1	HOUSE OF REPRESENTATIVES
2	COMMONWEALTH OF PENNSYLVANIA
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5	Budget Hearing
6	Judiciary
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8	House Appropriations Committee
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11	Main Capitol Building Majority Caucus Room 140
12	Harrisburg, Pennsylvania
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14	Monday, February 24, 2014 - 2:36 p.m.
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	Key Reporters———————————————————————————————————
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      COMMITTEE MEMBERS PRESENT:
2
      Honorable William F. Adolph, Majority Chairman
      Honorable Ryan Aument
3
      Honorable Karen Boback
      Honorable Jim Christiana
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      Honorable Gary Day
      Honorable Gordon Denlinger
5
      Honorable Brian Ellis
      Honorable Garth Everett
6
      Honorable Glen Grell
      Honorable Seth M. Grove
7
      Honorable Adam Harris
      Honorable Tom Killion
8
      Honorable David Millard
      Honorable Mark Mustio
9
      Honorable Donna Oberlander
      Honorable Bernie O'Neill
      Honorable Mike Peifer
10
      Honorable Scott Petri
11
      Honorable Jeffrey Pyle
      Honorable Curtis G. Sonney
      Honorable Joseph F. Markosek, Minority Chairman
12
      Honorable Brendan Boyle
13
      Honorable Matthew Bradford
      Honorable Michelle Brownlee
      Honorable Mike Carroll
14
      Honorable Scott Conklin
15
      Honorable Madeleine Dean
      Honorable Deberah Kula
16
      Honorable Tim Mahoney
      Honorable Michael H. O'Brien
      Honorable Cherelle Parker
17
      Honorable John Sabatina
18
      Honorable Jake Wheatley
19
      REPUBLICAN NON-COMMITTEE MEMBERS PRESENT:
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      Honorable Matt Baker
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      Honorable Sheryl Delozier
      Honorable Gene DiGirolamo
22
      Honorable Jerry Stern
      Honorable Joe Hackett
23
      Honorable John Taylor
      Honorable Rick Saccone
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      Honorable Mark Keller
      Honorable Mindy Fee
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      DEMOCRATIC NON-COMMITTEE MEMBERS PRESENT:
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      Honorable Flo Fabrizio
      Honorable Pam DeLissio
 3
      Honorable Michael Schlossberg
      Honorable Paul Costa
      Honorable Dom Costa
 4
      Honorable Frank Burns
 5
      Honorable Tom Caltagirone
 6
 7
 8
      STAFF MEMBERS PRESENT:
 9
      David Donley
         Majority Deputy Executive Director
10
11
      Daniel Clark, Esquire
12
         Majority Chief Counsel
13
      Miriam Fox
14
        Minority Executive Director
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MAJORITY CHAIRMAN ADOLPH: Good afternoon. I'd like to reconvene the House Appropriations budget hearings. The next budget hearing will be the judiciary.

Before we get started, I'd just like to acknowledge the presence of Representative Garth Everett and, also, Representative Rick Saccone and Representative Mark Keller have joined us. Also arriving has been Representative Mike O'Brien and Representative Tim Mahoney. Thank you.

It's certainly a pleasure to have before us, and it's certainly a privilege to have before us two distinguished justices, Chief Justice Ronald Castille and Chief Justice Michael Eakin. I appreciate you taking the time out of your busy schedule to appear before us today.

Chief Justice, if I can address you. If you'd like to make an opening statement, and then we'll get on to the questioning.

CHIEF JUSTICE CASTILLE: Yes, Mr.

Chairman, and thank you for inviting us here to hear about our budget. It's a critical situation for us, but first I'd like to introduce Justice Michael Eakin from our court; Court Administrator Zygmont Pines; our numbers person, Ken Crump. We

have also with us today the President Judge of the Court of Judicial Discipline, Magisterial District Judge Chuck Clement; the new President Judge of the Superior Court, Susan Gantman; the new judge of the Commonwealth Court, Ann Pellegrini; the Chair of the Court of Judicial Discipline. Those individuals will be willing to help explain if there's any questions for them. We also speak on behalf of the Court of Judicial Conduct and the Judicial Discipline Board.

I'd like to start off by saying some of the things we have been doing over the years and to highlight some of our budget needs before the members of both committees. As you well know, our budgets are primarily driven by the constitutionally-required personnel costs, the benefits and the salaries of the judges.

Basically, that constitutes 86.4 percent of our budget. 9.2 percent of our budget is direct pass-throughs through our budget to the counties, leaving us with basically a little around 4 percent as an operating budget. As you all know, we're less than one-half of one percent of the entire budget. We don't have too much room to play with with our 4 percent.

In recent years, though, we have been trying to save money, just like all of the agencies of the Commonwealth and even this branch. We've saved money by avoiding appointments through the judicial vacancies, and that's with the cooperation of the Governor and the Senate. Over the past three years, we've saved \$14 million there.

We've also saved \$4.5 million by reducing the number of magisterial district judges that sit in the courts of Pennsylvania. There will probably be a total of 28 magisterial district justices that will be absorbed into the other systems through attrition. So, over the past six years, we have saved \$45.8 million through various means.

On the revenue side, we've instituted ways for defendants or individuals to pay their fines, fees and costs with credit cards, debit cards, PAePay. Always say it's better to pay your fines and fees and costs and have a debt with a credit card company as opposed to having a constable or a sheriff come to your door for nonpayment of fines, fees and costs, which are all court ordered. Totally, in the last year, we collected \$455 million through the calendar year

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2013.

There were a couple new initiatives that we would talk about or we can discuss further.

That would be the transition of the county clerks,

Clerk of Courts and the prothonotaries to the

Unified Judicial System, to bring them into the

judicial family, as we call it, to make the

delivery of justice, especially the administration

of it more efficient and effective.

The County Commissioners Association, by the way, supports this move, and we can do it by a shifting of fees that go to the counties, so it will not be in addition to our request.

We have done other things. We're doing things in the system itself, as I mentioned, clerks and prothies unifications. We are rightsizing the Common Pleas Court judges through a weighted caseload study that we have just started; been able to start with a federal grant and the cooperation of the National Center for State Courts.

We have effected a new judicial code of conduct, which will take effect July 1st after a lot of work. Anne Lazarus was our leader on that, as the Superior Court.

We're into constable reform. We have

already put the president judges in charge of making the constables of the various counties kind of toe the line and be professionals and try to avoid some of the headlines that we've seen in the past.

This year we're starting an Elder Law

Task Force, which is addressing elder abuse,

elder's access to the court system. If you want to

know what an elder is, it's a person 65 years of

age or older. So, I am one of them myself,

although I do have a lot better access to the court

system.

We are also studying domestic filing fees in divorce cases. Some of them have gotten out of line over the years, and it's really expensive in some counties to obtain a divorce, so we're doing that.

We're still running our Office of
Children and Families in the Courts, where we're
getting kids out of the foster care system and into
loving homes where they can thrive and, perhaps,
become great citizens of the great Commonwealth of
Pennsylvania. The first year it began, we were
able to help 7,200 kids get out of foster care and
into homes. Each one of those children costs about

\$50,000 to support in foster care on a yearly basis.

The second year we got 5,000 kids out of foster care, and we're getting the numbers now for this past year, but we think they'll be similar to that. It's a savings to the state, a savings to the federal government, and a savings to the counties. It is a significant savings. The 7,200 kids that we got out of foster care the one year, we asked DPW to give us the numbers, the net, of what it saved them. It saved the DPW \$117 million that single year alone.

We are continuing the expansion of our special courts system. I think last year we had about 81, I believe was the number. This year we're over a hundred, including many veterans courts, which are to serve our heroes that come back from serving our nation, who sometimes fall by the wayside.

We've expanded to 21 counties the housing remediation program in the state of Pennsylvania that helps keep people in their homes in these difficult economic times.

We are an active court. We do things more than just sit and hear cases and write

opinions. We can affect, significantly, the lives of thousands and hundreds of thousands and maybe millions of Pennsylvanians that come through and have dealings with the court system.

So, thank you for allowing me to mention that. We would be more than happy to discuss any of the issues you have. We have handed out to your court earlier this brochure, How the Judiciary Impacts Philadelphians.

JUSTICE EAKIN: Pennsylvanians.

CHIEF JUSTICE CASTILLE: Well,

Philadelphians and some Pennsylvanians.

(Laughter).

JUSTICE EAKIN: And the rest of us.

CHIEF JUSTICE CASTILLE: Everybody else.

Sorry about that. Thank you, Justice.

It has a list of the savings that we have also made. There's some pretty poignant stories, especially the one about the state trooper who says the best thing that helps them out is access to the judicial computer system, because it literally saves their lives when they're doing a car stop or going into a domestic violence situation, which are the two major incidents that are most dangerous to our brave police officers.

So, we have that for you.

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We are ready to take questions.

MAJORITY CHAIRMAN ADOLPH: Thank you,
Chief Justice. As is customary, Chairman Markosek
and I always invite the chairmen of the standing
committees. It's unfortunate, but Chairman Marsico
was not able to make it, but his staff is here and
certainly going to be taking notes and pass us any
questions that Chairman Marsico may have had for
you. But, we are fortunate to have Chairman
Caltagirone, the Democratic Chair of the Judiciary
Committee, and I'm happy to see him here.

