## COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES EDUCATION COMMITTEE HEARING

RYAN OFFICE BUILDING ROOM 205 HARRISBURG, PENNSYLVANIA

WEDNESDAY, MARCH 26, 2010 9:00 A.M.

PRESENTATION ON HOUSE BILL 2205

## BEFORE:

HONORABLE JAMES R. ROEBUCK, JR., MAJORITY CHAIRMAN

HONORABLE KEN SMITH

HONORABLE RICHARD T. GRUCELA

HONORABLE BARBARA McILVAINE SMITH

HONORABLE MIKE CARROLL

HONORABLE SCOTT H. CONKLIN

HONORABLE PATRICK J. HARKINS

HONORABLE MARK LONGIETTI

HONORABLE JOHN E. PALLONE

HONORABLE ROSITA C. YOUNGBLOOD

HONORABLE PAUL I. CLYMER, MINORITY CHAIRMAN

HONORABLE WILL TALLMAN

HONORABLE BERNIE O'NEILL

HONORABLE THOMAS J. QUIGLEY

HONORABLE KATHY L. RAPP

HONORABLE BRYAN CUTLER

HONORABLE MIKE FLECK

HONORABLE DUANE MILNE

HONORABLE THOMAS P. MURT

HONORABLE MIKE REESE

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CHAIRMAN ROEBUCK: Good morning. We will now bring this meeting to order. We are here today to have a public hearing on House Bill 2205 and I look forward to full discussion on that proposal. The bill would amend the public school code for the Pre-K Counts program. And I want to begin by asking the Education Committee to introduce themselves.

Before I do that, I want to note that we have with us Rep. Conklin, who has recently enjoyed measured success in the primary election and, for some reason, he wants to leave this great committee to take to another world as lieutenant governor and I want to congratulate him on his success and I think it crosses party lines when we acknowledge your success, Scott, and I wish you well.

REP. CONKLIN: Thank you, Mr. Chairman.

THE CHAIRMAN: With that, we will ask that the rest of the committee introduce themselves. I'm Jim Roebuck, chairman of the House Education Committee; Philadelphia County.

REP. LONGIETTI: Rep. Mark Longietti; Mercer

REP. RAPP: Rep. Kathy Rapp; Forest, Warren and Mckean counties.

REP. QUIGLEY: Rep. Tom Quigley; Montgomery

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REP. FLECK: Rep. Mike Fleck; portions of Blair,
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    Huntingdon and Mifflin counties.
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                  REP. REESE: Rep. Mike Reese; I represent
 4
    Westmoreland and Fayette counties.
 5
                  REP. CUTLER: Bryan Cutler; Southern Lancaster
    County, 100th District.
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 7
                  REP. MURT: Tom Murt; Philadelphia and Montgomery
    counties.
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                  REP. TALLMAN: Will Tallman; Adams and York
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     counties.
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                  REP. CARROLL: Mike Carroll; Luzerne and Monroe
12
    counties.
                  REP. SMITH: Rep. Ken Smith; Lackawanna County.
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14
                  REP. McILVAINE SMITH: Barb McIlvaine Smith;
15
    Chester County.
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                  CHAIRMAN CLYMER: Paul Clymer; Bucks County.
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                  CHAIRMAN ROEBUCK:
                                     Thank you. Note that in the
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    members packets are copies of the bill and the bill analysis
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     and the written testimony of those testifiers. As with
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    previous hearings, it is my request -- which is usually
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     ignored, but I will make it a gain -- that those who testify
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    will give a summary of their testimony and that will allow
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    greater time for questions and answers and that will, I think,
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    enhance our ability to understand the proposal before us.
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            First, I would like to begin by asking Rep. Paul
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Clymer, the sponsor of House Bill 2205, to make some short opening remarks.

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CHAIRMAN CLYMER: Thank you, Mr. Chairman, and I appreciate very much for holding this public hearing on House Bill 2205. It deals with the funding and other situations with Pre-K Counts. As we all recognize, Pre-K Counts has been instrumental and assisting those students to a higher level of learning and so it's before successful. As a result of that success, there has been a waiting list for entering into the program.

There is an \$85 million budget for Pre-K Counts. The question is, can we extend Pre-K to more students by more efficient use of the funds? Our co-payments from the program and users fee a possibility. To that extent, my proposal requests the Legislative Budget and Finance Committee to conduct a study of the appropriateness of fees and co-payments as part of the Pre-K Counts program.

The use of co-payments and fees should be studied in those states that have also funded prekindergarten programs similar to what we have here in PA.

My legislation also grants priority funding to at risk students and this is another important issue for us to consider. We also need to establish guidelines for approved providers to engage in outreach and partnership with Head Start, Child Care Works and other child care programs.

Then, in the legislation, it prohibits an approved provider from using grant funds for lobbying activities. It also states that we should verify or cause to be verified by a third party, the residence and income of the applicants to the program. It says, The Auditor General may conduct audits and reviews of the grant program.

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These are the highlights of this proposal. Thank you, Mr. Chairman, for your consideration.

CHAIRMAN ROEBUCK: Thank you very much. Let me first note that we've been join by two additional members.

I've asked them if they would introduce themselves.

REP. YOUNGBLOOD: Rep. Rosita Youngblood from Philadelphia County.

REP. PALLONE: John Pallone; 54th Legislative District, representing northern Westmoreland County and southern Armstrong County.

CHAIRMAN ROEBUCK: Thank you. Our first testifier is Todd Klunk, Acting Deputy Secretary, Office of Child Development and Early Learning. I would ask that he come forward and make his presentation.

ACTING DEPUTY SECRETARY KLUNK: Good morning,
Chairman Roebuck, Chairman Clymer, and House Education
Committee members.

This is the first time that I've been in front of the committee, so let me introduce myself. I am Todd Klunk, the

Acting Deputy Secretary for the Office of Child Development and Early Learning. I assumed that duty in January of this year.

Prior to that, I served in the civil service as the Director of Finance, Administration and Planning for the same office. And I am here to talk about PA Pre-K Counts.

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To summarize the Chairman's recommendation, the program has been very successful. Over the last eight years of this administration, we made great strides in the early childhood education here in PA.

PA Pre-K Counts -- I do want to touch on a few things, a few of our outcomes of PA Pre-K Counts. Note on page 2 of the testimony, nearly three times as many children were proficient in Personal and Social Development after a year in PA Pre-K Counts. Nearly four times as many children were proficient in Language and Literacy. And just on that note, last evening I spent time in Center County and there was a superintendent of a school district up there who was talking about how successful PA Pre-K Counts and that his kindergartners are now reading on first grade reading levels. So he was quite impressed with the outcomes.

More than four times as many children were proficient in Math. Five times as many children were proficient in Scientific Thinking. So these are great outcomes and we're quite proud of the program. And these outcomes, obviously, are predicated on the high quality standards we have on PA Pre-K

Counts.

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I do want to touch on some points of the bill.

Addresses Chairman Clymer's bill, passing the current form, we believe would negatively impact the PA Pre-K Counts program by imposing a fee schedule on parents who cannot afford it and by lowering its quality.

Currently we have a 300 percent federal poverty income guideline cutoff. There's a lot of national research that shows that families at that 300 percent are just as much at risk as those families above or below the 300 percent, and that does make sense. This group of children and their families are slightly above most of the social safety nets that we have.

Forcing co-pays from these parents is bad policy for several reasons. First, these payments are contrary to the purpose and mission of education. Second, the most relevant, the targeted families do not have the resources to afford the fees. We do know from the PA Department of Labor and Industry's Self-Sufficiency Standard Index shows families earning up to 300 percent of the federal poverty level are on the brink and cannot possibly afford another cost.

A second contention with House Bill 2205, this bill allows any provider with any accreditation to be eligible for the program regardless of whether they meet the high program standards of PA Pre-K Counts. This could threaten the program quality, as providers could, theoretically, apply to USDE to be

an accrediting agency and then approve themselves. Again, the major success of this program hinges on the high quality standards that we have in effect.

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So, just to close, I applaud you for bringing this issue before the Committee today. Despite our disagreements with the bill, discussions such as this bring needed attention to early child education. Governor Rendell and the work of this committee have laid the necessary groundwork during the last eight years. I'm also happy to note that both candidates for governor have gone on record supporting Pre-K Counts. I look forward to working with you in the days and weeks ahead. Thank you.

CHAIRMAN ROEBUCK: Thank you very much. Could you give us some sense of the evolution of Pre-K Counts as it has evolved where we were eight years ago as to where we are now and as a measure of perhaps of both success or our nonsuccess of the program?

ACTING DEPUTY SECRETARY KLUNK: So eight years ago, PA is one of eight or nine states that did not publically fund the Pre-K Counts program in their state. In 2006, 2007, PA launched this PA Pre-K Counts program.

