COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES

JUDICIARY SUBCOMMITTEE ON CRIME AND CORRECTIONS HEARING

STATE CAPITOL HARRISBURG, PA

MAIN CAPITOL BUILDING ROOM 140, MAJORITY CAUCUS ROOM

WEDNESDAY, FEBRUARY 13, 2013 9:30 A.M.

PRESENTATION ON THE CLOSURE OF SCI CRESSON AND SCI GREENSBURG

BEFORE:

HONORABLE RON MARSICO, MAJORITY CHAIRMAN HONORABLE TIMOTHY KRIEGER,

MAJORITY SUBCOMMITTEE CHAIRMAN

HONORABLE BRYAN CUTLER

HONORABLE SHERYL M. DELOZIER

HONORABLE MARK K. KELLER

HONORABLE BERNIE O'NEILL

HONORABLE MIKE REGAN

HONORABLE MARCY TOEPEL

HONORABLE TARAH TOOHIL

HONORABLE THOMAS R. CALTAGIRONE, DEMOCRATIC CHAIRMAN

HONORABLE MATTHEW D. BRADFORD,

DEMOCRATIC SUBCOMMITTEE CHAIRMAN

HONORABLE BRYAN BARBIN

HONORABLE VANESSA LOWERY BROWN

HONORABLE DOM COSTA

HONORABLE MADELEINE DEAN

HONORABLE DEBERAH KULA

HONORABLE BRANDON P. NEUMAN

HONORABLE JOHN P. SABATINA, JR.

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Pennsylvania House of Representatives Commonwealth of Pennsylvania ALSO IN ATTENDANCE:

HONORABLE GEORGE DUNBAR

HONORABLE ELI EVANKOVICH

HONORABLE GARY HALUSKA

HONORABLE MIKE REESE

HONORABLE RONALD G. WATERS

ALSO PRESENT:

SENATOR KIM L. WARD

COMMITTEE STAFF PRESENT:

THOMAS W. DYMEK

MAJORITY EXECUTIVE DIRECTOR

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I N D E X

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* * *

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1	PROCEEDINGS
2	* * *
3	MAJORITY CHAIRMAN MARSICO: Good morning,
4	everyone.
5	I'm Representative Ron Marsico, Chair of the
6	Committee. I welcome everyone here, and thank you for your
7	time.
8	I'm going to have the Members of the Committee
9	introduce themselves and other Members that may be here,
10	starting to my right.
11	REPRESENTATIVE KULA: Good morning.
12	Representative Deb Kula from Fayette and
13	Westmoreland Counties.
14	MINORITY CHAIRMAN CALTAGIRONE: Tom Caltagirone,
15	Berks County.
16	REPRESENTATIVE TOEPEL: Marcy Toepel, Montgomery
17	County.
18	REPRESENTATIVE DEAN: Good morning.
19	Madeleine Dean, Montgomery County.
20	REPRESENTATIVE REGAN: Good morning.
21	Mike Regan, northern York and Cumberland County.
22	MAJORITY CHAIRMAN MARSICO: The "late"
23	Representative Mark Keller.
24	The "late" Representative Bryan Barbin.
25	REPRESENTATIVE HALUSKA: Representative

1 Gary Haluska from Cambria County.

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- 2 REPRESENTATIVE REESE: Representative Mike Reese
- 3 from Westmoreland and Fayette Counties.
 - MAJORITY CHAIRMAN MARSICO: Once again, thanks for being here everyone.
 - Representative Krieger is the Sub Chair of

 Corrections, so I'm going to turn the hearing over to him.

 So I have an easy morning here, so this is good -- as soon as he turns his phone off.
 - Yeah; if you do have cell phones, please make sure that they're off. I'm going to do the same.
 - MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Well, thank you, Mr. Chairman. Just let me take care of this technical difficulty here real quick. Unfortunately, my daughter knows how to use this better than I do.
 - But again, thank you, Chairman Marsico, very much for the opportunity to hold this hearing today. And Chairman Caltagirone as well, thank you, and thank you, Members.
 - I see Representative Dunbar just arrived as well, and I'd like to also acknowledge Senator Ward is in the audience observing as well. So I thank all of you for being here.
 - And, Mr. Secretary, thank you for being here.

 You know, we've had lots of questions, and I do appreciate

the fact that you're here. And I know you have some prepared testimony, and I know you can anticipate a few questions from us as well.

SECRETARY WETZEL: Correct.

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MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: But again, thank you.

A few opening comments. I think in government it's important that all things be done decently and in order, and on January 9, 2013, the Department of Corrections announced its decision to close SCI Greensburg and SCI Cresson. This decision was made without consultation with Members of the Legislature or with the prison employees. In a word, we were "blindsided."

In testimony before the Senate Judiciary

Committee, the department acknowledged that the decision

was handled poorly. That acknowledgment -- though welcome

-- in my view, was several weeks too late. In going

forward, I would certainly hope that the department handles

any similar matters with greater openness, transparency,

and respect. I believe the Legislature has an important

oversight role to make sure the decisions regarding State

facilities and millions of dollars in taxpayer moneys are

made as part of an orderly process.

I do not question the need for the consolidation of prisons should reductions in State prison population so

dictate, nor have I advocated that any prison remain open regardless of cost. Spending reductions in this environment are no doubt necessary, and no area of the State budget should be immune from scrutiny. I do have questions, however, regarding the integrity of the process by which this decision was made.

In its oversight role, Members of this

Subcommittee have an obligation to examine how and why that
decision was made. To exercise effective oversight, we
need hard data regarding costs and regarding how those
costs are calculated, projected savings, and costs of
renovations of older facilities versus costs of
constructing new facilities, et cetera.

I am particularly interested in understanding when the decision was made and upon what the basis was of that information: Was a formal study prepared as part of that decision, and if so, did the study compare the operations of SCI Greensburg/SCI Cresson with other prisons in the State system? If a formal study was not conducted, upon what factual basis was the decision made?

And finally, I would like to hear something about what is intended with the buildings if indeed this decision is final. Does the department intend to put those up for sale? How does it intend to maintain those facilities?

And again, Mr. Secretary, I look forward to your

testimony and look forward to getting answers to these and other questions. Again, thank you.

SECRETARY WETZEL: Thank you.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: I turn it over to you.

SECRETARY WETZEL: Okay. Thank you.

I submitted last night or yesterday afternoon the testimony, so I won't read it verbatim unless you want me to.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: It's up to you.

SECRETARY WETZEL: Okay. But what it basically lays out -- and we can quickly get to questions -- it basically lays out that when SB 100 was passed in July or late June, the fiscal note attached to that projected a reduction in population. At least the Senate fiscal note was specific. It projected a reduction in population of about 870 inmates plus others that couldn't be quantified. So I really think that was really the first die that was cast.

I think the anticipation -- well, I know the anticipation of the General Assembly was that this bill was passed specifically to reduce, first, population; second, spending and corrections. From that period of time, our population has consistently been reduced at the projected

rate. Shortly after there, there's a committee that's chaired by the Pennsylvania Commission on Crime and Delinquency that does population projections. Since this committee has been put together, the Department of Corrections budget is based on the population projections.

So, for instance, last year the population, or 2 years ago the population was projected to increase. Our budget was based on that, on a per diem rate per inmate. That's how the budget is calculated. So this time the population projections, which is in the first tab, I believe, of the documents, of the packet that has the data in it, the population projections are that the population will decrease this year and continue to decrease over the foreseeable future.

So the population projection reduction, coupled with seeing an actual reduction, led to, this fall, us starting to consider Benner, SCI Benner, which is a new facility that was under construction when we took over, which at that point was considered an expansion, it made it a real possibility for that to be a replacement.

The second tab of your packet has the data, much of the data that you're talking about -- the costs per diem, looking at the different functions at the different prisons, looking at all the things you asked about. All that data is on here. So we began internal discussions at

that point of looking at, assuming that it's a replacement, what makes sense to replace, which facilities make sense to be the replacement.

And obviously the first number you look at is the per diem, because per diem basically takes the budget and divides it by the number of inmates. And also included in this packet that wasn't included in the Senate packet, based on some questions in the Senate, is a 5-year per diem breakdown, because there were some questions about a population reduction and the impact that that population reduction had on the per diem. Because obviously if you divide the overall budget by the number of inmates, less inmates would make that per diem higher. So we looked not just at a 1-year number but consistently the higher numbers, and that's really what put SCI Greensburg as one of the facilities to close.

