COMMONWEALTH OF PENNSYLVANIA

HOUSE OF REPRESENTATIVES

HOUSE LABOR RELATIONS COMMITTEE

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PUBLIC HEARING

IN RE: HOUSE BILL 2626

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BEFORE: FRANK ANDREWS SHIMKUS, Chair

Ron Buxton, Eddie Day Pashinski, Ken Smith,

Ron Waters, Sean Ramaley, and Thomas

Blackwell, Members

HEARING: Thursday, September 18, 2008

1:11 p.m.

LOCATION: Wilkes University - Henry Student Center

84 West South Street

Wilkes-Barre, PA 18701

WITNESSES: Anthony Liuzzo, Rita Schwartz, Irene Tori,

George Rudolph, Kreg Mendus, Michele Kirk,

Robert J. O'Hara, Phillip Murren, Nicholas

Cafardi, William Smedley, Mike Young,

Michael Milz, Martin Milz, John Dean,

Joseph Casciano, Mary Rochford, Timothy

Coyne, Robert Paserba, James Katz,

Theodore Clater, Joseph LaCava

Reporter: Gregory Jones

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PROCEEDINGS

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REPRESENTATIVE SHIMKUS:

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County.

Welcome to the public hearing on House 4 Bill 2626. And we'd like to thank you all for your patience and for your attendance. It's a very, very important bill. My name's Frank Andrews Shimkus. I represent the 113th Legislative District, which is half of the City of Scranton and surrounding areas. 10 I'll ask the other lawmakers here on this committee to introduce themselves in just a moment. But I would 11 also like to thank the Wilkes University. This is an 12 13 outstanding facility. And I do appreciate the 14 opportunity to be in such fine quarters. So before we 15 begin, to my right, I'll ask the gentlemen to introduce themselves to you. 16

REPRESENTATIVE BUXTON:

Representative Ron Buxton from Dauphin

REPRESENTATIVE PASHINSKI:

Representative Eddie Day Pashinki, 21st District, Luzerne County.

REPRESENTATIVE SHIMKUS:

Okay. And we are going to begin by 25 asking the prime sponsor of this bill, who is

1 Representative Pashinki, to just give us a brief 2 overview. I mean, we have had hearings. We have had 3 rallies. We have had lots of input. We now, to my account, and he may have more, have at least 26 cosponsors of this bill. It's something that has a great deal of interest and it's talked about every day. So Representative Pashinski, if you would, please, give us a summary of what's happening.

REPRESENTATIVE PASHINSKI:

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Thank you, Mr. Chairman. Just to correct the record, 56 sponsors.

REPRESENTATIVE SHIMKUS:

Fifty-six (56) sponsors?

REPRESENTATIVE PASHINSKI:

I'd like to thank the House Labor 16 Relations Committee members and Chairman for agreeing to hold this second hearing on House Bill 2626. you know, House Bill 2626 addresses a very sensitive but imperative issue of allowing lay employees of religiously-affiliated employers to elect representation by a labor organization and to collectively bargain. Specifically, House Bill 2626 amends the Pennsylvania Labor Relation Act of 1937 to 24 provide coverage under this law to religious employers, which include religiously-affiliated nonprofit and for-profit schools and their employees.

Additionally, and very importantly, the bill

stablishes protection for the employer's religious

beliefs by requiring the Pennsylvania Labor Relations

Board to uphold the employment decision based on their

religion and to respect the school's organizational

structure.

Nearly all of other public and private employees are granted protection for collective bargaining by law. I believe that these rights should apply to all workers, including the workers at religiously-affiliated establishments. As you will hear today, House Bill 2626 is extremely important because while employees of religiously-affiliated schools currently have the ability to choose to form a labor organization, their employers maintain the ability to choose at any time to not recognize that association. To this effect, the employees are then subject to the attitudes of their employers.

During the last hearing, we heard much concern from opponents of this legislation. They are apprehensive of possible infringement upon religious beliefs. However, I stressed that House Bill 2626 should not be construed as an attempt to effect religious mana. In no way does this legislation seek

to attack the ability of a church to practice their religion. However, it does seek to guide their treatment of employees. At issue are fair employment practices, not religious beliefs.

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Few other employers are able to use the argument of religion as a tool against allowing their employees to unionize. And in this matter, I believe this argument should not be a significant concern. Religious employers are subject to any other government rules and regulations, including safety and health standards, education requirements and other employment laws. For example, religiously-affiliated employers must adhere to the wage payment and collective law, the Workers' Compensation law and the minimum wage law. Religiously-affiliated schools are accountable to nearly all anti-discrimination components contained in the Pennsylvania Human Relations Guide.

Like all other schools, the Department of Education requires that certain subjects be taught in 21 non-public schools. As well, for the 2008-2009 fiscal year alone, the state-appropriated funding, which is channeled through the Department of Education, for services for students at non-public schools. Some of these include nearly \$79 million for non-public and

charter schools for transportation, over \$86 million
for services to non-public schools, which I understand
include counseling and services for students with
special learning needs, and \$27 million for loans,
textbooks, materials and equipment for non-public
schools. In addition, I remind you that while we may
hear about court decisions, it remains the job of the
legislature to make, change and improve laws. And it
is the duty of the court to interpret and enforce the
law.

Now, clearly, all employers maintain superior economic power in bargaining with individual employees. But Pennsylvania enacted a State Labor Relations Act in 1937. It sought to level the playing field for employees to ensure that employees are not always subject to take-it-or-leave-it jobs, to ensure that employees receive a fair day's wage for a fair day's work. An individual's labor is sometimes the only asset at their disposal. And collective bargaining has been an effective way to ensure that individuals receive fair treatment and compensation in return for that labor.

I thank my colleagues who have already signed onto this bill, and I appreciate your attendance and attention to the remaining testifiers.

1 Thank you.

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3 Thank you, Representative Pashinski. couple of things that I'd just like to clear up. First of all, I wanted to mention that the Chairman of the Labor Relations Committee is Representative Bob Belfanti. He could not be here because of medical reasons. Recently he had surgery. I am the Majority Secretary, which is why I have the opportunity to 10 chair --- the honor to chair this meeting. I would also like to introduce a staff member, Joanne 11 12 Manganello, who is sitting here, and Douglas Miller in the back. And we have several other lawmakers who 1.3 14 have joined us. And I'm sure that they are here 15 because of Schuylkill County construction. But that's a whole different committee hearing. And so I would 16 17 ask the members who have just joined us, starting with 18 the representative to my right, if they would 19 introduce themselves.

REPRESENTATIVE SHIMKUS:

REPRESENTATIVE SMITH:

Representative Ken Smith, Lackawanna County, 112th District.

REPRESENTATIVE RAMALEY:

Good afternoon. Sean Ramaley, 16th
District, Beaver and Allegheny Counties.

REPRESENTATIVE WATERS:

Good afternoon. Ron Waters, West Philadelphia and Delaware Counties.

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REPRESENTATIVE BLACKWELL:

Tom Blackwell, Philadelphia County, 190th District.

REPRESENTATIVE SHIMKUS:

Did we miss anybody? Anybody? And of course, our court stenographer is here. And I would like to say this. We would like to keep this on schedule. We are scheduled to be here until three o'clock. Having been in many, many, many, many, many committees, if we read everything that's here, we will be here until three o'clock next Thursday. So since we will be reread these --- I assure you we will give them attention. I would ask that as you testify, to highlight some of your points so that we the opportunity to question, because if you read verbatim, we are going to be here for a long time. And so we're going to begin that way. I'm going to start this way by bringing to the podium Dr. Anthony Liuzzo, who is the professor of business and economics at the MBA Program at Wilkes University. Doctor, thank you.

DR. LIUZZO:

Thank you. I've been asked to provide to

this body a framework of federal and state laws in order to better understand Bill 2626. I personally will not express my own opinion relative as to this bill, but will merely present some history and related laws and cases that place the bill in some historical and philosophical context. I'll keep my comments extremely brief, but I'd be happy to answer any questions submitted by the Committee.

At the federal level in 1935, Congress cast the National Labor Relations Act, also called the Wagner Act, which gave employees two fundamental rights: the right to form, join and assist labor organizations or unions, and the right to bargain collectively with representatives of such employees' own choosing. The law also created a series of employer unfair labor practices, for example, discriminating against an employee who attempts to exercise his or her rights, dominating the labor union for financial or other means, and refusing to bargain in good faith. The law's been amended several times.

In 1947, the so-called Taft-Hartley Act, named the Labor Management Relations Act, added a third right, the right not to join the union.

However, in the majority of states, including Pennsylvania, while this right is protected, the

existence of so-called union shops requires that where
a union is present, all employees must sign a document
referred to as a check-off, which gives employers the
right and obligation to deduct union dues from
employees' paychecks. It should be noted that there
are 20 of the so-called right-to-work states, most
located in the South and Midwest, in which this
practice is not allowed.

Taft-Hartley also added several additional unfair labor practices pertaining to illegal activities to the original listing. In 1959, another amendment, the so-called Landrum-Griffin Act, named the Labor Management Reporting and Disclosure Act, was passed, which provided for fairness in union practices. The National Labor Relations Act at the federal level does not protect employees working in small businesses.

Over the years, the federal courts carved out various exclusions to the listing of employees who had access to the two rights granted under these federal statutes. The listing of excluded employees included such individuals as independent contractors. And doctors were not allowed unionize relative to HMOs. Supervisors, as university faculty, generally may not unionize. Agricultural workers, persons

employed by a parent or a spouse, persons in domestic service, for example, domestic help. And importantly, government work is at three levels: federal, state and local government. Of course, these workers are subject to protection under state laws if states opt to protect them.

In 1975, lay teachers in two Chicago seminaries run by the local diocese voted to unionize. The bishop refused to bargain with them, and the union filed a complaint with the National Labor Relations Board. The NLRB decided it had jurisdiction and ordered the bishop to accept the union. The diocese appealed. The Circuit Court of Appeals has denied the NLRB's enforcement, citing protections under the First Amendment. The Opinion noted, and I quote, the real difficulty is found in the chilling aspect that the requirement of bargaining will impose on the exercise of the bishops' control of the religious mission of the schools.

By the time the case reached the Supreme Court of the United States in 1979, a similar situation had developed in five schools in the diocese of Fort Wayne/South Bend, Indiana. And those cases were folded into the Chicago case. The Supreme Court upheld the Circuit Court's ruling, stating that the

original National Labor Relations Act and the 2 legislative history did not clearly grant jurisdiction to the NLRB, and that, quote, the Court will not 3 construe the Act in such a way as would call for the resolution of a difficult and sensitive First Amendment question, closed quote. The Court explained that involvement in a religious school would create burdens on religious liberty due to church/state entanglements. The entanglements, thus interference, 10 would be unavoidable, would be inconsistent with the First Amendment of the United States Constitution. 11 effect, this case, Catholic Bishop of Chicago v. NLRB, 12 added an additional exclusion to the listing of 1.3 14 employees not protected by the key rights mentioned 15 earlier and not covered under federal law.

Labor Relations Act created a Pennsylvania Labor Relations Board in 1937. This law mirrors the federal law and encourages the peaceful resolution of private sector industrial disputes through collective bargaining. The law protects employees, employers and labor organizations engaged in legal activities associated with the collective bargaining process. The Board's private sector jurisdiction has, to date, been limited to employers and their employees not

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covered by the National Labor Relations Act, for the most part, only small businesses.

As is the case with the federal law, the Pennsylvania Labor Relations Act grants employees the right to self-organization, to form, join or assist labor organizations, to bargain collectively through representatives of their own choosing, and to engage in concerted activities for the purpose of collective bargaining or other mutual aid or protection. The law also creates unfair labor practices similar to those enumerated under the federal statute.

To date, most of the Board's work is in the public sector. For example, the Public Employee Relations Act, enacted in 1970, extended collective bargaining rights and obligations to most public employees and their employers at the state, county and local government levels. Another example, Act 111 of 1968 granted collective bargaining rights to police officers and firefighters. And in 1992, Act 88 modified the Board's role in public school bargaining disputes.

In the private sector, State Supreme

Court rulings held that lay teachers are not covered

under the Pennsylvania Labor Relations Act. In 1996,

in Association of Catholic Teachers, Local 1776 et al.

v. the Pennsylvania Labor Relations Board, a ruling by the Pennsylvania Supreme Court indicated that in the absence of a clear intention on the part of lawmakers to include lay teachers as employees covered by the law, such teachers were not to be considered employees under the Pennsylvania Labor Relations Act.

the definition of an employee under the current law to include lay teachers in religious schools. The change would have the effect of requiring a diocese to recognize and bargain collectively with teachers' unions. It would also allow religious schools to bring grievances to the Pennsylvania Labor Relations Board.

In 2007, the Bureau of Labor Statistics published information on union membership for 2007. The report notes that union workers nationally now account for 12.1 percent of all wage earners, down from 20.1 percent in 1983. However, Pennsylvania, overall union membership as a percentage of the workforce increased from 13.6 percent to 14.7 percent. The Bureau of Labor Statistics report also notes some interesting trends on national data. Firstly, workers in the public sector had a union membership rate nearly five times that of private sector employees.

1 And secondly, education, training and library occupations had the highest unionization rate among school occupations at 37.2 percent. 3

This concludes my prepared comments. happy to entertain questions and comments. I'm also happy to respond to you privately if you wish. Thank you.

REPRESENTATIVE SHIMKUS:

Thank you, Doctor. Any questions? Thank you very much. We appreciate your testimony.

DR. LIUZZO:

Thank you.

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REPRESENTATIVE SHIMKUS:

Our next testifier is Rita Schwartz, President of the National Association of Catholic School Teachers, Irene Tori, Archdiocese of Philadelphia, George Rudolph, William Smedley, Kreg Mendus and Michele Kirk, if you would approach. once again, I will say again, to the best of your ability, abbreviate your comments. We will read them. The questions sometimes become very, very prolonged.

MS. SCHWARTZ:

Mr. Smedley was listed on the agenda, but 24 is still in school. So we will be here, but he will not be with us for this particular panel.

REPRESENTATIVE SHIMKUS:

We'll note that.

MS. SCHWARTZ:

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Thank you. Mr. Chairman and members of the House Labor Relations Committee, my name's Ms. Rita Schwartz. I am the president of the National Association of Catholic School Teachers as well as the President of the Association of Catholic Teachers Local 1776 in Philadelphia.

I am appreciative of the opportunity to speak once again before the committee. I was here at the first hearing in August. And at that time, I presented examples of how non-unionized teachers have been treated in the elementary schools in the Archdiocese of Philadelphia, among other places. mentioned specifically the lack of due process for these teachers. All that they have is the Parish Appeal Board, which is predominantly --- three quarters of which, or even probably more, are their administrators or diocesan people. These teachers have no right to go to this Board. Automatically they 22 must be filtered through the diocesan office. can only go to a board for due process if the pastor they're taking there agrees to go to the board and be bound by its result.

So that is a big problem. And a lot of you are pushing for the passage of House Bill 2626.

These teachers have no right to be given job security. They are invited back every year that they teach, which I would think after about 20 years, could get to be a little depressing waiting for an invitation in the mail.

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So for all of these reasons, and then we'll also hear from the people who are with me today, we are pushing for the passage of House Bill 2626. The teachers with me today are here because at the previous hearing, Representative DePasquale and Representative Waters had asked about unionized teachers and how they felt about their jobs. It was very difficult to get non-unionized teachers here because there is a fear that if they become vocal about this situation, they may not have a job.

from unionized Catholic schools and Catholic school districts. And they will tell you in the course of the afternoon how they feel about that. And you will hear their history before they were unionized. You will hear what is happening today. And you will hear the difference the union has made for these teachers.

And my last remark would be that where

there is a mutually respectful collective bargaining relationship, half the teachers in their unions will 2 3 not need the services of the Pennsylvania Labor Relations Board. However, where these basic rights to organize and to bargain are denied, teachers need to have recourse. There is, at present, no protection under law. All Catholic teachers in Pennsylvania are one bishop away from what has happened in the Diocese of Scranton. I'm going to pass the time to the other 10 people and they can tell you very well what's going 11 on.

MS. TORI:

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Mr. Chairman and members of the House
Labor Relations Committee, I am very appreciative and
honored to have the opportunity to speak with you
concerning the passage of House Bill 2626. My name is
Irene Tori and I am the vice president of the
Association of Catholic Teachers, the sole and
exclusive bargaining agent for the lay teachers in the
25 schools of the Archdiocese of Philadelphia.

I have worked in the archdiocese for the past 32 years, the first 25 spent as a mathematics teacher at Archbishop Ryan High School in northeast Philadelphia and the last seven years as a staff person with the Association of Catholic Teachers. I

1 have been involved with the Association since I started teaching, and have been an officer in the Association since 1983.

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The Association of Catholic Teachers had been involved in several organized campaigns since the United States Supreme Court ruled in 1979 that lay teachers in Catholic schools were not covered by the National Labor Relations Act. Elementary teachers approached the Association in the mid 1980s seeking representation. I think it is important to note that we've never initiated and organized a campaign with the elementary teachers. They have always called our office. We met with the teachers. We discussed their options. They always seemed very interested in organizing until one of the teachers would ask, can I be fired for doing this? We would always answer them honestly and say yes. At that point, the teachers, no matter how bad their working conditions were, would begin to backtrack from their up to then very strong desire to have a say over the conditions of their employment. The passage of House Bill 2626 would change the answer that the Association has to give them.

The Association was also involved in two organizing campaigns for the school's maintenance

workers. Again, the maintenance men and women would be very united and very strong in their desire to have a union until the question about their continued employment arose. And then all bets were off.

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Without the ability to select a representative of their own choosing and enter into collective bargaining with their employer, the elementary teachers and the maintenance workers have no protection from termination based on union activity. Sometimes elementary teachers with many years of service will call the Association for help. We try to do the best we can, but we are limited in what we can do, if we can do anything at all, because the teachers have no contract. When they call, they will do it from home or they're whispering so softly because they don't want anyone to know that they were in contact with the union. They don't want to give their name or their parish or even a phone number for fear someone discovers they contacted the union. fear is pervasive and extends beyond the individual teacher and his or her employer.

That was evidenced in the example I submitted in my written testimony where one of our elementary teachers was fearful that if her husband, who happens to be protected by our contract working in

one of our high schools, would testify --- he very 2 much wanted to be here today to testify, but he could 3 not, I guess, console his wife that --- what this could possibly do to her job. As he said, with me testifying, she sees an opportunity for someone in the media to make an issue of a couple, who both worked for the same church employer, but the husband has numerous labor issue rights available to him and the wife has few, if any. She sees herself being let go. 10 After having giving selflessly of herself for so many years, she does not want her career to end in this 11 manner. This is very much a real concern that has 12 been stirring within her from the moment I e-mailed 13 14 our congressmen asking them to support House Bill 15 2626. There is little that I can say that will make her scenario any less real. 16

It is extremely sad that anyone would have to live and work that way every day. House Bill 2626 would take away that fear. The teachers are in the classroom every day with their students. They know what they need to provide their students with the best education possible. They are in contact with the parents, and they know what the parents want for their children. Without House Bill 2626, these teachers will have no ability to provide input to their

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employer about their work environment, one that will make the educational experience for students that much better and address the parents' needs as well.

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What recourse do the teachers have now? They don't have any recourse. They are at the mercy of their employer. If they don't like imposition rather than collaboration, they need to find another job. Longtime, dedicated teachers are leaving every year. The teachers who are hired to replace them do not stay for very long, maybe three or four years. Since they don't see any future in our schools, any job security or any input into their work life, they go to the public schools. Please notice that I did not mention salary as being one of the issues of why they leave. It's unfortunate that we train the teachers and public schools gain them. While I am happy that they continue to use their talents in the education profession, I would much prefer they stay with us and use those talents here.

This also affects the stability of our schools. Sometimes the most senior teacher in a department or in a grade level is one with only three or four years at that school. There is no history. There's no long-term commitment. It is as if there is a revolving door at the entrance to the school.

For the employer/church, unfortunately, 1 2 there is always the bottom line. While the parish 3 tries to provide the best education possible within their limited financial resources, if they are in a financial pinch, they will look for relief of that situation. Many times the solution is to cut teachers, as was presented to you in the first hearing by Rita Schwartz, of a 61-year-old teacher six months away from full pension, 34 years of teaching, who was 10 told by her pastor that, after 34 years, with a salary of \$44,000, she was too costly and he was going to let 11 her go. The other solution is to increase the 12 teachers' contributions to their healthcare to the 13 14 point where the teachers are working just to pay for 15 their benefits.

On behalf of all those teachers and employees who work in the Catholic schools and have no protection when seeking representation and collective bargaining from employer/church, I urge you to pass House Bill 2626. Thank you.

REPRESENTATIVE SHIMKUS:

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Thank you very much for your testimony. I know I have questions already, but I'd like to hear 23 from the rest of the panel and then we will perhaps have questions for individuals. So if we could have

Mr. Ruldoph from the Diocese of Greensburg, please.

MR. RUDOLPH:

Mr. Chairman and members of the House

Labor Relations Committee, my name is George Rudolph.

I'm from Pittsburgh, the Diocese of Pittsburgh.