We'll start off by asking a basic question to the Chief Court. The Governor has suggested level funding for the courts, I think \$317 million, and you requested 342 million, a difference of about \$25 million; 6.7 percent increase.

Your Honor, could you please explain to the Appropriations Committee why you feel this increase of 6.7 percent is necessary?

CHIEF JUSTICE CASTILLE: Generally, overall, it will affect us tremendously because of the fixed salaries and benefits that we have to pay to our employees and in the pass-through to the

other sections -- to the counties. Sometimes we add that up, and we happen to have the effect that the reduction or the flat-funding would have on the system. The funding gap is equal to the salaries and benefits of 35 and a half judges. It's funding to the gap and the salaries and benefits for 31 judges and 112 magisterial district judges and 112 judicial days.

There's a whole list that I could go through that shows the impact that it would have, especially on our staff, because of the inability to get funds from other sources other than the appropriations. So, overall, it would have a devastating impact on our budget if we could not receive the amount we requested.

I've noticed, in the past, you and the legislature have been very cooperative with helping us out in the courts to meet our budgetary needs. So we thank you for that, and we look forward to your assistance this time.

MAJORITY CHAIRMAN ADOLPH: Thank you.

I'm sure we'll get into further questions about how we can try to arrive at that figure one way or the other. Chairman Markosek.

CHAIRMAN MARKOSEK: Thank you, Chairman.

For the information of the members, Representative

Dom Costa from Allegheny County has joined us as a

guest of the committee. I would be really remiss

if I didn't recognize my former long-time

colleague, former Representative Tom Tigue, who is

now a member of the Judicial Conduct Board. Thank

you for that sidebar, and I recognize some good

friends.

Justices, welcome, as well as the other judges in the room and their staff. I don't have any immediate questions. I'm going to let the rest of the members use my time for their questions.

Thank you, Mr. Chairman.

MAJORITY CHAIRMAN ADOLPH: Thank you Chairman Markosek. We'll then go to Chairman Caltagirone.

REPRESENTATIVE CALTAGIRONE: Thank you, Mr. Chairman.

Justices and court personnel, just to share with you, I just finished reading Young Patriots and how we count our roots. It was very interesting with Madison and Hamilton and, of course, John Marshall.

One of the things I think we need to share with the members is that, we have three legs

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of government, and, certainly, judiciary is one of those legs. For our own benefit, as was mentioned earlier by the Chief Justice, it's kind of interesting that about a half of one percent goes to the legislature and about a half of one percent is spent by the judiciary.

With that being said, following up on the comments by the Chief, the courts historically have actually taken in more money than it costs us to operate. I think we need to keep that in mind when you're looking at the budgets and how the money is distributed.

Now, to the question. As you may be aware, I've introduced legislation to reenact Act 49--it's House Bill 1791--that's due to sunset on December 31st of 2014. Question to the court: Can you explain to us why it's essential to the operations of the judiciary for Act 49 to be extended? That was my baby. I fathered that bill, and I'm proud of it because it did provide the supplemental appropriations that were absolutely needed to pay for the judiciary to keep in operation. If one of you could answer that question, I'd appreciate it.

JUSTICE EAKIN: Our projections are that

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that would raise about \$2.8 million in the upcoming fiscal year. Given a gap of 25 million, that's over 10 percent. We can reduce the deficit that we're staring at by over 10 percent with the renewal of that. If we don't get it, if your bill does not get the support and passed, it digs the hole 10 percent deeper; 11 percent, I guess, deeper. So that's quite important.

I might note, we just put out a release, I believe today, about the amount that the court collected in the last year. It was somewhere around \$440 plus million, which hammers home your point that, if the budget we seek is 90 million short of what we're taking in -- We're not in this to be paying our own way in that sense. But if you just look at the numbers, the point you make is really quite valid, and the amount we've taken in last year has just been calculated and released today.

REPRESENTATIVE CALTAGIRONE: I just have one more thought. Yes, Chief Justice.

CHIEF JUSTICE CASTILLE: That's a thirteen fifty dollar temporary filing fee, which we, unfortunately, had to put in place to get us through these tough economic times. It brings in

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\$27 million on a fiscal year. So if this thing were to expire in December, there would still be money coming in, but basically, you'd be looking at a 13-and-a-half-million-dollar hole in our budget until next June. I keep saying June 31st. I don't think there is one of those. It's July 1st. Then after that would be another \$27-million-or-more hole in our budget for the fiscal year further down the pike.

It's only supposed to have been temporary. When we originally initiated it, we thought it would be for two or three years and that the economic cycle would bring back revenue, but it has not. So it would be important to have that redone, re-enacted, because a dollar of it also goes to fund legal services in the state of Pennsylvania; plus, another \$2.25 of it goes to help fund the DAs' salaries who have chosen full-time employment as DAs without private practice. So, it would be a tremendous difficulty for us to overcome, including what the Governor has flat-funded us.

REPRESENTATIVE CALTAGIRONE: So, either the reenactment or the waiver of the sunset provision, which would be included into the budget

for your consideration, members of the Appropriations Committee.

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Just one follow-up question, Mr.

Chairman. This has been near and dear to me

because I wrote the original legislation on the

court computerization many, many years ago. Can

you explain to the members the need and benefits of

the court computer system? You had touched on that

with the state trooper.

We were one of the first in the nation, and I'm very proud of that; that we did computerize the entire judiciary from top to bottom. We're still a leg up, I think, on most other states, but we're still perfecting the system. I'd like to open it up for your explanation.

CHIEF JUSTICE CASTILLE: Justice Eakin is our computer person in the court, so it's an appropriate question for him.

JUSTICE EAKIN: I'm the computer person because my handwriting is awful; and, therefore, I need to take a laptop on the bench, which makes everyone think I'm computer smart.

But I am liaison a with our IT staff about this matter of thing. I just learned today that we've not only got other states coming to look

at our system but, internationally, we've got other countries coming to look at Pennsylvania's computer system because it is, indeed, cutting-edge.

But computers are like buying cars. You don't buy it and then it's free. You've got to put gas and tires and batteries and inspect it and rewrite it every couple hundred thousand miles. We have over 12,000 users on our system of all stripes. So, to keep it up to date, we need constant rewriting of the civil division, the criminal programs, juvenile laws, magistrates' systems and the like. And every time the legislature passes a new law or tweaks an existing law, we've got to rewrite the computer system to fit it.

I was just given an anecdote this morning about the transportation bill; that

Department of Transportation is calling the judiciary to find out the projected costs of certain parts of this because our system lets us do that. When I say it's cutting-edge, it's cutting-edge. But it's not cutting-edge without a purpose and a focus.

We have a five-year plan that's extended out as to what's getting rewritten when, why;

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prioritizing it and continually looking at the things that aren't being rewritten just to keep them up to date as well. It takes a lot to do that. Again, I'm very proud every time I speak to somebody from outside the state as to what we do and how we do it. But it's not cheap and it's not free.

We do, I think, more in-house than most, which makes us less susceptible to the vagaries of contract services that statistically go out of business a lot; statistically want you to buy their system and not adapt their system to your needs. These are things, again, that are very important to us, but not just to us. They're important to the police. They're important to probation. They're important to anyone who can benefit from access to the system.

out what's scheduled in Perry County's court this afternoon, you can find it through our website, through our docketing information. It is phenomenal. The older you are, the more phenomenal it may seem. But it's really something; what we can do and how we can do it.

But, again, our revenues from Act 64 and

122 have continued to decline the last seven years, to the point where our reserve has declined. And should there be some catastrophic event, we're okay but only for the moment. So, continuing the funding of it is vital not just to the courts, but to everybody that the courts affect.

CHIEF JUSTICE CASTILLE: If I might,
Chairman Caltagirone, none of that funding comes
from taxpayers' dollars. It's all filing fees on
the court system, so it's the court system
supporting the court system. Were that money not
there, then we would be actually coming to you for
a lot more money to keep this system in place that
we have. And that was through the foresight of one
of our justices many years ago, and the Judiciary
Committee to start this thing, and the legislature
to pass the filing fee that supports that. And
legal services for the indigent, that's part of it
also; part of that fee.

Just to give you a for instance, our computer, it supports 67 counties and CPCMS, the Common Pleas Court management that supports all the MDJs in the state. We routinely deliver data to municipal agencies like police, parking authorities. We routinely file data at the request

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of 31 state and government agencies: The Attorney General, the crime and delinquency, corrections, welfare. The list goes on of the individuals who need our data services.

We supply statewide information from the MDJ system and the CP system to the state police, to update the CLEAN system, and to the FBI for the NCIC system, which is going to save the lives of police officers and law enforcement officers. We provide bulk data requests to government agencies like the transportation; on the part of the transportation bill that Mike just mentioned.

