## COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES

APPROPRIATIONS COMMITTEE HEARING

STATE CAPITOL MAIN BUILDING ROOM 140 HARRISBURG, PENNSYLVANIA

WEDNESDAY, FEBRUARY 12, 2014 9:30 A.M.

PRESENTATION FROM DEPARTMENT OF CORRECTIONS & BOARD OF PROBATION & PAROLE

## **BEFORE:**

HONORABLE WILLIAM F. ADOLPH, JR., MAJORITY CHAIRMAN HONORABLE KAREN BOBACK HONORABLE JIM CHRISTIANA HONORABLE GARY DAY HONORABLE BRIAN ELLIS HONORABLE GLEN GRELL HONORABLE SETH GROVE HONORABLE ADAM HARRIS HONORABLE TOM KILLION HONORABLE DAVID R. MILLARD HONORABLE MARK T. MUSTIO HONORABLE DONNA OBERLANDER HONORABLE BERNIE T. O'NEILL HONORABLE MICHAEL PEIFER HONORABLE SCOTT A. PETRI HONORABLE JEFFREY P. PYLE HONORABLE CURTIS G. SONNEY

JEAN DAVIS REPORTING 285 EAST MANSION ROAD • HERSHEY, PA 17033 Phone (717)503-6568

1 BEFORE (cont.'d): 2 HONORABLE JOSEPH F. MARKOSEK, MINORITY CHAIRMAN HONORABLE MATTHEW D. BRADFORD 3 HONORABLE MICHELLE F. BROWNLEE HONORABLE MIKE CARROLL 4 HONORABLE H. SCOTT CONKLIN HONORABLE MADELEINE DEAN 5 HONORABLE DEBERAH KULA HONORABLE TIM MAHONEY б HONORABLE MICHAEL H. O'BRIEN HONORABLE CHERELLE L. PARKER 7 HONORABLE JOHN P. SABATINA HONORABLE STEVEN SANTARSIERO 8 HONORABLE JAKE WHEATLEY 9 ALSO IN ATTENDANCE: 10 DAVID DONLEY, REPUBLICAN EXECUTIVE DIRECTOR 11 DAN CLARK, REPUBLICAN CHIEF COUNSEL MIRIAM FOX, DEMOCRATIC EXECUTIVE DIRECTOR 12 BERYL KUHR, DEMOCRATIC CHIEF COUNSEL HONORABLE BRYAN BARBIN 13 HONORABLE TOM CALTAGIRONE HONORABLE DOM COSTA 14 HONORABLE SHERYL DELOZIER HONORABLE JOSEPH HACKETT 15 HONORABLE RON MARSICO HONORABLE MIKE REGAN 16 17 JEAN M. DAVIS, REPORTER 18 NOTARY PUBLIC 19 20 21 22 23 24 25 -2 -

1	INDEX	
2	TESTIFIER	
3	NAME	PAGE
4		9
5	JOHN WETZEL, SECRETARY, DEPARTMENT OF CORRECTIONS	9
6	MICHAEL POTTEIGER, CHAIRMAN, BOARD OF PROBATION AND PAROLE	9
7	FRODETION AND FAROLE	
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		
	3	

PROCEEDINGS 1 2 3 MAJORITY CHAIRMAN ADOLPH: Good morning, 4 everyone. 5 I'd like to reconvene the House Appropriations б Committee Budget Hearings. 7 This morning we have the Secretary of the 8 Department of Corrections as well as the Chairman of the 9 Board of Probation and Parole with us. 10 We'll just go through some housekeeping before we 11 get going. I'd ask everyone to turn off their iPads, their 12 iPhones, any other electronic devices that you may have. 13 It does interfere with the PCN coverage. 14 As is the custom, Chairman Markosek and I also 15 invited the standing Chairs of the Judiciary Committee to 16 be with us today. It's certainly a pleasure to have 17 Chairman Marsico and Chairman Caltagirone with us. Good 18 morning, gentlemen. 19 REP. MARSICO: Good morning. 20 REP. CALTAGIRONE: Good morning. 21 MAJORITY CHAIRMAN ADOLPH: We'll just go through 22 a little introduction by the members so the Secretary and 23 the Chairman will know who's asking you the questions. 24 My name is Bill Adolph. I'm the Republican 25 Chair. I come from Delaware County, the 165th Legislative

1 District. 2 MINORITY CHAIRMAN MARKOSEK: Thank you, Chairman. 3 I'm State Representative Joe Markosek, 25th 4 Legislative District, which I live in Allegheny County and 5 represent Allegheny, parts of Allegheny, and parts of Westmoreland Counties. And I'm the Democratic Chair of the б 7 Appropriations Committee. 8 To my immediate right is Miriam Fox, who is our Executive Director of the Committee. 9 10 MAJORITY CHAIRMAN ADOLPH: Chairman Marsico. 11 REP. MARSICO: Thank you, Mr. Chairman. 12 Representative Marsico, Chair of the Judiciary 13 Committee, and I represent the 105th Legislative District 14 in Dauphin County. 15 REP. GRELL: Good morning, gentlemen. 16 Glen Grell. I represent Cumberland County, 87th 17 District. 18 REP. PEIFER: Good morning. 19 Mike Peiffer, the 139th District, which is Pike, 20 Wayne, and Monroe Counties. 21 REP. MILLARD: Good morning. 22 David Millard, 109th District, Columbia County. 23 REP. O'NEILL: Good morning. 24 Representative Bernie O'Neill, 29th District, 25 Bucks County.

-5

1 REP. DAY: Good morning. 2 Gary Day, representing Lehigh and Berks Counties, 3 187th District. 4 REP. MUSTIO: Good morning. 5 Mark Mustio, Allegheny County. б REP. SONNEY: Good morning. 7 Curt Sonney, Erie County, 4th District. 8 REP. KILLION: Tom Killon, Delaware and Chester 9 Counties. 10 REP. PYLE: Good morning. 11 State Representative Jeff Pyle, 60th Legislative 12 District, Armstrong, Indiana, and Butler Counties. 13 REP. ELLIS: Good morning. 14 Brian Ellis, 11th District, Butler County. 15 REP. CHRISTIANA: Good morning, gentlemen. 16 Jim Christiana, Beaver County. 17 REP. OBERLANDER: Good morning. 18 Representative Donna Oberlander, representing 19 Clarion and part of Armstrong County. 20 REP. BOBACK: Welcome, gentlemen. 21 Karen Boback, House District 117, parts of 22 Luzerne, Wyoming, and Columbia Counties. 23 REP. SANTARSIERO: Good morning. 24 I'm Steve Santarsiero, Bucks County, 31st 25 District.

-6

REP. BRADFORD: Matt Bradford, 70th District, 1 2 Montgomery County. 3 REP. WHEATLEY: Jake Wheatley, Allegheny County, 4 city of Pittsburgh. 5 REP. DEAN: Good morning. б Madeleine Dean, Montgomery County, 153rd 7 District. 8 REP. CONKLIN: Scott Conklin, Centre County, 77th 9 District. 10 REP. MAHONEY: Tim Mahoney, 51st District, 11 Fayette and soon to be Somerset. 12 REP. KULA: Good morning. Deberah Kula, 52nd District, Fayette and 13 14 Westmoreland Counties. REP. CARROLL: Good morning. 15 16 Mike Carol, Luzerne and Monroe Counties. 17 REP. O'BRIEN: Good morning. 18 Mike O'Brien, 175th District, Philadelphia. 19 REP. BROWNLEE: Good morning. 20 Michelle Brownlee, 195, Philadelphia. 21 REP. PARKER: Cherelle Parker, 200th District, 22 Philadelphia. 23 REP. SABATINA: Good morning. 2.4 John Sabatina, 174th District, Philadelphia. 25 REP. CALTAGIRONE: Good morning.

-7 -

And I hope it doesn't snow tomorrow. 1 Tom 2 Caltagirone, 127th District, Berks County. 3 Thank you, Mr. Chairman. MAJORITY CHAIRMAN ADOLPH: Thank you, everyone. 4 5 As you can see, we have a full house. And we б have a Committee that represents just about every area of 7 the Commonwealth of Pennsylvania. 8 Chairman Markosek for some opening comments. 9 MINORITY CHAIRMAN MARKOSEK: Thank you, 10 Mr. Chairman. 11 Gentlemen, welcome. 12 MR. WETZEL: Thank you. 13 MR. POTTEIGER: Thank you. 14 MINORITY CHAIRMAN MARKOSEK: This is a very 15 important hearing this morning. These are very important 16 issues that we have to talk about today. And I'm sure the members will have a lot of very interesting and perhaps 17 18 some tough questions for you. 19 I want to welcome you and thank you for coming. 20 I'll turn it back to Chairman Adolph. 21 MAJORITY CHAIRMAN ADOLPH: Thank you. 22 Also with us today are State House members, 23 Sheryl Delozier and Mike Regan. Welcome. 24 Secretary Wetzel, Chairman Potteiger, thank you 25 for being here. We're going to have kind of a joint

-8

Secretary, if you would go first with some brief 1 hearing. 2 opening comments. 3 MR. WETZEL: I submitted testimony, so I'm not going to be real long. I just want to, first of all, on 4 5 behalf of Governor Corbett, thank you, the General б Assembly, for your partnership in really addressing or 7 starting to address the issues with corrections. 8 Over the past three years, we've seen the 9 smallest growth of population in four decades. No one 10 elected has seen a double-digit growth in our population. 11 And so we are at a point where we've made some progress. 12 We've got a lot of work to do. 13 I look forward to -- I understand there may be a 14 question or two today. So I'll leave it at that. I look 15 forward to the questions. 16 MAJORITY CHAIRMAN ADOLPH: Thank you. 17 Chairman. 18 MR. POTTEIGER: I just want to say on behalf of 19 Governor Corbett also, we appreciate the opportunity today 20 to discuss the Board's '14-'15 budget and looking forward 21 to answering any questions that you have. 22 MAJORITY CHAIRMAN ADOLPH: Okay. Thank you. 23 Chairman Marsico. 24 REP. MARSICO: Thank you, Mr. Chairman. 25 I do have a series of questions that the

\_9

Judiciary has, the members and the staff. So if you'll 1 2 allow me to ask a number of questions to the Secretary and to the Chairman, I'd really appreciate that opportunity. 3 MAJORITY CHAIRMAN ADOLPH: 4 Sure. REP. MARSICO: First of all, with the Secretary 5 б -- both of you actually. I just want to thank you for your 7 dialogue over the years, your openness, your interaction 8 that you've had with me and my staff. I think it says a 9 lot for both of you to come forward to us. While we do 10 have questions, we ask for your input. Some of those 11 questions, as you know, have been tough questions. 12 One of the things, Secretary, that you had spoken 13 about, testified about, to the Committee at a hearing that 14 we had on the heroin epidemic. And I know Chairman 15 Caltagirone has a question regarding that as well. 16 But I just wanted to see your response again. 17 Can you give us an idea on some estimate of how many 18 offenders under your supervision are there for drug-related offenses? Do you have an idea on that? 19 20 MR. WETZEL: I don't have that offhand. I can 21 tell you that about 70 percent of our offenders would meet 22 the criteria for addiction. So whether the crime was 23 directly related, selling drugs, or stealing for drugs, 24 that's a number I'm comfortable with. And I'd be happy to 25 get you the other number.

-10

REP. MARSICO: Well, I guess, with that also, 1 2 could you let us know then if you have an estimate on how 3 many of these people are released and then re-offend, 4 coming back into the corrections system? 5 MR. WETZEL: Well, you know, we did a baseline б recidivism study. And the overall recidivism rate was 43 7 percent. 8 REP. MARSICO: Okay. 9 MR. WETZEL: But if you included rearrests, 50 10 percent were rearrested. And the combination of those two 11 numbers was about 62 percent. I don't believe that drug 12 offenders were any different. So I think that our overall 13 recidivism rate is pretty indicative of that group. 14 REP. MARSICO: Okay. Switching gears a little 15 bit. 16 MR. WETZEL: Sure. 17 REP. MARSICO: There was a highly publicized 18 report of an assault against a DOC employee at the SCI 19 Rockview last year. 20 MR. WETZEL: Yes. 21 REP1 MARSICO: Can you please describe the 22 security measures in place for DOC employees, particularly 23 at your older facilities? 24 MR. WETZEL: Yes. After that terrible event, we 25 brought several assessment teams in to really look, first

-11 -

1	of all, at how that happened, look at how it happened at
2	that facility, and changes we need to make at that
3	facility, but then also look systemwide at enhancements we
4	had to make.
5	REP. MARSICO: Okay.
6	MR. WETZEL: So specifically we had, since 1993,
7	clerical staff on housing units. Once the unit management
8	concept was introduced after the Camp Hill riot in 1989,
9	clerical staff got put on the Housing Unit. We pulled them
10	off the Housing Unit.
11	REP. MARSICO: Okay.
12	MR. WETZEL: Also some of our older facilities
13	didn't have modern duress alarms. So we now have modern
14	duress alarms everywhere. Now, we made some leadership
15	changes at SCI Rockview also.
16	REP. MARSICO: Okay. Earlier in 2013, DOC closed
17	SCI Cresson and SCI Greensburg. Can you tell us, have you
18	had any cost savings with that as you experience it today?
19	MR. WETZEL: Yes. I mean, because SCI Benner is
20	less expensive to operate than the combination of those
21	other two. So essentially we replaced those two with SCI
22	Benner. I hesitate a little bit because we had some other
23	issues that are increasing some costs in other areas. So
24	to be able to draw a straight line is not that easy.
25	REP. MARSICO: Sure.

