision --- we've got to make a level playing field for everybody, you can't have favoritism for Pennsylvania wineries. If we do away with the 18 percent, the Johnstown Flood tax, they don't have to

pay it either. So that's where ---.

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MR. JOHN LANDIS:

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You mean in the state store system?

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CHAIRMAN:

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No, no, no. I'm talking direct shipment,

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across the board.

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MR. JOHN LANDIS:

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Oh, yeah. I think that should be.

think no one should pay the 18 percent for shipping.

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CHAIRMAN:

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Like I said, we are in the process of

12 talking about the Johnstown tax with Representative

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Raymond. But you've got to understand if we do away

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with the tax, we've got to figure how that money's

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going to be brought in, in a different way.

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MR. JOHN LANDIS:

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Well, I think the LCB has options of

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changing the markup.

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CHAIRMAN:

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But what I'm saying to you is believe me,

21 Representative Raymond and myself, we spoke about this

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gradual reductions, whatever. We are looking at it

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and we'd like to do it. But any other questions?

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Thank you.

MR. JOHN LANDIS:

Thank you very much for having us.

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We appreciate you coming in. questions you have with us?

MR. JOHN LANDIS:

No, I just --- I do like to thank --again thank everyone for taking the time and effort to deal with this issue. It is important to our industry and I do appreciate the time you're taking to get the facts.

CHAIRMAN:

Thank you. I want to mention that Representative Gergely joined us. There he is. Mark 14 Wilcox, please. Good morning, Mark.

MR. WILCOX:

Good morning. Good morning. grateful to the committee for this opportunity to testify about direct shipment, and I'm going to suggest in my testimony at some length that New Hampshire, a state with a state liquor monopoly, shows us an approach to direct shipment that would provide substantial benefit to the citizens of the Commonwealth and wouldn't cost the government any revenue.

First a word about me, I bring two

perspectives to my testimony. First, I'm a lifelong 2 citizen of Pennsylvania. I was born and brought up in Wellsboro in Tioga County and I've lived for the last 3 35 years in Philadelphia. I found wine fascinating since I was old enough to drink it. With my father, I sampled and collected wine, reading and talking about it with friends. And I've let my interest in wine quide my travels over the years. Like many others with my interest, and there are a lot of us out there, 10 I have long been troubled by Pennsylvania's efforts to limit its citizens' freedom in a way that almost no 11 other state does. 12

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My second perspective comes from my experience with a small importing business that's licensed in the District of Columbia. About ten years ago, I took a sabbatical from my law practice and moved my wife and small kids off to France. Of course, we settled in wine country and I spent a lot of time getting to know local producers and their wines. When we came back, I wanted to import those wines and wines of other producers that I continue to find in my travels. And that led eventually to the business in the District of Columbia, which sells largely to restaurants, but which is also licensed to ship wine to consumers in a number of states, among

them New Hampshire.

Both perspectives convinced me that creating a practical direct shipment option is the best way for Pennsylvania to resolve <u>Granholm</u> problem in which the Supreme Court invalidated the system where Pennsylvania wineries only were privileged to ship to consumers at six percent.

I don't need to catalog for the committee the ways in which wine lovers are aggravated by our system. No doubt every one of you has been buttonholed from time to time about damaged wine, unavailable wine, overpriced wine and other ills.

Many of which have been significantly lessened by the recent focus on the consumer in our LCB.

However, customer focus won't fix another equally significant shortfall, which is that wine lovers don't just want wine that someone found and put in the state stores. They want wine they've discovered or wines that friends or wine writers have recommended. They want a particular vintage or they want mature wine whose province can be guaranteed. They want wine from a small vineyard they visited and wine with some personal meaning to them. In short, they want the personal freedom that almost every other citizen has.

I want to draw the committee's attention to some trends that have changed the wine market dramatically. They're absolutely clear and they're huge. Worldwide there is a dramatic increase in wineries, in growing regions and numbers and types of wines. Same thing has happened in the United States. I thought maybe a graphic illustration might help.

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My father bought this book called 8 California Wine in 1973 when it was published. At the 10 end of the book in an appendix, they were able to put all the California red wines --- wineries on one page 11 --- two pages and all the --- these are the red wines. 12 1.3 An another page they ended up with all the white wines. There it is in 1973 more or less the entire 14 15 California wine industry. Fifteen (15) years later in 1987 Robert Parker produced the Wine Buyer's Guide. 16 3,000 wines and 700 pages and growing regions around 17 18 the world. By 1993, it was up to 7,500 wines and 1,150 pages. The Wine Spectator has weighed in with 19 20 their own massive buying guides. But these guides 21 only begin to suggest the variety that's out there for 22 wine lovers now.

In Parker's first edition, all of South America got two paragraphs, Australia two pages, New Zealand not mentioned, South Africa not mentioned.

1 Now, each of these countries have hundreds of well made wines that are on the market.

3 Here's the 2008 Le Guide Hachette Des It's French, published in France for French 4 Vins. people --- or French speaking people anyway. It has 10,000 wines selected from 6,500 producers all in France, and it's based on blind tastings of 35,000 different wines. Now, when you add to this --there's a comparable trend in the United States and 10 I'll just give you winery numbers. According to Wine Institute, there were 1,683 wineries in the United 11 States in 1993 when Parker published his second guide. 12 Over half of those were in California. For 2007, 13 14 according to the Wine Institute, there are 5,958 15 wineries in the United States, of which more than 3,000 are outside of California. 16

Now, add to this explosion of wines the impact of the online world with databases and other resources that put information on wines and prices at everyone's fingertips, and it's clear that 21 Pennsylvania faces a new reality. Pennsylvania can't hope to do a good enough job as the exclusive source of wine in all of today's growing and dynamic wine 24 markets. And it shouldn't try. But Pennsylvania doesn't have to get out of the wine business to give

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its citizens the freedom that they ought to have and that they want. Instead, it can follow the example of New Hampshire and create a practical direct shipment option.

New Hampshire now has ten years of experience with the direct shipment regimen, and it started it in 1998. Far from proving a threat to their state store system, it's proved a boon. In fact, New Hampshire is so pleased with the results of their permitting system that they dropped the fee for getting a permit in 2003.

Let me just describe the system briefly if I could. In New Hampshire, as in Pennsylvania, the state buys and resells all the wine and liquor. It retails wine and liquor to its citizens through state owned stores. If you driven through on the interstates, you've seen them, maybe even visited them. It wholesales to restaurants, hotels and certain supermarkets at a discount from the retail prices. The only exception is what comes in through the direct shipper program.

New Hampshire marks up its wines between 30 and 60 percent according to the authorities that I spoke with. It's a level similar to Pennsylvania's, the 29 or 30 percent, plus the 18 percent Johnstown

Flood tax, plus the six percent sales tax.

New Hampshire allows wineries, importers, retailers and wholesalers who are licensed in other states to ship up to five cases a year direct to New Hampshire consumers. It collects an eight percent tax on all such shipments.

New Hampshire allows the direct shipment of wine to consumers whether or not the state also carries it in the state stores. In fact, more than 150 producers whose wine is carried in the state system also have permits to ship direct. All the state requires of those producers is that if they ship more than 100 cases of wine into the state, they offer the wine to the state at wholesale prices so they can go to the state stores.

New Hampshire direct shippers must use licensed carries, must require an adult signature and must clearly mark the packages to show that they contain alcohol. And while direct shippers pay no annual fee for their permit, they're required to file a shipment report every month under penalties of perjury.

What does New Hampshire's ten years of experience show us? First and maybe most important for those who worry that direct shipment could

undermine the state's monopoly, the volume of this
business will inevitably be only a tiny part of the
total value of wine sold in the state. With my
testimony, I've handed out a chart showing in large
format what that would be, at most a percent. Second,
a state can effectively regulate and collect tax on
direct consumer shipments. Third, a properly
regulated direct consumer system does not increase the
problem of alcohol in minors. I'll elaborate on them
briefly.

