## COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES

LABOR RELATIONS COMMITTEE HEARING

STATE CAPITOL
MAJORITY CAUCUS ROOM
ROOM 140
HARRISBURG, PENNSYLVANIA

MONDAY, AUGUST 18, 2008 1:00 P.M.

PRESENTATION ON HOUSE BILL 2626 LAY EMPLOYEES OF RELIGIOUSLY-AFFILIATED SCHOOLS

## **BEFORE:**

HONORABLE JAMES E. CASORIO, MAJORITY VICE CHAIRMAN

HONORABLE GENE DIGIROLAMO, MINORITY CHAIRMAN

HONORABLE SCOTT W. BOYD

HONORABLE JIM COX

HONORABLE EUGENE DePASQUALE

HONORABLE WILL GABIG

HONORABLE MARC J. GERGELY

HONORABLE NEAL GOODMAN

HONORABLE CARL W. MANTZ

HONORABLE DARYL D. METCALFE

HONORABLE JOHN P. SABATINA, JR.

HONORABLE TIM SEIP

HONORABLE FRANK ANDREWS SHIMKUS

HONORABLE RONALD G. WATERS

## IN ATTENDANCE:

HONORABLE EDDIE DAY PASHINSKI HONORABLE EDWARD G. STABACK

> DEBRA B. MILLER REPORTING (717)439-3785 dbmreporting@msn.com

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1	ALSO PRESENT: VICKI DiLEO
2	MAJORITY EXECUTIVE DIRECTOR MARYANN ECKHART
3	MAJORITY LEGISLATIVE ASSISTANT JOANNE MANGANELLO
4	MAJORITY RESEARCH ANALYST BRUCE HANSON
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8 9	THE VERY REVEREND WILLIAM J. KING, J.C.D.  CANON LAWYER; ADJUNCT INSTRUCTOR IN  CANON LAW, CATHOLIC UNIVERSITY OF AMERICA;  VICAR GENERAL, DIOCESE OF HARRISBURG
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## PROCEEDINGS

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VICE CHAIRMAN CASORIO: The hour of

1 o'clock having arrived, I would like to call the

House Labor Relations Committee to order.

Everyone please rise for the Pledge to the flag.

(The Pledge of Allegiance was recited.)

VICE CHAIRMAN CASORIO: Thank you.

Thank you for coming out today to attend the House Labor Relations Committee hearing on House Bill 2626.

I am the majority Vice Chair, Representative Casorio, from Westmoreland County. I am chairing the meeting instead of Representative Belfanti, who, you may know, has undergone back surgery recently, and he is recuperating. So we send from the committee best wishes for a speedy and a safe recovery to the Chairman, Representative Belfanti.

We are joined by a couple of members here now, and we expect more as the hearing proceeds into the afternoon. And before we get into the testimony, I will ask the members of the Labor Relations

Committee that are here to introduce themselves, please.

1 REPRESENTATIVE METCALFE: Good afternoon. 2 I am State Representative Daryl Metcalfe from the 12th District. 3 REPRESENTATIVE DIGIROLAMO: Good afternoon. Gene DiGirolamo, Bucks County, 18th District. 5 VICE CHAIRMAN CASORIO: Thank you, Geno. 6 7 Thank you, Daryl. I would remind all testifiers before we 8 begin today's hearing that we are on a schedule. 9 10 as you can see the agenda in front of you, it is quite ambitious and quite lengthy. I would ask 11 12 that everyone keep within those time frames. 13 not, I will be a constant reminder of those time frames. 14 15 And I would ask that you also refrain, I 16 would ask that you refrain from reading your testimony verbatim. We, as you may know, have a 17 series of testifiers, and the testimony is here in 18 19 front of us today, so we are well versed on your 20 testimony. Summarize them, if you will, and then we will certainly have some questions. 21 22 So with those things in mind -- and also, we 23 have been joined by Representative Staback. 24 Representative Staback, thank you for joining us

25

today.

At this time, I would like to call the prime sponsor of House Bill 2626, Representative Pashinski, for his remarks. Representative, thank you.

REPRESENTATIVE PASHINSKI: Thank you very much Vice Chairman Casorio.

I would like to thank the committee, and, of course, Chairman Belfanti, Chairman DiGirolamo, for allowing this opportunity to hear testimony relative to House Bill 2626.

Two months ago, I introduced this bill in order to make serious connections and corrections to parts of the law that neglect certain workers' rights.

I saw firsthand that an entire class of workers was falling through loopholes in our laws and that no government agency recognized the problem, resulting in no action.

Specifically, you may be aware that there are Federal and State laws that protect workers' rights to choose or not to choose unions. These laws have enabled workers to organize their labor membership for the purpose of securing a fair labor agreement.

Appropriate wages, benefits, and working conditions have modernized our society and advanced

the living conditions for millions of Pennsylvanians and provided security that the workforce would not be at the mercy of unscrupulous employers.

2.0

These laws cover most employees and provide oversight boards for enforcement. Many employees in the private sector fall under the jurisdiction of the National Labor Relations Board, and the Pennsylvania Labor Relations Board picks up those private workers that fall through the cracks. The State Labor Relations Board, the PLRB, also oversees most public workers.

As you may be aware, Pennsylvania courts have decided that employees of religiously-affiliated schools are not currently appropriately covered under these laws.

I am sure that you will hear references of these cases as we move ahead. However, please keep in mind that it is the Legislator's job to make laws and it is the court's job to interpret and enforce these laws.

As such, my legislation, House Bill 2626, seeks to allow lay teachers and other lay employees of religiously-affiliated schools to elect to join or not to join unions and collectively bargain.

The bill would establish protections for

these rights by incorporating these employees into the Pennsylvania Labor Relations Act, the PLRA, which will provide oversight by the Pennsylvania Labor Relations Board.

With this legislation, teachers and other employees of religiously-affiliated schools, who are not members of the clergy or in a recognized or substantial religious vocation related to the employer, would have the same rights as their counterparts in public schools and/or other private sector workers in Pennsylvania.

When the National Labor Relations Act and the PLRA were crafted and enacted in the 1930s, educators at religiously-affected schools were largely nuns, priests, or similar members of the church. Now, however, the times have changed, and these schools employ primarily lay persons.

For example, last year, the Catholic News

Service reported that in 1950, lay teachers only made up approximately 14 percent of the workforce at

Catholic schools in the United States, and now, 70 years later, lay teachers make up over 90 percent of the workforce.

There are religiously-affiliated schools in each town and city in Pennsylvania which now draw on

the general public for employees. This means that
there are employees throughout the State who are
being denied or could be denied basic labor rights.

By incorporating these workers into the PLRA, we can
ensure fairness and equality in employment to this
section of the workforce.

I would also like to make an important point. Please note that while my legislation seeks to protect workers, at the same time, my legislation would insure and respect the rights of religiously-affiliated employers.

It specifically states that employment decisions based on dedicated religious beliefs and doctrines will be recognized and upheld by the PLRB. This legislation would not give the PLRB the authority to affect any religious doctrine.

I wanted to include this language in the bill in order to illustrate that we can reach a balance on workers' rights and the right to practice religious beliefs.

You can be assured that I certainly realize that the ability to practice a religion as one chooses is of paramount importance. However, I also believe that, like any employer, a religiously-affiliated employer has the

responsibility of recognizing and abiding by fair and decent employment standards and honoring the rights of their employees.

Because of the present and outdated loopholes in the labor laws, neither our government nor the courts could provide a fair course of action for these lay teachers.

We as Pennsylvanians often celebrate our ancestors' role in our country's arduous labor history, and it is unfortunate that our State now can overlook certain injustices and loopholes in these laws.

Whether we remember the anthracite coal strike, the railroad conflict, steelworkers' concerns, we remember the hardships and struggles that these workers had to overcome.

As a proud Representative of the northeast,

I am keenly aware of our coal miners' efforts to

ensure fair labor practices, and I am aware of the

significance of the role played by our government as

well as the church in securing these efforts.

In no way will our current working conditions in the United States ever equal our ancestors' conditions. However, we must continue to identify labor injustices, no matter how small.

We look to our laws for protection, equality, and fairness. As legislators, our responsibility is to continue to work to improve and grow these laws if we see something amiss.

Like all laws, our labor laws may need to be adjusted from time to time, and as societal commonalities change, so must our laws.

Over 50 members of the Legislature have cosponsored my legislation, including many of the members of the Labor Committee. For this, I am grateful, and I thank you for your support and giving me the opportunity to present testimony and support of House Bill 2626.

I thank you, sir.

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VICE CHAIRMAN CASORIO: Thank you, Representative Pashinski.

Before you leave the table there and before I invite you to come join the committee, just a couple points of clarification.

One, I introduced Chairman Staback earlier.

He is not a member of the Labor Relations Committee

but very interested in this issue. He is the

majority Chairman of the Game and Fisheries

Committee, so I wanted to make sure we noted that on the record.

1 We have also been joined by Representative 2 Shimkus, Representative DePasquale, Representative Boyd, and Representative Goodman. 3 I will entertain any questions for 4 Representative Pashinski. Are there any questions? 5 6 Representative Metcalfe. 7 REPRESENTATIVE METCALFE: Thank you, Mr. Chairman. 8 Representative Pashinski, does your 9 10 legislation allow for the rights of those teachers 11 that would be teaching in these private schools, 12 that might not want to be part of the union that 13 would be brought into their school, does it allow for them---14 15 REPRESENTATIVE PASHINSKI: Absolutely. REPRESENTATIVE METCALFE: ---to not be 16 17 required to be a part nor to have to pay for representation by that union that they don't want to 18 19 be part of? 2.0 REPRESENTATIVE PASHINSKI: Well, step one would be, first, for the lay teachers to decide 21 22 whether they want a union or not. So step one would 23 be an election which would be sanctioned by the 24 proper rules -- secret ballot; third party -- to make sure that it was objective and unbiased. 25

If they chose, if the majority chose not to have a union represent them, then the particular school or whatever that would be would continue on as they normally do.

If they did choose to have a union represent them, then they would have to abide by the laws surrounding that.

REPRESENTATIVE METCALFE: So if we have 50 percent plus 1 of the teachers at a given school decide that, yes, they want to unionize against the leadership of that school, the parents of that school, because they are not getting what they believe they should be receiving for teaching at that school, then that 49 percent or that almost 50 percent that just lacked the 1 vote, they would be required to pay union dues and be a part of that union, so they would lose their right to not be part of the union?

REPRESENTATIVE PASHINSKI: Well, we have to be careful how we say that.

First of all, a union is not necessary if you have no conflicts between employer and employee, and unions wouldn't exist today if people of working status were not abused throughout history.

The act in the 1930s was designed and

developed because of the kinds of injustices that the working people experienced. So the concept in democracy is the majority rules, and both sides of a particular situation will have equal opportunity, as we have here today to present our case.

So in your example, as you point out, if
51 percent choose to have union representation and
49 percent choose not to, then that is correct; the
rest of those folks would have to abide by whatever
the rules were of that particular association,
keeping in mind that the purpose of the union would
be to represent all of the teachers or all of those
members justly and fairly.

REPRESENTATIVE METCALFE: See, I think that is where we part ways and have a real basic difference of beliefs in what kind of government we actually have.

I believe we have a constitutional republic where we have rights, no matter what the majority says, that we have rights that are given to us, and I think one of those rights should be to be able to choose who you are affiliated with and associated with and who you are forced to pay dues to.

So if I am part of the 49 percent, or just under 50 percent, because it could be 49.9 percent,

and I am forced to pay dues to an organization that
I do not support what they are attempting to do,
I think you have taken away a right that should be
guaranteed to me as a basic right as an American.

So, you know, I think trying to bring this into the schools where it has never been part of their process or part of the law that governs them and to not allow for those individuals that do not want to be part of it to remain free and independent of that organization, I think, is a very serious violation of those individuals' rights, to try and expand this and infringe on those rights.

REPRESENTATIVE PASHINSKI: Well, if I could answer that.

And you have, of course, every right, and that's the greatest part about America -- we can all express our feelings.

First of all, under the present conditions, those lay teachers do not have the same rights as the regular working-class people in the United States of America.

REPRESENTATIVE METCALFE: But they do have a right to go teach somewhere else if they would choose to.

REPRESENTATIVE PASHINSKI: That is correct.

REPRESENTATIVE METCALFE: They are not slave labor.

2.0

REPRESENTATIVE METCALFE: I mean, they can leave that employment if they are not being treated properly, which is what I think some of them may do.

REPRESENTATIVE PASHINSKI: That is correct.

And for the most part, they make a lot less money than teachers in our public school systems, but it remains a fact that we still see many of these schools attracting some of the brightest teachers, some of whom I know and have known. They are doing a very fine job of teaching those students without union representation.

In fact, I sent a letter to the Chairman of this committee just prior to the budget being completed requesting that we actually hold a hearing on the teachers' strike issue that is really impacting our State, because we have 37 States in the nation that do not allow teachers' strikes.

Now if we would allow for teachers to unionize in these schools, now we have these schools, that some of my constituents have been looking to as an outlet, because my school district went on strike for 5 weeks last year, so they are looking for an outlet of where can we put our child so that they

have a strike-free education that is not interrupted by this heavy-handedness of some of these unions that are out there representing teachers, and now you are proposing that we create the same problem in those schools that are now independent of what is problematic when you bring in teacher unions.

That is the conclusion from my perspective.

Thank you for your engaging in these questions.

REPRESENTATIVE PASHINSKI: No; I respect your remarks very much, Representative Metcalfe.

And once again, just keep in mind, and I am not sure that you are aware of this, it is my understanding that in Pennsylvania, there are eight dioceses, six of which have been unionized, and they have been unionized for decades. And they have conducted themselves accordingly and, as you pointed out, provide a quality education for the children that have engaged in this form of education.

This has all come about because of the fact that one particular diocese now is not recognizing that particular group of people, and in this process, we have discovered that they have no other recourse other than to do exactly what you said -- to leave that particular diocese and find employment someplace else.

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            But it becomes alarming when we realize that
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    70 years later, the intent of that law in the 1930s
    was just to bring about a balance of fairness between
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    employer and employee, and that is what I am trying
    to seek here for the lay teachers that work within
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    the Catholic schools.
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7
            Keep in mind that out of those eight
    dioceses, maybe they will not even select the idea of
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    having union representation. The fact is, they do
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    not even have that right now for what everybody else
11
    has, and that is at least to choose whether they can
    or cannot unionize.
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            VICE CHAIRMAN CASORIO: Thank you,
    Representative Pashinski.
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            We have also been joined by Representative
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    Waters and Representative Sabatina. They have joined
    us today.
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            Representative Boyd with a question.
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            REPRESENTATIVE BOYD: Thank you,
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    Mr. Chairman.
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            As a follow-up to--- Nice to see you,
22
    Eddie.
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            REPRESENTATIVE PASHINSKI: Good to see you,
24
    Representative Boyd.
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REPRESENTATIVE BOYD: As a follow-up to

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1 Representative Metcalfe's question, this would apply 2 to all private schools, not just, you know, the Catholic schools per se. I mean, in the area I 3 4 represent, we have a lot of Mennonite schools. The question I had is, would this apply to 5 6 cyber schools? Teachers that teach at cyber schools? 7 REPRESENTATIVE PASHINSKI: If they are at a cyber school, are they affiliated with a public 8 school or is it a private entity? Is it a business? 9 10 REPRESENTATIVE BOYD: To my knowledge, they are a private entity, but we call them cyber charter 11 12 schools at this point. So they are chartered at some 13 point by the local public school but they are owned by private entities. 14 15 REPRESENTATIVE PASHINSKI: Okay. 16 REPRESENTATIVE BOYD: I mean, I would 17 imagine the way it is drafted that they would apply. REPRESENTATIVE PASHINSKI: I would have to 18 19 agree with you on that. 20 REPRESENTATIVE BOYD: The reason I wanted to clarify that is, kind of taking a reverse tack from 21 22 Representative Metcalfe, I know I visited a number of 23 these cyber schools over the last, say, 3 months, and 24 they have attracted educators from all walks of life,

not necessarily certified by the State.

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I think in the law, 25 percent of their teachers do not have to be certified, but some of them have doctorates in physics, and they are teaching advanced physics classes. Some of them are, in their field, heads and tails above many educators in terms of that knowledge in, say, chemistry, advanced physics, those kinds of things.

My question is, if a cyber school would vote to collectively bargain, and in that contract it will specify -- normally we focus on the minimum starting salary, but also, from my understanding, there are normally maximums. In other words, the best public school teacher in the universe can only make whatever the maximum allowable within that contract is.

I would imagine some of these folks that are in their fields have been attracted to teach at some of these schools for probably well over what some of those dollar amounts are because they are, you know, they are renowned scientists in their field.

Could this actually have kind of a potential reverse effect and limit what some people could actually earn who are far exceeding the qualifications and training of a standard schoolteacher? I mean, do you see that as potentially being a problem?

REPRESENTATIVE PASHINSKI: No, because this law simply gives them the right for representation.

This law does not interfere with the negotiation process, which means that that particular private entity can choose whatever kind of remuneration it sees fit. And if they choose to hire someone two or three or four times the rate of their regular teachers because they feel that this person is that qualified and will enhance that particular institution, they are well within their rights. If they were unionized, that would be part of that discussion.

We do not touch the negotiation process in 2626 at all.

Metcalfe's point, basically, if I'm using the right terminology, this would then ultimately be a closed shop, meaning that if your district, if the school chooses to unionize and 51 percent of the members vote to unionize, the 49 percent, and let us say that there are a number of folks that have advanced doctorate degrees in specific fields who may have been making, you know, mid-100s or more in terms of salary, and the agreement comes down that the minimum takes everybody up but the maximum brings everybody

down, which is potentially kind of a typical agreement, those folks actually could be adversely affected, because they could not opt out of being a part of the union, right?

REPRESENTATIVE PASHINSKI: But again, you know, you are talking about a big "if." It is the negotiation process. Well, we don't know how that is going to work.

First of all, if the school is being run in a manner as you are suggesting and a lot of people are moving toward that particular institution, and the rapport is productive, and not only productive but it is a healthy environment, people do not choose to join the union.

Now, you and I can probably point out many private institutions that are not unionized because the rapport between employer and employee is a healthy one, and they together have dedicated a particular philosophy and developed their goals in order to achieve whatever their final goal is.

So this is simply trying to bring a large group of people that were never considered when this law came forward to provide equal justice and rights for the working folks to now be a part of that process.

Keep in mind, those eight dioceses 1 2 throughout the State of Pennsylvania can all choose not to unionize, and that is it. Okay? So I think 3 4 that that is a key factor. And again, the word "if" is such a -- it is 5 only two letters, but it means so much that it is 6 7 hard to put all those things -- we do not get into the negotiations. This just gives them the chance to 8 unionize or not. 10 REPRESENTATIVE BOYD: Thank you, 11 Mr. Chairman. 12 VICE CHAIRMAN CASORIO: Thank you, 13 Representative Boyd. Before we get to the next question, we have 14 been joined by Representative Gergely as well. 15 16 With a question, Representative Shimkus. 17 REPRESENTATIVE SHIMKUS: Thank you, Mr. Chairman. 18 19 Representative Pashinski, I want to pick up 20 on something that Representative Metcalfe said and something that you said. 21 22 He talked about the right to choose, and you 23 made a point and said if there were a vote and they 24 decided not to be unionized, not to organize, then it

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almost becomes a moot point.

Help me to understand this again, and I know
I have been with you since the beginning of this and
we have been to several meetings, but isn't one of
the major sticking points is that the Diocese of
Scranton has said no vote; we just have decided that
there will not be a vote whether or not you want to
unionize? So the right to choose has been eliminated
here; it is just a matter of, you know, take what we
offer and that is it.

REPRESENTATIVE PASHINSKI: Well, you basically have hit the nail on the head.

The way each diocese is operated is that the bishop holds the, you know, the final say, and in this case, the Scranton Diocese that has had a union for nearly three decades, or I think 30 years, and has functioned, you know, with positive results, now all of a sudden is not recognized, and that is what has caused the furor, that they do not have the right to choose.

In a major discussion that we engaged in with various officials of the Scranton Diocese, that was the question that we posed. I believe that there are 700 teachers in the Scranton Diocese, and of those 700, we were told 200 belong. I have also been told about 300 to 350 belong to that union.

We then said, why don't you just have them take the vote, and if they take the vote and it goes down, then we don't have to worry about any of this, and the response was, they didn't want to go through that process.

My response back again was, but now we are going to go through another process that will be, if anything, time-consuming, and it certainly will be an education as we move forward.

REPRESENTATIVE SHIMKUS: And one follow-up question.

If the XYZ Corporation with 200 employees making, you know, hinges, if a group of people there decided that they wanted to try and become members of the Teamsters union and someone went around signing petitions and they were stopped or told you cannot do this, that would be a violation of law, wouldn't it?

REPRESENTATIVE PASHINSKI: That is correct.

REPRESENTATIVE SHIMKUS: Okay. And this is where your bill came from, that basically what we have here is the same situation where a group of people are saying, we want to form a union; we want to be recognized, and the right to choose has been eliminated.

1 REPRESENTATIVE PASHINSKI: That is correct. 2 REPRESENTATIVE SHIMKUS: Thank you. REPRESENTATIVE PASHINSKI: They will not let 3 them take the vote. 4 REPRESENTATIVE SHIMKUS: 5 Thank you. VICE CHAIRMAN CASORIO: Thank you, 6 7 Representative Shimkus. Representative Goodman with a question. 8 REPRESENTATIVE GOODMAN: 9 Thank you, Mr. Chairman. 10 Hi, Eddie. 11 Just a point of clarity. Under the "if" 12 scenario, isn't it also true that, in a scenario that 13 was laid out before us by Representative Metcalfe, if 14 you are in a situation where 51 percent vote in favor 15 of the union and 49 vote against, isn't it also true 16 that the 49 percent do benefit from all negotiations 17 that are then done by the active members of the 18 19 organization, and if one of them were to get into any 20 type of trouble or have any type of legalities, it 21 would be the union that would come to their behalf 22 simply because they are members of a union? 23 REPRESENTATIVE PASHINSKI: The union has to 24 represent all of its members, whether they voted for 25 it or not. That is correct.

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            REPRESENTATIVE GOODMAN: And that is why,
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    under those situations, whenever the majority rules
    in favor of organizing, that all members that are
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    under that umbrella are asked to participate.
            REPRESENTATIVE PASHINSKI: That is
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6
    correct.
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            REPRESENTATIVE GOODMAN: Thank you,
    Mr. Chairman.
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            VICE CHAIRMAN CASORIO: Thank you.
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            Chairman DiGirolamo with a question.
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            REPRESENTATIVE DiGIROLAMO: Thank you.
           How are you doing, Eddie?
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            REPRESENTATIVE PASHINSKI: Good, sir.
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    are you?
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            REPRESENTATIVE DiGIROLAMO: Good to see you.
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            Just one quick question. Any idea of any
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    data out there on how many teachers this might affect
    throughout the State of Pennsylvania if this went
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    into law?
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            REPRESENTATIVE PASHINSKI: As far as the
    Catholic dioceses are concerned?
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            REPRESENTATIVE DiGIROLAMO: Yes.
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            REPRESENTATIVE PASHINSKI: I think somebody
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    here could verify that number better than I.
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            REPRESENTATIVE DiGIROLAMO: Okay.
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REPRESENTATIVE PASHINSKI: But there would
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    be a couple thousand.
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            REPRESENTATIVE DiGIROLAMO: Maybe I'll ask
    Rita when she testifies.
4
            REPRESENTATIVE PASHINSKI:
                                        5,000.
5
            REPRESENTATIVE DiGIROLAMO: About 5,000,
6
    just in the Catholic? About 5,000? And then some of
7
    the other religious schools, so it will be a number
8
    probably higher than 5,000 across the State.
9
10
            REPRESENTATIVE PASHINSKI: That is correct.
11
            REPRESENTATIVE DiGIROLAMO: Okay.
12
            Thank you, Mr. Chairman.
13
            VICE CHAIRMAN CASORIO: Thank you.
            We have also been joined by Representative
14
15
    Gabig.
16
            Representative Gergely with a question.
17
            REPRESENTATIVE GERGELY:
                                      Thank you,
    Mr. Chairman.
18
            Representative Pashinski, we do not have a
19
20
    clarification on charter schools. Has anyone from
21
    the charter schools approached you about their right
22
    to unionize, or are you aware that they already have
23
    that right?
24
            REPRESENTATIVE PASHINSKI: Once again, there
25
    are public charter schools and there are private
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charter schools.
1
2
            REPRESENTATIVE GERGELY: Right.
            REPRESENTATIVE PASHINSKI: If you are a
3
4
    public charter school, you are already probably
    within that union. A private charter can choose as
5
6
    well.
7
            REPRESENTATIVE GERGELY: They can choose
8
    already?
9
            REPRESENTATIVE PASHINSKI: I believe so;
10
    yes.
11
            REPRESENTATIVE GERGELY: We are not sure
12
    though?
13
            REPRESENTATIVE PASHINSKI: Maybe we can get
14
    some---
15
           REPRESENTATIVE GERGELY: The question I pose
16
    to you is, if they are not already allowed to, would
    you support additional amendments that would provide
17
    for them also the opportunity to organize?
18
            REPRESENTATIVE PASHINSKI: I do not have a
19
20
    problem with the democratic function of Americans to
    be able to choose or not to choose to be part of the
21
22
    union. That is correct.
23
            REPRESENTATIVE GERGELY: Thank you. That is
24
    my question, and I would like to look at that, and if
25
    not, we can pursue that also.
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1 REPRESENTATIVE PASHINSKI: Is that your 2 assignment? 3 REPRESENTATIVE GERGELY: That will be my 4 assignment. Thank you. VICE CHAIRMAN CASORIO: We will make sure 5 6 that he follows through with that. A neighboring 7 district of mine, Representative Gergely. Representative Waters with a question. 8 REPRESENTATIVE WATERS: Thank you, 9 Mr. Chairman. 10 11 Thank you, Representative Pashinski, for 12 bringing this issue forward. 13 I just wanted to follow up on something that Representative Goodman addressed. 14 15 I can always refer back to when I was working, before I came here, with the Philadelphia 16 Parking Authority and how, when I first started there 17 in '86, it was more like an open shop operation that 18 19 took place there. And over the years, because there 20 were so many people that didn't belong to the union that were benefiting from the actions that the union 21 22 had taken in terms of vacation, sick time, pay 23 increases, in terms of protection in case management, 24 they felt as though management was acting a little

overaggressively or overzealous towards them, that

25

sooner or later they started asking the people who were not necessarily members voluntarily of the union to start contributing because of the costs that were incurred there.

And as things grew and grew, it became where the people who were nonunion, not in a union voluntarily, were almost paying the same thing as the people who were, and eventually more people said, I might as well join. But they didn't have any problem with benefiting from all the efforts that the unified union was able to accomplish. And I just want to say that in the end, almost everybody became a part of the union, because they all saw the good that came from being unionized.

So I just think that what you are doing right here, I just want to make a comment that I want to commend you on what you are doing in terms of trying to organize protection for all employees.

Thank you, Mr. Chairman.

REPRESENTATIVE PASHINSKI: I appreciate that, Representative Waters.

Again, it is just trying to develop a balance and a justice here. And if we go back in history, you know, I often in discussions with people remind them of a few things.

If life was good and everyone was being treated fairly, the words "union" and "unionism" would not be a part of our society. But because of the injustices that have been experienced by unscrupulous employers, you know, a union finally became a realization.

2.0

And I might add that the union concept has also developed what I consider to be the middle class, giving the opportunity for people to rise from poverty into a position where they are able to improve their lives.

So I just think that -- especially when you realize that the Catholic Church has been such an integral part of the concept of unionizing people, the concept of giving equal rights and justice to people who may not have the means. From time immemorial that particular organization has organized countless groups of people all over the world so that they could improve their standards of living.

So in any case, I thank you very much for that comment, and thank you, Mr. Chairman.

VICE CHAIRMAN CASORIO: Thank you,
Representative Pashinski.

This will be the last question for you, and it will be a brief question. A follow-up question

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1
    from Representative Boyd.
2
            REPRESENTATIVE PASHINSKI: This is his
3
    second time?
 4
            VICE CHAIRMAN CASORIO: We are timing him;
5
    yes.
6
            REPRESENTATIVE PASHINSKI:
7
            REPRESENTATIVE BOYD: The qualifications to
    be a private school teacher, the same as the
8
    qualifications to be a public school teacher?
9
10
            REPRESENTATIVE PASHINSKI: I think that
    varies amongst the various private institutions, but
11
12
    I know that throughout---
13
            REPRESENTATIVE BOYD: By State law.
14
            REPRESENTATIVE PASHINSKI: By State law, now
    certification is required.
15
16
            REPRESENTATIVE BOYD: So if you teach in a
    private school, you have to be certified the same as
17
    a public school teacher?
18
            REPRESENTATIVE PASHINSKI: I think in most
19
20
    instances it does occur, but because it is a private
    institution, they can hire whoever they want.
21
22
    public schools are governed by a more stricter group
23
    of laws and codes.
24
            REPRESENTATIVE BOYD: So it is possible that
25
    a part of a collective bargaining agreement could be
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that all teachers in that district would be required
1
    to be certified.
2
            REPRESENTATIVE PASHINSKI: Once again, that
 3
4
    "if" comes into play in the negotiation process.
            REPRESENTATIVE BOYD: Ah; we deal in "ifs,"
5
6
    don't we, Eddie? Thanks, buddy.
7
            VICE CHAIRMAN CASORIO: Thank you.
            Representative Pashinski, we would ask you
8
    to join us here for the rest of this afternoon's
9
10
    testimony. Thank you very much.
11
            REPRESENTATIVE PASHINSKI: Thank you,
12
    Vice Chairman. Thank you.
13
            VICE CHAIRMAN CASORIO: Thank you, Eddie.
            As we do that, we would like to call to the
14
    microphone our first group of testifiers: Rita
15
    Schwartz, President of the National Association of
16
    Catholic School Teachers; and Michael A. Milz,
17
    Executive Vice President, National Association of
18
    Catholic School Teachers.
19
2.0
            We will let them get settled in, and the
    lady and gentleman, whenever you are ready.
21
22
            MS. SCHWARTZ:
                           Thank you, Representative.
23
            VICE CHAIRMAN CASORIO: Thank you.
24
            MS. SCHWARTZ: Mr. Chairman and members of
25
    the House Labor Relations Committee, I am
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appreciative of the opportunity to come before the House Labor Relations Committee today to speak on behalf of the thousands of nonrepresented and unprotected workers who are employed as teachers in Catholic elementary and secondary schools throughout the Commonwealth of Pennsylvania. These teachers would benefit greatly from the passage of House Bill 2626.

My name is Rita Schwartz, and I am the President of the National Association of Catholic School Teachers, a union with affiliated locals in the Archdiocese of Philadelphia and the Dioceses of Scranton-Wilkes-Barre, Altoona-Johnstown, Greensburg, and Pittsburgh.