\_12

1 MR. WETZEL: But certainly if you just look at 2 how much those two cost to operate versus how much SCI 3 Benner costs to operate, it's less expensive. 4 REP. MARSICO: Okay. Well, speaking about costs, 5 what is the average cost today to house an inmate for a б day? 7 MR. WETZEL: About \$98 a day. 8 REP. MARSICO: Okay. Then what was the average 9 per diem the State pays community corrections centers that 10 have contracts with the State? My understanding is -- I 11 think it's around 68 to 72. 12 MR. WETZEL: It's \$70. 13 REP. MARSICO: Well, if you average -- if you 14 figure those out, I mean, doesn't it make more sense if 15 you're allowed to, if you're able to, use those community 16 correction centers, you know, for cost-saving purposes? 17 MR. WETZEL: Yes. To put the appropriate people 18 in community corrections, absolutely. 19 REP. MARSICO: So do you anticipate that 20 happening more as we go along? 21 MR. WETZEL: Yes. I mean, that was the plan. 22 REP. MARSICO: Okay. 23 MR. WETZEL: And we're certainly working towards 24 that. 25 REP. MARSICO: Okay.

-13 -

MR. WETZEL: And I don't know, Mike, if you want 1 2 to jump in. 3 MR. POTTEIGER: In reference to the utilization of community corrections, July of last year, prerelease 4 5 went back to the institution, to the Department of б Corrections. And at that time, we started transitioning 7 some of our offenders through the community corrections as 8 a diversion. 9 REP. MARSICO: Okay. 10 MR. POTTEIGER: We created our parole violators 11 centers at the community corrections, which are secured 12 facilities, which houses offenders up to 71 days compared 13 to six months when they are incarcerated. And they're 14 given their treatment right away. 15 REP. MARSICO: Okay. 16 MR. POTTEIGER: So we are in the process of 17 diverting our individuals. Instead of going back to the 18 Department of Corrections, we're diverting them into the 19 community corrections centers according to justice 20 reinvestment. 21 REP. MARSICO: So you feel comfortable with the 22 community corrections system as it's in place today? I 23 mean, you don't have any issues across the board? 24 MR. POTTEIGER: I have no issues with the 25 community corrections at all.

\_14 -

1 REP. MARSICO: I think you're looking at a 2 savings of approximately \$17 million a year if you are able 3 to do that. So it makes sense. 4 MR. POTTEIGER: I think one of the things that we 5 continue to work on with the Department of Corrections with б our collaboration and our partnership is making sure we 7 identify the right people to go through the community 8 corrections centers, those that don't compromise public 9 safety. 10 REP. MARSICO: Sure. 11 MR. POTTEIGER: Because ultimately that's the 12 goal of Governor Corbett and obviously this Administration. 13 REP. MARSICO: Sure. We would want the same 14 thing. 15 MR. POTTEIGER: Correct. 16 REP. MARSICO: Thank you. 17 I think that's all I have, Mr. Chairman. Ι 18 appreciate the time. 19 MAJORITY CHAIRMAN ADOLPH: Okay. Thank you. 20 REP. MARSICO: Thank you. 21 MAJORITY CHAIRMAN ADOLPH: Chairman Caltagirone. 22 REP. CALTAGIRONE: Thank you, Mr. Chairman. 23 Just for the record, you know, the three of us 24 have worked together, along with many other people, on the 25 JRI. And it's been very rewarding because one of the

\_15 \_

1	things that I know we've been striving to do with both
2	Chairman Potteiger and Secretary Wetzel, former Berks
3	County, which I appreciate working with you on, both of
4	you, is cost.
5	The driving force behind a lot of this with the
6	budget and that's what this hearing is all about is,
7	how do we save money?
8	MR. WETZEL: Yes.
9	REP. CALTAGIRONE: And I'm glad that you closed
10	two prisons. When I got up here, we had seven or eight
11	prisons. Now we have twenty-six or -seven thousand, now we
12	have 50-some thousand. I just hope we can continue on the
13	same track as we started out, to close more prisons, No. 1,
14	to reinvest that money back at the front end because,
15	Secretary and Chairman, we've got to do the right thing
16	here.
17	MR. WETZEL: Yes.
18	REP. CALTAGIRONE: And trying to convince my
19	brothers and sisters in the Legislature that minor offenses
20	and I'm talking small amounts of drugs and other stupid
21	things that people do that get them caught up in the
22	judicial system in trying to give the judges more
23	flexibility in sentencing to put them into treatment or to
24	get full treatment when they get out .
25	Technical parole violators, I wish you'd talk

\_16

about that a little bit. Because one of the things that I 1 2 keep hearing from a lot of people around the State is that 3 they get whacked for doing stupid things. As an example, a gentleman in my District, 4 sitting in front of a closed-down bar, was picked up 5 б because he was there waiting for a ride to go to work and 7 they jacked him. You know, you're at a place where you 8 shouldn't be. And I'm saying, that's just crazy. That 9 stuff should not be happening. 10 The other thing is with the prisons. I have a 11 study that's being conducted. It was unanimous in the 12 Committee and on the Floor of the House on the mental 13 health issues. And we've talked about this numerous times. 14 And I think both you are in agreement that those that have 15 that problem need to be treated differently. And rather 16 than incarceration in prisons, except for major offenses, I 17 get it, minor offenses, they need to be put in other types 18 of facilities. 19 MR. WETZEL: Yes. 20 MR. CALTAGIRONE: And we've talked about this in 21 my office about trying to divert money to some of the 22 mental health facilities that we've closed down. 23 I mean, the reports that I've read, 1.2 million 24 people that have had some kind of infraction with the law 25 in Pennsylvania -- 1 out of 12 people -- can't get jobs

**\_**17 **-**

when they come out. They have difficulty because they have 1 2 a record. Trying to change a lot of those things, it's 3 going to take time. I get it. You know, it is what it is. 4 MR. WETZEL: Right. 5 REP. CALTAGIRONE: But I also would like it if б either one of you want to comment about the Vivitrol. And 7 I know there's been some experimental situations going on. 8 I don't know how that reflects on Pennsylvania. But I'll 9 shut up now and let both of you jump in now. 10 MR. WETZEL: All right. 11 REP. CALTAGIRONE: And I enjoy working with you, 12 by the way. We've done a lot of good things. And I agree 13 with Chairman Marsico. The bottom line to this is a \$2 14 billion budget. You know, I'm dating myself. But when I 15 got up here, that budget was three to four hundred million. 16 So we've got to turn things around somehow in this State. 17 Gentlemen. 18 MR. WETZEL: Let me start on that last point first. 19 20 **REP. CALTAGIRONE:** Sure. 21 MR. WETZEL: Because I think it's a great point. 22 And I think if you look historically -- in the package we 23 handed out, we showed by Administration how the population 24 grew. This has been a growth over a series of time. You 25 know, we saw a growth of about 900 inmates a year under the

-18 -

Thornburg Administration. And under the Casey 1 2 Administration, we saw a growth of 1,600 inmates a year. 3 REP. CALTAGIRONE: Right. MR. WETZEL: So at that point, we're talking 4 about building a new prison every year and a half. 5 б REP. CALTAGIRONE: Okay. 7 MR. WETZEL: And then under the Ridge 8 Administration, we saw, you know, nearly 1,470 a year. And 9 then under the Rendell Administration, we saw 1,420 a year. 10 So there we have a 24-year period where we averaged a 11 growth of 1,500 inmates a year. 12 REP. CALTAGIRONE: Okay. 13 MR. WETZEL: And the bottom line is when you say 14 we need to do something different, let's be honest about 15 how we get there. This is a logical consequence of policy 16 decisions that were made by this body, by folks sitting in 17 the Governor's office. So listen, nobody wants to spend 18 this amount of money. But this is a logical consequence of 19 policy decisions over the past 30 years. So the answer is 20 a change of policy decisions. 21 And I think we've taken a good first step in 22 doing that. Really when you talk about behavioral health 23 issues in criminal justice, when you talk about mentally 24 ill offenders coming to the DOC, when you talk about 25 addicted individuals coming to the DOC, at the end of the

\_19 -

day, what we want out of our criminal justice system is 1 2 that, first of all, the response is equal to the crime and 3 the response yields a result. And that result is that the person is less likely to commit a crime. 4 5 **REP. CALTAGIRONE:** Sure. MR. WETZEL: You can't say that about all our 6 7 current laws and our current corrections policy. So we're 8 in a place where we have to have real honest conversations. 9 And we passed -- or you and the Administration worked on 10 justice reinvestment. It was a good piece of legislation. 11 REP. CALTAGIRONE: Sure. 12 MR. WETZEL: But since justice reinvestment 13 passed, no less than 23 bills passed out of the House, 14 every one of which has the potential to raise population. 15 So again, you go, oh, we're spending so much money on 16 corrections and you keep passing the same bills. 17 So if that's what we want to do, if this is the 18 policy, if we think that those bills -- and let me be very Those bills were good bills. They made sense. 19 clear. But 20 understand that there's a cost for that. 21 REP. CALTAGIRONE: Okay. 22 MR. WETZEL: I mean, I'm happy to answer 23 questions. But let's answer the questions. And let's look 24 at this factually. If you pass those bills that increase 25 population, don't be surprised when our budget continues to

-20 -

It's just that simple. 1 qo up. 2 Vivitrol, we're doing a pilot with Vivitrol. And 3 Vivitrol is a drug that helps people who are addicted, especially to opiates, to not crave them. And I think it's 4 a very exciting opportunity for us. 5 б REP. CALTAGIRONE: Sure. 7 MR. WETZEL: So we're doing it for females coming 8 out of SCI Muncy going back to Harrisburg, Pittsburgh, and 9 Philadelphia. And we're actually giving them the first 10 shot. It's one shot a month. We're giving them the first 11 shot while they're still incarcerated. 12 REP. CALTAGIRONE: Right. 13 MR. WETZEL: So we know that first-year period is 14 when half the people who recidivate will recidivate. So if 15 we can remove barriers from that first year, you know, 16 we're going to really give them a better opportunity to be 17 successful. 18 We hopefully will be able to expand that to male I really think it's one of those things that 19 inmates. 20 comes around. And you mentioned the heroin epidemic 21 before. You know, we've just got to be real strategic. 22 And we really have got to get to the root cause of the 23 And if the root cause of the crime is addiction and crime. 24 we don't do anything to impact the addiction, we're just 25 wasting time and wasting money. So I think Vivitrol gives

-21

1 us the opportunity to do that. 2 There was a bunch of questions. I tried to hit 3 them all. REP. CALTAGIRONE: All right. 4 5 MR. POTTEIGER: Representative Caltagirone, in б reference to your question in reference to that one case, 7 if you can give me that information, I can check on that 8 information. 9 REP. CALTAGIRONE: Thank you. 10 MR. POTTEIGER: But since justice reinvestment 11 was put in place, there's certain criterias that we have to 12 follow by the new statute that allows only certain 13 offenders to be going back either to a contracted county 14 facility or to an SCI. 15 So obviously in that case, I'd just like to look 16 at that because there are five criteria, that if you're 17 assaultive, you have a weapons charge, that you're an 18 identifiable threat, or you're amenable to supervision, those individuals then go back to a county contracted 19 20 facility or an SCI. 21 And when we're talking about behaviors, that's 22 one of the hardest things probation and parole really have 23 to deal with, which is trying to change people's behavior. 24 Because if we don't change people's behavior and their 25 thinking patterns, that means we're not doing anyone any

good. We're not enhancing public safety. And the only way that we look at enhancing public safety is if we use the proper risk needs assessment tools on individuals that we supervise, which we do.

REP. CALTAGIRONE: Okay.

5

б MR. POTTEIGER: Because you have to look at, you 7 know, managing the risk. And you manage the risk through 8 supervision, whether that's intensive supervision, curfews, 9 intensive urinalysis. But at the same time as you're 10 managing risk through supervision, you also have to reduce 11 risks through cognitive interventions using evidence-based 12 practices that research has shown to be effective in 13 reducing recidivism.

And when you're talking about cognitive interventions, we have been using, the Board has been using, cognitive behaviors life skills to really look at the four top criminogenic needs. And that's shown through values, beliefs, companions, and thinking patterns.

And the results that we have had since 2008, last year's results who went through cognitive behavior, we had 2,000 offenders who went through the program itself. And of those that completed the program, the recidivism rate was 11 percent compared to the overall 20 percent.

24This is what justice reinvestment, this Phase 225of the process, allows us to do, is give us additional

-23 -

resources in the field to really tackle those technical 1 2 parole violator incidents. 3 REP. CALTAGIRONE: Okay. MR. POTTEIGER: When you talk about technical 4 5 parole violators and the parole violator population in б general, 38 percent of those individuals have a pending new 7 charge. So we've really got to look at those other 8 individuals who are violating technically and using 9 additional resources that we receive through the Bureau of 10 Community Corrections in support of the Department of 11 Corrections to utilize them properly and do interventions 12 with people in the community rather than in the Department 13 of Corrections. 14 REP. CALTAGIRONE: Thank you. 15 MR. POTTEIGER: You're welcome. 16 REP. CALTAGIRONE: Thank you, Mr. Chairman. 17 MAJORITY CHAIRMAN ADOLPH: Thank you. 18 I'd like to recognize the presence of 19 Representative Barbin, who has joined us. 20 And the next question will be by Representative 21 Donna Oberlander. 22 REP. OBERLANDER: Thank you, Chairman Adolph. Good morning, gentlemen. 23 24 MR. WETZEL: Good morning. 25 MR. POTTEIGER: Good morning.

