COMMONWEALTH OF PENNSYLVANIA

HOUSE OF REPRESENTATIVES

FINANCE COMMITTEE

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PUBLIC HEARING IN RE: HOUSE BILL 2443

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BEFORE: DAVID LEVDANSKY, Chairman

Mario Scavello, Jenny Stratton, Michael Peifer, Bob

Kassoway,

Members

John Siptroth, also present

HEARING: Thursday, May 13, 2010

Commencing at 2:00 p.m.

LOCATION: Shawnee Inn

One River Road

Shawnee on the Delaware, PA 18301

WITNESSES: Craig Todd, Susan Beecher, Mark Smith, Theresa Merli, James Decker, David Masur, Drew Gilchrist, Ellie Hyde, Mike Grossman,

Reporter: Kenneth D. O'Hearn

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		2
1	I N	DEX
2		
3	OPENING REMARKS	
4	By Chairman Levdansky	4 - 5
5	STATEMENT	
6	By Representative Siptroth	5 – 6
7	By Representative Scavello	7
8	By Representative Peifer	7 – 8
9	DISCUSSION AMONG PARTIES	8 - 10
10	TESTIMONY	
11	By Craig Todd	10 - 15
12	By Susan Beecher	15 - 22
13	QUESTIONS AND COMMENTS	
14	By Board Members	23 - 31
15	TESTIMONY	
16	By Mark Smith	32 - 37
17	By Theresa Merli	37 - 39
18	By James Decker	39 - 47
19	QUESTIONS AND COMMENTS	
20	By Board Members	47 - 61
21	TESTIMONY	
22	By David Masur	61 - 66
23	By Drew Gilchrist	66 – 73
24	By Ellie Hyde	73 - 74
25		

		3
1	INDEX	
2	(Continued)	
3		
4	QUESTIONS AND COMMENTS	
5	By Board Members	74 – 78
6	TESTIMONY	
7	By Virginia Eding	78 – 79
8	By Amy Seidel	79
9	By Chuck Gould	79 – 80
10	By David Jones	81 - 88
11	By Patricia Kennedy	88 - 91
12	By Michael Grossman	91 - 94
13	DISCUSSION AMONG PARTIES	94 – 95
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

PROCEEDINGS

2

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CHAIRMAN:

Good afternoon. I don't think I need this, John. If you can't hear me, tell me. My name is David Levdansky. I'm the state representative from the 39th legislative district. That's a far piece from here; it's about 364 miles from my legislative district to here, believe it or not. I'm from Allegheny and Washington Counties, but I'm also Chairman of the House Finance Committee.

And to that extent, I've been conducting hearings with the Committee across Pennsylvania this week to gather input, public input and testimony in response to House Bill 2443 which I have introduced. This legislation would put in place an excise tax, a severance tax on the extraction of the Marcellus Gas from Pennsylvania. Not only does my legislation call for the imposition of a tax of about 25 cents per MCF, but as importantly, and I think to a lot of people maybe even more importantly, it provides for distribution of those funds.

This Marcellus play as they call it in the industry, this is projected to be the second largest natural gas field in the world. In the world. It will be used over the next three decades. This gas will power industry and commerce and business, not just in Pennsylvania, but the

entire Northeast Corridor of the United States will be powered by our gas over the next three decades. That is very substantial.

But I want to make sure that the extraction of this resource benefits all Pennsylvanians because, as I mentioned, it's a large play that will be used to power the needs of the entire Northeast Corridor. The drilling is being conducted by large companies, large multinational oil and gas interests. So I want to make sure that as the gas flows out of Pennsylvania and the profit flows into the corporate coffers of these large companies, I want to make sure that Pennsylvanians and our communities share in the wealth that's being created by the development and extraction of this natural gas resource that we have here bountifully placed in Pennsylvania.

So House Bill 2443 lays out both the revenue collection side of it and as importantly, the distribution of the tax proceeds as well. So we're here to gain public comment and your input on that legislation. So before we get started with the testimony today, let me --- I don't need to introduce him, he's your State Representative John Siptroth for some remarks. John?

REPRESENTATIVE SIPTROTH:

First of all, I'd like to thank everyone for being here today, and thank those that are going

1 to testify regarding the bill that Representative Levdansky has just given you a slight overview. I want to thank Charlie 3 Kirkwood and the staff of Shawnee, Rob Howell and the entire staff for putting this together with very short notice. think it's a topic, as the Chairman has just described, that is of most importance to each and every one of us, and especially the distribution of dollars that will be forthcoming if in fact legislation is enacted on the extraction tax so that all of the respondent organizations, such as your counties and the municipalities, the conservation 10 districts, can be funded to an extent through this extraction 11 12 tax. So I want to thank Chairman Levdansky and also the members and the staff of the capital group for being here 13 14 today as well. And in saying that, I'll turn it back over to 15 Mr. Chairman, and you may conduct the meeting. Thank you.

CHAIRMAN:

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Thank you, John. And also, two other members of the House Finance Committee, and while we're not in your district, we're close by.

REPRESENTATIVE SCAVELLO:

You can throw a stone there.

CHAIRMAN:

Representative Mario Scavello and Representative Mike Peifer, you would both have a few remarks as well. Mario?

REPRESENTATIVE SCAVELLO:

Thank you, Mr. Chairman. And it's a I looked over the introductions here. pleasure to be here. the folks that are on the agenda, and I would have loved to have seen someone from one of the gas companies here because although this is on extraction, it shouldn't be just on the severance tax. Because my concern is also these employees that are out there living in hotels should be paying the \$52 local tax, that the municipalities don't lose out on that revenue as well. And the other thing is to see exactly what state taxes they are paying. Are they paying the PIT or what other taxes? So I think at some point, Mr. Chairman, we should get them on board and see what taxes are being paid by these folks working in our counties and our townships and making sure that our townships are being --- those taxes are collected properly. Thank you.

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CHAIRMAN:

Mike?

REPRESENTATIVE PEIFER:

Thank you, Mr. Chairman. First of all, I'd just like to say my name is Mike Peifer, I represent the 139th District, which is Wayne, Pike and Monroe Counties, three counties. I'd like to thank the Chairman for being here. Anytime someone from Allegheny County with clout and seniority from Harrisburg comes to our district here in

beautiful Poconos, we feel very fortunate. And he's a good person and we're very fortunate that he came here to make this trip.

I will tell you that my district is very interesting. It comes all the way down to Praise Township, which many of you are aware of, the southern tip. But the northern tip goes all the way up to Damascus Township along this river. And I probably could've made better time this morning coming down the river than traveling the roads. So I welcome Mr. Levdansky, and I'm interested to hear what everyone has to say. Thank you.

CHAIRMAN:

 $\label{eq:well-mike, if I stay another day} % \end{substitute} % \en$

REPRESENTATIVE PEIFER:

It's a good time to get lost.

REPRESENTATIVE SCAVELLO:

Why didn't you take the state

helicopter like the Chairman did?

CHAIRMAN:

No. Before I call the first panel to testify, Representative Scavello, let me just respond to your one request. I have invited the industry to testify at these hearings. I invited them on Tuesday in Indiana and a representative from EQT, that's a gas company based out of

Pittsburgh, they testified on Tuesday in Indiana. We couldn't find anybody from the industry to testify yesterday in

Williamsport, we couldn't find anybody from the industry that wanted to testify today. Next week I'm going to be in

Washington County. I had my staff already make calls to them, and I don't know, they're all busy doing something else next week, too. I'm wondering whether or not they want to testify or not. I've done everything I can. I can't subpoena them to come testify, but they have an open invitation to do that.

Because like yourself, I would be interested to get their input.

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But just real quickly let me address the issue relative to business taxes and what these companies pay. Last year two thirds of the approximately 700 or so wells that were drilled in Pennsylvania into the Marcellus Shale, over two thirds of those wells were drilled by companies that do not pay the corporate net income tax. And they don't because they're registered as LLCs, limited liability corporations. And any company that's registered as an LLC or PC or a Subchapter S, they don't pay corporate net income taxes. They pay the personal income tax just like we all do of 3.07. So that's just reality. I mean that's the way our tax code is. So most of these --- as a matter of fact, a company like EQT we found out at the testimony on Tuesday, they do pay the corporate net income tax. And yet, they're supportive of a

severance tax. But don't forget that most of this drilling that's being done are by companies that are not paying the corporate net income tax in Pennsylvania.

But anyhow, with that let's get started with the agenda. I'd first like to call to testify Mr. Craig Todd, the manager of the Monroe County Conservation District, and Susan Beecher, the executive director of the Pike County Conservation District. If the two of you could come forward? I think probably the best place would be to sit over there, I presume. And also just for the information of the audience, we have some handouts, copies of the bill, the bill analysis and some other pieces of information. Feel free to help yourself.

MR. TODD:

Thank you. I'll read my testimony, and obviously, I'll be happy to answer any questions that you might have. Funding for districts is a rather complicated discussion, and I've tried to cover it, but again, I'm happy to answer any question. And I'll answer questions also for Susan. I'm kidding.

My name is Craig Todd and I'm the district manager of the Monroe County Conservation District. I've been an employee of the district for 28 years. I'd like to thank the Budget and Finance Committee for traveling to Monroe County so that we can discuss the need for a severance tax on

1 natural gas extraction as well as a percentage allocation of the tax to county conservation districts.

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While the development of the Marcellus Shale gas resource presents tremendous economic opportunities to our region, there's a corresponding potential of equal magnitude for short and long term degradation of our high value natural resources. These resources have and must continue to function and maintain our quality of life and our economies.

The rapid emergence of leasing and drilling activities has found us ill prepared to deal with its associated regulatory, social and environmental impacts. State regulations enacted in the 1980s are woefully inadequate to deal with more recent technologies that have allowed exploration in the Marcellus Shale to occur. We are playing catch up for many of the associated activities including drilling and fracking, water consumption, waste storage and treatment, air quality, groundwater contamination and hazardous materials handling, not to mention impacts to our landscapes, roads and communities. Many of the recent problems are the direct result of an inadequate federal, state and local regulatory framework. It will take an enormous commitment of time and money to position ourselves so that we can responsibly benefit in a sustainable way from the development of Marcellus Shale. I'd be happy to discuss how

conservation districts could be involved in that after my testimony if you'd be interested.

County conservation districts are an important part of our communities' and regions' conservation infrastructure. Conservation districts are subdivisions of state government created by the Soil Conservation District Act of 1945. Because the state's 66 conservation districts are governed by local boards and staffed by local professionals, we can craft our programs to address local conservation issues and needs. Monroe County has an abundance of the state's most valuable wetland resources; a part of the county has been designated by The Nature Conservancy as one of the last 40 great places on the planet in need of protection. We have the last free flowing river in the east, and it forms our eastern border. Our water resources are special protection and we have consistently been one of the fastest growing counties in the state.

In response to this, the Monroe County

Conservation District's 17 employees include two wetland

biologists, an agricultural conservation technician, a

watershed specialist, a PA licensed professional engineer,

three erosion control technicians and five environmental

educators. Our programs include Level III state delegated

erosion control and NPDES permitting programs, general

permitting under Chapter 105, the Dam Safety and Encroachments

Act, Act 167 stormwater management planning, floodplain
monitoring through contracts with DCED, conservation planning
on our agricultural lands, we administer the dirt and gravel
road program and participate with the Monroe County Planning
Commission in the countywide water quality monitoring program.
We also have an environmental education center that sees
7 25,000 students a year.

and regional resource needs are typical of county conservation districts statewide. We are not just a good idea because we can't tax. Our programs are the hub of any community's conservation efforts, achieved through an interagency coordination, outreach, consensus, science and collaboration. The necessary integrated approach to conservation cannot be accomplished without strong local conservation district programs.