At that time, we served about 11,000 children. The following year, we added about 800 to 900 additional children. So today, we are serving around 11,800 children statewide. We are in 62 of the 67 counties. Our current providers consist of

school districts, Keystone STARS child care providers at STARS 3 and 4, Head Start, and licensed nursery schools. So we have a great mix of provider types.

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CHAIRMAN ROEBUCK: Thank you. Let me ask Rep. Clymer if he has questions and then we'll go to members.

CHAIRMAN CLYMER: Good morning. Thank you for your testimony and being here today. I address one of your concerns in an amendment that I have. In my amendment, it removes the guideline exemptions. It removes the provision that would exempt accredit — accredited providers from program guidelines. That was one of the issues that I think we can address.

The other issue on fees and co-pays -- in the bill I have that there should be a study by the Legislative and Finance Committee. They're the ones that would make the recommendations on whether we should have co-pays and fees.

Then I also said in the bill and in my testimony, that they should also investigate to see what other things they are doing, you know, very comparable that have similar Pre-K Count programs and how do they have their arrangements. Do they have fees and co-pays, because we want to be fair and at the same time, the purpose is, as you just mentioned, to further expand the program. And if we can get more money into the program, because it's a very tight budget season, those additional fees may allow other children to participate. So the whole thrust

of it is to provide equity and to make certain that every child who is on the waiting list has an opportunity to participate.

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Now, having said that, I don't need any response. But I do have a question that I would like you to respond to. And, again, it is to try to bring things into reasoning and here's a question that I have. According to the school code, the Department is to establish a per student funding level.

The Pre-K Counts annual report provides information on the grant amounts and the children enrolled in the various lead agencies. In comparing the per enroll and amounts per lead agency, the amounts verify quite a bite and I'll give you an example. In Dauphin County, there are amounts for the four leading agencies. Halifax Area School District receives \$5,925 per student; Harrisburg City School District, \$8,184; Heaven Sent Learning Center, \$7,900; Steelton Highspire School District, \$3,731.

The guidelines for the program state that a maximum fee per PA Pre-K Counts students, for a half-day program, the amount is \$3,900 per child. For a full-day program, it's \$7,850. How are these amounts determined? How do we determine that there is a discrepancy, so it seems, in these school districts?

ACTING DEPUTY SECRETARY KLUNK: Generally speaking, I can look into each and every one of those. But generally speaking, there are partnerships that are created.

So there is a lead grantee. And that lead grantee, let's say it's a school district, might work with three child care providers.

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But if that school district, as a lead grantee, wants to provide a professional development or employ the coordinator, that goes across the entire partnership, they would then have a higher — when you just look at the per student costs than their partners. So it depends on what level of services the lead agency is going to supply on behalf of their partners. That's generally the differences between costs.

CHAIRMAN CLYMER: Then, my next question is, is every provider's budget reviewed or just under the lead agency?

ACTING DEPUTY SECRETARY KLUNK: No. We have -- both the partners and the lead agencies are submitted to OCDEL and are reviewed. We actually have that electronically now so we can review it.

CHAIRMAN CLYMER: What criteria do you use to review the budgets? What criteria are you using to review these budgets?

ACTING DEPUTY SECRETARY KLUNK: So we do have guidance out there. And in our guidance, there's an appendix, which we actually have framed up what we think is the targeted budget. So we compare each budget line item by those categories to our range of what we think would be an acceptable

cost.

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So we have a low, medium, and high range and we compare each budget category to those percentages. Actually, right now, the Information Technology System, which flag -- let's just say we think that operating costs should be 10 percent. If it comes out at 13, 14 percent, it would actually flag it for us to review and look at their justification. Obviously, we allow them to justify it.

CHAIRMAN CLYMER: Now, that would be helpful if we could then review that ourselves so we could have that information to help in our analysis.

And finally, as of May 2009, 67 school districts had 7 partners, 31 Head Start providers had 10 partners, 53 child care providers had 133 partners. How are the grant funds distributed by the lead agency to their partner providers? How do they determine who gets what?

and the partners, they negotiate that out. We do have partner agreements. So it's actually a contract between the lead agency and the partner so that there's no confusion, how many partner — how many child care slots, there's Pre-K Count slots. They're going to fund what that cost is going to be, whether it is a full-day, half-day, an hour. There's an operating agreement between the lead agency and the partner.

CHAIRMAN CLYMER: So the costs are already

established. When the lead agency decides to provide money to 1 2 the partners through that contract, they know what they're going to be paying for each child in that. 3 ACTING DEPUTY SECRETARY KLUNK: Prior to 5 operations, that's correct. CHAIRMAN CLYMER: Then that was my question. 6 7 the amounts vary and you've kind of already given the reason. 8 Thank you, Mr. Chairman. CHAIRMAN ROEBUCK: Thank you. Rep. Conklin. REP. CONKLIN: I have a quick question for you. 10 11 Since Pre-K Counts have been going on for several significant years and I know the studied recently showed that -- well, a 12 13 few years ago, showed that children who come from poverty 14 families, especially in the African American community, only 15 read about 25 hours before they entered school. Have you seen -- have you been able to track a 16 17 significant difference with those children that have gone 18 through this Pre-K Counts program, now seeing that they're in fifth or sixth grade? Have you been able to track those 19 20 children to see the difference that it's made, especially a few 2.1 years down the road? 22 ACTING DEPUTY SECRETARY KLUNK: PA Pre-K Counts is 23 three years. So PA Pre-K Counts shows only three years. 2.4 REP. CONKLIN: Three years. I'm sorry. 25 ACTING DEPUTY SECRETARY KLUNK: And really, for a

standard, the assessment is the third grade PSSA. So we're not there quite yet.

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REP. CONKLIN: And just one last comment.

Somebody that, their family works with these programs and when I look at any type of cost, especially folks that would have put aside to it —— I was recently at a dinner last Thursday night with 450 parents and the majority of those had their children in the Pre-K Counts program and those folks do not have the extra money. The gifts that night were bags of groceries. Just a little side bar on that.

ACTING DEPUTY SECRETARY KLUNK: We share your concern.

CHAIRMAN ROEBUCK: Rep. Quigley.

REP. QUIGLEY: Thank you, Mr. Chairman. Thank you for your testimony.

I just had a couple of questions about the -- I was looking over the report and looking at the district by district -- by counties, I guess, and the agencies who had received the money. But I did have a question on one entry here, I guess.

I was looking at the Pre-K Counts annual report where three million of the 2008, 2009 appropriation were used for information technology. And I just had a question of exactly what was that used for? What did that entail?

ACTING DEPUTY SECRETARY KLUNK: The information system that I talked about earlier, that's -- we built an

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information technology system to track the children, the
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     enrollments, attendance, grantee budgets, partner budgets.
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     It's an electronic system to do budget revisions. So it's a
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     comprehensive data system to track and help us to report out
    for the annual report.
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                  REP. QUIGLEY: Okay. Was a contractor used for
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    that or was it someone within the Department?
                  ACTING DEPUTY SECRETARY KLUNK: It was a
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    contractor.
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                  REP. QUIGLEY: Who was that? Do you know?
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                  ACTING DEPUTY SECRETARY KLUNK: It was Deloitte
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    Consulting.
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                  REP. QUIGLEY: Okay.
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                  ACTING DEPUTY SECRETARY KLUNK: Just so you know,
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    we shared resources, we built Pre-K Counts on already existing
     software. So let's talk about child care works. There's a
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     family with a -- a child with a parent with income.
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    able to leverage a lot of those existing software, those codes,
    to build Pre-K Counts. So we used Deloitte, who had that
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     contract at that time.
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                  REP. QUIGLEY: And they had the contract to track
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    within their department for other purposes is what you're
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     saying?
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                  ACTING DEPUTY SECRETARY KLUNK: Correct.
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                  REP. QUIGLEY: And that work is completed as far
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as the database being established and in place? 1 2 ACTING DEPUTY SECRETARY KLUNK: At this time, 3 there is maintenance, upgrades, but, yes, the bulk of that work is done. 4 REP. QUIGLEY: Okay. And then going forward, that 5 would continue from the appropriation within the statute, I 6 7 quess, the \$85 million, a portion of that would continue to be 8 used for the update of that. ACTING DEPUTY SECRETARY KLUNK: Yes, correct. And 10 to get to the other member's question about the State 11 Longitudinal Data System, we are trying to match children to 12 appear security ID so that we can answer those questions, what 13 are you seeing the outcomes in third grade, we're hoping 14 kindergarten. 15 But, again, some of that will help us to get to that next level of the State Longitudinal Data System, which we're 16 17 happy in PA, will be Pre-K to the workforce. So some of that 18 will, again, maintain the current system and then help us 19 complete our work in the State Longitudinal Data System. 20 REP. QUIGLEY: Thank you. Thank you, Mr. Chairman. 2.1 22 CHAIRMAN ROEBUCK: Thank you. Rep. Pallone.

