## COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES

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HEARING OF THE HOUSE GAMING OVERSIGHT COMMITTEE

RYAN OFFICE BUILDING, 205 HARRISBURG, PENNSYLVANIA

TUESDAY, OCTOBER 18, 2016 9:00 A.M.

SUPREME COURT LOCAL SHARE COURT DECISION

## **BEFORE:**

HONORABLE JOHN PAYNE, MAJORITY CHAIRMAN

HONORABLE ROSEMARY BROWN

HONORABLE RUSS DIAMOND

HONORABLE GEORGE DUNBAR

HONORABLE SUE HELM

HONORABLE AARON KAUFER

HONORABLE KATE ANNE KLUNK

HONORABLE RYAN MACKENZIE

HONORABLE KURT MASSER

HONORABLE ERIC NELSON

HONORABLE TODD NESBIT

HONORABLE JASON ORTITAY

HONORABLE DAVID PARKER

HONORABLE RYAN WARNER

HONORABLE DOM COSTA

HONORABLE TINA DAVIS

HONORABLE DANIEL DEASY

HONORABLE MARTY FLYNN

HONORABLE SID KAVULICH

HONORABLE WILLIAM KORTZ, II

HONORABLE ED NEILSON

HONORABLE MARK ROZZI

Pennsylvania House of Representatives Commonwealth of Pennsylvania

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## PROCEEDINGS

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MAJORITY CHAIRMAN PAYNE: Good morning.

I'd like to call this public hearing of the House

Gaming Oversight Committee to order.

Please stand for the Pledge of Allegiance.

(The Pledge of Allegiance was recited.)

MAJORITY CHAIRMAN PAYNE: Thank you.

Can I have a roll call for attendance?

(Roll call was taken.)

MAJORITY CHAIRMAN PAYNE: The Chair wants to thank the Committee members for their attendance. I can assure you this was not an originally planned hearing week, being that we only have six days left, but the Supreme Court made a decision that prompted additional hearings for the Gaming Oversight Committee.

I'd like to call on my acting chairman -- vice chairman -- and good friend, Dom Costa.

MINORITY CHAIRMAN COSTA: Thank you, Mr. Chairman.

Thank you, everyone, for being here.

Unfortunately, we have to be here so let's make the best of it and see what we can do to correct this situation.

Thank you, Chairman.

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MAJORITY CHAIRMAN PAYNE: Thank you.

I'd ask all of the presenters today to please give me what I like to refer to as your CliffsNotes version. Don't read your testimony. We all have it.

Try to summarize that testimony for us if you can in the interest of time. Many of the members here have other hearings, some of which are voting meetings this morning. It is a session day. We're on a tight schedule.

With that, I'd like to call our first speaker today, Secretary McNulty, for the Department of Revenue. With her is Tom Gohsler, deputy chief counsel.

Did I get close on that pronunciation?

MR. GOHSLER: Pretty close.

MAJORITY CHAIRMAN PAYNE: Secretary and Tom, thank you very much for being here.

SECRETARY McNULTY: Thank you, Mr.

Chairman, and Chairman Kotik and members of the

Committee for the opportunity to appear here before

you and provide information about the local share

assessment under the Racehorse Development and Gaming

Act.

The local share was established to ensure that licensed casinos mitigate the impact of gaming and support the economy of the host municipalities and counties. The act provided a formula to divide the local share assessment revenue between the host county and the host municipality.

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The formula for obtaining these revenues is different for casinos in Philadelphia and those outside of Philadelphia and the resort casinos. The Supreme Court determined that the difference between Philadelphia and non-Philadelphia casinos violates Pennsylvania's uniformity clause and is unconstitutional in that it treats Philadelphia and non-Philadelphia casinos differently without justification.

The Court invalidated the municipal and county local share assessments from the Gaming Act, but stayed their decision for 120 days to give the General Assembly an opportunity to address the matter. The Court also noted the petitioner, which was Mount Airy, was not entitled to any damages under the Gaming Act, and that no refunds would be available as a result of this decision.

In complying with the decision, the Department will continue to collect the county and

municipal local share assessment until the decision takes effect on January 26, 2017, unless the General Assembly amends the statute in the interim.

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As of the effective date of the decision, we will cease collecting the local Share Assessment. The final amounts collected will be distributed on April 20, 2017 for the period from January 1 through January 26th of 2017.

The Local Share Assessment provided \$142.7 million to approximately 157 municipalities and counties in 2015. As you consider amendments to the Gaming Act, and as you continue to discuss new gaming opportunities in Pennsylvania, I would like to address the concurrent need to build a stronger Pennsylvania lottery.

As you may know, the lottery reported record sales and profits last year to fund important senior benefit programs. However, those ticket sales came from the same basic sales model that the lottery has used since 1972, sales at physical retail locations.

Current statute prevents the lottery from selling its games on the Internet, but every business, including the lottery, must adapt to changes in

consumer behavior. And increasingly, these consumers are shopping and looking for entertainment opportunities online.

While the lottery cannot make sales online, it has built a strong online presence and improved its interactive infrastructure with a responsive website, a new lottery app and growing engagement on social media.

ILottery, as it is known, is the future of the Lottery industry. It allows players to purchase and play games online, where they increasingly are.

The foundation for iLottery is ready, but in order to keep lottery revenues growing, I encourage the General Assembly to authorize online gaming sales, just as States including Virginia, Kentucky, Georgia and Michigan have done.

Lottery retailers will remain the cornerstone of the lottery's overall sales model and would also stand to benefit from ilottery. Evidence from Michigan and Georgia shows sales growth at brick-and-mortar retailers after iLottery launched in those States.

I also want to reiterate the lottery's continuing commitment to promoting responsible play.