So, it's not just us. It's an integral part of state government and the taxpayers for the last 25 years or so, have not had to pay one cent into this system. We've managed it well. It's audited. We turn our audits over to AO. We've supplied information to the legislature, the House and the Senate. We marshal those funds carefully, and they're critical to the success of not only our branch of government but for many other agencies.

REPRESENTATIVE CALTAGIRONE: One final closing comment. I can remember years back when I was dating one of the judges, and on a Friday afternoon, the shop had to shut down just to get

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the paperwork done. Now with the computerization, 1 2 all of a sudden, you just hit a few buttons, boom, boom, boom, and everything comes right out. It's 3 just amazing what the system can really do. 4 5 We've come a long way, and we just can't go backwards. I want to share that with the 6 7 members because I think it's so, so important that we treat our friends in the other branch of 8 government as good as we treat ourselves. 9 10 CHIEF JUSTICE CASTILLE: What happened 11 to your date? REPRESENTATIVE CALTAGIRONE: She's still 12 13 serving. MAJORITY CHAIRMAN ADOLPH: Thank you. 14 15 would be remiss if I did not acknowledge the presence of House Republican Majority Leader Mike 16 17 Turzai who has joined us. 18 At this time, I'd like Representative 19 Glen Grell to ask his question. 20 REPRESENTATIVE GRELL: Thank you, Mr. 2.1 Chairman. Thank you, everybody, for being here, 22 members of the judiciary. 23 Chief Justice, I'd like to ask you to go 24 in a little further on two items you mentioned in

your opening remarks; first, having to do with the

magisterial district justices and the resetting of those numbers. I know that's been a long time in the works. We've talked about that at previous appropriations meetings and judiciary meetings, for that matter. I want to commend you for what you've done there.

I know you did give an amount that you believe you saved from that. Was it 14 million; did I hear correctly?

CHIEF JUSTICE CASTILLE: 4.5 million.

REPRESENTATIVE GRELL: 4.5. And that's a recurring annual adjustment, and that's from eliminating 28, I believe.

CHIEF JUSTICE CASTILLE: We're up to 18 now.

REPRESENTATIVE GRELL: Then another 10, so there will be additional savings when that takes place?

CHIEF JUSTICE CASTILLE: Correct. We originally had 50 as a target, but that was just guesswork. So after extensive review, our court decided that 28 would be the number. We wanted to avoid the situation like one of your legislators was into where she had to run against another magistrate for the same district. So, the other 10

will be attrition as they retire, or whatever happens to them, or leave the bench.

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REPRESENTATIVE GRELL: Moving, then, to next step. I know you're currently working on a similar project assessing workload of Common Pleas judges. And just like we do every 10 years with redistricting, we sort of reset the deck.

Could you give us an idea of how that's coming and what savings you may project from that, if you're at that point, and when you might be in a position to give the General Assembly some recommendations on how to go about paring those ranks as well?

CHIEF JUSTICE CASTILLE: If I would just give you some general information, Representative Grell, the cost to the court system of one MDJ in salaries and benefits is \$117,000. That's just one, so you multiply that by how many ever.

A Common Pleas Court judge in our budget costs about 225 to \$230,000 just for salary and benefits alone. So, each one of those that is eliminated or added takes a plus or minus that number away from our budget.

On the Common Pleas Court, we were always asked a question by the legislature about,

what about Common Pleas? Are there too many; are there too few? We said we did not really know because we did not have data on what they do. We know what they do: Robberies, murders, things like that, civil cases. But we decided that we would take a look to see if there's some way that -- would be a rational way to say if we have too many judges, too many Common Pleas Court judges, or too few Common Pleas Court judges, giving shifting populations and different kinds of crimes that come on board, like computer crimes, which we never had before.

Because of the complicated nature, a robbery of a 7-Eleven that a judge hears is a lot different than a triple homicide or even a lengthy divorce case, things like that. So, we're actually to the point where we have got the National Center for State Courts to come in, and they're going to assist us in trying to quantify how much of time that a judge spends on a certain type of case, which, you can imagine, is pretty difficult.

So, the NCSC has done this in six other states?

MR. PINES: 15, I think.

CHIEF JUSTICE CASTILLE: I'm sorry. Mr.

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Pines says 15 other states have done the same kind of review. So we've gotten a federal grant. We've gotten our committee together. Most are judges, by the way, and we're going to start on March 7th with a one-month review period where every Common Pleas Court judge will have to record the data of what happens in their courtroom and what happens out of the courtroom, too; meetings, things like that. Hopefully, it will give us a good grasp on what a Common Pleas Court judge does.

Then, unlike the magisterial district judges where we can adjust their boundaries and their caseloads, we're bound by the counties. And also, we can't eliminate Common Pleas Court judges through our review. It has to be done by the Senate. So that would be up to the Senate and the Governor, but at least we think we will be able to hand to them accurate information which will allow them to make those decisions somewhere down the line. It may be more judges; it may be less judges, but we can't say at this time. But the crucial part is in March.

REPRESENTATIVE GRELL: Just a couple follow-ups. I believe when you were talking about the impact of not getting the additional

25-million-dollar budget request, you equated that to 35 and a half Common Pleas judges, which, if I do my math correctly, the total cost of a Common Pleas judge would appear to be about \$700,000, if you include, I guess, everything that's involved in however you do the other calculation?

CHIEF JUSTICE CASTILLE: A lot of it is picked up by the counties also. I was adding them up as it goes down the line, so that number --

REPRESENTATIVE GRELL: Oh, it's all of those things?

CHIEF JUSTICE CASTILLE: Correct. We can give you a list of those.

REPRESENTATIVE GRELL: I may also follow up with a couple written questions in terms of some numbers of the extent to which you're using senior judges and things like that. If you'd be receptive to that kind of a follow-up, then you can respond back to the Chairman of the committee.

I would just say in closing that this is, I believe, the third year that we've had this item on the discussion list for the appropriations hearing. I'm encouraged that we're getting closer to the court being able to come to us with some recommendations on how to proceed. I would

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certainly be hopeful that between now and the next time we're together, next February or so, that we'll be in a position where we can move forward with a plan of action.

Thank you very much, Mr. Chairman. Thank you, Chief Justice.

CHIEF JUSTICE CASTILLE: Just on the seniors, they are the ones that help us get through the problem or the situation where a judge retires and the Governor and the senators do not appoint a full-time person. We can take a senior judge, either a magistrate or a Common Pleas Court judge, and we use them to fill in where it's needed.

There's about 200 judges who are certified as senior judges in our court system, and I think their per diem is set by the statute. So they get a per diem; really, it's their salary for one day's pay. We would have a difficult time functioning without that line item. There's also a line item in our budget for senior judges.

REPRESENTATIVE GRELL: I believe they're limited in the number of days that they can serve without jeopardizing their pension status, their annuitant status. And I'm sure you're taking that into consideration when you're looking at the

overall workload.

They can't work more than 90 days without affecting their pension, if I'm correct. A lot of these judges will -- When we go into a county, we can only say, support a senior judge for 19 days or 15 days, but a lot of those judges will sit anyway just because they're judges and they want to be doing their job.

Even when they're seniors, they'll provide free services for the state of Pennsylvania in each county. I don't know if it's they want to get away from their wives or husbands or something, but they are willing to step up to the plate and actually give days of service for gratis.

REPRESENTATIVE GRELL: We certainly appreciate that they're doing that. Thank you very much, Chief Justice. And thank you, Mr. Chairman.

MAJORITY CHAIRMAN ADOLPH: Thank you, Representative. Representative Mike Carroll.

REPRESENTATIVE CARROLL: Thank you, Mr. Chairman. Mr. Chief Justice, Justice Eakin, gentlemen, thank you for being here today.

I'll start, Mr. Chief Justice, with a thank you. It was last year at this time that we

had a discussion relative to the magisterial district judge maps in Luzerne County, and the Court's timely disposition of that matter was helpful to all of us back in Luzerne County with respect to the subsequent election. So, my thanks on behalf of the citizens of greater Pittston and Luzerne County with respect to the maps.

CHIEF JUSTICE CASTILLE: You're welcome.

REPRESENTATIVE CARROLL: As a resident of Luzerne County, Mr. Chief Justice, I paid close attention to the Judicial Conduct Board and the circumstances surrounding all that's transpired in Luzerne County over the last four or five years and watched carefully the discussion in the Senate recently that the Appropriations Committee had relative to the Judicial Conduct Board.

It was surprising to me to hear about the increase in complaints that have been filed to the board. Can that be quantified in any way? Do you have a sense, Mr. Chief Justice, of how many new complaints come to the Judicial Conduct Board year over year?

CHIEF JUSTICE CASTILLE: The conduct board puts out their report every year, and it's available publicly, so we can certainly supply you

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with that.

Bob, did they just come out with a new one?

HONORABLE GRACI: We're in the process now, Mr. Chief Justice.

CHIEF JUSTICE CASTILLE: That's Robert Graci, who is Chief Counsel for the Judicial Conduct Board.

About two-thirds of these things are filed by prisoners who are unhappy over their sentence and they believe it was some kind of conspiracy between the judge and their lawyer. We get a lot of them from domestic relations, which can be very testy at times. They only end up trying about two or three judges per year, bringing it before the board.