REP. PALLONE: Thank you, Mr. Chairman. Thank you, Deputy Secretary for appearing today.

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In your database, in your tracking system, are you

tracking the individual child if they're somewhat transient, 1 2 moving from district to district or program to program. 3 may be in Pittsburgh today, but six months from now, you'll be in Allentown. Is there part of your network taken care of that 4 as well or don't you know? 5 ACTING DEPUTY SECRETARY KLUNK: Yes. Each child 6 7 is assigned a unique ID. So, yes, we would be able to track 8 children across the states through this unique ID. REP. PALLONE: So future data as the program continues, we'll be able to track them from year one through 10 11 years ago, through their graduation then? 12 ACTING DEPUTY SECRETARY KLUNK: Through their 13 graduation of K-12, that's our goal, yes. We're working on 14 that system. 15 REP. PALLONE: Are there any other programs that are tuition or fee-based like this in the publication education 16 17 arena? 18 ACTING DEPUTY SECRETARY KLUNK: I mean, the only 19 thing that comes to mind would be the free/reduced lunch 20 program, but that's --2.1 REP. PALLONE: That's not really education in the 22 system, that's food. 23 ACTING DEPUTY SECRETARY KLUNK: Correct. 24 REP. PALLONE: I don't think we have another fee 25 for service education programs, do we or don't we that I don't

know of? 1 2 ACTING DEPUTY SECRETARY KLUNK: Just higher 3 education rank. But, K-12, I'm not aware of any. 4 REP. PALLONE: And then the pre-K is, what, three to five? 5 6 ACTING DEPUTY SECRETARY KLUNK: 7 REP. PALLONE: And we've identified almost 12,000 8 three-to-five-year-olds that are currently in the program. Do 9 we have a grasp on how many three-to-five-year-olds there are in PA? We're getting 12,000, how many aren't we getting? 10 11 ACTING DEPUTY SECRETARY KLUNK: That's a good 12 point. At the beginning of this current school year, we've had 70, 100 children who applied that were not able to receive 13 14 services because of the captive appropriation. In addition to 15 that, we, in PA, any birth cohort has about 150,000 children in it. So you're talking 300,000 as the universe of 16 17 three-and-four-year-olds. Like, it's three and four, so it's 18 three through five, but you have to be three or four to enter 19 the program. 20 REP. PALLONE: So we're getting a very small --2.1 ACTING DEPUTY SECRETARY KLUNK: It's four percent 22 of the total population. 23 REP. PALLONE: Okay. Thank you very much. Thank 24 you, Mr. Chairman. 25 CHAIRMAN ROEBUCK: Thank you. Are there any

additional questions? Rep. Rapp.

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REP. RAPP: Thank you, Mr. Chairman. Thank you, Mr. Secretary, for being here today.

When you're comparing these students at the third grade -- did you say that they are in third grade now or next year they'll be in the third grade for the PSSA's?

ACTING DEPUTY SECRETARY KLUNK: Next year.

REP. RAPP: When you're looking at those courses, what kind of comparisons are you going to be looking for for those students who have been in Pre-K Counts in comparison to children who have not had the opportunity to be in this program? What kind of things are you going to be looking for in your tracking program for these students?

ACTING DEPUTY SECRETARY KLUNK: We intend, when we get there, to work with our PA colleges and universities and other researchers. We do have some researchers on staff, but we would work with the research community to find out exactly what those academic risk factors and outcomes and how they should all align. So we would consult with our research partners.

REP. RAPP: So at the end of next year, you should be able -- the PDE should be able to give us some solid information regarding outcomes of this program; is that what you're saying because of the tracking?

ACTING DEPUTY SECRETARY KLUNK: Yes, that I --

REP. RAPP: So at the end of next year, if we called you back for a hearing, we should be able to get some solid data on the benefits of the program?

ACTING DEPUTY SECRETARY KLUNK: Yes.

REP. RAPP: Thank you.

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CHAIRMAN ROEBUCK: Thank you. Rep. Youngblood.

REP. YOUNGBLOOD: I would like to know the number of private current payers that have children in the Pre-K

Counts program. How do you count for the people that are paying the maximum fee in four and three star day cares that are in the Pre-K program? Are they calculated in your formula and what determines the amount that is paid by the provide payer?

ACTING DEPUTY SECRETARY KLUNK: In our account of 11,800 children, they are the children that are receiving their Pre-K Count services through this appropriation, 100 percent.

REP. YOUNGBLOOD: No, I understood that. What I'm basically stating is, you have children in daycare or pre-K currently that are also blended in with children whose parents or grandparents that are private payers.

How do you all set the fees that the private payers pay as opposed to what you're getting for the pre-K? Does the private payer's fees help offset anything for the moneys received, because the private payers can pay up to \$250 per child, per week. That's why I'm asking these questions.

ACTING DEPUTY SECRETARY KLUNK: Generally, when we —— we have a cost allocation methodology out there, so what you're talking about would be like a mixed classroom and so those charges would have to be dispersed. So let's just say that it was 50 percent private pay, 50 percent Pre-K Counts. Those classroom costs would have to be properly allocated across those two funding streams.

So that's how they would determine the fee to charge the family. I don't have that date of how many private fee children with me currently are in PA Pre-K Counts in, like, a mixed classroom.

REP. YOUNGBLOOD: I'm just curious because I know I have two identical twin grandsons, with the exception of them and several others -- I'm a private payer. The rest of them -- and there are three, the rest of the people are on a sliding scale. So is what I'm paying top dollar.

Am I subsidizing for anything and other private payers because the private payer fee constantly escalates, whereas the person that is on a subsidized income may not escalate. So that's why I'm asking. Since there is a mixed setting, what is the amount — how many private payers are there?

ACTING DEPUTY SECRETARY KLUNK: Well, I'll have to get back to you.

REP. YOUNGBLOOD: Thank you.

CHAIRMAN ROEBUCK: Thank you. Rep. Tallman.

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REP. TALLMAN: Just kind of on the same line of questioning because this has always intrigued me since arriving here, the funding and OCDEL all of these childhood education programs, which I have visited many at this point in time just to get a grasp on it.

Can you tell me with certainty -- because we have the commingled funds. Can you tell me with certainty -- because I can't get it from DPW. PDE seems to be a little better on their accountability side. Can you tell me with certainty how

much of the Pre-K Counts money is coming from the Department of

11 Public Welfare?

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ACTING DEPUTY SECRETARY KLUNK: Pre-K Counts is only the PD appropriations. So there's no Pre-K Counts funding coming from DPW. The line item for PA Pre-K Counts is found in -- 100 percentile found in the PDE --

REP. TALLMAN: So that's funded 100 percent with DPW money?

ACTING DEPUTY SECRETARY KLUNK: PDE.

REP. TALLMAN: PDE money?

ACTING DEPUTY SECRETARY KLUNK: Correct.

REP. TALLMAN: Thank you very much.

CHAIRMAN ROEBUCK: Thank you. Before I go to our next question, I know we've been joined by addition members. I would ask those that have come in late, you receive a demerit, but I'll have them introduce themselves.

REP. HARKINS: Good morning, everyone. 1 2 Harkins from Erie. 3 REP. O'NEILL: Rep. O'Neill from Bucks County. REP. GRUCELA: Rep. Rich Grucela; Northampton 4 5 County. 6 REP. MILNE: Duane Milne; Chester County. 7 CHAIRMAN ROEBUCK: I would then go to Rep. O'Neill for his question. 8 9 REP. O'NEILL: Thank you and I apologize for being I have one question because of the economy that we're in 10 11 and what's going on and I'm a big supporter for early childhood 12 education, especially in the form of a special ed teacher. I'm actually involved with the Pre-K Counts caucus and we're now 13 14 trying to restore money for this year's budget cut. 15 But, I guess, just one of my concerns is that providers have to provide you with a quarterly report and one of the 16 17 things that are in a quarterly report is the testimonials. But 18 part of those testimonials have to come from legislators, senators, state representatives and they have to show how they 19 20 have made contact and what is their position of Pre-K Counts. 2.1 It seems to me that that's a form of blocking and I 22 quess where it bothers me is that -- it seems to me that we're 23 subsidizing taxpayer money to help these organizations. 24 think that's appropriate that you're requiring them to contact legislators to show them a report at taxpayer's expense, what 25

their positions are?

ACTING DEPUTY SECRETARY KLUNK: I'll first start off by saying that that report has been altered and changed, that those requirements are no longer in effect for the general assembly members and the feedback there.

