1	HOUSE OF REPRESENTATIVES
2	COMMONWEALTH OF PENNSYLVANIA
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5	Budget Hearing
6	Pennsylvania Higher Education Assistance Agency
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8	House Appropriations Committee
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11	Main Capitol Building Majority Caucus Room 140
12	Harrisburg, Pennsylvania
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14	Tuesday, February 25, 2014 - 4:11 p.m.
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21	1300 Garrison Drive, York, PA 17404
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	Key Reporters-

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      COMMITTEE MEMBERS PRESENT:
2
      Honorable William F. Adolph, Majority Chairman
      Honorable Karen Boback
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      Honorable Jim Christiana
      Honorable Gary Day
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      Honorable Gordon Denlinger
      Honorable Brian Ellis
5
      Honorable Garth Everett
      Honorable Glen Grell
6
      Honorable Seth M. Grove
      Honorable Adam Harris
7
      Honorable Tom Killion
      Honorable David Millard
8
      Honorable Mark Mustio
      Honorable Donna Oberlander
9
      Honorable Bernie O'Neill
      Honorable Mike Peifer
      Honorable Scott Petri
10
      Honorable Jeffrey Pyle
11
      Honorable Curtis G. Sonney
      Honorable Joseph F. Markosek, Minority Chairman
12
      Honorable Brendan Boyle
      Honorable Matthew Bradford
13
      Honorable Michelle Brownlee
      Honorable Mike Carroll
      Honorable Scott Conklin
14
      Honorable Madeleine Dean
15
      Honorable Deberah Kula
      Honorable Tim Mahonev
      Honorable Michael H. O'Brien
16
      Honorable Cherelle Parker
17
      Honorable John Sabatina
      Honorable Steven Santarsiero
18
      Honorable Jake Wheatley
19
      REPUBLICAN NON-COMMITTEE MEMBERS PRESENT:
20
      Honorable Steve Barrar
21
      Honorable Sheryl Delozier
      Honorable Mark Keller
22
      Honorable Joe Hackett
      Honorable Marquerite Quinn
23
      Honorable Rick Saccone
      Honorable Kerry Benninghoff
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      Honorable Paul Clymer
      Honorable R. Lee James
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      Honorable Mike Turzai, Majority Leader
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       DEMOCRATIC NON-COMMITTEE MEMBERS PRESENT:
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      Honorable Paul Costa
      Honorable Dom Costa
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      Honorable Chris Sainato
      Honorable Tom Caltagirone
      Honorable Bill Kortz
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      Honorable Bryan Barbin
 5
      Honorable Greg Vitali
      Honorable Jaret Gibbons
      Honorable James Roebuck
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      STAFF MEMBERS PRESENT:
10
       David Donley
11
         Majority Deputy Executive Director
12
       Daniel Clark, Esquire
13
         Majority Chief Counsel
14
      Miriam Fox
15
        Minority Executive Director
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6	Christine Zuzack, Vice President State Grant & Special Programs
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MAJORITY CHAIRMAN ADOLPH: Thank you.

I'd like to reconvene the House Appropriations

budget hearing. The room seems awful bigger.

Seems to be an echo in the room. It wasn't always that way when this agency came before this budget

Appropriations Committee hearing.

It certainly is nice to see and proud to introduce Jim Preston, the President and CEO of the Pennsylvania Higher Education Assistance Agency, along with Christine Zuzack. Christine, thank you for all the good work that you do.

Jim, if you would like to open up with an opening statement and introduce anyone else that you would like to, since your staff fills most of the chairs that are in this room.

MR. PRESTON: Thank you, Mr. Chairman. Members of the committee and staff, on behalf of our board of directors, more than 3,000 employees working throughout Pennsylvania, and the millions of students and families that we serve, I want to thank you for this opportunity for this testimony as we prepare for the Commonwealth's 2014-2015 budget.

PHEAA administers several state-funded student aid programs, including the State Grant

Program. Since this program began in 1965, we have dispersed more than 9 billion in grant awards to more than 2.4 million Pennsylvania students with financial need. To help support the administration of student-aid programs in the Commonwealth, PHEAA has developed several successful business lines, all of which are closely aligned with our public service mission and provide significant value to your constituents.

