1 COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES 2 HOUSE INTERGOVERNMENTAL AFFAIRS COMMITTEE 3 4 5 6 ERIE CITY COUNCIL CHAMBERS 626 STATE STREET 7 ERIE, PENNSYLVANIA 8 9 10 THURSDAY, NOVEMBER 19, 2009 11 10:07 A.M. 12 PUBLIC HEARING 13 14 15 BEFORE: 16 HONORABLE W. CURTIS THOMAS, CHAIRMAN HONORABLE DANIEL J. DEASY 17 HONORABLE CHRIS SAINATO (Chair -- Northwest Regional Delegation) 18 HONORABLE JOHN HORNAMAN HONORABLE FLORINDO J. FABRIZIO 19 HONORABLE DOM COSTA HONORABLE MARK LONGIETTI 20 21 ALSO PRESENT: 22 PATRICIA A. CUSTIS, EXECUTIVE DIRECTOR 23 24 REPORTED BY JANIS L. FERGUSON, RPR, CRR 25 FERGUSON & HOLDNACK REPORTING, INC.

1	INDEX OF S	S Р Е А К Е R S	
2			
3	Kim Green	Page 10	
4	Jon Tushak		Page 24
5	Stephen Franklin	Page 38	
6	Rubye Jenkins-Husband	Page 49	
7	Karen Wenner	Page 52	
8	Sonja Hawkins	Page 67	
9	Kenneth Ammann	Page 68	
10	Matthew Quesenberry	Page 86	
11			
12			
13			
14			
15			
16			
17			
18			
19			
20			
21			
22			
23			
24			
25			
i			

CHAIRMAN THOMAS: Good morning. My name is W. Curtis Thomas, and I'm Majority Chairman of the House Intergovernmental Affairs Committee. It is about eight after 10:00, and we are going to move forward, especially since we have with us this stellar delegation from the northwest and from Erie.

8 Let me say good morning to each of my 9 colleagues. And I want to start -- before I make 10 an opening statement, I want to acknowledge them 11 and ask them if they would like to take a half a 12 minute and just say good morning. And I want to 13 start with Representative Sainato, who is Chairman 14 of the northwest delegation.

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15 REPRESENTATIVE SAINATO: Thank you, Mr. Chairman. 16 On behalf of the northwest delegation, I would 17 like to welcome you to the northwest. And it's 18 always great to be in Flo Fabrizio, John Hornaman, 19 and Pat Harkins' area, who are great members of 20 the northwest caucus, as well as others sitting 21 here. And I just thank you for coming in all the 2.2 way from Philadelphia to be here on this very 23 important subject matter, and welcome. 24 CHAIRMAN THOMAS: Thank you. Next to 25 Representative Sainato is Representative John

Hornaman, who is from this very beautiful part of 1 2 the State. I'd like to ask Representative 3 Hornaman, who is also a member of the House 4 Intergovernmental Affairs Committee. 5 Representative Hornaman. REPRESENTATIVE HORNAMAN: Thank you, Mr. Chairman. 6 7 And, again, just like Representative Sainato said, thank you so much for coming up here and bringing 8 9 this meeting to Erie County. 10 So many of my constituents wonder about what 11 has the stimulus done for me, what has the stimulus done for my district. In fact, I 12 13 wondered the same thing. So I paid close 14 attention, and I'm very happy for what the 15 stimulus money has done for my roads and bridges 16 and schools. 17 At the same time, I think it's important to 18 have a hearing like this so that everyone can be 19 aware. We can hear from the local leaders and 20 other stakeholders what this ARRA funding has 21 done, and I'm very happy and pleased that you 2.2 brought this meeting to Erie County today. Thank 23 you. 24 CHAIRMAN THOMAS: Thank you. And since we just 25 heard from the Erie delegation, I'm going to

acknowledge the other members of the Erie delegation that is with us this morning. And let me turn to the Honorable Flo Fabrizio from Erie County and ask him if he would just give a shout out.

REPRESENTATIVE FABRIZIO: Thank you, Mr. Chairman. 6 7 And on behalf of the northwest delegation and Erie delegation, particularly my district right here, 8 9 we want to welcome you back to Erie, and we want 10 to commend you, because you take your job 11 seriously, and you're one of those people from 12 Philadelphia that doesn't -- that does know that 13 Erie is not a part of Canada; that we are a part 14 of the Commonwealth. And we really appreciate 15 your efforts. Thank you.

16 CHAIRMAN THOMAS: Thank you, sir.

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17 Next you're going to hear from one of our 18 newer members of the Pennsylvania General 19 Assembly, but he is only new in tender. He is not 20 new to the process, nor is he going to sit back 21 and wait his turn. He's already coming out doing 22 all that he can for his county, and that is the 23 Honorable Dom Costa. 24 REPRESENTATIVE COSTA: Thank you, Mr. Chairman. 25 I'm happy to be here, and it's always an honor to

sit on one of your committees. I've got a lot of 1 2 respect for you. You're one of the very hard 3 working chairmen of the legislature, and I've 4 noticed that, even though I am young as far as 5 tenure. The age is there. And I'm happy to be here and representing Allegheny County. 6 7 CHAIRMAN THOMAS: Thank you. And last, but not least, another member of the House 8 9 Intergovernmental Affairs Committee, the Honorable 10 Mark Longietti from Mercer County. Representative 11 Longietti. 12 REPRESENTATIVE LONGIETTI: Thank you, 13 Mr. Chairman. I certainly appreciate your 14 leadership in convening this hearing to talk about 15 the Recovery Act and how it's affected this 16 portion of Pennsylvania. 17 I want to recognize and thank one of my 18 County Commissioners, Ken Ammann, who is one of 19 our Mercer County Commissioners, who is in 20 attendance today, and he does a fine job for our 21 county. And, once again, appreciate the City of 2.2 Erie hosting us as well. Thank you. 23 CHAIRMAN THOMAS: Thank you, sir. And, again, let 24 me just thank members of the delegation for coming 25 out this morning. In the southeast, we -- we

always are willing to say thank you when people step up to the plate. So let's give these members a big hand of applause.

(Applause.)

5 CHAIRMAN THOMAS: In early 2007, two additional task forces was identified within the 6 7 Intergovernmental Affairs Committee. One was the Real ID, the other was the Immigration Task Force. 8 9 The continued goal of the committee and its members is to maintain a collective and 10 11 collaborative partnership in all areas of purview 12 for the Committee within the Commonwealth of 13 Pennsylvania. We are here this morning to talk about the Intergovernmental -- to talk about the 14 15 American Recovery & Reinvestment Act. And we know 16 that we can probably go on all day and tomorrow in 17 talking about ARRA, but the thing that's of 18 greatest concern to the committee is, number one, 19 are you aware of the investment to date in the 20 northwest with respect to the American Recovery & 21 Reinvestment Act; how much money has come to Erie 2.2 County and the northwest. Secondly, has those 23 dollars been able to create jobs, as it was 24 intended.

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We know that job creation is -- is real

important to all of our counties, so we want to -we want to hear from leadership on whether or not stimulus dollars has created new jobs.

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Secondly, has it put money back into the economy. Is your economy better off today as a result of the ARRA investment than it was prior to the ARRA investment.

This is the third of a number of statewide 8 9 hearings that the committee is engaged in. We have visited Scranton, we have visited Indiana 10 11 County, and we will be holding hearings in 12 Harrisburg and in Southeastern Pennsylvania. And 13 the focus of the hearings is to hear from 14 leadership, because as you and I know, and the 15 committee is very aware of the fact, that as of 16 today, we have seen probably a third of stimulus 17 monies from Washington. By the time a major 18 portion of stimulus dollars reaches the 19 Commonwealth of Pennsylvania, we will probably be 20 talking about a new Governor, which is less than a 21 year away.

And so there's an overall concern as to whether or not the model that is currently in place -- and that model is an executive model called the ARRA Oversight Committee, which is

chaired by Secretary James Creedon of the Pennsylvania Department of General Services. He is the stimulus czar for the Commonwealth of Pennsylvania. And there are a number of people on the Oversight Committee. But the Oversight Committee has primary responsibility for implementation of stimulus dollars and programs.

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We would like to know. We would like to hear 8 9 from you on whether or not this executive model is 10 a model that we should continue with, or whether 11 we should be looking at some other model that will 12 allow for a long-term sustainability of the good things that we're able to do with stimulus 13 14 dollars. Because as you and I know, it makes no 15 sense to do it -- make an investment today that we 16 will end up having to do without tomorrow. So 17 it's important that we look at ways in which we 18 can institutionalize the good things that happen 19 with the stimulus money and get the kind of 20 sustainability that all Pennsylvanians need for 21 job creation and putting money back into the 2.2 economy.

And so today we have an excellent panel of presenters this morning; people who will talk about the impact of ARRA on this section of the Commonwealth of Pennsylvania and also provide us with some recommendations.

And we're going to start our hearing with Miss Kim Green, who is the Director of Economic and Community Development for the City of Erie, Pennsylvania.

Good morning, Miss Green.

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MS. GREEN: Good morning, Chairman Thomas and 8 distinguished members of the committee. Welcome 9 10 to the great northwest, and, more specifically, on 11 behalf of Mayor Joe Sinnott and the citizens of 12 Erie, welcome to our beautiful city by the bay. Ι 13 trust you're enjoying your time with us, and I 14 thank you for your commitment to the northwest region of this great Commonwealth. Because we are 15 16 so far removed from Harrisburg, and we typically 17 get a bit of snow this time of year, Erie often does not get this kind of attention. So we are so 18 19 pleased to have you provide this public forum for our community to comment on the ARRA legislation. 20

As you said, I am Kim Green, Director of Economic and Community Development for the City of Erie, and I'd like to share with you this morning some of my thoughts on this important funding. The City of Erie is a federal entitlement

community for Committee Development Block Grant funds and for Emergency Shelter grants and for the Home Partnership funding. As such, we received additional Community Development Block Grant funds through ARRA in the amount of \$953,000. We were able to put this money to work in our community very quickly by resurfacing streets, installing handicap curb cuts in areas of the city that qualified as low to moderate income. We had this work accomplished by the end of September and reported this out at the government website www.federalreporting.gov.

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13 As a result of this funding, five 14 construction jobs were retained for a period of 15 nine weeks. I should also add that the City, 16 though allowed 10 percent for administrative 17 costs, did not take any administrative dollars 18 from our allocation, but, instead, made the 19 decision to put all of the funding into these 20 much-needed construction jobs.

In addition to the CDBG-R funds, we also received nearly \$1.5 million in Housing Prevention and Rapid Rehousing funds. We have contracted with the Erie County Department of Human Services, Office of Mental Health and Mental Retardation to administer the program. They will subcontract with four agencies to perform the specific tasks of the program.

4 Community Shelter Services will be 5 responsible for Case Management and will assist clients with housing searches for the rapid 6 7 rehousing and ensure that all housing units meet 8 habitability standards. Their case management 9 services will include acting as a brokerage 10 service to connect the clients with resources, 11 including mental health, substance abuse, 12 budgeting, financial literacy, employment, 13 education, DPW, Social Security benefits, 14 childcare, life skills, and parenting.

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The Erie United Methodist Alliance's Project Hope for the Homeless will act as the homeless management information system to collect all homeless data and provide quality reports.

Additionally, we will contract with GECAC, the Greater Erie Community Action Committee, and St. Martin's Center to conduct income and landlord verifications, provide first month's rent and security deposits for people who are homeless, rent assistance for people who are in danger of becoming homeless and in arrears on their rent.

Also, we can provide utility assistance of up to 1 six months for the homeless and near-homeless 2 3 population. Of course, these funds must be used 4 for individuals and families meeting the income 5 guidelines. Our priority will be families, especially single head of households with 6 7 The adults that are assisted with this children. 8 short-term rent assistance will be required to 9 attend one-on-one budget counseling and 10 participate in a group financial literacy class. 11 All clients must first meet with a case manager 12 for intake and assessment. We estimate this 13 funding will allow us to assist approximately 14 8,282 households. 15 In regards to economic impact, this funding 16 will create 3.5 new jobs and retain two. 17 We have also received \$164,000 of ARRA 18 funding through the Pennsylvania Department of 19 Health for a HUD-sponsored Healthy Homes Grant. 20 This grant is designed to reduce health and safety 21 hazards in foster homes throughout the City of 2.2 Erie. This will work very well to improve 23 housing, as we already administer a \$3 million 24 Lead Hazard Control Grant, and our Redevelopment 25 Authority recently was recently awarded a \$4

million Lead Demonstration Grant. With these combined funds, we will be able to drastically improve the pre-1978 housing stock within our community.