REP. O'NEILL: When did that change take place?

ACTING DEPUTY SECRETARY KLUNK: This year.

REP. O'NEILL: So it will be taken into effect

when?

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ACTING DEPUTY SECRETARY KLUNK: July 1st. I can get you the date of when we altered that report. Although, we do feel that our PA Pre-K Counts grantees and partners should be able to educate the community leaders and we ask them to do that, just like you said, school district, community organizations and we also are quite proud of the program and if they want to share with the members, we encourage that.

REP. O'NEILL: I guess my question is -- and it seems like state dollars are being used for this. But my question is, what happens to the provider if don't do that, if they are not contacting the legislators and telling them when they're doing it and not telling you?

What happens to a provider in Montgomery County who may not be contacting their legislator?

ACTING DEPUTY SECRETARY KLUNK: There's no repercussions for that. There have never been, no.

REP. O'NEILL: Okay. Thank you.

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CHAIRMAN ROEBUCK: Are there any other additional questions? I did want to get clarity, you indicated that those who are in Pre-K Counts are about 11, almost 12,000 young people, but the total possible market is 350,000 in that age bracket or somewhere around there.

What is happening to those are who aren't part of that program? Are you assuming that most of the different from the 11 or 12,000 or 350 are in some kind of Pre-K program that somehow are properly funded or are most of those not receiving any such services? Do you have a way of judging that?

ACTING DEPUTY SECRETARY KLUNK: Through our data, we think we're serving, I believe, 20 percent of the preschool population and then the OCDEL funded program. So the other 80 percent would be, my guess is through private pay. Their parents would role them into a private nursery school or private pay child care, programs like that.

CHAIRMAN ROEBUCK: Or at home.

 $\label{eq:action} \mbox{ACTING DEPUTY SECRETARY KLUNK: Or at home,} \\ \mbox{exactly.}$ 

CHAIRMAN ROEBUCK: But you don't have any precise way to break that out so that we can get a clear measure -- one of the things that, literally, we're looking at is trying to assist the value of Pre-K's. So you get kids, say, the first, second, third grade, we measure how successful they've been.

It would be helpful to know how they've come through the system so you can still see those who were in pre-K, but there would be those others who have been some place else. And I think it's also important to know how they have come to that point and I would hope that as you put this in motion to assess that, that this is done in a fairly precise way.

ACTING DEPUTY SECRETARY KLUNK: Okay.

CHAIRMAN ROEBUCK: Rep. Rapp.

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REP. RAPP: Thank you, Mr. Chairman. I apologize, but I -- after Rep. Youngblood spoke, I -- an issue that surfaced in my mind that I was made aware of -- Mr. Secretary, are you aware of any instances where the money allocated to the main entity in a county that they're actually paying more than what a private person would be paying under Pre-K Counts. For example, if someone went to entity A and the parent is paying X amount of dollars, would that entity be getting more money from Pre-K Counts?

ACTING DEPUTY SECRETARY KLUNK: So entity A is a Pre-K Counts provider and we're back to a mixed classroom. Is that what your scenario is?

REP. RAPP: Yes.

ACTING DEPUTY SECRETARY KLUNK: So half the kids
-- a portion of the kids are Pre-K Counts and a portion are
private pay.

REP. RAPP: Are there any instances that you know

of where Pre-K Counts is actually paying more than the private pay scale?

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DIRECTOR MATHIAS: Hi, I'm Deb Mathias. I'm the bureau director with OCDEL for the program. An example might be, if it's in a child care facility, that the requirements for Pre-K Counts are higher than the requirements for regulated child care facility.

The Pre-K Counts program is paying for the certified early childhood teacher and all the other early learning requirements to give that really super high quality. A parent that's buying child care through interview with the center or whatever might find out about the quality of the issues, but it's not a big time requirement to have a certified teacher in regulated child care.

REP. RAPP: I guess that concerns me more than the situation that Rep. Youngblood was speaking of, that we're subsidizing at a higher rate than providers or requesting private payers to pay for it. Is that -- that's how I'm seeing it in my mind.

DIRECTOR MATHIAS: I don't think we have a lot of mixed classrooms, so we don't have an answer for that right now. Do we know specifically of examples where that is occurring now? No.

REP. RAPP: Thank you very much.

CHAIRMAN ROEBUCK: Thank you. If I'm

understanding your question, Representative, if I could just ask a question. Is not the progress of pre-K in part to set a standard for delivery of these services.

In my mind, there might then be a case where, in setting that standard, you have higher expectations for providers or those who are doing the services, which might account for differential in the payment levels. I'm not certain, but it would seem to me that that's in part of what might be a factor here. Rep. Reese.

REP. REESE: Thank you, Mr. Chairman. I want to make sure that I understand this. Can you talk about the income guidelines for Pre-K Counts? Can you talk about the bottom and the top, rather than talking about a level of poverty? What kind of salaries are we talking about? What kind of incomes do these families have?

ACTING DEPUTY SECRETARY KLUNK: We put out probably -- the only one that I know is a family of four, the top threshold would be about \$65,000 for a family of four.

REP. REESE: Two children, two adults or whatever.

ACTING DEPUTY SECRETARY KLUNK: Whatever mix,

right. But a family size of four.

REP. REESE: \$65,000?

ACTING DEPUTY SECRETARY KLUNK: Yes.

REP. REESE: What's the bottom? Do we have a

25 bottom?

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ACTING DEPUTY SECRETARY KLUNK: No, it's --

REP. REESE: No bottom?

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ACTING DEPUTY SECRETARY KLUNK: No bottom. It's just under 300 percent of the federal poverty income guideline.

REP. REESE: Okay. Can I ask you this, because I actually like Pre-K Counts, I've got to be honest about that, but I don't understand how it would hurt to have a co-pay either.

Let me ask you this, if we had a co-pay in place and we can actually serve more children and provide this program to more children, wouldn't that be a benefit? Don't you see that as a benefit of have I mistaken?

ACTING DEPUTY SECRETARY KLUNK: Our position has been that this is an education program, and education programs are provided to the public free of charge. That's our philosophy. I don't disagree with you that our goal is to serve more children.

REP. REESE: And, ultimately, that's what I want to see happen. And I don't disagree with your philosophy other than with other programs, there are co-pays for lower income families. When you get into child care works, there is a co-pay. I look at 65 and it's not a lot of money, but still, families with lower income levels are paying a co-pay for their service.

Again, if it would provide an opportunity for more

children to have their service, I don't see that as a bad thing and I guess my only point is -- I understand what you're saying, education isn't necessarily supposed to have a cost attached to it -- but right now, we have a waiting list and a lot of children aren't being served. Perhaps we could shorten that waiting list if we did have a small co-pay. That's just my thoughts on the issue.

Thank you, Mr. Chairman.

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CHAIRMAN ROEBUCK: Thank you. I believe that concludes our questioning. Thank you very much, Secretary, for your presentation.

ACTING DEPUTY SECRETARY KLUNK: Thank you.

CHAIRMAN ROEBUCK: I would like to call our second panel forward. We have Kristen Wolfe, Amber Straub and Joan Benso. If they would come forward and give their presentations and then we can go to questions and answers and I ask that each of you might, if you would, identify yourselves as you begin your testimony. Good morning.

SPECIAL EDUCATION SUPERVISOR WOLFE: Good morning, Chairman Roebuck, Chairman Clymer and members of the Education Committee. My name is Kristen Wolfe. I am here representing the Smethport Area School District. I'm the Supervisor of Special Education and Early Childhood Programs and it's an honor to be here today.

Our school district currently has 953 enrolled

students. This enrollment includes 34 fully funded income eligible Pre-K Count students. This was our third year of Pre-K Counts grant funding and we are a lead agency partnering with the Bradford Area School District. We have collected local achievement data on incoming kindergarten students and this data indicates that Pre-K Count students are performing school readiness behaviors and knowledge more consistently than non Pre-K Count students.

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Our community, like many other world communities, lacks resources and has limited opportunities for children and families seeking Pre-K services. In March, we helped kindergarten registration and 66 percent of the students that registered participated in our programing this year. 66 percent of our incoming kindergarten class are below the 300 percent poverty guidelines.

I would like to tell you that OCDEL provides structure for us, technical assistance and professional development, specifically designed to enhance and support a high quality learning environments and instruction for our pre-K students. With the assistance from OCDEL, we will continue to provide, hopefully, a free standard aligned Pre-K program, which, with stimulating curriculum and instruction.

If we were to require co-payments for participation in this curriculum and instruction, it is most probable that families living in poverty in our community would not enroll

their children in pre-K.