This simple chart shows the piece of the pie in New Hampshire in retail value in the New Hampshire system represented by direct shipping in fiscal year 2007, the tenth year of its involvement. And even though direct shipping includes beer and liquor as well as wine, and even though they don't limit it to wines not carried in the state stores, it's still only one percent. In fact, the 2007 figure is far higher than the average over this decade, which is about a half a percent.

Second, by getting electronic access to the records of its licensed shippers, New Hampshire's able to collect tax on all shipments into the state.

I'll give you an example from my own experience. As I mentioned, my District of Columbia business is

licensed to sell to consumers in New Hampshire. 1 Reports are due the 10th of the month and most months I file a zero sales report. Last November, I filed 3 such a report for October, thinking I hadn't shipped any wine into the state for the month. A couple of weeks later I looked at my records and I realized that a shipment that I thought had happened the 1st of November had happened the end of October instead. So I wrote up an amended report, wrote a check and sent 10 it off to New Hampshire. The very next day clear before my report had arrived, I got an e-mail from the 11 enforcement division telling me that my zero report 12 13 did not match up with the carrier's records and asked 14 me for an explanation. Well, I had an explanation, 15 but if anyone had any doubt that New Hampshire can effectively track wine coming into the state, it 16 17 disappeared for me at that point.

Third, there's no evidence that direct shipment systems which exist in many states increase the problem of access to alcohol by minors. FedEx, the carrier with which I have a contract, has very stringent requirements about the delivery to adults. It requires every shipment have a large label, and I've given you each one, it's in your packet, attached to every box that clearly says the package contains

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alcohol, an adult shipment --- signature is required,
recipient must be 21, not intoxicated, et cetera.

And, in fact, they won't accept wine without this
label, without the purchase of an adult signature
requirement.

New Hampshire reported to the FTC in 2003, which addressed this issue in a report you may be familiar with, a comprehensive report on this question including access to minors, that it did not create a problem for them. And that view is consistent with the views of ten other states who responded to the FTC surveys. If you find it, you can find it on the web, they have copies of the letters from all the state enforcers saying essentially this did not create an increased problem with alcohol to minors. Of course, a minor can get somebody to make a purchase for him if they're an adult just as he can get somebody to go into the store and buy it if they're an adult. But it's not an increase in the problem.

Pennsylvania already has direct shipment, of course, but it's almost never used since it contains a prohibitive tax and raised other practical hurdles including the execution of an affidavit and delivery to the state stores, a one case limit.

What changes should Pennsylvania make to its direct shipping statute to make it a practical option?

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mentioned here today. That is to eliminate the prohibitive tax rate of 24 percent. As experience shows, consumers with a choice of buying wine elsewhere with a tax of between five and nine percent are not going to pay for shipping and a 24 percent tax rate. Our experience with our own direct shipping statute shows that. I think in an 18 month period a few years ago the total value of wine shipped under it was \$30,000. A normal tax rate, however, will capture significant tax revenue that now goes to other states or certainly it doesn't come here.

The solution then is to repeal the

Johnstown Flood tax. It's an embarrassment anyway.

I'm sure you're tired of hearing about a tax that's 70

years old. And note that the repeal won't cost the

LCB a dime in the state stores as long as the mark up

is increased to reflect the reduction of 18 percent

from the Johnstown Flood tax. No one but the

accountants will even notice because the flood tax is

completely invisible in the state stores. The shelf

price contains it. They won't even have to change a

single sign. It's simply an accounting issue.

Bringing in tax on direct ship wine down to the sales tax has another benefit. It solves the Granholm problem. Now, out of state and instate wineries are treated the same and so you don't have to worry about the Bucks County or the Lehigh County wineries who are shipping wine to consumers at six percent.

Now, unlike New Hampshire, Pennsylvania statute allows for direct shipment only of wine that's not on any of Pennsylvania's Regular, Specialty or SLO lists. Based on New Hampshire's experience, that restriction is unnecessary. You just don't simply get a large volume of revenue. However, should the legislature chose to continue such a condition, the definition needs to be improved. The state's purpose would be fully served by limiting direct shipment to wines not stocked and sold in Pennsylvania stores, specialty or regular.

The current requirement that states that wine be delivered to the state stores is not necessary as is the affidavit requirement. Experience in New Hampshire and other states is now going on many years and it shows the requiring an adult signature is adequately protected with minors.

Similarly, the current one case per month limit be raised. I think recent administration draft on the issue has moved that to three case a month. I would suggest annualizing the limit so that that occasional larger purchase can fit and still maintain an annual limit.

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But for me the answer is the Supreme Court's decision, now more than three years old, gives us an opportunity. And we need to decide whether we're going to look to the future or the past. In my view, the current bill could take us a step backwards and make our system more inflexible and backward looking than it's ever been. Taking the New Hampshire approach, creating a practical direct shipment option would move us forward and it's the classic win/win situation, more revenue for the Commonwealth, captured revenue that you're not getting now, genuine gains for the state's wine lovers and less dissatisfaction with the state store system, fewer people buttonholing you at parties to tell you how unhappy they are about not being able to get wine that they want. I urge the committee to move in that direction, and I thank you very much for your time and the opportunity to present these thoughts.

CHAIRMAN:

Thank you. Before we go to questions, I 1 2 want to recognize Representative Brennan. 3 Representative Costa? 4 REPRESENTATIVE COSTA: 5 Yeah, a quick one. Your comments about 6 New Hampshire permitting five cases per year, is that throughout the whole state or is that from each individual? 9 MR. WILCOX: 10 It's per individual or address I think is the way it works, so that any given address five cases 11 12 is the limit. 13 REPRESENTATIVE COSTA: 14 You can get five and I can get five? 15 MR. WILCOX: 16 Yes. 17 REPRESENTATIVE COSTA: 18 Not just you? 19 MR. WILCOX: 20 That's right. It's a per consumer. 21 REPRESENTATIVE COSTA: 22 Thank you. 23 CHAIRMAN: 24 I also want to recognize Representative 25 | Harhai. Any other questions? Representative Petri?

REPRESENTATIVE PETRI:

Yes, I do. Very quick direct questions. One, and I don't know if you know the answer, under New Hampshire's system where they have a 30 and a 60 percent markup, how is that done? Is that done by privatization or by a label? In other words, would the 30 --- some wineries get 30 and some get 60, or would it be more by product? Spirits at one number, wine at another, et cetera?

MR. WILCOX:

I don't know the answer to that. I got the numbers from the enforcement people in New Hampshire, but I only got them at that level.

REPRESENTATIVE PETRI:

would have is that every product type at least be treated fairly because otherwise I think you run into the same factors and questions, if you give the Liquor Control Board the discretion, and you're a winery and Karen Beyer has a winery are they marked up the same way. Next question I thought your testimony was very interesting with regard to New Hampshire cataloged and documented sales. Under Pennsylvania's current system, how does our current system of out of state wineries and their reporting requirements compare to

what New Hampshire has? Subsequent question to that is, do you believe that there's some out of state wineries that might be compliant in reporting in Pennsylvania so that we may already have lost revenue?

MR. WILCOX:

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6 I've never had anyone ask to ship to Pennsylvania. The system is so cumbersome and so difficult to use that no one uses it. It's just not done. And on the other point, I mean, I guess you can 10 always cheat. There are always --- there's always the 11 risk that people are going to ship you-name-it through interstate commerce, claiming it's something else. 12 13 But if there is a realistic option with a genuine 14 practical way to do it, I suggest you're going to find 15 that most people would like to --- would like to 16 comply and are happy to see the revenue go to 17 Pennsylvania. You'll capture revenue from other states that way. You'll be well ahead. 18

REPRESENTATIVE PETRI:

Thank you.