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5 I would be remiss if I did not mention the funding we are receiving for our Neighborhood 6 7 Stabilization Program through the Pennsylvania 8 Department of Community and Economic Development. 9 While these funds are not authorized by ARRA, they 10 were part of the Housing and Economic Recovery 11 Act, or HERA, and will provide further 12 stabilization to our communities affected by 13 foreclosure and abandonment.

14 Our total allocation is close to \$2.1 15 million. With these funds, we will be able to 16 rehabilitate a six-unit apartment building to 17 provide housing for people below 50 percent of 18 median income. We also plan to demolish 15 19 blighted and abandoned residential units, acquire 20 and land-bank an additional five units for future 21 development, construct six new single-family homes 2.2 that will be available for buyers below 120 23 percent of median income. We will partner with 24 the Erie Redevelopment Authority, St. Martin's 25 Center, Housing and Neighborhood Development

Services, and the Bayfront Eastside Task Force to accomplish these goals.

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We are very pleased to have this funding coming in to our community to help stabilize and improve neighborhoods, but the time line for these funds, as well as much of the ARRA money, is very tight.

For instance, in the case of our NSP program, 9 75 percent of our allocation must be under 10 contract by March of 2010. This has become an 11 enormous issue for Pennsylvania because of the 12 budget impasse we recently experienced. Most 13 states were able to get this funding under 14 contract last March, but due to the budget 15 hold-up, we just recently received our contract with the State. That delay has put us at least 17 six months behind the rest of the country.

18 Keep in mind, we must complete appraisals, 19 environmentals, historic reviews, advertise, sign 20 subrecipient agreements with several partnering 21 agencies, and only then can we begin to draw down 2.2 any of these funds. Add to that the difficult 23 construction season that we experience here in 24 Erie, and we are truly behind the eight ball. I'm certain that other communities across the 25

Commonwealth are faced with the same dilemma. The troubling part is that if we don't have these funds under contract, they will have to be returned to the Federal Government.

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I would ask that each of you work with Pennsylvania's Federal legislators to get some sort of an extension from HUD for Pennsylvania, or we may end up losing a great deal of this Federal funding.

10 While NSP presents the most urgent problem, 11 the American Recovery Act has some very tight 12 spending deadlines as well. While I understand 13 the urgency of getting these funds on the street, 14 so to speak, I am troubled that we were forced to 15 design programs and projects based on shovel-ready 16 criteria, rather than on what may have been the 17 best plan for an individual community. Program 18 parameters that allow us to stretch our creativity 19 and incorporate economic development are often 20 what communities our size need. It is difficult 21 to have a one-size-fits-all approach to address 2.2 the various needs across our country.

Again, I want to thank you for your interest today. While perhaps not perfect, these funds couldn't have come at a better time for Erie. The

latest U.S. Census figures released last month 1 2 show that Erie now has a higher poverty rate than 3 Pennsylvania's two largest cities, Pittsburgh and 4 Philadelphia. Some of this funding will help us 5 provide direct services to those in need, and that's very important. But to address poverty, we 6 7 must look beyond programs that offer temporary assistance. We must look at education and begin 8 9 to address workforce development issues. This is 10 not only Erie's problem or Pennsylvania's problem. 11 In 2008, our nation had its highest level of 12 poverty in 12 years. The American Recovery & 13 Reinvestment Act has been a good start, but we 14 must look further and dig deeper to figure out how 15 to help our businesses, entrepreneurs, 16 manufacturers succeed in these very difficult 17 times. Without them, there will be no jobs, no 18 growth, and no future. 19 Again, thank you, Chairman. 20 CHAIRMAN THOMAS: Thank you. That was very good. 21 Let me start with Representative Fabrizio. 2.2 Ouestions? 23 REPRESENTATIVE FABRIZIO: No. 24 CHAIRMAN THOMAS: Representative Costa? 25 REPRESENTATIVE COSTA: No, sir.

CHAIRMAN THOMAS: Representative Longietti? REPRESENTATIVE LONGIETTI: Thank you, Mr. Chairman.

Thank you for your testimony. First of all, I'm going to commend you in regard to the Housing Prevention and Rapid Rehousing Funds and requiring one-on-one budget counseling and financial literacy. Financial literacy is a passion of mine. You know, obviously, these are important safety net programs to help people. We also need to, as you said at the end of your remarks, try to teach them to be able to be self-sustaining, and I think that's very important.

14Two questions that I had. One: You15indicated some job figures. I just wanted to16chase down. I saw that you're partnering with a17number of non-profit agencies. Do those job18creation/retention figures also consider the19non-profits?

20 MS. GREEN: Yes.

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21 REPRESENTATIVE LONGIETTI: Now, I also wanted, on 22 the neighborhood stabilization front, you 23 indicated that's actually outside of the Recovery 24 Act; it flows through the Department of Community 25 & Economic Development. Are those federal dollars or are those State dollars? Do you know? MS. GREEN: Yes. Those are federal dollars that were awarded to the State of Pennsylvania, and Pennsylvania contracts with individual cities.

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5 There were four cities in Pennsylvania that received direct allocations based on the amount of 6 7 foreclosures in their individual communities. Thank God, we -- our foreclosure rates weren't 8 9 high enough to become a direct entitlement. But 10 on a competitive basis, then, cities were able to 11 compete with the neighborhood stabilization funds, 12 and we were fortunate to get over \$2 million. 13 REPRESENTATIVE LONGIETTI: And if I hear your 14 testimony correctly, you're asking for some help 15 from us to contact the Federal legislators to give 16 you more time to draw those monies down. 17 MS. GREEN: Right. Most -- most states were able 18 to start spending this money last March. But 19 because there was a budget impasse in 20 Pennsylvania, and I suspect probably in California 21 as well, you know, we're really behind the eight 2.2 ball here, and we need some extra time. If we 23 don't have that extra time, we really do risk 24 losing that money. REPRESENTATIVE LONGIETTI: So in my case, 25

1	Congresswoman Kathy Dahlkemper, who actually is
2	from Erie, also represents a good portion of my
3	county
4	MS. GREEN: And I've been in touch with
5	Congresswoman Dahlkemper's office to express my
6	concerns on that.
7	REPRESENTATIVE LONGIETTI: Very good. Well, we'll
8	try to help as well. Thank you.
9	MS. GREEN: Thank you.
10	CHAIRMAN THOMAS: Thank you, Representative
11	Longietti.
12	We have been joined by the Honorable Deasy,
13	who is also from Erie County, and we want to
14	welcome him. He's also a member of the
15	Intergovernmental Affairs Committee. Want to say
16	hello before we
17	REPRESENTATIVE DEASY: Good morning. Thank you.
18	Correction. I'm from Allegheny County; City of
19	Pittsburgh.
20	But I do want to thank the Chairman for
21	coming out to the western part of the state. He's
22	been very diligent to hear from a number of
23	municipalities on this issue. We look forward to
24	hearing the testimony here today. And I do want
25	to thank the Chairman for coming out west and

spending a lot of time on this very important 1 2 issue. So thank you and good morning. 3 CHAIRMAN THOMAS: Thank you, Representative Deasy. 4 I'll keep you in the northwest delegation and not 5 just put you here in Erie County. Erie is well 6 represented. 7 A couple questions that I have. Number one: 8 Have you communicated your concerns to the Secretary of General Services? 9 10 MS. GREEN: No, I have not. 11 CHAIRMAN THOMAS: Secretary Creedon. 12 MS. GREEN: No, I have not. 13 CHAIRMAN THOMAS: Have you communicated your 14 concerns to the Government's Oversight Committee? 15 MS. GREEN: No, I have not. 16 CHAIRMAN THOMAS: Okay. I would suggest that 17 along with this committee, connected with 18 Pennsylvania's Congressional delegation, I would 19 also ask that you send your concerns to Secretary 20 Creedon and to the Oversight Committee. And then 21 as a committee, we can -- we can follow up. 2.2 My second concern that I raise is -- I raised 23 it at our last hearing in Indiana County, and I 24 want to raise it here this morning. 25 Pennsylvania is on schedule to receive, I

guess, about 3-, 400 million in broadband technology. And without a dissertation on broadband technology, what it has the capacity to do is to provide that last mile connection for many of our communities, especially rural communities, where people have been pretty much locked out.

So to that end, has the City of Erie or has 8 9 the northwest delegation, to the best of your 10 knowledge, submitted an application for funding --11 MS. GREEN: For broadband? My understanding is --12 we wouldn't necessarily need that in the City of 13 Erie, because we are, thankfully, very connected, 14 but there are many areas in rural Erie County that 15 are unable to get anything other than dial-up 16 Internet service.

17 My understanding is that the Northwest 18 Commission, which is our LDD for this area, has, 19 in fact, submitted an application. And I think 20 the Erie Technology Council may have also 21 submitted an application for that. But as far as 2.2 I know, they have not heard back yet if they will 23 be funded. 24 CHAIRMAN THOMAS: Okay. What we can do -- what

the Committee can do through the delegation --

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because -- and we find that most communities was 1 2 not aware of this. And that is, that all 3 applications were required to go into the National 4 Telecommunications Information Center at 5 Washington. What people did not know is that all of those applications, once in, was bundled and 6 7 sent back to Pennsylvania. Pennsylvania then has the responsibility of deciding on what is the 8 9 priority; what communities will benefit first from 10 the broadband technology investment. 11 I do know that the northwest is a critical 12 part of the Commonwealth's priority. On broadband 13 technology applications targeted for Northwest 14 Pennsylvania, we'll probably get the highest 15 priority --16 MS. GREEN: That's great. 17 CHAIRMAN THOMAS: -- before other sections of the 18 Commonwealth. So includes your delegation 19 members. We will get you a copy of all the 20 applications that's out there, how those 21 applications -- how they lined up, and when you 2.2 can expect the first real work around these 23 broadband technology dollars. And all members of 24 the Committee, I think, are concerned about this 25 issue, because at one time we thought it was going

1	to be 751 million, but now it's down to around
2	300 million. But we found that Scranton and in
3	Indiana County, I mean, very few people was aware
4	of that.
5	So through your delegation members, we will
6	make sure that you get that.
7	MS. GREEN: Thank you. Appreciate that.
8	CHAIRMAN THOMAS: Any other questions from
9	members?
10	(No response.)
11	CHAIRMAN THOMAS: Hearing none, we will thank you
12	and move to our next guest, which we have the
13	engineer from the City of Erie, Mr. Jon Tushak.
14	Good morning.
15	MR. TUSHAK: Good morning. The City of Erie,
16	Bureau of Engineering has been participating in
17	three ARRA-funded projects at various stages of
18	development, ranging from strategy development to
19	substantial completion.
20	Parade Street Phase II was funded at \$800,000
21	and is a transportation enhancement project funded
22	through PennDOT. The Bureau of Engineering
23	provided design and inspection services. The
24	project included concrete curb and sidewalk, curb
25	ramps, asphalt paving, bulbouts, crosswalks,

drainage, tree planting, trash receptacles, and benches and traffic signals. The project was an extension of Parade Street Phase I, which pre-dated ARRA. That project was funded at about \$2 million, which also included pedestrian lighting in addition to a similar scope. Both projects are now substantially complete.

A goal for both projects was to provide infrastructure improvements to encourage growth, redevelopment, and economic development in a commercial corridor in need of revitalization. There has been positive feedback from property owners who are pleased with the project and hope to reinvest in the area.

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15 State Street Enhancement, funded at about 16 \$1.1 million, is similar in scope to Parade 17 Street. The project includes concrete curb and 18 sidewalk, curb ramps, asphalt paving, bulbouts, 19 crosswalks, boulevards, drainage, tree planting 20 and landscaping, and lighting for the street and 21 the pedestrians. A goal for this project is to 2.2 provide a gateway to Presque Isle Bay and access to recent development of the convention center and 23 the Sheraton Hotel and future waterfront 24 25 development.

The project design was completed by the Bureau of Engineering and Dahlkemper Landscape Architects. The project was funded, as well as let through PennDOT with ARRA funds and supplemented with \$200,000 from the Erie Western Pennsylvania Port Authority through a grant from Pennsylvania DCED. The contract has been awarded, and construction is scheduled to begin in the spring of 2010 and be completed by fall of 2010.

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10 The Energy Efficiency and Conservation Block 11 Grant was a formula grant for about -- well, 12 \$1,031,500 received from the U.S. Department of 13 Energy. The City of Erie recently executed an 14 Assistance Agreement for the EECBG. The Bureau of 15 Engineering, along with CLT, an Energy Services 16 Company, is developing an energy efficiency and 17 conservation strategy for submittal by 18 December 28th of 2009.