I also serve as President of the Association of Catholic Teachers, which represents almost a thousand lay teachers in the archdiocesan high schools in the Archdiocese of Philadelphia.

I have worked closely with Catholic school teachers for 45 years, first as a teacher at St. Hubert High School in northeast Philadelphia and later in my capacity as a staff person and officer of both the Association of Catholic Teachers and the national association.

Lay teachers in Catholic elementary and

secondary schools in Pennsylvania have been unionized since the 1960s. In fact, the Association of Catholic Teachers in Philadelphia was the first Catholic teachers' union in the country, and ACT won a representation election in February of 1968.

In the beginning, union recognition was voluntary on the part of the dioceses. There was no need for teachers to seek recourse either to the State or to the Federal agency. Prior to January 24, 2008, six of the eight dioceses had recognized unions that engaged in collective bargaining.

And I would like to respond just a moment to what Representative Metcalfe was talking about between representation -- there is a difference between representation by a union and membership in a union. We do not really look at a closed shop for our teachers, because we want people who want to be a part of the union. We do also say that they should be paying their fair share that goes with the negotiating of a contract and the policing of that contract.

So if 50 percent of the teachers vote for a union, plus 1, vote for a union, those 49 percent do not necessarily have to join the union but they are represented.

You can look at the voting for President of the United States. How many people actually vote for President, yet he is everybody -- or she, some day -- will be everybody's President. So there is a difference between representation and membership.

The dioceses determine how schools, and consequently, labor relations, will be structured. In the Commonwealth, Pittsburgh has one systemwide high school contract and one systemwide elementary contract. Greensburg has one systemwide high school contract. Altoona-Johnstown had one systemwide high school contract, but they will now be going to three individualized contracts. Allentown has one systemwide contract for both elementary and high school, and Philadelphia has one systemwide high school contract.

You will be hearing about

Scranton-Wilkes-Barre when Mr. Milz speaks.

Harrisburg and Erie are the only two dioceses in

Pennsylvania with no unions.

Voluntary recognition hit some bumps along the way, and as recently as 2005 in the Diocese of Harrisburg, teachers in an elementary school tried unsuccessfully to gain recognition of their union. The pastor refused to deal with it, and they had no

recourse.

When elementary teachers in Philadelphia sought to unionize in the early 1970s, the Association of Catholic Teachers approached Cardinal Krol and attempted to work within the church to gain representation, as we had gone to Cardinal Krol to seek representation of the high schools.

When talks fell apart -- and they did -- on the issue of unfair labor practices, ACT petitioned the Pennsylvania Labor Relations Board, and a systemwide election occurred in 1972. The election was never certified because of the number of unfair labor practice charges.

Before a new election could be scheduled, the National Labor Relations Board took jurisdiction. Once again, ACT went to the archdiocese and sought in-house recognition. We were turned away, and we went to the NLRB, and in June 1977, a systemwide election occurred. The ballots were impounded, and in 1979 when the U.S. Supreme Court decision on NLRB v. Catholic Bishop of Chicago came down, the ballots were shredded and we had no union.

This was a very dark day, because the U.S.

Supreme Court denied all teachers in Catholic schools

the protection of State and Federal labor law, leaving us at the mercy of our employers, employers who were becoming more and more antiunion.

Subsequent attempts to gain representation and collective bargaining proved unsuccessful. Under the guise of protecting the rights of pastors and parishes, the Archdiocese of Philadelphia drew up what they called a Statement of Principles, and they asked that and mandated that the Association of Catholic Teachers sign it before, not an election could happen, but before discussions leading to an election would happen.

The statement contained language that appears in all Catholic teacher contracts about the rights of the church in matters of faith and morals, including disciplinary actions involving the teachings of the church, and this was never, ever in dispute.

The sticking point was the paragraph which effectively signed away teachers' rights to due process. "Any dispute relating" -- and this is a quote -- "Any dispute relating to disciplinary action against a lay teacher that results in the suspension or termination of employment shall be resolved on the Parish level with a right of appeal to the Parish

Elementary Schools' Appeal Board."

The Parish Elementary Appeal Board is composed of five people: a pastor, a principal, a representative of the diocesan office, and two lay teachers picked by their principals. It is not an automatic that you go before this board. The pastor you are bringing before the board has to agree to be bound by the decision, and the decision has to be reviewed first by the archdiocesan school's office.

So the association could not sign the document, and we had no place to take our legitimate charge of unfair labor practices. I call it a Catholic catch-22.

In June 1993, our association petitioned the Pennsylvania Labor Relations Board for teachers at Norwood-Fontbonne Academy, which is a private school run by the Sisters of St. Joseph in Chestnut Hill.

Two teachers who had attempted to form a union there had been fired. The end result was a 1997 Pennsylvania Supreme Court decision that closely followed the 1979 U.S. Supreme Court decision.

The Norwood-Fontbonne teachers were not covered under the PLRA because they were not, quote, "public employees." They had not been included, and

therefore, there was no election, and the two teachers who were summarily fired for union activity had no recourse.

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Teachers in Catholic elementary and secondary schools in the Commonwealth of Pennsylvania should not be forced to leave their rights at the schoolhouse door.

Just this past spring, a teacher in the elementary schools contacted me. She was 61 years old, had 34 years of teaching, was making \$44,000. She was 6 months away from collecting her pension. The teacher had been informed by her pastor that he had to cut his budget, and since she was making too much money, he was not going to hire her for the following year. She had no protection and no recourse.

In an attempt to prevent maintenance men from organizing in our high schools, the archdiocese declared that they were ministerial workers because they repaired crucifixes and polished pews.

All of these occurrences have not one thing to do with separation of church and State. There are no ministerial connections and no impact on the mission of the church. This is only about power and money. It is secular, not spiritual.

Teachers in Catholic elementary and secondary schools throughout the Commonwealth need to be protected against these and similar situations, and on behalf of the thousands of unorganized and unprotected employees who only seek a level playing field when they seek recognition and collective bargaining, I urge the passage of House Bill 2626.

Thank you.

VICE CHAIRMAN CASORIO: Thank you,
Ms. Schwartz.

Before we hear from Mr. Milz -- and we will take questions for Ms. Schwartz and Mr. Milz collectively -- again, I just want to, Ms. Schwartz's pages were 4 long in testimony, 3 1/2, and I am just looking briefly at the summaries coming up: 11, 9 -- these are pages of testimony -- 20, 23, 13, 19, 16.

So we have some rather lengthy testimonies, and I can assure you that we will not be able to hear every single one of those pages of testimony. So as you prepare, maybe try to pare 20, 23, 19 of those pages down.

I know the committee is very interested in House Bill 2626, but it is our understanding to try to get this entire hearing in this afternoon. So just a word of caution.

Mr. Milz, we are looking forward to hearing from you, sir.

MR. MILZ: You will be glad to know that I have got mine down to 7 minutes, so blow the whistle.

I am very appreciative and honored to speak here today to urge the passage of House Bill 2626.

I come before you as the Executive

Vice President of the National Association of

Catholic School Teachers. I also serve as the

President of my local, the Scranton Diocese

Association of Catholic Teachers.

I also come before you as a Catholic, proud of my faith, my heritage, my church's long tradition of support for workers' rights and social justice.

Finally, I appear before you as a former teacher. Until last year when I was fired for my union activity, I had been a 33-year veteran of Catholic schools.

It is as a spokesperson for the thousands of elementary and secondary lay teachers across the Commonwealth that I here and now petition you for relief, for unless the Pennsylvania Labor Relations Act is amended by the passage of House Bill 2626, our devoted teachers as well as other employees of religiously-affiliated schools will continue to

suffer from a lack of protection of what we see as the basic rights due to us as workers and as citizens of the nation and this Commonwealth.

Others who will appear before you in support of House Bill 2626 will provide you with details on how and why the current laws fail in protecting our rights. My presentation will be limited to providing information to demonstrate why such protection is so badly needed.

I am sure that before these hearings end, you will hear from opponents of the bill who will tell you that if you pass this legislation, it could create a conflict with the United States

Constitution's First Amendment, specifically that it might bring about an unwelcome extrusion of government control over the affairs of a religious group.

Soon you will hear from legal experts who support the bill, who will tell you that such fears are unwarranted and unfounded, the language of the bill being carefully crafted to specifically avoid any such violation of rights.

However, I ask that as the discussion of

First Amendment rights goes forward, you never lose

sight of the fact of what is currently taking place

across the Commonwealth, which is that other

First Amendment rights belonging to my colleagues and

I are definitely being denied us by our religious

employers -- our right to freedom of assembly and

association, as well as our right of freedom of

speech.

Unless HB 2626 becomes law, we will continue to lack these basic rights which belong to all Americans, except us.

When the National Labor Relations Act was written in 1935 and the Pennsylvania Labor Relations

Act 2 years later, both laws had taken their cue from the prevailing evidence presented by their times.

of these pieces of legislation, exploited American workers had been rightfully complaining that their First Amendment rights of free speech and freedom of assembly and association were rights experienced only in the breach, for nowhere existed laws that protected those rights -- the right to free speech in advancing unionism; the right to freely elect a representative union; the right to protest unfair labor practices and to seek redress of grievances.

Then the United States Congress and the Pennsylvania General Assembly finally acted in what

both believed to be the best interests of the community.

Here in part is the language of Section 1 of the National Labor Relations Act, and I quote:

"It is hereby declared to be the policy of the United States to eliminate the causes of certain substantial obstructions to the free flow of commerce and to mitigate and eliminate these obstructions where they have occurred by encouraging the practice and procedure of collective bargaining and by protecting the exercise by workers of full freedom of association, self organization, and designation of representatives of their own choosing, for the purpose of negotiating the terms and conditions of their employment or other mutual aid or protection."

Both the NLRA and the PLRA gave workers the right to organize. They legally permitted workers to form "unions of their own choosing" and put forth five rights of the basis of legal legislation concerning unions. I will refer to three of those a bit later.

So one would think that with the passage of these laws in the 1930s, the year of the employer as the unregulated exploiter of the worker had come to an end. Unfortunately, I am here as living proof to

inform you that this is not the case.

The very same basic rights once denied to all workers prior to the passage of the labor laws in the 1930s are at this minute being denied to the employees of religiously-affiliated schools.

Although this abuse of rights takes place across the Commonwealth, no better example exists than the current situation affecting school employees in the Roman Catholic Diocese of Scranton.

The Diocese of Scranton employs approximately 700 people in their schools, most of them lay teachers.

In my written submission, I provided a detailed history of labor relations in the Scranton Diocese between 1978 and 2008. That was a time of harmonious relations, where the right to organize and bargain had been respected by our employer.

Then in 2006, the diocese announced its intention to restructure its schools. Schools which engaged in collective bargaining sent notice to the unions that they were going out of business and that their bargaining relationship would cease as of June 2007.

The school restructuring process took more than a year to complete. Throughout the process,

diocesan officials promised the union that once the process was completed, the union could seek recognition from the newly formed school units.

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Then on January 24, 2008, without consulting the union, the diocese unilaterally announced it would no longer consider recognizing or bargaining with the union chosen by its own employees.

At the same time, it announced it would put in place an "Employee Relations Program" and invited employees from all work categories to participate.

Repeated attempts by the union to open dialogue on the issue of union representation had been repeatedly rejected by diocesan officials.

The diocesan announcement to break with the established teachings of the Catholic Church and its own stated policies has drawn a firestorm of criticism from inside and outside the community served by the diocese. It has caused turmoil that has affected the entire community.

Since January, the union has vigorously protested against the position of the diocese to deny union representation. These actions include work stoppages, informational picketing on a daily basis, et cetera.

Support for the union's position in the

community has been incredibly strong. Numerous public-opinion polls favor the restoration of the teacher's right to bargain.

If the Diocese of Scranton remains unmoved, despite criticism from the community and the harm their actions have caused to the public welfare, the diocese continues to deny its workers the same rights now enjoyed by all workers in the Commonwealth.

Earlier, I referred to the five basic rights that have been incorporated into the Federal and State laws. Let's look at three of them in relation to what is going on in the Scranton Diocese.

The first of those rights is that, and I quote, "Employers must not interfere with, restrain or coerce employees in their exercise of the right of self organization, to bargain collectively through representatives of their own choosing."

In fact, the Diocese of Scranton has denied its employees the right of self-organization and refuses to allow the teachers to choose the representatives they wish to represent them.

In the July 31, 2008, edition of the official diocesan newspaper, *The Catholic Light*, an article mentioned the ongoing position taken by the diocese, and again I quote: "The Employee Relations

Program is the format for regular dialogue between the Diocese and all school employees. Its implementation is part of the final decision that the Scranton Diocese Association of Catholic Teachers...will not be recognized as a bargaining agent for teachers," unquote.

The second basic right, and again I quote:

"Employers must not dominate or interfere with the

formation or administration of any labor organization

or contribute to the financial support of it,"

unquote.

In fact, the Diocese of Scranton has created an "Employee Relations Program" and completely directs its actions as well as completely funds its operation. This is a company union, a device that would be illegal in any other workplace in America.

In 1934, Senator Robert Wagner stood on the floor of the United States Senate to introduce the National Labor Relations Act. He stated, and I quote, "The greatest obstacles to collective bargaining are employer-dominated unions. Such a union makes a sham of equal bargaining power...the worker who cannot select an outside representative to bargain for him suffers...{for} only representatives who are not subservient to the employer with whom

they deal can act freely in the interest of the employees."

And finally, the third of those basic rights, and again I quote: "Employers must not discriminate in hiring, discharge, or any condition of employment to encourage or discourage membership in unions selected by majority vote."

In June of 2008, after 33 years as a teacher with an exemplary record, I was fired from my union activity. Although the diocese alleges that my employment was terminated due to a lack of seniority and a need to reduce staff, the subsequent revelations of a diocesan school administrator who was privy to the discussions that led to my termination has shown otherwise. This "whistleblower" is prepared to state under oath that I was fired for my union activity.

Learning the truth of this matter caused me to file charges with the PLRB, which, in accordance with the current laws, had to deny jurisdiction to hear the charges.

The fact is, though a legal injury has been done to me, there is nowhere I can now go for relief.

This is contrary to the Pennsylvania Constitution, which states, and I quote, "All courts shall be open;

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1
    and every man for an injury done him in his lands,
    goods, person or reputation shall have remedy by due
2
    course of law; and right and justice administered
3
    without sale, denial or delay, " unquote.
 4
            I hope I made it clear to the committee that
 5
    in the absence of legislation according lay employees
6
    of religiously-associated schools the same rights and
7
    privileges as are accorded to other workers in the
8
    Commonwealth of Pennsylvania, such employers are
9
10
    disadvantaged by being unable to select
    representatives of their own choosing to bargain on
11
    their behalf with their employers and suffer from the
12
    same economic burdens as did workers when the
13
    Pennsylvania Labor Relations Act was originally
14
    adopted.
15
16
            We ask for the same rights as all workers,
17
    nothing more and nothing less. Thank you.
            VICE CHAIRMAN CASORIO: Thank you.
18
19
    you, Mr. Milz, for your testimony.
20
            We have also been joined by Representative
    Seip. We want to welcome him.
21
22
            And we will entertain questions beginning
23
    with Chairman DiGirolamo.
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            REPRESENTATIVE DiGIROLAMO: Thank you,
    Mr. Chairman.
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1 Welcome, Rita, Mike. 2 MS. SCHWARTZ: Thank you. MR. MILZ: Thank you. 3 REPRESENTATIVE DiGIROLAMO: Thank you for 4 5 your testimony. Rita, maybe it is kind of a question for 6 7 you. And, you know, for full disclosure, I'm a '68 8 grad of Bishop Egan High School, and, you know, I have four children that I put through, went through 9 10 8 years of St. Ephrem Catholic education, and also all four of them graduated from Catholic high school. 11 12 And I look at my parish of Saint Ephrem's, 13 and, you know, they have 8 grades, 2 classes for each 14 grade, so that is approximately 16 classes, and I look at the teachers that are there, and most of them 15 have been there since when they taught my kids. 16 have been there 20, 25, I am assuming 30 years. 17 And I just do not know the answer to this 18 19 question, and it was a little bit troubling, the one 20 part where you have a teacher that has worked for 21 34 years, I am assuming within the Catholic school 22 system---23 MS. SCHWARTZ: Yes. 24 REPRESENTATIVE DiGIROLAMO: ---34 years 25 teaching, and she was called in by the pastor and

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told that she would not be needed for the following
1
2
           Is that correct?
    year.
            MS. SCHWARTZ: That is correct.
 3
            REPRESENTATIVE DiGIROLAMO: She was not
 4
    34 years at that parish.
5
            MS. SCHWARTZ: I'm not quite sure if she was
6
7
    or not, but I knew she was there for quite some time.
            REPRESENTATIVE DiGIROLAMO: And she was
8
    ready to collect her pension. She needed another
9
10
    year?
11
            MS. SCHWARTZ: In order to collect your---
12
    Well, you have to understand, our pension in the
13
    Catholic school system is a 30-percent pension, and
    for every year under the years of service or the age
14
    that you missed, they subtract from that.
15
16
            So when you are 62 and have taught at least
    30 years, you can collect your 30-percent pension.
17
    So she would have been derived of really, clocking
18
    from 61 to 65, 4/30ths of her pension just because
19
2.0
    she was 6 months' shy of a full pension.
            REPRESENTATIVE DiGIROLAMO: So she was
21
22
    6 months' shy of a full pension.
23
            MS. SCHWARTZ:
                           Yes.
24
            REPRESENTATIVE DiGIROLAMO: So she would
25
    have to look for employment then, I guess, with
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1
    another school, is what you would probably try to do,
    correct?
2
            MS. SCHWARTZ:
                            Correct.
 3
 4
            REPRESENTATIVE DiGIROLAMO: If she could
    find it.
5
6
            MS. SCHWARTZ: If she could find it.
7
            And again, think of the parishes who would
8
    say, oh, she is making $44,000; that is an awful lot
    of money; I'm not going to hire her.
9
            REPRESENTATIVE DiGIROLAMO: Because she is
10
    at the top end of the pay scale.
11
12
            MS. SCHWARTZ: Because she's at the top,
13
    yes.
            REPRESENTATIVE DiGIROLAMO: It just comes to
14
    my mind, is this -- and I have not seen it at any of
15
16
    the parishes in my district -- but is it a problem
17
    sometimes when a new pastor comes to a school?
    he have the absolute authority of hiring and firing
18
19
    people?
20
            MS. SCHWARTZ: According to the archdiocese,
    the pastor decides who is hired and who isn't, yes.
21
22
            And that is on a year-to-year basis.
23
    is no such thing as tenure in the elementary schools.
24
    You could be, as she was, working all that length of
25
    time, be that close to her full pension, and be told,
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you are not coming back next year.

2.0

In fact, they are invited. It is sort of demeaning to me after you have been at a school, as you say, at St. Ephrem's for so many years, those teachers are invited every year to come back. They do not have a guaranteed right to a job, because they just go on a year-to-year basis.

REPRESENTATIVE DiGIROLAMO: Well, it is up to the pastor then to decide whether they come back or not.

MS. SCHWARTZ: That is correct.

REPRESENTATIVE DiGIROLAMO: Is it a problem within, let's say the Archdiocese of Philadelphia.

Is that a problem at times?

MS. SCHWARTZ: I think it has been and it is from time to time. The fact that it can occur and that this call came into me before the end of the year shows me that it is out there, and it should not happen at any time. Even if it is just this one teacher, it should not have happened.

REPRESENTATIVE DiGIROLAMO: Okay.

As far as -- I do not know if you know the answer to this -- medical benefits go for teachers within the Catholic school system as compared to teachers in the public school system, are they

```
comparable for the most part?
1
2
            MS. SCHWARTZ: The teachers in the
3
    elementary schools, I believe, are all covered
    individually for medical, but if they want family
4
    coverage, a lot of them have to pay for that
5
6
    themselves.
7
            REPRESENTATIVE DiGIROLAMO: So that they are
    not really comparable to somebody---
8
            MS. SCHWARTZ: No. Oh, absolutely not; no.
10
            REPRESENTATIVE DiGIROLAMO: ---say, somebody
11
    teaching in the Catholic school system than the
12
    public school system.
13
            MS. SCHWARTZ: No.
14
            REPRESENTATIVE DiGIROLAMO: Okay.
15
            Thank you, Mr. Chairman. That is all I
16
    have.
17
            VICE CHAIRMAN CASORIO: Thank you,
    Chairman DiGirolamo.
18
19
            Representative Pashinski.
            REPRESENTATIVE PASHINSKI: Thank you,
20
    Mr. Chairman.
21
22
            Thank you, Ms. Schwartz and Mr. Milz.
23
            MR. MILZ:
                       Thank you.
24
            REPRESENTATIVE PASHINSKI: Could you tell
25
    me, how is this pension derived? Do you contribute?
```

```
1
            MS. SCHWARTZ: No; we have a noncontributory
2
    pension. Our employer would put in whatever the
    pension board tells them percentage-wise. It varies
3
4
    from year to year. It depends on how the plan is
    doing, I guess. But we have no contributory ---
5
            REPRESENTATIVE PASHINSKI: No contribution.
6
7
            MS. SCHWARTZ:
                           No.
            REPRESENTATIVE PASHINSKI:
8
                                        Okay.
            Do you know how it works for the priests or
9
10
    nuns?
11
            MS. SCHWARTZ: They do not have a pension.
12
    I know that a number of years ago, the female
13
    religious orders paid into Social Security to be able
    to at least cover their elderly religious under
14
    Medicare. But they are not covered by a pension
15
16
    plan.
17
            REPRESENTATIVE PASHINSKI: When a priest or
    a nun retires, and obviously many of them have worked
18
19
    well beyond the normal 65---
2.0
            MS. SCHWARTZ:
                           Yes.
21
            REPRESENTATIVE PASHINSKI: ---their living
22
    conditions are supplied; their existence is taken
    care of by the church. Is that correct?
23
            MS. SCHWARTZ: Well, for the most part.
24
25
    religious orders of women, as I said, most of them
```

```
bought into Social Security so that they would be
1
2
    getting Social Security payments plus Medicare.
            The priests, as I understand it, they get
3
4
    designated "senior priests," and so they have certain
    duties around the parish and they get their room and
5
6
    board certainly, and I would imagine they get some
7
    type of a stipend.
            REPRESENTATIVE PASHINSKI: Okay. So you are
8
    not totally familiar with that.
9
            MS. SCHWARTZ:
10
11
            REPRESENTATIVE PASHINSKI: But the nuns have
12
    contributed to Social Security?
13
            MS. SCHWARTZ: Yes.
            REPRESENTATIVE PASHINSKI: Okay.
14
            And you mentioned there was no tenure.
15
16
            MS. SCHWARTZ: Not for elementary. For high
17
    school, yes, because we are unionized, but not for
18
    elementary.
            REPRESENTATIVE PASHINSKI: Oh; I see.
19
                                                    So
20
    high school has tenure because you are unionized.
21
            MS. SCHWARTZ: Well, we negotiated.
22
            REPRESENTATIVE PASHINSKI: You have
23
    negotiated that.
24
            MS. SCHWARTZ: Yes.
25
            REPRESENTATIVE PASHINSKI:
                                        Okay.
```

```
1
            Do they work the same amount of hours?
2
            MS. SCHWARTZ: Basically they do, yes.
            REPRESENTATIVE PASHINSKI: Are they paid the
3
4
    same?
            MS. SCHWARTZ: Absolutely not.
5
            REPRESENTATIVE PASHINSKI: They are not paid
6
7
    the same?
            MS. SCHWARTZ:
                           No.
                                 I believe it still takes
8
    an elementary teacher in the Archdiocese of
9
10
    Philadelphia about 20 years to make the starting
11
    salary of a high school teacher.
12
            REPRESENTATIVE PASHINSKI: Okay. All right.
13
            Thank you, Ms. Schwartz, and thank you, Mr.
    Milz.
14
15
            Thank you, Mr. Chairman.
            VICE CHAIRMAN CASORIO: Thank you,
16
17
    Representative Pashinski.
            We have also been joined by Representative
18
19
    Cox, who is with us.
20
            Representative Waters with a question.
21
            REPRESENTATIVE WATERS: Thank you, Mr.
22
    Chairman, and thank you, Ms. Schwartz and Michael ---
23
            MR. MILZ: Milz.
24
            REPRESENTATIVE WATERS: Milz. Thank you.
25
            The question I have is, I am sure, and I am
```

```
1
    looking at this here saying that you are with the
2
    National Association of Catholic School Teachers.
                                                         So
    on the national level, are there any other
3
    archdioceses that are unionized?
4
            MS. SCHWARTZ: We have about 23 locals in
 5
    our national from Saint Louis east through Ohio,
6
7
    Pennsylvania, New Jersey, Massachusetts, Connecticut.
            MR. MILZ: New York.
8
            MS. SCHWARTZ:
                           And New York.
9
10
            REPRESENTATIVE WATERS: And they are
    unionized with a collective bargaining agreement.
11
12
    Are the employees there giving you more positive
    feedback than elsewhere?
13
            MS. SCHWARTZ: Well, more positive feedback
14
    in what way, Representative?
15
16
            REPRESENTATIVE WATERS: In terms of ---
17
            MS. SCHWARTZ: Are they happier in their
    work?
           Yes.
18
19
            REPRESENTATIVE WATERS: Do they feel better
20
    about their employment?
21
            MS. SCHWARTZ: Yes; they do.
22
            We do have a very strange thing happening in
23
    the Archdiocese of Saint Louis where the high school
24
    teachers have been organized, as in Philadelphia, for
25
    30 years, and the elementary teachers tried as best
```

they could to organize and they were told by their archbishop that neither he nor any of the parishes would ever recognize a representative to bargain for the elementary teachers.

REPRESENTATIVE WATERS: Okay.

MS. SCHWARTZ: So again, our problem as

Catholic school teachers is that we are basically at
the mercy of the bishop of the diocese, as Mr. Milz
told you. He is basically at the mercy of his
bishop.

MR. MILZ: If I might add, there are only three States where Catholic school teachers are covered by law, those being New York, Minnesota, and New Jersey.

In Minnesota and New York, there are laws comparable to the law that we hope the General Assembly will adopt.

In New Jersey, teachers are covered because there is a statement in the preamble of the New Jersey State Constitution that says that all workers -- and they do not differentiate between religiously-employed workers, just all workers -- have a constitutional right to organize and bargain.

So in those three States, when teachers want to organize, they have the protection of law.

In other States, when teachers approach us and say, can I be fired if I go down this road? We have to say to them, absolutely, because they have no rights otherwise.

REPRESENTATIVE WATERS: Well, I am always under the impression that a happy employee is a more productive employee.

Have you had a chance to poll the teachers in the area of Philadelphia and wherever else you are trying to organize to find out -- and I know that this is a delicate issue for them, because we do not want to put anybody's employment at risk -- but keeping everyone, you know, anonymous, have you been able to get any feedback as to their support for this?

MR. MILZ: I can answer that for my diocese.

When the reorganization of the schools took place in the diocese and we were told that we could approach the diocese to gain recognition from these new units, we had collected signed authorization cards.

We have signed authorization cards from 80 percent of the teachers in the diocese.

REPRESENTATIVE WATERS: 80 percent?

MR. MILZ: 80 percent.

```
1
            REPRESENTATIVE WATERS:
2
            Thank you, Mr. Chairman.
            VICE CHAIRMAN CASORIO: Thank you,
3
4
    Representative Waters.
            Representative Boyd with a question.
 5
            REPRESENTATIVE BOYD: Thank you, Mr.
6
7
    Chairman.
            Actually, you answered one of my questions.
8
    So 47 other States currently do not have the right to
9
10
    collectively bargain, correct?
11
            MR. MILZ: Teachers in religious schools.
    That is correct.
12
13
            REPRESENTATIVE BOYD: And Ms. Schwartz, too,
    your point about, back to what Representative
14
    Metcalfe made earlier, the key issue is if the union
15
    or if the members of the organization vote to
16
    unionize 51 to 49, all 100 percent are assessed dues,
17
    correct?
18
                           No.
19
            MS. SCHWARTZ:
20
            REPRESENTATIVE BOYD: Oh, represented.
21
            MS. SCHWARTZ: They are represented by the
22
    contract. They are covered as the bargaining unit
23
    under the contract. But representation and
24
    membership are two totally different things. They
25
    can join or not join the union.
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```
REPRESENTATIVE BOYD: But will they be
1
2
    assessed union dues?
3
            MS. SCHWARTZ: No, not unless they are
    members of the union.
4
            MR. MILZ: Nor in my diocese either.
5
            MS SCHWARTZ:
                          No.
6
7
            MR. MILZ: When we organized.
            REPRESENTATIVE BOYD: Mr. Chairman, I would
8
    like to make sure I get clarification on that,
9
    because I was under the impression that in
10
11
    Pennsylvania, if you are represented by a union as a
    closed shop, that you are assessed dues.
12
            MS. SCHWARTZ:
13
                           No.
14
            MR. MILZ: May I respond?
15
            We are not covered by the labor laws, so
    again---
16
            REPRESENTATIVE BOYD: But if this would
17
    become law, then you would be, and those 49 percent
18
    that voted not to be unionized would then be assessed
19
2.0
    dues.
21
            MR. MILZ: They would have to be negotiated
22
    into a contract.
            MS. SCHWARTZ: Right.
23
24
            Anytime we have had even an agency-fee
25
    stipulation in a contract, it has been negotiated and
```

1 been agreed to by both parties. 2 REPRESENTATIVE BOYD: I mean, maybe staff could clarify that for us, Jim? I mean, I am not 3 4 trying to argue with you. What Representative Metcalfe was going after was Pennsylvania is not a 5 right-to-work State, which means under other 6 7 circumstances, those dues are assessed. Maybe it will be something different here that I don't 8 understand, but I think it is worth getting 9 clarification on. 10 11 MS. SCHWARTZ: And I was not aware you could assess people dues unless, first of all, they signed 12 13 an authorization; and secondly, that it was part of your collective bargaining agreement. 14 15 REPRESENTATIVE BOYD: Well, as an example, 16 I know I have some personal friends who are public school teachers who would probably choose not to join 17 the union. However, they still are assessed the 18 19 dues. 20 Now, they enjoy the benefits of those 21 negotiated contracts, as well you made that point ---22 MS. SCHWARTZ: Absolutely. 23 REPRESENTATIVE BOYD: ---but they are

25 MR. MILZ: They are assessed a service fee.

assessed the union dues.