And we really targeted the facilities that cost over \$100 a day. That was really, when you look at all our per diems, the obvious break line is \$100 a day. So in focusing on those that are \$100 a day, we put in the data under Tab 2 all the facilities that are over \$100 a day and then two of our newer prototypical facilities just as a point of comparison. They weren't part of the "are we going to close these," but just to give you a point of comparison, new facilities versus older facilities.

And in the second place, there was a series of facilities that were all roughly within the same over \$100, less than \$106 a day. And then we started looking for those facilities, specifically at functions, and also looking, in the case of SCI Cresson, its proximity to SCI Benner played a role in that. It was the closest older facility to SCI Benner.

So in one of these discussions we did some projections, cost projections. Some spreadsheets were completed, which I'm not sure are included in this packet but we can certainly get to the Committee, and looking at, the number is somewhere in the 2,400 inmate range. SCI Benner is about 2,000. We have 300 beds at Pine Grove and 150 beds at Mahanoy that were empty. So that was really the ballpark. So then the math becomes, how can you get as close to 2,400 inmates with the biggest savings and replace the functions that are at those facilities, and the math led to these two facilities.

As far as the notification for employees, as I said before -- I'm not making excuses -- that was done poorly. But as far as the timeline, the timeline was dictated by the circumstances. In this case, the circumstances were a new facility going to be completed early fall -- or I'm sorry; late winter/early spring; population going down; becomes a replacement. That's the

timeline. And the other key factor is the budget. So those are the things that went into the decision.

And then also, once we made the announcement, then the focus became on, and you talked about -- perhaps you didn't talk about it -- the economic impact and getting rid of the facilities and those kinds of things. Then the posture was in looking at all the facilities, all the facilities over \$100. One of the things that became very obvious is that anytime you take a \$50 to \$60 million enterprise out of a community, it has a negative impact. There's no avoiding that. But by the same token, it has that impact whatever area you take it from.

So then the response from our standpoint as an administration is, let's put together a team so we can work with the local officials and try to identify, try to find a way to mitigate that local impact. But again I'll step back and say that if the goal of SB 100, which it clearly was, was to reduce spending in corrections and reduce population, this was a logical consequence of that. And again, the circumstances dictated the timeline.

So I'd be happy to answer questions. That basically sums up what the testimony was.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Well, thank you.

And I know there are quite a few Members that

1 have questions, and if I could just begin with a couple.

2 SECRETARY WETZEL: Can I, one second?

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Please.

SECRETARY WETZEL: I forgot to introduce -- I'm Secretary Wetzel. This is Deputy Secretary Tim Ringler, Deputy Secretary of Administration and our budget person, and this is Shirley Moore Smeal, the Executive Deputy Secretary. I apologize for that.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: And again -- thank you, Mr. Secretary -- and again, I don't think anyone disputes the intended impact of the Justice Reinvestment Initiative. I think the question we have, certainly I have had is, again, coming to the conclusion that we have projected a drop in prisoners and are going to need to make some adjustments is the first step. The second step is how, where, and why we make those adjustments. I think that's where this Committee is exercising its oversight role, to understand how that decision was made and when and how.

And if I could just begin this off, I would ask you to take a look at the information in your packet; I think it's under Tab 3. You provided it to the Senate as well. It's Tab 3, "Data Decision Based On," and it was that chart you provided, and I know you provided it again today.

1	SECRETARY WETZEL: Tab 2.
2	MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Yeah.
3	Are you familiar with it? I have a question. Could you
4	walk me through that a little bit.
5	SECRETARY WETZEL: Okay.
6	MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER:
7	Greensburg; I'm taking a look at Greensburg.
8	SECRETARY WETZEL: This is it?
9	MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: That's
10	correct; that's correct.
11	SECRETARY WETZEL: Okay.
12	MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: And I
13	think you provided similar data to the Senate
14	SECRETARY WETZEL: Yes.
15	MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER:and
16	it was on your Website as well.
17	SECRETARY WETZEL: Correct.
18	MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Could
19	you walk
20	SECRETARY WETZEL: And Deputy Ringler may hop in
21	here with a couple of things, because he's the one who
22	prepared this.
23	MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Okay.
24	Could you, either of you, just walk me briefly
25	through how the calculation of per diem was made; for

instance, in the Greensburg prison.

DEPUTY SECRETARY RINGLER: All of our per diem costs have been pretty much handled the same way over the last 25 to 30 years, how we calculate per diem, and I've been with the department that long because I've been working with those numbers for that period of time.

What we do is, we take our total costs at that facility, total operational costs -- no capital costs that come in from a different fund that's paid not by the Department of Corrections.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Okay.

DEPUTY SECRETARY RINGLER: We take that overall cost. We subtract any, like if we had any augmentations to capital budgets or anything that would be unique that really shouldn't qualify in that, but we really haven't had any in the last couple years. But we would subtract that out to get to total dollars that we use.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Right.

DEPUTY SECRETARY RINGLER: And then what we do is we take the average inmate population over the course of that fiscal year. It's not a point in time, we take all the days and divide it by the 365, and that's the amount that we come up with. So that's pretty much the calculation that we use.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: All

1 right. So for the Greensburg example here, if I took the 2 \$46 million figure and divided that by 365 and by the 3 average number of prisoners, would I arrive at that approximate amount for the per diem number for Greensburg? 4 5 DEPUTY SECRETARY RINGLER: Yes. MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Okav. 6 7 And I assume for each of the other prisons, it would be the same, the same calculation. 8 9 DEPUTY SECRETARY RINGLER: Yes. 10 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: 11 mentions capacity on this chart as well. Is that a maximum 12 capacity? What does that mean? 13 DEPUTY SECRETARY RINGLER: The capacity is what 14 we call our operational capacity. 15 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: 16 DEPUTY SECRETARY RINGLER: And that capacity is 17 basically how many inmates we believe we can safely secure or handle at that point, that we have staffing for, that we 18 have infrastructure, et cetera, to support the number of 19 20 inmates in that facility. 2.1 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Okay. 22 SECRETARY WETZEL: And to capacity, there's a tab 23 in there that looks at the different capacity definitions. 24 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: But just

rather than have us look, is that pretty much the

description you provided, essentially to---

SECRETARY WETZEL: Well, to operate -- I think what the description Tim provided was what we call our fill-to capacity, which is a slightly higher number. The operational capacity is kind of the ideal or design capacity, and that's kind of a term used nationally in corrections.

And just to give you a point of reference, in the U.S. Supreme Court decision in California's overcrowding case, what California was compelled to do was to get to 137 percent of their operational capacity. So that's an ideal number with an understanding that, you know, very few places are at the operational capacity. The fill-to is more of what we plan to, what we move to, and what we make decisions on.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Is part of this building of the new prisons with the fact that we look like we're going to have less prisoners going forward? Is that your goal eventually, to get to the operational capacity?

SECRETARY WETZEL: Yes. And I think the projection, which is under one of these tabs, has us getting there in about 2 years.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Okay. All right.

And I'm a numbers guy. I was playing with some of these numbers as I prepared for this hearing, and when I calculate, for example, Greene and I calculate it based upon the operational capacity, the per diem I calculate is about \$142 per day. If I calculate Frackville, it's about \$116 per day. Again, these are all based upon the operational capacity. If I calculate Retreat, it's about \$113 per day, and if I calculate Smithfield, it's about \$139 per day -- some of those substantially higher than both Cresson and Greensburg.

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And given that now we understand within 2 years we're going to try to be at operational capacity, essentially in 2 years we're going to be operating prisons that are substantially a higher cost per day than the prisons that are being closed, and I just would like an explanation as to how that makes sense financially or otherwise.

SECRETARY WETZEL: Well, in some of those prisons

-- Greene, for instance -- it's not a comparison. Greene
is where we have death row. It also has our biggest RHU.

So death row is probably \$46,000 a year per inmate versus
the 35 elsewhere. So SCI Greene is not an accurate
comparison.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: I'll throw them out then.