The Pennsylvania Lottery wants every player, no matter

where, when or how they are playing,
to always play responsibly. Through iLottery
technology, numerous gaming safeguards can be
put in place to achieve that goal.

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In summary, as the General Assembly may consider changes to the Gaming legislation, I respectfully urge you to include the future of the Pennsylvania Lottery in those discussions. It is especially important that the Lottery be permitted to sell its products on line if the Commonwealth's casinos are authorized to do the same thing.

By authorizing iLottery in conjunction with iGaming, we can responsibly continue to grow lottery sales while meeting the needs of our customers where they are and where they expect the lottery to be and benefit future generations.

Thank you very much.

MAJORITY CHAIRMAN PAYNE: Let the record show that Representatives Warner and Nesbit have joined the hearing.

Madam Secretary, you can't understand how pleased I was to hear your testimony and your comments on getting on the Internet. You've had a friend here in this Committee Chair who was trying to do joint hearings and promote new games and the Internet with

the lottery.

2.0

That committee is chaired by my good friend, Representative O'Neill, under Finance.

Lottery does not fall under the Gaming Committee.

Although I've always taken the belief that gaming was gaming, that's now how it was set up here at the House.

Likewise, I want to give you and your team credit for the astounding efforts they've done this year on the issue of problem gaming and the toll-free number and those things.

Representative Kaufer actually had a gentleman come in at one of our hearings, and I think the misconception is that people always have a gaming problem at the casino. This gentleman lost everything because he was buying roll upon roll upon roll of lottery scratch-offs. So you're to be commended. Your team is to be commended for those efforts they've taken.

Like I said, I wish I had lottery because I 'd enjoy working with you on that topic because I believe in my heart, we, as the Commonwealth of Pennsylvania, to be successful in the next 10 years, 20 years, have to look at the millennials, have to look at what they're doing, and they're not walking

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into brick-and-mortar casinos, and they're not buying
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     lottery tickets the way I do, our parents do.
                                                     To be
     successful, we've got to change the model of
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     operation.
                So thank you very much for those efforts.
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                SECRETARY McNULTY: Thank you, Mr.
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     Chairman.
                MAJORITY CHAIRMAN PAYNE: I also have
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    Representatives Nelson and Klunk that have joined us.
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                Representative Mackenzie has the first
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     question.
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                REPRESENTATIVE MACKENZIE:
                                            Thank you, Mr.
     Chairman.
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                Thank you, Secretary McNulty, for joining
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    us today. I appreciate your testimony.
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                My first question is, is it correct that
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     all of the casinos are paying the flat $10 million at
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     this point; is that correct?
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                SECRETARY McNULTY: No. Only those who
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    are category ones and category twos outside of
     Philadelphia.
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                REPRESENTATIVE MACKENZIE:
                                            Okay. Can you
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     talk to the other, the non-category ones and twos
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     outside of Philadelphia?
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                SECRETARY McNULTY: Those would be the
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     category threes, which are the resort facilities, and
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     they do not have the $10 minimum.
                REPRESENTATIVE MACKENZIE: Okay. So all
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     that are potentially eligible to pay the $10 million
     are paying that, though; is that correct?
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                SECRETARY McNULTY: Under the current
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     statute, but that has been found to be nonuniform.
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                REPRESENTATIVE MACKENZIE:
                                            Okay.
                SECRETARY McNULTY:
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                                     Yes.
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                REPRESENTATIVE MACKENZIE: But in the
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    past, they've all been paying that $10 million?
                SECRETARY McNULTY: Yes.
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                REPRESENTATIVE MACKENZIE: Okay.
                                                   Thank
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    you.
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                SECRETARY McNULTY: All of those who are
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     required to, yes.
                REPRESENTATIVE MACKENZIE:
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                                            So Mr.
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     Chairman, I would just, if I could, briefly comment.
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                I would hope that, you know, we've gone
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     through -- you've done a terrific job with the
    Committee over the course of this session, undertaking
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     a lot of hearings on different topics.
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                I have concerns that if we don't address
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     this quickly, there might be the potential that
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    municipalities are left without this funding source.
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Municipalities in my area rely very heavily on this revenue.

In Bethlehem, the city of Bethlehem, it's about 10 to 12 percent of their annual budget. So I would just hope that we can stick very closely to this topic, because if we get too far into these other things, we might not meet this 120-day deadline.

So I just hope that we can take this up, and then find a way to make these municipalities whole by finding a way to assess that revenue of \$10 million, which they've already been paying and they knew they were going to be paying when they signed up for these casinos. That was the structure at the time.

I understand it has now been found unconstitutional, but hopefully we can find a way to make that fix, keep the municipalities whole and have that revenue going out in a similar fashion.

Thank you, Mr. Chairman.

MAJORITY CHAIRMAN PAYNE: Thank you.

Representative Neilson.

REPRESENTATIVE NEILSON: Thank you, Mr.

23 Chairman.

2.0

Thank you, Madam Secretary, for joining us today. We do appreciate your company.

Does the administration have any quick fixes that they feel that the House can do to make this correct and right this wrong?

2.0

SECRETARY McNULTY: We don't have any quick fixes. I will note that the Court did not find any problem with the distribution formula. So the distribution of this \$142.7 million to local governments is safe.

The problem is with the method that is being used to generate that revenue from the casinos. There's a variety of different ways that that could be done, and we're very interested in listening to what the General Assembly feels is the appropriate way to do that, and working with you to ensure that that would be a workable deal.

REPRESENTATIVE NEILSON: Thank you, Madam Secretary.

I want to echo Representative Mackenzie's thoughts because this is something that has to be a quick fix. This hurts a lot of people. It's something that we do have five days. We ought to use these wisely and put something through here with no amendments, just push it through and get it passed.