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I'm not sure if you're familiar with any of the poverty research that's been done over the past ten years and what it said was about adults living in poverty. A two-year-old raised by professional parents has the vocabulary equivalent to an adult living in poverty. Can you imagine what those students coming to us, what they're dealing with that everyday?

I feel that it is our duty to continue to provide a free public education to all students especially now since the early learning standards have been revised and aligned with the grade level standards.

My adult role in the district allows me to interact with many families, especially those living in poverty, especially those dealing with students with disabilities, and here to speak on behalf of providing high quality programming early to act with students.

Our Pre-K Counts program enables us to reach those student at risk with no financial boundaries. My concern is that parents living in poverty, whether it's at 100 percent, 200 percent or even 300 percent, may not view Pre-K as being a "requirement" and therefore wouldn't pay to have their children attend.

If we assist on co-payments, those financial boundaries will inhibit not only the future success of the students, but also the success of the PA in meeting student achievement. And

I'm very anxious to see the results of PSSA data as the years go on. Thank you.

CHAIRMAN ROEBUCK: Thank you.

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PARTNERSHIPS COORDINATOR STRAUB: Good morning,
Mr. Chairman and Committee members. My name is Amber Straub I
am currently the Partnership Coordinator for Pre-K Counts in
the Early Childhood Learning Program of Pittsburgh Public
Schools.

Pittsburgh Public Schools has been and is a leader in Early Education programs, first having Had Start since 1965 and then also implementing full day kindergarten since 1997. PA Pre-K Counts seemed like a natural extension to the work that we were already doing in order to provide high quality early learning programming for children before they reach our kindergarten classrooms given our resources available and our efforts have always started with the neediest children first.

And thank you also to Chairman Clymer for and thank you all for hearing our testimony today on Pre-K Counts, a program that has helped our district's young children come to school with the skills they need to e successful in kindergarten and beyond. I'll present some of our data a little bit later in this testimony.

Currently, just some background information, Pittsburgh
Public Schools has 11 Pre-K Counts classrooms in our school
district buildings and we serve 140 Pre-K Counts children in

those classrooms. We also, in addition, have 8 community partners — and there is a typo in your written testimonial. My apologies, I didn't catch that. In those 8 community partners, we have an additional 182 Pre-K Counts children in those facilities that are around the Pittsburgh neighborhoods that also meet the Pre-K Counts standards.

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In addition -- just so you have a little bit more information -- Pittsburgh Public Schools have 91 additional classrooms and in those classrooms, we use Head Start funding, as well as Accountability Block Grant funds.

In our program, we work with families and children to provide a comprehensive, educational program to reinforce and respond to the unique strengths and needs of the individual child and also the family. We provide a wide range of services for children that include education, social services, health, nutrition, disabilities, and also parent involvement. So we encompass the child as a whole.

We participate in continuous quality improvement and rely on the Early Childhood Environmental Rating Scale, or ECERS. And through use of that assessment, teachers have been able to afford children more opportunities to learning materials throughout the day and they have become more intentional in the ordering of materials for their classroom environment, which is a great thing.

We currently use the PA Early Learning Standards for

pre-kindergarten from the Office of Child Development and Early Learning, knowing that these standards reflect best practices. These standards are part of the PA continuum from infants and toddlers to pre-kindergarten to kindergarten, to 1st and also 2nd grade. This is what is the definition of Early Childhood, it's from birth until grade 3.

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Our staff at the Pittsburgh Public Schools Early
Childhood actually participated in writing these standards and
have brought our experience providing high quality early
learning to this effort. We support the use of these
standards, which are also based on more than 30 years of
research defining what is necessary to promote a child's
healthy growth and development in all domains of learning and
in your written version I have all of those domains and I will
not read through those.

We understand that OCDEL is committed to building and enhancing a pre-kindergarten program that is high quality and will, in fact, support all school districts and community partners as they strive to maximize the development of skills for each child enrolled in order to ensure positive progress.

We participated in the "Pre-K Counts in PA". It's a Public-Private Partnership that was probably the initial onset to this PA Pre-K Counts. During this research -- that research was done independently by Early Childhood partnerships, which is through the University of Pittsburgh, as well as Children's

Hospital in Pittsburgh. During this research, "High-risk and vulnerable children showed significant gains in development and early learning skills across numerous domains: Spoken language, reading, writing, math, classroom behavior, and daily living skills." We know that because all participating programs in PA followed consistent standards, the measurement of the Pre-K Counts Program is valid and helps to paint an accurate picture of the success of Pre-K Counts in PA.

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In our district, we follow the progress of our children with our own data in to kindergarten. I'm just going to highlight a few keys here, which you also have in your written submissions.

Transitioning preschool children, given the kindergarten Readiness Checklist, showed that 90 percent of the children mastered cognitive, physical and social-emotional goals by the end of July 2009.

Pittsburgh Public Early Childhood children who entered kindergarten in 2008-2009 performed better in Letter Naming Fluency and Initial Sound Frequency than their non-Pittsburgh Public Early Childhood counterparts in the entry assessment of Reading Readiness from the DiBELS.

34 percent of Early Intervention children that received inclusive services in 2008-2009 Pittsburgh Public Early Childhood classrooms no longer required special education services in kindergarten. This is a consistent trend for the

past three years in our district.

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At the end of the 2008-2009 school year, 3.2 percent of the district kindergarten children were retained, while only one percent of those children who attended Pittsburgh Public's Early Childhood program were retained. This trend is consistent with 2006-2007 as well as 2007-2008 school years.

In conclusion, we know from independent research as well as our own data that children enrolled in Pre-K Counts are doing better than their non-Pre-K Counts peers.

I do thank you for this opportunity to testify on this most significant early education program benefitting our children and families in Pittsburgh. Thank you.

CHAIRMAN ROEBUCK: Thank you.

PRESIDENT AND CEO BENSO: Mr. Chairman, members of the Committee, thank you for having me here today. My name is Joan Benso. I am the President and CEO of PA Partnerships for Children.

I think you all know that we're the statewide, independent voice to improve child outcomes in our state. Our vision is to be one of the top ten states in the nation to be a child and to raise a child. Unfortunately, we continue not to get ourselves there. I'm going to abandon my written testimony. It's been a long week for everybody already and I'll just highlight a few point points and try to underscore a few things that I think I've heard some questions about today.

Todd said, eight years ago, PA had the distinction of being only one of nine states in the nation that failed to have public funds dedicated to preschool education. Because of your work, we no longer have that shame on our state and that distinction.

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And I think the thing that I feel best about —— I think if you look at the last period of time, it was the enactment of the accountability Block Grant that gave school districts the opportunities seven years ago, six years ago, to begin to use funds for Pre-K. And then the enactment of the Head Start State Supplemental in the subsequent year that opened the door and then three years ago we enacted Pre-K Counts. So that means that this year, the first cohort of children in Pre-K Counts are in first grade this year. So it'll be 2012 before any of those children take a PSSA, just if we're keeping track.

A couple of pieces of data that I really think Amber said it better than anyone. The kindergartners that didn't attend pre-K are three times more likely to be retained than the kindergartners who went to pre-K. The date is pretty astonishing from school districts, the end from private providers.

The Department, OCDEL, the Department of Education has actually been doing a work sampling study that shows that the children who attended Pre-K Counts come out of that program remarkably ready for kindergarten. 75 percent of them across

domains of learning and readiness are fully prepared for kindergarten.

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There's a study that was done by a national researcher on the savings to special education in PA. And, basically, what the finding was that 78 percent of our investment in Pre-K Counts could be directly recouped from an average of eight percent special education savings every year. You heard the same thing from Amber and Kirsten's local data. There are kids who attend Pre-K Counts who have an IUP and at that point in time are much less likely to have that IUP in kindergarten. That's not for all children with special needs, and we know that, right? But it has produced remarkable earnings already.

I think you'll recall that, probably relentless and quite annoying advocacy PPC did to try to enact Pre-K Counts. We are fairly persistent I would say. We've been working on this for about ten years. But if you would recall one thing we said over and over again and we will say to you again today and we will say as long as we have this program. If we don't insist on the highest quality program, we are wasting the taxpayer's money.

It's simply put that Pre-K Counts is not child care and people should shot confuse that. It requires certified teachers. It's an education program. It's way more like the third grade than it is like child care. Now, we use child care providers who were at very high quality, we insist on high

standards and we're moving our child care system that way, but don't make that mistake. This is an education program. This is not a care program. And we do not pay for extended services for families to meet the working needs of their families.

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If you look at our quality versus other states, the national institute for early education research about eight years ago convened a national panel of researchers. These are all the people who did all of those studies that we all quote, you know, every dollar spent, gets you 17 back and it will reduce this grave retention. That panel created a ten-point scale for states to evaluate their pre-K quality. Not their child care quality, their pre-K quality.