Bernadette Lito taught high school
English in Catholic schools in Pittsburgh for 42
years. When she retired in 1972, she retired with a
pension check of less than \$100 and a three-day, allexpense-paid trip to Williamsburg, Virginia. That was
the year the Union Local 2400 was voted on and
accepted by the teachers and passed. Lito was one of
the early rallying cries for organization by the
union.

Today, some 36 years later, Local 2400 is well-established and successful in its operation.

It's representative of the teachers in the Pittsburgh Diocese. Our existence today is one of harmony and trust. In our negotiations and daily interactions, we found the diocese to be generous, fair and respectful of our positions in matters of conflict in operation.

Catholic schools are tremendous academic institutions. The success of Catholic school students in the classroom in the working world is well documented. Yet Catholic schools pay less money for

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the education. Teachers teach, in many cases, in antiquated settings. Catholic teachers are paid less than those in the public sector. This means Catholic teachers do a better job and for less. It means the Catholic school teacher sacrifices more, spends more time in the classroom, while keeping to the standards of professionalism. That standard is taller than the schools in the State of Pennsylvania. They also uphold the moral fiber and teaches that the Church is primary and in their presence.

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Catholic school teachers, in other words, are the backbone of the Catholic school system. As such, they deserve the right to organize. deserve the right to make a decent wage and have adequate healthcare for themselves and their families, a pension to care for them when they're senior, to a work environment that is just and fair. The diocese may provide some or all of these for their teachers. The union can guarantee it. The union can guarantee a more stable environment. The union can guarantee fair, continual services. These are factors that serve the teachers in the diocese well because as teachers have protection, they also feel comfortable and it ignites the pathos and the feeling of comfort and confidence in the community and in the workplace.

House Bill 2626 will give Catholic school teachers the opportunity to teach in such a fair and just environment, an environment that brings all the points previously mentioned into the workforce. But the most important thing that House Bill 2626 brings is the right to organize. As earlier mentioned, Local 2400 of Pittsburgh and the Diocese of Pittsburgh have a model relationship. The union has recognized that teachers should work in a comfortable environment. This all took place without House Bill 2626.

For whatever reason, if Pittsburgh would get a new bishop tomorrow who personally would not recognize Local 2400, as was the case in Scranton, Pennsylvania, one man's personal philosophy could change all that was and all that is. Respectful to bishops, we cannot afford to have one man determine the fate of hundreds of teachers, parents and students. Years of service, years of stability, years of sacrifice by teachers can be lost with one stroke of the bishop's pen. House Bill 2626 would prevent this from happening.

I understand that hard times happen.

Consolidations are necessary and jobs are lost. But we cannot accept not having the right to organize and protect our families, our Catholic schools and our

careers. We cannot afford to have no recourse. We support House Bill 2626. Thank you for your attention.

REPRESENTATIVE SHIMKUS:

Thank you, sir, for your testimony. Mr. Mendus, president of the Greensburg Catholic Teachers Association.

MR. MENDUS:

Good afternoon, gentleman and ladies. My name's Kreg Mendus. I'm the president of the Greensburg Catholic Teachers Association. I'm in my 30th year of being a member of Catholic Teachers Union. It is a pleasure to address this group in this historical confluence of Pennsylvania labor law in the Roman Catholic Church.

Contrary to what many people think, the Roman Catholic Church is not a monolithic institution speaking with one voice. It is a pluralistic institution. A fine line is sometimes negotiated between the rich history of social justice issues involving the rights of a worker, and continue to this day, and the interpretation of these teachings that are seemingly contradictory to practice. This plurality of views has historically punctuated the difference between on aspect of the Church, the

magisterial, and another, the very body of the Church, its people.

For the non-schooled in the nuances of social justice issues within the Church, the difference can be seen as those who have power and those who do not. Pluralistic views often translate into different interpretations and actions among the magistery themselves, in other words, one bishop acting very pro-labor and another bishop seeing any organized labor as a threat to his sovereign rule.

Most individuals who remain teaching in the Catholic school have an awareness that teaching is more than just being a teacher. It's a mission. It's a witness to a value system that is shared by most individuals, regardless of their specific religious tradition. The nuts and bolts of operation in the running of this school system and its unique charge can sometimes be clouded by the very nature of this diverse, pluralistic institution, lending to conflict between labor and management. And frankly, the impetus can be serious.

The union contract functions as a framework for dialogue when differences inevitably arise. It gives voice to the worker in the process of operation of the school, creating an atmosphere of

ownership, and delineates the structural reference as 1 2 advancement in the programs. Within the guiding 3 umbrella of the union contract, our 53-person union membership has an average teaching history of 20 years of service, leading to a stability in programs that only comes through experience and time. Our union contract is to provide the basis for a relationship between management and labor. It can boast that there has only been three grievances filed since 1982. 10 I am happy to say the union just ratified a six-year contract this past Monday that will continue to be the 11 stabilizing force for the teachers of the Diocese of 12 Greensburg. 13

We are at a crossroads of labor relations in this country, much of which is beyond our control. I encourage you to extend the basic right to organize that has been afforded by others in this state and excluded by Catholic schools, by actively working for passage of House Bill 2626. Thank you.

REPRESENTATIVE SHIMKUS:

Thank you very much, sir. And Michele Kirk of the Diocese of Altoona.

MS. KIRK:

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Mr. Chairman and members of the House 25 Labor Relations Committee, my name is Michele Kirk, and I am a general science and biology teacher at
Bishop Carroll Catholic High School in Ebensburg, as
well as a proud member and elected officer at the
Altoona-Johnstown Catholic School Teachers
Association. I am pleased to be able to address this
committee to urge passage of House Bill 2626.

Carroll, as many teachers did, making it the steppingstone to a career in the public system. I had taught as a long-term sub in three public school districts prior to being hired full time at Bishop Carroll. At that time, I had had second thoughts about making teaching a career. After teaching just one year in a diocesan school, I realized that it was exactly what I had expected teaching to be like, and I didn't want to have to think about leaving to find another job. As a single person, I knew, in order to be able to support myself, I needed better wages and benefits, and that would only come by getting a lucrative job in the public school system.

At Bishop Carroll, I quickly realized that they're a family, not just a technical support staff, comprised of secretaries, cafeteria and maintenance workers, teachers and students each doing a job. We are all personally vested in making the

school the best educational institute and be the best that we can be.

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When the opportunity came to me to become a more active member of the Teachers Association, I took it, hoping that I could help our working conditions to a level such that people wouldn't have to leave our school. First, I was a Scholarship Committee member, then a building representative, the recording secretary for meeting minutes, and now my current rise to financial secretary. I hoped each position was a stepping stone to help establish a better working condition. This would help to keep those qualified individuals in our school. We can accomplish this by strengthening the relationship between the Teachers Association and the diocese in getting a fair and just contract. These contracts include many adjustments to working conditions. not just salary and benefits that concerns teachers.

Twenty-two (22) years ago when I first was employed by the diocese, I was one of five new full-time lay teachers hired. There was a large percentage of the teachers being replaced given the fact that the faculty at the time was about 26 full-time lay teachers and nine full-time religious. All of those positions were available as a result of

teachers previously holding them leaving to find a lucrative job. If we are to educate our students in mind, body and soul, we need to keep quality teachers among the faculty for longer than a year or two at a time.

Through the work of the union and our diocese, negotiating contracts seems to be doing just that. In August I attended the Diocesan New Teacher Mentoring Workshop. I am the mentor to the only new high school teacher hired in the diocese this year. And he is replacing a teacher that retired after 35 years of service to the school. There were approximately 20 other new teachers that attended, all replacing teachers in the non-union elementary schools. In the first seven years of my career at Bishop Carroll, we had replaced four or five teachers each year as they left to find jobs for better working conditions and wages.

Since 2001, our school has hired only nine new full-time lay teachers to replace individuals that have left the school. Of those nine teachers, six left as retirees, one left to raise her family, one moved to a job that was closer to her home, and one was accepted to a Master's degree program out of state. The revolving door of replacing full-time lay

teachers has ceased because the Teachers Association and the diocese have worked together to maintain quality individuals.

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This tradition has benefited our schools in many ways. One way has been helping the relationship between parents and the teachers, because the parents knew teachers personally from the older children going through the system. Neighbors know the faculty for having been in the system themselves as students. As one colleague stated to me, this relationship between parents and faculty has strengthened the discipline within our school because your reputation of discipline in the classroom precedes you.

The most important benefit, I believe, is the academics. Teachers develop and teach the 16 curriculum. You take ownership with pride. Consistency in the faculty leads to continuity in the curriculum. And that is lost when new teachers are put into the classroom year after year. The stability of teaching staff helps the learning environment of the students. Having the same teachers return year after year creates a comfortable environment to give the students more confidence in their work, allowing them to excel in the academics.

The teachers of the Altoona-Johnstown 1 Catholic School Teachers Association are asking to be 2 3 given the rights afforded to other workers, to organize and continue working cooperatively with our employers to benefit all involved. Given that our bishop is retiring in a couple of years, we need the protection of House Bill 2626 to ensure that the Altoona-Johnstown Catholic School Teachers Association's 25 years of hard work doesn't end up 10 like our fellow teachers in the Scranton-Wilkes-Barre 11 Diocese.

Therefore, we ask you to see the critical importance of House Bill 2626. And it's important in our efforts to serve our students, parents and community, as we have been in the past in the Altoona-Johnstown Diocese. With your help, we can continue to provide our students with the best possible Catholic education of mind, body and soul. Thank you for your time.

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REPRESENTATIVE SHIMKUS:

Thank you for your testimony. Why don't you just stay right there, because there will be questions? And I'm going to open it up to the panel for questions. And I have questions. And Rita Schwartz, would you please come to the table, and also

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1 Irene Tori, please? I'm not going to ask you to
  comment on this, but I am going to make a note that as
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  Chairman, we have Rita Schwartz coming for the
  National Association of Catholic Schools, Irene Tori,
   Philadelphia. George Rudolph, you are from
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  Pittsburgh?
                MR. RUDOLPH:
                That's right.
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                REPRESENTATIVE SHIMKUS:
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                Kreg Mendus from Greensburg. Michele,
  you are from Altoona-Johnstown?
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                MS. KIRK:
                That's correct.
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                REPRESENTATIVE SHIMKUS:
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                The only teacher that is not represented
   is from Scranton.
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                MS. SCHWARTZ:
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                He'll be here. That's Mr. Smedley.
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                REPRESENTATIVE SHIMKUS:
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                Mr. Smedley? He will be here? He has
   submitted testimony. He'll be here after class?
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                MS. SCHWARTZ:
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                Yes.
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                REPRESENTATIVE SHIMKUS:
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                My question to you is --- and it's a kind
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of a funny thing. You know, I said to Ken Smith when you sat down, I said, just don't touch my gavel, you know, because it's a symbol of power. You know, it's 3 a symbol. And if I bang it, I can say, okay, this meeting is adjourned. You know, let's all go, you know, for coffee. You've said, Rita, if may I call you Rita --- I believe you made a statement that we can be one bishop away from a decision. Are you suggesting that there is no appeal, no listening ear, no step beyond that ---? And the reason I say that is 10 because in the Diocese of Scranton, I believe it would 11 12 be fair to say that we have a strict bishop. 13 you please explain what you meant by that?

MS. SCHWARTZ:

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Well, basically, the bishop answers canonically to the Pope. But the Pope really doesn't have a whole lot of power once he appoints the bishop. So if we are not protected by law, which we are not at the time, then whoever our Ordinary, capital O, is, or our bishop is, that individual has the power, almost absolute power, over what happens.

So as George spoke about in Pittsburgh, 23 they have a very good working relationship, as do we in the high schools in Philadelphia with our Ordinary. But if someone should come in and decide to totally

1 throw it all out, as is what happened in Scranton, then we can --- we do have, canonically --- we don't 3 have anything civilly, but we have, canonically, the ability to file what's called canonical recourse against our bishop and file that with a congregation in Rome, kind of like the Parish Appeal Board in the North Side in Philadelphia. It's all heavily administratively run. So you file at the Congregation for Faculty Education in Rome. The congregation is 10 composed of bishops. They rule on your complaint against their fellow bishop. Ninety-nine (99) times 11 out 100, they would rule in favor of the bishop. They 12 13 would find something that, you know, was not good 14 about our petition.

We then can appeal. We appeal to the Supreme Court of the Catholic Church. The Supreme Court of the Catholic Church is called the Apostolic Signatura. That's also in the Vatican. That is also manned by --- and it is manned, by bishops, cardinals. They're all, you know, clerical. And they would then rule, just as our U.S. Supreme Court did. The U.S. Supreme Court in the Catholic bishop case used a procedural loophole that since we were not specifically mentioned by Senator Wagner in 1935 as being included under NLRB, then we were excluded by

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NLRB.

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appeal to, you know, the complaint. I have personally filed eight complaints over the years against various bishops. It's kind of like lions ate Christians in Europe, you know. It's an impasse board which is --- the whole thing behind House Bill 2626 is that we can get teachers with a collective bargaining agreement that has in it a grievance process, a due process, that it has to keep.

REPRESENTATIVE SHIMKUS:

And we sat, especially those of us that are within the Diocese of Scranton, in the meeting, and one of the first things that I said was, I'm very uncomfortable with lawmakers being involved in a church issue. I am very uncomfortable with that. And yet ---. And Ms. Tori, this is my question to you. It becomes a matter of workers' rights, which is why I am co-sponsor of Representative Pashinski's bill, and why I am pushing for this. You used two words --- or you used one word and I kind of elaborated on it. You used the word fear. Is there fear of 2626 and people who would push for it in your field? And also, would you ever expect repercussions because of this?

MS. TORI:

Yes to all of that. There is definitely a fear out there. The fear at this point is that the elementary teachers who are not represented in the Archdiocese of Philadelphia, they have no recourse now. And any time they come to us, they immediately back away because they know if somebody finds out, if their employer, their pastor, their principal finds out that they're even calling the Association, they could be fired. And we have had cases like that.

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Norwood-Fontbonne was the prime example. The one that was mentioned previously --- the teachers at Norwood-Fontbonne Academy in Chestnut Hill, a suburb of Philadelphia, contacted me and asked if they could talk with me about their problems --- that they had no representation. It was not money. It was empowerment. I spoke with them. I met with the teachers. The two teachers that had contacted me, not the least senior teachers teaching at the school, at the end of the year were told they no longer had jobs. And it wasn't that they were cutting back, because they were replaced. It wasn't that they had gotten bad evaluations, because they hadn't. They were excellent teachers. But they had attempted to start a union.

REPRESENTATIVE SHIMKUS:

So House Bill 2626, in your opinion, 1 2 based on what you described, has the potential to take 3 away the fear factor and the repercussions?

MS. SCHWARTZ:

Yes.

MS. TORI:

Absolutely.

REPRESENTATIVE SHIMKUS:

Thank you very much. Representative

10 Pashinski.

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REPRESENTATIVE PASHINSKI:

Thank you, Mr. Chairman. Representative Shimkus touched upon this word that I found rather alarming. I never imagined that word to be used within the purview of the Catholic school system, the 16 word fear. Would that be acceptable as an opinion of all the representatives that are here from around the state? You all feel as though that there is that kind of fear factor, that that's why this bill is so desperately needed? Okay. Let's just get back to just a few facts. Would you clarify how many dioceses we do have in Pennsylvania?

MS. SCHWARTZ:

2.4 There are eight dioceses in Pennsylvania.

25 Five --- well, Scranton, strictly speaking, has one

active teachers union left, and if I could testify --okay. But the teachers in the four regional systems no longer have union representation that is recognized 3 by the bishop. So you have Pittsburgh, Altoona, Greensburg, Philadelphia and Scranton, to a certain degree, that are unionized under NACT, our National Then we have Allentown, which has its own private union that is independent. It negotiates wages and benefits with the diocese and everything 10 else. Then you have Harrisburg and Erie, which have no representation at all. 11

REPRESENTATIVE PASHINSKI:

Okay. Could you clarify how many Catholic school teachers there are in Pennsylvania and of that amount, how many are members of the union? Give or take a few.

MS. SCHWARTZ:

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Well, knowing that there are about 3,000 elementary teachers in Philadelphia that are not unionized, I would say probably 500 or 600 in 21 Harrisburg, maybe 300 in Erie that are not unionized. And then there are, within Altoona, Greensburg, 23 Pittsburgh and Scranton, some unorganized teachers. 24 And most of the elementary teachers outside of the 25 Pittsburgh Diocese are not organized.

--- at another time? The reason I'm 1 asking that is it's a very sensitive controversy as 3 far as the number of people and the number of dioceses. Those people that are calling you from the elementary, could you tell me, what are their concerns?

MS. SCHWARTZ:

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Their concerns are basically job security, some say in what happens to them. If they 10 have some sort of a problem, if a situation arises that they are unsure how to handle, they have no due 12 process. I mean, it's a matter of going before the 13 principal, going before the pastor. Then you're at 14 their mercy.

REPRESENTATIVE PASHINSKI:

Are these concerns about time, working conditions or are they about curriculum?

MS. SCHWARTZ:

Basically, time, working conditions.

Very little about curriculum.

REPRESENTATIVE PASHINSKI:

Is there an attempt to make an equalized workload for all the teachers?

MS. SCHWARTZ:

How do you mean?

REPRESENTATIVE PASHINSKI:

Let's say, all teachers will have a minimum of five classes, one prep period, one duty-free lunch? Or do some teachers have a heavier load ---?

MS. SCHWARTZ:

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faculty?

Well, it depends on the situation. the high school level, since we're unionized, yes, you have the five classes, the one prep, a lunch. 10 elementary level, it's hard to say because you could have a grade change. You could be teaching eighth 11 12 grade one year and be teaching kindergarten the next year. It depends on, I quess, the needs at the 13 14 school. Sometimes you don't get a true reason as to 15 why you, you know, are being changed. Your expertise is in one area. Why would you go to something that is 16 17 not, you know, within your range? But, you know, they 18 can set the schedules up any way that they want to. was at a fundraiser last night ---. 19

REPRESENTATIVE PASHINSKI:

There's no input on behalf of the

MS. SCHWARTZ:

Oh, I think that there is input, but it doesn't have to be --- it's not a mutual agreement.

MS. TORI:

Yeah. I mean, they can set ---. The teachers can give input. Whether it's going to be heard and processed by the employer is a completely different question.

REPRESENTATIVE PASHINSKI:

Okay. How about pay scale? If a person in the high school is teaching ten years and a person from the elementary is teaching for ten years, what would their pay scales --- would it be the same?

MS. SCHWARTZ:

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REPRESENTATIVE PASHINSKI:

It would not be the same?

MS. SCHWARTZ:

16 No.

REPRESENTATIVE PASHINSKI:

How is the pay scale done?

MS. SCHWARTZ:

Pay scale for the high school is established by contract. We negotiate the pay scale.

REPRESENTATIVE PASHINSKI:

And at the elementary?

MS. SCHWARTZ:

At the elementary level, they have what

is called a suggested salary schedule. But the pastor is free to deviate from that.

REPRESENTATIVE PASHINSKI:

Now that the system, as I begin to understand it, no longer --- the pastor no longer does the negotiating; is that correct?

MS. SCHWARTZ:

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There is no negotiating on the elementary level.

REPRESENTATIVE PASHINSKI:

No, I know there's no negotiating on the elementary level at all. However, I believe now the --- if I remember the other testimony, the bishop 14 basically is the overseer of all of the relationships with those teachers in that particular diocese as opposed to the pastor ---.

MS. SCHWARTZ:

On the elementary level, again, you have the bishop, who is basically the king. As a pastor is appointed, again, by Church law, that pastor becomes almost autonomous in his parish. So he basically ---. Even though the bishop would appoint the pastor, that pastor, unless he does something really, pretty bad, 24 is going to be there. And the bishop doesn't have a whole lot of control over him. He does financially

1 overrule him.

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REPRESENTATIVE PASHINSKI:

I recall in testimony that the Diocese of Scranton was beginning to do something new, something different. And rather than having all the separate parishes have different pay scales, they were trying to standardize them on a diocese basis; is that correct?

MS. SCHWARTZ:

On a regional basis. There are four regions in diocese.

REPRESENTATIVE PASHINSKI:

Okay. That ---.

MS. SCHWARTZ:

But that was because the bishop then says to them --- I guess he asked them if they would come under this model. And they would've had to say yes.

REPRESENTATIVE PASHINSKI:

Okay. All right. But the fact of the matter is anybody teaching in elementary, essentially, you're an at-will employee?

MS. SCHWARTZ:

Correct.

MS. TORI:

Correct.

REPRESENTATIVE PASHINSKI:

Some of the high school levels, that's where most of your unions are?

MS. SCHWARTZ:

Right. Yes.

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REPRESENTATIVE PASHINSKI:

And you have at least some negotiating Those negotiations that you conduct, tell me rights. what you are negotiating.

MS. SCHWARTZ:

We are negotiating every salary, benefits, working conditions, due process, everything.

REPRESENTATIVE PASHINSKI:

Does anything that you negotiate deal with religion?