Districts have become very adept at funding their programs. Contracts, fees, grants, County Commissioner support, cost sharing, agreements and historically tenuous state funding provide revenues. We have gotten good at marching on an empty stomach. As programs and reliance on those programs has exponentially increased, state support has decreased. State funding originates from the budgets of the Pennsylvania Department of Agriculture and the Department of Environmental Protection. Conservation

districts have never had a dedicated source of funding. 1 Allocations to conservation districts in 1999 were not 2 3 adequate and did not meet the 50 percent cost share commitment for specific positions and core programs. Proposed funding for conservation district programs for fiscal year 2010 and 2011 are at 1999 levels. Monroe County Conservation District 50 percent core program costs for fiscal year 2009/2010 are \$126,000, and they're met with a state allocation of \$47,340. We receive no allocation for our Chapter 105 delegation or our 10 engineering delegation for NPDES stormwater discharges from construction sites. And I might add that we recently entered 11 into that delegation agreement at a cost of over \$100,000 a 12 13 year, and that is purely an effort on the part of the Monroe 14 County Conservation District with an assist by the County 15 Commissioners to expedite the NPDES permit for stormwater discharges. Those costs associated with these delegations are 16 17 not included in the \$126,000 figure. And just for reference, 18 the district's current budget for this fiscal year is \$1.3 19 million. 20 At this point, House Bill 2443 is the only 21 bill that dedicates three percent of the revenues to the

At this point, House Bill 2443 is the only bill that dedicates three percent of the revenues to the conservation district fund, which is administered by the State Conservation Commission. As stated, I believe that all districts should benefit from this dedicated funding. On a personal level, I would be embarrassed to receive the same

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funding from this source as the Bradford County Conservation
District or the Susquehanna County Conservation District, and
they are Marcellus County. And I talk to those managers quite
frequently and I understand what they're going through.
Allocations would be determined by the State Conservation
Commission. Without knowing what form a final bill will take,
we strongly urge that a minimum dedicated three percent be
retained and that the revenues from this tax not be deposited

into the general fund.

We are extremely grateful to you for including dedicated funding to conservation districts in this proposal. Having been a district manager for 25 years, this has been an issue and need that has repeatedly been discussed. I know that district programs are being cut, layoffs are being considered and the conservation infrastructure, for which both the public and private sectors rely on, now more than ever, is at a critical juncture. An unprecedented opportunity exists to ensure that conservation district programs endure and strengthen in response to the challenges presented by not only natural gas exploration and extraction, but future land development and the consumptive use of our state's natural resources.

MS. BEECHER:

My name is Susan Beecher. I'm the executive director of the Pike County Conservation District

and I've been employed with the district for over 21 years. The district thanks the House Finance Committee for holding this hearing in our region. This is really unprecedented for Craig and I not to have to travel some distance to get to these hearings, and I really appreciate your bringing the Committee here to hear us today. We also appreciated the opportunity to comment on House Bill 2443. And I'd like to thank Pike County State Representatives, particularly John Siptroth and Mike Peifer, for their interest in gas drilling issues in general. We really appreciate that.

First I'd like to give you a brief summary of what we do in Pike County. Some of this will be repetitive to what Craig just said, but I just wanted to give you an idea of the breadth of conservation district programs. For some time Pike has held the distinction of being the most rapidly developing county in the Commonwealth, and it's also been listed among the top 100 most rapidly developing counties in the nation. This development is taking place almost entirely within watersheds that are classified by the Commonwealth as high quality or exceptional value special protection waters.

While the growth pressures present significant challenges to maintaining Pike County's water resources, our conservation district, our county and municipal government and our residents recognize the importance of clean and plentiful water to our quality of life, the regional

economy, healthy, functioning ecosystems and human health.

The conservation district is firmly committed to maintaining the quality and quantity of Pike County's water resources, and this commitment is reflected in many of the state programs that we administer locally. I've listed a few of them there.

Many of them are similar to what Craig discussed.

We administer the Chapter 102 regulations, the erosion sediment control program, NPDES stormwater permits for land development projects, and we are also a stormwater —— post—construction stormwater delegated district. We've hired an engineer to help administer that program and are pretty much doing all of the NPDES permit work for projects in our county. We administer the water waste management permitting program, Act 167 stormwater management planning and the dirt and gravel road maintenance grants to municipalities.

We also have locally supported countywide surface water quality monitoring and groundwater monitoring programs and a very active conservation education program. We work closely with our County Commissioners and our county planning office on various land and water conservation efforts and municipal planning initiatives focusing on natural resource conservation. We accomplish all of this with a combination of funding from state, the conservation district fund allocation program, county government funding, service fees and grants. And as many of you know, conservation

districts statewide are inadequately reimbursed for the costs of administering state programs.

The 2005 Legislative Budget and Finance Committee report on the operation and structure of county conservation districts found that state funding is not meeting the established goal of providing 50 percent cost share of salary and related costs for key staff. In 2010, the percentage of the Pike County costs for qualifying positions covered by the Conservation District Fund Allocation Program was 22 percent versus the 50 percent goal. The professional engineer position, as I mentioned, was created this past year to administer DEP's NPDES stormwater program, this receives no state dollars and is funded entirely by the county.

In addition, Pike County Conservation

District is among a dwindling number of districts statewide administering the Chapter 105 water waste management program, which would otherwise fall under the jurisdiction of an increasingly understaffed DEP regional office. The district receives no state funding for this program, but considers it to be an important service that we provide to residents of Pike County.

Believe it or not, I'm not here to complain about the lack of state funding for the state environmental programs that we administer, although I do admit that I've been known to do that on occasion. But I'm trying

to impress upon the Committee how important conservation districts can be in effectively and efficiently delivering environmental programs and services at the local level with significant benefits to both the Commonwealth and the counties in which we work.

Pike County Conservation District has been tracking with great interest the growth of the natural gas industry in Pennsylvania, and in particular, the industry's drilling activities in the Marcellus Shale. Although there are currently no active well drilling sites in Pike County, there are a number of properties under lease. There's also a significant lease activity in neighboring Wayne County which because we share watersheds, has a potential to impact Pike County's water resources. Traffic and road impacts and infrastructure impacts will also be likely to be shared across county boundaries. As just one example of this, our conservation district is currently reviewing plans for two major expansions of Tennessee gas pipeline which are being done directly to support the increased demand from Marcellus Shale drilling.

In addition, approximately one third of the land area in Pike County is in state or federal jurisdiction, so we're very concerned with the prospect of additional gas leasing on state lands. We've supported House Bill 2235, which would impose a moratorium on the leasing of

state forest land for gas drilling while the environmental implications are studied. And we appreciate the support of our local state representatives for this legislation.

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Pike County Conservation District supports the adoption of a natural gas severance tax in Pennsylvania. We recognize the economic and energy development opportunities afforded by the Marcellus Shale, but we also urge our state government to acknowledge the risks to land, water and wildlife resources that are so important to Pennsylvania and to protect Pennsylvania taxpayers from shouldering the public costs that come with drilling. The severance tax is a well tested mechanism in many other natural gas producing states where the revenues are used for a number of different purposes, including environmental monitoring, public education and reinvestment for future environmental needs.

The conservation district believes a similar approach should be taken in Pennsylvania, and we support the revenue distribution concept presented in House Bill 2443 including a percentage to the conservation district fund for distribution to county conservation districts pursuant to guidelines established by the State Conservation Commission. I would be remiss if I didn't suggest that sum a higher percentage. We are suggesting five percent to better address the growing financial challenges being faced by conservation districts statewide.

In addition to dedicated funding for the conservation district fund, we also endorse the allocations of the severance tax revenues for other important and historically undefended environmental programs such as the Environmental Stewardship Fund, PA Fish and Boat Commission and the PA Game Commission. We support the local government services fund to assist county and municipal governments not only in those counties where gas drilling is occurring, but also in adjacent counties and municipalities which will experience indirect impacts related to traffic and road use, shared emergency services, construction of distribution lines and other gas drilling related infrastructure, water withdrawals, wastewater disposal and spills or groundwater contamination.

There is an additional opportunity presented by this legislation that Pike County Conservation District would like the Committee to consider. As many of you know, the conservation districts and DEP have a long history of cooperation and partnership in meeting shared missions of environmental protection. For many years DEP has looked to conservation districts to assume additional responsibilities for delivering state programs at the local level, and districts have consistently risen to that challenge.

In 2009, DEP transferred all Chapter 102 and Chapter 105 responsibilities related to oil and gas

activities from conservation districts to DEP regional oil and gas program offices. Prior to this action, conservation districts provided detailed reviews of erosion sediment control plans, administered erosion control permits, provided assistance with waterways permitting, responded to citizen complaints and conducted inspections of earth disturbance activities related to gas drilling. Removing this responsibility from the district left a void in environmental reviews and resource protection that still exists today.

The move was widely criticized by conservation districts, County Commissioners and conservation organizations statewide. Even with additional DEP staff that have been hired and discussions of a northeast regional oil and gas office, we cannot expect and are not getting delivery of the same level of service and natural resource protection that trained, experienced and locally knowledgeable conservation district staff provide.

We ask that you consider adding a provision in this legislation to reinstate Chapter 102 and 105 responsibilities for oil and gas activities for those conservation districts that have the staff and resources to perform these duties and we would be happy to work with you to make this happen. Thank you again for holding this hearing and for considering Pike County Conservation District's testimony on this important legislation.

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1 CHAIRMAN: Thank you both for your testimony. 2 Do we have any questions from members? 3 REPRESENTATIVE SIPTROTH: 4 5 Just in regards, Susan, to the 6 request for additional support, five percent, would you suggest where we might cut that other two percent from? 8 MS. BEECHER: 9 I knew you were going to ask that 10 question. 11 REPRESENTATIVE SIPTROTH: 12 Of the request of the additional two 13 percent in --- Representative Levdanksy's bill has a three 14 percent allocation going to county conservation districts' 15 pool of money, would you suggest that we take an additional two percent out of what particular line item? 16 17 MS. BEECHER: 18 I would suggest, number one, 45 19 percent to the general fund. 20 REPRESENTATIVE SIPTROTH: 21 Thank you very much for your 22 testimony. 23 CHAIRMAN: 24 Representative Siptroth? I'm sorry. 25 REPRESENTATIVE SCAVELLO:

It concerns me what you had asked 1 2 for, in the legislation to have 102 and 105 added into this 3 legislation. Unfortunately, we can't do it. The bills, they don't have anything to do with each other, it would have to be a separate bill. But I would not have a problem supporting I think it's something you guys do a tremendous job of locally. You're there on the spot when something happens rather waiting for somebody to come from another county to make sure that they're there, and I just don't understand what 10 the secretary was thinking about when he took that responsibility away form the conservations districts. 11 hopefully we can get some legislators on board to support that 12 because I think it's something that needs to be done. 13

I did a little quick math. It's about \$4.5 million, that three percent, that's what we'd generate. And I guess it would get divided up by 66 counties. I don't have a problem not giving anything to Philadelphia, so we can take them out. But anything that we can do that can be done, we'll definitely try to help out.

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MR. PEIFER:

One of the greatest challenges that we have is the distribution of monies is Harrisburg. And that is such a great challenge for the four of us here, especially the three of us from the Pocono region. You can take the three counties that I represent, and you've got six state

representatives, it just happens to be three republicans and three democrats. So it's really not that political issue, but right across the aisle from 30 votes from Philadelphia.

So it all comes down to this distribution, and Chairman has worked pretty hard at a distribution formula that's pretty fair to us. And when we talked to him and he asked us questions on what we could support, I can tell you that I've always said I'm in play here, but we've got to work on this distribution formula because some of it's got to stay locally. And that's where the big factors that come into these votes. Not so much the tax, it's how much you're going to keep here locally for those roads in Damascus and the infrastructure in Damascus, for those counties that are really going to incur some of those costs. So we're going to hear from the Bradford County Commissioner next, and I'm kind of interested to hear what he has to say. But really the challenge we have in Harrisburg is the distribution of funding formulas.