Then there's the federal government, who's pretty active in that area also.

REPRESENTATIVE CARROLL: I guess what I wanted to focus on was the intervening step between the filing of the complaint and then the trial of a particular justice, and that is the investigations. It seems to me that a thorough investigation, at least of the complaints that come in that may not be just from inmates, may be helpful with respect

to trying to minimize the likelihood of another recurrence as we had in northeastern Pennsylvania.

I'm wondering whether or not the appropriation and the attention paid to the investigations is adequate in your opinion?

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CHIEF JUSTICE CASTILLE: They haven't gotten to me yet, so I guess it's pretty adequate.

JUSTICE EAKIN: I'm sure they can always use another couple investigators, if only to expedite things, because it's not an easy thing to do with an eye towards getting truthful information.

Luzerne is a classic example of a judge's bullying, if you will, other people into silence, and you do want to avoid that. So, how you go about the investigation without destroying the chances of a successful investigation is significant.

It's important, the investigation, one, to determine if there's anything to it. But if there is something to it, to distinguish between, as my wife says, stupid and evil. People do make mistakes, and that's one thing and one result in criminal court and in judicial conduct. Evil is quite another. Any investigation with an eye

towards that, I think is significant.

CHIEF JUSTICE CASTILLE: Judge Graci has given me the figures. He's a retired judge. Last year there were 660 complaints to the conduct board open. I'm sorry. 2012, there were 660. 2013, there's 784.

REPRESENTATIVE CARROLL: Thank you. I fully understand that the additional investigations come with a cost, and as somebody who is on the Appropriations Committee, easily can reconcile what that means.

But, considering the stain that was placed on the court system in Luzerne County and, essentially, across the state, I think it's probably a worthy investment and something that the Appropriations Committee ought to contemplate and the judiciary ought to contemplate as well with respect to allocation of resources. Thank you both.

CHIEF JUSTICE CASTILLE: Both of those agencies are independent of us, but we've also included in the budget request increases for the Court of Judicial Discipline and the Judicial Conduct Board so they can carry out their activities.

JUDGE LAZARUS: I would just add, as the chair of the conduct board, that we thank you very much for your interest in the conduct board. Our status since 2005, we have increased every year in the number of complaints that have been filed with the conduct board. We currently have a relatively limited staff, and we do very well with the staff that we have, but we would sure like to have at least two additional staff members.

What happens is, for every of the 800 complaints that we receive, every single one of them must be investigated every year. We can determine whether they're valid or invalid complaints, but we can't afford to let a complaint go by without investigating it, just in case it becomes a Luzerne County case.

MAJORITY CHAIRMAN ADOLPH: Excuse me.

If you would, state your name so we know who -
HONORABLE LAZARUS: Judge Anne

Lazarus. I am the chair of the conduct board

currently. Thank you.

MAJORITY CHAIRMAN ADOLPH: My kids didn't listen to me much. I'm sure judges aren't going to listen to me. But I would appreciate it, if this has to go on, I don't mind the other

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testimony, but we need to identify you. Thank you. 1 2 HONORABLE LAZARUS: Thank you. CHIEF JUSTICE CASTILLE: I would just 3 like to say, in Luzerne County, with respect to 4 5 President Judge Burke, when he was appointed to go 6 in there in a very difficult situation, we had him 7 report to us every two months about what they were doing in Luzerne County to counter what had 8 9 occurred up there previously. He's done a marvelous job in getting that court system back to 10 11 what it should have been and what it is now. So, 12 he deserves the respect of the citizens of Luzerne 13 County for that. REPRESENTATIVE CARROLL: I agree with 14 15 you, Mr. Chief Justice. President Judge Burke and the new bench that exists in Luzerne County has 16 17 done a wonderful job. Thank you very much, and 18 thank you for the attention to the Judicial Conduct 19 Board. 20 MAJORITY CHAIRMAN ADOLPH: Thank you, 2.1 Representative. Next question will be by 22 Representative Donna Oberlander. 23 REPRESENTATIVE OBERLANDER: Thank you, 24 Chairman. Good afternoon.

Your budget request funding to

transition local Clerk of Courts, prothonotaries and their key deputies to the Unified Judicial System, could you explain a little bit more about this transition and the time line involved?

JUSTICE EAKIN: The transition is from local officials with local political ties and local agendas, if you will, to a more uniform and, hopefully, professional approach to the job statewide. And I don't say that with any disrespect for all the elected officials. By and large, they do a fine job. But everybody does it differently, and everybody has different quirks and different ways they do things.

We've just tried to complete a study to determine the number of civil cases that have languished more than two years statewide, county by county. We came up with a county that said theirs were zero. Well, we know that's not true. And when you talk to the PJ, they will not be given the figures by the Clerk of Courts or the Prothonotary of their county.

We have another one where the statistics are outrageous in the other directions. Two-thirds or more of their cases show up as --

CHIEF JUSTICE CASTILLE: 80 percent.

JUSTICE EAKIN: 80 percent show up as being overage. And, again, they can't get the numbers from the local elected officials.

Now, these are extremes, of course.

But, frankly, these are filing officials. These are people who accept filings, docket them and route the paper; again, some with great efficiency, some with less efficiency.

But what was necessary for the system a hundred years ago or 50 years ago does not seem to be nearly as significant anymore, particularly given automation where things are more and more filed electronically. They are maintained electronically; they're passed electronically, and the need for someone to examine them with the sword of independence as their claim to fame has passed. It really has.

The transition would be to make them state employees and, certainly, under the control of the President Judge and professionals. And the hope is that this will allow much greater efficiency; much less nepotism, if you will; getting people who are there trained on their merits, and, in the end, it should be a major improvement in efficiency.

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As far as cost, in the great scheme of things, it isn't going to be a lot. It will be transferred to the state, but the savings in other areas to the state will offset. I think it's all but a million and a half, I think, is the number.

CHIEF JUSTICE CASTILLE: The amount of money that would cover them is presently given to the counties by the state, and that would just be transferred to the judiciary to cover those state employees.

The County Commissioners Association has voted to support this, as has about two-thirds of the clerks and prothies when we've gone to their association and explained to them what they do.

There's a counter to this, too. If they're really good, we'd like to keep them in the system rather than having them be voted out of the system. They come in as professionals who know their job, and they can do it efficiently. We believe it would be a win-win situation in helping court unification.

REPRESENTATIVE OBERLANDER: Thank you.

I do appreciate the CCAP supports that and that
their fees will be transitioned. You also had a
309,000-dollar line item for your court

administrators to assist in this transition. Do you expect that to be a one-time thing; and once it's transitioned, it would go forward without that?

CHIEF JUSTICE CASTILLE: That's actually to increase the staff, because we will need more supervision of the --

MR. PINES: An additional 200 employees eventually.

CHIEF JUSTICE CASTILLE: Mr. Pines says there will be 200 additional employees who will come into our system if it comes to pass. That number is just for supervisory personnel; not for the salaries and benefits, which will be countered by less funding to the counties to pay for their court services, basically.

REPRESENTATIVE OBERLANDER: Lastly, I'm sure that in this transition you thought about retirement and the pension issues that we're already facing. I'm sure you factored that in; am I correct?

CHIEF JUSTICE CASTILLE: Yes, you're correct. We've done this previously with the court administrators in each of the counties. We absorbed them into system. We looked at their

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pension, retirements, credits they have, things 1 2 like that. That has been a pretty good situation. Now we have a person in each county who's our 3 employee that can bring to us any problems that 4 5 might have. 6 Unfortunately, Luzerne County, that 7 clerk also got arrested for embezzling funds. So, it wasn't a good situation for us at all in that 8 county. 9 10 REPRESENTATIVE OBERLANDER: Thank you 11 very much. Thank you, Mr. Chairman. 12 MAJORITY CHAIRMAN ADOLPH: Thank you, 13 Representative. The next question will be asked by 14 Representative Kula. 15 REPRESENTATIVE KULA: Thank you, Mr. Chairman. Good afternoon, Chief Justice, Justice 16 Eakin, Administrator Pines. Good to see all of you 17 18 again. 19 You know I'm going to bring up about the 20 MDJs. I believe, Chief Justice, you said there are 21 no MDJs now that are seeking re-election 22 encumbrance against each other; is that correct? 23 CHIEF JUSTICE CASTILLE: I think there's 24 one county, Northampton County. I believe that's

the only county.

REPRESENTATIVE KULA: I'm just glad to see that it's stretched out over a period of time. I believe the last ten will be by 2018. I know we had many conversations in the beginning of my tenure here about trying to do that by attrition. I know the caseloads and what they do and how busy their offices are. Adding more to it, I just hope that we are not --

everybody that comes into those offices, that case is important to them, even though it may seem minor to everyone else. It is not a homicide, but to that person, that case is the most important thing in their life at that time. To allow everyone to have the opportunity to have their day in court and to be heard and have the time to do that, that's what I hope will never go away; that district judges are not going to be so overwhelmed by caseload that that opportunity for everyone that comes before them to have their day in court and heard fully will ever go away. That's just a little opinion on my part.