When PA's standards are fully implemented —— program requirements, not standards, are fully implemented with the role—out of teachers certification in 2012 where every teacher, a lead teacher in an early childhood classroom in a Pre—K Counts program will have to have a PA Early Childhood Education certification, an instructional one. You're the Education Committee, you guys know what that means. Nobody else in this building often does.

At that point in time, we will get a 9.5 out of a 10-point national scale. And you know what the other half a point is, we don't require a hot meal. And I say all the time, we're a lunch away from a 10, but if you can give a kid a turkey sandwich and so I've had some arguments with the

researchers.

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There was a lot of question this morning about how deep we've gone and I just thank you so much for this support that has come out of this committee and this chamber to build this investment. I always use the analogy about PA Partnerships for Children started talking about something called a CHIP program in 1990. And in 2006, we made it universally available to PA's kids. So we know it's going to take a long time to get to 100 percent of our three-and-four-year-olds.

The data tells us right now that, you're right, we have about 300,000 three-and-four-year-olds in the state. About 18 percent of them have access to either a high quality publically funded Pre-K program funded through a school district's resources, funded through ABG, funded through Head Start, funded through Pre-K Counts, funded through Title 1, 18 percent of them, or they have available to them the opportunity to attend a star four child care program. Until you get to star four, we don't have the same standards, we don't have the teacher requirements.

And you've heard both of our school districts say, the most important elements are our teacher requirements and the curriculum. 18 percent of them. If we look at the kids under 300 percent of poverty, about 30 percent of that population is being served. But if you slice and dice that, there's some

very interesting testimony, I think, inside Deputy Secretary Klunk's report — testimony today that I ask you to look at. And it's about the preschool educational opportunities of children who live in families between 2-3 hundred percent of poverty.

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If you look at the education obtainment and you know we do this work at PBC all the way through higher ed, if you look at the education obtainment of that cluster of families, kids from those families, 2-3 hundred percent, they have the least access now because we have initiatives for the deeply poor and those of us who are truer of higher income pay for this stuff ourselves before we get to the public school door. So the 2-3 hundred percent of kids are potentially missing out in many, many ways.

Now, we fundamentally believe that PBC and we congratulate Rep. Clymer for putting forth legislation that says, let's be sure that we serve that neediest kid first, but we don't think that means that we shouldn't serve that child between 2 and 3 hundred percent of poverty. We've got to get there, it's just going to take time.

We're very happy to hear today, Rep. Clymer, about the amendment to remove the accreditation piece. We've had very serious concerns about that and staff has been completely accommodating in discussing those concerns with us.

I would also note that much of what's in the amendment

to Pre-K Counts, Rep. Clymer's bill, has now been done in the recently enacted regulatory standards for Pre-K Counts that IRC just enacted two weeks ago. And so the timing of the legislation before IRC had taken final action was extremely appropriate to us. But things that we think are very, very important to be doing. They are a verifying family income, assuring that providers are engaging in outreach to find the neediest kids, targeting the poorest children first, requiring 180 school days, those are things that are now in regulation, so we don't need statute to do any longer.

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I guess the only other thing that I really want to talk to is — there are two other piece — is the issue of co-pays and the legislative budget and Finance Committee study. We're completely supportive of an LB & FC study to study this. We had concerns with the bill because it is drafted to suggest that if LB & FC finds that co-pays are appropriate, they should just go into effect in the next school year. And we have a lot of experience working on programs that have cost sharing with families. They always go for a regulatory process. And the legislature gets to chime in on the regulatory process.

So, again, I think it was just a drafting issue more than anything else and we share the frustration that we do a lot of LB & FC studies that nobody ever then looks at. We all fill our bookcases with blue-bound reports. We worked on an LB & FC study on after school and use development that we would

urge this committee to take a very, very careful look at. It was released last summer.

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But on the issue of co-pays, we need to be careful.

There are other states that charge co-pays. But, again, we would say at PA Partnerships for Children that Pre-K Counts is part of the public education continuum. We don't charge for early intervention services for three-and-four-year-old children or children four to five because they're education.

We don't charge for the third grade, we don't charge for the ninth grade. School districts do, indeed, charge fees for programs, extracurricular, school lunch, not for education. So we would hope we stay there. Again, remembering the difference.

The last piece is that there is some language in the bill on the early learning standards. And again, I would say that this is a confusion that I had myself.

OCDEL, I think, inadvertently used the word standards when they met program guidelines or guidance to programs for operations. So those of us who do K-12 work -- standards means one thing. It means academic standards. In Pre-K Counts we have two kinds of standards. We have academic standards, that Pre-K Counts does have early learning academic standards. These are in our regulatory base in PA. They are aligned with the K-12 standards.

The way the bill is currently drafted is suggested they

would be optional and school districts could use different ones. We don't want the school district to fight the learning standards of fifth graders. We're not going to let them just determine fourth graders — four-year-olds. It's your role, it's the legislature's role, and the State Board of Education's role, it's state government's role.

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However, there is also early learning standard language used in the Pre-K Counts program that's really about the guidance the Department gives the programs to operate. And I think you heard Amber speak to things like the ECRES, which is an environmental rating scale. These are the tools that the Department uses to help programs be of high quality.

I would note that I spent a fair amount of time in recent days and weeks talking to the Department because I've heard very serious concerns coming from some of you and some staff. And I would urge when this is done a couple of people go visit with staff to get them a little deeper on some of the documents that aren't public because I would say, Rep. Clymer, your staff told us things that we didn't realize.

Nobody has lost any money because they didn't do any of this, nobody's had a contract denied, nobody's had service declined and nobody's been sanctioned. Again, they're guidelines. It's direction more than anything else.

I'm going to stop there and just add one more point on the data and outcomes. The children who are in Pre-K Counts

now are part of PA Secure ID. So we can, indeed, track them moving forward in our student identifier system. That's new to the world. It's going to take us time to get there and it's taking us time on all kids to get there. This committee knows very much about that.

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So while we can't tell you what happened to third grade PSSA's for kids who were in Pre-K Counts because we haven't gotten there yet, we can tell you with some certainty that at PA Partnerships we've been looking -- we'll finally get this year to the first year of kids that will take the PSSA who have full day K. We can tell you, though, just at looking at districts that have full day K, since ABG and classrooms that have full day K since ABG, those kids rate of reading has improved at twice the rate of kids who attend part day kindergarten programs.

So, again, full day K was based on the research, pre-K is based on much of the same research. We would expect the same outcomes.

Thank you very much for your commitment and your help and support.

CHAIRMAN ROEBUCK: I would like to thank the panel for their presentations. We'll go to questions from the committee. Rep. Clymer.

CHAIRMAN CLYMER: Thank you, Mr. Chairman and thank you ladies for your very good testimony. I appreciate it

very much. 1 2 At the start of my questions, I had mentioned the 3 different school districts and it seems there was discrepancies 4 in the matter of dollars that were paid the school districts 5 per student. Now, Kirsten, you're from the Smethport Area School 6 7 District. What do you get -- what does the school get per student from Pre-K Counts? Do you know what the --8 SPECIAL EDUCATION SUPERVISOR WOLFE: Actually, I 10 don't know the exact dollar amount and I apologize for that. 11 I'm fairly new to the school district. Actually, it maybe -- I 12 don't even want to take a guess. I'm sorry. 13 CHAIRMAN CLYMER: Amber, do you have any idea what 14 yours might be from the Pittsburgh School District? 15 PARTNERSHIPS COORDINATOR STRAUB: I do know that answer. It is the OCDEL amount that's given is \$7850 per full 16 day child. 17 18 CHAIRMAN CLYMER: Okay. And that amount is determined by the expenses that are --19 20 PARTNERSHIPS COORDINATOR STRAUB: No, that amount 2.1 was the determined amount that was --22 CHAIRMAN CLYMER: That is the amount that you 23 received? PARTNERSHIPS COORDINATOR STRAUB: Yes, that is the 24

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amount.

CHAIRMAN CLYMER: One of the things that we have looked at education — in trying to improve the quality of education is that the primary support of the child is so critical. I think we all agree because you're all educators here before us.

Can you kind of fill us in and tell us how important it is? Now, I've been to Pre-K Counts. I've been out to the programs and I know that the parents are there. But maybe you can just, for our edification, tell us how important it is that the parents continue to stay involved, especially, I think — if you don't mind me using your first names — as you researched and tracked them to the third grade. So something must be happening that's very important with parental involvement. And it doesn't matter who wants to —

SPECIAL EDUCATION SUPERVISOR WOLFE: I would like answer on that question and statement. Both of our teachers and the two pair educators that work in that classroom spend a lot of time doing a lot of outreach with families. They do home visitations, we also coordinate trying to get parents into the building and the focus is on instruction.

