1	HOUSE COMMITTEE ON JUDICIARY
2	PUBLIC HEARING ON SB 333 AND 334
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9	Public Hearing held in the offices of the
10	Philadelphia Bar Association, 1101 Market Street, 11th
11	Floor, Philadelphia, Pennsylvania, held on Friday,
12	March 22, 2013, commencing at 10:07 a.m., before
13	Kathleen McHugh, a Registered Professional Reporter,
14	Certified Realtime Reporter, Certified Shorthand Reporter
15	(NJ), and Notary Public.
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1	APPEARANCES:
2	Chairman Ronald Marsico
3	Chairman Thomas R. Caltagirone
4	Representative Glen R. Grell
5	Representative Joseph T. Hackett
6	Representative Vanessa Lowery Brown
7	Representative Madeleine Dean
8	Thomas Dymek, Executive Director of the House Judiciary Committee
10	Michael Kane, Majority Legal Counsel
11	Lauren Orazi, Executive Director for Rep. Caltagirone
12	
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1 CHAIRMAN MARSICO: Good morning,

everyone. I'm Representative Marsico, the chair of the House Judiciary Committee.

Welcome to the House Committee's hearing on Senate Bills 333 and 334. These two Senate Bills are sponsored by Senator Pileggi and each addresses the issues of reforming the Traffic Court here in Philadelphia.

First of all, let me thank Chancellor
Kathleen Wilkinson and the Philadelphia Bar Association
for hosting this hearing.

Miss Wilkinson will also be providing testimony and we thank her and the Bar Association for all of their help in accommodating this hearing on this topic of great importance, especially here in Philadelphia.

The first bill, Senate Bill 333, is actually a joint resolution that would amend the Pennsylvania constitution to eliminate the Traffic Court of Philadelphia. As a constitutional amendment, to be enacted, this measure would have to pass two consecutive legislative sessions and then be voted on in a public referendum throughout the Commonwealth. Accordingly, the earliest the constitution can be or could be amended would be spring of 2015.

The second bill, Senate Bill 334,

reorganizes the Philadelphia Municipal Court to assume

the functions of the current Philadelphia Traffic Court.

4 Because amending the state constitution to eliminate

5 | Traffic Court could not take place until 2015 at the

6 earliest, Senate Bill 334 is designed to phase out

Traffic Court over time.

I'm sure we will hear much from our witnesses today about the events that have given rise to these proposed reforms and discussion of how these reforms are intended to improve the judiciary in Philadelphia.

I am very pleased to say we have a firstrate group of testifiers, witnesses here today, to
address this subject, including Judge Gary Glazer of the
First Judicial District; Chancellor Kathleen Wilkinson of
the Philadelphia Bar Association; Ed McCann, First
Assistant District Attorney here in Philadelphia; Lynn
Marks, Executive Director of Pennsylvanians for Modern
Courts; Suzanne Almeida -- sorry about the
mispronunciation if I did -- program director for
Pennsylvanians for Modern Courts; and three state
representatives from here in Philadelphia who will offer
their perspectives on the issue: Representative Mark
Cohen, Representative Curtis Thomas, and Representative

Ron Waters. We look forward to all of your testimony.

Before we begin with testimony, let me just add one small housekeeping note. While I expect we will receive much useful testimony today, the Committee will also accept and keep the record open in order to receive more written comments from other interested persons or organizations.

Before we start with our first witness,
I'd like to have the members of the staff introduce
themselves, starting with Chairman Caltagirone.

CHAIRMAN CALTAGIRONE: Thank you, Chairman Marsico. Just a little observation. You know, justice should be blind, and of course the scales of justice should be fair and equitable to everyone.

It's kind of disturbing that when you see in the judicial system of which I've been a part for many more years, I guess, than I want to even think about, to see the kind of things that have happened here in Philadelphia and the mark that it has left on the adjudication of cases that came before these judges, I would just hope that this message would go loud and clear that that kind of nonsense just cannot be tolerated in today's society, in today's world, and I look forward to the testimony. And I was reading your remarks, Judge Glazer, and I think it was right on the head when you

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    said it's the people's court and that kind of business
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    should be conducted openly and fairly, and with that,
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    I'll pass the mic down to my executive director.
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                  MS. ORAZI:
                               My name is Lauren Orazi.
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    the executive director for Chairman Caltagirone.
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                  REPRESENTATIVE HACKETT:
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    Representative Joe Hackett from the 161st District,
8
    Delaware County.
                  REPRESENTATIVE LOWERY BROWN:
10
    morning. I'm Representative Vanessa Lowery Brown from
11
    Philadelphia County.
12
                  MR. KANE: Good morning. I'm Michael
13
    Kane. I'm majority legal counsel for the House Judiciary
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    Committee.
15
                  MR. DYMEK: Good morning.
                                              Tom Dymek,
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    Executive Director of the House Judiciary Committee.
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                  REPRESENTATIVE GRELL: Good morning. I'm
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    Representative Glen Grell from the 87th District in
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    Cumberland County and the chairman subcommittee on
20
    courts.
             Thank you.
21
                                      Thank you, members and
                   CHAIRMAN MARSICO:
22
    staff.
            Thank you very much for your attendance today.
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                  We're going to start with the -- like I
24
    said, the first testifier is the Honorable Gary Glazer,
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    Judge, Philadelphia Court of Common Pleas, Civil
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1 Division.

Judge Glazer, please come forward, and you can begin your testimony at your pleasure.

HONORABLE GLAZER: Good morning, Committee Members. I very much appreciate this opportunity to testify this morning about this proposed legislation and I commend the General Assembly probably more deeply than you can imagine for acting promptly to address the problem of corruption in the Philadelphia Traffic Court.

I have been a judge on the Philadelphia

Court of Common Pleas since my election in 1991. I'm

currently assigned to the commerce program in the civil

division of the court.

Prior to my election to the bench, I served both in private practice and as an Assistant United States Attorney here in Philadelphia for approximately ten years, where, among other things, I investigated and prosecuted judicial corruption in the Philadelphia Court of Common Pleas in the late 1980s.

In December of 2011, following a series of FBI searches on the chambers, offices, homes, and businesses of Traffic Court judges and employees, the Pennsylvania Supreme Court, upon recommendation of Chief Justice Ronald Castille, appointed me as Administrative Judge of the Traffic Court to replace Traffic Court

1 Administrative Judge Michael Sullivan, who had been one of the targets of the FBI searches.

Judge Sullivan has been indicted by a federal grand jury in January of 2013 in connection with the government's investigation of the pervasive corruption of the Traffic Court. He is presently awaiting trial along with five other judges of the Traffic Court and other individuals, including William Hird, the former director of records of the Traffic Court.

One Traffic Court judge has actually been indicted two times, one for a governmental fund fraud that was unrelated to the Traffic Court corruption. He was subsequently indicted a second time for the Traffic Court corruption.

To date three judges have pled guilty to the federal corruption charges.

The Supreme Court's appointment of a Common Pleas judge to oversee the Traffic Court was both unprecedented and a reflection of the Supreme Court's concern about the chronic, longstanding nature of the corruption of the Traffic Court, as well as the Supreme Court's commitment to reforming the system that has been a perennial embarrassment to the citizens of the Commonwealth of Pennsylvania.

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The Traffic Court hears matters involving motor vehicle violations, such as speeding, reckless driving, driving with a suspended license, and driving without proper documentation, such as insurance or registration. The Traffic Court in Philadelphia does not handle parking tickets. Those are adjudicated by the Philadelphia Parking Authority through the city's Department of Revenue.

Since my appointment as the Administrative Judge, I have overseen the Traffic Court's operations while simultaneously maintaining a full caseload in the commerce program. As Administrative Judge I also oversaw the work of the firm of Chadwick & Associates in reviewing the Traffic Court's operations and worked with that firm to develop measures to restore the integrity to the Court's operation and promote public confidence in the processes for adjudicating moving violations.

The legislation which you are considering today is the centerpiece of a plan to accomplish those very formidable objections and objectives.

After arriving in Traffic Court in

December of 2011, I determined that the Court had

adequate fiscal controls and that people were not

stealing money as had been the problem in prior years.

Indeed, with 115 very fine individuals as employees, the

Traffic Court generated in excess of \$24 million in 2012, which is slightly in excess of what was generated in 2011. The Court also adjudicated over 200,000 motor vehicle citations.

So what you might ask is the problem here. The problem is, and was really, with the integrity of the adjudication process, which subsequently became known as a two-track system of justice: one for the politically connected and the other for the unwitting general public.

The practice of granting special consideration to politically connected offenders does extreme violence to, and makes a mockery of, the concept of equal justice under law.

It undermines public confidence in the administration of justice and it promotes a cynicism about government which is already quite compelling, but the traffic court situation exceeds all expectations of cynicism.

The entire bench of the Traffic Court engaged in this practice, and despite my mandate to restore integrity to the Court, series of FBI searches that took place shortly before my appointment and an open and active grand jury investigation, which included periodic visits by the FBI to the Traffic Court to pick

up documents or meet with employees, some judges nevertheless completely resisted my efforts, remaining loyal to their friends and political supporters, who had a seemingly insatiable demand for fixing cases. The level of this demand I found to be shocking beyond description.

For example, in the spring of last year, a ward leader contacted my office to advise that he could not get in touch with a particular Traffic Court judge. He asked my secretary to pass along a message to the judge that the ward leader's friend was appearing in front of the judge the following day.

The ward leader called again later in the day and asked if the message had been passed along to the judge who was scheduled to hear the case.

Upon my instructions, the secretary advised this individual that the message had been passed along to me, the administrative judge of the court.

The ward leader's reaction was, Well, how does that help me? What am I supposed to do now?

In another instance, court personnel discovered that a then-sitting judge was attempting to finalize a very favorable payment plan for his cousin with the same name living in Florida. In support of this request, the judge, through his tipstaff, his court

officer, provided a forged letter purporting to be from the cousin requesting a payment plan.

This caper was discovered by the vigilance of Traffic Court employees, brought to my attention, and immediately stopped dead in its tracks. The cousin, by the way, paid his obligation in full and the matter was concluded.

These are just two examples that I stumbled upon purely by chance. I shudder to think what I missed during my tenure at the court.

I found the staff, the employees of Traffic Court, which numbers approximately 115, give or take one or two, to be incredibly decent and good people. They were, however, highly demoralized. Many had been used as pawns by the corrupt judges, while some had never been involved in the corruption at all.

Employees were extremely skeptical and cynical about the prospect for change, given the periodic prosecutions, housecleanings, and publicity had no substantial impact on the integrity of how cases were adjudicated.

These good people had been persuaded that it was permissible to take phone calls and do favors on cases so long as no money was exchanged. This theory has since been eliminated when the charges in the current

federal indictment have charged that ticket fixing was a scheme to defraud the Commonwealth of Pennsylvania and the City of Philadelphia of funds due from motor vehicle violations.

The employees have been repeatedly told in consult by me and by others that bribery is not necessary to bring criminal charges in the face of a scheme to defraud the government of funds due to the government agency.

It is a widely accepted fact that an organization's culture and values flow from the top. In Traffic Court the practice of taking calls and fixing cases for the politically connected started at the very top. Previous administrative judges, elected judges, senior judges serving the Traffic Court, even out-of-county judges, who served at Traffic Court, condoned and participated in this program.

Consequently, the court employees, be they clerks, court officers, whose jobs depended on the good graces of the elected judges and their political sponsors, accepted the practice and participated in implementing it.

Some employees frankly also availed themselves of the benefits where the politically connected were granted preferential treatment. They also

submitted matters on behalf of their family members. The Chadwick report described the acquittal rate for Traffic Court employees and their family was 85 percent, whereas the acquittal rate for the general public was 26 percent.