-24 -

1 REP. OBERLANDER: It's always good to see you. 2 MR. WETZEL: Thank you. 3 REP. OBERLANDER: I have several questions. I'm 4 going to start with the Secretary, please. 5 MR. WETZEL: Sure. б REP. OBERLANDER: I want to talk about the area 7 of the employee complement. Are you at full complement? 8 MR. WETZEL: No. 9 REP. OBERLANDER: How many vacancies do you have? 10 MR. WETZEL: I can get that number to you. Ι 11 don't have it on me right now. 12 REP. OBERLANDER: Okay. 13 MR. WETZEL: And I can get it broken down by 14 position. 15 REP. OBERLANDER: Oh, that would be great. 16 MR. WETZEL: Yes. 17 REP. OBERLANDER: If you wouldn't mind forwarding 18 that to the Appropriations Chairmen, that would be great. 19 MR. WETZEL: You got it. REP. OBERLANDER: My concern is mandated overtime 20 21 costs and then obviously fatigue and burnout. 22 MR. WETZEL: Sure. 23 REP. OBERLANDER: In your testimony, you said 24 that the new normal is to expect the Department of 25 Corrections to correct. And I appreciate that sentiment.

\_\_\_\_25 \_\_

1 In terms of correcting, when you talk about inmate 2 education and training, your budget has actually been 3 reduced for this year. 4 MR. WETZEL: Right. 5 REP. OBERLANDER: Will this cover all of your б expected expenses? 7 MR. WETZEL: I believe so. And I'll tell you 8 why. 9 REP. OBERLANDER: Okay. 10 MR. WETZEL: One of the things, as you may know, 11 is that there's a new GED testing protocol that is a 12 computer test. So we're really kind of starting from 13 scratch. 14 REP. OBERLANDER: Okay. 15 MR. WETZEL: So, frankly, this is going to be a 16 slow year for us. I mean, this year, this past year, we 17 had about 1,100 people, maybe a little over 1,100 people, 18 graduate with their GEDs switching. This is a 19 night-and-day switch. The curriculum is switched. So our 20 production is going to go down. 21 REP. OBERLANDER: Okay. 22 MR. WETZEL: I'm confident that it will cover 23 that. 24 REP. OBERLANDER: Okay. 25 MR. WETZEL: And then we'll have a better sense,

-26 -

I think, halfway through the year of what is required. 1 At 2 this point with all the flux in place, I feel confident 3 that it's covered. 4 REP. OBERLANDER: Thank you. 5 MR. WETZEL: Sure. б REP. OBERLANDER: Would you please share what the 7 impact of this education and training has on reducing 8 recidivism and really what the investment that our 9 taxpayers are making, what they're getting for that 10 investment? 11 MR. WETZEL: Yes. There was recently a study 12 done by Rand that was commissioned by the Correctional 13 Education Association. And it said that people who 14 participate in correctional ed programs had a 23 percent 15 lower recidivism rate. So it has a good impact. 16 REP. OBERLANDER: Good. 17 MR. WETZEL: That's one of those things that pays 18 off in the end. And you know, we're a big proponent for 19 doing evidence-based practices that are going to have good 20 outcomes. And that's why we have the research we do and we 21 measure what we do. And education is a piece of that. 22 REP. OBERLANDER: Sure. 23 MR. WETZEL: And, frankly, if I didn't think that 24 we could deliver education at level -- like I said, we're 25 just going to be -- it's going to be a slow year with the

-27 -

1 change for us. 2 REP. OBERLANDER: Thank you. 3 MR. WETZEL: Yes. REP. OBERLANDER: And thanks for getting things 4 5 moving in the right direction. You're doing a great job. б MR. WETZEL: Thank you. 7 REP. OBERLANDER: Chairman Potteiger, I have a 8 question. Last year I asked you about the county grant and 9 aid. And I'm going to continue to ask you about the county 10 grant and aid. 11 MR. POTTEIGER: Okay. 12 REP. OBERLANDER: Can you tell me -- it's in the 13 budget at 16.2, so it hasn't increased in the Governor's 14 budget. Did you request an increase? 15 MR. POTTEIGER: I requested an increase in this 16 year's budget, yes, I did. 17 REP. OBERLANDER: Okay. 18 MR. POTTEIGER: Go ahead. 19 REP. OBERLANDER: Do you have any suggestions? Given that the Governor did not increase that line item, do 20 21 you have any suggestions for improving the situation and 22 investing in this valuable partnership? 23 MR. POTTEIGER: Well, the one thing that has gone 24 in the right direction, there was a House resolution that 25 was passed in reference to letting the legislative Budget

and Finance Committee look at grant and aid. And I think 1 2 that's the first good step. 3 REP. OBERLANDER: Okay. MR. POTTEIGER: And Governor Corbett has 4 supported the grant and aid in all of his budgets over the 5 last three years and hasn't decreased the funding for grant б 7 and aid. So his support for grant and aid is still there, 8 so it didn't decrease in any way. 9 REP. OBERLANDER: Okay. 10 MR. POTTEIGER: But I think the first start is 11 through the House resolution. And then we continue to 12 communicate and talk with our county counterparts, my 13 colleagues at the county level, and try to figure out what 14 we can do better. And that's an ongoing dialogue that we 15 continue to have with them. 16 REP. OBERLANDER: Okay. 17 MR. POTTEIGER: How we can enhance their training 18 and how we can support their training or any educational benefits that we can do. We have increased our trainings 19 20 at the county levels, bringing in certified trainers for 21 evidence-based practices and looking at how we can support 22 them. 23 Thank you. I support the House REP. OBERLANDER: 24 resolution. And I'm glad to hear that you do as well. 25 MR. POTTEIGER: Yes.

-29 -

REP. OBERLANDER: Thank you, gentlemen. 1 2 MR. WETZEL: You're welcome. 3 MR. POTTEIGER: Sure. 4 REP. OBERLANDER: Thank you, Chairman. 5 MAJORITY CHAIRMAN ADOLPH: Thank you. 6 Representative Parker. 7 REP. PARKER: Thank you, Mr. Chairman. 8 And welcome, Mr. Secretary, Mr. Chairman. Great 9 to see you. 10 MR. WETZEL: Thank you. 11 REP. PARKER: Let me just start. I want to go 12 back to a number that you gave earlier, Mr. Secretary --13 MR. WETZEL: Okay. 14 REP. PARKER: -- regarding the annual cost of 15 housing an individual in one of our state correctional 16 facilities. I've been on the Committee for a few years 17 now. And I remember maybe about six years ago the number 18 was \$35,000. And then I heard a cost of \$41,000. 19 So I wanted to know if you could just clarify for 20 us for the record, based on \$98 per day, that's \$35,770. 21 And obviously in a community corrections facility that both 22 Chairman Marsico and Chairman Caltagirone referenced it's 23 \$25,550. 24 From your perspective, I just want to get the 25 accurate count number, with medical attention included, the

annual rate for housing an individual. 1 2 MR. WETZEL: It's the 35,000 number, the number I 3 said earlier. I think the other number you have may be the cost for an inmate in segregation or a capital case inmate, 4 because often we give those two numbers separate. 5 I don't б have what we handed to you in front of me. But I assume 7 that that's the difference between the numbers. 8 REP. PARKER: Okay. And the only reason why we 9 referenced that, Mr. Secretary, is because in the 10 Governor's budget book, it references for the '14-'15 year 11 that it costs \$41,000 annually to house an inmate per year 12 in a state correctional facility. 13 So while I hear the number that you gave, I would 14 just cross-reference it with the Governor's Office because 15 we're purporting -- you're purporting \$35,770 and the 16 Governor is saying \$41,000. And my constituents -- we had a roundtable in 17 18 Chestnut Hill about this. And they pointed out that we're 19 spending \$2 billion on corrections and prisons and only 1.6 20 billion on colleges and higher education. And so even if 21 it's only a five thousand, six thousand dollar difference, 22 we should make sure that we know what it is so that it can 23 be accounted for. 24 MR. WETZEL: Right. 25 REP. PARKER: So I would appreciate any followup

-31 -

on that one.

1

2 MR. WETZEL: Absolutely. 3 REP. PARKER: Next I want to go back to the issue -- because I think Chairman Marsico and Caltagirone, when 4 both of them pointed out that there's \$17 million a year 5 6 that we could save using the community corrections facilities, I want to talk about how those contracts are 7 8 sort of issued. 9 MR. WETZEL: Okav. 10 REP. PARKER: Last year I know that you reviewed 11 and you awarded those contracts. And I think they started 12 on July 1. And now I think you're changing sort of the 13 process and are you implementing some performance based 14 sort of contracting? Tell us, if you will, if those 15 community corrections centers have received those 16 standards. Do they know how they're going to be evaluated 17 so that they know what they should be preparing for? 18 MR. WETZEL: Yes. And the big process -- and I can share with you all the documentation they got. 19 20 REP. PARKER: Thank you. 21 MR. WETZEL: What we did basically is we 22 performance contracted. So in addition to the standards 23 that we already had in place, we added a standard where 24 we're measuring the recidivism rate of offenders who leave 25 those centers. So we're basing it on outcomes. And this

really came as an outgrowth of, you know, just years of 1 2 being unhappy with how community corrections was operating. 3 REP. PARKER: Okay. MR. WETZEL: What we also did, the other big 4 change in the process -- and legislatively it was actually 5 б authorized that we be able to give access to the process, 7 the non-profits and faith-based communities. 8 REP. PARKER: Okay. 9 MR. WETZEL: So for the first time I think in our 10 history we have some kind of more community-oriented 11 groups. I had several meetings in Philadelphia with 12 countless groups who are now involved in our community 13 corrections continuum. 14 REP. PARKER: All right. 15 MR. WETZEL: The other big change is we added a continuum. So we have other services that don't include 16 17 residential for offenders getting out that are specifically 18 tied to criminogenic factors or factors that would make them likely to recidivate, things like mentoring, family 19 reunification, job training. 20 21 REP. PARKER: Okay. 22 MR. WETZEL: And we have a couple, you know, 23 really exciting job training programs through that where, 24 you know, warehousing, where it's classroom to practical to 25 job. We're in some early discussions with the Laborers

\_33 \_

1 Union --2 REP. PARKER: Okay. 3 MR. WETZEL: -- about using their training 4 facility for offenders coming out. So I think it really is 5 getting to a place where we're taking what the data says б and what the science says is effective and we're focusing 7 our community corrections assets on that which is likely to 8 be effective. 9 REP. PARKER: Thank you for that. 10 MR. WETZEL: You're welcome. 11 REP. PARKER: The next question is, in 12 Philadelphia, Mr. Secretary, you know, you're familiar with 13 legislation that was passed called Ban the Box in an effort 14 to assist the Department of Corrections and to lower the 15 recidivism rates by allowing people who are ex-offenders 16 and/or re-entering into society to sort of not be 17 discriminated against as it relates to employment 18 opportunities. 19 MR. WETZEL: Yes. 20 REP. PARKER: And now we're noticing that other 21 counties in the Commonwealth are saying, let us take a look 22 at that legislation. It's something that we need to 23 address here. 24 MR. WETZEL: Yes. 25 REP. PARKER: Does your Department -- or would

\_\_\_\_34 \_

you acknowledge that employment opportunities are one of 1 2 the strongest indicators that will determine whether or not 3 someone re-offends, whether or not they come back into the system if they have access to employment? 4 5 MR. WETZEL: Yes. That's a piece of the puzzle. б I wouldn't rank them because it would depend on the 7 individual. But absolutely. Adequate and appropriate 8 employment is a piece of the puzzle. 9 REP. PARKER: My final question -- and hopefully 10 we'll get a chance to come back during a second round, if 11 possible. I need to thank you for the record for your 12 willingness to entertain my strong push for support for 13 children with incarcerated parents. 14 MR. WETZEL: Sure. 15 REP. PARKER: And one of the things that we've 16 constantly talked about was this computer system that would 17 allow inmates in our state correctional facilities during 18 their entering the process to tell whether or not they have 19 a child. 20 Now, when we talked about your sort of 21 structuring this, we knew that it would have to be 22 voluntary, because some people don't want you to know that 23 they have children, child support payments, and so forth. 24 But we did, during the last year's hearing, talk about the 25 Department possibly adding that in to assist social service

-35 -

agencies, along with the Department of Public Welfare in 1 2 servicing that unique population. 3 In addition to that, you know, I've been working with the Philadelphia Prison Society. And there's a 4 5 program called Little Children, Big Challenges: б Incarceration, Sesame Street. And I know this is not new 7 to you. 8 MR. WETZEL: No. 9 REP. PARKER: But I want to talk with you 10 afterwards, if we can, about this program and if there's a 11 way that we in the Commonwealth can take advantage of it. 12 MR. WETZEL: We're actually doing it. 13 REP. PARKER: You're using it, great. 14 MR. WETZEL: Sesame Street has a new character 15 that's a child of an incarcerated parent because of the 16 numbers. And we are actually doing it. I think we got 17 10,000 of those kits. 18 REP. PARKER: Good. 19 MR. WETZEL: You know, listen, we're exactly in 20 the same place on children with incarcerated parents. When 21 we talk about numbers and we talk about cost, oftentimes we 22 don't look broad enough at the cost that incarceration has 23 on the community as a whole and especially children who, 24 you know, have no blame. 25 REP. PARKER: That's right.