19The Bureau of Engineering and CLT had20previously performed a guaranteed energy savings21contract pre-dating the ARRA under Act 57,22Pennsylvania Act 57, which included lighting, HVAC23system improvements, and LED traffic signals. The24project resulted in a successful payback period25generating over \$200,000 in savings per year.

The City plans to perform a Phase II guaranteed energy savings project using the EECBG funds under Act 77 to guarantee savings generated by stimulus funding and to achieve optimal and sustainable energy savings. The proposed strategy for the project will include a combination of building HVAC systems improvements, insulation, roofing, doors, windows on public buildings, and energy efficient street lighting.

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Then I have a few additional comments here. 10 11 The City of Erie recognizes the need for funding 12 at the State level for State roads and bridges, 13 but it appears that about 90 to 95 percent of the 14 ARRA transportation dollars in District 1 went 15 directly to State projects, leaving a small 16 portion of funds available for municipal projects, 17 such as local roads.

18 The City of Erie also recognizes the benefits 19 of paving State highways within City limits, but 20 the City of Erie and other municipalities struggle 21 to find upgrades and maintenance funds --2.2 struggle -- struggle to fund, I'm sorry, upgrades and maintenance to local roads and would 23 24 appreciate future consideration regarding possible 25 direct funding to municipalities for these

purposes. Our transportation infrastructure needs are tremendous.

The current system of application and reporting, although at times confusing and challenging, has been workable. Some of the information requested and forms provided have been unclear, but I was able to find help rather quickly when necessary.

9 I have registered on and must monitor many 10 websites for the various projects. One central 11 website for all projects and agencies, although 12 maybe not possible, would -- may be more 13 desirable.

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14 The Bureau of Engineering has worked 15 diligently to develop and deliver projects quickly 16 to meet the goals of ARRA funding. The Bureau of 17 Engineering has been able to meet published 18 deadlines in certain cases where others have not, 19 and extensions were granted. The jobs created and 20 retained by these projects have been short-term, 21 well-paying construction jobs, but the projects 2.2 will promote private redevelopment and will result 23 in sustainable energy efficiency and conservation. 24 Thank you. 25 CHAIRMAN THOMAS: Thank you, sir.

Representative Fabrizio? 1 2 REPRESENTATIVE FABRIZIO: No questions, Mr. Chairman. 3 4 CHAIRMAN THOMAS: Representative Costa. 5 REPRESENTATIVE COSTA: Thank you, Mr. Chairman. Jon, you were saying that a lot of this --6 7 95 percent of this money went to the State. Do 8 you find that there was obstacles set up as far as 9 being shovel-ready projects? I mean, where was 10 the biggest problem with that? 11 MR. TUSHAK: I'm not going to say there were 12 problems. I think just the way the money was --13 was divvied up, with -- most of it went to the 14 State. But we had Parade Street Phase II 15 shovel-ready at the time, and they funded it. But 16 our local roads are in very poor condition, and we 17 could just use some more help on the local roads. 18 REPRESENTATIVE COSTA: Okay. So, in other words, 19 it really wasn't something in the system. It was 20 just the way the money was distributed. 21 MR. TUSHAK: The way it was distributed. 2.2 REPRESENTATIVE COSTA: All right, thank you. 23 Thank you, Mr. Chairman. 24 CHAIRMAN THOMAS: Thank you. Representative 25 Deasy.

REPRESENTATIVE DEASY: Just a quick comment as 1 2 regarding the other hearing in Indiana County. 3 I'm sure the Chairman can attest to this. We 4 heard the same thing from local municipalities, 5 about the lack of funding for streets and local repairs. So we do need to work with our 6 7 committee; maybe have conversations with the 8 Transportation Committee and find out if we can 9 find some State funding to help these local 10 municipalities through these tough times. 11 Because, as you know, the years go by, and we 12 don't make that investment in the local roadways, 13 down the road, the cost is just going to get 14 higher, and if we don't keep them on schedule, 15 it's just going to be more costly. 16 MR. TUSHAK: That's right. The more deteriorated 17 they become, the more costly they are to repair 18 all those geometrically. Once you lose the road, 19 it's gone. 20 REPRESENTATIVE DEASY: Absolutely. Absolutely. 21 Thank you for your testimony. And, as I said, we 2.2 heard the same thing in Indiana County. 23 So thank you, Mr. Chairman. 24 CHAIRMAN THOMAS: Thank you. 25 Representative Longietti.

REPRESENTATIVE LONGIETTI: Thank you, Mr. Chairman.

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Just to follow up on that point a little bit more, as I understood it, I think what you experienced here in Erie County was experienced, as Representative Deasy said, in other counties, with where the money went for road projects.

But as I understand it, there was nothing in the Recovery Act that stated that the money has to go to State roads or only a small portion goes to local roads. I'm just trying to understand it better.

I know in my county, what happened, it went through the MPO process, the Metropolitan Planning Organization, and the people that actually sit on the MPO are, by and large, local officials.

17 Do you know -- with that being the case, do 18 you know why the local road projects did not 19 percolate up through the MPO system? Was it 20 because they just weren't on the transportation 21 improvement project list to begin with, so that 2.2 you couldn't get them ready in time, or was it 23 some other reason? Can you shed any light on 24 that? 25 MR. TUSHAK: I just don't think the local roads

are part of the MPO process. We have asked for --1 2 if there was any funding available anywhere, and 3 we were just told that local roads don't qualify 4 for State money. Unless they're on some sort of 5 Federal -- some sort of -- local road on some sort of Federal list, and we don't have any, so we 6 7 didn't get any funding. REPRESENTATIVE LONGIETTI: So it sounds to me like 8 9 part of what happened was that the identification 10 of projects was directed to go through the MPO's, 11 but the MPO's, by and large, typically only put 12 State road projects on the transportation 13 improvement list, because the State doesn't fund 14 local roads, and the MPO's are used more typically 15 to identify the State road projects in counties. 16 So it almost sounds like what needed to 17 happen was that there needed to be an 18 identification of road projects for the Recovery 19 Act through some other organization or some other 20 process, or at least some of that should have been 21 dedicated to some other process so that local 2.2 roads can have a shot of getting some of that 23 money. Is that kind of what --MR. TUSHAK: Yes. We have been fortunate to 24 25 receive a few projects funded through the

transportation enhancement line item at the MPO, and we've also been fortunate to receive funding for two local bridges. There's a local bridge line item and the transportation enhancement line item.

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And other than that, while there's -- I think 6 7 there's some Safe Routes to School money -- we did a project a few years ago. So there are 8 9 mechanisms to get some local roads done if they 10 fit certain criteria. But just in general, if 11 some of our more heavily traveled high ADT local 12 roads don't fit into one of those categories, 13 we're on our own, and that's where some stimulus 14 money might be helpful. 15 REPRESENTATIVE LONGIETTI: So it sounds like the 16 bottom line was that the MPO might not have been 17 the best exclusive organization to identify the 18 road and bridge projects to be funded through the Recovery Act. 19 20 MR. TUSHAK: Or distribution of funding at the 21 There could be maybe created another line MPO. 2.2 item for local road projects or this pavings --23 milling-and-paving-type work. 24 REPRESENTATIVE LONGIETTI: Thank you, 25 Mr. Chairman.

CHAIRMAN THOMAS: Thank you.

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2 Representative Hornaman? 3 REPRESENTATIVE HORNAMAN: Well, just a thank you 4 for bringing up that subject. Having Franklin, 5 McKean, and Waterford Townships in my district, and the lack of funding that they received for --6 7 for local roads, I'm going to start paying more attention to those MPO meetings and the need to 8 9 perhaps change the structure or look more closely 10 at that line item. So thanks for bringing that 11 up, Jon. 12 MR. TUSHAK: Thank you. 13 CHAIRMAN THOMAS: Thank you. Chairman Sainato? REPRESENTATIVE SAINATO: Thank you. Thank you for 14 15 your testimony. It was very enlightening. And I 16 think that we need to know where the monies go and 17 where the needs are, and we appreciate you coming 18 today. 19 MR. TUSHAK: Thanks. 20 CHAIRMAN THOMAS: Thank you. 21 I just have a couple questions. One, are you 2.2 the brain person in Erie for interacting with the 23 Federal and State agencies? 24 MR. TUSHAK: As far as transportation needs, yes, 25 I -- I am the point of contact -- well, for the

Department of Energy and a few others. But I --1 2 maybe Miss Green on a few of them. 3 CHAIRMAN THOMAS: Okay. Have you interacted with 4 the Government's Oversight Committee? 5 MR. TUSHAK: No, I have not. CHAIRMAN THOMAS: Have you interacted with 6 7 Secretary James Creedon? MR. TUSHAK: No, I have not. 8 9 CHAIRMAN THOMAS: Have you had any difficulties, 10 experienced any difficulties with stimulus money 11 reporting? 12 MR. TUSHAK: Not to date. I testified that I'm on 13 several different websites and billing out reports 14 on several different websites, and some of them 15 aren't crystal clear. But there's a learning 16 curve, I imagine, and it's been workable; I've 17 been able to get through it. 18 CHAIRMAN THOMAS: Okay. My next question will be: 19 On the infrastructure and energy side, would you 20 say that stimulus dollars has been used more for 21 job retention rather than job creation? 2.2 MR. TUSHAK: Those -- I've experienced with the 23 previous energy savings contract, and those --24 that project went rather quickly, so there were --25 there were some short-term jobs, and then they go

on to the next project. But I think where --1 2 those energy projects are a real banger for the 3 sustainability of the energy savings. So we're 4 making the infrastructure improvements now, to 5 save dollars down the road. So it's not so much 6 jobs, more as energy savings. 7 CHAIRMAN THOMAS: Okay. Is the money going back into the local economy? 8 MR. TUSHAK: Yes. Well, as far as the contractors 9 10 getting -- getting the work to do the projects, 11 and then end users spending less money for energy. 12 CHAIRMAN THOMAS: Okay. In closing, what's the 13 one recommendation that you would say to the 14 Committee that we need to do to improve, one, 15 access, and, two, outcome of stimulus dollars? 16 MR. TUSHAK: That's a tough one. I think just 17 everything I covered. But I don't have any -- any 18 real earth-shattering comments. 19 CHAIRMAN THOMAS: Okay. Because you know in a 20 couple months, we'll be right back into this. 21 We'll be looking at a budget for 2010/2011, and 2.2 there will be a sizable amount of stimulus dollars 23 included. And the United States Department of 24 Commerce has awarded a substantial contract to an 25 organization called the West Philadelphia

Enterprise Center, and their responsibility with respect to the stimulus dollars is to make some determination of how many women and -- women-owned and disadvantaged businesses has been able to benefit from stimulus funding.

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Do you have any idea of whether the small 6 7 business community of Erie has benefited from --MR. TUSHAK: Well, I know our contract 8 9 requirements require up to 15 percent of minority 10 business participation and women business 11 participation. So the work we've done, minorities 12 and women have benefited on those projects. 13 CHAIRMAN THOMAS: Okay. All right. Thank you. 14 MR. TUSHAK: I guess I would say that as far as 15 what we like to see is the local road paving 16 money. If we could find another funding source 17 for that. 18 CHAIRMAN THOMAS: Okay. All right. Any other 19 questions or comments? 20 (No response.) 21 CHAIRMAN THOMAS: If not, thank you, sir. 2.2 MR. TUSHAK: Thanks. 23 CHAIRMAN THOMAS: Next is the -- Mr. Franklin, 24 Stephen Franklin. Mr. Franklin, who is Chief of 25 the Erie Police Department. Glad to have you.

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CHIEF FRANKLIN: Thank you.

CHAIRMAN THOMAS: And I know one of the things you will be talking about is the COPS funding. CHIEF FRANKLIN: Yes, sir, that's correct. Okay.

Good morning. First of all, I would like to thank you for the opportunity to come here, and spend a few minutes talking about the two bulleted points that I have there; one being the COPS hiring grant, which allows us to hire six additional police officers in the City of Erie, and the JAG grant, which allowed us to purchase some equipment.

First of all, the Erie Police Department is the primary law enforcement agency responsible for the safety and security of City of Erie's residents and everyone who comes to visit, work, employed here. With its 18 squares miles of area and approximate population of 103,000 people, that keeps us very busy on a daily basis.