This corruption was not recent in origin.

Over the decades, the Philadelphia Traffic Court has been beset by criminal investigations, both federal and state. Judges and employees have been convicted and sent to prison. Reforms have been attempted, serious efforts at reform, and always the corruption has returned.

I remember in November of 1978 I came to Philadelphia to interview for a job at the U.S. Attorney's Office. The interview was interrupted because the jury was returning a verdict on this particular Saturday morning in the case involving Louis Vignola, who had been president judge of Traffic Court. Little did I know back then, almost 35 years ago, that I would be sitting here today talking about Traffic Court and continued corruption in the processes there.

I am not naive about the prospects for reform. I ran for judge. I was endorsed by the Democratic and Republican parties. I won in both primaries. This is not a political thing. This is a reform that is needed desperately for the people of this community.

Prior to turning to the specifics of the legislation, I would like to address several policy considerations that I believe are important to this legislation.

First, as Representative Caltagirone noted, the Traffic Court is truly a people's court. I had no experience at Traffic Court prior to being appointed as administrative judge. I had never even been in the building before.

I was immediately struck by the extent to which the cases greatly affect people's lives. They dictate whether people get jobs, whether people keep jobs, whether they can transport elderly parents to medical appointments, whether they can pick up their children.

They impact upon our servicemen and women in uniform who have traffic cases and then are deployed out of the country. These cases can affect people who are recently released from incarceration and their ability to get employment, and as I learned recently, they can even affect people who are serving sentences of incarceration.

I got a letter from an inmate serving a sentence at a federal institution in Lompoc, California, who was denied access to a drug treatment program because

of the outstanding traffic violations that he had that remained unsatisfied.

Through a program that Traffic Court is participating in in conjunction with the federal courts and Temple University and the law firm of Montgomery McCracken here in Philadelphia, we had an intern, a law student, contact this particular individual, incarcerated, to help him develop a payment plan, \$5 a month, so that he can satisfy his obligation, however slowly, and participate in drug treatment.

These cases affect everybody, and they're very important and their impact on our society and community cannot in any way be minimized. They affect insurance rates. And probably, most importantly, they have a significant impact on public safety. Our roads have not gotten any safer over the years, and Traffic Court plays a substantial role in that.

In my view, the qualifications necessary to adjudicate these cases do not require a law degree. However, they do require honesty, independence, integrity. They require training. They require supervision. To handle these types of cases, you as much need a heart as you need a brain, but you need honest, decent people who are handling these cases.

We know from past experience that elected

Traffic Court judges are subjected to enormous pressure from political supporters to take phone calls and fix cases. The accountability of these judges to their political sponsors and supporters make it all but impossible to provide the type of supervision necessary in that environment to ensure cases are adjudicated solely on their merits.

For that reason we believe that the integrity of the system can only be achieved by employing hearing officers appointed by the president judge of the Municipal Court to adjudicate these matters. Employee hearing officers can be more closely supervised, they can be more closely trained and they can be easily fired if corrupt.

The second consideration is that Traffic Court's narrow jurisdiction, which is limited to moving violations under Title 75, makes it an anomaly in the Commonwealth of Pennsylvania. In every other county in this Commonwealth, magisterial district judges, what we call MDJs for short, with whom all of you are familiar, have much broader jurisdiction. MDJs hear nontraffic summary cases, minor civil matters, conduct preliminary hearings in criminal cases, as well as issue search warrants and arrest warrants.

We believe that the single purpose nature

of the Traffic Court lends itself to the use of nonelected employee hearing officers for the first level adjudication of these moving violations.

Third, because the jurisdiction of the Municipal Court is much broader than that of the MDJs, Municipal Court judges, of course, are required to have law degrees. Municipal Court judges in Philadelphia try civil matters and criminal cases without juries where the maximum penalty for a single charge is five years of imprisonment. Appeals from these convictions are heard as trial de novo in the Court of Common Pleas.

In the other counties of Pennsylvania, these cases that are heard by the Municipal Court here are generally heard in the Court of Common Pleas. As a court with law-trained judges performing most of the functions of MDJs and more, the Municipal Court is particularly well-suited to provide the necessary oversight of hearing officers adjudicating traffic cases. I've discussed this matter with Marsha Neifield, who is the president judge, and it would be my recommendation that there be a supervising judge for the hearing officers so that that judge would be present on the -- on premises to deal with legal questions.

I have often found that legal questions come up, jurisdictional questions, questions regarding

the disposition of violations that do require law training, and an on-site Municipal Court judge would be extremely helpful to -- as a resource to assist the hearing officers in resolving their matters.

It is anticipated also that Municipal Court judges would hear those violations that involve possible jail sentences, as these cases would be totally inappropriate for hearing officers to hear.

Turning to the proposed legislation,

Senate Bill 334, of course, transfers jurisdiction for

Title 75 offenses to the Municipal Court, empowers the

president judge of the Municipal Court to employ hearing

officers to adjudicate these matters at the first level,

and phases out the current Traffic Court by transferring

current active judges to a temporary division of the

Municipal Court until their terms expire and until the

constitution is amended to abolish the court.

Adjudication appeals by the hearing officers will continue to be heard de novo in the Court of Common Pleas.

I know it's not directly addressed by the legislation, I just -- and I know I'm kind of running out of time here -- but I just want to very briefly touch on three issues that I know have been of tremendous concern to the people involved.

The first is the building where Traffic Court is located. We have a lease there until 2024. I cannot imagine why we would want to move the operations of the court to another place, be it police districts or the criminal justice center. Given the volume of cases that are heard by the Traffic Court, the -- and the fact obviously that we have a legal obligation with the lease, the building is perfectly fine to continue to hear the cases.

Secondly, with respect to the computer contract, totally unbeknownst to me, we have a huge computer infrastructure that deals with violations. We have a system that is in place to kind of work together with the Parking Authority where appropriate, and our lease is -- has been made so that it is an equal period of time with the Parking Authority. I also can't see any reason why we would want to change that system. It is enormously complex. The vendor, ACS, has done a very fine job for us, and I just can't see changing that.

And the third matter, finally, in conclusion, the third matter are the employees of the Traffic Court. And I have started an ethics course -- we're in the second year of the ethics course now -- that we teach in-house, and there is tremendous concern by these folks of whether they would be losing their jobs.

And I am sensitive to that, and I am very concerned that they are concerned because they have proven to be very good, teachable people.

And I believe that the infrastructure -it's not a large court, just slightly in excess of 100
employees, can work out fine to help the transition and
to continue on operating the traffic world as it were.

I have met almost all of these folks.

I -- from the first day that I walked in there I met with them and told them that I felt that they were not the problem and they were crucial to the solution. I met with them before the transition was announced to the press, so that they did not have to read about this change. And I still continue to feel that way. They are the guts of the operation, and they are needed to operate this system in an appropriate way.

Finally and lastly, this legislation is expertly crafted and very well-conceived. I believe that it addresses the issue of how to best control the very obvious and very blatant tendency of Traffic Court to veer in the direction of corruption. I thank you for listening and for your courtesy and I will certainly try to answer any questions if anyone has any.

CHAIRMAN MARSICO: Well, thank you, Judge, for your excellent testimony. The information was very

1 -- I've got to tell you, as a member of the House in 2 Dauphin County, and one of the reasons we're having this 3 hearing, is to gain more information, to gather more 4 information about the Philadelphia Traffic Court, because 5 it's the only type of court in Pennsylvania. So --6 Dauphin doesn't have a Traffic Court, Lehigh doesn't have 7 a Traffic Court, Pittsburgh doesn't, so you touched on a 8 few things. In fact, I was going to ask you -- and you 10 did touch on the contracts -- the employees, which are 11 very important to us as well, the future of those 12 contracts, the building, and also the staff. 13 HONORABLE GLAZER: The bill is common 14 sense change. 15 CHAIRMAN MARSICO: The makeup of the 16 Traffic Court and those -- those judges, their length of 17 term is for how long? 18 HONORABLE GLAZER: I believe six years. 19 CHAIRMAN MARSICO: Six years, same as an 20 MDJ? 21 HONORABLE GLAZER: Yes. 22 CHAIRMAN MARSICO: And their 23 qualifications are about the same as an MDJ, I would 24 imagine. 25 HONORABLE GLAZER: Well, I know they have

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    to complete one week of training per year to remain
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    certified, but I do not believe there is a very specific
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    educational requirement for them. I'm not aware of any.
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                   CHAIRMAN MARSICO: Okay. So they're
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    elected for six years. They're nonattorneys or they
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    could be an attorney.
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                   HONORABLE GLAZER:
                                      Yes.
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                   CHAIRMAN MARSICO: And then -- okay.
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    how many are there in --
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                   HONORABLE GLAZER: Full complement of the
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    court is seven.
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                   CHAIRMAN MARSICO:
                                      Seven.
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                   HONORABLE GLAZER: Seven judges. We have
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    now one sitting judge remaining and the Court is staffed,
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    except for that one elected commissioned judge who was
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    not indicted, is staffed entirely from out-of-county
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    senior MDJs, who, by the way, are just terrific people.
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    They're just doing a great job.
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                   CHAIRMAN MARSICO: How many municipal
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    judges are there, about?
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                   HONORABLE GLAZER: I don't know the answer
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    to that.
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                   CHAIRMAN MARSICO: How about Common
    Pleas?
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                   HONORABLE GLAZER:
                                      20, 25, approximately.
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1 CHAIRMAN MARSICO: Approximately 25. HONORABLE GLAZER: Yes, I believe 2 3 approximately. 4 CHAIRMAN MARSICO: What about Common 5 Pleas? 6 HONORABLE GLAZER: Common Pleas is 7 slightly less than 100 in Philadelphia County. 8 CHAIRMAN MARSICO: All right. I'd like to 9 actually recognize Representative Dean who's joined us, a 10 member of the committee. I'm now going to turn it over 11 for questions with counsel or members. 12 Chairman Caltagirone. 13 CHAIRMAN CALTAGIRONE: Couple quick 14 questions, Judge. 15 The \$24 million that was collected in 16 2012, do you know how that's split? Does the state get 17 some of that, all of it, half of it? 18 HONORABLE GLAZER: Yes. I do have those 19 numbers here. 20 CHAIRMAN CALTAGIRONE: While you're 21 looking, Judge, the reason I ask that, I know that the 22 operation of the judiciary gets a little dicey at times 23 with the budget in Harrisburg, and I know having worked 24 with courts over many of these years and trying to get 25 adequate funding for the courts to keep them stabilized

is always a dance that we have to do come June.

I'm looking for a dedicated source of funding and it probably is going to have to be a constitutional and statutory combination in talking with the Chief Justice to finally come to some conclusion as to the adequate stabilized funding for the court. That's why I was curious about the 24 million, and in follow-up to that, Chairman Marsico wanted me to find out, was there an increase in the following year, since you have taken over the operation of the courts, has that increased?

HONORABLE GLAZER: There has been a slight increase in the issuance of tickets by the Philadelphia police and a slight increase in the revenue. The issuance of tickets has dropped dramatically in Philadelphia, huge number. Maybe 150,000 less tickets are written per year than in the '90s or the late -- early 2000.

We have met with the mayor. We have met with the police commissioner. We are attempting to move to a system of -- like the state police use, issuing E citations. It's something we're always working on, always thinking about. It's always a very dicey issue, as I'm sure you can imagine, but as I said before, it's not because driving has gotten safer.