\_36 \_\_\_\_

MR. WETZEL: And so one of the groups that we're 1 2 really excited about, who's now one of our contractors, is 3 Amachi Pittsburgh --REP. PARKER: Amachi, yes. 4 5 MR. WETZEL: -- which is essentially Big Brothers б and Big Sisters for children of incarcerated parents. We 7 also anticipate having -- we're doing a study on the impact 8 of visitation. Our research shop, Mickey Bell and Bret 9 Bucklen, are working on that. And I anticipate that being 10 out this year. Certainly, get one of the early copies. 11 But that's an issue that continues to be on our radar 12 scope. 13 REP. PARKER: Okay. 14 MR. WETZEL: We really have focused on the 15 environment in the visiting rooms to make them as positive 16 as we can. Our Executive Deputy, Shirley, really headed 17 that up. And if you go to any of our visit rooms, you'll 18 see murals. You'll see areas that look appropriate for children. We understand the importance of keeping children 19 in parents' lives, in fathers' lives. 20 21 We have the partnership with Rep. Waters, the FAC 22 Program at Graterford. And what that is is that's actually 23 a program that was developed by the inmates. And it's kind 24 of working on the relationship between fathers and their 25 children. And sometimes estranged children.

\_37 \_

1 We have volunteers bringing the children in. 2 They're using the vehicle of the Mural Arts Program in the 3 visit room as kind of the vehicle to start building that 4 relationship. That program has been going on for about 18 5 months. And it's a pretty cool program to see. So we are б exactly on the same page at trying to mitigate the negative 7 impact incarceration has on children. 8 REP. PARKER: Thank you, Mr. Secretary. 9 MR. WETZEL: Thank you. 10 REP. PARKER: And thank you, Mr. Chairman. 11 MAJORITY CHAIRMAN ADOLPH: Thank you. 12 I'd like to recognize the presence of 13 Representative Joe Hackett from Delaware County. 14 And the next question will be by Representative 15 Bernie O'Neill. 16 REP. O'NEILL: Thank you, Mr. Chairman. 17 Thank you, gentlemen, for being here today. Nice 18 seeing you again. 19 MR. WETZEL: Thank you. 20 MR. POTTEIGER: Thank you. 21 REP. O'NEILL: Nothing controversial, just kind 22 of looking for an update. You're building two new 23 facilities on the grounds of Graterford? 24 MR. WETZEL: Yes. 25 REP. O'NEILL: Okay. In Northern Montgomery

\_\_\_\_\_38 \_

1 County. 2 MR. WETZEL: Yes. 3 REP. O'NEILL: Could you fill us in a little bit? 4 I understand it's 4,100 beds approximately. Is it evenly 5 split? Are they going to be two facilities that are б maximum security? Is one going to be minimum security? 7 MR. WETZEL: Two facilities share a central 8 corridor. 9 REP. O'NEILL: Okay. 10 MR. WETZEL: So all the supports are kind of 11 shared. 12 REP. O'NEILL: Okay. 13 MR. WETZEL: So it's two separate facilities that 14 share the supports. 15 REP. O'NEILL: And it's going to be both maximum? 16 How is that going to be? 17 MR. WETZEL: I mean, all our physical plants are -- if you go to any other state, if you look at our 18 19 perimeters, they would call all our facilities --20 REP. O'NEILL: Well, I guess I'm referring to the 21 inmates, the type of inmates you'll be housing. 22 MR. WETZEL: Probably a medium. I think the 23 latest discussion is kind of medium on one side and a 24 maximum on the other. And one of them is going to have the 25 Capital Case Unit.

1 REP. O'NEILL: Oh, okay. 2 MR. WETZEL: Because one of the rationales was we 3 have about 100-ish people from Philadelphia on the Capital 4 Case Unit. And because of the state of the death penalty 5 in Pennsylvania, they spend a lot of time going back and Transporting them from Greene to 6 forth to court. 7 Philadelphia is expensive and dangerous. 8 REP. O'NEILL: Okay. 9 MR. WETZEL: So I assume that the side that we 10 have the Capital Case Unit on will likely be a slightly 11 higher security. 12 REP. O'NEILL: So they're both going to be kind 13 of almost equal in size? 14 MR. WETZEL: Yes. 15 REP. O'NEILL: Okay. What's happening to 16 Graterford? 17 MR. WETZEL: Graterford, we plan to be done with 18 that and walk away. 19 REP. O'NEILL: Okay. 20 MR. WETZEL: We're hoping the roof doesn't leak 21 too much and it stays together for the next year, year and 22 a half, until the other one is built. 23 REP. O'NEILL: I was just going to ask you, how 24 are you? Is it within budget and time schedule for them to open? 25

-40 -

1 MR. WETZEL: Yes. It's '15. We're into, I 2 think, June, July of '15 -- September. Yes. So late '15. 3 REP. O'NEILL: And will the opening of these have 4 any impact on your other facilities? 5 MR. WETZEL: Just Graterford. REP. O'NEILL: Oh, just Graterford? б 7 MR. WETZEL: Yes. 8 REP. O'NEILL: Okay. 9 MR. WETZEL: It's a replacement for old 10 Graterford. 11 REP. O'NEILL: Okay. Great. Thank you. 12 MR. WETZEL: You're welcome. 13 REP. O'NEILL: Thank you, Mr. Chairman. 14 MAJORITY CHAIRMAN ADOLPH: Thank you. 15 Also with us is Representative Dom Costa. Good 16 morning. 17 REP. COSTA: Good morning. 18 MAJORITY CHAIRMAN ADOLPH: And the next question 19 will be by Representative Jake Wheatley. REP. WHEATLEY: Thank you, Mr. Chairman. 20 21 And good morning, gentlemen. 22 MR. WETZEL: Good morning. 23 MR. POTTEIGER: Good morning, Representative. 24 REP. WHEATLEY: This past Sunday I went to hear a 25 sermon. And the sermon by this particular minister

-41 -

basically advised the congregates to not have fear of 1 2 difficult conversations but to embrace the tensions that 3 happen when you have different views, that all is trying to 4 do good things together, and that you have to be courageous 5 and say the things that are necessary in order for you to б advance.

7 And when I looked at the schedule and saw that 8 the Department of Corrections and Parole and Probation was 9 here today, it's always with mixed emotions, because 10 actually I really don't like the fact that you are here and 11 we have to fund you to the degree we have to fund you. 12

MR. WETZEL: Okay.

13 REP. WHEATLEY: Because that means there are many 14 lives, not just the ones that are inflicted in those 15 prisons but where they come from that are being damaged. 16 MR. WETZEL: Yes.

17 REP. WHEATLEY: And by nature of looking around 18 this room, we always can tell where most of the vested 19 interest and concerns are. Because the more packed it is, 20 that means there's more vested interest in what's happening 21 and what we're discussing.

22 The other thing that has always discouraged me 23 when we talk about what you all do, very little are there 24 black and brown faces here as vested interest in the 25 conversation, but most often in those prisons there are

-42 -

black and brown people who are being impacted. 1 2 So it's always with this mixed emotion that I 3 engage in this conversation. And I'm glad you said something earlier. 4 5 And by the way, Mr. Chairman, I'm not sure a б question is going to come out of this. 7 MR. WETZEL: No. Keep going. You're good. 8 REP. WHEATLEY: But I do have to say that when 9 you mentioned the cost to communities and when we talked 10 about the ever-expanding base that you have, quite frankly, 11 very little of what you do can change that pipeline if we 12 don't change the policy. 13 And you said this earlier, too. The policies we 14 make. But the policy decisions that we make around if 15 we're going to invest truly in quality education for all 16 individuals matters to what happens to you. Because 17 several years back we had someone come in and say, we know 18 by the failure rate in the third grade how many seats we might need in our prisons. 19 20 Well, that should be an indication. A light 21 should go off to us to say, we want to make sure all of our 22 children are reading and having math skills and all those other good things by the time they finish the third grade 23 24 and continue. 25 We know that if we lock opportunities for

-43

economic advancements, that people are going to do what they need to do to survive. So if we keep having employment positions that say, if you have a blemish on your record, you can't get employment in a certain industry, well, all you're doing is segmenting a group of people through a choice mechanism that will eventually feed back into the Department.

8 So for me, I'm more interested in, one, when you 9 retrain them in the prisons -- and I made this statement a 10 couple years ago at a Department hearing. I said this: If 11 we really don't believe in rehabilitation, then stop 12 wasting taxpayer money faking the funk and trying to train 13 them.

14 If we're putting all this money into training 15 them and trying to get them off drugs and everything and 16 then only to get hit with roadblocks when they come out on 17 the street, we might just as well save that money. Just 18 house them in the prisons and just deal with them when they 19 come back out and have a revolving cycle.

That's exactly what we're doing. We're faking the funk, in my opinion. We have too many people who come on the streets, they're trying to better their lives, and then they get hit with the fact they can't get a driver's license because we make these asinine rules around how you can get your driver's licenses restored.

-44

We have these things that are mounting on them, like child support, when they are locked away for ten years. And then they come out and they have these barriers, financial barriers, on them so they can't get in a position.

б So all I'm saying to you, Mr. Secretary, is, I 7 hope that there is some seriousness about the people that 8 you're talking to and, as you go to the Senate, that really 9 want to see these people change. Because if they really 10 want to see these people change, they will stop faking the 11 funk and stop doing the things that we do and when we get 12 to the Chamber on the Floor of the House that prevents 13 people from really getting the economic advancement, for 14 really having true opportunities in education, and really 15 having a second chance at life.

16 So I'm glad you're here. I'm sorry I don't have 17 a question for you. I'm just concerned that there is no 18 real seriousness around changing this reality.

19 Thank you.

22

25

20 MR. WETZEL: Thank you.

21 MR. POTTEIGER: Thank you.

REP. WHEATLEY: Thank you, Mr. Chairman.

23MAJORITY CHAIRMAN ADOLPH: Every once in a while24the Chairman allows for an opt-ed piece.

MR. WETZEL: Well, if you want to change the

-45 -

1	format and just have everybody do that, that's fine with
2	us.
3	MAJORITY CHAIRMAN ADOLPH: I had the opportunity
4	to see Jake Wheatley work out in the gym. And that's why I
5	didn't interrupt him.
6	REP. WHEATLEY: That's right, Mr. Chairman.
7	MR. WETZEL: I would like to respond.
8	MAJORITY CHAIRMAN ADOLPH: I would like you to
9	respond.
10	MR. WETZEL: Great. I would like to respond.
11	MAJORITY CHAIRMAN ADOLPH: Go ahead.
12	MR. WETZEL: You know, I think the good part
13	about my experience over the past three years has been that
14	we have been able to have real discussions on things that
15	are very emotional and very controversial. And this is one
16	of those issues.
17	MAJORITY CHAIRMAN ADOLPH: Right.
18	MR. WETZEL: And it's rare. Unfortunately, it's
19	rare in this environment where we can have civil
20	disagreement but everybody is kind of pulling in the same
21	direction. Everybody wants better outcomes out of the
22	corrections system.
23	And I think one of the areas that we really
24	haven't done anything on we've made significant policy
25	progress. I mean, now Labor & Industry reviews the

-46

programs that we offer, the vocational programs, so it's 1 2 actually jobs people can get. 3 MAJORITY CHAIRMAN ADOLPH: Good. MR. WETZEL: We're doing fiber optics inside our 4 facilities. And people are getting jobs wiring things when 5 б they get out. And it is frustrating. And I would never be 7 one of those secretaries who brag about a 43 percent 8 recidivism rate. What would happen? 9 But by the same token, when you look at a 43 10 percent recidivism rate, 43 percent of the people coming 11 back, there's 57 percent of the people who are staying out, 12 right? So that's something to build on. 13 You know, you talked about black and brown 14 people. And when you look at our numbers, that's an area 15 that we have had some uncomfortable discussions about. One 16 in every 200 Pennsylvanians is locked up. It's one in 17 every 64 black Pennsylvanians. It's one of every 32 black 18 men. And it's one of every 15 black men between the ages 19 of 20 and 32. It's not acceptable. 20 And the future of our communities, especially our 21 urban communities, certainly relies on education. Nobody 22 can make the argument that the best crime prevention is having strong communities that include strong education. 23 24 But also, we can't ignore the conditions of 25 confinement that we confine people because we have to be

-47 -

1 able to create an environment where people who choose to 2 can get rehabilitated. 3 MAJORITY CHAIRMAN ADOLPH: Right. MR. WETZEL: And frankly, in 2010 we looked at 4 some numbers. And we released 7,000 black men from our 5 б prisons. Right? If we don't have a positive impact on 7 those individuals, that is absolutely a piece of the puzzle 8 to improving our communities. And we're serious about it. 9 And from Day 1 of this Administration, we've 10 rolled up our sleeves. We've had these uncomfortable 11 discussions. And frankly, we've gotten great cooperation. 12 We've made great progress. We've got a lot of work to do, 13 though. 14 And again, I'll point to the legislation 15 continues to be passed. And all I'm saying -- I'm not 16 saying that we shouldn't pass legislation. State prisons 17 are for violent, dangerous people. I get it. But the 18 thing is if -- you know, our head researcher, Bret Bucklen, talks about death by 1,000 paper cuts. 19 20 So this piece of legislation increases the 21 population by 10; this one, by 20; this one, by 30. And 22 next thing you know, you know, we have a budget that's \$2 23 billion. Right? 24 So we really need to look at this. And if 25 there's a group, if there's a particular crime, a

-48 -

particular characteristic that needs to be locked up 1 2 longer, let's find a group on the other end who we can deal 3 with another way. So at least, let's stop the bleeding. 4 And listen, if you guys are serious about it and 5 you want to do that, we're here, sleeves rolled up, ready to work. But, you know, I've been here three years and, б 7 you know, we passed justice reinvestment. And then again, 8 all this stuff passes afterwards and you go, why are we 9 spending so much money on corrections? 10 Look at the facts. We're not splitting the atom 11 here. 12 Thank you. 13 MAJORITY CHAIRMAN ADOLPH: Thank you for your 14 comments. 15 Representative Brian Ellis. 16 REP. ELLIS: Thank you, Mr. Chairman. 17 Mr. Secretary, gentlemen, one of the things -- I 18 mean, and you just kind of finished on that, that we are inadvertently raising the costs of corrections year after 19 20 year. 21 MR. WETZEL: Yes. 22 REP. ELLIS: But one thing I wanted to get your 23 opinion on is ways that you can internally lower the costs. 24 And one of the things we see across the State in a lot of 25 different capacities, whether it be the local jails or in

-49 -

1 the schools, you see taking folks out of the food service 2 and going with a company to manage that for you. 3 MR. WETZEL: Right. REP. ELLIS: Is that something the Department is 4 5 seriously considering looking at in Pennsylvania? б MR. WETZEL: We've certainly explored that. In 7 this budget environment, we're exploring everything. 8 REP. ELLIS: Sure. 9 MR. WETZEL: And most recently you had Ohio who 10 switched to private food service. You've had Michigan 11 switch to private food service. So for us to say that we 12 wouldn't look at it -- there's some significant differences 13 between Ohio and ours. 14 REP. ELLIS: Sure. 15 MR. WETZEL: And one of the significant 16 differences is when you privatize food service, oftentimes 17 you're talking about privatizing the staff. We call them 18 food service instructors here. That's not an option for 19 our Administration. 20 REP. ELLIS: Okay. 21 MR. WETZEL: Because our food service instructors 22 serve a dual function. Not only do they oversee the making 23 of food, they provide a security function. So in essence, 24 they're correctional officers. 25 REP. ELLIS: Okay.