CHAIRMAN:

Thank you. Just I have one question. Can you hear me? I hate using a microphone. First off, let me say this, I have been a legislator for 25 years, but I come from Allegheny County and we don't have --- we have a conservation district, but to be honest with you, it's not as visible. I've become educated this week and today amongst

each of the three days and the testimony that you've given relative to enlightening me and the public as to the important work the conservation districts actually do across the state. And when I began working on this legislation about a year or so ago, I didn't have any funding in it for conservation districts, but I heard from a number of members that expressed an interest in it and so it's largely because of their interest. But I can tell you now that it's a personal interest for me now as well.

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I really am impressed with the breadth of conservation work that the conservation districts do. And I also recognize and I think it's important that you have local people involved in conservation because, frankly, I don't always trust the Department of Environmental Protection. I don't. I think it's better to have your own people on the ground to take enforcement action because you know the land and the water and the groundwater and the aquifers and the streams and the creeks. And you know that all better than anybody else. So I really am impressed.

Now I just want to follow up on point though. What you're both suggesting in terms of the funding is that we take this percentage, whether it's three or four or five, and that we allocate to the State Conservation

Commission and then let it make the decision as to how much of that funds ought to be allocated to each of the county

conservation districts across the state; correct?

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MS. BEECHER:

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Yes.

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MR. TODD:

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Correct.

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CHAIRMAN:

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Now understand that if we do that,

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that gives the discretion to the State Conservation Commission to decide well, you know, this county over here doesn't have

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any drilling going on, but there's some particularly unique

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things that are happening, or some conservation challenges,

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and they don't have the funding to do it and they might want

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to give them some. Would that be okay?

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MR. TODD:

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Absolutely.

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MS. BEECHER:

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Yes. Just there's a pretty good

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process in place right now on the part of the State

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Conservation Commission for deciding how funds get allocated.

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There's a district managers advisory committee that meets

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quarterly to talk about those kinds of issues, and I think the

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State conservation Commission has historically been very good

about getting input from districts on how to allocate funds.

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So I have every --- I'm confident in the State Conservation

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Commission's ability to do that with input from districts.

MR. TODD:

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Yeah, I agree with that. And I'd just like to add that another benefit of having conservation districts more intimately involved in this is that they can also react to industry requests for technical assistance also. One of the best ways to avoid noncompliance/degradation is by having someone local who you can contact and say can you get out here or we have a problem or we're thinking about doing something this way. And part of the program has been functionally eliminated by this transfer of responsibilities from districts to the Department.

The other point I want to make is that the dollars that we receive are leveraged tremendously. The Department and the state get a tremendous value out of conservation districts. As I said, we can't tax. It was supposed to be a joke in my testimony. That's why a lot of people like us. But we're very good at stretching a dollar and finding ways to accomplish things even when funding's been reduced.

CHAIRMAN:

I asked that question because there are some that feel as though that any money that's derived from a severance tax ought to be allocated to conservation districts. Some are making the argument that it should only go to those conservation districts where Marcellus drilling is

occurring. That none of it should be allocated anywhere else. You're saying let that decision as to how and where to allocate, let that up to the State Conservation Commission.

MR. TODD:

Right.

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CHAIRMAN:

Okay. I just wanted to get that on the record. One final thing, you know the Chapter 102 and the Chapter 105 responsibilities that were taken away from the County Conservation Commissions and placed under the Oil and Gas Bureau within DEP, while the secretary isn't here, Secretary Hanger isn't here. If he was I'd like to ask him, but I don't think that just happened for no good reason at There was a reason for that. I think it was deliberate. all. I think it was very well knowing that we're going to take control of this program away from local conservation staff and put it somewhere else where they don't have the experience or they haven't had the track record. And frankly, I think it was made because the industry's looking for simplicity. Well we have to get a permit from DEP to drill this hole; we just want to deal with one agency for everything. Their mentality is it's just better to deal with that one agency for all the permit agencies. So that's why that was changed. disagree with your position though.

we can't --- it's not germane, such an amendment would not be 1 2. germane to this bill. But when this issue was raised 3 yesterday, it prompted me to start thinking that maybe we need to change this administrative directive, because this jurisdictional change didn't occur because of a regulatory change or because of a legislative change. It happened through an administrative change. And so I'd like to follow up maybe with your delegation here to see maybe what we need to do legislatively, what part of what law we would have to 10 change to make it clear that the responsibility of these two programs should stay with county conservation districts. 11

MS. BEECHER:

And we would love to work with you on

MR. TODD:

Yes. And I think all they would need to do is rescind the transfer. It was done by a memo out of the blue and it could be done by a memo on a Friday afternoon. We'd be happy to work with you on it.

CHAIRMAN:

I think I found a good reason to come back up here and learn more about what's going on in the conversation.

REPRESENTATIVE SCAVELLO:

How about drafting a letter to the

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that.

secretary with all the signatures on it, and if he doesn't do 1 2 that then we come and we can legislate it. 3 CHAIRMAN: We should certainly follow up on it. 4 And I look forward to working in a bipartisan fashion to do that. MR. TODD: Thank you. 8 9 MS. BEECHER: 10 Thank you. 11 CHAIRMAN: 12 Anyhow, thank you so much for your 13 testimony and your insight. 14 MS. BEECHER: 15 Thank you. MR. TODD: 16 17 Thank you. 18 CHAIRMAN: 19 Next we're going to have a panel of 20 local government people. Mark Smith is the chairman of the 21 Bradford County Board of Commissioners. Theresa Merli is 22 Commissioner from Monroe County. And James Decker is a 23 township supervisor from Monroe County here as well. 24 three of you would come up front, please? And make sure you 25 use the microphone and identify yourselves.

MR. SMITH:

Well good afternoon. My name's Mark Smith, I'm the chairman of the Bradford County Commissioners, as he said, and I appreciate you guys having this opportunity for us and I'm glad to be here on behalf of the County Commissioners Association.

Just to give you a little background on Bradford County, we're located northwest of here and it's home to about 63,000 people. And of course, as you all know, natural gas is a huge deal for us up there. In 2009 we had over 10,000 gas and oil leases filed in our registrar and recorder's office. According to DEP, the number of drilling permits issued in the county for 2008 was 63, and 23 of those were drilled. There were 430 permits issued and 113 of those were drilled in 2009. And in 2010 there have been 264 permitted. In total there are over 700 outstanding drilling permits waiting to be drilled in Bradford County and every day we receive more notifications coming across our desk.

The factors of acreage, open space, pipeline, proximity to local market places make our county an attractive place for natural gas extraction. Multibillion dollar multinational companies are having a significant impact on several counties, including ours. Our response as County Commissioners has been to educate ourselves and our residents about what this development means for us across the

Commonwealth. Local government officials have formed task forces to aid in assessing and meeting the challenges the industry is bringing to our counties. Some, including myself, have traveled to places like Texas where gas extraction has occurred to gain a better understanding of what is happening.

CCAP formed a natural gas task force for commissioners to work on the issue, and our board has been working closely with PSATS to obtain a local share of any tax that is implemented.

The impact on counties, common sense dictates that increased economic development, population and growth will come with increased impacts on social, economic, environmental and transportation infrastructures. It is well realized that economic development is taking place in many sectors of our county's economy. Business and job growth is occurring in relation to this industry. Certain companies have moved into our county bringing jobs and a boost to local hotels, motels and restaurants.

However, the changing economy and influx of money is not funding local governments. As you know, counties and townships across the state are held to budgets based on property taxes. More people, more equipment, heavy truck traffic, 24 hour a day operations are stretching the viability of local and state government entities, especially in our county. There are many facets of local government that

the natural gas industry affects, and I'd like to share a few of those with you today.

In human services, especially right now in our county, homelessness is becoming a serious issue. The rents have tripled as it is more profitable to rent to gas company workers. There are many instances in which local renters are forced out because they cannot afford higher rents. This leaves people in dire situations, so dire in fact some parents have even voluntarily given up their children to our children and youth services because they could not put a roof over their heads. We don't find these situations acceptable. Resources are needed to deal with it.

Counties have received state cuts and other important programs such as drug and alcohol and mental health services that will be affected by more growth. Current social services budget cuts from the state to counties make it difficult to comprehend how local taxpayers can afford to absorb any more added burden beyond our already stressed situation.

Emergency services in our county have become a pressing issue, especially with increase in traffic accidents and accidents on drilling sites. Our 911 communications center is experiencing a substantial increase in calls and having to adapt to situations they have never dealt with. For example, since 2007 we have seen our 911

emergency calls rise by the thousands. In 2010, on our current course, we are projecting a call volume increase by another 33 percent, nearing 150,000 calls to our 911 center. And that's in a very rural county.

local economy is changing and growing, our economic development authorities have not received more monies. They have been cut in Bradford County by 62 percent. Our Northern Tier Regional Planning and Development Commission has also received a 60 percent cut in funding from state resulting in employee layoffs. And this is in a time of fast paced growth and opportunity. We believe this is counterproductive to local businesses, residents and the industry itself.

Infrastructure. Our beautiful county courthouse was built in 1896. It is home to many offices, but in regards to this, the registrar and recorder's office, the treasurer's office and the assessment office and prothonotary's office are all essential to the gas industry. Searching every deed for every property is a requirement for leasing, and that's both for drilling and pipeline leasing. Our courthouse has seen numbers of people coming through the doors rise over the last few years. In many cases, hundreds upon hundreds of people pass through the courthouse in a day, and for our small county to have 500 people come through the courthouse on a Monday morning before noon, that's a lot of

1 people for us.

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2 An increase in people has prompted 3 increased costs for our county in the simplest of ways, even just hiring more janitorial staff to keep things clean. Counties, although generally not responsible for the maintenance of roads, are responsible for many bridges. Increased impacts on our bridges will present increased cost to both the county and the state. This is affecting many aspects of our county related business, including our court 10 system, correctional facility, planning departments, local emergency responders, conservation districts, local police, 11 state police, all aspects of social services, and especially 12 13 PennDOT right now.

The current severance tax proposals that are out there, we understand the impact of the industry is here, it is being felt and it is already being paid for by local property taxpayers. CCAP has not taken a position for or against enactment of a severance tax as an association, but our members strongly believe that when and if a severance tax is adopted, a local share must be included. To that end, CCAP and PSATS have worked collaboratively on a proposal for a local share of the severance. Together the associations support dedicating 25 percent of a severance tax to local government funds to be distributed to host municipalities, host counties, non-host municipalities and conservation

districts.

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2 Counties are also generally supported by shared funding for environmental purposes such as 3 Environmental Stewardship Fund or the Growing Greener III initiative. As an association, we oppose the burdensome administrative requirements and limitations on use of funds contained in other House Bills 1489, 2435 and 2438. Commissioners are elected officials responsible for the control of the budget. People elect them to make decisions at 10 the county level, they administer the county taxpayer dollars and they are accountable to the voters who propose the bills, 11 set forth committees, present just one more layer of an 12 13 unnecessary bureaucratic government that slows officials down 14 when action is needed.

And in conclusion, I would like to state the importance of economic growth in our county, especially as we all face difficult economic times. The development of the Marcellus Shale and the many issues local governments are facing in regards to it are substantial, and action taken at the state level for a local share of gas taxation could not come soon enough. Thank you.

MS. MERLI:

My name is Theresa Merli, I'm vice chairman of the Monroe County Board of Commissioners, and I'm almost speechless after having listened to Mr. Smith's

testimony. On behalf of the Monroe County Board of 1 Commissioners, basically I was sent here to resoundingly reiterate the comments of Mr. Craig Todd of the Monroe County Conservation District. Short of rereading his testimony, I will only add a few comments.