24

```
1
    They are assessed a service fee, not dues.
2
            REPRESENTATIVE BOYD: If it is the same
3
    as---
 4
            MR. MILZ: It is not the same as dues.
                                                     Tt.
    is of a lesser amount.
5
            VICE CHAIRMAN CASORIO: Yes, Representative
6
7
    Boyd, that is what we have been told, and I am sure,
    staff just informed me, the fair-share fee. We are
8
    getting those, as Representative Pashinski pointed
9
10
    out, and correct me if I am wrong, that would pay for
11
    the cost of bargaining, but they would be---
12
            MS. SCHWARTZ: And for covering, you know,
13
    any type of grievance.
            VICE CHAIRMAN CASORIO: Right, but they
14
15
    would not have to pay dues.
16
            MS. SCHWARTZ:
            VICE CHAIRMAN CASORIO: Correct. And there
17
18
    are now religious exemptions, an exemption for
19
    religious employees, as staff tells me, so you are
2.0
    correct.
21
            REPRESENTATIVE BOYD: All right.
22
            VICE CHAIRMAN CASORIO: Representative Boyd.
23
            REPRESENTATIVE BOYD: Okay.
                                          Thank you,
24
    Mr. Chairman.
25
            And--- I think that is all for now.
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```
1
            VICE CHAIRMAN CASORIO: Thank you,
2
    Representative Boyd.
3
            Representative Gergely.
 4
            REPRESENTATIVE GERGELY: Thank you,
    Mr. Chairman.
5
            You mentioned the three States that have
6
7
    already recognized their labor relations, so this is
8
    a State's issue, correct?
            MR. MILZ: It is.
            REPRESENTATIVE GERGELY: Has it been
10
11
    challenged in the Supreme Court?
12
            MR. MILZ: No.
13
            REPRESENTATIVE GERGELY: By those three
    States and those dioceses from those States?
14
15
            MR. MILZ: It has been challenged in their
    State Supreme Courts, yes, and you will hear from a
16
    later testifier about the outcome. He will give you
17
    more detail. But yes, they have been challenged in
18
19
    their State Supreme Courts.
2.0
            REPRESENTATIVE GERGELY: And have been found
21
    to be?
22
            MR. MILZ: They are okay; they have been
23
    found to be ---
24
            MS. SCHWARTZ: Constitutional.
            MR. MILZ: Constitutional.
25
```

```
1
            REPRESENTATIVE GERGELY: Has it been taken
2
    to the Supreme Court?
3
            MR. MILZ: In those States. Not the United
4
    States.
            REPRESENTATIVE GERGELY: Not the United
5
6
    States Supreme Court.
7
            MR. MILZ: No; they have not.
            REPRESENTATIVE GERGELY: So it has not moved
8
    forward?
9
            MR. MILZ: No; it has not.
10
11
            REPRESENTATIVE GERGELY: So we could then do
    this; it would remain a State's rights issue.
12
13
            MR. MILZ: Correct.
            REPRESENTATIVE GERGELY: Because I think in
14
    the next testifier it is going to refer to the
15
    Supreme Court quite often---
16
17
            MR. MILZ: Yes.
            REPRESENTATIVE GERGELY: ---in recognition
18
19
    and specific States, including Pennsylvania. And one
20
    of the things that I found most disturbing was the
    Cardinal Clause, that you could just be removed for
21
22
    any given -- anything that anybody might want, a
23
    priest or a bishop. Is that correct?
24
            MS. SCHWARTZ: No. The Cardinal's Clause or
25
    the Bishop's Clause, the Faith and Morals Clause, is
```

```
1
    something that, again, is in the collective
2
    bargaining agreement. And we know as Catholic
    teachers that we need to have a lifestyle that
3
    mirrors the teachings of the church. We have never,
4
    never had a problem with that.
5
6
            Our problem is when our employers try to
7
    hide behind religion and do something where they
    would terminate somebody and say it is a religious
8
    reason and it is not.
            REPRESENTATIVE GERGELY: That is where I was
10
11
    going with that.
12
            MS. SCHWARTZ:
                           Yes.
13
            REPRESENTATIVE GERGELY: So there is no
    defense to that ---
14
15
            MS. SCHWARTZ: The Cardinal's Clause itself,
16
    we know that going in---
            REPRESENTATIVE GERGELY: You would accept
17
    that?
18
            MS. SCHWARTZ: There is not a Catholic
19
20
    teacher's contract that does not have the Faith
21
    and Morals Clause in there, and that is not the
22
    problem.
23
            REPRESENTATIVE GERGELY: As long as it is
24
    being used for the appropriate purposes.
25
            MS. SCHWARTZ: Absolutely.
```

```
1
            REPRESENTATIVE GERGELY: That is where I was
2
    coming from.
3
            Okay. Thank you very much.
            MS. SCHWARTZ: Thank you.
 4
            VICE CHAIRMAN CASORIO: Thank you,
 5
6
    Representative Gergely.
7
            We have also been joined by Representative
    Mantz.
8
            Representative Shimkus with a question.
10
            REPRESENTATIVE SHIMKUS:
                                      Thank you,
11
    Mr. Chairman.
            I have a question. I think it is for Mike,
12
    but, you know, please, Rita, feel free to jump in.
13
            You did mention in your opening statement
14
    that you are the President of the National
15
    Association of Catholic School Teachers, a union with
16
    affiliated locals, including the Diocese of
17
    Scranton-Wilkes-Barre, and Mike, you represent.
18
                                                      So
    there is a union.
19
20
            MR. MILZ: There is a union. There had been
    a union that had bargained for teachers with the
21
22
    employer from, in one way or another, between 1978
23
    and 2007.
24
            When the schools were reorganized, the
    diocese made a unilateral decision that they would no
25
```

longer bargain with the union.

So the union as a group of teachers organized, ready to bargain, ready to get recognition, ready to prove we represent the majority exists, but we have no one to approach, no method to approach the employer to gain recognition for the union.

meetings that I have had with officials, and there are officials from the diocese here, I have said and I will continue to say that there is a part of me that is very uncomfortable as a government representative being involved in church affairs. But the reason that I cosigned on to Representative Pashinski's bill and the reason that I have so many questions is because I think, as several testifiers have said, it comes down to a matter of workers' rights.

Now, I have a very hard question that I have asked many times before. I do not know that it has been in the press, but it was kind of a shock to me in your testimony, Mike, to read that up to this moment, up until your testimony, I was still under the impression that you were terminated because of what the diocese said was a lack of seniority. But

```
1
    you now say that there is a diocesan school
2
    administrator, a whistleblower, who will say that you
    were fired for union activity.
3
            MR. MILZ: Yes.
 4
            REPRESENTATIVE SHIMKUS: Now, my question
 5
    is, in everything that we have seen, I have asked and
6
    I have asked and I have asked and I have asked, is
7
8
    this, in your opinion, an attempt to break the union
    that began back in 2006 or earlier?
9
            MR. MILZ: Sure.
10
                              Yes.
11
            REPRESENTATIVE SHIMKUS: Because in 2006, we
12
    took the authority away from local pastors and
13
    created the regional councils. Then we changed some
    rules that affected your seniority. Then you were
14
    gone, and then the union was not recognized.
15
16
    kept asking the question, is it union breaking?
    it union busting.
17
            MR. MILZ: Sure it is. Absolutely.
18
19
            REPRESENTATIVE SHIMKUS: And you are
20
    absolutely convinced of that?
21
            MR. MILZ: Absolutely convinced.
22
            MS. SCHWARTZ:
                           Yes.
23
            REPRESENTATIVE SHIMKUS:
                                     Thank you,
24
    Mr. Chairman.
25
            VICE CHAIRMAN CASORIO:
                                     Thank you,
```

1 Representative Shimkus. 2 Chairman Staback with a question. REPRESENTATIVE STABACK: 3 Thank you, Mr. Chairman. 4 I take this opportunity and say I appreciate 5 the courtesies you have extended to me, as a 6 7 nonmember of the union, to be an active part of 8 today's hearing. Mr. Milz, on page 3 of your testimony, you 10 talk about your First Amendment rights being 11 infringed upon. Now, I am not certain whether you 12 are talking about those rights in the Scranton Diocese or across the Commonwealth. 13 MR. MILZ: Historically, the right to 14 unionize is based on the First Amendment right to 15 freedom of assembly/association. It is mentioned in 16 the first section of the National Labor Relations 17 That is where the right to organize stems from. 18 Act. That is the decision the lawmakers came to in the 19 20 1930s, and that has been the basis that has allowed 21 workers to organize ever since. That is that right, 22 the right to freedom of assembly. 23 REPRESENTATIVE STABACK: Okay. So 24 specifically you are saying these rights were denied 25 you by the Diocese of Scranton.

MR. MILZ: Exactly. If every other worker has a right to freedom of assembly by organizing and choosing those that they wish to have represent them in collective bargaining and were denied that right, then we are being denied the right to freedom of assembly.

REPRESENTATIVE STABACK: Okay. Can you be just a little bit more specific and give me and the committee examples of exactly how, when, and where in the Scranton Diocese your right to assemble was denied you and your right of freedom of speech was denied.

MR. MILZ: Sure.

We were told, as the diocesan school reorganization took place over the course of the year between 2006 and 2007, that following an existing school policy that provided a method to organize and to get recognition, that we would be allowed to do this.

So our right to freely assemble, to form an organization to represent us -- okay? -- was at one time honored by the diocese. Then in January, that right that we thought we possessed was unilaterally negated by the diocese, by our current bishop. He flat-out said he will not recognize any union to

represent the teachers.

So again, you do not have a right to assemble for the purpose of collective bargaining if the employer says, well, you can form your little group, but we will not recognize that group and will not deal with that group.

So to fully have that right to assemble -again, this is not my opinion; this is what the
lawmakers have said. You know, if you go back and
look at the history of the labor laws, that is the
purpose behind the labor laws, so you can fully, to
have a right of freedom of assembly, you have to have
a right to be able to form a group and have it
achieve the purpose for which the group was intended.

REPRESENTATIVE STABACK: Did you argue these points with the diocese at that point?

MR. MILZ: Well, we did only through the press. We have never been allowed to meet head to head with any diocesan official. We have asked repeatedly. We have asked to meet with the bishop. We have asked to meet with anybody that the bishop has appointed. He will not meet to discuss this. He made the decision and has made it clear publicly over and over that his decision is final; he will not reconsider.

```
1
            REPRESENTATIVE STABACK: Were there any
2
    repercussions as a result of going to the press with
3
    this?
            MS. SCHWARTZ: You were fired.
 4
            MR. MILZ: I was fired for my union activity
 5
6
    eventually.
7
            REPRESENTATIVE STABACK: Do you think that
    was the reason you were fired?
8
            MR. MILZ: I know for a fact it is.
            REPRESENTATIVE STABACK: Was that ever
10
11
    refuted by the diocese?
            MR. MILZ: Oh, they refuted it and they
12
    continue to refute it, and that is why, if there was
13
    a method to put people under oath to hear testimony
14
    to that effect, the truth would come out. But right
15
    now, there is no place for me to go.
16
17
            REPRESENTATIVE STABACK: Okay.
            MR. MILZ: The Pennsylvania Labor Relations
18
19
    Board turned down my case. There is no other court
20
    that I can approach to make a claim.
21
            REPRESENTATIVE STABACK: Okay. Thank you,
    Mr. Chairman.
22
23
            VICE CHAIRMAN CASORIO: Thank you,
24
    Chairman Staback.
25
            With a question, Representative DePasquale.
```