1 What about Frackville or Retreat? 2 SECRETARY WETZEL: Frackville is, again, a higher 3 level and also a newer facility. It's a 25-year-old facility that was built specifically to do this. So that's 4 a higher level. 5 6 I think Retreat is a relevant comparison. 7 again, I think the fill-to capacity, in Retreat's case we 8 have relatively new modulars, and the modulars, for the 9 operational capacity we use the square footage per cell. 10 Much of the expansion at Retreat has been modulars. 11 They've had significant modular expansion, so I'm not sure 12 -- I mean, Retreat is a legitimate question between the 13 two. Looking over the past 5 years, Retreat is less 14 expensive than Greensburg has been historically. 15 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: And is 16 that because it's filled over capacity? 17 SECRETARY WETZEL: It's the fill-to capacity. I wouldn't say overcapacity; over the operation of capacity, 18 19 the fill-to capacity. 20 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Over the 21 operation of capacity. 2.2 SECRETARY WETZEL: Yes. MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: 23 24 Smithfield, for example; substantially higher. 25 SECRETARY WETZEL: Another level for a higher

1 security unit with different functions. I mean, Retreat 2 and Greensburg are essentially -- that's comparing apples 3 to apples. The other ones, the functions and the higher security level leads to higher staffing, so it's not a 4 5 comparison. It's not an apples-to-apples comparison 6 because the functions are different, and the functions 7 drive the staffing and the staffing drives the costs. MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Then let 8 9 me, and I know that others want to make some points and ask 10 some questions. I quess I'll leave you with this: You say 11 Retreat is a fair comparison---12 SECRETARY WETZEL: Yes. 13 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: 14 upon operational capacity. 15 SECRETARY WETZEL: Yes. 16 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: 17 more expensive prison than certainly Greensburg, perhaps Cresson as well. 18 19 SECRETARY WETZEL: Historically it hasn't, but 20 based on operational capacity alone, based on the 2.1 parameters you put out there, yes. 2.2 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: 23 All right; I'll open it up to questions from 24 other Members.

Representative Barbin.

REPRESENTATIVE BARBIN: Thank you, Mr. Secretary, for your testimony today. And, you know, it's not surprising that people are interested at this point in how you're preparing the numbers to make a decision as to which of the prisons are going to be closing.

What I'd like to ask you, though, has to do with employment, and this does affect Cresson, which is in Cambria County, and the question was the timeline for Benner. You know, we had no discussion, there has been no discussion of which prison institutions would be closing, and this idea that Benner would provide similar services to what Greensburg and Cresson are providing, we understand that's, you know, your explanation now. But we've heard from some of the people that are at the facilities, both Greensburg and Cresson, and the big question is, because this was done without any input from the Legislature or from the unions that have contracts at these facilities, there is a worry that the amount of people that could transfer -- I mean, I think your testimony was Cresson was included not because it was substantially different in numbers the way you figured them out but it was closer to Benner.

SECRETARY WETZEL: That was one of the factors.

REPRESENTATIVE BARBIN: Okay.

SECRETARY WETZEL: I wouldn't say that was the

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key factor, but it was one of the factors.

REPRESENTATIVE BARBIN: But from a perspective of "are we doing this the right way," we want to know -- or at least the people that are raising the questions from us -- have the positions at Benner been filled which will require a person at Cresson or Greensburg to either retire or to take a position someplace across the State? How many positions at Benner have been filled with people that are either coming from Greensburg or from Cresson?

SECRETARY WETZEL: Well, we're still in the process of placing people.

In my testimony you'll see the placement numbers, other than the PSCOA placement numbers. The first phase of PSCOA placement numbers were completed yesterday. I don't have that data yet, but I can certainly get it to you.

Prior to the closing, there were only a handful of positions filled at Benner. Our assumption was that many people from Cresson would want to go to Benner, but there are also some that live in different parts -- not everybody lives right where the prison is, so some would want to go to some of the other adjacent facilities.

So to specifically answer how many from those two facilities chose to go there, I don't have that information at this point. It's certainly information I can get to you.

main issue that we're getting from the union. People have mortgages. They have to continue to pay their mortgage.

If they don't have a real option and they can't go to Benner, then they can't maintain their lifestyle. And I guess the other thing is that I think it's the least that we owe the people that are working at those facilities, because all this was done where you had more notice for the prisoners than you did for the employees.

SECRETARY WETZEL: I don't know about the "more notice." I disagree with that.

REPRESENTATIVE BARBIN: Okay. That is what we received, okay? That is how it's characterized to the people that we represent. I have members from Johnstown, even though it's 35 miles away, that are working at that prison. So now they're being told that Benner is a possibility. We need to know that it really is a possibility, because it's a little difficult to move that person with their house to work at Graterford.

SECRETARY WETZEL: And in the Johnstown area in particular, there is also Somerset -- Laurel Highlands -- which is closer to many folks.

What's that?

EXECUTIVE DEPUTY SECRETARY SMEAL: Pine Grove.

SECRETARY WETZEL: Pine Grove also in Indiana.

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REPRESENTATIVE BARBIN: So it isn't necessarily if it goes to Benner, but what possibilities are there that allow you to stay in your house? That's the important part.

SECRETARY WETZEL: We have, included in my testimony, we have specifics as far as who has accepted positions and those kinds of things, and most of what we did is we surveyed the staff and they made choices of their top three.

Now, clearly, and again, clearly they are going to be inconvenienced, so I can't say that people who are living right next to the prison are in a better situation. I can't say that and I'm not trying to say that and I don't want to be misread that way, but we really tried to make an effort to get people as close to home as we possibly could. That was a factor in our placements.

numbers are high, in the \$50 million range. So we looked at the facilities within the 60-mile radius of the two closing facilities, and we looked at that as an opportunity to pilot increasing the amount of specifically correctional officer positions to reduce that overtime. So we're piloting that and testing that, so we increased the amount of positions available.

And we should have specific placement numbers---

DEPUTY SECRETARY RINGLER: We should have specific numbers very shortly. But from my understanding of the nonspecific numbers, the process went fairly well the last 2 days, and there are a lot of positions at Benner, frankly, that weren't taken.

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And we went through all the lists, so most of the people, the overwhelming number, will be getting assignments for what they selected. Not necessarily their first choice, because the closer the facility, you know, the more people want to go to that, but within the institution that the individual selected as one of their choices.

SECRETARY WETZEL: And we can also, we can provide, after the placements are done, we can provide a list of where the placements were. And we can also cross-tab where the individuals live on that, so you can have that specific data.

We also agreed, and if I'm incorrect, correct me, but we also agreed that staff has a 3-year window to return to their first choice if they don't get their first choice at first.

REPRESENTATIVE BARBIN: Yeah, and I guess that's what people worry about here on the panel, is that no matter how you filled out a flyer, there really shouldn't be anybody hired at Benner before all the people that are

1 at Greensburg and Cresson have been satisfied. 2 SECRETARY WETZEL: Yes, and we agree with that, but there are a handful of positions that were required at 3 Benner to go through the process of accepting the building 4 from a Commonwealth standpoint and get trained on the 5 6 security systems and those kinds of things. So some of 7 those were unavoidable. But again, we can provide you that data, and the 3-year return window, I think, is key, and 8 9 that's for -- each one? 10 DEPUTY SECRETARY RINGLER: We basically offered 11 that to all the staff. 12 REPRESENTATIVE BARBIN: Thank you. 13 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: We've 14 been joined also by Representatives Bradford, Neuman, 15 Cutler, Mark Keller, O'Neill, and Delozier. 16 Representative Kula. 17 REPRESENTATIVE KULA: Thank you, Representative 18 Krieger. Good morning, Mr. Wetzel. 19 20 SECRETARY WETZEL: Good morning. 21 REPRESENTATIVE KULA: Good to see you. 22 I won't go through what we can all say was a debacle as far as the announcement. As a Representative of 23

Westmoreland County, I received a phone call 1 hour before

the Governor's press release, his news conference that day.

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I heard it on the news the night before. So it was not a surprise; it was just a surprise that 1 hour before something like this affecting an area that I represent, I'm just finding out an hour before it happens. And I understand you've been through all of that and you've admitted.

But I said I've been on Judiciary since I came into this House 6 years ago. We have always tried to be very open and, as we've tried to do things, have always brought the Department of Corrections, whomever, in to see what we can do to make your job a little easier. I just find it very difficult to understand, and I believe I read somewhere, and you can tell me if I'm wrong, that some of this discussion started back in June of last year as far as the decreases in prison populations and maybe seeing that. And I guess if we start from the beginning, was this your going to the Administration and saying, you know what, we can close prisons because population is decreasing, or is it the Administration coming to you and saying, we need to save some money here; let's take a look at closing some prisons?

SECRETARY WETZEL: I don't think either of those accurately describe the circumstances. I think that, first of all, last year this time, no one, myself included, would have, first of all, predicted that the legislation would go

through in the manner it did and it would be as comprehensive as it was.