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But we believe that this --- although Monroe County is not likely to be impacted the way Bradford County is obviously being impacted, that does not mean that we are not conscious of what they are experiencing in terms of this type of growth. We have been experiencing growth over the past 20 years, not as dramatic and certainly much more incremental than what you have. But we fully understand what it does to our budgets and to the need to deliver more services to more people.

We believe that this resource, the Marcellus Shale, should be viewed as a common wealth of all people and that a natural gas severance tax fund and the local government services tax fund should be established. unintended consequences to our natural environment, the potential is huge. The impacts to local, municipal infrastructure, not just roads but even just janitorial services as Mr. Smith just talked about are dramatic and the dependence on property tax is not going to be able to handle that. We know that Monroe County, if something should happen, a disaster should happen in another county, all counties will

have to shoulder the cost for repair.

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We would like to thank the Finance

Committee for bringing this hearing. And again, we'd just

like to reiterate the comments of Mr. Craig Todd, and thank

you again for this opportunity.

MR. DECKER:

Mr. Chairman, members of the Committee, good afternoon. My name is James Decker, and I'm the supervisor for Stroud Township here in Monroe County, and with me today is Mr. Elam Herr, he's the assistant executive director for the Pennsylvania State Association of Township Supervisors. Thank you for the opportunity to appear before you today on behalf of the 1,455 townships in Pennsylvania represented by our association. We appreciate the opportunity to participate today on an issue that is so important to all of our members.

Commonwealth's land area and is home to more than 5.4 million Pennsylvanians, nearly 42 percent of the state's population. These townships are very diverse, ranging from rural communities with fewer than 200 residents to more populated communities with populations approaching 70,000.

Townships comprise 95 percent of the

The Marcellus Shale formation covers two thirds of the Commonwealth from Greene County in the southwest to Wayne County in the northeast and is estimated to hold

1 hundreds of trillions of cubic feet of natural gas. In fact, estimated evaluations of the value of Pennsylvania's resources have increased from \$10 to \$20 billion several years ago to closer to \$1 trillion today. While the natural resource in this area has the potential to economically benefit many communities, drilling is not without an impact on townships and their residents.

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The association supports a severance tax on natural gas provided that at least 25 percent of this tax comes back to local governments that are affected by the activity. While we believe House Bill 2443 is a step in the right direction with its inclusion of a local government share of 20 percent, we believe that some improvements need to be made to the bill before it should move forward, particularly concerning how the municipal share is distributed.

Townships are excellent fiscal stewards and are generally among the last to advocate increasing taxes. We've done more with less for a very long time and pride ourselves in finding efficiencies and economies of scale to benefit our taxpayers. We believe that a natural gas severance tax is not a tax on Pennsylvanians, but rather a tax for Pennsylvanians that will result in property tax relief. In fact, such a tax would not increase the cost of gas to consumers in Pennsylvania because we already pay such taxes on gas imported from other states. Instead, a severance tax

would make sure that out-of-state customers are paying the tax to benefit the communities in Pennsylvania where the extraction is taking place. Otherwise, these communities would need to raise property taxes to cover the costs associated with this industry impact.

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Over the past several years, we've heard numerous concerns from our members about gas well drilling. It is clearly impacting our communities across the Marcellus Shale region, both with economic opportunity and with the many, many negative impacts associated with it. Our association is supportive of economic development and opportunities, providing that drilling activities are conducted in an environmentally responsible manner and that the impacts on the community and the environment are mitigated to every extent possible. Keep in mind that once a healthy environment is damaged, it can take decades, if not centuries, to recover.

In support of the local share, it is local communities and particularly the host municipalities that bear the brunt of the burden from the industry through destruction of roads and potential environmental disasters. While many of these companies are working well with the local communities, the affected municipalities receive little in terms of local tax revenue from these companies. Other than local services tax for employees primarily employed in a particular

municipality, the property taxes on physical facilities, the industry pays next to nothing to host communities. In fact, many industrial employees are out-of-state residents and are not subject to local earned income tax.

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And in addition, while other natural resources in Pennsylvania are assessed as real estate and subject to property tax, including coal deposits, natural gas and coal bed methane reserves, have been exempt since 2002 when the Pennsylvania Supreme Court ruled in Independent Oil and Gas Association of Pennsylvania versus the Board of Assessment Appeals of Fayette County that assessing and levying property taxes on gas and oil wells was not explicitly authorized under the law.

Keep in mind that Pennsylvania is only one of three natural gas producing states including New York and Iowa that does not levy a severance or similar impact tax on the industry. New York, which has a moratorium on natural gas drilling permits due to the concerns with the potential negative environmental consequences of the industry has plans to levy a severance tax, as well as to impose stringent environmental regulations once the moratorium is lifted. Many natural gas drilling companies currently working in northern Pennsylvania have plans to move into New York once the moratorium is lifted.

House Bill 2443 would impose a severance

tax of 25 cents per thousand cubic feet on producing gas wells, which would be placed into a separate fund in the state treasury and, after administrative expenses are deducted, 45 percent would be deposited into the state's general fund, 20 percent would be placed into a local government services fund and the balance would be deposited into a number of special state accounts.

while we're not experts on severance tax rates, we must ask whether 25 cents per thousand cubic feet of natural gas is sufficient. We understand that this particular model is based on Louisiana. However, West Virginia may be a better model based on similarities in climate, topography and geology. It is worth noting that New York is considering a three percent extraction tax when the moratorium on drilling permits is lifted and that Texas imposes a 7.5 percent on the market value of oil and gas that has amounted to billions of dollars in the last several years.

Of the monies deposited into the local government services fund, 30 percent would be allocated to counties with severed wells, this is six percent of the total tax, 60 percent to municipalities in counties with severed wells, 12 percent of the total tax, and ten percent to the Pennsylvania Emergency Management Agency for distribution to volunteer fire and ambulance services in counties where natural gas is severed, which is two percent of the tax.

1 While the bill appropriately allocates funding for emergency first responders in the affected counties, we contend that this funding should come out of the state's share of the tax and administered accordingly.

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Our primary concern with the bill is the manner in which the municipal share would be divided. Specifically, each municipality in each county where at least one well is severed would receive one credit. Each host municipality will receive two credits per severed well.

Under this formula, host municipalities would receive a greatly reduced proportional share of the pie because of the need to share with all of the municipalities in the county. Take for instance a county with only one severed well. The host municipality would receive two credits while every other municipality in the county would receive one credit, regardless of their location or impact. If a county has 40 municipalities, then the host municipality would receive two credits worth of funds while the remaining municipalities would receive one credit each. Therefore the non-host municipalities would receive as a group 19.5 times 21 more funds than the host municipality that's bearing most of the impacts associated with the well. We believe this formula needs to be revisited to make sure that the affected municipalities are receiving a share of the funding that is proportional to their impact.

In addition, each non-host municipality receives one credit regardless of whether one or 300 wells are severed in that county. This is going to greatly inflate the funds received by municipalities in the county with only one well, but will decrease what municipalities receive in a county with 300 wells. Instead, we contend that this allocation should be made on a county, not a statewide basis.

Because the severance tax is such a major issue for our members, we've actively worked with the County Commissioners Association of Pennsylvania to draft a severance tax proposal. We offer our distribution formula as an alternative to House Bill 2443.

Our proposal would distribute nine percent of the total tax to host municipalities proportionately based on the number of severed wells statewide. In addition, five percent of the total tax would be allocated to municipalities that are located in a county in which at least one well has been severed. This pot would first be divided proportionately by county based on the number of wells severed statewide and then distributed to all of the municipalities in each respective county through the liquid fuels formula, which is 50 percent based on population and 50 percent based on road mileage. In addition, eight percent would be allocated to counties on a pro rata basis determined by the number of wells severed and three percent of the total tax would be

distributed to the county conservation districts for a total local share of 25 percent of the total tax. While the local share in House Bill 2443 is close to our proposal, our municipal distribution formula is very different from the bill.

Finally, in addition to levying a severance tax with a 25 percent local share, we believe that the General Assembly should take several actions to help communities better manage their infrastructure and face the influx of oil and gas well drilling in the Marcellus Shale region. These changes would cost the Commonwealth little, if anything, but would create a major benefit for all townships across the state and would include requiring PennDOT to increase the maximum road bonding amounts from the current \$6,000 per mile for unpaved roads and \$12,500 per mile for paved roads and enacting legislation to increase the required advertising and bidding amounts from \$10,000 to \$25,000 with an annual cost of living increase.

In closing, our Association supports a severance tax as a means of easing future property tax burdens caused by the impacts of this industry and believe that this proposal is a step in the right direction. However, changes need to be considered to provide a fair means of distributing these funds to the affected municipalities. Again, thank you for the opportunity to comment today on this issue. This is

very important to the townships across the state. Thank you very much.

CHAIRMAN:

employee? Do you know?

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Thank you. Any questions from the members? Representative Scavello?

REPRESENTATIVE SCAVELLO:

Thank all three of you for your

testimony. You mentioned something that we haven't experienced here, and I am really concerned because I know that they did some testing at the 611 quarter about a year and a half ago. We haven't had any results from those testings. But who knows, Theresa, if there is anything here. And they've got enough to work with at the top, but I bet you eventually they might filter down there, so we really need to be protected. In the municipalities where all the drilling is going on, have they adopted the \$52 head tax for each

MR. SMITH:

I think the issue is keeping track of these people that come in and out. A lot of these people are coming from Oklahoma, Texas, Alaska, Louisiana. You just don't know who's there at what time.

REPRESENTATIVE SCAVELLO:

 $\label{eq:thm:could} That \ could \ be \ a \ way \ of \ trying \ to \ get$ some dollars back outside of the severance tax. I'm saying

immediate.

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MR. SMITH:

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And that'd be more up to the ---.

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REPRESENTATIVE SCAVELLO:

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I don't think you have any rights

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yet. But also the earned income tax as well for those municipalities if they have the EIT. It's something they should look at, they should go to those sites, whose working and take a look at those payrolls because, you know, to lose out on those dollars, those are big dollars that those folks are making that could affect those municipalities. I would strongly recommend that you talk to those local municipalities and have them take a look at that.

MR. SMITH:

I think the issue is going to be with some of that is the question of who's going to do it. A lot of these township supervisors are full time, they work full time, they do this as something they have a passion for. we have a few boroughs that have full-time secretaries, but a lot of them are strapped with time right now.

REPRESENTATIVE SCAVELLO:

I don't know if they have Birkheim (phonetic) or whoever their taxing agent is, but I would ---.

MR. SMITH:

We're just starting the Act 32

49 process right now. So they're still going through all that. 1 2 REPRESENTATIVE SCAVELLO: 3 Well I appreciate all your three testimonies, and I can tell you we're going to look at trying to make this right and trying to take care of everyone and hopefully we can move forward with this bill. MR. DECKER: I might add that although the State 8 Association attached two priors and the Boroughs Association 10 has met, we've not yet met with the Boroughs Association and we plan to meet with them next week to ---. They have a 11 little different formula and we're going to try to work with 12 13 them to come to a neutral ground. 14 REPRESENTATIVE SCAVELLO: 15 You are aware that the last paragraph 16 here, we can't make --- some of your requests can't be part of 17 this legislation. 18 MR. DECKER: 19 I understand that. 20 REPRESENTATIVE SCAVELLO: 21 It would have to be separate 22 legislation. 23 MR. DECKER: 24 Right. And the primary reason is 25 road projects, especially up in that northern tier. For them

to have to spend the time and the resources to advertise for a \$12,000 project when we could raise that minimum level so they could just go out and do the work, get the three proposals and get the best price, I mean, that just makes sense.