20 We are currently budgeted in the Erie Police 21 Department at 162 officers, and that is in 22 addition to five additional officers, full-time 23 officers, who were hired through a Police on 24 Patrol grant from the Pennsylvania Commission on 25 Crime and Delinquency. So that gives us a total

1	of 167 full-time, sworn officers at this time.
2	Historically speaking, we were operating in
3	the area of 209 officers up until as recent as
4	2004, with a couple factors that led to the
5	deterioration of that complement; one being the
6	Deferred Retirement Option Program, which led to a
7	number of officers retiring early, and the
8	economic times. We have been reduced to this 162
9	plus five complement now.
10	As a result of that, it keeps our officers
11	pretty busy. We're handling approximately 60- to
12	70,000 calls for service per year here in the City
13	of Erie. So the officers are continuously
14	providing services to the community.
15	The department was put into a position of
16	reducing operational levels over the last several
17	years and realigning the officers themselves, as
18	well as services in several areas. At one time we
19	had three divisions within the Erie Police
20	Department; a patrol division, a criminal
21	investigation division, and the support division.
22	As a result of the economic times and this DROP
23	program, we were forced to realign the police
24	department and brought it down to two divisions.
25	And, in many cases, a lot of services that were

provided by the officers who are no longer here are now funneled into, you know, the roles of the police officers who remain, so that makes them very busy.

As an example, we had 12 motorcycle officers 5 at one time for traffic enforcement. 6 That has 7 been reduced to eight, so that's a 32 percent reduction there. At one time we had 34 detectives 8 working in our CID unit. It's been reduced to 9 10 about 20 now. So this has led to a shift in the 11 manpower to get more officers back into uniform, 12 back into patrol to respond to the calls for 13 service. So, you know, credit should be given to 14 the officers that are here now, you know, for all of the work they're doing. 15

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16 As a result of the COPS hiring grant, we're 17 going to be able to hire six additional police officers, full-time police officers. Rather than 18 19 split those officers up on different shifts, we're 20 going to use them as a crime prevention unit, the 21 user name TAC, and address some of the concerns, 2.2 the quality issue concerns, as well as, you know, 23 emerging crime patterns, and they're going to be 24 able to have more impact in that type of response, 25 than as opposed to calls for service. Right now

our officers are constantly being pulled away from proactive patrol and into a reactive state, responding to calls for service, and, as such, we can't address some of the other concerns out there.

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With the additional hiring of six additional police officers and using them in the role of a crime prevention unit, we're going to be able to respond directly to some of these criminal patterns and the quality of life issues, where otherwise they would be used for calls for service.

So, you know, this \$1,563,000 that we received through the COPS hiring grant for three years, we're going to definitely apply those dollars to good use.

> The second funding source we have here, the JAG Recovery Act funds, we are able to purchase several vehicles that are going to be used, SUV-type vehicles for the climate here in Erie.

21 Most importantly, the two notable items under 22 that are the AFIX fingerprinting system. A brief 23 explanation of that is that prior to getting this 24 machine, this system, sometimes we would have to 25 wait anywhere from a month to three months to

identify a fingerprint lifted at a crime scene and get it back where we could obtain a warrant and go after the criminal who committed that crime.

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The AFIX machine now, which is Automated Fingerprint Identification System, we're now going to be able to do that in a matter of days and sometimes even hours, so that now we can make a quicker arrest of this person and keep them in custody and put them in incarceration so they can't continue to commit crimes over that period, as they were before.

12 The other items, the video recording system 13 for our criminal investigation division, until 14 recently, we were still operating off of a VHS 15 system. As we all know, VHS has now -- you know, it's gone the way of the eight track, so to speak. 16 17 And it's going to allow us to update and improve 18 our system for reporting up there. So it's been 19 very beneficial to the Erie Police Department.

And, again, on behalf of the police
department, I would like to thank you for, you
know, making these funds available for us.
CHAIRMAN THOMAS: Thank you. Chairman Sainato?
REPRESENTATIVE SAINATO: I have no questions.
CHAIRMAN THOMAS: Thank you.

1	Representative Hornaman?
2	REPRESENTATIVE HORNAMAN: Not at this time.
3	CHAIRMAN THOMAS: Representative Longietti?
4	REPRESENTATIVE LONGIETTI: I don't have any
5	questions. Thank you.
6	CHAIRMAN THOMAS: Representative Deasy?
7	REPRESENTATIVE DEASY: Not at this time. Thank
8	you.
9	CHAIRMAN THOMAS: Representative Costa?
10	REPRESENTATIVE COSTA: Yes. Chief, as a former
11	Chief of Police in the City of Pittsburgh, I
12	commend you for your what you're doing,
13	especially with what you just told us about your
14	resources. You lost 20 percent of your officers
15	over a period of time.
16	I guess one of the questions that I have for
17	you is you said you had five from one grant, and
18	you're going to get six from the stimulus.
19	CHIEF FRANKLIN: That's correct.
20	CHAIRMAN THOMAS: Are they long term, or are they
21	dropping off in three years, and you're going to
22	have to pick up the funding for them?
23	CHIEF FRANKLIN: No, they are funded through the
24	grant for the initial three-year period, and then
25	we will be required to fund them for an additional

1	two years. That gives us an opportunity,
2	city-wise, to plan for the financing of those
3	officers.
4	REPRESENTATIVE COSTA: Okay. I assume you're
5	getting cooperation from the Attorney General,
6	different investigations I hope they are,
7	anyway.
8	CHIEF FRANKLIN: Yes. We have a very good working
9	relationship with all law enforcement agencies in
10	the area.
11	REPRESENTATIVE COSTA: How about camera systems?
12	Do you have camera systems do you have them on
13	hand, like which would help target, like, areas
14	where your high crime is at?
15	CHIEF FRANKLIN: We do not have camera systems
16	right now due to the cost of installing those
17	systems, but we are looking into the technology
18	where we might be able to use a mobile camera
19	system. So rather than have them spend money on
20	fixed camera systems in place, we could use a
21	mobile system and move it, you know, as the
22	crime
23	REPRESENTATIVE COSTA: As needed. Okay, Chief.
24	Thank you. And I commend you and your officers
25	for, especially with the cuts that you've got, for

1	doing what you did. Thank you, sir.
2	CHAIRMAN THOMAS: Thank you. Representative
3	Fabrizio.
4	REPRESENTATIVE FABRIZIO: Nothing, Mr. Chairman.
5	Thank you.
6	CHAIRMAN THOMAS: Thank you. I just have one
7	question, and this question can be answered by any
8	one of you.
9	In your package, you should have a sheet
10	called Stimulus Funds, Distribution in
11	Pennsylvania by County. And there's one column
12	that talks about funds received, direct funds
13	received, versus an estimate of how much stimulus
14	money you will be receiving across the board.
15	And so to that end, this sheet and we did
16	not put this together. Our research people in
17	Harrisburg put this together. It indicates that
18	Erie has received a 44.2 million so far. Is that
19	correct?
20	CHIEF FRANKLIN: I can't answer that for you right
21	now, sir.
22	CHAIRMAN THOMAS: Okay. And it says that from all
23	sources, Erie will be receiving 88.5 million.
24	MS. GREEN: I think that that Chairman Thomas,
25	I think that's a Countywide number. So the City

would not really know what that full County number 1 2 is. We pretty much pay attention to the City. 3 And everything that you heard today is all that 4 the City of Erie has gotten from ARRA. We have 5 not neglected to mention anything. CHAIRMAN THOMAS: Okay. So you have County 6 7 Commissioners here in the County --MS. GREEN: We have a County Executive. We're 8 9 Home Rule. 10 CHAIRMAN THOMAS: Okay. Do you interact with that 11 County Exec. on stimulus dollars? 12 CHIEF FRANKLIN: Yes. As a matter of fact, if you 13 look at the second one, the JAG Recovery Act, that 14 was a shared grant that we shared with the 15 Millcreek Police Department, as well as the Corry 16 Police Department, and the Erie County D.A.'s 17 Office. So when we applied for that grant, we 18 took -- we piggybacked other agencies and brought 19 them all in line for that grant, and they all 20 benefited from that grant, as well as the City of 21 Erie. 2.2 CHAIRMAN THOMAS: Okay. We wanted to ask that, 23 because this has become public information. You 24 should at least be aware of what State Government 25 is saying that Erie County has received, which

1	Erie City has benefited somewhat. So I at
2	least you know, for people who have packages,
3	you can you should have that breakdown in your
4	package.
5	CHIEF FRANKLIN: I'll make a note of that, and
6	we'll get some figures.
7	CHAIRMAN THOMAS: Okay. Thank you.
8	CHIEF FRANKLIN: Thank you.
9	CHAIRMAN THOMAS: Any recommendation you'd like to
10	leave us with?
11	CHIEF FRANKLIN: Other than what I was talking
12	about here, we're continuing to look at emerging
13	technology. Obviously, that's going to be very
14	beneficial in the way of crime fighting. So as
15	one of our other reps brought up, technology can
16	replace the lack of police officers to the point
17	where it will be very beneficial.
18	CHAIRMAN THOMAS: One last question. Your ARRA
19	dollars, do they come from the State, or came
20	directly from Washington?
21	CHIEF FRANKLIN: Those I'm sorry, which
22	dollars, sir?
23	CHAIRMAN THOMAS: The stimulus money that you
24	received. Did that come from the State, or did it
25	come directly

1	CHIEF FRANKLIN: I believe that came from the
2	State level.
3	CHAIRMAN THOMAS: Okay. Have you been in touch
4	with the Justice Department in terms of because
5	I think there's about six or seven different
6	categories of funding that municipalities and
7	governments can apply.
8	CHIEF FRANKLIN: Yes.
9	CHAIRMAN THOMAS: Okay. So you are in touch
10	with
11	CHIEF FRANKLIN: Yes, we are.
12	CHAIRMAN THOMAS: Okay. Thank you.
13	Next we are going to Venango County is
14	next on our list. But we have been joined by a
15	distinguished member of the Erie City Council.
16	And I dare not go any further without
17	acknowledging her and asking her if she would come
18	forward. I don't want her to go back and tell the
19	president of the City Council that we came in here
20	and sat in his chair and didn't even acknowledge
21	that City Council was in the room.
22	The Honorable Rubye Husband.
23	MS. JENKINS-HUSBAND: Thank you.
24	CHAIRMAN THOMAS: Erie City Council.
25	MS. JENKINS-HUSBAND: Good morning. And to the

Majority Chair, Mr. Thomas, and all of the House of Representatives here today, including our distinguished members and representatives from the Erie community, we appreciate all you being here, and, more importantly, for the opportunity to speak to you today and to dialogue on the American Recovery Reinvestment Act of 2009.

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I am Councilwoman Rubye Jenkins-Husband. And on City Council we represent at large a representative population.

11 The United States Census Bureau recently 12 reported that the City of Erie had the highest 13 poverty rate of any major city in Pennsylvania. 14 Our community is in critical need of Federal 15 stimulus money for jobs, for our youth employment, 16 for those who are underemployed. And we have so 17 many families who are out here working two jobs 18 just to meet the needs of their household. They 19 are also persons who are laid off. Unfortunately, 20 we have experienced major layoffs from plants here 21 in our community. And those persons who are laid 2.2 off are looking for retraining job opportunities, 23 they are looking for opportunities to make sure 24 that they have monies to take care of their families and their household. And we have 25

individuals living far below the poverty level who needs to be trained and educated for job opportunities.

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In the Census Bureau figures they have released and reported shows that white children in Erie were 17.1 percent below the poverty level, black children, 47.9 percent under poverty level, and Hispanic children, 46.5.

9 I would think when these stimulus monies were 10 allocated and thought about, that its purpose was 11 to help restore employment opportunities, job 12 opportunities, economic opportunities, and, most 13 importantly, sustainable jobs so that people, too, 14 can recover during these economic times. And that 15 having -- talking with my constituents when I'm 16 out in the community and those who come here 17 before this microphone at City Council meetings, I 18 hear constantly about why are we left out. 19 They're left out of jobs for youth, jobs for 20 minority hiring, and jobs for those persons who 21 need help in being retrained for other jobs.