1 REPRESENTATIVE DePASQUALE: Thank you, 2 Mr. Chairman. I think the first question would go to Rita. 3 You described that it takes 20 years for the 4 elementary school teacher in Philadelphia to equal 5 6 the pay of the high school teacher in the parochial 7 schools. I just wanted to make sure I understand that that is what you stated. 8 MS. SCHWARTZ: That is what I stated. 10 REPRESENTATIVE DePASOUALE: And at least in 11 the public school system, now, there sometimes can be 12 varied rules depending on, you know, kindergarten, 13 high school, et cetera, but the contract is school district-wide. 14 15 MS. SCHWARTZ: Correct. 16 REPRESENTATIVE DePASQUALE: Was it designed, I mean, is there basically a -- I know you talked 17 about there is an individual contract and an 18 19 invitation to come back each year, but how is it that 20 the high school teachers have received that level of 21 pay higher than the elementary? 22 MS. SCHWARTZ: Because since 1968, the high 23 school teachers had been unionized and have been 24 negotiating collective bargaining agreements. The 25 elementary teachers have no union, have no

```
1
    representation, have only the contract that, if they
2
    have something written at all that they sign, is
    presented to them by the employer who has made up the
3
 4
    contract.
            REPRESENTATIVE DePASQUALE: Following up on
 5
6
    that point, when the high school organized, why did
7
    the elementary not organize at the same time?
8
    they choose not to, or was there a campaign that
    succeeded at one level and didn't succeed at another
9
    level?
10
11
            MS. SCHWARTZ: When the high school teachers
12
    first unionized, we met with the elementary teachers
13
    and it was decided that the high school teachers
    would go first and kind of get a foothold, and then
14
    we would work with the elementary teachers and bring
15
    them in, because ---
16
17
            REPRESENTATIVE DePASQUALE: But that was
    1968.
18
19
            MS. SCHWARTZ: That was 196--- Well, it was
20
    really 1967 when we started that, and there were, at
21
    that time, 32 Catholic high schools and there were
22
    over 300 elementary schools.
23
            REPRESENTATIVE DePASQUALE: Right; right.
24
            MS. SCHWARTZ: So it was a logistics
25
    question, too.
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REPRESENTATIVE DePASQUALE: Has any effort developed since '67 to begin to organize the elementary schools?

2.0

MS. SCHWARTZ: Oh, please, I cry very easily. Yes. There have been, over the last 30 years, repeated attempts to organize and to work with the elementary teachers. We have been to the Pennsylvania Labor Relations Board, to the National Labor Relations Board---

REPRESENTATIVE DePASQUALE: Let me stop you there.

So many teachers -- it is not as if the teachers chose not to go down that path.

MS. SCHWARTZ: Oh, no; they definitely did.

And we even had a group of teachers from a parish in South Philadelphia who were so adamant about wanting their own contract that basically they lost their jobs. The entire school was replaced because these teachers would not sign the unilateral document presented to them by their pastor.

REPRESENTATIVE Depasquale: Has there ever been an effort -- and if this is speculative, then you can choose not to answer, and that is fine -- to try to get the high school to go back on organizing, to get the teachers to change their minds?

1 MS. SCHWARTZ: Has anybody ever tried to do 2 that? REPRESENTATIVE DePASQUALE: Has there been 3 an effort from the diocese to do that? 4 MS. SCHWARTZ: No, never. 5 REPRESENTATIVE DePASQUALE: So they have 6 7 accepted that the high school union have just negotiated in good faith from when they have 8 organized. 9 10 MS. SCHWARTZ: Absolutely. And what they 11 did was, though, the parishes, in order to keep the 12 elementary teachers from organizing, made them, you 13 know, as a precondition, sign this Statement of Principles and make us sign this Statement of 14 Principles that said we had to sign away their right 15 to due process before we could even talk about 16 unionization. Well, would you vote for my union if I 17 18 signed away your right to due process? I don't think 19 so. 20 REPRESENTATIVE DePASQUALE: So at the end of 21 the day, there is a higher pay scale in the high school and a close to 30-, well, now close to a 22 41-year organized effort, and the elementary 23 24 basically have been blocked. 25 MS. SCHWARTZ: Yes.

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1
            REPRESENTATIVE DePASQUALE: What type of
2
    campaign would you describe -- and this may go now to
    either one of you -- when teachers look to organize
3
 4
    in any diocese, whether it be Philadelphia or beyond,
    what type of campaign, does it go by diocese by
5
6
    diocese on whether there is an organized campaign to
7
    try to stop it or because some, you know, bishops may
8
    be okay with it and some may not? Is it a
    diocese-by-diocese situation?
9
10
            MS. SCHWARTZ: It is always a
11
    diocese-by-diocese, because the bishop basically, it
12
    is like your own kingdom.
13
            REPRESENTATIVE DePASQUALE: Right.
            MS. SCHWARTZ:
14
                           Yes.
15
            REPRESENTATIVE DePASQUALE: But, I mean, in
    some instances, it has gone rather smoothly though.
16
            MS. SCHWARTZ:
17
                           Yes.
            REPRESENTATIVE DePASQUALE:
18
                                        From an
19
    educational standpoint, has there ever been an
20
    analysis done on the educational outcomes of schools
21
    that are organized versus not organized?
22
            I mean, have we seen any appreciable -- now,
23
    I know it is tough comparing like what you described
24
    in Philadelphia where you have an elementary and a
25
    high school, so we are not dealing with the same
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1
    exact student body, but has there ever been an
2
    analysis to determine or at least give a snapshot of
    whether we see any difference in educational
3
 4
    outcomes?
            MS. SCHWARTZ: I do not know that anyone has
    ever done that. I do know that a former
6
7
    superintendent of schools in Philadelphia, who later
    went on to become Archbishop of New Orleans, was
8
    very, very profuse in his saying that the union
9
    made the schools better. That was Archbishop
10
11
    Francis Schulte.
12
            REPRESENTATIVE DePASQUALE: And yet he is
13
    someone who, at one point, would have at least been
    on the other side of that, at least from a management
14
    standpoint.
15
                           He was on the other side of
16
            MS. SCHWARTZ:
17
    the table negotiating with me, yes.
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REPRESENTATIVE Depasquale: The teachers that teach at the high school in Philadelphia, would they at some level come before us or at least write letters that say that they believe that they are able to perform better as teachers because they are organized?

MS. SCHWARTZ: I am sure they would,

25 yes.

18

19

20

21

22

23

24

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1
            REPRESENTATIVE DePASOUALE: And I understand
2
    that they would likely be in a position where they
    couldn't, but you would feel comfortable stating in
3
4
    this position that the teachers in the elementary
    school feel that they are not in a strong position
5
6
    because of their lack of ability to organize.
    that correct?
7
8
            MS. SCHWARTZ:
                           Representative, I get calls
    so often from elementary teachers, and they won't
9
10
    even tell me their names.
                               They are so fearful
    that something is going to happen. Maybe it is a
11
12
    half hour into the conversation that I finally find
13
    out who they are. And it is, to me, very distressing
    that, you know, we are supposed to be all about love,
14
    and I see an awful lot of fear.
15
16
            REPRESENTATIVE DePASQUALE: A final
17
    question.
            What is the turnover rate in the
18
19
    Philadelphia Elementary compared to the Philadelphia
20
    High School system?
21
            MS. SCHWARTZ: Well, with the job market
22
    right now, I'm not sure, but it has usually been
23
    25 percent a year.
24
            REPRESENTATIVE DePASQUALE: At the
25
    elementary.
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1
            MS. SCHWARTZ: Yes.
2
            REPRESENTATIVE DePASQUALE: What about the
3
    high school?
 4
            MS. SCHWARTZ: High school, well, again,
    with the high, very high salaries in the suburban
5
6
    elementary schools, we are seeing a number of our
7
    teachers -- we used to be able to have a pretty
8
    steady group, but now what we are seeing, especially
    the younger teachers, it is kind of just pass
9
10
    through.
11
            REPRESENTATIVE DePASQUALE: So, I mean, you
12
    would describe it as they sometimes can come in as
13
    sort of their training ground and then go on to the
    higher paid suburban schools in Philadelphia ---
14
15
            MS. SCHWARTZ:
                           Correct.
16
            REPRESENTATIVE DePASQUALE: ---afterwards
17
    as a way to get a higher pay and more secure
18
    employment.
19
            MS. SCHWARTZ: Right, which is not what we
20
    are looking for at all.
21
            REPRESENTATIVE DePASQUALE: Okay.
                                                Thank
22
    you.
23
            I have no more questions, Mr. Chairman.
24
            VICE CHAIRMAN CASORIO: Thank you,
25
    Representative DePasquale.
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1
            And as the last question for Ms. Schwartz
2
    and Mr. Milz and a follow-up to his first question,
3
    Chairman DiGirolamo.
 4
            REPRESENTATIVE DiGIROLAMO: Thank you,
    Mr. Chairman.
5
6
            Rita, again -- and I'm trying to get a grasp
    of this myself and learn -- would I be safe to
7
    assume, and just looking at the Archdiocese of
8
    Philadelphia, that a teacher who teaches biology with
9
    20 years' experience at St. Hubert's makes the same
10
    salary as a teacher who is teaching at Conwell-Egan
11
    with 20 years of experience?
12
13
            MS. SCHWARTZ: Yes.
            REPRESENTATIVE DiGIROLAMO: Would they make
14
    exactly---
15
            MS. SCHWARTZ: With the same educational
16
17
    background, yes.
            REPRESENTATIVE DiGIROLAMO: With the same
18
    credentials?
19
20
            MS. SCHWARTZ: It is one salary negotiated
    for the 20 high schools.
21
            REPRESENTATIVE DiGIROLAMO: But it is
22
23
    entirely different within the elementary school
24
    system. Is it possible that a third-grade teacher
    teaching at Queen of the Universe can make
25
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significantly more or less than a third-grade teacher
1
2
    teaching at St. Rita's?
            MS. SCHWARTZ: Generally not,
 3
4
    Representative, because there are archdiocesan
    guidelines---
5
6
            REPRESENTATIVE DiGIROLAMO: Okay.
7
            MS. SCHWARTZ: ---for the salary scale, and
    I would like to think that they would go above that.
8
    But I'm pretty sure that most parishes keep right to
9
10
    that.
11
            REPRESENTATIVE DiGIROLAMO: When you say
    there are guidelines, guidelines on the bottom of the
12
    scale---
13
            MS. SCHWARTZ: Well, there's a salary listed
14
    as a guideline for, like, if you were a 20th-year
15
16
    teacher, that would be probably what teachers would
17
    be paid. I doubt that they would get a much higher
    salary than that.
18
            REPRESENTATIVE DiGIROLAMO: Okay.
19
20
            Thank you, Mr. Chairman.
21
            VICE CHAIRMAN CASORIO: Thank you,
22
    Mr. Chairman.
23
            Ms. Schwartz, Mr. Milz, thank you for your
24
    testimony today.
25
            MS. SCHWARTZ: Thank you.
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1
            MR. MILZ: Thank you.
2
            VICE CHAIRMAN CASORIO: Our next testifiers
3
    will be Dr. Robert J. O'Hara, Jr., Executive
4
    Director, Pennsylvania Catholic Conference,
5
    and Philip J. Murren, Esq., Ball, Murren &
6
    Connell.
7
             I think, Dr. O'Hara, once you are settled
8
    in, we are ready to begin with you.
            DR. O'HARA: Thank you, Mr. Vice Chairman.
9
10
            I have nine pages of testimony, and I will
    not be reading them.
11
12
            VICE CHAIRMAN CASORIO: Very good. Thank
13
    you.
            DR. O'HARA: I will, however, say a few
14
    words about some of what is in there.
15
            Mr. Chairman, members of the Pennsylvania
16
    House Labor Relations Committee, Representative
17
    Pashinski and Representative Staback and other
18
19
    members that are here, my name is Robert J. O'Hara,
20
    Jr. I am Executive Director of the Pennsylvania
    Catholic Conference.
21
22
            The Pennsylvania Catholic Conference is the
23
    public affairs agency that speaks officially for the
24
    Catholic Dioceses of Pennsylvania on issues of public
25
    policy in this Commonwealth.
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With me is Philip J. Murren of the law firm of Ball, Murren & Connell. Mr. Murren has served as legal counsel to the Pennsylvania Catholic Conference since 1977.

He has been directly involved in each litigation in the State and Federal courts in this Commonwealth since 1976 that has related to the constitutionality of the exercise of jurisdiction over Catholic schools by governmental labor relations agencies.

Let me say that up until now, you have heard a lot about teachers' rights, and I think that they are very important, and I represent the Catholic Church in Pennsylvania. The Catholic Church recognizes teachers' rights and people's rights and certainly does not set out in any way to harm employees that work for the Catholic Church in Pennsylvania.

I think you also have to look at this issue from the church's point of view. The Catholic Church has established its schools as the principle means of transmitting the Catholic faith to new generations of Catholics.

Our schools are different from our charities, are different from our hospitals. We do

things in our charities and in our hospitals because we want to do good, because we want to help the poor and the vulnerable.

In our schools, we evangelize. We try to teach the gospel. We are spreading the faith in our schools.

The whole life of a Catholic school should be directed to religious ends. This, of course, is most dramatically reflected in the teachers who integrate the gospel into their private and professional lives.

They are the lifeblood of the teaching ministry. In effect, a person who chooses to work in a Catholic school chooses to be a minister of the gospel.

Civil courts have repeatedly recognized that Catholic and other religious schools, unlike public or nonsectarian schools, exist for a religious purpose to which everything in the life and the operation of the school is subordinate.

The Pennsylvania General Assembly gave the Pennsylvania Labor Relations Board the legal authority to compel nonprofit employees in public school districts to bargain with unions in 1970.

Now, in 1970, there were a lot of lay teachers in Catholic schools. As a matter of fact, I hesitate to say it, but I think that certainly at that point, we were certainly pushing 50 percent. However, the Pennsylvania General Assembly declined to include lay teachers in Catholic schools in their law.

2.0

The Pennsylvania Labor Relations Board customarily oversees collective bargaining and employee discipline between employers and employees concerning all of the terms and conditions of employment. However, in religious schools, many of those terms and conditions of employment are religiously sensitive.

In a Catholic school, the terms and conditions of employment relate not only to what doctrine is taught but also how it is taught, by whom it is taught, and how the truth of those teachings are demonstrated by the example of the teachers themselves.

Although our dioceses are not required by law to have unions, most of them do. But even in those ones that do, there is no negotiating over those terms and conditions of employment that impact upon the religious integrity or Catholic identity of

the school or the authority of the religious officials to interpret and apply church laws to determine the best way to accomplish the school's religious mission.

To give you an example, all of Pennsylvania dioceses include a Cardinal's Clause, and these are included in their lay teachers' contracts. Under such clauses, each diocese reserves the right to immediately dismiss a teacher for conduct that is incompatible with the role of the teacher as a witness to the gospel of Jesus Christ.

You can also be dismissed for words or conduct that result in the giving of scandal to the school's faith community or that constitute a public rejection of the doctrines, teachings, religious principles, or laws of the Catholic Church.

These clauses cannot be bargained over since they are a key means of ensuring the fidelity of Catholic teachings, nor should they be set aside by a government agency that believes that they are a pretext for some illicit motive.

The Catholic Church is governed by its code of canon law and by statutes that are adopted by the individual diocese. These laws have been developed and refined in the course of 2,000 years. Thus, the

church has objected to the presence of governmental agencies acting as a referee over relationships within the religious-faith community, such as a Catholic school.

For decades, teachers' unions have sought to invoke the jurisdiction of the National Labor Relations Board and the Pennsylvania Labor Relations Board over collective bargaining matters in Catholic schools in Pennsylvania.

In addition to having been denied by the Pennsylvania General Assembly, as seen in the 1970 Public Employe Relations Act, thus far, each attempt in Pennsylvania has also been rebuffed by the courts.

In 1977, a Federal district court issued an injunction preventing the National Labor Relations

Board from certifying the union to represent teachers in the elementary schools in the Archdiocese of Philadelphia.

Similarly, in 1978, another Federal district court reached the same conclusion on a claim by the National Labor Relations Board on a petition filed by the teachers' union at Bishop Hoban High School in the Diocese of Scranton.

Ultimately, the Supreme Court of the United States definitively ruled that the National Labor

Relations Board lacked jurisdiction over labor relations between lay teachers and Catholic schools.

After being turned away from the Federal labor relations jurisdiction, a teachers' union in the Archdiocese of Philadelphia sought the Pennsylvania Labor Relations Board's jurisdiction.

That attempt was turned away by the Supreme Court of Pennsylvania, holding that the Pennsylvania's 1970 Public Employe Relations Act did not apply to Catholic schools.

At this point, I would like to turn it over to Mr. Murren for a few minutes so that he can highlight the impact that House Bill 2626 would have on all our religious schools in Pennsylvania.

MR. MURREN: Thank you, Mr. Chairman.

First let me say that we do have representatives of the Diocese of Scranton here today to testify in a later panel, and they will address specifically what Mr. Milz had asserted as his treatment, the nature of his treatment and the nature of the treatment of the union that he represents in the Diocese of Scranton.

What I am going to address right now is the constitutional issues with respect to the assertion of governmental jurisdiction over labor relations in

Catholic schools.

You have a law, the Pennsylvania Labor
Relations Act, that mandates certain things of
employers and gives certain protections to workers,
but the referee in every case is going to be a
governmental agency.

There are terms and conditions of employment within Catholic schools that are, as Dr. O'Hara, said, religiously sensitive. They are religiously sensitive because they originate in the doctrines, teachings, values, laws, customs, and traditions of the Catholic Church that have been developed over 2,000 years.

If you subject Catholic schools to the jurisdiction of the PLRB, those schools, the Catholic schools, will be compelled to bargain with teachers' unions over every term and condition of their employment.

There is a limited exclusion for religious doctrine and organizational structure, but even that is within the determination of the Labor Relations Board as to what constitutes religious doctrine or organizational structure, that neither have very limited exclusions. And in fact they are illusory, because the bill would allow the PLRB to set aside

religious doctrine or church structure so long as the PLRB in its own discretion finds that the doctrine or church principle is a pretext.

So even under House Bill 2626 with its limited exclusions, the PLRB could still examine whether a church's espousal of religious doctrine -- as Ms. Schwartz said, hiding behind religion -- is a pretext for an action that is challenged as an unfair labor practice.

The PLRB could also set aside religious disciplinary decisions based on what would be church laws, policies, or practices as opposed to church doctrine that illustrates that the doctrine exclusion is much too narrow.

The PLRB could also examine whether the asserted religious grounds for an employment action is a pretext for an unfair labor practice.

And because of the exclusion of this law to the review that the General Assembly adopted under the Religious Freedom Protection Act, the PLRB would be free to substantially burden the religious liberties of any religious employer without having to establish a compelling State interest in doing so.

Now, these exclusions are much too narrow to protect the full range of religiously-sensitive

matters within a Catholic school. The pretext inquiry itself is an outright invitation for the State to second-guess religious authorities on religious issues and to substitute its judgment for that of the church authorities.

2.0

House Bill 2626 would allow the PLRB to override religious doctrine when, in the judgment of the PLRB, religious doctrine was utilized as a pretext for a refusal to bargain or for some other form of unfair labor practice.

The pretext inquiry would require the PLRB to choose whether to believe church officials about doctoral matters or not. It would invite dissenting teachers and their representatives to question the good faith, integrity, and authority of those church officials.

Moreover, it will entangle a governmental agency in disputes over whether a diocese's view of doctrine is authoritative or is in error.

Now, all of these effects were identified by the courts in the *Catholic Bishop of Chicago* cases, both in the Seventh Circuit and in the U.S. Supreme Court, and in the two Federal cases that were brought at the insistence of labor unions in the Commonwealth of Pennsylvania.

They were identified and warned against by these courts on constitutional grounds. Those warnings are very clear. They have not changed, and they are not eliminated by the exclusions in House Bill 2626.

If House Bill 2626 is adopted, then the General Assembly has provoked a church-State confrontation of constitutional proportions and it will be litigated, and that litigation is wasteful and unnecessary if you would but read what the Supreme Court warned against in the Catholic Bishop of Chicago case in 1979.

Thank you.

14 VICE CHAIRMAN CASORIO: Thank you,

15 Mr. Murren.

And just let me remind the members, as I have been reminded by staff, that we are some four panels behind now, about an hour and 15 minutes beyond our schedule.

So if the members would please keep their questions brief. If there are any lengthy questions, we would certainly entertain them in writing and do a follow-up.

Representative Gabig for questions for Dr. O'Hara and Attorney Murren.

1 REPRESENTATIVE GABIG: Thank you,
2 Mr. Chairman.

Thank you for serving as Acting Chairman today, and thank you for permitting the prime sponsor and others to sit on and ask questions on our panel.

I think that is fair, and I think it has been a custom of our institution, although I have served on committees where it was denied the right. So I do appreciate your fairness.

In that -- although I notice they both are

Democrats and so are you all -- the question I have

has to do with finally what I think we are getting

to, not whether you are prounion or antiunion or this

or that. You know, you can go down that road

forever, and we can be here many, many panels beyond

what we have been.

I would like to take a look at this act. It was handed to me by my Chairman, and it just seems very, very disturbing to me. I do not think it is accomplishing anything of what we heard was the intent of it, and I think it is extremely dangerous.

I look at section (d) on page 5: "This section shall apply notwithstanding the provisions of the act...known as the 'Religious Freedom Protection Act.'" It is a direct attack on our State's

Religious Freedom Protection Act. That is what this proposed bill is. It is restricting the religious freedoms and liberty of every citizen in the Commonwealth of Pennsylvania. That is what they are trying to do here under a pretext of some other motive, in my humble opinion.

When I look up here and I see the proposed bill under Section 2, Section 10.2, "Disputes Involving Religious Employers," "In disputes involving a religious employer," this proposed bill says, "the board" -- meaning the Labor Relations Board, I assume -- "may neither define nor interpret religious doctrine." But, and here is the big "but" monkey, "The board may inquire into whether the espoused" -- whatever that is -- "doctrine is a pretext for the action of the employer."

And then when you go to (b), "Where the evidentiary record before the board shows that a religious employer made an employment decision based on religious grounds" -- now, I don't know what "evidentiary record" means; somebody comes up and says hearsay and everything else that we have heard in here -- "on religious grounds...." So the board is going to be sitting there deciding, is this religious or is this not religious?

For example, say a churchman that has a school, a bishop, a Catholic bishop -- in my area, I have a lot of Protestant schools, Christian schools -- say they say we have to reduce the number of schools, say they have to reduce salaries, because otherwise, we would have to close a number of schools and people will be denied religious education, and in order to do that, some people are going to have to suffer for the greater good, the common good. make that decision. Is that a religious ground? can the board then say, no, you can't do that? That is what is wrong with this bill, and I just ask the panel if they agree with me or not. DR. O'HARA: That is a long question. REPRESENTATIVE GABIG: You can give me a short answer. DR. O'HARA: Well, then maybe I'll turn it over to our lawyer, who can speak very quickly. MR. MURREN: There are certain things that I think I would definitely agree with in your question, Representative Gabig. I think that the specific exclusion or exemption from the application of the standard established in the Religious Freedom Protection Act is actually a tacit acknowledgment that this bill

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will burden the religious liberties of church employers.

And I think it is clear from the evidentiary record made in all of the cases that went before here that the courts believed that there would be substantial burdens on religious liberties if government agencies were to become the referees of employment relations within Catholic schools.

Catholic teaching ministries are not like secular employers. They get their life from their religious ministry, from religious mission and purpose, and you take that back theologically all the way to divine revelation, and that is a serious set of circumstances, a serious set of obligations, for the people who establish and maintain Catholic schools.

Remember also that there is not an unlimited well of resources that churches, especially individual parishes, have to establish and maintain these schools. They struggle. They perform heroic attempts to try to keep these schools open for the greater good of the community as a whole.

They do what they can with what they have.

They do not have unlimited access. They do not have

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1
    the taxing power. They cannot be judged by the same
2
    standards that public schools may be.
            REPRESENTATIVE GABIG:
 3
                                    Thank you,
    Mr. Chairman.
4
            VICE CHAIRMAN CASORIO: Thank you,
5
6
    Representative Gabig.
7
            Representative Gergely.
8
            REPRESENTATIVE GERGELY: Just a quick
    follow-up. Thank you, Mr. Chairman.
9
10
            You had stated that you would believe you
11
    would challenge this to the Supreme Court. Is that
    correct, sir?
12
13
            MR. MURREN: If this bill were adopted, I am
    sure that the Catholic Dioceses in Pennsylvania would
14
    not rest until it was tested all the way.
15
16
            REPRESENTATIVE GERGELY: All the way.
            And in the three States that this is already
17
    recognized, I suppose there's an incredible
18
19
    stranglehold now, the way that you are already
20
    asserting?
21
            MR. MURREN:
                          In New Jersey, we tried to --
22
    in preparation for this hearing, we spoke with
23
    diocesan attorneys from the various States that were
24
    involved. There are still confrontations and
    conflicts that occur in those States.
25
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New Jersey is a different circumstance altogether, because it is not a Labor Relations Board operating under a Labor Relations Act. It is a court-administered type of circumstance, and they were talking in that case about bargaining over secular wages and compensation and things of that nature. House Bill 2626 does not exclude that at all.

We were told that in the State of Minnesota, at least, by the counsel for the Archdiocese of Minneapolis-Saint Paul that there is only one union in one school in that State. So their experience there, they find, is relatively limited, and they cannot really project on a greater level than that.

REPRESENTATIVE GERGELY: And in New York?

MR. MURREN: New York, we didn't really get much feedback on that level, but even in New York in the decision that was issued there, the court said that inquiry into pretext is out; it is out of bounds.

REPRESENTATIVE GERGELY: Okay.

I think for both interested parties, more follow-up from the States that already have adopted somewhat what we are looking at, including those

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advocates for this, should follow up with those
1
    respective States with some more information for us
2
3
    to review so we can further look at that.
 4
            MR. MURREN: Okay. I'd be happy to do so.
            REPRESENTATIVE GERGELY: Thank you very
5
6
    much. I appreciate it.
7
            VICE CHAIRMAN CASORIO: Thank you,
8
    Representative Gergely.
9
            Representative Pashinski with a
10
    question.
            REPRESENTATIVE PASHINSKI: Thank you, sir.
11
12
            Thank you for your testimony. Just a couple
13
    of quick things here.
            If by some chance a priest or nun falls and
14
15
    breaks a bone, what is the process after that? What
16
    happens?
            DR. O'HARA: Breaks a bone, did you say?
17
            REPRESENTATIVE PASHINSKI: Yeah; they need
18
    some medical assistance in that.
19
20
            DR. O'HARA: They would go to a doctor, and
    depending on whether or not they have the means to
21
22
    pay for it and take care of it themselves, they
23
    would.
           REPRESENTATIVE PASHINSKI: Who would pay for
24
25
    that?
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DR. O'HARA: Well, they could themselves.
1
2
    Depending if they are in a religious order and taken
    a vow of poverty, then very likely the religious
3
4
    order would pay for it.
            If they are a diocesan priest, they may have
 5
    their own means. There is nothing to prevent them
6
7
    from having their own means.
            Beyond that, they would have to turn to
8
    their bishop to help them; then he would have to pay.
9
10
            REPRESENTATIVE PASHINSKI: Okay.
                                               In any
11
    case---
12
            DR. O'HARA: And they would probably have
13
    insurance through their diocese, but I cannot speak
    specifically to every diocese.
14
            REPRESENTATIVE PASHINSKI: And how is that
15
16
    paid for?
17
            DR. O'HARA: That would very likely be paid
    for by the bishop and the diocese.
18
19
            REPRESENTATIVE PASHINSKI: And where does
20
    that money come from?
21
            DR. O'HARA: From collections and charity.
22
            REPRESENTATIVE PASHINSKI:
23
            If a layperson working for the diocese
24
    fell and broke their leg, what would their process
25
    be?
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            DR. O'HARA: Hopefully the diocese would
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    have insurance upon them also.
            REPRESENTATIVE PASHINSKI: The diocese would
3
    have the insurance.
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            DR. O'HARA: Hopefully. I mean, as
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6
    Mr. Murren has just said, depending on the particular
7
    parish, depending on their particular situation, they
    may or may not be able to afford certain levels of
8
    insurance and they may or may not be able to pay them
9
    to various standards.
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11
            REPRESENTATIVE PASHINSKI:
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            If their injury was such that they would be
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    unable to work, could they apply for workmen's
    compensation?
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            DR. O'HARA:
                         Yes.
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            REPRESENTATIVE PASHINSKI: Disability?
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            DR. O'HARA: Yes.
            REPRESENTATIVE PASHINSKI: They could do
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19
    that?
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            DR. O'HARA: I believe that just workers'
    compensation is -- I think every diocese other than
21
22
    the Diocese of Greensburg, which the Diocese of
23
    Greensburg has a system very akin to workers'
24
    compensation but it does not directly work with the
25
    workers' compensation program in this State, but all
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the other dioceses do. 1 2 REPRESENTATIVE PASHINSKI: If that priest or nun was disabled for any length of time, could they 3 4 apply for workmen's compensation? DR. O'HARA: I believe they are also 5 6 covered. 7 REPRESENTATIVE PASHINSKI: Disability? 8 DR. O'HARA: I believe they are also covered. We pay into that for them, too. 9 10 REPRESENTATIVE PASHINSKI: Okay. You know, in the process of trying to 11 12 put together a piece of legislation that is fair, 13 you know, this particular document can be altered. 14 When we talked about the doctrine and the 15 16 exclusion, you said it is too narrow. How would you 17 broaden that? Is it possible to broaden, in your mind? 18 19 MR. MURREN: I do not think that just by 20 broadening the exclusion you eliminate the threshold 21 problems, and the threshold problems begin with 22 certification, government certification, of a 23 collective bargaining agent. And that is a 24 collective bargaining agent of the employee's own 25 choosing.

And there is nothing in this law, this statute, that would require teachers in any particular school to vote for Ms. Schwartz's union. They could vote for another union. They could vote for a union that may hold views on moral issues that are antithetical to church teachings, and this legislation would force the diocese to accept that union.

2.0

getting at.

REPRESENTATIVE PASHINSKI: Okay.

In the process of doing business here in Harrisburg, and there are countless problems that come before us, and each one of us struggle with a way to try to correct them, would you agree that there is some justification here on the part of those that are striving for this equalization with respect to those that you employ, the teachers?

MR. MURREN: Would you like to answer that?

DR. O'HARA: I believe that we have

House Bill 2626 in front of us and we have certain

concerns with that. I am not sure what you are

Do I believe that certain things should be done? Is that what you are saying?

REPRESENTATIVE PASHINSKI: Well, what I am saying is, in order for us to try to develop a

1 balance and to do a little give and take, as the 2 prime sponsor of this legislation, I am willing to listen to both sides to see if we can refine it. 3 Okay. DR. O'HARA: REPRESENTATIVE PASHINSKI: Once again, this 5 6 came about because of a conflict that occurred within 7 the district, and that is why I asked the question, 8 you know, to what degree could we change the doctrine exclusion? Is there any room for that? Can this 9 10 particular piece of legislation be modified, which it 11 could be a working document that would benefit both 12 sides. That is what I am looking for. 13 DR. O'HARA: Well, I think we see a lot of problems with this document, because essentially the 14 legislation itself interjects the State as an arbiter 15 16 between a bishop and his minister, if you look at it 17 that way. 18 REPRESENTATIVE PASHINSKI: But we---19 DR. O'HARA: And as I started this 20 discussion out, you know, we have been looking at 21 this as though we have a combative relationship 22 between employees and employer. 23 REPRESENTATIVE PASHINSKI: Did you say 24 "combative"? 25 DR. O'HARA: Yes, and that seems to have

been the discussion up to this point.

You have heard complaints about the Catholic Church and how it treats its employees, and I would suggest that in this particular instance, the Catholic Church, its mission in education is that of ministers, in effect, ministers of the gospel. These are people who teach the faith.

The purpose of Catholic education is to evangelize and teach the gospel, and to interpose a referee between a bishop and those who teach the gospel is a very difficult thing for us to countenance. And therefore, just doing that is a problem with the bill.

The facts of a particular situation, you have heard one point of view at this point.

later on today, you will hear, I am sure, a different set of facts from the Diocese of Scranton. You are going to hear from constitutional lawyers from both sides of the aisle. But with regard to looking at how the church views its teaching mission, it is different than how it may view its mission in Catholic hospitals or Catholic charities.

We try to be doing good there in trying to help the poor and vulnerable, but when we teach, we

1 are trying to teach the gospel, and the person who 2 has to direct that has to be the Catholic bishop. REPRESENTATIVE PASHINSKI: Well, first of 3 all, I do not think this is combative. I think this 4 is informative. I think that it is an education for 5 all of us to absorb the information and make a very 6 7 sincere and heartfelt attempt to try to rectify it for the good of the teachings, because without a 8 solid and cooperative teaching staff, I would 9 10 strongly think that the result of the education would 11 be marred. 12 Thank you very much. 13 DR. O'HARA: Yes, and let me just say the choice of that word resulted from testimony that you 14 have heard up to now, which was at this point pretty 15 much complaining about conditions in Catholic schools 16 17 as though people are being treated poorly, et cetera. So I just wanted to identify exactly what 18 our mission is in Catholic schools and what we are 19 20 trying to do. 21 VICE CHAIRMAN CASORIO: Thank you, 22 Representative Pashinski. 23 Representative DePasquale.

REPRESENTATIVE DePASQUALE: Thank you,

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Mr. Chairman.

1 Thank you for your testimony. I know we are 2 under time constraints, so I will try to be as quick as possible. 3 4 There are already significant government regulations that already exist with private and 5 6 Catholic schools. I mean, for instance, the food, the cafeteria. 7 DR. O'HARA: Oh, absolutely. Health and 8 9 safety. 10 REPRESENTATIVE DePASQUALE: Yeah; you have to cook the hamburger. So from that point, there is, 11 12 at least starting from that point of view, the 13 possibility of having government regulation that does not infringe on religious freedom. Would you agree? 14 DR. O'HARA: On health and safety matters, 15 16 certainly we comply with all of them. 17 REPRESENTATIVE DePASQUALE: No; no; no. 18 Right. I understand. I'm just saying, at least for 19 now, not all government regulations you would oppose. 2.0 DR. O'HARA: Absolutely not. 21 REPRESENTATIVE DePASQUALE: All right. 22 And I understand that you would have some 23 significant disagreements with some portion of the 24 bill, if not the whole bill. But at least from when

we began our discussion, it is not that you oppose

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    all government involvement or at least regulation;
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    it is when it involves a specific religious
    tenet.
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 4
            And I just want to make sure I understand
    the opposition correctly, because you would view that
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6
    as a direct, however you want to say it, attack or
7
    disagreement, but it is on a religious freedom tenet
8
    as opposed to all government regulations.
            DR. O'HARA. Certainly.
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            REPRESENTATIVE DePASQUALE: I just wanted to
11
    make sure of that.
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            DR. O'HARA: We do adhere to many government
13
    regulations.
            REPRESENTATIVE DePASQUALE:
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                                        And I
    understand. I just wanted to make sure I understand
15
16
    the opposition ---
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            DR. O'HARA: And we get new ones every year.
            REPRESENTATIVE DePASQUALE: No doubt about
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19
    it.
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            Is there--- Let's put it like this.
    think one of the things that Representative Pashinski
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22
    wants to get at with his legislation is -- and I know
23
    him well, and he can certainly speak for himself -- I
24
    know him well enough to know that he would not want
25
    to attack any religious tenet.
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I think one of the things we would probably want to see, at least myself included, is to see if there is a vehicle that we can at least discuss a way that we can make sure that the workers are appropriately protected, at least from points of view of ones that have a significant concern, but at the same time making sure a religious tenet isn't attacked.

And I think that a lot of us would want to make sure that we are open to at least discussing that, if there is some room there to get some agreement.

DR. O'HARA: We are always open to discussion; absolutely.

REPRESENTATIVE DePASQUALE: A final point.

I just want to get this on the record and make sure,
and if I am wrong, please tell me I am wrong.

We talked about many instances where State courts have decided not to take it up on a case before the Pennsylvania Labor Relations Board because of the specific exclusion or lack of inclusion in the 1970 law. Is that correct?

And I would actually agree with the

Pennsylvania courts even, because it is not part of

Pennsylvania law. I just want to make sure that when

we talk about the Federal and the State issues, you know, there was at least a discussion about the possibility of taking this through the Federal court system as well if this were to become law.

2.0

What specific piece of this bill do you think raises it to a Federal issue that the other States that have similar laws did not become a Federal issue? Is there specific language of this bill that is different from those?

MR. MURREN: There are differences, of course, between the underlying Pennsylvania Labor Relations Act and other State labor relations laws and the National Labor Relations Act. What makes a case a Federal case is whether any statute, State or Federal, might infringe on Federal constitutional rights.

And so the cases that were brought, for example, the case that went up through the State courts in Pennsylvania, we were allowed to raise the Federal constitutional issues in our defense, and the court ultimately concluded that because those issues were so significant, it would construe the statute to avoid them.

REPRESENTATIVE DePASQUALE: What in this bill, at least as it is drafted right now, is

different from what happened in the other States that have already passed the law that would make where the Federal issue did not become determinative, at least for the Federal courts in the other States? am trying to get at is, is there a specific problem in this bill that can be addressed? MR. MURREN: Well, what you have to understand, too, is that two Federal courts in this 

10 Labor Relations Act that are the same as the features
11 of the Pennsylvania Labor Relations Act are

State have already said that features of the National

12 unconstitutional.

Those two courts did reach the constitutional issue, and they both said that the National Labor Relations Act as applied to the Archdiocese of Philadelphia and the Diocese of Scranton would be unconstitutional.

REPRESENTATIVE DePASQUALE: Was that in the district court, or---

MR. MURREN: That was the Federal district courts. Those cases were appealed to the Third Circuit, but in the meantime, the Catholic Bishop of Chicago case went up through the Seventh Circuit Court of Appeals, which also said that it was unconstitutional, got to the U.S. Supreme Court.

The U.S. Supreme Court affirmed the result of the Seventh Circuit's case but did so by saying these constitutional issues identified by the Seventh Circuit are so serious that we are going to look very closely at the National Labor Relations Act to see if it actually does apply or whether we can construe it in some way that we do not have to make a definitive ruling.

2.0

REPRESENTATIVE Depasquale: And I understand, because, you know, sometimes what the Supreme Court obviously does is when they make a decision, it really matters legally, so sometimes they allow things to brew in the districts in the court of appeals. I understand that.

What -- I want to make sure I am phrasing this right -- their issue, though, is in the makeup and how the National Labor and the Pennsylvania Labor Relations Boards are specifically construed on this? And what brought that up as opposed to what happened in New York and New Jersey?

MR. MURREN: Well, again, I do not think that the New York and Minnesota and New Jersey decisions are reconcilable with the decision of the U.S. Court of Appeals for the Seventh Circuit.

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            REPRESENTATIVE DePASQUALE: So you see a
2
    conflict in the courts?
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            MR. MURREN: Oh, yeah. Absolutely.
            REPRESENTATIVE DePASQUALE: That will
 4
    eventually probably meet---
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6
            MR. MURREN: But I think that from our