But also from a district's standpoint, if we could bring parents into the building in an early stage, they will be coming in as their student progresses through the grade levels. So that it's something that we work very hard at doing.

CHAIRMAN CLYMER: Amber, do you want to take a

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shot at that as well?

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PARTNERSHIPS COORDINATOR STRAUB: Sure. Since our district has been involved with Head Start since 1965, parent involvement just is basically a natural process for us. As you all know, that if you have invested parents in education, that can trickle down to invested children as well.

We do a lot of parent engagement and parent activities across the board. We have 102 classrooms and I do see that carrying on into the K-12 system as well in the particular building that I'm in. That does have three Pre-K Count classrooms.

I'm just going to give you a little bit of a testimonial here. Last Friday in our school district was take your father to school day. We have 60 families in our building, 30 fathers and grandfathers showed up, which is an overwhelming response to the parent involvement that we have in our program.

 $\hbox{ CHAIRMAN CLYMER: I think that $--$ Mr. Chairman, I }$  think that does include my questions.

CHAIRMAN ROEBUCK: Thank you. Rep. Grucela.

REP. GRUCELA: Thank you, Mr. Chairman, and thank you, ladies.

First of all, like Rep. Clymer, I've been to the classrooms. They are classrooms, they aren't babysitting. But you mentioned that 75 percent from pre-K to kindergarten --

maybe I missed this somewhere, what determines readiness for kindergarten out of pre-K? Is it a standardized test? What's the measurement, what's the movement that's used to say that this child is ready for kindergarten and this one had pre-K and is not ready?

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PRESIDENT AND CEO BENSO: Well, I'm going to let the educators do this because they'll do it better than I do, but there is an individualized child assessment. It's not a standardized test. It's an authentic assessment. You would like this.

REP. GRUCELA: Why would I like it?

PRESIDENT AND CEO BENSO: Well, because you and I have gone round and round about some other assessments for some older kids. You would — they do an assessment across domains of learning and development for children as they come into the program. And then through observation, there's an assessment technique through the year and work sampling. And then at the end of the year, they do another one.

Now, unfortunately, we don't know the readiness of other children who go to kindergarten because we don't universally -- some districts do -- do a comparable assessment. So I'll let them talk a little bit more about the content of it. But that's the scope of it. They'll tell you when I'm wrong.

PARTNERSHIPS COORDINATOR STRAUB: The assessment that

Joan refers to looks at all different areas of cognitive development, math skills, scientific thinking skills. It also looks at physical development as well. It also takes into consideration social and emotional skills as well. And I know in our district we do district one do a kindergarten readiness checklist of sorts and that's where some of the data that's in your testimonial is presented there. And then the kindergarten teachers do also do that same kindergarten readiness test on all of the children that come into the kindergarten classrooms.

2.1

So we are starting to collect some data on the children who have been in our early childhood program and also the children who are nonparticipants of our program as well.

SPECIAL EDUCATION SUPERVISOR WOLFE: And I would say the same. We do a kindergarten readiness at our kindergarten registration including a speech therapist that also screens the children for skills.

REP. GRUCELA: I heard something about full day kindergarten versus half day kindergarten in there. People with a full day did better on this test than the half day. I thought I heard that somewhere in there.

PRESIDENT AND CEO BENSO: Yeah. I sort of used that as an analysis of what we might hope when we get Pre-K Counts kids to the third grade. We've been looking since ABG -- well, since three years after -- four years after the first ABG Grant. And districts that offer full day K with ABG funds

and their -- read their third grade reading and mathematic scores and particular their reading scores and we've been pretty focused on the reading agenda.

2.1

And what we've been able to see now because we can look at two cohorts of those kids is that children who attended — now this is an individual child data because the kids aren't born in KINS yet, they weren't in PA secure ID yet. But if you look at the advocate achievement of districts, full day K versus part day K, the rate of reading improvement improved twice as much in districts that had full day K versus part day K. And that's aligned with the national literature.

REP. GRUCELA: That's interesting. One of my local school districts just cut full day kindergarten back to half day kindergarten.

PRESIDENT AND CEO BENSO: I think I read about this. I would tell you that they're -- I'm sure you're all monitoring what's happening in your own school districts statewide. But the level of cuts to full day K, if it was usurping the level of cuts that we'll have to enroll the school districts in, if we don't make a significant payment on the education funding formulas, it's going to be a train wreck, at least in our organizations it would be.

REP. GRUCELA: Just one last question, Kirsten, just for my edification. Where is Smethport?

SPECIAL EDUCATION SUPERVISOR WOLFE: I actually

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cut that out of my statement because I thought, oh, everybody
 1
 2
    knows where we are.
 3
                  REP. GRUCELA: I'm a geography nerd. I like to
    know where little towns are.
 4
                  SPECIAL EDUCATION SUPERVISOR WOLFE:
 5
                                                       It's a
    wonderful place to visit, actually. We're on Route 6 and North
 6
 7
    Central, PA, between Coudersport and Bradford, basically.
 8
                  REP. GRUCELA: What County?
 9
                  SPECIAL EDUCATION SUPERVISOR WOLFE:
                                                       McKean
10
    County.
11
                  REP. GRUCELA: Thank you. Thank you, Mr.
12
    Chairman.
13
                  CHAIRMAN ROEBUCK:
                                     Thank you. Rep. Carroll.
14
                  REP. CARROLL: Thank you, Mr Chairman. Thank you
    ladies for your testimony. I've always been impressed when I
15
    visited the Pre-K Count programs.
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17
            Can you walk me through -- one of you -- the
    application process and which applicants are selected and how
18
    to do navigate who's going to participate and how we end up
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20
    with this waiting list? How one lands on the waiting list as
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     compared to one landing successfully in the program is my
22
    question.
23
                  PARTNERSHIPS COORDINATOR STRAUB: I'll try to
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    answer your question as best as I can. I don't oversee that
25
    part of the process because we do have enrollment specialists
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who do that. But I can tell a little bit about what I know.

2.1

Our application process is pretty extensive dur to Head Start regulations as well. Families do submit an application along with supporting documentation and ten family service specialists — they are kind of like our social service folks in our program — review the applications and they have a point system based on things, such as income, because we do have to meet income regulations for Head Start as well as Pre-K Counts.

Also, too, to reach the neediest families, we'll look at other criteria as well as far as what is the family's structure, is the child a foster child. Other criteria that make them ask risk for academic failure, are really the things that are looked at when the application is reviewed.

REP. CARROLL: So family income is not the primary determiner on whether they're going to be selected?

PARTNERSHIPS COORDINATOR STRAUB: It is for the programs where it needs to be determined, yes. For instance, for Pre-K Counts, doesn't matter if you are making \$350,000, but your child is an English language learner, even though you may be ask risk for academic failure, they still have to meet the income regulations for that.

REP. CARROLL: I understand that, but, I mean, in terms of those who are in the spectrum of the eligible income families, are we taking the poorest kids before the slightly better off?

PARTNERSHIPS COORDINATOR STRAUB: Yes.

2.1

PRESIDENT AND CEO BENSO: We don't do that in any other income based program. I mean, we work in a lot of them. Families apply, basically, first-in and first-out. So when the CHIP program wasn't tapped -- it was untapped, it was first-in, first-out.

You meet the eligibility guidelines and you're on the list. And in Pre-K Counts, we apply other factors, disability, English language learners, childhood foster care, and the lowest income kids first. So programs go through an application process where they collect a list of people who could be eligible for the fall and then they determine the neediest kids and enroll them. And then --

REP. CARROLL: The neediest, financially?

PRESIDENT AND CEO BENSO: Yes, but financially trumps them all.

REP. CARROLL: So if we would look at the waiting list and then look at the income of those families, we would find that they would be higher on the spectrum than the families that had children that were --

PRESIDENT AND CEO BENSO: In the communities, they are enrolled. They are waiting --

REP. CARROLL: I understood that. In each particular community, the two communities here would be far different, Smethport and Pittsburgh, I'm sure.

Thank you very much.

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SPECIAL EDUCATION SUPERVISOR WOLFE: I would actually like to add to that. In our school district, we did a very extensive outreach this year and just contacting people in the community to talk about what our programming is and how successful it is. And I did note in my statement, I was overwhelmed and excited about the level of interest that we had for our program.

We do accept applications. We put them out in February and I think we maybe have one or two spots available at this point. But we do look at income first and foremost.

I do timestamp them, but if I were to receive an application at the later stages of reviewing them, someone at 100 percent poverty, we do take that into consideration, definitely.

REP. CARROLL: Okay. Thank you very much.

CHAIRMAN ROEBUCK: Thank you. Rep. Youngblood.