REPRESENTATIVE SCAVELLO:

I agree. Thank you.

CHAIRMAN:

Thank you. I have a few points that I want to make. I've had the benefit of hearing the County Commissioners and the Township Supervisor Association's testimony; this is my third day that I've heard it. And it's important, don't get me wrong. What I'm about to say is because I've had the benefit of hearing it and thinking about it for 72 hours. Just for a second, I'd just like to play the devil's advocate with you.

MR. DECKER:

Thanks for waiting until Monroe

18 County to play devil's advocate.

CHAIRMAN:

From the industry's perspective, if I were a spokesperson for the industry I would say well, you're right, I guess there's some impact to your words, but you know, we fix them up. Most of the time we fix them up a lot better than we found them. Other impacts, so we do understand that we do tear up your roads. But by in large we fix them up

better than they were when we came here. And other impacts on human services and emergency services, whatever else, we're already paying taxes. And heck, we've got that Penn State study that we paid for to document that you collect all these taxes from us. We're all paying all these taxes, capital stock and franchise, and some of us are paying CNI and we're all at least paying 3.07 on our PIP.

And heck, you've got all these suppliers working all over the place. They're paying their taxes, too. So we're already being taxed. You're already getting all this money for this and lord only knows in some of these counties this development's taking off so fast, property values are increasing so quickly. All you people got to do is just reassess it a little more regularly. You'll get a lot more property tax revenue from it if you did very efficient assessments.

And if this isn't enough, then we'll raise the bonding requirements in the legislature. We'll pass a bill to raise the bonding requirements to pick up the roads. And we'll pass House Bill 10 to put oil and gas back into the assessment base that it was severed from with the passage of the <u>Fayette County</u> case. So we could fix all the departments that way and then I can pay that 20 percent that I have allocated in House Bill 2443 and I can give it to conservation districts and a whole bunch of other people that are fighting

hard passing bills. Think about that.

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MR. SMITH:

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Do you want me to answer each one of

1 them?

CHAIRMAN:

No. Here's the point that I --- you can. It seems like you're asking one more than the other, townships less than the counties. You're asking the

9 legislature to fight the battle past the severance tax to
10 stand up to the industry, to do the right thing. Work hard

11 guys and pass it. And make sure we get big pieces of the pie.

12 But don't ask me to help. I'm not rolling up my sleeves

13 taking on them big powerful out-of-state multinational

14 corporations that can write checks with four and five zeros

15 before the decimal point to fund the legislators' opposition

16 campaigns. You want us to take all the political risk and do

17 all the political work and you sit back and complain about how

18 the pie's being divvied up. Yeah, I want to hear your

19 response to that. And don't take this personal. Again, my

20 advantage is I've heard this for 72 hours. What do you say

21 about that?

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MR. SMITH:

I would say first that we're not sitting back, we're sitting here. Second, the situation with

25 the roads, it's not a matter of ---.

CHAIRMAN:

Can I just interject one second?

Your testimony I want to quote. CCAP has not taken a position for or against enacting of the severance tax. CCAP has not taken an opportunity for or against. I appreciate your being here.

MR. SMITH:

That's not completely my decision, so I'll stick to answer the four questions that you raised because I think they're important to point out, actually. And that is first, number one, roads. When you talk about fixing the roads, well, they can fix the roads. But when are they going to fix them?

In Bradford County this spring we've probably had, I'd venture to say, hundreds of miles of road that were completely destroyed. Some of those roads' blacktop were actually turned completely into dust. And I'm not exaggerating; I'm saying a blacktop road that used to have yellow and white lines on it is absolutely gone for miles as far as you can see. So in terms of fixing the roads, they have road agreements in place but it's not a matter of just saying we're going to fix the roads, it's who's going to monitor that? PennDOT? PennDOT doesn't have the people to do it. We have one guy that covers the whole district for PennDOT road inspections, and he's supposed to keep up with

all these industry people? Where are they getting the money to do that? You know where they're getting that? From the county. From the County Fund. That's where our local PennDOT district is taken at. Out of the liquid fuels. So it's a major issue.

And who's keeping an eye on all those?

And you're talking about roads where school buses can't transverse, you're talking about people not getting their mail, talking about major car damage, major accidents being caused by road damage.

In terms of taxation, corporate net income tax, I've heard all the arguments about that. The issue is the taxes don't go to the right spot. You can pay all the taxes you want for a corporate income tax, but none of it's coming back to the townships or the counties or the school districts to fund any of these things. They're all funded by the property taxes. So in Bradford County we have 30,000-some odd taxable parcels, so you've got tens of thousands of people paying the bill for everything that's going on in our county. And in terms of posting and bonding, if the limits aren't raised, there's no protection for townships. I mean \$6,000, what do you get out of that? What are you going to get?

So in terms of standing up to the industry and all that, I think the townships have done a great job and

we got a great guy, Marvin Meteer, that is our president of

our Supervisors Association. No offense to you guys, but that's what we elect you guys to do at the state level to enact these laws and to fight those battles. So we will lobby everything we can, but when it comes right down to it, we're asking you guys to do that.

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CHAIRMAN:

And my response to that would be look again, there's money here for counties and municipalities in my bill for a reason. I mean I'm giving you the rebuttal that we will hear. Not at these hearings because the industry isn't showing up, but trust me, legislators will know the arguments from the industry. And it'll take a lot of the perspective that I just offered. But I guess all I'm saying is this. Yes, we get elected to make tough decisions and I don't have any problem doing that. But it's really difficult if people that are going to benefit from it, to have ideas on how to spend money, that's the easy part.

Frankly, we don't need too much help if you're going to allocate money. We need help passing the legislation to put the revenue in place to begin with. That's the heavy lift. So that's the message I want you to take back to your associations. I appreciate your perspective and I don't disagree. But we need your help. And your help means you've got to take a more forceful position for or against this. But to basically say well, we don't have a position on

the facts, but we got ideas on how to spend it if you do it, that's not helpful to making this pass. And we need to make it pass.

I also want to point out two other quick things. This House Bill 2443 allocates twice as much for local government as any other bill that's been introduced.

Now if PSATS wants to say it's not 25 percent, it's 23, well, I understand that. But then tell me I've met 92 percent of what you want rather than saying it's not quite right yet.

Being a legislator, sometimes you got to make compromises, and it's what the art of possible is. And I can't possibly make everybody happy in a distribution formula. But darn it, when I'm 92 percent of what you're asking for, you ought to note that.

And one final thing. Emergency services, the idea that we have set aside out of a local share a small set aside for emergency services. The suggestion is we ought to pay that out of the state. Well my opinion on that is this. The state has already put money up for emergency services. We've dedicated a portion of the slots revenue in the state. The first \$10 million that's collected from slots in this state goes into the funds to be distributed to the volunteer fire and EMS across the state, so that's \$10 million there. Plus the \$4 million on fire insurance that this state levies. It gets passed down to the municipalities that then

allocate it to the volunteer fire companies in their communities.

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Those are two state taxes. That's \$25 million on the slot taxes. I'm sorry, \$25 million, not \$10 million. It results in about \$10,000 per volunteer fire company across the state. So the state's already putting money in for volunteers, for volunteer fire companies and EMSs. And frankly, that's mostly a local service. All too often they got to raise volunteer dollars, and that's rather tough. So that's why I think it's appropriate to take a little piece of it out of the share that would go towards local government to help make that happen.

And anyhow again, do not take my criticisms personally at all because I don't mean it. It's just meant to reflect my real concern that if you believe that this is the right thing to do, we need your help passing the revenue collection side of it as well as your thoughts on how to distribute the revenue as well. But unless we pass the revenue collection mechanism, there won't be anything to distribute.

MS. MERLI:

Mr. Chairman, your point is very well taken; I agree with you that CCAP needs to take a position.

At the last conference there was still a debate going on and I'd be happy to --- I know that Mr. Smith was representing his

county specifically, not CCAP. But I absolutely agree with you and I'd be happy to get to help on that.

CHAIRMAN:

Thanks for being my message carrier.

MR. DECKER:

And I can say that on behalf of the State Association of Township Supervisors that our membership passed overwhelmingly a resolution supporting the idea of a severance tax. And with our grassroots lobbying, we contact our legislators almost daily, John and Mary both know they hear from all of us on a daily basis. You give us a piece of legislation that works and we can help you get it passed. can make those calls across the state. But you are impressed with the information you got from the local conservation districts. Do yourself a favor and impress yourself by traveling 144, State Route 144. It's not local roads, this is a PennDOT road. From Snow Shoe up to Coudersport, it's a one hour drive that took me two and a half hours because there are two sections that are closed to one lane, five miles. Five miles one lane in both directions on a state road because it's totally destroyed.

CHAIRMAN:

Is that between Renovo and Snow Shoe?

MR. DECKER:

Yes.

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59 1 CHAIRMAN: Overlooking Fish Dam Wild Area? 2 3 MR. DECKER: Exactly correct. 4 5 CHAIRMAN: 6 I know it. MR. DECKER: 8 And these are the impacts. You may be patching our roads, but you're not fixing our roads. 10 if you didn't come into the area in the first place, there'd be nothing wrong with our roads. So that's our point. 11 12 it's the cost of doing business. And these guys know it; 13 they've got in their budgets coming into the Commonwealth a 14 percentage that they know is going to cost them over and above 15 what they think the project's going to cost them. just waiting for us to enact this. So let's get it off the 16 17 table. We'll do it collectively. Let Elam and our staff 18 know, we'll get it passed for you. 19 CHAIRMAN: 20 Look forward to having all of us 21 working together to make this happen. 22 MR. DECKER: 23 Absolutely. And we appreciate having

24 the opportunity to comment. Coming to the Poconos, enjoy your 25 stay.

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Representative Scavello?

REPRESENTATIVE SCAVELLO:

I just want to make one final

comment. You know, when you talk about taxes that the state

collects, a lot of those taxes do come back into the county.

They fund a lot of programs. It might not be as much as we'd like and unfortunately right now it's because of our situation

9 with the state revenue. And even like this 45 percent that

10 goes to the general fund, most of that probably will come back

11 to help the counties as well. Right now our situation at the

12 state level is our revenues are dry, actually they're way

13 behind. They're \$1.1 million behind in our estimated revenues

14 as of May 1st. So we're looking at this also to be a buffer

15 to try to fill that gap so we don't have to make severe cuts.

16 That's another reason why this is being looked at right now.

MR. DECKER:

And one final note, if you'd like to visit and have hearings on the Foreign Fires Act, it hasn't been increased since it was implemented, I'd be happy to talk to you about that.

CHAIRMAN:

Now we have a panel from David Masur, the director of PennEnvironment; Mr. Drew Gilchrist, the director of the Center for Conservation Land Owners, Natural Lands Trust; and Ellie Hyde, chair of the South Branch
Tunkhannock Creek Watershed Coalition. Did I say that right?

MR. MASUR:

Thank you. Good afternoon. My name is David Masur and I'm the director for PennEnvironment.

PennEnvironment is a non-profit, citizen-based environmental advocacy organization working for clean air, clean water and open space protection. I'd like to start out by thanking

Chairman Levdansky and the members of the House Finance

Committee for inviting me to testify today on the important issue of implementing a natural gas severance tax in

Pennsylvania and dedicating a portion of this severance tax to the Commonwealth's conservation programs.

PennEnvironment applauds Chairman

Levdansky for introducing House Bill 2443. PennEnvironment
has been a long-time supporter of implementing a natural gas
severance tax in Pennsylvania and dedicating a significant
portion of this revenue stream to the Commonwealth's
cornerstone conservation programs. I believe the logic is
simple: when we take from our natural resources, we need to
reinvest in those natural resources. Drilling takes; it can
give back through the severance tax.

I'll spend less time in my testimony today talking about the need for a natural gas severance tax, since I believe that there is overwhelming evidence that such a tax

is both viable and smart policy. Instead, I would like to focus on the incredible funding shortfall that's facing Pennsylvania's conservation programs, especially Growing Greener, and therefore why a significant portion of the revenue from a gas severance tax should be dedicated to funding this critical program. I hope if you garner nothing else from my testimony today, please take away this important message. The Growing Greener program is successful, it is essential and it is sadly running out of money.

The need for dedicating funding for
Pennsylvania's conservation efforts has never been more clear.
That's because the state's cornerstone conservation program
known as Growing Greener will essentially run out of money by
this time next year. Just this past March, a new study by the
Legislative Budget and Finance Committee showed the dire
straits facing the Growing Greener program.

The recent LBFC report showed that the Growing Greener programs are running out of money with Growing Greener II set to expire in 2011. LBFC's study stated that virtually all of the remaining funds in the Growing Greener II program are already committed, and state departments can undertake few new projects. To make matters worse, funds from the Growing Green I program, also known as the Environmental Stewardship Fund, are being diverted to pay off the debt service on the Growing Greener bond to the tune of up to \$60

million a year, instead of supporting vital local conservation projects.

This means that funding for Growing

Greener programs will have dropped from \$200 million in the

2007-2008 cycle to \$15 million as soon as 2012. If this

doesn't show the need for passing House Bill 2443 and

directing part of the money towards renewing Growing Greener,

I don't know what does.

In case you're not familiar with Growing Greener and the program and its history, the program began in 1999 when Governor Tom Ridge and legislative leaders committed \$650 million over five years for investments in farmland preservation, conservation of open spaces, restoring and protecting Pennsylvania's streams and rivers, improving and expanding state and local parks and developing new trails and greenways.

The General Assembly and Governor Mark Schweiker created the Environmental Stewardship Fund in 2002 to help fulfill the original Growing Greener commitment and establish a permanent funding mechanism to carry Growing Greener's success into the future. Dedicated revenue for the Environmental Stewardship Fund was provided by increasing the fee charged for dumping trash in Pennsylvania. This was followed in 2005 by Governor Ed Rendell and the General Assembly recognizing the need to accelerate Growing Greener

efforts and 60 percent of voters in Pennsylvania approved a \$650 million bond to establish Growing Greener II. Clearly the program has very deep bipartisan support and broad support from the state's voters.

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Still, the need for Growing Greener has never been more apparent as the Commonwealth faces a variety of pressing problems that threaten our rich natural heritage, our quality of life, our health and our prosperity. Consider that in Pennsylvania we are loosing three times as many acres of forest, wildlife habitat, farmland and other open spaces to overdevelopment as the Commonwealth is able to conserve. The state currently has 19,000 miles of streams that are considered unsafe for fishing and swimming. 189,000 acres of abandoned mine lands scar 44 Pennsylvania counties and are responsible for 5,300 miles of dead streams. And more than 2,000 family farms remain on a statewide waiting list requesting protection from encroaching development and to continue Pennsylvania's rich legacy of family farming.

At the same time, Growing Greener has been Pennsylvania's most effective tool to help communities protect and restore many of the Commonwealth's most treasured places. The report by LBFC showed that in just the past four years, Growing Greener has helped to preserve more than 33,000 acres of working family farms in Pennsylvania; conserved more than 42,000 acres of threatened natural areas and community

treasures; and enhanced access to outdoor recreation through
234 community park projects and 132 state park and forest
infrastructure projects; reduced flooding and pollution of our
waters through 400 watershed protection projects and more than
100 drinking and wastewater improvement projects; restored
more than 1,600 acres of abandoned mine land; and leveraged
major investments from communities, counties and private

Here in Monroe County, the LBFC report highlighted 20 Growing Greener projects that injected more than \$8 million into the county. These included projects that helped preserve nearly 300 acres of threatened family farms in the county; protecting approximately 70 acres of open space adjacent to the Cherry Hill preserve in Hamilton Township; at least three projects to restore the Brodhead Creek; and numerous projects at Tobyhanna State Park. And I'm including a list with my testimony of these projects for your review today.

For these reasons, PennEnvironment applauds Chairman Levdansky and supports House Bill 2443 as a critical step towards renewing Growing Greener and ensuring that it's properly funded. In order to continue these successful investments in Pennsylvania's future, nearly 100 of the state's leading conservation, community revitalization, recreation and environmental groups are calling on the

legislature to renew the Growing Greener program at a level of 1 \$200 million annually; come up with a dedicated and 2 3 sustainable funding source for Growing Greener. I believe this should include but is not limited to dedicating at least 20 percent of the proposed natural gas severance tax to Growing Greener. And to stop the diversion of funds from the Environmental Stewardship Fund to pay off the debt service on the Growing Greener II bond. Essentially this is robbing Peter to pay Paul and only hurting the Commonwealth's efforts to protect the most threatened parts of our natural heritage. 10 I am including a copy of the cosigners also with my testimony 11 12 today.

For all of these reasons, PennEnvironment supports House Bill 2443. The need for dedicating funds to the Growing Greener program is clear. And as I stated at the beginning of my testimony, the Growing Greener program is incredibly successful, it's essential and it's running out of money and set to expire.

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Again, I'd like to thank the members of the Finance Committee for having me here today and everyone in the audience for joining us. And I would especially like to thank Chairman Levdansky for introducing this important piece of legislation and being such a champion for Pennsylvania's outdoors and great natural heritage. Thank you.

MR. GILCHRIST:

Good afternoon. My name is Drew Gilchrist. I'm the director for the Center for Conservation Land Owners for Natural Lands Trust. I'd also like to thank Chairman Levdansky and the other members of the House Finance Committee for giving me an opportunity to testify today.

Natural Lands Trust is a non-profit land conservation organization serving Eastern Pennsylvania and Southern New Jersey. Since founded in 1953, we've worked to protect the forests, fields and wetlands that are essential to the sustainability and quality of life in our region. We apply comprehensive approach to conservation that includes saving land, stewarding natural resources and creating opportunity for people to connect with and learn from nature.

network of 41 nature preserves that stretch across 12 counties and two states. These remarkable properties range in size from a few acres to 8,000 acres. They are located in a diversity of landscapes from the forests of the Pocono Mountains to the rolling hills and former farms of Southeastern Pennsylvania and the shores of Delaware Bay and New Jersey.

In addition to these preserves, we build conservation easements, voluntary binding agreements that primarily limit each development on private land on 270 properties, totaling 19,000 acres. We have also helped

countless partners, municipalities, other non-profits and landowners from all walks of life and even the Commonwealth itself to preserve and care for thousands of acres more.

I'm here today to express Natural Lands
Trust's strong support for dedicating a significant portion of
proceeds from any future natural gas severance tax to the
Environmental Stewardship Fund. We thank Chairman Levdansky
for introducing legislation that would invest 22 percent of
the severance tax in protecting Pennsylvania's natural legacy
for generations to come.

My colleague here from PennEnvironment has done an excellent job explaining the benefits of the state's Growing Greener program that has provided around the state and touched on its impact here in Monroe County. He has also highlighted the threats imposed by Growing Greener's imminent demise. It is clear that a dedicated source of funds is needed to continue the very successful initiative.

Although Natural Lands Trust has been in existence for almost 60 years, our capacity to preserve open space has been transformed over the last decade. The number of acres we have saved annually has increased fivefold. The catalyst for this growth has been the advent of substantial public investments in open space at the state, county and local level. Public support of open space and Growing Greener in particular has made it possible for landowners who could

never afford to donate their land or an easement to choose conservation over development. As a result, communities and conservation groups have been able to pursue their open space goals more effectively than ever before. In just the past five years, Natural Lands Trust has preserved over 8,000 acres in the Pocono region. To put that in perspective, 8,000 acres is an area more than one half times the size of Lake Wallenpaupack.

Here in Monroe County, two Boy Scout camps were placed under conservation easements to protect their natural resources and ensure their lands remain viable for scouting. These include the 4,000 acres Resica Falls Scout Reservation and the 245 acre Camp Acahela. A third scout camp, the 450 acre Goose Pond Reservation, was preserved in Wayne County. In Luzerne County, we established a large preserve in Pennsylvania, the 3,400 acre Bear Creek Preserve, a spectacular landscape overlooking the Lehigh River. Support from Growing Greener and the Department of Conservation and Natural Resources was essential to all these successes. It is not an exaggeration to say that none of these properties would've been preserved without substantial state investment.

Growing Greener funds have also made the Natural Lands Trust to partner with every municipality in Monroe County to introduce alternatives to standard development ordinances that too often lead to land consuming

sprawl. Through our Conservation by Design program, a tenyear partnership with DCNR, we offer municipalities a set of ordinances that preserve as much as 60 percent of the land in new residential developments. Monroe County's leaders have demonstrated remarkable vision by encouraging this countywide approach.

Concurrent with the start of Growing

Greener, counties and local governments in Pennsylvania have
been establishing their own open space funds. To date, more
than 100 local ballot measures have passed, raising almost \$1
billion. This has resulted in a powerful formula in which the
state investments are matched by the county and local funds to
achieve far more than any one of these sources could do on
their own. This financial leverage created an approach --the financial leverage created by this approach is
significant. As just one example, Growing Greener grants the
Natural Lands Trust conservation efforts have leveraged more
than \$25 million in local, county and private grants since
2000, a ration of 2.5 local and private dollars to every
dollar invested by the state.

But as effective as this formula has been, it is also fragile. According to the Legislative Budget and Finance Committee's reports, all of the funds from Growing Greener II are already spent or committed, and very soon, as much as three quarters of Growing Greener I may be used to pay

the debt service on Growing Greener II. This means unless action is taken soon, the state's ability to match county and local open space investments will be seriously diminished. If this happens, the formula that has enabled communities here in the Poconos and across the Commonwealth to preserve their open lands and thus the quality of life will begin to fall apart.

Saving open spaces like the ones I just described have obvious well-known benefits to our environment. Among other things, the forests and meadows provide habitat for a wide array of native plants and animals, keeping our air and water clean and even sequester carbon. Open space offers many economic benefits as well. Research has proven time and time again that communities that provide parks and other green areas are more attractive to companies and workers they seek. Homes next to protected lands have higher values.

Conservation has also proven to save community money since preserved lands should not require infrastructure, schools and other services that residential developments do, the costs that are really made up in increased tax revenues.

But for me the most compelling benefits are found in the stories of Pennsylvanians whose lives are integrally connected to the land and water around them.

Whether it's a grandfather showing his granddaughter his favorite trout fishing spot on opening day, the family that connects with one another during a hike along the creek or the

child who delights in the discovery of bugs under a rock.

This is my story, too. I'm from Philadelphia. I came to

Resica Falls as a young scout and it was there I began to form

a bond with nature that led to a career in conservation and

the gift to being able to preserve that same camp more than 30

years later.

I suspect that Growing Greener and other public investments in conservation have been popular with state voters because so many of us have a similar story because our mountains, rivers, forests, creeks and fields are an essential part of our identity as Pennsylvanians. Growing Greener has been an unqualified success in protecting these resources, but there's more to be done. Prior to the recession, Pennsylvania was consuming four acres of land for every new resident. This is six times the national average. It was especially heartfelt here in Monroe and Pike Counties. When the Commonwealth fully recovers, we can expect the pace to re-continue. Dedicating a significant portion of the proceeds from natural gas severance tax to Growing Greener will go a long way to ensuring that our communities continue at the pace at which they preserve their open spaces and their quality of life.

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And if I just may for a moment put on my volunteer hat, I am the vice chairman of the Montgomery County Conservation District and I sit as the vice chair of the State

Association of Conservation Districts, PACD. To echo the comments of the managers from Monroe and Pike County, as the PACD supports a dedicated line of funding to assist with all the delegated programs, the counties that were mentioned before, the Monroe, Pike and Bradford Counties as well as Lancaster County are shining examples of what can be done by local conservation districts. And PACD would be happy to work with the members of the Committee to shift oversight of Marcellus Shale from DEP to the conservation districts. Be happy to help you. Thank you for your time.

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MS. HYDE:

My name is Ellie Hyde. I am the chair of the South Branch Tunkhannock Creek Watershed
Coalition. I am also the Farmland Preservation administrator for Lackawanna County, which works out of the Lackawanna
County Conservation District. The Watershed Coalition supports House Bill 2443. A severance tax on the extraction of natural gas is an absolute necessity. This bill must be enacted to ensure that drillers rather than Pennsylvania taxpayers shoulder the public costs that come with increased gas drilling.

At least 22 percent of the tax revenues should go into the Environmental Stewardship Fund. This would help continue the Growing Greener grant program and fund local governments in the cleanup of gas drilling activities.

Counties and municipalities with active drilling should 1 receive more funding, specifically for negative gas drilling 2 3 impacts. This bill will help fund entities such as conservation districts, Fish and Boat Commission and the Hazardous Site Cleanup Fund, all of which need funding in the wake of gas drilling. And that's it.

CHAIRMAN:

Thank you. Any comments or

questions? Representative Scavello?

REPRESENTATIVE SCAVELLO:

Thank you, all three of you, for your 12 testimony. And I really appreciate that comment at the end there to help convince the secretary that Chapter 102 and 105 should be reinstated and have the local conservation districts take care of that issue. And I was wondering, PennEnvironment, what's your stand? Did you take a stand on that issue?

MR. MASUR:

Yeah. There's a whole network of environmental groups, local, regional and statewide that came out pretty vocally and voiced concern against DEP taking away that control and some of the effects we've already seen the problem with DEP permitting.

REPRESENTATIVE SCAVELLO:

Where do you think the secretary is?

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Do you think we're going to have to do it by true legislation or where do you think ---?

MR. MASUR:

I don't know. I think, as I said, we've seen huge negative effects. The Chesapeake Bay Foundation, as I'm sure you know, has actually I believe filed litigation against the state because of the number of permits, they were finding flaws once DEP took control. So I think the track record is there that this isn't working and we would hope that the secretary would see the common sense of giving it back to the conservation districts. But I think that's a question for Secretary Hanger.

REPRESENTATIVE SCAVELLO:

This is something that we really need to address. Because especially locally we --- I think all of us here and for the most part, most of the legislators feel that who knows better, the local folks know better. They can get there faster; they can address the issue much quicker than waiting for somebody to come from the regional office when there's a problem. Thank you.

CHAIRMAN:

Thank you. Representative Siptroth?

REPRESENTATIVE SIPTROTH:

I don't have a specific question.

25 | However, I would like to point out some dissimilarities in the

The three bills before us with the spreadsheet up on 1 bills. 2 the table, I would encourage you to take that. 3 Representative Camille George, who is chair of the Environmental Resource Committee, has a 60 percent return to the general fund of all the taxes collected. Representative Dwight Evans from Philadelphia and chair of the Appropriations Committee has a 90 percent return to the general fund. Representative Levdansky has a 45 percent share return to the So in saying that much, I would agree, general fund. 10 certainly, Representative Levdansky has more interest in conservation and the needs of conservation in the state versus 11 the other two bills that I've previously mentioned. 12

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And remember there's another party that's throwing off this legislation, that being the governor. And as many of you know, it wasn't too many years ago that the governor wasn't too friendly regarding severance tax. And as our revenue stream declines, as Representative Scavello indicated just a little while ago, he now sees some significant value, but unfortunately I think he wants to capture the larger area. And I know that we did move the bill out of appropriations, and I did have a conversation with the Appropriations Chair and indicated that I particularly was not in favor of that distribution that he had proposed with 90 percent of that to the general fund. And I offered that we should take into consideration more distribution to

conservation groups, counties and municipalities.

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So in saying that much, we still have a lot of work ahead of us. We have to focus on this particular bill, try to get this to the top of the agenda, and that will be where I'll be looking to lend my support.

CHAIRMAN:

Thank you, Representative Siptroth. I just want to thank the three panelists for your testimony. You did a really good job of laying out the need to put 10 Growing Greener on a long-term sustainable funding source. And I appreciate your help and your support throughout this 11 process and as we go forward. And Mr. Gilchrist, I just want 12 13 to follow up a second on the comment you made. I think you're 14 I think for people, your interest in the environment 15 largely stems from some personal experience, largely when we were kids. I mean, yeah, I remember my dad taking me trout 16 17 fishing. And probably the reason why I care so passionately 18 about the state forests is because I enjoy hunting deer and 19 turkey and grouse and I've spent so many years of my life in 20 state forests. So it really is through that personal connection. But Penn's Woods from all the way up here in the 21 22 Poconos to all the way down into the southwest is a very 23 diverse geography and topography. But boy, the wildlife and 24 the land throughout Pennsylvania, it's the beauty of 25 Pennsylvania. And I think you're right. The attraction that

all of us have comes from personal experience with the environment that leads us to appreciate it and to fight so 3 hard for conservation. But I just want to thank all three of you for the hard work you do to help protect our environment. Thank you. There's a couple people asked to be added at the end here, they wanted to testify, we'll call them up. Seidel with the Monroe County Planning Commission and Mr. Chuck Gould, Chestnut Hill Township supervisor here in Monroe County. Are they here? And a representative from the League 10 of Women Voters I believe as well. 11 MS. KENNEDY: 12 Brodhead Watershed Association. We did send you an e-mail, but it seems to have gotten lost in 13 the ether. 14 15 MR. JONES: 16 Can I get on the list to testify 17 also? 18 CHAIRMAN: 19 Once we get these two done and then 20 we'll rotate the next two up. 21 MS. EDING: 22 I have a very brief statement to make 23 on behalf of the League of Women Voters. What we're standing for as League members is philosophical, and you've covered it 24

all. We know all the good things that you want, we want.

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only one thing I don't think I heard mentioned was protection 2 of the property that is used after they're through using it, 3 make sure they protect and replace and refurbish all properties that are used for the drilling. That's very They sometimes walk away and leave a mess. And important. the League of Women Voters is behind you in all of this. Thank you. Virginia Eding, and I'm with the League of Women Voters of Monroe County.

MS. SEIDEL:

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Good afternoon. My name is Amy Seidel; I'm the environmental planner for the Monroe County Planning Commission. I'm here to present the Monroe County Planning Commission in supporting House Bill 2443, which as drafted will provide a source of funding for the Environmental Stewardship Fund, a program that the county and municipalities utilize for continued preservation of open space. The Fund is an important source for matching funds to assist in the continued preservation of our natural resources. severance tax will also provide benefits for communities impacted by the Marcellus Shale natural gas development by offsetting costs incurred to maintain local infrastructure. Thank you.

MR. GOULD:

My name's Chuck Gould. I'm chairman 25 of the Chestnut Hill Township Board of Supervisors and I'm

here to read a support statement for House Bill 2443, unanimous support by our Board.

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The House Bill 2443 will allocate portions of the collected fee to go to the Environmental Stewardship Fund, the Hazardous Sites Cleanup Fund, local municipalities and to the Game and Fish and Boat Commissions. A natural gas impact fee must be enacted to ensure that the costs associated with gas extraction are shouldered by the for-profit gas companies, not the residential PA taxpayers. Of the top 15 natural gas producing states, Pennsylvania stands alone by not having a fee to compensate for the loss of our natural resources and help remediate the scars of extraction. All too often in a down economy, the environmental side of things is passed away in the name of job creation. We believe that the passage of House Bill 2443 will demonstrate how economic development via jobs created by natural resource extraction and sound environmental stewardship can work hand in hand to build a better Commonwealth. Mr. Chairman and distinguished members, thank you for your opportunity to testify here.

CHAIRMAN:

Thank you for your input and your support, both of you. Thank you. David Jones of Northern Wayne Property Alliance, and ma'am, you as well. Could you state your name?

MS. KENNEDY:

Patricia Kennedy. Brodhead Watershed

2 Association.

MR. JONES:

My name is David Jones and I am a member of the Northern Wayne Property Owners Alliance, but that's not who I'm representing today. I'm representing them in a sense, but I am a property owner, I am a business owner in the area. I love the outdoors and I want to see what's done right for Pennsylvania. And I think I have some solutions here, some ideas.

I will tell you that the Delaware River
Basin Commission for the Marcellus acres in the DRBC is at
risk of ever being developed unless this changes. Chesapeake
Energy is done in the DRBC. We have Hess, we have Newfield,
we have some other companies that still have leases, but by in
large the gas companies are not interested, they're walking
away. I have land in Mike's district near Homesale that no
one wants right on the Tennessee pipeline. Nobody even wants
to lease it. We are driving this business away, driving a lot
of revenue from the state away, hurting local property owners,
and I want to caution people with this proposed tax.

Because as great as the Marcellus is along with the other formations besides the Marcellus, there are new discoveries in this country today, and the gas companies are migrating from the Marcellus to these other discoveries. I'm

not sure if you're aware of them, but like for example the
Eagleford Shale, very rich in oil and gas and condensate. The
Haynesville Shale with Bossier Shale above the Haynesville,
tremendous yield. The Granite Wash in Oklahoma and Texas.

The Balkan in Montana and North Dakota. I could go on and on.
These formations are actually going to produce more than the
Marcellus, be much more profitable.

We have to be real careful here. We're going to kill the goose that lays the golden egg if we're not careful. I think there's ways to actually increase the state's revenue, including the local agencies that need this money desperately to take care of our roads. I think there's ways to do it, to actually increase revenue without this tax.

And I also want to remind everyone, this gas is private property. It belongs to the landowner. The landowner has made agreements and decided to lease and made a private agreement with the gas company. Now when you put this tax on, in my case I have some of my property already leased with Hess Corporation. Some of my royalty money is going to go to this tax. I won't get all of the royalty that I originally signed up to because a percentage of that will go toward this tax. So the landowners will actually have to pay this. You're shaking your head no. Is that right, we're exempt from the tax? The landowner?

CHAIRMAN:

The tax would be --- they call 1 No. 2 it a severance tax because it's applied at the point of 3 severance. Once the gas leaves the property, then that's where the tax is added on. So the tax is applied to the driller, not to you. You still get your royalty. It's after that. And as a matter of fact, we have included a section in the bill to make that clear that it doesn't come up. So this should not affect your royalty income. Your bonus bid and your royalty income still goes to the landowner. But if you 10 put it in place on the driller, you see, then they negotiate that severance fee into the price that they charge the 11 pipelines who build it into the price that they charge the 12 13 distribution network who then builds it into the price they charge the end user. And most of the end users of this gas 14 15 are going to be people outside Pennsylvania.

This gas, our Pennsylvania gas is going to be used not just for Pennsylvanians, but moreover to power the entire Northeast Corridor in the United States. So in the end, to the extent it gets passed on through the pipeline, no pun intended, it will result in a small increase in gas prices, but not to Pennsylvanians. Because we'll already be paying the tax to Oklahoma and Texas and Wyoming and all those other states that have it.

MR. JONES:

Okay. Well that would be great. But

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if this tax does go through, I would hope that you would be 1 specific and make sure that all royalty money is exempt to protect the landowners because they are burdened also. case, I have purchased property specifically for gas extraction. So you know, is Pennsylvania my partner now? they want to chip in towards the purchase? You've answered my question. As long as we're exempt.