22 So my testimony before you today and my 23 statement before you is a reflection of what the 24 needs are in our community, to say to you, as 25 Representatives, that I hope that when any

1	recommendations come from here, in Erie and this
2	City, that it will include the voices of people
3	who really feel they have not been heard, but that
4	I'm representing. I thank you.
5	CHAIRMAN THOMAS: Thank you for your testimony.
6	And I would ask if there's any way possible you
7	might want to reach out to Della Clark, who is
8	head of the West Philadelphia Enterprise Center,
9	who I know is coming to Erie very shortly, to talk
10	about the jobs and talk about economic impact on
11	minority and women-owned businesses in the City of
12	Erie.
13	MS. JENKINS-HUSBAND: Thank you.
14	CHAIRMAN THOMAS: Okay. I can have our executive
15	director get that information to you.
16	One of our first hearings was scheduled in
17	Southeastern Pennsylvania. We were going to
18	Montgomery County. Because, you know, something
19	came up where we couldn't could not hold the
20	hearing in Montgomery County. Miss Custis
21	reminded me it was the budget impasse.
22	But what happened was the City Council in
23	Philadelphia heard about it and held their own
24	hearing and realized that there were things that
25	they should have been doing with respect to

stimulus dollars that was -- just went untendered. 1 2 And so they have lost out on a good portion of 3 stimulus funding because of these time tables and 4 the inability to stay on top of them. 5 So I'm saying that to say at some point maybe City Council from Erie might want to take a look 6 7 at all this. 8 Thank you. 9 MS. JENKINS-HUSBAND: Thank you. 10 CHAIRMAN THOMAS: Any other questions, comments, 11 for Miss Husband? 12 (No response.) 13 CHAIRMAN THOMAS: If not, again, thank you. 14 Okay. We're going to move to Venango County 15 at this point, and we're going to start with the 16 Honorable Sonja L. Hawkins, who is the Mayor of 17 Oil City. Mayor Hawkins, good morning. 18 MS. WENNER: Good morning. I am actually Karen 19 Wenner. I'm the Shared Municipal Services Planner 20 for Venango County. The Honorable Mayor Hawkins 21 is with me today, as well as Executive Director 2.2 Judy Downs from Venango Planning. 23 CHAIRMAN THOMAS: Stand up. Let me see you. Good 24 morning. 25 MS. WENNER: I will be speaking on behalf of

everyone today. They will be here to help me, assist me with any questions you may have. And I do apologize for the Oil City Mayor [sic], Ryan Eggleston. He is sick and unable to attend today.

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Again, as I previously stated, I thank you for the opportunity to present before the Committee. My name is Karen Wenner. I'm the Shared Municipal Services Planner for the Venango County Regional Planning Commission.

10 Venango County is located in Western 11 Pennsylvania, approximately halfway between 12 Pittsburgh and Erie. The County encompasses 13 675 square miles and includes the City of Oil City 14 and the City of Franklin, nine boroughs, and 20 15 townships. Venango County is classified as a 16 sixth class county and is ranked 42nd in the state 17 of 67 counties, with a population of 57,000.

18 The County seat is located in the City of 19 Franklin and was established in 1800. Our public 20 transportation facilities include air passenger 21 services to the International -- Cleveland 2.2 International Hopkins Airport from Venango County 23 Regional Airport, with service provided by 24 Gulfstream International Airlines. Also, Venango 25 County Transportation Office offers a fixed route transportation service within the County via the VenanGO Bus. The County is bordered on the south by Interstate 80, running east and west, and on the west by Interstate 79, running north and south.

Venango County, like most other counties in 6 7 the state, has been hit hard during economic downturn. According to Pennsylvania Department of 8 9 Labor and Industry as of September of 2009, Venango County has an unemployment rate of 9.8, 10 11 while Pennsylvania has an unemployment rate 12 overall of 8.3, according to the same statistical 13 information. Additional information derived by 14 the Pennsylvania Labor and Industry states that 15 the median household income for Venango County is 16 34,403, while the state's is 46,300.

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17 And just a little bit of background about our 18 communities. In the early 1980's, Oil City lost 19 its largest employer, Oil Well, which typically 20 employed over 1,000 employees. Nearby communities 21 were also hit hard with the same type of 2.2 situation. For example, the City of Titusville, 23 located 14 miles north, was also hit hard with the 24 loss of its larger employer, Cyclops, with 700 25 employees.

In 1990's, the headquarters of Quaker State, which was also located in downtown Oil City, closed its doors and moved to Texas. At this time many people felt that they had no choice but to move to Texas if they were given the opportunity to keep their job with Quaker State. Hundreds of other employees of Quaker State simply lost their jobs.

9 In 1999, Pennzoil announced the closing of
10 its refinery and headquarters located in
11 Rouseville, only three miles north of Oil City,
12 and it relocated its headquarters again to Texas.
13 Pennzoil employed over 700 employees.

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14 Families left the area to find employment, 15 leaving behind a large amount of houses that were 16 now left on the real estate market. With this 17 large influx of housing in the market and few 18 people to buy them, many stayed on the market for 19 months, some even years, only to be eventually 20 bought for rental. Many landlords have not kept 21 up the houses, leaving the homes to come into 2.2 disrepair, subsequently becoming condemned.

> In addition to the large amount of housing on the market due to an exodus of the area, many -many who did stay in the area are now baby boomers

or older senior citizens and can no longer keep up 1 2 their homes. In the past 10 years, three housing 3 complexes alone in Oil City have been built. Two 4 house only senior citizens, while the third 5 primarily houses senior citizen residents. This accounts for over 100 housing units -- homes to be 6 7 left vacant and, again, to possibly be bought to be turned into rental units. This scenario 8 9 accounted for a housing crisis in Venango County, 10 which has lead to a housing market study which was 11 completed in Venango County this year. The 12 finding indicates that a decrease in population in 13 Oil City and Franklin of 35 percent and 25 percent 14 respectively and an overabundance of housing for 15 those earning less than 50 percent of the area 16 median income. This housing is not desirable to 17 those with the average income in Venango County, 18 and, therefore, has been left vacant and, again, 19 eventually becomes a blighted issue.

20 Due to this fact, the County has applied for 21 a Neighborhood Stabilization Program 2, otherwise 22 known as NSP2, in an attempt to rectify the severe 23 housing situation.

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Now a little bit of background about the ARRA funding through Venango County.

Currently, the County has received or 1 2 anticipates receiving the following: 3 Venango County Regional Planning Commission 4 has received an additional \$80,000 CDBG funding, 5 or CDBG-R, as known through the ARRA; funding to be used towards our Two Mile Run County Park for 6 7 handicap accessibility barriers. The director of Venango County Office of 8 9 Economic Opportunity stated that they have 10 received a firm commitment on transportation funds 11 in the amount of 200,000. She also stated the 12 weatherization funding should be substantial, but 13 they have not heard anything concrete or to 14 confirm exactly what they are -- anticipate 15 receiving. 16 The director of the Venango County 17 Adult/Juvenile Court Supervision Services stated 18 that through PCCD, they are currently developing a 19 plan through the Pennsylvania Federal Recovery Act 20 funds which will be awarded through their agency, 21 but, again, no actual dollar amount and how the 2.2 dollars will be spent. 23 Finally, through our social services 24 departments in Venango County, our Early Head

Start program has received a total Federal ARRA

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funding in the amount of \$62,698. 31,349 will be 1 used for education and increasing the 2 qualifications of existing three key coordinators; 3 4 an education coordinator, a mental health 5 coordinator, and a health coordinator. Also, 31,340 will be used for the quality improvement 6 7 section, (5)(b), to hire an FTE as a data analyst coordinator. Along with the ARRA funding of 8 9 62,689, there is COLA funding in the amount of 37,962. This will be a total funding of the 10 11 Federal projects, including COLA and ARRA, of 12 100,651. That is through the County. 13 Within the County, there are four entitlement 14 municipalities. They'll also be receiving 15 additional GDBG funding through the ARRA. These 16 are the City of Oil City, which is our largest 17 municipality in Venango County, with a population 18 of approximately 11,250. The CDBG-R funding they 19 will receive will be in the amount of 93,960. 20 This funding will enable paving to be done in the 21 City, and it will be approximately nine city 22 blocks for that. 23 The Oil City Housing Authority received an

additional ARRA funding in the amount of 281,338. This funding will be used to upgrade -- upgrade

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the public housing facilities, along with additional safeguards, such as surveillance cameras.

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The City of Oil City and the Franklin Housing Authority also anticipate receiving additional funding for projects. I know the City of Oil City is working currently with the Oil City Housing Authority through the Police Department to help with the surveillance of the cameras.

10 Cranberry Township received \$33,470 In CDBG-R 11 funding. This will be used to provide 12 handicap-accessible restrooms at their municipal 13 park, Morrison Park. The Township will have to 14 contribute \$9,000 of their own money towards this 15 project. And in talking to Cranberry Township, 16 the job creation they feel this will create is 17 only three to four temporary jobs while the 18 handicap-accessible restrooms are being built.

19The City of Franklin, with a population of207,212, received \$93,960 of CDBG-R, and this will21be used to repave three segments of roads. Again,22only a temporary job creation while the paving is23being done.

Through Edward Byrne Justus Memorial Fund, they received \$10,750 for a police dispatch radio

console. They also received EECBG, which is the Energy Efficiency Conservation Block Grant. PA Conservation Works is the PA side of that stimulus. They will receive \$229,607 through the DEP to retrofit four municipal buildings; again, temporary job creation.

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Sugarcreek Borough received \$33,740 CDBG-R funding. This funding has been programmed to go through the Rocky Grove Volunteer Fire Department for equipment projects.

Additionally, PennDOT received \$18 million projects for the four-county northwest RPO. The majority of the transportation funding is spent or will be encumbered. And we spoke earlier about the MPO. These projects did not go through the MPO.

17 And I apologize, but I have no educational 18 stimulus ARRA funding, which evidently must be 19 part of the \$8 million on that breakdown she spoke 20 to in reference to the breakdown that you had just 21 spoke to on the different counties; what they 2.2 anticipate receiving or have received. Because, 23 obviously, we don't come up with \$8 million. So 24 we feel that's probably part of the education. 25 And while this funding is greatly anticipated

and appreciated, we are thankful for any money that we have received, and because of this funding, we are able to do additional projects in Venango County that we might not have been able to do. Our greatest hope is in anticipation of receiving ARRA funds of \$9.5 million through the NSP2 program. Should the County receive this funding, it will impact the County in the largest way I've ever seen in my lifetime.

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10 The NSP2 designated are the three census 11 tracts in Oil City and one census tract in the 12 City of Franklin. This funding targets the 13 demolition of 72 house structures, will eliminate 14 blight, and the oversupply of housing in the 15 targeted areas. The strategy will provide the 16 structure -- elimination of blight, oversupply. 17 It will provide significant rehab funding 18 through -- to further arrest the blight conditions 19 and improve the quality of housing. This includes 20 the purchase, rehab, and sale of 25 properties to 21 individuals and households at or below 50 percent 2.2 AMT.

Last, the strategy implements a number of
 community building programs aimed at building
 capacity to ensure long-term sustainability and

demolition and rehab investments.

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The NSP2 dollars will create jobs, will have a significant positive benefit in the targeted areas in the overall region. This will enable the excess -- assessed values of our residential properties to be raised through the rehabilitation of the housing, and it will also increase the ability for another house to be sold in the same neighborhood; to be sold for a price slightly higher than originally could have been obtained.

As part of this program, we also will educate those in the targeted area and countywide on items such as home ownership, fiscal literacy, and property maintenance and management. Through the creation of a land bank, the County will be able to bring the strategies of the program into the other municipalities of the County.

18 While we have not seen a large share of the 19 ARRA funding pass through our County and, 20 therefore, it has not had a dramatic effect, such 21 as true job creation or industrial growth, we are 2.2 hopeful that the ARRA funding that has not been 23 distributed will pass through the rural 24 communities and the counties of our area. Because 25 of the rural area, funding that does come through

the rural areas does have a dramatic effect. A 1 2 community with only four square miles is better 3 able to see an effect of a hundred thousand or 4 even a million dollars than a community with a 5 large metropolitan area. Thank you, and we appreciate the time. 6 7 CHAIRMAN THOMAS: Thank you. 8 Representative Fabrizio? 9 REPRESENTATIVE FABRIZIO: No questions, 10 Mr. Chairman. Thank you. 11 CHAIRMAN THOMAS: Representative Costa? 12 REPRESENTATIVE COSTA: No questions, Mr. Chairman. 13 Thank you. 14 CHAIRMAN THOMAS: Representative Deasy? 15 REPRESENTATIVE DEASY: No questions, Mr. Chairman. 16 Thank you. 17 CHAIRMAN THOMAS: Representative Longietti? 18 REPRESENTATIVE LONGIETTI: Just a couple comments. 19 I hope that you do get your NSP2 grant 20 funding. It sounds like that will make a dramatic 21 impact, as you stated. 2.2 And the little bit that I've read too, 23 Youngstown, Ohio could be a model, even though 24 it's a more metropolitan area. Mayor Terry 25 Williams has looked at it and said -- kind of like

you -- the population has shrunk, we have a blight of housing. Instead of trying to necessarily get everyone to fix up their house, we're going to use the money to demolish and create green spaces and have a smaller city and more sustainable city. So I think your idea makes a lot of sense.

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One observation. Obviously, we here at the State level didn't pass the Recovery Act and didn't write it. We're sort of involved on seeing how money is spent that is driven out by the Feds. But I noticed you mentioned a number of times temporary jobs and true job creation.