Also, I'm totally not understanding the transition of the Clerk of Courts and Prothonotary, and I have had a lot of guestions back in my home

county. These are elected officials right now. 1 2 How is that going to change? Are they now going to be phased out as elected officials and they're 3 appointed to those offices, or how is that working? 4 5 CHIEF JUSTICE CASTILLE: They'll finish 6 their term, and then they'll be able to cycle into 7 the court system, if they so wish. 8 REPRESENTATIVE KULA: Cycle, meaning automatically staying within that position? 9 CHIEF JUSTICE CASTILLE: 10 Just as the 11 clerk of courts did. We took them all as they were 12 and brought them into the system. The same thing 13 will happen to the --REPRESENTATIVE KULA: You mean the court 14 15 administrator; when you brought them in? Yes. CHIEF JUSTICE CASTILLE: You're correct, 16 the court administrators. The same thing will 17 18 happen with the prothies and the clerk of courts. 19 Let me just say, your court, when you 20 were on that, that court is the front-line court in 2.1 Pennsylvania. That's the one that most people will 22 see in the system. In the 21 years I've been on 23 this court, we've done a lot to professionalize and

upgrade how they're treated in the system, how

those judges are treated. We've made it more

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professional in the system. We've cooperated with them in judicial education. They received training over in our building over there every year, as they must. So, they are an important court in our system. I can tell you that on my part, on Mike's part and on our whole court's part.

And it is a matter of fairness, too. We did this 10 years ago. I wasn't in charge of it.

There were a lot more districts where a magistrate ran against a magistrate, yours including. But, this time we wanted to make it more fair. We would take that district and absorb the district or redistrict it upon the leaving, a death, retirement, whatever, of the magistrates. We didn't have the chaos that we had 10 years ago, but we did end up with the one county where we had two magistrates having to run against each other.

REPRESENTATIVE KULA: I appreciate what you have done and, hopefully, we won't have to do this again.

Also, the computer system. I can tell you, I started out as someone that had the pegboards, and when a payment was made, you had to divvy it up into every little section. I can tell you what an advancement it has been to the system

for the computer system coming in. I know that other states are envious of what this Commonwealth has done as far as computerizing their judicial system.

I'm looking forward to the expansion and giving the other courts the opportunity to kind of interact with each other, to have that opportunity to be able to find something without searching forever; enter in a name or a docket number and you're good to go. So, we commend the AOPC for their efforts and the Supreme Court for what they've done.

the magistrates, to a person, they say they couldn't survive the system without that computerization. We just finished or are almost finishing the re-update of the magisterial district system's computers from 15 years ago. A lot of people say, when is it going to be over? It's really never over, given the modern times we face and the volume of cases that we face and the people that we deal with, from the state police, the prisons, everybody, transportation, et cetera.

REPRESENTATIVE KULA: Well, and being 24-hour courts, it was invaluable as far as when it

was your turn for night duty, or whatever, to be able to have access to dockets that were not really filed within your own court. So, it's been an invaluable addition to the court system.

CHIEF JUSTICE CASTILLE: If I might,

Chairman, one of the most important things is, that

funding that was supplied by our legislative budget

for court security has put videoconferencing

equipment in every magisterial district judges'

chambers or homes in the state of Pennsylvania. We

are so far ahead in that and being able to

videoconference.

One year, when we looked at the numbers saved in just transporting prisoners, we saved \$21 million in the statee budget; not our money, but the constables transporting people, sheriffs transporting people. It about \$500, on average, for a prisoner to be transported by a sheriff from a prison or a jail to some other place.

Attorney General of the United States to come down and show to the rest of the states and give them a demonstration of what we are doing in Pennsylvania to helping court security in these little out-of-the-way courtrooms that the magisterial

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justice has; about how advanced we are in 1 2 videoconferencing and how much that is saving our state. They hope to replicate that to all the 3 other 50 states and Puerto Rico and the Virgin Islands and Guam and American Samoa also. 5 6 So, we are leading there, too, and 7 that's a result of that appropriation originally started about four or five years ago. I think it 8 was \$5 million. So, you're responsible for that 9 10 also. 11 REPRESENTATIVE KULA: Well, all of that 12 came after my time, and I was still one that was 13 traveling to my office at 3 o'clock in the morning 14 to arraign someone. So, we do appreciate your 15 knowing the importance of the MDJs and the upgrades that you have done for them and their systems. 16 Thank you so much. 17 CHIEF JUSTICE CASTILLE: You're welcome. 18 19 REPRESENTATIVE KULA: Thank you, Mr. 20 Chairman. 21 MAJORITY CHAIRMAN ADOLPH: Thank you,

MAJORITY CHAIRMAN ADOLPH: Thank you,
Representative. At this time, I'd like to
acknowledge the presence of former Senate Majority
Leader Joseph Loeper.

The next question will be by

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Representative Curt Sonney.

2 REPRESENTATIVE SONNEY: Thank you, Mr. 3 Chairman. Justices.

I noticed that you have a request for 1.5 million for a grant program for interpreters; grants from the assets from the county level; is that correct?

CHIEF JUSTICE CASTILLE: That's correct. That would be a pass-through to the counties on an as-needed basis in the counties. That only covers about half the cost of interpreting services in the counties as we speak.

The reason we have that in there is because the Attorney General of the United States, through Deputy Attorney General, has threatened to reduce all federal funding to each state unless each state complies with an extensive use of interpreters at every level of the court system, including from walking in the courthouse door. It was so extensive that, even if the person was in a civil case and could afford their own interpreter, under this directive from the U.S. Government dumping it on us, if we did not comply with what they thought the Civil Rights Act of 1967 said, then they're going to cut off all funding to the

state of Pennsylvania; all federal funding.

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That is why we are trying to comply with those somewhat onerous requirements forced upon the states by our friends in the federal government, particularly the U.S. Attorney General's office, and, I imagine, through the President.

Now, it is an Access to Justice question, and we have extensive interpreter services. We have a program with the Widener law school or Widener University that certify interpreters. We have a pay scale for them. We have tests that they have to take to receive their certification so that they can actually be interpreters.

Back when I was an assistant D.A., we'd have some Spanish person on trial or as a victim, and the sister or brother would be the translator. Usually, it didn't work out too well. There'd be one question and the two of them would be talking back and forth for about 10 minutes, and the interpreter would turn and say, he said yes.

REPRESENTATIVE SONNEY: Do you have an idea of what's spent today?

CHIEF JUSTICE CASTILLE: \$3 million, approximately, in the state.

1 REPRESENTATIVE SONNEY: And you are 2 requesting is to use it as a grant program, and did you say first come, first serve? 3 CHIEF JUSTICE CASTILLE: On a matter of 4 5 It depends on the population of your various 6 counties. I think somebody once told me there's 7 like 67 different languages spoken in the state of 8 Pennsylvania. Obviously, the areas with the largest amount of non-English-speaking individuals 9 would be the most qualified to receive these funds. 10 11 REPRESENTATIVE SONNEY: Can we assume 12 that the need has increased year after year? 13 CHIEF JUSTICE CASTILLE: I think so, if we get more undocumented individuals. I'm not sure 14 what the word is. 15 JUSTICE EAKIN: People who don't speak 16 17 English. 18 CHIEF JUSTICE CASTILLE: Non-English as 19 a second language; or not even as a language. You 20 have more of them that are coming into the United 2.1 States, and you can just read the papers. We don't 22 keep track of that ourselves. 23 REPRESENTATIVE SONNEY: What you're 24 saying is, if somebody comes in front of you and 25

they cannot speak English, it's up to you to

provide them with the interpreter? 1 2 CHIEF JUSTICE CASTILLE: Correct. We do that as a matter of course, generally, but we only 3 do it for individuals who can't afford -- If 5 they're charged with a crime, then that's where the 6 interpreters come in. Civil stuff is totally different because 7 8 we depend on the attorneys, or whoever represents those individuals, to be able to interpret for them 9 or get somebody that will interpret for them. 10 11 one difficulty you have is, individuals that can't 12 afford an attorney and cannot speak English but are 13 in dire need of court services, so that makes it very difficult for the court system to deliver 14 15 justice in their case. REPRESENTATIVE SONNEY: But do you look 16 17 at the federal requirement as one that requires you 18 to provide that interpreter, regardless of whether 19 or not they have the capabilities to pay for it on 20 their own? 21 CHIEF JUSTICE CASTILLE: That's correct. 22 That's why I used the word onerous. 23 REPRESENTATIVE SONNEY: I'd second that. 24 Thank you, Mr. Chairman.

MAJORITY CHAIRMAN ADOLPH:

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Thank you,

Representative. Representative Jake Wheatley.

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REPRESENTATIVE WHEATLEY: Thank you, Mr. Chairman. Good afternoon, gentlemen.

I wanted to kind of go to the problemsolving courts. I noticed in your budget you don't
really ask for anything additional for the courts.
Is that because, right now you're not seeing a
major request for more courts or the need is not
there anymore for the expansion of courts?