-50 -

MR. WETZEL: And as an Administration, we don't 1 2 believe in private corrections. We don't believe in giving 3 that -- and neither has the Commonwealth -- power. With that being said, any look at something like 4 5 food service privatization would entail removing the б security function, having our staff redo the security 7 function, still do the security function, and then see if 8 the savings are still significant taking that different. 9 So, yes, we've explored that as an 10 Administration. It's something that we need to do very 11 deliberately. We need to do it in a manner that's not 12 going to have a negative impact on security. So the 13 timeline isn't such that we are ready to look at this, you 14 know, pre-budget. But, yes, we'll certainly continue to 15 explore everything we can to reduce food service costs. 16 REP. ELLIS: And I appreciate that answer. And 17 certainly in Pennsylvania we're a little unique in the way, 18 you know, you guys use the food service as guards as well. 19 MR. WETZEL: Right. 20 REP. ELLIS: Now, a lot of the talk about moving 21 in this direction gets muddled up in the word 22 privatization. But the reality is there's a method that 23 you guys could do where no one is going to lose a job. The 24 security is going to remain intact. 25 And if we continue to go down that path and we

**-**51

look at it, do you think that would be like a one-time 1 2 savings or do you think that would be a recurring savings 3 if we could go in that direction? MR. WETZEL: If we could go in that direction, it 4 would be -- I mean, if the numbers are -- if you use Ohio's 5 б per-meal cost versus Pennsylvania's per-meal cost, since 7 Ohio privatized, it's significantly cheaper. It's probably 8 in the 30 million-ish range. But then you take off from 9 those savings the fact that we're not privatizing our 10 staff. 11 REP. ELLIS: Right. 12 MR. WETZEL: So that would cut through the 13 savings. But it would be an annual savings. REP. ELLIS: Okay. 14 15 I mean, the key here is not MR. WETZEL: 16 necessarily pushing and doing this fast. It's making sure 17 a structure is such that we keep the integrity of our 18 security, we keep our good solid corrections practices so we do it in a safe manner. And so we'll continue to move 19 20 down the road very deliberately. 21 REP. ELLIS: And then my final question, if you 22 were going to go in that direction, is that something that 23 you could make the decision on yourself or would you need 24 legislative encouragement? 25 MR. WETZEL: I don't know what legislative

-52 -

encouragement we would need. 1 2 REP. ELLIS: Would you need us to pass a bill 3 that says you have to outsource? MR. WETZEL: You'd have to encourage me to do a 4 5 lot of stuff. And most of it I don't want to do. б REP. ELLIS: Fair enough, Mr. Secretary. 7 But, I mean, is that something that we can 8 continue to work with you on? Would you need legislation to move in that direction? 9 10 MR. WETZEL: I don't believe so. 11 REP. ELLIS: Is that just something you could 12 consult with us on as we go forward in the conversation? MR. WETZEL: Yes. I believe it's the latter. I 13 14 don't believe it would require any legislation. And we'll 15 certainly -- whatever process we put in place will 16 certainly be an open process. 17 REP. ELLIS: Well, I appreciate that. 18 MR. WETZEL: Sure. REP. ELLIS: And I just want to commend you 19 20 personally, Mr. Secretary. When you come to testify before 21 us, it's actually a conversation. And a lot of the 22 testimony that we hear over the weeks is not as fluent and 23 natural. And you always do a great job. So thank you for 24 your time. 25 MR. WETZEL: Thank you.

-53 -

REP. ELLIS: Thank you, Mr. Chairman. 1 2 MAJORITY CHAIRMAN ADOLPH: Thank you. 3 Representative Scott Conklin. REP. CONKLIN: I want to thank you, Mr. Chairman. 4 Mr. Secretary, I want to compliment you on your 5 б conservative outfit today. You look very dapper. 7 MR. WETZEL: Why thank you. I've got the uniform 8 on. 9 REP. CONKLIN: I can't go in-depth up in Centre 10 County up in Rockview of the incident that occurred there 11 because litigation is pending, not just through the State 12 and inmate, but I expect other litigation to be pending from that as well. 13 14 But what I do want to ask you about is the 15 Auditor General's report of August 2013. I know you've 16 read it. It clearly states that the Academy failed to 17 monitor training conducted at corrections facilities, 18 failed to conduct effective audits in employee training, 19 failed to ensure compliance with or provide guidance on 20 corrections. 21 Can you tell me what steps have been taken thus 22 far to be able to correct some of the findings of the 23 Auditor General's report? 24 MR. WETZEL: Yes. And included in that package 25 is the Auditor General's press release. I think he says in

**—**54 **—** 

there that the Department is already working to mitigate 1 2 these. 3 REP. CONKLIN: Yes. MR. WETZEL: So we changed leadership at the 4 5 Academy. We did a national search and brought a guy who's б been working in the field for a long time. He worked at 7 the National Institute of Corrections. Actually he started 8 a lot of the training programs we're doing. And we're 9 reshuffling our entire training process. 10 REP. CONKLIN: Okay. 11 MR. WETZEL: We've also completely switched up 12 our audit process because we're coming up short. And, you 13 know, the Auditor General's report kind of happened after 14 we discovered that we weren't delivering training like we 15 were supposed to. 16 REP. CONKLIN: Okay. 17 MR. WETZEL: We're supposed to deliver 40 hours 18 of training. In some places it was happening and some 19 places it wasn't. It was very inconsistent in the way we 20 did audits. 21 REP. CONKLIN: Okay. 22 MR. WETZEL: We do a bunch of different types of 23 what we call operational audits. The training audit was 24 laid out in a manner that we'd have a place that would have 25 an 18-month lapse between audits.

-55 -

REP. CONKLIN: Okay. 1 2 MR. WETZEL: And so, you know, I think somebody 3 said, trust but verify. And we weren't doing that. So we've restructured the entire audit process. We're an 4 5 American Correctional Association accredited system. б REP. CONKLIN: Okay. 7 MR. WETZEL: We actually went to the American 8 Corrections Association and said, we want to change how you 9 do audits. We're going to do nine facilities a year, so a 10 third of our facilities. 11 REP. CONKLIN: Okay. 12 MR. WETZEL: We're doing American Correctional 13 Association audits and training audits and we're also doing 14 the Prison Rape Elimination Act audits all on the same 15 cycle. So we're much more coordinated. We've automated a 16 lot of our audits now so it's easier to oversee. 17 So we've put a bunch of checks and balances in. 18 And lot of it is consistent with the recommendations from 19 the Auditor General. 20 REP. CONKLIN: Thank you. And I just have 21 another quick follow-up, just a quick comment. 22 MR. WETZEL: Sure. 23 REP. CONKLIN: Sometimes when we're talking about 24 we'd like to keep people out, you know, we can look at 25 different ways but we also have to remember that although

**—**56 **—** 

some of our inmates there do stupid things, some are very 1 2 dangerous people that are locked up there as well. 3 MR. WETZEL: Oh, absolutely. REP. CONKLIN: Just one last question. 4 5 MR. WETZEL: Sure. б REP. CONKLIN: We're talking the finances of it. 7 And I see that you've requested an additional 5 million 8 supplement for the Medicare, another 15 million supplement 9 for the appropriations. 10 Do you think there's going to be any other 11 supplemental requests before this budget season is over in 12 June? 13 MR. WETZEL: I don't anticipate it, but I don't 14 know. 15 REP. CONKLIN: Okay. 16 MR. WETZEL: I'm glad you asked that. So we 17 asked for a \$20 million supplemental. The vast majority of 18 that, over 50 percent of that, is in response to the Disability Rights Network lawsuit and the Department of 19 20 Justice investigation of our mental health system. 21 I don't think my chief counsel is here so he's 22 not going to shut me down when I talk about this. What 23 happened was we got an investigation, like a bunch of other 24 systems, on our mental health. 25 And basically what the allegation was is that we

were overusing segregation for mentally ill offenders. 1 So 2 we spent the past two years, two and a half years, really 3 reengineering our entire mental health system. 4 REP. CONKLIN: Okay. 5 MR. WETZEL: And one of the key components of б kind of the new approach to mental health -- first of all, 7 the key component is training all our staff in how to deal 8 with mentally ill offenders. 9 REP. CONKLIN: Sure. 10 MR. WETZEL: So the feedback I got from officers 11 a lot of times wasn't, you know, what are we doing here? 12 They're saying, you're not giving me the tools to deal with 13 these offenders. And 21 percent of the offenders who are 14 coming through the front door now have some kind of mental 15 illness. 16 REP. CONKLIN: Okay. 17 MR. WETZEL: You know, if you would have said 30 18 years ago that I would be responsible for more mental 19 health provisions than the Secretary of the Department of 20 Public Welfare, no one would have believed that. But 21 that's the reality of where we're at today. 22 REP. CONKLIN: Okay. 23 MR. WETZEL: We've not necessarily armed our 24 staff with the tools that they need to be successful. So 25 we're training every staff member in the Department of

-58 -

1 Corrections on mental health first aid over the next year 2 to year and a half. Right. So training is the first piece 3 of that. The second piece of that is looking at who we 4 5 define as a seriously mentally ill offender. So we went б back and rediagnosed -- or are still in the process of 7 rediagnosing all our -- we agreed with the Disability 8 Rights Network on a definition for who is seriously 9 mentally ill. 10 REP. CONKLIN: Okay. 11 MR. WETZEL: That number will likely with be 12 about 10 percent of our population who meet that criteria 13 for seriously mentally ill. We'll still have another 10 to 14 15 percent who get mental health services. But for the seriously mentally ill, it will be about 10 percent. 15 16 REP. CONKLIN: Okay. 17 MR. WETZEL: With that group in particular, we 18 have to treat them differently because they're different. 19 And historically, we haven't done that. So that entails if 20 they -- let's say two seriously mentally ill offenders get 21 in a fight and they get a disciplinary period, they need to 22 be -- any longer than 30 days, they need to be out of their 23 cell 20 hours a week. Ten hours structured, ten hours 24 unstructured. All right. So that's kind of our new 25 approach.

-59

1 REP. CONKLIN: Okay. 2 MR. WETZEL: And that's kind of the national 3 floor for how you deal with mentally ill offenders. 4 REP. CONKLIN: Okay. MR. WETZEL: But what that means in costs is that 5 we're talking about potentially dangerous individuals, as б 7 you alluded to before. So that means that we don't just 8 have to increase mental health staff, which we do; we don't 9 just have to increase nurses to give medication, which we 10 do; but we also have to increase security staff because 11 these individuals need to be out of their cell more. But 12 we need to have them out of their cell in a safe manner so 13 they're not hurting each other or staff are getting hurt. 14 REP. CONKLIN: Sure. 15 MR. WETZEL: So we've made these changes. We've 16 spent \$10 million this year already in augmenting our 17 mental health system. And there will likely be more as we 18 move forward. 19 REP. CONKLIN: Okay. 20 MR. WETZEL: We're doing a couple things that 21 mitigate that cost. We're only putting those seriously 22 mentally ill offenders in 11 facilities. So we should be 23 able to align our resources at those 11 facilities, really 24 focus our training, make sure we have an ample number of 25 psychiatrists.

**-**60 ·

1 REP. CONKLIN: Sure. 2 MR. WETZEL: But, you know, the cost of a 3 psychiatrist, you know, in any community is very expensive. 4 So we really have historically not increased the 5 infrastructure of the mental health system at the same rate б that the number of mentally ill offenders have increased. 7 And what you see is reflective of trying to catch up. 8 REP. CONKLIN: The only reason I was asking is if 9 we are under the Affordable Care Act, would you be able to 10 use any of that money to help offset some of the costs you 11 have? 12 MR. WETZEL: No, not in state prison. Not for 13 state prison inmates. 14 REP. CONKLIN: Okay. 15 MR. WETZEL: Now, you guys passed -- in 2011, you 16 passed Act 22 that allows us for outpatient and overnight 17 stays to get Medicare and Medicaid rates respectively. 18 REP. CONKLIN: Yes. That was what I was asking 19 about. 20 MR. WETZEL: And we're able to -- we can do that 21 right now. 22 REP. CONKLIN: Okay. 23 MR. WETZEL: The difference is if Healthy PA is 24 accepted, we'll be able to get 100 percent match versus --25 we get 85 or 82 percent match now . So that's really the

-61

-- oh, we get 53 now. We'd get 100 percent if Healthy PA 1 2 is accepted by DC. So that's really the only opportunity. 3 At the county jail level, it may be different. We haven't 4 explored that yet. 5 Thank you. REP. CONKLIN: б MR. WETZEL: Thank you. 7 REP. CONKLIN: Thank you, Mr. Chairman. 8 MAJORITY CHAIRMAN ADOLPH: Thank you. 9 Representative Jim Christiana. 10 REP. CHRISTIANA: Thank you, Mr. Chairman. 11 Gentlemen, good morning. Thanks for being here. 12 MR. WETZEL: Good morning. 13 MR. POTTEIGER: Good morning. 14 REP. CHRISTIANA: If the Chairman would give me 15 just 45 seconds of latitude from the budget, I would like 16 to thank you, Secretary and Governor Corbett, for your 17 personal commitments to one-to-one evidence-based 18 mentoring. 19 MR. WETZEL: Thank you. 20 REP. CHRISTIANA: It wasn't but an hour after 21 this Governor got sworn in that his first stop as Governor 22 was to the Big Brothers Big Sisters Chapter of this county 23 that we're in, of Dauphin County. 24 And clearly your Department has made 25 life-changing investments in the 2013 and 2014 budget.