That's our biggest cross that I think all of us know we'll have to bear because getting

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something through clean, the House and the Senate, is
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     going to be the most difficult task of all.
                Thank you, Mr. Chairman.
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                MAJORITY CHAIRMAN PAYNE: Thank you.
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                Thank you, Madam Secretary.
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                SECRETARY McNULTY: You're welcome.
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                MAJORITY CHAIRMAN PAYNE: The next
    presenter will be speakers Mario Civera, chairman, and
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     John McBlain of the Delaware County Council.
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                Mr. Civera, Mr. McBlain, if you'd come
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     forward.
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                We've been joined by Representative Deasy.
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                Mario, it's all yours.
                MR. CIVERA: Mr. Chairman, Mr. Kotik.
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                MAJORITY CHAIRMAN PAYNE: Again,
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    CliffsNotes, please.
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                MR. CIVERA: Okay. We are going to do
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     that.
                MAJORITY CHAIRMAN PAYNE: Go ahead.
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2.0
                MR. CIVERA: First of all, thank you for
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     giving me the opportunity to return to Harrisburg to
     address the Gaming Oversight Committee. I truly
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     appreciate that, and so does my colleague, John
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    McBlain.
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                We were very disturbed, as many of you in
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this room today were, when the Supreme Court made the decision. The decision was a decision that comes into a generation of governments that now rely on other sources of revenue, rather than taxing the people of the Commonwealth of Pennsylvania and taxing the people in the local municipalities and the counties.

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I applaud the General Assembly for what they have done in the past couple of years to avoid that. That's something that we as citizens and taxpayers thank you for.

I was in the General Assembly for 30 years, and a lot of you know that. When we had the task of addressing the issue of gaming in Pennsylvania for the first time, it was a task. It was a new dawn for the Commonwealth, a new dawn that would create revenues throughout the Commonwealth of Pennsylvania.

But the intent of the General Assembly at that time was to share those revenues rather than collect them as a whole as the Commonwealth. So what better teacher did we have, but the State of New Jersey right next to Pennsylvania.

We knew that a lot of that revenue that went into New Jersey would flow over to Pennsylvania, such as the Philadelphia region. We understood that that money should be shared, and it was a lot of

debate, a lot of amendments, back and forth between the House and the Senate for days, and a lot of ways of getting the votes to support such an intense measure, to support a measure that has never been done in Pennsylvania, a measure that had been looked upon from years ago that might be the wrong thing to do for Pennsylvania.

2.0

As Pennsylvania moves from a very, very conservative State in that type of an issue, to move to the center, and the reason it did was because when you look at the PIT, and you look at the sales tax, and you look at all of the different revenue sources that the Commonwealth draws from, there had to be a change in the way we went back, and so the taxpayers would have an even keel.

So what better idea, what better idea than to come share the wealth with the citizens of Pennsylvania? We did so, and we were proud that we did so.

Delaware County is a unique county as it sits outside the city of Philadelphia, very close proximity. It is the fifth-largest county in the Commonwealth, and we have Harrah's Casino in that county.

When the Supreme Court ruling came about,

we take a \$4.3-million hit. When you have a \$550 million budget on the county level, and then you have the passthroughs -- and we're very lean as far as what we do as far as our moneys are concerned, all right -- it was -- it is a hit that we now have to add in, and I realize what you're up against.

There's no fault sitting at this table.

There is no fault sitting in this room. What you do, and Chairman, to both chairmen, how you have conducted business in the last two years, I applaud you. I sincerely mean that.

You've been all around the State. You know what the issues are. You know how you want to further the gaming institution. You know where we can get additional revenue. You know what, that's what government is about, to generate those ideas.

But now, today, we face a major crisis.

How clever can you go in within so many days before
you adjourn, because we're in an election cycle, and
you have six session days left to carve that language
out and to tuck back what the Supreme Court wants you
to do as far as equality is concerned without -because I've been here for 30 years now, I understand
-- without taking this whole thing apart and coming up
with all new ideas that we could be maybe further

back, or at the same time, hurt the industry. We're
not here to hurt anybody.

2.0

All we are here for today is to complete the task of what we've had in the past and to protect the \$4.3 million.

With that, I'd like to turn it over to my colleague, Mr. McBlain.

MR. McBLAIN: Mr. Chairman and members of the Committee, thank you for having us here today.

I'll take your suggestion and use the CliffsNotes version. I won't read my testimony, but I do want to say how important it is that we have some certainty this year moving into next year in regards to the fix of the Supreme Court decision.

As you know, counties work on an annual fiscal year. Under our home rule charter, come

November the 1st, we must release a budget that is balanced to our residents. So we don't have a whole lot of time to deal with the issue of the loss of the \$4.3 million.

While Councilman Civera pointed out that we have a \$550 million budget, the loss of \$4.3 million would be the equivalent of a 3-percent real estate tax increase to our residents. So we do ask, if at all possible, to address this issue in this

session to give counties, such as Delaware County, that certainty moving forward.

I just want to point out some of the things that we do do with that \$4.3 million that we receive. We have attempted to use gaming funds in areas where we believe that the gaming facility has impacted, or try to better the area where the gaming facility has impacted.

We use some of those funds for human services programs that, perhaps, would not have been eligible for funding otherwise. The example I point out in my written testimony is that we fund the program for child advocates, for abused children in dependency court situations with the moneys that we have received from gaming.

We use it for other streams in the Human Services Department that again would not have been otherwise been funded. We have used these funds in Delaware County to fund many of our economic development programs. We have what we believe to be a model program in terms of our Commerce Center.

We have an Economic Development Oversight
Board that we fully fund with the money from gaming,
and that board oversees our Redevelopment Authority,
our Industrial Development Authority, and all of the

other economic development agencies within the county.