CHIEF JUSTICE CASTILLE: Generally, they use existing judges and court personnel, and it's a diversionary program in each county that has these. And the counties see the benefits of them because there's some quantification that every dollar spent in these kinds of courts saves you, like, three dollars, four dollars, five dollars down the line, and other costs, as if you went to the regular court system.

So, most of these are picked up by the counties voluntarily, assuming these different courts and using them as problem-solving courts is what they are. They're not really to punish somebody. They're just trying to straighten them out. The different court systems have embraced these types of courts not only as cost-saving but

as humanitarian-type things to save somebody's life and get them on the right track; save their home.

I think we requested some money for a study to try to determine the effectiveness of these courts. I think we got 400,000 from the federal government or somebody; PCCD, one of those things.

But, yes, that's an example of the courts reacting to a situation and coming up with a solution that's cost-effective, but it doesn't cost any more money because it's just looking at the problem differently.

REPRESENTATIVE WHEATLEY: If, in fact, they are savers of taxpayers' dollars, has there ever been a conversation, from a statewide-system perspective, that an investment could help expand and normalize their conducts throughout the counties; as a way to support the counties, so it wouldn't just be the counties financing it or through our Commission of Crime and Delinquency, but that we would have a state-wide effort to really try to impact diversion instead of punishment?

CHIEF JUSTICE CASTILLE: That's what we're attempting to do. Twenty-one counties have

these mortgage foreclosure courts. I think we're up to 20-some odd veterans courts. There's juvenile delinquency courts. There's DUI courts. There's mental health courts. Over a hundred now. We see the benefit of these things, and it saves people's lives.

I see the veterans court in Philadelphia all the time; me being a veteran, having served honorably in the U.S. Marine Corps in combat in Vietnam. I see some of these kids coming back from Afghanistan, personally, and I see that they've fallen by the wayside.

The one in Philadelphia that I'm personally familiar with has done a great service in turning some of these men and women -- For the first time ever, we are seeing more women veterans who are homeless or who are on the streets or who have gotten addicted to drugs or alcohol and have served their country honorably. So that's quite a different thing than we saw after the Vietnam War.

REPRESENTATIVE WHEATLEY: I want to thank you for your service. I also served in the United States Marine Corps, so Semper Fi.

If I can switch and take us back to a very dark time just a couple of years ago with the

Kids For Cash incident in Luzerne County, I know the courts acted immediately to try to make sure this doesn't happen again. Can you tell me a little bit about what changes happened?

And from a legislative point, just from what I was looking, I know one of the recommendations was to try to make sure no one waived their rights coming into the court system.

Then there was a question about, how do you pay for that representation? Is it left to the counties or should the state also kick in to provide for support?

Can you tell me where you are with that and any suggestions that we could play in helping?

CHIEF JUSTICE CASTILLE: When that happened, we, of course, were shocked at the enormity of those crimes by those two judges, and it really reflects on the entire court system. It was a huge black eye.

As soon as we saw that had happened, we immediately put together, with the Governor and the legislative branch, the Interbranch Commission on Juvenile Justice. I believe 18 individuals under the leadership of Judge John Cleveland, they went up there and they looked at the entire system.

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They came back to us with 54 different recommendations of amendments to the Juvenile Justice Code and the Appellate Courts Code, including making sure that these kids don't waive their constitutional rights knowingly.

We instituted those 54 changes. The legislature provided a fund to reimburse the victims of the child from the criminal conduct, and that has been completed by Judge Arthur Grim of Berks. We sent Judge Grim in there to look at every case that Ciavarella or Conahan sat on, to review it to see if -- We told him frankly, Judge Grim, if you review every one of these cases and you do not believe justice was done, tell us and the court, and we will take the appropriate action. Judge Grim did, in fact, come to the Supreme Court and say, I do not believe justice happened to any of those kids.

We expunded the record of every one of the kids who ended up in front of either of those two judges; that is, we erased their records so that they would have a chance to lead a productive life. That number was 2,401 kids whose records that we expunded.

Now, that's not going to take away what

happened to them, and some of the results were 1 2 tragic. They can never been compensated. We did that because we want to make sure a tragedy like 3 4 that never happens anywhere else in the state of 5 Pennsylvania. 6 REPRESENTATIVE WHEATLEY: Thank you. 7 Thank you, Mr. Chairman. MAJORITY CHAIRMAN ADOLPH: Thank you. 8 The Chair has been advised that former State 9 Representative George Kenney has joined us. I know 10 11 he's a friend of the Chief Justice. 12 CHIEF JUSTICE CASTILLE: Absolutely. 13 MAJORITY CHAIRMAN ADOLPH: The next question will be by Representative Dean. 14 15 REPRESENTATIVE DEAN: Thank you, Mr. Chairman. Mr. Justice, Mr. Chief Justice, 16 gentlemen, how do you do? Good afternoon. Over 17 18 here. 19 My first question has to do with 20 something that's been brought to my attention by my 21 local police department. It has to do with the 22 acronym LEJIS, Law Enforcement Justice Information 23 System. I believe it's under JNET. 24 So my ultimate question is going to be,

within your appropriation, is there room in your

budget for the continued funding of this LEJIS

project? What it is, as I understand it, is, down
in the southeast, post-9/11, federal dollars were

used to try to integrate records management systems
of police departments so that, if a municipality
had stopped a person in their municipality, they

could check across the state, across

municipalities, to see if other municipalities had
any interaction with the person or the car or

whatever it might be. Apparently, it's been quite
successful in the southeast and expanded a little
beyond the southeast.

But the federal dollars are drying up, as my police chief and deputy chief explained to me. They have put together sort of a business plan to say, they need another 400,000 or more dollars to continue this so that it becomes statewide.

So I'm wondering, are you aware of the LEJIS project? Is it something that's going to be able to be funded through line items, either JNET or somewhere else, in your appropriations?

CHIEF JUSTICE CASTILLE: We generally don't fund executive branch agencies, which all those police officers sound like they're a part of. That would have to be a different appropriation or

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a federal grant, as you say, so we don't do that. 1 2 But our computer system is available through the JNET, and that is what the troopers use 3 when they're in their cars making stops. All of 5 the criminal justice information goes to the FBI and the state troopers. I don't know if it's 6 7 available locally. Mike, do you know? REPRESENTATIVE DEAN: 8 This was that idea; to make it a seamless coordination between 9 10 state police and the municipalities so that all the 11 information could be shared. 12 CHIEF JUSTICE CASTILLE: If they have 13 access to National Center -- What is it? JUSTICE EAKIN: NCIC. 14 15 CHIEF JUSTICE CASTILLE: NCIC gets our 16 information also. The state troopers would have 17 it. It would be available to other police officers 18 who can access JNET. But, we would have to look 19 into that. We'll check it out and get back to you. 20 REPRESENTATIVE DEAN: I'll share the 2.1 information with you. That would be great. 22 JUSTICE EAKIN: Too many acronyms and I 23 start fogging over. 24 REPRESENTATIVE DEAN: I completely agree 25 with you, Mr. Justice.

JUSTICE EAKIN: I think that's one that is a law enforcement interface, which is not our business. Our system would be triggered if somebody was arrested but not just by an interaction with a police officer.

REPRESENTATIVE DEAN: And it goes beyond that. I was just using that as one example. So, thank you. I'll share that information with your department. They just tell me it's critically important. It has saved an awful lot of public safety issues.

JUSTICE EAKIN: It is.

CHIEF JUSTICE CASTILLE: Absolutely.

REPRESENTATIVE DEAN: Then my other only question is, last year I offered House Resolution 107, which is something I'm deeply interested in. What it would do is, it actually would urge the Supreme Court to require new lawyers to complete 50 hours pro bono service as a requirement for admission to the Bar. We've seen other states do this; notably, New York, with the greatest number of lawyers.

What it does is, it attempts to do a few things: Get experience for young lawyers starting out so they'll be more competitive in the job

market; of course, try to close the Access to

Justice, for those who are poor, gap; and also

instill, hopefully, in the new practitioners the

will and the want to do public service work.

I'm wondering if you have any ideas on that, and I ask for your consideration and I ask for your support of that.

CHIEF JUSTICE CASTILLE: One thing that we do to help legal services and the law schools is, the attorneys pay \$200 a year to be an attorney, the licensing fee. We supply each law school, seven or eight, how many there are now, \$200,000 each to run these clinical programs where the law students actually, under the tutelage of a law professor or an attorney who is running these programs, provide legal services to the indigent in the different communities and where these law schools are.

We even encourage the graduates of law schools to work in these agencies by what we call the Loan Repayment Assistance Program, which is funded by pro hac vice filing fees, which is Latin for whatever it means. But it means when you come from another --

(Laughter).

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JUSTICE EAKIN: Lawyers from out of state.

CHIEF JUSTICE CASTILLE: That's not the literal translation, but that's what it -
JUSTICE EAKIN: For hacks that live here.

CHIEF JUSTICE CASTILLE: But they have to pay a filing fee to file cases in Pennsylvania, \$200 each, the same thing as a lawyer has to pay to be a lawyer in Pennsylvania. We take that and we apply it to repaying the loans of these kids that come out of law school with pretty deep debt, to the tune of \$4,500 -- I'm sorry. 3,500 the first year for the loan repayment assistance if you work in one of these agencies that provides legal services; \$4,500 the second year; and \$6,000 the third year, and you can get that up to 10 years. So, that provides \$54,000 in loan forgiveness as long as these kids are employed in these legal services programs.