CHAIRMAN:

Thank you. Chairman Raymond?

REPRESENTATIVE RAYMOND:

Yes, thank you. Mr. Wilcox, in the last meeting the board chairs had with the Governor, which

was the last session actually we had that meeting, I proposed exactly what you said and I was pushing the 3 concept of why should the LCB have the ability to slide their profit --- eliminate the 18 percent Johnstown Flood tax and let them go to a sliding scale, which would go up to 40 percent markup. And my bill would reduce the Johnstown Flood tax by three percent a year for six years and eliminate it. time I proposed it, we had quite a surplus. We were 10 doing pretty good. I think in these times it's problematical as far as the economic times that we 11 I told him, I said, Governor, you can be a hero 12 have. 13 of the world, you got rid of an 18 percent tax rate, 14 \$234 million. Imagine Ed Rendell the tax god because 15 everybody says Ed Rendell is a tax raiser and just let the LCB slide that profit margin 30 to 48 percent, 16 17 whatever. Just do it on casual basis, so all wines are sold at the same markup you pay for other people. 18 19 And we got in a pretty good discussion. That's a 20 great idea and a good idea that's been out there for a 21 while. I don't know where it's goingto go at this 22 point in time, but you're absolutely correct.

MR. WILCOX:

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My point is that if you eliminated the Johnstown Flood tax tomorrow, the state could the very

same day move the markup to add 18 percent and the 1 money comes in the door. Not a dime of revenue is 3 lost. Variable pricing, whether or not you chose to do that, can be dealt with. But the tax itself doesn't have to be a tax ---. I've submitted proposed language for the direct shipping statute and at the end I have proposed language for eliminating the Johnstown Flood tax and mandating, should you think it necessary, that 18 percent of revenues from wine and 10 liquor be moved to the general fund. You probably don't need to do that. The Liquor Control Board is 11 going to send the money over anyway. But if there 12 were a timing question, that would take care of it as 13 well. 14

REPRESENTATIVE RAYMOND:

And one final point that the LCB gave to me was their opposition to allowing consumers to buy in bulk. They'd rather if it was restaurants, hotels and the big consumers of large amount of product that they want to see them getting direct shipments from outside the state. And I'm sure that the speaker later on can address that, the Restaurant Association. But that's another point. It's a complex problem. I appreciate your testimony. You did a great job.

CHAIRMAN:

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Thank you, Chairman Raymond.

Representative Beyer?

REPRESENTATIVE BEYER:

One quick ---. You said something --- I enjoyed your testimony very much. But you said something that I barely heard you say, but I wanted you to expound on it. You said the system is cumbersome. The Pennsylvania system is cumbersome. Give me some highlights and point out as to why it is so cumbersome.

MR. WILCOX:

Well, the direct shipment statute requires that wine be --- first there's a one case per month limit. It includes a fee --- a handling fee that's tacked on in addition to 24 percent tax. And it has to be shipped to the state stores. Now, the stores are doing a better job than they used to do about taking care of wine. But somebody who goes to the trouble of finding a case of very important to them wine, whether it's expensive or not, if they have to have it shipped through the state store, the chances of coming in and find it in the window or next to the heater or someplace that it's not taken care of are substantial. And so people don't use it. When you combine those, when you add those all up, it's

just not used.

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So in order to make direct shipment a real option, you can put the limits that you chose to put on it, but you need to allow people the practical chance to do it.

REPRESENTATIVE BEYER:

I can actually verify something you just said because yesterday we toured a liquor store and there was a --- a storage area, a cooler, if you will, where all the more expensive wines were held for the public. And a half a case of \$75 a bottle port was laying underneath a conveyor covered in dirt and dust and debris. That very same bottle of port was being sold out in the cooler for \$75 a bottle. And that's absolutely now how you would treat an extraordinarily expensive bottle of port. We saw that that was the case I think with other products as well. So if you or I can verify thins like this just in one store I actually saw what you're suggesting. That it's not being cared for as you would think it should be. That was interesting. Thank you very much.

CHAIRMAN:

Thank you. I have a question. You use 24 FedEx. What procedure do they do like as far as the 25 heat and that?

MR. WILCOX:

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Well, they --- frankly, I don't ship in the summer because ---.

CHAIRMAN:

In other words, they do nothing?

MR. WILCOX:

They don't --- they don't promise. you really kind of watch the weather and you decide to ship when it's not ---.

CHAIRMAN:

So they don't it any way different than the LCB would do? 12

MR. WILCOX:

There are vendors who are starting to make more temperature retentive or temperature excluding shipping materials. I think that's coming. Particularly for high end wines it's going to become easier to do. But right now, you watch the calendar and the weather report.

CHAIRMAN:

All right. Thank you. Karly Moore --oh, I'm sorry, Karin. Karin Moore. I apologize.

MR. MOORE:

24 That's quite all right. Good morning. 25 My name is Karin Moore and I am the Assistant General Counsel of the Wine & Spirit Wholesalers of America, a trade association based in Washington, D.C. that represents America's wine and spirit wholesalers.

Essentially, we're the middlemen of the three tier system. I'd like to thank the members of the House Liquor Committee and specifically Chairman Donatucci and Representative Costa for allowing me to testify today.

In June of 2004, the Attorney General of Massachusetts announced charges against a number of purveyors of alcohol, both licensed in the state and unlicensed out of state, for illegally shipping alcohol to minors. Along with those companies, the state also brought actions against UPS, DHL and FedEx, delivery services whose carriers ignored the explicit instructions and warnings on the boxes being delivered by failing to require any form of ID or proof of age from the minor recipients.

General Reilly got it right when he said,

I have seen for myself, as District Attorney and now
as Attorney General, how destructive underage drinking
can be to our children and to our families and to our
communities. This is a serious problem, and by making
alcohol available online to young people, the segment
of our population that is by far the most internet

savvy, only makes the problem worse. Nobody should be surprised by the results of that law enforcement operation in Massachusetts.

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Later beginning in 1999, the State of Michigan conducted a much larger and longer lasting sting that as of May 2002 had intercepted over 1,300 bottles of alcohol including over 1,000 bottles of wine, several hundred bottles of beer and 20 bottles of spirits that had been ordered by minors and shipped illegally into Michigan. The state took action as a result of that sting against scores of wineries and out of state retailers. As in the Massachusetts sting, carriers failed to obtain both signatures or ask for identification, permitting minors to obtain the alcohol.

The State of Iowa, which is also a controlled state, conducted a sting operation at the University of Iowa. While the person doing the ordering was an adult, not only did the driver not ask for ID, but the beer was delivered despite the fact that Iowa doesn't allow the shipment of alcohol other than from certified winemakers.

WSWA itself conducted dozens of similar 24 tests with the same results, and I failed to bring my stack of bottles of wine with me.

Proponents of direct alcohol sales argue that such stings don't show that kids are actually buying alcohol online, only that they can, and that in the absence of evidence of kids actually getting alcohol delivered, they argue that there is no real problem, but the facts speak for themselves.

The National Academy of Sciences in their 2003 study entitled Reducing Underage Drinking - A

Collective Responsibility found that ten percent of underage purchases are made through the internet or other home delivery sales.

More recently, the National Clearinghouse for Alcohol and Drug Information, which is part of the Department of Health and Human Services, Substance Abuse and Mental Health Services Administration, reported that, and I quote, an increasing number of teens have credit or debit cards providing an easy and anonymous way to order alcohol off the web. The internet acts as a general store where computer users can get hold of almost anything such as beer, wine and hard liquor, including tequila and vodka, without verification of age. It further warns, underage college students can order alcohol off the internet and have it delivered right to their dorm room door, no questions asked. Teenagers don't need fake IDs to

purchase alcohol on the internet and they don't face the danger of getting caught at a store with a fake ID.