1 CHAIRMAN CALTAGIRONE: The reason why I 2 ask about that 24 million, I wrote the original 3 legislation many years ago for court computerization, and when you mentioned about the computerization part that 4 5 you have here, you know, you don't want to tinker with 6 what's working and that's a very, very expensive 7 proposition when it comes to computer operations. 8 HONORABLE GLAZER: Absolutely. 9 CHAIRMAN CALTAGIRONE: And I think some of 10 that money that you alluded to in your testimony, the 24 11 million, a piece of that I know probably goes to help 12 cover that operation of the computerization. 13 HONORABLE GLAZER: Yes, I have the figures 14 here. I'm reading from an annual report. In 2012 the 15 court collected a total of \$24.1 million in revenue. The 16 state received 9.9 million. The city received 17 approximately 7.4 million. Xerox received 1.8 million.

CHAIRMAN CALTAGIRONE: I know we're here about the judges and the system and I honestly believe that some change is going to take place, it's going to have to take place. How that is going to eventually play

out with the legislation and the constitutional change

The Philadelphia Parking Authority received 1.1 million.

And the court disbursed approximately 3.9 million to the

First Judicial District.

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1 that's going to be required is yet to be seen, but I want 2 to compliment you and the employees that have done an 3 exceptional job. 4 Many times the rank-and-file employees 5 aren't recognized for the hard work that they do --6 honest, loyal, dedicated -- and when somebody at the top 7 gets blemished for whatever reason, you look at all the 8 other employees and they say, you know, that's not us. HONORABLE GLAZER: They have been 10 startlingly candid with me. The impact of dealing with a 11 sometimes difficult population, the comments that are 12 made to them, the abuse that they have to take, both in 13 the court and out. It's a very tough job that they do 14 and I have gotten to know them and I believe they are 15 incredibly decent people. I really do. I really do. 16 CHAIRMAN CALTAGIRONE: Thank you, Judge. 17 Thank you, Mr. Chairman. 18 Thank you. CHAIRMAN MARSICO: 19 Representative Grell. 20 REPRESENTATIVE GRELL: Thank you. Thanks, 21 Judge, for your testimony. 22 I especially appreciate you bringing up 23 the three items at the end of your testimony, because 24 they would obviously be of concern to us as well. 25 Is there any suggestion or concern on your

part that either the lease, the contract, or the employee pool is or was the subject of this favoritism and political corruption that caused the other problems with the court or were they competitively bid and they're good, solid relationships?

HONORABLE GLAZER: I was not involved in the real estate lease. That, I believe, was Judge Alex Bonavitacola was involved with that. I was involved with the actual negotiation of the computer lease. arrived in December of 2011, the lease had I think -- had already expired or was going to expire. I had to make a judgment call in terms of how are we best going to continue the operations of this place, and I -- it was my responsibility that I decided that this firm had done work for the court since I believe 1991. They had been working with the Philadelphia Parking Authority. have provided excellent service to us. And under all of the circumstances I decided to stay with them because I thought it was the right thing to do. And I still do think that.

So we signed a lease of equal length with the Parking Authority and Traffic Court. We're both on a seven-year lease. It contains many provisions. They are constantly tinkering with the system to upgrade it and work with us. They have even been involved in some

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- charitable work that the Court is doing in terms of
 contributing unused or formerly used computers to

 Philadelphia schools. They have responded to my request
 to do that. So I'm on board with them, I guess, is what

 I'm saying.
 - REPRESENTATIVE GRELL: Was the building lease or any of the employee relationships, were they the subject of anything that the Chadwick report looked into?
- HONORABLE GLAZER: Yes.
- 11 REPRESENTATIVE GRELL: And were there
 12 findings or concerns that would be concerning to us if we
 13 reviewed that report?
 - HONORABLE GLAZER: With the -- with respect to the lease, no. With respect to the employees, there were, as I mentioned, some employees who were active participants in the special consideration, transmission of requests to the judges.

Some have done that special consideration requests on behalf of family members. There were some people that I had to terminate. There were some people who have cooperated extensively with the Chadwick investigation and people were told that if you are candid and cooperate with us, we will -- we're not looking to hurt you job-wise, so was there some, yes, absolutely,

1 but you know, we're making -- I feel that we're making 2 tremendous progress, frankly. 3 REPRESENTATIVE GRELL: I quess the bottom 4 line of my question is, are you vouching for, basically, 5 the work force there? 6 HONORABLE GLAZER: Yes, I am. Yes, I am. 7 Absolutely. Absolutely. 8 REPRESENTATIVE GRELL: Okay. Thank you. 9 Thanks, Mr. Chairman. 10 CHAIRMAN MARSICO: Before I recognize 11 Representative Hackett for questions, I want to 12 acknowledge the attendance of Representative Dean, 13 Philadelphia County; Representative Thomas, Philadelphia 14 County; Representative Waters, Philadelphia County. 15 Thank you for being here. We look forward to your 16 testimony later. 17 Representative Hackett. 18 Representative Cohen is here. I'm sorry. 19 Representative Hackett. 20 MR. HACKETT: Thank you, Mr. Chairman. 21 Your Honor, thank you very much for 22 appearing in front of us today for this hearing. I'm 23 sure it's the first of many hearings, as we move forward, 24 of the situations that are at hand. 25 I took specific notice during your

testimony to page 3 and I'm actually grateful for a sentence and I'll repeat it: So some of the employees had been persuaded that it was permissible to take phone calls and do favors on cases so long as no money was exchanged.

I guess I would thank you for that definition. That's what it seems like, for bribery. It seems like that's kind of the way it's going, and I think you're educating the public just by that line. Many citizens out there, that definition is not too clearly defined.

In the instance where maybe an issuing authority or the law enforcement officer is negotiating with the offender prior to one of the Traffic Court hearings, I guess in your opinion, and I would understand if you don't want to deliver that opinion here today, maybe we can talk about that later, but would that seem also to fall under the same guidelines as the rest of the paragraph?

HONORABLE GLAZER: As long as someone is getting a benefit or an opportunity that is available to everybody with no outside interference, that happens.

Cases are plea bargained; cases are negotiated all the time. So I have no problem with that.

The problem comes in when there's a phone

1 call that's made and says, This person deserves more than 2 anybody else. That's the problem. But the normal 3 routine and the give-and-take in the courtroom, that's 4 just what happens. MR. HACKETT: Your Honor, thank you. 5 6 Thank you very much for clearing that up. I really 7 appreciate that. 8 CHAIRMAN MARSICO: Representative Brown, 9 questions? 10 REPRESENTATIVE LOWERY BROWN: Yes. Thank 11 you. Good morning. 12 HONORABLE GLAZER: Good morning. 13 REPRESENTATIVE LOWERY BROWN: I'm trying 14 to get a sense of a timeline. You arrived at the 15 Philadelphia Traffic Court in what year? 16 HONORABLE GLAZER: 2011. December 19th 17 actually. 18 REPRESENTATIVE LOWERY BROWN: And in your 19 testimony you mentioned that a ward leader had called and 20 you received the call. 21 HONORABLE GLAZER: Yes. 22 REPRESENTATIVE LOWERY BROWN: And it was 23 an inappropriate request. 24 HONORABLE GLAZER: Yes. 25 REPRESENTATIVE LOWERY BROWN: What year

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    was that?
2
                   HONORABLE GLAZER:
                                      That was 2012.
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                   REPRESENTATIVE LOWERY BROWN:
                                                  2012.
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                   HONORABLE GLAZER:
                                      Yes.
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                   REPRESENTATIVE LOWERY BROWN: At that
 6
    time, was there any corrective action written that was
 7
    given to the particular judge that he was requesting that
8
    favor from or that action from and their staff?
                   HONORABLE GLAZER:
                                      That judge had been
10
    spoken to previously and I don't know how to put this
11
    delicately, but that judge had been advised of certain
12
    problems unrelated to this, so this judge was not
13
    apprised of this particular matter by me or by -- at
14
    least by me. So no, specifically.
15
                   REPRESENTATIVE LOWERY BROWN: And nor was
16
    the judge's staff made aware that this was inappropriate
17
    and they should cease and dismiss any action like this?
18
                                      The judge's staff,
                   HONORABLE GLAZER:
19
    actually just yesterday one of the judge's staff
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    participated in our ethics program and we had them last
21
    year as well, so people are aware of this.
22
                   We have classes of ten employees, each
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    court staff, everyone, to attend and participate in this
24
    program.
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                   REPRESENTATIVE LOWERY BROWN:
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1
    just talk a little bit more about the ethics training,
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    when it started? You arrived in December of 2011 and
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    when did you first start to initiate some type of
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    training with the staff?
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                   HONORABLE GLAZER:
                                      I believe the training
6
    started about February and we are doing it in-house.
7
                   REPRESENTATIVE LOWERY BROWN: I'm sorry,
8
    February of this year?
                   HONORABLE GLAZER:
                                      I'm sorry, February of
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    2012.
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                   REPRESENTATIVE LOWERY BROWN:
12
                   HONORABLE GLAZER: 2012.
                                             We do it
13
    in-house. There's no one hired to do it.
14
                   I actually felt that it was appropriate
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    because my secretary has been a long-time employee, has a
16
    huge amount of experience in fielding telephone calls and
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    dealing with pro se litigants, lawyers, parties to cases,
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    that we put together a series of scenarios, factual
19
    scenarios, and we would meet with the employees --
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    actually it was my secretary and my law clerk -- would
21
    meet with the employees and get their reactions and
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    explain to them what -- you know, how would you deal with
23
    this, why would you deal with this?
24
                   And we would have specific references to
    code of conduct, ethical conduct, just to make people
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aware of these problems, because a lot of folks didn't know that. Their training had been through judges that were involved in the corrupt practices, so they didn't know that these things were wrong. It may seem now that, you know, gee, it's so obvious anybody would know that, but they didn't know that.

And it's made a difference. I must tell you, it's made a difference. People ask questions now. They're not afraid to come to my office and say, you know, this happened, you know, what should we do? It happens frequently enough that I believe it's making a difference.

REPRESENTATIVE LOWERY BROWN: Did you implement a whistle-blower policy?

of doing a compliance program where we will ensure that the employees will have someone that they can speak with confidentially in bringing things, issues to our attention. We don't have a formal whistle-blowing program, but I have made clear that if people need to speak with me, I'm -- no one is going to get penalized for talking to me about things.

There is still a general reluctance to do that. People don't want to snitch. They don't want to be considered, you know, rats by the employees. You

- 1 know, that's not going to turn around instantaneously, but people are aware. I know they're aware. I know 2 3 they're aware. 4 REPRESENTATIVE LOWERY BROWN: Since you 5 have implemented the policies and actually conducted some ethics training, you said some folks have contacted you 6 7 and asked you if things were inappropriate. 8 HONORABLE GLAZER: Right. 9 REPRESENTATIVE LOWERY BROWN: Has it been 10 a large number or a small number of contacts? 11 HONORABLE GLAZER: I would say a medium 12 number. I mean, people are not streaming in all the 13 time, but I know that when I have these classes and -- I 14 didn't participate in them last year only because I felt 15 that I wanted people to get to know me and that the 16 circumstances of my arrival might intimidate some people, 17 so I had them deal through my secretary and law clerk, 18 and they were fine. Everybody was fine with that. 19 We had to get to know one another. 20 REPRESENTATIVE LOWERY BROWN: The reason
 - REPRESENTATIVE LOWERY BROWN: The reason why I'm asking this series of questions, because when most of the requests would come in from the community or from politicals or whatever, for the judges, it would get to the staff first.

HONORABLE GLAZER: Yes.