-62 -

Some of the initiatives that you mentioned -- last year you 1 2 made a statement, Mr. Secretary, that stuck with me. And 3 you alluded to it today. If I may paraphrase those statements, you said, quote, there was nothing more 4 effective on reducing recidivism than mentoring, one-to-one 5 б evidence-based mentoring. 7 MR. WETZEL: Yes. 8 REP. CHRISTIANA: And we also talked about the 9 initial investment on a kid in their adolescent years and 10 their teens, the front-end investment with mentoring helps 11 to hopefully stop them from going to prison. I ask for 12 your continued commitment, obviously, in the next budget 13 year. And if there's anything I can do to assist you in 14 that, I would be honored to do that. 15 And once again, thank you. And thank you to 16 Governor Corbett for his commitment on that idea. 17 MR. WETZEL: Thank you. 18 REP. CHRISTIANA: I do have a little bit of a 19 concern from the description of the Healthy PA program as it relates to the Corrections Department. And this is a 20 21 description that I'm getting from staff. 22 MR. WETZEL: Okay. 23 REP. CHRISTIANA: It says that we would be 24 transferring recipients into private coverage options and 25 pharmaceutical rebates. I'm assuming what that means is

**—**63 **—** 

we're taking inmates and we're putting them on a private 1 2 insurance through the Affordable Care Act; is that 3 accurate? MR. WETZEL: Inmates while they're incarcerated, 4 5 no. б REP. CHRISTIANA: Okay. So can you just No. 7 tell me the Healthy PA program as it relates to how the 8 savings are going to come about that you just mentioned in 9 the previous question? 10 MR. WETZEL: The part I was talking about -- so 11 in 2011, the General Assembly passed Act 22. And what that 12 did was that allowed us to -- inmates who are sent out for 13 outside care, there's two levels that they're sent out for 14 outside care, outpatient care and overnight. 15 REP. CHRISTIANA: Okay. 16 MR. WETZEL: So when they're sent out, you passed 17 legislation that allowed us to get charged Medicaid rates and Medicare rates. And then we draw down a Federal 18 19 matching from that, right now at a 53 percent level. 20 Healthy PA would allow us to draw that Federal match and 21 get a 100 percent level. That's the only implication as 22 far as incarceration proper at the State level. 23 REP. CHRISTIANA: So when we're saying we're 24 putting them on private coverage, we're not taking inmates 25 and signing them up for individual plans through the

-64 -

Affordable Care Act? 1 2 MR. WETZEL: Not while they're incarcerated, no. REP. CHRISTIANA: Not while they're incarcerated. 3 And if I may -- you know, I'm guilty of this, too. 4 Okay. 5 During this process, so often we focus on the line items. б And we're all trying to maximize efficiency. And we 7 sometimes forget about the people that are affected by 8 those line items. 9 MR. WETZEL: Sure. 10 REP. CHRISTIANA: And a lot of the conversation 11 today is about the inmates and the facilities. But I think 12 we all would be remiss if we didn't pay attention to those 13 that keep themselves safe, their colleagues safe, and the 14 inmates safe 24 hours a day, seven days a week, 365 days a 15 year. 16 MR. WETZEL: Right. 17 REP. CHRISTIANA: While we're trying to maximize 18 efficiency, I think it's important to thank those men and 19 women who truly risk their lives every day. We all hear 20 about the unfortunate crashes. We don't hear about the 21 landings enough. 22 MR. WETZEL: Right. 23 REP. CHRISTIANA: And those employees, those 24 corrections officers you have, do a tremendous job. And 25 I'm as guilty as anyone to try to maximize those line

-65 -

1	items. The Attorney General testified yesterday. She's
2	doing a great job locking up bad guys. And I think that's
3	wonderful. Your folks also have the responsibility of
4	keeping everybody safe. And I don't think they get enough
5	credit.
6	So thank you, Mr. Secretary, and thank you,
7	Mr. Chairman.
8	MR. WETZEL: I would agree with that. Thank you.
9	MAJORITY CHAIRMAN ADOLPH: I figured you would.
10	MR. WETZEL: Yes.
11	MAJORITY CHAIRMAN ADOLPH: Thank you.
12	Representative Deb Kula.
13	REP. KULA: Thank you, Mr. Chairman.
14	Mr. Secretary, good morning.
15	MR. WETZEL: How are you?
16	REP. KULA: I am well.
17	MR. WETZEL: Good.
18	REP. KULA: And I'll try to be a little calmer
19	than I was last year in asking some of these questions.
20	MR. WETZEL: It's always exciting over here in
21	the House.
22	REP. KULA: Really. I'm sure.
23	MR. WETZEL: Yes.
24	REP. KULA: But I just want to follow up on the
25	closing of Cresson and Greensburg.

**-**66

1 MR. WETZEL: Okay. 2 REP. KULA: I know last year you testified, you 3 know, that there would be cost savings. But then I think 4 earlier when you were asked here today, it really wasn't 5 what you -- as much as you anticipated; is that correct? б MR. WETZEL: That is correct. 7 REP. KULA: And can you give me some number as to 8 what those savings were? If you can't provide it, could 9 you --10 MR. WETZEL: I will provide it. 11 REP. KULA: Thank you. 12 MR. WETZEL: But, again, what I said at the 13 earlier question was, it was mitigated by some of the 14 things -- like we just talked about the supplemental budget 15 increasing out-of-cell time. Some of that stuff drove 16 costs up that we didn't anticipate. 17 REP. KULA: Okay. 18 MR. WETZEL: So it's not as easy to draw a 19 straight line. But I will get that for you. 20 REP. KULA: And maybe that leads back to the 21 original part of my complaint last year when we were doing 22 this, that it seemed to be a very -- as far as all of us 23 were concerned, a very quick decision that was not fully 24 vetted by everyone that was involved in the situation. And 25 we're not go ing to dwell on that.

**-**67 -

1 MR. WETZEL: Right. 2 REP. KULA: But, you know, maybe just looking 3 back now, had we sat down and really looked at what the 4 consequences could have been, maybe we could have -- or the 5 decision may have been different. б MR. WETZEL: Well, I don't think so. I mean, we 7 didn't make the operational changes to the mental health 8 system until the end of the summer. And that's really the 9 driver. 10 REP. KULA: But those mental health problems were 11 still there. And even if someone didn't tell us we needed 12 to change, you know, maybe we could have all collaborated to realize that this mental health issue was a problem. 13 14 And I think on the Judiciary Committee, we have 15 dealt with that. And how do we reduce the amount that's 16 necessary to fund the mental health issues we have in our 17 prisons? How far along now are the Phoenix facilities? 18 MR. WETZEL: About a year and a half until 19 completion. 20 REP. KULA: Okay. 21 MR. WETZEL: So about halfway through. 22 REP. KULA: And once those are completed, then 23 Graterford is gone? 24 MR. WETZEL: Yes. 25 REP. KULA: So how many inmates do we currently

-68 -

have in Graterford? 1 2 MR. WETZEL: We're right around 4,000 right now. 3 REP. KULA: Okay. So we have 4,100. The Phoenix ones will house 4,100. So, you know, we have closed two 4 5 prisons. We're going to close another prison that's going 6 to have to move 4,000 inmates. That kind of leaves us 100 7 extra beds. 8 MR. WETZEL: Right. 9 REP. KULA: I don't think the numbers have gone 10 down as much as last year when you testified. You seemed 11 to feel that crime was decreasing. And I think the 12 recidivism rate is increasing. The parole violators are 13 somewhat increasing to the point that we have other 14 facilities besides what we have in our prisons. 15 The correctional facilities, you have your 16 community facilities. So these violators are going into 17 some of those that can, you know, if they are eligible. So 18 we're not looking at just the correctional facilities we currently have. We're now expanding out into the 19 20 communities with other ones. 21 MR. WETZEL: That's not an expansion. I mean, 22 those community corrections centers have always been there. 23 REP. KULA: Right. But we're using them, maybe 24 utilizing them in a different way now or the intention of 25 them now is to kind of keep the hardened criminals in the

-69 -

1 SCIs and kind of move people out of the correctional 2 facilities, correct? 3 MR. WETZEL: Yes. And that was the intent behind 4 the legislation you guys passed, Senate Bill 100. 5 REP. KULA: Correct. And I believe there was б always -- or at least we talked about a problem on 7 Judiciary about what criteria needs to be met within the 8 SCIs before they can be moved to the community facilities, 9 correct? There's certain courses, classes, whatever they 10 have to take before they can go there. 11 MR. WETZEL: No. They have to be paroled before 12 they can go there. That's one mechanism to get in. 13 REP. KULA: Okay. 14 MR. WETZEL: The other mechanism is parole 15 violations. The other mechanism is people who are starting 16 to screw up on parole and get put in a halfway house in 17 lieu of before they actually violate. 18 REP. KULA: Okay. So let me just ask you one 19 more question. 20 MR. WETZEL: Sure. 21 REP. KULA: With what you're looking at now in 22 the opening of the Phoenix prisons and the closing of 23 Graterford, do you right now foresee that there will be 24 other correctional facilities that you will be looking at 25 closing?

-70 -

1 MR. WETZEL: Not at this point. 2 REP. KULA: Okay. And you will certainly keep us 3 all informed as to that; is that correct? 4 MR. WETZEL: Absolutely. And we committed to a 5 completely different process. б REP. KULA: I appreciate that. 7 And can I ask you also -- you indicated your 8 complement was down as far as employees. What has that 9 done to overtime? 10 MR. WETZEL: It's gone up. 11 REP. KULA: Okay. By how much? I mean, do you 12 have an amount? 13 MR. WETZEL: I can get you the amount of 14 overtime. 15 REP. KULA: If you could get that amount --16 MR. WETZEL: I don't know how much you can 17 account to complement versus how many you can account to 18 unforeseen events. But I'll get you both. 19 REP. KULA: But you probably could break that 20 down somewhat. 21 MR. WETZEL: We'll break it down to the extent we 22 can. 23 REP. KULA: Okay. I would appreciate you sending 24 that to the Chairmen. 25 MR. WETZEL: You got it.

-71 -

REP. KULA: Thank you so much. 1 2 MR. WETZEL: Thank you. 3 REP. KULA: Thank you, Mr. Chairman. MAJORITY CHAIRMAN ADOLPH: 4 Thank you. 5 Representative Karen Boback. б REP. BOBACK: Thank you, Mr. Chairman. 7 My question has to do with programs that you have 8 for the inmates prior to parole. 9 MR. WETZEL: Okav. 10 REP. BOBACK: Do you actively look for jobs, 11 decent-paying jobs, for those who would go on parole before 12 they leave the prison? 13 MR. WETZEL: No. We focus on the skills before 14 they leave the prison. In our halfway house system, we 15 often have the ability to do that. The nonresidential lot 16 for job training is really trying to do that in community 17 corrections, trying to improve job skills, specific job 18 skills to a specific job, and plug them into that. 19 REP. BOBACK: I see. 20 MR. WETZEL: And, in essence, what you're talking 21 about is the program that we're discussing with the Labor 22 Union in Philadelphia, to put offenders in their training 23 program with a Union card and a job at the back end of 24 that. 25 REP. BOBACK: I'm glad that's in the discussion

-72 -

Because I can't help but think that so many inmates 1 stage. 2 when they leave, they don't have a safety net. There are 3 no jobs. And this is what I'm hearing. They have a They cannot get a decent-paying job. 4 record. 5 And I would at least suggest that perhaps б something in the program should be looking for a job prior 7 to the inmate leaving the establishment, probably a cost 8 factor that you would have to go through or a counseling 9 session or something. But they need a lifeline. They need 10 something before they leave the prison. 11 MR. POTTEIGER: Representative, one thing, once 12 they are paroled, the Board has employment groups, offender 13 workforce developments. And one of the things that we 14 focused on last year was creating job fairs in each of our 15 districts throughout the Commonwealth and really targeting 16 our offenders with employers who look to give an 17 opportunity for second chances for offenders. 18 We were able to push that out and really communicate with the employers in that situation. We also 19 20 now can utilize funds through the Bureau of Community 21 Corrections. And we are partnering with Harrisburg Area 22 Community College for job training in culinary, welding, 23 and warehouse work, accredited courses through an 24 accredited college and then working with Labor & Industry. 25 REP. BOBACK: Okay.