With these funds, we've been able to do some very good things, and I'll give you two examples as were pointed out in my written testimony. The first is, in 2011, the ConocoPhillips Refinery announced that they would be closing. Over 500 people would be out of work.

We went to work. Using some of this money, we made infrastructure improvements in that area and were able to attract what is now Monroe Energy, which is owned by Delta Airlines. Now, that refinery is up and running and employs over a thousand people.

Similarly, we tried to use these funds to invest in the city of Chester, where our Harrah's facility is located, and we used some of these funds to help fund Talen Energy -- what is now Talen Energy Stadium, the home of the Philadelphia Union, which now attracts on a regular basis over 18,500 people to the city of Chester, where we didn't have those people coming before.

Just last week, their training facility opened along with their fields, and they announced other development incentives in and around that

stadium area, which had been a polluted brown field prior to that action, the building of the stadium.

So we would ask that you consider those counties. For the city of Chester, this is a \$10 million hit to their budget. Recently, their Act 47 Report indicated that Harrah's, all of the funds from Harrah's, funds over one-third of their budget. This would be the equivalent of a reduction in their budget of about 20 percent for a municipality that is already economically distressed, so we would ask you to consider those. Good luck, and address it this session.

Thank you.

MAJORITY CHAIRMAN PAYNE: Thank you.

I thank representative Civera for your kind comments about the fault does not lay in this room, nor does the fault lay with the majority of the casinos, but here we are.

So we'll move forward with that.

Representative Diamond is first with questions.

22 REPRESENTATIVE DIAMOND: Thank you, Mr.

23 Chairman.

2.0

Thank you, Chairman and councilman, for your testimony today.

I want to direct my question to you, Mr. Chairman, simply because of your history here. You were here when the slots law was passed.

The local share was originally intended to offset local impact of gaming; am I correct?

MR. CIVERA: Yes.

2.0

REPRESENTATIVE DIAMOND: Can you recall, from those days, what those impacts were expected to be?

MR. CIVERA: Well, those impacts were the direct hit as far as the casinos were concerned in the communities because we were looking. What we didn't want to see at that point in time was Atlantic City and the deterioration of Atlantic City. We did not want to have that repeat performance in Pennsylvania.

So it was looked upon that that would not reoccur again, that the casinos would not be on top of one another, that the restructuring of the financial ability of how those casinos raised the revenues would be shared within so many square miles of the counties or the municipalities.

Basically, what the casino -- the dollars that were brought in, the financial impact on that municipality, what happened in the State of New Jersey is that the money went back to Trenton. It never

stayed in some of those counties, so that's what we were very -- and believe me, the debate went on and on about that, and we were very careful and very -- you know, when you go back to look at how that whole thing came down and where those votes came out of, you know, there were certain parts and certain counties of the 67 counties that didn't support this, that didn't believe that we need this.

2.0

So we looked at that. We had to show and convince the people that were opposed to the idea of gaming in Pennsylvania that the impacts would not be as severe to those municipalities and counties because we were going to make certain adjustments to that. I hope I answered the question.

REPRESENTATIVE DIAMOND: Yeah, you did.
Thank you, very much for that.

So the offset or the things that we were trying to offset -- the General Assembly was trying to offset -- was perhaps blight, human services needs, gambling addiction, that sort of thing?

MR. CIVERA: Yes.

REPRESENTATIVE DIAMOND: Okay.

If I may, Mr. Chairman, I certainly understand the urgency that we have to fix this problem for the communities that are currently being

served by the local share. However, I do think that if we have any opportunity whatsoever, I think we also ought to look at the distribution end because as Chairman Civera said, these impacts go over a radius for square miles.

I'm just speaking here as someone from

Lebanon County who has a casino just across the line
and partially straddles the line into Lebanon County.

Whereas, no offense to you, Chairman Payne, but

Dauphin County heavily benefits from the Hollywood

Casino, whereas Lebanon County has a very, very small
benefit.

I'd just like to be able to reexamine that distribution formula so that that drive shed is taken into consideration instead of man-made borders that may be artificial as it relates to the impacts of gaming.

Thank you, Mr. Chairman.

MAJORITY CHAIRMAN PAYNE: You were doing so good until the end there.

That and the comment of those days, like back in the old days, I was a freshman back in those days. I remember starting the gaming bill at 3:00 in the afternoon and finalizing it at 8:40, 8:45 the following morning.

1 We didn't go home at 11:00 then, you know. 2 Representative Brown has joined us. Representative Masser is next with a 3 4 question. REPRESENTATIVE MASSER: I just want to get 5 a feel for -- you weren't in office, obviously, when 6 7 the gaming, because you were here, so you weren't in office in Delaware County. 8 Were you in office in Delaware County at 9 10 the time that the gaming came through? 11 MR. McBLAIN: I was not in office, but I 12 served as solicitor for the county, and I was very 13 much involved because our redevelopment authority actually owner the property where Harrah's is now 14 15 situated. 16 So we were, from day one, involved in the 17 negotiation and the process that brought the casino 18 there. 19 REPRESENTATIVE MASSER: Okay. 2.0 A county gets an influx of that kind of cash, was there a tax decrease for the citizens of the 21 county at that time? 22 23 MR. McBLAIN: Not a tax decrease, but I 24 will point out and we were assisted last year, but

that coincided with the time that, for us at least, a

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large revenue or budget driver was the 911 situation, where as more cell phones came into existence, the landline share went down and we saw almost dollar for dollar, you know, what we lost in 911 revenue, we gained in gaming revenue. So at that -- it just -- the coincidental was that those two things happened at the same time or over the same period of time. So one offset the other.

REPRESENTATIVE MASSER: I feel your pain because I was county commissioner when that happened in Northumberland County also, but we didn't have the luxury of eating that with gaming dollars. So I share Representative Diamond's concerns that, to me, you have an influx of the gaming dollars, not only that, you have an influx of jobs. And the dollars in tax revenues that are generated from that influx of jobs, in border counties, we just aren't seeing that.