MS. SCHWARTZ:

Well, we did negotiate, as part of our Labor Management Agreement, what's known as the sacred morals clause, where we agreed mutually with that system that if there is a violation of Church law ---21 a Catholic teacher is divorced and is remarried 22 without an annulment, a Catholic teacher is known to 23 be --- is found in the classroom --- abortion rights, that does not go through our grievance process. grievance process in the contract goes to binding

1 arbitration except for violations of doctrines, laws of the Church, which we said, fine, it goes to the 3 bishop. And the bishop is the final authority. That's never, ever been an issue. 5 REPRESENTATIVE PASHINSKI: 6 Well, that's where I'm going with this. So you're only negotiating time, working conditions, salary, healthcare issues, et cetera? You are not negotiating ---? 10 MS. SCHWARTZ: 11 We're negotiating what everyone else in the secular situations would be negotiating. 12 13 REPRESENTATIVE PASHINSKI: 14 In those negotiations, the diocese does 15 have the right to say no to you? 16 MS. SCHWARTZ: 17 Yes. 18 REPRESENTATIVE PASHINSKI: 19 The PLRB does not interfere with those 20 negotiations? 21 MS. SCHWARTZ: 22 No. 23 REPRESENTATIVE PASHINSKI: 24 The PLRB only gets involved if a conflict 25 occurs and a request is made?

MS. SCHWARTZ:

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Well, once there is ---. What we want 2 3 the Pennsylvania Labor Relations Act to do is to is to allow teachers who are unorganized, who are not protected under any other law ---. They're protected by Church teaching, but that doesn't seem to get the job done. So if they want to organize ---. We want a level playing field. That's what we want. We want the teachers to be able to sign a form, have that form 10 taken to the Pennsylvania Labor Board, have them check it out, make sure that it's a valid authorization, 11 12 have them schedule elections, have the elections. Ιf the union wins the election, then we would negotiate. 1.3 14 Once we've negotiated a contract, what we have in that 15 contract will determine how we will we resolve 16 disputes.

REPRESENTATIVE PASHINSKI:

Correct.

MS. SCHWARTZ:

And so as I've said in my testimony, if there is a good working relationship there and there's a contract, I'm not going to need the Pennsylvania Labor Relations Board.

REPRESENTATIVE PASHINSKI:

That was going to be my question. How

53 1 many times, in your recollection, since your unions 2 have been organized on the high school --- secondary 3 level have there been grievances filed? MS. SCHWARTZ: 4 5 Oh, there are grievances filed all the time. REPRESENTATIVE PASHINSKI: 8 Well, I understood the one was only three grievances since 1982. 10 MR. RUDOLPH: 11 That's correct. 12 REPRESENTATIVE PASHINSKI: 13 So it sounds to me like there's a pretty 14 good working relationship. 15 MR. RUDOLPH: 16 Correct. 17 REPRESENTATIVE PASHINSKI: 18 In the Scranton Diocese, how many 19 grievances were filed? 2.0 MR. RUDOLPH: 21 Are you asking me? 22 REPRESENTATIVE PASHINSKI: 23 Any one of you who can answer that. 24 MR. MICHAEL MILZ: 25 Can I answer that?

REPRESENTATIVE PASHINSKI:

Yes, you can.

MR. MICHAEL MILZ:

Oh, I'm sorry. I'm Michael Milz.

I introduce who I am?

REPRESENTATIVE PASHINSKI:

You already did.

MR. MICHAEL MILZ:

I already did? I'm the president of the Scranton Diocese Association of Catholic School Teachers. Sure, we've filed grievances from time to time.

REPRESENTATIVE PASHINSKI:

Could you tell me what those grievances

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MR. MICHAEL MILZ:

You could pick almost any topic other than a religious topic. Never on a religious topic. But they'd be on issues that affected their contract. 20 Did someone in authority violate the contract or did a 21 teacher violate the contract? If there was a dispute 22 about the violation of a contract based on the language, that goes through the grievance procedure.

REPRESENTATIVE PASHINSKI:

And they were all ---

MR. MICHAEL MILZ:

They were all, in the end, reconciled.

REPRESENTATIVE PASHINSKI:

--- reconciled?

MR. MICHAEL MILZ:

Absolutely.

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REPRESENTATIVE PASHINSKI:

Okay. The relationship is good?

MR. MICHAEL MILZ:

We had binding arbitration ---.

REPRESENTATIVE PASHINSKI:

This is where I struggle. There is where I struggle, to try to understand how in one diocese, you can have a union that functions well with the hierarchy and, I believe, produces quality education, and now another diocese, what used to be is no longer. And this is where I have my difficulty trying to understand how it's okay in one, two, three, four, five, but it's not okay in this one.

MS. SCHWARTZ:

Because, Representative, it's what I just said. We're one bishop away. It is the bishop that 23 determines the relationship. And the bishop of 24 Scranton has determined that after about 30 years, there is not going to be a union management

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relationship here. And it's his ability to do that.
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  We have no place to take --- that's why we need House
  Bill 2626.
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                REPRESENTATIVE SHIMKUS:
                I understand.
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                MS. SCHWARTZ:
                Oh, I know you understand.
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                REPRESENTATIVE PASHINSKI:
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                But again, for the record, I want to make
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   it very clear that in all the years that your unions
  have been together, your discussions or your
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   grievances have strictly been, you know, time, date,
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   salary, health ---?
                MS. SCHWARTZ:
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                Contract violations ---.
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                REPRESENTATIVE PASHINSKI:
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                Nothing to do with ---?
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                MS. SCHWARTZ:
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                No.
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                MS. TORI:
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                No.
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                MS. SCHWARTZ:
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                No. And there is no article in the
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   Philadelphia contract entitled religious disputes or
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   religion. There's a salary article. There's a fringe
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There's a, you know, terms of agreement. benefit.

2 There is a grievance procedure. There is

3 extracurricular activities. There's teacher

assignments. There's everything, tenure, seniority,

union representation, everything. There is nothing

that says religion.

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REPRESENTATIVE PASHINSKI:

Thank you.

REPRESENTATIVE SHIMKUS:

Thank you. You understand now why I say it's so important that we are brief as we summarize some of our testimony, because every lawmaker up here has a question. And so I'm going to turn it to ---.

REPRESENTATIVE WATERS:

Thank you, Mr. Chairman. I perfectly understand --- my theory is, when one side has power over the other --- and I'm also going to say that I understand that we need to manage this as a partnership. And also, I'm a deacon in a Baptist church. But my children were all educated in the Catholic school system. So I do believe in the Archdiocese of Philadelphia. My children attend 23 there. And they went to high school. I was listening 24 to Bishop Mengeling about the idea to merge. believe in the dedication of the teachers of the

school system. And I might add you were very important in building a partnership of the school and the management. What I don't understand is how --- my understanding is high schools normally unionize?

MS. SCHWARTZ:

Right.

REPRESENTATIVE WATERS:

Elementary schools do not?

MS. SCHWARTZ:

No.

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REPRESENTATIVE WATERS:

Why?

MS. SCHWARTZ:

We have attempted for the last 30 plus years to work with the elementary teachers for the organization. What bogged it down ---. We've been to the National Labor Board. We've been to the Pennsylvania Labor Board. What bogged us down, Representative, was that before we could talk about an election or representation election, the diocese put 21 before the union at every meeting that we went to with every parish a document called the Statement of 23 Principles. The Statement of Principles had --- 90 24 percent of it was basically what's in the beginning part of our contract with the high schools, that we

recognized the non-taxing nature of the Church, that we were recognizing the religious nature. We were recognizing where there are religious --- and unfortunately, there are very few religious left anymore. And that's another whole problem, but ---. So it's all of those things.

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But there was one paragraph in that statement that I was to sign as the head of the union before they would even discuss putting an election together, not that they would agree to an election, but that they would discuss an election. paragraph said that the teachers --- any dispute revolving around termination or suspension had to be taken care of on the parish level with the right to appeal to the Parish Appeal Board. The Parish Appeal Board is decidedly management-oriented. And I think it's been changed now because there were people on there --- more management people --- a couple of pastors, principals, somebody from the diocesan office and then teachers who are appointed by their principal.

Well, I don't know if I want to go before 23 that Board if my job depended on it. However, I don't have an automatic right. I have to be in the school two or three years before I can go to them if I'm

terminated. I have to have my petition to go there passed through the diocesan educational office. They'll decide if my case goes there. I can only go 3 there if the pastor that I'm bringing there agrees to be bound by what that board decides. If he says, no, I don't want any part of it, then I can't go. And you know, once I go there, if I get there, you know, I might get a decision, but I'm going to get a five to two decision, maybe a four to three if you can 10 convince somebody. So, you know, I can't sign that as a precondition for talking about whether or not the 11 teachers can have an election. And as I said at the 12 previous hearing, would you vote for my union if I 13 14 signed away your right to due process before you even 15 had a chance to exercise it?

REPRESENTATIVE WATERS:

So they're the big man in power?

MS. SCHWARTZ:

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Absolutely. Because I had no place to go. If I could go the Pennsylvania Labor Board and say, yo, then it's a whole different story. But I don't have any place to go. And the only way I'm going to get anything is if my teachers would decide to go walk a line some place, and that's disruptive of the education. That's not what we're about either.

So it's like a Catholic Catch 22, as I call it.

REPRESENTATIVE WATERS:

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What I think is --- you said about the teachers, but it has to do with recourse and ---?

MS. SCHWARTZ:

Absolutely.

REPRESENTATIVE WATERS:

And I understand that as also varied 8 kinds of --- several roles for people to get them 10 their rights. In terms of working conditions --- and that's what this is all about, better working 11 conditions. I understand, especially in these 12 13 economic times. I had the good fortune of having the 14 experience of having to work with management as an 15 employee, but also working in management. I loved my job, I loved my membership, but without management, we 17 wouldn't have any work. What I don't understand is you're asking for basic things and management works 18 with them. I don't find anything wrong with that. 19 20 And actually, I'm scared to death when people don't 21 have any power. I mean, I don't think either side 22 should have more power than the other. I definitely 23 don't believe that any corporation, business, association should have power over my people, our 24 25 people. It's shouldn't be either/or. There should be

a basic fairness. People just want to be treated 2 fairly. And lots of times people do things out of their own personal finances to help students. 3 should be able to have some type of collective bargaining system, without having to fear if there's a disagreement they're going to be terminated. And in this instance, I think we have an unbalanced situation. Thank you.

MS. SCHWARTZ:

Thank you.

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REPRESENTATIVE RAMALEY:

Thank you, Mr. Chairman. Ladies, thank you very much for taking your time. And I appreciate your testimony. Let me start by saying I am a product of Catholic grade school education. It was a great experience. Of course, the nuns got sick of me and kicked me out after a while. But that's a different story.

But when we met with the officials of the Diocese of Scranton, several representatives, I put this question to them. And let me explain it. What I said was, can the Catholic Church --- can they afford 23 to be in education today? And I asked that question because ---. Let me ask you this question. Is there an expectation that your union would be apples to

apples with the public school union? Because my fear is --- and I am a big cheerleader of Catholic 2 3 education. My fear is that if there is that expectation, that we might as well pack up our bags and go home now, because it just --- you don't have 6 taxpayer dollars.

MS. SCHWARTZ:

Absolutely not.

REPRESENTATIVE RAMALEY:

And I assumed that. I assumed that It is a fear or a caution. answer.

MS. SCHWARTZ:

But keep in mind, Representative, we, as Catholic school teachers, have a vested interest in keeping the school open.

REPRESENTATIVE RAMALEY:

Right.

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MS. SCHWARTZ:

Because our vocation is there. Our job is there. Our future is there as the future of the children is there. So we're not going to negotiate something that is going to jeopardize the future of 23 that school. We need --- and Ms. Kirk says, we are entitled to a just wage. And that can be, you know --- when you talk about what is a just wage, it

depends on who is paying and who's getting it as to how just it is.

Catholic school out of business. We're looking, in Pennsylvania, that the bishops have agreed to be covered under the unemployment compensation law because the Church is protected from unemployment. So in Pennsylvania --- if our teachers --- if there's a cutback in the enrollment and our teachers are laid off, we can collect unemployment. They can't in New Jersey. They don't get it in Massachusetts and I'm sure in most other states. I know they do in New York State. But there are a lot of other states that are --- you know. So we're not protected that way.

So no, we're not --- if we wanted public tax dollars --- when our teachers leave us sometimes for public school, it's that they need to get extra money. And God bless them. But we're there. We want to keep the school going. And it would be foolish for us to ---. I told you, if they come into Catholic school teaching for money, I hope they have a good medical plan, because they need to get their head examined.

REPRESENTATIVE RAMALEY:

Thank you.

REPRESENTATIVE SHIMKUS:

Representative Buxton.

REPRESENTATIVE BUXTON:

This is directed to you, Ms. Schwartz. Who or what establishes the qualifications of a lay teacher?

MS. SCHWARTZ:

Well, our employer would tell us what the qualities were that they were looking for and what the qualifications are for the teacher.

REPRESENTATIVE BUXTON:

So you could have eight different criteria throughout the Commonwealth of Pennsylvania to qualify lay teachers?

MS. SCHWARTZ:

Well, strictly speaking, you could, but I believe that most times, they're going to look in --- each diocese is going to look for the qualities that are --- I'm sure they're written down throughout Pennsylvania on what the qualities of a lay teacher are or what ---.

REPRESENTATIVE BUXTON:

So unlike a public school teacher who has to meet certain criteria established by the Department of Education, you're saying that Catholic lay teachers

really have no criteria that's uniform throughout the dioceses in Pennsylvania?

MS. SCHWARTZ:

Well, I can't speak for what the criteria are. I just know that the teachers that I know throughout Pennsylvania --- most dioceses require them to be certified.

REPRESENTATIVE BUXTON:

By DVE?

MS. SCHWARTZ:

And you get incentive pay if you are getting additional credits and degrees. So we want the best. We want ---. Our problem is that a lot of times we can't hold onto this because they will teach with us for a few years and then they'll go off someplace else, you know, like that. But yeah. I mean, everybody wants good teachers. If you don't have good teachers, you might as well just bag it in now.

We've also had the ability in the

Philadelphia contract to negotiate certain aspects of

it. Teachers, until they are certified, are not able

to get tenure. We also have an education grant in our

contract which has been negotiated to help the

teachers if they are going for certification or for an

advanced degree, to hopefully keep them in the system.

So we have negotiated many of the items that I guess

would be the qualifications for a teacher. Many of

our teachers are certified. Almost 50 percent of our

teachers are --- have a Master's degree. So they have

advanced their own education. If they haven't

received any education grants --- but they've made the

commitment and they set their own standards.

REPRESENTATIVE BUXTON:

But the bottom line is there's no uniformity among the eight dioceses in Pennsylvania in determining the qualifications of a lay teacher; would that be an accurate statement?

MS. SCHWARTZ:

Well, as far as I know, no. But I know that there is ---.

REPRESENTATIVE BUXTON:

I mean, you have a situation in

Philadelphia where you have a contract. I'm from

Harrisburg where there is no contract. I have to

assume that the qualifications under your contract

would be a little stricter than, perhaps, --- and I'm

only speculating --- those lay teachers in the

Harrisburg diocese?

MS. SCHWARTZ:

I don't know that you can say that. 1 2 think that everyone wants good teachers in their 3 schools. 4 REPRESENTATIVE BUXTON: We all want good teachers. 5 6 MS. SCHWARTZ: Yeah. But I ---. 8 REPRESENTATIVE BUXTON: 9 But in public schools, there is a state 10 law that requires a minimum requirement. In the Catholic Church, there is no governance. 11 12 MS. SCHWARTZ: 13 Well, non-public schoolteachers do not 14 have to be certified. I mean, that's something that's 15 the law; right? 16 REPRESENTATIVE PASHINSKI: But I thought that all your teachers had 17 18 to be certified. My question was whether the ---19 REPRESENTATIVE BUXTON: 2.0 I don't believe so. 21 REPRESENTATIVE PASHINSKI: 22 --- elementary teachers have to be 23 certified. I think your high school teachers have to 24 be. 25 MS. SCHWARTZ:

I don't believe they always have to be. 1 2 No non-public school teacher in Pennsylvania has to be 3 certified in order to work in a school. But a number of school systems around here --- a number of them do require certification. 6 REPRESENTATIVE BUXTON: That's fine. Thank you. 8 REPRESENTATIVE SHIMKUS: 9 Thank you. Representative. 10 REPRESENTATIVE BLACKWELL: 11 Thank you. Thank you very much. Something very quick. Do the elementary school 12 13 teachers ---? Are you saying that none of the 14 elementary school teachers in this state are in a 15 union? 16 MS. SCHWARTZ: 17 No. No. There are unionized elementary 18 teachers. 19 REPRESENTATIVE BLACKWELL: 2.0 There are some?

Yes. Here in the Diocese of Allentown,
all the elementary and high school teachers are in one

MS. SCHWARTZ:

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24 union in Allentown. And in Pittsburgh, the elementary

25 schools that choose to be organized and unionized are

unionized. In Scranton, until January 24, 2008, you had unionized elementary teachers.

REPRESENTATIVE BLACKWELL:

And there are in Scranton?

MS. SCHWARTZ:

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No. No teacher union is recognized by the Diocese of Scranton now. There's a company union now.

REPRESENTATIVE BLACKWELL:

Can you give me a rough estimate of the difference in salaries of the unionized teachers as opposed to not --- the lay teachers?

MS. SCHWARTZ:

Well, the one specific that I use, it takes an elementary lay teacher in the Archdiocese of Philadelphia's non-unionized elementary schools about 20 years to make the high school starting salary.

REPRESENTATIVE BLACKWELL:

Twenty (20) years? Can you tell me the difference between the amount of time for tenure? You said there's a lot of turnover in non-union classes or schools. Can you tell me the difference between the turnover in the elementary schools that are union and those who are not?

MS. SCHWARTZ:

I believe it's about 30 percent turnover 1 2 in the elementary schools. In Philadelphia, there are 3 maybe ten percent of people leaving for various things in the high school. 5 REPRESENTATIVE BLACKWELL: 6 I'm talking about elementary. MS. SCHWARTZ: Unionized elementary? 8 Oh. 9 REPRESENTATIVE BLACKWELL: 10 Yes. MS. SCHWARTZ: 11 12 I'd have to think it's less than those 13 that are non-union. 14 REPRESENTATIVE BLACKWELL: 15 It would be helpful if you can get them. 16 MS. SCHWARTZ: 17 Oh, okay. 18 REPRESENTATIVE BLACKWELL: 19 One of the points they're arguing, I believe, that people stay longer because they have to, 20 21 as opposed to people who are --- I don't want to say 22 not have to. People who are ---23 MS. SCHWARTZ: 24 Less secure. 25 REPRESENTATIVE BLACKWELL:

--- less secure. So what I would like for you, if you can, to see if you could get this, the differences.

REPRESENTATIVE SHIMKUS:

Thank you, Representative. And ladies and gentlemen, thank you very much for your testimony. Our next panel is Dr. Robert O'Hara, executive director of the Pennsylvania Catholic Conference, Attorney Phillip Murren, general counsel, and Nicholas Cafardi, dean of Duquesne University Law School. Once again, I welcome you to the panel. And I'm sure that there's going to be questions. And it's nice to talk to you again. Doctor, you can begin whenever you're ready.

DR. O'HARA:

Representative Shimkus, Representative
Pashinski, members of the House Labor Relations
Committee and other members of the Pennsylvania House
of Representatives, my name is Robert J. O'Hara, Jr.
I'm the executive director of the Pennsylvania
Catholic Conference. We are the public affairs agency
of the Catholic Diocese of Pennsylvania and issue the
public policy and public comment.

With me is Phillip J. Murren from the law

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25 | firm of Ball, Murren and Connell. Mr. Murren has

served as legal counsel for the PCC since 1975. has been directly involved in each litigation in the state and federal courts in this Commonwealth since 3 1976 and related to the constitutionalities when exercising jurisdiction over Catholic schools by governmental labor relations agencies.

Also with us today is Dr. Nicholas Cafardi, Dean Emeritus and Chair Professor of legal Process and Procedure at Duquesne University Law School in Pittsburgh. Dr. Cafardi is both a juris doctor and a doctor of canon law.

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And let me just go off my testimony for a second and say, Representative Blackwell, I appreciate If you want to hear from the your comments. Archdiocese in Philadelphia, they are here, and so is the Archdiocese of Scranton and representatives from 16 the Archdiocese in Pittsburgh. We've heard the anecdotal stories at this point, and I want you to hear some points made by the administration of the diocese.

One story which we heard at the last hearing is about a teacher who had 34 years of experience and was six months away from retirement and apparently was told that she was not going to have a job anymore. My understanding is that teacher is

1 still working right now in that school. And she has been offered a number of other jobs. So there is another point of view here, and I want you to know this. We're the Catholic Church here. This is not industry in the 1900s. We are a religious institution. I think that's a point we want to make.

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We've already participated in one hearing on this issue and provided testimony. We have provided additional testimony here today. going to go into the same discussion as we had before, but I do want to hit on some of the points of that testimony. I'd also like to touch on some of the points that were raised by Attorney Mark Chopko, an expert constitutional lawyer from Spradley, Ronon, Stevens and Young. He was general counsel in the United States Catholic Conference of Bishops for over 16 20 years. I want to hit on some of the points he made at the last hearing. Also, you have a letter that was submitted by Professor Richard Garnett from Notre Dame University that has been submitted, and we are available to discuss the piece that he submitted today.