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Certainly we've tried corrections reform in this
State myriad of times, and never has it had an impact. And
even the projections from those have not had the
projections that this package had. So for anybody to say
that in June, before legislation passed, anybody thought
that SCI Benner was going to be a replacement, it's just
absolutely inaccurate and there's no way anybody would have
guessed that.

And when you look at the press around -- we assumed that we would be able to, and our focus in this year's budget, in the '12-13 budget, was to close housing units, not to close prisons, and we were very specific.

Listen, you know how last year's budget process went. If we thought that we could have closed a prison and that would have been reasonable, it would have been in the budget. I mean, this is no -- we were hopeful that we could get to this place. We didn't really believe, until the legislation passed, and then even after that, until we saw 6 months of a reduction where we were really sure we'd get to this place.

So I think that as the legislation passed, the population started going down, and then we started -- I mean, we start our budget process in August, and our first

look at the budget, and last year's budget when we were asked questions during the budget hearings, if you want to look back on when we projected to open SCI Benner, it was in September of '13, because from a budget standpoint, given that extra quarter a year. So only when legislation passed and the population started going down did it become feasible that this was a replacement.

And then part of the question is replace one or two? And frankly, with the population projections, if we -- and listen, nobody wants a bunch of people to be unemployed, and certainly this is the state of corrections in America. If you look, everybody's closing prisons.

Some places are closing prisons and laying off people.

Illinois, 400 people laid off; a 20-percent reduction in staff in the State of Washington through these closings.

So we certainly could have just closed one, but given the projections, we would have been at a place where we closed the second one and there would not be -- we would not be confident in saying we will be able to offer everybody a job given those circumstances. So this is the right choice.

REPRESENTATIVE KULA: Well, I guess I mean, I think if you look at the crime rate within this

Commonwealth or the United States, for someone to predict that this is going to be a stable decline in crime, I mean,

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1
       your own annualized report talked about a 5,000 increase
 2
       over the last 10 years, so how are we predicting? I mean,
       so now we're closing two prisons because it has dropped,
 3
       and we tried that, I believe, with Western Penn.
 4
 5
                 SECRETARY WETZEL: Different circumstances.
 6
      Western Penn was a completely---
 7
                 REPRESENTATIVE KULA: Okay. After 2 years it
 8
       reopened.
 9
                 SECRETARY WETZEL: That's a completely different
10
       circumstance.
11
                 REPRESENTATIVE KULA: Well, it is, but let us
12
      look at those facts. Those were closed because of some of
13
      the same circumstances.
14
                 SECRETARY WETZEL: Not because of the same
15
       circumstances, ma'am. That's inaccurate.
16
                 They were closed -- SCI Fayette was built
17
       specifically as a replacement for SCI Pittsburgh. It was
      not the same circumstances.
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19
                 REPRESENTATIVE KULA: Okay. Well, we'll agree to
20
       disagree.
21
                 And I'd like to ask you about Rockview. I
22
      believe there are inmate costs, per-inmate costs for
23
       Rockview, right? What is that? What are the inmate costs
      for Rockview?
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SECRETARY WETZEL: Isn't it 84?

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                 DEPUTY SECRETARY RINGLER: It's in the 80s.
 2
                 SECRETARY WETZEL: I believe it's 84. I don't
 3
      believe it's included in here.
 4
                 REPRESENTATIVE KULA: It's not included.
 5
                 SECRETARY WETZEL: I can get you the specifics,
 6
      but I believe it's $84 a day.
 7
                 REPRESENTATIVE KULA: Okay. And is that because,
       are there more inmates at Rockview?
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 9
                 SECRETARY WETZEL: Yes, there are.
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                 REPRESENTATIVE KULA: Okay; so we're talking a
11
       few dollars.
12
                 What I'm trying to figure out is, given the
13
       status of western Pennsylvania, southwestern Pennsylvania,
14
       in unemployment and the economics in southwestern
15
       Pennsylvania, to close two prisons within 60 miles of each
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       other just, I mean, it just doesn't make sense to me, when
17
       you may be talking $5, $10 more per inmate---
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                 SECRETARY WETZEL: $20, ma'am.
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                 REPRESENTATIVE KULA: Okay; $20.
20
                 SECRETARY WETZEL: $20 a day per inmate.
2.1
       a significant amount of money.
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                 REPRESENTATIVE KULA: Well, wait, it probably is
23
      not a significant amount to the people that are having no
      idea right now what their lives are going to be like in the
24
25
      next few years, probably losing jobs.
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1 SECRETARY WETZEL: But that's---2 REPRESENTATIVE KULA: And let's go one step 3 further. 4 SECRETARY WETZEL: But that's not accurate, ma'am. 5 6 REPRESENTATIVE KULA: I have people---7 SECRETARY WETZEL: That is not accurate. REPRESENTATIVE KULA: Okay. Well, let's talk 8 9 about jobs. 10 I have people coming to me saying they've had an 11 interview at let's say SCI Fayette, SCI Greene. They've 12 had their second interview. Now, have those institutions 13 been told you can't hire right now because we may have to 14 move---15 SECRETARY WETZEL: Yes, they have. 16 REPRESENTATIVE KULA: Okay. So we are now then 17 affecting the unemployment rate in another way, because we have veterans, we have people that are applying for these 18 19 jobs, and now they're going to be bumped out of those 20 positions because you're going to move other people into 2.1 these positions. 22 SECRETARY WETZEL: Yes. They're not going to get 23 access to those positions until we replace the jobs of 24 people who were displaced, which I heard earlier is 25 something that we're interested in.

REPRESENTATIVE KULA: We are, but I'm sure there are also people across the State in other parts of the State where these other prisons are located that maybe we could have saved some jobs in southwestern Pennsylvania rather than putting all of them over in the eastern part of the State, okay?

And I also -- we can keep going, but I know other people have questions.

In talking about Greensburg, you have spent millions upgrading SCI Greensburg in recent years -- a new steam plant, new housing for inmates, new roofs on buildings. Were all of those dollars factored in as well in all of this?

SECRETARY WETZEL: Yes, and in every of our older facilities we have spent money and we will continue to spend money as long as we have inmates in them.

REPRESENTATIVE KULA: Okay. Can you tell me a little bit about the steam plant? The steam plant at Greensburg.

SECRETARY WETZEL: Are you talking about, what do we call that?

DEPUTY SECRETARY RINGLER: Yeah. We have a contract with a company out there that we had to move into, oh, about 9 years ago, somewhere in that facility, in that range, and it's a 20-year contract.

REPRESENTATIVE KULA: Okay.

DEPUTY SECRETARY RINGLER: And we buy our steam, you know, from that facility. And, you know, it's our plant; we could buy it out. We're looking at all options right now of what to do.

REPRESENTATIVE KULA: So the Commonwealth will not have to buy out this steam plant.

SECRETARY WETZEL: Not necessarily. We have a couple options. One is to move the steam plant. We have the potential to move it. The other is, while it's in the mothball state, to keep operating it because our vendor is in the process of getting credit for electric, because it's one of those that creates electric that you can sell back to the grid, so it's viable as long as we own the building.

So what my guess would be now is that we would keep operating as long as we own the building. If it looks like we want to own the building, if it's not part of the package or part of the package, the vendor has assured us that we do have the opportunity to move it, if that makes sense.

REPRESENTATIVE KULA: Okay. All right.

Also being on Appropriations, and obviously since the Governor's Budget Address we have been having some internal budget hearings, I believe your budget asked for an increase of over \$60 million.

1 SECRETARY WETZEL: Correct. REPRESENTATIVE KULA: Okay. If we are saving 2 3 \$23 million because of the closing of two prisons, I mean, can you explain you're asking for a \$60 million increase in 4 5 your budget? 6 SECRETARY WETZEL: Yes. Every year our budget 7 goes up \$100 million with just our personnel costs, our costs to carry -- every year. So every year when we start 8 9 our budget process, we start at \$100 million and figure out 10 how to reduce that \$100 million. 11 REPRESENTATIVE KULA: Okay. 12 SECRETARY WETZEL: So when you take out the 13 \$23 million and some other tweaks that we've made and 14 different efficiencies we've created, it ends up being 15 about a \$60 million increase. 16 REPRESENTATIVE KULA: Okay, even though you won't 17 have the costs of operating two other prisons. SECRETARY WETZEL: Correct. 18 REPRESENTATIVE KULA: Okay. Well, I think we can 19 20 get into that later in Appropriations. 2.1 Thank you, Mr. Secretary. 2.2 SECRETARY WETZEL: You're welcome. Thank you. MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: 23 24 you, Representative Kula. 25 I know we have limited time. We have several

Members here. So I want to recognize that Representatives

Sabatina, Toohil, Costa, and Evankovich have joined us as

well.