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A 2006 survey commissioned by WSWA and conducted by respected pollster Teenage Research Unlimited, TRU, who has been used by the CDC and the AMA, is consistent with these findings of the NAS and confirms that a significant number of teens purchase beer, wine and liquor online. Specifically, TRU's survey of 14 to 20-year olds confirms that two percent or over half a million kids, if you extrapolate the figure, say they personally have bought alcohol online. Twelve (12) percent report having a friend who's ordered alcohol online. As exposure and awareness of buying alcohol online increase, even more minors can be expected to purchase wine, beer and liquor online. Nearly one in ten of those ages 14 to 20 have visited a site that sells alcohol. One third, nearly 8.9 million, if you extrapolate, are open to the possibility of an online alcohol purchase before age 21. And 75 percent say that their parents aren't able to control what they do on the internet.

In May, this past May, John Manfreda, who is the Administrator of the Alcohol and Tobacco Tax and Trade Bureau, ATTB, testified before the House

Ways and Means Committee that underage sales to minors over the internet is a significant public policy concern. Mr. Manfreda has federal jurisdiction over all the alcohol laws.

The question you as legislators must ask yourself is whether it's wise policy to create or perpetuate an unregulated, unaccountable, non face-to-face channel of access for our kids knowing that there's already serious concern with minors finding a way to circumvent the local system of safeguards to illegally obtain and abuse alcohol.

In 2002, Pennsylvania put in place a highly effective and consumer friendly internet ordering system for wines that may not be available locally. That system ensures every internet purchase goes through the controlled system, is properly taxed and accounted for and ultimately results in face-to-face transactions to the buyer at the local retail level. As you know, face-to-face transactions are the gold standard. They're not perfect, but they are better than the other methods out there, but the best way to avoid unlawful purchases by those of 21 age or younger.

We support direct shipping and legislation to the extent it requires face-to-face

purchases or delivery by accountable instate retailers.

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The three tiered system for alcohol distribution arose out of lessons learned from the failures and excesses of the vertically integrated and largely unregulated distribution of alcohol system that existed prior to Prohibition. By forcing suppliers to go through licensed instate wholesalers, the states created a system that fostered competition, created a dependable and accountable revenue gathering apparatus and ultimately benefited consumers in the form of reasonable and dependable pricing structure and increased product variety. The pure three tiered system is a tried and true system that has gained the imprimatur of the U.S. Supreme Court, which when speaking about the three tier system in the Granholm decision called it unquestionably legitimate.

WSWA and its member wholesales and brokers do not believe that there should be commerce at any cost. Alcohol is different. It's not books. It's not CDs. It's not clothing that you just order over the internet. It should and must be treated differently, and a face-to-face transaction is the best way to prevent underage access.

I encourage you to protect your

1 regulatory system and your children by recognizing the value of the three tiered system and removing any exemptions that might put that at risk. Thank you for the opportunity to testify. I'm happy to answer any questions.

CHAIRMAN:

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Thank you, Karin. This is one of my concerns, is the underage drinking issue. I appreciate you coming up with some detailed facts for Is there any one carrier better than another and have you seen that like the prior speaker mentioned FedEx ---?

MS. MOORE:

I think all of the carriers, you know, to the extent they can do an exceptional job of training their personnel to check IDs, if that's required by the shipment or whether the wine is stored in one truck or not --- I can't attest to that.

CHAIRMAN:

No, I'm not ---.

MS. MOORE:

But I think they all have fairly similar --- and I understand someone from UPS is on the list as well to testify and that person may be able to answer more questions, but all of them have been

taught in providing --- the job of the delivery man simply is to get packages out. I mean, checking IDs isn't something that maybe they should be required to do. I think there's also a question of liability. I mean, personally I feel liability needs to stay with the retailer, the winery that's shipping it, and not so much on the carrier. And keeping the liability on the carrier I think is not the way I would do it.

CHAIRMAN:

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Representative Petri?

REPRESENTATIVE PETRI:

Yes. I have a question. Do you know if any state requires direct shippers to barcode their products so they can be tracked to see if it falls into unsafe hands? Do you know if that's been done before?

MS. MOORE:

If they track ---?

REPRESENTATIVE PETRI:

If they require direct shippers, people who want to ship directly to a customer, to barcode their product so it can be tracked to see if it falls into minors' hand? Second question, do you think that's a good practice?

MS. MOORE:

I am not sure. I think the prior person,

Mark, might be able to address that better than I do.

I know that the carriers can track it, and I believe

that's done by barcode. I think the issue is those

wineries, and I'll extend this to retailers, don't put

--- don't admit that they're shipping alcohol. I

think that's a huge problem and we have no idea of the

extent of the problem because they're not fessing up

to it.

REPRESENTATIVE PETRI:

Thank you. I'm sorry.

CHAIRMAN:

Chairman Raymond?

REPRESENTATIVE RAYMOND:

Thank you. The recent case out of Maine dealt with kids and cigarettes where the federal government ruled that you can't require common carries to check for IDs on cigarette shipments. Do you think that will have an impact on alcohol as well?

MS. MOORE:

Yeah. That is the case that great minds differ on how it might impact alcohol, and that case is Rowe versus New Hampshire Motor Transport

Association. Personally, I feel that it is going to impact alcohol. It hasn't been tested. The carriers

are currently voluntarily abiding by the requirement
that they check ID. As I said, it hasn't been tested.

The question from a legal perspective is will the

21st Amendment carry the day over the commerce clause
issue that was raised. And personally, I don't know
that it will, but we'll see. Essentially, for those
who aren't aware of this case, it's a case that talks
about the shippers being required under Maine State
law to check ID of those that they were delivering
cigarettes to. So it's somewhat synonymous to
alcohol, in that there was an age requirement.

The Supreme Court said that the state could not impose addition burdens on the interstate carriers and did not require them to check IDs and a number of other steps that they needed to take.

REPRESENTATIVE RAYMOND:

That's exactly --- that's the point I want to bring up. Your testimony speaks to the age old quandary in Pennsylvania, should we be a controlled state or not a controlled state. And when we get to sniffing around the edges like we do in direct shipment of wine and all the other stuff that's here, you've got to figure do you want to be a controlled state and control it all. They want to have all shipment of wine into Pennsylvania. They

want us to be a controlled state where you go to the LCB and that's it and control access of wine to underage drinkers and stuff. And then you get people like Representative Costa who are progressing in their thinking and trying to move us into the 21st Century in some form or fashion to take care of our Pennsylvania wineries and our agricultural products in the state and move forward.

This has been an age old problem. It goes back to when Chairman Goodman was chairman of the LCB. It's not new. It's that old. And that's why we're still talking about it now because it's not easy, but thank you for your testimony.

MS. MOORE:

Thank you.

CHAIRMAN:

Thank you, Chairman Raymond. Any questions? Representative Costa?

REPRESENTATIVE COSTA:

Thank you, Mr. Chairman. Karin, it's good to see you again. Mr. Landis in his testimony, he brought up about reciprocal agreements that you have with the state. And at the conference we were at last week, that was one of the subjects ear on, direct wine shipment. There was a lot of people leaned that

way and then they all switched over. Was that --they were required to do it, or that was just a 3 choice?

MS. MOORE:

That was just a choice.

REPRESENTATIVE COSTA:

Okay. So you still would have the

option? 8

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MS. MOORE:

Yes.

REPRESENTATIVE COSTA:

And we wouldn't be violating Granholm if we did that, because we wouldn't be treating all 14 states?

MS. MOORE:

Well, reciprocity is meaning that you would only allow direct shipments from other states that allow direct shipment. Whereas, if you go the full on direct shipping, you're essentially allowing any winery from any country --- sorry, any state to ship into the state.