\_73 \_

MR. WETZEL: And our staff is working on trying 1 2 to get them -- once they get the certificate for the 3 program, to get them self-sustaining jobs. It's one thing about getting jobs, but we want to make sure they get 4 self-sustaining jobs, jobs that they can retain and become, 5 б you know, taxpayers instead of tax burdens. 7 REP. BOBACK: And if you'd consider my idea 8 anyway, I still think you need to have something where 9 before they leave the prison there is a job waiting for 10 It sounds like you're on the track. them. 11 MR. WETZEL: Yes. 12 REP. BOBACK: You can train anybody with 13 anything. But if there's no job for them, I can see 43 14 percent recidivism. That to me is very concerning because 15 if they don't get a job and they don't have health care and 16 they can't provide for themselves or their family, they'll 17 come back because you do provide that for them, correct? 18 MR. POTTEIGER: Correct. REP. BOBACK: And then another question. 19 20 MR. POTTEIGER: Sure. 21 REP. BOBACK: Do you know of any states that have 22 any type of programs for their inmates where they actually 23 produce products? maybe joined with the private sector 24 where they can do a manufacturing kind of a thing so that 25 the inmates would be able to contribute and not only

-74 -

contribute for their stay, but a feeling of self-worth? Is
 there anything out there where inmates can participate in
 doing a product or manufacturing or can you partner with
 somebody?

5 MR. WETZEL: Yes. There's a bunch of states that 6 do that. We have a pretty sizable correctional industries 7 program. What is lacking from our correctional industries 8 program is that partnership with the community and with the 9 private sector. And that would require legislation. It's 10 a national standard. It's called PIE. I don't remember 11 what the acronym stands for. I apologize for that.

REP. BOBACK: That's okay.

12

MR. WETZEL: But I will get that information to
you. That would require legislation.

 15
 REP. BOBACK: Would you work with me on that?

 16
 MR. WETZEL: Absolutely.

17 REP. BOBACK: Because if it's something viable so 18 that you could get a private company that might come to the 19 prison, manufacturer of sorts, where the prisoners can 20 actually work, help earn their keep in the prisons, 21 contribute to their costs, is what I'm looking at, and then 22 have viable means when they leave the prison. 23 MR. WETZEL: Yes. 24 REP. BOBACK: Does that make sense? 25 MR. WETZEL: Yes. That's the explanation of PIE

-75 -

1 programs around the country. 2 REP. BOBACK: And you'll work with me on that? 3 MR. WETZEL: Absolutely. REP. BOBACK: Great deal. Thank you, sir. 4 5 MR. WETZEL: All right. б REP. BOBACK: Thank you, Mr. Chairman. 7 MAJORITY CHAIRMAN ADOLPH: Thank you. 8 Representative John Sabatina. 9 REP. SABATINA: Thank you, Mr. Chairman. 10 Thank you, Secretary. 11 MR. WETZEL: Thank you. 12 REP. SABATINA: Thank you, Chairman. 13 MR. POTTEIGER: Thank you, Representative. 14 REP. SABATINA: Good to see you guys again. 15 MR. WETZEL: Thank you. 16 MR. POTTEIGER: Thank you. 17 REP. SABATINA: I just wanted to touch on what 18 Representative Boback just said as well as Representative 19 Parker and Representative Wheatley. 20 MR. WETZEL: Sure. 21 REP. SABATINA: It's one thing when we 22 incarcerate people. And it's another thing when they're 23 ready to get out and re-enter society and hopefully 24 re-enter the workforce. 25 MR. WETZEL: Sure.

REP. SABATINA: I know that Chairman Potteiger 1 2 was just basically stating the employment scenarios for 3 individuals. I was just wondering if you could elaborate even more on the rate, the employment rate? 4 5 MR. POTTEIGER: Sure. б Because I'm a firm believer once REP. SABATINA: 7 people re-enter society, they need a job to prevent them 8 from being re-offenders. Could you just elaborate on that? 9 MR. POTTEIGER: Yes. Employment is definitely a 10 barrier to recidivism. There are a lot of challenges for 11 individuals who are being released from the Department of 12 Corrections. They face a lot of issues. REP. SABATINA: 13 Sure. 14 MR. POTTEIGER: And one of those is through our 15 offender workforce development specialist to really look at 16 job skills, job trades, teaching them, when they come in, 17 how to represent themselves, how to dress, how to write a 18 resume. 19 REP. SABATINA: Right. 20 MR. POTTEIGER: And so we hold employment groups 21 for individuals as soon as they are released from the 22 Department of Corrections. But one of the things is we 23 wanted to expand that. And we wanted to expand that for 24 giving opportunities through job fairs, you know, to try to 25 get jobs first.

-77 -

And we understand during this tough economic 1 2 situation, there's a lot of people looking for jobs. And 3 even with offenders, that even puts them further behind on 4 the list. 5 REP. SABATINA: Right. б MR. POTTEIGER: So we have partnered again with 7 area community colleges, Labor & Industry, in reference to 8 utilization of these job fairs and try to promote. 9 REP. SABATINA: Okav. 10 MR. POTTEIGER: And then also educate the 11 employers, educate the employers on the Federal tax credits 12 if they hire an ex-offender that could work for them. So 13 those are the things that we're working on. 14 And in Philadelphia, we're partnering with the 15 Philadelphia Coalition Re-Entry. We're working with the 16 Mayor's Office there in reference to, you know, job 17 creations in Philadelphia. 18 REP. SABATINA: Thank you. 19 MR. POTTEIGER: You're welcome. 20 REP. SABATINA: And also following up on 21 Representative Boback, I'm aware -- I can't remember the 22 facility. But I'm aware of a facility on State Road in 23 Philadelphia where the inmates actually manufacture 24 furniture. They're carpenters. And they actually put together desks and furniture. I don't know if that's 25

-78 -

1 something that the State can expand upon. MR. WETZEL: We do that now. The difference is 2 3 what we do is all internal. Our clients are internal. 4 REP. SABATINA: Okay. 5 MR. WETZEL: With that being said, we're eligible б to sell to the General Assembly. So we'll send a catalog 7 to everyone from our Correctional Industries Program. And, 8 you know, feel free to support our labor force. But we 9 can't partner with the private sector without legislation. 10 REP. SABATINA: Thank you. 11 MR. POTTEIGER: Representative, I forget to 12 answer your one question. 13 REP. SABATINA: Okay. 14 MR. POTTEIGER: For those that are eligible to 15 work that are under supervision, 58 percent are employed. 16 So that's a number that we continue to look at to see how 17 we can increase that number. 18 REP. SABATINA: Thank you, gentlemen. Please 19 keep up the good work. 20 MR. POTTEIGER: Thank you. 21 MR. WETZEL: We will. Thank you. 22 REP. SABATINA: Thank you, Mr. Chairman. 23 MAJORITY CHAIRMAN ADOLPH: Thank you. 24 Representative Tom Killion. 25 REP. KILLION: Thank you, Mr. Chairman.

\_\_\_\_79 \_

I'm over here. Good morning, Mr. Secretary. 1 2 Good morning, Mr. Chairman. 3 MR. POTTEIGER: Good morning. MR. WETZEL: Good morning. 4 5 In your written testimony, you REP. KILLION: б indicate that you've created performance standards for 7 contracts for those providing residential community 8 services. My question is, has the Department established 9 standards to measure that performance? And if you have, 10 has this been communicated to the providers? And if not, 11 when will it be communicated? MR. WETZEL: Yes. It's a baseline recidivism 12 13 rate of their offenders. And so they knew -- prior to 14 bidding, we put out the bid what they were going to be measured on. So if there's some confusion for some 15 16 vendors, tell them to give me a call. 17 REP. KILLION: Yes. I'm hearing that they are 18 confused as to what is required and what the standards are. So I'll go back and I'll encourage them to contact the 19 20 Department. 21 The standard is pretty simple. MR. WETZEL: 22 Reduce the future criminality of the offenders going 23 through their program by delivering evidence-based 24 programming in their system and assessing individuals when 25 they come in so their programming is matching their needs.

-80 -

1 REP. KILLION: That seems pretty straightforward. 2 Okay. Thank you. 3 MR. WETZEL: Sure. 4 REP. KILLION: One other question dealing with 5 behavioral health issues. 6 MR. WETZEL: Sure. 7 REP. KILLION: It's my understanding that the 8 Department is considering using existing Network of Care 9 with modifications to assist re-entry. Is the Department 10 committed to funding that in this upcoming fiscal year? 11 MR. WETZEL: I'm not sure. You said existing 12 Network of Care. 13 REP. KILLION: Yes. That's currently done 14 through DPW is my understanding. 15 MR. WETZEL: I'm going to have to get back to you 16 on that. 17 REP. KILLION: Okay. 18 MR. WETZEL: I'm not familiar with that term. 19 REP. KILLION: Okay. Thank you. 20 MR. WETZEL: Yes. 21 REP. KILLION: Thank you, Mr. Chairman. MAJORITY CHAIRMAN ADOLPH: Thank you. 22 23 Representative O'Brien. 24 REP. O'BRIEN: Thank you, Mr. Chairman. 25 Good morning, gentlemen.

-81 -

1 MR. WETZEL: Good morning. 2 MR. POTTEIGER: Good morning. REP. O'BRIEN: We've had a wide-ranging 3 4 conversation this morning. So if I get bogged down, 5 forgive me and I'll try to get back to some sort of order. б MR. WETZEL: I enjoy that. Knock yourself out. 7 REP. O'BRIEN: So can you tell me the percentage 8 of violent versus non-violent inmates? 9 MR. WETZEL: It's 60 percent violent, 40 percent 10 non-violent. 11 REP. O'BRIEN: 60/40?12 MR. WETZEL: Yes. 13 REP. O'BRIEN: Now, is there a cost differential? 14 MR. WETZEL: No. It depends on how they behave 15 in there. So there's not a significant cost differential. 16 The cost differential comes in play when they are in a 17 segregation unit. That's when there's a significant cost differential. 18 19 REP. O'BRIEN: We have minimum security and 20 intermediate security and maximum security. Is there a 21 cost differential between those institutions? 22 MR. WETZEL: No. 23 REP. O'BRIEN: No? 24 MR. WETZEL: No. At this point in our evolution 25 as a Department, what we call like a Level 2 or

-82 -

lower-security facility, if you'd go to another state, they 1 2 would call that just a regular facility. 3 REP. O'BRIEN: Okay. MR. WETZEL: And a lot of our lower-level 4 facilities have different missions. For instance, Laurel 5 б Highlands is a Level 2 facility. It has a nursing home. 7 So you would think since it's lower-level inmates, it would 8 be cheaper. The nursing home drives the cost up. 9 REP. O'BRIEN: Sure. 10 MR. WETZEL: Retreat is another one that's lower 11 level. But now we're making that one of our new mental 12 health facilities, which will drive the cost up. So it's 13 not as clean as you would like it probably. 14 REP. O'BRIEN: Okay. Now, you were talking about 15 Laurel Highlands and Retreat. Is there a criteria for 16 sending folks to one of these institutions? For instance, 17 is there an institution that would be geared more towards a 18 violent offender versus, say, a white-collar offender? 19 MR. WETZEL: Not necessarily. We have like Level 20 2, so like dorm housing units at pretty much all of our 21 facilities. It's very similar to the Federal system. The 22 Federal system has a camp on every prison ground. 23 REP. O'BRIEN: Okay. 24 MR. WETZEL: You could get sent to, let's say, 25 Leavenworth but be in a camp. We have a similar structure.

-83 -

1 Not really. We don't have any kind of all low-security 2 facilities other than the boot camp, which is legislatively 3 how you get there. And Chester is primarily a treatment 4 facility that would have less lifers. That's the closest 5 to that. REP. O'BRIEN: Now, is there a difference in б recidivism for violent versus non-violent? How many 7 8 violent folks versus non-violent folks are going to make 9 their way back to you? 10 MR. WETZEL: There's not a significant difference 11 between the two groups. 12 REP. O'BRIEN: I see. Talk to me about some of 13 the special courts, Drug Court, Veterans Court. Talk to me 14 about the impact on those on the prison population. 15 MR. WETZEL: Significant. 16 REP. O'BRIEN: Okay. 17 MR. WETZEL: We have a map of where mentally ill 18 offenders come from that I can share with you. It's a GIS 19 map. 20 REP. O'BRIEN: Okay. 21 MR. WETZEL: And the counties that have Mental 22 Health Courts send us lower mentally ill offenders. 23 REP. O'BRIEN: Okay. 24 MR. WETZEL: I'll say it with this caveat: Good 25 Mental Health Courts, good Drug Courts, good Veterans

-84 -

The Veterans Courts, in particular, is a great 1 Courts. 2 opportunity for the Commonwealth because the VA is so 3 committed. So you're talking about Federal money, Federal 4 resources, as it relates to housing, as it relates to 5 treatment. б REP. O'BRIEN: Okay. 7 MR. WETZEL: And we see more and more of those 8 growing. I think specialty courts are a key part of the 9 puzzle if we're going to respond to behavioral health 10 issues in a behavioral health manner. 11 REP. O'BRIEN: Earlier you were talking about 12 some of the effects of legislation. 13 MR. WETZEL: Yes. 14 REP. O'BRIEN: And as I recall, back in the '90s, 15 there became a whole tough-on-crime series of legislation 16 stemming from the parole of Mudman Simon who went off to 17 New Jersey, you know, and committed multiple murders, so 18 prison population started to increase from that point on, 19 spiking, I suppose, in the Rendell Administration because 20 of a moratorium that he put on paroles because of a 21 horrific murder of a police officer. 22 Now, in your testimony, you said that population has only increased by 64 in this Administration. 23 24 MR. WETZEL: Yes. REP. O'BRIEN: Has that moratorium been released? 25