13 As I understand the theory of the Recovery 14 Act, we are in this historic downturn, and so 15 Government needs to intervene to try to rekick, 16 restart the economy, and so there's an infusion of 17 money to do things like stabilize neighborhoods, demolish homes, rehab homes, fix roads and 18 19 bridges. And the idea is that they are temporary 20 jobs. And then when the economy does -- hopefully 21 within that period of time recovers, that infusion 2.2 of capital, and people get a temporary job and 23 they start to spend money, then the economy 24 recovers and the economy takes over, so that it's 25 not a permanent Government-funded job situation.

1	So, I mean, that's my understanding of the
2	theory of it, is that the jobs probably are going
3	to be temporary, but hopefully they kickstart the
4	economy, and the economy takes over.
5	Thank you, Mr. Chairman.
6	CHAIRMAN THOMAS: Thank you. Representative
7	Hornaman?
8	REPRESENTATIVE HORNAMAN: No comments, Mr.
9	Chairman.
10	CHAIRMAN THOMAS: Mr. Chairman?
11	REPRESENTATIVE SAINATO: No comments from the
12	Chair.
13	CHAIRMAN THOMAS: Thank you. Excellent testimony.
14	What recommendations would you leave with us?
15	MS. WENNER: I guess one recommendation maybe
16	even a question; you could go back. One of the
17	things that we continually heard I'm sure
18	everyone else has heard, as you as well was it
19	was immediate job creation. It had to be
20	shovel-ready. So we tried to pull through the
21	County everything that was shovel-ready, with a
22	lot of the smaller municipalities. Obviously,
23	engineering, that would be required for something
24	that was shovel-ready. The municipalities just
25	didn't have the funding available to ahead of

time to do something like that. So, unfortunately, a lot of the municipalities that are struggling weren't able to show a lot of shovel-ready jobs or shovel-ready projects.

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And, obviously, as you stated earlier, only a third of the money has been passed down. Now, if we would have known that we would have had a lot longer time -- and I know it is nothing that has to do with you, and I know the issue with the ARRA was to draw down quickly, and, unfortunately, there has been some issues. Maybe if something could come back out again on what is shovel-ready now or something for the next two-thirds, if we could anticipate something further with that.

15 Also, with the broadband, we did 16 anticipate -- we did participate through the 17 Northwest Commission on that for seven counties in 18 the northwest. So hopefully that will create job 19 creation in the future, whether it be industrial, if that is funded, because, as I'm sure a lot of 20 21 rural areas, we -- there are still a lot of 22 broad -- not broadband, but it is a lot of dial-up 23 for slower services.

> So I guess the broadband will be something that could really assist not only our county, but

1	a lot of the counties in Pennsylvania.
2	CHAIRMAN THOMAS: Thank you.
3	MS. WENNER: Thank you.
4	MAYOR HAWKINS: Mayor Hawkins from Oil City; our
5	great little city that we have on the river, the
6	Allegheny River.
7	We do appreciate this hearing. We're
8	learning a lot. And as a smaller city,
9	Mrs. Wenner was right on the mark when she said we
10	really have a staff small staff to really get
11	out a lot of these things, so our competition
12	among the state is very difficult.
13	One of the things that we have talked about
14	among some of the Mayors of smaller cities was
15	that through the Community Development Block
16	Programs, which is already set up, already a way
17	of getting monies out, that it would be helpful to
18	look at that process even larger. I know we got
19	93,000. That equates to we're going to use
20	that for paving. But that equates to nine blocks.
21	When you put the factor in the accessible curb
22	cuts, which is really mandatory federally, we
23	that puts us down to about three blocks. So we
24	really it does make a big difference.
25	So if we could get more monies through the

Community Block Grants, that would help us move 1 2 faster, with the caveat that we are using those 3 for job creation as sustainability. Because what 4 our small cities are, it is the fact of getting us 5 jump-started so that we can sustain, as the gentleman talked about with Youngstown. 6 That's 7 the model we are going after. So thank you. CHAIRMAN THOMAS: Thank you. Any questions? 8 9 (No response.) 10 CHAIRMAN THOMAS: Okay, Mayor, thank you. Is 11 Mr. Eggleston here? The City manager for Oil 12 City. 13 MAYOR HAWKINS: He was ill today. CHAIRMAN THOMAS: Okay. Well, we want to thank 14 15 all of our guests from Oil City and Venango County 16 for coming and providing excellent testimony. Now we are moving to Mercer County. And 17 18 would like to hear from Mr. Ammann, who is the 19 Mercer County Commissioner. MR. AMMANN: Yes. Thank you, Mr. Chairman, and 20 21 welcome to Western Pennsylvania. If you happen to 2.2 be in Mercer County, stop at any time. Mercer is 23 right between Erie and Pittsburgh. 24 CHAIRMAN THOMAS: Thank you. 25 MR. AMMANN: And I didn't -- I apologize for not

having a written testimony, and I'll keep my comments very short. I do have to leave for another meeting shortly, so I will keep it short.

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A couple of things that I did want to mention, there's been some -- a lot of good discussion here. Most of the points that I did want to cover have already been covered, so I'm not going to reiterate those. But I did want to mention a few things about Mercer County.

For one, we are fortunate to have Mr. Longietti as one of our representatives for part of Mercer County. But I also wanted to talk a little bit about the economy of Mercer County.

14 Right now, we are -- I've heard some figures. 15 Unemployment, we're nearly 13 percent, as the last 16 figure we got in Mercer County. So our economy is 17 poorer than most of the rest of the state, as a 18 lot of communities are in Western Pennsylvania. 19 So I did want to mention that.

20 And I did want to also talk a little bit 21 about some of the funding that we have received 22 and some that we would like to see coming into 23 Western Pennsylvania and Mercer County in 24 particular. We have received notification we 25 have -- we are receiving transit funding. We

received that notification; a little over 600,000. And we received funding for homeless, which -which are programs that are needed, especially in light of the fact of our unemployment in our area. And we could put those funds to good use.

But the economic development funding, the job creation funding seems to be a little bit slow in coming. And that was one of my questions that you answered in your first introductory talk; that most of the funding we haven't received from the Federal Government yet. And I just am hoping -and I wanted to make a statement that maybe we can 13 be more prepared to handle that funding very quickly whenever it does come in.

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15 You know, some of the funding that we have 16 gotten has been very slow in coming. And I know 17 that there was a delay in the state due to the 18 budget impasse, and everybody understands that. 19 But the need -- the need is great in Mercer County 20 and Western Pennsylvania, and I hope that we're 21 prepared to act quickly. Even though we do need 2.2 those programs for homeless and transit, the 23 economic development and business funding for 24 programs to develop and keep jobs in the area is 25 very important. And I want to -- I'm hoping that

1	we are able to handle that funding quickly
2	whenever it does come.
3	So I want to thank you for the opportunity to
4	come and testify. And as I said, again, stop in
5	Mercer County anytime.
6	CHAIRMAN THOMAS: Thank you. Quick question.
7	MR. AMMANN: Sure.
8	CHAIRMAN THOMAS: This report that we have states
9	that Mercer County has received 15.9 million. Is
10	that correct?
11	MR. AMMANN: I'm going to have to say I haven't
12	seen 15.9 million. So I I'm not sure where
13	that figure is coming from. Maybe we're maybe
14	we're scheduled to collect some on that. But, no,
15	that, we have not received that.
16	CHAIRMAN THOMAS: This says "funds received". So
17	one of the things that we're going to do, if we
18	don't do nothing else, is line this up with what
19	we know.
20	MR. AMMANN: Okay.
21	CHAIRMAN THOMAS: So if Mercer County is scheduled
22	to receive 15.9 million, we should be able to get
23	back to you and let you know when that money is
24	going to be there.
25	MR. AMMANN: That would be very helpful.

CHAIRMAN THOMAS: If it's not going to be there, 1 2 then maybe you should know that also. 3 MR. AMMANN: I would appreciate that greatly. 4 Thank you. 5 CHAIRMAN THOMAS: Representative Hornaman, any 6 questions? 7 REPRESENTATIVE HORNAMAN: No. 8 CHAIRMAN THOMAS: Representative Longietti? REPRESENTATIVE LONGIETTI: Just a couple of quick 9 10 comments. First of all, once again, I want to 11 thank my County Commissioner, Mr. Ammann, for 12 traveling up to Erie and making the presentation. 13 I certainly appreciate his hard work at county 14 level. 15 And I think somebody else mentioned this in 16 the testimony; that the figures that we're seeing 17 here may well include, for example, the money that 18 school districts are receiving from the stimulus 19 program. 20 MR. AMMANN: That may include MPO funding also, 21 which I know there is some -- there is some 2.2 flowing in Mercer County, which is all going to 23 state roads through PennDOT. 24 REPRESENTATIVE LONGIETTI: That's exactly right. 25 So the County Government itself isn't necessarily

seeing those dollars that they are filtering out into different government entities in the County, perhaps.

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MR. AMMANN: And that's something that I, personally, am going to check on to find out if that is the case. I don't -- I don't know if -you know, sometimes we don't always know what the State is doing with the funding that may be on your report.

10 REPRESENTATIVE LONGIETTI: The other thing, just 11 to dovetail on the Commissioner's comment about 12 economic development, job creation, he's 13 absolutely right. We've seen very significant 14 unemployment in Mercer County.

15 We had a Commerce Committee here in Mercer 16 County earlier this year, and one of the things 17 that came out from that hearing is both the 18 Recovery Act and many of our state economic 19 development programs really weren't designed for 20 tough economic times. And right now businesses, 21 particularly small businesses, which are the job 2.2 creators, need access to capital. They need, you 23 know, somebody to come in -- for example, the 24 State -- to perhaps guarantee loans so that they 25 can get the capital that they need to create jobs.

And that may be an area -- I know DCD was very 1 2 interested in that testimony, and it might be 3 something for both the Federal Government and our 4 State Government to look at; to redesign some of 5 these programs for tough economic times so businesses can get access to capital. And, 6 7 really, they need money guarantees right now in order to do that. 8 9 So just a comment to dovetail on your 10 comments. 11 MR. AMMANN: Thank you. 12 CHAIRMAN THOMAS: Thank you. Representative --13 any questions, Representative Hornaman? 14 REPRESENTATIVE HORNAMAN: No. 15 CHAIRMAN THOMAS: Okay. 16 MR. AMMANN: Thank you very much. CHAIRMAN THOMAS: Let me just put two things on 17 18 the record. One, Miss Brenda Orth is the 19 Secretary for Information Technology out of the 20 Governor's Office and will be overseeing all the 21 broadband technology allocations. So if any mayor 2.2 or leaders here want to follow up on that, her name is Brenda Orth. And I told her I would be 23 24 sharing her name with you. 25 MR. AMMANN: And it also was mentioned that the

Northwest Commission is doing a broadband project 1 2 for the whole northwest area, and that -- that is 3 the case. And I haven't gotten an update on that, 4 but we are aware that they are doing something 5 there. CHAIRMAN THOMAS: Okay. 6 Thank you, sir. 7 MR. AMMANN: Thank you. 8 CHAIRMAN THOMAS: Mr. Brian McGrath, Millcreek 9 Township Supervisor. Good morning, sir. 10 MR. McGRATH: Chairman Thomas and members of the 11 House Intergovernmental Affairs Committee, good 12 morning. My name is Brian McGrath, and I am an 13 Executive Board member for the Pennsylvania State 14 Association of Township Supervisors and a Township 15 Supervisor in Millcreek Township, Erie County. Ι 16 would like to thank you for the opportunity to 17 appear before you today, and particular thanks to 18 Representatives Fabrizio and Hornaman, who 19 represent Millcreek Township. I would like to 20 thank them for being here also. 21 PSATS was hopeful that townships would be 2.2 able to receive a portion of the American 23 Revitalization and Reinvestment Act funding 24 designated for Pennsylvania and worked to provide 25 information to townships about how this money

would be distributed and where and how to apply. However, from day one, township officials were told that projects seeking grant funding needed to be shovel-ready. While this is a nice thought for putting money to work quickly, it seems that most projects that were shovel-ready already had secured the needed funding and were truly ready to go.

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9 To date, few townships have actually received 10 any funds through the ARRA. In many counties, the 11 only visible signs of Federal stimulus are the 12 additional PennDOT work zones on State highways 13 and bridges. In fact, PennDOT's share of the 14 stimulus funds was primarily spent on paving 15 projects, because these are the types of projects 16 that can be quickly made shovel-ready. Critical 17 bridge projects or new road projects take more time to put together and are, therefore, less 18 19 likely to be funded by stimulus funds.

The majority of townships, to our knowledge, did not apply. Either they did not look for funds, because they did not believe that their project would qualify, they did not have a project ready to go, or they did not have the staff time required to aggressively search out opportunities.