I think the most important point for you to consider here today is that the Catholic Church established its schools as the principal means of

1 transmitting the Catholic faith to each generation. 2 That is our principal means. This is how we pass on 3 our faith. Our schools are different from our hospitals and from our charities. Our hospitals and our charities are there because as the Catholic Church, we want to do good work, we want to help the poor and we want to help them. We don't evangelize in our hospitals. We don't evangelize in our charities. In our schools we do evangelize. We teach the gospel.

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The whole life of the Catholic School is directed to religious angles. This, of course, is most dramatically reflected in the teachers, who integrate the gospel in both their private and professional lives. The teachers are the lifeblood of the teaching ministry. In effect, when a person chooses to be a teacher in a Catholic school, they choose to be a minister of the gospel. These same values were expressed at the last hearing, and I see they are again here today by the Keystone Christian Education Association. Their evangelical method also teaches their gospel.

And the religious nature of this mission 23 has been repeatedly recognized by the civil courts, not only in Pennsylvania, but the federal courts. courts upheld that unlike public or nonsectarian

schools, religious schools exist for religious purposes, to which everything in the life and 3 operation of the school is subordinate. Not only have the courts recognized that, but so also has the General Assembly itself. In 1970, the General Assembly gave the Pennsylvania Labor Relations the legal authority to compel non-profit employees and public school districts to bargain with the unions. It should be noted that Catholic schools at that time 10 in 1970 had a substantial number of lay teachers. the evangelical schools, Christian education schools, 11 12 almost all of their teachers were laypeople. And at 13 that time, the General Assembly declined to include 14 them in Pennsylvania labor relations policy.

I believe that everyone here today subscribes to the notion that state government should not meddle in religious doctrines. This also has to relate to how and by whom religious doctrine is taught. The Pennsylvania Labor Relations Board customarily oversees collective bargaining and employee discipline between employees and employers concerning all the terms and conditions of employment. But in religious schools, many of the terms and conditions of employment are religiously sensitive. In a Catholic school, the terms and conditions of

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employment are the what, the how and the by whom religious doctrines are taught.

Our teachers are expected to minister by example. They are expected to go to masses with their students on Holy Day, the First Friday and other significant religious occasions. Also, by example, if the bishop, for instance, or another religious figure comes and makes a presentation in the school, the teachers might be expected to stay beyond the contracted time when they would normally leave. They also would be asked and expected to participate in religious programs, such as a religious Christmas play or an Easter celebration.

although our dioceses are not required under law to have unions, many of our dioceses do have unions. And you've heard that today. But even in these, there's no negotiating over the terms and conditions of employment that attack on the religious integrity or the Catholic identity of the school or the right of religious officials to interpret and apply Church laws to determine the best way to accomplish school-related items.

At the last hearing, Professor Brian

Benestad, professor of theology at the University of

Scranton, Father William King, general canon lawyer

for the Diocese of Harrisburg, noted that it is the diocesan officials' responsibility to determine the best way for accomplishing the schools' religious legislation. This will be reiterated today by Professor Cafardi. He is both a civil and canon lawyer with many years of experience.

The Catholic Church is governed by the Code of Canon Law. These are statutes adopted by --- and also by statutes adopted the individual diocese. These laws have been developed and refined over the course of 2,000 years. It is thus for good reason that the Church objects to the proposed insertion of governmental agencies acting as the referee over relationships between a religious faith entity and its religious school.

At the last hearing, Attorney Mark Chopko made four very important points, which I wish to once again emphasize. This bill will open the door to litigation between religious institutions and their ministerial employees. This bill takes sides in a religious dispute. This bill would displace religious authority with secular authority. This bill would excessively entangle government in the internal affairs of a religious organization. I'd like to turn testimony over to Mr. Murren now. He can elaborate

more on some of those legal issues.

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MR. MURREN:

My testimony relates principally to the technical legal points that are involved in this more so than a constitutional nature. They're set out at length in the written statement that was submitted to the committee today. I won't simply reiterate everything that's in the written statement. As I was told by Dr. O'Hara, it's all lawyer stuff anyway. So it is, however, responsive to some of the questions that were raised initially about some of the court decisions other than the ones issued by the courts in Pennsylvania, the U.S. Supreme Court and the U.S. Court of Appeals for the Seventh Circuit that we discussed in prior written statement that we submitted.

There are courts in three other states other than Pennsylvania that have rendered decisions adverse to the Church-affiliated educational institutions on the issue of labor relations agency jurisdiction. Those occurred in New York, New Jersey and Minnesota. However, each of those decisions highlighted important differences between the laws at work in those states and the law that would be placed into operation in Pennsylvania with House Bill 2626.

In New Jersey there is no administrative 1 2 agency that enforces the labor laws. They are 3 enforced solely through the courts, which are, in the words of the New Jersey Supreme Court, more adept at handling the constitutional confrontations that will inevitably occur through the regulation supervision of the collective bargaining process. The New Jersey court, in fact, criticized the National Labor Relations Board, on which the Pennsylvania Labor 10 Relations Board is modeled under our Labor Relations Act, as a Leviathan-like administrative agency that 11 would constantly monitor and supervise the labor 12 relations in the Catholic schools. And for that 1.3 14 reason, it extinguished the Catholic Bishop of Chicago 15 decision.

In New York and in Minnesota, those courts were careful to limit the bargaining that was mandated solely to purely secular items. It said that it was unconstitutional to inquire into whether the religious principle was used as a pretext. A pretextual requirement is a prominent feature of House Bill 2626. House Bill 2626 contains no limitation on the terms and conditions of employment so that they relate only to purely secular terms and conditions, which means all terms and conditions of employment

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would be open to the mandate of collective bargaining and government supervision under House Bill 2626.

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And also, all three of the --- the decisions in all three of those states completely ignored what were the clearest warnings of constitutional imperil that were contained in the Supreme Court's decision in the Catholic Bishop of Chicago case. Never mentioned in any of those cases was this statement by the Supreme Court: the Church/teacher relationship in a church-operated school differs from the employment relationship in a public or other non-religious school. We see no escape from conflicts flowing from the Board's exercise of jurisdiction over teachers in churchoperated schools and the consequent, serious First Amendment questions that would follow. That statement is by the Supreme Court of the United States, never mentioned by the lower courts that rendered the decisions in other states.

However, those statements were prominently mentioned in two other decisions by U.S. 21 22 Courts of Appeal: the District of Columbia Circuit and the First Circuit. Those cases are set forth in the 23 testimony. Those cases also dealt with Labor Board jurisdiction over religiously-affiliated educational

institutions.

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We also, in response to a request by a committee member, contacted attorneys and diocesan representatives in other dioceses that were subject to state labor relations agency jurisdiction. us that there was always a difference between a nongovernment supervised union and a governmentsupervised union. The government was always a moving presence in the relationship between the union and the Church-related institution. And it changed to matrix. And in one New York diocese, the attorney told us that the statute actually contributed to a labor strike by bringing the government into the matrix and changing the negotiating position between the unions and the It led to divisive relationships within the schools. school faith community. It led also to the strike being spilled over into the school community in the form of teachers enlisting students to take sides in the labor strike. It led to work stoppages in that diocese. On the whole, they were very dissatisfied with their experience with having the government in the background and ready to be reported to by the teachers' union in those relationships.

There will be other witnesses from various other dioceses that are here to describe both

positive and negative relationships or experiences in dealing with teachers' unions. That is why the Church is best left to work this out amongst its own faith communities.

The Diocese of Scranton has a particularly unique situation that distinguishes it from the other dioceses at this time in the history of the diocese and the history of every organization.

But still, it needs time to work itself out according to Catholic principles as Catholic principles are understood and applied within that faith community.

Now Professor Cafardi can address the canon law issue.

DR. CAFARDI:

Representative Shimkus and members of the House Labor Relations Committee, as you've been told, I am that rare creature, a layman who is also a canon lawyer of the Catholic Church. And my canon law degree is from the University of Saint Thomas in Rome.

As a canon lawyer, I represented individuals and religious institutes before diocesan tribunals, in the Holy See in Rome. And as a civil and canon lawyer, I've advised dioceses and religious institutes on the proper civil law structures for their ministry and canon law. I'd also like to say that I grew up in a union household. My father was a

1 member of two unions: the Carpenters' District Council in Pittsburgh and also the Ushers' Union at Three Rivers Stadium, and before that, at Forbes Field. my education was paid for by union dollars. I'm very grateful for it. I can never forget.

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6 The Canon Law of the Roman Catholic Church is the oldest continually functioning legal system in the world. It's based on collections of Church law and discipline that were put together at the end of the first and part of the second centuries 10 A.D. It predates the English common law by over 1,000 11 It predates the American legal system by 1,700 12 years. The 1983 Code of Canon Law is the universal years. 13 14 law for the entire western or Latin Church and is 15 currently enforced in all the archdioceses and parishes in the United States of America, including 16 17 the archdioceses, dioceses and parishes that make up 18 what we call the Province of Philadelphia, which is basically the same as the Commonwealth of 19 20 Pennsylvania.

The Canon Law of the Roman Catholic Church is filled with theological and dioriginal (phonetic) discipline. It finds its fundamental rules in the experience of society based on faith and having as its primary purpose the proclamation of the gospel

and the saving of souls. In the Christian community,
an overall obligation of theological ordinances prior
to any law is the bond that binds the faithful to God
and to each other. Canon Law is direction in detail
as to how to fulfill this principal obligation in
daily life. Canon Law, in its essence, depends on
pre-existing theological realities. It is therefore
impossible to read the language of the Code of Canon
law without an awareness of the theological reality on
which that law was based.

In my written presentation, I cited 794, 795, 800, 803, 804, 805, 806. I'm not going to read them to you. They are in the prepared statement. I do, though, want to draw a number of conclusions from these Canons as it applies to our current situation. First, the bishop, which is referred to in the Canons, as was pointed out previously, as the Ordinary, is entrusted by the Code of Canon Law with the responsibility and also the authority to establish and oversee Catholic schools, that is to say, schools whose major concern is to make sure that the Catholic faith is handed down from generation to generation.

Second, this is an administrative path for the bishop, but it's also a theological path because it involves the propagation of the faith,

which is the bishop's primary duty. Third, this
education is an education of the whole person, not
simply an education in the three R's. It includes the
moral education of the person as well, whereas Canon
5 795 says, quote, children and youth are to be nurtured
in such a way that they're able to develop their
physical, moral and intellectual balance harmoniously,
acquire a more perfect sense of responsibility and a
right use of freedom, and are formed to participate
actively in social life, closed quotes.

Fourth, teachers in Catholic schools are the bishop's collaborators in a theological ministry. They are not simply employees, but rather, coministers with the bishop in his ministry of Catholic education. This is why the Code of Canon Law is so particular in requiring that those who teach in Catholic schools be, as Canon 803 says, quote, outstanding and correct doctrine and integrity of life, closed quote.

Fifth, teachers in Catholic schools, in their exercise of the ministry of education, with the diocesan bishop, are office holders in the Church.

And their office exists in a stable manner to further a spiritual purpose. That's Canon 145. Sixth, as a result, teachers in Catholic schools do not simply

teach by what they say in the classroom. They also teach by how they live their own lives. Their vocation to teach in a Catholic school is an office of the Church, and it is a true ministry, which they exercise together with the bishop. It's more than a job as you and I might use that term.

It should be evident that the application of state-enforced labor relations models to the diocesan bishop and his co-ministers for the propagation of the Catholic faith, namely, the teachers in Catholic schools, would impede, if not destroy this co-ministry. It would require the diocesan bishop to use the mechanism of the state to deal with what is not, at face, a secular, but rather, a religious and spiritual relationship.

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Should the proposed legislation be adopted, the church/state conflicts that it would propagate are enormous. For example, if the teachers in a Catholic school choose to be represented by a particular secular bargaining agent, should that be in its publicly-stated goals, principles or prior public action, give honor to the teachings of the Catholic Church, the bishop could not, consonant with his role as Chief Teacher of the Diocese, endorse that means of participation in the ministry of Catholic education

even remotely. Or if that union sought to bargain
over matters of Catholic doctrine and law or even the
application of that doctrine and law in everyday
situations in the lives of its members in ways that
would limit the bishop's authority to be the final
decider of such theological or canonical matters, the
bishop could not participate in that part of the
bargaining process. The diocesan bishop must be able
to assure unhampered --- unhampered by state oversight
or union involvement.

As a public action, the teachers in those schools, as co-ministers of the apostolic Catholic education, are compatible with their obligations as ministers and witnesses in their lives and in their teaching of the gospel truths the Catholic schools are created to propagate. A secular model of employee relation should not be forced on any ministry of the Church with a governmental agency acting as an arbiter or referee of the bishop's duties under that model. The ecclesiastical ministry has to be free to choose its own faculty with its own doctrines and teachings. It is particularly inappropriate, I think, for a government lawmaking body to take sides in an intrachurch dispute over the organizational structure of that ministry, or the ministry will be divided how

and by whom.

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2 Finally, although I've spoken primarily 3 as a canon lawyer, I don't want to omit to some of my concerns as a civil lawyer who's worked with and for church bodies in Pennsylvania. I'm especially concerned in the present situation that my state legislature is promoting to utilize the coercive power of government to intervene in an intrachurch dispute. The very language of your bill that you are exempting 10 the coverage of Pennsylvania's Religious Freedom Protection Act in this instance should alert you to 11 that danger. And finally, as a Catholic, I'm 12 particularly concerned that my church is departing in 13 14 this case coercive power in the situation, namely, the 15 performance of the Catholic ministry of education, where the state has no role and does not belong. 16 17 Thank you.

REPRESENTATIVE SHIMKUS:

Thank you very much. I have a couple of questions, and I know that Representative Pashinski does as well. I'll try to be brief. Under no circumstances would I ever try to legislatively interfere in the matter of faith nor morals of the Catholic Church. And Bob, you and I have worked on many issues of other --- and you had expressed your

concerns, where I would agree with you.

2 However, when it comes to this bill, it 3 appears to me that what is happening, and this my opinion, is that you are cherry-picking what state law you will adhere to. Now, as a canon expert, you cite Canon 800. Now, my Doctorate in Theology is not in Catholic theology, and so I'm sure I will misinterpret this. The Canon 800 says that the Church, the Catholic Church, has the right to establish and direct schools on any discipline type of level. And you said 10 that you would resent the legislature interfering ---11 and I don't remember the exact quote ---. 12

DR. CAFARDI:

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I didn't say I resent it. I said I was concerned.

REPRESENTATIVE SHIMKUS:

Fine. Fine. I assure you that in the first eight years of my life, I attended Catholic school, and corporal punishment was absolutely part of it. And now in order to be certified, corporal punishment is not allowed. So therefore, the Legislature has already intervened in Canon 800. And so therefore, I'm not sure --- and, again, I'm admitting my weakness here --- I'm not sure that Cannon Law can be quoted as a reason why you cannot

1 apply 2626.

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DR. CAFARDI:

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answer?

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REPRESENTATIVE SHIMKUS:

I don't know. I'm just thinking out

Is that a question you want me to try to

loud.

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DR. CAFARDI:

Canon 800 doesn't give anybody the right to beat anybody else up.

REPRESENTATIVE SHIMKUS:

Help me. Help me.

DR. CAFARDI:

There's nothing in Cannon 800 to prepare for --- that says anything about corporal punishment.

REPRESENTATIVE SHIMKUS:

But it does say it may establish the discipline of the school.

DR. CAFARDI:

That's not what that word means there.

21 The discipline of the school is the teaching

22 discipline, in other words, schools of vocational

23 training, schools of classical training. That's what

24 the word discipline means there. It doesn't mean

25 discipline in the sense of corporal punishment. It's

discipline in the sense of a scholarly discipline.

REPRESENTATIVE SHIMKUS:

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3 And I respect and I appreciate that. my other question is this. This whole thing has come down because of what's happening in Scranton. I don't know that we would have 2626 if, in the Diocese of Scranton, we didn't have that situation. Now, Attorney, you have said, I think, at the last hearing that even if this passed, you see a gazillion appeals. 10 Is it really worth it? I mean, are we not back to what Ms. Rita Schwartz said where we have a bishop who 11 12 is saying my way or the highway and we will fight it 13 to the very end? I mean, what is wrong with 2626? Because I feel confident that this is going to pass 14 15 and pass almost unanimously.

MR. MURREN:

invites the courts into the constitutional confrontation that has been litigated since the mid 1970s routinely. Every time it's come up. Every place it's come up. So I feel very confident in predicting that there will be litigation if House Bill 2626 is adopted, and that's because when you put the government overlay into the relationship between a diocese and its teachers, there will be

confrontations, including the Church and the
employees, that will come before the government
agency. And the government agency will have to decide
those. And those questions under House Bill 2626 are
not limited to purely secular items, such are they
paid enough, are they abiding by a grievance agreement
that was negotiated? There are other things that can
happen. All of those ---.

There were extensive records made in every one of those cases in which I was involved here in Pennsylvania, and also, there's a case out in Indiana in which we were involved in --- the Fort Wayne, Indiana case, which got consolidated with the Catholic Bishop of Chicago case. But if you will read the Opinions in those cases and see all of the specific conflicts that those courts described in those cases when --- especially when unfair labor practice charges related to anti-union animus would come up, then you will see that there are very real prospects for entanglement between government and religion. And those courts --- the U.S. Supreme Court saw that.

REPRESENTATIVE SHIMKUS:

And I see that, too. But if you choose to take state certification, if you choose to take

state transportation, why then --- why can you say, well, here's, as Representative Pashinski said, one, two, three, four, but five doesn't count?

MR. MURREN:

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5 Because those other things don't interfere with religious issues. Those other things are carefully structured to be constitutional in that they are not aid directly to the institution. are aid to the children who are attending the 10 institution. There was a bill that was enacted in Pennsylvania some time ago that provided for the 11 salary subsidization of teachers. That was direct 12 13 money paid to the school for the services of the 14 teachers in secular subjects. That was struck down by 15 the U.S. Supreme Court in the case in which it announced the excessive entanglement doctrine about 16 17 monitoring and supervising teachers who are involved in an essentially religious enterprise. 18

REPRESENTATIVE SHIMKUS:

Thank you very much. Representative?

REPRESENTATIVE PASHINSKI:

Are you guys the lions then?

MR. MURREN:

Pardon me?

REPRESENTATIVE PASHINSKI:

Are you guys the lions then?

MR. MURREN:

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Actually, we're the Christians.

REPRESENTATIVE PASHINSKI:

I think there's a lot of Very good. Christians in this room. What I find fascinating and that I want put into the record the last time we had the hearing, we had attorneys and officials of Catholic universities, also authorities, giving us a completely different view. So this is no different than a court case where you have an offense and a 12 defense. And it's obvious that through this hearing, maybe we can find some method by which we're going to find the agreement. You indicated before that the New York law stated it was limited bargaining to purely secular items; is that correct?

MR. MURREN:

That was the holding of the court. said that we will not allow bargaining of anything other than purely secular subjects.

REPRESENTATIVE PASHINSKI:

Okay. At the present time in New York, do unions still exist?

MR. MURREN:

Oh, yes.

REPRESENTATIVE PASHINSKI:

Their Catholic schools are functioning?
MR. MURREN:

They're functioning as I described in our conversations with the --- especially with the attorney from the Rockville Centre Diocese. It's an uncomfortable relationship from a church/state

perspective because of the presence of the government

9 as the referee in that relationship.

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REPRESENTATIVE PASHINSKI:

Still dealing with secular issues?

MR. MURREN:

They're dealing with secular issues, yes.

REPRESENTATIVE PASHINSKI:

If 2626 were to be redefined to deal with secular issues, would that be more acceptable to you?

MR. MURREN:

There is still ---. It would diminish somewhat the problems, but it wouldn't remove them.

As Professor Cafardi alluded to, one of the threshold issues is House Bill 2626 would say that the Catholic Church would have to accept any collective bargaining representative that the employees would choose, and that could be a union that holds views and advocates views that are antithetical to Church teachings. So

that's the very threshold issue in certifying a union. And I don't know how you amend 2626 to remove that.

REPRESENTATIVE PASHINSKI:

Okay. So other than secular issues, you're concerned about what kind of union representation your Catholic school teachers may select?

MR. MURREN:

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I'm concerned about the pretext provision, yes, certainly.

REPRESENTATIVE PASHINSKI:

See? Now we're making progress.

MR. MURREN:

We're concerned about the fact that there could be unfair labor practices charges that could --- that, while they would revolve around anti-union animus ---. Let us suppose, for example, that someone who is a union representative engages in conduct that the Church finds religiously unacceptable. That is the prescription for a confrontation over what the true motivation was in disciplining that employee.

REPRESENTATIVE PASHINSKI:

Couldn't that occur anyway if that 24 individual occurred in an activity that was unbecoming to that particular institution?