Representative Dean.

REPRESENTATIVE DEAN: Thank you, Mr. Chairman.

Thank you, Mr. Secretary, Deputy Secretaries.

Nice to be with you this morning.

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SECRETARY WETZEL: Thank you.

REPRESENTATIVE DEAN: I'm Madeleine Dean. I'm new to the Committee, unlike some of my colleagues. So I wanted to ask you two questions, and one is about process.

You walked us through very carefully and skillfully the numbers, and of course that was a huge part of your decision, and I understand those calculations were critical to your decision of what properties might be closed. Could you tell us also about the process of the announcement, of considering how you would reveal that these were being reviewed? You talked about maybe by October this consideration began. Can you talk us through what happened in terms of not revealing until January whatever the closures.

SECRETARY WETZEL: Yeah. The final decision was made the first week of December-ish. The first 10 days of December is when we were sure that this was the direction we were going to go in.

so then we looked at what timeframe seemed to make sense as far as -- I mean, we knew that the end of the budget year was really the goal time, so we decided to make the announcement right after the holidays. But that's not the kind of announcement we wanted to make right before the holidays, so the holidays, really, we decided to make it after. Right, wrong, or indifferent, that's kind of the driving force.

Up until that point, I hadn't met with the Governor about it. We discussed it internally in the department and then discussed it internally within the Administration. But to get to the last point of discussing it with the Governor, that took place the first 10 days of December. I don't remember the exact date. It's somewhere between the 6th and the 8th, I believe.

REPRESENTATIVE DEAN: And maybe I'm wrong, but it seems to me that nobody is really happy with the way that announcement rolled out, including you.

SECRETARY WETZEL: Correct. Myself included, yes.

REPRESENTATIVE DEAN: Okay.

SECRETARY WETZEL: And one of the things I neglected to mention is that during the Senate hearing we committed to Senator Greenleaf to work with the General Assembly to come up with a protocol on how these things go,

because there was no protocol in place.

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Pittsburgh was certainly far different because that was built as a replacement, so you had a couple years to do that. And I think the suddenness of the population reduction, the suddenness of legislation passing, really dictated this timeline. But nobody is happy with how the process went, so we committed to Senator Greenleaf to put together a group to come up with a protocol on how these things go, and certainly we'd be a lot more comfortable if we all had agreed on a way to do this in the future, and certainly it's indicated.

REPRESENTATIVE DEAN: And your thoughts now? As you look back in your considerations, what do you wish would have happened in terms of the transparency of that process?

SECRETARY WETZEL: I wish we would have told the employees before anybody else. That's the big thing, from my standpoint.

I really don't think that -- I think it was the right decision not to make this announcement before

Christmas. I really do. I wouldn't change that a bit. I wish we had more time, but I think the budget and getting that closed by the end of the year, and also getting Benner occupied when the warranties start running, as soon as we accept the building and all those things, which is another

factor. I'm not sure the circumstances would lead us to a point where we could do a whole lot different from a process standpoint, other than that initial notice.

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Moving forward, the fact that we have SCI Phoenix going up with 700-ish more beds than SCI Graterford, which it's replacing, clearly that's on the horizon. Clearly this legislation was passed with the hopes of reducing population further. So now we have a 2-year window, and that's why we certainly appreciate Senator Greenleaf offering to put together a group so we can decide on what a process like this should look like.

REPRESENTATIVE DEAN: Okay. And my second question has to do with facilities. What is the future of these two facilities?

Administration put together that includes the Department of General Services, who ultimately, once these facilities are no longer occupied with inmates, ultimately will kind of oversee it; also the Department of DCED, Community and Economic Development; as well as our staff to work with the local jurisdictions and identify potential uses. So that team, I know the meeting in Cambria County was canceled on Friday because of the weather. I'm not sure if we have a reschedule date for that or not. I believe the one in Westmoreland takes place next week, and then we'll start

working with the local jurisdictions on how we move forward with those properties. But we don't have an answer today as far as how those properties will be used.

REPRESENTATIVE DEAN: Okay. Thank you very much.

5 SECRETARY WETZEL: Thank you.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Thank you, Representative Dean.

And Representative Bradford has a question, but let me just follow up real quickly on something Representative Dean said: Could you tell us why we're building Phoenix 1 and 2 at a cost of \$400 million or so while we're closing existing prisons?

SECRETARY WETZEL: To replace Graterford.

Graterford is an old, inefficient prison that is expensive to run and also has some issues, not just maintenance issues. But, you know, prisons that were built in the 1930s did not contemplate the Americans with Disabilities Act, did not contemplate a lot of the environmental requirements we're under now, which we've had some issues in some of our older prisons.

So to replace it, and then when you do a cost-benefit analysis, you look at over a 20-year period and you take, even factoring in the \$380 million in construction costs, you do that over 20 years, it's a lot less expensive over the lifetime of a prison to replace

than to continue to operate Graterford, because at some point you're going to have to replace it.

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MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Well, the obvious question would be, instead of replacing, could we not transfer some of those prisoners to other prisons and then transfer prisoners into either Cresson or Greensburg?

SECRETARY WETZEL: I think the cost-benefit analysis is very -- well, first of all, that wasn't really contemplated at that time. Again, the purpose in looking at these facilities as closing only came after legislation, and certainly Phoenix had started before that. But it was always designed to be a replacement for Graterford, and there will always be a function to replace older prisons. If we can do it onsite, that's ideal, I think. But we have some other ones that are going to, with some of the new environmental regulations and, again, the Americans with Disabilities Act, that we're going to have issues with.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Could Phoenix not be stopped at this point? I understand it's very, very early in the process, and it sounds like you might consider that if it had not in fact been started.

SECRETARY WETZEL: No; no. If what I said sounded like that, no. It makes sense to replace old Graterford with a new one.

1 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: I'm not 2 sure I understand that, but I know we have limited---

REPRESENTATIVE BARBIN: Can I just make---

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER:

Representative Barbin.

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REPRESENTATIVE BARBIN: The whole stated purpose for closing both Greensburg and Cresson is that these are more expensive facilities.

SECRETARY WETZEL: Correct.

REPRESENTATIVE BARBIN: What I don't understand, you've made Benner -- okay? -- and Benner basically has 2,000 inmates and it costs \$200 million, and you're making a decision now that is closing both Cresson and Greensburg. The question that I have is, just to follow up what Representative Krieger said, why, if it costs \$100,000 per inmate -- you take \$200 million, you divide it by \$2,000, you get \$100,000 for each inmate---

SECRETARY WETZEL: Construction costs.

REPRESENTATIVE BARBIN: I understand that, but what I don't understand is, if populations are going down, why are we building two more \$200 million prisons when the idea is the population is going down? All the other States around us build low-security prisons that cost \$50 million or \$30 million. Why are we building two more since the populations for everybody, violent or nonviolent, are going

down? Why are we still spending \$200 million, or \$100,000

a prisoner, and at the same time saying we're going to

close Cresson and Greensburg? That doesn't seem to make

mathematical sense.

SECRETARY WETZEL: If you're talking about Benne:

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SECRETARY WETZEL: If you're talking about Benner or in particular if you're talking about Phoenix, they're two different things.

With Benner, that wasn't an option to not -- it was too far along to stop that one. If you're talking about Phoenix, there's a real function to replace Graterford. And if our population keeps going down, it will end up replacing another facility or two, so we will realize significant cost savings. And everybody in this chamber claims that you want to save money in corrections. This is what it looks like.

REPRESENTATIVE BARBIN: But why are we spending \$200 million to house 2,000 prisoners?

SECRETARY WETZEL: That's not the yearly costs.

The \$200 million that you're referring to is the construction costs.

REPRESENTATIVE BARBIN: But it's still \$200 million.

SECRETARY WETZEL: Absolutely; absolutely.

REPRESENTATIVE BARBIN: And it's \$200 million for two more new prisons.