As a self-sufficient organization, free of taxpayer support for its operating costs, PHEAA saves tax dollars while generating earnings to fund programs and services for the Commonwealth. Our largest appropriation from the Commonwealth is for the State Grant Program, which is providing 179,500 student awards in the current award year. In order to help make grant awards more meaningful, PHEAA provided a 75-million supplement to the Commonwealth's 344.9 million state grant appropriation.

Our supplement, combined with the Commonwealth's appropriation, helped provide 2013-14 maximum state grant award of \$4,363 to Pennsylvania's students with need. For 2014-15, Governor Corbett has called for level funding

across PHEAA's appropriations. Additionally, he is asking PHEAA to provide 75 million to supplement the grant program and 10 million to fund the second year of the Distance Education Pilot Program.

As always, PHEAA's ability to provide supplemental funding is contingent upon having sufficient resources available that are above and beyond our operating expenses.

Additionally, any proposed allocation of PHEAA's resources is subject to board review and approval, which would most likely be addressed at the June 2014 board meeting.

In this year's budget proposal, the Governor also called on PHEAA to administer a new, state-funded, 25-million Ready to Succeed Scholarships program that intends to make college more affordable for students with a merit and an income-based component.

In 2012-13, Governor Corbett called for the creation of the Pennsylvania Targeted Industry Program that provides grant awards to students interested in working in the energy, advanced materials and diversified manufacturing, or agriculture and food production fields. This program is currently funded with \$5 million from

PHEAA's business earnings and provides need-based grant awards up to the equivalent of the maximum state grant.

Currently, PA-TIP is providing awards to 1,156 Pennsylvania students, with an average award of \$3,211. For 2014-15, the Governor has asked PHEAA to increase the funding for the program to 6 million; an increase of 1 million.

In addition to administering studentaid programs for the Commonwealth, PHEAA invests
more than 17 million of our resources in the
development of student-aid planning and application
tools, community outreach and other awareness
initiatives that can assist your constituents
during every step of their higher education
experience.

In closing, I want to remind you that our 14 Access Partners, who live in and provide outreach throughout the Commonwealth, are always available to assist you in providing student aid and higher education planning outreach to your constituents in your districts.

Of more than 1,000 community events, such as FAFSA Completion nights, that our Access Partners participated in last year, many were done

in cooperation with local legislators.

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This concludes my remarks. I want to thank you for the opportunity to appear here today, and I welcome the opportunity to answer any of your questions.

MAJORITY CHAIRMAN ADOLPH: Thank you very much, Mr. Preston.

Sitting with me is the Vice Chair of the Democratic House Appropriations Committee,
Representative Mike O'Brien. Representative
O'Brien, do you have any opening comments?

Markosek's tradition, I won't be asking any questions of you. But I'll simply have to say that, for my money, you folks are probably one of the most important agencies in state government because, generation after generation, I've seen blue-collar kids be able to be the first in their family to go on to college because of the assistance that you have provided. And for that, I say thank you.

And thank you, Mr. Chairman.

MAJORITY CHAIRMAN ADOLPH: Thank you. As is customary, we invite the chairman of the standing committee. It's certainly nice to see

that Chairman Paul Clymer is with us, and he will be asking the first question.

much. I just have one question. Before I go with the one question, I want to just extend my congratulations for another successful year to you, Jim Preston, President and CEO of PHEAA, and to our Chairman, Bill Adolph, for your dedicated work. It has proved to be invaluable to the students of Pennsylvania. Obviously that, without the PHEAA dollars helping them toward their education, many students would not be there.

I get a list of all the students, as every legislature does, and it's just awesome when you see the number of students and the dollar amounts that they're able to secure.

Probably an issue that comes up and is seldom addressed but, again, it shows the good work of PHEAA, is that, the students pay back their indebtedness. There is very little bad debt that does roll out. I think that's a tribute. I don't know if you want to make a comment on that.

But, I think that shows not only how well the organization is run, but the respect, I do believe, students have in wanting to pay their

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debt, their loans back. But also, even with that small percentage, there are extenuating circumstances that some students fall into that they just can't do that. So, I think it just speaks well of the organization.

So, I'll let you take a moment if you would like to make a comment.