21

22

23

1 REPRESENTATIVE LOWERY BROWN: So I was 2 just wondering, after you've implemented the new policies 3 and implemented ethics training, did you see a decrease in inappropriate behavior in the courts? 4 5 THE WITNESS: You know, people are not 6 going to do things in front of me, and -- so I don't sit 7 in the courtrooms to see what's going on. I mean, there 8 has to be a certain degree of trust here. I believe that the employees are sufficiently sensitized to these 10 problems that there is a reduction of requests. I know 11 that the judges are all from different counties and I 12 have met with them and spoke with them and I think we're 13 all on the same page. I don't have unrealistic 14 expectations, but I do believe that the staff, once they 15 are schooled on appropriate behavior, that a lot of the 16 problems will disappear, but I can't control the judges. 17 That's why I'm very much in favor of this bill. 18 REPRESENTATIVE LOWERY BROWN: And I have 19 one last question and thank you for indulging me. 20 HONORABLE GLAZER: Sure, absolutely. 21 REPRESENTATIVE LOWERY BROWN: 22 testimony, the one key question that Representative 23 Hackett had said that he was grateful that you had put in 24 there, because it educated the public, and that was about 25

this persuasion from judges to staff.

1 Could you explain an incidence of how a 2 judge would have persuaded their staff to do this? 3 HONORABLE GLAZER: Well, typically, as I 4 understand how it worked -- and this is what the 5 employees have said -- how I understood it worked is that 6 a request for consideration would come in to the Court. 7 There was a person -- and these by the way are 8 allegations that have been unproven in a court of law, everyone is presumed innocent -- but the allegations are 10 that these requests would come in from a particular 11 person. They would be transmitted to the Court staff and 12 the Court staff would submit them to the judge. 13 The employees felt compelled that they had 14 to participate in this program because their jobs 15 depended on their ability to serve this collateral 16 purpose of delivering these requests. They didn't feel that they could stand up and say, I'm not doing that 17 18 because it's illegal. 19 So there was a compulsion on their part to 20 participate in the process or lose their job. 21 REPRESENTATIVE LOWERY BROWN: 22 admitted that they knew that it was inappropriate and 23 they participated anyway? 24 HONORABLE GLAZER: Yes. Yes. Yes. It. 25 was just that the atmosphere fostered that type of

behavior and there were no consequences for participating 1 2 in, you know, illegal conduct. 3 REPRESENTATIVE LOWERY BROWN: Thank you. 4 CHAIRMAN MARSICO: Representative Dean, 5 questions? 6 REPRESENTATIVE DEAN: Good morning, 7 Thank you very much for your testimony. Judae. 8 HONORABLE GLAZER: Good morning. You're 9 welcome. 10 REPRESENTATIVE DEAN: I wanted to 11 compliment you, because I think you took on a challenging 12 appointment and you present to us today the 13 thoughtfulness and the decency that you brought to us. 14 So it's so easy for us, and as you point 15 out, over 35 years, my whole adult lifetime, we've heard 16 of this problem, the ongoing corruption, alleged corruption within this system. And what I think doesn't 17 18 get enough play is the narrative that you pointed out so 19 beautifully today, the humanity of the employees there 20 and the people who are coming in who are affected by the 21 And I think that's such an important part of the 22 story and I really appreciate and thank you for so wisely talking about that. It's a really important part. 23 24 could just think this is just about fixing tickets and 25 it's not. It's about a lot of people and their lives and 1 the decency of their lives.

A couple quick questions on the bill, and I know some of this is not yet determined. So, for example, if we have 25 -- in the structure, 25 Municipal Court judges and then we have an unknown, yet, number of hearing officers, do you have an idea of how many hearing officers we'd need, hearing examiners?

HONORABLE GLAZER: I was thinking about that on the way over here. I don't really know. I would think maybe an amount equal to the number of judges might be --

REPRESENTATIVE DEAN: 25 or the existing

Traffic Court --

HONORABLE GLAZER: The existing Traffic Court. I also think that, as I've said, there may be a need for more Municipal Court judges. Not a huge number, but I think there will be an increase in the caseload, although it won't be a monstrosity.

REPRESENTATIVE DEAN: If we had, say, seven or more hearing examiners, what would your recommendation be for training? As you said, you don't believe they need to have a law degree. I agree with you on that. What training would you want them to have?

HONORABLE GLAZER: Well, I think they

would need, obviously, training in ethics. They would

1 need training in the motor vehicle code which can be 2 quite complicated. They would need training in court 3 procedures. They would need training on demeanor, behavior, how people act in court. They would need just 4 5 kind of a general training of the Court's system, how it 6 works, how cases are appealed, but I think it's all 7 doable. 8 You know, there's an excellent MDJ 9 education program that I went to last year in 10 Harrisburg. There are people that can do this. This is 11 doable. We can do this. 12 REPRESENTATIVE DEAN: And would you 13 anticipate ongoing training, kind of like lawyers do, 14 continuing legal ed? 15 Absolutely. HONORABLE GLAZER: Yes. No16 question about that. 17 REPRESENTATIVE DEAN: And any kind of 18 examination, at least an initial examination? 19 HONORABLE GLAZER: Yes. Yes. Yes. 20 REPRESENTATIVE DEAN: As you point out, 21 one of the safequards in this new structure would be that 22 they would be not elected. 23 HONORABLE GLAZER: Correct. 24 REPRESENTATIVE DEAN: So that they would 25 be subject to firing. They would, however, be appointed.

1	HONORABLE GLAZER: Yes.
2	REPRESENTATIVE DEAN: Does that concern
3	you at all?
4	HONORABLE GLAZER: I got my job through
5	politics. I am not anti-politics. I know that politics
6	is part of our lives. You know, it just is.
7	But I don't equate politics with
8	corruption. I think that if we find good people, decent
9	men and women who will be able to do this job, that it
10	can work. It can work. It's not perfect, but, you know,
11	it's better than what we had.
12	REPRESENTATIVE DEAN: And are there any
13	other hopes or wishes that you would build into this
14	legislation or any legislation that has to do with the
15	issue of the Traffic Court?
16	HONORABLE GLAZER: Not that I can think of
17	right this minute, but I'm sure something will come to
18	me.
19	REPRESENTATIVE DEAN: Again, thank you
20	very much for your testimony.
21	HONORABLE GLAZER: Thank you.
22	CHAIRMAN MARSICO: Counsel Kane.
23	MR. KANE: Thank you, Mr. Chairman. Just
24	one quick question, kind of a bottom-line question.
25	Judge, you've strongly endorsed the

1 constitutional change to eliminate the Traffic Court, and I kind of want to ask the flip side of that.

Do you think that if this were to fail, this effort were to fail now, and that Traffic Court remained as a constitutional court, do you see in the long term any way to reform the system or would you think that it's going to gravitate back -- obviously now with a lot of publicity, indictments, whatever, I'm sure, and the changes that you've made -- but in the long term, do you see any way of redeeming the current system within the current constitution structure?

There are two types of HONORABLE GLAZER: corruption. There is the external corruption where the calls are made, contacts are made, and then there is the internal corruption that has been receptive to acting on those requests.

You know, I love the city. It's not my hometown but it's my adopted city and I adore it here, but there is a long-standing ethos in this Traffic Court of corruption, and I don't know how you're going to get rid of that unless you drastically change this system. just can't see it changing.

I spoke with -- with a wonderful employee of the Court and I said to him, you know, if I leave here, how long do you think it will take for it to get

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1 back to the way it was? I said, What do you think, an hour maybe? He said, No, I would say about 15 minutes. 2 3 And he was serious. He was not kidding. So we can do this change. 4 5 CHAIRMAN MARSICO: Okay. I also want to 6 compliment you for the job you've been doing with this, 7 your leadership and your quidance. 8 HONORABLE GLAZER: Thank you. 9 CHAIRMAN MARSICO: Your recommendations to 10 the Committee, to the people of Pennsylvania and 11 Philadelphia, so we thank you for your time, your 12 testimony, and it's good to see you, good to meet you. 13 HONORABLE GLAZER: My pleasure. You know, 14 it was my greatest fear that when I took this over that 15 all reform would just kind of die. To be sitting here 16 today in front of you is more gratifying than you can 17 ever imagine. It makes it all worth it. So I thank you 18 and I wish you well in your work and thank you very much. 19 CHAIRMAN MARSICO: Thank you for your 20 service. 21 HONORABLE GLAZER: Thank you. 22 CHAIRMAN MARSICO: Next on the agenda is 23 our host, hostess, Chancellor Kathleen Wilkinson, 24 Philadelphia Bar Association. 25 Thanks again for your hospitality.

CHANCELLOR WILKINSON: You're very welcome. Usually, I'm standing up there, but today I'm down here, which is fine with me.

Good morning, Chairman Marsico, Chairman
Caltagirone. I apologize for the pronunciation. And
Members of the House Judiciary Committee. I am Kathleen
Wilkinson, a partner at the Philadelphia law firm of
Wilson, Elser, Moskowitz, Edelman & Dicker, and I am the
chancellor of the Philadelphia Bar Association, the first
and the oldest association of lawyers in the United
States.

On behalf of the members, I thank you and welcome you to our bar home. The Philadelphia Bar
Association has a long history of advocating for high quality judiciary that wisely interprets and fairly applies the laws that you enact.

The Association applauds the General Assembly for taking such a strong interest in the integrity of our courts and in the quality of justice afforded to our citizens.

The First Judicial District encompassing the City of Philadelphia is unique among the judicial districts in this Commonwealth, in that we have a standalone Traffic Court, separate from other divisions of the Court of Common Pleas and of the court system.

Regrettably, recent investigations and indictments have cast a harsh light on Philadelphia

Traffic Court. The Chadwick report, commissioned by the Pennsylvania Supreme Court, revealed a Traffic Court steeped in the culture of corruption, where the granting of favors to friends, family members, and business associates of politicians and the judges themselves was the order of the day. The report observed that, quote, The cumulative effect of these practices resulted in a court where two tracks of justice, one for the connected and another for the unwitting general public.

Respect for the rule of law is essential to maintaining a stable democratic society. In his famous speech, The Sword and the Rope, the late Supreme Court Justice Thurgood Marshall, speaking for the judiciary said, quote, We must never forget that the only resource -- the only real source of power that we as judges can tap is the respect of the people, end of quote.

He further stated, We will command that respect only as long as we strive for neutrality, end of quote.

We who are assembled here today may not agree on all of the details of reform, but we agree on the same goal, to restore fairness and integrity to our

judicial system, and in so doing, to restore the public's respect for our courts.

Philadelphia Traffic Court is often referred to as being part of the minor judiciary, yet the decisions made by the judges of Traffic Court can be anything but minor to the thousands of people who appeared in Traffic Court each year. Decisions made by Traffic Court judges can result in higher insurance premiums, canceled insurance coverage and the loss of driving privileges and even incarceration.

The stakes are high. The loss of a driver's license can result in the loss of a job if alternative means of transportation aren't available. The inability to drive can also preclude a person from obtaining needed medical care. With such high stakes, it is troubling that under the current system Traffic Court judges who are required to interpret the laws and to apply the laws of this Commonwealth are not required to be lawyers.

Our citizens have important statutory and constitutional rights that must be protected. When most people think of such rights, they imagine serious felony cases. However, as I have stated, people also have important rights that are at stake in traffic offenses; thus it is essential that Traffic Court judges follow all

statutes and apply all laws properly and fairly.

The Philadelphia Bar Association believes that the best way to ensure this is to require that the judges hearing traffic matters be lawyers, licensed to practice in Pennsylvania, and in good standing with the disciplinary board.

Most of our citizens will never see the inside of a courtroom for a complicated contract dispute or a felony case, but many citizens will receive a parking ticket, a speeding ticket, or have a problem with a driver's license that must be resolved in court. The Philadelphia Bar Association believes that all of our citizens deserve to have confidence in the judiciary and to have their cases heard by a judge trained in the law and bound by the ethical requirements by our disciplinary authorities.

Thank you for allowing me the opportunity to address this Committee on this issue of vital importance to our lawyer members, as well as to our community.

Thank you very much.

