

Testimony Presented By

**City of Harrisburg
Stover Clark, Grants Manager**

Before

**The Intergovernmental Affairs Committee
Pennsylvania House of Representatives**

On The

American Recovery & Reinvestment Act of 2009

December 10, 2009

Good Morning. My name is Stover Clark and I am the Grants Manager for the City of Harrisburg. On behalf of Mayor Stephen R. Reed, the Members of City Council and the City of Harrisburg, I want to thank you for giving the City of Harrisburg this opportunity to present testimony today. I will keep my testimony brief and will be available to answer any of your questions. There are three areas that I would like to address:

- 1) Federal American Recovery and Reinvestment – Stimulus funds available directly from the federal government either as formula block grants or competitive grants.
- 2) Stimulus funds passing from the federal government to the state and then on to units of local government through competitive grants.
- 3) Impact on the City of Harrisburg budget

Number one – federal stimulus money directly available to local units of government. To date the City has submitted 13 applications totaling \$219,004,656. (Note: one grant to the US Department of Transportation for the City's Southern Gateway Project totals \$200M). As of today the City

has been approved for five grants totaling \$4.8M; been denied for five grants totaling \$9.5M and there are three pending applications totaling \$204M.

Highlights of the grants approved are - \$1.7M to hire eight additional police officers and \$1.4M for Housing and Homeless Prevention. I have attached a spreadsheet with more details regarding each application.

It is important to note, and this will be a recurring theme throughout my testimony – these funds are for new projects and new hires and not for the current day-to-day operational costs of the City.

In March of this year, the Mayor formed an ARRA Stimulus Committee, comprised of department heads, to review ARRA offerings and how they fit within the needs of the City. From day-one the Committee always considered the capacity of the City to take on new projects while continuing to provide the required basic services. The availability of such large amounts of funds with very short performance periods on the surface look appealing, but require careful consideration as to the ability to carry them out.

Moving on to the second issue – ARRA funds moving from the Federal government to State Agencies and then on to local units of governments presented a new set of challenges. The City submitted 5 applications totaling \$4.866M. We were approved for two grants totaling \$2.2M and one loan for \$1.222M

As with the Federal ARRA funds, the capacity issue rises again, this time meaning the capacity of the state agencies to formulate policies and procedures, and then announce the application and review process within the federal constraints. This resulted in very short turn around time for local governments, with limited resources, to respond in a timely manner with quality applications.

Another area of concern is in many cases the requirement that the State ARRA grants must be matched with local funds, which is not a requirement for most, if not all, of the direct Federal ARRA grants. By placing this requirement on grants, in some instances, the City was unwilling to apply due to the lack of matching funds. In addition, and this pertains primarily to PENNVEST, the funding announcement stated the award may be in the

form of a grant or loan. This put the City at a disadvantage due to the difficulty with taking on additional debt.

I also must note that of the \$2.2M received from the state, \$2.1M was from PADOT for resurfacing streets. This was not through a formal grant process, but was the result of pressure placed on the Administration.

Originally, the Federal ARRA funds for highway construction were designated to go for state roads only, with municipalities excluded by state regulation. Only after pressure by local governments, including the City of Harrisburg, and the fact the bids for state highway projects came in under budget, were monies freed up for municipalities for local street repaving.

The third area I would like to address is the impact on the City of Harrisburg Budget. As I stated before, the majority of the grants received are for new projects and not for the day-to-day operational costs of providing services to the residents of Harrisburg. We are appreciative for the influx of these funds that will allow us to fix the streets, hire additional police officers and provide expanding housing opportunities. But we must realize that these dollars are a one-time only shot in the arm and as we plan for future budgets

we have to generate additional funds to support the new police officers while continuing to provide all other basic services.

I would suggest that the state consider allowing local units of government to use some of the State ARRA to “plug holes in our budget” just as the Commonwealth has done. A prime example for the City of Harrisburg is the 2010 Bureau of Fire Budget. Historically, the Commonwealth has reimbursed the City \$1.25M for fire protective services to the Capitol Complex. This year the State 2009/2010 budget called for a reduction in that reimbursement to \$1M – a reduction of \$250,000. While the City is committed to continuing to provide that service to the Complex, we are forced to take those funds from other operational areas.