1 SECRETARY WETZEL: Yes, to replace an old---2 REPRESENTATIVE BARBIN: And at the same time 3 we're doing that, we're taking these older prisons that are operational, that don't cost \$200 million, and we're 4 5 closing them. 6 SECRETARY WETZEL: Yes. And I'll tell you, we 7 can provide you with the cost-benefit analysis, and if you 8 look over the lifetime -- we will provide you with those numbers, and it is obvious; the numbers will speak for 9 10 themselves. 11 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: We'd 12 certainly like to have that, Mr. Secretary. 13 SECRETARY WETZEL: Absolutely. 14 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: 15 think Representative Bradford has a question. I think this 16 will be the final question for you. 17 SECRETARY WETZEL: Thank you. MINORITY SUBCOMMITTEE CHAIRMAN BRADFORD: 18 19 you, Chairman Krieger. 20 Secretary, I think your last point, which is a 21 good one, which is the cost of corrections going down will 22 have an impact, I can tell you, I think actually the Administration should be lauded for its efforts, and 23 24 frankly, the Legislature, to start looking at corrections

costs. And frankly, it's outpacing almost every other area

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of our budget.

And there are going to be winners and losers and there are going to be facilities closed, and that's the nature of it. But I think it's not fair to insinuate that any question about the process, which is admittedly horribly flawed and really didn't have the proper amount of respect for our State employees, so I think it's a little disingenuous to say that asking questions about which facilities and about a process that was just fundamentally flawed, that that somehow is defending the status quo in terms of corrections.

SECRETARY WETZEL: I didn't say that, sir, and if that's the impression you got, I didn't say that at all.

MINORITY SUBCOMMITTEE CHAIRMAN BRADFORD: Okay.

SECRETARY WETZEL: I don't know where you're getting that from.

I have acknowledged that the process is flawed.

I've committed to the General Assembly to work with them to develop a process and a protocol that makes more sense. I have not spoken at all about the process.

MINORITY SUBCOMMITTEE CHAIRMAN BRADFORD: No, no.

And I think you've got to understand from an outside

observer, and frankly, I'm hundreds of miles to the east of

these two facilities, when you admit that the process is so

flawed but, don't worry, the substance and the outcome are

totally fine, that creates a huge disconnect and that creates a lot of the types of questions. And then you add in the tumult of having Representatives from the affected districts who have to go back to explain why the process is so bad, but don't worry, take the Governor's word on it, this is the right thing for you, there's a disconnect there.

SECRETARY WETZEL: Yeah, but I disagree with that characterization. I mean, you say that there's -- I mean, we're here for a hearing. The second we were called for a hearing from the Senate, we made ourselves available immediately. Well, this hearing would have taken place earlier had I not already had something prescheduled. I mean, I have no problem answering questions and providing data, and the data is on the thing.

Listen, I believe it's appropriate that there are questions and that you guys get the answers that you get to.

MINORITY SUBCOMMITTEE CHAIRMAN BRADFORD: Right.

SECRETARY WETZEL: I don't agree with the characterization that we don't want to be questioned. I think it's completely appropriate, and we've made ourselves as available as we possibly can for those questions.

MINORITY SUBCOMMITTEE CHAIRMAN BRADFORD: And again, I think you're reading into it too much what I'm

saying. I think you've been very forthcoming in trying to answer the questions and the timeline. In fact, I think some of the assurances that you've given to Senator Greenleaf about really doing kind of an after-action review, find out what, frankly, went so wrong here, find out why the process was flawed, really looking into kind of curing some of those defects, because obviously this isn't the first prison that has ever been closed, it won't be the last. So really I think there's a learning opportunity by going back and saying, what went so wrong here?

So please don't read in the fact that I'm saying that there's not -- you're clearly acknowledging that the process was bad. What I'm saying is, understand there's a disconnect if you're saying the process is bad but basically assume that everything on the back side is fine and dandy.

Administration has continually pushed privatizing a forensic unit at one of our State hospitals, and we have some of the most, you know, criminally insane folks in the Commonwealth that are housed there. And every time we find out about it, it's the day before the budget gets announced, and it's troubling that this seems to be a way of doing business. It's troubling to the communities that are affected; it's troubling to the workers who will lose

their jobs. And I think it's something that needs to be dealt with, not just in terms of these two facilities that were chosen for closure but really holistically coming up with an idea of why this continues to happen, why our workers are feeling, you know, so unsettled. Their pensions are in question. Their jobs are in question.

Where they're going to work is in question. I think we deserve better.

So again, I appreciate your forthcomingness, and I think actually a lot of the questions that I had were covered by Representative Dean about what went wrong and really, you know, kind of that timeline. So thank you for the time, and I appreciate your forthcomingness.

SECRETARY WETZEL: Yeah, and I think once we are able to provide you, and, Chairman, if you want regular updates, monthly updates on placements, as we committed to, I think you'll have a better level that the employees are being taken care of. I think you'll have a better sense for that as we provide you the specificity of that information on placements.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: And thank you, Mr. Secretary. I guess this final comment.

I think we continue to have questions. I thank you that you have been here. I certainly think the more information you can give us, the better. I still have

questions with regard to the costs derived from your own numbers, and if you can provide additional information to satisfy the Members of the Committee on that, I think it would be very helpful.

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And again, I would urge you going forward that more light is better than less, and we could have avoided some of this. But again, I thank you for your forthright chat.

SECRETARY WETZEL: And I appreciate it. And I would encourage you to reach out through Diana Woodside, our Legislative Director, and if you'd like to meet with Mr. Ringler and go over the spreadsheets, he can do that for hours if you're into that.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: I would, and I certainly would ask you to continue to give us information. I know Appropriations is coming up; there are going to be additional questions there, and I think you probably anticipated that. But thank you.

SECRETARY WETZEL: Thank you.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: All right. We have, to testify, Mr. Robert Storm and Mr. Jason Bloom.

While they're setting up, we were also joined by Representative Brown.

Mr. Storm and Mr. Bloom are with the Pennsylvania

State Corrections Officers Association. So, gentlemen, you can go in whichever order you choose, and you can begin when you're ready.

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MR. STORM: Thank you, Representative.

Chairman Marsico, Chairman Caltagirone, and Members of the Committee, good morning.

My name is Robert Storm. I have the honor and privilege to serve as the Vice President of the Pennsylvania State Corrections Officers Association, consisting of more than 10,000 brave men and women who every day walk, unarmed, through the toughest blocks in the State. Their job is to protect the communities surrounding the facility by maintaining security, order, and discipline inside the walls of our State system.

I wish to thank you for the opportunity to share with you the perspective of my members as well as the harm done to them with the announced closings of the State corrections facilities in Greensburg and Cresson.

We have many concerns with these closings. One of the biggest is how we and our members and their families were notified. On Monday, January 7, PSCOA President Roy Pinto was notified by the Governor's Office of Administration that a major announcement affecting the Department of Corrections would be made at 10 a.m. Wednesday, January 9. Further details would be provided.

At that point, the individual from OA requested a 2 p.m. meeting on the afternoon of the 9th. Mr. Pinto requested, on behalf of our members, any information regarding the major announcement, but again, his request was refused.

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On Tuesday evening of January 8, several media outlets reported that the SCIs in Greensburg and Cresson were to be closed. Like many of my fellow officers, I was shocked and angry that our members and our leadership team had to receive the information from a news leak rather than the appropriate notification through the Governor's Office and the Department of Corrections.

On the morning of January 9, President Pinto received a phone call from the Governor's Office of Administration officially informing him that Greensburg and Cresson were to be closed. This is not the way our association and our members should have been treated. By their actions, it is clear the Administration wanted to make it as difficult as possible for us to provide any measure of notification or answers to the over 600 affected employees at Greensburg and Cresson of the closings.

Why would they do that? Is this what we have come to in our society?

Do you know how some of our members actually learned of the news? Unbelievably, from inmates. That's

right, inmates.

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As you can imagine, we were inundated with phone calls from members and their families affected by the closings. Many questions arose over these facilities and why they would be closed.

Had the Department of Corrections chosen to work with us and our members, we would have helped to ease the impact on our members. Doesn't common sense tell us that that would be the right thing to do? Don't we owe the people who handle the State's most violent criminals at least that much?

Our members are in danger every day. Some have been brutally beaten, others are forced to undergo constant testing for disease after inmates have gassed them. Do you know what gassing is? Gassing is when an inmate throws a bag of urine or feces at an officer or is spat upon. Some inmates suffer from various diseases, including HIV.

The health risks of the job are incredible, yet their welfare meant nothing during this process. These hardworking public servants are left scrambling, and some simply won't be able to keep the job that they were trained to do. I'm sorry, but this is just wrong. In fact, it's horrible and it shows no compassion.