REPRESENTATIVE COSTA:

23 And we wouldn't be violating Granholm 24 because if I'm a winemaker in Minnesota that doesn't 25 --- Minnesota doesn't allow shipping. Then you're not allowing me ---.

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MS. MOORE:

Well, that's a Minnesota --- that's a Minnesota state law that you don't have any control over. That's how I would look at it. I don't see that to be a distinct problem. So if you're saying an out of state winery, if you're allowed to by your own state law to ship out of the state, then you can ship into our state.

REPRESENTATIVE COSTA:

Thank you.

CHAIRMAN:

Thank you, Representative Costa. Any other questions? Karin, thank you for your testimony. It was very interesting and informative. Rick Fraser. Welcome.

MR. FRASER:

Thank you.

CHAIRMAN:

Whenever you're ready ---.

MR. FRASER:

I think I'm ready. Good morning,

committee members. My name is Rick Fraser and I'm an

owner of Wycombe Vineyard and Winery located in the

center of Bucks County, Pennsylvania.

First, I'd like to thank Chairman

Donatucci and the House Liquor Control Committee for giving us the opportunity to present testimony today on House Bill 2165 on behalf of our winery.

I am here to present my opposition to the bill, not as any special interest, but rather as a farmer who has invested heavily in Pennsylvania's open space programs, sustainable agriculture and as a valuable Pennsylvania tourism resource.

I understand the committee has already received factual testimony concerning the substantial and continuous stream of revenue received by the state and derived solely from the efforts of my fellow wineries, so I need not be redundant.

Speaking for myself, I do agree with the PWA concerning the proposed provisions concerned the direct shipment of wine. Any provision that increases the cost of product distribution of a limited winery is a severe market disadvantage when competing with the mega-wine producers of California, Australia, et cetera. By definition, limited wineries promote tourism and recreational development in Pennsylvania and produce wine mainly from Pennsylvania grown agricultural commodities. We are limited by statute, but are forced to compete by statute in our own state

with competition that is unlimited in size and resources and has no interest whatsoever in Pennsylvania other than to make a profit.

Another issue of concern in the bill is the new proposal to limit wine sales by the glass to the primary location only. The Bucks County

Department of Health includes wine in its very broad definition of food. When sold by the glass, rather than by the bottle as take out from the manufacturer, they define the operation as a food establishment with table service, which falls under their regulation. I am quite sure that most wineries in Pennsylvania would fall under similar county health regulations. Most, if not all, farm environments would not pass health department mandates and handicapped accessibility requirements in order to serve food or wine by the glass. Also, local zoning would most likely prohibit a food establishment in an agricultural district.

Most limited wineries are family owned and located in a farming environment. Traveling to a country farm in the summertime to purchase wine is a pleasant experience. Transversing (sic) unpaved farm lanes in February is not so pleasant. For this reason, many farm wineries are closed to the public in the first quarter. Additionally, with fuel prices at

unprecedented levels, many customers think twice before traveling to the country wineries. The ability to have a satellite location in a local town where people routinely shop and dine is a vital option for a local winery.

Most importantly, though, restricting sales of wine by the glass and food pairings to only the primary location would virtually render most limited wineries a seasonal operation, as sales by the bottle alone would not the overhead on a satellite location in town. Sales by the glass with food in town increases the tax revenue to the state at least fivefold, it brings the Pennsylvania product closer to the consumer and increases public awareness of this exceptional resource that originates on a Pennsylvania farm.

Sales by the glass with food does not unfairly compete with any other type of licensees. Our hours generally prohibit wine sales after 9:00 p.m. We can offer no other alcohol products except our own Pennsylvania made wine. Restricting this ability would immediately benefit the retail license holders at the expense of the small business farmer by running the farmer and his product out of town.

I am also mystified by the proposal to

cut annual production to 80,000 gallons of wine. In
my farmer's mind, only out of state special interests
would want to limit the production of a Pennsylvania
farm product. I can think of no other Pennsylvaniabased product where such a restriction is in place.
It is simple economic fact that the larger the
production the smaller the unit cost. Again, such a
restriction benefits the out of state producers who
have no such restrictions in the Pennsylvania
marketing system.

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On a personal note, we are the newest winery in Buck County, opening in 2005. We started investing by planting and building infrastructure in 2000. We placed the vineyard lands in the township preservation program thereby creating open space buffers to deflect the rapid housing development of the township. Our investment not only benefited the township, but also Bucks County, since there was yet another winery in Bucks County Wine Trail. Currently Bucks County receives thousands of out of state visitors each year via county tourism marketing efforts spanning several states. Many of these visitors come here just to visit our wineries. I see many, many entities benefiting from our personal investment. We made the investment in our community,

68 our county and our state because we believe in a free 1 market system, fair competition and the opportunity to 3 share the bounty with our community partners. to me disappointing to see any legislative proposals that undermine these fundamental American principles. I urge you to reject House Bill 2165 in 6 its entirety, as I can find no benefit, but only harm to me and the Pennsylvania wine industry as a whole. Once again, thank you for the opportunity 9 10 to present this testimony on behalf of Wycombe Vineyard and Winery. 11 12 CHAIRMAN: Thank you for your testimony. 13 14 Representative Costa? 15 REPRESENTATIVE COSTA: Thank you, Mr. Chairman. 16 And, Mr. 17 Fraser, thank you very much. The issue that you brought up was actually brought up to us by another 18 --- a couple other wineries, one of them actually from 19 20 your area, Mr. Conners. Is it Tom Conners? 21 MR. FRASER: 22 Carroll. Tom Carroll. 23 REPRESENTATIVE COSTA:

attention, and that's something that actually we're

Mr. Carroll brought this to our

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looking at changing because we --- that was not intentional. We weren't trying to prohibit that. And when we do amend this, that's going to be taken care of. Thank you.

CHAIRMAN:

save gas.

Representative Petri?

REPRESENTATIVE PETRI:

You and I should carpool together. We'd

MR. FRASER:

And maybe time, too.

REPRESENTATIVE PETRI:

Yeah, I think so. Just a question. If you have to pick some sort of gallonage or limitation, what do you think is a reasonable number or a threshold to protect the Pennsylvania wineries?

MR. FRASER:

Well, I would think that for most wineries in Pennsylvania --- I think you already heard testimony here today that 80,000 is probably --- three or four wineries I've heard that are getting close to that limit. So most wineries aren't there yet. But it's not so much the total gallons. It's that the proposal that I heard today to increase it incrementally may be tied in with some factor where

the sales of wine to the PLCB would be tracked and say, well, increase sales, we increase the allotment.

But certainly dropping from 200,000 down to 80,000, that makes no sense. I think keep it at 200,000 and put some kind of an index in there to see how the wine sales are going or how the Pennsylvania agricultural market is or how many wineries are coming into Pennsylvania and starting investing like we did.

With a Winery you can make hundreds of thousands of dollar in investment. You see, the best we're going to do for six years is to get that investment back maybe depending on what falls out of the sky. You know, they look at that, why should we invest in that, because there's a cap. We're only allowed to get so big. But if there was some --- some kind of factor in there that could keep that door open to factor in the reality of the market, I think that would be beneficial.

REPRESENTATIVE PETRI:

One quick follow up on another topic.

How significant a hurdle or value is it to your

business that there is a requirement that most of your

grapes, other than some exception, be grown in

Pennsylvania? Do you think it's a hurdle or is it

just something generally about that?