CHAIRMAN MARSICO: Well, thank you very much for your testimony. I guess the question is regarding the Senate Bill 333 and 334; do you support those bills?

1 CHANCELLOR WILKINSON: We support the idea 2 of transferring judges to Municipal Court. However, we 3 believe that such judges, future judges, should be required to be lawyers. We do think that that is a good 4 5 idea and the reason we support that idea that they be 6 lawyers and be under the jurisdiction of the Municipal 7 Court is twofold. 8 Number one, they would be supervised by 9 Judge Neifield, the president judge, so there would be a 10 level of supervision. 11 And number two, by being lawyers, they are 12 subject to two sets of rules: The Pennsylvania rules 13 that govern lawyers for professional conduct that are 14 enforced by the State Supreme Court and they also would 15 be subject to the judicial conduct code, so in that 16 regard we support that idea. 17 The other details, as I said, we're not 18 specifically commenting on, and we're commenting particularly with regard to Philadelphia Traffic Court 19 20 only. 21 CHAIRMAN MARSICO: Correct. 22 Any questions? Representative Hackett. 23 REPRESENTATIVE HACKETT: Thank you, 24 Mr. Chairman. Thank you very much for testifying here today and welcoming us into your building. 25 Thank you

very much.

Page 2 of your testimony, I would have to disagree with you. I'm from Delaware County, 26 years in law enforcement, and as far as I recall, minor traffic offenses that came forward within the courts or traffic courts it would be -- I always understood it would be a judge of your peers, so -- and I worked in Baltimore County, too, over the years, and that would be in evening they would have Joe the Plumber that would be a plumber during the course of the day, he would come in at night and hear traffic things.

It's supposed to be, you know, a judge of your peers. And keep in mind that we always had -- you know, you could always bring it to the next level. You could always appeal it and have a trial de novo. I just thought it was better for the citizens of Pennsylvania to have those minor offenses brought in front of an individual that is not necessarily a lawyer, and I can tell you in Delaware County we have fantastic supervision through our president judge that oversees this.

Again, I just think -- I would not like to see it monopolized into where that position of the minor traffic offenses would be in the hands of just attorneys, and that would just be a comment, maybe too early in this whole process to get into that, but I just thought I had

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    to throw it out there.
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                   Thank you very much.
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                   CHANCELLOR WILKINSON:
                                          If you would like
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    me to comment briefly?
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                   REPRESENTATIVE HACKETT:
                                             Yes.
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                   CHANCELLOR WILKINSON:
                                          Again, I'm limiting
7
    my comments specifically to the Philadelphia Traffic
    Court situation, and the other bit of information that I
8
    would impart to you is that the Philadelphia Bar
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    Association has a judicial commission which vets all
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    candidates for Municipal Court as well as Common Pleas
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            Those candidates are required to be lawyers.
    Court.
    Candidates for Court of Common Pleas, candidates for
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14
    Municipal Court.
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                   So if Traffic Court judges were required
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    to be lawyers, then under the jurisdiction of the
17
    Municipal Court, then they would be required to be vetted
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    by our Judicial Commission, which would be another set of
19
    eyes and ears and would be subject to a full
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    investigation before we would give whether they are
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    recommended or not recommended ratings as candidates.
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                   So again, I'm speaking from also that
23
    vantage point and speaking only about Philadelphia
24
    Traffic Court.
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                   CHAIRMAN MARSICO:
                                      Representative Dean,
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1 | question?

2 REPRESENTATIVE DEAN: Thank you,

Mr. Chairman. Thank you, Chancellor, for your testimony today and for hosting us here.

I wanted to ask you under this bill, and I know you're speaking only about Traffic Court, but under this bill, Senate Bill 334, it would have this two-tiered structure as you just heard, and it would have the set of appointed hearing examiners appointed by the president judge of the Municipal Court, maybe seven or more hearing officers. Are you in support of that layering and appointment of those who would be nonlawyers; would you support the hearing examiners?

CHANCELLOR WILKINSON: We haven't taken a position on that because we do feel very strongly about the requirement of being lawyers. However, we do agree that supervision absolutely is required. Right now Judge Neifield is not supervising that aspect of the court, so there is as I -- as I understand it and as I heard Judge Glazer's testimony, there really isn't that level of supervision right now, so it would be obviously an excellent thing to have them supervised by a judge.

REPRESENTATIVE DEAN: And I appreciate what you're saying, the supervision is going to be critical. In terms of the MDJs currently, they are not

required to be lawyers, correct?

CHANCELLOR WILKINSON: I'm addressing only Traffic Court in Philadelphia. I'm not weighing in on issues that may affect judges in the counties.

REPRESENTATIVE DEAN: I was just doing it by way of comparison, and I understand in terms of your role as chancellor, you're not willing to make a statement.

Maybe I'll just do this by way of comment, because I really think and know that our system that is comparable because the MDJs are listening to and hearing very important matters and very diverse matters, not limited to the vehicle code. And they are not required to be lawyers, and I think it actually is a pretty wise system to be able to have something of a people's court and there is a superior set of chances to check it and appeal beyond that level.

And I'd also -- I'm always mindful of the fact that our own U.S. Supreme Court does not require that the members be judges. I always think it would be really refreshing if we would consider appointing to the Supreme Court someone who is not a judge -- excuse me, who is not a lawyer, because it isn't just lawyers who can uphold ethics. We've seen the failure -- I'm a lawyer myself, so I'm taking a shot at my own

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profession -- but I just think that if you make some
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    comparisons between what the MDJs do, what the framers of
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    our own constitution thought, about how we should
    diversify those who administer justice, I think this
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    structure under the bill looks pretty wise to me.
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                   CHANCELLOR WILKINSON: I'm not going to
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    comment specifically, but I would add that speaking again
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    from the standpoint of being a Philadelphia lawyer and
    the Chancellor of the Philadelphia Bar Association, to
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    the public, the name Traffic Court Judge, in their mind,
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    means a judge at the same level as a Court of Common
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    Pleas Judge, which in Philadelphia, who are required to
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    be lawyers.
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                   That's another public perception issue
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    with the term Traffic Court Judge.
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                   REPRESENTATIVE DEAN: I very much
17
    appreciate your comments. Thank you, Chancellor.
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                   CHANCELLOR WILKINSON:
                                          Thank you.
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                                      Any other questions?
                   CHAIRMAN MARSICO:
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    Seeing none, thank you very much for your testimony.
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                   CHANCELLOR WILKINSON: You're very
22
    welcome.
              Enjoy the rest of your day.
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                   CHAIRMAN MARSICO: Thank you.
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                   Our next witness is Ed McCann from the --
25
    he's the First Assistant District Attorney in the
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1 | Philadelphia District Attorney's Office.

Welcome.

MR. McCANN: Thank you, Chairman Marsico and Chairman Caltagirone. I appreciate this invitation. And thank you for having me and all the other members of the House Judiciary Committee as well.

My name is Ed McCann. I'm the First

Assistant District Attorney in the Philadelphia District

Attorney's Office and I appreciate this opportunity to

speak to you about Senate Bills 333 and 334.

Before I begin my testimony, I do want to thank the Committee for all its work, tremendous work on behalf of law enforcement and victims. We sincerely appreciate all your efforts and the work you do with us to craft important pieces of legislation that make Pennsylvania safer and we really appreciate that.

With regard to the issue of Traffic Court, at the outset, we appreciate the intent behind this legislation. The recent criminal indictments of judges sitting in Philadelphia Traffic Court was shocking and disheartening, as Chairman Caltagirone said and Judge Glazer, this court is the people's court. It's a court designed to serve the people of the city of Philadelphia. Instead the shocking conduct displayed by these judges undermine the credibility of the justice

system as a whole and was an embarrassment to the city.

For years these judges operated outside of the law. This behavior was so pervasive and widespread that one could only safely say it was systematic. And there is no way to restore a sense of fairness and decorum to the current system and that is precisely why this legislation is so vitally important.

In addition the taint of this Traffic

Court scandal may unfortunately affect public perception

of the entire court system, so I applaud the Senate and

this committee for acting swiftly to fix this problem.

This legislation will help to ensure that we are never again faced with this appalling situation. It will require Philadelphia's Municipal Court to absorb the duties and responsibilities of Traffic Court and this will increase the expertise and qualifications of the judiciary handling these cases, and more importantly the amount of oversight and supervision of the operations.

However, our greatest concern -- and
Representative Dean just mentioned this and Chairman
Caltagirone mentioned this as well -- and that is that
it's no secret that at this point the Philadelphia
judicial system is already operating at or beyond its
capacity, and we've continually worked with the First
Judicial District and in particular Municipal Court and

Municipal Court operations in an attempt to ease this already overburdened system. And we've incorporated several alternative programs and treatment courts to dispose of less serious cases in a fair and efficient matter, and initiatives have been in place to get cases to trial more quickly to the benefits of both victims and defendants, so in order for Municipal Court to absorb this significant responsibility, additional resources will be necessary. This cannot be an unfunded mandate.

The Municipal Court will likely require

additional judges to hear these cases. Otherwise, we will be reallocating our scarce criminal justice dollars and it will be a trickle down effect that could slow the pace by which other cases are heard in Municipal Court, and finally the Municipal Court also needs the appropriate authority to properly administer and oversee Traffic Court, including the ability to make personnel, management, and expenditure decisions.

I really appreciate the invitation and your time today and I'm happy to answer any questions anybody may have for me.

CHAIRMAN MARSICO: Any questions?
Representative Hackett.

REPRESENTATIVE HACKETT: Sir, again, thank you for testifying here today.

1 Was the office of the district attorney 2 involved in any of this investigation at all over all 3 these years? 4 No, sir. We don't have a MR. McCANN: 5 presence in the Traffic Court. As you noted in the last 6 witness's testimony, the only time we get involved is 7 when cases get appealed to the Court of Common Pleas of 8 people that are convicted in Traffic Court, so no, we were not involved in the investigation. 10 REPRESENTATIVE HACKETT: Thank you. 11 CHAIRMAN MARSICO: Any other questions? 12 Representative Dean. 13 REPRESENTATIVE DEAN: Thank you for your 14 testimony. 15 In terms of this -- what's going on now 16 and I see your grave warning that this can't be 17 unfunded. To absorb this level of caseload is going to 18 be difficult. So in terms of Senate Bill 334, did you or 19 the district attorney's office have any recommendations 20 or were you part of the crafting of the legislation and 21 what are your thoughts on the legislation? 22 MR. McCANN: No. We were certainly kept 23 in the loop about it. I would defer really to Judge 24 Neifield in terms of the resources that the Municipal 25 Court would say they need.

I agree with Judge Glazer that, you know, I don't think you're talking about adding a significant number of judges, but I do believe that there may be additional judges needed.

There's already kind of a similar framework in place in that the Municipal Court appoints magistrates that do the preliminary arraignments and also trial commissioners are appointed by the Municipal Court, so that's not something that's outside what's already going on in sort of an analogous circumstance, so I think that it's certainly a framework that could be successfully implemented.

In terms of the resources, I would defer to the Court itself to tell this Committee and others exactly what would be needed. I just definitely wanted to bring that out as you brought out earlier that there are going to be additional resources necessary.

REPRESENTATIVE DEAN: And currently do you have anything anecdotally that you would tell us about how the system is operating from your office's point of view?

MR. McCANN: Well, we've really done a lot of work in the last three years and we've talked to members of your Committee about it previously in terms of diverting a lot of nonviolent, less serious offenses from

the court system. Literally, thousands of cases a year are getting disposed in this manner that weren't before through programs that were created in conjunction with Municipal Court by our office. One called the Accelerated Misdemeanor Program and another program where cases with defendants getting arrested with possession of small amounts of marijuana are getting diverted from the court system. It's really literally thousands of cases a year; over 5,000 cases a year between those two programs that used to go through the court system that are no longer going through the court system.