7
    perspective, the decisions in those three States are
    distinguishable.
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            We didn't address that in our written
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    testimony. I didn't realize it was going to be of
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    such concern, and what I would offer to do, as well
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    as we have already offered to at Representative
13
    Gergely's invitation, to supplement the record on
    experiences. And what we would like to do is be very
14
    precise in our distinctions so that this committee
15
    has a good written record of testimony on the
16
    distinctions between those situations and this.
17
            But just in generalities, the National Labor
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19
    Relations Act is very similar to the Pennsylvania
    Labor Relations Act in the frictions and
2.0
    confrontations that would engender.
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            REPRESENTATIVE DePASQUALE: I appreciate it.
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    I look forward to the analysis. Thank you very much.
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            VICE CHAIRMAN CASORIO: Thank you,
25
    Representative DePasquale.
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Representative Seip.

2 REPRESENTATIVE SEIP: Thank you,

Mr. Chairman.

I know Representative DePasquale just kind of touched on a question I had, but I just want to comment for the record that in my past and being a CASSP Coordinator, coordinating all the child-serving agencies in Schuylkill County, I know that the Catholic charities, Catholic social agency adoption centers, have to adhere by those DPW regulations, and certainly the health-care organizations that the Catholic Church is involved in adhere to all the Department of Health standards. Certainly their teachers are mandated reporters for child abuse or neglect or at least suspicion of those situations.

So I would think that the Legislature does have a role to play here in this discussion. I would commend Representative Pashinski for trying to forward legislation that is going to remedy this issue for his constituents and try and clear this up, and I also commend him for being willing to offer to work with both sides to come to some agreeable conclusion here.

So I just wanted to state that for the record. Thank you, Mr. Chairman.

1 VICE CHAIRMAN CASORIO: Thank you, 2 Representative Seip. And as a last question for this panel, 3 4 Representative Goodman. REPRESENTATIVE GOODMAN: 5 Thank you, 6 Mr. Chairman. 7 Representative DePasquale did hit on many of the points, so I will be very quick. But what I am 8 trying to get my arms around is the due process. 10 When we hear that an employee who can work 11 for 28 years and be a very good employee is suddenly 12 fired for no apparent reason -- in fact, one of the 13 testifiers said, after 33 years of service, they were let go for lack of seniority and then went on to say 14 that there was no other option available to them, 15 like they could not take it to the courts to object 16 to this because it would not fall under something 17 that the Pennsylvania Labor Relations Board would 18 19 cover. 2.0 And I understand the Statement of Principles that every teacher signs at the beginning of the 21 22 year, and I understand that. I mean, I am very 23 uncomfortable having the State step into something 24 like this, because I understand why you would want to

have that if you have someone that should profess the

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    values and faiths and beliefs and live within the
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    community in a way that, you know, depicts the school
    that they represent.
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            My question is, though, is it true that
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    someone who is fired for what I would consider to be
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    a reason that the Federal Labor Relations or the
6
    State Relations Board would consider to be egregious,
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    can someone take a case like that forward, or was the
8
    prior testifier accurate when they said, you can work
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10
    for a school for 20 years and, for no good reason,
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    they can simply remove you?
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            Like let us say we have decided, you know,
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    if you have been here for 28 years and your salary is
    too high and I would rather get rid of you and pick
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    up a young kid coming right out of college, I mean,
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    is there -- because at the beginning of your
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    statement you said that you are under the PLRB; you
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    are answerable to them in many cases, except for
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    those that fall under the Statement of Principles, if
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    I understood your testimony right.
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                         No, I don't believe so.
            MR. MURREN:
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            DR. O'HARA:
                         No.
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            REPRESENTATIVE GOODMAN: So you are or you
24
    are not?
25
            MR. MURREN:
                          We are not.
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DR. O'HARA: Not currently.

REPRESENTATIVE GOODMAN: So if someone were to work for a school for 20 years and come in at the springtime like they do every year and they expect to sign a contract to continue working and you say, you no longer work here, they have no recourses through our legal system?

MR. MURREN: You wouldn't have any recourse under the Pennsylvania Labor Relations Act unless that was a violation of a negotiated contract.

REPRESENTATIVE GOODMAN: But there are no negotiated contracts.

MR. MURREN: The presumption of law in Pennsylvania is that all employment is at will. There can be contracts entered into that defeat that presumption, and union contracts are an example of that.

But as to due process, due process is a feature, and you will see it if you examine every employee handbook of the dioceses in Pennsylvania, all of the school handbooks of the dioceses of Pennsylvania.

You will hear from the Diocese of Scranton with respect to Mr. Milz's particular situation, but you will also hear from the Diocese of Scranton as to

what they are doing to establish grievance procedures, employee councils, in that diocese.

I am not prepared to respond to the specifics of the circumstances that Ms. Schwartz alluded to with respect to the Archdiocese of Philadelphia, but I assure you that I will be checking with the archdiocese to get the other side of the story.

REPRESENTATIVE GOODMAN: I'm not comfortable with the Commonwealth or even the Federal government sticking its nose into Catholic affiliated or any religious affiliation, but I think that we should be careful with regard to due process, because under that circumstance, if I was working for somebody for 20 years and I was a good and faithful employee and all of a sudden I was just let go, I mean, there is a damage done to me, and I believe that that person should have the ability to at least take this in front of the PLRB or someone just to have that case heard, or am I--- Would you object to something like that?

MR. MURREN: Well, again, just trying to point out that the PLRB would hear unfair labor practice claims if there were antiunion animists involved in the firing.

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            If the person was let go for reasons of the
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    parish not having the resources to continue paying
    them, then what is the PLRB going to do, order the
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4
    congregation to increase the collection amount?
    is just not something that would be within the
 5
    purview of the PLRB.
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7
            It is not every grievance and every
    injustice that can be addressed through governmental
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    agencies, especially the PLRB. The PLRB has a
9
    limited function, and that is with respect to
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11
    collective bargaining and union activities.
            REPRESENTATIVE GOODMAN:
12
                                      Thank you,
    Mr. Chairman.
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            VICE CHAIRMAN CASORIO: Thank you,
14
    Representative Goodman.
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            Gentlemen, thank you for your testimony.
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            Moving right along, our next group of
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    testifiers, our next panel: Theodore E. Clater,
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    Pd.D., Executive Director, Keystone Christian
20
    Education Association; Jeffrey A. Hollier, Ph.D.,
21
    Associate Professor and Director of Neurosurgical
22
    Education, Hershey Medical Center; Jonathan Lucas,
23
    M.A., Grace Community Church; and Gregory R. Reed,
24
    J.D., parent and church member.
25
            Gentlemen, when you are ready, please.
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MR. CLATER: Thank you, Mr. Chairman.

I am the Executive Director of the

Keystone Christian Education Association, and it

appears that of all of the whole of the evangelical

community, we may be the only people here today.

But we will attempt to speak not only for our

association, as mentioned in the second paragraph,

but give insight into the whole of the evangelical

community.

Representative Boyd spoke earlier that he has Mennonites in his constituency. Frankly, there are Protestant people of faith that have preschools, have elementary schools, have secondary schools, have post-high school institutions all across the Commonwealth, and it appears to us that they would be heavily influenced by this piece of legislation.

I have been contacted personally by a number of the other groups that have not made it to this occasion, whether in person or in writing, and I can assure you that, Mr. Chairman, if there are further hearings, I would anticipate some of them will speak, or else I would anticipate they would give written testimony, for it is perceived this would be a very dangerous bill for religious liberty among those of the Protestant faith.

The nature of the testimony of this bank today could be described, as we are attempting to condense evangelical, of Protestant-faith thought that would be usually in a library, and we have it down to 20 pages.

We will attempt to adhere to your admonition to not read, although frankly, I have worked with the men in advance to cut it and cut it and cut it, because I have been in a few of these previously.

On page No. 2 of your testimony, I have attempted to give you all insight as to what is this "evangelical" word? The evangelical is a group of people of faith that have, as their primary focus, that the Bible is Jehovah's inherent word.

It is true that Jesus Christ is part of the Trinity, that he died a sacrificial death on Calvary to pay the price for man's sin, and that individuals who place their personal trust in this substitutionary death are the recipients of eternal life in heaven instead of hell.

I must be very careful to indicate that placing one's faith in Christ is far different from just mental ascent to history. Saying a prayer, being born into a religious family, identifying with a church, doing any types of religious activities --

totally different. And so we are attempting to understand what are evangelicals, which obviously Keystone would be part of that.

And the evangelical church is one where all of the adult members have personally made that mental ascent that we have just described, and you can feel free to read that further.

And then when you come to an evangelical school -- that is at the top of page 3 -- an evangelical school is a community, a religious community, where these people of faith have joined together in the effort to train the next generation in the faith to embellish the world's secular learning, to integrate Bible truth into all of it.

These schools can be sponsored by an individual congregation. They can be sponsored by a group of congregations. They can be totally independent, operating under the auspices of a board, leaders. Many times, your post-high school institutions are that way.

In our attempts to help you understand why KCEA must stand in strong opposition to this, I take two different parts for today.

First, I reiterate what I had provided to each of you as committee members 2 months ago in the

form of a three-page letter, and that is pages 7, 8, and 9 in this attachment, and that, I hope, is something that you can ponder. Those things are important. I realize you have already memorized all of those points and have them in mind.

But in summary, the appeal to 2626 appears to be that we need government intervention, mediation, and employee-employer relationships. But we find the findings section of that bill is very out of touch with what has happened and is happening all across the Commonwealth in every one of the Protestant religious faith, especially the whole evangelical community.

The whole nature of what is a layman and what is a clergyman is very much infused in that whole debate.

In summary, you will find those three pages describe -- we believe it is very inaccurate for describing anything that is happening.

Page No. 4, the second part of our attempt before you today, is to give some face to what is it to have this evangelical faith and to be involved as an employee, to be involved as the decisionmaker affecting employees, in this whole complex issue.

There are four of us here today.

Personally, I am an ordained minister. My card has the word "Reverend." But when I go to my church on any given Sunday, I am an ordinary person. I have no special place.

And ultimately, when you come down through this paragraph, you will notice that my church where I attend -- there is a "polity" word; we will talk about polity -- we are a congregational church. Many in evangelicalism in your districts are congressional in government.

Now, that means, in summary, when we come together in a business meeting, if I were a member of that church, I have one vote, just like every other adult who is a member has one vote.

As you come to the bottom of page four, I describe the education experience for the three children that came to my household -- a Michael, a Michelle, and a Mary. Those children were enrolled in the Christian school that was part and ministry of my local church.

We as a congregation determine all matters about policies, procedures, everything imaginable in my church. We as a congregation decide how much the pastor will be paid. We decide the payscale for the

ones who will be elementary teachers, secondary teachers, janitors.

We as a congregation, as a community of believers, wrestle with the problems of, your word, the "collection." How do we disburse that collection among all of the priorities that press us as a religious community?

There is a huge need, from our viewpoint, for missions around this world. There is a huge need for missions in America. There is a huge need for missions in my community. How does the budget of my school impact with everything else? In reality, as my congregation makes those decisions, there is no difference between sacred decisions and secular decisions.

As you turn to page No. 5, I briefly comment even when my young people went to religious college. I am part of the religious community that makes decisions there. Albeit that there is a board of trustees that is empowered to make those heavy decisions that, frankly, I would hate to have to be making, but that is why we have delegated them to that task.

Now, on this panel today I have some individuals who, like me, when they go to their

church, they are part of the decisionmaking process.

Beside me and going next is Dr. Jeff
Hollier. He has a background in higher education,
and he is responsible for that arena of, how do we
program to get quality in this education experience?
In his field, quality is very important. You will
see that later.

As a Christian, you will notice that Jeff and his wife are raising a preschool daughter. You should notice that all of the things that they are doing are shaped towards the transmission of this Christian life to their daughter. They are involved in their church, albeit as laymen, and yet you will see that Jeff teaches adult Bible studies.

He is not a clergyman. He wears clothes, a business suit, just like you and me. This spiritual community plans an array of activities for all of the people in that congregation, because they are trying to work that this next generation will understand God's precepts and want to follow them.

You will notice that Jon follows. Jon currently is a pastor of a congregation. He has a diverse background. He was in that place of being the teacher in the religious school. He has been the place of the adjunct professor in the Bible College.

He has teachers in his own congregation right now, and he is the pastor of these people that teach in a religious school. And obviously he has got a number of families in his church that have chosen a religious school, although it is not one that his church sponsors.

Mr. Reed is at the end, will go fourth today. He is a Christian layman that happens to be an attorney by his trade. His children have been in a religious school, at times one sponsored by a local church, at times one that is sponsored by a group of churches, at times one that has been controlled by a board of directors, Christian men of faith. And again, three different illustrations as to how the community, the religious community, will work together to organize themselves to accomplish the task with our young people.

The nature of Mr. Reed, he happens to have some formal Bible training. He is not ordained, but he, like every other layman in his church, these are important in the whole decisionmaking and the transmission of faith from this generation to the next.

And with that, we will let Jeff take over.

DR. HOLLIER: Good afternoon. Thank you for this opportunity.

My name is Jeff Hollier. I am a professor.

I have been a professor for over a dozen years. My

Ph.D. is in cognitive psychologist, a specialty in

human learning and memory.

My faculty appointments have focused around my consulting role. I was at the University of Virginia. My job was to consult with departments on curricular development, development of their teaching missions, their teaching materials, and I teach professors how to teach.

I have been recently recruited up here to the Hershey Medical Center, and I am doing the same thing in the Department of Neurosurgery. And I speak to you today as a private citizen, not as a representative of Penn State Hershey.

Now, I have no formal training in religion, yet as a layman, I teach an adult Sunday School class. I serve on a deacon board elected by the congregation, and I am sure that should the need arise, the congregation would not object to me delivering teaching during a Sunday morning message or evening service.

These duties have serious religious

implications, and yet I am not a clergyman, and that is a theme that parallels teachers in Christian schools.

Now, the conclusion of my testimony is that from a curricular point of view, it is impossible to separate the religious mission of an institution from the activities of their teachers, whether they be instructors in secular knowledge or the groundskeeper or the custodian.

It is impossible to talk about a learning system without first developing an appreciation for what it is being taught.

The focus of Christian education is education within a Christian context. Rarely is it just a set of facts, but it is a set of facts and a mindset, tools to think about those facts.

I can give you an example from my day-to-day professional life. There are medical schools that train doctors to be practitioners, to go out and provide care. There are other medical schools that train doctors to go out and be researchers, to be academic physicians, to advance the field when they are done.

Penn State Hershey is one of those latter.
We expect our residents to come out trained in

research and to be academics when they are done, and we would not consider hiring someone who is not involved in research. They could not provide the training, because they do not have the mindset, they do not have the skill set, in order to instruct in medicine from that sort of a framework, from that mindset.

Applying the same analysis to a Christian school requires us to first identify what is being taught. What is being taught in a Christian education is the content of the educational courses and how to think about that from a Christian perspective.

In other words, Christian schools provide religious instruction and education in a religious context, and that context embodies the core essence of religious education, that secular knowledge understood not in opposition to but in harmony with the Christian faith.

With that understanding of what is being taught, instructors at these institutions cannot be characterized as secular. It is embodied in what they do every day -- modeling appropriate behavior, appropriate reactions, teaching how to think about this material, again, in harmony with the tenets of

the Christian faith. All of those are religious missions that are tied into the transmission of secular knowledge.

The most common models for teaching:

modeling, shaping, and contextualizing. And I will

not go into that here, but I have left it in my

written testimony. All of those have serious

implications, not just for their knowledge but for

their mindset, for how they think about information

and how they think about the world and what the

information means.

To be effective, the instructor must be operating from an intimate knowledge and from an acceptance of doctrinal faith and internalized belief, and all of these methods have great implications, not just for their behavior but the scope of the behavior that is germane to their fitness as instructors.

Now, as I mentioned before, there are aspects of performance in the physicians we hire to teach our neurosurgery residents. Their research activities are germane to our assessment of them as instructors. There are some bounds to the scope that we can provide that analysis for, though.

The issue of sin outside the hospital doors

does not enter into it. That is outside the scope.

But when we are talking about modeling behavior and modeling the Christian walk, then that extends the scope to personal behavior. So those issues are germane to the interaction of the administration with the faculty. Because they are religious duties, they fall within that scope.

Now, that does not mean that it is just instant termination, for instance, or that our instructors have to live a sinless life. But submission to the tenets of interaction with authority, with church authority, are part of what they model.

So characterization of the nonclergy staff as secular is inappropriate, because all of the interactions with administration are governed by tenets of the Christian faith.

Aside from their interactions with administration, inherent in their duties are also religious tasks.

Christian disciplinary practice, socialization, living testimony, Christian counseling and witnessing, and even interpretation of the content, interpretation of science and philosophy within a Christian context, are all part of the

duties of an instructor in a Christian school.

So remember that the educational mission is twofold: religious instruction and education in the context of doctrine.

If this bill, HB 2626, is allowed to redefine nonclergy staff as secular, then the ability of the religious school to fulfill its educational mission is not only undermined but made impossible.

Thank you.

PASTOR LUCAS: Thank you, committee members, for the opportunity to speak with you very briefly here this afternoon.

Two words that I think capture the concerns that bring me here this afternoon are these:
"unintended consequences." I choose those words with great deliberation, because I think they both apply very poignantly to this situation at hand, the proposed HB 2626.

I say "unintended" because I would never want to in any way challenge or question the motives behind the legislation. I don't think there would ever be any desire to knowingly undermine evangelical Christianity in its desire to provide education for its children in schools. You would never intend to do that, but that is precisely what is going to

happen if this bill passes, and that is why I am here to speak to you this afternoon about the consequences of what is being proposed here. Unintended, but we dare not ignore them.

House Bill 2626 I believe directly interferes and undermines the biblical rights and duties of Christians who are involved in evangelical Christian schools.

As you already heard here this afternoon, I would like to reiterate, the distinction between clergy and laity that was made so pronounced in earlier testimony I do not believe is nearly so distinct in evangelical circles.

And I think you owe it to your constituents to be aware that within the evangelical community, those distinctions are definitely not pronounced.

Whether one is indeed a pastor, a clergy member, or a layperson in any community of evangelical believers, both are under equal obligation, both share the same responsibilities to adhere to the authority of scripture.

One of the primary teachings in the

New Testament that evangelical Christians take very
seriously is the need to reconcile differences and
conflict by following biblical precepts.

Now, I say this with all due respect. That biblical process is directly undermined if the State injects itself in that process. The State can have no role in reconciling differences between believers without compelling evangelical Christians to violate their consciences. I do not think you can accomplish both.

The State, through legislation, through labor unions, can indeed inject itself, but I do not think that can take place without compelling evangelical Christians to violate their conscience.

And I said earlier "unintended"; I do not believe for a moment you would ever intend for that to happen, but that would be the inevitable outcome.

I would not want your job. I hope you want it. I know it is difficult. It carries with it a great responsibility.

Though I would not like your job, I would love to work in this building, because as I came here this afternoon and walked through the hallways and saw the portraits, this is a tremendous place of history, and the Commonwealth of Pennsylvania has a rich religious heritage, a place where religious freedom and separation of church and State has always been honored.

I think here this afternoon there have been two models that have been portrayed, two historical models that our country has lived through before, in its Colonial days, even predating the Commonwealth of Pennsylvania. There actually were colonies before Pennsylvania. They maybe do not count anymore, but back then, they really did.

The two major models, first of all, is the colony of Massachusetts, a Puritan model. Its chief spokesman was John Cotton.

Shortly after Massachusetts was established, a man came over from England by the name of Roger Williams. He shared many beliefs with the Puritans, but he recognized that they were failing to separate church-State domains.

Within the Puritan model, the church viewed the State as a co-disciplinarian of believers. If there was some kind of church matter that required discipline, rebuke, or punishment, the offending believer would be turned over to the civil magistrates for punishment.

Roger Williams came on the scene and recognized that directly countermands and contradicts biblical teaching. His criticism was not well received, and that is why we have the State of

Rhode Island today.

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In the early days of this country, the Massachusetts model appeared like it would be the one that would prevail and the church and State would be closely working together. But we know from history, James Madison, Thomas Jefferson--- By the way, I know you didn't come here to go back to history class, but I can't help myself.

Thomas Jefferson and James Madison were very much aware of the heritage of Roger Williams, who maintained that an absolute distinction must exist between church and State. And when the State seeks, even for the best of reasons, to mediate differences that exist within a Christian community, matters of conflict, if the State takes authority and in any way tries to mediate or resolve those differences, it absolutely prevents Christians from carrying out their biblical duties to mediate and resolve those disputes within the community.

Roger Williams was right. He was the one, not Thomas Jefferson, who coined the phrase "wall of separation," and I believe HB 2626's unintended consequences will do great damage to the wall of separation that has served this country well.

I thank you for the opportunity to voice those concerns with you here this afternoon.

MR. REED: I am Greg Reed. For very obvious reasons, I will be very brief. I promise you.

I am an attorney in private practice. At one time, I served as an assistant district attorney and a county solicitor in the Commonwealth of Pennsylvania.

Although the county that I worked for hired labor counsel, I became familiar with the labor relations procedures and labor proceedings in that capacity.

Nevertheless, I am here primarily as a layperson in the evangelical community. I speak regularly in evangelical churches. Just 2 weeks ago, I had a long-scheduled appointment to speak in a church in Snyder County on Sunday morning and Sunday evening. That is a habit for me.

I have been a lay pastor, and I am very familiar with the workings of evangelical churches.

I will remind you of this as I begin my testimony, which, again, shall be brief, that the Commonwealth is where the Quakers and the Amish and the Mennonites and the Catholics and the fundamentalists and the evangelicals have thrived and grown for hundreds of

years. Yet, there are substantially diverse methods of church polity, church government, among all of those various religious groups.

In an age and a climate when diversity is promoted on bumper stickers and billboards and public service announcements, these churches and groups have epitomized religious diversity in modern times.

With this diversity comes diversity in decisionmaking in their respective religious bodies. I mention that not so much as a history lesson but to support the proposition that in evangelical churches, we make very little, if any, distinction between the clergy and the lay leaders, the laypersons; in other words, even between the administrators of a Christian school and the teachers of a Christian school.

House Bill 2626 has been promoted as an effort to codify the right of association for teachers in parochial schools. These associations — in other words, labor unions — by their very nature and the administrative process of which they are a part would burden, if not crush, the free exercise of religion. How? By depleting the authority of the local church, whatever form of polity that local church may believe in or exercise.

It will deplete the authority of the local church and the local church's members while granting heretofore nonexistent authority to nonmembers.

2.0

It is basic to an understanding of the likely impact of this proposed legislation that at least in the evangelical community, the schools are not just owned, controlled, or sponsored by religious organizations, they are the church. Evangelical schools in this Commonwealth are integral ministries of the local church.

I urge you to develop an understanding that the decisionmaking process in evangelical churches and schools is guided by scripture, by biblical principles, not by whim, not by culture, not by business concerns, not by economics.

If House Bill 2626 is adopted, evangelical churches will be bound by the Pennsylvania Labor Relations Act, and government and secular principles and criteria will be superimposed on the church and the schools.

As such, government will be thrust into the decisionmaking process. Government will be entangled in the day-to-day operation and decisionmaking in religious schools. This is a proposition that is extremely foreign to the evangelical schools in the

Commonwealth of Pennsylvania.

Churches and religious schools will be prohibited from following their current practices of solving problems and dealing with issues based on scripture. Two very quick examples.

First Corinthians, Chapter 6, verses 1
through 6; I will somewhat paraphrase or shorten:
"Dare any of you, having a matter against another, go
to law...." I can tell you from personal experience,
on a day-to-day basis, as a practicing attorney, that
I receive calls from pastors, from laypeople, from
church members who have nothing to do with the
Christian school, having legal concerns, and the
first issue that comes up in discussion is, I cannot
go to law; First Corinthians, Chapter 6, forbids me
of this.

That passage goes on to say, "If then ye have judgments of things pertaining to this life, set them to judge who are least esteemed in the church."

The traditional and current way of resolving problems in the evangelical community is to do it internally before a board of elders or a board of deacons or a board of trustees, whatever the case might be, not through the process, the grievance process, that would be established by the Pennsylvania Labor

Relations Act.

Matthew 18 says moreover, if a brother shall trespass against thee, go and tell him his fault between thee and him alone. In other words, and I might emphasize, and I heard very little discussion of this in the whole time that we were here today, that this is reciprocal. This is not just a grievance of the teacher or the staff against the administration or the principal. There are grievances in the biblical sense that the church may have against the teacher, and in both situations, regardless of which way it is going, they are to be resolved by going one on one. Then it says, that same passage of scripture, take a brother or two, and then if not resolved before a body in the church.

I will cut this short, but may I emphasis this: There was a question asked by two Representatives as it relates to the church's willingness to obey health laws. One Representative mentioned child abuse reporting laws. Probably building codes would be included in that. And what is the difference in the church, the evangelical church, although the question was asked of those from the Catholic Conference, but what is the difference between the evangelical church heeding those laws and

this proposed legislation?

There are at least three major distinctions between this proposed legislation and those health-type laws, building codes. First of all, they do not involve relationships between brothers and sisters in Christ. They do not involve interpersonal disputes in the local church and the school ministry of that local church.

Secondly, they do not involve the problem-solving issues in the local church or the school. In other words, there is no distinction; if there is a resolution, you go before the Labor Relations Board or before the deacon board.

And thirdly, these laws, these child abuse reporting laws and building code laws, et cetera, do not prohibit or impact religious belief or practice in any respect.

Notwithstanding the language of the bill, in which there is an effort made to prohibit the Labor Relations Board from making decisions relative to religious issues, notwithstanding that, which has already been addressed, it will have a dramatic impact on instruction and practice, whereas all these other laws that the question was raised as to do not have that impact.

With this, I close. Although there is diversity of church polity in the evangelical community, in all groups of which I am aware, laypeople hold vital spiritual leadership roles. Those include deacons, elders, pastors, assistant pastors, music directors, children's workers, and schoolteachers.

Actually, teachers and staff in the evangelical Christian schools are essentially ministers or clergy.

I have four children. One is an attorney and has an M.B.A. I have another who just passed his C.P.A. and will, when he gets his hours in, be a C.P.A. Another who is a physician's assistant, and one who is still in college. Every one of them attended an evangelical school of some sort every bit of their formal education.

Never once did I look at any of their teachers as being anything less than a minister to those children of mine. I always expected those teachers to be keenly aware of doctrine, to teach doctrine, to spend time with my children, to set them aside if they needed some spiritual counsel, and ultimately to come to me as the parent.

It is a great disservice to religious practice and belief to think that you can distinguish the clergy or the ministers from the teachers in evangelical Christian schools.

I thank you.

VICE CHAIRMAN CASORIO: Gentlemen, thank you.

Let me again be a sobering reminder, we are at the hour where we should be adjourning.

 $\mid$  Obviously, we are not going to do that.

We have only heard from three panels. We have six more to go. We have only heard from three; we have six more to go.

I just implore you, if we want to get all those folks in, and I know some of you have come great distances, and that is our intent to get everyone in, we have only heard from 33 percent of our testifiers today.

I would ask that you, please, with all due respect, again as we move forward, give us a synopsis, and the members on the committee ask some questions, and if you have a general question, give us written questions.

I do have two Representatives that would like to ask this panel questions, and that would be,

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    first, Representative Boyd.
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            REPRESENTATIVE BOYD: Thank you,
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    Mr. Chairman.
            I sense a similar piece of an argument that
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    you guys are basically making to something that
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    Dr. O'Hara made, and I want to see if I got it clear.
    I wanted to seal it down.
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            The basic argument is religious education.
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    Inherent within it is a mission that religious
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    education is evangelistic, is to propagate the faith.
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    Agreed?
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            DR. HOLLIER:
                          Agreed.
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            REPRESENTATIVE BOYD: All right.
            Evangelism is more than just what is taught,
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    it is what is caught? The lifestyle of evangelism?
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            MR. CLATER:
                         Yes.
            REPRESENTATIVE BOYD: If this bill becomes
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    law, 2626, the State Pennsylvania Labor Relations
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    Board will become the arbiter or decider of
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    employment disagreements, issues. So what is a
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    justifiable reason to terminate a religious teacher?
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    Frequenting a local pub? Public drunkenness?
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            MR. CLATER: Everything would depend upon
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    the individual congregation and a myriad of things.
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    Each of the examples that you gave would be
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inconsistent with any evangelical congregation that I
know.

REPRESENTATIVE BOYD: Extramarital affair?

MR. CLATER: That would be legitimate for -that is not a modeling of the child.

REPRESENTATIVE BOYD: Would the Pennsylvania Labor Relations Board require to be blindfolded to the tenets of the local religious entity in deciding on fair labor disputes? Maybe the lawyer can answer that question.

MR. REED: I suppose that is a fair way of stating it. I honestly think it would be impossible for an administrative board to make decisions with regard to virtually any grievance or dispute involving a teacher in an evangelical school and not touch on religion.

I actually, for purposes of this afternoon, made a list of potential grievances, disputes, that might end up before the board, and I had a lengthy list of them. Some of them would be trite, yet may end up there. All of them have some nexus or some link to the doctrine that teaches the expectations.

Even church attendance; teachers staying after school. Theoretically, he or she is not paid for that time, but a child has a need. That teacher

would be expected to stay after school to pray with that child. That could give rise to a grievance.

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There would be so many areas that -- I made up my mind when I came here this afternoon I was not going to address other issues, but the economic impact to trying to defend these things and hire special counsel and develop an understanding for our schools would be devastating, just absolutely devastating.

REPRESENTATIVE BOYD: Do you guys currently have discriminatory hiring practices? Do you hire only people who have specific Christian beliefs?

13 MR. CLATER: The answer is yes. You know,
14 the only question is who wants to say it.

REPRESENTATIVE BOYD: That is fine; I'm just asking the question.

MR. CLATER: You cannot model the faith of a congregation if you do not believe what the congregation believes is essential scripture that all of us together as a community are going to follow.

REPRESENTATIVE BOYD: And are you currently having trouble getting teachers?

MR. CLATER: There are all kinds of warm bodies that say they are teachers, that have bachelor's degrees or master's degrees in education,

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    that may not be qualified to work with our young
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    people.
            REPRESENTATIVE BOYD:
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                                   Okav.
            One last point I would like to make, just
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    real briefly.
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            You might want to use Second Corinthians
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    522, I believe, that says we are all competent as
    ministers of the New Covenant.
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            VICE CHAIRMAN CASORIO: Thank you,
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    Representative Boyd.
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            Representative Shimkus.
            REPRESENTATIVE SHIMKUS:
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                                      Thank you,
    Mr. Chairman.
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            Gentlemen, thank you for your testimony.
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            I, too, am an ordained minister, a pastor of
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    the Trinity Congregational Church in Scranton, and I,
    too, understand your position about government
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    involvement. I graduated from a seminary where not
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    even Federal loan funds were taken so as not to allow
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    anyone to interfere with curriculum.
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            But I do not understand how this bill would
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    undermine. I do not understand, because the purpose
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    of this bill is to allow lay teachers and lay
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    employees of religiously-affiliated schools to
    collectively bargain.
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Your issue, I guess, is that you are concerned about the definition of what a lay teacher is, and you are saying that everybody that ministers in your church is no longer a lay teacher but a minister, which I understand about a ministry, but I also have a problem of violating conscience and even getting some scripture involved.

For instance, there are instances where, as the attorney quoted, Matthew 18 would not come into play. If one of your teachers noticed a child coming in with black-and-blue marks, you wouldn't pull him aside and then try and get two witnesses or three witnesses and take it before the church; you would call the police right away or a social worker to report suspected child abuse. That would be required. You would not be allowed to circumvent that with Matthew 18, as far as I understand. Am I correct?

MR. REED: Well, where would the conflict be within the church? I mean, where would the conflict be between individuals in that example?

REPRESENTATIVE SHIMKUS: There would be none, but what I am saying is, where would the conflict be if -- first of all, I find it very difficult to believe that anybody in your

organization or my church would ever want to unionize. This merely gives them that right. indeed you are teaching and they are following scripture, then they probably wouldn't, so I'm wondering where the undermining is and where the violation of the conscience is. The violation of the conscience would come if they took actions that were contrary to their understanding of scripture, not this law. Pastor?

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And while you are thinking about that, I'm thinking of scripture, too. I'm thinking of First Timothy 5, which says, you know, don't muzzle the ox while he's treading grain. The ox decides how much grain he is going to eat, not the grain master. also, the worker is worthy of his wages.

So there is some scripture here that talks about how the worker is entitled to some compensation, and in a just and righteous world, it would be where they could approach someone and say, hey, we need to talk about this.

Where there is an unjust situation, perhaps there needs to be some government intervention, and you should not fear that according to Roman's. should be glad that there is government intervention. And I do not mean to get into a situation of

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exegeting scripture with you, but I'm trying to understand the undermining.

PASTOR LUCAS: Two passages of scripture that do come to mind, since you mentioned Roman's, Chapter 13. I would add to that Acts, Chapter 5. The apostles were more than willing to submit to the authority of the Sanhedrin right up until the point they were convinced that a command given to them by that Sanhedrin violated the greater mission that they had to obey the Lord Jesus Christ.

And so within Christian theology -- I don't think we are advocating civil disobedience; that is not what we are here to talk about -- but there is a threshold where when a Christian believes that a command given -- in this case, a law -- established by government would countermand greater duty to the Lord Jesus Christ, he has to choose the greater duty, and that is to Christ.

Regarding wages, you heard mentioned here this afternoon evangelical polity. Even the wages, the one I received as a pastor, is voted on by our entire congregation, and I welcome that process. I happen to think my congregation is very generous with me. But if I personally believed that I was being treated unjustly, I would approach them using

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biblical methods.
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            And at some point if I believed they were
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    unjust in spite of my attempts to reconcile and reach
    an agreement with them, I would leave. I would no
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    longer serve, because it would be violating my
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    conscience. But I would not sue them, nor would I go
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    to the State and ask the State to intervene for me.
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            In my opinion, that would be directly
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    countermanding the New Testament.
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            REPRESENTATIVE SHIMKUS: Thank you,
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    Mr. Chairman.
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            MR. CLATER: That same principle would apply
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    to a layman.
            REPRESENTATIVE SHIMKUS: You know, I have a
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    million other questions, but I think it would be
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    arguing.
            PASTOR LUCAS: Well, I would love to talk at
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    some other time. Those are very thoughtful
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    questions.
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            VICE CHAIRMAN CASORIO: Thank you,
    Representative Shimkus.
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            Gentlemen, thank you for your testimony.
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            PASTOR LUCAS: Thank you.
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            VICE CHAIRMAN CASORIO: Next we will hear
    from Mark E. Chopko, Esq., Constitutional Lawyer,
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    Stradley, Ronon, Stevens & Young, LLP, also a former
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    Chief Counsel, United States Conference of Catholic
    Bishops.
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            And again, as is my job today, I am
    imploring you to give us the synopsis, if you will,
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    please, and we will move forward.
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            Thank you, sir.
            MR. CHOPKO: Mr. Chairman, members of the
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    committee, thank you very much.
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            I am tempted at this point, of course, just
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    to say, does anyone have any questions? You will be
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    also reassured that I will not do any exegesis of
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    scripture. I may try to do some exegesis of
    Supreme Court cases.
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            Let me tell you a little bit about who I am,
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    what I looked at, and what are the problems,
    difficulties, concerns, that I have identified with
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    this bill.
            I am the chair of the Religious and
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    Nonprofit Organizations Practice Group of Stradley,
    Ronon, Stevens & Young in the Washington, DC, office.
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    I am also an adjunct professor of law at Georgetown
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    University, where I teach the course on church-State.
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            I am a member of various things, including
    the International Academy of Freedom of Religion and
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Belief, and I serve as a consultant to the American

Law Institute, which is writing down the law that is

applicable to nonprofit organizations.

For two decades, I served as the Chief
Counsel for the Catholic Bishops of the United
States, which meant that for more than 20 years, I
was involved in every public policy issue that
confronted the Catholic Church in the United States.

I participated in more than 30 Supreme Court cases, and I am the author of more than 40 professional articles. A lot of my scholarship, a lot of my teaching and writing, advocacy, has to do about the rights of religious organizations.

For your purposes, also I am a native Pennsylvanian. I grew up in Luzerne County, Pennsylvania. I was educated in the Catholic schools.

I find the underlying disagreement to be personally very upsetting, and my family, my household, were union members. My grandfather was a lifelong UMW worker and was a proud proponent of his union in our home.

And I also personally owe a lot to the teachers in the Scranton Diocese. They helped make me who I am, so I find this to be very disconcerting.

I commend the committee's concern in your search for a solution. I think that it is very American to try to figure these things out. When you see a problem, when you see something that has been identified as a problem, the natural concern of Americans is there must be a solution and that there must be a government solution.

2.0

I think that there are aspects of our common life and our common constitutional life, though they counsel in the other direction. What I looked at here was church-State law from the United States Supreme Court, and I have provided written testimony, which I hope would be admitted to the record and reviewed in full in your more quiet deliberations, and I will not attempt to read or revisit that.

I did not look at every issue, every nuance, every comma, everything that could be said about this bill, but I also did look at it from the perspective of all faiths, not just Catholic faith.

Most of my clients now are not Catholic institutions, and most of the problems that they bring to me require a broader understanding of the relationships between church and State than had been part of my practice for 20 years with the Catholic Bishops.

So in brief, what do I see as potential difficulties with this bill? Some of this has been alluded to already, and I cannot do it either as thoroughly or as eloquently as some of the other panelists, especially the last panel did.

But one is that it would open the door to litigation with ministerial employees. The bill attempts a classification among, and admittedly, there's a ministerial group of people involved in the transmission of faith, and it is actually opening the door and fostering litigation as a potential way to resolve these concerns. So if there is a concern with wages or hours or working conditions or anything else that can be made into an unfair labor practice, it opens the door to litigation.

One of the Black Letter Law rules that exists in the United States is that ministerial employees may not litigate the terms and conditions of their ministry with their supervisory religious authorities. This bill attempts to alter that balance, and I think in an unconstitutional way.

A second point is that it takes sides in a religious dispute. The genesis of this is the dispute within the Diocese of Scranton between the bishop and the teachers. It has to do with the

allocation of authority; it has to do with the decisionmaking power; it has to do with the allocation of resources.

Although it can be styled as restoring balance or imposing balance or imposing fairness on a process that some believe is unfair and imbalanced, it in fact is taking sides in this dispute, because members legitimately are concerned that not enough has been done within the diocese.

There is another side to that story, and it will be told by others. It is not my job to do this. I am simply pointing out that as I review the church-State decisions from the United States
Supreme Court, that is one of the aspects that the Supreme Court has highlighted as saying what the government may not do; it may not intervene to take sides in a religious dispute, even if it has a good reason.

The third point. You are displacing religious authority with secular authority, and again, you have to look at the impact of this law on all faiths. This is not just a Catholic issue.

You have a letter in the record from the Columbia Union Conference of the Seventh-Day Adventist Church, which talks about their teachings,

that their members should not join the union, should not form organizations, but yet they have more than 40 schools in the Commonwealth of Pennsylvania.

You have heard testimony about the Mennonites and about other schools of faith that ask their members not to be involved in entangling relationships with the government and not to take positions that would undermine what they believe as the faith community demonstrates the proper relationship between religious people and religious authority.

Some more will be said about that from the perspective of Catholic teaching in the next few panels. But for purposes of my analysis, displacing religious authority and secular authority by making religious authority no longer the final arbiter of things that happen in ministerial positions and evangelical aspects of a religious organization is unconstitutional. It violates one of the fundamental principles of the Free Exercise Clause.

And even if -- if we are going to deal with "ifs" -- even if a religious authority should decide, you know, it is just not worth it to be involved in this sort of activity; maybe we need to close our school; maybe we need to withdraw from certain

aspects of our ministry because we just do not want to run that risk, we do not want to be entangled with this kind of government work and government relations, that sort of chilling effect has also been recognized in the cases as violating the Constitution, because you are undermining legitimate religious authority.

And from your perspective as legislators who are concerned about what is the common good and what is the common good asked of you as legislators, this sort of chilling effect, I think, impoverishes the community, impoverishes the social fabric, if religious authorities make the decision to withdraw from education because it is just not worth the effort.

And then the last point I would make is that the bill, if passed, will create entangling relationships between religion and government that I think are unavoidable.

This bill, for example, talks about religious grounds as being a barrier between the authority of the State and the authority of the religious institutions. How is that going to be defined, and who is going to define it? Is it going to be defined broadly or narrowly?

If it is going to be defined as broadly as the last panel would suggest, would any of their teachers have a realistic remedy in a State system if you passed the bill? Is that really what you want to achieve with this legislation? I suggest not. I think that something more is at stake here.

The analysis that I picked up today about the bill says, "The PLRB must recognize employment decisions that are based on an established religious doctrine..." What does "established" mean and who gets to establish it? Does it have to be biblical? Can it be canonical? Magisterial? Can it be a matter of custom? Or can it be a matter that the community as a faith community decides among themselves?

And who in the end is going to make that decision? Under this regulatory authority, the State will make that decision for religious people, not religious people for themselves.

It says that the State may not decide and interpret religious law. That is fine, and that is, again, a commendable way of trying to cabin this legislation, but there is no barrier to applying religious principles.

So, for example, if there is a particular

dispute about whether a biblical passage means X or Y, whose view is going to prevail in this?

If the judge happens to have the same training as Representative Shimkus, is he going to be able to say, well, counsel, what about this? And if I decide against you in this case, am I really advancing biblical principles over your objections or am I allowed to disagree with them? Again, the State will make that decision, not religious people.

And then finally, the pretext inquiry. The pretext inquiry allows a government agency, a court, or in this case, a State board, to discuss the plausibility, centrality, sincerity, even the reasonableness of a religious tenet. And who is to say that in particular cases a religious tenet would be decided to be unreasonable?

Or as was said to me by a juror in one of my cases a couple of weeks ago after the court ruled on First Amendment grounds for my client, interviewing the jury afterwards, one of the jurors said, well, don't you think it is time for the church to get into the 21st century, and don't you think some of these views about the relationship between, in that case it was a teacher and a school, have to be reformed and have to be modernized; you have to get brought up to

date. And that was precisely what the Federal district judge who ruled in our favor from the bench said could happen, and it was a risk that she was unwilling to take in dismissing the case. But that is actually at the heart of the pretext inquiry.

So I leave you with a quick story, and the story comes from the 1780s and involves Benjamin Franklin.

Benjamin Franklin, as Minister to France at the court of the French King, was visited by a representative of the Pope who said words to this effect: It looks like you Americas may win this conflict with the Mother Country, and we are concerned, because we would like to know how you in the new government would like to organize relationships between Catholics in your new country and the Holy See.

Franklin's answer is instructive here, I
think. Franklin said, it is not part of the
government of our new United States to have anything
to do with relationships between individual believers
and religious authority. And so you and the church
will have to figure these things out for yourselves,
and don't expect any benefit and don't expect any
interference from the government, because that is not

1 our job. 2 And so my counsel here would be restraint, and that this bill as drafted certainly creates a 3 number of problems, and I would ask that you 4 reconsider the decision to move this forward. 5 Thank you for your time. 6 7 VICE CHAIRMAN CASORIO: Thank you, Dr. Fahey, and I believe the remaining committee 8 members have no questions, so you will get off 9 10 lightly. 11 Thank you for being conscious of the time, 12 and we appreciate you testifying. 13 MR. CHOPKO: Thank you. VICE CHAIRMAN CASORIO: Thank you, sir. 14 Next, our panel--- I'm sorry; Mark Chopko. 15 16 Dr. Fahey is next. I'm ahead of myself. Joseph J. Fahey, Ph.D., Chairman, Catholic 17 Scholars for Worker Justice, and Professor of 18 Religious Studies, Manhattan College. 19 20 And I apologize; the last testifier was Attorney Chopko. This is Dr. Fahey. And as I will 21 22 with the other four panels after you, Dr. Fahey, we 23 would ask that you maybe not read your entire 24 testimony verbatim -- we have it here -- but give us 25 more of your insight into House Bill 2626.

Whenever you are ready, sir.

DR. FAHEY: Okay; I will be very, very short. I appreciate your time spread.

I just want to say to the committee how happy and privileged I am to be here today. I realize that you cannot mention the words
"Commonwealth of Pennsylvania" without mentioning workers' rights and workers' struggles. So I know the great history this State has contributed to that cause.

And even in our own tradition, Monsignor
Charles Owen Rice of Pittsburgh is renowned
throughout the Catholic teaching circles, so that I
am grateful to be in this State for that reason as
well.

Catholic Scholars for Worker Justice is a brand-new organization. We were founded really 2 years ago but legally found this year, and we were founded to continue the work of the great labor priests in the Catholic Church.

There were at one time 150 labor schools in the church; there is only 1 left, and that is the Labor Yield up in Boston. So we decided to form an independent, basically a lay organization to continue advocating for workers' rights and for union

representation faithful to Catholic teaching in another forum -- through research, advocacy, and testimony such as this.

One of the first issues that confronted us was indeed the Scranton teachers' situation, and we investigated that and we have issued a statement of support for the teachers.

Basically, our investigation revealed to us that the Diocese of Scranton violates both the spirit and the letter of Catholic teaching on the right to teachers seeking representation.

I will read this briefly and then make one or two other comments.

The Catholic Scholars for Worker Justice supports the right of the teachers of the Diocese of Scranton to bargain collectively with the diocese through an independent union of their choice.

The Catholic Scholars for Worker Justice calls upon the Diocese of Scranton to end its campaign against the teacher's right to free association.

The Catholic Scholars for Worker Justice
calls upon the Diocese of Scranton to once again
recognize the Scranton Diocese Association of
Catholic Teachers and to begin collective bargaining

with SDACT immediately.

One of the reasons we were founded was to support Catholic institutions that follow Catholic teaching on matters of labor unions. Just so you are aware, we are in the process now of writing a statement to support the four bishops of Kentucky who are mandating that all capital projects, diocesan capital projects, have to use union labor. We applaud that, because we think they are following Catholic social teaching.

However, another reason we were founded is we are painfully aware that the church in so many instances will use civil law to its benefit, which will take money, as it should, for busing and a host of other types of things when it comes to this.

One specific issue the church -- and by the church, I am talking about the hierarchy of the church, because I think it is very important to remember what the panel of evangelical members said to us: The Catholic Church is the people of God. It is not just the clergy, it is not just the hierarchy; it is all of us. It is very important to keep that in mind.

But we have found in Catholic hospitals and schools, we have found an intentional use of civil

law to subvert the natural or the divine law, which guarantees the right of free association for workers, including workers in Catholic institutions, and some of what the testimony I have read so far and some of what we are hearing, that is reminiscent of so many other campaigns that we have done research on and found.

Now, you could put any kind of legislation on this table and it is not going to be supported.

Why? Because it gives the workers power, and that is something that their employers generally do not want them to have. It is not just money and benefits and all of those things.

In fact, I teach in a Catholic college. I didn't take this job because I was going to be rich or anything like that, et cetera. We all realize that, but it does give the workers a certain degree of power.

Now, I could quote a great many quotations that are in the testimony that I have submitted to you, and especially read Father Sinclair Oubre. He has quotations from canon law that are critical here in understanding.

Unlike the evangelical tradition, the Catholic Church supports -- vigorously supports --

labor unions and it supports them for its own ranks as well. And by the way, regarding the distinction between clergy and laity, that distinction really isn't made in canon law.

For example, priests are forbidden to be union officials. It doesn't say even priests can't belong to labor unions. Deacons who are clergy in the Catholic Church can belong to labor unions. And, of course, laypeople, the church calls upon them to promote this.

This legislation is made necessary, tragically, because the Diocese of Scranton failed to do its job. It had a union, and according to Catholic teaching, it should have continued negotiating with that union.

Therefore, under the principle of subsidiarity in Catholic social thought, since the subsidium or the aid or assistance is not forthcoming from the diocese or the church, they have to turn to you, the State, for the kind of assistance and protection that they need and that they deserve and that the Catholic Church teaches at many, many levels they should have.

I will stop there, Mr. Chairman.

VICE CHAIRMAN CASORIO: Thank you,

Dr. Fahey.

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Before I recognize Representative Cox, I just want to thank you also for your testimony, and the panelists we have had before.

And to the core of this hearing, Representative Pashinski, thank you for doing this. Whether you are a cosponsor -- and the Labor Committee is obviously holding this hearing for the sponsorship of House Bill 2626 -- whether you are a cosponsor or not, that is your right to cosign on or not, and what I am hearing from you, Dr. Fahey, is, I guess the reason that we are here is because we are hearing now a different point of view from what we have heard before -- right, wrong, left, right. are just taking this information in, and now we are hearing -- as a Catholic myself, and you as a Catholic -- saying the Catholic Church is supporting this. We have heard from evangelicals before. have heard from some other Catholics. We will hear from some folks in the Diocese of Scranton. hearing things that run counter to what had been said prior, and that is what this type of hearing is supposed to do.

So I want to thank all of the testifiers -- at this point, we still have four more panels to go

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      but again, for putting this bill out,
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    Representative Pashinski, and for having this
    dialogue today, from not only you, Dr. Fahey, but all
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    of the gentlemen and the lady before us for giving us
    points of view, because we are learning, we are
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    hearing different perspectives that may not be just
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    our own district, and this is a good opportunity.
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            So I just wanted to throw that out there,
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    that although we may be moving along a little bit at
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    the end here, I am certainly learning a lot today.
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            Representative Cox.
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            REPRESENTATIVE COX:
                                  Thank you,
    Mr. Chairman.
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            Dr. Fahey, I am hearing over and over and
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    over today that the right of free association is
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    being violated. I am having a whole lot of trouble
    figuring out where, because they have a right to form
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    any type of association. They can form a union;
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    anyone can form a union. Whether a private entity
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    such as a diocese recognizes that entity, to me, it
    seems like a clear matter of choice for that private
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    religious entity.
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            And so in the same way that individuals,
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    these teachers, would have a right to form an
    association or otherwise -- call it a union; call it
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an association; call it what you will -- I am finding it hard to make the leap of logic that appears to be necessary to say that they have no right to form that entity. I cannot find that the right of association is being violated.

I went through 3 years of law school, sat for the bar. You know, I feel like I have a decent handle on the law. Constitutional law was one of the areas that I dug into the deepest.

You know, I worked for a public interest law firm for the first 2 years out of law school. They focused on defending the rights of individuals, many religious.

And I have to tell you, one of the most common calls we got was a religious individual calling who was employed by a local public school district, whether it was Pennsylvania or any other State in the country. For the most part, they were calling to ask the question, do I have to be part of the union? They are telling me I do, and I don't like what that union stands for.

As a Representative, I have received those same types of calls. I have had people sit in my office saying, why can I not get out of the union? Why must I pay if they call this fair share?

People have a right to choose where they work, and in every instance, they know what they are getting into. Now, I would say that is especially so for individuals who teach in a religious school setting.

I have got a child in a public school and I have got a child in private school. It is a religious school. As a parent, I choose what is best for my child, depending on individual needs and so forth.

The teachers at the private school make a lot less than many of those at the public school, yet this private school where my children go and many of the private schools in Berks County consistently score higher on numerous standardized tests and other measured levels of performance.

So I cannot make the argument that some people might that, well, people at private schools aren't as qualified as those in the public schools. The test results may indicate otherwise.

With all that said, teachers know what they are getting into, whether it is a public school or a private school. They know going into a private religious setting, they are not going to make as much.

I am a graduate of a high school. I had

12 years of religious education in Illinois. My
teachers wanted to be there. Not to say public
school teachers are any different, but I can speak
from personal perspective, those teachers wanted to
be there, regardless of the pay. There was a
personal passion; it was a personal ministry to them,
much like the gentleman who testified earlier talked
about. They see themselves as ministers. They see
themselves as those who are responsible in a parent's
stead to teach doctrine.

I found a lot of the testimony -- and perhaps it is just the first real opportunity that has been nutshelled here -- I find this idea of free association to be disingenuous. Free association, I cannot see how it is being violated. They have every right to form, and that religious entity has every right to not recognize it.

If we as a legislative body step in and say you must recognize it, I think that is the first step in the wrong direction of interfering with the rights of a religious body. Whether it is the Catholic Church or an evangelical church or otherwise, I think it is the first step in the wrong direction that will create problems between church and State that to this

point have not existed. It has pretty much been hands-off to this point. There have been areas where the State has tried to interfere.

I would ask you, can you help -- and I realize I have given a little bit of a background there, but I wanted to share my perspective -- can you help me understand more about this free association? And I have one comment after that that I know I want to make, depending on your answer.

DR. FAHEY: I do think you are using my present sentiment a little bit, and that is fine.

The church teaches that the right to association is the fundamental basis for labor unions. And again, it is not a new teaching; it is quite ancient.

And the right to select a union to represent the workers is theirs and theirs alone. It is not the employers. So the Catholic Church vigorously -- I could produce volumes of documents, et cetera, that support this right.

Rights is not the only way to look at this.

We also need to look at duties. In Catholic theology, we all say, what is the duty, okay? And so I would ask the Diocese of Scranton, what is its duty toward its teachers who have freely chosen to form a

union? And according to Catholic social thought, the legal system may be different, but according to Catholic social thought, they have a clear duty to recognize and to work with that union, because that union mirrors and follows explicitly Catholic social teaching.

Indeed, I was hoping that there would be more Catholics today promoting this legislation, because it is consistent with Catholic social teaching. This is exactly what Catholic social teaching is about, is helping and assisting the rights of workers.

So it is not just the right -- the right to association is what the unions are based on, but there is also a duty in Catholic social thought for employers to recognize those unions where in fact they are desirous of coming into existence.

In this case, this was an open-and-shut case for us. I mean, how do you -- and the bishop reformulated the diocese and it broke the union; it busted the union.

I am not going to get into his intentions, whether he did that purposely or not, but the de facto conclusion is, a cardinal teaching of Catholic social thought was violated in the Diocese

of Scranton when the church announced that it would no longer negotiate with that union. We believe it has a duty to continue to do so, unless the teachers themselves want to stop the union or whatever the case may be.

That is how I would see that.

REPRESENTATIVE COX: And I think you have kind of underscored the testimony of some of the other gentlemen, that you keep referencing Catholic teaching, religious teaching. And I would look at that situation and say, because that is in fact the teaching rather than the law, the law has no place stepping in, if we have the ability as a Legislature to step in, and begin telling a church of any denomination how to function and what they must or must not recognize.

It is different than a situation where child abuse or other abuse is occurring. This is not a safety issue; this is not a health issue, which is many of the areas that we have seen government step this. This is a paycheck issue, you know, whether they are going to pay the teacher or a group of teachers enough.

And again, not to create a combative spirit here -- that is not my goal -- I wanted to bring some

points out that I think we have heard, but I wanted to summarize them and get your take on them.

I am hearing you talk about giving workers power, and there had been legislation that was introduced years and years ago; I think it has been introduced this session. There is a right-to-work statute that many other States have. Would your organization support the effort of those of us who believe that there should be a right-to-work and that union membership should not be mandatory?

DR. FAHEY: We have not taken a position, but I would strongly doubt it. That would not be consistent with Catholic social thought at all.

REPRESENTATIVE COX: Are you talking about---

DR. FAHEY: You need to know, you need to know that there would not be a National Labor Relations Act without the Catholic Church.

The Catholic Church has, from the 1919
statement of the bishops on up, has vigorously
supported political action to create rights for
workers. Monsignor John A. Ryan was enounced, and
there was a biography written about him called
Right Reverend New Dealer. He had a lot to do with
writing that. There were some scholars who think the

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preamble to the National Labor Relations Act is
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    directly quoted, practically, from Rerum novarum of
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    1891.
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            And so the church has always been involved.
    See, unlike some traditions that regard the State or
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    the political system as antithetical toward religion,
    that has never been the Catholic tradition.
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    Catholic tradition has always argued that the civil
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    law, if it is based on natural law, is something to
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    be encouraged in supporting human rights.
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            In this case, the church has vigorously
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    supported, testified before Congress. Charles Owen
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    Rice; I could go on and on with some of the great
    people in the past who have worked with civil
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    authorities to protect and to enhance church
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    rights.
            REPRESENTATIVE COX: And one last question.
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            DR. FAHEY: Oh, no inconsistency there at
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    all.
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            REPRESENTATIVE COX: I appreciate your
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    response.
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            One last question. You talked about having
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    the right to form a union, and that is kind of the
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underscoring of this, that's the full intent here,

giving them the right to form a union.

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There was some disagreement earlier on whether there is a right to join, not to join, whether they have to pay union dues or whatever, and I look at that and say we are into semantics here, that they don't have to pay dues because of the existence of the Fair Share Act. But would your organization or do you feel that Catholic teaching would say that while they have a right to form a union, would you say that there is also a right of individuals not to be forced to join that union and not to be forced to pay anything, even the fair share? Where would you fall on that, because I am looking for consistency within your position, and I am curious as to where that would land.

DR. FAHEY: First of all, I think I would say, or we would say, that the voters decide whether they want a union or not. If 51 percent say they don't want a union, the 49 percent lost. They do not have a union. They do not get to negotiate; they do not get -- that is the way the system works. And if the reverse is true, that is the way the system works as well.

But unlike the situation where the people who wanted a union lost, they are not going to get the benefits; nobody is going to get the benefits of

1 a union. Whereas if 51 percent support the union, 2 all the workers are going to get the benefits of the union. 3 Based on that, I think that is much more 4 consistent with Catholic social teaching since it 5 6 stands up for the rights of workers, and more 7 importantly, it benefits all of the workers. We can debate, and I do not know enough 8 about whether or not there should be open and closed 9 10 shops and right to work -- I realize those are 11 complications -- but I think the general principle, that when workers vote, that vote should be 12 13 respected. You are going to vote on this bill. 14 Some of you are going to win and some of you are going to 15 lose, but nobody is going to walk out of here crying 16 in their beer and saying, oh, too bad we lost; our 17 rights were violated. No, they weren't. You voted, 18 19 and that's the way things worked out, and I would say 2.0 the same with union elections as well. 21 REPRESENTATIVE COX: Thank you. 22 DR. FAHEY: Thank you. 23 VICE CHAIRMAN CASORIO: Thank you,

25 Representative Pashinski.

Representative Cox.

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1 REPRESENTATIVE PASHINSKI: I just want to 2 thank you very much for your testimony, Dr. Fahey, and you just brilliantly summed up at the end. 3 It is just the right to choose, and I always 4 felt as though the Catholic religion would allow that 5 6 kind of freedom and honesty to take place, and it 7 does not appear that it does. And if I could just clarify, please, this 8 There is a major difference between a private 9 point: 10 school where people pay tuition and choose to send 11 their children to that school as opposed to a public school. 12 13 Now, public schools are there for every individual, no matter what socio or economic 14 background, and the conditions by which they have to 15 work are far different, and in many respects, far 16 more difficult than in a private institution. 17 And I think sometimes it is just unfair when 18 19 you are comparing apples to oranges, and that is 20 exactly what you are doing when you are comparing public to private. 21 22 Thank you very much. 23 DR. FAHEY: Thank you. 24 VICE CHAIRMAN CASORIO: Thank you, 25 Representative Pashinski.

1 Representative Gabig. REPRESENTATIVE GABIG: Thank you, 2 Mr. Chairman. 3 4 Just to follow up on that point. You know, it seems like I am hearing Cardinal Pashinski and 5 6 Cardinal Fahey come in here and rule over, you know, 7 saying this guy didn't make the right decision; I know church law, and by golly, we are going to force 8 it down their throat through the State General 9 10 Assembly. I have some concerns about that. 11 But on that specific point, you know, you 12 are from New York, I guess, a professor, and I know 13 you are not a Cardinal. I was just saying that somewhat as a--- Although you could be a Cardinal 14 for all I know. 15 16 DR. FAHEY: You never know. I could be one. 17 REPRESENTATIVE GABIG: The way the priests dress today. 18 19 But you probably don't know Pennsylvania law 20 that well, so let me just read a Democratic bill analysis on a single case that is referenced, 21 22 actually, in the findings of the legislation, Western 23 Pennsylvania Hospital v. Lichliter. The Pennsylvania Supreme Court ruled that nonprofit corporations are 24 25 not covered by the Pennsylvania Labor Relations Act

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    because nonprofit corporations such as hospitals, and
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    what we are talking about here, private religious
    nonprofit schools, were not engaged in industry, were
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    not engaged in commerce, trade, business, or
    production within the meaning of the act.
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    what this whole bill is about.
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            Right now, they are not covered, and the
    maker of the bill, because of an incident that
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    happened in his district, that, quite frankly, I am
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    not that aware of, has this bill.
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            And you agree that religious schools,
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    nonprofits, religiously-affiliated, they are not
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    engaged in commerce and trade, et cetera.
                                                Is that
    right?
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            DR. FAHEY: They are engaged in the exchange
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    of goods and services.
            REPRESENTATIVE GABIG: Correct.
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            DR. FAHEY: Now, I am not a lawyer, but I
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    understand some people think that is commerce.
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            REPRESENTATIVE GABIG: Okay. So you think
    it is commerce then, what they are engaged in.
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                                                     Ιs
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    that right?
            DR. FAHEY: Well, again, you are not going
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    to get me to say that, because I just do not have
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enough expertise.

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REPRESENTATIVE GABIG: All right; I get you.
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    You are a professor of law---
            DR. FAHEY: Yes.
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            REPRESENTATIVE GABIG: --- and a chairman of
    a department, I guess. But we just heard the maker
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    of the bill say there is a big difference between
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    private schools and public schools and we got to
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    treat them differently, and I happen to agree with
    that basic point.
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            But public schools are engaged in the
    exchange of goods and services, all right? They are
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    providing a good, a service, educational services.
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    Is that correct? Public schools are.
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            DR. FAHEY: I am not competent to answer
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    that.
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            REPRESENTATIVE GABIG: Right, and to say
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    that they are commercial because of that is quite a
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    stretch in legal analysis. Would you agree with me
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    on that?
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            DR. FAHEY: Well, I think you should make
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    the statement, because you are asking me questions
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    that really are your ---
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            REPRESENTATIVE GABIG: But you are a
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    professor, and a lawyer? Are you a lawyer?
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            DR. FAHEY: I'm a theologian.
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            REPRESENTATIVE GABIG: Oh, a theologian.
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            VICE CHAIRMAN CASORIO: Representative Gabig
    -- gentlemen -- yield, please.
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            DR. FAHEY: Get me on theology.
            VICE CHAIRMAN CASORIO: If you are going to
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    ask Dr. Fahey or any other panelist a question, allow
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    him, please, to answer, and we will allow you ample
    time to ask a question as well. But please allow the
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    gentleman to answer your question.
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            I just didn't want either of you talking
    over each other. Please, just let him answer the
11
    question, please.
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            REPRESENTATIVE GABIG: I am mum after that
    admonition from my fellow bureaucrat.
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            DR. FAHEY: I guess I am, too. I see where
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    you are coming from.
            REPRESENTATIVE GABIG: See, I am asking a
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    question and you are talking, so I'm not sure who is
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19
    interrupting who. But I just wanted to make that
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    point.
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           VICE CHAIRMAN CASORIO: No; no. Excuse me
22
    again.
            REPRESENTATIVE GABIG: I am talking and he
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    is talking over me, so.
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            VICE CHAIRMAN CASORIO: The gentleman will
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1 yield, please. 2 If you ask the question, as we have all afternoon, if you pause, the gentleman, I am sure, 3 4 would give you his answer, and then you can have a rebuttal. 5 REPRESENTATIVE GABIG: But he is from New 6 7 York, so he sort of talks---VICE CHAIRMAN CASORIO: That is unnecessary, 8 Representative Gabig. If you have a question for the 9 10 gentleman, I would ask it. If not, we will move on to the next panel of testifiers. 11 REPRESENTATIVE GABIG: That is fine. We're 12 13 ready to go. Keep going. VICE CHAIRMAN CASORIO: Thank you, 14 Representative. 15 16 Dr. Fahey, thank you for being here today. 17 DR. FAHEY: Thank you, gentlemen. 18 19 VICE CHAIRMAN CASORIO: The next testifier, 20 the next panel, will be James Brian Benestad, Ph.D., 21 Professor of Theology at the University of Scranton, 22 and The Very Reverend William J. King, J.C.D., Canon 23 Lawyer, Adjunct Instructor in Canon Law, Catholic 24 University of America, and Vicar General, Diocese of 25 Harrisburg.

Gentlemen, I will again ask you both, because I see you have some 23 pages of combined testimony, maybe give us the abridged version and we can move forward.

Thank you both for being here.

DR. BENESTAD: Thank you, Mr. Chairman, and thank you, members of the House Labor Relations

Committee and your distinguished guests.

I am a professor of theology at the
University of Scranton. I have specialized in
Catholic social doctrine all my life, written many
articles on it, and this summer I just submitted a
manuscript on the subject to the Catholic University
of America Press.

When I first got interested in this issue,
when I heard Catholics and non-Catholics alike very
dogmatically asserting that the Bishop of Scranton
had violated Catholic social teaching by not
recognizing the union, they often mentioned
"Rerum novarum." Saying "Rerum novarum" requires the
bishop to recognize the union in all situations.

Now, my subject is Catholic social doctrine on unions with an emphasis on this question: Does Catholic social doctrine recognize an absolute or unqualified right to join a union regardless of

circumstances? And I use the word "recognize"
advisedly and "confer" advisedly. "Recognize," you
know, may be a natural right, as Professor Fahey
said, a natural right to join a union. If you
"confer" a right, the law, you know, would give it
and it is not something based in nature.

I think the Catholic Scholars for
Worker Justice are right to say that there is a
priori presumption for labor unions in Catholic
social doctrines. This is certainly true. The
Catholic social teaching has defended unions because
of what they have done to secure better working
conditions, wages, and benefits. But it is not just
any kind of union that the church wholeheartedly
endorses.

Let me just mention some things that Rerum novarum teaches about unions. It says, Pope Leo XIII on Rerum novarum -- which means, by the way, "of new things" -- he said that the moral and religious perfection of the worker ought to be regarded as the principal goal of unions. Now, you do not hear that mentioned very often.

Pope Leo also said this: It is gratifying that society is composed of either workers alone or that workers and employees together are being formed

everywhere. Now, as far as I know, that statement was never repeated in a subsequent church document, but it sounds very much like the employment councils that Bishop Martino is using in Scranton.

John Paul II, in his encyclical on Human Work, said this. He said that "...thanks to the work of their unions, workers will not only have more, but above all be more: in other words, that they will realize their humanity more fully in every respect." This is very similar to what Leo said about moral and religious perfection.

And then he went on to say that the unions have to keep in mind the common good of the whole of society, and this certainly means that unions in Catholic schools should not bargain for anything contrary to the common good of the Catholic school, namely its mission, its faith community, and its viability.

The recently published Catechism of the Catholic Church, published around 1994, recognizes that a company or an institution might not be able to pay the ideal salary because of the, quote, "state of the business."

For example, tuition and contributions from parishes do not provide enough income to match the

1 pay of teachers in public schools.

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Now, let us ask this question: In the light of Catholic social teaching on unions, does a bishop have an obligation to recognize every association that wants to unionize?

Now, while the bishop should try to give a favorable response to such a request, he may ultimately and reasonably decide that recognizing a particular union would be an obstacle to maintaining the Catholic identity, collegiality, academic excellence, or financial viability of the diocesan schools. In that case, the bishop might have a duty to deny recognition to a particular union.

As a matter of fact, in Catholic teaching, just about every right is subject to various kinds of limitations for the sake of the common good, and it is also true in American law. You know, rights are subject to limitations in the area of American constitutional law.

You know, the Bill of Rights gives us the right of free speech and it gives us the right to bear arms, and yet the courts have consistently upheld certain legislative regulations of pornography and weapons.

Now, we do in America have a tendency to absolutize rights. Those of you who are lawyers probably remember that from the late 19th century to the mid-1930s, the courts used a notion of property rights and contractual rights to invalidate all sorts of legislation on health and safety.

You know, the most famous were in 1905.

New York State passed a law forbidding workers to,

you know, work more than 60 hours a week, and the

Supreme Court declared it unconstitutional, you know,

on the basis of property rights and contractual

rights.

So we do absolutize rights. But both in America and in the Catholic tradition, all rights are subject to certain limitations.

Now, when a bishop doesn't recognize a union, he must be even more attentive to the needs of his school employees, including their religious and moral perfection, and be intent on establishing lines of communication and collegiality between administrators and employees in the school. And the bishop should do all that he can to find a way to raise the salaries of those insufficiently paid. He has that duty as, you know, the bishop of the diocese.

Now, when a bishop denies recognition to a particular union, government, in my mind, should not become entangled in a dispute between a bishop and his critics, which is required by House Bill 2626.

The government should respect the religious liberty of the church and not attempt to settle a dispute among Catholics about the proper interpretation of Catholic social doctrine with respect to unions or any other matter.

House Bill 2626 is not consistent, I would say, with Catholic social doctrine, because it really infringes on human liberty, and it is wrong to assert that there is an absolute or unqualified right to join a union. How could one say that? I mean, if a union was not doing what it was supposed to do, the church would still have to recognize it? That would simply make no sense.

Thank you very much.

FATHER KING: Mr. Chairman, committee members, I again echo the gratitude of others in allowing us to testify today.

I will not echo what you have already heard.

You have some of that in my written statement, which is part of the record of today's hearing.

I come from a different perspective, and not that of theology, not that of teaching or education, but that of canon law, which has sometimes been called the practical element of the theology of the church.

The canon law is a very small set of norms which attempt to protect the most important values in the life of the church.

The set of norms in canon law are essentially a set of lessons learned by the church over the centuries and methods for resolving problems that we have encountered in the life of the church through to millennia.

My professor of the history of canon law began, the first day of class, by noting the first principle of historicity in canon law is there wouldn't be a law against it if somebody hadn't done it.

And two, I commend the well-intentioned effort of this committee to address a specific problem, but I am not certain that the cloak you wish to throw over the fire is not too big and will hit areas in the life of the Commonwealth and of the church which are not really appropriate, I believe, for this General Assembly to enter into.

For instance, you have heard Catholic theologians debate publicly here back and forth whether a particular bishop has acted in specific ways in fulfillment of or in violation of Catholic social teaching. That demonstrates alone the peril of this bill.

I think it is impossible for the work of a State actor, a State agency, to enter into a discussion of polity, discipline, the content or conduct of teaching or administration in an individual Catholic school or a diocesan school system where such exists without engaging in the type of discussion and debate and razor-edge, fine-line distinctions that are made here today entering into discussions of Catholic theology.

No organization in history has advocated as zealously and as strenuously for the right of persons to enter into associations to promote common values or common efforts as has the Catholic Church.

Long before Laborem exercens, long before

Rerum novarum, long before the modern Catholic social

doctrine of the church, we were entering into

associations to promote the life and ministry of the

church. That is how a lot of the religious orders of

the Catholic Church began, individuals who assembled

together for a common purpose.

But no order came to existence without entering into conversation with the local bishop or the Holy Father, the Pope, and it is precisely that value that is protected in canon law.

Balancing the right of individuals to associate for a common purpose in harmony with the life of the church is also the right of the bishop to discern with them the activity of the Holy Spirit in pursuit of the mission of the church.

And so as we just heard, it is well within the rights of a bishop to discern whether or not to recognize a particular association over another and to offer an alternative.

It is that type of discernment that is made precisely within the church, and it is the same authority that gave us Catholic social teaching that gives us this canon law, which tries to protect and balance those rights.

Asking the Pennsylvania Labor Relations

Board to discern a purely secular motive for a

decision or action is, if you will forgive a homey

example, a homesy-folksy example, is like asking

someone to retrieve a fish from a fish tank without

ever touching the water.

There is such a pervasive character of religion and faith in a Catholic school that it would be impossible, without entering into the type of theological debate and discernment heard today, for a State actor to make that discernment of what constitutes nonreligious versus religious motivations.

In the end, my concern about this proposed legislation arises from two sources.

First, as you have heard, I believe there is historical wisdom in the early centuries of our country, a wisdom that not only speaks of this wall of separation between church and State -- a wisdom which reminds us that where no bright line exists to distinguish religious values from secular values, government ought to stop at the threshold and not enter into a discussion or inquiry -- but also a wisdom, a historical wisdom, by which the courts have reminded us of the peril of this very type of inquiry, and I think we ought to heed that.

My second source of concern arises from this: In 2,000 years of forming associations and co-discerning between the bishops and persons of the church, no doubt we have encountered disputes and disagreements before, which is why the Catholic

Church operates a system of tribunals and has for well over a millennium; why we also have systems of administrative recourse and review of decisions that may have been improperly made or based on unjust rationale or lead to an unjust consequence.

I was a judge in an ecclesiastical tribunal in the Diocese of Brownsville, Texas. The case was handed to that ecclesiastical tribunal by a State judge. It dealt with a contract question between a parish, a Catholic parish, and a labor union.

The judge handed it back to the ecclesiastical court using the venerable doctrine of deference in the legal system which states that if a religious body has its own judicial system, its own means of testing and trying facts and coming to a decision, the State government ought to defer to the internal operations of that church in matters that refer to the internal operations of the church.

There exist within the Catholic Church structures for recourse and remedy which have not been tried or tested in the particular situation which gave rise to today's inquiry and to the bill at hand.

I believe for those two reasons, it is

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somewhat perilous to consider this type of
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    legislation, and that I offer as my testimony.
            VICE CHAIRMAN CASORIO: Thank you, Father.
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    Thank you, Doctor.
            Representative Gabig.
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            REPRESENTATIVE GABIG:
                                    Thank you,
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    Mr. Chairman.
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            I want to thank you gentlemen for your
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    testimony.
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            Would you agree that nonprofit private
    religious schools in Pennsylvania are not engaged in
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    commercial activity?
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            FATHER KING: I am tempted to say we have
    a prophet motive, but we spell "profit" a bit
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    differently. I would agree with that, yes.
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            REPRESENTATIVE GABIG: In other words, you
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    know, you are speaking biblically about saving souls,
    et cetera.
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            FATHER KING: Precisely.
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            REPRESENTATIVE GABIG: But as a lawyer, I
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    guess, Father King, it is clearly established law
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    here in Pennsylvania that these schools, whether they
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    are Catholic schools, Mennonite schools, Baptist
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    schools, as they have in my district, other
25
    Protestant schools and religious schools, are not
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1
    engaged in commercial activity. These are nonprofit
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    educational institutions.
                                Is that correct?
            FATHER KING: I cannot speak to that, but my
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    own doctoral research in canon law dealt with a
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    comparative history of the notion of public and
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    private in Anglo-American common law and in canon
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    law.
            And I believe it is fair to say that the
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    public school system was set up by a State in order
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    to deliver public goods and services. However, a
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    private, particularly a religious-oriented school, it
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    only tangentially offers a public good and service.
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    It exists primarily to offer a private good, a
    private service, and that is in service of the
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    religion itself.
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            REPRESENTATIVE GABIG:
                                    Thank you,
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    Mr. Chairman. Thank you, panel.
            VICE CHAIRMAN CASORIO: Thank you,
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    Representative Gabig.
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            Representative Cox.
            REPRESENTATIVE COX: I would like to read a
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    brief one paragraph from Dr. Benestad's testimony,
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    and I will ask both of you a very brief question. I
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    know we have heard the quite liberal use of the word
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"brief" today, but I will keep my comments to that.

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At the end of your testimony, Dr. Benestad, you state, "Catholics, of course, may disagree among themselves about a decision made by a bishop denying recognition to a particular union. When such disputes occur, they should be resolved by Catholics themselves, not by the government. Government agencies must refrain from intervening to resolve disputes about the proper interpretation of Catholic social doctrine regarding unions or other Catholic matters. The government cannot possibly decide whether a bishop is interpreting the Church's doctrine correctly or not. Furthermore, government agencies and institutions cannot determine whether a bishop is correct in determining that recognition of a particular union would jeopardize Catholic identity, academic excellence, or the financial viability of schools." With that statement, I would like to ask the two of you a simple yes or no question: Do you feel that that essentially summarizes not only your position but the best reason why this bill should never see the light of day outside of this committee? DR. BENESTAD: I would say so.

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FATHER KING:

Yes.

REPRESENTATIVE COX: Thank you. That was the answer I suspected and kind of the point I have been trying to make since I started talking earlier today.

FATHER KING: Forgive me for adding one remark.

It is not out of a fear of collective bargaining. Those who think we might fear that cannot imagine what it was like to deal with Mother Superior a few decades ago who had Sisters in every Catholic school of the diocese. There was collective bargaining at its best or worst at the same time.

REPRESENTATIVE COX: But in effect this is illustrative of the concept that within that church body, whether it be Catholic, evangelical, or otherwise, it is best to let that internal body govern itself outside of issues such as child abuse and other instances where the health or welfare of individuals outside that church body would come into play.

FATHER KING: Questions and answers can be sought and obtained using a shared set of values which are beyond those which reach the public sector through the Legislature. Yes.

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            REPRESENTATIVE COX: Thank you both for your
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    testimony.
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            DR. BENESTAD: May I say this?
            There is no union. The bishop, you know,
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    has a serious responsibility before God, you know, to
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    do what he can to be just to his workers. You know,
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    he is certainly not excused. I hope everybody
    understands that, that he is seriously bound to do
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    what he can.
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            REPRESENTATIVE COX: Thank you.
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            VICE CHAIRMAN CASORIO: Thank you,
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    Representative Cox.
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            Representative Pashinski.
            REPRESENTATIVE PASHINSKI:
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                                        Thank you,
    Mr. Chairman.
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            Thank you to both of you. Just one, real
    quickly. It is a complicated issue, is it not?
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            Could you tell me, where do you think
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    government could get involved in the Catholic Church?
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            FATHER KING: Questions of the health and
    safety of students have been raised today in terms of
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    building code, in terms of providing for the public
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    safety as it touches the operation and design of
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    schools. That sort of thing clearly does not enter
    into doctrinal issues.
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1 REPRESENTATIVE PASHINSKI: That is it? 2 FATHER KING: I really am not prepared to do that kind of analysis at this moment. There may be 3 4 other areas, without a doubt. REPRESENTATIVE PASHINSKI: I mean, you study 5 6 canon law and you know it inside and out, and 7 basically it appears that -- and we want to keep that separation of church and State, absolutely; I agree 8 with that -- but that is the only example that you 9 10 can point out that may allow government to enter 11 into, you know, some discussion ---DR. BENESTAD: How about school 12 13 requirements? You have to go to school until you finish, until you are 16. I mean, the church would 14 have no objections to that. 15 Now, certainly the Amish had an objection to 16 it. Remember Wisconsin v. Yoder in 1971, and the 17 court provided an exemption for them. 18 But the 19 Catholic Church would accept that kind of regulation, 20 that you must stay in school for a certain period of 21 time. 22 REPRESENTATIVE PASHINSKI: 23 FATHER KING: And there are over 120 --24 the number eludes me at the moment -- well over

120 references to the civil law within the code of

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canon law. Most of those refer to financial transactions and legal enactments to make certain that they are valid under both laws.

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Canon 1286, which appears in the written testimony submitted to you today, refers to the preparation of contracts of employment and urges administrators within the church to fulfill social policy in accord with the teaching of the church but also to fulfill the civil rights that may exist as, again, in the lens or through the lens of the social teaching and moral life of the church.

There are numerous examples which could be given. Again, at this moment, I am not prepared to cite those.

REPRESENTATIVE PASHINSKI: We should share those, if that is okay. If you could get that over us to, I would appreciate that.

In the Catholic system, what other financial entities do they control?

FATHER KING: The Catholic? The structure of the Catholic Church is not monolithic. There are religious orders.

Religious orders themselves do own property.

They may operate schools. In Philadelphia, La Salle

Prep and Saint Joseph's Prep are operated by

1 religious orders.

Academies may be operated by religious orders -- male, female, or coed. A diocese may itself operate a school or a charitable organization, a hospital or university, any number of entities such as that.

Most of the educational ministry of a church is conducted as an extension of the bishop's role of teaching through the agency of a parish. So most of the elementary schools are parish or parochial elementary schools.

High schools may be operated by the diocese, by a religious order, or as occurs in the Diocese of Harrisburg where we have seven high schools, each is a joint venture of several parishes that contribute monetarily through the donations of God's good people to the Catholic education at that level.

REPRESENTATIVE PASHINSKI: Other than hospitals, are nursing homes---

FATHER KING: Certainly. Many of those, in fact, most are owned by orders, by religious orders, and not by a diocese per se.

REPRESENTATIVE PASHINSKI: And the financial requirements in operating that particular establishment, is that strictly from the funds

received for the services rendered, or are funds 1 2 acquired from other sources? FATHER KING: It certainly depends on the 3 4 nature of the apostolic work, the nature of the organization or entity. 5 Some are supported fully through the 6 7 voluntary contributions of the faithful. Some are 8 supported largely through planned giving, bequests, estates, other major gifts. Some receive public 9 10 appropriations for narrow purposes within the 11 activities of the church. 12 REPRESENTATIVE PASHINSKI: Okay. Very good. 13 And just for the sake of everyone here, it just seemed to me that just the position that we were 14 trying to acquire here was just to give the folks a 15 chance to choose. I just didn't think that that was 16 going to be a difficult situation given the fact 17 18 that, you know, if things are run well, people will 19 choose not to participate in this association. 20 they are not, then they at least have a right to try a different venue. 21 22 Okay. Thank you very much. I appreciate

VICE CHAIRMAN CASORIO: Thank you.

Doctor, Father, thank you very much.

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it.

Our next group of testifiers, and I would again remind you we have three more to go, so please be cognizant of that: Joseph Casciano, Secretary for Catholic Schools, Diocese of Scranton; Mary Tigue, Assistant Superintendant of Schools, also the Diocese of Scranton; and James Burke, Director of Human Resources, Diocese of Scranton.

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Gentlemen and the lady, whenever you are ready, we are glad to have you.

MR. CASCIANO: Mr. Vice Chairman and Representatives, thank you for your patience, and thank you for hearing us. We will try to summarize our testimony to the best of our ability.

I think it is important to note that in the Diocese of Scranton, much of this has been brought about because upon the arrival of our bishop, there was great concern for the stability and the organization of our Catholic schools and our Catholic parishes.

At that point in time, our schools had lost 25 percent of the student population. There was financial instability in many of our parishes. Many of our schools were on the brink of bankruptcy, and there were concerns about the viability of the parishes supporting those schools.

So the decision was made to hire a professional consulting firm and that we would look to a new model in order to provide Catholic education for the 21st century. The process began in 2005 and was finalized and implemented at the beginning of July 1, 2007.

The results of the planning process divided our diocese into four systems for the sake of geography and the needs of the various locations in the diocese. There were four legal corporations set up, both State and civilly and canonically were set up with boards of limited jurisdiction.

Each pastor was asked to relinquish their jurisdiction over the parish school or over the regional school that they were in order that these boards of limited jurisdiction and the corporate board of the bishop and his advisors would now take over the governance of the schools.

So it was a very dramatic change for us, and we are in our infancy. These are uncharted waters. They have not been done in many places throughout the country, and so we are trying to navigate through these waters as carefully and as appropriately as we can.

The four systems were established, as I

said. We met with the teachers throughout those systems to talk about the future.

2.0

It is important to note that prior to our reorganization, when a Catholic school closed in the Diocese of Scranton, the teachers and administrators had no place to go, that that school closed, it was a separate entity, and therefore, the teachers had to apply to other schools, other Catholic schools, and the same with administrators.

We were very concerned about that, the bishop himself being very concerned that the teachers not be treated like that going forward, that he wanted us to develop something that within these systems we would have an order.

So we came to a certain order. I will let Mr. Burke talk about that a little bit more. But I just want the committee to know that there was great concern for the employees, that we would not leave people with years of service without someplace to go. So we did do that.

I think it is also very important to note that there were major concerns about the Catholic identity of our schools, and there were many initiatives instituted simultaneously to this strategic planning. The bishop did not just do the

strategic planning and not address some of the other concerns that had to be done.

A new high school religion curriculum was instituted, along with the decision that there would be one textbook used in all of our Catholic high schools to ensure that the lessons were in accord with Catholic doctrine.

The bishop wrote a booklet on chastity that was implemented into our high school curriculum.

The bishop visits with the seniors every year. He has a holy hour with them. He spends time with them, celebrates mass with them.

He also meets with the religion teachers once a year in order to discuss in particular their role and how important that responsibility is.

In addition to that, he certainly celebrates mass for all of our teachers at our annual inservice day for them.

He also instituted a change to increase the opportunity for our students to go to mass, wanted it on a more regular basis. As many of those who would be of the Catholic faith would understand, that we do have a shrinkage of the number of priests available. But so important is this ministry that the bishop insisted that mass be offered every other week, that

holy hours be made a routine part of the day.

2.0

I share all of that with you because I want you to get a picture of how drastic an approach we were taking to establish a real plan for the future of Catholic education in the Diocese of Scranton.

A priest chaplain has been appointed to every one of the high schools. The whole sense of asking for us to raise the level of our Catholic identity, that in some ways, like many things, may have been taken for granted. We think just because we open our doors, that everybody understands that we are a Catholic institution, but sometimes we need to be challenged as well to do the job better.

So our goal and our purpose has been to preserve and advance Catholic education in the Diocese of Scranton.

We went from eight Catholic high schools to four, and in one system, it was four Catholic high schools to one, which has brought together this course of action.

And certainly you can imagine taking four high schools and putting them into one. The needs are not as great now of the number of employees that we will need to man that particular school, but it was our belief that that was the best we could do,

and we wanted to do the best we could do.

So with that said, we also established, and I will let Mr. Burke address the employee relations council that went simultaneously and how that came to be and how we came up with the criteria for hiring going forward.

MR. BURKE: Thank you, Joe, and thank you to the members of the committee for being patient. I know it has been a long day, and I will try to be brief as well.

In my capacity as the Diocesan Director of Human Resources, I think the committee deserves to know exactly, again, we are all for our employees. We need to look out for the rights of our employees, and I am going to give you some examples of what we have done so far along those lines.

First and foremost, as Joe referenced, through this very difficult process, this very comprehensive reorganization effort that took place in the Catholic school system, 5 days after the original announcement was made, or the preliminary announcement was made on what schools would be closing, obviously a lot of anxiety, a lot of uncertainty, 5 days after that announcement, I began meeting with the teaches and all the other employees

as well, but particularly the teachers, as we moved forward.

We must have met at least 8 or 10 times with teachers throughout the end of that school year in order for them to work with the diocese and develop criteria for staffing as we moved forward.

I do not see a lot of organizations out there today in the private sector meeting with their employees to develop criteria and try to address as many of the concerns as possible. More likely, you will probably get a letter, thanks for your years of service.

We spent 6 months working on, with direct input from all the educators and all the other staff members, on how we were going to staff our schools going forward. So if that is not respecting the rights of the employees, I'm not sure what is.

We also followed that up with the implementation of these employee councils and the employee relations program that we instituted.

I am not going to go into all the detail of it. It is part of the record. You have the written document of what these employee councils look like.

The most important piece of that is, we spent a lot of time on being, you know, fair and

just to our employees.

We spent a lot of time with the word "teacher" today. Teachers are, obviously, a primary part of what we are doing in our educational system, but they are not alone.

The employee relations program that was developed by the diocese in conjunction with these system boards gets representation from every single classification in our Catholic schools. So I can't see how that would be defined as we are not respecting the rights of our employees.

We have teachers, and we gave them additional consideration, because the primary role that they play in our educational setting, there are two teachers from each of these schools that are participating in these employee councils.

And we also have representation from teacher aides, maintenance employees, cafeteria employees, secretaries, fiscals. These are all people who didn't have a forum leading up to this reorganization.

We wanted to make sure that the Catholic Church, again, you hear a lot about social teaching, it is for all the employees, and we wanted to give them a forum to participate in a constructive and

productive dialogue with the diocese and also these system boards. And the majority of the schools have full participation with these employee councils at this point in time.

2.0

We have moved forward. It has been implemented. The majority of our schools, as I said, are participating in this employee council format, and I would respectfully request the members of the committee, especially the members who have constituents in the Diocese of Scranton and the county making up the diocese, that obviously you have heard from the union side of things in how they view they were treated or whatnot and how their rights have been violated. I would challenge you to talk to the people who are participating in these employee councils to see if it has been a genuine and productive dialogue. I think you will be very surprised to hear some of the comments that they are going to make.

Because we have moved forward. We have already addressed issues. Our retirement package was developed with these employee councils. We have talked sick days, personal days, insurance -- a litany of things that we have already accomplished.

And there is a long way to go. As Joe indicated, we are in the beginning stages of this reorganization. It is a very delicate time for the Diocese of Scranton.

And we are no different than other dioceses out there. On top of, obviously, school reorganization, we are talking parish restructuring. There are limited finances.

So it is a very delicate time at this point in time, and we are trying to do our best to respect the rights of all the employees, and that is, in my capacity as the Diocesan Director of Human Resources, I am the point person on that, and I think we have accomplished that through these employee councils.

Unions are not the only forum to have a healthy work environment. With regard to the union that you heard about here today, I just want to make one point of clarification for the members of the committee that are still here.

I think there is an overall impression, because I still hear it in our neck of the woods in the diocese, that this association, the Scranton Diocese Association of Catholic Teachers, represented all of our teachers. That is not the case. It never was the case. They never represented anywhere close

to the majority of our teachers.

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Based on a report that was filed -- and I don't know what the actual number is now; I am using a report that was actually filed by the union and signed by Mr. Milz in '06 or '07 -- 217 paying members of the union.

There are over 700 teachers in the Diocese of Scranton. So for almost 30 years of the union's existence, the majority of our Catholic school teachers have chosen not to go that direction. They felt like the healthy work environment that Representative Pashinski was referring to before has been in place, and they have seen no need to go that route in over 30 years of existence.

MR. CASCIANO: The other thing that is necessary is that the three boards of limited jurisdiction voted not to recognize the union and presented that to the corporate board. The corporate board concurred and moved forward with the employee relations.

It is important to note that some of the concerns from the past that came up were the fact that we had to write into contracts attendance at the graduation mass. We again would believe as ministers, as those who are expected to be a faith

community, that that would be an automatic, that there would be no thinking other than to say, yes, of course we have to be there for that.

Certainly attendance during mass; when a teacher had a free period or a planning period, that very often they did not believe they needed to attend mass.

Teachers walking out of religious or educational presentations because the end of the day hit, according to the number of hours they were supposed to serve. Again, we would certainly not want to take advantage of anybody, but common courtesy and certainly those of us who are true to our faith would see that even if we didn't agree with the fact that we should stay, that as a courtesy, we should stay beyond that time and then maybe have a discussion afterwards that, you know, really you should not go over the time. But as all of us know, like today, you cannot always control how long a speaker is going to go, and we just think that is necessary.

There were times when Christmas programs could not be held because of contract restrictions.

And in some associations, the division among the faculty became so great that it, again, was contrary

to what and who we are as Catholics.

Mary, do you have---

MRS. TIGUE: I know you are anxious for us to be very brief, and I will be.

We are here today because we oppose this legislation, 2626. We oppose it because we believe it is not only unnecessary, as you heard Mr. Burke explain what the diocese has tried to do to be fair to its employees, but we also feel that it is dangerous.

As a Catholic school educator, what I believe is that a Catholic school is a locus, a place where a conversation takes place between the faith in science, the faith in math, the faith in literature, the faith in any other subject, and that conversation is focused through the lens of what we believe as Catholic educators.

And what we believe is that it is our mission, it is our vocation, to do what we do. And yes, we choose to do that, and we have chosen not to be educators in the public school. But we are professionals who practice our profession. We do it as well as we possibly can.

But we are also here to tell you that a religious school is not the same as a public school.

There are different goals. Of course we want the education of the common good, but in a religious school, there is that added dimension, and I think when you interfere with that added dimension, when you insert yourself into the life of a Catholic school, as this legislation does, it is going to cause potential problems. And certainly people who are far more eloquent than I have explained that to you.

2.0

But that is really why we are here today, to tell you that our experiences in the Diocese of Scranton are very different from what has been depicted in the newspapers and so on. And we have worked very hard to reorganize this, and in the process, we have tried to build for the financial and also for the security of our schools for the future. That was always the goal, to provide for quality Catholic education, and that is what we have been trying to do.

VICE CHAIRMAN CASORIO: Thank you.

Mr. Burke, if my colleagues have a question, and just briefly, I'm just trying to get a grasp on numbers and then we can move on.

You talked about the consolidation, and I heard you mention the 217 union employees that worked

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out of the 700 teachers, as you have stated.
1
2
    aside, the consolidation in general, when you had
    full complement of buildings, you were at, what
3
    number of employees is I am looking for, versus when
4
    the consolidation took effect, what number of
5
6
    employees you went down to, roughly.
7
            MR. BURKE: Yeah; I do not have that off the
    top of my head. I can give you the number of
8
    schools.
9
            Prior to, in '06-07, as of June 30 of
10
    '06-07, there was a total of 43 schools in the
11
    Diocese of Scranton; now there is 28. So there were
12
13
    15 schools that closed at that point in time.
            I can always follow up with the exact
14
    numbers. I would prefer to be exact with the
15
    numbers, but 43 schools versus 28 at this point in
16
    time.
17
            VICE CHAIRMAN CASORIO: How about then maybe
18
    we just kind of work backwards a little bit.
19
20
            How many employees did you have when you had
    the 43 schools?
21
22
            MR. BURKE: I am expecting somewhere around
23
    1,300 or 1,400.
24
            VICE CHAIRMAN CASORIO: 1,300 or 1,400.
25
            And you cut, what, 15 schools out, so -- I
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1
    mean, and I am not holding you to this, but I just
2
    want to try to get some grasp of the numbers.
    have a thousand employees now, a little bit less
3
4
    maybe?
            MR. BURKE: Probably a little bit more than
 5
    that. And again, when I say employees, we are
6
7
    talking cafeteria workers, teacher aides.
8
            VICE CHAIRMAN CASORIO: Janitors, everybody.
            MR. BURKE: Administrators, the whole lot.
9
10
            VICE CHAIRMAN CASORIO: That was my question
    as well. Okay. Very good. Thank you, sir.
11
            Gentlemen?
12
13
            Representative Pashinski.
14
            REPRESENTATIVE PASHINSKI: Thank you,
    Mr. Chairman.
15
16
            And thanks again for staying out. I enjoyed
    the testimony. I appreciate it very much.
17
            You know, when we met before, I asked the
18
19
    question and I ask it again, we would not have had to
20
    go through any of this stuff if you felt as though,
    you had 700 teachers and 500 did not want to belong
21
22
    to this thing, it would have been over. We wouldn't
23
    have even had this hearing.
            I just don't understand, since you had a
24
25
    system that was working and for 30 years you had a
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1 union that was working, you know, why wouldn't you 2 allow them to decide whether or not they wanted to continue on that way? 3 MR. BURKE: Well, I will let Joe talk about 4 it, because the systems are different now than what 5 6 they were before the reorganization. 7 REPRESENTATIVE PASHINSKI: I know that. MR. BURKE: I will just throw out my 8 comment. 9 10 I think in a way, I think the teachers -and we will talk about the teachers at this point in 11 12 time -- they have spoken over 30 years by the number 13 of people who never chose. The second point of it is, the Bishop of 14 Scranton really believes and generally believes that 15 this new system is better, and I think it deserves 16 an opportunity to actually give it enough time --17 30 years from their standpoint; we are talking 18 19 6 months in the new standpoint with these employee 20 councils. He truly believes, and we all truly 21 believe, that it is a better approach, because we are 22 representing all the employees. 23 The other concern I would have is your, 24 again, previous affiliation with a union and things

of that nature. It is a very sensitive, very

25

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delicate time in the Diocese of Scranton.
1
2
    organizational efforts become very combative, very
    confrontational, and I don't know if the employees
3
    would be able to stand up to that type of
4
    organizational effort at this point in time. That is
5
    just my personal opinion.
6
7
            They are very strong. If you have seen or
    participated in any type of organizational effort
8
    like that, it is -- at this point in time, I do not
9
    know if we can withstand that.
10
11
            REPRESENTATIVE PASHINSKI: Are you talking
    about the ---
12
13
            MR. BURKE: Going through an organizational
    vote and that type of process. That is just my
14
    opinion on it.
15
16
            REPRESENTATIVE PASHINSKI: Okay. I just do
    not think it is that hard. We have gone through
17
    several of those, and it does not take that much
18
19
    work. But this certainly is going to take a lot of
2.0
    work.
21
            Thank you.
22
            MR. BURKE: It has gotten a lot of
23
    notoriety, this particular effort.
            VICE CHAIRMAN CASORIO: Thank you,
24
25
    Representative Pashinski.
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1
            The gentlemen and the lady, thank you for
2
    your testimony. We appreciate you being here.
            MR. BURKE:
                        Thank you.
3
            VICE CHAIRMAN CASORIO: Two more to go, and
 4
    again I will remind you that we are down to the next
5
6
    to the last here; two more.
7
            Bruce E. Endy, Esq., Spear, Wilderman, PC.
            Mr. Endy stuck around, and we know our last
8
    testifier, Mr. George, has been here for awhile, so
9
    he wouldn't miss this opportunity.
10
11
            Mr. Endy.
12
            MR. ENDY: Mr. Vice Chair, thank you.
13
    Members of the committee, thank you.
            I'm not even going to touch my written
14
    remarks, as you have them.
15
16
            I have represented the National Association
    of Catholic School Teachers and represented labor
17
    unions since 1974. It is all I have done.
18
19
            I will not hold myself out as a
20
    constitutional scholar, but I have looked at the
    cases in this particular area, and I only want to
21
22
    touch on a few points that have been raised today,
23
    hopefully for clarification purposes.
24
            The Commonwealth of Pennsylvania already
25
    regulates the labor relations of
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religiously-affiliated schools. It does so in the context of child labor laws. It does so in the context of the Pennsylvania Human Relations Act, making certain discriminations unlawful, while others are in fact lawful under that act because there is an accomodation in the act to certain religious practices. And I believe the minimum wage probably also applies to the teachers of religiously-affiliated schools. 

2.0

So in some respects, there is already legislation that one might characterize, if you choose to, as burdening religion, except that we know that the Constitution, both the Pennsylvania Constitution and the First Amendment of the United States Constitution permit those burdens if they are limited burdens.

I want to touch first on what the

Pennsylvania Labor Relations Act does and what it

does not do, because I think there are some

misconceptions about that.

First of all, the decisions of the

Pennsylvania Labor Relations Board are not

self-enforcing. In order to have an unfair labor

practice decision enforced, the board, or one of the

parties if they object to the decision, has to go to

the courts of this Commonwealth. It is the courts who are ultimately the overseers of our religious liberty as well as the rights of workers in this Commonwealth.

So it is a misnomer to sit up here and say that the board will decide this and the board will decide that. They make an investigation; they may find facts, but ultimately the court will look into those facts to determine whether anyone's religious liberties have been offended.

Representative Pashinski said it at least as well as I can say it, and I will say it again: What does the board do? Is lets workers freely choose whether they want to be represented or not.

The employer does not get a choice. He does not vote in that election. It is the workers who choose yea or nay. The employer is free to express his opinion. The First Amendment guarantees that right, and employers spend hundreds and hundreds of dollars, thousands, millions of dollars, expressing that opinion all over the country and in this Commonwealth as well.

But ultimately it is the workers who choose, do I want to join this union or do I not want to join that union? And under the act and this proposal,

they are free to choose yea or nay, and if they choose nay, so be it. As Mr. Fahey said, the nays, if they win, everybody walks away and says, that is the way the system works.

2.0

The next thing that the statute says is, parties, now that there is a representative, go bargain, and bargain in good faith, and it leaves them there. It leaves the parties to their own devices.

There is absolutely nothing in the statute that compels either party to make an agreement about anything. And if the employer -- in this case, a religiously-affiliated school -- does not want to agree to something, the law will not make him.

There are mandatory subjects of bargaining, and there are the usual ones. There are wages, pensions, health care, and religion isn't one of them, and religious beliefs are not one of them. So we submit that.

And as to whether the court is competent to measure the good faith of an assertion of a religious belief, as far back as a Supreme Court case called the United States v. Seeger, the courts have been competent to test whether someone is using religion as a pretext or whether religion, the asserted

religious belief is really truly held. And that is what courts do, and the Supreme Court has said time and time again, it is appropriate for the courts to make those determinations in our society.

Now, there has been some mention of constitutional law here today. All of the cases that you have heard about so far, ending with Bishop of Chicago, happened before 1979, when Catholic Bishop of Chicago was decided.

And we all know that the Supreme Court didn't reach the constitutional issue there. They said that because of concerns over the Constitution, we are going to reach the statutory issue that Congress -- there is no clear intent that Congress ever intended the NLRA to cover these schools, so without that clear intent, we are not going to cover them.

And the Pennsylvania Supreme Court said the exact same thing as far as the Pennsylvania Public Employe Relations Act: Without that clear intent, we are not going to cover them. And so we are here today asking for that clear intent that was absent.

Now, after Catholic Bishop of Chicago was decided, the Second Circuit Court of Appeals in New York was faced squarely with the issue, because

the New York Legislature, which had a mini-NLRA, it is like our--- In fact, the New York State law is very much like the Pennsylvania State law.

Like several other States, after 1935, since the National Labor Relations Act did not cover certain employers, States adopted these little NLRAs, like we did here in Pennsylvania, and New York did, Connecticut did, several other States did, but not all States.

So the New York Legislature, which had an exception in it for nonprofits, took out that exception. That is all they did. They removed from their statute this exception for nonprofits and said, we want this statute to cover religiously-affiliated schools.

The case came squarely to the Second

Circuit. They said, we have to decide the

constitutional issues; we are going to look at both

the Free Exercise Clause and the Establishment

Clause, and we find this constitutional and we find

that the actions of the State Labor Relations Board

to be relatively minimal.

The boards do not oversee and look over the shoulder of what employers and unions do on a daily basis. They do not regulate them. And frankly, it

is rare when these controversies come about.

Several years later, when there was a strike in New York and one of the schools fired all the teachers who struck, the matter came again before us, but this time it came before the New York Supreme Court.

So now we are, from early 1980s, now we are up to about 1997. The New York Supreme Court looked at it, reexamined both the issues -- Free Exercise and Establishment -- and they said, there is no violation here. The New York State labor law is perfectly constitutional.

Then the matter came before the Minnesota Supreme Court. Same analysis. Interestingly, the Minnesota court said, you know what? How anybody can really say that this law supports religion, we question. The question is really, does it burden religion under the Free Exercise Clause? But in either event, we find that it is perfectly lawful.

And what is more, the constitutional framework over the years since the *Catholic Bishop* case has changed.

In a series of cases beginning in 1981 called Widmar v. Vincent -- and I can give you the citations -- the court in a series of cases

reexamined the Establishment Clause issues and found that government does not violate the Establishment Clause when it distributes public benefits according to religiously-neutral criteria.

So if the State is going to provide busing for all students and religion is not an issue, parochial school students can get the busing, and schoolbooks, and nurses, and other things which back in the seventies when Catholic Bishop was decided were real issues for the court have suddenly become nonissues for the court.

In 1990, looking at the Free Exercise

Clause, the Supreme Court decided a case called

Employment Division v. Smith and radically changed
the analysis under Smith.

Where before under Sherbert v. Verner you had had this balancing test where the State should show a compelling State interest before burdening a religious organization, a court now says a neutral, generally applicable, and otherwise valid regulatory law that only incidentally burdens religious practice does not violate the Free Exercise Clause.

Now, that was a very big change in constitutional law. In response to that change, Congress passed the Religious Freedom Restoration

Act, saying we want to go back to the *Sherbert v*.

Verner test. They tried to change what the Supreme

Court had done. And the Supreme Court said, you can

do that with Federal programs, but it is

unconstitutional as it applied to the States.

So what did the Commonwealth of Pennsylvania do? We passed our own Religious Freedom Protection Act trying to do the same thing. Trying to avoid the result of *Employment Division v. Smith*, we said, let's try and go back to the balancing test approach.

However, what the Legislature did when they wrote that law, they said, however, we can accept on a case-by-case basis laws from this act, and that is why, in Section 2 of the bill, we actually have a provision that says in accordance with the Religious Freedom Protection Act, which allowed us to do it, we are going to accept this law. Why? Because we believe that the Supreme Court's interpretation of the religion clauses is the correct interpretation. And we believe that, like the Minnesota Supreme Court, the New York Supreme Court, and the Second Circuit Court of Appeals, this law will be held to be perfectly constitutional.

It is a workers' rights law; it is not a religious law. We have gone overboard trying to say

1 let's accommodate religious principles where we can 2 accommodate them. But workers' rights have a place in the pantheon of laws in this Commonwealth that 3 4 regulate workers' rights. We think this is one more. Don't forget, until 1979, 5 6 religiously-affiliated employees, lay teachers, were covered by the National Labor Relations Act. 7 Throughout the country, there were decisions by the 8 NLRA, elections held, contracts negotiated, maybe not 9 here in Pennsylvania but elsewhere we had those 10 11 protections. 12 In 1979, they basically got taken away. 13 it is a minority of the States that have actually looked at these issues, but I cannot find any 14 decision which has held the other way. And the only 15 16 cases cited to you today that held the other way precede Catholic Bishop of Chicago and precede these 17 changes in constitutional law that ended with 18 19 Employment Division v. Smith. 2.0 Last remark. Do I think these private 21 schools are engaged in commerce? I do. They buy 22 fuel oil, and God knows that costs a lot of money. 23 They have new roofs put on, and that costs money. 24 They buy supplies. All of these things pass in 25

interstate commerce. They are all purchased from

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other countries. They go through pipelines. Oil is
1
2
    refined in New Jersey and sent to Pennsylvania.
    buy supplies and toilet paper and good knows what,
3
4
    which pass through interstate commerce.
            So do I believe -- and they pay their
 5
    teachers who in turn pay taxes. So I do believe that
6
    commerce is affected, and I do believe we should
7
8
    change the statute.
            VICE CHAIRMAN CASORIO: Thank you,
9
10
    Attorney Endy.
11
            Gentlemen? No?
12
            Representative Pashinski.
13
            REPRESENTATIVE PASHINSKI: I just want to
14
    thank you for your testimony. I wish we had had it a
    little bit earlier. That would have helped create
15
16
    the kinds of questions we needed on the other side
    there.
17
            I do appreciate, though, your efforts here
18
19
    in helping to craft this, and again, our intentions
20
    are good. Thank you.
21
            MR. ENDY: Thank you.
22
            VICE CHAIRMAN CASORIO: Thanks for your
23
    testimony.
24
            And our last testifier in this approaching
25
    5-hour hearing would be William M. George, President,
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1
    Pennsylvania AFL-CIO.
2
            MR. STEFAN: Good afternoon, or more like
3
    good evening now.
            My name is Mike Stefan. I am a staff
 4
    representative. As I said, good evening, Vice
5
6
    Chairman Casorio, Representative Pashinski,
7
    Representative Staback, and Representative Mantz.
            The testimony we have submitted, and
8
    President George will be summarizing it briefly for
9
    you and with some additional points.
10
11
            MR. GEORGE: I am not going to take a lot of
12
    time. I have been here when the minority has been
    chair and cut me off according to time.
13
            I can tell you, Mr. Belfanti has got a call
14
    in that says you will never, ever chair another
15
16
    meeting again.
            VICE CHAIRMAN CASORIO: Well, yeah. It is
17
    too late in the afternoon to make a comment on that,
18
19
    President George. Thank you.
2.0
            REPRESENTATIVE PASHINSKI: I was going to
    compliment him. I think he did a good job.
21
22
            VICE CHAIRMAN CASORIO: Thank you; thank
23
    you.
24
           MR. GEORGE: He did; yeah. He had tough
25
    ground. Man, we have been everywhere from the
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1
    Spanish Inquisition to the Holocaust. Everything,
2
    man; I got to tell you. What an afternoon this has
    been.
3
            VICE CHAIRMAN CASORIO: We have learned a
 4
5
    lot, Mr. George.
            MR. GEORGE: Talk about extremists.
6
7
    bless you teachers. I tell you, now I know what you
8
    have to go through. Geez.
            VICE CHAIRMAN CASORIO: We have learned a
9
10
    lot. The floor is yours.
            MR. GEORGE: I was going to spend a little
11
12
    bit of time, but I think counsel right before me, the
13
    representative for Spears, Wilderman pretty much
    cleared this up in the technical stuff in reference
14
    to the legal standing you have in the recent
15
    decisions.
16
17
            And, you know, we got a big campaign across
    this country now known as the Free Choice Act, and
18
19
    Congress last year passed a law that gave employees
20
    the right, with a card check, to be recognized and
21
    get a contract, and if you cannot get a contract, it
22
    goes to arbitration.
23
            Now, people could, artists and scientists
24
    and PR people from law schools can argue all they
25
    want about this, and I cannot thank Eddie enough,
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because this was really a simple, simple process.

And there is a group of people -- by the way, I take offense for the inference that was made, from my opinion, that these teachers are not faithful in reference to their religion or not faithful to what their beliefs are in the Catholic religion. I think that was an insult to dedicated workers, that inference that was made here today, that if you speak out, you are no longer, you know, considered. I mean, that is the type of employment that has brought us to where we are at in this country.

And I come to you because in my hometown in 1933-1934, likewise there was a company called Jones & Laughlin Steel Corporation that told Franklin Delano Roosevelt and the Congress of the United States, we don't believe in your Wagner Act; we don't believe in your National Labor Relations Act; we are going to fire these 145 people for union activity and we are going to win it at the Supreme Court. Well, they got a surprise, and that be the law of the land today.

And do you want to know something? Contrary to some difference of opinion on Pope Leo's Rerum novarum, I have to tell you, that was done for a

reason. It was creating a culture and doing something in our society that people get along.

This is not an economic issue here of what the bishop did or not did. It is not the issue here, does he have a right to close schools?

In labor relations, corporations, and we have seen it throughout this State to the tune of a million people in the last 8 years that have lost their jobs to manufacturing and et cetera, but when there is a collective bargaining agreement, well, there is a little bit of compassion for the dedicated people who have been loyal to you as an employer. You create a process to try and make people comfortable.

And to sit here and say there is no law of the land, that in the private sector they would have just told them, I got news for some people. We have a law in this country; it is called the WARN Act.

You got over 100 employees, you are required to give a 60-day notice before you shut down; you are required to give 160 days for a long-term layoff in this land, and you get fined and there are penalties that do that when you don't sit down with the people and talk to them in reference to a collective bargaining agreement.

It is not a negotiable item; it's the law. The right to have collective bargaining in this country is the law.

And our religious freedom here that we have is about the faith. There is nobody here that violated teaching the faith in math.

And to bring that remark up about the schools, hey, these teachers understand that more than anything. They have seen departments come in and change geographical language to have a more faithful meaning, and the order today is to teach it. They teach it. That is not what this is about. And to sit here all day to make some religious argument under the First Amendment of the Constitution is just ludicrous.

Counsel right before me laid it right on the line: Do we have a right or don't we have a right? The Legislature has got to make its mind up. Are they going to give these people a right under the law in the State of Pennsylvania to have a collective bargaining agreement?

In fact, if they had a collective bargaining agreement, they would have probably found out that the process in reference to the economic disaster there, because they have a collective bargaining

agreement, would have been easier to handle. It would have been easier to handle.

In your district, Representative Casorio,
you watched plant after plant come down. You watched
workers take concession in order to save a plant,
because they had a collective bargaining agreement.

The loyalty from workers comes to the employer because there is a recognition of man-hour productivity; in this case, quality of education.

That tells me that this diocese has no respect for workers.

The home of the Molly Maguires, the home of the Lattimer Massacre inside this diocese is an insult to every American, to have this kind of reputation going to workers that have dedicated their lives to their communities. I watched these teachers at a rally have tears in their eyes being torn by their neighbors.

It is not about your nickels and dimes. You know what you can do with your nickels and dimes. It is an insult to the American public. It is an insult to any religious institution to forget about human feelings and beliefs in this country. And then to give an insult like there is something else is just a shame.

In a time of war and what we are involved in in the Middle East, to have that kind of testimony today is everything that -- we should show that over and over and over again to every worker what was said here, of what you expect from that particular diocese in the future: The bishop is going to rule; this is the new plan; you don't like it, get out. Well, I got news; that is sad.

Now, thank God, because we have strong, strong, strong legislative leaders who also are faithful people. We probably have more religious people, union people, Americans that go to church, than some of these people that testified today.

That is why I am upset. It is not the long time today. That was a simple process that this could have been avoided.

And you said it time and time and time again: You had a group of people there that were trying for many, many years to work within the economic problems and success of that particular geographical area that stepped up to the plate time and time and time again. Time and time again. At this most crisis time, these teachers hung in there tight.

Do not tell me about teachers. My mother

was a teacher. I didn't get dinner on the table many times because my mom was back at the school taking care of some kids that missed the bus or didn't get -- you know, they are the most compassionate people.

Thank this great country for teachers and this country for what they do with our children to teach them civility, to teach them decency, to teach them not to be discriminated against, to understand equity. And also in your case, to have a faith and a special faith and religion in it, to tear it back, that's the bad part about this. And to have a long litany of so-called experts come in here on their law I think is just wrong.

We have too many wars on religion, and that is where we are heading here today. People want to sit down and look at a process and do it.

By the way, there are many collective bargaining agreements across this country down in different religious sectors that work perfectly, that both sides understand the value, the quality, whether it be a service, whether it be education, or the product. That is what makes America so great. That is what that flag is about. That is what makes this country different. And I think this Legislature needs to stand up and let them come back to us.

Now, one question was asked, by the way, did any of these teachers violate Catholicism in any way?

2.0

Not one question was asked, did they violate any order of the bishop in a religious way?

Not one question was asked, did they ever guide a child in the wrong way? Because they have been loyal to you as teachers and citizens of that community, and all they wanted was a voice in reference to the quality of life that you should be teaching the rights of students and having a right in this free society that we have instead of hiding it under the closet.

I wanted to puke when I heard the term "at will," Pennsylvania is "at will." Wasn't that an insult. Do you know where the term "at will" came from? Go back to the King and Queen in England; you go back to the King and Queen in Spain. That is the word "at will." Owners own everything. You do what the owner says, like it or not. It is an old, old word.

American workers is about what we believe in. We believe and people believe in their faith, but they also believe in a good education, they believe in decency, and most of all, they definitely, definitely believe, in today's world, respect and

1 dignity.

And it is obvious that this parish, this whole diocese, has given up on that word. How do you teach children in school to have respect for one another, live in a nation of mixed religions and mixed ethnic and racial, without at least giving them an opportunity?

That is why the kids walked out. That is when their superintendent-principal held his hand up, don't leave, don't leave, because they felt in their heart what was right and wrong and they followed those teachers out those doors. Until this day, we are still sitting here. We don't care.

And they threatened those kids -- in

America. You are going to be expelled -- in America.

You are going to be suspended -- in America. You are
going to be kicked off the football team -- in

America. Boy, aren't you proud?

This is a sad day, this testimony today.

And one little word has to be changed in that

employment law to give them the opportunity to have a

representative organization.

And American unions are not about strikes.

We are not about civil disobedience. That is not
what our code is. Do you want to compare the

criminal charges to union people and some religious people in the last 10 years? Let's do that.

You know, it is a sad state of affairs to come to this point what I am talking about today. But you are right; this thing, this could have been avoided. So what it would have been 5 meetings, and so what it would have been 10 meetings, and so what it would have been 20 meetings. You would have still had your education process, and you would have eventually worked this out. That is what this is about.

That is why some people have mandatory arbitration. That is why some people have years of extension in collective bargaining agreements. We got collective bargaining agreements here and they have been on a 3-year extension trying to get a collective bargaining agreement, but it is about people meeting and discussing the problems.

I mean, I could sit here and take you through when the Catholics in this nation broke away from their right to be where they are at. They are the ones that said, we don't necessarily have to have any more priests or monks or nuns or et cetera teaching our kids. We are going to go and take people from the public. We are going to take people

that are not part of our religion, as long as they believe in our curriculum.

2.0

How many teachers are not Catholic in the Diocese in Scranton, but they agreed to the contract to teach the curriculum, which includes some of the things in the faith. It is part of the contract. That could have been negotiated, and it is negotiated in some places.

You know, of all the problems we got in this Commonwealth, here we are sitting after 6 hours of testimony because of a little bit of ego by a couple of people in the diocese. That is what this boils down to.

By the way, it was not a smart public relations move neither. Talk about hurting the diocese and public relations, you know. That is sad.

So with that, I am going to close. I'll stand for any questions. If the other side wants to beat me up, they can do that, too, whatever. You know, that is what makes this country great.

Thank you for having this democratic process take place today. Thank you.

VICE CHAIRMAN CASORIO: President George, thank you. I certainly didn't put you last on the list. We would have loved to have had you here

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1
    earlier when we had some of our colleagues here to
2
    hear this, but hopefully they will see this oratory
    on PCN.
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 4
            MR. GEORGE: I challenge you, let us throw
    all this fight out. Let's bring the teachers back in
5
6
    and, in the next month, have a 30-day discussion and
7
    see if we can work this out.
            No; somebody stand up from the diocese and
8
    say, you are right; let's do that. Let's do it for
9
    the community. Let's do it for our congregation.
10
    Let's do it for the diocese.
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12
            VICE CHAIRMAN CASORIO: In the interim,
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    President George, Representative Pashinski has a
14
    question.
           REPRESENTATIVE PASHINSKI: So, are you for
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    this?
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            MR. GEORGE: I am adamantly for this. I
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    think it is overdue. I think the time has come for
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19
    us to work hand in hand with religious communities of
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    faith and the education process to enhance it.
21
            And by the way, do you know what this is
22
    about? And everybody missed this today. Maybe I
23
    will even be the first one to say this: It is about
24
    the children.
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REPRESENTATIVE PASHINSKI: Absolutely right.

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1 MR. GEORGE: It is about the children.

REPRESENTATIVE PASHINSKI: You are absolutely right.

MR. GEORGE: We heard everything about economics and this and that, but I didn't hear anything about, geez, what is good for the children, you know.

REPRESENTATIVE PASHINSKI: Well, we both know that when you have a good rapport with your faculty, with your employees, they are far more productive, and that is where the children really profit by all that.

But it is my sincere desire, and I have talked to both sides here, and again, I say it publicly and it is part of the testimony, I like the idea of still sitting down and trying to work this thing out.

I am not going to rest until we find some fair settlement here. We heard both sides, and I appreciate it, and once again, that is the magnificence of this great country, to be able to speak out and say what you really feel from your heart.

And I think both sides have enough information now to go back and rereview and be

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1
    prepared for the next hearing, and that is what the
2
    process is.
            Nothing good comes easy. I know it is going
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4
    to be tough. I knew it was going to be tough from
    the get-go, but I am not satisfied with just letting
5
6
    it be.
7
            Thank you.
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            VICE CHAIRMAN CASORIO:
                                     Thank you,
    Representative Pashinski.
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            Thank you, Chairman Staback.
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11
            Representative Mantz has a question. Sir.
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            REPRESENTATIVE MANTZ: Yes; yes, I do.
13
    Thank you, Mr. Chairman.
            While I have been sitting here listening to
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    this lengthy testimony by various presenters, one
15
    question that continued to rise in my mind was, how
16
    could discussion of the terms and conditions of
17
    employment, which are the two subjects, the proper
18
19
    and appropriate subjects of collective bargaining,
20
    possibly impact adversely upon the theological and
21
    ethical teachings of the Catholic faith, and I do not
22
    understand how that could possibly happen.
23
            And I guess, surprisingly enough, I just
24
    agree with Mr. George in that analysis.
25
            MR. GEORGE:
                          Thank you.
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1 VICE CHAIRMAN CASORIO: Thank you, 2 Representative Mantz. 3 All the testifiers, thank you for being here today, and I am sure we echo the sentiments of 4 Representative Pashinski, that we have learned a lot 5 6 today. 7 This 5-hour hearing of the Labor Relations Committee is now adjourned. 8 (The hearing concluded at 5:59 p.m.) 10 11 12 SUBMITTED WRITTEN TESTIMONY 13 FATHER SINCLAIR OUBRE, J.C.L., Canon Lawyer 14 15 and Priest of the Diocese of Beaumont, Port Arthur, Texas, submitted the following written testimony: 16 I am Fr. Sinclair Oubre, J.C.L., a diocesan 17 priest of the Diocese of Beaumont in Texas. I am a 18 19 canon lawyer, and have acted as a canonical 20 consultant on issues dealing with labor and Church 21 institutions. 22 I am tremendously committed to my Catholic 23 tradition. Whether the concern revolves around life 24 issues like abortion or capital punishment, or

whether the concerns have to do with social justice

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questions, I truly believe that the Catholic Church's teachings can assist all of us to work for the common good, and the betterment of all.

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The concern for the common good, and the betterment of all compels me to submit this paper. Delieve that much of the discussion on the appropriateness of including religious school teachers into Pennsylvania labor law, as outlined in House Bill 2626, is more reflective of America's anti-union, or union avoidance attitude, than a reflection of the teaching and tradition of the Catholic Church.

The primary law that governs the Catholic Church is not civil law, but Canon Law. Church life is governed by the 1752 canons found in the Code of Canon law, and the hundreds of other norms, like those found in the document Pastor bonus and Stella Maris, that regulate specific areas of ecclesial life. Canon 1286 is at the heart of our discussion today. Canon 1286 states:

"Administrators of Goods:

in the employment of workers are to observe meticulously also the civil laws concerning labor and social policy, according to the principles handed on by the Church;"

Rev. Robert T. Kennedy, JD, JUD comments on this canon in New Commentary on the Code of Canon

"The uniquely valuable contribution of canon 1286, 1° is to remind church administrators that there are in the Church two sources of authentic guidance for appropriate behavior, the law and the magisterium. Neither is to be neglected.

Administrators are called to look beyond the law, not only civil but canonical as well, to the teaching of the Church and conform their actions to its dictates and not just those embodied in law."

The question which I wish to address in my submission is not whether the Catholic Church supports the rights of employees to organize unions and participate in collective bargaining. For more than 100 years, Catholic social teaching has repeated these rights, and they are absolutely incontrovertible. However, the question raised by House Bill 2626 is whether protecting the rights of teachers in religious schools to organize unions, and participate in collective bargaining is somehow

contrary to the magisterium of the Church, or its law. My firm opinion is that such a law would in fact codify what the Church already teaches, and which is already the practice in a number of dioceses in the United States, and even at Vatican City.

2.0

## What Does the Church Say About Organizing Unions in Church Institutions?

Nowhere in Church teaching or canon law are the faithful barred from labor unions in ecclesial institutions.

"Moreover, by neither code and at no point in the official statements of the magisterium since Leo XIII have the faithful been barred from labor unions or associations formed for the purpose of collective bargaining. The Church's law and teaching have not excluded the activities of these associations within church institutions themselves. Neither the Church's law nor its teaching require prior permission for members of the faithful to join such associations."

The fundamental principle for organizing unions in Catholic institutions is based on the Church's recognition of the laity's right to form

associations. This was firmly articulated in Apostolicam actuositatem 19 & 24 (The Decree on the Apostolate of the Laity) at Vatican II in 1965. There, the council fathers stressed:

"Maintaining the proper relationship to Church authorities, the laity have the right to found and control such associations and to join those already existing..."

The general right of the laity to form associations is then extended specifically to "unions for working people" in *Guadium et spes* (The Church in the Modern World) n. 68:

"Among the basic rights of the human person is to be numbered the right of freely founding unions for working people. These should be able to truly represent them and to contribute to the organizing of economic life in the right way. Included is the right of freely taking part in the activity of these unions without risk of reprisal. Through this orderly participation joined to progressive economic and social formation, all will grow day by day in the awareness of their own function and responsibility, and thus they will be brought to feel that they are comrades

in the whole task of economic development and in the attainment of the universal common good according to their capacities and aptitudes."

This principle of free association is enshrined in the canon 215.

c.215 -- "The Christian faithful are at liberty freely to found and direct associations for the purposes of charity or piety or for the promotion of the Christian vocation in the world and to hold meetings for the common pursuit of these purposes."

Presently, there are Catholic organizations arguing for restrictions on the types of associations that the laity can form and participate in, but there is no such restriction in church law or teaching. In fact, on a number of occasions, the Church challenges itself to be the first to give witness to justice.

For instance, the 1971 Synod of Bishops issued the document Justice in the World. Here, they stressed that no one should be deprived of their rights just because he or she is associated with the Church.

"40. While the Church is bound to give witness to justice, she recognizes that anyone who ventures to speak to people about justice

must first be just in their eyes. Hence we must undertake an examination of the modes of acting and of the possessions and life style found within the Church herself."

"41. Within the Church rights must be preserved. No one should be deprived of his ordinary rights because he is associated with the Church in one way or another."

Pope John Paul II stressed that forming and joining unions was not limited to just for profit or industrial industries. In his 1981 encyclical Laborem exercens, he insists every profession can use unions.

"20. ...the experience of history
teaches that organizations of this type are an
indispensable element of social life,
especially in modern industrialized societies.
Obviously, this does not mean that only
industrial workers can set up associations of
this type. Representatives of every
profession can use them to ensure their own
rights. Thus there are unions of agricultural
workers and of white-collar workers; there are
also employers' associations. All, as has
been said above, are further divided into

groups or subgroups according to particular professional specializations."

In 1986, the United States Conference of Catholic Bishops, then known as the National Conference of Catholic Bishops, specifically applied the right of church workers to organize and bargain collectively. In the pastoral letter *Economic Justice for All*, the bishops stated:

"353. All church institutions must also fully recognize the rights of employees to organize and bargain collectively with the institution through whatever association or organization they freely choose. In the light of new creative models of collaboration between labor and management described earlier in this letter, we challenge our church institutions to adopt new fruitful modes of cooperation."

Certainly one of the most important places that Catholic ministry takes place is at Vatican City. By 1982, the Association of Vatican Lay Employees had been founded. Instead of being suppressed by Pope John Paul II, or having special legislation adopted to prevent a union at Vatican City, the pope praised the new association for

promoting a spirit of concern and justice.

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Two paragraphs are very relevant for the issues before this committee. In the first paragraph, Pope John Paul II stresses that the Vatican offices and departments must conform themselves to the principal truths of the "gospel of labour" and the Catholic doctrine on human work.

"In the recent Encyclical Laborem

exercens, I recalled the principal truths of

the 'gospel of labour' and Catholic doctrine

on human work, a doctrine always alive in the

Church's tradition. There is need for the

life of that singular community which operates

sub umbra Petri -- in Peter's shadow -- in

such immediate contact with the Apostolic See,

to conform itself to these truths."

In the second paragraph, the Pope gives explicit recognition to the Vatican union,

Association of Vatican Lay Employees.

"A valid collaborative function may be performed by workers' associations such as the Association of Vatican Lay Employees, which recently came into existence, in promoting that spirit of concern and justice, through representing those working within the

Apostolic See. Such associations take on a specific character within the Apostolic See. They are an initiative in conformity with the Church's social teaching, for the Church sees them as one instrument for better assuring social justice in relations between worker and employer...."

"I express confidence that associations such as that now existing and just mentioned will perform a useful function in the work community, operating in solid harmony with the Apostolic See, by taking inspiration from the principles of the Church's social teaching. I am likewise certain that as they set forward work problems and develop continuous and constructive dialogue with the competent organisms they will not fail to take account in every case of the particular character of the Apostolic See, as pointed out in the initial part of this letter."

This letter was originally written to

Agostino Cardinal Casaroli, the Secretary of State

for the Holy See. It was later incorporated into

Appendix II: The Collaborators of the Apostolic See

as a Work Community in the 1988 Apostolic

Constitution Pastor bonus (Apostolic Constitution on the Roman Curia). With the Code of Canon Law, Pastor bonus is the law which governs the process of running the central government of the Roman Catholic Church. Therefore, the inclusion of Pope John Paul II's November 20, 1982 letter to Cardinal Casaroli, codifies the relationship between the Vatican offices and the Association of Vatican Lay Employees.

2.0

The Canon Law Society of America summarized the right of association in four points:

- 1. All persons have the natural right to assemble freely and to form associations for legitimate purposes. Church teaching recognizes that these purposes include those collective bargaining and other activities proper to labor unions.
- 2. The Church's law recognizes the fundamental rights to assemble and to form associations, and affirms them within the Church itself.
- 3. Associations formed by the Christian faithful, while they are under the vigilance of the church authorities, are governed by the members themselves in keeping with their statutes.

4. No types of work, no areas or segments of the workplace, are excluded a priori from the formation of labor unions or associations for collective bargaining, including diocesan offices and church related institutions, agencies and programs.

In the end, one should not ask whether the right of church workers to have a union is determined by that right being included or excluded in civil law. Rather, church administrators should be motivated by the teaching of the Church. As Fr. Kennedy notes:

"Resistance to the exercise of these rights cannot be justified on the ground that relevant civil law does not extend its jurisdiction to include employer-employee relationships in church-related enterprises. Church administrators should be motivated by the teaching of the Church to transcend the confines of civil law.

## Ministry vs. Work: A False Distinction

In an effort to maintain control, or to maintain a union-free environment in Catholic

institutions, theories are put forth that try to make the false distinction that what is done in a church institution is ministry, and that which is done in the secular world is work. As elaborated above, that distinction has no basis in Catholic social teaching, or in the many actual instances where workers in Catholic schools, hospitals and even Vatican departments are represented by unions, and participate in collective bargaining.

2.0

When both the law and the teaching of the Church are examined, ministry and work are never divided. The idea that what is done in the Church is ministry, and what is done in the secular world is work is just false.

Since ministry is the means by which many in the Catholic Church make their living, church documents and canon law both recognize that care must be taken to see that proper remuneration and social security is extended to those who carry out ministry, and especially those in the laity.

Canon 1287 2° directs administrators of goods to:

"Pay a just and decent wage to employees so that they are able to provide fittingly for their own needs and those of their

dependents."

In the United States bishops' pastoral letter *Economic Justice for All*, the responsibility of providing an adequate living is laid out.

"351. We-bishops commit ourselves to the principle that those who serve the church-laity, clergy, and religious-should receive a sufficient livelihood and the social benefits provided by responsible employers in our nation."

This commitment to meet a minimum level of dignity for church employees manifests itself by the Church allowing itself to be included into a number of federal and state laws. These would include the federal minimum wage, FICA, American With Disability Act, federal wage and hour laws and many state and local building codes.

The theory that some Catholic teachings should be enshrined in civil law, while others should not, seems to lack any logic. Since those who minister in the Church, work for the Church, and those who work in the Church do ministry, any civil law that enshrines the Catholic Church's teaching, and is not contrary to that teaching, is an assistance to the Church in carrying out its

ministry.

2.0

Including the right to organize and collective bargaining in the Pennsylvania civil law is no different than covering church employees through minimum wage and wage and hour laws. In both cases, the civil law is codifying what the Church already teaches, promotes, and should be binding on itself.

\* \* \*

WALTER E. CARSON, Vice President and General Counsel, Columbia Union Conference, Seventh-Day Adventist Church, submitted the following written testimony:

Dear Mr. Belfanti:

On behalf of the Pennsylvania Conference of Seventh-day Adventists, I submit this statement in opposition to the proposed amendments to the Pennsylvania State Labor Relations Act contained in HB 2626.

The administrative responsibilities of the Seventh-day Adventist Church in Pennsylvania are cared for by the Pennsylvania Conference. That organization is responsible for the operation of the Churches elementary and secondary schools throughout the State; and, employs teachers and other workers in

carrying out the educational ministry of Church.

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Based on biblical principles the Seventh-day Adventist Church has taught that its members, and church institutions, must remain free and independent from organizations -- such as labor unions -- which might violate a member's conscience or interfere with the fulfillment of the mission of the Church. Indeed, church members have been encouraged not to join or financially support labor unions. importantly, Seventh-day Adventist institutions -such as parochial schools -- are following the historic teachings of the Church when they refuse to recognize labor unions as bargaining units; or, to enter into contractual negotiations with them or similar organizations. The Church's teachings are set forth in the North American Division of the General Conference of Seventh-day Adventists' Working Policy, Sections HB 30.05 et. seq.

In the event that HB 2626 becomes law, the Pennsylvania Conference of Seventh-day Adventists would face the distinct possibility that its employees might violate historical Church teachings by joining a labor organization. In turn, the Church itself would be obligated to refuse to enter into contractual negotiations with the union representing

1 such employees. Ultimately the Church would be 2 forced to make a cruel choice of closing an educational institution rather than to violate its 3 4 teachings. The Pennsylvania Conference of Seventh-day 5 Adventists believes that HB 2626 violates the 6 7 Religion Clauses of the First Amendment to the U.S. Constitution by imposing a burden on the 8 Church's Free Exercise of Religion. In this regard, the Pennsylvania Conference has read and endorses the 10 11 position articulated in the testimony of Attorney 12 Mark Chopko. The proposed legislation should be defeated. 13 Thank you for considering this statement. 14 reserve the right to supplement this statement; and 15 to present oral testimony before your Committee 16 during the consideration of this matter. Finally I 17 18 remain available to answer your questions concerning 19 the Adventist Church's position. 2.0 Very truly yours, 21 Walter E. Carson 22 Vice President & General Counsel 23 24 RICHARD W. GARNETT, Professor of Law,

University of Notre Dame, submitted the following

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written testimony:

Dear Chairman Belfanti:

I teach, research, and write about

Constitutional Law and other matters at the

University of Notre Dame, focusing in a particular

way on First Amendment and church-state questions.

I was also a member of the University's Task Force on

Catholic Education, which produced in late 2006 a

comprehensive study of the importance of, and

challenges facing, Catholic schools. I have, for

your convenience, attached a copy of my curriculum

vitae, which lists a number of relevant scholarly

works and presentations.

I am writing to urge the rejection of

HB 2626, which would -- among other things -- expand

the jurisdiction of the Labor Relations Board over

lay teachers in Catholic schools. I should emphasize

that my strong reservations about this expansion

should not, in any way, be understood as reflecting

hostility toward the rights of workers and the

importance of labor unions. Instead, my concerns are

grounded entirely on a commitment -- one that I am

confident you and your colleagues share -- to

religious freedom.

It is often observed that religious liberty

is Americans' "first freedom." It is easy to forget, 1 2 though, that religious liberty involves and implicates not just the relationships between 3 governments and individuals; it also involves, 4 fundamentally, the freedom, independence, and 5 6 autonomy of religious institutions, including 7 schools. It is, therefore, essential to the protection and maintenance of religious freedom that 8 such institutions' right to form their identities, 10 express their messages, and choose their own 11 spokespersons not be burdened by even well-meaning 12 regulations. Catholic schools are essential to the 13 flourishing and exercise of the Catholic faith. 14 The selection of Catholic school teachers, like the 15 formation of students, is at the heart of the free 16 exercise of religion. And, it is my considered 17 judgment that the expansion of jurisdiction 18 envisioned in HB 2626 would not only burden the 19 20 exercise of religious freedom, it would also entangle government decisionmakers in religious questions and 21 22 doctrines to an extent not permitted by our 23 Constitution's no-establishment command. 24 If it would be helpful, I would be happy to

provide you and your colleagues a more detailed

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exposition of my views, and reasons for concluding that HB 2626 would violate both our religious-liberty commitments and our Constitution. Thank you very much for your consideration. Respectfully, Richard W. Garnett Professor of Law 

I hereby certify that the proceedings and evidence are contained fully and accurately in the notes taken by me on the within proceedings and that this is a correct transcript of the same. Debra B. Miller, Reporter