Again, thank you for this opportunity to present testimony. The City of Harrisburg is poised to assist you in developing recommendations for the ARRA funds.

Mayor's Stimulus Coordinating Committee

GRANTS UPDATE

Application Due Date	ARRA Yes/No	Opportunity Title	Issuing Agency	Funding Number	City Eligible Yes/No	City Agency(ies)/Group(s)	Interest/Description/Website/ Hyperlink	Funding Amount Available	Formula/ Competitive	Application Amount Requested	Match Required
Awarded	No	Federal & State Preserve America funds							Formula	\$15,000 City share	
04/08/2009	Yes	Coastal and Marine Habitat Restoration Project Grants - Recovery Act	National Oceanic and Atmospheric Administration	NOAA-NMFS-HCPO-2009-2001709	Yes	Harrisburg University	Coastal and Marine Habitat Restoration Project Grants - Recovery Act		To Be Determined	To Be Determined	To Be Determined
04/14/2009	No	PCCD State Funds for South Allison Hill Weed & Seed	PA Commission on Crime & Delinquency	N/A	Yes	Police	PCCD @state.pa.us	\$2.5M	Competitive	\$245,000 (City Share \$69,000)	No
04/14/2009	Yes	Recovery Act: COPS Hiring Recovery Program	Bureau of Justice Assistance	CDFA #16.808	Yes	Police	COPS Hiring Recovery Program	To Be Determined	Competitive	\$1,700,000	No
04/27/2009	No	Federal Justice Assistance Grant (JAG)	Bureau of Justice Assistance	CDFA #16.808	Yes	Police, NPC	FY 2009 Recovery Act - Edward Byrne Memorial Competitive Grant Program	To Be Determined	Competitive	0.00	50% match (25% in-kind & 25% hard cash)
04/27/2009	No	FY 2009 Recovery Act - Edward Byrne Memorial Competitive Grant Program	Bureau of Justice Assistance	BJA-2009-2117	Yes	Police	FY 2009 Recovery Act - Edward Byrne Memorial Competitive Grant Program	To Be Determined	Competitive	\$843,694	No
04/28/2009	Yes	American Recovery and Reinvestment Act Funding for National Clean Diesel Funding Assistance Program	Environmental Protection Agency	EPA-ARRA-OAR-OTAQ-09-05	Yes	Public Works VMC	American Recovery and Reinvestment Act Funding for National Clean Diesel Funding Assistance Program		Competitive	0.00	N/A
05/08/2009	Yes	COPS Secure Our Schools	Bureau of Justice Assistance	COPS-SOS-2009-1	Yes	Police, Hbg School District	http://www.cops.usdoj.gov/Default.aspx?Item=2128	\$16M	Competitive	0.00	Funds require a 50% cash match
05/12/2009	Yes	Recovery Act - State Energy Program	National Energy Technology Laboratory	DE-FOA-0000052	Yes	Engineering, HRA	Recovery Act - State Energy Program	N/A	N/A	0.00	No