REPRESENTATIVE DEAN: Would that be what are called problem-solving courts?

MR. McCANN: Correct. And there's a drug treatment court, a DUI treatment court. There's a lot of robust types of these courts that were created by the First Judicial District in conjunction with our office to deal with these less serious matters.

REPRESENTATIVE DEAN: We've heard in Harrisburg about the effectiveness of the problem-solving courts and I think -- and it's of course up to president judges to implement them, to put them into play, so I just hope our legislature gives all the support and resources necessary to fund those kinds of smart courts.

MR. McCANN: I appreciate that.

1 REPRESENTATIVE DEAN: Thanks. 2 CHAIRMAN MARSICO: Any other questions? 3 Actually, we did have a hearing the last 4 session about essentially problem-solving courts and this 5 committee does support those. However, there is an issue 6 with funding and we'd like to address that as well in the 7 future, but they are very important to the judiciary, to 8 this Committee, and to the DA's office. MR. McCANN: Absolutely. 10 CHAIRMAN MARSICO: Once again, thank you 11 for your excellent testimony and your service to the 12 people of Philadelphia. 13 MR. McCANN: Thank you, Mr. Chairman. 14 appreciate it. 15 CHAIRMAN MARSICO: Let's go to our good 16 friend Lynn Marks, who is next. Lynn is the executive 17 director of the Pennsylvanians for Modern Courts and 18 she's going to be accompanied with Suzanne Almeida. 19 Welcome and begin when you want. 20 MS. MARKS: I'm Lynn Marks. I'm the 21 executive director of Pennsylvanians for Modern Courts 22 and PMC Action, which are statewide, nonpartisan, 23 nonprofit court reform organizations which are working to 24 ensure that all Pennsylvanians can come to our courts

with confidence that they will be heard by the most

qualified, fair, and impartial judges, and as you know,
I'm joined by our program director, Suzanne Almeida.

Thank you for inviting us to provide this testimony and I also want to say thanks to Senator Pileggi for his leadership and a special shout-out to Judge Glazer for all that he's done so far.

You all know too well how these recent indictments of so many of the Traffic Court judges has really put a cloud over the court system here.

Unfortunately, it's also made national and even international news, and this is just not the kind of news that we want here in Philadelphia.

As others have said, and we just can't overemphasize that, although Philadelphia Traffic Courts are a part of the, quote, minor judiciary, they really have a huge impact on people's lives and some of you know that because of your work certainly in the court system and in your knowledge of the magisterial district judges' system.

People's courts -- I mean, most people who come before the court system come before these so-called people's courts, so I mean, you can make an argument that these courts have an even greater responsibility to function with the highest standards of ethical behavior, and it's clear that our Traffic Court has not done that.

Although no system is perfect, we believe that the proposed Senate Bills will help move the healing process forward and that they are an important step on the long road to restoring confidence in our courts.

A transition away from independent Traffic Court is not without precedent in Pennsylvania. As you know, the -- Pittsburgh in the early 2000s transferred the adjudication of moving violations from an independent Traffic Court to their magisterial district judge system, and although the resulting structure is different than the proposal before you, we can look to Pittsburgh for lessons on how to best accomplish this transition.

We see several advantages to these restructuring proposals. First, the use of hearing officers, whether they're lawyers or not lawyers, rather than elected judges, to hear moving violations allows for greater oversight of the process and the adjudicators, and as you heard so well from Judge Glazer, when they are court employees doing this, they may be fired or disciplined at any time.

Giving the president judge or a supervisory judge at the Municipal Court the supervisory powers to closely monitor the hearing officers' behavior and take swift, appropriate action, if appropriate, we think is the way to go for the initial part in the new

system.

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Second, changing the structure of Traffic Court will help assure the public that real action is being taken. We heard earlier that under the leadership of Judge Glazer that he has instituted a number of internal reforms, such as ethics training. But the public really has very little awareness of these, so there's really often an attitude that corruption is inevitable and that elected officials and reform groups like ours really talk the talk and fail to implement solutions, and this would be a really good signal to the people of Philadelphia and Pennsylvania that it is -that visible reforms can be made, that restructuring Traffic Court in this way really could increase accountability of those individuals who are tasked with adjudicating moving violations, and that will be a visible reform to show that there can be increased accountability.

Of course, this restructuring of the Court cannot be solely a public relations move. The reforms must be implemented or this will simply be seen as putting a Band-Aid over a gaping wound. Public confidence in the courts is critical.

And finally, removing elected judges from deciding moving violations, we believe will help remove

the specter of, kind of, quote, that votes for ticket dismissals and favoritism from the courtroom.

As you all know during the 2011 campaign for Traffic Court, one of the candidates was recorded telling a group of potential voters that they would need him in Traffic Court, and of course we don't know for sure whether any of this implied promise to those voters came about, but a system of elections for these particular kinds of judges lends itself to similar scenarios.

I don't think I have to tell you, but the job of someone who rules on moving violations is totally different from your role of legislators. You make laws. You make policies. You have constituencies. You have your platform and that's why we vote for you or don't vote for you. It's really different from somebody who is going to decide on individual cases of somebody about whether or not they ran a red light.

And if you didn't read the two pieces in the Philadelphia Daily News this week, I really recommend that they be part of your bedside reading.

We have about two pages of questions that we have about the legislation which we divided into logistics and procedures. Since I know you're running late, I won't go through those now. Judge Glazer hit on

some of them and you can have a look, but I just wanted to put out two things. We were also concerned about the financial implications of the restructuring. I was at the House Appropriations Committee when you had the judiciary there, and at that point I know that it was still unclear at this point and I know you particularly, Chairman Caltagirone, have been really a leader in terms of making sure that the courts are funded properly, so that's something which I think really has to be addressed about what are the implications for a revised Municipal Court and whether they'll need more funding.

Another thing which I know Judge Glazer mentioned but I just felt like we really have to mention it is that -- our concern about the approximately 115 current employees there and the ones who have done good work, and I don't know what the implications are for any kind of collective bargaining contracts, but I guess that is something which would have to be looked at, so we're concerned about that, but obviously for the reform to have any lasting impact, the newly created traffic division of Municipal Court must be staffed by good, honest, hardworking employees and I assume that many of those will be ones who are already working over in the Traffic Court at this point.

Let's see. I'm going to skip over a lot.

We can't make the mistake of believing that simply because Traffic Court undergoes a complete structural change that our work is done. The biggest problem that we see in Traffic Court is the culture of favoritism that surrounds the everyday workings of the court, coupled with a culture of entitlement that is prevalent among connected Philadelphians. The culture of entitlement, the culture of favoritism. Not to mention a ho-hum attitudes of others.

People have told us when this scandal broke that they feel like suckers for paying tickets in the first place. I mean, that's crazy. That's wrong. That should not be part of our system.

Unfortunately, this problem cannot be addressed solely through structural changes that are proposed here, that more must be done, and we just wanted to throw out a few suggestions.

We think that all hearing officers and court staff should be required to partake in rigorous and continual ethics training. Ideally, these trainings would have a dual purpose of reminding court staff of their ethical obligations, but also provide a forum for open and honest discussion of any ethical pitfalls.

We also think that they should be subject to regular employee evaluations so that early

identification of problems can allow the court leadership to maintain strict control over the adjudication process.

This is something which Representative

Hackett mentioned a little before, that we think the

First Judicial District in conjunction with state court

officials, with legislators such as you, should -- and

we'd be glad to work with you, is we really think there

should be a public education campaign about the value of

courts, the proper role of judges.

We were appalled when employees said that they thought that just because no money changed hands that that wasn't a problem. That's clearly a problem, and so there really has to be a public education campaign on that.

One more thing. A complaints process should be set up within the traffic division. I know Representative Lowery Brown mentioned whistle blowers. There needs to be some kind of strict complaint process, and since the hearing officers are not judges, the Judicial Conduct Board would not be the appropriate venue for complaints, and so even though there's an appeals process for the underlying tickets, that's not -- that won't necessarily address any instances of hearing officer misconduct.

Hearing officers who are lawyers, because

- 1 as of now it doesn't say whether you'd have to be a 2 lawyer or not, we think should not be allowed to maintain 3 a private law practice while they are employed in the traffic division. If the money is not enough for them, 4 5 let them find another job. Although, quite frankly, 6 \$91,000 plus benefits sounds pretty good to a public 7 interest lawyer like me. It really should not be a stepping stone for further office, such as running for a 8 9 judge. 10 In conclusion, unfortunately there's no 11 silver bullet for achieving lasting and meaningful 12 reform, and although we think that these are crucial 13 steps, the City's work is far from over, and for real 14 reform to happen there must be an ongoing dialogue among 15 the public, community leaders, you as legislators, 16 judges, about issues facing our courts, and we have begun 17 this today. Our community deserves this. 18 Thank you again for inviting us to 19 testify. 20 CHAIRMAN MARSICO: Questions? Counsel 21 Kane. Thank you, Miss Marks. I just MR. KANE:
- MR. KANE: Thank you, Miss Marks. I just had one question.
- The hearing examiners, we heard Judge

 Glazer talk about they'd be under the supervision and

there would be accountability and responsibilities as a result of that, but I'm just wondering if Pennsylvanians for Modern Courts has given any thought as to whether there might be advantages or disadvantages if hearing examiners were civil servants as opposed to appointees.

MS. MARKS: We -- actually we haven't.

That is something we should think about. I don't want to really think about it right now. I think the important part is whether they're at-will employees or civil service that there be strict training ethics and substantive training and that there would be some kind of complaints process. I think those are the most important parts. So that they know there are consequences if they get a call asking for some kind of favoritism.

CHAIRMAN MARSICO: Representative Brown, questions?

REPRESENTATIVE LOWERY BROWN: Thank you so much for your commitment to making sure that we're just in a body of the courts. I appreciate both of you being here.

And I appreciate that you also pulled out a couple of things that were on my mind, and one thing I just keep thinking about is the culture of Traffic Court and the culture of the city of Philadelphia. And I don't want every person that has done something inappropriate

1 demonized, because some people just didn't know, because 2 if we don't do a public campaign to educate the 3 community, and I'm so glad that you brought that out, you know, how would the average citizen know, who's not 4 5 involved in the court, who's not a lawyer or an attorney, 6 all they know is the way their father did it and their 7 grandfather did it, and that just seemed to be the right way, and some people even wanted to become committeemen 8 or ward leaders just because they wanted to be able to 10 help their community navigate through a system where 11 sometimes people were just left out, and that happens in 12 a lot of the smaller, you know, disadvantaged 13 communities. Sometimes there's no proper way to get 14 justice. 15 So I just want to thank you for talking

So I just want to thank you for talking about that culture and not demonizing everyone for what they've done. Thank you.

MS. MARKS: Thank you. You said it more eloquently than we did, but we're certainly on your page and we look forward to working with you and your office.

CHAIRMAN MARSICO: Any other questions?

Well, thank you very much. Your questions that you had,
your recommendations, we'll go back and consider those.

They're an excellent set of questions and recommendations
you had regarding the contracts and also the procedures.