MR. PRESTON: Fortunately, most students recognize that it isn't a grant. It's a loan and it needs to be paid back. So, what we try to do is focus on good customer service and provide all the tolls and information they need so that, if they need a little help, hopefully we can give them what they need so they can get over any problems that they have. Hopefully, they're short-term problems. REPRESENTATIVE CLYMER: Thank you, Mr.

MAJORITY CHAIRMAN ADOLPH: Thank you.

I just want to advise the members, as the Chairman of the House Education Committee, Representative Clymer is also a member of the PHEAA board, as is Representative Jim Roebuck. They both have distinguished themselves as board members.

Next question will be by Representative Jake Wheatley.

Chairman.

REPRESENTATIVE WHEATLEY: Thank you, Mr. Chairman, and good afternoon.

I want to ask a question around how we do our awarding. I know that we award based off of cost of institutions so that, sometimes, the more expensive an institution might be, the more aid a student might be eligible for. Can you talk to me a little bit about if that is a board decision, or is that set in statute that we passed?

MR. PRESTON: Generally, there's a formula, and it's a need-based formula distributed across all the sectors. In those various sectors, they have different costs associated with those.

Those go into the calculation for the maximum and average award for all the students.

REPRESENTATIVE WHEATLEY: Is that a board decision, or is that something that you have to do based off of what we passed as the act that created you?

MR. PRESTON: I'll ask Christine.

MS. ZUZACK: That is a board decision.

Each April, they set the formula for the next academic year based on projections of the number of applicants, the funds we have available and cost of education.

REPRESENTATIVE WHEATLEY: I'm not sure if you followed any of our prior meetings or hearings at all. One of the questions I have been asking of all of the higher ed institutions is the role or the systemic rationale to how we fund higher education. Of course, you have a great role to play in that, because many of the students who attend these institutions are probably attending with some form or fashion of financial from you.

Do you have in your concept, like, how you would envision a more rational -- Well, you might think our system is rational now. From a board perspective, have you ever thought about the way you've let out grants? Could it be done in a more rational way as it relates to our higher educational institution?

MS. ZUZACK: Back in 2005-06, we had a state grant task force that re-evaluated the way that we distributed grants and the costs that we looked at and how we evaluated student financial need.

So, for the 2006-07 academic year, we implemented a new policy. It caps the amount of college costs that we recognize. We look at expected family contribution, instead of a firm

income cap, in providing funds. So, I think it was a more equitable distribution of money to students. So that's, really, rather recent in our 50-year history that that change was made.

REPRESENTATIVE WHEATLEY: Are you planning to do anymore conversation around -- Or do you think that's the extent of what you will do right now? You don't have any plans to re-evaluate and try to make it even more rational?

MS. ZUZACK: We do have a state grant advisory committee made up of school representatives and representatives from different higher education sectors, high school guidance counselor, and they meet four times a year to provide guidance on what things are like out in the field and how they feel would be the best practices for the State Grant Program. And then their recommendations are moved to the Committee on Need Analysis and Aid Coordination, a subset of the board of directors, and they discuss that in-depth before moving it to the board for a final decision.

REPRESENTATIVE WHEATLEY: And that process, does that include any sense from the General Assembly and the Governor as it relates to the vision of what we expect from higher education?

Meaning, are there some conversations that you are having with the General Assembly, either through the education committees or with the Governor, around what we are anticipating, what we want from our system, and then you're making those granting kind of decisions as this role in that vision?

MR. PRESTON: It's a fluid discussion all the time. We're constantly thinking and talking to various constituencies and legislature to figure out what's on their mind and what's to do.

Our challenge is, the need is so high, and tuition and fees are a factor here, that, if we try to reduce the amount of grants that we have, then it's probably going to go to more borrowing. So there's kind of a trade-off here we have to be careful of and try to make sure that the need-based population in the state at least has access to the grant money so they have access to higher education.

That was the original purpose of the grant program years ago, and I still think it meets that need. We'll never meet all of the need.

PHEAA could double the amount that we put in, if we could ever get to that point, but we still wouldn't

meet all the need.

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REPRESENTATIVE WHEATLEY: Right. The only reason I'm asking that, because I'm not in disagreement, I don't think, from what you're saying and what your mission is, but I guess I'm questioning if we have a sustainable model of supporting our students in our higher educational institutions, and does it make sense to be more focused around how we kind of do our policy and how we fund it? I'm really struggling to try to figure it out, because we have all of these various ways by which we are offering inroads in what we're trying to provide. I'm not trying to put PHEAA on the spot about it.