As upset and angry as we were the day we received an hour's notice before the announcement, it doesn't

compare to how we felt January 15 and January 16 when we met with the affected employees and their families and had to hear the horror stories that they were going to go through.

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Everything these families will face is because of the quick, uncooperative action of the department. These actions appear to have been made without any consideration for the impact on the employees and families of these institutions, along with an apparent disregard for the impact on the local communities.

I realize we all occasionally get blindsided by unexpected events over which we have no control and we must make the necessary adjustments and move on, but this did not need to be such a blindsided event. In fact, they actually allowed one of our members to transfer into the Cresson facility in December. How unfair was that?

As bad as the harm is to those in Greensburg and Cresson, there is an additional fear and concern throughout the entire Commonwealth expressed to us by other COs and their families: Who is next? I think we heard that today.

Once again, it gets worse. I would like to share with you a letter sent by the department to the inmates following the announcement. No such consideration was shown to the men and women sworn to protect the citizens of the Commonwealth of Pennsylvania.

I'm going to just high-point the letter. I don't know if you have it in your packet. The letter was from John Wetzel, Secretary of Corrections, on January 9, 2013. That was the day we were notified that the prisons would be closed, and basically the letter states that, you know, the inmates, no other services would be interrupted, okay? So, you know, our family services are interrupted, but their phone calls, their visits, their programming, you know, would not be interrupted.

During the testimony before the Senate Judiciary Committee, Corrections Secretary Wetzel acknowledged that the department started internal discussions on the closing of the facilities as early as July, yet they kept it to themselves. Why they chose this path, I do not know, because an excellent model for inclusion in the closure process was readily available, a process that would have provided opportunities for all stakeholders to have input.

In 2005, the Federal Government implemented the Defense Base Closure and Realignment Commission to provide an open process to carefully and thoughtfully evaluate the closing of a military base. They recognized that while the military value of the base was of compelling importance, so, too, was the impact upon their host communities and the personnel assigned to those bases. In fact, if you look at the mission statement for the commission, it includes the

following:

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"While giving priority to the criteria of military value, the commission will also take into account the human impact of the base closures and will consider the possible economic, environmental, and other effects on the surrounding communities."

The commission held community meetings in various locations that had been identified for possible base closure. They solicited comments and suggestions from community leaders, area businesses, and employees. When the base closures were announced, the communities and employees that were impacted at least had fair warning and were given the opportunity to present their case for keeping their base open. As important, community leaders were able to plan for the worst scenario.

Ladies and gentlemen of this Committee, I ask you, was this too much to ask that our State Government demonstrate the same compassion and concern for its employees and the impacted communities? Seldom is the best decision made in a vacuum, and I believe this is such an example.

Thank you for the opportunity to testify today. I'd be happy to answer any questions.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Thank you, Mr. Storm.

1 Mr. Bloom, if we could ask you, and then we'll 2 have our questions of both of you together. 3 MR. BLOOM: No problem, sir. Good morning, Chairman and Committee Members. My name is Jason Bloom, and I'm the western region Vice 5 6 President for the Pennsylvania State Corrections Officers 7 Association. The closings of both SCI Greensburg and 8 9 SCI Cresson not only took us by surprise, it took the 10 employees by surprise, the communities, and I believe you 11 all as well. 12 The Department of Corrections didn't have the 13 forethought to let anybody know. In fact, the department 14 treated this announcement like it was guarding some 15 top-secret launch codes. Then after the announcement, the 16 department expected members to make life-altering decisions in the blink of an eye, even though they sat on this 17 information for a lengthy period of time. 18 19 If a member was unable to transfer to one of the 20 institutions somewhat close, our members at SCI Greensburg 2.1 had to make hard decisions and answer difficult questions. 2.2 Some of those questions would be: 23 Am I going to stay employed with the DOC? 24 Can I sell my house? 25 What are the schools like where I'm moving for my children?

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Also, are there jobs available for my spouse?

Ladies and gentlemen, these are legitimate

questions, and they're difficult for working families to

answer even in the best of circumstances.

There has to be a better way. In fact, the

Department of Corrections, if they had come to the PSCOA

months ago, our members would have had ample time to look

at these options to these questions. I don't believe it is

too much to treat the employees who work such dangerous

jobs with respect. I don't think you disagree with that.

There also is a new prison being built at SCI Graterford, as we heard earlier. Will the State just replace the old SCI Graterford, or, as we've seen here, will they close other prisons and fold their populations in the new ones and we'll be answering these same questions later on?

Under the current system, no one is going to know until it's too late. The Secretary said that they need a protocol. I think it's really simple. It's a commonsense protocol. We're not asking too much: Let the people know that are all involved, and we can get together and sit down and discuss it and see where we can go with this.

It is our hope that by working with you, the Administration will see the benefit of having an open and

transparent process that educates employees and communities and, at the very least, allows families to better prepare and to make life-altering decisions.

Thank you for your time.

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MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Thank you, gentlemen.

And we have been joined also by Representative Waters and Representative Vanessa Brown.

Representative Dean.

REPRESENTATIVE DEAN: Thank you, Mr. Storm and Mr. Bloom.

And Mr. Storm in particular, thank you for your compelling testimony. You tell the story and the narrative and the people behind a decision that was so coldly kept in the dark. So really my question is relatively simple, and in part you've answered it, but how do we signal to this Administration effectively that when decisions are made about facilities and inmates and dollars and numbers that you actually have to think about people and be more compassionate and respectful and not dehumanize those who work there and the communities that surround them?

So I know that in both of your testimonies you suggested the idea of open the conversation to you and to your members and to the rest of the community. Any other words of wisdom that you can offer the Administration?

MR. BLOOM: To tell you the truth, ma'am, it's as simple as, I believe as Mr. Storm said, you can't make these decisions in a vacuum in a room where you don't have any outside people looking at it; you don't have a bunch of "yes" men saying, oh, this is the correct way to do it. I think you need opposing thoughts and actually get the whole picture, not just what you want to see but what you need to hear -- the tough decisions; the other questions that they weren't asking themselves when they made these decisions. I think it's that simple.

MR. STORM: An open line of communication with us; the department; you know, cost savings. I know the Secretary came to us when he was first appointed when it came to cost savings and we gave him some ideas. Did they use them? No, but---

I mean, we need that open dialogue. We may be able to ease that impact on our end with our members, you know, if these measures needed to be taken.

REPRESENTATIVE DEAN: Just one follow-up.

Since the January 9 announcement, have you seen -- and the admission by the Secretary and others that this was poorly rolled out, to say the best -- have you seen a change? Had they reached out to you afterward?

MR. STORM: We had to negotiate a change. We met with the department; we met with the Office of

Administration. There were issues of placement of the officers and their families. We all know, you know, the 60-mile radius, so-called. So we basically negotiated, did some impact bargaining on opening up some extra positions at some of the jails that were closer to Greensburg that alleviated some of the impact.

REPRESENTATIVE DEAN: Thank you very much.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Thank you, Representative.

Representative Kula.

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REPRESENTATIVE KULA: Thank you.

Good morning. Thank you for being here.

MR. STORM: Good morning.

REPRESENTATIVE KULA: And I guess as an elected official of this Commonwealth, I myself apologize for what has happened to all of you.

MR. BLOOM: Thank you.

REPRESENTATIVE KULA: You're welcome.

And I believe and that was the point, one of the points I was trying to bring out with Secretary Wetzel is, this Committee in particular has always been very open, and Chairman Marsico and Chairman Caltagirone have worked very diligently with the Department of Corrections and we have had many hearings trying to see what we can do to not only alleviate crime but to solve an overcrowding problem that

last year we talked about inmates being sent to other

States. So here we are, a year later, talking about, gee,
we don't have to send anybody anywhere; as a matter of
fact, we have too much room. But we have always had an
open dialogue, and that's what I tried to impress upon

Secretary Wetzel, is we should -- you know, that dialogue
could have been opened with us, opened with us where we
meet with and not only do we have hearings with the

Department of Corrections, we have hearings with your
department also. So we kind of have a mix of everybody in
all of this.

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But the Secretary indicated about bringing in a team to kind of meet with the employees. Has that happened?

MR. BLOOM: Not that I'm aware of.

MR. STORM: I believe it was a little too much too late, because after some of the meetings we've had with the department, that was one of our concerns. And at that point in time, when the closures happened, there were no teams there. We were handing out the questionnaires, okay? Then after the fact I believe they had brought some people in and took some questions.