MR. FRASER:

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2 Well, just a real life example, we grow 3 --- we grow probably 90 percent of our own grapes, okay. And we have a lot more land that was put in preservation and we can plant more grapes. So last Thursday we had hail. I don't think anybody else had hail, maybe just not significant. But if that damaged our crop, then we have to look elsewhere. And lot of you --- a lot of your wineries, the larger wineries 10 have growers under contract. Well, we don't have growers under contract at this point. So we would 11 12 have to be able to go take advantage of that out of the state or 350 mile provision. We'd have to look. 13 14 So I don't really want to have --- I 15 don't think to me, speaking for myself on this litigation, that it would be desirable to have 16 Pennsylvania wine diluted with out of state wine 17 product. Okay. But I think there has to be 18 circumstances to take in crop failure, some kind of a 19 20 shortage of crop. We have to have something in there for that. 21 22

REPRESENTATIVE COSTA:

23 Thank you, Mr. Chairman. Thank you for 24 your testimony.

CHAIRMAN:

Thank you. Any other questions? Thank you. Ray Hottenstein? Before you start, Ray, UPS cancelled out on us very shortly, but if we have another hearing, they want to testify. It's just they couldn't do it today. Thank you. Ray, you can begin any time you're ready.

MR. HOTTENSTEIN:

Thank you, Chairman. And thank you, everybody, for allowing me to come today to testify in favor of the direct shipment for the Pennsylvania Restaurant Association and our licensees.

Paradocx for providing this venue. This is --- it's almost like Napa Valley or driving down and stopping at a place on Silverado Trail. This is very --- this is a testament to what's happening here in Pennsylvania with the vineyards and wine growers. It's just an absolutely amazing place, and it's obvious that we have to help protect our Pennsylvania heritage.

Being a small business person myself, I understand what it's like to work nine days a week trying to make a living and protect our jobs and employees and everything we've worked for as a family business person.

The PRA supports direct shipment of wine 1 2 for both consumers and Pennsylvania licensees. 3 Bill 2165 addresses the idea of direct shipment, but it will do something else in the process. raise the costs of Pennsylvania wines throughout the state and add operating costs to the Pennsylvania Liquor Control Board. This will be done by shipping to and from the PLCB. Direct shipping costs from California now range between \$35 and \$110 per case, 10 depending on whether it is a second or third party shipper, and this is without the cost of the PLCB 11 12 shipping and additional charges. These increases will 13 have to match all the costs and prices added to 14 Pennsylvania wines as well.

Chardonnay in York County that retails currently for \$15 a bottle or \$180 a case will increase its basic cost to \$20.63 or \$247 a case. Or use the cost of the \$16.45 Cabernet Franc from Judy Nissley and Nissley Winery in Lancaster County and then you can add the 30 percent cost, which nobody has talked about today, and you will start to see the resistance from the consumer since the difference between a Pennsylvania wine and a wine in California, Washington or Oregon may look like a better value. The same will play out all through

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1 Pennsylvania at all the wineries. Also, the cost of the product will increase to the consumer, but the 3 vineyards will not receive any additional compensation and will be actually increasing their costs in the collection of the new taxes on the bottle, since most everybody today pays with a credit card. So every time we swipe a credit cards, it's three percent off that. So if it's a \$10 increased cost, it's not \$10, you had to add that three percent, very similar to 10 what goes on in the notoriety throughout the whole State of Pennsylvania and the nation with the 11 increased costs of bank fees. The increased cost that 12 13 I speak of do not include any cost of shipping to the 14 PLCB and it would be to assume that there would be a 15 minimal additional charge of \$30 at least to compensate for the shipment. 16

The losses of fine small business partners and vintners in Pennsylvania would be a devastating blow to the economy of the agricultural community. The dedicated family run vineyards and wineries in this state help to get us clean and green. In each and every county in Pennsylvania, they encourage tourism with visits and tastings and give us beautiful placed for weddings and gatherings, all while working hard, silently raising the crops and

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producing good wines for all of our enjoyment. It
will be difficult to produce fine Pennsylvania
agricultural products off of the macadam and asphalt
shingles that will surely replace them if they're
driven out of business.

6 What is happening is that Pennsylvania is finally approaching the millennium in another way. at the PRA always like to talk about this when we get the chance, every chance we can. It has recognized 10 that the 30 percent Special Liquor Order markup, that should not be added to the direct shipment language. 11 This action will level the playing field for 12 13 distributors, for the vineyards and for the licensee 14 and most certainly the consumer. This is a proposal 15 that the PRA has carried to the PLCB and many legislators for many years. Why should they be 16 17 allowed to add a 30 percent markup to items they do not carry, inventory or even handle? The SLO system 18 was put into effect to keep the PLCB inventories down 19 20 and yet allow our great industry access to the many 21 fine wines and spirits that are available throughout 22 America and the world. Perhaps a token three percent plus the traditional tax would be appropriate for the 23 handling of SLO products. 24

As you are aware, we have a three tiered

system here in Pennsylvania, and as in many other 1 2 states, distributors are certainly necessary and good business partners. These private distributors employ 3 thousands of Pennsylvanians with good jobs and pay their fair share of taxes. They deal with negotiate for and provide great products from vineyards, wineries and spirit companies throughout Pennsylvania as well as other parts of America and the world. Without them we would not have the selection we now 10 It is called simply good old American enjoy. capitalism and it works. Allowing direct shipment 11 will not harm or deteriorate the distributors. 12 Caymus, Beringer, Mondavi and Sterling 13

all will continue to work through DIAGEO, Capital Wine and Southern Wine and Spirits and many other distributors in Pennsylvania, but the consumer will be given access to the wine clubs as well as the small wineries that product boutique wines that we in Pennsylvania can now not get to. This will awaken even more of an interest in the safe and enjoyable product that produces many fine hours of conversation over restaurant dinner tables.

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The wine and spirits industry looks to us to pre-market those products at our expense and introduce them to the customers at our bars, our

dinner tables, our wine lists and our wine dinners, and this is at minimal or no cost to the state. There is hardly a new listed item in Pennsylvania on a state store shelf that doesn't or hasn't been introduced through our tables.

markup, and by doing that marketing job while it actually penalizes the distributor since it adds margin to their product that he sold directly to the state --- or to the retailer and not to the PLCB for resale. Factually, we are used to presell --- we are used to presell and then the distributors can approach the PLCB to put this product on the shelves, all while charging the 30 percent markup. We'd ask you to amend the SLO percentage out of the equation for licensees only and do that on all SLO purchases in the future.

For the licensee, this will add new value to our wine list and give us the opportunity to survive in a now harsh business environment with absolutely no financial risk to the distributors or the PLCB. Your actions to allow this to continue with or without legislation will be a win/win for all us who are struggling in this industry and prevent the Pennsylvania wineries from a huge price increase, increased costs and decreased consumer value

perception and certainly lower sales because of it and, of course, will allow Pennsylvanians as Americans their right to participate in the free market as we all have enjoyed utilizing in other areas.

So we're saying that we advocate the same position that we've always in the past and that is to allow the system to continue to stay open as it is now. There is absolutely no threat to PLCB profits.

There is no threat to the union jobs of the PLCB state store employees, and since you must be 21 to ship and sign a release on acceptance, there is minimal risk that an underage person is using this as a vehicle to buy wine illegally. It's difficult for me to believe with two kids that went through college that they're going to spend the extra \$35 to \$100 a case to purchase wine over the internet and deliver it to a fraternity house at Penn State. It just --- I can't fathom it.

But anyway, I want to move on to say that the law has been struck since 2005. The PLCB has enjoyed record profits with no increase in costs policing direct shipment. It's a win for all. No additional costs or loss of revenue to the PLCB. No job loss for the unions and certainly not loss to our great restaurant industry. I urge you or encourage

you to keep an open mind and keep direct shipment open to all Pennsylvanians. And I thank you very much for this opportunity again.

CHAIRMAN:

Thank you. Chairman Raymond?

REPRESENTATIVE RAYMOND:

Thank you. Ray is the proprietor of the Olde Greenfield Inn, which has a Wine Spectator award winning wine list, a restaurant that has some of the most wildly successfully wine and food pairings of any restaurant in Lancaster County anyway. You guys do a great job at that. How much of Pennsylvania wine do you use on your wine list when you're pairing the stuff?