MR. MURREN:

It would occur, but not with government as the referee and with government sitting down and putting the Church to the test of demonstrating to the secular referee what the nature of the religious factoring was and how the conduct violated that factor and with the government referee having full discretion, full authority to reject what the Church says about its own doctrine.

REPRESENTATIVE PASHINSKI:

Well, we have a little gray area here.

Because they sign a paper that indicates that they
will follow certain rules; is that correct?

MR. MURREN:

I'm sorry?

REPRESENTATIVE PASHINSKI:

I said it's my understanding that the Catholic teachers have to sign an agreement relative to those conditions.

MR. MURREN:

There are Cardinal's Clauses, if that's what you're referring to, in individual teacher contracts and in individual --- and in the diocesan policy manuals throughout the Commonwealth, yes.

REPRESENTATIVE PASHINSKI:

And as an attorney, if there's a contract and someone violates that contract, that's pretty much an open and shut case. I don't see that as a major problem because they signed the contract. And if they violate that contract, then therefore, whether they're a member of the union or not, the Church would be in their purview.

MR. MURREN:

The distinguishing feature of a Cardinal's Clause is that there is no recourse beyond the diocese for violation of the Cardinal's Clause. You don't go to court for the Cardinal's Clause.

REPRESENTATIVE PASHINSKI:

Correct. Correct. That's my point.

That's why I don't think that's a secular issue.

DR. CAFARDI:

Representative Pashinski, I think --- the problem I'm having listening to the discussion is that you seem to presume we can separate the secular from the religious in the Catholic grade schools and high schools. I don't think you can do that. When the Supreme Court looked at any issue, the Supreme Court of the United States said, simply, you can't do that. I think Attorney Murren has given some examples where there is such an interconnection between religious

issues and what we would like to think are secular issues. It's made evident that the ability to separate the two is really illusory. That's why I was speaking about the fact that the teachers in Catholic schools are exercising a ministry. I mean, it is their religious ministry. Even if they're teaching arithmetic, it's a religious ministry.

REPRESENTATIVE PASHINSKI:

No one is contesting that. What's difficult is that you have five dioceses that have unions functioning well. And here we have a problem. Is there a union in the Vatican?

MR. MURREN:

I don't believe so. I don't know. I don't know if there is or there isn't. I would like to ---.

REPRESENTATIVE PASHINSKI:

But you did answer that. You said you 19 didn't think so.

MR. MURREN:

I don't know.

REPRESENTATIVE PASHINSKI:

I know. There is a Vatican law expert.

24 There is a Vatican union.

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MR. MURREN:

That's a matter of the concordat between 1 2 the Holy See and the Republic of Italy. You know, I 3 really don't ---.

REPRESENTATIVE PASHINSKI:

There is a Vatican union, though.

MR. MURREN:

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Italy's heavily unionized. I wouldn't be surprised that there is a Vatican union.

REPRESENTATIVE PASHINSKI:

Is this church one church?

MR. MURREN:

Pardon me?

REPRESENTATIVE PASHINSKI:

Is this one church?

MR. MURREN:

I think, again, the idea that outsiders 17 have of the Catholic Church, that the Catholic Church is a monolith, is really not true. You gave the best example yourself, sir, when you said there are eight dioceses in Pennsylvania. There are five that have 21 unions. That should indicate right there that every 22 bishop gets to decide that issue in his diocese with 23 the people with whom he is working together with to educate kids in Catholic schools. The fact that we don't have the same attitude towards unionization in

every dioceses indicates right there that every bishop, and even further, every pastor has a right in these situations as well.

I mean, what if your ---? For example, if your statute has the effect of organizing teachers in a diocese, overlooking the fact that parish schools are parish schools --- in the Canon Law, every parish is a separate legal person. And the director of the affairs of that legal person is not the bishop. It's the pastor. So you could, with your law, as well-meaning as you are, and I don't doubt the sincerity of your motives, you could, with that kind of a law, impose a structure on the Catholic Church in which bishops are now exercising within the Canon Law the rights of the pastor, therefore stepping on those parish rights. These are all the kinds of things that could happen while the state imposes this discipline.

What's happened, for example, in

Pittsburgh, I was a part of the recent negotiations in
the 1980s when Pittsburgh voluntarily accepted
unionizations by agreement with the unions in

Pittsburgh. It's worked very well. But there's no
state arbiter involved in those --- in the course of
those grievances by contract between the parties with
arbitration clauses. It works very well without the

interference of the state. The Church is free to do that by agreement. What I have a problem with here is that your legislation, in fact, forces a model on the Church.

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REPRESENTATIVE PASHINSKI:

My concern is that we have authority, but that represents the Catholic community that are on both sides of this issue. We have professors, you know, that's well respected like yourself, take a different view. We have attorneys that's well respected like you, sir, take a different view. And 12 so the continuum of opinions are ---. But I would say the inconsistency within the Catholic system also --when you have five that have and don't. The Vatican has a union. You can't have one here. And as a result, it causes ---. But I'd like to come back that to secular

--- where it said purely secular items. And that's what 2626 was focusing in on, to try to delineate purely secular items from any religious doctrine. Νo way does this ---. But you guys --- you are indicating to me that no matter what you do, because of the fact that each individual teacher is also a minister, therefore, there could be no delineation.

And what I say to you is in New York,

because it's purely secular items, it is working, has
worked. Minnesota, New Jersey has it in their
constitution, which is slightly different. The fact
of the matter is if the law was dithering, then it
would be perceived differently and it would be
adjudicated differently. And may I point out to you,
we wouldn't be here today if everything was cool. But
it's not. And as a result, we are being put into the
middle of this conflict because those people that we
all represent are taking a position that they are
being unjustly dealt with.

So we will remain calm. We will remain cool. We all want to try to see an amicable reconciliation of this. And I'm just looking for the possibility of altering 2626 so that we can stay within those purely secular items so as not to cause this conflict.

DR. O'HARA:

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And let me say that this law, not only are there differences from diocese from diocese, there's difference from religion to religion and from Baptist religion to Baptist religion. And you will have some religious groups who will have no problems whatsoever with unions and you will have others that do. And in fact, this will be imposed upon them also.

Let me say that with regard to the 2 secular institution, keeping this to the secular matters, if that were possible, I would expect that 3 then the State of Pennsylvania would've been able to give money to Catholic schools when they passed that law years ago. But in fact, when it went up to the Supreme Court of the United States, they said no, that no matter how that money could be given to Catholic schools, it was meant to be given only to science 10 teachers, to math teachers, to geography teachers. Not sounding very much like religious subjects; does 11 it? But in fact, the Supreme Court of the United 12 States said there will --- you cannot avoid 1.3 14 church/state entanglement in these matters. That is 15 the matter here. When the state does get involved in religious institutions, there becomes entanglements. 16 17 When you mentioned earlier whether or not 18 the beginning of --- providing of busing. That busing 19 is provided to students, not to the schools. money does not go to the schools and then to our

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20 21 buses. The money is provided to students, through the 22 largess of the General Assembly of Pennsylvania 23 deciding that those students are students of taxpayers 24 and they deserve to be transported to the school 25 within ten miles of a public school district.

was the decision of the General Assembly of
Pennsylvania to the student, not to the Catholic
school or to any religious school. It was given to
the taxpayers.

When we are lobbying now to try and help our students to go to our schools, we are asking for vouchers. Why? Because you can't give the money to the schools. And you can't entangle the State in the operations of the schools. So you give the vouchers to the students. And you've decided not to do that. But the fact of the matter is is there are church/state entanglements when the State does get involved in a law that puts them into this situation.

REPRESENTATIVE PASHINSKI:

Are there cases that you find it appropriate to ask a state for vouchers ---?

DR. O'HARA:

I don't decide. The student ---. This would go to the students. Vouchers go to the students, and they can use them to go where they wish. That was the intent when we were trying to have vouchers. Not to the school. Then the students can use them to go to any school they wish. And then they could go to a secular or private school.

REPRESENTATIVE PASHINSKI:

Based on the fact that they are ---? 1 2 DR. O'HARA: Students and citizens of the State of 3 Pennsylvania. 5 REPRESENTATIVE PASHINSKI: 6 Does that money work for an employee? DR. O'HARA: It doesn't go to the ---. It would not 8 go to the school. 10 REPRESENTATIVE PASHINSKI: 11 I'm just saying is it based on the fact that they are citizens of Pennsylvania and are 12 therefore entitled to that so the employees ---? 13 14 DR. O'HARA: 15 My point is those employees in the Catholic schools, they choose to become ministers of 16 17 the gospel. 18 REPRESENTATIVE PASHINSKI: 19 Ministers of the gospel? They haven't 20 take the vow of poverty. 21 DR. O'HARA: 22 Neither have most priests, by the way. 23 REPRESENTATIVE PASHINSKI: 24 And upon ---. Then that's a change. 25 DR. O'HARA:

No, it's not a change. It's a secular 1 2 Religious orders take vows of poverty. 3 pastor does not. REPRESENTATIVE PASHINSKI: 4 5 Okay. I see. And those laypeople also 6 do not have systems where they're taking care of them in their twilight years? 8 DR. O'HARA: 9 We do have retirement systems. You can 10 talk to the diocese about the various different retirement packages that are available. Certainly we 11 12 do. 13 REPRESENTATIVE PASHINSKI: 14 Now, you're talking about for the lay 15 teacher or for the priests? 16 DR. O'HARA: 17 Both. 18 REPRESENTATIVE PASHINSKI: 19 You have a retirement ---? 20 DR. O'HARA: Certain dioceses don't. Certain diocese 21 22 I don't know the particulars of them. 23 certainly they do. 24 REPRESENTATIVE PASHINSKI: 25 Scranton does?

109 1 DR. O'HARA: I can't say for Scranton. 2 3 REPRESENTATIVE PASHINSKI: Okay. Can anyone tell me? Does Scranton 4 have a retirement for the lay teachers? 6 UNIDENTIFIED SPEAKER: Yes. DR. O'HARA: 8 9 Yes is the answer. 10 REPRESENTATIVE PASHINSKI: 11 Okay. Could you tell me, the individual who had the 44 years of teaching ---? 12 13 DR. O'HARA: 14 Thirty-four (34). 15 REPRESENTATIVE PASHINSKI: 16 Well, there was another one. I believe 17 it was Mrs. Lito had 30 years ---. 18 DR. O'HARA: 19 Okay. Yeah. The archdiocese is here, 20 and they'll be able to discuss it in details of that. 21 My understanding is that she is working today in that 22 school. 23 REPRESENTATIVE PASHINSKI: 2.4 Mrs. Lito is still working? 25 DR. O'HARA:

I don't know whether Mrs. Lito is. I'm not sure. This is the archdiocese ---. A particular situation was brought up, and it sounds like the one that we were aware of. If there's another, we're not aware of it.

REPRESENTATIVE PASHINSKI:

This was relayed by George Rudolph of Pittsburgh about Mrs. Lito.

DR. O'HARA:

Oh, okay. That's not it. The example I was referring to was the one from the archdiocese.

REPRESENTATIVE PASHINSKI:

And I would like to know more about that one. That was made part of the record last time as well. Thank you.

REPRESENTATIVE SHIMKUS:

Representative Smith has a question, but as a member of the Education Committee, do I understand now that I have to go back and be concerned that if we give math to a religious school, that we are somehow interfering, because in a Catholic school, a math teacher is a minister, and so therefore, we are intertwining? That's what I believe you said, sir.

DR. O'HARA:

What I said was that teachers who teach

in Catholic schools teach not only the subject that they teach, but they also teach by their example because we don't just teach the three R's in Catholic 3 school. We teach the Catholic way of life in our school.

REPRESENTATIVE SHIMKUS:

I believe you said math teachers are ministers of the gospel.

DR. O'HARA:

I don't think I said about math teachers. I said all the teachers. In fact, any teacher in a Catholic school is a participant in the ministry of Catholic education.

REPRESENTATIVE SHIMKUS:

And I don't mean to be argumentative,

16 but ---.

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DR. O'HARA:

No, I don't mean to ---.

REPRESENTATIVE SHIMKUS:

This is where we're getting crazy here, because we can't see how we can delineate this. 21 22 mean ---.

DR. O'HARA:

24 Well, I think that's what I suggested, Chairman Shimkus, is that the --- it's impossible to separate, in fact, the secular from the non-secular.

2 REPRESENTATIVE SMITH:

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Gentlemen, thank you very much for your
testimony. And Robert, I think you answered my
question. My question was going to be when the
Catholic schools use the public transportation --busing, the assistance of any IU, remedial math and
reading, nursing staffing, that type of thing, I
believe you answered that question by saying that
because their parents are taxpayers of the
Commonwealth of Pennsylvania, that they're entitled to
this; am I right?

DR. O'HARA:

I think I --- legally, I'll let him answer the specifics of that question.

MR. MURREN:

The General Assembly adopted all of those programs of direct pay to the students primarily because their parents are paying the same taxes as those who attend the public schools.

REPRESENTATIVE SMITH:

I see. I think I can agree with that.

DR. O'HARA:

There's not religious entanglement in riding on a bus. The General Assembly determined

One more question.

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REPRESENTATIVE SHIMKUS:

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Representative Blackwell, I apologize.

REPRESENTATIVE BLACKWELL:

From what I'm hearing today, I believe --- I don't see --- from the testimony I've heard --and I was not at the last hearing, but I did not hear that organizing --- once you organize at a union, it would infringe upon the religious teachings of the Catholic Church. Now, in here today --- and I ask this question --- I have no experience dealing with the teachers being ministers. And I have no problem 12 with that. I have no problem with the Church calling --- the employees of that particular church representing that particular religious belief. think they should. How do you feel with secular teachers?

DR. O'HARA:

I can't answer that. You'll have to ask the Archdiocese of Philadelphia. I wouldn't know the answer to that specifically.

REPRESENTATIVE BLACKWELL:

This is the way that I have seen it. am not a teacher. I have no teaching degree. litany leader. But I'm interested in my children in that school. Now, why is it that ---? And I

understand the question that I asked you --- you represent the other side of the issue. I understand 3 really --- and I've heard no question in terms of not wanting to get involved in the religious aspect of the institution or the school. And what I'm hearing, we're talking about the working environment. And maybe I'm wrong in that. I'm trying to get it in my mind, what is the opposition to organizing a teachers' union? And yet you have it in the higher grades. don't ---. I'm not understanding that.

MR. MURREN:

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Well, the way I would explain it would be that those dioceses that do have unions have unions by private agreements between the pastors, the bishop and the members of the union. The difference between those situations and this is that your bill now interposes the state in that relationship. The state is not presently in that relationship, which is why I think the relationship works. But once you interpose the state with the state's coercive powers, that's a different issue.

REPRESENTATIVE BLACKWELL:

Well, you know, I will say this to you, sir. Some time ago, we had some folks in this great country of ours who were not allowed to vote. And the government stepped in and acknowledged that you should have the right to vote. Everyone has rights.

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3 I attend a Byzantine church, and as I said earlier --- I said this for a reason. I see the dedication of, you know ---. When I was a kid, which was not too long ago, there were a lot of nuns at North Versailles. And frankly, I was always kind of jealous because I didn't go to a Catholic school. That's why my children go. But I've seen that now they have a lot of lay teachers. And I believe in the 10 teachings of the Catholic Church --- we have our 11 disagreements, but ---. And I want those students to 12 13 have some type of a religious or I'd like to say 14 spiritual teaching that they're not getting elsewhere.

I just don't see, from what I'm hearing

---. Your argument is based on, from what I'm

hearing, the religious aspect. That type of

opposition --- or I should say people on the other

side of this issue. Opposition may be a strong word

in this setting. I continue to hear about secular

issues, not religious issues. I don't care if you

disagree with me. Now, there may be a couple of days

that there are --- it is at issue. But this text --
let me say that that's a community issue.

I found that --- I went and talked to

lawyers. Only two lawyers helped me. We got a contract. Because lawyers will talk to both sides an 2 3 issue. You understand what I'm saying? You know, so if you're going to be a minister, be a minister. But if you're a teacher or an administrator, the Catholic Church says you're ministers. I have no problem with that. I respect it.

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But you know, I used to tell my attorney --- and I didn't usually mention a contract, but 10 sometimes attorneys have a way of trying to take over and say, I'll be the speaker. I'll speak for you. 11 told my attorney, I'm going to negotiate my contract. 12 You just keep me legal. Because I understand. I live 14 it. I represent my membership. You represent me staying out of court. I want you in your court. just make --- interpret everything that I agree to. 16 17 Just make sure you interpret it my way. See what I'm 18 saying?

So you know, we can always find reasons why we don't argue fair. The same goes here. 21 heard how one diocese ---. There's no reason why they can't duplicate it across the board. There's no reason. No real reason. So I think that the key, as Representative Shimkus says --- we can come to an agreement, because frankly, I'm very uncomfortable

dealing with trying to --- or what some people may interpret as trying to get into religious issues, which I am not going to go there. If we don't do that, now we'll talk in balance.

DR. O'HARA:

I appreciate that. I mean, I appreciate the fact that you're very uncomfortable, because so am I with regard to this legislation in terms of getting into religious issues. Let me say that you mentioned that a minister, which is a person --- administrator. A bishop is both by virtue of who he is, a minister and administrator. And what you've heard here today so far is that you have various structures in various dioceses. In some dioceses, we have unions right across the board in both elementary and secondary schools. In other dioceses we have unions in secondary schools but not in elementary schools.

And Representative, you yourself said you're very happy with Catholic education. All your children went there, and they're doing pretty good.

And frankly, I don't know that anybody here objects that it's basically done as a result of the good work the teachers do in our schools across the state everywhere. No one is complaining about the outcomes of Catholic education. But the person that has to

determine what happens at the diocese is the bishop. And bishops have to determine what is best for their 3 diocese. And you may have a situation in one diocese where it's good to have a union and others where it's not good to have a union. And that has to be determined by the bishop and what he sees and what's going on there.

REPRESENTATIVE BLACKWELL:

That's my main problem. That's my main problem.

DR. O'HARA:

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But if you have a school ---. If you have a school ---. If you have a school that was a Baptist school, you'd be the boss of that school.

REPRESENTATIVE BLACKWELL:

But you know what? I don't want to be the boss of that school. I want to work together. I don't want to be where I have people who are afraid of me. I have had the experience of people working for me, but I want to say that we worked together. I don't like to say they worked for me, because they 22 have rights, too.

23 This leads to my next question. I'll be 24 brief. Why do you think ---? I'm putting this on the 25 record today. Turnover rate. That affects education.

1 They're like family. Lay teachers were brothers and sisters. The principal should treat our teachers, in my opinion anyway, with respect, the same way you'd treat your parents or your students.

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From the testimony that I've heard, there seems to be a higher turnover rate with non-union teachers because of their lack of opportunity to have their concerns dealt with in terms of being able to disagree with the bishop. Now, I don't know if they're right. I'm not saying they're right. But they're not given a choice whether I want to --they're right or they're wrong. If I choose to be in a particular Catholic school system, now I'm on the call of duty. The same works here for employees. Now, I do it and I do it without having ---. But now I have to pay my light bill. I have pay my gas bill. And I want to be where I know that I'm going to have security. One thing I don't have is that if I disagree ---. Because of how this situation is, I'm not feeling that I'm going to have a career here if I go against ---. Here comes another offer. More wages. When they have an opportunity --- I have to go where there's more security. Now, the students are the ones that get the loss of experience.

Now, the school has the --- the

administrator has the ability to process the teaching --- making sure his teacher, certified teacher, 2 individually --- taking the experience ---. What is 3 the problem of ---? Or what is the reason for opposition of a union to deal with secular issues, not religious issues, or not spiritual issues? What's the problem?

DR. O'HARA:

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The Church, as a teaching institution, does not say that unions should not be formed, should never be accepted. The fact that the dioceses in 12 Pennsylvania have had unions shows that. The Diocese of Scranton, which is the target of this legislation, 14 has chosen to go in a different direction and to give voice to their employees in a different way. it's been labeled as a company union. You have people coming from the Diocese of Scranton that you could ask directly about the particular circumstances that led to that bishop's decision. You have people coming from the Archdiocese of Philadelphia who will, I think, give you a totally different picture and show that there is no climate of fear that's prevalent among the teachers in the elementary schools in the Archdiocese of Philadelphia. But those witnesses can 25 better speak to that than me.

But the premise of your question, Representative Blackwell, is that there is some type of climate of fear and insecurity that's come over the elementary school teachers in the archdiocese. don't think that the archdioceses witnesses who are here will agree with that. So I think that ---.

REPRESENTATIVE BLACKWELL:

That's why we're here today.

DR. O'HARA:

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Exactly. But is it the province of the Legislature of the Commonwealth of Pennsylvania to step into a disagreement within the Catholic Church, specifically within a particular diocese, and choose sides in that disagreement on the basis of what this committee feels is authentic Catholic teaching, Catholic social teaching, about the acceptance of unions? And I don't think that that's true.

REPRESENTATIVE BLACKWELL:

I don't think we're getting into Catholic teaching. I think what we're trying to do is come to some middle ground where both sides are respected. 22 Like I said, personally, I do not intend to try to force anybody. But I would not believe someone has the right to say we're not going to have this and we're not going to have that without some type of

dialogue. There's something wrong. You know, people have a whole lot of horror stories. And I know that, you know, some of them aren't necessarily true. can give you a whole lot of good stories. I've heard both sides.