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1 MS. MARKS: Yes, we just thought we had --2 you know, we wanted to talk generally but you know, we 3 really did have -- I mean, you know, since you're there making the laws, we had a lot of particular issues with 4 5 these laws and there seemed to be -- I mean, with these 6 proposals, and there seemed to be a bunch of open 7 questions that we understand there are discussions going 8 on now, but I think that they need to be finalized, and as soon as possible, because everybody knows that there's 10 an election coming up and an awful lot of people, you 11 know, are starting to wage campaigns. 12 Thank you very much. CHAIRMAN MARSICO: 13 Next, we have our colleagues from the 14 Philadelphia County who want to give testimony, and 15 welcome Representative Waters, Representative Cohen, 16 Representative Thomas, and Representative McGeehan, and 17 you're certainly welcome to join the panel. 18 We have Representative Waters as the first 19 testifier, a former member of the committee, by the way, 20 for a long time. 21 And I enjoyed REPRESENTATIVE WATERS: 22 being on this committee. It's a great committee. 23 I must say I want to thank you, Chairman 24 Marsico, Chairman Caltagirone, and Members of this 25

Committee, for allowing me to come and testify along with

my colleagues about a very serious matter that is facing Philadelphia. I just want to say, too, when I parked my vehicle, I believe my meter expires at 12:00.

CHAIRMAN MARSICO: In five minutes.

REPRESENTATIVE WATERS: In five minutes.

So I don't want to get a ticket. No pun intended here.

But anyway, the -- I speak not just for me, of course, but I have been elected to serve constituents in the Philadelphia, Delaware County, and as legislators we vote on stuff that affects Pennsylvania as a whole.

This particular matter right here before us is more circled around the region of Philadelphia. As we know, people who get moving violations are not just people in Philadelphia. People who come through Philadelphia, if they don't obey our rules and regulations that we have in place, they may have to visit Traffic Court, too.

The matter -- the matter before us is of the utmost consideration. I have said this because a decision to abolish the Philadelphia Traffic Court, which would eliminate the Court from the state constitution and transfer its responsibilities to the Philadelphia Municipal Court would undoubtedly have deep implications as relates to the democracy as we have procured here in

Philadelphia.

It is my belief that the Philadelphia

Traffic Court is an entity worth protecting and I believe this would -- for three reasons: Citizens deserve to elect their judges, the Municipal Court docket is already full, and the court should be fixed, not destroyed. This is my opinion.

Citizens deserve, in a democracy, to elect their judges. Most everyone recognizes that the three branches of government, those being the legislative branch, the executive, and the judiciary branches, but in a democracy which predicates itself on being for the people and by the people, citizens must have their place.

Two, and that's in my -- I just want to introduce a fourth branch of government, so to speak. I am of the opinion that government works best when it is closest to the people and if a person vote is his voice or her voice in government. To abolish the Traffic Court would be to take away one of the opportunities for the people of Philadelphia to have a voice in who makes up their judiciary.

Quite frankly, there is nothing more democratic than an election. There is no denying that the antics of some of the -- some of the Traffic Court judges in recent times have been vile, disgusting, and

embarrassment to the city of Philadelphia and the Commonwealth at large, but citizens are fully capable of learning from previous elections and demanding that elected officials uphold the standard of integrity that is expected of this esteemed bench.

The Municipal Court docket is already full. In theory, sending more court violations to the Municipal Court is an easy fix to a serious problem, but in reality this solution would cause more problems for the city.

When the Traffic Court was created, its purpose was to relieve the higher court of fact-finding duties that are oftentimes consuming and frivolous but vital to determining just verdicts. Adding the volume of cases to the Traffic Court currently -- that the Traffic Court currently handles to the Municipal Court would further add to the backlog and create a logjam that inconveniences all parties involved. Of course, that would be people coming before Traffic Court or other offenses, too.

The Traffic Court, as it stands, is built forward to provide expediency and convenience without corruption. Extending hours for seven judges make for efficient service. The types of offenses coming to the Traffic Court, while illegal, but are not the types of

offenses that merit months of deliberation or intensive waiting. I have heard complaints from constituents who have experienced long waits, both on the phone and in person, in dealing with the Municipal Courts as is, and this is not a put-down. The courts are really -- especially in the Philadelphia area -- are overburdened.

It is clear that a separate court to handle traffic violations would be beneficial to the City of Philadelphia and to the people who come -- have to come here for their -- their judicial matters.

The court should be fixed, not destroyed. The old saying is Don't toss the baby out with the bath water. I cannot think of a more appropriate saying to apply to this situation. At this point we have established that the Traffic Court gives citizens a place to elect judges, an allowance that is important to procuring the democracy here in Philadelphia. The Traffic Court does exactly what it is supposed to do, which is to relieve the higher courts of frivolous time-consuming duties that would further add to the backlog of cases. And Traffic Court offers convenience at a time when efficiency is the issue at hand. But efficiency is important to all citizens, employees, and other officials alike.

The issue at hand is not whether the

Traffic Court is at its best should exist, rather the real question is whether or not the Commonwealth should allow this kind of court to continue operating, given the recent findings of corruption, collusion, and conspiracy. Essentially, the reputation, respectability, and overall faith in Traffic Court have hit rock bottom in recent months. These findings truly have regulated the Court to its worse state. But dismantling the court now would truly be tossing the baby out with the bath water.

Instead of abolishing the Traffic Court, a move that would show a complete lack of faith in the Philadelphia electorate, we should be thinking of ways to improve the Court and put protections in place to ensure that future scandals do not occur. It is truly unfortunate that Traffic Court judges chose to make the choices they made, but the Court itself is still vital in that it provides a lower level of jurisdiction to handle a large volume of cases that have no business taking up time, space, or energy in the Municipal Courts.

I just want to say that Rep. Thomas is going to speak following me, I believe, and he has a bill that I -- I support and I will let him go into the details of the bill as I know he will, but Philadelphia is the most populous city in this Commonwealth. Five

times more populous than the next largest. We have to explore every avenue when attempting to make the judicial system fair, convenient, and efficient.

The Traffic Court may be at its lowest place right now and this is due to the poor choices of a few, but there is no denying that it exists and is beneficial to the city, and I'll -- I just want to close with that, and I heard something that Representative Hackett said that kind of summarizes what we're talking about right here is about people being judged by their peers. I believe that's very important. If we don't have people being judged by their peers, then we might as well just eliminate the jury system, too, because that is the purpose of why they have a jury system that says a jury of their peers. They don't have to be lawyers. They don't have to have no special education. have to be people who are like-minded and vetted to make sure that they can render a fair verdict.

So I just want to end with that, and I do have to leave soon. I think I might have a couple more minutes if anybody has any questions to ask me before I leave.

CHAIRMAN MARSICO: Why don't we go to Representative Thomas if that's okay.

REPRESENTATIVE WATERS: That's fine with

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1 me. 2 CHAIRMAN MARSICO: Thanks. 3 REPRESENTATIVE THOMAS: Thank you, 4 Mr. Chair. Let me thank Democratic Chair Caltagirone and 5 let me thank the members of this committee. 6 In the interest of time, because I know 7 that our colleague, Representative Cohen and maybe 8 Representative McGeehan have some concerns, but -- so rather than give a full testimony, I'd like to just kind 10 of highlight some points and then make some 11 recommendations. 12 Number one, in reference to Senate Bill 13 333 and 334, number one, it will require transformation 14 of the Court in two legislative terms in addition to 15 referendum. Two legislative terms in addition to a 16 referendum. We can't predict what the next legislative 17 term will look like. If it passes this term, it will 18 have to go through another term, so at the earliest the 19 people of Philadelphia County and Commonwealth of 20 Pennsylvania will not see real transformation as outlined 21 in Senate Bill 333 and 334 at least until 2017. 22 Secondly, implying that the only people 23 who can adjudicate matters in Traffic Court must be a 24 lawyer, must be members of the Bar, and as some of you

know, becoming a lawyer is tough, but then also you've

got to be a member of the Bar. I think that the biggest problem with the current system is two prongs: One, all you have to do is win an election. Under current law you don't need to have a high school diploma in order to become a Traffic Court judge. So part of the problem is raising the standards of the people that sit.

Number two, under the current system, we ask laypeople to, one, become finders of fact, issue conclusions of law, and impose punishment, where they are not able to fix or enter into some kind of scheme. And so it's difficult to ask laypeople to do all of that and not run into these kinds of problems, whether one party or another. And the Senate Bill 333 and 334 would not resolve that issue.

Representative Waters made it very clear, we need additional judges in Municipal Court as it is.

It is -- it's overloaded. And if you have to transfer over 20- to 30,000 cases that come through Traffic Court over to Municipal Court, we would just destroy that system at Municipal Court, because it's going to require additional funding, additional training, and additional responsibilities that would just kind of drag things out.

Under current law there is no requirement for continuing education or ethics training, as each and every one of you know, that we have to go through some

training a few times during the year. There is no -Judge Glazer mentioned that he has some internal ethics
training going on, but it should be a standard of care
within the court system.

And last, my problem with 333 and 334 is that it imposes conditions on Philadelphia County that is 360 degrees different from what goes on in other parts of Pennsylvania. If we had a unified judicial system in Pennsylvania, and I know you remember our colleagues from Montgomery County who has always tried to push for a unified system in Pennsylvania, we don't have it, and we have MDJs and we still have justices of the peace, who are finders of fact, provide conclusions of law and impose punishment and are not lawyers, and are definitely, if they are lawyers, they're not members of the Pennsylvania Bar, they might be a member of another bar, but not of the Pennsylvania Bar, so to impose those conditions on Philadelphia County without pursuant to a unified system, I think would be problematic. And so by way of recommendations, I have introduced House Bill 1025, which raises the standards of people who work in that system, do away with the Traffic Court judges, implement Traffic Court examiners.

You know under our civil and criminal justice systems, we have masters in domestic relations,

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we have bail commissioners on the criminal side, and so we have mediaries that are able to act as finders of fact, but require conclusions of law, and imposition of punishment, leave that to somebody else who is familiar with the law, so continue the supervisor and administrative oversight, keep the building where it is, keep the institution in place, raise the bar of conditions, got to have a high school diploma, should have a degree. We should also require people who want to become Traffic Court judges, pay your tickets. We should not have a situation where you run to become a judge and you owe over \$7,000 in back tickets. That's almost an invitation to fixing.

And I remember -- made me think about a former Rep that retired and ran for Traffic Court Judge, and I think the media caught up with him the Sunday before the election and asked him about his license and about some tickets, and the culture was so bad that he looked at the report and said, Well, that's why I'm running for Traffic Court, so I can help people like myself, so there was -- so there's this culture here that is not good, and so I think that we can overhaul, maximize, get in the kind of system that we need, but not under the four corners of 333 and 334, so I ask you to take a look at 1025. It will make sure that you pay your

tickets before you even think about running for Traffic Court, and make sure that you get the training, that there's continuing education and some of the other concerns that came out.

But let me close this. I stand with the Chairs, Members of this Committee, Members of the State Supreme Court, and people across Philadelphia and the Commonwealth that is ashamed, ashamed at what has happened, what has happened in our -- in this system, this Traffic Court system, and I'm excited because I think for the first time we will reform and overhaul this system in a way that we do not have to revisit some of the issues that was identified in the Chadwick & Associates report.

And so I thank you for stepping up and I thank Senator Pileggi for introducing his bills, because without those two bills we might not have this conversation, so I want to thank the Senator and thank my Chairman and thank each and every one of you for starting this conversation, and let's try to resolve the conversation before November.

We have 40 people in -- here in

Philadelphia running for Traffic Court. I don't know all

40 of them, but I know most of them are not lawyers and I

know none of them are members of the Pennsylvania Bar.

1 They're spending money. They're out there running and I 2 don't -- and I don't think we want them to get to 3 November. If we go with the Senate Bill 333 and 334, they could spend a lot of money and get to November and 4 there's no door there, because there's no provisions 5 6 within either one of the Senate bills that will allow for 7 any of these people, no matter how good or how bad they 8 are, for having an opportunity to serve in this system, so I'm hoping that we exercise speed, expeditiously, in 10 bringing about the kind of reform that we can all 11 appreciate. Thank you.

CHAIRMAN MARSICO: Representative Cohen.