-85 -

Has the decrease in prison population been a factor because 1 2 of that? 3 MR. WETZEL: Just to clarify, the highest growth Administration was Casey. The '80s is really when 4 get-tough-on-crime, the drug war, all that stuff, really 5 6 kicked it in high gear. I mean, we're splitting hairs 7 here. It's a 100 person difference. We're still talking 8 about adding a prison every year and a half. 9 A lot of the success we have been able to have 10 and mitigate population growth is really the Department of 11 Corrections staff really doing a good job with processing 12 and getting inmates ready and eligible for parole. 13 At my first hearing we talked a lot about waiting 14 lists. We talked a lot about cases not seen. We've made 15 significant improvements in our partnership with the Board 16 in being more strategic and making sure people who are 17 doing a better job of getting people who have done 18 everything we've asked them to do and likely to get paroled 19 to parole. 20 The moratorium that you referred to, in essence, 21 cost us about 2,000 extra inmates. To say if we're over 22 that hump, I don't know. I would guess that there's a 23 series of factors, internal improvements, a small effect 24 from the provision of justice reinvestment that said you

can't bring certain inmates to DOC, a small effect for the

25

-86 -

1 provision that allows us to deport non-violent illegal 2 immigrants on the front end as opposed to after they serve 3 their time here. 4 REP. O'BRIEN: Okay. 5 MR. WETZEL: And then there's likely some effects б from Triple R-I that we're seeing now. Because Triple R-I 7 is now four or five or six years old -- five years old. So 8 we're likely seeing some of that. So it's a series of 9 factors. But I think we're slowly kind of turning the 10 corner from that. 11 REP. O'BRIEN: Obviously, I have an interest and 12 a concern of the large population and the cost of it with the incarceration of non-violent offenders. 13 14 MR. WETZEL: Sure. 15 REP. O'BRIEN: Now, my moment of editorial 16 comment, it seems to me that we should incarcerate someone 17 because we're afraid of them, not because we're mad at 18 them. 19 Gentlemen, thank you for the wisdom and 20 compassion that you show in your very, very difficult 21 professions. And thank you for joining us today. 22 Thank you, Mr. Chairman. 23 MR. WETZEL: Thank you. 24 MR. POTTEIGER: Thank you. 25 MAJORITY CHAIRMAN ADOLPH: Thank you.

-87 -

For the members' information, I moved back PEMA 1 2 15 minutes, until 11:15. This hearing will be over at 3 11:10. You can submit your questions to the Chairmen and we'll get it to the Secretary and the Chairman. 4 5 With PEMA coming in, and apparently a very large snowstorm coming this evening, I do not want to put PEMA б 7 off any longer. So we'll go as fast as we can. We've let 8 the members really have a good conversation with our guests 9 today. 10 Next we'll hear from Representative Glen Grell. 11 REP. GRELL: Thank you, Mr. Chairman. And 12 message received. 13 MAJORITY CHAIRMAN ADOLPH: Good. 14 REP. GRELL: I was going to ask you one question. 15 Do you know what the amount of your GGO increase dealing 16 with your increased pension obligation is? 17 MR. WETZEL: I believe it's 27. The increase? 18 REP. GRELL: Yes. How much of that is 19 attributable to your increase in your pension obligation? 20 If you don't have it handy --21 I'm pretty sure it's 27 million. MR. WETZEL: 22 And that assumes that there will be some pension reform. 23 REP. GRELL: Okay. Right. At the lower rate? 24 MR. WETZEL: If there's no pension reform, I 25 think the number is about 51 million.

-88 -

REP. GRELL: Okay. The other question actually 1 2 came to me from a member of the public during the hearing 3 who wanted to ask about inmate compensation, inmate pay. 4 Why do we pay inmates? Do we pay inmates who work a 5 certain amount and inmates who don't work something? Does б any of that money go toward victim compensation? 7 Just give us a little bit of a primmer on how 8 that works. 9 MR. WETZEL: It's paid by kind of the level of 10 The top rate is 42 cents an hour. Correctional skill. 11 industries gets that. Some of that -- there's a portion of 12 everything that goes to victim restitution and those kinds 13 of things. REP. GRELL: Okay. 14 MR. WETZEL: I will give you the matrix. 15 16 REP. GRELL: Okay. 17 MR. WETZEL: And I'll give you a one-pager that 18 explains how all that works. 19 REP. GRELL: Okay. Is there a rate that inmates 20 are paid if they don't perform any work in the prison? 21 MR. WETZEL: If they are in programming, there's 22 an idle pay. 23 REP. GRELL: Okay. 24 MR. WETZEL: If they're in programming, if they 25 are unable to work, disabled, those kinds of things.

-89 -

REP. GRELL: Okay. Thank you very much. 1 2 MR. WETZEL: You've got it. 3 REP. GRELL: Thank you, Mr. Chairman. MAJORITY CHAIRMAN ADOLPH: Thank you. 4 5 Rep. Santarsiero. 6 REP. SANTARSIERO: Thank you, Mr. Chairman. 7 Mr. Secretary, Chairman, welcome. 8 MR. WETZEL: Thank you. 9 MR. POTTEIGER: Thank you. 10 REP. SANTARSIERO: I would like at some point, if 11 it were at all possible, it would be great if you could 12 come and speak to a joint session of the House and Senate 13 and be as forthright as you are here today. 14 MR. WETZEL: I don't know any other way, man. 15 REP. SANTARSIERO: It would probably help us a 16 great deal. 17 MR. WETZEL: Sure. 18 REP. SANTARSIERO: My question stems to the one 19 that Representative O'Brien brought up before. And I asked 20 you last year about the special courts and, in particular, 21 Drug Courts. 22 MR. WETZEL: Yes. 23 REP. SANTARSIERO: And last year I asked you if 24 you could get me information on the recidivism rates after 25 those courts were in operation. And you were good enough

-90 -

to provide me with some statistics on that. 1 2 MR. WETZEL: Right. 3 REP. SANTARSIERO: And what you found, I believe, was a 2001 study from Temple University that showed that 4 5 there was about a 6 percent reduction in recidivism. б MR. WETZEL: Yes. 7 REP. SANTARSIERO: And I think an Urban Institute 8 study nationwide that showed about a 10 percent reduction 9 in recidivism. Where are we today statewide with Drug 10 Courts in the 67 counties of Pennsylvania? 11 And is this an issue that this Administration can 12 kind of get behind and try to push? 13 MR. WETZEL: The first question, I'll get you 14 that information. I don't know it offhand. 15 REP. SANTARSIERO: Thank you. 16 MR. WETZEL: Secondly, absolutely. You may not 17 be aware, but Governor Corbett, in his first stint as 18 Attorney General, actually Chaired PCCD when the first 19 funding for any Drug Court was introduced to Pennsylvania. 20 So we're 100 percent on board with that. 21 REP. SANTARSIERO: Okay. 22 MR. WETZEL: And listen, just generally, we think 23 that counties do a much better job on the front end. You 24 talked about grant and aid earlier. And the folks at 25 County Probation and Parole, they just do a great job of

-91 -

1 keeping folks even out of our system. And it's kind of 2 invisible to us up here because we don't, you know, 3 directly pay for it. 4 REP. SANTARSIERO: Right. 5 MR. WETZEL: But any time you talk about those б specialty courts, keep in mind that the folks from County 7 Probation and Parole are kind of soldiers on the ground 8 doing those programs. 9 **REP. SANTARSIERO:** Sure. 10 MR. WETZEL: But I'll get you the information on 11 all the specialty courts in Pennsylvania by county. 12 REP. SANTARSIERO: Thank you. 13 MR. POTTEIGER: Representative, just to expand on 14 that, coming from the county system for 20 years, I 15 implemented Drug Courts both in Northumberland and Dauphin 16 County and saw the importance of treatment courts ten years 17 ago and the value in them. 18 The Board in 2007 started re-entry programs, 19 which is kind of like on the same key components in 20 reference to Drug Courts. 21 REP. SANTARSIERO: Okay. 22 MR. POTTEIGER: But the re-entry program is 23 different in Drug Court because individuals who are coming 24 out of the Department of Corrections have different 25 barriers than people in the Drug Court because they have

-92 -

additional housing, training, job training, drug and 1 2 alcohol issues. 3 REP. SANTARSIERO: Sure. MR. POTTEIGER: Our studies have shown -- we have 4 5 them in York. And we expanded them in Lackawanna and б And the recidivism rate for those are between 18 Berks. 7 and 23 percent. REP. SANTARSIERO: Okay. 8 9 MR. POTTEIGER: So under this Administration, we 10 now have expanded those re-entry programs. Based upon my 11 experience with them and also the Board's experience in the 12 re-entry programs last year, we instituted one in 13 Harrisburg in Dauphin County. We're starting one in 14 Allegheny County next month and Philadelphia by the end of 15 April. 16 REP. SANTARSIERO: Okay. 17 MR. POTTEIGER: So we understand the importance 18 of re-entry programs. People coming through the state 19 system have different re-entry needs than those coming from 20 the county systems. 21 REP. SANTARSIERO: Sure. 22 MR. POTTEIGER: And it's really tying that family 23 structure back in and getting those individuals coming back 24 from the state to really look at that. And that's what 25 we're looking to try to do, expand our re-entry programs

-93 -

1	throughout the Commonwealth also.
2	REP. SANTARSIERO: Thank you very much.
3	MR. POTTEIGER: You're welcome.
4	Thank you, Mr. Chairman.
5	MAJORITY CHAIRMAN ADOLPH: Thank you.
6	Last question will be by Representative Gary Day.
7	REP. DAY: Thank you, Mr. Chairman.
8	Thank you both for being here. In light of the
9	time and the remarks by the Chairman about our time, I'm
10	going to really condense this question. You've already
11	answered a lot of questions about prison population and
12	re-entry into the community.
13	Representative Killion asked you and talked about
14	Network of Care. And that was what I wanted to ask you
15	about. I just wanted to say, you know, the cost of housing
16	our prison population, you've talked about over and over in
17	many of your answers today, and you're making great strides
18	in transitioning eligible prisoners.
19	There's a whole group of people and I wanted
20	to take a few seconds to say, you know, Deputy Secretary
21	Moore is doing a great job with a lot of the programs that
22	she does to try to transition prisoners back into society.
23	MR. WETZEL: Yes.
24	REP. DAY: There's a whole group of people . I
25	thought it was about 500. I heard you say 2,000 to another

**-**94

I don't know which number it is. But it's about 1 question. 2 \$36,000 a year to house an inmate; is that about right? Is 3 that the average? 4 MR. WETZEL: I heard I've got to redo the math. 5 REP. DAY: Is it higher? б MR. WETZEL: I think it's somewhere in that 7 ballpark. 8 REP. DAY: Ballpark? 9 MR. WETZEL: Yes. 10 REP. DAY: So with 500 people that are in prisons 11 eligible to be released, these transition programs are 12 what's holding back. You've touched on it. You got close to it in a lot of your answers about that. 13 14 MR. WETZEL: Yes. 15 REP. DAY: The Network of Care that 16 Representative Killion referred to is administered by DPW. 17 So it's an existing program that you could use to help with 18 this and help with prisoner re-entry. I think from my 19 investigation that your Department is looking at utilizing 20 this Network of Care that DPW has. It's an existing 21 network and program and I'll get right to my question. 22 MR. WETZEL: Okay. 23 REP. DAY: Because it's existing, it should be 24 relatively inexpensive. It should be very wise and smart 25 to move those hundreds of people back into the community.

-95 -

Have you committed to this type of smart program? 1 2 You've already said about Network of Care, you wanted to 3 look into it and get back us. 4 MR. WETZEL: Right. 5 REP. DAY: But I understand that people in your б Department are looking at this. And I would urge you to 7 look at a smart program like this. Let me know if you 8 wouldn't mind maybe an e-mail response to the Chairmen if 9 you are looking at it. If not, why are you not looking at 10 it? If you are and going to implement it, will we see it 11 this year? Will we see it in the next fiscal year? And if 12 not, when would you hope to implement using the Network of 13 Care existing program to help with re-entry of the 14 population? 15 MR. WETZEL: I'll follow up on that relatively 16 quickly. 17 REP. DAY: Okay. 18 MR. WETZEL: And we meet with DPW every month. So we talk about a lot of stuff. I'm just not sure I 19 20 recall that in particular. But I'll get that information 21 back to you quickly. 22 REP. DAY: Okay. Thank you very much. 23 MR. WETZEL: You're welcome. 24 REP. DAY: Thank you, Mr. Chairman. 25 MAJORITY CHAIRMAN ADOLPH: Thank you very much.

-96 -

First of all, I want to apologize to 1 2 Representative Dean and Representative Bradford. They were 3 the only two that were unable to ask their questions. But 4 they're going to submit the questions and we'll get them to 5 you. I promise. б MR. WETZEL: Sure. 7 MAJORITY CHAIRMAN ADOLPH: I want to thank the 8 Secretary and the Chairman for their testimony and their 9 very forthright answers to some really tough questions. 10 I'm looking forward to working with both of you between now 11 and June 30th on putting together a budget for the 12 Commonwealth. 13 MR. WETZEL: Or sooner. 14 MR. POTTEIGER: Yes. Or sooner. 15 MAJORITY CHAIRMAN ADOLPH: Or sooner. We'll see 16 you probably the 4th of July weekend. 17 MR. WETZEL: All right. 18 MAJORITY CHAIRMAN ADOLPH: We'll let this crowd 19 leave and we'll reconvene in about five minutes. 20 Thank you. 21 (The hearing concluded at 11:15 a.m.) 22 23 24 25

-97

1	I hereby certify that the proceedings and
2	evidence are contained fully and accurately in the notes
3	taken by me on the within proceedings and that this is a
4	correct transcript of the same.
5	
б	
7	
8	Jean M. Davis
9	Notary Public
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
	98