MR. PRESTON: I understand.

REPRESENTATIVE WHEATLEY: I'm just trying to figure out what are some better ways to do what we're trying to do.

MR. PRESTON: We watch what's happening nationally, too, and watch what the federal government is doing, because they're in the situation with all the loans they provide and all the Pell Grants they provide. And they're trying to ask some of the same questions. So, there's a dialogue going on, and we'll see where that takes

1 us. 2 REPRESENTATIVE WHEATLEY: Thank you. 3 Thank you, Mr. Chairman. 4 MAJORITY CHAIRMAN ADOLPH: Thank you, Representative. Representative Mike Peifer. 5 6 REPRESENTATIVE PEIFER: Thank you, Mr. 7 Chairman. Mr. Preston, welcome. 8 Mr. Preston, on page 2 of your summary, you talk a little about the federal servicing and 9 the huge increase in volume. We're starting to see 10 11 the results of some of the numbers of the federal 12 contract. Do you just want to talk to us a little bit about the contract itself that we've talked 13 14 about the last several years and the additional 15 volume of work generated for PHEAA? MR. PRESTON: We probably have 9 to 10 16 17 million of borrowers now. Probably 7 million of that are from the direct-lending contract and 18 federal assets. We have 3,100 employees, and a 19 20 majority of them are working on all servicing. 21 But we also have the traditional 22 commercial servicing that we have. We have a 23 thousand workers in that area, and then we probably 24 have 1,200 in federal and servicing, so it's been a

driver of our growth the last couple years.

have to manage that growth carefully. It's a challenge, but it does open up other opportunities for us as well as we go.

REPRESENTATIVE PEIFER: When we look at those additional opportunities, you mean probably the consolidation of other agencies to PHEAA? I guess that's my question. That growth that we've seen, and you talked about managing it and going forward, what are our projections in the future as far as the agency's ability to meet that demand, and has that consolidation at least slowed down?

MR. PRESTON: It's hard to predict what's going to happen in the future and what other agencies will do. I'll be going down to the Department of Education on Thursday. One of the questions they'll ask us will be, if other opportunities come along to absorb other guarantees, would you be in the position to do it. And, of course, we would answer yes. So, I would assume other opportunities could happen, but we just don't know specifics at this time.

REPRESENTATIVE PEIFER: So, from a capacity standpoint, do we have the additional capacity to handle additional workloads such as that?

MR. PRESTON: Yes. Our businesses are scaleable; that is, I can increase them at an efficient cost. As we add more business, we'll increase the net to the bottom line.

REPRESENTATIVE PEIFER: The other thing
I just want to say briefly is, you give us some
great materials as far as the number of grant
recipients in my district and throughout the state.
We all receive this information. I know you also
give us some great information on student handbooks
for legislators. You give us some great
information.

I'd just like to tell you and your staff, thank you, because that information is great to know; that at least over \$3 million in grants were awarded to the 139th District last year.

That's over a thousand people receive that money.

Sometimes when we're out appropriating money here, we don't necessarily get to see those dollars falling into our districts. But you helped us with that information, and it helps us put the votes down for you.

The last thing, in your closing remarks you talk about your outreach programs. Again, I applaud you for this. I can tell you that going to

college, for many students and their parents, is a daunting task. I mean, they're concerned about the price; they're concerned about the location; they're concerned about the field of study. Any way that you can continue to reach out, whether it's the FAFSA Completion Sessions, or what have you. You talked about the thousand community events. If you just want to tell us what you're doing out there. That's very helpful, because you're coming into my district. Again, you're helping our guidance counselors; you're helping our students; you're helping our parents.

Do you just want to expand on that a little bit and talk about how you reach out to some of our schools out there?

MR. PRESTON: Even though the economic downturn in '07-'08 affected us on the business side, we were able to adjust to that. One of things we tried to make sure we did was make sure we continued our support throughout the Commonwealth for our outreach and our mission.