On the legal fees, the registration fees that the lawyers have to pay, \$25 of every \$200 goes to fund legal services programs through our Interest on Lawyers Trust Accounts. This last year we added another \$10 to it, to the registration

fee. Not to 210, but we took \$10 from the 175 left over from the 25. So, every lawyer pays \$35 to fund legal services in Pennsylvania.

We also have a pretty active pro bono program throughout the state of Pennsylvania, especially in some of these speciality court programs like the home mortgage programs. We are reviewing those things. We see what New York State is doing to provide pro bono legal services; to have a 50-hour requirement before you can even take the Bar Association, but there's problems associated with that also.

So, it's not a win-win situation. It's a situation we are looking at on the court to see if it's appropriate for us.

JUSTICE EAKIN: It's difficult with implementation when you're talking about recent graduates who are at their lowest skill level they will ever be. So, somebody has got to ride herd on them, and it's as much finding someone to monitor what they're doing, to find them clients to be serving and the like, and then keeping track of the hours and all.

It's also kind of difficult in this job market, when the kids are coming out loaded with

debt and are happy to find a job, and then tell their employer, well, I need about a month to do my pro bono work before I can work for you. I'm not saying it's undoable, but it isn't quite as simple as one would hope it would be.

REPRESENTATIVE DEAN: I do understand some of the problems, and I've talked to different deans of law schools. To your point, Mr. Chief Justice, many of the students are already doing this. So, in my estimation, what I think we ought to do is consider if it ought to be one of the court requirements for sitting for the Bar or becoming an attorney. I think it has so many valuable outcomes and offshoots. The biggest one is Access to Justice for those who just simply can't afford it.

CHIEF JUSTICE CASTILLE: As Justice

Eakin said, he's on the board of a law school.

What law school is that? Do you want to give them a plug?

JUSTICE EAKIN: The Dickinson School of Law of Penn State University, yes.

CHIEF JUSTICE CASTILLE: Here at Carlisle, Pennsylvania.

REPRESENTATIVE DEAN: So I urge your

further consideration of my resolution. 1 2 CHIEF JUSTICE CASTILLE: We'll definitely look at it, But pro bono means for good 3 or for free. So, pro bono means you want to do it 4 because you want to do it; not because you have to 5 6 do it. So it's really not pro bono anymore when 7 you have to do it. You're not getting paid for it, 8 but it's not the same mentality as you wanting to go out and help somebody. 9 10 REPRESENTATIVE DEAN: Thank you, Mr. 11 Chief Justice. 12 MAJORITY CHAIRMAN ADOLPH: Thank you. Representative Michael O'Brien. 13 REPRESENTATIVE O'BRIEN: Thank you, Mr. 14 15 Chairman. Your Honors, welcome. Thank you for 16 joining us today. 17 As we go through this, being a 18 guttersnipe from the Fishtown section of 19 Philadelphia, you're gonna have to go slowly, and 20 you're gonna have to take me by the hand on this. 21 CHIEF JUSTICE CASTILLE: Fishtown is one 22 of the hot spots in Philadelphia. What are you 23 talking about? 24 (Laughter). 25 REPRESENTATIVE O'BRIEN: Once upon a

time, Chief, it weren't so good.

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So, let's talk about Philadelphia

Traffic Court, if we can, for a moment. It's my
understanding that that court was established by
the Constitution of the Commonwealth of
Pennsylvania. And if that be the case, explain to
me how it can be disbanded statutorily.

JUSTICE EAKIN: It hasn't been disbanded. It has been moved under the umbrella of the municipal court. The seven spots are now filled by two municipal court judges and five hearing officers who are doing the work for it.

REPRESENTATIVE O'BRIEN: So the five appointed hearing officers are removing or in place of duly-elected traffic court judges?

They do not have full judicial powers. They have no contempt power or the like. They're hearing cases; making decisions. And if you've watched the process of traffic court, it is not, for the most part, like a courtroom you see on TV. It is a presentation by one officer of many cases, by reading the citation, listening to the defense, if any, and a decision. It is not necessarily the taking of testimony and the like. Whether it

should have been, it has not been for many years.

When you get seven constitutional judges and nine of them indicted, something had to be done. This I look at as a transitional state while the legislature considers legislation that would propose an amendment to the Constitution to do this officially.

The Supreme Court, incidentally, a dozen years ago, was faced with a similar court; not a similar problem but a similar court in Pittsburgh that was established by Constitution. And, essentially, by court order, moved it to the status of magisterial district judges as opposed to the Pittsburgh -- I'm blanking on the official name of that court.

CHIEF JUSTICE CASTILLE: Municipal Court of Pittsburgh.

JUSTICE EAKIN: Municipal Court of
Pittsburgh. And, essentially, became MDJs because
that was their function, even though they were in
the Constitution.

So there's some precedent for it. This was done, though, by legislation; not by court order. Again, I think it's a transitional phase, if you will; a way of getting business done while

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the ultimate solution is working its way through the process.

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to add a little something. I've been practicing law in Pennsylvania since 1971 as an assistant DA, as the DA, private practice, and on the court of last resort of the state. Since I've been involved in that system, the FBI, our friends in the Federal Bureau of Investigations, have come in there and cleaned house; not once, not twice. This is the third time that the FBI has come in and seized all the records of that court, the third time.

You know, in baseball, three strikes and you're out. And that is, as I say, when some judge gets locked up by the FBI, that's a stain on all of us. So, the way I look at it, they had their chances to clean up. They haven't. The FBI is in there. Somebody's going to pay for it. Our court had to do something, something, to try to make sure that does not happen again in Philadelphia or the state of Pennsylvania.

REPRESENTATIVE O'BRIEN: I agree with you, Chief Justice, that it was a total cesspool. Can't argue about that. It was. But, let's go down. So you said that you had a court in

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Pittsburgh that was not disbanded but brought down
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      to the level of an MDJ.
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                 JUSTICE EAKIN: That's not exactly
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      accurate, and I apologize --
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                 REPRESENTATIVE O'BRIEN:
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      guttersnipe, so you have to take me by the hand.
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                 JUSTICE EAKIN: Well, I'm not sure I
      expressed it accurately, and I'm shooting from my
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      recollection of what was done. But there was a
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      discussion about the constitutionality of doing
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      that, and the majority of the court felt that it
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      was appropriate to make that court follow the same
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      educational requirements and the like as an MDJ.
                 REPRESENTATIVE O'BRIEN: But, in
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      essence, you replaced a court with a court,
      correct?
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                 CHIEF JUSTICE CASTILLE:
                                           No.
                                                 We just
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      shifted their authority and their paychecks to
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      other people.
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                 REPRESENTATIVE O'BRIEN: But you
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      replaced a court with a court, yes?
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                 JUSTICE EAKIN: I don't think we
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      replaced a single person, as I recall.
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                 REPRESENTATIVE O'BRIEN: Okay.
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                 CHIEF JUSTICE CASTILLE: That court is
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still in the Constitution, by the way. You can look it up.

REPRESENTATIVE O'BRIEN: Okay. So, final question. If, as you said, there's legislation to change the Constitution regarding the Philadelphia Traffic Court, the process of that is that a bill must pass each chamber identically in two sessions and be put to a referendum. If we agree on that, then we have to agree that it's probably going to take a minimum of five years for this to happen, okay?

CHIEF JUSTICE CASTILLE: That's the question right there. That's the problem. We weren't going to wait for five years for the FBI to come in another time if the system wasn't changed, period.

REPRESENTATIVE O'BRIEN: I guess my point, Chief Justice, is that, given the process for amending the Constitution, we have a court that, for the next five years or so, is going to be suspended in a total void; that you're going to have appointed hearing officers, opposed to elected judges, and somehow it seems as though the whole equation is out of balance. I'll let you answer that, and that will be my final words.

required to be law-trained. They must have a law degree. The elected judges did not. They were required to go to, basically, what, a little bit of the MDJ training in Harrisburg and not the full panoply of that, even, because their jurisdiction was limited.

The anecdotal evidence and complaining from those who were candidates only reaffirms my belief that the court did the right thing.

REPRESENTATIVE O'BRIEN: Thank you, gentlemen. I appreciate your time. Thank you, Mr. Chairman.

MAJORITY CHAIRMAN ADOLPH: Thank you. The final question will be by Representative Brian Ellis.

REPRESENTATIVE ELLIS: Thank you very much, Mr. Chairman. Gentlemen, thank you very much for being here today.

I want to go specifically to the recent ruling that you guys made on Act 13. I'm a little curious on that. I mean, obviously, between the branches of government, there's always going to be a little bit of sibling rivalry.

CHIEF JUSTICE CASTILLE: You have to

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refresh me on what Act 13 is or was.