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So I do know, because of my own personal belief, that if I'm in the position to say I won't pass it, I don't think it that's right. I don't think it's right. You know, either you get benefits or you don't. What my father said, it's an outlaw situation, every man for himself. That's the way I look at it.

I mean, I think that lay teachers have a right also. Not that I believe it's a legal right. That's why we have this hearing. If it were not for the fact that --- and I'm going to tell you, I believe that there is a fear factor there. Is it as bad as people say? Yes or no? I cannot tell you how you feel about a situation, because I have not been in your shoes. Okay?

You've got these good situations, these 21 bad situations. I'm looking for the bad situations. So we're not trying to get all of your work places. We trying to look for bad ones, and that's why we're having these hearings. And I would encourage you to do something where we don't have to. To do things

right, because as I said, I am very uncomfortable. Thank you very much.

REPRESENTATIVE RAMALEY:

What I'm going to say will take one minute. Let me say two things, because if I don't say it, I won't be able to sleep tonight. One, first of all, Counselor, you said that you hoped this whole thing would work itself out. As a state official, I hope it does, also. And hopefully at the end of the day, nobody's ---. Two, let me speak as a Roman Catholic, as somebody that works out of state, that's been a lector at his church for over 20 years, whose family's involved in the diocese, that I truly believe that two dynamics have changed Catholic schools.

One, when I was there in the late '60s and early '70s, it was all religious. That's that. But also, that top dynamic, that top leadership, that very, very top dynamic that changes every now and then in our diocese, I truly believe that if he's going to be the leader, if he's going to be the shepherd, then he has to come out of the ivy tower and sit down in a very Christian way and say, how do we deal with this together. Thank you.

REPRESENTATIVE SHIMKUS:

We are way past due. And so here's ---.

I'm going to set some rules here. First of all, I
wonder if Mr. Smedley is here from the Diocese of
Scranton? He was originally on ---. Mr. Smedley, we
don't want to ignore your testimony. If you would
like to come up and give your testimony now. I know
you submitted it, but we had testimony from teachers
from every diocese. And we were very anxious to hear
from yours, and you were in class.

Then after that, what we're going to do is we are going to hear everybody's testimony. And unless the lawmakers have a burning desire to ask a question, I'm going to ask them to submit it in writing because the questions take so long. And then we will ask our staff members to get those questions to the speakers. And we will get those on the record and make them available to you on website so you can have access to that. Mr. Smedley, if you would present your testimony.

MR. SMEDLEY:

Yes. In the spirit of expediency, to speed things up --- you've already read the statement that I presented to you. And I've been sitting back there for an hour listening to all the testimony. And as myself as a practicing Roman Catholic, not only as a teacher now for 26 years in the Catholic school

system, I would just simply like to share three things with you.

The first thing is that when I began teaching in a Catholic school, and my first year was at Saint Galvin. My next year was at Bishop O'Reilly High School. Then I was encouraged to join the union. And to be honest with you, I looked at them and I said, at 22 years old, how can you unionize against the Catholic Church? I thought --- because I was raised as a Roman Catholic.

Nothing terrible happened the next few months to change my mind that the Catholic Church is not a good entity. However, when my eyes were --- when I opened my eyes and realized that there were certain not religious issues, because I was 100 percent in agreement with the religious and the spiritual issues that are represented by the Catholic Church, but when I looked at the secular issues, I became frightened. And I went to, at the time, Jared Wynch (phonetic), who was the head of the union, and I said, sign me up, not as a reaction to something that had happened, but simply to protect myself.

I was 22 years old, and I was as green as they come. Now I'm 47. And I made a decision through the years. As a good friend of mine, a fellow teacher

who just retired this year, Margaret Shelby said,
Bishop O'Reilly was a trap. We came in there. We
started to teach. And it was a ministry. And it
became ---. And if Bishop O'Reilly didn't close, I
would've been buried there. Now I am lucky enough to
be part of Holy Redeemer High School, which is the
consolidation. And I have every intention of being
buried there. I love what I do. I love being able to
minister as a Roman Catholic in an educational manner.

But also, I see what's going on. And at 47 years old, to be perfectly honest with you, my wife and my family and I cannot sit back every year wondering whether or not I'm going to have certain rights, certain guarantees or even the possibility of a job the following year. Okay?

with you is seven, eight, nine years ago when I watched one of my fellow teachers, who happened to be an athletic director, a basketball coach, and a phys ed teacher, and through the politics that exist --- and no one can deny that it occurs on both sides. The politics that exist is they decided that they wanted to open up the basketball position job. The way that they did that is they made it across the board that the athletic director could not also be a coach.

So being a man of strong principles, knowing that his son was coming to Bishop O'Reilly the next year, which he did not, but was coming, he would get the chance to coach him, he chose the \$3,000-a-year job over the \$12,000-a-year job as the athletic director. Well, that totally blew away the board. They realized that not only could they get rid of him as the basketball coach, they could get rid of him as the athletic director. And all of a sudden, after 18 years of coaching baseball and cross country, our jobs were opened up.

How can we make your program better? His interview was an H-bomb. So not only did they get rid of him, as the athletic director and the basketball coach were not protected under the union, but they reduced his position as phys ed instructor to part time. Here's a man of 45 years who loved Catholic education, working in that particular school as much, if not more than I do, and now he is trying to support a family on a part-time salary. He went to work for an iron works company to work part time. It's a tough situation.

And I've been listening to your --- the spiritual versus the secular. As people said --- as Representative Blackwell said, I can't tell you the

legal aspects of everything. I can't. My sister's an attorney. She can tell me those things. And someone once said to me when confronted with a legal question to the lawyer the lawyer said, I don't do moral. I do legal. Well, I don't do legal. I do moral.

And I look at this as there are issues that are moral issues, that are spiritual issues that are tenets of the Catholic Church that should not ever be infringed upon. I agree with them. And that's why we, for all these years, had what was known as the Bishop's Clause. If you violated any tenet of the Catholic Church, he could simply, with no recourse, say, you're done. And I have no problem with that, because I ---. Certainly in a Catholic school institution, I don't want to see anything taught in a classroom that would violate any of those Ten Commandments or any of the moral codes that's out there. But my concern was, again, the secular issues --- schedules.

And you know, we had contracts 40 pages in length. Two pages dealt with salary. And it's the uncertainty that literally frightens me as at 47 years old, and I plan on teaching another 20 years. Of course, if it's in the Catholic system, it'll probably be 40 years. But I understand the new retirement

policy is they retire at 80 and make it increase.

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But I do agree with separating the religious and spiritual. And I don't want ---. raving conservative, I don't want the government telling me how to worship or what's moral and what's immoral. But simply just as a teacher who has committed my life to Catholic education, I don't want to lose that because of a whim. And it has nothing ---. You know, it doesn't even have to do with this particular person that's in charge. It could be 10 years from now, 15 years from now, 20 years from now with somebody else coming up who just, on a particular whim, decides to change things without any due recourse. Thank you.

REPRESENTATIVE SHIMKUS:

Thank you for your testimony. Anyone who has a question, I'll ask you to submit it in writing and we'll contact you. Now I'd like to invite Mike Young, a parent of a student at St. Nicholas, St. Mary, St. Aloysius to the podium.

MR. YOUNG:

This is a bit nerve-wracking. I'm not 23 used to this. Gentle members of this committee, let 24 me talk straight to the point. I think it is reprehensible beyond belief that a Catholic-way

congregant would rather not align himself with the bishop and would not rather not align themselves to the bishops or to the teachings of the Catholic Church and would rather not wait for the Catholic Church to hear what they have to say.

You, the very people at the pinnacle of the laity community, that we have entrusted you to teach these truths in school, rather align yourselves to force the majority to follow the courts instead of the cross. I count myself in the majority as a parent in your district who will not have a voice, who not be given a vote in your state-affiliated court-adjudicated union. I will not have any representation in your state-backed union. And yet I have to go to the school. I have to go work at the school the same as you do. I endeavor the same as you do at the school.

Teaching Catholic attitude to our youth, oh, yeah. Working before and after-school programs, oh, yes. And at school functions, oh, yeah, and the cafeteria, oh, yeah, and fixing toilets, oh, yes, plus mopping and buffing the floors, oh, yeah, and cleaning lavatories, oh, yeah. I can go on and on. I could go on and on about all the work and all the dedication parents, teachers, students, janitors, secretaries and

the religious clergy, all of us together, the same as you do.

We easily attach attributes to these functions, attributes like jobs, employment, volunteering, giving somebody a hand and works of good will. That is not what they are about. They are, indeed, first and foremost corporal works of mercy. That is taught in the Catholic doctrine somewhere around the fourth grade, corporal meaning the physical body, works meaning an action, and mercy because that is what God is giving to us, His mercy.

A fundamental piece of the Catholic doctrine teaches us if no one performs corporal works of mercy, God's wrath will be unleashed upon us. We hear more in Catholic schools about God's love, about God's love for us. But God does have wrath. And He uses it to punish the wicked, which is about one step level above a sinner. Corporal works of mercy are clearly defined by the Catholic Church such as teaching the ignorant, giving alms to the poor, clothing the naked and visiting the sick or in prison, and feeding the hungry. You may call it a job. You may call it volunteering. But in the Catholic school system, you are performing a corporal work of mercy the same as I do. And I congratulate you all for

that. Now, if House Bill 2626 were to pass the House and Senate and the Governor's quill, I would and thousands of us would still have no vote.

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As a parent of one close school, my wife and family participate in school fundraisers with other parents and teachers at the bake sales and donated flea market items and by selling raffle tickets. And we supported other schools doing the same. My family is grateful to Bishop Martino for trying his best to keep more schools open as long as school administrators can afford to do so, and even then sometimes longer.

In the reorganization of parish schools, my family remained in the Catholic education system. A newly developed diocesan faith solution. Not a perfect fit for some. Still a major adjustment for others. And sadly, others still have found it easier to opt out altogether. But still the system was approved over the fiscally ill-managed things that plague our economic conditions in America today. I 21 congratulate the Most Reverend Bishop for his foresight into these matters. He definitely avoided 23 the setback most corporations, accounting firms, 24 banking industries have scandalously fallen prey to 25 these past few days.

There is an alternative to House Bill 1 2 2626. That alternative may be to reignite the union 3 party that is not backed by the state if this so be the finding of the Vatican. But right now, all teachers and other employees do have a voice in the employee relations program, bureaucratic in some sense, but still it ensures that parents can still afford and schools can continue to operate in a more accountable way in the Catholic community. And to 10 ensure the integrity and preservation of Catholic education, we will go forward being accountable to 11 each other. Step up to the plate and participate. 12 And Jesus will show you what life's worth living for. 13

REPRESENTATIVE SHIMKUS:

Thank you for your testimony, sir.

MR. YOUNG:

Thank you.

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REPRESENTATIVE SHIMKUS:

I would like to invite our next two speakers, Michael Milz, the president of the Scranton Diocese Association for Catholic School Teachers, and Attorney Martin Milz.

MR. MICHAEL MILZ:

Good afternoon. Mr. Chairman and members 25 of the Committee, one month ago I had the opportunity

to appear before the committee to offer testimony in support of House Bill 2626, a measure desperately needed, I have to re-emphasize, by my colleagues in the --- in order to fully enjoy our rights as workers and as citizens.

I'm not here to offer the same information as I did a month ago. I'm here because as the last meeting progressed, members of the committee had several excellent questions both of me and others on the nature of workings of House Bill 2626. At that time, many of those questions went unanswered due to the fact that it required a good deal of research to find the answers. Attorney Milz and I are here today to supply answers to a few of those questions asked.

At that first hearing, as well as today, you heard from several opponents to the bill who said that if such legislation were passed, it would continually call on the Pennsylvania Labor Relations Board to take sides in disputes between teachers and their employers where the issues that were to be decided were of a religious nature. I believe it was Attorney Murren who said that the issue in contention might be whether a Biblical passage was X or Y, and the state would have to judge whose view was to prevail. Another opponent said the bill would be an

outright invitation for the state to second-guess
religious authorities on religious issues and to
substitute the Labor Board's judgment for that of
Church authorities. Indeed, the opponents of the bill
went on and on with the argument that if House Bill
2626 became law, the board would be doing nothing more
than ceaselessly presiding over disputes of this
issue.

First, I believe Representative Blackwell 10 made the point ---. I need to say that we believe our opponents' arguments of this sort are a bit 11 12 disingenuous and are being used to simply attempt to 13 disquise what is definitely unanimous on their part. 14 That aside, at the August hearing, Representative 15 Gergely asked one of the opponents of the bill if he had specific evidence of the workings of a New York 16 17 State law that has covered the employees of 18 religiously-affiliated schools there since 1968. 19 That's 40 years. House Bill 2626 is patterned after 20 that law, which was held to be constitutional in that state's courts. When that person said he had no 21 22 specific evidence, Representative said that a follow-23 up on that issue was needed.

We did that follow-up. We contacted the
New York State Labor Relations Board, which provided

us with the following information. Over the years during with the employees of religiously-affiliated 2 3 schools have been covered under the New York Labor Relations Act, it appears there has never been a filing with the Labor Relations Board by the employer or the employees that drew the Board into a situation where it was called upon to resolve a religious dispute. From every indication, the filings seen by the Board were same kind of meat-and-potato issues 10 that affected all employer/employee relationships. is our contention that if House Bill 2626 was enacted, 11 the General Assembly could expect the workings of the 12 1.3 law to be no different in Pennsylvania than they have 14 been in New York. Attorney Milz will provide you with 15 some specific information.

MR. MARTIN MILZ:

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Chairman Shimkus, Representative
Pashinski, members of the committee, I am here to talk
about a technical legal issue. But as I sat here
listening to the testimony, it occurred to me that I
am probably the only witness to appear before this
committee who is the product of an entire education in
a unionized religiously-affiliated school system. I
went to St. Nicholas/St. Mary's, three blocks that way
and on right. I sent my son there. And over the

years, going back to that school, I saw the same faces
year after year after year. And I received a quality
education in that building and next door in Bishop
Hoban High School. And now I hear over --- in the
past year and half or so, there have been some faces
that have left that building. And that breaks my
heart. And there are reasons for that that I think
have the basis in this dispute that we're here
discussing today.

And I think we need to refocus a little bit as to what our motives are here. Certainly, everybody knows we're here to talk about providing the ability for lay employees of religious organizations to organize. And everybody knows what the emphasis for that was. We're talking the situation here in Scranton. Now, this is a larger issue. This is an issue of democratic choice for employees across the state. And it's a choice that employees in the state already have. And this is a discrete group of them that do not. And it applies to employees of any religious denomination.

So we can talk about the situation that is taking place here in Scranton, and that is the impetus for this legislation, but that cannot be the sole reason for this legislation. When there is a

1 mine disaster, you get legislation on mine safety. Wе have a disaster here. And we're seeking legislation that covers this situation and will cover situations in the future. And I think it's important to keep that in mind.

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And what I'm here to talk about today is the New York State situation. We are not seeking to reinvent the wheel. The legislation proposed by Representative Pashinski isn't something new in the United States. There is a directly analogous situation in New York. And that situation has existed for a number of years, back to 1968, actually. teachers have collectively bargained with --- teachers and other employees, with religious organizations in that state.

Now, the system that's set up in New York is similar to how the PLRB would oversee disputes between employer and employee in situations under the House Bill 2626. And it's an administrative agency interposed between --- or to resolve disputes between employers before proceeding to the courts. Now, it's important to keep in mind that both the PLRB and the organization that stands in its shoes in New York, the SERB, the New York State Employee Relations Board, has no authority to enforce an order in and of itself. Ιn

order for that to happen, it must be appealed for enforcement to the courts. So the administrative involvement of the government is very small in the first instance.

And this is the situation that was thoroughly covered in three important court cases, both federal and state, that have addressed this issue in New York. And I'll read to you a short passage in each of those cases about the function of the state association. And that seems to be the primary concern of the testimony of Mr. Murren and Mr. Chopko, is that this state agency is coming in and encroaching upon us and telling us what we can or cannot do. But that is simply not the case.

Here is how it was described by the State of New York. And I see no difference between that organization and the PLRB. The state board's relationship with religious schools over mandatory subjects in bargaining does not involve the degree of surveillance necessary to find excessive administrative entanglement. And the state board supervision over the collective bargaining process is neither comprehensive nor continual.

Now, that has been documented in every case that has looked at the constitutionality of an

administrative agency's involvement in overseeing

collective bargaining between a religious employer and

its employee. And that has been the law in the State

of New York for a number of years now. That language

first appeared in 1985. It was confirmed again by the

New York State Supreme Court, the Court of Appeals,

1997 in the Presbytin (phonetic) case.

So in New York this system already 8 exists. And the arguments raised by the opponents of 10 this bill were heard in that case. We're hearing the same arguments now that they have offered before. 11 those arguments were roundly objected. Mr. Murren 12 made mention of the fact that those case didn't cite 1.3 14 the Seven Circuit language that he likes so much. 15 There's a very good reason for that. constitutional scholar, but I know that is not law. 16 17 That is not the rationale of the United States Supreme 18 Court, nor would were the statements of Justice Berger binding law of the Supreme Court. 19 There is an 20 extensive discussion of the constitutional issues 21 right here.

And in response to Mr. Murren, and Mr.

Chopko's and the other gentleman's argument contained

in the written testimony of Marcy Hamilton, who is a

professor of law at Cardozo University, who would like

to have been here today. She is an eminent scholar in this field, has handled cases of this nature before the United States Supreme Court and has written extensively on this subject. And I would suggest that you review her testimony. And she would also invite you to ask her question if you feel the need to submit them in writing. So I would recommend that to you.

So these arguments about entanglement have been thrice rejected in a very parallel situation for New York. And I think Representative Blackwell pointed out the problem here. He said that's his main problem, that it's one person saying what happens to everyone. The bill here offers democratic choice.

Just as any employer would be reluctant to accept unionization in their business, this employer is similarly reluctant. Their concerns here are not based upon true religious conflict. They're based upon employer/employee conflict. That has proven to be the case in New York.

I researched into the question of whether the New York State Employer Relation Board, the SERB, has been asked to resolve questions of religious doctrine. This involved contacting the SERB directly since their opinions and decisions are not available directly to the public. So from what they were able

to determine, they identified 21 instances of representation positions and 31 unfair labor practices 3 filed by or against religiously-affiliated associations since 2000, which is as far back the records could go under the time constraints to offer 6 testimony.

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Most of those unfair labor practice charges, which is the primary role of any administrative agency, is to examine an unfair labor practice, most involved typical situations of antiunion discrimination or refusal to bargain. None, not 12 a single one, involved a determination of religious doctrine. When issues of religion did arise, they arose in a context of a type of preliminary standard objections that we hear today, that it is an entanglement. But there was never the mention of any situation, any specific entanglement, that's taken place.

The State of New York has lived with this statute for many, many years. There were challenges to the constitutionality of the administrative agency oversight. And that was upheld to be constitutional. One would think that if there were these dire situations in which a government agency is called to interpret religious doctrine, that there would be

subsequent appeals to the courts to enforce those, to dispute the interpretation that the administrative agency had allegedly made. Those situations do not exist. You can do as much exhaustive research as possible. There has never been a case where the SERB has been called out for overstepping its bounds to intrude into a constitutional issue of religion.

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There's much mentioned about the difference between secular and religious subjects. I think the bill as it now stands before this committee is a secular bill. The only role of the PLRB is to compel good faith bargaining over mandatory issues of collective bargaining. Mandatory issues deal with wages, hours, terms and conditions of employment. They cannot insist upon religious issues, because that is not a mandatory issue. We're talking about meat and potatoes. And every indication of the situation in New York, they were talking about meat and potatoes.

Now, in my written testimony, I cite one case for your review that I think may need some clarification. But it's explained within the written testimony. But it was not an intrusion on a religious issue. There was a religious explanation given for why employees needed a background check and why that

was unilaterally imposed. And ultimately, background checks are not a matter of religion. It was the determination of the SERB. Now, I think that would be self-evident to anyone.

Just a few other points. In addition to my research with the SERB --- because I was reliant upon their offices to conduct that research because only they have access to their files, I got in contact with the other organizations who can identify --- that have represented lay employees of religious associations for a number of years. They reviewed their files and could not identify a single instance in which that board was called upon to resolve a religious issue. Again, if it happened, it would be there. There's year of experience under this.

Now, the opponents of the bill say there will be litigation if this is passed. Of course, there will be litigation if this is passed. There's litigation with every employer/employee relationship. There will be litigation challenging this bill. It's happened in New York. And it's been upheld.

As far as other concerns that we heard, those organizations that I contacted in New York, the Lay Faculty Association, the Diocesan Elementary Teachers and the Federation of Catholic Teachers, they

actually fall into that scary situation that was
raised by earlier testimony. They are affiliated with
large international unions, the Office and
Professional Employees, the National Association and
the Laborers' International Union of North America,
which are large unions that represent employees in
various different capacities. And those relationships
have continued for many years.