You really need to be able to get out and have FAFSA Completion Night. That's free federal form for financial aid, which is coupled with our grant program. Also, there's other

activities. Many of the high schools have activities just how to plan for college, and other activities that we try to coordinate on a community basis so that, any chance we have to talk to 10, 15, 20, 30 folks, they're interested in going through the FAFSA, fill it all out and start the application process; where should they be in college planning in their senior year.

There's so many things we can really talk about, if they haven't been through it, that helps them out. So, we take whatever opportunities we can to get out in the public and talk to them.

We also have three educational sites on the web, YouCanDealWithIt dot com, EducationPlanner and MySmartBorrowing, to try to get to people before they borrow or over-borrow.

REPRESENTATIVE PEIFER: It just seems like different schools have different programs. Your assistance with the guidance counselors is much appreciated, especially traveling from here all the way back to my district. You're working with the schools and just giving the parents that little bit of information, because there are deadlines that they have to follow, and they really need to hear some of these things. I think having

you there just to walk them through the process is very welcoming. So, thank you.

MAJORITY CHAIRMAN ADOLPH: Thank you,
Representative Peifer. Just for the members'
information, Representative Peifer is a member of
the PHEAA board. His background is, he's a
certified public accountant, and he's a member of
the Audit Committee. I think it was the first time
in like 40 years or something we changed auditors,
and Representative Peifer certainly played a big
part in that transaction and really helped the
board quite a bit. I appreciate his assistance.

Next question will be by Representative Scott Conklin. I'm very sorry.

Representative Mike Carroll, also a very, very good board member of PHEAA. I'm sorry, Representative.

much, Mr. Chairman. Good afternoon, Christine,
Jim. Thank you for being here. Thank you for the
wonderful work that's done at PHEAA on behalf of
the citizens of this Commonwealth. It's an agency
that we all are proud of. As a board member, I'm
proud to serve and work with all of you, Chairman
Adolph and the rest.

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Jim, the Governor proposed a 25-million-dollar new program, Ready to Succeed Scholarships.

Can you share with us what you know about Ready to Succeed and what -- Well, can you share with us what you know about the 25-million-dollar proposal?

MR. PRESTON: In general, it's a merit-based income component, and we understand the income component is up to 110,000. The details of the program are still being worked out. We're not quite sure what the merit-based component will be. Will that be a grade point average of a certain amount, we just don't know. That is yet to be worked out.

We'll just have to see how this plays out if the legislature approves this. We're starting conversations with the education department to figure out where they want to go with this.

We figure that, if we look at the population of the grant file, there's probably 60,000 applicants that may fit into that role. But, of course, if you put a merit-based component on it, it would bring it down some. So, we're still going through the process to see how many people would be eligible and how the program would

1 work. 2 REPRESENTATIVE CARROLL: To your knowledge, is there a floor in terms of income? 3 You said it was up to \$110,000. Is there a range between two income levels? 5 6 MS. ZUZACK: No, there was no floor on 7 the Governor's proposal. It was just incomes up to \$110,000. 8 REPRESENTATIVE CARROLL: I quess we'll wait for more information. Thank you very much. 10 11 MAJORITY CHAIRMAN ADOLPH: Thank you, 12 Representative Carroll. Also a member of the PHEAA 13 board and also a member of the Appropriations 14 Committee, Representative Matt Bradford. 15 I would be remiss if I did not say, it was as a result of the bipartisanship that we have 16 17 on that board that we've been able to achieve 18 through the leadership of our management. 19 some of the policies that were implemented in a way 20 where we left our party politics back here in the 21 Capitol, you can really succeed. These two members 22 that I just mentioned were a big part of it. 23 Representative Glen Grell. 24 REPRESENTATIVE GRELL: Thanks, Mr.

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Chairman. Thank you for being here.

I apologize for not knowing more about this program. But, the line item on your budget for higher education of blind or deaf students, in recent years I've become somewhat familiar with the four state-chartered schools we have across the state and am very impressed with their programs and everything they do for those students.

Can you tell me a little bit more about that program? As I understand it, you've inherited it from the Department of Education. What does it do, and are there connections between those four state-chartered schools to help those students move on to the next level?

MS. ZUZACK: Yes, we did inherit that program from the Pennsylvania Department of Education. It was created in 1949, so a lot of the requirements, such as the maximum award, were set at that time. So, \$500 in 1949 is quite different than \$500 today.