REPRESENTATIVE ELLIS: It was a historic piece of legislation that set out many great things for the Commonwealth as far as the industry of natural gas exploration in Pennsylvania was. While there are still many parts of that that you guys left intact, and I appreciate that, I do have some questions about the process that you guys went through before you made the decision.

always been treated as a creation of the state. In this ruling, it appears that the majority believed that what we were doing was saying that they were sovereign. That being said, that's what you ruled, and that is now the way it is. The Governor asked to reconsider it, and you chose not to.

But my questions is, since you come here today in an appropriations manner and you're asking for more money, how much money did you spend on doing the background? Which employees of the courts were the ones assigned to looking up the background information for you to make your decisions on that?

CHIEF JUSTICE CASTILLE: This is part of our job. People bring cases to us. Lawyers argue

in front of us.

REPRESENTATIVE ELLIS: And many times you send those back down to the lower courts whenever there's fact-finding involved. And I'm asking specifically, since this one didn't get remanded back, as your wisdom had it to not send it back down there, who on your staff were the ones that did that?

Because like myself, personally, and many members of the legislature, we spent a great deal of time on this. We had hearings all across the Commonwealth for over four years. You had it for a little under a year, and I was just curious which persons and who did they gather the information before you made your decisions.

CHIEF JUSTICE CASTILLE: We get it from the lawyers, basically; from who argues in front of us. We discuss these matters, and they go before the justices, and we decide -- We do our job, and we decide the cases as we see them.

JUSTICE EAKIN: I was in dissent.

REPRESENTATIVE ELLIS: Yes, you are.

Thank you.

JUSTICE EAKIN: I just want that clear in case you have anything over there that's

throwable. 1 2 REPRESENTATIVE ELLIS: I will not throw 3 anything. I promise that, Justice. 4 JUSTICE EAKIN: I quess. Ours is not a 5 fact-finding body. We're stuck with the record 6 that is brought to us. So, insofar as going back 7 to investigate, we have no people to do that. We are not set up to do it, and the jurisprudence is 8 9 such that the record we're given is what we've got, 10 period; not the record that existed at this body. 11 REPRESENTATIVE ELLIS: So, in fact, whenever the decision --12 13 JUSTICE EAKIN: The fact that --REPRESENTATIVE ELLIS: I'm sorry. 14 15 CHIEF JUSTICE CASTILLE: Where's my 16 gavel? 17 JUSTICE EAKIN: We're used to talking 18 over people. I forget I'm in your house. 19 REPRESENTATIVE ELLIS: So are we, Mr. 20 Justice. 21 JUSTICE EAKIN: Yes, I'm in your house. 22 I apologize. 23 One of the points that was discussed was 24 the fact that this body, the legislative body, is 25 the one to conduct the hearings and get all the

information. By all the information, I mean an awful lot of things that were considered that are not able to be passed to us simply because they're not in the litigation that ensued. So, all that you learned and all that you heard --

REPRESENTATIVE ELLIS: Was not necessarily all that you heard?

JUSTICE EAKIN: -- is not going to be in front of us, and it would be improper for us to go back and start picking and choosing what wasn't in front of us and considering that in any case; not just this case.

REPRESENTATIVE ELLIS: And I appreciate that. I know there was, as is often the case within a ruling from the higher court, that you will dissent, and there will be people that feel one way or another. This certainly is a very controversial thing. I just think, naturally, there are a lot of folks that are curious about the ramifications that are going to come down the road.

I guess it would be the question on an appropriations standpoint, there was no more or less spent on this than any other case? There was no additional resources that were hired or anything to that capacity?

all of our existing staff. I spent a lot more work on it than most people because it was 165 pages of opinion, including historical review of things that have happened across the state of Pennsylvania in the past where the environment was kind of overlooked on the basis of economics. I spent a lot of time on it myself, and so did my staff.

But that's just the way it is. That happens in every -- Mike Eakin's staff spent a lot of time on his dissent. So, this is normal procedure that happens. You can't quantify it. It's just part of our entire budget process. We didn't ask for any more money or any less money because of it.

REPRESENTATIVE ELLIS: If I can go off of Act 13 for a second. Since we are talking about budgets, I'm a little curious about the nature of how you guys conduct business and the cost of doing that.

I know, over the years, we've had testimony from you guys how you're going to try to save a little bit of money here and try to save a little bit of money here, and everybody is tightening where they can.

But I'm a little curious. We have a beautiful building across the street that we built for you guys; \$85 million of taxpayers' dollars. It seems to me, from what I'm to understand, that a majority of your work happens in either Pittsburgh or Philadelphia. Is that not accurate? I saw a shake of the head.

CHIEF JUSTICE CASTILLE: It happens across the state, but we happen to have three courtrooms: Pittsburgh, Philadelphia and Harrisburg. So, it's --

REPRESENTATIVE ELLIS: What's the logic?
We don't have three House of Representatives. The
Senate doesn't have three Senates, but you have
three courtrooms.

CHIEF JUSTICE CASTILLE: What's the logic? Nebraska only has one legislature.

REPRESENTATIVE ELLIS: Yeah, and there's a lot of us that think we'd be okay with the unicameral legislature here as well; an issue I would probably support myself.

My comment and thought about that is, if we're really looking to consolidate and save money, the concept of having one location so that -- I'm assuming, whenever you go out, like we do when we

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come here, we get a cost-of-living expense. 1 2 sure you pay for your expenses in some form or fashion. 3 Would it not be, in fact, easier; with 4 5 all the staff people already here, with the 6 building the taxpayers paid for, wouldn't it make 7 sense -- Because I just think, if I ask my constituents to understand the concept that 8 sometimes I meet in Pittsburgh, sometimes I meet in 9 10 Harrisburg, and sometimes I meet in Philadelphia, 11 don't think that would sell very well. But if I 12 said, you know what, we're gonna trying to 13 consolidate the way we have in the legislature. CHIEF JUSTICE CASTILLE: You're a local 14 15 legislature. We're representing the state. REPRESENTATIVE ELLIS: I like to believe 16 my opinion counts for the entire state as well. 17 I'm one of 203. You're one of however many you 18 have. But the specific point --19 20 JUSTICE EAKIN: Do you hold town 2.1 meetings or such outside of here? 22 REPRESENTATIVE ELLIS: Absolutely. Do 23 you guys hold townhall meetings? 24 JUSTICE EAKIN: No, but we sit to hear 25 cases in three different places, but --

REPRESENTATIVE ELLIS: Well, I don't vote on legislation in three different places, but I do have hearings across the state.

But my point is, you come here and you ask for additional funds, and I'm pointing out to you one possible way you could save funds.

JUSTICE EAKIN: That might be, but you don't ask your constituents to come here to talk to you all the time. We have three districts, as do the feds, in Pennsylvania; western, eastern, and middle. And that's for the convenience of the parties, because the people from Pittsburgh shouldn't have to drive 200 miles to file a piece of paper.

Now, with e-filing, that's going to shift to some degree, but that's been the reality for the history of the state. It's the same reason we go out there. It's easier for seven of us, or with the Superior Court or Commonwealth Court, panels of three, to go out there. Well, Superior Court, I know, hears 45 cases in three days.

That's 45 sets of lawyers that can go to Pittsburgh from out west, rather --

REPRESENTATIVE ELLIS: Or they can come to Harrisburg and bring some economic development

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to the area that absolutely needs it.

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Look, we're going to agree to disagree on this one. I was just saying that, what we've seen from the Rendell Administration; what we've seen from the Corbett Administration; what we've seen from the House of Representatives and the Senate over the last nine years that I have been in the legislature, have been serious efforts at reform. I do not believe that, when someone gives you a suggestion, you shouldn't take it seriously and reconsider something; that if you explained to the average person on the street, they would be amazed.

I feel bad for the attorneys that would have to drive out here to Harrisburg, but I feel bad for the grassroots groups that have to come out here as well. But that's their choice, and they know this is the capital of Pennsylvania, which, by the way, is not in the center of the state. I wish it was because, instead of having a four-hour drive, I'd have a two-and-a-half-hour drive.

But the reality is, this is where we do business. This is where the Governor is. This is where the legislature is, and this is where your home office is. I would take it into consideration

that, perhaps you should think about it. And next 1 2 year whenever you come before me, if I'm fortunate enough to be on the Appropriations Committee, I'd 3 4 like to maybe revisit this topic. Beyond that, I thank you for your time. 5 6 Thank you, Mr. Chairman. 7 MAJORITY CHAIRMAN ADOLPH: I want to thank Chief Justice Castille and Justice Eakin for 8 9 appearing before us today. I'm looking forward to working with you. 10 As you know, economic times are tough, 11 12 and we're trying to work together to put together 13 the best possible budget for the Commonwealth of Pennsylvania, and I'm looking forward to working 14 15 with you. Thank you very much. 16 CHIEF JUSTICE CASTILLE: We thank the committee for their time. 17 MAJORITY CHAIRMAN ADOLPH: I'd like to 18 19 remind the members of the Appropriations Committee 20 that, in five minutes we will reconvene with the 2.1 Secretary of Agriculture. Thank you. (At 4:15 p.m., the budget hearing 22 23 concluded). 24

## 1 CERTIFICATE

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