We have to eat the 911 cost. I think everything has to be looked at when we do this, and I'm not sure that an easy fix -- I'm just anxious to see what the product is as it rolls out because there are other counties that struggle and don't have the benefit of the influx of jobs and those taxes that come along with the influx of jobs.

But I thank you for your testimony.

MAJORITY CHAIRMAN PAYNE: Thank you,
Representative.

Lebanon County.

I think for the public's point of view, while earlier comments were the Supreme ruled on the tax part and not the distribution part, the problem was up front in the tax part. I believe you're going to find here in the House and Senate, the problem will be in the distribution part. Those that have think it's a great system; those that have not don't think it's a good system.

Representative Helm.

REPRESENTATIVE HELM: Thank you, Mr.

Chairman. I just want to add on to what

Chairman. I just want to add on to what

Representative Diamond said, because with the redistricting, I picked up two municipalities in

So I absolutely want to protect my Dauphin County, but one of my municipalities of Lebanon has one acre of ground in the casino, where the casino is. So they get a little bit. I have another one who gets nothing, but their fire engines come to Dauphin County, you know, to protect us and they get nothing. They work so hard.

I've been trying to figure out a way to do it. With the law the way it is written, it is

impossible. So I would just like that to be looked 1 2 into so that it's a little bit more fair for all the counties involved. 3 4 MAJORITY CHAIRMAN PAYNE: Thank you, Mr. Chairman. 5 6 Thank you, gentlemen, for your testimony. 7 Mario, it's good to see you again. Welcome back. 8 Real quick, if we can't get this done on 9 time before sessions ends, and/or it extends into next 10 year and we lose a year, what are you facing? 11 12 Are you facing higher taxes, programs 13 being cut, some of both? MR. CIVERA: You're facing a potential tax 14 increase in real estate. You're facing that we're 15 16 just going to have to get leaner on our budget. 17 Remember, you had the budget impasse last Some of those social programs were -- we then 18 19 received those funds and the county was able to keep 20 up with that until the budget impasse, you know, passed. So we were able to do that because we had 21 22 these types of revenues coming in. 23 I could tell you right now, to make up 24 \$4.3 million in a county of 550,000 people, it's not 25 going to -- we have a hard task ahead of us.

no question about it. You know, when the question comes, what happened? Well, this is what the Supreme Court ruled, and this is what we were taking in and this is what happens.

Again, I repeat, no fault to anybody in this room, but it's something that I wouldn't be here today -- honest to God, I wouldn't be here today -- if I wasn't really, really concerned about this because it will have a direct, direct impact on that county as the other counties, too.

REPRESENTATIVE KORTZ: Thank you.

Thank you, Mr. Chairman.

MAJORITY CHAIRMAN PAYNE: Thank you.

I have two to go, Kavulich and Dunbar;
Kavulich first.

REPRESENTATIVE KAVULICH: Mr. Chairman, congratulations. On one of your last meetings, you finally got my name right.

MAJORITY CHAIRMAN PAYNE: Representative,

I have always figured that part out.

REPRESENTATIVE KAVULICH: And really, no disrespect to you. You've been a great friend, and you've done a great job. It's been an honor working with you, even thought you didn't get my name right until today.

MAJORITY CHAIRMAN PAYNE: Thank you.

REPRESENTATIVE KAVULICH: We will miss

you, by the way.

2.0

With all due respect to me fellow members discussing the distribution formula, we all know how things run in this chamber and how long it takes us to get things done. I would urge us to first of all solve the problem that was created by the Supreme Court ruling with how these funds are -- whether we do it with a flat tax or whether we do it with some other sort of formula for the casinos, and then we look into -- then we come back and look into the distribution formula and if we are going to open up the gaming bill and do a more comprehensive reform.

Because as we heard from the two gentlemen who have been speaking, the budget is due in less than a month and some of these -- we do this to school districts. We force them to have a budget in June before we even have a State budget and they even know their allotments, and then they get stuck.

Let us solve the problem so the municipalities know what they have and then when we come back for a new session with however we're going to look, with whatever members are here, then let us deal with the distribution formula and any other

gaming issues that we would like to see changed.

I just think it's imperative that we act on this quickly and do it before we get out of here and then we come back and start anew and maybe look at some of the other problems or some of the other issues that the members have, and I say that respectfully to everyone here.

Thank you.

MAJORITY CHAIRMAN PAYNE: Thank you.

Representative Dunbar.

REPRESENTATIVE DUNBAR: Thank you, Mr.

Chairman.

I really, really was trying to be good and sit here and keep my mouth shut and not say anything, but -- and I agree with you, Representative Kavulich -- did I get that right, Sid?

I do agree with you that those that have should remain whole, but at the same time, those that have not have been looking for the opportunity for this portion to be open. I will try to frame a question in the middle of all of this.

But first, to let everyone understand, I'm from Westmoreland County, and we do not have a casino, but we are contiguous to three counties that do so we are surrounded. And we are the only county -- we are

the only, only county in the Commonwealth that has three casino counties around it.

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With all due respect, Mr. Civera, I'm sure if you were home and every time you went home and you heard from every single resident about how Allegheny County gets this and Fayette County -- Sorry, Ryan, I know you're sitting in -- and Washington County -- Sorry, Jason -- you know, all of their counties are getting money, we're not getting money. So we get beat up quite regularly.

So with all -- the question I really had was, back in those days, back when you and Chairman Payne did this, didn't you get a lot of pushback from the contiguous counties? I mean, I understand there are like 24, 26 contiguous counties, ones that border, how did you get past them?

MR. CIVERA: A lot of those counties were opposed to the idea of gaming to begin with. There was -- the votes weren't there. It took quite some time before the leaders and the chairmen and everything put this whole packet together in front of the House and caucused very intently on it.

But there was no, everybody dying to push that green switch, Truthfully, I'm telling you. So that had somewhat -- to be honest with you, that had

1 somewhat of an impact on what happened and how it was 2 laid out. REPRESENTATIVE DUNBAR: And I pretty much 3 figured that would be the answer. So we also are 4 going to be in that position with this fix. 5 everybody is going to be dying to jump onto that green 6 button for this fix. 7 And we understand it needs to be done. 8 Ι don't think anybody here is advocating against the 9 I think we all want the fix, but at the same 10 time, with this portion being opened, I think you're 11 going to see a lot of members like myself included 12 13 continue to push for the contiguous counties to get 14 something. 15 Thank you, Mr. Chairman. MAJORITY CHAIRMAN PAYNE: Thank you. 16 17 Moving onto our next speaker. 18 MR. CIVERA: Thank you, Mr. Chairman. 19 MAJORITY CHAIRMAN PAYNE: We appreciate 20 it. Thank you, members of the 21 MR. CIVERA:

MAJORITY CHAIRMAN PAYNE: Next speaker from Paradise Township, Monroe County, is Mr. Peter Gonze.

Committee.

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1 Peter. 2 MR. GONZE: Actually, no. Gonze. MAJORITY CHAIRMAN PAYNE: 3 Gonze, 4 MR. GONZE: Peter Gonze. MAJORITY CHAIRMAN PAYNE: Peter Gonze. 5 So I got Sid's right, but I messed yours 6 7 up. 8 MR. GONZE: That's all right. MAJORITY CHAIRMAN PAYNE: Peter, thank you 9 10 very much for being here today. 11 Again, if you can give us the CliffsNotes 12 version, we're trying to get through here before 13 10:00, and it's a hot topic with the members. I think, if you haven't guessed this, I 14 15 don't think the fix will be the problem as much as the distribution. 16 17 MR. GONZE: So I appreciate the 18 opportunity to come before your Committee to provide 19 you with some comments from a township, Paradise 20 Township in northeastern Pennsylvania. 21 My comments were already CliffsNotes versions, so I will not bump down to bumper sticker 22 23 messages. 24 MAJORITY CHAIRMAN PAYNE: That's good. 25 MR. GONZE: The recent decision by the

Pennsylvania Supreme Court will have absolutely dire consequences for our township. It's not by coincidence that tomorrow we begin our budget discussions, and I anticipate a robust conversation about what do we use for revenue.

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The existence of the Mount Airy Casino was truly a collaborative effort with the township from its inception. For Mount Airy to gain a license, it was imperative that the Township show its support and work cooperatively with the casino. To that end, we vacated roads and we also took roads that would assist in traffic patterns going into the casino. We are now solely responsible for some of those roads.

We're a small rural township with a population of roughly 3,000 people, a second-class township. When Mount Airy was licensed in 2007 and began to operate, the Township was provided with a new source of income that allowed us to restore and rehabilitate and maintain our 35 miles of roads, including repair in the summer, snow plowing in the winter, and to maintain or replace the bridges and culverts that needed to be maintained.

In addition, the revenue from Mount Airy allowed the township to provide some support for

community services, including volunteer fire company, ambulance service, the community center and library, which needed additional support.

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So While the revenue generated by Mount
Airy that came to the township allowed for a
restoration of support for some basic community
services, it also was necessary to offset the impact
to our roads from the additional traffic and clean-up
of trash due to the increased number of visitors
coming through Paradise Township.

Our annual township budget is approximately \$2.2 million. Revenue from Mount Airy slots is \$880,000, which is 40 percent of the township revenue. These moneys are documented in our annual Gaming Commission report, and they go into the General fund for road upkeep and the things that we mentioned, along with reserve accounts for anticipated expenses for bridges, stream bank restoration and stabilization and other township infrastructure projects.

So The assumption by some that having

Mount Airy in our township is a panacea and an

endless source of revenue for the township is

misguided. Our community is still suffering from the
housing bust of 2008, a number of foreclosures. And

when you consider the current burden of county taxes at 21 mills, and especially the school taxes at 131 mills, the additional gas tax, the sales tax, it is not hard to understand that the prevailing feeling is that we are living in Taxylvania.

A loss of the Mount Airy slots revenue to the township would have a devastating impact on our residents. Specifically, to make up the loss of \$880,000, it would require the township to increase local taxes by over 20 mills. As you may be aware, an increase of this magnitude in a second-class township is not possible since the cap on local taxes is 14 mills. So creating create -- filling that gap would create a hardship on our residents.

Not only would the General Fund amounts have to be slashed, cutting available funds for road upkeep and maintenance, but contributions to first responders in the emergency services associations would also have to be cut back. So the subsidies we provide to community services, which support the young kids and seniors, and also the library, would be impacted, and they would be forced to reduce their services.

Although the casino has been for the most part a good neighbor, it is not a neighbor without

1 costs. The neighbor has changed the landscape of the township, and the township has had to respond with 2 accommodation. The accommodation comes with a cost, 3 the local share tax to offset that cost. It is 4 also projected that the casino will continue to 5 flourish, and if it does so, new strains on 6 our very small economy of Paradise Township will be 7 realized. Additional police services may be required, 8 not just within the casino, but outside the casino to 9 accommodate traffic, traffic violations and the 10 increased flow of people into the community. 11 So your efforts to find a solution 12 13 resulting from this Supreme Court decision to maintain the current level of funding from the Mount 14 Airy slots to our community is greatly appreciated. 15 16 I thank you in advance for your thoughtful consideration. 17 18 MAJORITY CHAIRMAN PAYNE: Thank you. 19 I hear you loud and clear on the issue, 20 and I find it kind of ironic that Mount took the lead on the lawsuit before the Supreme Court. 21 So that is part of the reason that we're 22 23 here today, is to try and come up with that fix. 24 Representative Parker, questions? Thanks, Mr. 25 REPRESENTATIVE PARKER:

1 Chairman. 2 Yes, well, Paradise Township is in my district, and I travel through it quite a bit. 3 Actually, we have a closed bridge right now. So a lot 4 of traffic is detouring onto local roads because of 5 that, and it's a State bridge project. 6 7 So one question is on the impact of having our local roads right now. That would come out of 8 your regular budget, as well? 9 10 MR. GONZE: Absolutely. Absolutely. 11 REPRESENTATIVE PARKER: Okay. MR. GONZE: Plus, as you know, we have 12 13 other township bridges and culverts that have been rated as requiring repair --14 15 REPRESENTATIVE PARKER: Right. 16 MR. GONZE: -- and we count on those funds for that, as well. 17 18 REPRESENTATIVE PARKER: Right. Yeah, if 19 it's okay to point out, in Monroe County, we have the 20 highest quality streams, and many of them. So as a result, we have a lot of bridges that need 21 replacement. So this revenue is particularly 22 23 important to Paradise Township, which has many, many 24 streams and lots of bridges. 25 So if I could talk about distribution. Т

know people have been sharing their concerns with how the money is distributed, that their contiguous county doesn't get money. Monroe County, which has the highest foreclosure rate in the State, the highest school property tax in the State as a percentage of income.

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It is the only county that has to share half of their county revenue with the contiguous counties, even some counties that have their own casino. So I'm interested in a fix. As many of you know, I tried to get a fix in the last gaming bill. That didn't work out, but I know we need to fix this quickly.

And I appreciate the comments of the gentleman from Lackawanna County, who also shares in our consumer revenue to a large degree. But when I see casino revenue from our county going to townships that border New York State, I fail to see the impact that they're receiving from our casino and why that money should travel so far.

We definitely do need to address that. I know we need to fix this quickly so Paradise Township doesn't lose their money. Monroe County, as well, relief heavily on the revenue from the casino. So I urge a quick fix, and then we need to address how the

distribution takes place. 1 2 MAJORITY CHAIRMAN PAYNE: Thank you. 3 Representative Rozzi. 4 REPRESENTATIVE ROZZI: Thank you, Mr. Chairman. 5 I want to agree with my fellow 6 7 Representatives here that, no doubt, a tax fix is imperative and that we do that quickly. All this talk 8 about the distribution, and of course Berks County, we 9 don't have any casinos. We don't see any dollars. 10 11 course people travel through. But when I hear all of this talk about 12 13 distribution, you know, it concerns me because it seems like we're going to be looking to fill all of 14 these county budget holes with casino money. How much 15 16 more do they need to pay? 17 You know, when is enough enough taking from the casinos? 18 19 They put their fair share in, and my 20

They put their fair share in, and my concern is that we're going to be looking back to them and saying, how much more can we take from they, because maybe we don't want to do our job here at the State. So I just want to make that comment, moving forward, that we make sure that whatever fix we put in place resembles the numbers that they are currently

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paying and not trying to go and keep taking and taking, you know, when we can't even get other things done by gaming that would benefit our Commonwealth and other things that we've been working on, the fantasy and the online poker.

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I mean, it's time we get some of that other stuff done, and again, put the right fix in place and not keep asking our casinos to pay more.

There's going to be an argument over distribution, for sure, but that's definitely for another day.

Thank you, Mr. Chairman.

MAJORITY CHAIRMAN PAYNE: Thank you for echoing my feelings on we sent an omnibus bill over, out of this Committee, off of the House floor, that would not only bring more revenue into the Commonwealth, but it would really help all of the casinos stay competitive with the surrounding States.

So thank you.

Thank you very much for your testimony.

Next, we have, let's see, Nancy Agostine, Summit Township, and Kathy Dahlkemper, Erie County.

How'd I do?

MS. AGOSTINE: Great.

MAJORITY CHAIRMAN PAYNE: Everybody is happy, but Sid. I got Sid happy today.

MS. AGOSTINE: Thank you, Chairman Payne, and everyone, for your time this morning.

I will just keep with the pertinent comments and not stick with my testimony.

I would like to talk a little bit about the impact on host municipalities. Summit Township is the host for Presque Isle Downs and Casino. I was there when it started. I've been with the township for 22 years.

The impacts are severe on the host municipality. We could start with the volunteer fire department. Everyone's fire department is struggling already and it puts such an impact on ours. Our casino has 120 calls a year. They're there every two or three days.

We had to come up with a hybrid system, and we've now got a partially-paid, partially-volunteer fire department. The cost for just a skeleton crew on that staff is \$500,000 per year, and that will continue for every year in the future. There is an impact to host municipalities. They do need to be taken care of.

Our sewer authority just began a \$3.5 million lift station project. Fifty percent of the capacity is from the casino itself. We've provided

already \$1 million of gaming revenue towards that project. That project allows them to provide the capacity that not only the casino will need, but when they came in, they used up the future capacity that we had been anticipating for many years to come. The same goes for out water authority. The capacity that the casino uses was so substantial, and they needed to also have backup for fire alarms, which is another substantial amount of water.

When they came in, it became necessary to actually develop a well field because we could not purchase enough from the city of Erie. If we had purchased enough via downstream systems, the casino would be paying another \$150,000 per year for water.

So we've participated millions and millions of dollars. Practically all of our funding has gone to the impacts created by the casino, and I think it is very important that everyone remember that. I would just like to add the comment, keep it simple stupid. Let's just get the fix in and worry later about the additional concerns over the distribution.

Thank you for your time.

MAJORITY CHAIRMAN PAYNE: Thank you.

MS. DAHLKEMPER: Thank you, Chairman Payne

and Representative Costa. Thank you for allowing me to speak on behalf of the citizens of Erie County.

As an Erie County executive, I want to speak about the urgency of getting something done within this calendar year.

Our home rule charter states that I have to have a budget to the county council by October 1st. Since that was a Sunday this year, two days after the Supreme Court ruling, I presented my budget to county council.

We have \$5.5 million of our budget coming from the gaming funds that Erie County receives because of Presque Isle Downs Casino. So this obviously would put a huge hole in our budget; \$3.8 million of that \$5.5 is for debt service on an airport extension, which benefits the entire northwest Pennsylvania, as well as an arena that was renovated.

My understanding, I was not there at the time of the law's passage, but my understanding is that part of the law is to help the host county have a vibrant community that's not defined by its casino.

So much of our funding, the \$11 million that Erie County gets, \$5.5 million, which goes directly to the county, \$5.5 million goes to an authority that we've created, enhances all of those community entities that

we have, from our zoos to our museums to helping our small communities grow and be more vibrant, to the Flagship Niagara, which is actually a State property, but is located in Erie and is also funded through some gaming funds.

So I have a budget that's been put forth to my counsel. They have to pass that budget by December 1st. We have \$5.5 million in that budget coming from gaming funds. I'm not sure where we would come up with that funding.

As I said, \$3.8 is debt service that has to be paid. Much of the other money goes to pay for -- goes to our entities that work with our most impoverished individuals in our community. We have the second-highest poverty rates of any community in the State, and we've had huge job losses this past year with General Electric, our largest employer, laying off 100 people permanent -- permanent layoffs.

So we've got a lot of challenges right now, and my request -- and I used to be in a legislative body as a member of the U.S. Congress, and I know how difficult this is. I know that your time frame is short, and I know that there are a lot of interests tugging at you now, but I ask you to please look at the impacts that this has on the counties and

the host communities that these casinos are in and that will be affected greatly through our budget process.

So again, I thank you for your interest.

I thank you for having this hearing today and really listening to our concerns.

MAJORITY CHAIRMAN PAYNE: Thank you for your testimony.

Questions?

The Chair is seeing none.

I want to make two comments and then have my co-chair comment.

It should be noted that within 48 hours of the Supreme Court decision, Josiah came into my office with several bullet points on fixes. We hashed those around for a day, went down to our House Republican leadership team, met with the Appropriations people, hashed those bullet points around again, went to the House Democratic side of the aisle and talked to them. In fact, the Senate now is involved in those discussions.

So as we sit here today, our leadership team in both the House and the Senate are under discussion of several bullet points that Josiah -- and he deserves that credit -- with 48 hours of that

Supreme Court ruling, he came up with some potential ideas.

Now, there is no magical wand that fixes everything. I was correct in determining it's not just a fix, it's the distribution side as we've heard repeated in testimony today.

There's also the desire to look at a new revenue side because while the fix may fix the local share for those that haven't followed, we've already drawn on our line of credit now twice. So that brings additional challenges.

The Senate, fortunately, has three title bills that this Committee has voted out of committee, the House has voted out of the House, they're over in the Senate chamber, which would be a lot easier to amend and send back on concurrence than this Committee starting all over with a bill or a fix or whatever you want to call it.

For those that don't remember, we had a substantial amount of amendments on every one of the Title IV gaming bills in the House, in the hundreds. So my hope is that we are able to negotiate a deal, the Senate can make the amendment and send the bill back to us on a concurrence vote.

I also want to comment, while I have no

casino in my district, and that's probably a good thing -- I'm fair and unbiased to all of the casinos -- Representative Helm, and she and I share Dauphin County, has one in her district.

2.0

Hollywood has been a good neighbor to

Dauphin County and to Grantville, where it's located.

You talk about a small municipality in the middle of a cornfield, that's exactly what Grantville was before Hollywood got there, but they have been a tremendous neighbor and helped out.

Dauphin County has done a great job in the distribution of that local fund. Most of our fire departments, and it's ironic you brought up the fire service, has benefitted with new fire equipment, or a new fire station in Grantville's case thanks to the gaming revenue.

So I think there's a way to do it.

There's a way to do it right. The challenge will be getting 102, 26 and 1.

Chairman Costa.

MINORITY CHAIRMAN COSTA: Thank you, Mr. Chairman.

Thank you for being here, ladies.

I can assure you that we probably got one of the best qualified committees to deal with this

problem. Under Chairman Payne's leadership, we've been all over the State. I've been on this gaming since I got here eight years ago.

I know what happened is something that the chairman has is he had the insight of saying, we have new members all the time. Had he not prepared me us, because apparently he's a public safety person, too, and he know the meaning of -- he knows what prepared is, this would be a calamity right now for this committee to try to deal with this without the knowledge that we've gained throughout these past two years under his leadership.

He's a friend of mine. I respect that, and I think I'm very much into the training aspect. I think we're ready to deal with this, and I think we'll deal with it in a very professional and fair manner because of the things that he has done and, you know, the progress that we have here.

So Chairman, thank you. I appreciate that.

MAJORITY CHAIRMAN PAYNE: No, thank you.

With that, this hearing is adjourned and I appreciate everybody's testimony and the members' attendance. Thank you.

(Whereupon, the hearing concluded at 9:58 a.m.)

## CERTIFICATE I do hereby certify that the foregoing is a true and accurate transcript, to the best of my ability, of a public hearing taken from a videotape recording. Tiffany L. Mast Tiffany L. Mast, Reporter Notary Public Tiffany L. Mast • Mast Reporting mastreporting@gmail.com (717)348-1275