REPRESENTATIVE KULA: Okay. Who brought -- the Department of Corrections brought people in?

MR. STORM: I believe so, ma'am. I'm not totally

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       sure on that.
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                 REPRESENTATIVE KULA: Okay. So as far as where
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      people are going, have people been notified yet?
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                MR. STORM: No, not yet.
                 REPRESENTATIVE KULA: Okay. Have people -- I
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       mean, are you anticipating retirements from those two
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       facilities?
                MR. STORM:
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                            Yes.
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                 REPRESENTATIVE KULA: Do you have any idea how
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      many that might be?
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                 MR. STORM: Right now, I could give you a rough
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      number of 20 to 30, from what I've seen.
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                 REPRESENTATIVE KULA: Which is kind of a drop in
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       the bucket basically.
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                MR. STORM: Yes.
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                 REPRESENTATIVE KULA: And do you know if this
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       announcement brought on these retirements? I mean, people
      that really didn't want to retire but rather than having to
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      travel or move their families?
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                MR. STORM: Absolutely. You know, we've had
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       individuals say, hey, I have to retire because I just can't
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      move; I can't pick up my family.
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                 REPRESENTATIVE KULA: Okay.
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                MR. STORM: And they don't have enough time,
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      but---
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REPRESENTATIVE KULA: And I don't know if you can answer this, and it's something I wanted to ask Secretary Wetzel. I just kind of didn't at that moment. But the food and everything that is provided to these prisons, where is that from? I mean, do you know? Is it local? Do they buy that locally within those communities?

MR. BLOOM: It's outside vendors, but I'm not

MR. BLOOM: It's outside vendors, but I'm not sure where exactly it comes from.

REPRESENTATIVE KULA: Okay. Maybe that's something we can ask of him. I'm looking at the economic impact within those areas.

But I'm sure all of your brothers and sisters have children, some that may be almost graduation age, the thoughts of changing a school and all of that. So I feel for all of you. I'm sorry this has happened and I wish this had been handled better, and some better alternatives, I think, could have been put forth.

Thank you for your testimony.

MR. STORM: Thank you.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Thank you, Representative, and thank you, gentlemen.

And we have one more testifier. We're running rather short on time, so I'd ask Mr. Garry Miklinski to come forward. And as he does that, gentlemen, I wanted to just ask you to let your members know that this Committee

does cooperate probably better than any Committee in the

House, and I think it was a bipartisan frustration with how

this was done. And we are not satisfied with the answers,

and I think we are going to attempt to continue to get

5 answers on this.

MR. STORM: I appreciate that, Representative, Chairman. Thank you.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Okay. We have Garry Miklinski, a corrections officer at SCI Cresson. Sir, you can begin when you're ready.

MR. MIKLINSKI: Thank you.

Good morning, first of all. The reason I'm testifying today is because when I was raised, I was raised and I raised my children to tell the truth, to be honest, to be open, treat others with respect, and don't lie.

When I heard about the closing of SCI Cresson and SCI Greensburg, I was in shock. The announcement from Secretary Wetzel was that the prisons were being closed because of the condition and age of the facilities. I'm a corrections officer who works at SCI Cresson. I've been there for 21 years, and I have seen the improvements that happened. Something just doesn't sound right to me. Then I heard the statement that the employees would be placed into positions within 50 miles. Again, something didn't sound right to me.

After the shock came anger. I was angry at the way we were treated, we were notified. Some of us were at home, some on shift working. We don't have televisions. The inmates came up and told them, we're closing; we'll be closed by June. They're in the middle of a dining hall. They have 250 inmates around them -- not a very nice place to be.

I believe we're employees of the department.

We're State employees and taxpayers. Most of all, we're people. People deserve respect, people deserve honesty, and people deserve to be informed.

I go on and on about the anger, the questions. The rest of my testimony I believe you have in your packets.

If I'm held to discipline, I'm held to discipline in accordance with the Code of Ethics of the Department of Corrections. Section B, No. 10, says, "Employees are expected to treat their peers, supervisors and the general public with respect and conduct themselves properly and professionally at all times; unacceptable conduct or insolence will not be tolerated." I've seen people fired, I've seen people given days off without pay, and I've seen people terminated. That's a two-way street. Every person in the department has to sign that, including Secretary Wetzel. I believe he should be held as responsible to this

as I am.

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As a noncommissioned officer in the Navy, in my house, in the way I raise my children, I've held myself as an example. I believe you lead by example. I've tried to treat the inmates that way, I've tried to treat the public that way, and I have definitely treated my children that way.

More than 4 weeks ago since the SCI Cresson announcement was made and SCI Greensburg, we still have no idea where we're going. We don't know what days we're going to be off. We don't know what kind of vacation we can take, if we can take one.

We haven't heard the actual reasons why. We've heard six or seven different reasons why they were closed. We heard about two or three more today. I don't believe any one reason.

When I go to work and I walk into the institution, you know, my fellow COs have my back. I know they have my back. Up until this announcement was made and the way it was made, I thought the department had my back, not sticking a shank in my back but had it.

I'd like to thank you all for giving me the opportunity to testify. If you have any questions, I'll be more than happy to answer them, and I have made my decision.

1 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Well, 2 thank you, sir. We're running short of time, but Representative 3 Dean just has, hopefully, a short question. 4 5 REPRESENTATIVE DEAN: It's actually just a 6 comment. 7 Thank you for your testimony. MR. MIKLINSKI: You're welcome. 8 9 REPRESENTATIVE DEAN: Central to this decision, 10 it's the people, and you've eloquently told us how this 11 affected the people. Thank you. 12 MR. MIKLINSKI: Thank you. 13 MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Again, 14 thank you, sir, for coming, and this is going to conclude our hearing -- hold on; hold on. I'm sorry. 15 Gary Haluska. I'm sorry I overlooked you. 16 17 REPRESENTATIVE HALUSKA: Thank you, Mr. Chairman. I would just like to touch on a few things. 18 19 We're talking about waste in government. When you look at 20 SCI Cresson, and I just have a little bit of information 2.1 here, in '04 they built a new J Block, totally upgraded the 2.2 electrical system through the total prison, and put a backup generator there -- millions of dollars. All these 23 24 things have happened in the last 5 years. The fiber-optic 25 upgrades were \$167,000. The fire alarm system that they

put in, \$3.5 million; perimeter fencing, \$900,000; replacement of the fire equipment there, \$30,000; a new elevator in the administration building, a million dollars; new yard fencing for the small and large yard, I don't have a number on that; replace the guard towers, \$700,000; a new dental unit, we don't have that price, and a new staff locker room; an ESCO project, estimated about \$40 million; upgrades and emergencies, everything else. computer network was a quarter of a million dollars. new biomass boiler that was just put in a year and a half ago, \$2.5 million; an upgrade to the fence system, a million; all fire sprinklers brought up to code; the cable-lock improvements; a new housing unit, J Block, which I just talked about; a new inmate dining hall that was completed in 2000; upgrades to the CCD-TV cameras was done; and there were a couple of things that were still on the books. But these are millions and millions of dollars that we spent in this institution, and when everybody talks about how poor Cresson is, the facility, that's not what I'm hearing, you know, from the people that work there, that this prison has been modernized right along. It sits on 500 acres of property up there in Cresson. So I just want the taxpayers to know that we're walking away from all of this money. The way this was

done, there was nothing to the local officials, to myself,

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the Senators, as we know. Nobody came to us and said, look, we have plans on closing this facility in the next year or so; do we have alternatives to use this facility; we have a huge investment here, and I really think the Administration dropped the ball by just pulling the rug out from everybody and not even having a plan to utilize the taxpayers' dollars that have been spent here. That's just something that I wanted to let the Committee know.

And I'm sure Greensburg, I don't know about their prison, but I'm sure there are many improvements there and it's something that we're just going to walk away from, and, you know, I think that's a real poor way to spend taxpayers' dollars.

MAJORITY SUBCOMMITTEE CHAIRMAN KRIEGER: Thank you, Representative.

Again, I appreciate those comments. We have the same litany; we could make almost the same speech with regard to SCI Greensburg and one of the things that has troubled us.

Again, I thank all of you for being here. I want to just, I guess in closing, say that just as reinvestment was something we supported and we think it's a good thing, we think it's a good thing to be efficient, but we have an oversight role to make sure that indeed that's why these decisions are being made. And again, I still think some of

(The hearing concluded at 10:55 a.m.)	from the	e department. But thank you.
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