Millcreek Township has experienced 1 2 frustration in our application for funding of several projects. The State's use of the PENNVEST 3 4 process for scoring grant applications utilizes an existing system. However, the PENNVEST process 5 gives priority to smaller municipalities and to 6 7 projects that address long-term environmental So larger municipalities that have 8 issues. 9 invested millions of dollars in improving 10 infrastructure, like Millcreek Township, are 11 penalized for being responsible. 12 Our Water Authority applied for a 13 \$1.3 million grant that would upgrade a water pump 14 station that supplies water to the southern

portion of Millcreek Township and to sections of two other neighboring townships; Summit and McKean Townships. The improvements were necessary for expanding commercial growth along the Upper Peach Street corridor and for fire protection.

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20 On two separate occasions, the Water 21 Authority applied for a \$400,000 grant that would 22 fund a project providing water to a section of 23 Millcreek Township whose residents have failing 24 wells. Both projects had design work completed 25 and were nearly ready for letting bids. However, both applications were denied.

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2 Our Sewer Authority also made funding 3 applications for two projects. One application 4 for \$600,000 was to stabilize a stream bank 5 adjacent to a sanitary sewer lift station and a 2.2 million-gallon overflow retention facility. 6 7 Stream erosion is endangering these facilities and could cause serious environmental harm, should the 8 9 erosion continue. 10 The Sewer Authority's second project for 11 \$700,000 was a sanitary sewer main extension 12 project under Interstate 90. The project would 13 provide Greene Township with badly needed access 14 to public sewer. 15 Extensive engineering work had also been 16 completed on these proposed sewer projects. Both 17 projects were also rejected. 18 Application for these grants requires 19 significant engineering, surveying, and, in 20 Millcreek's case, grant consultant costs. Each of 21 those four project applications cost between 2.2 \$5,000 and \$10,000. 23 Fairview Township, Millcreek's neighbor to 24 the west, spent nearly \$30,000 on one sewer

project application.

On a somewhat brighter note, Millcreek was fortunate to be included in the Energy Efficiency Community Block Grant Program. Being part of the EECBG allowed Millcreek to apply directly to the Federal Government, bypassing the State process. Millcreek applied for nearly \$492,000 for a roof replacement project that would provide substantial energy conservation, provide solar energy for multiple buildings in our municipal complex, and 10 offer a solar energy educational component for the 11 public. The cost for the application was 12 significant; about \$16,000 for a grant consultant, 13 plus extensive staff time. However in this case, 14 the response to our application has been 15 optimistic, and we expect to receive notification very soon.

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17 We believe that townships could have 18 benefited from the stimulus funding if it had been 19 distributed differently. A portion of the highway 20 funding allocated in Pennsylvania could have been 21 fairly distributed to municipalities across the 22 state through the liquid fuels formula which is based on 50 percent on road mileage and 50 percent 23 24 on population and would have helped townships pave 25 an extra mile of road or purchase road equipment.

Instead, all of Pennsylvania's designated funding for road maintenance and construction was allocated to the Pennsylvania Department of Transportation.

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It takes a good deal of effort to find and apply for ARRA grants. The difficulty is that these programs have a short window of opportunity; usually only 30 to 60 days from the time that the program announcement is made to the time when applications must be received. This makes coordination difficult and requires a municipal official to have a project ready to go and continuously seek out grant opportunities.

14 In closing, while the economic stimulus 15 package offered a funding opportunity that could 16 have benefited townships and their residents, few 17 townships have actually received any funds due to 18 difficulties in locating and applying for 19 opportunities to fit a particular township's 20 needs. A direct allocation or more flexible 21 distribution process by State agencies would have 2.2 produced greater benefits for townships.

Thank you for the opportunity to testify
today on behalf of townships across the state.
CHAIRMAN THOMAS: Thank you.

1	Quick question before I move to my
2	colleagues. Has PSATS ever received an invitation
3	to sit on the Oversight Commission?
4	MR. McGRATH: No, they haven't. The only direct
5	representation would be through NATAT; National
6	Association of Towns and Townships, and they were
7	represented through NATAT.
8	CHAIRMAN THOMAS: Thank you. So NATAT is on the
9	Oversight Committee?
10	MR. McGRATH: Yes.
11	CHAIRMAN THOMAS: Thank you.
12	Representative, any questions?
13	Representative Hornaman.
14	REPRESENTATIVE HORNAMAN: Brian, since it seems
15	like only not all of the ARRA money has come
16	out yet, do you still have time to apply for other
17	projects, or have these projects enumerated here
18	been your primary goals at this point?
19	MR. McGRATH: You're referring to the Millcreek
20	projects?
21	REPRESENTATIVE HORNAMAN: Yes.
22	MR. McGRATH: Only one of those projects, to my
23	knowledge, has proceeded, despite not receiving
24	the grant funding. So I would expect that we will
25	reapply for funding for those three other

projects.

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REPRESENTATIVE HORNAMAN: And I guess this would be a question for my colleagues as well. How do we change this process for putting this money through PennDOT and letting them dictate where these dollars are going? Because all of -- all of the municipalities and townships are begging for local road and bridge funding, and it's -- seems so fruitless to go through this process and then get shut out.

11 I quess this will be a question for future 12 discussion within the Committee as to how are we 13 going to change this process and make it more 14 fruitful for the townships in the future. 15 MR. McGRATH: If I may, I mentioned the liquid 16 fuels funding process. That's already in 17 existence. That requires municipalities to use 18 the money for either road projects, whether it's 19 traditional paving or bridges or whatever, or the 20 purchase of maintenance equipment to work on 21 roads. So that process already exists, and I 2.2 think it would be best utilized to distribute that 23 money. 24 REPRESENTATIVE HORNAMAN: Then I quess the 25 question there, then, is how do we --

Mr. Chairman, how do we discuss that and bring 1 2 that option to the table so that we can somehow 3 change it down the road? 4 CHAIRMAN THOMAS: Well, one of -- one of the 5 things that's going to happen is once we complete these hearings, we're going to package the 6 7 information with some specific recommendations. Some of those recommendations will get some 8 9 legislative attention. The other recommendations 10 will require meeting with the Oversight Committee 11 and the stimulus czar to take a look at some of 12 the recommendations that are made. But something 13 is going to happen with it. 14 One -- one quick question. The liquid fuels 15 tax program is a good -- good recommendation for 16 getting money back to the counties. Are there any 17 other recommendations that you would make? 18 MR. McGRATH: That -- that would be the primary 19 one; in order to make certain that the money is 20 distributed evenly so that all of the 21 municipalities actually see some benefit, as

opposed to only municipalities that may have that shovel-ready project.

24REPRESENTATIVE COSTA: And one of the things I was25looking for -- and I asked this question of some

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of the other speakers. One of the things that has 1 2 been consistent in all testimony, and that is, 3 one, being without either the financial or 4 technical capacity to deliver shovel-ready 5 projects. And so my question is: Wouldn't one of the things -- as we go forward, what can we do to 6 7 put local municipalities in a situation where they 8 do have shovel-ready projects? Do we create a 9 brain trust? Do we put more money out there? 10 What do we do? 11 MR. McGRATH: Having some sort of a facility 12 available to municipalities that would benefit 13 from -- whether it's PennDOT's engineers or 14 whether it's some other -- some other group 15 through Harrisburg that could benefit these 16 smaller municipalities that don't have their own 17 engineers and have to pay for those services, that 18 would be beneficial. I think that perhaps 19 expanding that window of opportunity somewhat. 20 Instead of the 30 to 60 days I mentioned, 21 expanding that. That would enable these 2.2 municipalities a greater period, that could 23 actually make those plans, and contract with an 24 engineer, if necessary, to come up with a cost 25 estimate to provide for these grant applications.

CHAIRMAN THOMAS: Okay. But one of the things that we get from Harrisburg is, especially when working with technology money, is that we got the information at the last minute. So everybody is saying that there's not enough time.

I think one County Commissioner suggested 6 7 that we, as a committee, could encourage the Oversight Committee to put some money into, say, 8 9 PSATS or some other organization that would be 10 able -- for the sole purpose of providing 11 technical assistance, in getting projects 12 shovel-ready or getting projects packaged in a way 13 that they could be ready on the market. That 14 somewhere on the local level, at least there would 15 be somebody that can identify the engineers, 16 identify the fiscal people, identify proposal 17 writers, and make that talent available to local 18 municipalities.

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19 MR. McGRATH: Well, PSATS does have the capacity 20 for offering not only technical assistance, but 21 also putting on classes -- they put on classes in 22 April, early April, in three different locations. 23 They were very well attended. And I think that 24 maybe more instruction could be very beneficial to 25 letting these municipalities know how to go

through the process, and that the money actually 1 2 could be applied for and could actually be granted 3 to some of these smaller municipalities. Right 4 now they feel left out of the process. And I 5 think the PSATS could probably help that out. CHAIRMAN THOMAS: Okay, thank you. 6 7 Moving right along. Next we will be hearing from Elk County. And if I could ask Mr. Matthew 8 Quesenberry. And is Ms. Jodi Foster here? Come 9 10 on up and join him. 11 MS. FOSTER: I will be here for moral support. CHAIRMAN THOMAS: A resource person. 12 13 MR. QUESENBERRY: If I start listing to one side, 14 she'll come up and prop me up. 15 CHAIRMAN THOMAS: Okay. Elk County Planning 16 Commission. 17 MR. QUESENBERRY: Yes, sir. Good morning. 18 CHAIRMAN THOMAS: Good morning. 19 MR. QUESENBERRY: And I am here as an employee of 20 the County Planning Department, but also 21 representing the County as a whole, and, 2.2 certainly, the County Commissioners bid you good 23 morning as well. 24 I want to first thank the Committee for the 25 opportunity to be invited to speak this morning

and have a candid discussion of, one, how well we've been executing the use of our stimulus funding.

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4 Because of where Elk County is located -- and 5 although we have sort of a northwest contingency, if you could indulge me, for the Committee's 6 7 benefit. Elk County is located along the northern tier of Pennsylvania above Interstate 80. It's 8 part of the North Central Pennsylvania Regional 9 10 Planning and Development Commission, Local 11 Development District. Better than 50 percent of. 12 Better than 50 percent of our land area in Elk 13 County is publicly owned, either State or 14 Federally owned, including several townships that 15 are located entirely within the Allegheny National 16 Forest.

Elk County has been steadily losing population since 1990, and has lost more people than any other county in North Central. The 2000 census figures report a total population of 35,312, including a higher-than-average percentage of persons aged 65 years of age or older.

Manufacturing leads Elk County's economy, comprising 37 percent total employment, followed by healthcare and social assistance at 14 percent, and retail trade at 11 percent. The Elk Regional Health System is Elk counties's largest employer, but the broadest base in the economy is in powdered metal manufacturing and their ancillary industries. And much of that powdered metal manufacturing is in the production of automobiles. So, not surprisingly, as the U.S. auto industry began to experience their troubles, we felt that ripple effect quite severely in Elk County.

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10 Unemployment in Elk County over the last year 11 has been the highest or near the highest of any 12 county in Pennsylvania. In September, our most 13 recent month for employment numbers, unemployment 14 was down -- and I put that in quotes -- to 15 12.9 percent. That's from a high in May of 16 14.7 percent. Elk County has experienced 17 double-digit unemployment every month this year.

In November of 2008, one year ago, unemployment was 7.7 percent. When we go back to September of 2008, we were at 5.9 percent. And I do have unemployment figures so you can have these to review at your leisure.

23 Thank you, Miss Custis.
24 DIRECTOR CUSTIS: You're welcome.
25 MR. QUESENBERRY: So that you know we're not

crying wolf here, we have had a very good, strong economy in Elk County until the recession has hit, and I think the numbers do as good a job as I could do to testify as to the severe job loss that Elk County has experienced as a result of the downturn in the economy.

7 The Planning Department. In addition to 8 myself as the director, we have four positions. 9 We have an office manager, a housing specialist, a 10 person in charge of Community Development Block 11 Grant, and Community and Economic Development 12 Coordinator. The Elk County Planning Department 13 is primarily responsible for land use, 14 transportation, outdoor recreation, including the 15 Pennsylvania Wilds, housing, and community and 16 economic development.

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Among the programs administered by the Elk County Planning Department are the Elk County Community Development Block Grant program, the Home Investment Partnership Program, the Pennsylvania Accessible Housing Program, and other State or Federal programs that may be -- impact the above-mentioned areas.

The reason I mentioned that -- the reason I mentioned that is that we're looking at this

through a very narrow slice. When we talk about economic recovery and the stimulus, obviously, there's a myriad of different applications those dollars go towards.