05/13/2009	Yes	Recovery Act-Transportation Electrification	National Energy Technology Laboratory	DE-FOA-0000020	To Be Determined	To Be Determined	Recovery Act-Transportation Electrification		N/A	N/A	N/A
05/14/2009	Yes	OJJDP FY 09 Recovery Act Internet Crimes Against Children Research Grants	Office of Juvenile Justice Delinquency Prevention	OJJDP-2009-2120	Yes & Harrisburg University & Community Organizations	Harrisburg University & Community Organization	OJJDP FY 09 Recovery Act Internet Crimes Against Children Research Grants		N/A	0.00	N/A
05/18/2009	Yes - State	ARRA Green Project Reserve Funds in PA	PENNVEST	N/A	Yes	City Parks & Rec. Department	penvest.state.pa.us	\$210,000,000	Competitive	\$132,500	No
05/18/2009	Yes - State	ARRA Green Project Reserve Funds in PA	PENNVEST	N/A	Yes	HAD - Engineering	penvest.state.pa.us	\$210,000,000	Competitive	\$1,222,880	No
05/18/2009	Yes - State	ARRA Green Project Reserve Funds in PA	PENNVEST	N/A	Yes	Eng. Parks & Rec. Wafer Authority	penvest.state.pa.us	\$210,000,000	Competitive	\$1,331,000	No
05/18/2009	Yes	Recovery Act: Edward Byrne Memorial Justice Assistance Grant (JAG) Formula Program	US Department of Justice, Office of Justice Programs, Bureau of Justice Assistance	CDFA #16.804	Yes	Police, IT	Recovery Act JAG allocation list	To Be Determined	Formula	\$483,441	No
05/18/2009	Yes	Homelessness Prevention and Rapid Re-Housing Program	US Dept of HUD	FR-5307-N-01	Yes	DBHD/Housing	http://www.hushre.info/index.cfm?do=viewHPRP	\$855,478	Formula	\$855,478	No
5/20/2009	No	Assistance to Firefighters Grants	FEMA	DHS-09-GPD-044-001	Yes	Fire Bureau , River Rescue	www.firegrantsupport.com	\$565,000,000	Competitive	\$1,000,000	No
5/21/2009	Yes	Second Chance Act	US Department of Justice, Office of Justice Programs, Bureau of Justice Assistance	CFDA #16.812	No	Non- Profits	Second Chance Act Mentoring Grants to Nonprofit Organizations	To Be Determined	Competitive	\$280,000	25% In-Kind
5/26/2009	Yes	Field Initiated Demonstration Program	US Department of Justice, Office of Justice Programs, Bureau of Justice Assistance	CFDA #16.541	Yes	HSD	OJJDP FY 09 Field Initiated Demonstration Program	To Be Determined	Competitive	\$300,000	No
05/27/2009	Yes	Recovery Act Limited Competition for NIH Grants: Research and Research Infrastructure Grant Opportunities (RC2)	National Institutes of Health	RFA-OD-09-004	Yes	Harrisburg University	Recovery Act Limited Competition for NIH Grants: Research and Research Infrastructure Grant Opportunities (RC2)	\$200,000,000	Competitive	To Be Determined	To Be Determined