Thank you,

Mr. Chairman, Chairman Marsico, Chairman Caltagirone,

REPRESENTATIVE COHEN:

Members of the Judiciary Committee. It's my pleasure to be here today. I'd like to give testimony placing the

problems in a different context than they've usually been

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First, Philadelphia has much too much traffic to be easily manageable by many people. It took me over 40 minutes to get here from my house, which is only a little over 10 miles from here. I can easily -- often when the traffic is bad enough -- I can get to the Reading exit of the turnpike faster than I can get from my house in Northeast Philadelphia down to Center City.

It is a very difficult situation.

Philadelphia is the largest population city of the Commonwealth. We have 1.5 million plus people living here, plus there are hundreds of thousands of people here on a daily basis every day working, shopping, or visiting. Thus there are well over two million people in Philadelphia on any given day and they are crammed into the second smallest geographical county in the state. Only Juniata County is slightly smaller physically than Philadelphia.

Despite the relative smallness of its size, Philadelphia has far more miles of road, far more traffic lights, far more one-way streets, far more No Parking signs, and most importantly, far more police enforcement, than any other county in the state.

We have 6,500 police in Philadelphia. The state police, by contrast, is somewhere around 4,000 state policemen. So there are many more possibilities for violation in Philadelphia and there's much more enforcement in Philadelphia because of the large numbers of police.

Now, the total caseload of the Philadelphia Traffic Court is considerably greater than the total caseload of the Municipal Court. There's something like 1,250,000 -- I'm sure you could get the

exact figure -- Traffic Court cases a year, and there are roughly one million cases before the Municipal Court.

Now, the more -- the more we want to strengthen the process here and make sure that nobody is getting away with anything, the longer the trials are going to be.

I assume that one reason the alleged corruption flourished to the degree it did was among other things it speeded up procedures just to throw out cases, and if we're not going to do that anymore, and we should not do that anymore, then that's going to require more judges, more time.

Now, why shouldn't we have more Municipal Court judges? Well, among the -- Municipal Court judges get paid about \$160,000 a year. Traffic Court judges get paid \$90,000 a year. If we're going to have five more Municipal Court judges, that's going to cost a lot more than five Traffic Court judges are. Plus Municipal Court judges get -- are much better staffed than Traffic Court judges and that would be additional costs.

Now, on rare occasion I've represented constituents pro bono before the Traffic Court and the Parking Authority, and I found that Traffic Court and the Parking Authority has its own system of hearing examiners, and I have found that the Traffic Court

1 judges, you know, are more open to evidence and less likely to set impossible standards than the Parking 2 3 Authority hearing examiners. I've had impossible demands 4 for evidence made of me and my clients by the hearing 5 examiners. They demand so much evidence it's impossible 6 to prove. Their attitude is quilty until proven 7 innocent. And they raise a lot of money that way by 8 creating a very difficult burden for defendants to overcome, but I think that kind of thing just feeds 10 cynicism and I believe there ought to be -- you know, the 11 principle of innocent until proven quilty ought to apply 12 in Traffic Court cases and that would best be done if we 13 had attorneys who will understand the concept of innocent 14 until proven quilty hearing the cases.

I agree with Judge Glazer that the Traffic Court should be kept physically separate from the Municipal Court, and that the Traffic Court should remain permanently under the supervision of the Municipal Court. It makes an awful lot of sense to have an experienced person like Judge Glazer supervising the system and it would make sense in the future after Judge Glazer leaves.

I do not believe, however, that the election process is inherently corrupting or that the inevitable result of the election process is the election

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of corrupt Traffic Court judges or corrupt any other official.

I would strongly favor a violation prevention educational program run out of the Traffic Court. The Municipal Court has pioneered linkage between judicial functions and social service and public education functions. They have received awards from the Bar Association and other sources because of their leadership in seeking to prevent crimes in the future from being committed and I think that that approach is even more applicable to the Traffic Court where we're not dealing at all with hardened criminals, we're dealing with very few exceptions with just average, generally law-abiding citizens, and I think the Municipal Court has gained a strong sense of public purpose by being involved in the public education and human services field.

I think it's important to keep in mind that the Traffic Court was a reform of the 1967-1968 Constitutional Convention pushed by then District Attorney Arlen Specter, in the aftermath of scandals of the magisterial and constable systems in Philadelphia. The magistrates and constables were abolished, I can be corrected if I'm wrong, but I believe Philadelphia is the only place in the state that has no Magisterial District Judges and no elected constables.

And the Municipal Court for which a law degree is required, and the Traffic Court for which no degree of any kind is required were substituted instead for the magisterial system that generally exists in this Commonwealth.

I agree with Judge Glazer that a law degree is not required to do the job of the Traffic Court Judge, but I agree with the Bar Association that lawyers would do a better job representing, respecting constitutional rights, and understanding the concepts of innocence until proven guilty and burden of proof.

I would recommend that the one current judge not under indictment, who happens to be my constituent and a friend of mine, Judge Christine Solomon and any of the indicted judges who are acquitted, continue as Traffic Court judges under the supervision of the Municipal Court.

I would also recommend that the 2013 elections go on as scheduled and that the winners be recognized as judges. There undoubtedly will be extended litigation by the winners if their nominations or elections are not recognized. I think that is a cost that we do not need to spend.

I would recommend that all judges elected after 2013 be attorneys and that we require that. I

think having attorneys on the courts beyond competence in individual cases makes clear that the Traffic Court is a legal system and not a system of granting favors. The creation of the legal environment is vital to preventing corruption.

I favor continued elections; however, I am frustrated and irritated by the ever-shrinking number of elected officials in Philadelphia. Philadelphia uniquely has no township government and no elected school board. Nor does Philadelphia have an elected coroner or elected clerk of courts, elected tax collectors, elected jury commissioners, and as we said before, elected district judges or elected constables.

The idea that the way to stop corruption is to abolish the office has been applied far more in Philadelphia than in any other county in this state. In the surrounding areas of Philadelphia, when there is a case of corruption, there is not an immediate call to abolish the office. There's a call to get betterqualified candidates in the office. It is considered a political matter; it is not considered a matter of let's abolish the office. We have tried that solution in Philadelphia again and again and we are at the point where -- where the vast majority of elected officials in Philadelphia are now judges and -- you know -- and there

are calls, as we all know, for merit selection of judges. Let's abolish judicial elections. There are calls for fewer city councilmen; there are calls for abolishing this or that county office.

We could wind up with a situation, if we listen to every possible reform where there are visually no elected offices in Philadelphia and this testimony to some degree is push-back against that trend.

More than the government of any other county in this Commonwealth, Philadelphia is bureaucracy driven. This is not a healthy situation. There is not the give-and-take of the political process in -- in government in Philadelphia to the same extent there is in government around this Commonwealth.

Nevertheless, despite the solution, quote, unquote, of abolishing elective officers, there is more than enough corruption among all the appointed people who have come up through the bureaucracy, generally through civil service tests, not always, for Philadelphia's army of more than 500 federal, state, and local prosecutors to keep very busy on.

Philadelphia's elective offices are now numerically dominated by judges. We certainly should better elect Traffic Court Judges, but I think we should continue the elections process.

Now, the elections process could be in the hands, if you split Philadelphia up into seven Traffic Court Districts or some other number of Traffic Court Districts, right now there's a certain element of a lottery because it means the elections are citywide and the candidates are not known citywide, if they were known by -- if the system was run by districts there

would be much less an element of a lottery there and people would be better known in their communities. I would think that would be a worthwhile reform.

But in essence, I strongly echo the statement of Ron Waters that we ought to continue to have elections. The solution of abolishing elections has been repeatedly tried in Philadelphia. It has not produced the results. We do not have perfect schools because we do not have elected school boards. We do not have perfect court administrations because we do not have an elected clerk of courts. We do not have a perfect coroner's office because we do not have an elected coroner. The solution has been tried repeatedly before. It always proves disappointing and I think we ought to stick with an elective system.

Representative Thomas has suggested that perhaps the powers of the officials be changed. I think that is certainly a reasonable idea that deserves serious

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consideration. I'd be glad to answer any questions.
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                   CHAIRMAN MARSICO: Well, thank you very
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    much for your -- all of you, delegation from
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    Philadelphia, for your suggestions. You raise some very
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    good points, things for us to consider, think about, as
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    we go back to Harrisburg.
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                   So I just wanted to say thank you. I
    don't think we have any questions. The Members didn't
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    indicate they had any questions.
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                   I'm sorry, Joe Hackett?
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                   REPRESENTATIVE HACKETT: No questions,
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    Chairman, just a statement at the end.
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                   CHAIRMAN MARSICO:
                                      Go ahead.
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                   REPRESENTATIVE HACKETT: Thank you,
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    Mr. Chairman.
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                   And I thank both chairmen for putting the
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    hearing today and staff and for all the testifiers here
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            I gained a lot of knowledge today from both
    today.
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    sides, and what I take away, though, from this hearing is
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    that apparently the penalty for corruption is not strong
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    enough to deter the problem, and I'll leave it at that
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    and hopefully we'll continue on. I'm sure we'll have
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    many other hearings.
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                   Thank you.
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                   CHAIRMAN MARSICO:
                                      Representative Thomas.
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1 REPRESENTATIVE THOMAS: Mr. Chair, as you 2 know, this is my home and I just want to thank all of 3 you, to come into one of the best counties in the Commonwealth of Pennsylvania, second only to the one 4 5 where you come from, and to this good place here, the 6 Philadelphia Bar Association. 7 CHAIRMAN MARSICO: Well, thank you for 8 saying that. We're certainly glad you could be here. Thanks to all the testifiers today. You raised, like I 10 said before, some very good questions and points and we 11 will consider this bill sometime in May so everyone 12 knows, so -- probably the first week in May. 13 MR. DAVIS: Statements? 14 CHAIRMAN MARSICO: Yes, I'm sorry. 15 I did want to say that we do have some 16 written testimony that's been submitted. First from 17 Zachary Stalberg, President and CEO of Committee of 18 Seventy. And Inja Coates, Community Activist, Candidate 19 for Traffic -- Philadelphia Traffic Court Judge. 20 And do you have a --21 MR. DAVIS: Yes, my name is Bobby Davis. 22 I'm president of Local 696 and I represent the members down at Traffic Court. 23 24 CHAIRMAN MARSICO: Do you want to come up 25 to the mic. Just briefly submit your testimony.

1	MR. DAVIS: My name is Bobby Davis and I
2	represent the members down at Traffic Court and I just
3	want to make sure that some of their issues and concerns
4	are made a matter of record. I just found out about
5	these hearings yesterday. I did try to get on the
6	agenda, but I was told that it was already packed up and
7	they was on their way here to Philadelphia, so basically
8	I just wanted to make sure that they're heard.
9	CHAIRMAN MARSICO: Well, your testimony
10	will be considered and thank you for bringing it to us.
11	MR. DAVIS: Thank you.
12	CHAIRMAN MARSICO: This concludes the
13	hearing and, once again, thank everyone for being here.
14	(The hearing concluded at 12:21 p.m.)
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1	CERTIFICATION
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4	I, KATHLEEN McHUGH, a Registered
5	Professional Reporter and Commissioner of Deeds, hereby
6	certify that the foregoing is a true and accurate
7	transcript of the hearing of said witness(es) who was
8	first duly sworn on the date and place herein before set
9	forth.
10	I FURTHER CERTIFY that I am neither
11	attorney nor counsel for, not related to nor employed by
12	any of the parties to the action in which this hearing
13	was taken; and further that I am not a relative or
14	employee of any attorney or counsel employed in this
15	action, nor am I financially interested in this case.
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21	KATHLEEN McHUGH
22	Registered Professional Reporter and Commissioner of Deeds
23	and committee of beeds
24	