My narrow window is within the planning department; specifically within these areas. So that's what I have to speak of.

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If you look at infrastructure investments within Elk County through ARRA, we have two that I have indicated in my written report. We have a \$1.9 million project that was used for highway resurfacing of US 219. US 219 is our main arterial through Elk County. It runs north/south. Because we're above I-80, we actually do not have an interstate traversing Elk County.

Also, you'll notice a \$12.6 million approval to expand an existing regional wastewater treatment plan in Johnsonburg Borough that serves not only the borough, but the neighboring township, Jones Township, to the north.

21 On behalf of the Elk County Commissioners, 22 Elk County is very grateful to receive the funding 23 and make these significant upgrades in two 24 critical areas; wastewater and transportation. 25 Other monies have been reported to be

received, but those funds are funds applied in those areas such as education, healthcare insurance, tax relief, and other areas beyond the scope of the planning department, as I mentioned earlier.

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In addition, the Elk County Community Development Block Grant Program received an additional \$80,000 through the CDBG-R that will be used toward the Elk County Housing Rehab Program.

Okay. It may be useful for the committee to re-examine, as we've heard already this morning, the ability of small local governments to meet the parameters that were established through ARRA.

14 For example, a requirement that projects must 15 already have been designed and ready for 16 construction within a limited time frame --17 usually 60 to 90 days -- often meant the projects 18 that were identified within studies -- these are 19 existing studies that we have been asked to 20 prepare in order to leverage funding through a lot 21 of our state programs. So we don't just have 2.2 projects we're pulling out of the air. These are 23 established projects that we've identified through 24 these studies, but they are not eligible for 25 stimulus funding.

Additionally, municipalities in Elk County must be able to secure all funding necessary to bring a project to fruition, prior to undertaking any work. There is simply not the capital resources to pay for the engineering, permitting, and environmental costs without knowing that construction dollars are secure. In short, that leaves very few shovel-ready projects in Elk County.

10 And, again, I want to make myself clear that 11 we can't take the first step until we know what 12 the last step is. And there's absolutely no way 13 that we can ask for our municipalities within Elk 14 County to get themselves prepared to pay for these 15 soft costs and have no burden in hand going 16 forward, until they know they can deliver on that 17 project. Suddenly we have this idea swooping down 18 that I will pull your construction-ready projects 19 off the shelf; we'll provide the stimulus money, 20 we'll get those projects moving. Well, gentlemen 21 and ladies, we don't have the opportunity in Elk 22 County. We simply do not have the luxury to have 23 projects idling, waiting for construction dollars 24 to appear.

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Similar to -- similarly, to be eligible for

transportation funds, the project must -- and 1 2 we've heard this already. Pardon me for 3 repeating. The project must already have been 4 programmed on the -- in our case, in Elk County, 5 it's an RPO; the Rural Planning Organization, and the Transportation Improvement Program. 6 In this 7 case, we were expected to have construction begin within 120 days. Unfortunately, that leaves very 8 9 few eligible projects within the North Central 10 RPO. 11

To illustrate this point, Elk County has 36 locally owned bridges. Not one was in a position to receive stimulus dollars.

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To get to Representative Longietti's comment from earlier, local roads are not eligible to be program-funded. Local bridges are. State highway and state bridges are. Local roads are not. The only vehicle we have to provide funding for locally owned roads, as Mr. McGrath said, is through liquid fuels. Okay?

There would appear, also, to be a disadvantage to rural communities because of the lack of population and a need to provide local dollar match. It's been another challenge. Municipalities in Elk County generally do not have the tax base to support budgets that provide discretionary spending necessary to leverage stimulus dollars.

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For example, energy investment projects considered in Elk County were determined to be too small to qualify, and even if these projects were eligible, the Pennsylvania Department of Environmental Protection required a local match, and it would be very challenging for many communities.

11 In conclusion, ARRA stimulus dollars 12 inevitably benefit Elk County. The wastewater 13 treatment plant project in Johnsonburg will reduce 14 the capital investment cost that will be passed on 15 to the consumer through higher monthly user fees. 16 Construction work in Johnsonburg and along US 219 17 generates money into the local economy through 18 retail, lodging, food service, and related market 19 sector spending.

> With that said, the need to use stimulus money quickly hampered communities that did not have projects fully prepared for construction.

Furthermore, the program categories that were developed did not seem to address some specific needs in Elk County. For example, small

businesses in Elk County undoubtedly would benefit from better energy efficiency. There appeared to be no opportunity for counties to secure larger block-grant-style funds that then could be redistributed to small downtown and retail businesses to address such needs as better windows, heating systems, and lighting. This, in turn, could reduce the business operating costs and improve their cash flow.

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10 It isn't just enough to say A plus B equals 11 In order to help stimulate job growth, we need С. 12 to unshackle a business's ability to generate 13 revenue. So we look at this as an example of a way not only can we make a benefit to the 14 15 environment for energy efficiency, but any cost 16 savings that you can pass on to a business 17 ultimately should translate into an opportunity 18 for hiring additional employees. Okay? And that, 19 for whatever reason, at least on our radar, didn't 20 seem to be the case.

In addition, there were no legacy recreation projects that had been so successful under the Civilian Conservation Corps during the 1930's. In Elk County, dollars are generated through tourism and capitalizing on our unique outdoor amenities, such as the elk herd and the Clarion river. There were no programs to address trail development activities, fishing or boating access, improvements to downtown streetscapes, or historic structures.

Again, to illustrate that point, this weekend, I am planning on participating in a two-night scouting trip at Parker Dam State Park. It was a park that was built by the CCC during the 1930's. Still being utilized today, still being -- bringing people to the area.

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12 What if we look back 75 years, to see into 13 the future from this point right now? Are we 14 going to be able to have those kinds of legacy 15 projects that we can hang our hat on, that are still being utilized, still being relevant, and 17 important to our communities today? I wonder.

> So in conclusion, I would, again, thank you very much for the opportunity to provide testimony on how ARRA funding has affected communities within Elk County.

2.2 I want to apologize again to you for speaking 23 so quickly. I have a tendency to get excited, and 24 when I get ahold of something, I just do it 25 quickly.

1	CHAIRMAN THOMAS: Thank you.
2	Representative Fabrizio?
3	REPRESENTATIVE FABRIZIO: No questions,
4	Mr. Chairman. But thank you.
5	CHAIRMAN THOMAS: Representative Deasy?
6	(No response.)
7	CHAIRMAN THOMAS: Representative Longietti,
8	Representative Hornaman?
9	(No response.)
10	CHAIRMAN THOMAS: I have a couple questions. One:
11	Are you in communication with the Pennsylvania
12	Department of Conservation and Natural Resources?
13	MR. QUESENBERRY: Yes, sir, we are.
14	CHAIRMAN THOMAS: Secondly and I guess anybody
15	from the audience can jump in on this. When the
16	ARRA initiative was first announced, states were
17	basically left to take on different paths for
18	accessing and utilizing ARRA dollars. Some states
19	looked to their legislative bodies to design a
20	model for receipt and distribution of ARRA. Some
21	states looked to their Governors to design a
22	model, which, in many cases, turned out to be an
23	oversight committee, an executive oversight
24	committee. And then some states looked at
25	something that looked like a hybrid of both the

legislative body and the executive body, coming up with something that looks at receipt and utilization.

4 Do you have any opinions on the kind of model 5 that we should -- well, are you satisfied with the current model, or would you recommend another 6 7 model for Pennsylvania? MR. QUESENBERRY: Mr. Chairman, I would suggest 8 9 that using the existing current programs -- that's 10 what seems to be the model that has been developed 11 in Pennsylvania. We already have State agencies 12 with existing programs, and we have a method of 13 trying to bring that -- bring those funding 14 through these vehicles.

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15 I would ask, though, that we would adjust the 16 quidelines to be in more of a tiered system. As 17 we all know, because of diversity within 18 Pennsylvania -- and we have heard this countless 19 times -- that one size fits all approach is simply not effective. So perhaps what we need to do is 20 21 consider, when we're selecting the projects, we 2.2 look at sudden catastrophic job loss, we look at 23 higher areas of sustained unemployment, so that as 24 we're going to PENNVEST or we're going to these 25 existing state agencies that have been receiving

these monies, that there are new requirements, 1 tiered requirements that looks at an area and 2 3 makes additional determinations of who is most 4 severely impacted by the recession and what's the 5 best way to deliver those dollars to that area. CHAIRMAN THOMAS: Okay. Any other questions or 6 7 comments? 8 (No response.) 9 CHAIRMAN THOMAS: One other question. Are County 10 Commissioners represented on the Oversight 11 Committee? 12 MR. QUESENBERRY: Not to my knowledge. 13 REPRESENTATIVE FABRIZIO: Not that I'm aware of. 14 CHAIRMAN THOMAS: Pardon? 15 REPRESENTATIVE FABRIZIO: I don't think so. 16 MR. QUESENBERRY: I don't think CCAP is on there 17 either. 18 CHAIRMAN THOMAS: Because that was brought to my 19 attention. 20 All right. You think that a lot of your 21 concerns would -- would get to the table if County 2.2 Commissioners was represented on the Oversight 23 Committee? 24 MR. QUESENBERRY: Absolutely. I would recommend 25 CCAP would be some body that would be an excellent

representative on the Oversight Committee. CHAIRMAN THOMAS: Okay. All right. Thank you.

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3 Now, we have two other counties we're 4 scheduled to hear from, but I don't know if 5 there's anybody here from Clarion or Clearfield. Anybody here from Clarion or Clearfield County? 6 7 And I think Miss Custis just shared with me that 8 they had other meetings, so they would not be --9 DIRECTOR CUSTIS: Well, they were coming, but they 10 were coming later. They thought, you know, after 11 12:30, because they thought we would be extended 12 to that time, but we're ahead of schedule. 13 CHAIRMAN THOMAS: Well, what is the will of the 14 committee? REPRESENTATIVE FABRIZIO: I've got another 15 16 appointment, Mr. Chairman, so I would defer to 17 these gentlemen. 18 REPRESENTATIVE LONGIETTI: We have written 19 testimony from Clarion. 20 REPRESENTATIVE DEASY: That's sufficient. If I 21 may, I think a lot of these municipalities -- it's 2.2 all about moving forward. Our role as a committee 23 is to listen to these concerns and find a way of 24 maybe finding some State resources, be it some 25 engineering help, and get these projects ready, so

the next round of money that's out there, we're able to help them out and access anything that they possibly can. We heard this throughout the hearing today and also at the hearing we had in Indiana County a few weeks back. It's the same thing.

Thank you.

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CHAIRMAN THOMAS: Thank you. Well, as I stated in the beginning, December the 10th, we will -- a hearing will be in Harrisburg, and sometime after December 10th, we will go back to the House office in Pennsylvania. And so we will conclude these hearings by the end of the year. We will -anybody that submitted testimony, that testimony will be taken into consideration in developing a response to the hearings with some specific recommendations.

18 During the interim, we have evidence that has 19 come up that we think needs immediate attention. 20 We will be communicating directly with the 21 Oversight Committee. What we have to communicate 2.2 directly is expansion, putting -- putting some 23 more voices on the Oversight Committee. REPRESENTATIVE FABRIZIO: I believe that's 24 25 absolutely necessary.

CHAIRMAN THOMAS: I don't know of any county 1 2 commissioners, I don't know of any township 3 supervisors, I don't know of any school boards, I 4 don't know any of those statewide organizations 5 that has a voice --REPRESENTATIVE FABRIZIO: It would make sense, 6 7 Mr. Chairman, if the stakeholders were 8 represented. 9 CHAIRMAN THOMAS: I agree. So something like that 10 is something that we're going to act on very 11 quickly. 12 But if you testify, you will get a copy of 13 the final report with the recommendations. If 14 there's additional recommendations that you have, 15 please feel free to share those recommendations 16 with us. Your concerns are important to us, and 17 I'm confident -- and I say this on behalf of my 18 colleagues -- that at the end of the day, no 19 matter how much it is, we need to make sure that 20 we get the maximum out of the investment. And we 21 can only do that by playing a major role in 2.2 determining both access and usage. 23 So, again, thank you. And I know I'm really 24 excited to have our mayors and our colleagues. 25 Thank you.

1	REPRESENTATIVE FABRIZIO: Thank you, Mr. Chairman.
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3	(Hearing concluded at 12:13 p.m.)
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CERTIFICATION I, Janis L. Ferguson, RPR, CRR, a Court Reporter and Notary Public in and for the Commonwealth of Pennsylvania, do hereby certify that the foregoing is a true and accurate transcript of my stenographic notes in the above-captioned matter. S/ Janis L. Ferguson Registered Professional Reporter Registered Realtime Reporter Dated: