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2	HOUSE OF REPRESENTATIVES COMMONWEALTH OF PENNSYLVANIA
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4	Pennsylvania's Drug Courts
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6	House Judiciary Committee
7	Subcommittee on Crime and Corrections
8	Irvis Office Building
9	Room G-50 Harrisburg, Pennsylvania
10	Mandan Manah 21 2014 10.00 a m
11	Monday, March 31, 2014 - 10:00 a.m.
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14	COMMITTEE MEMBERS PRESENT:
15	Honorable Ronald Marsico, Majority Chairman Judiciary Committee
16	Honorable Timothy Krieger, Majority Chairman Subcommittee on Crime and Corrections
	Honorable Bryan Cutler
17	Honorable Sheryl M. Delozier Honorable Brian L. Ellis
18	Honorable Glen R. Grell
19	Honorable Joseph T. Hackett Honorable Mark Keller
20	Honorable Mike Regan Honorable Rick Saccone
0.1	Honorable Marcy Toepel
21	Honorable Thomas Caltagirone, Minority Chairman Honorable Bryan Barbin
22	Honorable Dom Costa Honorable Madeleine Dean
23	Honorable Deberah Kula Honorable Brandon Neuman
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1	NON-COMMITTEE MEMBERS:
2	Honorable Kurt Masser
3	Honorable Doyle Heffley
4	
5	
6	STAFF MEMBERS PRESENT:
7	STAFF MEMBERS PRESENT:
8	Thomas Dymek, Esquire Counsel/Majority Executive Director
9	counsel/Majority Executive Director
10	Michael Kane, Esquire Counsel/Majority Research Analyst
11	counsel/Majority Research Analyst
12	Michelle Moore Majority Administrative Assistant
13	Majority Administrative Assistant
14	Jen Duralja Majority Committee Secretary
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	—Key Reporters———————————————————————————————————
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MAJORITY CHAIRMAN MARSICO: Good morning, everyone. I'm Representative Marsico, Chair of the Judiciary Committee.

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I just wanted to welcome everyone to this hearing. It's being conducted by the Subcommittee on Crime and Corrections. My good friend here, Representative Krieger, who is the Chair of the committee, will conduct the hearing.

I just want to, once again, welcome everyone and thank you very much for spending time with this morning on a very, very important issue that's an epidemic, a heroin epidemic, that's facing all of our citizens here in the Commonwealth; and not just the heroin epidemic but, also, the issue of illegal drugs and the problem-solving courts that many of you are involved with in the Commonwealth.

So, with that, I'm going to turn it over to Representative Krieger. Before we do that, though, I want to ask each member to introduce themselves; starting down there, Representative Saccone.

REPRESENTATIVE SACCONE: I am

Representative Rick Saccone, representing southern

Allegheny and northern Washington counties; the

1	39th District.
2	REPRESENTATIVE KULA: Good morning.
3	Deberah Kula; Fayette and Westmoreland counties,
4	52nd District.
5	REPRESENTATIVE BARBIN: Bryan Barbin,
6	representing Cambria County.
7	REPRESENTATIVE DEAN: Good morning.
8	Madeleine Dean from Montgomery County.
9	REPRESENTATIVE REGAN: Mike Regan; York
10	and Cumberland County.
11	REPRESENTATIVE COSTA: Dom Costa; 21st
12	District, Allegheny County.
13	REPRESENTATIVE HACKETT: Good morning.
14	Joe Hackett; Delaware County.
15	MR. DYMEK: Tom Dymek, Executive
16	Director of the committee.
17	CO-CHAIRMAN KRIEGER: Tim Krieger; 57th
18	District, Westmoreland County.
19	REPRESENTATIVE ELLIS: Good morning.
20	Brian Ellis; 11th District, Butler County.
21	REPRESENTATIVE TOEPEL: Good morning.
22	March Toepel from Montgomery County.
23	REPRESENTATIVE GRELL: Good morning.
24	Glen Grell; Cumberland County, 87th District.

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1 REPRESENTATIVE KELLER: Good morning. 2 Mark Keller, I'm with the 86th District, which is all of Perry and part of Franklin. 3 4 MAJORITY CHAIRMAN MARSICO: Okay. Thank you, members, for being here. 5 6 Representative Krieger for remarks, and also, then, you'll do the panel. 7 8 CO-CHAIRMAN KRIEGER: Thank you, Mr. Chairman, for allowing us to do this. I think it's 9 10 a very important subject we're going to talk about 11 today. 12 Before we begin, however, I want to say 13 to the members and the quests, this is being 14 recorded, so be aware of that. Representative 15 Cutler has joined us. There's one member in the audience, Representative Masser, that's very 16 17 interested in the subject and has worked with it. 18 He's not a member of the committee, but, 19 Representative Masser, you're more than free to 20 come up and join us on the committee if you'd like. 21 And thank you for being here. 22 As Chairman of the Subcommittee on Crime 23 and Corrections, I'm very interested, and we all 24 are. We've looked about this terrible problem we

have. We have a problem all over the state. In my

county, Westmoreland County, we've had a record,

June of last year, if you want to call it that, for
heroin deaths.

We know that heroin doesn't happen by itself all the time, but sometimes there's a precursor, and that's prescription drugs. So we're very concerned about how that works and how that can lead young people, and old, we find, into a life of addiction.

One of the areas we've looked at is drug courts. We know some counties are using drug courts; some are not. We're interested in hearing from you, the experts today, as to how that's working and some things, perhaps, we can learn; some things we can take back to our own counties as to things that might work.

We do recognize this is a multi-faceted difficult problem. We do not profess today to come up with an answer that is going to solve this problem. We know it's going to take a lot of work; it's going to take a lot of effort. It's going to take all of us, whether we're in public office or not. In our churches, our homes, our communities, we all need to work on this that is a very significant problem.

We want to thank you for taking your 1 2 time today, and I appreciate it, and I won't make any more remarks. 3 Karen Blackburn. Karen, I understand 4 you're going to introduce our panel and then start 5 6 us off? 7 MS. BLACKBURN: Yes. 8 CO-CHAIRMAN KRIEGER: Please go ahead. Thank you. 9 MS. BLACKBURN: Good morning, and thank 10 11 you very much for your interest in problem-solving 12 courts. My name is Karen Blackburn. I coordinate 13 these programs on behalf of the administrative 14 office --15 CO-CHAIRMAN KRIEGER: Karen, let me 16 interrupt. Can you make sure you talk into the mikes? Since this is being recorded, We want to 17 18 make sure we hear you. MS. BLACKBURN: I work for the 19 20 Administrative Office of Pennsylvania Courts and 21 coordinate problem-solving courts around the 22 Commonwealth on behalf of the Supreme Court. 23 Again, I thank you all very much for your interest in these programs. 24

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Adult drug courts have been around for

25 years, and they've lasted 25 years because they work. They have been researched at the national level. There have been research of individual programs and research of multiple sites and research of research. So, there's a lot there to document the success of these programs.

The first one started in 1989 in

Miami-Dade County, Florida, responding to a crisis

that we were experiencing nationwide during our War

on Drugs when we had the three-strikes-out laws.

We had drug arrests up by over 134 percent.

Incarceration rates for drugs were up about

317 percent.

Dade County, Florida, decided to look at the underlying cause of this behavior, and started looking at addiction, and drug courts were born. In drug courts, we divert individuals from incarceration into treatment; treatment that is monitored by a team of professionals. That includes the judge, the prosecutor, the defense attorney, the treatment provider, the individual responsible for community supervision, and a manager or what we call a coordinator, and they monitor the conduct of the individuals that are

referred into their programs.

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Initially, it's very intense; intense drug testing, intense supervision until the person stabilizes and starts to get a grip on their life once again and reconnect with family and their support systems.

In 1989, the first drug court was in Miami-Dade County, Florida. Ten years later, we had 472 courts around the country. Today we have about 2,400. We have served in our drug courts about 120,000 people every year. In Pennsylvania, the first drug court started in 1997 in Philadelphia County, and by 2007, we had 38 programs. In a short period of time, today, seven years later, we have almost a hundred. We have exactly 98.

I mentioned the 25 years of research. I just wanted to share some of the statistics around the success of these programs. Drug courts are known to reduce crime. 75 percent of drug court graduates remained arrest-free for at least two years after leaving the program. The reductions in crime lasted at least three years and can endure for over 14. The most rigorous, conservative, scientific meta-analysis of all concluded that drug

court significantly reduced crime as much as 45 percent more than any other sentencing options out there.

Drug courts save money. For every dollar that's invested in the drug court, taxpayers are saving as much as \$3.36 in criminal justice costs alone. When considering other costs, such as savings from reduced victimization, health care service utilization, studies have shown that that one-dollar investment can save up to \$27. Every federal dollar that's invested in drug courts has been shown to save at least \$9 dollars in state funding.

Drug courts ensure compliance. We know that the longer folks are in treatment, the more likely they are to succeed in the community. In drug courts, unless substance-abusing, addicted offenders are regularly supervised by a judge and held accountable, 75 percent of those men and women drop out of treatment prematurely. That's without drug court. Drug courts are six times more likely to keep offenders in treatment long enough for them to get better.

Drug courts restore families. Parents in family drug courts are twice as likely to go to

treatment and complete it. Children of family drug court participants spend significantly less time in out-of-home placements, such as foster care.

Family reunification rates are 50 percent higher for family drug court participants than for nonparticipants.

what I've shared with you thus far are national numbers. We do not yet have state numbers, but I'm very proud to be able to tell you that we will shortly. Over the past two and a half years, we've been developing a case management system that will manage the information for the problem-solving courts here in Pennsylvania, and that data that we're able to capture from case management will finally start giving us some outcome measures and some impact measures for the drug courts here in the Commonwealth.

I wish I had them for you today, but I just don't. But at least we will. I can say, a year or so from now, hopefully, I'll be able to sit here and read off those same kind of numbers to you about the programs here.

I don't want to talk that much more about the programs. I'd rather introduce the panelists and let them tell you more about their

experience.

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Judge John Cherry from Dauphin County Court of Common Pleas. He's been committed to working with juveniles not only from the bench, but in his prior life as a high school teacher and coach. Over the past 12 years as judge with the Court of Common Pleas, he's heard cases involving juveniles, and he's here to tell you what he has seen and his concerns while sitting on the bench.

The gentleman with the bowtie is Judge Masland, one of your colleagues before he was elected to the bench in Cumberland County. He's been presiding over the drug court in Cumberland County since February of 2010, although he was involved in it a year plus prior to that. In Cumberland County, the drug court hears cases involving addiction and abuse of both drugs and alcohol, so it's somewhat unique when it comes to the panelists here.

With 24 active cases, the program has admitted over 120 participants since its inception in 2006. 96 percent of those participants have remained crime-free during the 15 plus months in the program. Recidivism rate for graduates have

averaged about 23 percent; meaning, 77 percent have remained crime- and/or arrest-free.

The national average is right around -Recidivism rate right now, I believe, is about 60
percent, if I'm not mistaken; some of the recent
research that I've been looking at. So that's half
of what you see for folks that do not participate
in the program.

I'd also like to introduce Judge Nancy
Butts, who is the President Judge in Lycoming
County Court of Common Pleas, where she presides
over the drug court and has since its formation in
1998. She has been head of the DUI court and
juvenile drug court in Lycoming County since 2004,
and established the mental health court there in
2008.

A particular interest to this community is the fact that, in September of 2013, President Judge Butts called together members from the community, all ages and all interests, to strategize on how to combat the growing heroin problem in Lycoming County. The Lycoming County Drug Court Task Force was created to reduce the demand for illegal drugs, to educate citizens about the resources available for prevention and

treatment of addiction, and reduce drug-related crime in the community through education and law enforcement.

Beside Judge Butts is Judge Kennedy, who was elected to the bench in York County in 1995.

In 1997, Judge Kennedy established the York County Drug Court, which was the second drug court in Pennsylvania. Recognizing the success of the drug court model, in 2002, he established the reentry court program, which is a partnership between state probation and parole using the drug court model for the reintegration of offenders leaving prison and returning to the community. In 2012, he expanded the York County DUI Court target population from 50 participants up to 150.

Judge Kennedy is now assigned to Orphans' Court, but continues to preside over York County's mental health court, DUI court, drug court, where 43 percent of their participants have reported heroin to be their major drug of choice.

Now moving from the judges, I'd like to introduce the people that actually run these programs, the court coordinators, and I have two that have joined us here today.

Matt Schmonsees is a graduate of the

University of Michigan and has been the coordinator and manager of Philadelphia's drug and DUI courts for over 10 years, following five years in the field of substance abuse and mental health treatment in Philadelphia. Just so you have some sense of things, the Philadelphia drug or treatment court has an active enrollment of 560 participants at any given time, and their DUI court has 125. So Matt has a pretty big job.

Philadelphia's treatment court, which is the first problem-solving court in the Commonwealth, has enrolled 4,200 participants; graduated 78 percent of those men and women and witnessed only 9 percent of successful graduates being convicted of a new crime within a year after graduation.

Philadelphia's DUI court, established in 2007, has enrolled 456 participants; graduated 91 percent of those participants and witnessed only 4 percent of successful graduates being convicted of a new crime.

Mr. Schmonsees also has served as the treasurer of the state Association of Drug Court Professionals and on the executive committee since 2011. Every year we have an annual conference

that's attended by between 250 and 300 people to learn more about drug courts and how to operate them and the use of best practices.

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To Matt's right is Stacy Dorman, who planned and implemented both the juvenile and the drug court in Mifflin County. I thought Stacy could bring a lot to our discussion about juvenile drug courts and the work that's being done there.

The adult drug court was started in 2011, and after -- Excuse me. I think it was -- the adult drug court came after the juvenile drug court, which was started in 2006. She filled both the role of coordinator and probation supervisor there in Mifflin County.

Perhaps our most distinguished graduates here on the panel I'd like to introduce to you now. To my left is Mr. Herman Harrington. He was arrested in 2007 at the age of 58, addicted to crack cocaine. It's interesting to note that he had had no prior contact with the justice system prior to that arrest.

He entered Chester County Recovery Court in December of 2007 and successfully graduated from that program in March of 2011. While going through the drug court, he gained employment and continues

to be employed at the Good Friends recovery house in Bristol, PA; now as assistant manager. He has been drug-free for six years and seven months; and, in 2010, received an award for advancing in recovery from Bucks County Mental Health Drug Addiction Department.

He's reunited with his daughter while he was in drug court. And since drug court, he has completed countless hours of community service and continues to volunteer with the homeless population. One year ago today, Herman's mother passed away. She was a major source of support for him while he was working through the phases of drug court, attending court with him every week.

At the far end of the table, in between Judge Masland and Judge Cherry, is Miss Ashley McCrod, who was initially denied admission to the Wyoming/Sullivan County Treatment Court. No one had any real confidence that she would succeed because of previous violations and parole experiences they had had with her.

On April 13th, 2011, at the age of 26, she was finally admitted into this 24-month program. Her drug of choice was opiates. She did not have a home, so they placed her in a sober

house. It was tough; touch and go in the beginning, the first year. But after a severe car accident in which she almost lost her arm, she started taking recovery more seriously.

She got into her own apartment; started the process of attempting to gain custody of her son. She started chairing AA and NA meetings in the area to share her life story and today sponsors individuals in recovery. She graduated from treatment court on April 13th, 2013, and remains active with the program, mentoring new participants and helping to get them into AA and NA meetings. She has gained custody of her son and is actively involved in school functions.

So, with that, you know who's in front of you today. We have not come with prepared remarks, but we have come to respond to any questions that you might have for any one of the panelists here this morning. Thank you.

CO-CHAIRMAN KRIEGER: Does anyone on the panel have anything they'd like to say, a statement, up front here?

HONORABLE CHERRY: Good morning. I'm

Judge John Cherry. I've been a judge in the Court

of Common Pleas in Dauphin County for 14 years.

Prior to that I was District Attorney of Dauphin

County. As was explained, I'm a former high school

teacher, coach and assistant principal. My whole

life has been spent in pursuit of helping youth.

I have a few remarks to make today. We have an adult drug court. We do not have a juvenile drug court. However, I ran into Representative Marsico in a very educational setting. And, at that time, I approached him about the severe problem that I see in Dauphin County with heroin, particularly among juveniles.

Since December of 2013, I have had eight juveniles appear in front of me charged with delivery of heroin; not use of heroin; delivery.

Four of the eight were 14 years old. One of the 14-year-olders, when arrested on the scene, because it was a confidential informant with a police officer, had \$980 in his pocket and five bundles of heroin in the vehicle that he was traveling in.

Another juvenile, recently arrested, 14 years old; \$560 in his pocket, two bundles of heroin. It's obvious, of course, that they're getting these from other individuals; that they're the basic street dealers, but age 14.

The 14-year-older with the \$960 was

brought before me to be sent to adult court. I did not do that. I kept him in the juvenile system. He went to a long-term secure placement. In that vehicle were three guns, including a sawed-off shotgun.

So, overall, my concern is that the individuals involved with this are using juveniles to deal.

The other four were 15-, 16- and 17-year-olders. Two 16-year-olders and a 17 have been transferred to adult court. They had lengthy juvenile records, including possession of firearms by a minor. They did not have firearms at the time.

The point of my fear here is that, in three months, we've had eight juveniles arrested; heavily involved in dealing heroin, with many bundles of heroin in their possession and large amounts of cash. Obviously, the next step is going to be that one or more of those juveniles are going to be murdered, because, with drugs, comes that.

I heard the comment by one of the committee -- or concerning the fact that prescription drugs and other drugs of that type are the gateway to heroin. I can assure you that we

are taking a very good view of the drug marijuana in all of this, because it is my position, having dealt all these years with these individuals, that 70 percent or more of our juveniles are addicted to marijuana, and many of those juveniles move on to other drugs.

I know there are naysayers. I know there are people that are calling it recreational, and I know that's a very popular thing to say in this country, particularly in this state now that they're trying to legalize this stuff. My point is that, I deal every day with these children and these adults who are addicted.

And I raise a question to the committee.

And I realize I promised Mr. Marsico I would not go
into my marijuana diatribe, but I've done it, so
he's trapped.

Nonetheless, if it isn't addictive; if it's recreational—and I see nothing recreational, by the way, of the destruction of children and families, because that's what it does—why then can't they walk for even two weeks on supervision without testing dirty, if it's recreational?

My point is that, we are ignoring many things. We're talking about heroin, and I'm with

you all the way. But what's involved with the eight juveniles that I had, along with delivery of heroin, is marijuana use. That's my position.

I think the committee has some hard work

to do. I believe the drug courts have a great deal to do with the success of those who do not come back into the system. However, I'm very concerned about juveniles that are having access to large amounts of heroin, and they're being used as the dealers.

CO-CHAIRMAN KRIEGER: Thank you, Judge. Point very well-taken. Thank you.

HONORABLE MASLAND: If I may.

CO-CHAIRMAN KRIEGER: Yes, Judge,

HONORABLE MASLAND: Very briefly. I'm not going into a diatribe. Very well done. But, let me just say this: Thank you, Chairman Marsico, Chairman Krieger, for inviting us here.

I want to apologize. I passed out some remarks, but based on my stay here in the General Assembly and trying to save a tree, I did the math. I didn't think many of you would show up. So, unfortunately, I hope somebody can make some copies of it. I'm happy to answer questions, but I won't

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please.

be reading anything to you today. So, if there's one or two of you, or three or four of you that don't have copies of that, I hope you do get that. And I'm happy to answer questions. Thank you.

CO-CHAIRMAN KRIEGER: Thank you, Judge.

There are some members with some questions, but first of all -- Please.

HONORABLE KENNEDY: This isn't prepared, but it seems to me the issue generally is, how do you fund this? Everybody agrees; treatment courts agree, but how do you fund it?

When you look at the state budget, and I know you passed the Justice Reinvestment Act (sic) a couple years ago, what we have to do is, we have to do what Texas and Virginia and California have done to some degree, whereby, shifting some funds to the front end of the process, for instance, to treatment courts, we can really keep people out of the state prison system.

In Pennsylvania, I've been running a treatment court. I've been involved in running a treatment court since '97. I said from day 1, if I could have the money I save the state prison system to expand the program, I could easily expand it tremendously; we could expand it much more quickly.

So that's one of the issues.

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And again, these programs are not for violent individuals. We wouldn't take somebody into our program who was involved in shootings, who was out on the street with bundles and bundles of heroin and who had weapons in their car. They wouldn't be appropriate for our program. We're looking for the guy that's on the corner that's selling a bag to get a bag, or we're looking for the woman who's sheltering drug dealers so she can get her heroin. Those are the folks that we're looking for. We're looking for the nonviolent people; but who, otherwise, would probably be looking at state prison sentences.

As it relates to the juveniles, the juvenile drug treatment courts, that's a big bang for the buck for a county. When we can get somebody in the juvenile system who would be going into placement at 300 plus dollars a day, and we can pull them out and put them into a program, we can get our county commissioners to fund that. But when it comes up to the adult level, that's really where some state funding is needed for treatment courts.

I think, if the counties that didn't

have the treatment courts had access to funding and, particularly, diversionary programs, which, frankly, is what York does and what Philadelphia does, where we actually take care of the people before they're even sentenced. A lot of the other programs are post-sentence programs.

Good programs; they work. But when you do a diversionary program where, currently, there is no state funding for at all. There are some dollars out there on the state level for the postsentence programs. There are no dollars at all for diversionary programs. We tend to get the people into the program much sooner after arrest than the post-sentence programs do.

So that's my spiel.

HONORABLE BUTTS: If I could just tack onto what Judge Kennedy said, in Lycoming County, we've been the recipient of restrictive intermediate punishment funds for a number of years. And probably about 10 or 12 years ago, I spoke to a group from the state level regarding that type of funding.

Judge Kennedy talks about the ability to fund up front or to fund treatment-core programs.

I would submit, you do have the opportunity even

now. Those funds are only designated for Level 3 and Level 4 offenders; individuals who are DUI offenders with their second or third conviction with the highest tier; meaning, a refusal or the highest blood alcohol level.

If you were to consider expanding that pool of money to encompass Level 2 offenders—they would be the individuals who, again, are not violent offenders; they're individuals with minimal or zero prior contact with the system—that would enable counties such as mine, and the majority of the counties throughout the Commonwealth that receives that money, to be able to offer greater treatment services throughout the state. That's been a huge hurdle for us to be able to take — in our post—plea program, to take a number of individuals in the program, they have to be Level 3 or Level 4 to be able to fund them.

As I said, we receive a significant amount of money, but to be able to expand it to Level 2 offenders would be a huge opportunity for treatment courts in the Commonwealth.

Thank you.

CO-CHAIRMAN KRIEGER: Thank you, Judge. If I could just start off briefly, and, Karen, I'm

not sure who to direct this to. Could someone just very briefly walk us through -- Someone gets arrested for a drug offense. Walk us through the process they go through if they're going into a drug court.

MS. BLACKBURN: I can probably give you the most generic answer to that.

A person is arrested for an offense that's considered an eligible offense by that particular treatment court, because all the courts sit down as a team and develop policies and procedures to guide the operation of their program. It's at that time that they decide whether it's going to be a pre-plea, post-plea, post-sentence type of court.

But a person is arrested, they are deemed eligible for the program based on that criteria, and then they are assessed both for their legal -- legally and clinically, to make sure the legal background would not prohibit their participation; and that, clinically, they are diagnosed with an addiction or a disorder.

The case is then referred to the team and reviewed by the team, and the team recommends to the judge that the case be accepted into the

program. When that takes place -- And this all happens prior to a court event.

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Immediately after these meetings, the judge goes into the courtroom, team members go into the courtroom, the participants come in front of the judge, and the judge will admit a participant at that particular point in time. And then, programs can last anywhere from 18 to 24 months as a rule of thumb; some a little bit shorter, some a little bit longer.

Typically, each program is broken into three, perhaps four, phases. And during that initial phase, there's intense community supervision, intense treatment and intense drug testing. And when I say intense, there's probably contact with a PO or a treatment provider daily. Probation officers should be contacting the participants at least twice a week. They should be drug tested at least twice a week, and that drug testing is random. In other words, they don't know when they're going to be tested. And then as they start to show improvement -- Excuse me. Let me step back.

They're drug tested frequently. They're coming in front of the judge at least every two

weeks. That first phase lasts about two months.

And as they're coming in front of the judge, prior to every hearing, the judge is sitting around with the team, getting an update on how the person is progressing through both treatment and complying with the conditions of the program.

Assuming all goes well, at some point the person will proceed into Phase 2 where the supervision is a little less intense. They started working on things like job, home, family reunification, and then the program proceeds that way. Now, sometimes there are setbacks, but throughout the program there are incentives and sanctions that are awarded to try to modify that behavior, and eventually the person will graduate.

That's kind of how -- Did I miss anything? That's kind of how the programs progress.

CO-CHAIRMAN KRIEGER: I do have some follow-ups, but I'll defer those because we have other members who would like to ask some questions.

Representative Hackett.

REPRESENTATIVE HACKETT: Thank you,

Co-Chair. And also, thank you to Chairman Marsico

for being so active on this issue.

I think there's many of us here in this room, both representatives and nonrepresentatives that have lost family and friends at least over the last 12 months. I would bet that would be pretty large odds that we have that we know someone, either family or friend, that has passed because of this epidemic. That's why it weighs heavy on a lot of our hearts as we proceed with these hearings.

But Chairman and Co-Chair and all the committee members have been traveling the state, really trying to find out the answers how we can truly help, and that's our job.

Little bit of background. I'm 26 years in law enforcement. Your Honor, I have to side with one of your stories and tell you, I remember interviewing a drug dealer. He was talking to him, to the other guy, and one guy says, all right, I'm going to get you some of this heroin, this H, right? And he says, oh, no, no. I can't do that. I don't have any customers for that. I just need the weed and I just need some coke. We don't need any of that heroin stuff. And he says, no, no, no, really. See that school --

So, he's a couple feet, by the way, outside the school zone. He points over to the

school yard, a local elementary, and says, no, no, no. There's your customers over there. He says, go give it away and you'll have a customer for life.

So, keep in mind how bad this is out there. They are pushing it on our elementary school kids, and they're actually giving it away. They don't even have to buy it. They're giving it away just for permanent customers down the road.

My thing is, I agree; prisons are full.

70 plus percent, I think, was the last number in of drug-related folks in our prisons. I agree that is the wrong place for them to be.

I guess my question, or to lead into,

I'm looking for what I call option 3. If I can get

some of your opinions and some feedback on this, it

would really help me to establish something.

As a cop, I always knew I had two options. If I rolled up on a car and there's some drug paraphernalia in the car or even a little bit of narcotics of some sort, I have two options: I could seize the stuff and let them go with a warning, believe it or not, and I can cite them and lock them up and bring them in.

I'm looking for like an option 3. I'm

thinking, why don't we do something like we do maybe on the DUI level where we read them some rights and bring them down; get their blood drawn from a local hospital. Maybe we have an option here to keep them out of the system and get them right to the treatment; if the police officers have some way, maybe, to get them right to the treatment center where there could be a waiver of some sort that gets them right into treatment. What they really need is the help first.

So can I ask you to give some consideration over that, maybe over the next couple months as we're moving forward, with maybe putting together some legislation for these things? I'd really appreciate it. I would like any feedback that you have now on that issue. But I would like to give law enforcement, maybe, a third option.

Thank you.

One of the critical components of our treatment team is participation from law enforcement. The representative that we have is one of the vice narcotics corporals from the state police, so we exchange information with them regarding, you know, are these people not

HONORABLE BUTTS: May I respond?

necessarily involved in bad things, but they're always around when something bad happens. So that's an important part of our consideration for anybody.

But, I think to have that option 3, funding has got to change because, when we want to try and get somebody into treatment, one of the issues that we have to choose is -- Our SCA, West Branch Drug and Alcohol Abuse Commission, will assess someone. If they meet criteria for outpatient only, we may not have any money.

Your police officer may want to take
them off the street and put them into a rehab, and
that's wonderful. It'd be great if we had all the
money we could do, but if we've only got a limited
amount of money, we've got to make the best
decision. And the best decision often is,
outpatient counseling; factoring in their age,
their years of prior treatment, but their age,
primarily, is a critical factor.

We've found, at least with our court, and ours has been in existence since 1998, that individuals under the age of 25 are probably the toughest nuts to crack when it comes to that type of intervention; where you scoop them up off the

street and try and get them into treatment. If they're not in a structured program, they're just going to go off and hang out with their friends, which is people, places and things, which is going to suck them back into everything that they had been doing.

But, we would love to be able to intervene in that way, somewhat similar to the way we do in our county for mental health treatment; that we have a liaison that they can contact to see if they can get them into mental health treatment. But the funding seems to be a lot easier, and the identification that that is more of a disease than addiction is; that that's why the money isn't there.

MS. BLACKBURN: If I could just add to that: Research has shown that only about 30 percent of the people that start treatment finish treatment under normal circumstances. With drug court, that's cut in half. I mean, drug court participants are six times more likely to finish treatment than nonparticipants.

I don't know. Maybe the graduates could respond to this; if you have any thoughts about this and whether you'd been in treatment before and

if it worked.

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MR. HARRINGTON: My name is Herman
Harrington, and I'm a graduate of recovery court in
March of 2011. I'm 64 years old now. I had a
40-year addiction -- over 40 years. I started
using in the '60's. I went in the military. My
drug of choices were heroin first, but didn't like
it. It was just too dangerous for me. Then I went
to meth; then snorting cocaine; then finally in the
'80's, smoking cocaine, which is when the bottom
fell out.

I went to the VA Coatesville, 28-day program. Then they had what they called the LZ, landing zone, like Vietnam veterans and so forth. We were allowed to be in a domiciliary. We had to go out and work. We had to save 70 percent of our money, so forth and so on. It worked for me. I saved quite a bit of money; came off the hill. I moved to Downingtown with a guy; got a job at Bob Evan's in Exton, up in Chester County. I was doing great; but my ego.

I'm a Philadelphia boy. I grew up in Philadelphia. I wanted to go down in north Philadelphia and show my buddies how good I looked. That's the worse mistake you can make; people,

places and things. So I fell through the cracks; kept doing what I was doing.

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Then, finally, got involved with some real bad people in 2007. I didn't know I was under surveillance. One of the greatest days of my life was being arrested; trust me when I tell you this, October 17th, 2007. They had me under surveillance. I had no win. They had five felony charges on me for buys. I was the middleman in an operation, and I was definitely a crack user.

So, when I was taken to Chester County,
I knew I was going away for a while. And then a
parole officer, Bill Kelly, came to see me and told
me there was a chance I could get out of this, but
I had to go through this long, enduring program
with four phases. I didn't care. I was 58 years
old at the time. I really didn't even know my kids
and grandkids. So I said, it's got to stop here.
They say you get sick and tired of being sick and
tired. I finally said, I'm not going to tell
anybody, but I'm going to do this thing.

Eventually, like she says, I was sentenced 5 to 10 years and then told what I was going to do in this treatment program. I was sent home for 20 days, house arrest; sent to the Penn

Foundation in Sellersville where you do nothing but go through class after class after class. After 19 days they told me I was ready to go to the next facility. I said, I'm not ready yet. They said, what do you mean you're not ready? I said, I need more. Right there I knew I was changing.

I stayed another 12 days. Then they told me I could go to three facilities:

Morrisville, Allentown, Pottstown. I went to Good Friends, Incorporated. I had an interview. The first thing caught my eye was the golf course. As a black man from north Philadelphia, golf courses just didn't come around in my day. I said, this must be a nice place to be. That was the beginning.

I had good friends. I stayed there. It was a three-month facility, but my P.O. got my counselor to keep me there six months. Then they have a house next door, which is a three-quarter house. It's like an honor house. You've done good here; we're gonna send you over here. My counselor, Theresa, sent me there for four months. So I spent 10 months there; went to a recovery house for 22 months. Didn't care that much for it, but I stayed there.

Meanwhile, I'm volunteering helping the homeless and people with mental illnesses, and I meet a lady named Sylvia Gentry, who's on the board in Bucks County where I'm at. They're coming up with a new program called Shared Living. It's a program for people with alcohol and drug addiction and mental illness who don't really have a place to stay. They provide apartments. They get you in these places. They monitor you. You have rules to go by. You can't drink. You can't bring people in to drink. You don't have overnight stays. It's a real good program.

I wasn't qualified for it, but the lady, Sylvia Gentry, she liked me a lot and she overruled the board. I'm still living in that apartment that she got for me, now with a guy with a mental disorder. We've been there three and a half years. It's working great for me. I work at the facility, Good Friends, that I went through as a client. Now I'm an associate manager there. I also work at the Giant supermarket where I was associate of the quarter two years ago in the meat department. So if you guys need any meats or anything, come see me.

I want to tell you, I have three grown

- 1 kids. I have a son who's a correctional officer.
- 2 Nineteen years he's been at CFCF in Philadelphia.
- 3 I have a daughter who's a corporate buyer for
- 4 David's Bridal. So, this thing isn't hereditary.
- 5 My kids are good kids. I have nine grandkids.
- 6 They're just starting to know me in the last seven
- 7 years.

But the thing that I said to them, when

I first got with them seven years ago, was, I'm not

- 10 going to tell you anything. I want you to watch
- me. See what I do; see how I do. Now, it's seven
- 12 years later.

13 My daughter called me last night telling

- 14 me how proud she was of me coming up here. She
- 15 said, daddy, is it going to be on TV? She's 44
- 16 | years old. I said, I don't know, baby. She said,
- 17 daddy, I want my friends to see this. I want
- 18 people to see this. She said, you know tomorrow is
- 19 | grandmom's anniversary of her death. I said, your
- 20 grandmother is riding with me.
- 21 My mother is here today. I know she is.
- 22 My mother was there with me through thick and thin.
- 23 She even went to see my counselor. She sat with my
- 24 counselor. She went to see Judge Mann. She talked
- 25 to the judge. The judge liked her. He would

always ask for her when he saw her.

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My mother died at 87, and she didn't have a gray hair on her head. I don't know why she didn't, because me and my brother sure did a good job of trying to put it there. A mother's love, there's nothing like it. I was always her baby. I'm almost 65 years old, and she always called me her baby.

When she passed away Easter of last year, the last phone call I have, she was in Virginia at a resort, believe it or not, enjoying herself when she passed away in her hotel room. The last word she said to me on March 30th was, baby, I love you. Happy Easter. I'll see you Tuesday, and I want you to know how proud I am of you. That's the last thing she ever said to me. So, she's looking at me now. I hope she thinks I'm doing a pretty good job. She's probably telling me, you're talking too much.

But I just want to say, recovery court was a blessing for me; being arrested was a blessing for me. The things that have followed, the tools that I've learned, it's just great. I never knew life could be this good, because I was getting high for so long. So I just would like to

say that, whatever you're doing, whatever you're gonna do, keep it up, because there are other people out there like me and, hopefully, you can reach them, because we're not all --

I don't know what the percentage rate is, but I know after 40 years of addiction, to be clean for six years and seven months and thanking God every day like I do, I just want this to go on. I don't know when I'm gonna leave this earth. And my mother used to say, it's not when you're born on the tombstone or when you die on the tombstone, it's that dash in the middle. What happens in that dash in the middle, that characterizes you. And I hope I'm changing that dash in the middle, because I grew up sort of a tough guy, whatever. I don't want to get into the war story today.

I know what I am now. I'm a decent human being who is loved by some important people and my family, and I even have people who like me now. There's a lot of people that didn't like me at one time, because I was unlikable.

But thanks for letting me explain myself, and please keep these programs going. Thank you.

MS. BLACKBURN: Thank you.

MS. McCROD: Hi, everybody. My name is Ashley McCrod, and I'm from Wyoming County treatment court.

I love your suggestion about the police thing. But, for me, I have numerous felonies and misdemeanors before I had been accepted to treatment court. I've been in seven different treatment centers, like rehabilitation centers, and it didn't work. I've been enrolled in halfway houses, and I pushed treatment court because the stability it gave me.

Even when I didn't want to do certain things, I had to do certain things for the court. Somewhere in the middle of treatment court, my perception changed into, oh my God, I want to do these things, instead of, I have to do these things.

So these long-term programs you guys fund was my opportunity, because I used heroin intervenously since I was 17 years old, and my story is different. I've been arrested and I've been to jail. I spent almost three years in jail and that didn't stop me until I was given tools. I started in the sober house, and I started out on house arrest for four months, and then drug and

alcohol counseling and AA meetings, and less 1 2 supervision and less supervision. I needed that. I needed that 24 months to be able to find my 3 foundation because I know, in the first 10 months, I didn't do it perfectly on treatment court. to slip and fall a little bit to find my way. 6 But, I just want to thank you guys for 8 the opportunity to be here today. That's all I 9 have. CO-CHAIRMAN KRIEGER: Thank all of you 10 11 verv much. We have a few more members. 12 Before we go on, I want to recognize 1.3 Chairman Caltagirone, Representatives Heffley, 14 Delozier and Neuman have joined us. Welcome. 15 Representative Barbin. 16 REPRESENTATIVE BARBIN: Thank you. I'm glad you've had -- This is a follow-up to our 17 18 heroin public hearings that we've held throughout 19 the state. Representative Krieger and 20 Representative Marsico have scheduled these things. 21 And what's come out of it from my perspective is, I 22 sit along the same line as Judge Cherry. I believe 23 we have a problem, and I guess my question for you 24 would be:

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If it's true that we have higher-purity

heroin; and if it's true, like Representative

Hackett said, that people are giving away heroin,

then can we afford to allow this addicted to

marijuana to be viewed any differently than

addicted to heroin? Because, to me, what's

happening in Johnstown, all the people that are

addicted, no matter what they're addicted to, are

being used fungibly (phonetic) to sell heroin.

That's what it looks like in my city. I'd like

your comment on that.

HONORABLE CHERRY: And that's what it looks like here, and you were right in the same parlor as I am. This is what I believe.

I believe that, if you open the flood gate, why don't people speak. Go into a classroom and ask kids--And I do this--how many don't speak, and everybody laughs. Then I say, okay, raise your hand when I hit the subject. You don't speak because you're going to get stopped by the police; you're going to get a fine. The hands keep going up. The police are going to call your parents; you're going to be grounded; you're going to lose car privileges. Fine. That's why you don't speak.

Nobody doesn't speak because it's a moral issue. It's the law. That's why they don't.

Then I say to them, don't raise your hands. Same kind of question, different subject:
How many of you don't use drugs because it's immoral, unethical, illegal? Now, how many of you don't use because you'll get arrested; you'll go to juvenile court or adult court; you'll lose your license; you'll be grounded, et cetera, et cetera, et cetera? And you know that 90 percent of those same hands are going to go up for that reason.

You legalize this stuff, you're going to open up the flood gates for those people on the edge who don't break the law because of all of those other reasons. And many of them -- Excuse me. Wrong choice. Some of them may be sitting right in here, including me, maybe. So, that's my fear.

If you sit with me in juvenile court for a day -- Dauphin County is always in the top three in the state per capita in juvenile crime per thousand people. We've got to be number 1 or 2 in violent crime per capita. And when I look at all of this, all across the board there's an addiction there. And to say that that is not something to be centered on -- not for punishment, but for rehabilitation.

money, that's all I hear. All the people that stop me and say, what do you think about this, Judge?

Look at all the money we can get. Look at

Colorado. Yeah. And look at all the destruction that's gonna follow, because you better get ready to double and triple and quadruple your treatment centers because you're going to be loading all of those places with these people that you allow to be recreational.

I don't know if that answered your question, but it's -- I'm very passionate about it, because we have to clean up the mess, the judges sitting at this desk every single day; all these children who don't have the guidance at home.

HONORABLE BUTTS: What we see is individuals under the age of 25 making rash decisions. We know that brains don't fully develop until 25.

What we've also discovered from doing treatment court for the numbers of years that we've been doing is, we essentially substitute as a parent or a role model with them because they don't have legitimate role models. When they start using, essentially, their emotional development

stops at whatever age that is. So I'm dealing with a 40-year-old man who started using when he was 16 and is still thinking as a 16-year-old person.

To allow drugs to be in the hands of younger people, just as Judge Cherry says, creates the problem, compounds the problem that we're already dealing with. So I would echo his sentiments.

REPRESENTATIVE BARBIN: My follow-up question would be for any of the judges. Right now we spend upwards of \$300 million on treatment programs that aren't necessarily supervised by the court system. I commend York County and Philadelphia for having a system that does kind of overview those drug treatment courts.

But, to me, we have, like, halfway houses in our city as well, and our halfway houses have no responsibility at the conclusion of the 30-or 60- or whatever-day term to even know where the person goes. So, I would like your opinion as to whether or not all of our treatment programs, whether they're pursuant to a post-sentence or a pre-sentence, ought to be supervised by the court system.

HONORABLE KENNEDY: Well, it's really a

matter of personnel and dollars. We don't have the money to do that. Frankly, the folks that come into our treatment programs all are folks that have committed a crime, obviously, and have been arrested. The only difference is, we're able to take a small percentage and we're able to supervise their treatment. Because, if somebody gets an 11-and-a-half to 23-month county jail sentence, I'll order them to do drug treatment, but it doesn't happen until they're on parole.

The big difference with us is, when somebody doesn't show up for a treatment session, we know about that immediately. The probation officer will get that out to us right away, and that person is in court the very next day or within a week. In fact, if somebody goes to treatment and they just sit there and kind of sleep, we know about that. And when they come into my courtroom I'll say, now, Mr. Smith, I understand you slept through treatment last week, and we'll say, okay, you're going to do eight hours of community service this weekend. So, you have swift, certain sanctions.

The other thing that we offer that hasn't been mentioned -- And if you think any of us

are soft on crime, I think all the judges here are prior DAs. Incentives have been shown to work tremendously better than the sanctions we put out.

Most of us use incentives.

For instance, somebody does really well, they'll walk out of court with a 10-dollar gift card for McDonald's. It doesn't cost taxpayers a cent in our county because we have a 501(c)3 organization through the Bar Association, but they'll be able to take their kids to lunch for something down at McDonald's. Most people are saying, oh, gee, you can't do that. But all the research shows that those things are a lot more effective.

But the big difference is that we supervise them closely. Folks can stay clean when they're in inpatient rehab, generally. Folks can stay clean when they're in jail. There are drugs in jail, but most folks can stay off the drugs in jail. It's when they get back out on the street as to what they can do.

Granted, we need better reentry programs. There's lots of things that we need. But we know these programs are very effective.

HONORABLE BUTTS: And using your

example, if I have a participant in my program 1 2 that's in a halfway house, we have restrictions on what they can do and what they cannot do. And if 3 the halfway house won't work with us, we just don't put our business with them. We move to another 5 6 facility. 7 HONORABLE MASLAND: And that's pretty 8 much what I was going to say. We don't want to supervise all those inpatient/outpatient recovery, halfway house facilities. But, in essence, we are 10 11 doing that; not formally, but for our participants 12 who are there, we find out which are the good ones 13 and which are the bad ones. If they're bad, we 14 don't send people there anymore. 15 HONORABLE KENNEDY: Our SCAs love us because they know we give them a good bang for 16 17 their buck. That's the bottom line. 18 MS. BLACKBURN: The SCA is a single 19 County of Authority that -- Okay. I wasn't sure if 20 you were aware. 21 CO-CHAIRMAN KRIEGER: Representative 22 Saccone. 23 REPRESENTATIVE SACCONE: Thank you.

Thank you for your testimony today.

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I really believe that the moral decline

of our society is a direct contributor to our drug problem, and that's why people don't raise their hand. Morality doesn't affect them, their decision, anymore.

So I'm curious as to how many of your treatment programs include faith-based programs in them. I bring that up because, when we had our hearings in Greensburg, we had two young people testify there; very compelling testimonies of how they started at a very young age on drugs; how it ruined their lives and the lives of their families, and entering into a faith-based program is what turned them around, and now they have good lives today.

I'm wondering, what part of your
treatment programs are faith-based programs?

HONORABLE KENNEDY: We're very willing to work with faith-based programs. We do work with a number of faith-based programs in our community. However, it's got to be the individual's decision to do the faith-based program. I can't order somebody to go to a Christian-based program if they're not Christian, et cetera, and generally those programs don't want them.

We do work with a lot of community

support organizations. In fact, our individuals in 1 2 their first phase will be required, sometimes, to attend a community-support meeting every day. A 3 lot of those individuals choose Alcoholics Anonymous. If you read the Twelve Steps through 5 6 Alcoholics Anonymous, the second step, I believe, is understanding that I have a higher power and I'm 8 turning my life, essentially, over to the higher power. 9 So, if you look at that, I'd say a lot 10 11 of us see components of faith-based situations 12 within the programs, but it isn't anything that we 1.3 can promote, so to speak. 14 REPRESENTATIVE SACCONE: But you don't 15 deny them access to your treatment program --16 HONORABLE KENNEDY: Absolutely not. 17 REPRESENTATIVE SACCONE: -- they're part 18 of the process? 19 HONORABLE KENNEDY: No, absolutely not. 20 HONORABLE BUTTS: In fact, in a number

HONORABLE BUTTS: In fact, in a number of occasions where we have women with children who don't have their own ability to get their own housing, we have support from local churches in the community that will -- We have a sober house for women that we have used to enable women to be able

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to be released from the county prison, to have a residence, and we've had a number of programs step forward to work with our participants.

HONORABLE KENNEDY: We will count attendance at church as one of the community support systems that they have to attend each week.

HONORABLE CHERRY: In Dauphin County, the Catholic Charities has at least two homes, and we also have a county-based program that promotes that; and that women are free to be part of those programs.

Also, in juvenile court, every child that appears in front of me that's being placed on probation and for community service, I ask the question, do you attend any type of church or a faith-based program? When they say yes, I ask where it is, and then I put that child there for the community service in the hand of pastor or whoever it might be.

and talks to the pastor about the individual person and, perhaps, how effective it might be. Because I tell them, if he tells you to sit in the front pew for two hours, that's where you sit. If he tells you to scrub a commode for two hours, that's what

you do.

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I think the former rather than the latter takes place more often than not, but we can't force anyone, as I tell them, to worship. We don't want to offend anybody. But I do, and our other judges use that sort of thing. Beyond that, I think, as the Judge said, we're constrained.

HONORABLE MASLAND: If I might just add very briefly, Representative Saccone, I think the significant thing and the significant aspect of the Twelve Steps is for the individual to come to the point where they realize they can't do it on their own and what they have done on their own has been a mess. They've got to change things. They need something outside themselves.

That higher power can be anything. I have a relative who attends meetings down in Delaware and tells me he has a friend whose higher power is Eric Clapton. Go figure. Your higher power has to be somebody. Maybe it's that album cover; maybe it's something else.

What I believe is not important, and that I need to stress. It's important to me, but I don't want people, quite frankly, brown-nosing the judge by saying what they think I want to hear

because they're giving me -- spouting me the faith stuff that they say, oh, the judge wants to hear this. No. That's not important. What's important is, they realize they screwed up; they need something outside themselves, or it is not going to work.

HONORABLE BUTTS: And for those who aren't interested in a faith-based program, we just remind them it's still good orderly direction.

REPRESENTATIVE SACCONE: Good. Thank

you. I I'm glad to see there's good participation

there, because I know it does work for people who

are on that track. Not everybody is going to take

that track. But for people who need that track,

it's very effective.

this. After they graduate, I give them all a book that I buy, that I mail or hand to them, with my money, no court money, and it's called, God is at the Meeting. It's Spirituality and the Twelve Steps, written by a guy named Maurice C. Just the initial C. I would suggest you look at that book if you're really interested in what Twelve-Steps programs are all about. God is at the Meeting.

REPRESENTATIVE SACCONE: Amen. Thank

1 you.

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2 CO-CHAIRMAN KRIEGER: Thank you.

Representative Costa.

4 REPRESENTATIVE COSTA: Thank you, Mr.

5 Chairman.

Ashley and Herman, I especially want to thank you for being here. I can only imagine how difficult it is. Mine's basically a follow-up to Representative Hackett's question.

I, too, was a career law enforcement officer. As a matter of fact, this corner is law enforcement. So, we've been in the front of a lot of judges, but on the right side.

Basically, mine is the funding issue. When we arrest people and we take them in and you send them away, when they go to a treatment center and things, are they paid for out of -- If you're on welfare, if you're on Social Security, if you have your own insurance, is that taken first? I'm curious to know, because I want to know --

I know we need funding to operate the programs, but I want to make sure that the other funding coming for treatment isn't all coming from the courts. Because Chief Justice Castille reminds us all the time that he needs more money, and it's

1 -- So, I don't want to make him mad. 2 HONORABLE KENNEDY: None of our treatment dollars come from the courts. 3 4 REPRESENTATIVE COSTA: Okay. HONORABLE KENNEDY: All of the treatment 5 6 dollars -- We will use private insurance if they have it. A lot of your DUI folks will have the 8 private insurance; very few heroin addicts do. And they're -- That's bottom line. Somebody else 9 10 can --11 HONORABLE BUTTS: Currently, we have a 12 pilot program in the Commonwealth of Pennsylvania 13 with Medical Assistance. So individuals that, say, 14 are arrested for possession with the intent to 15 deliver heroin and they're an active addict and they're in crisis because they're detoxing, they'll 16 be assessed in our county prison. If they're 17 18 eligible for MA, they'll be immediately processed. 19 I'll issue an order to release them to be placed in 20 an inpatient treatment facility. That's all MA 21 money that would be paying for that. 22 The program is being tested out because 23 we're trying to gain access to that money much more 24 quickly to see how effective it would be.

Fortunately, in Lycoming County, all of the

individuals that have gone through our pilot program have all successfully completed treatment, so it's a hundred-percent return on our investment with the state and the federal dollars.

REPRESENTATIVE COSTA: Has anybody come across the scenario where -- I've heard it lately, because I'm on the Insurance Committee too; that insurance is denying treatment for, like, the second time because they say they're a recreational user.

HONORABLE BUTTS: We don't have that only because our SCA is gonna evaluate them, assess them; make the determination that they meet criteria and that it's specifically the level that is required that the insurance doesn't refuse us for the payment, if they do, in fact, have private insurance.

REPRESENTATIVE COSTA: Okay.

MS. BLACKBURN: And if I could just add to that. When it comes to problem-solving courts, to our drug courts, the target population for a drug court is the addicted offender; not the abuser. There's a significant difference there.

I thought Matt, since he has such a large population there in Philadelphia, might be in

a position to talk a little bit about the funding and treatment. Matt, are you comfortable?

MR. SCHMONSEES: Thank you, Karen. And good morning to the committee. Thank you for having the panel here just to talk about this important issue. My name is Matthew Schmonsees, Coordinator for Philadelphia Drug Treatment Court and DUI Treatment Court.

Regarding funding in Philadelphia, I
think that the most important thing to remember is
that you want to have options; both options for
funding for a diverse population. The majority of
participants that come into my courts in
Philadelphia do gain Medical Assistance, and that's
what pays for their treatment through the HMO in
Philadelphia; Community Behavioral Health and
Behavioral Health Special Initiative, which pays
for treatment prior to Medical Assistance being
activated. That ensures early access into
treatment, and early access into treatment usually
determines better outcomes for treatment.

Also, I can tell you a little bit about our evaluation process. We have in-house evaluators for Philadelphia Drug Treatment Court who try to target the high-need individuals with a

high-clinical need and then divert to treatment.

They work with the HMOs from Medical Assistance to place the individual along a continuum of treatment services.

And when I mentioned options, certainly, you don't want to preclude anyone from the ability to be diverted from traditional criminal justice because they don't have funding for treatment. So we work with, obviously, the Medical Assistance individuals, private insurance. And also, it would be wonderful if we were able to provide people who fall into a gap in that continuum. We do have some individuals who come into our program as self-pay, and that's because they make too much money to be eligible for Medical Assistance. However, they don't have employment that allows for private insurance.

We've often run into difficulties.

While we do advise these individuals, before they take our programs, of the costs, and we work with providers for sliding scale fees and payment plans of that nature, we do run into problems where people lose their employment and then would become ineligible for treatment. Oftentimes, they can then get Medical Assistance, but there is a gray

area there.

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Finally, I'd just like to mention, as far as a continuum of treatment services related to heroin addiction specifically, in Philadelphia

Treatment Court, 67 percent of our participants with a primary heroin addiction are referred to inpatient treatment, whether that's short-term inpatient, which is typically a stay of 90 days, or long term, which is typically an average stay of six months.

So I think that that is telling, in that, this population, specifically because of the ancillary biopsychosocial effects of the addiction, are in need of a significant level of treatment care. Luckily, in Philadelphia, because we have a good Medical Assistance system, that does pay for that treatment.

this is kind of a question -- an answer and a question to the other folks up here. The one problem we have had, run in with, people with private insurance, which isn't a lot; but when they have it and maybe they've done 30, 60, 90 days in jail, before they're getting out, before they're going into the treatment court program, the private

insurers will say, they're okay. They're clean.

There's no need for inpatient.

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So the best we can do -- Even though we know our evaluation says they need something, private insurance says, ah, they're okay. Anybody else have that?

HONORABLE KENNEDY: What we've actually seen is, we'll have delays where someone can't get into inpatient. And as a result of that, we'll put them into intensive outpatient. And because of the structure of our program, they're, many times, successful in the intensive outpatient because they have the additional structure of our program. So we've actually been able to save the county dollars in not using inpatient services because of the structure of our programs. So, we've had those successes.

Unfortunately, all the assessment tools out there don't take into account the drug treatment court model. So we've actually saved some dollars that way.

We've also seen situations where people have had to remain incarcerated for extended periods of time because they needed the inpatient facility and there wasn't a bed available.

1 CO-CHAIRMAN KRIEGER: Representative 2 Kula. REPRESENTATIVE KULA: 3 Thank you. 4 As Co-Chairman Krieger said at the 5 start, I represent part of Westmoreland County also 6 and, also, part of Fayette County. 7 representative and our senator and behavioral 8 health and drug and alcohol have been meeting regularly in Fayette County to try to come up with 9 some way of alleviating the drug problems that we 10 are having. Right now we are trying to determine 11 12 the best way -- I mean, we've all talked about how 13 we help with people that are addicted. 14 How do we help keep them from being 15 addicted? Where do we start? How young do we start? 16 17 We've brought in our school 18 superintendents, trying to meet with them, to see 19 what we can do to maybe get to the young people; 20 get to the parents at an early -- the young people 21 at an early age and prevent what is happening 22 with --23 We have a heroin problem, but we're also 24 seeing a lot of the prescription drug problem.

We're just looking for ways that maybe we can

alleviate the start of it all. If anybody has any suggestions, we'd love to hear them.

HONORABLE BUTTS: One of the things that we've done in Lycoming County is, last September I called together anyone from the community that would be interested and we met. There were approximately 80 people from all different persuasions, let's say. We've got faith-based; we've got medical, law enforcement, human services, education, the community, to form a heroin task force in Lycoming County, and we've met on a regular basis. Each of those committees has selected a chairman, so I meet with them on a regular basis to answer those very questions. We've now expanded to have a business committee. We have a research committee, and we have a youth committee.

What we've discovered, bottom line, to answer your question, is, middle school is where we need to start with organized and concerted efforts. We are getting all of our superintendents of the school districts in Lycoming County to come together to see if we can agree on one format that we can apply for a grant for to bring to the school districts so that money is not an option for them;

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that we provide it, our SCA coordinates it. They provide someone to deliver it. It's done. They say, we'll make as much time as you need for this. We've just kind of come to the issue of, which program will it be.

The mission in our heroin task force is basically four things: education, prevention, treatment and enforcement. What we've tried to do is come together as a community to call everyone out to say, you need to support the education of our community and to talk. Addiction is a disease. It's a disease of isolation. And by coming together and discussing what it is, what it looks like, what we need to do about it, starts to shine a light on the isolation.

We're sponsoring the Anonymous People screening April 7th at 7 o'clock. We have a Facebook page, which is -- our SCA director and myself are the Facebook managers, along with one of my graduates from treatment court, to have a county resource for everyone there. So, if you don't want to call the police and have someone enter treatment through the criminal justice system, there are resources out there that you can call. But, to just shine a light.

We've got our newspaper sponsoring forums and publicizing everything that we do, because we have just decided that egos have to go away. We have to come to the table. We have to do what we need to do to get everybody on board and talking about it.

We go to SADD conferences. We go to churches. We've got the faith-based community coming together with a prepared -- not so much homily or sermon, but a mission statement among the faith-based community for our county. So that, every Sunday, every Friday night, whatever denomination it is, here's a reminder from the heroin task force that this is what you need to be thinking about when you have that quick moment with your child or your family member. Here, if you need to make the hard choice to make the phone call, here's the phone call (sic).

We have little palm cards that we make sure everybody gets. And at the Anonymous People screening, it's going to be an expo where everybody comes in and there's going to be a table for everything, whether it's faith-based options; whether it's recovery facilities in our county.

People are afraid to ask or they're afraid to talk,

but I say, if I've got a table there and you go to the home show and you get a free ruler, will you take a free brochure. That's what we're trying to do; is destigmatize the discussion about addiction. I think when we do that --

I have a 12-year-old son. I am mortified that he will be involved with this process. And I think that's why, to me, it hits close to home. I'm a single mom, and I cannot think of a life without him. So, for me, it's personal. It's absolutely personal.

I've been a criminal judge. I'm in my

19th year. I see grandkids of the people I

represented when I was a public defender almost 30

years ago. It's got to stop. And so, I just said,

we've got to talk. We can't be afraid. We can't

be shy. We've gotta just tell the truth about what

it is, as hard and as painful as it is, because

that's what's going to make this go away.

about -- And we do have a forum coming up in April where we are bringing in the public and we are going to talk about this issue. But, we've also talked about the fact that we do have so many single parents that sometimes work two or three

jobs in order to make ends meet.

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So, getting people to come to something in the evening, or finding the time to come, where we can bring them into the network and kind of get them information, that seems to be the difficult part. I mean, we can reach the kids as much as they listen or as much as they really absorb when you talk with them about it. But it's really the parents that we are trying to reach. But, we really haven't figured out a way to really get the ones that we need to be there to be there.

our local chamber of commerce. We've got -- Our two massive radio stations in our community are donating thousands and thousands of dollars of air time; our local advertising company with billboards. They float a billboard for us in three sections of our county, and Lycoming County is the largest county in the Commonwealth, that always run. And I don't know who pays for it. God pays for it as far as I know, because we are grateful that those billboards always run.

In June, we have a Single-A instructional Phillies team in Williamsport, the Williamsport Costcutters. On Tuesdays, they

sponsor nonprofits every week. On June 17th, it's
Heroin Task Force Day at the Williamsport

Costcutters. So, we're gonna have our tables out.

I'm gonna throw out the first pitch. I mean, this
is what we do.

REPRESENTATIVE KULA: Been there, done that. It's not easy.

HONORABLE BUTTS: This is what we do, because we're committed to bringing it in all different venues, in all different ways, in all different opportunities; whether it's football on Friday night. I've got a superintendent that personally grabs the microphone and talks to the parents at football games, because you know they're at football games on Friday nights. They may not be able to make a meeting at 8 o'clock in the morning or even at lunchtime, but they're out on a Friday night at football, or they're at wrestling tournaments, or they're at baseball games.

That's why I said, you bring everybody out. You brainstorm. You put--what do they call it--stuffers in their payroll, in their pay stubs. Little heroin task force reminders; here's a number that you need if you know of somebody that has a problem. We're just saturating in every possible

way that we can think of so you can't avoid us. 1 2 you can't say, I'm too busy. I can't come to a meeting. There's no excuse. It just means you 3 don't want to deal with it. REPRESENTATIVE KULA: Well, you've 5 certainly given me some good ideas to take back. 6 7 HONORABLE BUTTS: Sorry. I didn't mean 8 to jump on you. 9 REPRESENTATIVE KULA: Judge? 10 HONORABLE CHERRY: May I also say, 11 education, as the judge said, is very important. 12 Through the help of the District Attorneys Association, Dauphin County, under the direction of 13 14 one of our assistant DAs, Sandra O'Hara, created a 15 film on the juvenile process in Pennsylvania. should be at every middle school --16 17 REPRESENTATIVE KULA: How do we get it? 18 HONORABLE CHERRY: -- in the state of --19 Call the District Attorneys Association. It should 20 be played for every middle school, and it goes 21 through the entire process. 22 Not only that, many of the counties have 23 terrific programs for juveniles. Dauphin County 24 has a mentoring program that I'm very invested in

as the judge, but so are many of the other people

in our community, including our county commissioners. We have them for the boys, and the girls' is called Sisters Helping Sisters. The Man-Up Program is for the boys.

The reason is, is because, as one of the representatives said, we are in a moral -- We have no family. I wouldn't give you a nickel for 90 percent of the parents that do appear in court because they're incapable. So, as Judge Kennedy said--I think it was Judge Kennedy said--we're the father figure. We're the parent figure because they don't have anybody, and that is the truth.

It is.

HONORABLE CHERRY: It is not an exaggeration.

REPRESENTATIVE KULA:

HONORABLE BUTTS: May I also add one quick thing, too?

REPRESENTATIVE KULA: Sure.

HONORABLE BUTTS: Don't underestimate your medical community. I spoke as part of a panel at our continuing medical education a couple weeks ago for the doctors in our Susquehanna Health System. It was the most well-attended, most highly attended continuing medical education they've ever had.

The SCA director and myself represented kind of the criminal justice system, because there's always been this friendly give-and-take between the medical-legal side of it. They want to solve the problem. They want help. They want to know how to do their job better; meaning, provide narcotic medication to people but not create addicts. And so, I would also say, bring them to the table and treat them with the same respect you treat law enforcement, because they also do the groundwork. They're also out in the field.

REPRESENTATIVE KULA: Sure.

HONORABLE BUTTS: So, thank you.

MR. SCHMONSEES: Representative Kula, I wanted to mention that I think that Mr. Harrington, when he told his children to look at him and see what he was doing, is kind of the heart of the batter.

One trend that I see in Philadelphia is the intergenerational transfer of drug use through observation, a learned behavior. When we conduct evaluations and we listen to people coming into our program, telling us that they started using at 9, 10, 11, 12 years old, the natural next question is, well, how did that happen? Well, my uncle, my

brother, my father, my mother, I observed them doing it. I got the drugs from them.

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So, I think, that being said, one of the major, important aspects of any drug court program or treatment program is family involvement; whether that's structured family therapy for those that need it most. Certainly, prevention and education are ultimately important.

I think of a program in Philadelphia called Focus on Fathers, which focuses on single fathers raising children; provides them with supports in a group form that they can discuss these matters. But, I believe that involving the family in the drug court process, educating them on the drug court process, is integral because that will then transfer the correct values and education to that next generation.

REPRESENTATIVE KULA: Thank you.

CO-CHAIRMAN KRIEGER: Thank you.

Representative Toepel.

REPRESENTATIVE TOEPEL: Thank you,

Representative Krieger, and thank you all for being here today. This is very informative.

I want to get back to funding for a moment. Obviously, the reduction of the recidivism

rate is great, not only for funding but also saving 1 2 in human capital. But there are additional up-front costs, I believe, to the drug courts. 3 Could you comment on what the investment 4 is on the court side? I assume, when you ask for 5 6 more funding or say you need more funding, it's for the court costs involved; not necessarily the 8 treatment, which is going to be covered by MA or private insurance, if I understand that correctly. If not, let me know, or do you have, even, average 10 11 costs for someone who's in the drug court program? 12 HONORABLE KENNEDY: For our treatment 13 court, when you include treatment, you include the 14 probation officers involved. You include my time. 15 You include all the county employees that are involved. We generally get somebody through the 16 program for roughly \$10,000 a year is what it 17 costs, and that includes your treatment dollars. 18 19 It includes everything. 20 REPRESENTATIVE TOEPEL: Thank you. 21 That's quite helpful. 22 MS. BLACKBURN: That number changes so 23 much from county to county for obvious reasons. 24 REPRESENTATIVE TOEPEL: Right. 2.5 MS. BLACKBURN: When it comes to the

costs to the court, what we're looking at that could be addressed with additional funding.

You certainly can't get a grant for more judges. But, when it comes to drug testing, that's a significant cost. The assessments that are done up front of participants, a significant cost. And probation, the community supervision, that's a significant cost to the program in addition to treatment.

Stacy, Matt, is there anything else that you think would fall into that category?

MR. SCHMONSEES: I would say, Karen, that that basically covers it. The largest costs that we experience in Philadelphia Drug Treatment Court or DUI Treatment Court is probation funding for community supervision, which makes up a large majority of the work done on the front lines.

In drug treatment court, because it's a post-plea diversion but pre-sentence diversion program, we have case management staff. They're funded by the local Department of Behavioral Health Office of Addiction Services. However, the ability to increase the amount of people that we serve is contingent on funding for that supervision.

You know, the charges that we target in

Philadelphia, there's over 450 arrests per month for those charges. If the statistics are correct that 80 percent of those arrested have a substance abuse disorder, we're only scratching the surface of who we need to reach. I think that would not just be the fact in Philadelphia, but in all jurisdictions across the Commonwealth.

REPRESENTATIVE TOEPEL: This is a follow-up. I do understand that the costs are pretty fluid, but would 10,000 be a good figure to use across the counties as an average cost per year? Obviously, Philadelphia may be more, or are there some other factors involved?

MS. BLACKBURN: Ten to 12, maybe. I mean, when you're looking at Montgomery County, Delaware County, costs are higher. When you're looking at Warren County, you know, some of the other counties, it's lower.

HONORABLE MASLAND: I don't know exactly what our costs are, but I know that we are somewhat limited by the time of staffing for our probation officer as to how many cases we can handle.

Having sat in your seats, you know as well as I know that everything is connected. Everything is connected. It ultimately comes back

to the budget. And, frankly, one of the things that affects the ability for us to have a probation officer, or two probation officers as we'd like, working on treatment court matters is the fact that the probation office is stretched dealing with the sexual offender unit. That's a big one. We're not going to give up on Megan's Law issues and things like that.

So, there's a lot of things going on in the probation office, a lot of things going on in the court, and it's all connected.

handicaps also is, if it's grant funding, if it's funding that goes through PCCD, before our commissioners will allow us to apply it to a probation or parole officer, we have to be willing to accept the fact that, when the funding is gone, we lose that spot; that they're not going to commit to expanding the roster of employees to include those additional adult probation officers.

MS. BLACKBURN: An ideal caseload for a probation officer in a problem-solving court, 35?

Is that --

MS. DORMAN: That's about what we run.

MS. BLACKBURN: And there are some

counties where, in Philadelphia and other counties, typical caseloads closer to a hundred. So that gives you some sense. But if they're not being monitored in the community, you don't know what they're doing. So the program won't work unless they're supervised, particularly in the beginning.

I mean, they've got to have that intense supervision. They've got to be drug tested all the time. Surprise visits, surprise tests in the beginning until they learn better behavior.

CO-CHAIRMAN KRIEGER: Representative Neuman.

REPRESENTATIVE NEUMAN: Thank you, Mr. Chairman, and thank you, everyone, for your testimony today. I have a couple of comments that go to, really, our prevention measures.

We're doing a lot in Washington County, community-based prevention. One of the issues we run into is, even if we have a program at our school, the last program we had at one of our schools, there was 199 written excuses for the students to leave to not go to the program. They were written because the parents didn't want them to go to the program.

So, even though we're holding programs

in schools, we do have trouble getting to all of the students. I mean, that's close to 20 percent of the population of that school. So, even though we're holding a lot of these programs that seem mandatory, they're not getting to all of the students. And as we know, the drug abuse has no barriers. That's just a comment.

The question I have is: Obviously, we have an integrated system county by county. Are we collecting data as a state to determine, maybe, some trends; maybe ways we can work on prevention based on the data that's coming out of these courts?

MS. BLACKBURN: As I mentioned when we first started, over the past two and a half years, we have developed a case management system for problem-solving courts in Pennsylvania. It's been a couple years of development; another six, eight months in training in the field. We will have that, if all goes well, in full use by July 1 of this year.

That case management data will give us the information we need to report performance of our problem-solving courts, as well as to monitor their operations so they can be better managed if

the data tells us that there's an issue. But at this particular point in time, we do not have that I'm sorry to say.

REPRESENTATIVE NEUMAN: That's fine.

But the data that you seem to be collecting is the efficiency of the court. Are we using any of this data to say, there are trends that we can attack for prevention; to say, this certain population may be trending towards going to addiction?

So, can we focus on them for prevention measures and use that data to target prevention?

Because, right now, we're just doing prevention to do it; to say, let's try to get to everybody in the community. But is there a way to micro-target certain populations to make sure that we can get to them before anything bad happens?

HONORABLE KENNEDY: Yeah, Judge Cherry brought it up. Again, what we see -- And you keep talking about the parents. We see so many kids and individuals that come to our courts that really don't have parents.

Judge Butts mentioned that she's a single parent. That's because she chose to adopt a child and single parent the child. But what we see, if you go into the York City schools, I think

it's 50 to 60 percent are -- they'll say singleparent households. I would argue that many are noparent households, because that single parent is
drug-addicted or substance-abuse-connected.

There is no stigma anymore in society with out-of-wedlock births. I had a young man before me, fathered nine children to six different women. He was age 24 and was proud of that factor. It's not unusual to talk to a 14- or 15-year-old young lady who is pregnant and is totally okay with raising that child without any fatherhood involvement at all. They just know that they're going to do that, and it's acceptable because it's several generations now.

So, if you figure out how to get a hold on that problem -- That's the biggest preventative measure. That's not to say that we don't see the heroin addicts coming from the two-parent-family homes that have grown up in great surroundings. You do see that. But, by and large, particularly the young kids that are out there with guns, I'm sure if you ask Judge Cherry what the average age of their individual arrested for homicide in Dauphin County is, I'm sure it's like it is in York, where we have so many that are arrested that

are below the age of 18. It's -- Well --1 2 CO-CHAIRMAN KRIEGER: Thank you. HONORABLE CHERRY: May I quickly respond 3 to your first question with a question. Do the schools in -- Washington County? 5 I'm in 6 REPRESENTATIVE NEUMAN: 7 Washington County, yes. 8 HONORABLE CHERRY: -- Washington County still have the programs in the middle school like 9 10 D.A.R.E. or programs like those? 11 REPRESENTATIVE NEUMAN: The D.A.R.E. 12 programs have been cut back significantly. These 13 programs are targeted to the high school. 14 We've had a huge increase, just like 15 every other place. We're situated in a two-majorhighway corridor, and we're a hotbed for drug 16 17 trafficking. But we're also a hotbed for 18 prescription drug trafficking because we don't have 19 a monitoring system. Ohio and West Virginia does 20 have a monitoring system, so they come to 21 Pennsylvania. 22 Also, they get their scripts from 23 Pennsylvania because, a lot of people don't know, 24 if you get a script from Pennsylvania and bring it 2.5 to West Virginia, Pennsylvania law applies, so they

don't check the monitoring system. Or if you take it to Ohio, Pennsylvania law applies.

So, we have a prescription drug problem that seems to be leading into a heroin problem.

This was more targeted -- And we're in the infancy stages of our community-based prevention. This was targeted towards high school. I would like to see it targeted towards middle school.

HONORABLE CHERRY: Well, I think if you wait until high school it's too late, in my opinion.

And, second, I still see that those programs are working. Even little Millersburg School District still has the program; still has huge attendance. If you go to the graduation, the parents are there. Of course, it's a rural area. There's more of a family commitment. With all due respect, it's just the way it is. But, we still have programs here in the city. We don't get the same parent involvement, but we still are getting the ear of the kid.

You have to grasp at straws. You have to try whatever you can do. I agree with high school programs, but I think it's too late by then.

REPRESENTATIVE NEUMAN: Thank you.

MS. BLACKBURN: In Pennsylvania, from what I see through the years, I mean, it's a big state. It's a big Commonwealth, and the regions are so different. It's almost community by community. When we look at data on drug of choice, first age of use, family status, what I see from Philadelphia is very different than what I see in Blair County, which is very different than what we see in Warren (sic) County. So, it's really difficult -- I mean, Washington County. We have several programs there.

It's a difficult question to answer. I guess if we could answer that, we wouldn't be here. If we knew how to stop it, we'd all be doing it and we wouldn't be here.

HONORABLE BUTTS: Well, your SCA should have access to PAYS data. That's a survey that they provide through 5th, 7th, 9th. I think they administer it every other year, and it gives you a sense of alcohol, tobacco and drugs.

(Unidentified voice asked a question).

HONORABLE BUTTS: A PAYS survey,
P-A-Y-S. It's administered, I believe, every other
year. If you contact your SCA -- Because our SCA
participates in the Student Assistance Program in

all the schools so that there -- There doesn't need to be a concerted program, although there are.

There's always a resource person in the schools that they can reach out to, that they can talk to if they know of a fellow student has a problem.

There's the SADD group, Students Against Destructive Decisions. It's very active in Lycoming County.

But the PAYS survey will give you an indication of trends; first use of smoking, first use of alcohol, first use of drugs; what are their drugs of choice; what are their family circumstances that influence that. So that might also be a source of information.

MS. BLACKBURN: Do our graduates have anything to add to this about how you got started or why?

MS. McCROD: Yes. Again, I'm Ashley.

I just, actually, recently sat with a superintendent from a school, and I spoke at a middle school because I believe the same thing; it needs to be targeted. The first time I ever used, I was with my mom and I was 11. So, I believe the education from the middle school has to be there.

When you guys arised the thing about the

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parents, that's exactly -- I live in a rural area, and even then, we have so much problem with the parents. Like he said, the throwing out straws and trying to do it wherever you can will help, I guess.

I don't know. For me, when I was young, it was just the parents. My parents weren't there. For city schools, it's so hard to get to a parent when kids are going home from school and there's no parents there. So the education for the parents is where it would drive home. Like, I had my education. But when I'd go home and my mom is using, and I go home to that, then it doesn't matter what the school teaches me.

MR. HARRINGTON: I'd like to say that, I go back a little further. Like I said, I grew up in Philadelphia, seven blocks east of the zoo; about a mile from the art museum, which is a nice area. But once you cross Girard Avenue and come into my neighborhood where I grew up, it's totally different. It's called Brewerytown area. You probably hear they call it Strawberry Mansion sometime. There's nothing strawberry about where I grew up.

I'd just like to say, I grew up in the

gang atmosphere back then. It wasn't like it is now, the shooting, shooting, shootings; a lot of fair fights and stuff going on.

But the peer pressure was to drink then. We drank the cheap wines, and you got the pep rallies; we gonna go fight. And that's how I got started; drinking, and it led to little yellow -- I forget some of the names of the pills. They had Red Devils and certain -- Yellow Jackets; different things like that back in the '60's.

When I went in the military, my first stop was Turkey, and then it was the hashish thing. But they also had drugstores downtown that sold heroin like pills. So, it was just testing, testing, testing.

The only drug I could not do is the one that the Honorable Judge down there talked about, was marijuana. I could not smoke marijuana. It did something to me. It made everything close in. I got paranoid. My heart went fast; my mouth went dry. I did all the hard drugs. I could not smoke it. I thought it was something particularly wrong with just me until I went to the Penn Foundation, and a lady named Miss Janie, who's been there over 25 years now, she told me the same thing with me.

I ingest it; my saliva goes away; everything's
smaller. I don't understand it.

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I always wanted to smoke, what they call it, a recreational drug; sit down and smoke. I couldn't do it. So I went to harder things and they were easier for me to do. Why, I don't know. God only knows.

But, I think it's different places and different strokes, different folks, but growing up in Philadelphia when I grew up, it was just, that's what you did. You know what I mean?

I look at now with these kids, they kill people. Why did you do this? Oh, he disrespected me. They don't even know what respect is. Most of these kids don't have fathers. A lot of them have mothers, but the mothers sometimes depend on the kids to bring the money in. You know, it's crazy.

My mother used to say, she never watches the first 10 minutes of the news; it's too depressing. The world has really shifted.

Like I say, I'm in the senior stage now.

A lot of the young guys come to me in the area

where I work at the supermarket, because it's a lot

of bad stuff going on behind ya. But they know

about me. They'll ask me, how did I get to be how

I am now when I used to be a member of a gang back years ago. At first, I start talking about God. They don't want to hear that. You know, these guys, they're depressed at home, so they hang on the corner with the other depressed guys, and this thing snowballs and they're robbing people and doing -- So, there's so many things.

You guys here are really trying to get this thing to mesh. You know, right now I think there's probably a lot of ideas but few solutions. I don't know. That's all I can say.