Mayor's Stimulus Coordinating Committee

GRANTS UPDATE

05/29/2009	Yes	Clean Cities FY09 Petroleum Reduction Technologies Projects for the Transportation Sector	National Energy Technology Laboratory	DE-PS26-09NT01236-04	Yes	DPWVMC	Clean Cities FY09 Petroleum Reduction Technologies Projects for the Transportation Sector	\$15,000,000	Competitive	To Be Determined	To Be Determined
05/29/2009	Yes	Recovery Act Limited Competition: Supporting New Faculty Recruitment to Enhance Research Resources through Biomedical Research Core Centers (P30)	National Institutes of Health	RFA-0D-08-005	Yes	Harrisburg University	Recovery Act Limited Competition: Supporting New Faculty Recruitment to Enhance Research Resources through Biomedical Research Core Centers (P30)	\$100,000,000	Competitive	To Be Determined	To Be Determined
05/01/2009 12/01/2009 05/01/2010	Yes	Recovery Act: Telecommunications & Information Administration	NTIA	TBD	Yes	Engineering	To Be Determined	\$7.2 Billion	Competitive	To Be Determined	To Be Determined
05/05/2009	Yes	Community Development Block Grant - Recovery	US Dept of HUD		Yes	DBHD/Housing	www.hud.gov/recovery	\$569,343	Formula	569343	No
6/24/2009	Yes	Encouraging Innovation: Field Initiated Programs	US Dept of Justice	CFDA #s 16.751 & 16.738	Yes	HSD & Non-profits	US Department of Justice	TBD	Competitive	\$26,500	No
06/25/2009	Yes	Energy Efficiency and Conservation Block Grant (EECBG)	US Dept of Energy	DE-FOA-0000013	Yes	DBHD, Public Works, HPA, MOEDSP, HRA	Recovery Act - Energy Efficiency and Conservation Block Grants - Formula Grants	To Be Determined	Formula/Comp	\$256,200	No
6/26/2009	No	Police on Patrol	PA Commission on Crime & Delinquency	N/A	Yes	Police	PCCD@state.pa.us	N/A	Competitive	\$250,000	No
6/26/2009	No	TreeVitalize	County of Dauphin/DCNR	N/A	Yes	Parks & Recreation	County of Dauphin	N/A	Competitive	\$10,500	In-Kind Only
6/26/2009	Yes	Street Repaving	US Department of Transportation	N/A	Yes	Engineering	PA DOT	N/A	Competitive	\$2,100,000	No
7/9/2009	No	Recovery Act: Edward Byrne Memorial Justice Assistance Grant (JAG) Formula Program	US Department of Justice, Office of Justice Programs, Bureau of Justice Assistance	CFDA# 16.738	Yes	Police	Recovery Act JAG allocation list	N/A	Formula	\$117,126	No
07/10/2009	Yes	Assistance to Firefighters Grant (AFG)	FEMA	N/A	Yes	Fire Bureau	www.firegrantsupport.com	\$1.5B US	Competitive	\$2,800,000	No
07/17/2009	Yes	Neighborhood Stabilization Program II (NSPII)	US Dept of HUD	14.256	Yes	DBHD/Housing	Demolition, Rehab, New Construction of abandoned and foreclosed properties.	\$1,980,000,000	Competitive	\$7,200,000	To Be Determined
8/30/2009	Yes	Alternative & Clean Energy Program	PA DCED/DRN	N/A	Yes	Administration	DCED.state.pa.us	N/A	Competitive	\$94,250	Yes - To be matched with Whitaker Funds
9/15/2009	Yes	Transp. Infrastructure	FHWA	To Be Determined	Yes	Engineering	Discretionary funds to be issued by Sec of Transp	\$1.5B US	Competitive	\$200,000,000	No
9/20/2009	Yes	Alternative & Clean Energy Grant	PA DCED	N/A	Yes	Whitaker Center	DCED.state.pa.us	N/A	Competitive	\$773,015	Yes - To be matched with Whitaker Funds
10/6/2009	Yes	Brownfields Cleanup	US EPA	CFDA 66.818	Yes	DBHD, Public Works, HPA, MOEDSP, HRA	www.EPA.gov/brownfields	To Be Determined	Competitive	To Be Determined	To Be Determined
To Be Determined	Yes	Weed & Seed Augmentation	PA Commission on Crime & Delinquency	N/A	Yes	Police & DBHD	PCCD@state.pa.us	\$1,750,000	Competitive	To Be Determined	No
To Be Determined	Yes	PCCD Federal Byrne Grants	Bureau of Justice Assistance	To Be Determined	Yes	Police, County Probation, NPO	FY 2009 Recovery Act - Edward Byrne Memorial Competitive Grant Program	To Be Determined	Competitive	To Be Determined	To Be Determined
To Be Determined	Yes	PA Green Works	PA DEP	To Be Determined	Yes	DBHD, Public Works, HPA, MOEDSP, HRA	www.pagreenworks	\$88,600,000	Competitive	To Be Determined	No

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05/12/2009	Yes	Recovery Act - State Energy Program	National Energy Technology Laboratory	DE-FOA-0000352	Yes	Engineering, HRA	Recovery Act - State Energy Program	N/A	N/A	0.00	No
05/13/2009	Yes	Recovery Act-Transportation Electrification	National Energy Technology Laboratory	DE-FOA-0000028	To Be Determined	To Be Determined	Recovery Act-Transportation Electrification		N/A	N/A	N/A
05/14/2009	Yes	OJJDP FY 09 Recovery Act Internet Crimes Against Children Research Grants	Office of Juvenile Justice Delinquency Prevention	OJJDP-2009-2120	Yes & Harrisburg University & Community Organizations	Harrisburg University & Community Organization	OJJDP FY 09 Recovery Act Internet Crimes Against Children Research Grants		N/A	0.00	N/A
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05/18/2009	Yes - State	ARRA Green Project Reserve Funds in PA	PENNVEST	N/A	Yes	Eng, Parks & Rec. Water Authority	pennvest.state.pa.us	\$210,000,000	Competitive	\$1,331,000	No
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