So I submit that the fears raised here as far as religious entanglement are non-specific. And the facts that they have laid out under a directly analogous situation show that there is no conflict. There has been no challenge. The New York State statute, through experience, has proven itself to be practically workable and constitutionally sound. And I submit the same would hold here with HB 2626 as it now stands.

REPRESENTATIVE SHIMKUS:

Thank you both. Again, I'm going to point out that we have about ten speakers remaining, and I knew that this would be a detailed hearing because it has been since the very beginning. I'd like to invite to the podium Mr. Joseph Casciano, superintendent of schools, James Redington, principal of Holy Redeemer, James Burke and Attorney John Dean.

1 I would also like to point out if any of you who were on the schedule, if you would prefer not to speak, because we do have your written testimony, and you 3 would just prefer to have us read that, you know, we would be glad to accept that, as well. And I would also ask you to please, to the best of your ability, when you speak summarize. And we will not be asking questions. We will be submitting them in writing to So you may begin when you're ready.

MR. DEAN:

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I thank the committee for Thank you. allowing me the opportunity to address House Bill 2626. And I also thank my fellow speakers who are allowing me to speak out of turn, as I have my own school board meeting tonight that I have to leave after my testimony, which I'll go through with hopefully no questions.

By way of background, I know most of you. Who don't know me, I'm a licensed attorney practicing in the Commonwealth of Pennsylvania maintaining offices in Scranton and Wilkes-Barre. By further background, my wife and I, who is a medical professional, currently have two children attending St. Jude's School in Mountaintop. My daughter is a 25 sixth grade student at St. Jude's, and my son,

Matthew, I'm proud to say, just commenced his kindergarten and is very pleased with his Catholic education.

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More importantly, young Mr. Milz, who spoke here before, is not the only person who is a product of a union household. My mother is a retired teacher from Pittston Area High School retired under the American Federation of Teachers. My mother was a proud teacher for 30 years at Pittston Area, and I'm a proud son of a union member. I currently serve as a member of the Board of Directors for the Holy Redeemer School System and have so served during the past two school terms.

13 14 In my private practice, I've served as 15 lead labor negotiator for multiple school systems. 16 I've also served as lead labor negotiator for 17 municipalities as well as private entities. 18 Accordingly, I have multiple years of collective bargaining experience under both the Pennsylvania 19 20 Labor Relations Act and the National Labor Relations Act. Such experience, in addition to labor 21 22 negotiations, includes litigating multiple grievances through arbitration to the Commonwealth Court as well 23 24 as litigating unfair practice charges under the Public 25 School Code. Those unfair practice charges are

litigated before the Pennsylvania Labor Relations

Board. Accordingly, I'm intimately familiar with the

Pennsylvania Labor Relations Act in the Public Schools

Code.

Now, I appreciate young Mr. Milz with his research, but I'll tell you about actual experience in litigation. Contrary to Mr. Milz's testimony that the PLRB is very small in its interaction, I can assure you, based on my experience representing multiple school districts, the PLRB is intimately involved in negotiations, intimately involved in unfair practice charges. So while the research may be good, the experience is not quite there yet. I'm sure it will come to that.

Prior to my testimony today, I have reviewed the proposed amendment at issue and can categorically say that based on both my experience in Catholic education and in public school labor law, the adoption of House Bill 2626 will have serious consequences and infringe on my right granted to me by the United States Constitution. In that regard, my young children, the youngest who just began his journey through Catholic education, my family has a great interest in the stability and identity of Catholic schools.

Due to my involvement in labor negations in public schools, I know, and it's undisputed, that teachers' unions, as is their right, negotiate over economic as well as non-economic issues. These issues range from issues such as large as healthcare and wages to issues such as whether or not they are required to enter students' grades and homework on a computer program so that students and parents may have instant access to same. As to the latter, despite the fact that teachers admitted that it didn't cost them any extra time and it benefited both teachers and students, they wanted to negotiate over something as little as that. Now, they may have the right to do so as the Pennsylvania labor law. And we will negotiate that.

whether they offer students buses or whether or not they have to attend parent/teachers' nights. All those issues may or may not be subject to bargaining. But that's a public school issue. What concerns me as a parent of Catholic students is that our teachers currently accompany our students to mass. It is certain that the teachers union will attempt to negotiate that as a term and condition of employment. I do not want the school system ---.

UNIDENTIFIED SPEAKER:

You were misinformed or lied to. can't let that go on. That's a lie. That's a lie.

MR. DEAN:

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Sir, we were respectful during your testimony.

UNIDENTIFIED SPEAKER:

Well, we didn't lie.

MR. DEAN:

Please be respectful during mine.

UNIDENTIFIED SPEAKER:

That's a lie.

REPRESENTATIVE SHIMKUS:

Ladies and gentlemen, please let Attorney Dean finish his testimony.

MR. DEAN:

As a parent of Catholic school students, I do not want the school system to be compelled to bargain over any term and condition of employment that is an element of religious mission or the identity of the Catholic schools.

More troubling than negotiating those 23 issues is the act itself as written out. The act as 24 written out says the Pennsylvania Labor Relations 25 Board will make a determination as to whether the

religious employer, and I quote, religious employer, 1 2 took action based on religious doctrine or whether the religious doctrine was a pretext. 3 It cannot be credibly stated that allowing the Pennsylvania Labor Relations Board, a lay entity, a quasi-governmental 6 lay entity, to make such a determination does not impinge upon the separation of church and state, which our founding fathers held so dear.

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Additionally, teacher strikes. As part of my private experience, I have seen the disruption teachers strikes can cause. While the Public Employee 12 Relations Act as well as the Public School Code contains certain prerequisites before public school teachers can go on strike, as I read 2626, it does not. Moreover, 2626 does not limit the amount of time that teachers can go on strike. The public school teachers are limited in the amount of strikes, and it's still disruptive. Unfettered, unlimited amounts of days on strike would be a great disruption to our school board.

Finally, my review of House Bill 2626 does not limit the union to which the Catholic teachers may opt to join. And that was confirmed early today by testimony. This fact presents a very significant problem to the parents of Catholic school

students. Without such limitations, the teachers may 1 join a union which does not support Catholic missions 3 and its values. If such happens, through our tuitions and diocesan money, House Bill 2626 can result in our money supporting positions and causes which are in direct contrast to Catholic tenets. As you are aware, certain unions, which is their right, support matters such as pro-choice or birth control. Catholic school teachers joining said unions, which would be their 10 right under 2626, would result in the Catholic church paying to support causes which are against our 11 12 beliefs. The end result of the foregoing would either be House Bill 2626 being ruled, as I anticipate, 13 14 unconstitutional or a significant reduction in the 15 number of students attending Catholic schools, resulting in a loss of jobs and possibly schools. 16 17 My wife and I, along with the parents of 18 over 3,000 students in the Holy Redeemer School 19 system, chose Catholic education for our children. 20 House Bill 2626 would constitute a governmental intrusion of our interest in the continuing stability 21 22 and religious identity of our children's educational path and an unconstitutional impingement upon our 23

REPRESENTATIVE SHIMKUS:

rights to religious freedoms. Thank you.

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Thank you very much for your testimony.

MR. CASCIANO:

Representatives Shimkus and Pashinski and Smith, thank you very much for the opportunity to address you. I will try to summarize this as quickly as I can. I think it is important, again, to remind the representatives that the decisions made in the Diocese of Scranton were not done rapidly. The planning process began in 2005 and a national consulting firm, Meitler Consultants, were hired from Wisconsin to oversee many facets of the Catholic education facility, demographics, things that were needed and necessary to go on for us to look to the future to see what we might be able to do to continue Catholic education into the 21st century.

After many months of research and meetings, a preliminary plan was presented for Luzerne, Lackawanna and Wayne Counties. And that was announced in November of 2006. Immediately following those recommendations, teacher representatives were gathered to discuss criteria for teacher placements in the new system. Our director of human resources held numerous meetings with the teacher representatives throughout the 2006-2007 school year to set the criteria for the teachers going forward.

Seniority state certification, religious certification, and a pastor's letter were what were required for teachers to continue. Seniority was continuous years of service in the Diocese of Scranton, regardless of what school they may have been at. Specifically, at Holy Redeemer High School, there were four Catholic high schools that were merged into one, bringing a very veteran faculty, a very talented faculty, into the mix.

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10 At the last hearing, there was a statement made that Mr. Milz was fired for his union 11 12 action. We would like to go on record as saying that 13 is not true. Mr. Milz was one of nine faculty members in the social studies department of Holy Redeemer High 14 15 Seven were needed for the 2008-2009 school School. year. An early retirement package was put together by 16 17 the Employee Council with the Director of Human Resources and accepted by the diocese to allow 18 teachers to retire early so that in Holy Redeemer 19 20 system, 11 teachers took advantage of that early retirement incentive, first in the Diocese of Scranton 21 22 to have a package available for our teachers, which we 23 were very pleased to see happen for their years of service in Catholic education. Therefore, those 11 2.4 teachers retiring prevented 11 other teachers from

being laid off as well. So we were very pleased to have that.

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As stated earlier in our testimony, and I would just like to reiterate it, is that there is an Employee Relations Council in each of the four systems of the Diocese of Scranton. And all employees of both the support staff, those who work at secondary, maintenance staff, cafeteria, et cetera, teacher aides and all others are represented at that table. In addition to that, our administrators also, over the years, were never represented as a body. They were all done separately in that. And they, too, have now a voice into decisions going forward. So they are worked on at all times.

The major concern of the bishop since his arrival has been that our schools must be true to Catholic teaching in all aspects. He instituted a new religion curriculum and textbook series for all our high schools. A chastity program for all our elementary schools has been adopted. The bishop meets annually with all high school religion teachers and religion coordinator from each elementary school to ensure the integrity of Catholic identity within our schools. All areas of the curriculum, as well as the total environment of our Catholic schools, must be

evaluated to preserve the true teaching mission of our Catholic schools. Our administrators, teachers and staff members are not mere employees but rather, an extension of the teaching mission of the Church. The role of the Catholic administrator, teacher and/or staff member goes well beyond the secular responsibility of providing an outstanding education, but more importantly, that the gospel message is instilled in every aspect of the school.

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Throughout the years, when finances were limited in the various schools, the negations forced decisions that sometimes acted against the very essence of the school. I don't believe that on either side that may have been the initial intention, but in the results, teachers, you know, held firm to the time allotment. And so on annual in-service day, teachers would stand up and walk out before the presenter The religious programs were curtailed finished. because teachers were not required to stay after. in some schools, there was division within the school communities where there were associations. Teachers, again, in order to give them a free period, in some schools, the only way that was able to be provided was for the pastor and/or principal to take the students to mass and allow the teachers to have a free period

because they had no way of adding another person to the staff.

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Our Catholic schools are vital to our And we hope to be able to provide for the future of them in any way that we possibly can. would also like to state that the three boards of directors also were asked to vote on whether or not there should be recognition of the union. And the three boards voted not to recognize the union. share that with you. The testimony is written. you very much.

REPRESENTATIVE SHIMKUS:

Thank you very much, Mr. Casciano. Redington from Holy Redeemer?

MR. REDINGTON:

Actually, that was for all of us.

REPRESENTATIVE SHIMKUS:

That was for all of you? Okay. All I appreciate that. And if we have questions, right. we will indeed submit them. Our next speaker will be 21 Mary Rochford, the superintendent of schools of the Archdiocese of Philadelphia and Attorney Coyne and Mr. 23 Robert Paserba. Again, if you could summarize or whatever you could do to abbreviate, I would be grateful. We're running out of time with Wilkes'

generosity.

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DR. PASERBA:

Good afternoon, Mr. Chairman and members of the committee. I am Dr. Robert L. Paserba, superintendent of Catholic schools in the Diocese of Pittsburgh. Thank you for welcoming my testimony this afternoon. As superintendent for the Catholic schools in Pittsburgh, I represent 24,000 students in a six-county area, 1,800 professional educators. They include men and women. And 95 percent of those 1,800 are lay employees. Only five percent are religious.

Prior to being superintendent for the

Catholics schools in the Diocese of Pittsburgh, I was
a member of the Pennsylvania State Education

Association serving as superintendent of Butler Area

School District, assistant superintendent in Hampton

Township, a teacher in the Butler Area Schools. And I

served in various capacities for public universities
in Florida and in Maryland.

My direct experiences, however, in

Catholic education and public education has involved

being the chief negotiator of Butler Area School

District and for 14 years now in the Pittsburgh

Catholic schools. You have heard testimony earlier

from the vice president of our organization, the

Pittsburgh Federation of Diocesan Teachers, Mr. George
Rudolph. And he spoke very highly of the relationship
that exists there amongst and between the bishop, the
negotiators, the administrators and pastors, and all
of those who represent the Catholic education on
behalf of the students. I'd like to point out just a
few parts of my testimony and leave the rest for what
is written.

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Each of the three groups of Catholic School Teachers who are represented by the federation, including elementary, secondary in the St. Anthony School programs have just recently negotiated six-year contracts. They extend through 2013 and 2014. Each of the three groups have a language which is very They have salary agreements, which are very similar. similar, including, for example, at the high school salary scale, high school teachers begin at \$31,100 with a Bachelor's Degree. They begin at \$32,100 with a Master's Degree. Over the six years, they will attain more that three percent increase per year, which is included in the contract. They get supplemental payments for longevity and an attainment for taking preventional development courses, healthcare benefits for individuals and family, participation in diocesan pension plans, CREP, a

voluntary early separation plan, which allows for continued benefits for up to five years based upon the commitment they made to Catholic education.

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But one thing, of course, is not included in any of the contracts, would be if the schools are free to offer a --- under the direction of the catechetic or religious areas under the direction of the bishop. The Cardinal's Clause included in each one has been referenced through the day. In regard to protective rights and due process rights for the employees, there are meet and discuss opportunities, a formal grievance procedure, which goes all the way to the American Arbitration Association, if necessary. And the decision of that panel of arbitrators, including awards of the arbitrator, are identified as being final and binding. And matters involving discipline for reasons of religious principle, of course, not a subject for the grievance procedure.

One of the things that we recently did, which came up over and over again this afternoon, is a concern that we're one step away or one bishop away from having a potential problem of having all of us unemployed. Well, in the most recent contracts, all three, elementary, secondary and high school, they put the appropriate language in, which says that --- and

it was approved by our canon lawyers and approved by our bishops. It's understood that no school covered by this agreement shall ever cease to be covered by this agreement. No changes in operation or organizational structure shall take away any of the benefits in the contract for the life of it. So I think, again, there are ways in which we can work.

There are ways in which --- at the local level, without interference from the state, that we're able to do these things and do them well.

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My other testimony, which is included in here, I will not read, but again, it is written, but I'll just summarize this way. House Bill 2626 would create a law based on a local grievance in one specific region. Rather than allowing that one grievance to work towards its own resolution, House Bill 2626 would create a general statewide law with unknown consequences. And that is our concern.

Each system of Catholic schools in the Commonwealth has adopted or may adopt procedures to ensure fair compensation and just working conditions for lay educators. For those who are not unionized in our elementary schools --- 39 of our 100 are unionized. The others are not. Believe it or not, we model exactly what we do with those who are not

unionized with the union contract. Our handbook running through 2014, we try to match the salary 2 3 schedule as best we can, allowing the pastors, local enforcers to identify it more closely. But the language and so forth, it's basically the same. we distribute that handbook for our teachers. provide for the schools, the pastors and principals both a union contract and a handbook if they're not unionized. And we ask them to follow as closely as 10 they can, even with the salary and benefits provided. A number of them do that. Again, thank you for my 11 12 testimony to you.

MS. ROCHFORD:

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Rochford. I'm the newly appointed superintendent of schools for the Archdiocese of Philadelphia. So please have mercy on me. Of my 35 years in Catholic education, 26 of those have been spent in the Archdiocese of Philadelphia, both as a religious and now as a lay teacher and a lay administrator of the schools.

I feel today that I am the person in the room that can give you direct testimony to the good atmosphere that is within the parish and regional elementary schools in the Archdiocese of Philadelphia.

The pastors, the principals, the staff that work in our school, the teachers, we see ourselves as a community of believers who have come together to support the Catholic education of our students. that is our main mission.

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But I feel bad today that there are teachers in our schools who have --- do have a fear. If they do, I wish they would call us. We have lots of teachers talk to us, lots of teachers who bring up situations and issues. And we come immediately to work with our principals and our teachers over those.

In our schools, we have 3,725 teachers, 182 schools. Seventy (70) percent of those teachers have four or more years of teaching in our parish and regional elementary schools. One of the Church documents, Justice in the World, says this: those who serve the church by their labor should receive a sufficient livelihood and enjoy that security which is customary in their region.

We have a pastors' committee of the 21 Archdiocese of Philadelphia that meets throughout the year. And one of their charges is to come up with a recommended salary scale for the teachers at the elementary level. I know that all of the pastors who 25 have schools are surveyed during the year to see what

level of raise they can afford --- their parish can
afford in order for the parish to be able to balance
its own budget. And looking all of that, the pastors
committee discussed what is the best. And I know it's
a painstaking process. I am there when they're
discussing it. I am there speaking for the great work
that our teachers do and advocating for them.

There's also another church document,

Restoring Social Order, that says, it is unjust to

demand wages so high that an employer cannot pay them

without ruin or without constant distress among that

working people themselves. What can the market bear?

In the secondary schools in the Archdiocese of

Philadelphia, the cost per student is \$6,100. The

tuition that is paid by the parent per child is \$4,850

plus fees. So each high school determines its own

fees. So you could, in the end, see that a student is

paying somewhere between \$5,200 and \$5,500 of that

\$6,100. The secondary school then has to make up the

difference.

At the elementary schools, the cost per student is \$3,000. The tuition is \$2,200. And the parish and fundraising have to help make that up. However, there's also a sliding scale for parents. The first child might pay the \$2,200. That's an

average. So you might find some elementary schools \$2,500 for the first student. The second, third child, there's a sliding scale for them.

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Our concern is that an expectation of higher wages would be a severe difficulty for the parishes to be able to do that. So if government supervised unionization of our elementary teachers at this time in our history, it would not bring a better work environment, for we have that. It is our goal every year to provide the teachers with a work environment second to none, and the type of classroom setting, and expect cooperation from both parents and students to enable the work of Catholic education to unfold without interruption and with a level of excellence as a parent to all.

A government supervised unionization would further challenge the parishes' and parent-guardian abilities to provide Catholic education the way we are currently doing. A major shift would happen at this time, and greater demands for increased salaries would come to the parishes. Swift closures would ensue with decreased need for the current number of teachers employed throughout parishes of the archdiocese.

We'd just like to make a statement of the

one teacher, I think, in the last testimony, the teacher of 34 years. There was a situation at the school. When the teacher went into that school, she was hired in October of 2005. The school that she was hired into was a newly formed regional school. Now, when we newly form a school, all teachers come in at the first year of experience. They do not bring their --- they stay on the same salary scale that they have. But they all are first year teachers in that school.

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This teacher coming in in October was the last person hired. And the school is going through constriction, decrease in enrollment, mostly because parents could no longer afford it, and the school did not have an extensive amount of tuition assistance to be able to provide the parents. So the teacher could have been let go, apparently, because she was the last person hired. One of the pastors, yes, foolishly, did make a comment. If that teacher was let go, it would be a higher salary that would not be then a challenge to the parish. However, the principal called me immediately and said, what can we do for the teacher? We got on the phone. I got on the phone and I was involved in the situation. The teacher was offered the kindergarten class. She didn't want it. grandson was in it. The teacher was offered the sixth

grade in that school. She didn't want it. She didn't want to go that high.

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So the school was making efforts to give her a position that she would be able ---. She'd have had plenty of experience at various grade levels. She finally did settle for the seventh grade teaching position in that school. And my understanding in talking with the principal is that she seems satisfied and pleased there.

So when we hear things that are not fair or things that are discouraging to teachers, we are right there. And I can tell you, in the Office of Catholic Education, we have teachers talking to us all the time. When there are situations, we immediately talk with the teacher and with the principal to see what we can remedy. If someone doesn't come to us, we can't know what we can't know. Since I've been in the Office of Catholic Education for ten years, we've had one appeal. So that's all that's happened from teachers feeling that whatever situation has come to them in their school has been something that was unfair.

In order to lose a teaching position in an elementary school, first of all, there's a process.

If there is some question of not having the ability to

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do the assignment the teacher has, that would be one way of leaving, certainly if you did something to 3 violate Church doctrine. And the only other way is constriction. And that happens as a result of declining enrollment, which we continue to see. that's our greatest fear, that higher salaries will cause parents not to be able to come to the school. So we take that choice away. My greatest concern is the child loses the opportunity for Catholic 10 education. Thank you.

REPRESENTATIVE SHIMKUS:

Attorney Coyne.

MR. COYNE:

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Good afternoon. I'll keep this as brief as possible. One correction. My name is Timothy, not Thomas, but that's fine.

REPRESENTATIVE SHIMKUS:

I called you Attorney Coyne, so I was 19 right.

MR. COYNE:

21 Thank you. I am an attorney.

22 |Fortunately today, I was here to answer any questions

23 that you may have. So thank you for postponing that.

24 But I'm also here to rectify any misstatements that

25 may have been made unintentionally.

A question that came up in written 1 2 testimony was that the archdiocesan elementary 3 teachers are at-will employees. That is not correct. For the most part, there's a contractual basis. the contract controls the employer/employee relationship. Not all pastors do offer contracts. Some do not have contracts. They would be considered at-will employees. Under Pennsylvania law, there is such a thing as an at-will employee, but in effect, 10 there really is no at-will employee, because they're protected classes. I cannot fire someone based on 11 race, based on religion, based on sex. So in effect, 12 under Pennsylvania law, there really is no at-will 13 14 employee.

Another statement that came up was that there's no recourse. Being a lawyer, I worked for the archdiocese 12 years in litigation for them in three years for in-house counsel. There's always recourse. There's the courtrooms. In my 15 years working for the Archdiocese of Philadelphia, I'm aware of only two cases for elementary schools to take their grievances to the courts. Thank you.

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REPRESENTATIVE SHIMKUS:

Thank you. I appreciate it. And we will submit some questions.

MR. COYNE:

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Sure. I figured.

REPRESENTATIVE SHIMKUS:

All right. Our next speaker is Attorney James Katz. It is James?

MR. KATZ:

It is James. And it is Katz. Mr.

Chairman, members of the Committee, I guarantee you I will be exceedingly brief so you will be able to go out of here saying, I heard from one lawyer who spoke for less than two minutes. And I won't read any prepared remarks, because I don't have any.

I'm an attorney with Spear Wilderman in the New Jersey office, and I was the attorney that represented the New Jersey Civil Liberties Union in connection with the case that came before the New Jersey Supreme Court in 1996 involving the right of Catholic lay teachers to organize in the State of New Jersey. I really have four points I want to leave you with this afternoon.

First, <u>Catholic Bishop</u>, which is the 1978
United States Supreme Court, which is frequently
referenced in these debates, did not, and I emphasize,
did not make any constitutional determination as to
whether the National Labor Relations Board would

somehow infringe upon First Amendment rights. It made a statutory analysis, and it determined that there was no affirmative evidence that Congress intended for the National Labor Relations Act to cover lay teachers in religiously-affiliated schools.

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Second, I think it's important to correct a mistake that was made by a prior speaker, Mr. Dean, when he talked about the Pennsylvania Labor Relations Board in terms of what this act would do. I think the most appropriate analogy to think about the Pennsylvania Labor Relations Board is they are the referees. They are not the players in the game. They don't decide the results in the game. They just referee to ensure that the field is equal.

So for example, they do not require individuals to join or not to join a labor organization. They do not make that determination. That is a determination that is up to the free choice of the individual. They do not mandate any particular subjects. And they do not mandate any particular terms and conditions of employment that apply to any employer organization. All they do is to require for parties to bargain in good faith. It is the parties themselves that decide what the terms and conditions of employment are. They decide what the wages are.

They decide what the benefits are. It is not the Pennsylvania Labor Relations Board. And there's nothing about this piece of legislation that would alter that.

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More importantly, it is important to understand that there is no order that is issued by the Pennsylvania Labor Relations Board that is selfexecuted. Rather, if any party disagrees with that order, they have a right to go to the court, which is the final arbiter of any disputes. And to the extent there is a concern that somehow a religious belief is being infringed upon, to the extent there is any concern that any particular demand of negotiation relates to an impermissible subject, it is the courts that decide that, just as, I might add, if there --and the prior speaker talked about the antidiscrimination laws that institutions and religiouslyaffiliated schools are subject to. You have the same situation with the Equal Employment Opportunity Commission. They have the same right to oversee to ensure that individuals' rights are protected.

The key here, and this goes to my third point, when you look at either the Establishment Clause claims or the free exercise claims, all we need to do is look at the three courts that have made

decisions since 1978 that have dealt with the same type of arguments that are being raised here, that somehow this piece of legislation would either raise Establishment Clause issues or would raise free exercise issues.

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The courts that have considered it have 6 rejected it. It was rejected by the New Jersey Supreme Court in 1996. And albeit, they were dealing with the constitutional right, that is Article I, 10 paragraph 19 of the New Jersey Constitution, that allows and gives employees the right to organize. 11 12 same defenses were raised that if you recognized labor unions and lay employees in religiously-affiliated 13 schools that would raise Establishment Clause issues. 14 15 That would raise free exercise issues. rejected there. It was rejected by the Minnesota 16 17 Supreme Court in 1992 in the Phil Murray case. 18 also rejected by Second Circuit in 1985 dealing with 19 the Catholic High School case. The issue is not 20 entanglement. The issue is excessive entanglement. And what the courts have consistently held is that 21 22 these types of questions involving negotiations over secular issues would not involve excessive 23 24 entanglement and would not create constitutional 25 problems.

I can't assure you as I'm sitting here that this piece of legislation, if enacted by Pennsylvania, would not be subject to judicial challenge. All I can tell you is that if you look at the track records, that if you look at these cases over the last 20, 25 years, the courts have repeatedly held that there is no First Amendment problem.

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regarding a specific provision in the statute that provides as follows. And it says, when the evidentiary record before the Board shows that a religious employer made an employment decision based on religious grounds the board shall deem such grounds cause for the decision unless the employee or his representative establishes by clear and convincing evidence that the employer's religious justification is a pretext.

That is a well-known form of legal analysis. And it really looks for what the primary motivation is for the institution's act. There is nothing impermissible about that. There's nothing that would involve the Pennsylvania Labor Relations Board in an improper area or involve the Board in trying to discern religious belief issues. All it is looking for is what's the primary motivation of the

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In summary, I believe that this statute represents a well-balanced attempt to recognize and protect both the rights of employers and rights of religious-affiliated institutions while at the same time protecting the rights and the interests of lay teachers throughout the Commonwealth of Pennsylvania. Thank you.

REPRESENTATIVE SHIMKUS:

Thank you. Our final two speakers are Dr. Theodore Clater, executive director of the Keystone Christian Education Association, and Pastor Joseph LaCava for the Independent Bible Church of Duryea.

DR. CLATER:

It's good to be back with a couple familiar faces and new faces. We had the opportunity to give testimony a month ago representing our association at that point in time. I assured you that to the best of my knowledge, a number of groups would either give you written or conversational testimony further. I have been asked not to repeat myself, and I'll attempt to accomplish that with Joanne.

Obviously, there was, for the first time 25 through, a listing of four different speakers, Dr.

Hollier spoke, I felt, quite well to the whole issue of how do you address the issues which have again surfaced today as to what is the nature of secular versus religious. Mr. Lucas, with his historical background, appealed for --- boasts some his historical perspective. He appealed in the whole arena of the concern for church polity and how churches make decisions and how the act would interfere with that decision-making process in many churches.

11 Maybe I should add at this point there's been a number of discussions today that the state 12 13 would stay out of doctrine. We've previously given 14 testimony that staying out of doctrine is 15 insufficient. The nature of decision-making is oftentimes spiritual, not necessarily doctrinal. 16 17 nature of attitudes with the staff for the religious school is just as important as the teachers' actions. 18 And inappropriate attitudes would be just as 19 20 inappropriate for a minister of the gospel, whether 21 clergy or teacher. And we've covered those things. 22 Attorney Greg Reid obviously spoke of any number of points from his background both as a layman in our 23 2.4 churches as well as with his background that these 25 things would be very problematic.

With all of those things, in summary, I 1 2 was asked if I would present to you several 3 organizations' written comments on the belief that, from their part, to at least make mention of these things orally might have them more likely to be read than if they were just thrown to you in written form. I have reviewed them. I can give you in summary that Mrs. Coker (phonetic) comes to you with a strong background in the whole issue of the Bicentennial 10 Commission. She is a walking encyclopedia of what our forefathers meant, why they meant it and what caused 11 12 them to do what they have done. And she's given any 1.3 number of references in her testimony of where freedom of religion fits into this whole concept. Frankly, 14 15 she describes for herself that she ---. I think she uses the word she's appalled that this idea is here, 16 17 because from her viewpoint, it is so much an affront 18 to religious freedom. She also speaks of the freedom 19 of conscience and how freedom of conscience is so 20 intertwined in all of these things, which is possibly 21 more for the audience than for you, because you've 22 been to Harrisburg more recently.

In the Harrisburg newspaper today is a major article that you guys just yesterday had a ceremony celebrating on the 17th of the month

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encouraging all citizens to be more mindful of our

Constitution, its history, its provisions. And I

think if Mrs. Coker could write her testimony a day or

two later, she would probably comment some of those

things to you. I would think that all of us would

say, amen, that all of us need to be more conscious of

that document.

I rotate from there to a second set of testimony that I was asked to present. The ACSI is the largest group --- to my knowledge, the largest group of Evangelical schools in the State of Pennsylvania. Dr. Storey presents his document to you. He gives the identification in his lead paragraph, 190 different schools, 35,000 students. On page two he starts addressing what they, as an association, believe would be the effect if 2626 were enacted into law. He continues that all the way through that as he comes through.

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The bottom of his second page addresses some of the materials that Keystone addressed. And that is the nature of how a church accomplishes its decision-making and accomplishes its priorities. He accomplishes those things. You'll notice on the next page he's addressing the effects of a potentially negative bargaining process. It is so totally

different from the way that a church accomplishes its spiritual goals. He accomplishes in his text how that is so totally different from health laws and all of 3 those things. And I leave you to your fate to continue to read.

The next fellow grew up with you guys. Ι had no idea that there's a certain somebody on this platform that, in his younger days, was in a band. Now, I wonder who that would be. Well, he says he 10 went to school with you. And this is a local attorney. And quite frankly, he has watched the 11 12 newspapers. He has watched the community prattle all over this area for so long, he feels like he knows the 13 issue backwards and forwards. 14

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But he writes to you all as a committee 16 because he has a great concern as to how this would affect all of the churches in the circles where he runs, the Evangelical circles. You'll notice that in the second paragraph of his testimony, he summarizes Keystone's comments previously. That's a quick paragraph. As you would suspicion, he likes what Clater, Hollier, Lucas and Reid said. You can take it from there.

You can notice then he continues ---. 25 And he identifies on the second page he's a layman, 1 but he had his children very deeply involved in religious school. He volunteered his own time to teach there. He does not believe the teaching or the teachers are somehow different from the clergy. obviously is concerned, and he's somebody from your own backyard.

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I then come to, I think it's, what, an eight-page document. This document comes from 20 different church denominations or fellowships. little bit of a miracle to accomplish Joanne's hope that we could cut down on your reading and get a joint statement from multiple groups that all can come together and say, this is the nuts and bolts as we see it.

On the second page of the testimony, I 16 have listed the organizations so that you can see them Several of them have commented that I should by name. be sure to point out to you that there's --- a nonacademic word --- there are scads of independent churches around that may have the same doctrinal positions as these, but they are not part of an official fellowship or denomination in any way, shape or form. But they indicate that probably you could multiply this by two or three or four if you could somehow get all of those independent churches together

and somehow get them in one room and, you know, is this what you believe. These denominations say if that were possible, the numbers would mushroom.

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When you come to the testimony that they have prepared on page number three, they give you a summary that they have read transcripts, they've read things like that, and they are saluting KCEA's comments already presented to you. And in an old-fashioned way they're saying, amen, that's what we believe. We're not going to repeat it. We're going to go ahead and say additional things.

These groups have then stated their They believe this is a problem. position. believe that they would have to oppose it very strongly. Why the concern? They have chosen to use an idiom from nature about the muskrat. And they have attempted to use what we know from our waterways of important levies to hold the river water where it's supposed to be as opposed to outward. And they have chosen to say that our forefathers set up certain levies --- obviously, including religious liberty --our Bill of Rights. And they noticed that this past June in the Midwest, one of the problems we faced when the Midwestern states were hit with floods was that they found a number of levies that the muskrats had

1 burrowed under them so much, they weakened the levies, endangering the whole of the culture. 3 attempting to make the comments, as I read their documents here --- they love muskrats. Cute as can They deserve good habitat. They deserve everything imaginable. But when muskrats start digging into the levy, we all, as a culture, have problems.

Now, I think they kind of culminate when you get clear back at the back. They've obviously given a number of illustrations. But they comment clear at the back that in reality, they see 2626 somewhat like a muskrat, good in its place, but if it destroys something so important as the levy, i.e. religious freedom, we shouldn't go there.

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Now, Joanne has shared to me, and I'm thankful for this group for doing so, that you wanted additional illustrations of how the Evangelical community felt they would be endangered if this bill passed. So I won't repeat myself. They have listed a 21 number of things. Starting on page five they listed three that are rather philosophical. They call them Then on page six and following, they listed that. actual --- six exact examples of where they believe if the 2626 starts reaching the levy of religious

liberty, however good is the intention --- Mr. Lucas
covered good intentions --- there's other things that
are going to fall if the levy of religious freedom and
freedom of conscience falls. And I've attempted to
show those --- highlight those six here on pages six
and seven as this group has given them. And I won't
repeat those.

The last in this whole packet, the writer is away out of state, but his assistant is here. And so we're going to give the assistant to the pastor the opportunity to present his boss's comments.

REVEREND LACAVA:

Thank you very much. I appreciate being given the opportunity to speak with you today. My name is Joseph LaCava. And as Ted has said, I am the assistant pastor at the Independent Bible Church in Duryea. I think part of it, too, what I'm going to say, just summarizing Dr. Al Kumar's (phonetic) comments --- I would like you to know that I am native of this valley and I reside here as well, been residing here for 14 years, was out of town, was in New England for a number of years, about 13 years. I came back here in 1994. And so I think I understand something about our culture, about our way of life here. I myself grew up in, I call it a union home, a

family that --- the strength of the unions and the importance of that.

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But here today, my privilege is to be able to share with you --- and I'm certainly just going to summarize. I didn't write this letter myself to you and write this testimony myself, but will share with you and for the benefit of others who are listening, the crux of this very, very briefly. that is this.

We at the Independent Bible Church in Duryea, we hold a monthly pastors' fellowship. that pastors' fellowship is for, of course, a number of churches throughout this area. And we have around --- a little more than 50 churches that are represented there. And they are some of those independent churches that Mr. Clater mentioned here just a few minutes ago. They are completely what you see is what you get. They are not affiliated with some larger denomination. And so that pretty much makes up the group that comes to our church to have this fellowship. And of course, through these churches, we're getting a representation of not only 23 these pastors, many of them who are from this area, but certainly the congregants, the parishioners, are people who have lived in this area in northeast

Pennsylvania for years and years and years.

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Well, House Bill 2626 came to our

attention. And we discussed it at our fellowship.

And first we began simply to see it as something that

truly was a matter for the Roman Catholic Church and

the internal struggle that we thought that they --
was theirs to deal with. And that was really an

agreement among all the pastors that were there. This

is really something that, you know, we've heard about

it, read about it, saw information about it.

However, as we began to study a little bit more about this bill, we became convinced that there were implications that went beyond and outside of the Catholic Church. And so that's why we're thankful for the opportunity just to present this to you today. And so we look at this ---. We believe that there's a misunderstanding of the differences between religious and secular education and ministry as offered by Christian teachers to the families of our local church assemblies.

We note that in the bill, the word commerce is used. And of course, by that, we're assuming that means these are buying and selling of goods and services. We don't see the presentation or the teaching aspect or the idea of that as commerce.

We see that as ministry. And so therefore, for us, it has an entirely different connotation and it's a great concern to us the way the bill seems to be coming across. We think by using this word, the idea of ministry as we see it is completely ignored and the concept of Christian education is missed.

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Now, in your letters you read, you'll see Dr. Kumar mentions about his daughter who was trained in Christian education. And I failed to mention, too, earlier when I said this, that I am myself --- was a Christian school administrator and teacher. And so from personal example from the testimony he gave here, we never saw teachers as simple employees providing a service. Always, we'd see them as someone who was While they were presenting the academic ministering. material, they were infusing the academic material with the claims of Jesus Christ and Christianity and the Bible. And so to separate those two, in our mind, really completely misses the point of ministry. So we're saying it's not a matter of selling religion or education. It's a matter of ministering.

In Ephesians chapter four, verse 11 through 13 --- it is quoted in your paper. I won't read it. You can look at. But we see the point of that as this, that ministry is to be done by the

entire church congregation, not just by what we might see as the clergy. And so therefore, to reduce the Christian school teacher to a lower position than that of a minister, whether they're ordained or not, that's to do with the service, we believe, to the higher calling that they have from the biblical text as we understand it here.

We also believe it's --- the language that's being suggested by this bill will do damage to doctrinal beliefs of any church once it's stamping, decision-making policy and procedures are called into question by secular government if they are, in fact, called into question. The bill states the board may neither define nor interpret religious doctrine. The board may inquire into whether the doctrine is a pretext for action of the employer. We're concerned that this will lead into intrusiveness and then, therefore, may be left to the board to determine the validity of doctrine. And that is, of course, of great concern to us.

So will it leave the Board ---?

Question. Will it leave the Labor Relations Board to

determine what the local church may or may not believe

in relation to hiring and releasing teachers, what

they teach? Those are concerns that we have. And of

course, I discerned already ---. I haven't been here all afternoon. I had to arrive late. But I've already heard people mention a concern about would this sort of thing dabble into Church government or Church polity as well. And that's our concern.

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Is it a satisfaction to us there's some wording in there that the board may write decisions and that differences could be adjudicated? concerned that the sheer weight of defending its actions, a church's actions, in the face of what we would see as the secular decision-making criteria, 12 that that would be stifling and that would be intrusive. And that would be, as we would see, the very reason why our founding fathers recognized the need for religious liberty in our land and protection of it.

Again, having lived here many years, and those that I'm representing here as far as members of our pastor's scholarship, we've heard a lot about the things that have gone on with the Catholic schools, the teachers, the bishop and his staff. And we're familiar, too, with churches of our Protestant/Evangelical persuasion when we have disagreements. And it's a full range of those.

But what we would like to suggest to you

as a committee that even with the problem at hand,
that the Catholic schools of northeastern Pennsylvania
seem to have the devices capable of dealing with its
internal situation and that there may be a lot of
internal debate within the Catholic Church as to
whether or not the actions of bishop are supported by
Catholic Canon Law. That is fine. What we say is let
the Catholic Church sort that out and believe that
that's their business.

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And in conclusion ---. Let me just say this in conclusion. We are very conscious as pastors --- I speak for the pastors now --- as how sometimes people come to us and want, of course, for us to help them solve their problems. And let me just illustrate that, if I can, very quickly in three ways. all, we have our own parishioners who have problems. And of course, we're shepherds, and we want to help them. But many times our greatest goal, our greatest need is to get them to understand that they can't work through their own problems without the help of someone else when that's the appropriate situation. Secondly, we would also face a situation when we have people who come from another church who come to us and ask us to help them solve a problem about their church. again, we're talking about perhaps even churches that

are in and of themselves very independent. And we have to very tactfully and graciously try to lead them back to their own church and say this is not a matter of our concern. This is a matter that's between you and your pastor or your congregation, your particular fellowship.

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And we'd like to suggest that there's a parallel position that's appropriate, we would say, for legislators, too. In this case, we'd like to say and suggest that legislation and legislators can't solve everything for everyone, even as we pastors can't do that. But in this particular case, we believe the best action that you can take is to graciously tell the constituents that it's not the government's task to solve internal problems of a church. And that's the point. We believe the House Bill 2626 is a reaction to a matter that is best left to a particular church, the bishop here in this case, his counselors and the internal system that is party to the polity of the Church. We believe the government should stay out of it. Thank you very much.

REPRESENTATIVE SHIMKUS:

Thank you, folks, very much. And before

25 I adjourn the meeting, I just --- a very quick

comment. First of all, I'd like to thank all of the people who testified, especially those who graciously, you know, abbreviated some of their statements. We appreciate a file filled with a lot of detailed and written out commentary. That will help us greatly.

And I really appreciate the fact that you have stayed. It is some 20 minutes after 5:00. Obviously, this is a subject of great interest. I sincerely appreciate your attention and your involvement. And before we conclude, the author of the bill, Edward Day Pashinski, would you like to make a final comment?

REPRESENTATIVE PASHINSKI:

Sure. First of all, let me just say --echoing the same words of Chairman Shimkus, thank you
all for coming out here. I want you to know that we
will very carefully deliberate on these issues. We
know that regardless of what side you're on, you have
deep convictions. And it's our job to go back, study
these positions and discuss it and continue on trying
to find a solution. The intense concern over this
issue may even promote a third hearing, if necessary.
But I can guarantee that we will do our homework. And
we'll go back and we'll work on trying to bring all
folks together.

For those of you that might not have been

1 here when I mentioned before, it is truly interesting 2 how we as human beings think, how we react. Every 3 attorney --- we have a great attorney that is on one side and another great attorney on an opposite side. 5 Besides the attorneys, we have other folks that present their positions. And it's one of the great things about this country. We do have freedom of speech. You are exercising it today. Your government is working. It is not easy. And we are willing to take that challenge. But I thank all of you here 10 11 today for coming out. And it is our sincere desire 12 that we can come to an amicable agreement on this 13 particular issue. Thanks very much.

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16 HEARING CONCLUDED AT 5:21 P.M.

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