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But more importantly, I think we have an opportunity to actually get a lot more revenue than this tax will ever generate if we're smart about this. The fact that other states do have a severance tax is a good thing. Pennsylvania should be smart and take advantage of that. And maybe we can get some more revenue by actually being more favorable without the tax. And what I'd recommend is be real friendly to these drillers, let's have it done right, but let's entice them to come and give them a reason to come. And if you listen to the conference calls of these companies, you'll understand that. And a lot of them are interested in PA because there's no tax at this time. Let's not drive them out of here. Let's encourage them.

I can tell you that there is a lot of income that will come from this. There's a multiplier effect also. You might not see it directly, but a lot of this money is spent in the area, and this money does multiply. know, a dollar can become five to seven dollars just from the

multiplier effect when it's spent locally. As far as the road damage, I agree that the roads have to be paid for from the damage from these trucks. But in a sense they are. It's just that the money is not allocated. The trucks have to pay a road tax. I have trucks. I have to pay miles and fuel tax.

That goes into the general fund. That needs to be allocated back to the local areas where the damage has occurred. And maybe not for mass transportation in Philadelphia, maybe for our roads in our area. We need to channel this money to where we need it.

Regarding the income tax of these workers, maybe put some kind of a legislation in to give an incentive for the gas companies to hire local people or at least PA people instead of people from Oklahoma or Texas. I believe in the future that PA stands to gain a lot of jobs from this. And you know that carrot on a stick does a lot more than the whip. And if you give them a carrot, maybe we could all win. And I would suggest that. Try to incentivise jobs for PA. Try to keep the money local. There are ways to do this without giving us the same advantage as other states. Let's give us an advantage over other states. Let's be smart.

Look what Delaware does with their corporations. Why do a lot of people incorporate in the state of Delaware? Let's become an area that attracts this and builds this industry so that we can overcome our budget

problems. I believe that with all our public land in PA, the potential is huge here to maybe fund most of our state's budget off of this resource.

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can keep my land.

The other thing that I want to add, I'm for open space, I'm for clean rivers and streams, I love to trout fish. I get my livelihood from this Delaware River. I'm one of the owners of Kittatinny Canoes. I grew up on this river, I love this river, I love the environment, I love my land. And I am for gas drilling because I believe in the end it will help preserve open space. There are so many large land owners that are going to be faced with a decision. What do we do? We need money. Do we sell our property or do we keep it? I know myself I have a lot of land and I'm faced with that decision also. I am still approached by developers even today. I know of a gentleman with a thousand acres in Mike's district in Damascus Township who's considering a huge development with essentially double the population of that township when that goes through. He's now coming around to possibly leasing his land and keeping his land intact if he can get some gas wells. He will not develop his land if he can get this revenue. He's saying I don't use my land enough to justify keeping it. With the gas money, I

So let's be smart about this because in the end this can help preserve our open space and protect our

environment. I am concerned that this is going away in the Delaware Basin, and because of our proximity to New York City and Philly, the metropolitan areas and New Jersey, we are going to see development pressures once this economy turns around and developments start up again, which they will. The natural gas could just help these large land owners keep their land, help the family farms stay in business and actually preserve open space.

I fear that a severance tax along with the burden and the excess regulations on the DRBC could turn the whole DRBC into not a gas producing region, but a development. And I caution you before imposing this tax and look at the benefits and look at the positive ways to get revenue. I am not opposed to the local conservation districts to administer the regulations on the gas drilling. I think that something should be worked out so that there is one permit to make it easy for the drillers so they don't have to get multiple permits, so they can go to a one stop permit place, the DEP, but then maybe the local conservation districts should be the enforcing agency inspecting for the ENS plans and everything. I think that can be worked out.

But let's think about the business people, the drillers, these big corporations as you have mentioned. They're motivated by profit. And there's nothing wrong with that. That's the American way, the American dream. And the

shareholders are everyday people like us in this room. They
are mandated to serve their shareholders and to make a profit.

So they're going to go where the low-hanging fruit is, where
they can make the most money and allocate their resources
where their profit is maximized. It's simple, plain
economics. If they can make more money in Texas, that's where
they're going. If they can make more money in Montana, that's
where they're going.

make the most money and in turn let's have PA get the most revenue and help the jobs and the housing. We heard from the gentleman from Bradford County, the problem with the housing. That's not a problem, I don't think. There's a lot of people that would love to sell some houses. There's a lot of vacant houses. There are a lot of carpenters out of work that would love to build some new houses. And let's look at the good that this brings, and it does bring good. It also brings bad. The bad has to be paid for by the industry, but we have to be smart about it. Let's protect the industry also, and let's encourage them to come to PA. Thank you.

MS. KENNEDY:

That's sort of a hard act to follow.

My name is Patricia Kennedy. I'm an associate professor at

East Stroudsburg University in communication studies. I am an
environmental and political communicator, I'm also a lawyer.

I was a municipal attorney for ten years where I handled the environmental issues from City of Ithaca. And I am here today as president of the Brodhead Watershed Association.

I know my local representatives are familiar with the BWA, as we call it, and that they've been extremely supportive and we've been supportive of them as well. BWA is an organization that's been around for 20 years. We just celebrated our 20th anniversary last year. We have more than 350 membership categories, so we actually have somewhere between 1,000 and 5,000 people who are connected to BWA either through our fishing club memberships, Synophie Pasteur (phonetic), for example, is a member. We have individuals, we have families, so there's a lot of people who are BWA members and we support the idea of the severance tax.

But what I wanted to talk about mostly today was what all of you know from your experience, that government's like a big aircraft carrier. It's real hard to turn that sucker. And industry is able to move a lot faster often than we can. And that's why I know our local representatives were supportive of the moratorium while we tried to figure out how to move in response. And I think that your bill is another one of those things where we try to figure what's the appropriate response so that we don't kill jobs and we also make sure that we're protecting the environment as the money's being sucked out of Pennsylvania?

The position that Craig Todd and the 1 2 conservation districts took is one that we are supportive of, 3 and I have a personal story. I went to a conference in Lock Haven, so I don't go as far over as Allegheny County any more although I used to be at Clarion University. But at Lock Haven there was a gentleman at the conference who was a graduate student, she hadn't left Pennsylvania, her family had a farm near Lock Haven. They had not sold their land to Marcellus Shale, to the drillers. And she was pregnant with 10 her first child. And I heard talking and she was explaining how her well at her family's farm which had been in the family 11 for a long time started tasting funny. And they paid to have 12 it tested. And it turned out that the fracking water had 1.3 14 gotten into their well and it was now unsafe for them to 15 They complained to DEP, which took quite a long time to respond, and then the response largely was that they would 16 17 get gallons of drinking water, but as we all know, that's 18 really not a solution. So they're engaged, here she is, she's 19 pregnant, they're engaged in litigation and it's because there 20 was no prompt or local enforcement when this fracking water started leaking through the aquifers into personal family 21 22 wells. 23

And whatever we can do with this local share of the money would be wonderful. Because DEP was eviscerated in the recent budgets, they do not have the staff

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One of the things that BWA frequently does, we to enforce. 1 have our own stream watchers who are out there testing the 3 They've been doing it for 20 years. We report to DEP when we find violations. We have aquatic biologists who work with us. One of our aquatic biologists made a report on a local waterway that was in trouble and it took DEP months, six months to even get back to us to respond to the complaint let alone enforcing, which is not happening at all. So they don't have the money, they're spread too thin and we really need a 10 redistribution at a local enforcement level for this problem. 11 Thank you.

12 CHAIRMAN:

Thank you. Sir?

14 MR. GROSSMAN:

I didn't have an opportunity to sign

up. Can I make a short statement?

17 CHAIRMAN:

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18 Sure. Go ahead.

MR. GROSSMAN:

20 Members of the Committee, my name is

21 Michael Grossman. I live in the state of New Jersey; I own

22 property in Susquehanna County. I also am a member of

23 | Northern Wayne Property Association, but again, I'm not here

24 representing them. I just wanted to expand on a few other

25 notes that I had overheard during the course of this

testimony. And Representative Levdansky, he did an excellent job of arguing some of the gas company points, so I won't go ahead and repeat those.

CHAIRMAN:

Not that I believe them. But

somebody does.

MR. GROSSMAN:

I mean I just want to give you a little bit of background before I pick up. I'm a former representative from the National Wildlife Federation representing the State of New Jersey. I'm a lifelong member of that organization. I'm a lifelong member of the Pennsylvania Federation of Sportsmen's Clubs as well as a lifelong member of the New Jersey Federation of Sportsmen's Clubs. I have a long history of conservation. I think that the gas drilling that will occur in the Marcellus can be done safely and it can be done with as minimum impact as we can environmentally if it is done correctly. But to expand, you also do need some encouragement for these companies.

I heard a statement here earlier that outof-state people are not contributing to your tax base. That
is as incorrect as it gets. I wish someone from your division
of revenue was available because I just sent them a check for
\$4,000 of earned income from my lease in Pennsylvania. Sixtytwo (62) percent of Susquehanna County are non-resident

owners. If they weren't entitled to my contribution, I'd like it back. So out of state people are obligated to pay on leased revenue and they're obligated to pay on royalty revenue. That's a tremendous amount of tax revenue that will be coming down on the horizon. True, you're not getting it in a rush at the moment, but it will be coming in. Particularly in the next year.

REPRESENTATIVE SCAVELLO:

Sir, we're well aware of what you just stated. The point that I was making was the employees there. Are they paying the local taxes? And that's what I was trying to bring out.

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MR. GROSSMAN:

I'm actually referring to one of the people who made a statement that out-of-state people were not contributing, not yourself.

REPRESENTATIVE SCAVELLO:

I brought that point up earlier but I explained it's the local taxes. Because some of the comments that were being made was that the local municipalities were not receiving any dollars. And your dollars go to the state, you understand? So the point when the municipalities were here earlier, they're saying they were not receiving any local dollars for the wear and tear on their roads and the offset.

MR. GROSSMAN:

But there will be local dollars 1 2 appropriated. I've been reassessed on my property, I've made 3 improvements, as have many other people who also had garnered some of the lease money, have made improvements on their property. All of these are going to transgress (sic) into additional tax revenues. And I will just be very cautious. All these leases are different. Some of them include cost to the landowners. If the company incurs a cost, the landowner will incur a cost. So in essence, if those particular people 10 are leased, I think that this will in effect add additional taxes on the landowner, even though it may not be intended to. 11 I would be happy to give you more of my insight. 12 I'm not a 13 member of any paid conservation district. I'm simply a 14 landowner here in the State of Pennsylvania.

I've also, and I have to be completely fair about this, I've attended numerous meetings throughout the state including quite a few of them held by the League of Women Voters in this county and other various counties and I've heard many negative comments from the conservation district people about opposing gas drilling. And these are the people who are also asking you tonight that they want to be put back in charge. I just say that people who oppose the drilling, are they the best people to encourage an industry who might help out the state? Thank you very much.

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CHAIRMAN:

95 Thank you. I think that concludes 1 2 this ---. 3 REPRESENTATIVE SIPTROTH: I think you were talking about the 4 League of Women Voters workshop at the Hughes Library. that the one you're talking about? MR. GROSSMAN: 8 Correct. That's one of the four I attended. 10 REPRESENTATIVE SIPTROTH: 11 I'd like to just clarify this. There's obviously environmental concerns as they relate to 12 13 existing regulations and the administration of those. And 14 also the technology that exists to extract the gas and the 15 concerns that were raised. 16 MR. GROSSMAN: 17 They did have excellent cookers. 18 CHAIRMAN: 19 Thank you. That concludes this 20 hearing of the Finance Committee. I want to thank the members 21 for attending. I want to thank the people who testified and 22 the public for your attention and your interest as well. 23 Thank you very much. 24 REPRESENTATIVE SCAVELLO: 25 Thank you, Mr. Chairman.