MR. HOTTENSTEIN:

We offer between two and five. It depends on the list. My daughter does the list. It depends on what product is available. Actually, I have never heard of this winery today. I gave them my card because certainly if I'm seeing this, I'm sure they're going to have some great product for us to try to sell. But we do try to go between two and five. We used to have a whole page of Pennsylvania wineries, but we had some difficulties in getting the product. So we just, by the nature of the business, try to keep

between two and five.

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Based on your testimony, as this bill is written, the shipper being through LCB and having it delivered to --- it's a no-go for you guys?

REPRESENTATIVE RAYMOND:

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MR. HOTTENSTEIN:

7 It is. And one of the things that these guys haven't thought out yet is if they have to ship through the PLCB, they're going to pay 30 percent 10 markup to the PLCB. They're going to pay 18 percent Johnstown Flood tax, \$1.50 on the bottle, the nine 11 cent round up and the six percent sales tax. They're 12 13 going to put them out of business because --- and 14 that's the reason ---. And that is not why --- the 15 only reason we're against this. We feel that certainly I would love to be able to buy a case of 16 17 Passalacqua wines from Napa Valley. I don't think 18 that it's reasonable for me to pay Pennsylvania sales tax on that wine. I don't see myself --- Passalacqua 19 20 by the way will not send it to me. Yet, I can go out 21 there and drink it. Now, I can buy it and take it 22 someplace else and ship it back third-party, so it can be done. But the problem is it's now \$110. 23

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REPRESENTATIVE RAYMOND:

Is that legal or not legal?

MR. HOTTENSTEIN:

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Is it legal? Yes, it is legal in Pennsylvania to ship it because there's no law in Pennsylvania. But you have to pay the appropriate six percent sales tax. And not that I would ever do --- not that I would ever do anything wrong, Major, I want to make sure you understand that.

This is a deep issue for us as well as it should be for these folks because --- and it will be for you because by doing this you're going to put them out of business, maybe not these two here or this guy, but you're going to put the small guy or the big guy, just depends on how they operate. But to add 55 percent to their product will raise their cost 60 percent because they have to --- and then it's going to raise the price to the customer.

REPRESENTATIVE RAYMOND:

And I've been with you guys, trying to get rid of the SLO. And Representative Donatucci as well. It's a numbers issue. He said it was \$12 million and then he said it was \$200 million. It was crazy. We got nowhere with it. I don't believe that Representative Costa's bill is going to establish that you're going to have to pay 30 percent. If we do your bill they're going to say it's the wineries wanting to

screw the LCB.

REPRESENTATIVE COSTA:

That --- actually, you're correct. And,

Ray, for the record, I'm against the SLO tax, too. I

think that's not far. And I can see charging a

minimal fee --- not 30 percent for something you don't

keep inventory of. I would assume that if we can get

that changed this would fall under --- at least my

intention is to make sure it falls under the same

category, that it doesn't --- it's not really going

through the state store system, so it shouldn't get to

the 30 percent markup.

My intent --- and I asked Chairman Contiat the last hearing if he was okay if I'm a winery and I ship it to you, I can ship it directly to you as long as there's a purchasing order that was sent notifying to the LCB that this was sent just for record keeping. But there was no --- actually I don't extend it to the third party getting it back to you, directly to you. So under my intent if we ever get through the law, we said there would be no 30 percent markup.

MR. HOTTENSTEIN:

Great. And that's what we're --- we're
hoping that we're able to keep this discussion going

so that we don't have --- we don't see that markup on SLOs.

REPRESENTATIVE RAYMOND:

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In fact, as you know, in all discussions with LCB and with merchants in this state, you can't find ten people in the state that have the same understanding of the same issue at the same time, it just doesn't happen and part of the problem is it not clear. But that being said, I thank you for your time.

REPRESENTATIVE COSTA:

Just another comment. We just had two different wineries here. One was for the 75 percent. One was against it.

MR. HOTTENSTEIN:

The 75 percent ---?

REPRESENTATIVE COSTA:

Purchasing of Pennsylvania grapes.

MR. HOTTENSTEIN:

That part is --- that is ---.

REPRESENTATIVE COSTA:

I thought you said that ---?

MR. JOHN LANDIS:

Both of us said we support Pennsylvania.

REPRESENTATIVE COSTA:

Okay. I'm sorry.

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MR. HOTTENSTEIN:

I thought that what they did say was they supported that if there was a crop failure --- unless there was a crop failure.

MR. JOHN LANDIS:

Let me just interject on that. In the Winery Act, the Secretary of Agriculture when you crop failure waived that 77 percent, which allows you to continue to function by buying grapes outside of the state.

CHAIRMAN:

Thank you. Any others? Representative 14 Petri?

REPRESENTATIVE PETRI:

Just one quick question. A little bit off the subject, but it certainly does revolve into this issue of shipping. From a restaurant association point of view and a restaurateur, how okay is it if you have to pick up the product particular wines if that's your forte at the state store? Does that make sense? Does that --- does that in some way especially with your specialty wines cause there to be more 24 handling, more labor intensive nature to the PLCB and potentially more harm to the product?

MR. HOTTENSTEIN:

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2 That's a great question, and there's a whole bunch of different answers. My answer would be 3 that if I'm --- if I'm going to --- I have to entrust someone to go pick this product up. And the procedure is, you know, we, of course, order it via e-mail or however they do this and then we --- or call it in. And then we pick the product up and we count everything that comes into the --- from the boxes into 10 the truck and then we take off. I think the timing is that I would prefer myself personally to have my own 11 12 persons pick this up. I don't want to depend on the 13 State of Pennsylvania to add --- don't take this 14 personal because we'll all Pennsylvanians here, but I 15 just think bureaucracy is adding additional cost to this process. And I still have to count everything 16 17 that I receive. 18 And I guess --- my daughter picks it up.

And I guess --- my daughter picks it up.

I don't pay her very much money unfortunately. She'll probably hear this now, but she goes to pick it up or I go to pick it up or we have somebody else that we have on our signature card. So we --- I think to answer your question, it would be less bureaucracy for us to continue to do it then for you to do that.

REPRESENTATIVE PETRI:

A follow-up question. Do you think most restaurateurs would be willing to change the system where they could actually have their distributor ship it to them directly and then have a bill, if you will, come from the state with tax. So effectively what happens, for restaurants only, they would be able to get a direct ship but have to do the proper reporting so that the tax could be collected. Is that worth talking about?

MR. HOTTENSTEIN:

Are you talking wine or spirits or wine and spirits?

REPRESENTATIVE PETRI:

I'm really just talking wine.

MR. HOTTENSTEIN:

that --- that's --- or it used to come directly to us and we just filled out a little piece of paper. We paid them and they took the paper and it was all taken care of. It was very clean. But I think that with the distribution points in Pennsylvania, I think that --- and I'm guessing back now. I've been at this for a long time. But that changed probably 17, 18, 20 years ago where it was all shipped into the state. And you could see why, because 30 percent of nothing

is a lot of money. And actually, I think that the SLO market or special liquor order market for the products that we would buy from you sellers is a very small 3 part of a total package of the --- but it's large to us. For example, we probably do 85 percent of our purchases as our own system, we as Old Greenfield Inn. You know, friends of ours that probably don't --they probably do 90-some percent and huge amounts of money because they have 10 --- they deal directly with the distributor or their distributor's salesperson. And so it would be huge 11 for all of us to be able to do this. It would be a 12 big savings to the consumer because that --- whacking 13 14 that 30 percent cost off of --- off of a bottle would 15 cost me --- whatever it costs me, you know, I'm going I have to share it because competition 16 to share it. 17 will force me to share that savings because if I don't he will or you will or somebody will. 18

REPRESENTATIVE PETRI:

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And I know it varies by region, but is there a generally a sweet spot. I understand for your industry there's a sweet spot of sales, some number where consumers are driven and they're always trying to get more of their products into the sweet spot. Do you find as a restaurateur that there tends to be a

range or a sweep spot in the market?