MS. BLACKBURN: Thank you.

MR. HARRINGTON: Thank you.

CO-CHAIRMAN KRIEGER: All right. We have a couple members who have a few follow-ups, but if I could make two quick observations.

I guess one thing I would say is, I am encouraged by the fact that the members of the bench here, and others, I think many of us are coming to recognize more and more how much the disintegration of the family we're seeing in our day is playing into all of these issues. Of course, that's discouraging at the same time because none of us have the answer to that fundamental problem.

And one other observation: I'm old enough to remember the '70's, and I remember some of those movies, and drug-taking was a big joke. I can't help but -- when I hear all this testimony, particularly some of you that have been trapped in this lifestyle and are getting out of it, that the old Biblical admonition that, if we sow the wind, we'll reap the whirlwind, and I think we're reaping the whirlwind now and we're left with a very difficult problem.

Representative Barbin, I think you had a follow-up.

REPRESENTATIVE BARBIN: One of the things that you said, Judge Kennedy -- I appreciate all the comments from all the judges, because I think there is a way to handle this thing. But what you said, I think, is the most important thing.

We're looking at this problem today, and you basically have a set of handcuffs on you. And the handcuffs that you have on you is the fact that you can only set up a drug court or implement procedures to provide accountability for someone that wants to change after sentence is imposed.

There's no money -- I think what you

said was, there's no money for pre-sentencing diversion. I know; I know that the court system, as a whole, brings in about \$470 million. And I know from our budgets that we provide roughly \$250 million of that money to solve these problems.

So, what we basically do, because this is our policy, we tell the courts what they can charge for fines. We tell the courts what the cost will be and what the restitution -- And each year, based on that number, we bring in more than \$450 million; somewhere in that ballpark. But we only allow the courts to use \$250 million to address the problem.

Now, to me, it's fairly simple because it has an analogy to health care. In health care, we only pay people that need help the most when they go to the emergency room with a diabetes problem that requires us to cut off their leg, instead of paying the hospital system to allow a person to get the medicine they need to not have their leg cut off a year or 10 years, or whatever, down the road.

To me, all of the things you're doing in your post-sentencing drug courts ought to be done in pre-sentencing. And if the Mexican cartels, or

whoever it is that's bringing in the more pure heroin or mixing it with the opioid addictions, can go into our schools and make it easy for somebody to have \$598 in their pocket and sell five stamped bags of heroin, then we ought to be able to go into those same schools, show them the movie, but then say, anybody that comes up on a juvenile arrest is going into pre-sentencing diversion that's gonna be paid for by the fines of the people that are already in the system.

We spend all the money as the person comes out of prison, hoping that he won't go back to the same thing, when we know they're not going to get a job. We have a Community Correction Center in Johnstown that has -- we have an 11 percent unemployment rate. The likelihood of any person coming out of that Community Correction Center and getting a job in Johnstown is zero, unless you count the people that will go back to selling drugs, which makes the whole system in the city work worse. And I'm sure it happens in other cities.

My question is: Should we be asking for a sliding scale of the difference in this money to solve the pre-sentencing part of the problem?

HONORABLE KENNEDY: I think that would be one source of funding. Where I really think the funding is, is, if we front-loaded the system like Texas did and like Virginia did -- What they did was, they closed down a couple state prisons. If we were using these courts to the max, we would not be sending as many people to the state prison system. That's the bottom line.

The other benefit that Texas and

Virginia saw was a decrease in their crime rate.

So, it's actually a public safety issue. If you use these courts the way they're supposed to be utilized, you not only decrease what you spend on corrections; you also increase your public safety.

REPRESENTATIVE BARBIN: Is there any benefit of using our two closed prisons to send the people that don't work out in drug court somewhere, but not necessarily back to the whole --

HONORABLE KENNEDY: One of the ideas when I started the program with the state reentry with the state probation/parole program, it was an effort to get lines of communication open between state probation/parole, Department of Corrections and Court of Common Pleas. And the reality is that, between personnel changes, et cetera, those

communications wax and wane. Then there's all sorts of state regulations and state laws that prevent those folks from sharing resources and utilizing resources.

Ideally, my goal was to get someone who wasn't successful in a county program; be able to send them up to one of the great therapeutic communities that they have at the Department of Corrections, and then to bring them back out and ease them back into the community through a county treatment court program. That was the goal. It hasn't really worked because of a lot of things. But, that would be a potential.

But bottom line is, when you're going to build a new state prison at \$250 million; instead of spending that 250 million, my gosh, if you made a million dollars available to each county to be solely used for treatment courts, I guarantee you, within a year or two, we could alleviate the need for that prison.

What's it cost to run a prison; 50 million a year? So you're almost there with the cost savings anyway, just by not building the next state prison.

CO-CHAIRMAN KRIEGER: Representative

Saccone.

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REPRESENTATIVE SACCONE: Thank you,

Chairman. I hope you'll indulge me one minute. I

don't want to stray from the topic here, but I want

to say something that maybe Judge Cherry and some

of the other judges might address, because I am

concerned that we know prescription drugs leads to

this heroin problem, and marijuana could lead to

this heroin problem.

You mentioned about recreational use of marijuana, and I don't think that's as much of a problem as, there's another argument that's coming up that's very alluring that could open the floodgates. There are some people that are concerned that legalizing medicinal marijuana is a good idea.

I just want to know from you, do you think that is another opening of the floodgates? I know there may be good arguments on both sides.

I'm just curious as to what your comment with that would be.

HONORABLE CHERRY: That's a difficult answer, and I'm not trying to run away, because I don't know how it's going to be regulated and to whom it's going to be given. If every doctor can

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say, okay -- Who's going to control that?
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                 So my problem with it is not to help
      those -- If that's something that helps a
 3
      critically-ill person -- I mean, we give them other
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 5
      drugs. My point is, how is it going to be
 6
      regulated, and who's going to have the power to
7
      give it? Those are my concerns.
8
                 I'm not worried about the floodgate from
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      that way; only if those other questions aren't
      answered, because if it's indiscriminate or it's
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      not tightly controlled, then, yeah.
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                 REPRESENTATIVE SACCONE: And that is the
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      biggest problem, because people say they need it
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      for everything. I've got migraines; I got this, I
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      got that, so then it can be prescribed. I'm
      worried that --
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                 HONORABLE CHERRY: Yeah, that's -- I'm
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      with you.
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                 REPRESENTATIVE SACCONE: Regulation is
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      the biggest problem, and --
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                 HONORABLE CHERRY: And I agree with you.
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                 REPRESENTATIVE SACCONE:
                                           -- fix that.
23
      Okay.
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                 HONORABLE BUTTS: Let me just add:
2.5
      just had someone come in front of me that I think
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it was from Michigan, or somewhere, that he had his 1 2 medical marijuana card. He was arrested for a DUI, controlled substance DUI, in Pennsylvania. So, he 3 was being held accountable, but he said, but I have permission to have marijuana in my home state. I 5 6 said, well, can I see your card? It has no picture 7 on it. He's not required to have a picture. So, I 8 can pass my card around to anybody I want, as long as it's a male, to be able to use my card to 9 purchase their marijuana. I asked him. 10 I said, 11 this seems kind of silly. He just laughed. 12 said, yeah, it's great. 13 REPRESENTATIVE SACCONE: Okay. Thank 14 you. Appreciate that. 15 CO-CHAIRMAN KRIEGER: (Inaudible words; no mike) -- a few words. 16 17 MAJORITY CHAIRMAN MARSICO: Well, I 18 think we're going to conclude our hearing before --19 MS. BLACKBURN: If I could just read one 20 e-mail I got for everybody, to conclude? 21 MAJORITY CHAIRMAN MARSICO: Go ahead. 22 MS. BLACKBURN: On Friday before I came 23 out, I sent an e-mail around to some of our 24 counties to say, is there anything you'd like me to share. In closing, I thought this might be a nice 2.5

thing to share with you. It came out of Union County, and it says:

2.5

Hey, Karen. We had a lady two years ago that came to the courthouse in her first trimester high on heroin. Using heroin while pregnant and a long history of heroin use, her boyfriend, the baby's father, was in jail for heroin use. We admitted her into treatment court as soon as possible and sent her to rehab where she gave birth to a drug-free baby.

She finished rehab and came back and did the drug court program. She was working 50 to 60 hours a week, raising both kids on her own, going to counseling and meeting at night. She is scheduled to graduate from the program in the spring and is going to be starting school in the fall at Penn College of Technology Penn State, Williamsport, for a bachelor's degree program in counseling.

Heroin's gone from \$20 a bag to \$5 a bag right now. It's increasingly cheap and available.

Thank you.

MAJORITY CHAIRMAN MARSICO: Well, thank you. I just want to conclude here with some remarks.

First of all, thanks to every one of you 1 2 for your time and your expertise. This has been a great exchange of information and ideas. We really 3 appreciate what you've given us today. 4 5 To Ashley and to Herman, 6 congratulations. MR. HARRINGTON: Thank you, sir. 7 MAJORITY CHAIRMAN MARSICO: Thanks for 8 9 being here; certainly took a lot of courage. MR. HARRINGTON: Glad to be here. 10 11 MAJORITY CHAIRMAN MARSICO: We will make 12 sure that you get a tape of you being on TV, Herman. 1.3 14 MR. HARRINGTON: My daughter will love 15 you. MAJORITY CHAIRMAN MARSICO: And we're 16 17 also very proud of you, both of you, as well. To the judges and to our experts, thank 18 you very much for your time. We're here to turn 19 lives around. We're here to save lives. Thanks to 20 21 the members for being here and also to 22 Sub-Chairman, Chairman Krieger. You certainly now 23 can conclude if you want. 24 CO-CHAIRMAN KRIEGER: I don't have much 2.5 to add. I just want to thank every one of you

again for being here. I know for Ashley and 1 2 Herman, it perhaps was a difficult choice, but I think your example is a good one. 3 4 Thank you, Judges. I know you're very busy. I'm very encouraged and discouraged at the 5 6 same time, and perhaps that means we had a good 7 hearing. I'm very interested in what Texas and 8 Virginia has done, and I think we will follow up. And, Karen, if, perhaps, we can follow up with you with questions we have. 10 11 Again, thank you. And I think Chairman 12 Marsico has a final comment. MAJORITY CHAIRMAN MARSICO: Just one 13 14 more. Yeah, we do have a lot more to do. There's 15 no question about that. I just wanted to say to Judge Cherry, 16 you kept within the guidelines that we had agreed 17 18 to at our pre-meeting. It's good to see both you and also Judge Masland, our local judge, and Judge 19 20 Kennedy as well. So, thanks to everyone for being 21 here. Appreciate it. 22 (Public hearing concluded). 23 24

CERTIFICATE I, Karen J. Meister, Reporter, Notary Public, duly commissioned and qualified in and for the County of York, Commonwealth of Pennsylvania, hereby certify that the foregoing is a true and accurate transcript, to the best of my ability, of a public hearing taken from a videotape recording and reduced to computer printout under my supervision. This certification does not apply to any reproduction of the same by any means unless under my direct control and/or supervision. Karen J. Meister Reporter, Notary Public 

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