REP. YOUNGBLOOD: No one would assume to elaborate on a four star when you say a day care is just day care. Well, in a four star day care, when the child reaches age two, they do a total assessment to see if they are — there's still a learning process and it's not just babysitting. So I took slight offense that day care is a babysitting process. It's not.

You can judge, they meet with the parents, there are

need teachers in a four star day care. And in the three star day care, where they do meet with their parents, if anything, intervention, they tell the parents, they bring it in to make sure.

2.1

But I'm still curious about the mixed partnership,
where you have Pre-K Counts and you still have children where
there are private payers. How does that blend? So what are
the number of private payers who are in with the mixed setting?

PRESIDENT AND CEO BENSO: Rep. Youngblood, I'm sorry if I left you with the wrong impression. There is no way in the world that I think regulated child care in PA is babysitting. We have some of the strongest regulatory standards in the state -- in the country.

But until you get exactly where you said, to stars three and four, you don't start to look like a more traditional education program. You don't necessarily have a curriculum in place that's in line with learning standards. The teacher requirements for childcare centers are not as rigorous as they — at lower star levels. So I couldn't agree with you more at the top.

Unfortunately, less than five percent of the child care spots in the state of PA are of the highest quality for all kids first to five. So we've done a great job improving child care quality and it's another -- and we have the right pathway at Keystone STARS, but we've got a long way to go to get there.

I think the challenge is, though, sometimes is that people think it is what they think -- Pre-K Counts is what they think babysitting is, right? And that's wrong as well.

2.1

I have to tell you -- what I know about Pre-K Counts in private programs is that more often than not there's a Pre-K Counts classroom, right? And the Pre-K classroom -- this is just my experience, totally antidotal -- doesn't have private pay families in it. There might be another preschool classroom in that program that has private pay families in it mixed with children in child care subsidy.

But the Pre-K Counts program is meeting all rigorous academic standards, not just the health and safety standards that are imbedded in child care regulations, but the academic standards. And they are documenting that the expenses that they are charging the Commonwealth are supporting the costs in that classroom. And not the overall program and not the -- I'm sure OCDEL would be happy to walk you through with it, but budgeting is rather complexed. These folks just don't get X dollars. They've got to justify every penny and they all don't get the same amount as the other --

REP. YOUNGBLOOD: I think all of the children are treated equally. It's just that you would have maybe -- usually it's 12 children. You maybe have four under the Pre-K and then you may have another two that are subsidized and then the others in that particular classroom are private payers,

where they're paying privately, but they are all getting the same education. And I think it's good because it helps the children to accept and understand each other's differently ethnicity and their environments and I think it's a good for them.

2.1

PRESIDENT AND CEO BENSO: That's true and very high quality progressed. And, again, you can't be a Pre-K Counts provider unless you are a stars three and four.

REP. YOUNGBLOOD: I did my homework before -PRESIDENT AND CEO BENSO: I know.

REP. YOUNGBLOOD: Thank you.

CHAIRMAN ROEBUCK: Thank you. I know Rep. Clymer has a final question. I want to ask one before we get to his concluding question and his remarks if he wishes to make them.

Kirsten Wolfe, you mentioned the negative impact that payments would have on those who are in poverty and the programs that you were involved with. I guess my question, though, is, should there not be or is it unreasonable to expect those who have greater means to, in fact, play a part of the — of cost to the services that they receive? I'm not talking about people who are in poverty, but those who are middle class or legislators or others, that they might have the means — should they not then — would it be unreasonable to ask them to pay a portion of the cost to the services that you provide?

SPECIAL EDUCATION SUPERVISOR WOLFE: Are you

speaking above the 300 percent?

2.1

CHAIRMAN ROEBUCK: I'm sorry?

SPECIAL EDUCATION SUPERVISOR WOLFE: Are you speaking of people that are above the 300 percent poverty?

CHAIRMAN ROEBUCK: Sure, yes.

SPECIAL EDUCATION SUPERVISOR WOLFE: I'm on both sides of the fence with that question, I'll be honest with you. We do have people in the community that -- in our Smethport Bureau that feel strongly that they really would like their students to participate in their Pre-K programming next year. It was a decision in our district by Central Administration and perhaps the Board of Ed, that we were only going to include children that fell within the income guidelines.

So the big issue is, we have a lack of services in our community. I'm on both side of the fence and I say that because, when we're providing education for our students, we really have to look at -- as Joan had referenced -- we don't ask people to pay a part for third grade, ninth grade, twelfth grade. So when we look at the early learning standards now being revised and incorporating that into our high quality program, I wouldn't expect anybody to have to pay for education.

So part of what my duty is, I think, as a district employee, is to listen to what the other families above the 300 percent are saying and to try to work and expand our program to

include families.

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I would not be in favor of a copayment even for a legislator's child or my own children to participate. I would want them to be able to come free of charge as well. But it is up to the individual school district to assume responsibility and to see it as a priority and it will be a priority of mine as I keep working in the school district.

CHAIRMAN ROEBUCK: Thank you. Rep. Clymer.

CHAIRMAN CLYMER: Thank you, Mr. Chairman. And thank you ladies for attending the day and for testifying.

Now, you are the experts in the field of education. Is there -- because of your vast experience and in-depth knowledge with the Pre-K Counts program, do you see any recommendations that you could provide to the committee that would be helpful to us as we seek to expand the number of enrollings? I mean, how can we -- the dollars are going to stay the same, \$85 million, \$86 million. To your knowledge, is there any way that we could expand the program and include more students? Any thoughts?

SPECIAL EDUCATION SUPERVISOR WOLFE: Actually, as time goes on in our district, in looking at -- and I'm new to the budget process. I work with the district business manager and also another individual who is in charge of the grant before I came on board.

And in talking about the budget and the services that

we provided this year -- the professional development, specifically, that we've provided teachers this year, I think we can take a look at individual budgets and maybe reposition budgets in other ways. For example, OCDEL provides -- wants us to provide high quality training around curriculum and instructions for teachers, which we did this year. And we satisfied, I think, our last couple of standards that we needed to follow.

2.1

For professional development next year, I'm kind of in charge -- well, I'm in charge of the district's professional development in terms of a least restricting environment and that's one of the greatest things we can provide in our district is an inclusion of students with disabilities early intervention comes into our programming and assists with things in the classroom.

So I will be able to provide professional development school wide for our pre-K teachers up to our grade 12 teachers. So when I take a look at the budget, we may be able to reappropriate funding based on the level of where we're at and maybe use the funding in a different manner to reach more students. That would be my suggestion.

PRESIDENT AND CEO BENSO: I guess my thought on this is, there maybe some things in individual budgets that districts and private providers will be able to do in the years to come. But we're not going to get from 18 percent of our

three-and-four-year-olds to 25, 30, 50 percent of our three-and-four-year-olds by playing at the edges. And all of us who have worked in this town for a long time know that at the end of the day, we will pass a budget and that budget will spend more money. And that budget will spend more money on things more than basic education.

2.1

There are proposals in that budget to spend more money and this is a program that was actually proposed to be cut, small cut, little cut. People tell me, oh, it's less than 100 kids, Joan. And I would urge you to think about how you get it back to the funding level it enjoyed in the current fiscal year.

And we think about, just as we did with our CHIP program, that we chip away at this. Maybe we say to ourselves, you know, our goal -- we've been -- I would note that -- candidates have been saying things like, we would double the number of kids that are in pre-K during our tenure. Well, that would be a good step to go from almost 20 to 30 -- 17, 18 percent to 35 percent over the next four to eight years. We're not going to get there over night, but it's going to take money to do it. And states that are further along than we are in this are spending more money.

The program costs what the program costs. OCDEL can clearly document that these are not inflated rates, that this is what it costs to employ the staff and deliver the services

that are getting kids ready for school and I think we're hard pressed in this building to find money that works better than this.

CHAIRMAN CLYMER: What states are ahead of us in this program?

PRESIDENT AND CEO BENSO: There are a number of states that have universale pre-kindergarten available,

Florida, Illinois, Oklahoma. I could go up -- Oklahoma, Rep.

Clymer, makes high quality Pre-K universally available through its school funding formula. Of course, they fund their school adequately and equitably too.

Illinois has a universal program. Florida has a universal program. New Jersey has a much higher penetration than PA does, New York, much high penetration, Maryland. Lots of states are ahead of us.

CHAIRMAN CLYMER: Okay. Thank you very much for sharing that information. Mr. Chairman, thank you.

CHAIRMAN ROEBUCK: Thank you. I would like to thank thank all of those who testified today. I would like to thank the committee members who attended. I would also like to thank our recorder for her services this morning. The meeting stands adjourned. Thank you.

(The hearing concluded at 10:45 a.m.)

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