2 MR. HOTTENSTEIN:

3 I don't think so. Beer is different than --- beer --- those products are much different than 4 what wine is because wine is made by --- they're made by human beings. Each person that --- I keep going this way because I know they are sitting over there. But each person is like artists. I mean, there are people that just put everything they can into 10 different vintages. Some produce maybe only 400 bottles --- 400 cases of wine. Other people produce 11 thousands and thousands of gallons. But it's still 12 13 that winemaker that makes each thing --- each product 14 differently than Budweiser or --- who makes, you know, 15 45 million barrels or whatever they do. So that's why I think it'd be different than beer. 16

REPRESENTATIVE PETRI:

Thank you, Mr. Chairman.

CHAIRMAN:

Thank you. Any other questions?

21 Representative Payne?

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REPRESENTATIVE PAYNE:

Thank you, Mr. Chairman. Just briefly I want to thank everybody for attending today. And this 24 25 is not the first hearing I've been at this week, but

they're common themed. The other day I was at a hearing and discussions pertained to GPS ankle bracelets for sexual predators. Thirty-three (33) states already use them, have no problems. Pennsylvania, there might be a problem. Here we sit today. New Hampshire's already doing it. Pennsylvania, there might be a problem.

I think most of the people we represent 8 are tired of hearing about pushbacks, problems and 10 they want to see results. They want to know why we in Pennsylvania can't do something that New York, New 11 Jersey, New Hampshire, wherever has been doing, not 12 just started to do. I think it's unbelievable that we 13 14 still have a tax in place from a flood that occurred 15 before I was born that most of our constituents would say was that really going to Johnstown, to help those 16 17 people out there. Of course not. The ability --- I don't know who brought it up. It was a good point 18 19 that if we eliminate the flood tax today, the liquor 20 stores, the price is already on that label. So whether it's \$9 bottle of wine or a \$70 bottle of 21 22 wine, they adjust their markings and there's not a 23 dollar difference in the price. It's seamless. There's absolutely no reason we couldn't eliminate the 24 tax and let the store, the LCB just fluctuate the 25

markup.

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I know I think there's a huge opportunity

here for us to have direct shipments. I know one of

the concerns that was brought up today is once we

allow direct shipment of wine, you can almost assume

that, of course, we're going to go direct shipment for

hard spirits, direct shipments for anything else. I

understand that, but I think we can regulate that or

at least let the courts decide if we can, on the

Pennsylvania wineries, and wineries and how we handle

that, how we do the markups and collect the fees.

I want to thank --- Mr. Chairman, I want to thank you for having this hearing. It's very important, very important to me. I would like to move forward with some kind of legislation. Thank you.

CHAIRMAN:

Thank you. Any other questions? Thank you.

MR. HOTTENSTEIN:

Thank you.

CHAIRMAN:

Jimmy Goodman?

MR. GOODMAN:

In the interest of time, I believe you 25 have my statement. If you want, I'll waive reading

that and maybe instead respond to some of the things I heard --- well, I didn't pick it all up, but I'll respond to some of the things I heard and open myself up to questions if that's agreeable.

One, I think it was you, Ron, that asked whether it was mandatory or not whether you went from a reciprocal state. And <u>Granholm</u> did really knock out reciprocity because reciprocity says that, you know, you can ship to me if I can ship to you. So <u>Granholm</u> kind of knocked that out and made it necessary to go to permit states where you get a permit to ship. And there are now 35 states that allow direct shipping. The <u>Granholm</u> case was a New York and Michigan case where they ruled on them.

In November '05, just going on three years now, Judge Fullham in responding to a --- well, the LCB when the <u>Granholm</u> came out stated that you had to level up and level down. So they leveled down and stopped the Pennsylvania wineries from shipping. Fran O'Brien represented the wineries, went into the court, got an order and then Justice Fullham, Third Circuit in Philadelphia, in November of '05 said that the state is open, that the LCB did not have the power. It could only be done by legislation to prohibit it. And so the state can ship according to Granholm, out

of state can ship.

Since that time, nothing's been done until a few months ago when facing a potential court hearing, the Liquor Board said that out of state wineries can obtain a limited winery license same as Pennsylvania at a rather prohibitive cost of \$700 a year. I think one winery has applied for it. Yes, has been issued a permit.

Representative Petri was asking about the FedEx and UPS tracking. I don't know if you were at the National Conference of State Legislators last week. Newt Gingrich was on the panel, said about talking to his friend the president of FedEx who told him that between FedEx and UPS they track 23 million parcels a day and at any time day or night, 24/7 you can get on and find out where the parcel is. And he kind of --- he kind of related it to a governmental function such as Homeland Security knows they have 12 million illegals, but they don't know where they're at. His solution was just have FedEx and UPS send them a package.

One of the other points that was brought out in the bill about the gallonage, which The Wine Institute vehemently opposes. Some states have put it into place. The courts have upheld it someplace. We

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expect Massachusetts will rule in an opposite manner,
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   which means once again it's probably on its way to the
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   Supreme Court. But in just --- this is a list of only
   California wineries that would be excluded, over
   250,000 gallons, which is high as anyone has gone.
   That's just a list of California wineries, five pages.
                If you're talking about something like
   80,000, you're talking probably 80 percent of the
  market. And, you know, I mean, it again smacks of not
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  being constitutional, of everybody being treated the
   same if you set a gallonage to cover every
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  Pennsylvania winery and exclude above that number.
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  And, of course, it's going to be litigated again for
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  many years, I assume. But like, you know, even a lot
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   of --- you're talking about 50 wineries probably
   represent 80 percent of production in the country.
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  And even a lot of those large wineries have small
   wineries within them, the limited editions and so
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           They would be excluded from this market
   forth.
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   because it counts for the overall company.
                You were talking about the distributors
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handling the products. As you see in my testimony,
there's like 25,000 new products, each vintage.

There's not a distributor that's going to carry those
kind of products. Now, in Pennsylvania, you've got

1 the two largest distributors in the country, Southern Wine and Spirits and Tower. I mean, they're your They're both in I'm sure at least 20-some 3 I mean, you're not going to have to hold states. testimony --- that's who has been primarily opposing this legislation throughout the country, the distributors. No one wants to do away with trying to do away with the LCB or --- or with the three tiered system. But the internet is here to stay. I mean, if 10 anyone believes that the internet's going to go away, well, then you might as well put all the restrictions 11 12 you want on it. But you and I both know that that's 13 not going to happen to the internet. And you've got 14 to be able to tweak these systems to adhere to modern 15 business practices.

Having been a former chairman and legislator, it's embarrassing for me. That our industry's go to invariably introduce this. Nine of ten, the eyes roll. The other ones restrain themselves or are too polite. I'm not sure what it is, but it hurts me to see this because it's not just LCB and those of us in the industry. It's the state. It's the state that's being a modern proconsumer state and that's what this issue is. It's a proconsumer state. You said about running for profit. Guilty. I

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1 don't consider that dirty words. It's said if you
2 want to make a small fortune in the wine industry
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  start out with a big one. It's a tough business. But
  California is certainly doing well enough for any of
   them. But it just doesn't --- doesn't really make
   sense.
                CHAIRMAN:
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                Do we have any questions? Seeing
   none, ---.
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                MR. GOODMAN:
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                I answered all your questions? I think
12 they're hot and hungry.
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                CHAIRMAN:
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                Thank you, Jim. On that note, I want to
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  thank Paradocx Winery and all the members that are
   here today. And on that note, we are in adjournment.
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   This hearing is adjourned.
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               HEARING CONCLUDED AT 12:42 P.M.
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