REPRESENTATIVE GRELL: Is that what it is now?

MS. ZUZACK: Yes, it's still \$500.

REPRESENTATIVE GRELL: Per year?

MS. ZUZACK: Yes. A blind or deaf student can take that money to any school in the

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country to use towards their educational expenses.

When we first received the program, we worked with the Office of Vocational Rehabilitation to give guidance from them about how to screen applicants and how to manage, because we had never worked with defining such a disability in the past. So, they were very helpful. We worked together with them in program promotion among schools, both the schools you mentioned and also with colleges and universities that have recipients; schools such as Gallaudet University in Washington, D.C., that cater to deaf students.

We've done a lot of outreach with the program. It only has \$47,000 a year, so we can only fund 94 students at a time.

REPRESENTATIVE GRELL: Would that typically be fully subscribed over the course of a year? Do you have enough applicants to spend that money?

MS. ZUZACK: We're getting there. When we first received it, it was not at that level, but we're close to approaching that level now.

REPRESENTATIVE GRELL: Okay. I guess I would say thank you for taking on that challenge.

I'm sure that, with the great leadership of our

Appropriations Chairman--I couldn't miss the 1 2 opportunity for a gratuitous little compliment there--I'm sure you'll make the most of that 3 program. Thank you very much. MAJORITY CHAIRMAN ADOLPH: 5 Thank you, 6 Representative. I was remiss in acknowledging the presence of the Chairman of the Finance Committee 8 of the House, Representative Kerry Benninghoff. Thank you, Kerry, for being here. In closing, I just want to let the 10 11 members know that, in the past several years, I 12 quess, two years, we've expanded some call centers throughout the Commonwealth; one in the southeast, 13 14 a call center which employs, Mr. Preston, what? About 150 folks? 15 16 MR. PRESTON: Capacity is 150. 17 MAJORITY CHAIRMAN ADOLPH: 150 folks. 18 And that's a location right on the Delaware River. 19 Also, we just recently opened up a call center in 20 Allegheny County in the city of Pittsburgh; is that 21 correct? They're just on the outside of --22 MR. PRESTON: In Green Tree. 23 MAJORITY CHAIRMAN ADOLPH: In Green Tree. And how many folks do we --24 2.5 MR. PRESTON: 150 maximum there, too.

MAJORITY CHAIRMAN ADOLPH: 150 there, too. And this is all as a result of servicing the federal loans. We are one of four vendors nationwide. We were awarded a five-year contract. When does that contract expire, Mr. Preston?

MR. PRESTON: It was awarded in July of '09, so it expires or is up for renewal in July of '14. The Department of Ed has already given us indication it will be done. They're just going through the details now.

MAJORITY CHAIRMAN ADOLPH: And there's always a possibility, as a result of changes, that the fees could be changed, and we always keep a very close eye on that because, obviously, we are just receiving a servicing fee from the federal government.

Just a note that, all of the administrative expenses for this agency are paid through its earnings. Not one dollar of taxpayers' money is used to pay any of the salaries of this agency, even in expansion. I think that's important to mention. The management of this company and its dedicated employees are very well-trained employees and highly skilled in their profession. It's a very, very competitive

financial field out there, and we are very 1 2 fortunate to have these type of professionals leading this agency. 3 Hopefully, things will continue. 4 5 try to work with you. I kind of wear two hats, but we will try to work with you to see how we can do 6 7 what we can for your requests. However, obviously, if we're not able to make those requests, I'm sure 8 9 you're going to be able to put together the best possible student grant for the students of 10 11 Pennsylvania. 12 That being said, thank you for being here, and looking forward to working with you. 13 14 MR. PRESTON: Thank you. 15 MAJORITY CHAIRMAN ADOLPH: Thank you. 16 (At 4:43 p.m., the budget hearing 17 concluded). 18 19 20 21 22 23 24 2.5

CERTIFICATE I, Karen J. Meister, Reporter, Notary Public, duly commissioned and qualified in and for the County of York, Commonwealth of Pennsylvania, hereby certify that the foregoing is a true and accurate transcript, to the best of my ability, of the budget hearing taken stenographically by me and reduced to computer printout under my supervision. This certification does not apply to any reproduction of the same by any means unless under my direct control and/or supervision. Karen J. Meister Reporter, Notary Public